

# **Actuarial Valuation Report**

Board of Regents of the University System of Georgia

Postretirement Medical Plan—GASB 74

For the Fiscal Year Ending June 30, 2018

Measurement Date June 30, 2018



#### October 2018

Claire M. Arnold, CPA
Associate Vice Chancellor, Fiscal Affairs—Accounting & Reporting
Board of Regents of the University System of Georgia
270 Washington Street, S.W.
Atlanta, Georgia 30334

#### Dear Claire:

We respectfully present in this report the results of our Other Post Employment Benefits (OPEB) plan actuarial valuation under GASB 74 for the fiscal year ending June 30, 2018 (FY '18). This report was revised to reflect updated covered payroll figures for both the current and prior measurement periods.

The plan is essentially funded on a pay-as-you-go basis but has accumulated about \$76.0 million in assets as of June 30, 2018 primarily due to USG contributing \$67.9 million more than the benefit payments during Fiscal Year 2018. This trend is not expected to continue in the future as we expect USG to revert back to pay-as-you-go funding. With our current return, benefit payment, and contribution assumptions, the plan's assets are expected to be fully depleted in Fiscal Year 2021.

The Net OPEB Liability increased about \$0.2 billion, from \$4.2 billion to \$4.4 billion for Fiscal Year 2018. See the Net OPEB Liability reconciliation on page 4 of this report for details.

In addition to the discount rate change from 3.58% to 3.87%, the expected claims costs were updated to reflect actual claims experience, and trend was reset based on current conditions. Total OPEB Liability increased by approximately 6% due to a change in hire date for about 7,000 active employees to reflect the original hire date as part of the data clean up. Liability further increased by 0.7% due to the reflection of actual life insurance elections by inactive participants and by slightly worse pre-65 claims experience than expected. These losses were offset by gains due to the increased discount rate and the post-65 HRA amount staying flat for another year. Additional contributions to the trust helped offset the overall loss on Total OPEB Liability.

Sincerely,

Aon

Eric J. Atwater, FSA, EA

EJA:aw

cc: Ms. Michaela Perez, Aon

#### Introduction

This report documents the results of the actuarial valuation for the fiscal year ending June 30, 2018 of the Postretirement Medical Plan for the Board of Regents of the University System of Georgia. The plan is a single-employer plan and does not issue a separate financial statement. As a result, all reporting requirements are included in the employer's financial statement. These results are based on a Measurement Date of June 30, 2018. The information provided in this report is intended strictly for documenting information relating to company and plan disclosure and reporting requirements.

Determinations for purposes other than the financial accounting requirements may be significantly different from the results in this report. Thus, the use of this report for purposes other than those expressed here may not be appropriate.

This valuation has been conducted in accordance with generally accepted actuarial principles and practices, including the applicable Actuarial Standards of Practice as issued by the Actuarial Standards Board. In addition, the valuation results are based on our understanding of the financial accounting and reporting requirements under U.S. Generally Accepted Accounting Principles as set forth in Government Accounting Standards Board Statement 74 (GASB 74) including any guidance or interpretations provided by the Company and/or its audit partners prior to the issuance of this report. The information in this report is not intended to supersede or supplant the advice and interpretations of the Board of Regents of the University System of Georgia's auditors. Additional disclosures may be required under GASB 74.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to (but not limited to) such factors as the following:

- Plan experience differing from that anticipated by the economic or demographic assumptions;
- Changes in actuarial methods or in economic or demographic assumptions;
- Increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period); and
- Changes in plan provisions or applicable law.

Due to the limited scope of our assignment, we did not perform an analysis of the potential range of such future measurements.

Funded status measurements shown in this report are determined based on various measures of plan assets and liabilities. For entity and plan disclosure and reporting purposes, funded status is determined using plan assets measured at market value. Plan liabilities are measured based on the interest rates and other assumptions summarized in the Actuarial Assumptions and Methods section of this report.

These funded status measurements may not be appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations, and funded status measurements for Board of Regents of the University System of Georgia and plan disclosure and reporting purposes may not be appropriate for assessing the need for or the amount of future contributions. In conducting the valuation, we have relied on personnel, plan design, health care claim cost, and asset information supplied by Board of Regents of the University System of Georgia as of the valuation date. While we cannot verify the accuracy of all the information, the supplied information was reviewed for consistency and reasonableness. As a result of this review, we have no reason to doubt the substantial accuracy or completeness of the information and believe that it has produced appropriate results.

The actuarial assumptions and methods used in this valuation are described in the Actuarial Assumptions and Methods section of this report. Board of Regents of the University System of Georgia selected the economic and demographic assumptions and prescribed them for use for purposes of compliance with GASB 74. Aon provided guidance with respect to these assumptions, and it is our belief that the assumptions represent reasonable expectations of anticipated plan experience.

The undersigned are familiar with the near-term and long-term aspects of OPEB valuations and collectively meet the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinions contained herein. The information provided in this report is dependent upon various factors as documented throughout this report, which may be subject to change. Each section of this report is considered to be an integral part of the actuarial opinions.

To our knowledge, no colleague of Aon providing services to Board of Regents of the University System of Georgia has any material direct or indirect financial interest in Board of Regents of the University System of Georgia. Thus, we believe there is no relationship existing that might affect our capacity to prepare and certify this actuarial report for Board of Regents of the University System of Georgia.

Eric J. Atwater, FSA, EA Aon

+1.770.690.7638 Eric.atwater.2@aon.com Michaela Perez, FSA, EA Aon

+1.770.690.7442

michaela.perez@aon.com

Stephen Lambert-Oswald, FSA, EA

Aon

+1.813.636.3000

stephen.lambert.oswald@aon.com

October 2018

## **Table of Contents**

#### **Accounting Requirements**

Reconciliation of Net OPEB Liability	2
Plan Fiduciary Net Position Projection	3
Sensitivity	5
Disclosure—Changes in Net OPEB Liability and Related Ratios	6
Appendix	
Participant Data	8
Asset Allocation	9
Health Care Claims Development	10
Actuarial Assumptions and Methods	13
Actuarial Assumptions and Methods—Discussion	19
Plan Provisions	20

## **Accounting Requirements**

## Reconciliation of Net OPEB Liability

Shown below are details regarding the Total OPEB Liability, Plan Fiduciary Net Position, and Net OPEB Liability for the Measurement Period from June 30, 2017 to June 30, 2018:

#### Increase (Decrease)

	Total OPEB Liability (a)	P	lan Fiduciary Net Position (b)	Net OPEB Liability (c) = (a) - (b)
Balance Recognized at 6/30/2017				
(Based on 6/30/2017 Measurement Date)	\$ 4,227,583,095	\$	7,857,223	\$4,219,725,872
Changes Recognized for the Fiscal Year:				
Service Cost	236,916,639		N/A	236,916,639
Interest on the Total OPEB Liability	158,222,522		N/A	158,222,522
Changes of Benefit Terms	0		N/A	0
Differences Between Expected and				
Actual Experience	264,729,331		N/A	264,729,331
Changes of Assumptions	(310,106,837)		N/A	(310,106,837)
Benefit Payments	(90,548,660)		(90,548,660)	0
Contributions From the Employer	N/A		158,419,937	(158,419,937)
Contributions From the Employee	N/A		0	0
Net Investment Income	N/A		801,316	(801,316)
Administrative Expense	N/A		(484,825)	484,825
Net Changes	259,212,995	_	68,187,768	191,025,227
Balance Recognized at 6/30/2018				
(Based on 6/30/2018 Measurement Date)	\$ 4,486,796,090	\$	76,044,991	\$4,410,751,099

## Plan Fiduciary Net Position Projection

The following table illustrates the projection of the fiduciary net position for use in the calculation of the discount rate as of June 30, 2018.

(\$ in millions)

Year Ending	Beginning Fiduciary Net Position	Total Contributions <sup>1</sup>	Benefit Payments	Administrative Expenses	Investment Earnings	Ending Fiduciary Net Position <sup>2</sup>
June 30 <sup>3</sup>	(a)	(b)	(c)	(d)	(e)	(f)
2019	\$76.0	\$129.0	\$118.4	\$0.5	\$0.8	\$86.9
2020	86.9	109.9	134.9	0.5	0.9	62.3
2021	62.3	92.3	142.6	0.5	0.0	11.6
2022	11.6	76.5	133.5	0.5	0.0	0.0
2023	0.0	59.5	138.6	0.5	0.0	0.0
2024	0.0	45.2	131.4	0.5	0.0	0.0
2025	0.0	32.6	130.1	0.6	0.0	0.0
2026	0.0	20.8	132.2	0.6	0.0	0.0
2027	0.0	8.5	145.9	0.6	0.0	0.0
2028	0.0	0.0	158.6	0.6	0.0	0.0
2029	0.0	0.0	174.0	0.6	0.0	0.0
2030	0.0	0.0	187.2	0.6	0.0	0.0
2031	0.0	0.0	248.3	0.7	0.0	0.0
2032	0.0	0.0	298.5	0.7	0.0	0.0
2033	0.0	0.0	306.4	0.7	0.0	0.0
2034	0.0	0.0	367.7	0.7	0.0	0.0
2035	0.0	0.0	440.6	0.7	0.0	0.0
2036	0.0	0.0	352.9	0.7	0.0	0.0
2037	0.0	0.0	404.6	8.0	0.0	0.0
2038	0.0	0.0	431.0	0.8	0.0	0.0
2039	0.0	0.0	314.5	0.8	0.0	0.0
2040	0.0	0.0	320.5	0.8	0.0	0.0
2041	0.0	0.0	329.7	0.8	0.0	0.0
2042	0.0	0.0	311.6	0.9	0.0	0.0
2043	0.0	0.0	340.0	0.9	0.0	0.0
2044	0.0	0.0	373.0	0.9	0.0	0.0
2045	0.0	0.0	402.5	0.9	0.0	0.0
2046	0.0	0.0	430.1	0.9	0.0	0.0
2047	0.0	0.0	467.8	1.0	0.0	0.0
2048	0.0	0.0	505.6	1.0	0.0	0.0

**Accounting Requirements** Plan Fiduciary Net Position | 3

<sup>&</sup>lt;sup>1</sup> Contributions shown are based on the average of the two prior years' actual contributions offset by future participant normal costs.  $^{2}$  (f)=(a) + (b) - (c) - (d) + (e)

<sup>&</sup>lt;sup>3</sup> Years later than 2048 were omitted from this table.

### Plan Fiduciary Net Position

The last year in which projected benefit payments are due from the Plan is 2117.

The Plan's projected fiduciary net position at the end of 2022 is \$0, based on the valuation completed for the fiscal year ending June 30, 2018.

As such, the Plan's fiduciary net position was not projected to be available to make all projected future benefit payments for current Plan members. The projected "depletion date" when projected benefits are not covered by projected assets is 2022. Therefore, the long-term expected rate of return on Plan investments of 4.50% per annum was not applied to all periods of projected benefit payments to determine the total OPEB liability as of June 30, 2018 shown earlier in this report, pursuant to paragraph 48 of GASB Statement No. 74.

In projecting the Plan's fiduciary net position the following assumptions were made:

- 1. Interest rate for discounting was 4.50% per annum.
- 2. Projected total contributions are simply the pay as you go costs of the plan. Because the current contribution policy is not designed to pre-fund the plan, the unfunded liability is not expected to be paid off at any point in the future.
- 3. Assumed contributions are based on the contribution policy of the Board of Regents of the University System of Georgia as communicated by Claire M. Arnold on September 14, 2017. For purposes of the discount rate, the plan's policy is considered to be effectively pay as you go.
- 4. Projected benefit payments have been determined in accordance with Paragraphs 30-35 of GASB Statement No. 74, and are based on the closed group of active, retired members and beneficiaries as of June 30, 2018. Benefit payments are assumed to be paid mid-year.
- 5. Administrative expenses are \$0.5 million for 2019 and are assumed to increase annually with inflation. Expenses are assumed to be paid mid-year.
- 6. Projected investment earnings are based on the assumed investment rate of return of 4.50% per annum. See *Appendices* for target asset allocation used to support 4.5% investment rate of return.

#### Interest Rate Sensitivity

The following table illustrates the impact of interest rate sensitivity on the Net OPEB Liability for fiscal year ending June 30, 2017:

	1% Decrease (2.58%)	Current Rate (3.58%)	1% Increase (4.58%)
(1) Total OPEB Liability	\$ 5,048,795,574	\$ 4,227,583,095	\$ 3,587,391,804
(2) Plan Fiduciary Net Position	7,857,223	7,857,223	7,857,223
(3) Net OPEB Liability	\$ 5,040,938,351	\$ 4,219,725,872	\$ 3,579,534,581

The following table illustrates the impact of interest rate sensitivity on the Net OPEB Liability for fiscal year ending June 30, 2018:

	1% Decrease (2.87%)	Current Rate (3.87%)	1% Increase (4.87%)
(1) Total OPEB Liability	\$ 5,338,345,209	\$ 4,486,796,090	\$ 3,820,805,254
(2) Plan Fiduciary Net Position	76,044,991	76,044,991	76,044,991
(3) Net OPEB Liability	\$ 5,262,300,218	\$ 4,410,751,099	\$ 3,744,760,263

## Healthcare Cost Trend Sensitivity

The following table illustrates the impact of healthcare cost trend sensitivity on the Net OPEB Liability for fiscal year ending June 30, 2017:

	1% Decrease	Trend Rate	1% Increase
(1) Total OPEB Liability	\$ 3,567,362,443	\$ 4,227,583,095	\$ 5,099,854,291
(2) Plan Fiduciary Net Position	7,857,223	7,857,223	7,857,223
(3) Net OPEB Liability	\$ 3,559,505,220	\$ 4,219,725,872	\$ 5,091,997,068

The following table illustrates the impact of healthcare cost trend sensitivity on the Net OPEB Liability for fiscal year ending June 30, 2018:

	1% Decrease	Trend Rate	1% Increase
(1) Total OPEB Liability	\$ 3,795,429,934	\$ 4,486,796,090	\$ 5,396,443,509
(2) Plan Fiduciary Net Position	76,044,991	76,044,991	76,044,991
(3) Net OPEB Liability	\$ 3,719,384,943	\$ 4,410,751,099	\$ 5,320,398,518

## Disclosure—Changes in the Net OPEB Liability and Related Ratios

Changes in the Net OPEB Liability and Related Ratios<sup>1</sup>

		Fiscal Year Ending	
	2016	2017	2018
Total OPEB Liability			
Service Cost	N/A	\$ 211,512,614	\$ 236,916,639
Interest Cost	N/A	\$ 124,612,066	\$ 158,222,522
Changes of Benefit Terms	N/A	\$ 0	\$ 0
Differences Between Expected and Actual Experiences	N/A	\$ 123,090,290	\$ 264,729,331
Changes of Assumptions	N/A	\$ (347,330,873)	\$ (310,106,837)
Benefit Payments	N/A	\$ (89,653,306)	\$ (90,548,660)
Net Change in Total OPEB Liability	N/A	\$ 22,230,791	\$ 259,212,995
Total OPEB Liability (Beginning)	N/A	\$4,205,352,304	\$ 4,227,583,095
Total OPEB Liability (Ending)	\$ 4,205,352,304	\$4,227,583,095	\$ 4,486,796,090
Plan Fiduciary Net Position  Contributions—Employer	N/A	\$ 99,583,903	\$ 158,419,937
	N/A	\$ 99 583 903	\$ 158 419 937
Contributions—Member	N/A	\$ 0	\$ 0
Net Investment Income	N/A	\$ 72,961	\$ 801,316
Benefit Payments	N/A	\$ (89,653,306)	\$ (90,548,660)
Administrative Expense	N/A	\$ (5,044,837)	\$ (484,825
Other	N/A	\$ 0	\$ 0
Net Change in Plan Fiduciary Net Position	N/A	\$ 4,958,721	\$ 68,187,768
Plan Fiduciary Net Position (Beginning)	N/A	\$ 2,898,502	\$ 7,857,223
Plan Fiduciary Net Position (Ending)	\$ 2,898,502	\$ 7,857,223	\$ 76,044,991
Net OPEB Liability (Ending)	\$ 4,202,453,802	\$4,219,725,872	\$ 4,410,751,099
Net Position as a Percentage of OPEB Liability	0.07%	0.19%	1.69%
Covered-Employee Payroll	\$ 3,087,013,265	\$3,122,694,1022	\$ 3,133,905,167
Net OPEB Liability as a Percentage of Payroll	136.13%	135.13%	140.74%

<sup>&</sup>lt;sup>1</sup> GASB 74 was effective first for employer fiscal years beginning after June 15, 2016. <sup>2</sup> Revised in October 2018 per direction from USG.

## **Appendix**

### Participant Data

The actuarial valuation was based on personnel information from Board of Regents of the University System of Georgia records as of May 1, 2018. Following are some of the pertinent characteristics from the personnel data as of that date. Prior year characteristics are also provided for comparison purposes. Both age and service have been determined using years and months as of the valuation date.

		Pre-HRA			HRA	Pre-HRA Retiree	HRA Retiree				
	Actives	Retiree Only	Retiree and Spouse	Beneficiaries	Retiree Only	Retiree and Spouse	Beneficiaries	& HRA Spouse	& Pre-HRA Spouse	Life Only	Total
July 1, 2017 Valuation											
Head Counts	49,820	1,773	1,299	171	11,558	0	5,790	0	0	0	70,411
Average Age	45.3	61.4	60.6	60.5	75.2	0.0	74.7	0.0	0.0	0.0	53.0
Changes Prior to Beginning of Year											
Actives in GRA Plan	(77)	0	0	0	0	0	0	0	0	0	(77)
Terminations	(775)	0	0	0	0	0	0	0	0	0	(775)
Deaths	(3)	0	(4)	(3)	(42)	0	(6)	0	0	0	(58)
Duplicates	(6)	0	(9)	0	(86)	0	(155)	0	0	0	(256)
Retiree to Beneficiary change	0	1	(4)	3	11	0	(11)	0	0	0	0
HRA Change	0	0	0	597	0	0	(597)	0	0	0	0
USG could not locate in their database	(6)	0	0	(2)	(22)	0	(160)	0	0	0	(190)
Changes to Head Counts During the Year:	(867)	1	(17)	595	(139)	0	(929)	0	0	0	(1,356)
July 1, 2017 Updated Head Counts	48,953	1,774	1,282	766	11,419	0	4,861	0	0	0	69,055
Terminations	(6,576)	0	0	0	0	0	0	0	0	0	(6,576)
Retirements	(1,190)	311	250	0	220	125	0	35	46	203	0
Deaths	(76)	(5)	(4)	(16)	(335)	0	(61)	0	0	0	(497)
New Beneficiaries	(6)	0	(39)	45	0	0	0	0	0	0	0
New Hires	5,326	0	0	0	0	0	0	0	0	0	5,326
Rehires	8	0	(4)	0	(4)	0	0	0	0	0	0
HRA Change	0	(307)	(188)	(7)	243	122	10	5	122	0	0
Coverage Change	0	(249)	(142)	(14)	(4,568)	3,904	(19)	218	502	308	(60)
Data Corrections	1,805	8	1	(548)	321	35	(4,050)	0	1	2,584	157
Net Changes	(709)	(242)	(126)	(540)	(4,123)	4,186	(4,120)	258	671	3,095	(1,650)
July 1, 2018 Valuation											
Head Counts	48,244	1,532	1,156	226	7,296	4,186	741	258	671	3,095	67,405
Average Age	45.5	60.7	60.0	57.6	75.8	75.1	79.8	62.4	70.0	72.5	53.2
Covered Lives	48,244	1,532	2,312	226	7,296	8,372	741	516	1,342	3,095	73,676

#### **Asset Allocation**

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the OPEB plan's target asset allocation as of June 30 are summarized in the following table: <sup>1</sup>

	Expected Nominal	Expected Real	
Asset Class	Rate of Return	Rate of Return	<b>Allocation</b>
Equity	6.58%	3.98%	30.00%
Fixed Income	3.63%	1.10%	70.00%
Total Portfolio	4.82%	2.26%	100.00%

The discount rate used to measure the total OPEB liability is 3.87%. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the actuarially determined contribution rates. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on these assumptions, the OPEB Fund's fiduciary net position was not projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on OPEB Plan investments was not applied to all periods of projected benefit payments to determine the total OPEB liability.

<sup>&</sup>lt;sup>1</sup> These rates of return reflect the Board of Regents of the University System of Georgia's best estimate.

#### Health Care Claims Development

#### Health Care Claims Development

The sample per capita claims cost assumptions shown below by age, benefit, and plan represent the true underlying baseline experience estimated for USG sponsored postretirement benefits and costs. These rates are used in the expense calculation for the period July 1, 2017–June 30, 2018.

Age	Med/Rx/Admin
50	\$7,571
55	\$9,269
60	\$11,417
64	\$13,203

The average per capita claims costs were developed from actual claims experience and enrollment for the three-year period July 1, 2015 through June 30, 2018. Claims and enrollment information was provided by USG's health care vendors. The annualized paid claims experience for each respective historical base period was adjusted to an incurred basis by assuming claim lag of one month for medical and zero months for prescription drugs. No adjustment was necessary for large claims. The average per capita claims costs from each respective historical base period were trended to the mid-point of the annual period following the valuation date.

In order to improve the credibility of a single projection estimate, a combination of estimates from the distinct historical periods was used, placing 50% credibility on the most recent period, 33% on the next most recent, and 17% on the oldest period. Finally, average per capita claims costs were then age-adjusted based on the demographics of the population, and the assumed health care aging factors shown in the table below.

Per capita administration and other fixed costs were developed and added onto the per capita claims cost assumptions. These per capita assumed administrative costs and stop-loss insurance fees were based on actual 2018 per employee rates, which were converted from a per employee basis to a per member basis using the most recent census file rates provided. For 2018, \$327 annually per person was added for pre-65 retirees and spouses.

Medicare eligible retirees receive a contribution of \$2,736 annually to an HRA. Since this flat dollar amount is all that is valued post 65, no post 65 claims were developed. This amount is assumed to increase at a rate of 4.5% annually.

#### Health Care Aging (Morbidity) Factors:

Since health care costs increase with age, and an OPEB valuation is by its nature an analysis of a closed group that will age throughout the measurement, the effect that this aging of the population will have on claims costs must be reflected in the valuation. The claim costs for medical and prescription drugs were assumed to increase with age according to the table below.

Age Band	Composite
40-44	3.3%
45-49	3.8%
50-54	4.3%
55-59	4.4%
60-64	3.8%
65-69	3.1%
70-74	2.1%
75-79	1.4%
80-84	1.3%
85-89	0.6%
90+	0.0%

The aging factor assumptions shown above were based on normative data analyses, along with consideration of the results from the 2013 Society of Actuaries sponsored study "Health Care Costs—From Birth to Death" prepared by Dale H. Yamamoto, reporting on the effect of age on claims costs. In addition to age, this study shows the effect of service type (medical vs. pharmacy) and gender on claims costs.

#### Health Care Cost Trend Rates:

The health care cost trend assumptions shown below were based on national average information from a variety of sources, including S&P Healthcare Economic Index, NHCE data, plan renewal data, and vendor Rx reports, with adjustments based on the provisions of the benefits sponsored by USG. Note that the final trend rates were rounded to the nearest 10 basis points.

	Pre-65
Year	Composite
2018 to 2019	7.10%
2019 to 2020	6.90%
2020 to 2021	6.70%
2021 to 2022	6.40%
2022 to 2023	6.20%
2023 to 2024	6.10%
2024 to 2025	6.00%
2025 to 2026	5.60%
2026 to 2027	5.40%
2027 to 2028	5.30%
2028 to 2029	4.90%
2029 to 2030	4.70%
2030 to 2031+	4.50%

#### Health Care Reform Excise Tax Adjustment:

For the excise tax, the overall value of the benefit was compared to the projected excise tax thresholds in each future year. The key assumptions for determining the excise tax are:

- Plan costs were developed on a two-tier basis (individual and individual plus spouse) for all retirees and assumed to increase with the valuation trend;
- The 2022 cost thresholds are assumed to be \$10,583 for individual and \$28,533 for family coverage (\$12,169 and \$31,784 for non-Medicare retirees);
- 2022 thresholds are adjusted accordingly by the amount that the accumulated 2010-2022 cost increases, observed for the BCBS "standard" plan option under the FEHBP program, exceed 55%; and
- After 2022, the cost thresholds are indexed by Chained CPI (CPI+1% in 2021 only). Chained CPI is assumed to be 2.25% in all future years.

Our excise tax model determined the additional trend loads to be applied to the existing valuation trend table in order to reflect the present value of expected tax amounts (40%) of the excess over the thresholds.

On a blended basis, the excise tax threshold is estimated to be reached in fiscal year 2022, which means the first trend load is applied to the valuation trend from 2021 to 2022.

#### **Actuarial Assumptions and Methods**

Discount Rate 3.87% as of 6/30/2018<sup>1</sup>

3.58% as of 6/30/2017

20 Year Municipal Bond Rate 3.87% as of 6/30/2018

3.58% as of 6/30/2017

Municipal Bond Rate Basis Bond Buyer GO 20-Bond Municipal Bond Index

Expected Return on Assets 4.50%

Salary Increases 4.00%

Used only for determining attribution of actuarial

accrued liability and normal cost.

General Inflation 2.50%

Retirement Rates<sup>2</sup> See Table 1.

Mortality Rates Healthy: RP-2014 White Collar Mortality Table with

Generational Improvements by Scale MP-2014.

Disabled: RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward two years

for males and four years for females).

Withdrawal Rates<sup>2</sup> See Table 2.

Disability Rates<sup>2</sup> See Table 3.

Employees Included in the Calculations All employees who meet retirement or disability

eligibility may participate in the Board's medical plan. 80% of all employees (regardless of current medical coverage) are assumed to elect medical coverage, and 100% are assumed to elect life insurance coverage.

-

<sup>&</sup>lt;sup>1</sup> Based on the employer's funding policy, projected assets are not projected to always be sufficient to cover projected benefit payments, so the EROA is not used as the discount rate.

<sup>&</sup>lt;sup>2</sup> As outlined in the Teacher's Retirement System of Georgia Pension June 30, 2016 valuation report dated May 10, 2017

Future Medical	Plan	Election
----------------	------	----------

Future retirees who elect medical coverage are expected to elect between available options as follows.

	POS	HDHP		Kaiser HMO
Pre Medicare	60%	17%	17%	6%

Expected election is updated annually based on actual prior year population experience.

Marital Status and Age of Spouse

The following marriage, family coverage, and spouse's age difference assumption have been made for active participants:

	Male	Female
Elect Spouse Coverage	61%	61%
Spouse Age Difference	3 years	3 years
	younger	older

Cost Method Entry Age Normal

Amortization Method Closed amortization period for initial unfunded and

subsequent actuarial gains/losses.

Asset Method Fair Value

Catastrophic Drug Claim Fund \$200,000 per annum increasing at 4% annually for 60

years and discounted to the Measurement Date using

the Discount Rate.

Part B Fines Prior year actual Part B fines were projected for the

lifetime of the applicable population using the valuation

mortality assumptions and discounted to the Measurement Date using the Discount Rate.

Life Insurance Expense Load N/A

Administrative Expenses N/A

Measurement Date June 30, 2018

Measurement Period June 30, 2017 to June 30, 2018

Valuation Date July 1, 2018

Census Data As of May 1, 2018; adjusted for actuarial gains/losses

between May 1 and June 30.

#### Changes in Financial Accounting Methods/Assumptions Since the Prior Year

#### **Method Changes**

There have been no method changes in the financial accounting valuation since the prior year.

#### **Assumption Changes**

The financial accounting valuation reflects the following assumption changes:

- Expected claims costs were updated to reflect actual claims experience.
- Trend was reset based on current conditions.
- The discount rate was updated from 3.58% as of June 30, 2017 to 3.87% as of June 30, 2018.

The Board of Regents of the University System of Georgia selected the economic and demographic assumptions and prescribed them for use for purposes of compliance with GASB 74. Aon provided guidance with respect to the mortality assumption, and it is our belief that these assumptions represent reasonable expectations of anticipated plan experience. All other assumptions were selected by the Board of Regents of the University System of Georgia and align with the Teacher's Retirement System of Georgia Pension valuation. We are not able to evaluate the reasonability of these assumptions because such an evaluation would require significant additional work beyond the scope of our assignment.

Table 1

Annual Retirement Rates

M	ale	Female		Female	
Less Than 30 Years of Service	30 or More Years of Service	Less Than 30 Years of Service	30 or more Years of Service		
3.50%	60.00%	3.00%	55.00%		
5.00%	40.00%	5.50%	37.00%		
20.00%	36.00%	25.00%	43.00%		
18.00%	32.00%	25.00%	43.00%		
26.00%	36.00%	25.00%	43.00%		
22.00%	33.00%	25.00%	43.00%		
22.00%	32.00%	25.00%	43.00%		
30.00%	30.00%	31.00%	31.00%		
32.00%	32.00%	33.00%	33.00%		
30.00%	30.00%	30.00%	30.00%		
30.00%	30.00%	30.00%	30.00%		
28.00%	28.00%	30.00%	30.00%		
30.00%	30.00%	30.00%	30.00%		
	Means of Service  3.50% 5.00% 20.00% 18.00% 26.00% 22.00% 22.00% 30.00% 30.00% 30.00% 30.00% 30.00%	Male           Less Than 30 Years of Service         30 or More Years of Service           3.50%         60.00%           5.00%         40.00%           20.00%         36.00%           18.00%         32.00%           26.00%         36.00%           22.00%         33.00%           22.00%         32.00%           30.00%         30.00%           30.00%         30.00%           30.00%         30.00%           30.00%         30.00%           28.00%         28.00%	Male         Fee           Less Than 30         30 or More         Less Than 30         Years of Service           3.50%         60.00%         3.00%           5.00%         40.00%         5.50%           20.00%         36.00%         25.00%           18.00%         32.00%         25.00%           26.00%         36.00%         25.00%           22.00%         33.00%         25.00%           30.00%         32.00%         31.00%           32.00%         32.00%         33.00%           30.00%         30.00%         30.00%           30.00%         30.00%         30.00%           30.00%         30.00%         30.00%           30.00%         30.00%         30.00%		

Table 2

Annual Withdrawal Rates

#### **Years of Service**

Male Age	0–4	5–9	10+
20	25.00%	0.00%	0.00%
25	17.00%	12.00%	0.00%
30	13.50%	7.00%	8.00%
35	13.50%	6.00%	3.00%
40	13.00%	6.00%	2.50%
45	12.00%	6.00%	2.30%
50	11.00%	5.50%	2.50%
55	11.00%	5.50%	3.00%
60	12.00%	5.50%	0.00%
64	13.00%	6.50%	0.00%

#### **Years of Service**

Female Age		0–4	5–9	10+
20	28.00%		0.00%	0.00%
25	13.50%		16.00%	0.00%
30	13.50%		8.00%	6.00%
35	13.00%		7.00%	3.50%
40	11.00%		6.50%	3.00%
45	10.50%		6.00%	2.30%
50	10.00%		5.00%	2.40%
55	10.00%		5.00%	2.75%
60	10.50%		5.50%	0.00%
64	13.00%		6.50%	0.00%

Table 3

Disability Rates Attained Age	Male	Female
20	0.0135%	0.0100%
25	0.0135%	0.0130%
30	0.0210%	0.0140%
35	0.0330%	0.0190%
40	0.0550%	0.0390%
45	0.0900%	0.0650%
50	0.1700%	0.1400%
55	0.3000%	0.3400%
60	0.0000%	0.0000%
65	0.0000%	0.0000%

#### **Actuarial Assumptions and Methods**

#### Discussion of Actuarial Assumptions and Methods

Postretirement Medical Plan—GASB 74 selected the economic, demographic and health care claim cost assumptions and prescribed them for use for purposes of compliance with GASB 74. Aon provided guidance with respect to these assumptions, and it is our belief that the assumptions represent reasonable expectations of anticipated plan experience.

#### Calculation of Normal Costs and Liabilities

The method used to calculate the service cost and accumulated postretirement benefit obligation for determining OPEB expense is the entry age normal cost method. Under this cost method, the actuarial accrued liability is based on a prorated portion of the present value of all benefits earned to date over expected future working life time as defined by GASB. The proration is determined so that the cost with respect to service accrued from date of hire is recognized as a level percentage of pay each year. The Normal Cost is equal to the prorated cost for the year of the valuation.

#### Accounting Information under GASB 74

Benefit obligations and expense/(income) are calculated under U.S. Generally Accepted Accounting Principles as set forth in Government Accounting Standards Board Statement 74.

The total OPEB liability represents the actuarial present value of benefits based on the entry age normal cost method as of the measurement date. The service cost represents the actuarial present value of benefits that are attributed to the 2018 fiscal year, reflecting the effect of assumed future health care claim cost and/or pay increases.

The OPEB expense is the annual amount to be recognized in the income statement as the cost of OPEB benefits for this plan for the period ending June 30, 2018.

#### Plan Provisions

General Eligibility Rules

Former employees<sup>1</sup> and beneficiaries satisfy retirement under any one of the following conditions:

- (1) Disabled with at least 10 years of service,
- (2) Retire at age 60 with at least 10 years of service,
- (3) Retire with 25 years of state of Georgia benefited service credit, of which the last five years of employment must be continuous with the USG, or an early pension benefit penalty will apply
- (4) Retire with 30 years of state of Georgia benefited service, of which the last five years must have been continuous with the USG

Medical and Drug Benefits Covered

Eligible pre-65 retirees generally have a choice of a POS, HDHP, and two HMOs

	PC	os	HDHP		BCBS	Kaiser
Plan Type	In	Out	In	Out	НМО	НМО
Deductible	\$ 500	\$1,500	\$2,000	\$4,000	\$ 0	\$ 0
Coinsurance	100%	60%	80%	60%	100%	100%
Copayment	\$ 20	\$ 0	N/A	N/A	\$ 30	\$ 20
Out-Of-Pocket Limit	\$ 1,500	\$3,750	\$3,500	\$7,000	\$ 5,500	\$6,350

**Employee Costs** 

The chart below shows the calendar year 2018 monthly retiree cost of medical and drug:

	POS	HDHP	BCBS HMO	Kaiser HMO
Pre Medicare				
Individual	\$177.46	\$ 75.12	\$200.62	\$157.70
Retiree Plus Spouse	\$393.96	\$179.04	\$442.60	\$349.46

Spouse's Covered

Spouses of retirees, spouses of active employees eligible for retirement, or surviving spouses of retirees of the Board of Regents who meet the above conditions may elect medical coverage.

Life

Retirees receive a \$25,000 life insurance benefit.

<sup>&</sup>lt;sup>1</sup> Not including employees classified as GRA.

Catastrophic Drug Fund The Board of Regents of the University System of

Georgia sets aside an annual amount to cover participant drug costs in excess of Medicare Part D

catastrophic coverage level

Part B None. The Board of Regents of the University System

of Georgia pays Part B fines for a closed group of participants. These payments are anticipated to continue for the lifetime of the impacted individuals.

#### Plan Changes Since the Prior Year

The financial accounting valuation does not reflect any plan changes.