



# *Comprehensive Annual Financial Report*

## *Fiscal Year Ended June 30, 2014*



*McIntosh Marsh*  
Betty Vaughn, Townsend, Georgia



*The artwork on the cover and within this document was created by Georgia artists and has been selected to hang in the Office of the Governor as part of a rotating exhibit "The Art of Georgia". For more information about the exhibit, the artists and their work visit [www.gaarts.org](http://www.gaarts.org).*



# **State of Georgia**

## **Comprehensive Annual Financial Report For the fiscal year ended June 30, 2014**

Prepared by:  
State Accounting Office





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For the Fiscal Year Ended June 30, 2014

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# *INTRODUCTORY SECTION*



*Tallulah River Rapids*  
Lawrence B. Smith, Statesboro, Georgia



**December 31, 2014**

**The Honorable Nathan Deal, Governor of Georgia**

**The Honorable Members of the General Assembly**

**Citizens of the State of Georgia**

It is my privilege to present the *Comprehensive Annual Financial Report* (CAFR) on the operations of the State of Georgia (the State) for the fiscal year ended June 30, 2014, in accordance with the Official Code of Georgia Annotated (OCGA), Section 50-5B-3(a)(7). The objective of this report is to provide a clear picture of our government as a single comprehensive reporting entity.

This report consists of management's representations concerning the State's finances and management assumes full responsibility for the completeness and reliability of the information presented. This report reflects my commitment to you, the citizens of the State, and to the financial community to maintain our financial statements in accordance with Generally Accepted Accounting Principles (GAAP) applicable to governments as prescribed by the Governmental Accounting Standards Board (GASB). Information presented in this report is believed to be accurate in all material respects, and all disclosures have been included that are necessary to enable the reader to obtain a thorough understanding of the State's financial activities.

The CAFR is presented in three sections: Introductory, Financial and Statistical. The Introductory section includes this transmittal letter and organization charts for state government. The Financial section includes the Independent Auditor's Report, Management's Discussion and Analysis (MD&A), audited government-wide and fund financial statements and related notes thereto, required supplementary information, and the underlying combining and individual fund financial statements and supporting schedules. The Statistical section contains selected unaudited financial, economic and demographic data on a multi-year basis that is useful in evaluating the economic condition of the government.

### **Internal Control**

The State's management is responsible for the establishment and maintenance of internal accounting controls which are designed to provide reasonable, but not absolute, assurance that assets are safeguarded and financial transactions are properly recorded and adequately documented, and to ensure the reliability of financial records for preparing financial statements. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived from such control and that the evaluation of those costs and benefits requires estimates and judgments by the State's management.

### **Independent Audit**

The financial statements of significant organizations comprising the State reporting entity have been separately audited and reported on by either the State Auditor or independent certified public accountants. The State Auditor and other independent auditors have performed an examination of the accompanying

financial statements for the State and have issued unmodified opinions on the State's basic financial statements included in this report.

Federal regulations also require the State to undergo an annual Single Audit in conformance with the Single Audit Act Amendments of 1996 and the U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Information related to the Single Audit, including the schedule of expenditures of federal awards, audit findings and recommendations, summary of prior audit findings, and the Independent Auditor's reports, is issued in a separate report and will be available at a later date.

## **Management's Discussion and Analysis**

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of MD&A. This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The State's MD&A can be found immediately following the independent auditor's report.

## ***PROFILE OF THE STATE OF GEORGIA***

The State, founded on February 12, 1733, was the last of the original 13 colonies and became the fourth state by ratifying the U.S. Constitution on January 2, 1788. The State is an economic hub of the southeast. Atlanta, the state capital, is the major economic and population center of the State with major regional economic and population centers in Augusta, Savannah, and Macon. The State's economic base is diverse with major port facilities on the coast, agricultural resources throughout the State, manufacturing and service industries, and is a major transportation hub with one of the busiest airports in the nation. The State is the eighth largest state with an estimated population of 10 million people.

## **Reporting Entity**

The Constitution of the State of Georgia (the Constitution) provides the basic framework for the State's government, which is divided into three separate branches: legislative, executive, and judicial, as shown on the organizational chart on page v. The duties of each branch are outlined in the Constitution and in the OCGA.

For financial reporting purposes, the State's reporting entity consists of (1) the primary government, (2) component unit organizations for which the primary government is financially accountable, and (3) other component unit organizations for which the nature and significance of their relationship with the primary government is such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Further information about the State's reporting entity can be found in Note 1.B. to the financial statements.

The State and its component units provide a full range of services to its citizens, including education, health and welfare, transportation, public safety, economic development, culture and recreation, conservation, and general government services. The financial statements present information on the financial position and operations of state government associated with these services as a single comprehensive reporting entity. Accordingly, the various agencies, departments, boards, commissions, authorities, and funds and accounts of the State that have been identified as part of the primary government or a component unit have been included in this report.

## **Budgetary Control**

The Constitution requires that budgeted expenditures not exceed the estimated revenues and other funding sources, including beginning fund balances. The State's legal level of budgetary control is funding source within program. Annually, the Governor submits a balanced budget by program to the Legislature. In addition to the internal controls previously discussed, the State maintains budgetary controls to ensure compliance with the legal provisions of the State's Appropriation Act, which reflects the Georgia General Assembly's approval of the annual budget. Budgetary control is maintained through a formal appropriation and allotment process.

The State's annual budget is prepared on a statutory basis which is principally the modified accrual basis utilizing encumbrance accounting. The State monitors spending activity to ensure that expenditures do not exceed appropriated amounts by agency at the legal level of control as provided for by the Constitution. Information regarding the State's budgetary process can be found in the Notes to Required Supplementary Information within this report.

The statutory basis of accounting required by state law differs materially from the basis used to report revenues and expenditures in accordance with GAAP. Detailed information on the statutory basis of accounting and the results of operations on that basis for fiscal year 2014 can be found in the separately issued Budgetary Compliance Report (BCR) dated November 20, 2014.

## **Budget Stabilization**

The State maintains the Revenue Shortfall Reserve (RSR) which provides for the sound management of excess revenue collections in any given fiscal year. By statute, all surplus state funds existing at the end of each fiscal year shall be reserved and added to the RSR. Funds in the RSR carry forward from fiscal year to fiscal year without reverting to the revenue collections fund within the General Fund at the end of a fiscal year. Additional information about the State's RSR balances can be found in MD&A.

## **Long Term Financial Planning - Debt Management**

Each year, the Georgia State Financing and Investment Commission (the "Commission") issues its debt management plan ("the Plan") which provides a five-year projection of the State of Georgia's (the "State") general obligation and guaranteed revenue bond issuances and the debt service requirements for all outstanding debt and projected new debt issuances. The Plan covers the current fiscal year and the four succeeding fiscal years. The resulting projected annual debt service requirements are compared to the actual treasury receipts of the State for the immediately preceding fiscal year and projected future treasury receipts of the State to determine the ratio of debt service requirements to the prior year's State treasury receipts. This ratio, which is established by the Constitution of the State (the "Constitution") at a maximum of 10%, but the Plan is limited to a maximum of 7% by Commission policy, along with several other ratios discussed in the Plan, serves as a guide for the Governor and the General Assembly in their consideration of the authorization of new State debt during the budget preparation, review, and adoption process. Projected issuances of new debt may be increased or decreased depending on the capital needs of the State and projections of estimated treasury receipts in future years.

## **Fiscal Year Budget Overview**

The state's fiscal year 2014 tax revenues were 5.1% greater than the prior year. Personal and corporate income taxes as well as the first full year of motor vehicle ad valorem tax revenues were the primary drivers of tax revenue increases. As a result of this revenue growth and conservative budget practices, the RSR increased by \$305.9 million and has a current balance of \$987.9 million prior to audited agency

lapse of \$66.6 million and prior to the appropriation of the 1% mid-year adjustment for K-12 in the amended fiscal year 2015 budget.

## ***ECONOMIC FACTORS AND OUTLOOK***

### **Introduction**

Georgia's economy also is experiencing a moderate recovery with growth in employment, home prices, and residential construction permits. It appears that the Great Recession may finally be in the rear view mirror. While a moderate economic recovery is expected to continue, there are significant risks to continued growth, with federal fiscal policy the biggest threat.

### **Georgia Economy**

Many factors indicate that the State's economy is continuing to recover from the Great Recession. Some of these indicators include job growth, personal income growth, lower initial unemployment claims and the recovery of home prices. Additional information on the economic outlook for the State including detailed information on employment, personal income, and housing markets can be found in the State's MD&A which can be found immediately following the independent auditor's report.


## ***AWARDS AND ACKNOWLEDGEMENTS***

The Government Finance Officers Association (GFOA) awarded the *Certificate of Achievement for Excellence in Financial Reporting* to the State of Georgia for its comprehensive annual financial report for the fiscal year ended June 30, 2013. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to GFOA to determine its eligibility for another certificate. We are committed to this effort, and we intend to maintain a highly qualified and professional staff to make this certification possible.

The preparation of this report would not have been possible without the dedicated and efficient service of the entire staff of the State Accounting Office. We also express our appreciation to the fiscal officers throughout state government for their dedicated efforts in assisting us in the preparation of this report.

Respectfully submitted,



Thomas Alan Skelton  
State Accounting Officer



## JUDICIAL

Supreme Court  
Court of Appeals  
Superior Courts  
District Attorneys  
Judicial Agencies

## EXECUTIVE

### Constitutional Officers

Lieutenant Governor  
Public Service Commission  
State School Superintendent  
Secretary of State  
Commissioner of Insurance  
Attorney General  
Commissioner of Agriculture  
Commissioner of Labor

Governor

Office of Planning and Budget  
Governor's Office

## LEGISLATIVE

General Assembly  
Senate  
House of Representatives

Legislative Agencies

Department of Audits and Accounts

Department of Administrative Services	Employees' Retirement System of Georgia
Department of Banking and Finance	Georgia Bureau of Investigation
Department of Behavioral Health & Developmental Disabilities	Georgia Forestry Commission
Department of Community Affairs	Georgia Lottery Corporation
Department of Community Health	Georgia State Financing and Investment Commission
Department of Corrections	Georgia Student Finance Commission
Department of Defense	Georgia Technology Authority
Department of Driver Services	Office of the State Treasurer
Department of Early Care and Learning	State Accounting Office
Department of Economic Development	State Board of Pardons and Paroles
Department of Education	State Board of Workers' Compensation
Department of Human Services	Technical College System of Georgia
Department of Juvenile Justice	University System of Georgia
Department of Natural Resources	Examining and Licensing Boards
Department of Public Health	Advisory Boards
Department of Public Safety	Other Executive Agencies
Department of Revenue	Interstate Agencies
Department of Transportation	Authorities
Department of Veterans Service	







June 30, 2014

### Executive:

Nathan Deal ..... *Governor*

Brian P. Kemp ..... *Secretary of State*

Sam Olens ..... *Attorney General*

Mark Butler ..... *Commissioner of Labor*

Dr. John D. Barge ..... *State Superintendent of Schools*

Ralph T. Hudgens ..... *Commissioner of Insurance*

Gary W. Black ..... *Commissioner of Agriculture*

Chuck Eaton (Chairman) ..... *Public Service Commissioner*

Tim Echols ..... *Public Service Commissioner*

H. Doug Everett ..... *Public Service Commissioner*

Lauren "Bubba" McDonald, Jr. .... *Public Service Commissioner*

Stan Wise ..... *Public Service Commissioner*

### Legislative:

Casey Cagle ..... *Lieutenant Governor/President of the Senate*

David Ralston ..... *Speaker of the House of Representatives*

### Judicial:

Hugh P. Thompson ..... *Chief Justice of the Supreme Court*





Government Finance Officers Association

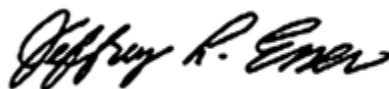
**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**State of Georgia**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**June 30, 2013**



Executive Director/CEO



## **ACKNOWLEDGEMENTS**

The Georgia Comprehensive Annual Financial Report (CAFR) for the fiscal year ending June 30, 2014 was prepared by:

### **STATE ACCOUNTING OFFICE**

Kris Martins, Director, Financial Reporting

### **STATEWIDE ACCOUNTING AND REPORTING**

Renita Coleman	Chris Morgan
Bobbie R. Davis	Lori Ramsey
Zeina Diallo	Andrea Randall
Eddy A. Hicks	Troy Senter
Sharon Hill	Ellen K. Tate
Pamela Hintze	Sandra Warr
Metshet Ketsela	Jennifer Williams
Dan Lawson	Keri Williams
Michael A. McBride II	

### **SPECIAL APPRECIATION**

The State Accounting Office would like to extend special appreciation to all fiscal and accounting personnel throughout the State who contributed the financial information for their agencies. Additionally, the Division of Statewide Accounting and Reporting would like to acknowledge the efforts given by all of the functional and support personnel of the State Accounting Office.



# *FINANCIAL SECTION*



*View of the Textile Mills from the Chattahoochee with Fishermen*  
Charles E. Earl, Hamilton, Georgia







## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156  
Atlanta, Georgia 30334-8400

Greg S. Griffin  
STATE AUDITOR  
(404) 656-2180

### Independent Auditor's Report

The Honorable Nathan Deal, Governor of Georgia  
and  
Members of the General Assembly of the State of Georgia

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Georgia as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the State of Georgia's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audits. We did not audit the financial statements of Department of Community Health, Employees' Retirement System of Georgia, Georgia College & State University Foundation, Georgia Environmental Finance Authority, Georgia State Financing and Investment Commission, Georgia Housing and Finance Authority, Kennesaw State University Foundation, Inc., Georgia Lottery Corporation, MCG Health System, Inc., Medical College of Georgia Foundation, Inc., Georgia Ports Authority, Teachers Retirement System of Georgia, Georgia Tech Athletic Association, Georgia Tech Facilities, Inc., Georgia Tech Foundation, Inc., Georgia Tech Research Corporation, University of Georgia Athletic Association, Inc., University of Georgia Foundation, Inc., University of Georgia Research Foundation, Inc., and University System of Georgia Foundation, Inc. Those financial statements represent part or all of the total assets or deferred outflows of resources and revenues or additions of the governmental activities, the business-type activities, the aggregate discretely presented component units, the major funds: governmental fund-general fund, governmental fund-general obligation bond projects fund, proprietary/enterprise fund-state health benefit plan and the aggregate remaining fund information as reported in the following table:

<b>Opinion Unit</b>	<b>Percent of Total Assets/Deferred Outflows of Resources</b>	<b>Percent of Total Revenues/ Additions</b>
Governmental Activities	4%	24%
Business-type Activities	9%	20%
Aggregate Discretely Presented Component Units	86%	93%
Governmental Fund – General Fund	13%	21%
Governmental Fund – General Obligation Bond Projects Fund	99%	99%
Proprietary Fund/Enterprise Fund – State Health Benefit Plan	100%	100%
Aggregate Remaining Fund Information	87%	65%

Those statements were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as it relates to the amounts included for the above mentioned organizations and component units, are based solely on the reports of other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of Georgia College & State University Foundation, Kennesaw State University Foundation, Inc., Georgia Lottery Corporation, MCG Health System, Inc., Medical College of Georgia Foundation, Inc., Georgia Tech Athletic Association, Georgia Tech Facilities, Inc., Georgia Tech Foundation, Inc., University of Georgia Athletic Association, Inc., University of Georgia Foundation, Inc., and University System of Georgia Foundation, Inc. were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the State's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. Georgia statutes, in addition to audit responsibilities, entrust other responsibilities to the Department of Audits and Accounts. Those responsibilities include service by the State Auditor on the governing boards of various agencies, authorities, commissions, and component units of the State of Georgia. The Department of Audits and Accounts elected to not provide audit services for the organizational units of the State of Georgia associated with these boards. The Department of Audits and Accounts also has a contractual obligation with the Department of Community Health to conduct certain non-audit services.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit and the reports of other auditors, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the State of Georgia, as of June 30, 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 2-B to the financial statements, in 2014, the State of Georgia implemented new accounting principles GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, GASB Statement No. 66, *Technical Corrections – 2012 – an amendment of GASB Statements No. 10 and No. 62*, GASB Statement No. 67, *Financial Reporting for Pension Plans – an amendment of GASB Statement No. 25* and GASB Statement No. 70, *Accounting and Financial Reporting for Nonexchange Financial Guarantees*. Our opinion is not modified with respect to these matters.

As discussed in Note 2-C and disclosed in Note 3 to the financial statements, the prior period financial statements have been restated to properly record Governmental Activities capital assets, net of depreciation. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 7 through 22, budgetary comparison information on pages 156 through 161, information on other postemployment benefits on page 162, claims development information for the public entity risk pool on page 163, and information on defined benefit pension plans on pages 164 through 171 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Supplementary and Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of Georgia's basic financial statements. The introductory section, combining and

individual nonmajor fund financial statements and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the reports of the other auditors, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 31, 2014 on our consideration of State of Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering State of Georgia's internal control over financial reporting and compliance.

Respectfully submitted,

A handwritten signature in blue ink that reads "Greg S. Griffin". The signature is written in a cursive style with a large, stylized "G" and "S".

Greg S. Griffin  
State Auditor

December 31, 2014

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MANAGEMENT'S  
DISCUSSION AND ANALYSIS

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## Management's Discussion and Analysis

(Unaudited)

### INTRODUCTION

This narrative overview and analysis of the financial activities of the State is for the fiscal year ended June 30, 2014. It should be read in conjunction with the letter of transmittal, located in the Introductory Section of this report, and the State's financial statements, including the notes to the financial statements, which are an integral part of the statements that follow this narrative.

### FINANCIAL HIGHLIGHTS

#### Government-wide

- Total assets and deferred outflows of resources of the State exceeded liabilities and deferred inflows of resources by \$22.3 billion (reported as "net position") and total net position increased \$1.5 billion or 7.3% over the prior year, which includes a restatement of capital assets of \$733.8 million. Net position of governmental activities (as restated) increased by \$723.0 million or 5.0%, while the net position of business-type activities (as restated) increased by \$788.2 million or 12.4%.
- During the fiscal year, the State's total revenues for governmental activities of \$36.8 billion were \$3.0 billion more than total expenses (excluding transfers) of \$33.8 billion. General revenues, primarily attributable to various taxes, totaled \$17.1 billion and program revenues, primarily attributable to operating grants and contributions, totaled \$19.7 billion.

#### Fund Level

- The governmental funds reported combined ending fund balances of \$6.1 billion, an increase of \$595.9 million or 10.8% in comparison with the prior year. Of this total fund balance, \$55.0 million or 0.9% represents nonspendable fund balance, \$4.6 billion or 75.0% represents restricted fund balance, \$3.2 million or 0.1% represents committed fund balance, \$400.0 million or 6.5% represents assigned fund balance and \$1.1 billion or 17.5% represents unassigned fund balance.
- The General Fund ended the fiscal year with a total fund balance of \$4.8 billion, of which \$1.1 billion was classified as unassigned fund balance. Total tax revenues in the General Fund increased by \$267.6 million or 1.6% over the prior year, as the economy continued to show signs of improving.
- The enterprise funds reported a net position of \$7.1 billion, an increase of \$867.1 million or 13.9% compared to the prior year. The State Health Benefit Plan had the largest increase in enterprise fund net position, the reasons for which are discussed in the following financial analyses.

#### Long-term Debt

The State's long-term bond debt increased \$798.5 million or 6.8% during the fiscal year which represents the net difference between new issuances, payments, and prior period adjustments. General obligation bonds for the primary government increased by \$365.1 million or 4.0% while revenue bonds for the primary government increased \$433.5 million or 16.0%. The State issued new bonded debt during the year in the amount of \$1.2 billion for the primary government and \$192.3 million for component units.



## Management's Discussion and Analysis

(Unaudited)

### OVERVIEW OF THE FINANCIAL STATEMENTS

This report includes the State's Basic Financial Statements, Required Supplementary Information, and Supplementary Information. The Basic Financial Statements consist of three components: government-wide financial statements, fund financial statements, and notes to the financial statements.

#### **Government-wide Financial Statements – Reporting the State as a Whole**

The Statement of Net Position and Statement of Activities together comprise the government-wide financial statements. These statements are located in the Basic Financial Statements – Government-wide Financial Statements section and provide a broad overview of the State's financial activities as a whole. These statements are prepared with a long-term focus using the full-accrual basis of accounting, similar to private-sector businesses. This means all revenues and expenses associated with the fiscal year are recognized regardless of when cash is spent or received, and all assets, deferred outflows of resources, liabilities and deferred inflows of resources, including capital assets and long-term debt, are reported at the entity level.

The government-wide statements report the State's net position, the difference between total assets and deferred outflows of resources and total liabilities and deferred inflows of resources, and how they have changed from the prior year. Over time, increases and decreases in net position measure whether the State's overall financial condition is improving or deteriorating. In evaluating the State's overall condition, however, additional non-financial information should be considered such as the State's economic outlook, changes in demographics, and the condition of its capital assets and infrastructure. The government-wide statements report three activities:

**Governmental Activities** – The majority of the State's basic services fall under this activity including general government, education, health and welfare, transportation, public safety, economic development and assistance, culture and recreation, and conservation. Taxes and intergovernmental revenues are the major funding sources for these programs.

**Business-Type Activities** – The State operates certain activities much like private-sector businesses by charging fees to customers that are intended to recover all or a significant portion of their costs of providing goods and services. Unemployment Compensation Fund, the self-insured State Health Benefit Plan (SHBP), and the Higher Education Fund are some examples of business-type activities.

**Component Units** – Certain entities are legally separate from the State; however, the State remains financially accountable for them. Georgia Environmental Finance Authority, Georgia Housing and Finance Authority, and Georgia Lottery Corporation are examples of component units.

#### **Fund Financial Statements – Reporting the State's Most Significant Funds**

The fund financial statements provide detailed information about individual major funds, not the State as a whole, and are located in the Basic Financial Statements – Fund Financial Statements section. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The State, like other state and local governments, uses funds to ensure and demonstrate compliance with finance-related and legal requirements. All of the State funds are divided into three types, each of which use a different accounting approach and should be interpreted differently.

**Governmental Funds** – Most of the basic services provided by the State are financed through governmental funds and are essentially the same functions reported as governmental activities in the government-wide financial statements. Governmental funds use the modified accrual basis of accounting, and focus on short-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the





## Management's Discussion and Analysis

(Unaudited)

fiscal year. These statements provide a detailed short-term view of the State's finances that assist in determining whether there will be adequate financial resources available to meet the current needs of the State.

**Proprietary Funds** – The Proprietary funds, which include enterprise funds and internal service funds, account for state activities that are similar to private-sector businesses. Similar to government-wide statements, proprietary fund statements are presented using the full-accrual basis of accounting. Activities whose customers are mostly outside of state government are accounted for in enterprise funds and are the same functions reported as business-type activities. The enterprise fund financial statements provide more detail and additional information than in the government-wide statements, such as cash flows. Activities whose customers are mostly other state entities are accounted for in internal service funds. The internal service fund activities are allocated proportionately between the governmental activities (predominately) and the business-type activities in the government-wide statements based on the benefit of the services provided to those activities.

**Fiduciary Funds** – These funds are used to account for resources held for the benefit of parties outside the state government. The State is responsible for ensuring these assets are used for their intended purposes. Fiduciary funds use full-accrual accounting, but are not reflected in the government-wide financial statements because the resources of these funds are not available to support the State's own programs.

### **Reconciliation between Government-wide and Fund Statements**

This report also includes two schedules that reconcile and explain the differences between the amounts reported for the governmental activities on the government-wide statements (full-accrual accounting, long-term focus) with amounts reported on the governmental fund statements (modified accrual accounting, short-term focus). The schedules are located in the Basic Financial Statements – Fund Financial Statements – Governmental Funds section. The following represent some of the reporting differences between the two statements:

- Capital outlays result in capital assets on the government-wide statements, but are reported as expenditures in the governmental fund financial statements.
- Capital assets and long-term debt are included on the government-wide statements, but are not reported on the governmental fund statements.
- Bond proceeds are recorded as long-term debt on the government-wide statements, but provide current financial resources on the governmental fund statements.

### **Notes to the Financial Statements**

The Notes to the Financial Statements located at the end of the Basic Financial Statements section provide additional information that is essential to a complete understanding of the financial statements. The notes are applicable to both the government-wide financial statements and the fund financial statements.

### **Required and Other Supplementary Information**

In addition to this MD&A, which is required supplementary information, the Basic Financial Statements are followed by a section of other required supplementary information that further explains and supports the information in the financial statements. This section of the report includes: (1) a budgetary comparison schedule of the General Fund (Budget Fund), including reconciliations of revenues and expenditures on the statutory and GAAP basis for the fiscal year, (2) the State's funding progress for other postemployment benefits, (3) information on the State's public entity risk pool and (4) schedules on the funded status and employer contributions for the State's defined benefit pension plans. Other supplementary information includes combining financial statements for the State's nonmajor governmental funds, nonmajor enterprise funds, internal service funds, fiduciary funds and nonmajor component units. The total columns of these combining financial statements carry forward to the applicable fund financial statements.



## Management's Discussion and Analysis

(Unaudited)

### FINANCIAL ANALYSIS OF THE STATE AS A WHOLE

#### Net Position

Governmental entities are required by Generally Accepted Accounting Principles (GAAP) to report on their net position. The Statement of Net Position presents the value of all of the State's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference reported as net position. The State reported net position of \$22.3 billion, comprised of \$19.8 billion invested in capital assets net of related debt, and \$5.0 billion in restricted net position, offset by an unrestricted net position deficit of \$2.5 billion.

The following table was derived from the current and prior year government-wide Statements of Net Position. Current year restatements of prior year adjustments have not been reflected in the prior year column.

**Table 1 - Net Position**  
As of June 30, 2014 and 2013 (in thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2014	2013	2014	2013	2014	2013
<b>Assets</b>						
Non-capital Assets	\$ 10,567,858	\$ 10,205,165	\$ 3,876,882	\$ 3,224,425	\$ 14,444,740	\$ 13,429,590
Net Capital Assets	20,120,439	20,765,907	10,218,547	10,083,503	30,338,986	30,849,410
<b>Total Assets</b>	<b>30,688,297</b>	<b>30,971,072</b>	<b>14,095,429</b>	<b>13,307,928</b>	<b>44,783,726</b>	<b>44,279,000</b>
<b>Deferred Outflows of Resources</b>	<b>236,307</b>	<b>-</b>	<b>45,684</b>	<b>7,610</b>	<b>281,991</b>	<b>7,610</b>
<b>Liabilities</b>						
Noncurrent Liabilities	11,379,767	11,151,174	5,689,746	5,772,232	17,069,513	16,923,406
Current Liabilities	4,348,175	4,562,402	1,228,447	1,210,371	5,576,622	5,772,773
<b>Total Liabilities</b>	<b>15,727,942</b>	<b>15,713,576</b>	<b>6,918,193</b>	<b>6,982,603</b>	<b>22,646,135</b>	<b>22,696,179</b>
<b>Deferred Inflows of Resources</b>	<b>419</b>	<b>-</b>	<b>100,772</b>	<b>77,884</b>	<b>101,191</b>	<b>77,884</b>
<b>Net Position</b>						
Net Investment in Capital Assets	13,186,605	13,737,276	6,575,166	6,502,029	19,761,771	20,239,305
Restricted	3,653,903	3,301,316	1,367,598	816,428	5,021,501	4,117,744
Unrestricted	(1,644,265)	(1,781,096)	(820,616)	(1,063,406)	(2,464,881)	(2,844,502)
<b>Total Net Position</b>	<b>\$ 15,196,243</b>	<b>\$ 15,257,496</b>	<b>\$ 7,122,148</b>	<b>\$ 6,255,051</b>	<b>\$ 22,318,391</b>	<b>\$ 21,512,547</b>

Net position reported for governmental activities (as restated) increased by \$723.0 million or 5.0% in fiscal year 2014. Unrestricted net position for governmental activities, the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements, was not significantly affected by current year restatements of prior year balances. Unrestricted net position for governmental activities had a deficit of \$1.6 billion at June 30, 2014, down from \$1.8 billion in 2013. The deficit in unrestricted governmental net position exists primarily because the State has issued debt for purposes not resulting in a capital asset related to State governmental activities. The unrestricted net position deficit decreased by \$136.8 million in 2014 primarily due to increased tax revenues and relatively stable expenditures. The net investment in capital assets portion of net position for governmental activities (after restatements) decreased \$183.1 million due to debt payments exceeding acquisitions of capital assets. Net investment in capital assets was the component of net position which was affected by the restatement of 2013 net position for the \$733.8 million correction of prior year construction in progress balances. Additional information on this restatement can be found in Note 2 of the Notes to the Financial Statements section of this report.



## Management's Discussion and Analysis

(Unaudited)

The net position for business-type activities (as restated) increased by \$788.2 million or 12.4% in fiscal year 2014. Restricted net position (prior to restatements) increased by \$551.2 million or 67.5% primarily due to a decrease in unemployment compensation benefits of \$524.7 million. The deficit in unrestricted net position (prior to restatements) decreased by \$242.8 million, with a corresponding increase in net investment in capital assets of \$73.1 million.

### Changes in Net Position

The State received a majority (46.0%) of its revenues from operating grants and contributions, primarily from federal sources and 36.2% from taxes. In the prior year, operating grants and contributions were 47.8% and taxes accounted for 35.3% of total revenues. Charges for goods and services such as licenses, permits, liquor sales, park and court fees was 14.7% as compared to 13.3% in the prior fiscal year. Expenses for the State during fiscal year 2014 were \$45.2 billion. As a result of the excess revenues over expenses, the total net position of the State (as restated) increased \$1.5 billion, net of transfers.

The following schedule was derived from the Government-wide Statement of Activities and summarizes the State's total revenues, expenses and changes in net position for fiscal year 2014. Current year restatements of prior year adjustments have not been reflected in the prior year column in the table below.

**Table 2 - Changes in Net Position**  
For the Years Ended June 30, 2014 and 2013 (in thousands)

	Governmental Activities		Business-type Activities		Total Primary Government		Total Percentage Change
	2014	2013	2014	2013	2014	2013	2013 to 2014
<b>Revenues:</b>							
Program Revenues:							
Charges for Services	\$ 3,723,646	\$ 3,178,227	\$ 3,139,705	\$ 3,106,189	\$ 6,863,351	\$ 6,284,416	9.2%
Operating Grants/Contributions	14,780,822	15,317,258	6,695,670	7,251,162	21,476,492	22,568,420	-4.8%
Capital Grants/Contributions	1,239,876	1,310,696	36,664	90,665	1,276,540	1,401,361	-8.9%
General Revenues:							
Taxes	16,912,914	16,645,352	-	-	16,912,914	16,645,352	1.6%
Unrestricted Investment Income	4,995	323	-	-	4,995	323	1446.4%
Unclaimed Property	148,129	138,832	-	-	148,129	138,832	6.7%
Other	12,112	126,862	-	-	12,112	126,862	-90.5%
<b>Total Revenues</b>	<b>36,822,494</b>	<b>36,717,550</b>	<b>9,872,039</b>	<b>10,448,016</b>	<b>46,694,533</b>	<b>47,165,566</b>	<b>-1.0%</b>
<b>Expenses:</b>							
General Government	1,658,846	1,606,626	-	-	1,658,846	1,606,626	3.3%
Education	10,788,262	10,770,532	-	-	10,788,262	10,770,532	0.2%
Health and Welfare	16,107,840	16,033,221	-	-	16,107,840	16,033,221	0.5%
Transportation	1,845,850	1,656,662	-	-	1,845,850	1,656,662	11.4%
Public Safety	2,002,615	2,012,501	-	-	2,002,615	2,012,501	-0.5%
Economic Development and Assistance	510,338	515,874	-	-	510,338	515,874	-1.1%
Culture and Recreation	247,170	240,018	-	-	247,170	240,018	3.0%
Conservation	37,002	51,038	-	-	37,002	51,038	-27.5%
Interest and Other Charges on Long-term Debt	592,668	616,328	-	-	592,668	616,328	-3.8%
Higher Education Fund	-	-	7,984,962	7,931,918	7,984,962	7,931,918	0.7%
State Health Benefit Plan	-	-	2,032,910	2,193,829	2,032,910	2,193,829	-7.3%
Unemployment Compensation Fund	-	-	1,152,763	1,858,989	1,152,763	1,858,989	-38.0%
Nonmajor Enterprise Funds	-	-	229,630	191,949	229,630	191,949	19.6%
<b>Total Expenses</b>	<b>33,790,591</b>	<b>33,502,800</b>	<b>11,400,265</b>	<b>12,176,685</b>	<b>45,190,856</b>	<b>45,679,485</b>	<b>-1.1%</b>
Increase (Decrease) in Net Position Before Contributions and Transfers	3,031,903	3,214,750	(1,528,226)	(1,728,669)	1,503,677	1,486,081	
Contributions to Permanent Endowments	-	-	7,522	1,231	7,522	1,231	
Transfers	(2,308,895)	(2,377,595)	2,308,895	2,377,595	-	-	
<b>Change in Net Position</b>	<b>723,008</b>	<b>837,155</b>	<b>788,191</b>	<b>650,157</b>	<b>1,511,199</b>	<b>1,487,312</b>	
<b>Net Position July 1 - Restated</b>	<b>14,473,235</b>	<b>14,420,341</b>	<b>6,333,957</b>	<b>5,604,894</b>	<b>20,807,192</b>	<b>20,025,235</b>	
<b>Net Position June 30</b>	<b>\$ 15,196,243</b>	<b>\$ 15,257,496</b>	<b>\$ 7,122,148</b>	<b>\$ 6,255,051</b>	<b>\$ 22,318,391</b>	<b>\$ 21,512,547</b>	<b>3.7%</b>



## Management's Discussion and Analysis

(Unaudited)

### Governmental Activities

The State's total governmental revenues from all sources increased \$104.9 million or 0.3%. Charges for Services increased \$545.4 million or 17.2%, primarily due to a change in the motor vehicle ad valorem tax law. Operating and capital grants and contributions decreased a total of \$607.3 million or 3.7%. Tax revenues increased \$267.6 million or 1.6% as a result of increased personal and corporate income tax and insurance premiums taxes.

The following table shows to what extent program revenues (charges for services and grants) covered program expenses. For fiscal year 2014, program revenues covered \$19.7 billion or 58.4% of \$33.8 billion in total program expenses. For the remaining \$14.0 billion or 41.6% of the total program expenses, the State relied on state taxes and other general revenues.

**Table 3 – Net Program Revenue**  
For the Years Ended June 30, 2014 and 2013 (in thousands)

Functions/Programs	Program	Less	Net		Program Revenues	
	Expenses	Program	Program		as a Percentage of	
	2014	Revenues	(Expense) / Revenue		Program Expenses	
		2014	2014	2013	2014	2013
<b>Primary Government</b>						
<b>Governmental Activities:</b>						
General Government	\$ 1,658,846	\$ 3,340,900	\$ 1,682,054	\$ 1,113,813	201.4%	169.3%
Education	10,788,262	2,178,683	(8,609,579)	(8,329,415)	20.2%	22.7%
Health and Welfare	16,107,840	12,088,136	(4,019,704)	(3,769,638)	75.0%	76.5%
Transportation	1,845,850	1,295,994	(549,856)	(334,500)	70.2%	79.8%
Public Safety	2,002,615	310,352	(1,692,263)	(1,667,116)	15.5%	17.2%
Economic Development and Assistance	510,338	301,034	(209,304)	(27,469)	59.0%	94.7%
Culture and Recreation	247,170	214,840	(32,330)	(33,210)	86.9%	86.2%
Conservation	37,002	14,405	(22,597)	(32,756)	38.9%	35.8%
Interest and Other Charges on Long-Term Debt	592,668	-	(592,668)	(616,328)	0.0%	0.0%
Total Governmental Activities	\$ 33,790,591	\$ 19,744,344	\$ (14,046,247)	\$ (13,696,619)	58.4%	59.1%

### Business-Type Activities

Net position of business-type activities (as restated) increased by \$788.2 million or 12.4% during the fiscal year. Operating revenues from the State's business-type activities decreased \$576.0 million or 5.5% from the prior year. This was primarily due to a decrease in revenue from operating grants and contributions, which include federal emergency unemployment compensation. Total operating expenses for the State's business-type activities decreased \$776.4 million or 6.4%. This decrease is attributable to lower expenses in the Unemployment Compensation Fund due to the unemployment rate in Georgia having decreased from 8.4% in June 2013 to 7.4% in June 2014, resulting in the ending of the federally mandated Emergency Unemployment Compensation Program. This decrease is also due to decreases in spending in the State Health Benefit Plan (SHBP). Since 2012, SHBP has implemented a variety of cost containment and revenue enhancement strategies to ensure fund balances are sufficient to cover the SHBP's incurred but not reported expense and excess claims or other unanticipated costs.



## Management's Discussion and Analysis

(Unaudited)

In fiscal year 2014, business-type activities expenses were funded 86.6% or \$9.9 billion from program revenues compared to 85.8% or \$10.4 billion in the prior year. The remaining expenses were funded by \$2.2 billion in transfers from governmental activities of which the majority went to the Higher Education Fund.

## FINANCIAL ANALYSIS OF THE STATE'S GOVERNMENTAL FUNDS

### **Fund Balances**

At June 30, 2014, the State's governmental funds reported combined ending fund balance of \$6.1 billion. Of this amount, \$55.0 million or 0.9% is nonspendable, either due to its form or legal constraints, and \$4.6 billion or 75.0% is restricted for specific programs by constitutional provisions, external constraints, or contractual obligations. Net position that is restricted by the Constitution principally includes motor fuel taxes that can be used only to build roads and bridges and lottery funds held for education purposes. Restrictions by external parties include general obligation bonds that can only be used for authorized capital projects. Additionally, \$3.2 million or 0.1% of total fund balance has been committed to specific purposes. Committed amounts cannot be used for any other purpose unless approved by the General Assembly and Governor. An additional \$400.0 million or 6.5% of total fund balance has been assigned to specific purposes, as expressed by the intent of State management. The remaining \$1.1 billion or 17.5% of fund balance is unassigned.

### **General Fund**

The General Fund is the chief operating fund of the State. At the end of the current fiscal year, the General Fund reflected a total fund balance of \$4.8 billion. The net change in fund balance during the fiscal year was \$425.4 million or 9.7% compared to \$693.9 million or 18.7% net change in the prior year. This increase is primarily due to increased tax collections related to the State's continuing economic recovery. The General Fund ended the year with an unrestricted, unassigned fund balance of \$1.1 billion.

Major revenue, expenditure and other sources/uses contributing to the change in fund balance are as follows:

### **Revenues**

Revenues of the General Fund totaled \$36.5 billion in the fiscal year, an increase of \$28.3 million or 0.1% from the prior year. Factors contributing to this change included the following:

- Fines and Forfeits decreased by \$161.2 million or 26.5% from the prior year. The decrease is the result of the one-time receipt of National Mortgage Settlement funds in the prior year and a reduction in the amount of Tobacco Settlement Funds received in the current year.
- Federal Revenues decreased by \$579.3 million or 3.6% from the prior year. The decrease is attributable to a change in the methodology for grant accruals at the Department of Education and a reduction in the number of households receiving Supplemental Nutrition Assistance Program benefits due to the end of enhanced benefits under the American Recovery and Reinvestment Act of 2009 administered by the Department of Human Services.
- Taxes increased \$267.6 million or 1.6% from the prior year as a result of increased personal and corporate income tax and insurance premium taxes.
- Licenses and Permits increased by \$633.6 million or 84.1% from the prior year primarily due to a change in the motor vehicle ad valorem tax law.

### **Expenditures**

Expenditures of the General Fund totaled \$32.6 billion in the fiscal year, which is consistent with the prior year.



## Management's Discussion and Analysis

(Unaudited)

### **Capital Project Fund - General Obligation Bond Projects Fund**

Fund balance in the General Obligation Bond Projects Fund increased by \$14.1 million or 1.4% from the prior year. This was primarily the result of general revenues, debt issuances, and transfers in exceeding capital expenditures and transfers out. The State issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities and equipment.

## **FINANCIAL ANALYSIS OF THE STATE'S PROPRIETARY FUNDS**

### **Higher Education**

The net position of the Higher Education Fund decreased \$87.9 million or 1.4% compared to the prior year, before restatements. Net Investment in Capital Assets increased by \$89.0 million or 1.4%. Restricted net position increased \$2.1 million due to an increase in Capital Projects and Permanent Trusts. The unrestricted net position deficit increased by \$178.9 million. The overall decrease in net position and the increase in the unrestricted net position deficit, in particular, are primarily attributable to an increase in Other Postemployment Benefit Obligation liabilities. Operating revenues of the Fund increased \$76.3 million or 1.7% due to increases in net student tuition and fees revenue of \$62.0 million and sales and services of \$39.8 million. In addition, the Higher Education Fund received \$2.2 billion in transfers in from the General Fund, an increase of \$134.3 million or 6.5% compared to the prior year. Fiscal year 2014 operating expenses increased \$214.1 million or 2.8% compared to the prior year. This increase was due to increased employer costs for employee benefits and increased outlays for supplies and other services.

### **State Health Benefit Plan**

Operating revenues for SHBP increased by \$92.2 million and operating expenses decreased by \$160.9 million. As previously discussed, this significant decrease in expenses resulted in the improvement of SHBP net position from a deficit of \$129.7 million to a surplus of \$266.4 million.

### **Unemployment Compensation**

As previously discussed, the State's average unemployment rate for the fiscal year 2014 improved from 8.7% to 7.6%. As a result, fewer claims were submitted and benefit payments decreased \$706.2 million or 38.0% this year compared to last fiscal year. Due to this small improvement in the economy, employer unemployment rates were reduced and the corresponding federal revenue and unemployment tax revenue decreased by \$493.8 million or 22.8%. Employer taxes and other revenues exceeded benefit payments by \$524.7 million.

## **CAPITAL ASSETS AND DEBT ADMINISTRATION**

### **Capital Assets**

The State's capital assets (as restated) increased a net \$222.5 million or 0.7% during the year. The change consisted of a net decrease in infrastructure of \$233.1 million, net increases in land, buildings, and machinery and equipment and construction in progress of \$171.5 million, \$1.0 million, \$37.8 million and \$209.1 million, respectively. Construction in progress was restated by \$733.8 million for a prior year correction. Additional information on this restatement can be found in Note 2 of the Notes to the Financial Statements section of this report.

At June 30, 2014, the State had general fund commitments of \$2.2 billion and capital project fund commitments of \$55.0 million for highway infrastructure and bridge construction. In addition, the State Road and Tollway





## Management's Discussion and Analysis

(Unaudited)

authority had \$582.0 million of commitments, the majority of which is for the I-75 Northwest Corridor Express Lane Project, and the Board of Regents had \$164.8 million for various construction and renovation contracts.

Additional information on the State's capital assets can be found in Note 9 of the Notes to the Financial Statements section of this report.

Current year restatements of prior year adjustments have not been reflected in the prior year column in the table below.

**Table 4 - Capital Assets, Net of Accumulated Depreciation**

As of June 30, 2014 and 2013 (in thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2014	2013	2014	2013	2014	2013
Buildings/Building Improvements	\$ 1,997,429	\$ 2,040,280	\$ 6,316,349	\$ 6,243,780	\$ 8,313,778	\$ 8,284,060
Improvements Other Than Buildings	64,577	55,146	250,328	255,079	314,905	310,225
Infrastructure	11,612,198	11,853,096	225,782	210,149	11,837,980	12,063,245
Intangibles - Other Than Software	113,056	94,492	-	-	113,056	94,492
Land	3,563,196	3,410,333	430,922	411,910	3,994,118	3,822,243
Library Collections	-	-	177,130	172,064	177,130	172,064
Machinery and Equipment	199,286	212,978	2,545,693	2,505,760	2,744,979	2,718,738
Software	55,714	67,804	25,440	10,558	81,154	78,362
Works of Art and Collections	1,326	1,326	51,419	51,004	52,745	52,330
Construction in Progress	2,513,657	3,030,452	195,484	223,199	2,709,141	3,253,651
<b>Total</b>	<b>\$ 20,120,439</b>	<b>\$ 20,765,907</b>	<b>\$ 10,218,547</b>	<b>\$ 10,083,503</b>	<b>\$ 30,338,986</b>	<b>\$ 30,849,410</b>

## Debt Administration

The Constitution authorizes issuing general obligation debt only as approved by the Legislature and prohibits the issuance of general obligation bonds for operating purposes. The Constitution requires the State to maintain a reserve sufficient to pay annual debt service requirements on all general obligation debt. If for any reason the reserve balance is insufficient to make, when due, all debt service payments, the first revenues received thereafter in the General Fund will be set aside for such use. The Constitution also stipulates that no debt may be incurred when the highest aggregate annual debt service requirements for any year for outstanding general obligation debt and guaranteed revenue debt, including proposed debt, exceed 10% of the total revenue receipts, less refunds in the state treasury, in the fiscal year immediately preceding the year in which any such debt is to be incurred. At June 30, 2014, the State was \$633.0 million below the annual debt service limit established by the Constitution.

(Table on next page)



## Management's Discussion and Analysis

(Unaudited)

Current year restatements of prior year adjustments have not been reflected in the prior year column in the table below.

**Table 5 - Net Outstanding Bond Debt**

As of June 30, 2014 and 2013 (in thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2014	2013	2014	2013	2014	2013
General Obligation Bonds	\$ 9,437,844	\$ 9,072,784	\$ -	\$ -	\$ 9,437,844	\$ 9,072,784
GARVEE Revenue Bonds	949,811	1,095,153	-	-	949,811	1,095,153
Revenue Bonds	417,257	408,772	1,781,514	1,211,200	2,198,771	1,619,972
	<u>\$10,804,912</u>	<u>\$10,576,709</u>	<u>\$ 1,781,514</u>	<u>\$ 1,211,200</u>	<u>\$12,586,426</u>	<u>\$11,787,909</u>

At the end of the fiscal year, the State had total bonded debt outstanding of \$12.6 billion. Of this amount \$11.6 billion (not including premiums and discounts) or 92.5% is secured by the full faith and credit of the government (general obligation bonds and guaranteed revenue bonds), and \$949.8 million or 7.5% in State Road and Tollway Authority GARVEE debt secured by Federal Highway funds and state motor fuel funds.

Total general obligation bonds and revenue bonds payable net of premiums and discounts increased \$365.1 million or 4.0% and increased \$433.5 million or 16.0% respectively. During the fiscal year, the State issued \$857.7 million of general obligation bonds. Of the general obligation bonds issued, \$394.5 million was issued for higher education facilities, \$228.8 million was used for K-12 school facilities, \$24.3 million for water and sewer loans to local governments, \$50.0 million for projects and facilities of the Georgia Ports Authority, and \$160.1 million for various state agency facilities.

The State maintains a triple-A bond rating on its general obligation debt from all three national rating agencies. These ratings, the highest available, help the State achieve the lowest possible interest rates. Additional information regarding the State's outstanding debt can be found in Note 8 of the Notes to the Financial Statements section.

## BUDGETARY HIGHLIGHTS

### 2014 Budget Highlights

Fiscal year 2014 marked the fourth consecutive year of positive revenue performance for the State following the Great Recession. The fiscal year 2014 budget of \$41.0 billion included funds to meet growth needs in annual required contributions for pensions as well as in K-12 education and healthcare, driven largely by increased enrollment in K-12 and additional costs associated with the Patient Protection and Affordable Care Act. In addition to meeting growth needs in mandatory spending, the 2014 budget also provided targeted economic assistance to local communities across the state still recovering from the economic downturn.

The amended budget increased authorized spending to \$41.4 billion and included \$183 million in funds available from the Revenue Shortfall Reserve (RSR) for the 1% mid-year adjustment for K-12. The amended budget also included additional funds for Forestland Protection Grants, which reimburses counties, municipalities, and school systems whose tax digests are negatively impacted by tax-exempt dedicated forestland, and the Regional Economic Business Assistance program and OneGeorgia Authority's economic development grant and loan funds, which aim to attract and retain businesses to local communities.

The final 2014 budget totaled \$46.0 billion, an increase of \$5 billion from the original budget. The increases were the result of three primary occurrences. First, the Department of Transportation (DOT) recognized \$1.2 billion in





## Management's Discussion and Analysis

(Unaudited)

state motor fuel funds brought forward from prior budget year(s), which are restricted by the Constitution for construction of roads and bridges, and do not lapse to the state treasury if unspent. Secondly, additional federal revenues of \$2.3 billion were recognized in the final budget by several organizations within the State. Finally, organizations within the State recognized \$1.1 billion of additional other revenues.

Actual budget results totaled \$42.6 billion with a final budget to actual favorable variance of approximately \$3.4 billion. A majority of this variance is not subject to lapse to the state treasury and therefore can be used in future budget years. More specifically, motor fuel revenues at DOT and federal grants represent \$1.1 billion and \$841.6 million of this total, respectively.

### Fiscal Performance

#### Georgia revenue growth exceeded planned growth in 2014

Tax revenue collections were up 5.1% and total net revenue collections of \$19.2 billion were up 4.8% over fiscal year 2013, exceeding the revenue estimate by 1.4%, and enabling the State to add to the RSR. As of June 30, 2014, the RSR has a balance of \$1.1 billion, prior to the allowance for the 1% mid-year adjustment for K-12 in the amended fiscal year 2015 budget and after the lapse of additional fiscal year 2014 agency surplus.

Net Revenue Collections deposited with the Office of the State Treasurer during fiscal year 2014 were \$369.5 million more than the initial revenue estimate per budget. Of the major tax sources, motor vehicle taxes/motor vehicle ad valorem taxes, corporate income tax and personal income tax were the largest components of overall tax growth at \$621.9 million or 135.9%, \$146.6 million or 18.4%, and \$193.3 million or 2.2%, respectively. The large increase in motor vehicle taxes/motor vehicle ad valorem taxes is due to the change in the motor vehicle ad valorem tax laws.

#### State Funds Revenues Compared to Budget

As of June 30, 2014 and 2013 (in thousands)

	FY 2013 Actual	FY 2014 Budget	FY 2014 Actual	% Change to FY 2013 Actual	FY 2015 Budget	% Change to FY 2014 Actual
Tax Revenues						
Personal Income Tax	\$ 8,772,227,404	\$ 9,004,728,000	\$ 8,965,572,421	2.20%	\$ 9,536,657,000	6.37%
Corporate Income Tax	797,255,429	816,831,000	943,806,441	18.38%	846,667,000	-10.29%
Sales and Use Tax	5,277,211,183	5,053,333,000	5,125,501,785	-2.87%	5,258,817,000	2.60%
Motor Fuel Tax	1,000,625,732	993,446,900	1,006,493,364	0.59%	1,001,444,100	-0.50%
Tobacco Tax	211,618,073	217,615,700	216,640,134	2.37%	213,874,800	-1.28%
Alcoholic Beverages Tax	180,785,957	182,413,000	181,874,583	0.60%	183,054,700	0.65%
Property Tax	53,491,655	34,235,000	38,856,854	-27.36%	17,117,500	-55.95%
Insurance Premium Tax	329,236,920	333,775,422	372,121,805	13.03%	342,098,275	-8.07%
Motor Vehicle Tax	457,490,366	325,214,799	337,455,825	-26.24%	333,125,000	-1.28%
Motor Vehicle Ad Valorem Tax	-	733,000,000	741,933,576	0.00%	744,646,000	0.37%
Estate Tax	(15,351,947)	-	-	-100.00%	-	0.00%
Total Tax Revenues	17,064,590,773	17,694,592,821	17,930,256,787	5.07%	18,477,501,375	3.05%
Fees and Sales	1,231,267,815	1,225,123,022	1,237,549,854	0.51%	1,249,330,117	0.95%
Total State Funds Revenues	\$ 18,295,858,588	\$ 18,919,715,843	\$ 19,167,806,641	4.77%	\$ 19,726,831,492	2.92%

### Revenue Shortfall Reserve (RSR)

The State maintains the RSR which provides for the sound management of excess revenue collections in any given fiscal year. By statute, all surplus State funds existing at the end of each fiscal year shall be reserved and added to the RSR. Funds in the RSR carry forward from fiscal year to fiscal year without reverting to the revenue collections fund within the General Fund at the end of a fiscal year. Each fiscal year, the General Assembly may



## Management's Discussion and Analysis

(Unaudited)

appropriate from the RSR an amount up to 1% of the net revenue collections of the preceding fiscal year for funding increased K-12 education needs. Also, the Governor may release for appropriation by the General Assembly a stated amount of reserve funds in the RSR that are in excess of 4% of the net revenue collections of the preceding fiscal year. The RSR cannot exceed 15% of the previous fiscal year's net revenue collections.

As the State continues to address the effects of one of the worst economic downturns in recent history, the ending balance in the RSR is a critical tool in helping to address budget shortfalls. After reaching a peak in fiscal year 2007 at \$1.7 billion (9.2% of net revenue collections), the State's RSR balance declined to a low of \$268.2 million (1.8% of net revenue collections) in fiscal year 2010. The RSR increased to \$494.0 million in 2011, \$550.7 million in 2012, and \$900.3 million in 2013. In 2014, the RSR increased by \$154.2 million and has a current balance of \$1.1 billion including audited agency lapse (approximately \$66.6 million). The increase to the RSR was accomplished due to revenue collections exceeding revenue estimates (\$248.1 million), reduction of agency allotment balances, and return of unexpended and unobligated funds by agencies. By statute, 1% of fiscal year 2014 net revenue collections (\$191.7 million) is available from the RSR for the mid-year K-12 education appropriation adjustment in the Amended fiscal year 2015 budget. However, this amount had not been appropriated as of the date of this report.



## ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

### Fiscal Year 2015 Budget Highlights

The current 2015 revenue estimate assumes General Fund growth of 4.3% over the amended 2014 revenue estimate. Based on the better than planned revenue growth in fiscal year 2014, fiscal year 2015 would need only 2.9% growth in General Fund collections to reach the fiscal year 2015 revenue estimate.

The fiscal year 2015 budget includes funds to meet mandatory growth needs in pensions, education, and healthcare with no broad based reductions to agency budgets. The fiscal year 2015 budget also includes substantial increases in funding for K-12 education over and above enrollment growth requirements. The budget includes over \$500 million in new funding for K-12 education to address school systems' most pressing needs. Additionally, the budget includes funds for statewide infrastructure needs, notably completing funding for the state's share of the Savannah Harbor Expansion Project and providing increased funding for water supply projects across the state. Finally, the budget included funds to provide merit pay increases to State employees for the first time since fiscal year 2008.



## Management's Discussion and Analysis

(Unaudited)

### Year-to-date revenue performance exceeds projections

Georgia's fiscal year 2015 YTD tax revenue collections reported by the Department of Revenue are, through October, up 5.0% over the same period for fiscal year 2014 tax revenue. Total State General Funds collections are running ahead of budgeted growth (5.5% actual vs. 2.9% budget). Individual income tax, which is the largest component of General Fund revenues, is up 5.0%.

### Economic Highlights

#### U.S. economic recovery continues apace with risks balanced between upside and downside

The U.S. economy began its recovery from the Great Recession mid-year 2009. Overall, the pace of recovery has been modest, especially in comparison to the sharp decline in economic activity experienced during the Great Recession. GDP growth has been supported primarily by growth in consumer spending and residential and non-residential investment.

Offsetting some of this private sector growth has been declines in government economic activity. State and local governments decreased spending when revenues fell during the Great Recession as they are subject to balanced budget requirements. However, State and local revenues are now growing again. Tightening of federal spending and tax policies planned under recent federal budget agreements has largely been accomplished. Thus, the drag on growth from government has largely waned and overall GDP growth should pick up assuming the private sector growth continues at its post-recession pace.

Georgia's economy also is experiencing a moderate recovery with growth in employment, home prices, and residential construction permits. While a moderate economic recovery is expected to continue, Georgia's economic growth is expected to generally follow in line with U.S. growth.

Risks to the current recovery are reasonably balanced to the upside and downside. Continued labor market growth would be expected to support faster consumer spending growth, particularly if tightening of labor markets leads to faster compensation growth. Demographic trends and multiple years of below trend home building make it likely that residential investment will pick up; again boosting economic growth.

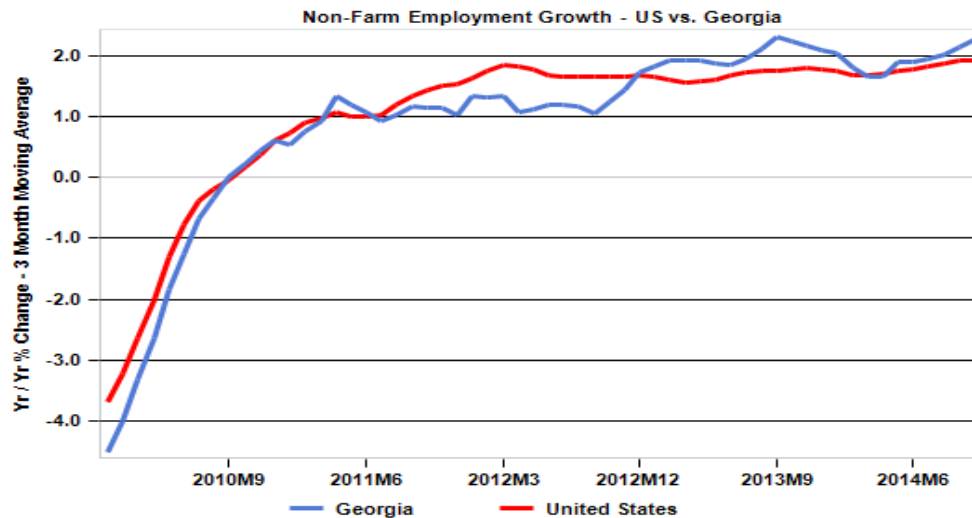
### Employment Situation

- As of October 2014, U.S. labor market growth is running at 224,000 new jobs per month and the U.S. unemployment rate is 5.8%.
- Through October 2014, Georgia is adding about 10,500 new jobs per month averaged over the last three months and added about 95,400 net new jobs over the last twelve months. Year over year employment growth in Georgia equals 2.3% on a three month moving average basis as of October. Georgia's employment growth rate exceeds the U.S. rate of 1.9%. Georgia's unemployment rate of 7.7% is higher than the national rate.

(Graph on next page)

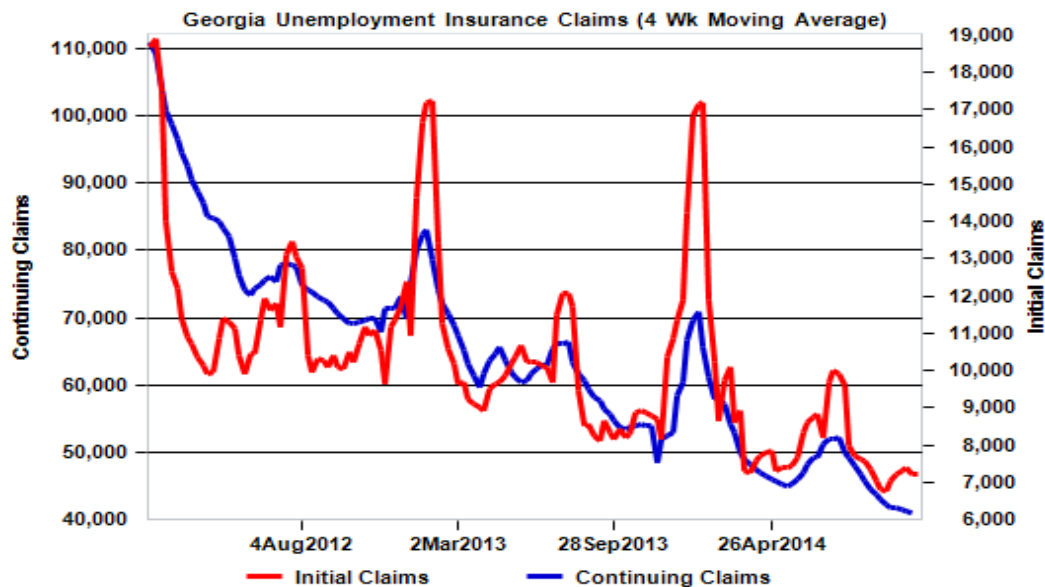
## Management's Discussion and Analysis

(Unaudited)



### Unemployment Insurance Claims

- Initial unemployment insurance claims reflect an improving labor market in the U.S. and in Georgia. Initial claims are well below year ago levels and running in line with levels experienced prior to the Great Recession.



### Georgia Employment Detail

- None of the ten industry sectors in Georgia are showing positive year over year job growth on a three month moving average basis. Construction, professional and business services; leisure and hospitality; and manufacturing are the leaders in job growth.
- Georgia's construction and finance sectors were hit very hard by the downturn in housing during the Great Recession. Employment in the construction sector has bounced back and is growing at 5.6% year over year as of October. Employment in the finance sector is also growing.



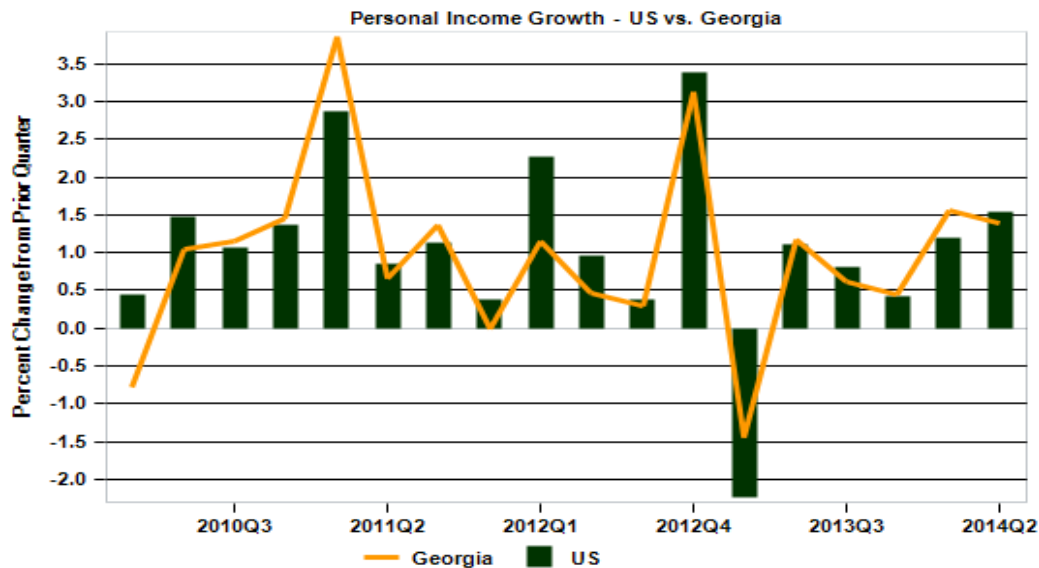
## Management's Discussion and Analysis

(Unaudited)

- Employment growth is reasonably diversified across metro areas in the state. The Atlanta metro area ranks second among all Georgia metro areas with year over year growth averaging 2.3%. Twelve of the fourteen metro areas tracked are seeing positive growth and two metro areas are seeing small year over year declines.

### Georgia Personal Income

- Georgia total personal income has grown over the prior quarter for sixteen of the last eighteen quarters. While growth in Georgia's total personal income has been moderate, it has generally been in line with growth in U.S. total personal income.



### Georgia Housing Market

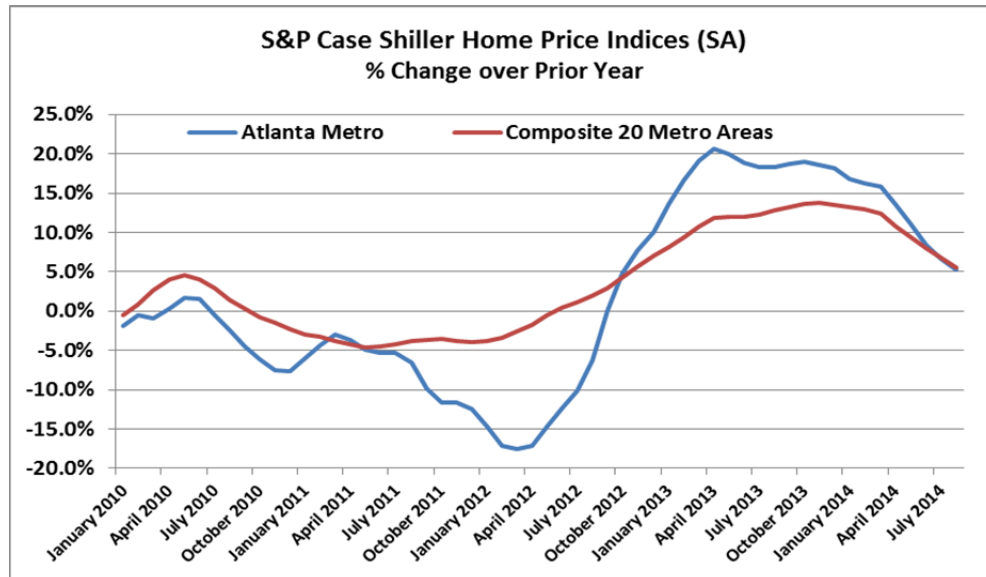
- Georgia's residential housing market experienced a sharp contraction leading up to and during the Great Recession. Home prices, home sales and new construction declined while foreclosures climbed. These indicators have improved with the economic recovery in the U.S. and Georgia. Foreclosure rates have dropped, new residential permits issued are up and home values are up. While still below peaks reached prior to the Great Recession, Atlanta metro home prices are running ahead of year ago levels and in line with the escalation in the composite price index for 20 metro areas across the country.

(Graph on next page)



## Management's Discussion and Analysis

(Unaudited)



### Amended Fiscal Year 2015 and Fiscal Year 2016 Budget

The economy has previously sent signals of more rapid growth only to fall back at several points during the recovery. Consequently, Georgia will maintain the same cautious approach used in the amended 2014 and fiscal year 2015 budgets: setting conservative revenue estimates, no significant changes in revenues for the amended budget, focusing on funding growth needs in core spending areas of education and healthcare, and meeting the full annual required contributions for the State's pension funds.

The current enacted fiscal year 2015 budget requires General Fund revenue growth of 2.9% over actual fiscal year 2014 revenues. Revenue performance for the fiscal year to date has exceeded the original budget target and the current growth requirement, and it is expected that continued economic growth will be sufficient to meet mandatory growth obligations in education, healthcare, and pensions while maintaining funding for other core state services. Therefore, budget instructions issued in July for amended fiscal year 2015 and fiscal year 2016 budget contained no mandatory budget reductions but required state agencies to maintain current levels of funding.

The Governor must submit his budget recommendations to the General Assembly in early January 2015 and the State will continue to monitor revenue trends and economic and political events to factor into potential adjustments to the revenue estimates.

### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the State's finances for all of the State's citizens, taxpayers, customers, and investors and creditors. This financial report seeks to demonstrate the State's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: State Accounting Office, 200 Piedmont Avenue, Suite 1604 West Tower, and Atlanta, Georgia 30334-9010.

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# BASIC FINANCIAL STATEMENTS

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## Statement of Net Position

June 30, 2014

(dollars in thousands)

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
<b>Assets</b>				
Cash and Cash Equivalents	\$ 2,919,784	\$ 2,610,256	\$ 5,530,040	\$ 1,675,336
Investments	3,247,720	364,363	3,612,083	2,621,498
Receivables (Net)	3,781,620	698,455	4,480,075	3,398,916
Due from Primary Government	-	-	-	2,646
Due from Component Units	82,264	123,746	206,010	-
Internal Balances	277,641	(277,641)	-	-
Inventories	45,750	30,150	75,900	28,165
Prepaid Items	30,792	73,211	104,003	30,014
Other Assets	1,863	48,538	50,401	286,826
Restricted Assets				
Cash and Cash Equivalents	180,424	125,181	305,605	203,557
Investments	-	80,623	80,623	964,905
Receivables (Net)	-	-	-	934,756
Capital Assets				
Nondepreciable	6,190,991	671,431	6,862,422	508,685
Depreciable (Net of Accumulated Depreciation)	13,929,448	9,547,116	23,476,564	1,772,569
Total Assets	30,688,297	14,095,429	44,783,726	12,427,873
<b>Deferred Outflows of Resources</b>	236,307	45,684	281,991	40,495
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	2,295,546	289,594	2,585,140	282,715
Due to Primary Government	-	-	-	206,010
Due to Component Units	873	1,773	2,646	-
Benefits Payable	874,800	231,870	1,106,670	-
Accrued Interest Payable	179,292	613	179,905	5,264
Contracts Payable	133,155	15,355	148,510	18,946
Funds Held for Others	99,628	100,832	200,460	3,518
Unearned Revenue	123,165	520,314	643,479	201,184
Claims and Judgments Payable	582,538	-	582,538	4,295
Other Liabilities	59,178	68,096	127,274	981,641
Noncurrent Liabilities:				
Due within one year	1,085,573	222,068	1,307,641	201,355
Due in more than one year	10,294,194	5,467,678	15,761,872	3,101,687
Total Liabilities	15,727,942	6,918,193	22,646,135	5,006,615
<b>Deferred Inflows of Resources</b>	419	100,772	101,191	-
<b>Net Position</b>				
Net Investment in Capital Assets	13,186,605	6,575,166	19,761,771	1,569,036
Restricted for:				
Bond Covenants/Debt Service	-	1,270	1,270	113,038
Capital Projects	-	82,540	82,540	-
Guaranteed Revenue Debt Common Reserve Fund	54,003	-	54,003	-
Loan and Grant Programs	-	-	-	1,484,955
Lottery for Education	856,156	-	856,156	-
Motor Fuel Tax Funds	1,956,961	-	1,956,961	-
Permanent Trusts:				
Nonexpendable	14	283,496	283,510	1,214,660
Expendable	-	414,472	414,472	1,319,075
Unemployment Compensation Benefits	-	585,820	585,820	-
Other Purposes	786,769	-	786,769	62,020
Unrestricted	(1,644,265)	(820,616)	(2,464,881)	1,698,969
Total Net Position	\$ 15,196,243	\$ 7,122,148	\$ 22,318,391	\$ 7,461,753

# State of Georgia

## Statement of Activities

For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

Functions/Programs	Expenses	Program Revenues		
		Sales and Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary Government</b>				
<b>Governmental Activities:</b>				
General Government	\$ 1,658,846	\$ 2,770,681	\$ 570,038	\$ 181
Education	10,788,262	12,587	2,166,096	-
Health and Welfare	16,107,840	562,606	11,525,213	317
Transportation	1,845,850	25,399	47,599	1,222,996
Public Safety	2,002,615	154,324	147,137	8,891
Economic Development and Assistance	510,338	63,878	237,156	-
Culture and Recreation	247,170	130,449	77,194	7,197
Conservation	37,002	3,722	10,389	294
Interest and Other Charges on Long-Term Debt	592,668	-	-	-
Total Governmental Activities	33,790,591	3,723,646	14,780,822	1,239,876
<b>Business-type Activities:</b>				
Higher Education	7,984,962	2,993,298	2,497,411	36,127
State Health Benefit Plan	2,032,910	-	2,429,079	-
Unemployment Compensation	1,152,763	-	1,677,450	-
Other Business-type Activities	229,630	146,407	91,730	537
Total Business-type Activities	11,400,265	3,139,705	6,695,670	36,664
Total Primary Government	\$ 45,190,856	\$ 6,863,351	\$ 21,476,492	\$ 1,276,540
<b>Component Units</b>				
Georgia Environmental Finance Authority	\$ 34,472	\$ 44,366	\$ 75,037	\$ -
Georgia Housing and Finance Authority	154,833	66,102	95,922	-
Georgia Lottery Corporation	3,752,757	3,750,864	-	-
Georgia Ports Authority	243,253	310,599	822	10,853
Georgia Tech Foundation, Incorporated	101,701	14,247	243,950	-
Georgia Tech Research Corporation	611,076	10,028	603,816	-
Nonmajor Component Units	1,447,934	983,894	586,535	4,936
Total Component Units	\$ 6,346,026	\$ 5,180,100	\$ 1,606,082	\$ 15,789
<b>General Revenues:</b>				
Taxes				
Personal Income Taxes				
General Sales Taxes				
Other Taxes				
Unrestricted Investment Income				
Unclaimed Property				
Other				
Payments from the State of Georgia				
Contributions to Permanent Endowments				
Transfers				
Total General Revenues, Contributions to Permanent Endowments and Transfers				
Change in Net Position				
Net Position - Beginning - Restated (Note 3)				
Net Position - Ending				



**Net (Expense) Revenue and  
Changes in Net Position**

<b>Primary Government</b>			
Governmental Activities	Business-Type Activities	Total	Component Units
\$ 1,682,054		\$ 1,682,054	
(8,609,579)		(8,609,579)	
(4,019,704)		(4,019,704)	
(549,856)		(549,856)	
(1,692,263)		(1,692,263)	
(209,304)		(209,304)	
(32,330)		(32,330)	
(22,597)		(22,597)	
(592,668)		(592,668)	
<u>(14,046,247)</u>		<u>(14,046,247)</u>	
	\$ (2,458,126)	(2,458,126)	
	396,169	396,169	
	524,687	524,687	
	9,044	9,044	
	<u>(1,528,226)</u>	<u>(1,528,226)</u>	
<u>(14,046,247)</u>	<u>(1,528,226)</u>	<u>(15,574,473)</u>	
			\$ 84,931
			7,191
			(1,893)
			79,021
			156,496
			2,768
			<u>127,431</u>
			<u>455,945</u>
8,976,720	-	8,976,720	-
4,988,620	-	4,988,620	-
2,947,574	-	2,947,574	30,883
4,995	-	4,995	-
148,129	-	148,129	-
12,112	-	12,112	-
-	-	-	75,039
-	7,522	7,522	76,725
<u>(2,308,895)</u>	<u>2,308,895</u>	<u>-</u>	<u>-</u>
<u>14,769,255</u>	<u>2,316,417</u>	<u>17,085,672</u>	<u>182,647</u>
723,008	788,191	1,511,199	638,592
14,473,235	6,333,957	20,807,192	6,823,161
<u>\$ 15,196,243</u>	<u>\$ 7,122,148</u>	<u>\$ 22,318,391</u>	<u>\$ 7,461,753</u>



## Balance Sheet

### Governmental Funds

June 30, 2014

(dollars in thousands)

	General Fund	General Obligation Bond Projects Fund	Nonmajor Funds	Total
<b>Assets</b>				
Cash and Cash Equivalents	\$ 2,575,168	\$ 179,230	\$ 64,932	\$ 2,819,330
Investments	2,176,745	919,701	66,744	3,163,190
Receivables (Net)	3,704,617	5,746	8,800	3,719,163
Due from Other Funds	15,642	-	511	16,153
Due from Component Units	82,197	-	-	82,197
Inventories	31,299	-	-	31,299
Restricted Assets				
Cash and Cash Equivalents	38,306	-	142,118	180,424
Advances to Other Funds	-	-	8,675	8,675
Other Assets	26,119	-	-	26,119
<b>Total Assets</b>	<b>\$ 8,650,093</b>	<b>\$ 1,104,677</b>	<b>\$ 291,780</b>	<b>\$ 10,046,550</b>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>				
<b>Liabilities:</b>				
Accounts Payable and Other Accruals	\$ 2,183,899	\$ 47,232	\$ 999	\$ 2,232,130
Due to Other Funds	396,182	-	14,533	410,715
Due to Component Units	872	-	-	872
Benefits Payable	874,800	-	-	874,800
Contracts Payable	102,469	26,945	3,741	133,155
Undistributed Local Government Sales Tax	3,700	-	-	3,700
Funds Held for Others	99,185	-	-	99,185
Unearned Revenue	122,694	16	-	122,710
Other Liabilities	36,960	12,293	-	49,253
<b>Total Liabilities</b>	<b>3,820,761</b>	<b>86,486</b>	<b>19,273</b>	<b>3,926,520</b>
<b>Deferred Inflows of Resources</b>	<b>419</b>	<b>-</b>	<b>-</b>	<b>419</b>
<b>Fund Balances:</b>				
Nonspendable	54,972	-	14	54,986
Restricted	3,371,495	968,806	247,389	4,587,690
Unrestricted				
Committed	3,232	-	-	3,232
Assigned	325,552	49,385	25,104	400,041
Unassigned	1,073,662	-	-	1,073,662
<b>Total Fund Balances</b>	<b>4,828,913</b>	<b>1,018,191</b>	<b>272,507</b>	<b>6,119,611</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 8,650,093</b>	<b>\$ 1,104,677</b>	<b>\$ 291,780</b>	<b>\$ 10,046,550</b>



## Reconciliation of Fund Balances To the Statement of Net Position June 30, 2014 (dollars in thousands)

**Total Fund Balances - Governmental Funds** (from previous page) \$ 6,119,611

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital Assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. These assets consist of:

Land	\$ 3,543,614	
Buildings and Building Improvements	3,265,205	
Improvements Other Than Buildings	108,327	
Machinery and Equipment	873,441	
Infrastructure	26,873,080	
Construction in Progress	2,513,657	
Works of Art	86	
Intangibles - Other Than Software	113,296	
Software	195,738	
Accumulated Depreciation	(17,661,196)	19,825,248

Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.

487,120

Deferred outflows of resources for the amount on refunding of bonded debt are not reported in the governmental funds:

Deferred Amount on Refunding		
General Obligation Bonds	230,473	
Revenue Bonds	5,834	
		236,307

Certain long-term liabilities and related accrued interest are not due and payable in the current period and, therefore, are not reported in the funds.

General Obligation Bonds	(8,763,845)	
Premiums	(673,999)	
Accrued Interest Payable	(170,569)	
Revenue Bonds	(1,294,683)	
Premiums	(72,385)	
Accrued Interest Payable	(8,723)	
Capital Leases	(173,260)	
Compensated Absences	(308,444)	
Arbitrage Rebate	(4,834)	
Other	(1,301)	(11,472,043)

**Total Net Position - Governmental Activities** \$ 15,196,243



## Statement of Revenues, Expenditures, and Changes in Fund Balances

### Governmental Funds

### For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	General Fund	General Obligation Bond Projects Fund	Nonmajor Funds	Total
<b>Revenues:</b>				
Taxes	\$ 16,912,914	\$ -	\$ -	\$ 16,912,914
Licenses and Permits	1,387,113	-	-	1,387,113
Intergovernmental - Federal	15,337,024	22,785	-	15,359,809
Intergovernmental - Other	437,006	51,466	101,528	590,000
Sales and Services	448,940	-	757	449,697
Fines and Forfeits	446,646	-	-	446,646
Interest and Other Investment Income	14,489	8,526	350	23,365
Unclaimed Property	148,129	-	-	148,129
Lottery Proceeds	945,097	-	-	945,097
Nursing Home Provider Fees	169,521	-	-	169,521
Hospital Provider Payments	237,978	-	-	237,978
Other	64,282	1,651	2,442	68,375
<b>Total Revenues</b>	<b>36,549,139</b>	<b>84,428</b>	<b>105,077</b>	<b>36,738,644</b>
<b>Expenditures:</b>				
Current:				
General Government	1,119,293	429	-	1,119,722
Education	10,787,182	-	-	10,787,182
Health and Welfare	16,106,379	-	-	16,106,379
Transportation	1,768,352	-	78,797	1,847,149
Public Safety	1,969,468	-	-	1,969,468
Economic Development and Assistance	503,413	-	8,873	512,286
Culture and Recreation	257,416	-	-	257,416
Conservation	46,938	-	533	47,471
Capital Outlay	-	699,126	-	699,126
Debt Service				
Principal	-	-	850,290	850,290
Interest	1	-	466,786	466,787
Accrued Interest on Bonds Retired in Advance	-	-	13	13
Discount on Bonds Retired in Advance	-	-	163	163
Other Debt Service Expenditures	-	22,714	52,482	75,196
Intergovernmental	-	209,097	-	209,097
<b>Total Expenditures</b>	<b>32,558,442</b>	<b>931,366</b>	<b>1,457,937</b>	<b>34,947,745</b>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<b>3,990,697</b>	<b>(846,938)</b>	<b>(1,352,860)</b>	<b>1,790,899</b>
<b>Other Financing Sources (Uses):</b>				
Debt Issuance - General Obligation Bonds	-	857,670	-	857,670
Debt Issuance - Revenue Bonds	-	-	32,718	32,718
Debt Issuance - General Obligation Bonds - Premium	-	62,075	-	62,075
Capital Leases	8,207	-	-	8,207
Transfers In	42,207	12,572	1,495,787	1,550,566
Transfers Out	(3,615,714)	(71,311)	(19,243)	(3,706,268)
<b>Net Other Financing Sources (Uses)</b>	<b>(3,565,300)</b>	<b>861,006</b>	<b>1,509,262</b>	<b>(1,195,032)</b>
<b>Net Change in Fund Balances</b>	<b>425,397</b>	<b>14,068</b>	<b>156,402</b>	<b>595,867</b>
<b>Fund Balances, July 1</b>	<b>4,403,516</b>	<b>1,004,123</b>	<b>116,105</b>	<b>5,523,744</b>
<b>Fund Balances, June 30</b>	<b>\$ 4,828,913</b>	<b>\$ 1,018,191</b>	<b>\$ 272,507</b>	<b>\$ 6,119,611</b>



## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances- Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2014 (dollars in thousands)

**Net Change in Fund Balances - Governmental Funds** (from previous page) \$ 595,867

Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlays are reported as expenditures in governmental funds. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Capital outlay (net of losses), net of transfers to Business-Type Activities, Component Units and outside organizations.	\$ 1,268,825	
Depreciation expense	(1,159,283)	109,542

Bond proceeds (net of issuance costs and payments to refunding escrow) provide current financial resources to governmental funds; however, issuing debt increases long-term liabilities in the Statement of Net Position. (890,388)

Some capital additions were financed through capital leases. In governmental funds, a capital lease arrangement is considered a source of financing, but in the Statement of Net Position, the lease obligation is reported as a liability. (8,207)

Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces the long-term liabilities in the Statement of Net Position. Payments were made on the following long-term liabilities:

General Obligation Bonds	746,985	
Revenue Bonds	160,310	
Notes	4,000	
Capital Leases	28,051	939,346

Internal service funds are used by management to charge the costs of certain activities to individual funds. The incorporation of the external activities of these funds, and the elimination of profit/loss generated by primary government customers results in net revenue (expense) for Governmental Activities. (22,276)

Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. This adjustment combines the net changes in the following balances:

Compensated Absences	(3,244)	
Accrued Interest on Bonds Payable	10,309	
Arbitrage Rebate	43	
Amortization of Deferred Amount on Refunding	(34,776)	
Amortization of Bond Premiums	25,973	
Other	819	(876)

**Change in Net Position - Governmental Activities** \$ 723,008

# State of Georgia

## Statement of Net Position Proprietary Funds June 30, 2014 (dollars in thousands)

	Business-type Activities - Enterprise Funds					Governmental Activities - Internal Service Funds
	Higher Education Fund	State Health Benefit Plan	Unemployment Compensation Fund	Nonmajor Funds	Total	
<b>Assets</b>						
<b>Current Assets:</b>						
Cash and Cash Equivalents	\$ 1,515,915	\$ 585,485	\$ 450,400	\$ 55,811	\$ 2,607,611	\$ 97,782
Investments	132,709	-	-	34,504	167,213	3,736
Accounts Receivable (Net)	303,789	118,963	182,327	30,111	635,190	60,550
Due from Other Funds	17,947	-	-	2,009,079	2,027,026	521,133
Due from Component Units	123,746	-	-	-	123,746	66
Notes Receivable	-	-	-	3,123	3,123	-
Other Assets	101,815	-	-	18,811	120,626	20,508
Restricted Assets						
Cash and Cash Equivalents	-	-	-	24,820	24,820	5,854
<b>Noncurrent Assets:</b>						
Other Receivables	2,456	-	-	12,644	15,100	-
Investments	41,288	-	-	155,862	197,150	80,795
Notes Receivable	44,985	-	-	-	44,985	-
Other Noncurrent Assets	-	-	-	41,130	41,130	-
Restricted Assets						
Cash and Cash Equivalents	6,536	-	-	87,970	94,506	-
Investments	74,076	-	-	6,547	80,623	-
Non-Depreciable Capital Assets	657,060	-	-	14,371	671,431	20,822
Depreciable Capital Assets, net	9,522,429	-	-	20,885	9,543,314	278,170
Total Assets	12,544,751	704,448	632,727	2,515,668	16,397,594	1,089,416
<b>Deferred Outflows of Resources</b>	2,862	-	-	42,822	45,684	-

(continued)





	Business-type Activities - Enterprise Funds					Governmental Activities - Internal Service Funds
	Higher Education Fund	State Health Benefit Plan	Unemployment Compensation Fund	Nonmajor Funds	Total	
<b>Liabilities</b>						
<b>Current Liabilities:</b>						
Accounts Payable and Other Accruals	184,377	23,088	3,710	29,385	240,560	59,877
Due to Other Funds	1,855,174	41,366	-	296,584	2,193,124	1,788
Due to Component Units	1,773	-	-	-	1,773	-
Benefits Payable	39,847	177,083	14,940	-	231,870	-
Grants Payable	7,506	-	-	-	7,506	-
Unearned Revenue	258,256	196,190	28,257	6,592	489,295	455
Claims and Judgments Payable	-	-	-	-	-	582,538
Compensated Absences Payable - Current	138,787	109	-	71	138,967	2,636
Capital Leases/Installment Purchases Payable						
Component Units	17,351	-	-	-	17,351	-
Others	27,117	-	-	518	27,635	6,439
Revenue Bonds Payable	-	-	-	37,433	37,433	-
Other Current Liabilities	168,317	-	-	2,144	170,461	1,721
Current Liabilities Payable from Restricted Assets	-	-	-	-	-	5,054
<b>Noncurrent Liabilities:</b>						
Compensated Absences Payable	88,686	181	-	71	88,938	2,128
Advances from Other Funds	-	-	-	8,675	8,675	-
Capital Leases/Installment Purchases Payable						
Component Units	693,843	-	-	-	693,843	-
Others	1,088,390	-	-	2,298	1,090,688	73,131
Revenue Bonds Payable	-	-	-	1,744,081	1,744,081	-
Other Postemployment Benefit Obligation	1,843,077	-	-	-	1,843,077	-
Other Non Current Liabilities	9,146	-	-	45,341	54,487	3,354
Derivative Instrument Payable	-	-	-	3,769	3,769	-
Total Liabilities	<u>6,421,647</u>	<u>438,017</u>	<u>46,907</u>	<u>2,176,962</u>	<u>9,083,533</u>	<u>739,121</u>
<b>Deferred Inflows of Resources</b>	<u>100,772</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>100,772</u>	<u>-</u>
<b>Net Position</b>						
Net Investment in Capital Assets	6,539,736	-	-	31,630	6,571,366	219,422
Restricted for:						
Bond Covenants/Debt Service	-	-	-	1,270	1,270	-
Capital Projects	76,689	-	-	5,851	82,540	-
Permanent Trusts:						
Nonexpendable	174,995	-	-	108,501	283,496	-
Expendable	304,162	-	-	110,310	414,472	-
Unemployment Compensation Benefits	-	-	585,820	-	585,820	-
Unrestricted	<u>(1,070,388)</u>	<u>266,431</u>	<u>-</u>	<u>123,966</u>	<u>(679,991)</u>	<u>130,873</u>
Total Net Position	<u>\$ 6,025,194</u>	<u>\$ 266,431</u>	<u>\$ 585,820</u>	<u>\$ 381,528</u>	<u>7,258,973</u>	<u>\$ 350,295</u>
Adjustment to reflect the consolidation of Internal Service Fund activities related to Enterprise Funds.					<u>(136,825)</u>	
Net Position of Business-type Activities					<u>\$ 7,122,148</u>	





## Statement of Revenues, Expenses, and Changes in Fund Net Position

### Proprietary Funds

### For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	Business-type Activities - Enterprise Funds					Governmental Activities - Internal Service Funds
	Higher Education Fund	State Health Benefit Plan	Unemployment Compensation Fund	Nonmajor Funds	Total	
<b>Operating Revenues:</b>						
Operating Grants and Contributions/Premiums	\$ 1,507,205	\$ 2,428,576	\$ 1,675,994	\$ 74,843	\$ 5,686,618	\$ 157,907
Rents and Royalties	4,764	-	-	22,749	27,513	54,550
Sales and Services	1,064,977	-	-	31,497	1,096,474	272,167
Tuition and Fees	2,525,151	-	-	-	2,525,151	-
Less: Scholarship Allowances	(634,417)	-	-	-	(634,417)	-
Other	144,972	-	-	97,038	242,010	69,466
<b>Total Operating Revenues</b>	<b>4,612,652</b>	<b>2,428,576</b>	<b>1,675,994</b>	<b>226,127</b>	<b>8,943,349</b>	<b>554,090</b>
<b>Operating Expenses:</b>						
Personal Services	4,922,672	6,369	-	3,812	4,932,853	53,290
Services and Supplies	2,114,545	146,000	-	22,691	2,283,236	381,366
Scholarships and Fellowships	423,911	-	-	702	424,613	-
Benefits	-	1,880,541	1,152,763	-	3,033,304	-
Claims and Judgments	-	-	-	-	-	138,458
Depreciation	494,525	-	-	4,000	498,525	28,374
Amortization	-	-	-	4,158	4,158	-
Other	-	-	-	78,791	78,791	-
<b>Total Operating Expenses</b>	<b>7,955,653</b>	<b>2,032,910</b>	<b>1,152,763</b>	<b>114,154</b>	<b>11,255,480</b>	<b>601,488</b>
<b>Operating Income (Loss)</b>	<b>(3,343,001)</b>	<b>395,666</b>	<b>523,231</b>	<b>111,973</b>	<b>(2,312,131)</b>	<b>(47,398)</b>
<b>Nonoperating Revenues (Expenses):</b>						
Grants and Contributions	1,022,001	-	-	-	1,022,001	-
Interest and Other Investment Income	35,260	503	1,456	11,964	49,183	1,423
Interest Expense	(195,305)	-	-	(78,338)	(273,643)	-
Other	(6,447)	-	-	(36,406)	(42,853)	17,993
<b>Total Nonoperating Revenues (Expenses)</b>	<b>855,509</b>	<b>503</b>	<b>1,456</b>	<b>(102,780)</b>	<b>754,688</b>	<b>19,416</b>
<b>Income (Loss) Before Contributions and Transfers</b>	<b>(2,487,492)</b>	<b>396,169</b>	<b>524,687</b>	<b>9,193</b>	<b>(1,557,443)</b>	<b>(27,982)</b>
Contributions to Permanent Endowments	-	-	-	7,522	7,522	-
Capital Contributions	187,579	-	-	537	188,116	2,324
<b>Total Contributions</b>	<b>187,579</b>	<b>-</b>	<b>-</b>	<b>8,059</b>	<b>195,638</b>	<b>2,324</b>
<b>Transfers:</b>						
Transfers In	2,199,353	-	-	8,963	2,208,316	1,374
Transfers Out	(2,873)	-	-	(48,021)	(50,894)	(5,418)
<b>Net Transfers</b>	<b>2,196,480</b>	<b>-</b>	<b>0</b>	<b>(39,058)</b>	<b>2,157,422</b>	<b>(4,044)</b>
<b>Change in Net Position</b>	<b>(103,433)</b>	<b>396,169</b>	<b>524,687</b>	<b>(21,806)</b>	<b>795,617</b>	<b>(29,702)</b>
<b>Net Position, July 1 - Restated (Note 3)</b>	<b>6,128,627</b>	<b>(129,738)</b>	<b>61,133</b>	<b>403,334</b>		<b>379,997</b>
<b>Net Position, June 30</b>	<b>\$ 6,025,194</b>	<b>\$ 266,431</b>	<b>\$ 585,820</b>	<b>\$ 381,528</b>		<b>\$ 350,295</b>
Adjustment to reflect the consolidation of Internal Service Fund activities related to Enterprise Funds.					(7,426)	
<b>Change in Net Position of business-type activities</b>					<b>\$ 788,191</b>	

# State of Georgia

## Statement of Cash Flows

### Proprietary Funds

### For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	Business-type Activities - Enterprise Funds					Governmental Activities - Internal Service Funds
	Higher Education Fund	State Health Benefit Plan	Unemployment Compensation Fund	Nonmajor Funds	Total	
<b>Cash Flows from Operating Activities:</b>						
Cash Received from Customers	\$ 1,071,010	\$ -	\$ -	\$ 163,770	\$ 1,234,780	\$ 395,335
Cash Received from Grants and Required Contributions/Premiums	1,493,863	2,434,620	1,694,189	54,645	5,677,317	149,117
Cash Received from Tuition and Fees	1,909,975	-	-	-	1,909,975	-
Cash Paid to Vendors	(3,118,463)	(145,044)	-	(84,338)	(3,347,845)	(350,893)
Cash Paid to Employees	(3,555,148)	(6,398)	-	(3,045)	(3,564,591)	(53,186)
Cash Paid for Benefits	-	(1,927,919)	(1,155,574)	-	(3,083,493)	-
Cash Paid for Claims and Judgments	-	-	-	-	-	(130,781)
Cash Paid for Scholarships, Fellowships and Loans	(434,159)	-	-	(702)	(434,861)	-
Other Operating Receipts (Payments)	136,939	-	-	23,317	160,256	(113)
Net Cash Provided by (Used in) Operating Activities	(2,495,983)	355,259	538,615	153,647	(1,448,462)	9,479
<b>Cash Flows from Noncapital Financing Activities:</b>						
Interest Paid on Debt	-	-	-	(14,876)	(14,876)	-
Transfers from Other Funds	2,199,353	-	-	-	2,199,353	1,374
Transfers to Other Funds	(2,873)	-	-	(27,363)	(30,236)	(3,668)
Payments on Noncapital Financing Debt	-	-	(396,766)	(4,215)	(400,981)	-
Other Noncapital Receipts	985,669	-	-	83,922	1,069,591	17,068
Net Cash Provided by (Used in) Noncapital Financing Activities	3,182,149	-	(396,766)	37,468	2,822,851	14,774
<b>Cash Flows from Capital and Related Financing Activities:</b>						
Capital Contributions	-	-	-	537	537	1,183
Capital Grants and Gifts Received	97,393	-	-	20,073	117,466	-
Bond Issuance Costs	-	-	-	(56,820)	(56,820)	-
Proceeds from Sale of Capital Assets	19,219	-	-	-	19,219	2,223
Proceeds from Capital Debt	-	-	-	29,670	29,670	-
Acquisition and Construction of Capital Assets	(411,374)	-	-	(18,517)	(429,891)	(7,685)
Principal Paid on Capital Debt	(92,896)	-	-	(98,281)	(191,177)	(5,352)
Interest Paid on Capital Debt	(192,359)	-	-	(77,785)	(270,144)	-
Net Cash Used in Capital and Related Financing Activities	(580,017)	-	-	(201,123)	(781,140)	(9,631)
<b>Cash Flows from Investing Activities:</b>						
Proceeds from Sales of Investments	188,835	75,101	-	111,582	375,518	109,052
Purchase of Investments	(29,414)	-	-	(76,882)	(106,296)	(84,834)
Interest and Dividends Received	12,341	503	1,456	5,563	19,863	1,728
Other Investing Activities	-	-	-	16,290	16,290	-
Net Cash Provided by Investing Activities	171,762	75,604	1,456	56,553	305,375	25,946
Net Increase in Cash and Cash Equivalents	277,911	430,863	143,305	46,545	898,624	40,568
Cash and Cash Equivalents, July 1	1,244,540	154,622	307,095	122,056	1,828,313	63,068
Cash and Cash Equivalents, June 30	\$ 1,522,451	\$ 585,485	\$ 450,400	\$ 168,601	\$ 2,726,937	\$ 103,636

(continued)



	Business-type Activities - Enterprise Funds					Governmental Activities -
	Higher Education Fund	State Health Benefit Plan	Unemployment Compensation Fund	Nonmajor Funds	Total	Internal Service Funds
<b>Reconciliation of Operating Income to Net Cash Provided by (Used in) Operating Activities</b>						
Operating Income (Loss)	\$ (3,343,001)	\$ 395,666	\$ 523,231	\$ 111,973	\$ (2,312,131)	\$ (47,398)
<b>Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:</b>						
Depreciation/Amortization Expense	494,525	-	-	8,158	502,683	28,374
Other Reconciling Items	30,058	-	-	32,045	62,103	-
Changes in Assets and Liabilities:						
Accounts Receivable	(37,773)	4,348	13,206	13	(20,206)	(4,158)
Due from Other Funds	-	-	-	3,750	3,750	(5,045)
Due from Component Units	-	-	-	-	-	(615)
Other Assets	22,856	-	-	(94)	22,762	(1,083)
Notes Receivable	420	-	-	2,837	3,257	-
Accounts Payable and Other Accruals	14,288	956	375	(5,955)	9,664	30,535
Due to Other Funds	-	(397)	-	-	(397)	881
Benefits Payable	-	(47,378)	(2,812)	-	(50,190)	-
Unearned Revenue	3,480	2,093	4,615	764	10,952	7,854
Compensated Absences Payable	4,532	(29)	-	(62)	4,441	512
Other Postemployment Benefit Obligation	288,934	-	-	-	288,934	-
Other Liabilities	25,698	-	-	218	25,916	(378)
<b>Net Cash Provided by (Used in) Operating Activities</b>	<b>\$ (2,495,983)</b>	<b>\$ 355,259</b>	<b>\$ 538,615</b>	<b>\$ 153,647</b>	<b>\$ (1,448,462)</b>	<b>\$ 9,479</b>
<b>Noncash Investing, Capital, and Financing Activities:</b>						
Gift of Capital Assets Reducing Proceeds of						
Capital Grants and Gifts	\$ 87,775	\$ -	\$ -	\$ -	\$ 87,775	\$ -
Gifts other than Capital Assets Reducing Proceeds of						
Grants and Gifts for Other than Capital Assets	31,956	-	-	-	31,956	-
Donation of Capital Assets	-	-	-	-	-	1,142
Affecting Interest Paid	526	-	-	-	526	-
Capital Assets Acquired by Incurring						
Capital Lease Obligations	136,358	-	-	-	136,358	-
Change in Fair Value of Investments	22,052	-	-	-	22,052	(303)
Special Item - Equipment-Capital Asset Transfer	282	-	-	-	282	-
Capital Lease Obligation	411	-	-	-	411	-
Other	1,957	-	-	-	1,957	-
<b>Total Noncash Investing, Capital and Financing Activities</b>	<b>\$ 281,317</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 281,317</b>	<b>\$ 839</b>



## Statement of Fiduciary Net Position

### Fiduciary Funds

June 30, 2014

(dollars in thousands)

	Pension and Other Employee Benefits Trust	Investment Trust	Private Purpose Trust	Agency	Total
<b>Assets</b>					
Cash and Cash Equivalents	\$ 1,700,422	\$ 6,453,107	\$ 7,755	\$ 135,109	\$ 8,296,393
Receivables					
Interest and Dividends	222,664	1,162	-	-	223,826
Due from Brokers for Securities Sold	49,774	-	-	-	49,774
Other	196,015	-	-	3,102	199,117
Due from Other Funds	42,125	-	-	-	42,125
Investments, at Fair Value					
Certificates of Deposit	-	-	-	1,421	1,421
Pooled Investments	15,941,595	125,544	-	-	16,067,139
Mutual Funds	1,960,198	-	-	-	1,960,198
Municipal, U. S. and Foreign					
Government Obligations	7,081,611	-	-	58,481	7,140,092
Corporate Bonds/Notes/Debentures	10,787,206	-	-	-	10,787,206
Stocks	47,589,430	-	-	-	47,589,430
Asset-Backed Securities	23,210	-	-	-	23,210
Mortgage Investments	106,510	-	-	-	106,510
Real Estate Investment Trusts	45,102	-	-	-	45,102
Capital Assets					
Land	8,327	-	-	-	8,327
Buildings	7,695	-	826	-	8,521
Software	29,325	-	-	-	29,325
Machinery and Equipment	5,897	-	103	-	6,000
Works of Art	114	-	-	-	114
Accumulated Depreciation	(35,690)	-	(720)	-	(36,410)
Other Assets	637	-	-	60,200	60,837
<b>Total Assets</b>	<b>85,762,167</b>	<b>6,579,813</b>	<b>7,964</b>	<b>258,313</b>	<b>92,608,257</b>
<b>Liabilities</b>					
Accounts Payable and Other Accruals	46,823	-	6	1,811	48,640
Due to Other Funds	808	-	2	-	810
Due to Brokers for Securities Purchased	121,634	-	-	-	121,634
Salaries/Withholdings Payable	257	-	-	-	257
Benefits Payable	50,795	-	-	-	50,795
Funds Held for Others	-	-	-	256,499	256,499
Unearned Revenue	12,363	-	-	-	12,363
Compensated Absences Payable	53	-	194	-	247
Other Liabilities	-	-	362	3	365
<b>Total Liabilities</b>	<b>232,733</b>	<b>-</b>	<b>564</b>	<b>258,313</b>	<b>491,610</b>
<b>Net Position</b>					
Held in Trust for:					
Pension Benefits	84,256,093	-	-	-	84,256,093
Other Postemployment Benefits	1,037,983	-	-	-	1,037,983
Other Employee Benefits	235,358	-	-	-	235,358
Pool Participants	-	6,579,813	-	-	6,579,813
Other Purposes	-	-	7,400	-	7,400
<b>Total Net Position</b>	<b>\$ 85,529,434</b>	<b>\$ 6,579,813</b>	<b>\$ 7,400</b>	<b>\$ -</b>	<b>\$ 92,116,647</b>



## Statement of Changes in Fiduciary Net Position

### Fiduciary Funds

### For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	Pension and Other Employee Benefits Trust	Investment Trust	Private Purpose Trust	Total
<b>Additions:</b>				
Contributions/Assessments				
Employer	\$ 2,423,489	\$ -	\$ -	\$ 2,423,489
NonEmployer	54,449	-	-	54,449
Plan Members/Participants	962,386	-	100,880	1,063,266
Other Contributions				
Fines and Bond Forfeitures	3,452	-	-	3,452
Insurance Company Premium Taxes	30,034	-	-	30,034
Insurance Premiums	8,532	-	-	8,532
Other Fees	11,657	-	-	11,657
Rebates	1,192	-	-	1,192
Interest and Other Investment Income				
Dividends and Interest	1,716,797	11,393	56	1,728,246
Net Appreciation (Depreciation) in				
Investments Reported at Fair Value	11,009,099	(860)	-	11,008,239
Less: Investment Expense	(69,683)	(2,311)	-	(71,994)
Pool Participant Deposits	-	6,989,719	-	6,989,719
Other				
Transfers from Other Funds	2,324	-	-	2,324
Miscellaneous	1,206	-	-	1,206
<b>Total Additions</b>	<b>16,154,934</b>	<b>6,997,941</b>	<b>100,936</b>	<b>23,253,811</b>
<b>Deductions:</b>				
General and Administrative Expenses	78,507	-	2,339	80,846
Benefits	6,211,220	-	98,478	6,309,698
Pool Participant Withdrawals	-	6,430,016	-	6,430,016
Refunds	115,376	-	-	115,376
<b>Total Deductions</b>	<b>6,405,103</b>	<b>6,430,016</b>	<b>100,817</b>	<b>12,935,936</b>
<b>Change in Net Position Held in Trust for:</b>				
Pension and Other Employee Benefits	9,749,831	-	-	9,749,831
Pool Participants	-	567,925	-	567,925
Other Purposes	-	-	119	119
<b>Net Position, July 1 - Restated (Note 3)</b>	<b>75,779,603</b>	<b>6,011,888</b>	<b>7,281</b>	<b>81,798,772</b>
<b>Net Position, June 30</b>	<b>\$ 85,529,434</b>	<b>\$ 6,579,813</b>	<b>\$ 7,400</b>	<b>\$ 92,116,647</b>

# State of Georgia

## Statement of Net Position

### Component Units

June 30, 2014

(dollars in thousands)

	Georgia Environmental Finance Authority	Georgia Housing and Finance Authority	Georgia Lottery Corporation	Georgia Ports Authority	Georgia Tech Foundation, Incorporated	Georgia Tech Research Corporation	Nonmajor Component Units	Total
<b>Assets</b>								
<b>Current Assets:</b>								
Cash and Cash Equivalents	\$ 856,079	\$ 127,404	\$ 33,748	\$ 103,206	\$ 3,617	\$ 75,922	\$ 475,360	\$ 1,675,336
Investments	-	4,740	-	-	-	-	132,539	137,279
Receivables								
Accounts (Net)	1,795	-	163,652	48,908	19,690	46,928	161,581	442,554
Capital Leases from								
Primary Government	-	-	-	-	5,575	-	11,776	17,351
Interest and Dividends	3,801	510	-	-	-	-	2,525	6,836
Notes and Loans (Net)	-	-	-	462	1,158	-	100,190	101,810
Taxes	-	-	-	-	-	-	4,503	4,503
Due from Primary Government	-	-	-	-	-	-	2,646	2,646
Due from Component Units	-	-	-	-	-	-	3,573	3,573
Intergovernmental Receivables	2,664	-	-	-	-	-	12,147	14,811
Other Current Assets	-	65,433	3,448	6,441	-	55,860	66,123	197,305
<b>Noncurrent Assets:</b>								
Investments	-	150,918	-	82,758	976,418	4	1,274,121	2,484,219
Receivables (Net)								
Capital Leases from								
Primary Government	-	-	-	-	135,988	-	557,855	693,843
Notes and Loans	1,338,970	625,783	-	1,440	-	-	56,052	2,022,245
Other	-	-	-	-	48,560	200	46,203	94,963
Due from Component Units	-	-	-	-	-	-	153,508	153,508
Restricted Assets								
Cash and Cash Equivalents	-	60,910	6,895	-	7,429	-	128,323	203,557
Investments	-	99,950	219,353	-	588,380	-	57,222	964,905
Receivables (Net)								
Notes and Loans	-	924,048	-	-	-	-	-	924,048
Interest and Dividends	-	10,708	-	-	-	-	-	10,708
Non-depreciable Capital Assets	-	800	-	270,440	3,395	512	233,538	508,685
Depreciable Capital Assets (Net)	49	2,974	5,313	635,426	32,511	1,059	1,095,237	1,772,569
Other Noncurrent Assets	-	-	-	56,445	60,066	-	31,189	147,700
<b>Total Assets</b>	<b>2,203,358</b>	<b>2,074,178</b>	<b>432,409</b>	<b>1,205,526</b>	<b>1,882,787</b>	<b>180,485</b>	<b>4,606,211</b>	<b>12,584,954</b>
<b>Deferred Outflows of Resources</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>40,495</b>	<b>40,495</b>

(continued)





	Georgia Environmental Finance Authority	Georgia Housing and Finance Authority	Georgia Lottery Corporation	Georgia Ports Authority	Georgia Tech Foundation, Incorporated	Georgia Tech Research Corporation	Nonmajor Component Units	Total
<b>Liabilities</b>								
<b>Current Liabilities:</b>								
Accounts Payable and Other Accruals	2,207	12,920	111,347	27,905	16,079	-	120,168	290,626
Due to Primary Government	1,945	5	80,243	43	-	88,316	35,458	206,010
Due to Component Units	-	-	-	-	566	-	3,007	3,573
Funds Held for Others	-	-	-	-	-	-	3,518	3,518
Unearned Revenue	-	2,153	-	-	31,321	43,671	115,216	192,361
Notes and Loans Payable	-	-	-	2,000	51,462	-	17,079	70,541
Revenue/Mortgage Bonds Payable	16,775	24,445	-	-	9,605	-	33,263	84,088
Other Current Liabilities	141	212,218	7,964	2,282	2,619	-	59,196	284,420
Current Liabilities Payable from Restricted Assets:								
Accrued Interest Payable	-	-	-	-	-	-	1,407	1,407
Revenue Bonds Payable	-	-	-	-	-	-	11,530	11,530
Other	-	-	13,808	-	-	-	8,002	21,810
<b>Noncurrent Liabilities:</b>								
Unearned Revenue	-	-	-	579	-	-	1,326	1,905
Notes and Loans Payable	-	-	-	32,057	-	-	97,781	129,838
Revenue/Mortgage Bonds Payable	107,334	1,015,446	-	-	240,438	-	1,325,598	2,688,816
Grand Prizes Payable	-	-	192,759	-	-	-	-	192,759
Due to Component Units	-	-	-	-	109,296	-	44,212	153,508
Derivative Instrument Payable	-	-	-	-	-	-	42,327	42,327
Other Noncurrent Liabilities	424	631,195	4,409	40,037	17,025	-	91,569	784,659
Total Liabilities	128,826	1,898,382	410,530	104,903	478,411	131,987	2,010,657	5,163,696
<b>Net Position</b>								
Net Investment in Capital Assets	48	3,775	5,313	871,809	35,906	1,572	650,613	1,569,036
Restricted for:								
Bond Covenants/Debt Service	80,523	-	-	-	-	-	32,515	113,038
Permanent Trusts								
Expendable	-	-	-	-	715,583	-	603,492	1,319,075
Nonexpendable	-	-	-	-	588,380	-	626,280	1,214,660
Loan and Grant Programs	1,484,955	-	-	-	-	-	-	1,484,955
Other Purposes	-	-	-	-	-	-	62,020	62,020
Unrestricted	509,006	172,021	16,566	228,814	64,507	46,926	661,129	1,698,969
Total Net Position	\$ 2,074,532	\$ 175,796	\$ 21,879	\$ 1,100,623	\$ 1,404,376	\$ 48,498	\$ 2,636,049	\$ 7,461,753





## Statement of Activities

### Component Units

For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	Georgia Environmental Finance Authority	Georgia Housing and Finance Authority	Georgia Lottery Corporation	Georgia Ports Authority	Georgia Tech Foundation, Incorporated	Georgia Tech Research Corporation	Nonmajor Component Units	Total
Expenses	\$ 34,472	\$ 154,833	\$ 3,752,757	\$ 243,253	\$ 101,701	\$ 611,076	\$ 1,447,934	\$ 6,346,026
<b>Program Revenues:</b>								
Sales and Charges for Services	44,366	66,102	3,750,864	310,599	14,247	10,028	983,894	5,180,100
Operating Grants and Contributions	75,037	95,922	-	822	243,950	603,816	586,535	1,606,082
Capital Grants and Contributions	-	-	-	10,853	-	-	4,936	15,789
Total Program Revenues	119,403	162,024	3,750,864	322,274	258,197	613,844	1,575,365	6,801,971
Net (Expenses) Revenue	84,931	7,191	(1,893)	79,021	156,496	2,768	127,431	455,945
<b>General Revenues:</b>								
Taxes	-	-	-	-	-	-	30,883	30,883
Payments from the State of Georgia	-	-	-	-	-	-	75,039	75,039
Contributions to Permanent Endowments	-	-	-	-	50,813	-	25,912	76,725
Total General Revenues	-	-	-	-	50,813	-	131,834	182,647
Change in Net Position	84,931	7,191	(1,893)	79,021	207,309	2,768	259,265	638,592
Net Position, July 1 - Restated (Note 3)	1,989,601	168,605	23,772	1,021,602	1,197,067	45,730	2,376,784	6,823,161
Net Position, June 30	\$ 2,074,532	\$ 175,796	\$ 21,879	\$ 1,100,623	\$ 1,404,376	\$ 48,498	\$ 2,636,049	\$ 7,461,753





## Notes to the Financial Statements

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## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Basis of Presentation

The financial statements of the State have been prepared in conformity with GAAP as prescribed by the GASB. Preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

The fiscal year end for the primary government and component units is June 30, except for the Governor's Defense Initiative (special revenue fund), VSU Auxiliary Service Real Estate Foundation, Inc., Armstrong Atlantic State University Educational Properties Foundation, Inc. (nonmajor enterprise funds) and, the Stone Mountain Memorial Association (component unit) which have a fiscal year end of December 31.

#### B. Financial Reporting Entity

For financial reporting purposes, the State reporting entity includes the primary government and its component units. The primary government consists of all the organizations that compose the legal entity of the State. All agencies, departments, authorities, commissions, courts, councils, boards, universities, colleges, foundations, retirement funds, associations and other organizations that are not legally separate are, for financial reporting purposes, considered part of the primary government. Component units are legally separate organizations for which the State's elected officials are financially accountable.

Financial accountability is the ability of the State to appoint a voting majority of an organization's governing board and to impose its will upon the organization or when there exists the potential for the organization to provide specific financial benefits or impose specific financial burdens on the primary government. When the State does not appoint a voting majority of an organization's governing body, GASB standards require inclusion in the financial reporting entity if: (1) an organization is fiscally dependent upon the State because its resources are held for the direct benefit

of the State or can be accessed by the State *and* (2) the potential exists for the organization to provide specific financial benefits to, or impose specific financial burdens on the State. In addition, component units can be other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the financial statements to be misleading.

Where noted below, the State's component units issue their own separate audited financial statements which may be obtained from their respective administrative offices. Financial statements for component unit organizations with "AUD" at the end of their descriptions below may be obtained from the Department of Audits and Accounts (DOAA) online at [www.audits.ga.gov](http://www.audits.ga.gov). Certain component units (with "NSR" at the end of their descriptions below) are not required to prepare or issue separate financial statements beyond the financial information included in this report. The financial statements for discretely presented higher education foundations and similar organizations can be obtained from their respective administrative offices or from the Board of Regents.

#### Blended Component Units

Blended component units have governing bodies substantively the same as the State, provide services entirely or almost entirely to the primary government or have total debt outstanding, including leases, that is expected to be paid entirely, or almost entirely, with resources of the State. As such, although they are legally separate entities, they are, in substance, part of the government's operations. GASB standards require this type of component unit to be reported as part of the primary government and blended into the appropriate funds.

The State's blended component units, as described in the Nonmajor Governmental Funds, Nonmajor Enterprise Funds and Internal Service Funds portions of the Supplementary Information – Combining and Individual Fund Statements category of the Financial Section, are as follows:



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### Special Revenue Funds

The following component units provide services entirely or almost entirely to the primary government and are therefore considered blended component units:

The **Georgia Economic Development Foundation, Inc.** is a legally separate nonprofit corporation organized to assist the Department of Economic Development in its activities promoting the economic development of the State of Georgia. (NSR)

The **Georgia Natural Resources Foundation** is a legally separate nonprofit organization created to support the Department of Natural Resources by providing funding and assistance to enhance natural resource conservation, historic preservation, environmental education, and outdoor recreation. (NSR)

The **Georgia Tourism Foundation** is a legally separate nonprofit corporation organized to lessen the government burden of promoting tourism by soliciting contributions for the State-wide Tourism Marketing Program. (NSR)

The **Governor's Defense Initiative** is a legally separate nonprofit corporation organized to promote economic development and workforce training at Georgia's military base establishments and their surrounding communities. (NSR)

The **State Road and Tollway Authority (SRTA)** is a legally separate public corporation created to construct, operate and manage a system of roads, bridges and tunnels and facilities related thereto. The Authority's total debt outstanding is expected to be paid with resources of the Primary Government and therefore is considered a blended component unit. (AUD)

### Debt Service Fund

The **State Road and Tollway Authority Debt Service Fund** accounts for the payment of principal and interest on the debt of the Authority's

governmental funds. The Authority issues bonded debt which finances State transportation infrastructure construction. (AUD)

### Enterprise Funds

The **Georgia Higher Education Facilities Authority** is a legally separate public corporation created for the purpose of financing eligible construction, renovation, improvement, and rehabilitation or restoration projects for the Board of Regents of the University System of Georgia and the Technical College System of the State of Georgia through the issuance of revenue bonds. The Authority issues debt and enters into lease agreements principally with the University System of Georgia Foundation, Inc. (nonmajor enterprise fund). The costs of the Authority's debt are recovered through lease payments from the Foundation. The Authority provides services entirely or almost entirely to the Primary Government and is therefore considered a blended component unit. (AUD)

The **State Road and Tollway Authority** uses an enterprise fund to account for its operation of the Georgia 400 Extension toll road and for the I-85 High Occupancy Toll (HOT) lanes. (AUD)

The following foundations have debt that is expected to be paid entirely or almost entirely with resources of the Primary Government and therefore are considered blended component units:

The **Armstrong Atlantic State University Educational Properties Foundation, Inc.** is a nonprofit organization that was created to manage and improve various real estate assets for the benefit of Armstrong Atlantic State University. The Foundation has created a number of limited liability companies of which it is the sole member for purposes including the acquisition, financing, ownership, and operation of dormitory and other ancillary various facilities at the University. The individual financial statements may be obtained from the foundation at the following address: Attn: Controller, 11935 Abercorn Street, Savannah, GA 31419.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The **Georgia Southern University Housing Foundation, Inc.** is a nonprofit corporation created to acquire, construct or improve student housing and other facilities. The individual financial statements may be obtained from the foundation at the following address: P. O. Box 8020-1, Statesboro, GA 30460.

The **Georgia State University Foundation, Inc.** is a nonprofit corporation that serves as the official fund-raising and fund-management organization for Georgia State University and is committed to supporting and assisting the University in achieving its goals and objectives through soliciting and managing private gifts and collaborating and advising on activities for the benefit and advancement of the University. The individual financial statements may be obtained from the foundation at the following address: Attn: Controller, One Park Place SE, Atlanta, GA 30303.

The **Georgia State University Research Foundation, Inc.** is a nonprofit corporation created to support the research activities of the University through securing gifts, contributions and grants from individuals, private organizations and public agencies and in obtaining contracts with such individuals or entities for the performance of sponsored research, development, or other programs by the university. The individual financial statements may be obtained from the foundation at the following address: Attn: Comptroller/Assistant VP, Finance & Administration, 33 Gilmer Street, Suite 400B, Atlanta, GA 30303.

The **Georgia Tech Facilities, Inc.** is a nonprofit corporation that promotes and supports the Georgia Institute of Technology, principally by financing and constructing buildings and facilities for use by the Institute. The individual financial statements may be obtained from the foundation at the following address: Attn: Affiliate Organizations & Capital Assets Accounting Director, Georgia Tech, 221 Uncle Heinie Way, 325 Lyman Hall, Atlanta, GA 30332

The **Middle Georgia State College Real Estate Foundation, Inc.** is a nonprofit organization created for various purposes including to construct, operate

and manage various real estate projects for the College. The Foundation formed a number of limited liability companies of which it is the sole owner for purposes including acquiring and/or constructing residence halls, student housing and recreation facilities. The individual financial statements may be obtained from the foundation at the following address: Attn: Executive Director, 100 College Station Drive, Macon, GA 31206.

The **University of North Georgia Real Estate Foundation, Inc.** is a nonprofit corporation formed to serve the needs and interest of the University and to benefit and promote the well-being of its administration, faculty, staff, student body, and the people and communities served by the University; and to acquire, lease, receive, accept, develop, manage, encumber, assign, sell, transfer and convey real property to be administered exclusively for charitable purposes for benefit of the University. The individual financial statements may be obtained from the foundation at the following address: Attn: Administrator, 120 South Chestatee Street, Dahlonega, GA 30597.

The **University System of Georgia Foundation, Inc.** is a nonprofit corporation created to support and advance the work of the University System of Georgia. The foundation's support comes primarily from contributions and grants from individuals and corporations, and from leasing activities within the University System of Georgia. The individual financial statements may be obtained from the foundation at the following address: Attn: Director of Business Services, 270 Washington Street, SW, Atlanta, GA 30334.

The **UWG Real Estate Foundation, Inc.** is a nonprofit corporation which constructs research and auxiliary buildings and facilities for use by the University and then leases the completed building to the University. The Foundation is the sole member of several Georgia limited liability companies who hold title to all assets and associated conduit debt of various construction projects. The individual financial statements may be obtained from the foundation at the following address: Attn: Office of the Controller, 1601 Maple Street, Carrollton, GA 30118.





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

The **VSU Auxiliary Services Real Estate Foundation, Inc.** is a nonprofit corporation created to provide accommodations, food services and store facilities to students, faculty, and staff of Valdosta State University. The Foundation is the sole owner of various limited liability companies, whose collective purpose is to construct facilities to be used as student housing, parking decks, a health center, and a student union. Upon completion, the facilities are leased to the Board of Regents of the University System of Georgia. The individual financial statements may be obtained from the foundation at the following address: Attn: Assistant Director of Auxiliary Services, 1500 N. Patterson Street, Valdosta, GA 31698.

### Internal Service Funds

The following component units all provide services entirely or almost entirely to the Primary Government and are therefore considered blended component units:

The **Georgia Aviation Authority** was created to acquire, operate, maintain, house, and dispose of all state aviation assets, and to provide aviation services and oversight of state aircraft and aviation operations programs, associated with aircraft of the Department of Transportation, Department of Natural Resources, Department of Public Safety, and the State Forestry Commission. (NSR)

The **Georgia Building Authority** is responsible for all services associated with the management of State office buildings, maintaining the grounds within the State Capitol complex, maintaining the Governor's Mansion and operating parking facilities. (AUD)

The **Georgia Correctional Industries Administration** utilizes the inmate work force to manufacture products and provide services for the penal system, other units of state government and local governments. (NSR)

The **Georgia Technology Authority** was created to provide technology enterprise management and technology portfolio management to state and local governments. (NSR)

The **State Road and Tollway Authority Customer Service Center Fund** is used to report activities related to managing toll paying customer accounts and non-customer violations relating to the Authority's Georgia 400 Extension and the I-85 Express Lanes Project proprietary funds. (AUD)

### Discretely Presented Component Units

Discrete presentation entails reporting component unit financial data in a separate column and/or rows in each of the government-wide statements to emphasize that these component units are legally separate from the State. Except for Georgia Military College, the other component units are included in the reporting entity because, under the criteria established by GASB, the State has the ability to impose its will on these organizations.

The determination of major component units is based on any of the following factors: (a) the services provided by the component unit to the citizenry are such that separate reporting as a major component unit is considered essential to financial statement users, (b) there are significant transactions with the primary government, or (c) there is a significant financial benefit or burden relationship with the primary government.

The State's major discretely presented component units are described below:

The **Georgia Environmental Finance Authority (GEFA)** is a body corporate and politic. GEFA provides funding to eligible municipalities, counties, water and sewer authorities in the State for construction and expansion of public water, sewer, and solid waste facilities. The State periodically provides general obligation bond proceeds to GEFA to fund various loan programs for water and sewerage facilities. GEFA is governed by a board of directors consisting of three officials designated by statute and eight members appointed by the Governor. (AUD)

The **Georgia Housing and Finance Authority (GHFA)** is a body corporate and politic. GHFA is responsible for facilitating housing, housing finance



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

and financing for health facilities and health care services throughout the State. The powers of GHFA are vested in eighteen members who also comprise the board of the Department of Community Affairs (DCA). Board members are appointed by the Governor and are composed of one member from each U.S. Congressional District in the State, plus five additional members from the State at large, and include elected officials of counties or municipalities, individuals with an interest or expertise in community or economic development, environmental issues, housing development or finance or citizens who in the judgment and discretion of the Governor would enhance the DCA board. (AUD)

The **Georgia Lottery Corporation (GLC)** is a public body, corporate and politic. GLC operates lottery games to provide continuing entertainment to the public and maximize revenues, the net proceeds of which are utilized to support improvements and enhancements for educational purposes. Net proceeds are remitted to the State's General Fund and are appropriated to certain educational agencies through the State's budget process. GLC is governed by a board of directors composed of seven members, all of which are appointed by the Governor. The State is legally entitled to residual resources of GLC. (AUD)

The **Georgia Ports Authority (GPA)** is a body corporate and politic. The purpose of the Authority is to develop and improve the harbors or seaports of the State for the handling of waterborne commerce and to acquire, construct, equip, maintain, develop and improve said harbors, seaports and their facilities. The State has provided general obligation bond proceeds to GPA to finance projects and facilities. The Board consists of twelve members, all of which are appointed by the Governor. (AUD)

The **Georgia Tech Foundation, Incorporated** is a nonprofit organization established to promote, in various ways, the cause of higher education in the State, to raise and receive funds for the support and enhancement of the Georgia Institute of Technology, and to aid the Georgia Institute of Technology in its development as a leading educational institution. The individual financial statements may be obtained

from the foundation at the following address: 760 Spring St. NW, Atlanta, GA 30308

The **Georgia Tech Research Corporation** is a nonprofit corporation established for the purpose of engaging in sponsored research for scientific, literary, and educational purposes or related objectives. The Corporation serves as the official grantee for all contracts and grants for the conduct of sponsored research at the Georgia Institute of Technology (GIT) and has been assigned all intellectual property developed through contracts subcontracted to (GIT). The Corporation is the administrative organization for discoveries, innovations, inventions, patents and copyrights and is responsible for intellectual property management including patenting and licensing. The individual financial statements may be obtained from the foundation at the following address: Office of the Controller, Georgia Tech Research Corporation, 505 Tenth Street, N.W., Atlanta, Georgia, 30332-0415.

The State's nonmajor discretely presented component units are as follows:

The **Geo. L. Smith II Georgia World Congress Center Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The Authority is responsible for operating and maintaining a comprehensive international trade and convention center consisting of a complex of facilities suitable for multipurpose use. (AUD)

The **Georgia Agricultural Exposition Authority** is a body corporate and politic. This Authority is responsible for provision of a facility for the agricultural community, for public events, exhibits and other activities and for promotion and staging of a statewide fair. (NSR)

The **Georgia Development Authority** is a body corporate and politic. The Authority was created to assist agricultural and industrial interests by providing credit and servicing functions to better enable farmers and businessmen to obtain needed capital funds. (AUD)

The **Georgia Foundation for Public Education** is a nonprofit organization established to solicit and



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

accept contributions of money and in-kind contributions of services and property for the purpose of supporting educational excellence in Georgia. (NSR)

The **Georgia Higher Education Assistance Corporation** is a public authority, body corporate and politic. The Corporation was created to improve the higher educational opportunities of eligible students by guaranteeing educational loan credit to students and to parents of students. The Corporation is governed by the Board of Commissioners of the Georgia Student Finance Commission. (AUD)

The **Georgia Highway Authority** is a body corporate and politic. This Authority was created to build, rebuild, relocate, construct, reconstruct, surface, resurface, layout, grade, repair, improve, widen, straighten, operate, own, maintain, lease and manage roads, bridges and approaches. The three members of the Authority are State officials designated by statute. (NSR)

The **Georgia International and Maritime Trade Center Authority** is a body corporate and politic. The Authority was created to develop and promote the growth of the State's import and export markets through its ports and other transportation modes, and to construct, operate and maintain the Savannah International Trade and Convention Center. (AUD)

The **Georgia Medical Center Authority** was a body corporate and politic. The general nature of the business of the Authority was the provision of life sciences industry research and development and manufacturing facilities and programs based in the State of Georgia, the commercialization of biomedical and biotechnical research results, the promotion of closer ties between academic institutions of the state and the biomedical industry, the facilitation of the development of a life sciences industrial cluster in the State, and the advancement of local and state economic growth. The Georgia Medical Center Authority ceased operation effective July 1, 2013. (NSR)

The **Georgia Military College (GMC)** is a body corporate and politic, and is an instrumentality and a public corporation of the State. GMC is dedicated to

providing a high-quality military education to the youth of the State. The Board of Trustees consists of the mayor of the City of Milledgeville and six additional members, one of which is elected from each of the six municipal voting districts of the City, as required by statute. The government, control, and management of GMC are vested in the Board of Trustees. GMC receives any designated funds appropriated by the General Assembly through the Board of Regents of the University System of Georgia. Although GMC does not meet the fiscal dependency or financial benefit/burden criteria, due to the nature and significance to the State and the potential assumption that GMC is the same as other colleges reported within the state reporting entity, management has determined that it would be misleading to exclude GMC from the state reporting entity. (AUD)

The **Georgia Public Telecommunications Commission** is a body corporate and politic. This Commission is a public charitable organization created for the purpose of providing educational, instructional and public broadcasting services to citizens of Georgia. The budget of the Commission must be approved by the State. (AUD)

The **Georgia Rail Passenger Authority** is a body corporate and politic. This Authority is responsible for construction, financing, operation and development of rail passenger service and other public transportation projects. (NSR)

The **Georgia Regional Transportation Authority** is a body corporate and politic. The purpose of the Authority is to manage land transportation and air quality within certain areas of the State. (NSR)

The **Georgia Seed Development Commission** is a body corporate and politic and an instrumentality and public corporation of the State whose purpose is to purchase, process, and resell breeders' and foundation seeds. (NSR)

The **Georgia Sports Hall of Fame Authority** is a body corporate and politic. This Authority was created to construct and maintain a facility to house the Georgia Sports Hall of Fame to honor those who have made outstanding and lasting contributions to



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

sports and athletics, and to operate, advertise and promote the Sports Hall of Fame. (NSR)

The **Georgia Student Finance Authority** is a body corporate and politic. This Authority was created for the purpose of improving higher educational opportunities by providing educational scholarship, grant and loan assistance. A substantial amount of funding is provided to the Authority by the State. (AUD)

The **Jekyll Island State Park Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The Authority was created to operate and manage resort recreational facilities on Jekyll Island. (NSR)

The **Lake Lanier Islands Development Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The purpose of the Authority is to manage, preserve and protect projects on Lake Lanier Islands. (NSR)

The **North Georgia Mountains Authority** is a body corporate and politic and an instrumentality and public corporation of the State responsible for the construction and management of recreation, accommodation and tourist facilities and services. (NSR)

The **OneGeorgia Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The purpose of the Authority is to promote the health, welfare, safety and economic society of the rural citizens of the State through the development and retention of employment opportunities in rural areas and the enhancement of the infrastructures that accomplish that goal. The six members of the Authority are State officials designated by statute. (NSR)

The **Regional Educational Service Agencies** were established to provide shared services to improve the effectiveness of educational programs and services of local school systems and to provide direct instructional programs to selected public school students. The State has sixteen of these agencies. (NSR)

The **Sapelo Island Heritage Authority** is a body corporate and politic. The purpose of the authority is the preservation of the cultural and historic values of Hog Hammock Community located on Greater Sapelo Island. (NSR)

The **Stone Mountain Memorial Association** is a body corporate and politic and an instrumentality and public corporation of the State. The Authority is responsible for the preservation and protection of Stone Mountain as a Confederate memorial and public recreational area. (AUD)

The **Superior Court Clerks' Cooperative Authority** is a body corporate and politic and an instrumentality and public corporation of the State created to provide a cooperative for the development, acquisition and distribution of record management systems, information, services, supplies and materials for superior court clerks of the State. (AUD)

The **Higher Education Foundations and Similar Organizations** are nonprofit organizations established to secure and manage support for various projects including acquisitions and improvements of properties and facilities for units of the University System of Georgia. The following are the organizations included in the Higher Education Foundations:

Georgia College & State University Foundation, Inc.  
Georgia Tech Athletic Association  
Kennesaw State University Foundation, Inc.  
MCG Health System, Inc.  
Medical College of Georgia Foundation, Inc.  
University of Georgia Athletic Association, Inc.  
University of Georgia Foundation  
University of Georgia Research Foundation, Inc.

#### Fiduciary Component Units

GAAP requires fiduciary component units to be reported as fiduciary funds of the primary government rather than as discrete component units. In accordance with GAAP, fiduciary funds and component units that are fiduciary in nature are excluded from the government-wide financial



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

statements. The State's two most significant fiduciary component units are the Employees' Retirement System of Georgia (System) and the Teachers Retirement System of Georgia (TRS). Fiduciary component units are detailed in the Fiduciary Funds portion of the Supplementary Information – Combining and Individual Fund Statements category of the Financial Section.

### **C. Government-wide and Fund Financial Statements**

#### **Government-wide Financial Statements**

The Statement of Net Position and Statement of Activities display information about the primary government and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities, which normally are financed through taxes, intergovernmental revenues, and other nonexchange revenues, are reported separately from business-type activities, which are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from its discretely presented component units.

The Statement of Net Position presents the reporting entity's non-fiduciary assets and liabilities, with the difference reported as net position.

The Statement of Activities demonstrates the degree to which the direct expense of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. Program revenues include (a) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not meeting the definition of program revenues are instead reported as general revenues.

#### **Fund Financial Statements**

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide statements. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements. All remaining governmental and proprietary funds are aggregated and reported as nonmajor funds. Internal service funds are also aggregated and reported in a separate column on the proprietary funds financial statements.

### **D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements and the proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of cash flows. Property taxes are recognized as revenues in the fiscal year for which they are levied. Grants and similar items are recognized as revenues in the fiscal year in which eligibility requirements imposed by the provider have been met. Unearned revenue is recorded when cash or other assets are received prior to being earned. Additionally, long-term assets and liabilities, such as capital assets and long-term debt, are included on the financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the State generally considers taxes and other revenues to be available if the revenues are collected within 30 days after fiscal year-end. An exception to this





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

policy is federal grant revenues, which generally are considered to be available if collection is expected within 12 months after year-end. All unearned revenue reported represents transactions for which assets have been received, but for which not all earning criteria have been met. Capital purchases are recorded as expenditures and neither capital assets nor long-term liabilities, such as long-term debt, are reflected on the balance sheet.

Expenditures generally are recorded when the related fund liability is incurred, as under the accrual basis of accounting. However, debt service expenditures, as well as expenditures related to compensated absences, claims and judgments, and other long-term liabilities, are recorded only when payment is due or (for debt service expenditures), when amounts have been accumulated in the debt service fund for payments to be made early in the subsequent fiscal year.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Revenues and expenses not meeting this definition, such as investment earnings, are reported as nonoperating.

The State's proprietary funds and discretely presented component units, other than certain higher education foundations and similar organizations, follow all GASB pronouncements, (including all National Council on Governmental Accounting (NCGA) Statements and Interpretations currently in effect). Certain higher education foundations and similar organizations report under the Financial Accounting Standards Board (FASB) standards; including FASB Codification Topic 958, *Not-for-Profit Entities*. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. The FASB reports were reclassified to GASB presentation in these financial statements.

GAAP requires that revenues and expenses relating to summer school activities, the dates of which cross the State's fiscal year, are allocated between fiscal

years rather than reported in a single fiscal year with the exception of teachers' salaries which are recorded in the fiscal year earned.

The State reports the following major funds:

#### **Major Governmental Funds**

**General Fund** - The principal operating fund of the State which accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**General Obligation Bond Projects Fund** - Accounts for the financial resources to be used for the acquisition and construction of major capital facilities (other than those financed by proprietary funds) financed with general obligation bond proceeds, including educational facilities for county and independent school systems.

#### **Major Enterprise Funds**

**Higher Education Fund** - Accounts for the operations of State colleges and universities and State technical colleges.

**State Health Benefit Plan (SHBP)** - Administers self-insured program of health benefits for the employees of units of government of the State, units of county government and local education agencies located within the State.

**Unemployment Compensation Fund** - Accounts for the collection of employers' unemployment insurance tax and the payment of unemployment insurance benefits.

Additionally, the State reports the following fund types:

#### **Governmental Funds**

**Special Revenue Funds** - Account for specific revenue sources that are legally restricted to expenditures for specific purposes. The State's special revenue funds represent the blended component units that conduct general governmental functions and activities related to the Transportation



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### Investment Act

**Debt Service Funds** - Account for the payment of principal and interest on general long-term debt. The General Obligation Debt Sinking Fund, which is a legally mandated fund responsible for fulfilling annual debt service requirements on all general obligation debt, is included in this fund type, as is the SRTA Debt Service Fund.

**Permanent Funds** - Account for resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the State's programs. The only permanent fund the State has is the Pupils Trust Fund at Georgia Academy for the Blind.

### Proprietary Funds

**Enterprise Funds** - Account for those activities for which fees are charged to external users for goods or services. These funds are also used when the activity is financed with debt that is secured by a pledge of the net revenues from fees and charges.

The following are the State's nonmajor enterprise funds:

#### SRTA's Proprietary Funds

Georgia Higher Education Facilities Authority  
Armstrong Atlantic State University Educational Properties Foundation, Inc.  
Georgia Southern University Housing Foundation, Inc.  
Georgia State University Foundation, Inc.  
Georgia State University Research Foundation, Inc.  
Georgia Tech Facilities, Inc.  
Middle Georgia State College Real Estate Foundation, Inc.  
University of North Georgia Real Estate Foundation, Inc.  
University System of Georgia Foundation, Inc.  
UWG Real Estate Foundation  
VSU Auxiliary Services Real Estate Foundation, Inc.

**Internal Service Funds** - Account for the financing of goods or services provided by one department or agency to other State departments or agencies, or to

other governmental entities, on a cost-reimbursement basis. The predominant participant in internal service fund activity is the primary government. The activities accounted for in the State's internal service funds include risk management, prison industries, property management, technology, and personnel administration.

### Fiduciary Funds

**Pension and Other Employee Benefit Trust Funds** - Account for the retirement systems and plans administered by the System, TRS, and for pension plans administered on behalf of a variety of local government officials and employees. These funds also include those used to report the accumulation of resources for, and payment of other postemployment benefits.

**Investment Trust Funds** - Account for the external portions of government-sponsored investment pools, including Georgia Fund 1 and Georgia Extended Asset Pool.

**Private Purpose Trust Funds** - Report resources of all other trust arrangements in which principal and income benefit individuals, private organizations, or other governments. Auctioneers Education Research and Recovery Fund, Real Estate Education, Research, and Recovery Fund and the Subsequent Injury Trust Fund are reported in this category.

**Agency Funds** - Account for the assets and liabilities for deposits and investments entrusted to the State as an agent for other governmental units, other organizations, or individuals. These funds include tax collections, child support recoveries, and correctional detainees' accounts.

### **E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balances**

#### Cash and Cash Equivalents

Cash and cash equivalents include currency on hand and demand deposits with banks and other financial institutions and short-term, highly liquid investments



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

with maturity dates within three months of the date acquired, such as certificates of deposit, money market certificates and repurchase agreements. Cash and cash equivalents also include the holdings of Georgia Fund 1.

#### **Investments**

Investments include financial instruments with terms in excess of three months from the date of purchase, certain other securities held for the production of revenue, and land and other real estate held as investments by endowments. Investments and holdings of Georgia Fund 1 are presented at fair value. Changes in the fair value of land and other real estate held as investments by endowments are reported as investment income.

The State's Unemployment Compensation Fund monies are required by the Social Security Act to be invested in the U.S. Department of Treasury, Bureau of Public Debt Unemployment Trust Fund (BPDUTF), which is not registered with the Securities and Exchange Commission. The fair value of the position in the BPDUTF is the same as the value of the BPDUTF shares.

#### **Investment Pools**

The State Depository Board may permit any department, board, bureau or other agency to invest funds collected directly by such organization in short-term time deposit agreements, provided that the interest income of those funds is remitted to the State Treasurer as revenues of the State. As a matter of general practice, however, demand funds of any department, board, bureau or other agency in excess of current operating expenses are required to be deposited with the State Treasurer for the purpose of pooled investment per Official Code of Georgia 50-17-63. Such cash is managed primarily in pooled investment funds to maximize interest earnings. The pooled investment funds "Georgia Fund 1" and "Georgia Extended Asset Pool" are also available on a voluntary basis to organizations outside of the State reporting entity. The funds in the local government investment pool may be consolidated with State funds under control of the State Treasurer for investment purposes, per OCGA 36-83-8.

**Georgia Fund 1** – The Georgia Fund 1 or the Primary Liquidity Portfolio's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal. The Pool operates and reports to participants on an amortized cost basis. The income, gains and losses, net of administration fees of the pool are allocated to participants monthly on the ratio of the participant's share of the total funds in the pool based on the participant's average daily balance. This method differs from the fair value method used to value investments in these financial statements because the amortized cost method is not designed to distribute to participants all unrealized gains and losses in the fair values of the pool's investments. Investments in the pool are reported as cash and cash equivalents on the financial statements and for purposes of reporting cash flows.

**Georgia Extended Asset Pool** – The Georgia Extended Asset Pool (GEAP) is part of the Extended Term Portfolio. The pool's primary objective is the prudent management of public funds on behalf of the State and local governments seeking income higher than money market rates. Net Asset Value (NAV) is calculated daily to determine current share price. NAV is calculated by taking the closing fair value of securities owned plus other assets and subtracting liabilities. The remainder is then divided by the total number of shares outstanding to compute NAV per share (current share price). The pool distributes earnings (net of management fees) on a monthly basis and determines participants' shares sold and redeemed based on the current share price. Investments consist generally of securities issued or guaranteed as to principal and interest by the U.S. Government or any of its agencies or instrumentalities, bankers' acceptances and repurchase agreements. Holdings in GEAP are reported as investments on the financial statements.

#### **Receivables**

Receivables in the State's governmental funds pertain primarily to federal grants and to revenues related to charges for services. Receivables in all other funds have arisen in the ordinary course of business. Receivables are recorded, net of an allowance for uncollectible accounts, when either





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

the asset or revenue recognition criteria (See Note 1-D) have been met. Receivables from the federal government are reasonably assured; an allowance for uncollectible accounts is not typically established for federal receivables.

### **Inventories and Prepaid Items**

Inventories of supplies and materials are determined by physical count and/or perpetual inventory records and are valued at cost, weighted average cost, moving average cost, or lower of weighted average cost or market, using the first-in/first-out (FIFO) method, depending on the individual organization's preference. The costs of governmental fund inventories are recorded as expenditures when consumed rather than when purchased for larger agencies and agencies with material inventories. Other agencies may use either the purchase or consumption method.

Prepaid items include payments made to vendors and local government organizations for services that will benefit periods beyond the fiscal year-end. Also, the employer's portion of health insurance benefits applicable to coverage effective after the fiscal year-end is recorded as a prepaid item.

The fund balance of governmental funds is reported as nonspendable for inventories and prepaid items to indicate that these amounts do not represent expendable available financial resources.

### **Restricted Assets**

Certain cash and cash equivalents, investments, and other assets are classified as restricted assets on the Balance Sheet and/or Statement of Net Position because their use is limited by applicable bond covenants, escrow arrangements or other regulations.

### **Capital Assets**

Capital assets of governmental funds are recorded as expenditures at the time of purchase and capitalized in the governmental activities column of the government-wide Statement of Net Position. Capital assets of the State's proprietary funds and

component units are capitalized in the fund in which they are utilized. Capital assets are stated at historical cost or, in some instances, estimated historical cost. Estimation methods include using historical sources to determine the cost of similar assets at the time of acquisition and indexing where the historical cost of an asset is estimated by taking the current cost of a similar asset and dividing it by an index figure which adjusts for inflation. Donated capital assets are stated at fair market value at the time of donation. Infrastructure acquired prior to fiscal years ended after June 30, 1980 is reported.

All acquisitions in the following asset categories are capitalized regardless of cost:

- Land and non-depreciable land improvements
- Bridges and roadways included in the State highway system
- Works of art and collections, acquired or donated, unless held for financial gain.

Amounts for other asset categories are capitalized when the cost or value equals or exceeds the following thresholds. Items acquired through capital leases or donations are subject to these capitalization thresholds, using the classifications most closely related to the leased or donated assets.

<b>Asset Category</b>	<b>Threshold</b>
Infrastructure other than bridges and roadways in State highway system	\$1,000,000
Software	\$1,000,000
Intangible assets, other than software	\$ 100,000
Buildings and building improvements	\$ 100,000
Improvements other than buildings	\$ 100,000
Library collections – capitalize all if collection equals or exceeds	\$ 100,000
Machinery and equipment	\$ 5,000

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives is not capitalized. The State holds certain assets such as works of art, historical documents, and artifacts that have not been capitalized or depreciated because either they are held for financial



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

gain or they are protected and preserved for exhibition, education, or research and are considered to have inexhaustible useful lives. Major outlays for construction of bridges and roadways in the State highway system are capitalized as projects are constructed. All other major construction projects are capitalized when projects are completed. Interest incurred during construction is not capitalized in governmental funds. Interest incurred during the construction of proprietary fund assets is included in the capitalized value of the asset.

Capital assets without indefinite or inexhaustible useful lives are amortized or depreciated on the straight-line basis over the following useful lives:

Infrastructure	10-100 years
Buildings and building improvements	5-60 years
Improvements other than buildings	15-50 years
Machinery and equipment	3-20 years
Software	3-10 years
Intangible assets, other than software	20 years
Library collections	10 years
Works of art and collections	5-40 years

#### Deferred Outflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

#### Compensated Absences

Employees earn annual leave ranging from ten to fourteen hours each month depending upon the employee's length of continuous State service with a maximum accumulation of 45 days. Employees are paid for unused accumulated annual leave upon retirement or termination of employment. Funds are provided in the appropriation of funds each fiscal year to cover the cost of annual leave of terminated employees. The State's obligation for accumulated unpaid annual leave is reported as a liability in the government-wide and proprietary fund financial statements.

Employees earn 10 hours of sick leave each month with a maximum accumulation of 90 days. Sick

leave does not vest with the employee. Unused accumulated sick leave is forfeited upon retirement or termination of employment. However, certain employees who retire with 120 days or more of forfeited annual and sick leave are entitled to additional service credit in the System. No liability is recorded for rights to receive sick pay benefits.

#### Long-term Obligations

Long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities column or business-type activities column on the government-wide Statement of Net Position and on the proprietary fund Statement of Net Position in the fund financial statements. Bond discounts and premiums are deferred and amortized over the life of the bonds using a method that approximates the effective interest method or the straight-line method. Bonds payable are reported net of the unamortized bond premium or discount. Bond issuance costs are recognized during the current period.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

The *Tax Reform Act of 1986* requires governmental organizations issuing tax-exempt bonds to refund to the U.S. Treasury, interest earnings on bond proceeds in excess of the yield on those bonds. Governmental organizations must comply with arbitrage rebate requirements in order for their bonds to maintain tax-exempt status. Organizations are required to remit arbitrage rebate payments for non-purpose interest to the federal government at least once every five years over the life of the bonds. Arbitrage liability is treated as an expense in the government-wide statements when the liability is recognized. In the fund financial statements, governmental funds report arbitrage (other debt



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

service) expenditures when the liability is due.

Pollution remediation obligations are recorded when the State knows that a site is polluted and one or more obligating events have occurred. The amount recorded is an estimate of the current value of potential outlays for the cleanup, calculated using the “expected cash flows” measurement technique.

### **Deferred Inflows of Resources**

Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

### **Net Position**

The difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources is “Net Position” on the government-wide, proprietary fund and fiduciary fund financial statements.

Net position is reported as net investment in capital assets, restricted or unrestricted. “Net Investment in Capital Assets” consists of capital assets, net of accumulated amortization/depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position that does not meet the definition of the two preceding categories. Unrestricted net position often is designated, indicating it is not available for general operations. Such designations have internally imposed constraints on resources, but can be removed or modified.

When both restricted and unrestricted net position are available for use, it is the State’s policy to allow

each organization to determine spending order in a manner consistent with the Georgia Constitution and applicable State law which maximizes the benefit to the customer and/or the efficiency of the program.

### **Fund Balances**

Generally, fund balance represents the difference between the assets, deferred outflows of resources, liabilities and deferred inflows of resources under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified follows:

**Nonspendable** – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted into cash) or (b) legally or contractually required to be maintained intact.

**Restricted** – Fund balances are reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation adopted by the State or through the external restrictions imposed by creditors, grantors or laws or regulations of other governments.

**Committed** – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal actions of both the Governor and the General Assembly. Only the Governor and the General Assembly may establish, modify or rescind the commitment by taking the same type of action it employed to previously commit the amounts (e.g., legislation).

**Assigned** – Fund balances are reported as assigned when amounts are constrained by the State’s intent that they be used for specific purposes, but they are neither restricted nor committed. Assignments may be made under statutory authority of management of



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

the reporting organizations in the State.

**Unassigned** – The residual amount of fund balance is reported as unassigned for balances that do not meet the above constraints. The government reports positive unassigned fund balance only in the general fund. Negative unassigned fund balances may be reported in all funds.

As with net position, when both restricted and unrestricted fund balances are available for use, it is the State's policy to allow each organization to determine spending order in a manner consistent with the Georgia Constitution and applicable State law which maximizes the benefit to the customer and/or the efficiency of the program. Within unrestricted fund balance, the State's policy is that committed amounts generally should be reduced first, followed by assigned amounts and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

#### **Interfund Activity and Balances**

Equally offsetting asset and liability accounts (due from/to other funds) are used to account for amounts owed to a particular fund by another fund for obligations on goods sold or services rendered.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements with the exception of activities between governmental activities and business-type activities. In the fund financial statements, transfers represent flows of assets without equivalent flows of assets in return or requirements for repayment. In addition, transfers are recorded when a fund receiving revenue provides it to the fund which expends the resources. Transfers of balances between funds are made to accomplish various provisions of law.

Interfund payables and receivables have been eliminated from the Statement of Net Position except for amounts due between governmental and business-type activities. These amounts are reported as internal balances on the Statement of Net Position.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 2 - CHANGES IN FINANCIAL ACCOUNTING AND REPORTING

#### A. Financial Reporting Entity

##### Primary Government

In fiscal year, 2014, it was determined that the Middle Georgia State College Real Estate Foundation, Inc. and the UWG Real Estate Foundation met requirements for inclusion in the financial reporting entity as nonmajor enterprise funds. In addition, changes in the composition of debt of two foundations previously reported as discretely presented component units, the Georgia Southern University Housing Foundation, Inc. and the University of North Georgia Real Estate Foundation, Inc., required the blending of these organizations with the nonmajor enterprise funds. These changes resulted in an increase in the beginning net position of the nonmajor enterprise funds of \$25.9 million.

##### Component Units

The movement of the two formerly discretely presented component units to being blended with the primary government, mentioned above resulted in a decrease in the beginning net position of the nonmajor component units, of \$12.6 million.

In addition to that change, another of the Higher Education Foundations and similar organizations presented as nonmajor component units, the Medical College of Georgia Physicians Practice Group Foundation, no longer meets GAAP criteria for inclusion in the State's financial reporting entity. This change resulted in a decrease in the beginning net position of the nonmajor component units of \$78.8 million.

#### B. Adoption of New Accounting Principles

In fiscal year 2014, the State implemented the following new GASB Statements:

GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities* established accounting and financial reporting standards that reclassify certain items previously reported as assets and liabilities to deferred outflows of resources or deferred inflows of resources. In addition, this Statement amended the

statement element classification of certain items previously reported as assets and liabilities. As a result of implementing this Statement, presentation and terminology changes were made to the fund financial statements and government-wide statements as necessary in addition to the immediate recognition of certain elements. Also as a result of these changes, a net prior period adjustment of \$69.4 million was made to decrease beginning net position of the governmental activities, business-type activities and component units.

GASB Statement No. 66, *Technical Corrections – 2012 – an amendment of GASB Statements No. 10 and No. 62* amended GASB Statements No. 10 and No. 62 by removing the provision that limits fund-based reporting of an entity's risk financing activities to the General Fund and internal service fund type. It also amends GASB Statement No. 62 by modifying the specific guidance on accounting for (1) operating lease payments that vary from a straight-line basis, (2) the difference between the initial investment (purchase price) and the principal amount of a purchased loan or group of loans and (3) servicing fees related to mortgage loans that are sold when the stated service fee rate differs significantly from a current (normal) servicing fee rate. Adoption of GASB Statement No. 66 did not require modification of the financial statements.

GASB Statement No. 67, *Financial Reporting for Pension Plans, an amendment of GASB Statement No. 25* required changes in presentation of the financial statements, notes to the financial statements and required supplementary information for pension plans.

These changes included reporting certain activity that was previously accounted for within the Employees Retirement System pension and other employee benefit trust fund (ERS) in a separate pension and other employee benefit trust fund. Prior to fiscal year 2014, the Survivors Benefit Fund (SBF) was legally established for maintaining group term life insurance coverage for members of ERS and was accounted for within the ERS pension and other employee benefit trust fund. All assets within the SBF are limited to payment of benefits and expenses for such insurance coverage and cannot be





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 2 - CHANGES IN FINANCIAL ACCOUNTING AND REPORTING (continued)

used to pay pension benefits of ERS. To comply with the provisions of GASB Statement No. 67, the assets, net position and activities of the SBF that were previously reported within the ERS pension and other employee benefit fund are now being reported in the SBF pension and other employee benefit fund.

Implementation of GASB Statement No. 67 also required more comprehensive footnote disclosure regarding the pension liability, the sensitivity of the net pension liability to the discount rate and increased investment activity disclosures.

GASB Statement No. 70, *Accounting for Financial Reporting for Nonexchange Financial Guarantees* required additional disclosures concerning a government's obligations and risk exposure from extending nonexchange financial guarantees. In part, this Statement requires a government (guarantor) to recognize a liability when qualitative factors and historical data indicate that it is more likely than not that the guarantor will be required to make a payment on the nonexchange financial guarantee. Adoption of this Statement did not require modification to the financial statements

In fiscal year 2015, the State will implement the following GASB Statements:

- No. 68 *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*
- No. 69 *Government Combinations and Disposals of Government Operations*
- No. 71 *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*

The objective of Statement No. 68 is to improve accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities. This

Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for pensions with regard to providing decision-useful information, supporting assessments of accountability and interperiod equity, and creating additional transparency.

The objective of Statement No. 69 establishes accounting and financial reporting standards related to government combinations and disposals of government operations. As used in this Statement, the term *government combinations* includes a variety of transactions referred to as mergers, acquisitions, and transfers of operations.

The objective of Statement No. 71 is to address an issue regarding application of the transition provisions of Statement No. 68. The issue relates to amounts associated with contributions, if any, made by a state or local government employer or nonemployer contributing entity to a defined benefit pension plan after the measurement date of the government's beginning net pension liability.

The State anticipates that implementation of GASB Statement No. 68, as amended by Statement No. 71 will have a significant financial impact for the State, although no estimate of that impact is currently available. As of the date of this report, the State has not determined the financial impact of implementing Statement No. 69.

#### C. Correction of Prior Year Errors

During the fiscal year, it was determined that capital assets, net of accumulated depreciation, were overstated within the governmental activities in fiscal year 2013 by \$733.8 million resulting in an overstatement of net position, as reported. The beginning net position of the governmental activities was decreased to reflect correction of accumulated depreciation and net capital assets at various organizations with construction projects funded with general obligation bond proceeds in prior years.

During the fiscal year, it was determined that certain capital lease liabilities within governmental activities in the fiscal year 2013 were understated by



## **Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014**

\$20.0 million, resulting in an overstatement of net position, as reported. The beginning net position of governmental activities was decreased to reflect correction of these liabilities.

During the fiscal year, it was determined that liabilities related to capital leases (internal service funds) were understated by \$1.7 million, resulting in an overstatement of net position, as reported. The beginning net position of governmental activities was decreased to reflect correction of these liabilities.

During the fiscal year, it was determined that net position were understated within the Higher Education Fund, primarily at various institutions of the Board of Regents of the University System of Georgia, in fiscal year 2013 by \$15.6 million resulting in an understatement of net position, as reported. The beginning net position of the Higher Education Fund was increased by \$7.2 million to reflect an increase in capital assets and a decrease in capital leases and \$8.4 million to reflect employer contributions.

During the fiscal year, it was determined that nonmajor enterprise fund net position should be restated by \$50.8 million to reflect adjustment for capital leases, various write-offs related to capital lease adjustments, and prior period errors.

During the fiscal year, it was determined that fiduciary fund net position should be restated by \$26.3 million to reflect adjustment to estimates, inclusion of a new retirement plan, and removal of a trust fund.

During the fiscal year, it was determined that discretely presented component units' net position was understated by \$2.8 million. An adjustment was made to increase net position to reflect corrections to prior year amounts.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 3 - FUND EQUITY RECLASSIFICATIONS AND RESTATEMENTS

Reclassifications and Restatements consisted of the following (in thousands):

	6/30/2013 As Previously Reported	Implementation of new Accounting Standard	Change in Financial Reporting Entity	Correction of Prior Year Errors	6/30/2013 (Restated)
<b>Governmental Funds and Activities</b>					
Major Funds:					
General Fund	\$ 4,403,516	\$ -	\$ -	\$ -	\$ 4,403,516
General Obligation Bond Projects Fund	1,004,123	-	-	-	1,004,123
Nonmajor Funds:					
Special Revenue Funds	116,011	-	-	-	116,011
Debt Service Fund	80	-	-	-	80
Permanent Fund	14	-	-	-	14
Total Governmental Funds	5,523,744	-	-	-	5,523,744
Government-wide Adjustments					
Capital Assets, net of depreciation	20,449,533	-	-	(733,825)	19,715,708
Other Noncurrent Assets and Liabilities	(158,332)	(28,773)	-	-	(187,105)
Long-Term Liabilities					
Adjustment to Capital Lease Liability	(11,068,523)	-	-	(19,985)	(11,088,508)
Inclusion of Internal Service Funds in Governmental Activities	511,074	-	-	(1,678)	509,396
<b>Total Governmental Funds and Activities</b>	<b>\$ 15,257,496</b>	<b>\$ (28,773)</b>	<b>\$ -</b>	<b>\$ (755,488)</b>	<b>\$ 14,473,235</b>
<b>Proprietary Funds and Business-type Activities</b>					
Major Funds:					
Higher Education Fund	\$ 6,113,052	\$ -	\$ -	\$ 15,575	\$ 6,128,627
State Health Benefit Plan	(129,738)	-	-	-	(129,738)
Unemployment Compensation Fund	61,133	-	-	-	61,133
Nonmajor Funds:					
Enterprise Funds	340,003	(13,365)	25,899	50,797	403,334
Internal Service Funds	381,675	-	-	(1,678)	379,997
Internal Service Funds Look-Back Adjustments					
Removal of Internal Service Funds Relating to Governmental Activities	(511,074)	-	-	1,678	(509,396)
<b>Total Proprietary Funds and Business-type Activities</b>	<b>\$ 6,255,051</b>	<b>\$ (13,365)</b>	<b>\$ 25,899</b>	<b>\$ 66,372</b>	<b>\$ 6,333,957</b>
<b>Fiduciary Funds</b>					
Pension and Other Employee Benefit Trust Funds	\$ 75,729,905	\$ -	-	\$ 49,698	\$ 75,779,603
Investment Trust Funds	6,035,279	-	-	(23,391)	6,011,888
Private Purpose Trust Funds	7,281	-	-	-	7,281
<b>Total Fiduciary Funds</b>	<b>\$ 81,772,465</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 26,307</b>	<b>\$ 81,798,772</b>
<b>Discretely Presented Component Units</b>	<b>\$ 6,939,032</b>	<b>\$ (27,256)</b>	<b>\$ (91,383)</b>	<b>\$ 2,768</b>	<b>\$ 6,823,161</b>
<b>Total Reporting Entity</b>	<b>\$110,224,044</b>	<b>\$ (69,394)</b>	<b>\$ (65,484)</b>	<b>\$ (660,041)</b>	<b>\$109,429,125</b>





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 4 - NET POSITION/FUND BALANCES

#### A. Restricted Net Position

Restricted net position at June 30, 2014 is as follows (amount in thousands):

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total Primary Government</b>
Bond Covenants/Debt Service	\$ -	\$ 1,270	\$ 1,270
Capital Projects	-	82,540	82,540
Guaranteed Revenue Debt Common Reserve Fund	54,003	-	54,003
Lottery for Education	856,156	-	856,156
Motor Fuel Tax Funds	1,956,961	-	1,956,961
Permanent Trusts	14	697,968	697,982
Unemployment Compensation Benefits	-	585,820	585,820
Other Purposes	786,769	-	786,769
<b>Total Restricted Net Position</b>	<b>\$ 3,653,903</b>	<b>\$ 1,367,598</b>	<b>\$ 5,021,501</b>

The restricted net position of the governmental activities includes \$154.5 million of net position restricted by enabling legislation.

#### B. Fund Balances

The specific purposes of the governmental funds fund balances, classified as other than unassigned, at June 30, 2014 are as follows (amount in thousands):

	<b>General Fund</b>	<b>General Obligation Bond Projects Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Total</b>
Nonspendable Fund Balance				
Not in Spendable Form	\$ 54,972	\$ -	\$ -	\$ 54,972
Legally Required to be Maintained Intact	-	-	14	14
<b>Total Nonspendable Fund Balance</b>	<b>\$ 54,972</b>	<b>\$ -</b>	<b>\$ 14</b>	<b>\$ 54,986</b>
Restricted Fund Balance				
Capital Projects	\$ -	\$ 929,798	\$ -	\$ 929,798
Guaranteed Revenue Debt Common Reserve Fund	54,003	-	-	54,003
Lottery For Education	856,156	-	-	856,156
Roads and Bridges (Motor Fuel Tax Funds)	1,839,054	-	117,907	1,956,961
Unissued Debt/Debt Service	180,784	-	129,482	310,266
Other				
General Government				
Unclaimed Property	66,394			66,394
Other	22,092	39,008	-	61,100
Education	4,131	-	-	4,131
Health and Welfare				
Community Health	51,635	-	-	51,635
Human Services	19,926	-	-	19,926
Public Health	10,938	-	-	10,938
Other	21,801	-	-	21,801
Transportation	95,992	-	-	95,992
Public Safety	64,130	-	-	64,130
Economic Development and Assistance	31,621	-	-	31,621
Culture and Recreation	52,838	-	-	52,838
<b>Total Restricted Fund Balance</b>	<b>\$ 3,371,495</b>	<b>\$ 968,806</b>	<b>\$ 247,389</b>	<b>\$ 4,587,690</b>

(continued)



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 4 - NET POSITION/FUND BALANCES (continued)

	General Fund	General Obligation Bond Projects Fund	Nonmajor Governmental Funds	Total
Committed Fund Balance				
General Government	\$ 828	\$ -	\$ -	\$ 828
Health and Welfare	939	-	-	939
Public Safety	1,465	-	-	1,465
Total Committed Fund Balance	<u>\$ 3,232</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,232</u>
Assigned Fund Balance				
General Government	\$ 79,802	\$ 49,385	\$ -	\$ 129,187
Education	10,236	-	-	10,236
Health and Welfare				
Community and Hospital Operations	95,337	-	-	95,337
Other	56,699	-	-	56,699
Transportation	5,258	-	23,463	28,721
Public Safety	69,304	-	-	69,304
Economic Development and Assistance	4,182	-	1,531	5,713
Culture and Recreation	3,965	-	110	4,075
Conservation	769	-	-	769
Total Assigned Fund Balance	<u>\$ 325,552</u>	<u>\$ 49,385</u>	<u>\$ 25,104</u>	<u>\$ 400,041</u>

### C. Deficit Net Position

There are no reported total net position deficits at June 30, 2014. However, the governmental activities of the State ended the year with an Unrestricted Net Position deficit of \$1.6 billion. The deficit is a result of the State incurring debt for the purposes of capital acquisition and construction on behalf of county and independent school systems and State schools. As of June 30, 2014 outstanding general obligation bonds applicable to these projects was \$2.2 billion. Since the incurrence of this debt does not result in capital assets acquisitions for the State, the debt is not reflected in the net position category, net investment in capital assets, but rather in the unrestricted net position category.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 5 - DEPOSITS AND INVESTMENTS

Cash and cash equivalents and investments as of June 30, 2014 are classified in the accompanying financial statements as follows (amount in thousands):

	<b>Primary Government and Fiduciary Funds</b>	<b>Component Units</b>	<b>Total</b>
Cash and Cash Equivalents	\$ 5,530,040	\$ 1,675,336	\$ 7,205,376
Investments	3,612,083	2,621,498	6,233,581
Restricted Assets			
Cash and Cash Equivalents	305,605	203,557	509,162
Investments	80,623	964,905	1,045,528
Fiduciary Funds			
Cash and Cash Equivalents	8,296,393	-	8,296,393
Investments	83,720,308	-	83,720,308
<b>Total Cash and Investments</b>	<b>\$ 101,545,052</b>	<b>\$ 5,465,296</b>	<b>\$ 107,010,348</b>

Cash on hand, deposits and investments as of June 30, 2014 consist of the following (amount in thousands):

	<b>Primary Government and Fiduciary Funds</b>	<b>Component Units</b>	<b>Total</b>
Cash on Hand	\$ 1,984	\$ 63	\$ 2,047
Deposits with Financial Institutions (Note 5A)	6,586,155	834,179	7,420,334
Investments (Note 5B)	96,046,545	3,541,422	99,587,967
Assets Held at the Board of Regents on Behalf of Other Organizations	(48,840)	48,840	-
Assets Held at the Office of the State Treasurer on Behalf of Other Organizations	(1,040,792)	1,040,792	-
<b>Total Cash and Investments</b>	<b>\$ 101,545,052</b>	<b>\$ 5,465,296</b>	<b>\$ 107,010,348</b>



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

#### A. Deposits

Deposits include certificates of deposit and demand deposit accounts, including certain interest bearing demand deposit accounts, referred to in Note B. Investments, on the following pages as negotiated investment deposit agreements (deposit agreements). The State Depository Board (Board) has authority to determine collateral requirements for State demand deposit accounts. Prior to October 2008, the Board waived collateral on State demand deposits in qualified State depositories. However, beginning in October 2008, in response to the U.S. financial crisis, the Board required collateralization of all uninsured State deposits until September 2012, when its investment policy was amended to permit the Office of the State Treasurer ("OST") to diversify its portfolio to include investments in deposit agreements that are with highly rated U.S. banks classified to be low or very low risk, as measured by the OST counterparty risk assessment model.

The Board permits OST to invest in deposit agreements in approved banks as an alternative to purchasing commercial paper and corporate notes issued by highly rated U.S. banks because of the clear preference of all depositor claims, insured and uninsured, over general creditors. OST has been advised that there is a clear and significant difference in favor of deposits over commercial paper in the event of insolvency or liquidation of a U.S. bank thus, OST gives preference to interest bearing demand deposits due to both a preference in safety of capital and daily liquidity. For any single financial institution, investments deposit agreements, in approved banks that are not collateralized or secured as described below, together with purchases of commercial paper, cannot exceed 5% of total portfolio assets invested by OST. In fiscal year 2014, OST had deposit agreements at seven qualifying institutions in lieu of holding commercial paper or corporate notes issued by those institutions. (See "OST Investment Policy" below, for additional information.)

As of June 30, 2014, OST had \$3.3 billion invested in negotiated deposit agreements, of which, \$2.3 billion was insured or fully collateralized and \$1.0

billion was uncollateralized. These deposits are included in the table on the following page.

Other than the deposit agreements referenced above, State demand deposits, time deposits and other certificates of deposit must be secured by eligible collateral, a Federal Home Loan Bank letter of credit, or a surety bond approved by the Board. There are currently no issuers of surety bonds that have been approved by the Board. Eligible collateral includes any one or more of the following securities as enumerated in OCGA 50-17-59:

- 1) Bonds, bills, certificates of indebtedness, notes or other direct obligations of the United States or of the State.
- 2) Bonds, bills, certificates of indebtedness, notes or other obligations of the counties or municipalities of the State.
- 3) Bonds of any public authority created by the laws of the State, providing that the statute that created the authority authorized the use of the bonds for this purpose, the bonds have been duly validated and they are not in default.
- 4) Industrial revenue bonds and bonds of development authorities created by the laws of the State.
- 5) Bonds, bills, certificates of indebtedness, notes or other obligations of a subsidiary corporation of the U.S. Government, which are fully guaranteed, both as to principal and interest and debt obligations issued, or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Corporation and the Federal National Mortgage Association.

The Board is authorized in OCGA 50-17-58 to allow agencies of the State the option of exempting demand deposits from the collateral requirements. Currently, the Board has only authorized OST to waive collateral on special accounts approved by the Board, as referenced above, in accordance with its investment policy. The Board requires all other State demand deposits, time deposits and certificates of deposits to be collateralized in an amount equal to



and not less than 110% of any deposit not insured by the FDIC. In addition, the Board instituted a requirement to limit total State deposits at any State depository to not exceed 100% of the depository's equity capital. The Board may temporarily increase the total State deposit limit at any State depository to 125% of equity capital to allow for fluctuation in demand deposit balances. Credit unions are not authorized to serve as State depositories.

### **Custodial Credit Risk – Deposits**

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the State's deposits may not be recovered. The OST Investment Policy specifies safety of capital as the first priority in

investing funds and liquidity as the second priority, followed by investment return and diversification. In adherence to these objectives, OST maintains balances in deposit agreements in approved banks for investment unless commercial paper issued by those financial institutions offers a risk-adjusted advantage. OST closely monitors the credit of U.S. banks having deposit agreements. At June 30, 2014, bank balances of the primary government and its component units' deposits totaled \$7.6 billion. It includes balances reported in fiduciary funds other than Pension and Other Employee Benefit Trust Funds as these balances are not separable from the holdings of the primary government. Of these deposits, \$1.4 billion were exposed to custodial credit risk as follows (amount in thousands):

	<b>Primary Government</b>	<b>Component Units</b>	<b>Total</b>
Uninsured and uncollateralized	\$ 1,101,885	\$ 18,992	\$ 1,120,877
Uninsured and collateralized with securities held by the pledging financial institutions	17,420	4,660	22,080
Uninsured and collateralized with securities held by the pledging institutions' trust departments or agents, but not in the State's name	97,513	146,028	243,541
<b>Total deposits exposed to custodial credit risk</b>	<b>\$ 1,216,818</b>	<b>\$ 169,680</b>	<b>\$ 1,386,498</b>

The carrying amounts of deposits of certain higher education foundations which utilize FASB standards

were \$102.3 million. These deposits are not included in the balances reflected above.

## **B. Investments**

### **Primary Government**

The predominant portions of the primary government's investments are managed by OST and the Board of Regents of the University System of Georgia (BOR). OST's and BOR's investment policies are therefore presented as the investment policies of the primary government.

The State Depository Board has adopted two investment policies to govern State investments:

- 1) The Investment Policy for the Office of the State Treasurer (OST Investment Policy) dictates investment of assets managed by OST.
- 2) The Investment Policy for Approved State Investment Accounts (Investment Policy for Approved Agency Accounts) governs investments managed by organizations other than OST.

### **OST Investment Policy**

OST is the only organization approved by the Board to invest funds pursuant to the OST Investment policy. The State Treasurer shall invest all funds with the degree of judgment and care, under circumstances then prevailing, which persons of prudence, discretion, and intelligence exercise in the management of their own affairs, not for



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

speculation, but for investment. OST is to invest all funds prudently, considering first, the probable safety of capital and then probable income, while meeting daily cash flow requirements and conforming to all statutes governing the investment of public funds.

OST is authorized to invest in securities and other investments as permitted in OCGA Sections 50-5A-7, 50-17-2, 50-17-27 and 50-17-63. Authorized investments are subject to certain restrictions pursuant to the OST Investment Policy and specific guidelines for the individual portfolios managed by OST. Authorized investments and related restrictions and guidelines are described, below.

- 1) Obligations of the United States and its subsidiary corporations and instrumentalities or entities sanctioned or authorized by the United States, and the following investments subject to credit constraints as described, below:
- 2) Repurchase agreements – Repurchase agreements and reverse repurchase agreements may be transacted with authorized dealers and banks that are rated investment grade by one or more nationally recognized rating agency, are determined by the State Treasurer to have adequate capital, with maximum exposure per institution determined by the State Treasurer and adjusted as needed due to the financial condition of such institutions, the size of the OST investment portfolios, and in accordance with the OST counterparty risk assessment model. Repurchase agreements must be collateralized by obligations of the United States and its subsidiary corporations and instrumentalities or entities sanctioned or authorized by the United States Government or other securities authorized for investment by the State Treasurer in subsection (b) of OCGA 50-17-63, such collateral having a market value ranging from 102% to 105% of the investment dependent upon the type collateral pledged. Collateral must be held by a third party custodian approved by the State Treasurer and marked to market daily. Exceptions to the requirements for third party custody of collateral may be approved by the State Treasurer for dealer banks if necessary on occasion and reported by the State Treasurer to the State Depository Board. All reverse

repurchase agreements shall be approved in advance by the State Treasurer.

- 3) Certificates of deposit (“CD’s”) – The maximum term of CD’s shall not exceed five years. OST shall not place funds in CD’s at any depository if such placement of funds will result in total State deposits at such depository in excess of 100% of the financial institution’s total equity capital provided, however, that the State Treasurer may authorize placement of funds in CD’s at a depository if such placement of funds will result in total state deposits not to exceed 125% of total equity capital on an as needed basis to allow for fluctuations in demand deposit balances. All CD’s must be secured by collateral permitted by statute. Pledged securities shall be held by a third party custodian and have market value at least 110% of the investment.
- 4) Commercial paper (“CP”) – CP issued by domestic corporations carrying ratings no lower than P-1 by Moody’s Investors Service and A-1 by Standard & Poor’s Corporation, in an amount, including the balance of any negotiated investment deposit agreements described in (5) (d), below, that does not exceed 5% of total portfolio assets for any single issuer.
- 5) Negotiated investment deposit agreements – Deposit agreements with banks that are (a) secured by collateral permitted by statute, held by a third party custodian, marked to market daily, and having a market value equal to, or exceeding 110% of the deposits; (b) fully secured by a letter of credit issued by the Federal Home Loan Bank; (c) fully secured by a surety bond issued by a financial institution approved by the State Depository Board; or, (d) subject to funds being available upon demand, with U.S. banks carrying ratings no lower than P-2 by Moody’s Investors Service or A-2 by Standard & Poor’s Corporation, are determined by the State Treasurer to have adequate capital, with maximum exposure per institution determined by the State Treasurer and adjusted as needed due to the financial condition of such institutions, the size of the OST investment portfolios, and in accordance with the OST counterparty risk assessment model in an amount, including any CP issued by the





respective financial institution held for investment by OST, that does not exceed 5% of portfolio assets for any single institution.

- 6) Prime bankers acceptances – Bankers acceptances must carry the highest rating assigned to such investments by a nationally recognized rating agency.
- 7) Obligations issued by this State or its agencies or other political subdivisions of this State – Such investments, if meeting statutory investment requirements, may be approved for investment by the State Treasurer with the requirement that they are of high credit quality and are reported to the State Depository Board.
- 8) Obligations of corporations – Obligations of domestic corporations must be rated investment grade or higher by a nationally recognized rating agency.
- 9) Obligations issued by the government of any foreign country – Direct obligations of the government of any foreign country must be rated A or higher by a nationally recognized rating agency.
- 10) International Bank for Reconstruction and Development or the International Financial Corporation – Obligations issued, assumed or guaranteed by the International Bank for Reconstruction and Development or the International Financial Corporation must be rated A or higher by a nationally recognized rating agency.
- 11) Such other limitations as determined by the State Treasurer to be necessary for the preservation of principal, liquidity or marketability of any of the portfolios managed by OST.

#### **Investment Policy for Approved Agency Accounts**

The OST Investment Policy does not authorize organizations other than OST to invest funds. OCGA 50-17-63(a) requires all demand funds held by any State organization to be deposited in accounts at State depositories approved by the Board. In the alternative, with prior approval of the Board, an organization may be permitted to invest in time deposits or other permitted investments. Therefore, the Board adopted the Investment Policy for Approved Agency Accounts to govern investment activity in accounts approved by the Board other

than investments managed or overseen by OST or “excluded entities”. These “excluded entities” include, but are not limited to the Board of Regents of the University System of Georgia, the Employees’ Retirement System and the Teachers Retirement System. Only organizations that are approved by the Board to establish and maintain investment accounts may rely on the Investment Policy for Approved Agency Accounts to invest funds. As of June 30, 2014, no State organizations had received Board approval to establish investment accounts governed by the Investment Policy for Approved Agencies.

#### **Board of Regents Investment Policies**

BOR’s investments are overseen by the University System Office which serves as the fiscal agent for various units of the University System of Georgia and cooperative organizations. The University System Office pools the monies of these organizations with the University System Offices monies for investment purposes.

The University System Office maintains investment policy guidelines for each pooled investment fund that is offered to qualified University System participants. These policies are intended to foster sound and prudent responsibility each institution has to the citizens of Georgia and which conforms to the BOR investment policy. All investments must be consistent with donor intent, BOR policy, and applicable federal and State laws.

Units of the University System of Georgia and their affiliated organizations may participate in the Investment Fund program. The overall character of the fund portfolio should be one of above average quality, possessing at most an average degree of investment risk. The Regents’ investment funds are described below:

- 1) Short Term Fund – The Short Term fund provides a current return and stability of principal while affording a means of overnight liquidity for projected cash needs. The investment maturities of the fund will range between daily and two years.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

- 2) Legal Fund - The Legal fund provides an opportunity for greater income and modest principal growth to the extent possible with the securities allowed under Georgia Code 50-17-59 and 50-17-63. The average maturity of this fund will typically range between five and ten years, with a maximum of thirty years for any individual investment. The overall character of the portfolio should be one of treasury and agency quality, possessing virtually no degree of financial risk.

- 3) Balanced Income Fund - The Balanced Income fund is designed to be a vehicle to invest funds that are not subject to the state regulations concerning investing in equities. This fund is comprised of fixed income, equity and cash equivalent instruments.

The equity allocation range shall be between 30% and 40%, with a target of 35% of the total portfolio. The fixed income (bond) portion of the portfolio shall be between 60% and 70%, with a target of 65% of the total portfolio. Reserves for contingencies and stock and bond purchases are expected to comprise the balance of the fund. Reserves and excess income should be invested at all times in practical amounts. Reserves can be invested in high quality institutional money market mutual funds or other high quality, short term instruments.

- 4) Total Return Fund - The Total Return fund is another pool designed to be a vehicle to invest funds that are not subject to state regulations concerning investing in equities. This pool offers the greatest percentage of overall equity exposure, with well over half of the funds typically invested in equities.

The equity allocation range shall be between 60% and 70%, with a target of 65% of the total portfolio. The fixed income (bond) portion of the portfolio shall be between 30% and 40%, with a target of 35% of the total portfolio. Reserves for contingencies and stock and bond purchases are expected to comprise the balance of the fund. Reserves and excess income should be invested at all times in practical amounts.

Reserves can be invested in high quality institutional money market mutual funds or other high quality, short term instruments.

- 5) Diversified Fund - The Diversified fund is designed to gain further diversification and increase exposures to assets that have lower correlation to equity and bond markets by utilizing alternative asset classes. In addition, this fund is constructed to build an optimal portfolio where return is increased and risk is reduced.

The equity allocation range shall be between 50% and 75% of the portfolio. The fixed income (bond) portion of the portfolio shall be between 20% and 40%. The portfolio may also consist of Hedge Funds, Real Estate and Venture Capital/Private Equity/Post Venture Capital.

- a) *Hedge Funds* – The investment approach to this asset class is to use a multi-strategy, multi-manager fund of hedge funds. The Board of Regents believes that a fund of fund strategy will provide the best access to a highly diversified pool of hedge fund strategies and managers.

- b) *Real Estate* – The Board of Regents' approach to investing in this asset class is to use real estate investment trusts (REITs). REITs are more liquid than owning commercial real estate and diversification can be achieved by purchasing a mutual fund.

- c) *Venture Capital/Private Equity/Post Venture Capital* – This asset class is the riskiest and most volatile permitted investment opportunity. This asset should be considered as an additional diversification investment strategy due to the low correlation with stock and bonds.

- d) Reserves for contingencies and stock and bond purchases are expected to comprise the balance of the fund. Reserves and excess income should be invested at all times in practical amounts. Reserves can be invested





in high quality, institutional money market mutual funds or other high quality, short term instruments.

### **Fiduciary Funds – Pension and Other Employee Benefit Trust Funds**

In accordance with OCGA, Public Retirement Systems may invest in the following:

- 1) U.S. or Canadian corporations or their obligations with limits as to the corporations' size and credit rating.
- 2) Repurchase and reverse repurchase agreements for direct obligations of the U.S. Government and for obligations unconditionally guaranteed by agencies.
- 3) FDIC insured cash assets or deposits.
- 4) Bonds, notes, warrants, loans or other debt issued or guaranteed by the U.S. Government.
- 5) Taxable bonds, notes, warrants or other securities issued and guaranteed by any state, the District of Columbia, Canada or any province in Canada.
- 6) Bonds, debentures or other securities issued or insured or guaranteed by an agency, authority, unit, or corporate body created by the U.S. Government.
- 7) Investment grade collateralized mortgage obligations.
- 8) Obligations issued, assumed or guaranteed by the International Bank for Reconstruction and Development or the International Financial Corporation.
- 9) Bonds, debentures, notes and other evidence of indebtedness issued, assumed, or guaranteed by any solvent institution existing under the laws of the U.S. or of Canada, or any state or province thereof, which are not in default and are secured to a certain level.
- 10) Secured and unsecured obligations issued by any solvent institution existing under the laws of the U.S. or of Canada, or any state or province thereof, bearing interest at a fixed rate, with mandatory principal and interest due at a specified time with additional limits.
- 11) Equipment trust obligations or interests in transportation equipment, wholly or in part within the U.S., and the right to receive determinate portions or related income.
- 12) Loans that are secured by pledge or securities eligible for investment.
- 13) Purchase money mortgages or like securities received upon the sale or exchange of real property acquired.
- 14) Secured mortgages or mortgage participation, pass-through, conventional pass-through, trust certificate, or other similar securities with restrictions.
- 15) Land and buildings on such land used or acquired for use as a fund's office for the convenient transaction of its own business with restrictions.
- 16) Real property and equipment acquired under various circumstances.

In addition, large retirement systems have restrictions as to the concentration of investments in corporations and equities and additional stipulations exist related to decreases in a fund's asset value. The retirement systems have additional restrictions on the acquisition of securities of companies with activities in the Iran petroleum energy sector. A list of scrutinized companies with activities in the Iran petroleum energy sector has been compiled and is annually updated. This list is utilized to identify and potentially divest the retirement systems of such holdings.

In accordance with OCGA, certain eligible large retirement systems (excluding the Teachers Retirement System) are authorized to invest in alternative investments such as privately placed investment pools that include investments such as Leveraged Buyout funds, Mezzanine funds, Workout funds, Debt funds, Venture Capital funds, Merchant Banking funds, Funds of funds. In addition, these retirement systems are authorized to invest in private placements and other private investments such as Leveraged Buyouts, Venture Capital Investment, Equity Investments such as preferred and common stock, Warrants, Options,



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

private investments in public securities, Recapitalizations, Privatizations, Mezzanine debt investments, Distressed Debt and Equity investments, Convertible Securities, Receivables, Debt and Equity Derivative Instruments, etc. The amount invested by an eligible large retirement system in alternative investments may not in the aggregate exceed five percent of the eligible large retirement system's assets at any time.

#### Component Units

Component units follow applicable investing criteria as specifically authorized by statute or by the component unit's governing authority. Certain higher education foundations utilize FASB standards. Balances for those component units as of June 30, 2014, are available as follows (amount in thousands):

	<b>Fair Value</b>
Cash Held by Investment Organization	\$ 140,575
Certificates of Deposit	760
Commodity Fund	27,161
Corporate Bonds	203,540
Diversifying Strategies	50,971
Equity Securities	796,520
Fixed Income	89,372
Government and Agency Securities	23,728
Hedge Funds	339,422
Investment Pools	809,030
Joint Ventures/Partnerships	2,050
Money Market Accounts	15,420
Mutual Funds	60,975
Natural Resources	86,827
Real Estate	131,520
Split-interest Investments	275
<b>Total Investments</b>	<b><u>\$ 2,778,146</u></b>

The component unit disclosures that follow do not include these balances.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment.

#### Primary Government

OST's policy for management of interest rate risk attempts to match investments with expected cash requirements. However, certificates of deposit may not have a term exceeding five years. The State Treasurer may establish duration or maturity limitations for other investments.

BOR's policy for managing interest rate risk is contained in the investment policy guidelines for the various pooled funds:

- 1) In the Short Term fund, the average maturity of the fixed income portfolio shall not exceed three years. In all other pooled funds, the average maturity of the fixed income portfolio shall not exceed ten years.
- 2) Fixed income investments, except in the Diversified fund, shall be limited to U.S. Government agency and corporate debt instruments that meet investment eligibility under OCGA Section 50-17-63.
- 3) The fixed income target allocation is defined in the investment policy guidelines for each pooled investment fund. These targets may be modified upon recommendation of the fund's investment manager and approval by the BOR.

The following table provides information about the primary government's exposure to interest rate risk. It includes balances reported in fiduciary funds other than Pension and Other Employee Benefit Trust Funds as these balances are not separable from the holdings of the primary government (amount in thousands):



	<b>Total Fair Value</b>	<b>Maturity Period</b>				
		<b>Less than 3 Months</b>	<b>4 - 12 Months</b>	<b>1 - 5 Years</b>	<b>6 - 10 Years</b>	<b>More than 10 Years</b>
Asset-Backed Securities	\$ 6,860	\$ -	\$ -	\$ 4,843	\$ 2,017	\$ -
Commercial Paper	977,317	977,317	-	-	-	-
Corporate Debt						
Domestic	77,616	21	2,193	29,296	41,574	4,532
International Government						
Obligations	5,014	-	-	5,014	-	-
Money Market Mutual Funds	82,290	69,148	12,562	580	-	-
Mortgage-Backed Securities						
Commercial	10,230	-	-	7,703	-	2,527
Municipal Bonds	1,135	-	80	603	452	-
Mutual Funds - Debt*	50,860	7	47	27,280	23,035	491
Repurchase Agreements	5,524,055	3,734,055	1,790,000	-	-	-
U.S. Agency Obligations	4,897,293	1,249,391	1,966,670	1,323,628	123,977	233,627
U.S. Treasury Obligations	127,489	11,078	55,242	56,003	5,072	94
<b>Total Debt Securities</b>	<b>11,760,159</b>	<b>\$ 6,041,017</b>	<b>\$ 3,826,794</b>	<b>\$ 1,454,950</b>	<b>\$ 196,127</b>	<b>\$ 241,271</b>
Equity Securities - Domestic	163,912					
Equity Securities - International	38,528					
Funds on Deposit with U. S.						
Treasury for Unemployment						
Compensation	451,785					
Mutual Funds - Equity	108,687					
Real Estate	37,352					
Real Estate Investment Trust	13,212					
<b>Total Investments</b>	<b>\$ 12,573,635</b>					

\* Maturity Period is weighted average maturity.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

#### Fiduciary Funds – Pension and Other Employee Benefit Trust Funds Administered by the Employees’ and Teachers Retirement Systems

The Boards of the Employees’ and Teachers Retirement systems have elected to manage interest rate risk of these pension and other employee benefit trust funds using the effective duration method. This method is widely used in the management of fixed income portfolios and quantifies to a much greater degree the sensitivity to interest rate changes when analyzing a bond portfolio with call options, prepayment provisions, and any other cash flows. Effective duration makes assumptions regarding the most likely timing and amounts of variable cash flows and is best utilized to gauge the effect of a change in interest rates on the fair value of a portfolio. It is believed that the reporting of

effective duration found in the table below quantifies to the fullest extent possible the interest rate risk of the funds’ fixed income assets (amount in thousands):

	<b>Total Fair Value</b>	<b>Effective Duration (Years)</b>
Corporate and Other Bonds	\$ 11,828,427	4.1
International Obligations:		
Government	398,236	3.3
Corporate	1,409,031	3.7
Repurchase Agreements	115,000	0.0
U.S. Agency Obligations	10,028	1.3
U.S. Treasury Obligations	8,159,293	4.9
Total Debt Securities	21,920,015	
Common Stock		
Domestic	43,092,946	
International	15,405,010	
Mutual Funds - Equity	1,209,580	
Private Equity	21,914	
<b>Total Investments</b>	<b>\$ 81,649,465</b>	

#### Fiduciary Funds – Pension and Other Employee Benefit Trust Funds Administered by Other than the Employees’ and Teachers Retirement Systems

The Public Retirement System Investment Authority

Law does not address specific policies for managing interest rate risk. The following table provides information about interest rate risks associated with these pension and other employee benefit trust funds’ investments (amount in thousands):

	<b>Total Fair Value</b>	<b>Maturity Period</b>				
		<b>Less than 3 Months</b>	<b>4 - 12 Months</b>	<b>1 - 5 Years</b>	<b>6 - 10 Years</b>	<b>More than 10 Years</b>
Asset-Backed Securities - Domestic	\$ 30,526	\$ -	\$ 38	\$ 10,618	\$ 5,102	\$ 14,768
Corporate Debt						
Domestic	152,161	683	4,899	54,636	59,605	32,338
International	12,321	15	590	4,421	3,855	3,440
Money Market Mutual Funds	53,230	53,230	-	-	-	-
Mortgage-Backed Securities						
Commercial	106,510	-	-	179	2,618	103,713
Municipal Bonds	3,282	-	-	191	835	2,256
Mutual Funds - Debt*	41,407	-	-	31,389	7,444	2,574
U.S. Agency Obligations	82,580	-	500	5,863	4,388	71,829
U.S. Treasury Obligations	47,283	-	-	23,573	13,564	10,146
<b>Total Debt Securities</b>	<b>\$ 529,300</b>	<b>\$ 53,928</b>	<b>\$ 6,027</b>	<b>\$130,870</b>	<b>\$ 97,411</b>	<b>\$241,064</b>
Equity Securities						
Domestic	508,590					
International	23,107					
Mutual Funds - Equity	717,347					
Real Estate Investment Trust	45,101					
<b>Total Investments</b>	<b>\$ 1,823,445</b>					

\*Maturity period is weighted average maturity.



## Component Units

The component units follow the applicable investing criteria specifically authorized by statute or by the

component unit's governing authority.

The component units' exposure to interest rate risk is presented below (amount in thousands):

	<b>Total Fair Value</b>	<b>Maturity Period</b>				
		<b>Less than 3 Months</b>	<b>4 - 12 Months</b>	<b>1 - 5 Years</b>	<b>6 - 10 Years</b>	<b>More than 10 Years</b>
Asset-Backed Securities	\$ 15,028	\$ -	\$ -	\$ 4,769	\$ 1,586	\$ 8,673
Corporate Debt						
Domestic	74,312	1,973	8,967	50,975	11,148	1,249
International	7,476	406	2,072	3,518	1,480	-
Investment Agreements	32,866	-	-	-	5,468	27,398
Money Market Mutual Funds	11,731	11,731	-	-	-	-
Mortgage-Backed Securities						
Commercial	136,973	-	-	17,951	1,575	117,447
Municipal Bonds	20,665	-	-	4,596	4,658	11,411
Mutual Funds - Debt*	34,233	1,215	1,589	27,843	496	3,090
Repurchase Agreements	29,771	24,006	-	-	-	5,765
U.S. Agency Obligations	84,088	1,099	398	54,711	10,059	17,821
U.S. Treasury Obligations	239,365	8,472	19,482	103,719	65,261	42,431
<b>Total Debt Securities</b>	<b>686,508</b>	<b>\$ 48,902</b>	<b>\$ 32,508</b>	<b>\$ 268,082</b>	<b>\$ 101,731</b>	<b>\$ 235,285</b>
Equity Securities						
Domestic	37,862					
International	13,606					
Mutual Funds - Equity	25,300					
<b>Total Investments</b>	<b>\$ 763,276</b>					

\* Maturity Period is weighted average maturity.

## Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the holder of the investment. The credit risk tables presented on the following pages have been prepared using Standard and Poor's Corporation ratings scales.

per institution, term of investment for respective counterparties and collateralization requirements in accordance with the OST Investment Policy.

The University System of Georgia's policy for managing credit risk is contained in the investment policy guidelines for the various pooled investment funds:

## Primary Government

OST utilizes a counterparty risk assessment model to assess credit risk of financial institutions that have been approved to serve as counterparties and major depositories. OST has assigned credit limits to each financial institution based upon its counterparty risk assessment model which incorporates market indicators, default probabilities, issuer research and issuer ratings to determine maximum credit exposure

- 1) In all pooled funds except the Diversified fund, all debt issues must be eligible investments under OCGA Section 50-17-63. Portfolios of debt security funds also must meet the eligible investment criteria under the same code section.
- 2) The Diversified fund is permitted to invest in non-investment grade debt issues up to a limit of 15% of the entire portfolio.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

The exposure of the primary government's debt securities to credit risk is indicated below (amount in thousands):

	Total Fair Value	AAA	AA	A-1+	A-1	A-2	A	BBB	BB	Not Rated
Asset-Backed Securities	\$ 6,860	\$ 6,860	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Commercial Paper	977,317	-	-	600,738	376,579	-	-	-	-	-
Corporate Debt										
Domestic	77,616	10	6,112	-	-	-	16,606	7,448	-	47,440
International Government										
Obligations	5,014	-	-	-	-	-	-	-	-	5,014
Money Market Mutual Funds	82,290	57,264	5,953	-	-	-	-	-	-	19,073
Mortgage-Backed Securities										
Commercial	10,230	8,202	547	-	-	-	1,481	-	-	-
Municipal Bonds	1,135	57	-	-	-	-	-	-	-	1,078
Mutual Funds - Debt	50,860	15,771	2,691	-	-	-	3,773	13,690	4,794	10,141
Repurchase Agreements	4,982,429	-	-	2,650,275	2,170,747	154,860	-	6,547	-	-
U. S. Agency Obligations	4,807,613	2,168	2,624,695	-	-	-	1,636,241	-	-	544,509
<b>Total Credit Risk - Investments</b>	<b>11,001,364</b>	<b>\$ 90,332</b>	<b>\$ 2,639,998</b>	<b>\$ 3,251,013</b>	<b>\$ 2,547,326</b>	<b>\$ 154,860</b>	<b>\$ 1,658,101</b>	<b>\$ 27,685</b>	<b>\$ 4,794</b>	<b>\$ 627,255</b>
U.S. Treasury Obligations	127,489									
U.S. Agency Obligations										
Explicitly Guaranteed	89,680									
Repurchase Agreements Backed by:										
U. S. Treasury Obligations	194,906									
U. S. Agency Obligations										
Explicitly Guaranteed	346,720									
<b>Total Debt Securities</b>	<b>\$ 11,760,159</b>									

Long-term ratings are presented except for "A-1+", "A-1", and "A-2" which are short-term ratings.

### Fiduciary Funds – Pension and Other Employee Benefit Trust Funds

The credit risk of pension and other employee benefit trust funds is managed by restricting investments to those authorized by the Public

Retirement System Investment Authority Law as previously described. The Boards of individual funds may elect to implement more restrictive policies. The pension and other employee benefit trust funds' debt securities exposure to credit risk is indicated below (amount in thousands):

	Total Fair Value	Asset-Backed Securities Domestic	Corporate Debt Domestic	Inter- national	International Government Obligations	Money Market Mutual Funds	Mortgage- Backed Securities	Municipal Bonds	Mutual Funds - Debt	Repurchase Agreements	U.S. Agency Obligations
AAA	\$ 1,113,404	\$ 25,992	\$ 1,046,650	\$ -	\$ -	\$ -	\$ 23,683	\$ -	\$ -	\$ -	\$ 17,079
AA	4,501,664	1,907	2,672,095	1,409,633	398,236	-	6,500	1,347	-	-	11,946
A	8,311,070	636	8,174,714	5,184	-	-	12,594	1,935	1,007	115,000	-
BBB	111,337	1,541	83,001	5,992	-	-	20,433	-	370	-	-
BB	21,908	298	2,052	293	-	-	19,265	-	-	-	-
B	11,213	-	-	-	-	-	11,213	-	-	-	-
CCC	5,306	-	-	-	-	-	5,306	-	-	-	-
CC	1,750	-	-	-	-	-	1,750	-	-	-	-
C	982	-	-	-	-	-	982	-	-	-	-
D	1,040	-	-	-	-	-	1,040	-	-	-	-
Unrated	163,065	152	2,076	250	-	53,230	3,744	-	40,030	-	63,583
<b>Total Credit Risk - Investments</b>	<b>14,242,739</b>	<b>\$ 30,526</b>	<b>\$ 11,980,588</b>	<b>\$ 1,421,352</b>	<b>\$ 398,236</b>	<b>\$ 53,230</b>	<b>\$ 106,510</b>	<b>\$ 3,282</b>	<b>\$ 41,407</b>	<b>\$ 115,000</b>	<b>\$ 92,608</b>
U.S. Treasury Obligations	8,206,576										
<b>Total Debt Securities</b>	<b>\$22,449,315</b>										



## Component Units

The component units follow the applicable investing criteria specifically authorized by statute or by the

component unit's governing authority. The exposure of the component units' debt securities to credit risk is indicated below (amount in thousands):

	Total Fair Value	Asset- Backed Securities Domestic	Corporate Debt		Investment Agreements	Money Market Mutual Funds	Mortgage- Backed Securities - Commercial	Municipal Bonds	Mutual Funds - Debt	Repurchase Agreements	U.S. Agency Obligations
		Domestic	Domestic	Inter- national							
AAA	\$ 93,329	\$ 8,908	\$ 5,100	\$ 3,644	\$ 23,806	\$ 936	\$ 102	\$ 20,101	\$ 795	\$ 5,765	\$ 24,172
AA	212,822	2,584	16,291	471	8,199	-	118,920	512	17,364	-	48,481
A	43,802	2,481	34,256	2,182	861	-	-	-	4,022	-	-
BBB	20,106	877	18,297	932	-	-	-	-	-	-	-
BB	402	-	155	247	-	-	-	-	-	-	-
CCC	230	178	-	-	-	-	-	52	-	-	-
Unrated	65,017	-	213	-	-	10,795	17,951	-	12,052	24,006	-
<b>Total Credit Risk - Investments</b>	<b>435,708</b>	<b>\$ 15,028</b>	<b>\$ 74,312</b>	<b>\$ 7,476</b>	<b>\$ 32,866</b>	<b>\$ 11,731</b>	<b>\$ 136,973</b>	<b>\$ 20,665</b>	<b>\$ 34,233</b>	<b>\$ 29,771</b>	<b>\$ 72,653</b>
U.S. Treasury Obligations	239,365										
U.S. Agency Obligations Explicitly Guaranteed	11,435										
<b>Total Debt Securities</b>	<b>\$ 686,508</b>										

## Custodial Credit Risk – Investments

Custodial credit risk for investments is the risk that, in the event of the failure of a counterparty to a transaction, the value of the investment or collateral securities in possession of a third party custodian may not be fully recovered by the State.

## Primary Government

OST has retained an independent firm to serve as its liquidation agent in the event of a counterparty default.

The University System of Georgia's policy for managing custodial credit risk for investment is:

- 1) The University System has appointed a federally regulated banking institution as custodian. The custodian performs its duties to the standards of a professional custodian and is liable to the University System of Georgia for claims, losses, liabilities and expenses arising from its failure to exercise ordinary care, its willful misconduct, or its failure to otherwise act in accordance with the contract.

- 2) All securities transactions are to be settled on a delivery vs. payment basis through an approved depository institution such as the Depository Trust Company or the Federal Reserve.
- 3) Repurchase agreements are to be collateralized by United States Treasury securities at 102% of the market value of the investment at all times.

At June 30, 2014, \$684.6 million of the primary government's investments were uninsured, unregistered and held by the counterparty or the counterparty's trust department, but not in the State's name.

## Fiduciary Funds – Pension and Other Employee Benefit Trust Funds

The custodial credit risk of pension and other employee benefit trust funds is managed by restricting investments to those authorized by the Public Retirement System Investment Authority Law described above. At June 30, 2014, \$188.5 million of the pension and other employee benefit trust funds' investments were uninsured, unregistered and held by the counterparty or the counterparty's trust department, but not in the State's name.





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

#### **Component Units**

The component units follow the applicable investing criteria specifically authorized by statute or by the component unit's governing authority. At June 30, 2014, \$58.3 million of the component units' investments were uninsured, unregistered and held by the counterparty or the counterparty's trust department, but not in the State's name.

#### **Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of the State's investment in a single issuer.

#### **Primary Government**

To manage concentration risk, the OST Investment Policy requires diversification of investments to reduce overall portfolio risks while maintaining market rates of return. Investments in each portfolio shall be diversified to mitigate risk of loss from an over-concentration in a specific issuer, counterparty or depository. The State Treasurer establishes Investment Guidelines for each investment portfolio to assure that prudent diversification and adequate liquidity is maintained. OST utilizes a counterparty risk assessment model to determine maximum exposure to each approved financial institution.

The University System's policy for managing concentration of credit risk is to diversify investments to the extent that any single issuer shall be limited to 5% of the market value in a particular investment fund.

At June 30, 2014, approximately 58.4% of the primary government's total investments were investments in securities of U.S. agencies not explicitly guaranteed by the U.S. Government and Repurchase Agreements that were collateralized with investments in securities of U.S. agency securities not explicitly guaranteed by the U.S. Government.

#### **Fiduciary Funds – Pension and Other Employee Benefit Trust Funds**

The concentration of credit risk policy of pension and other employee benefit trust funds limits investments to no more than 5% of total net assets in any one corporation. At June 30, 2014, no more than 5% of the pension and other employee benefit trust fund's total investments were investments in any single issuer other than the U.S. Government or its agencies.

#### **Component Units**

The component units follow the applicable investing criteria specifically authorized by statute or by the component unit's governing authority. At June 30, 2014, 9.5% of the component units' total investments were investments in securities of U.S. agencies not explicitly guaranteed by the U.S. Government.

#### **Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment.

#### **Fiduciary Funds – Pension and Other Employee Benefit Trust Funds**

The State's currency risk exposures, or exchange rate risks, primarily reside within the retirement system's international equity investment holdings. The retirement system's foreign exchange risk management policy is to minimize risk and protect the investments from negative impact by hedging foreign currency exposures with foreign exchange instruments when market conditions and circumstances are deemed appropriate.





As of June 30, 2014, the State's exposure to foreign currency risk in U.S. Dollars is highlighted in the table below:

International Investment Securities at Fair Value as of June 30, 2014

Currency	Employees' Retirement System of Georgia			Teachers' Retirement System of Georgia			Firefighters' Pension Fund		
	Equities	Fixed Income	Total	Equities	Fixed Income	Total	Equities	Fixed Income	Total
Australian Dollar	32,533,321	-	32,533,321	131,604,396	-	131,604,396	-	-	-
Brazilian Real	3,411,073	-	3,411,073	13,620,569	-	13,620,569	-	-	-
British Pound	77,785,672	-	77,785,672	311,435,185	-	311,435,185	-	-	-
Canadian Dollar	9,047,130	-	9,047,130	36,046,503	-	36,046,503	4,207	-	4,207
Danish Krone	6,049,169	-	6,049,169	25,401,608	-	25,401,608	-	-	-
Euro	42,507,522	-	42,507,522	171,899,682	-	171,899,682	-	-	-
Hong Kong Dollar	51,614,155	-	51,614,155	205,659,382	-	205,659,382	-	-	-
Indonesian Rupiah	160,979	-	160,979	654,779	-	654,779	-	-	-
Japanese Yen	34,209,250	-	34,209,250	137,799,001	-	137,799,001	-	-	-
Malaysian Ringgit	4,440,277	-	4,440,277	17,768,832	-	17,768,832	-	-	-
Mexican Peso	6,268,212	-	6,268,212	25,997,953	-	25,997,953	-	-	-
New Taiwan Dollar	2,076,806	-	2,076,806	8,246,942	-	8,246,942	-	-	-
New Zealand Dollar	1,059,524	-	1,059,524	4,196,133	-	4,196,133	-	-	-
Norwegian Krone	4,921,378	-	4,921,378	19,429,856	-	19,429,856	-	-	-
Philippine Peso	603,656	-	603,656	2,390,669	-	2,390,669	-	-	-
Polish Zloty	2,437,174	-	2,437,174	9,862,641	-	9,862,641	-	-	-
Singapore Dollar	8,560,399	-	8,560,399	34,695,189	-	34,695,189	-	-	-
South African Rand	18,382,292	-	18,382,292	73,419,129	-	73,419,129	-	-	-
South Korean Won	4,686,622	-	4,686,622	18,652,175	-	18,652,175	-	-	-
Swedish Krona	10,616,447	-	10,616,447	41,764,139	-	41,764,139	-	-	-
Swiss Franc	6,189,798	-	6,189,798	25,374,660	-	25,374,660	-	-	-
Thailand Baht	6,403,462	-	6,403,462	25,384,708	-	25,384,708	-	-	-
Total Holdings subject to Foreign Currency Risk	333,964,318	-	333,964,318	1,341,304,131	-	1,341,304,131	4,207	-	4,207
Investment Securities payable in U.S. Dollars	2,665,423,257	355,415,980	3,020,839,237	11,064,319,185	1,451,851,020	12,516,170,205	2,932	4,896	7,828
Total International Investment Securities - at Fair Value	\$ 2,999,387,575	\$ 355,415,980	\$ 3,354,803,555	\$ 12,405,623,316	\$ 1,451,851,020	\$ 13,857,474,336	\$ 7,139	\$ 4,896	\$ 12,035

## C. Securities Lending Program

The State is presently involved in securities lending programs with major brokerage firms. The State lends equity and fixed income securities for varying terms and receives a fee based on the loaned securities' value. During a loan, the State continues to receive dividends and interest as the owner of the loaned securities.

### Primary Government

In the primary government's securities lending agreement, securities are transferred to an independent broker in exchange for collateral in the form of cash and/or securities issued by the U.S. Treasury or its agencies. The collateral value must be equal to at least 100% to 102% of the loaned securities value, depending on the type of collateral. Cash collateral is reinvested in repurchase agreements indemnified by the State's custodian.

Securities loaned totaled \$2.0 million at June 30, 2014, and the collateral value was equal to 102.0%. The loaned securities are in the accompanying note disclosures based on the custodial arrangements for the collateral securities. Loaned securities are

included in the accompanying Statement of Net Position because the State maintains ownership. The related collateral securities are not recorded as assets on the Statement of Net Position, and a corresponding liability is not recorded, since the State does not pledge or trade the collateral securities.

### Fiduciary Funds – Pension and Other Employee Benefit Trust Funds

In the pension and other employee benefit trust funds securities lending agreements, the brokerage firms pledge collateral securities consisting of U.S. Government and agency securities, mortgage-backed securities issued by a U.S. Government agency, and U.S. corporate bonds. The collateral value must be equal to at least 102% to 109% of the loaned securities value, depending on the type of collateral security.

Securities loaned totaled \$19.6 billion at June 30, 2014, and the collateral value was equal to 104.0%. The loaned securities are in the accompanying note disclosures based on the custodial arrangements for the collateral securities. Loaned securities are included in the accompanying Statement of Net



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Position because the State maintains ownership. The related collateral securities are not recorded as assets on the Statement of Fiduciary Net Position, and a corresponding liability is not recorded, since the State does not pledge or trade the collateral securities.

#### D. Other Investments

The State's Unemployment Compensation Fund monies are required by the Social Security Act to be invested in the U.S. Department of Treasury, Bureau of Public Debt Unemployment Trust Fund (BPDUTF), which is not registered with the SEC. The fair value of the position in the BPDUTF is the same as the value of the BPDUTF shares.

The Commissioner of the Department of Agriculture is directed by statute to require dealers in certain agricultural products and livestock to make and deliver to the Department a surety or cash bond to secure the faithful accounting for and payment to producers of the proceeds of agricultural products or livestock handled or sold by the dealer. Cash bonds are required to designate the Department as trustee of the funds and may take the form of certificates of deposit, letters of credit, money orders or cashiers' checks. At June 30, 2014, the Department held surety bonds in the amount of \$30.4 million, and cash bonds in the amount of \$17.3 million. These bonds are not recorded on the Balance Sheet.

Securities are held by the Commissioner of Insurance pursuant to statutes that require licensed insurance companies to deposit securities prior to issuance of a certificate of authority to transact insurance. These securities remain in the name of the licensed insurance company as long as the company has a pending claim in the State or until a proper order of a court of competent jurisdiction has been issued to the receiver, conservator, rehabilitator, or liquidator of the insurer or to any other properly designated official or officials who succeed to the management and control of the insurer's assets. The

purchase and redemption of such securities are allowed as long as the required levels of deposits are maintained. At June 30, 2014, securities valued at \$199.3 million were held by the Department of Insurance. These securities are not recorded on the Balance Sheet.

Statutes require that surety bonds be provided for State public works contracts. The Department of Transportation holds surety bonds in the amount of \$5.8 billion for construction performance to ensure proper completion and complete performance of construction contracts, and \$6.3 billion for construction payment to ensure that payments are made by the general contractor to all subcontractors. These bonds are not recorded on the Balance Sheet.

The GSFIC State Construction Manual policies require that surety bonds be provided for payment and performance of all State projects of \$100,000 or more. The Department of Corrections holds surety bonds in the amount of \$16.7 million for construction performance to ensure proper completion and complete performance of construction contracts. These bonds are not recorded on the Balance Sheet.

For any organization that elects to assume the liability for unemployment compensation payments in lieu of making contributions to the Unemployment Compensation Fund, the Commissioner of the Department of Labor is authorized by statute to require such organization to execute and file with the Commissioner a cash deposit or surety bond. Cash deposits are held on behalf of such organizations in the Department's name, and are reported as agency funds. At June 30, 2014, the Department held surety bonds in the amount of \$62.0 million. These bonds are not recorded on the Statement of Net Position.



## E. Investment Pools

The state operates two local government investment pools managed by OST and comprised of Georgia Fund 1, its primary liquidity portfolio and the Georgia Extended Asset Pool. Both funds invest State funds and funds of other governmental entities in the State. Separate reports on the State's investment pools are not issued. Condensed financial statements, inclusive of external and internal participants for the fiscal year ended June 30, 2014,

and related risk disclosures for investments are as follows:

### Georgia Fund 1

Georgia Fund 1 is a Standard & Poor's AAAf rated investment pool which is managed by OST to maintain principal stability. The pool is not registered with the SEC as an investment company and the State does not consider Georgia Fund 1 to be a 2a7-like pool.

#### Georgia Fund 1 Statement of Net Position June 30, 2014 (amount in thousands)

##### Assets

Cash and Cash Equivalents	\$ 10,930,091
Interest Receivable	1,734

<b>Net Position</b>	<b>\$ 10,931,825</b>
---------------------	----------------------

##### Distribution of Net Position

External Participant Account Balances	\$ 6,454,131
Internal Participant Account Balances	4,477,694

<b>Total Net Position</b>	<b>\$ 10,931,825</b>
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#### Georgia Fund 1 Statement of Changes in Net Position For the Fiscal Year Ended June 30, 2014 (amount in thousands)

##### Additions

Pool Participant Deposits	\$ 32,833,793
Interest and Other Investment Income	
Interest	17,948
Net Increase in the	
Fair Value of Investments	1,239
Less: Investment Expense	(3,777)
<b>Total Additions</b>	<b>32,849,203</b>

##### Deductions

Pool Participant Withdrawals	31,793,514
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<b>Net Increase</b>	<b>1,055,690</b>
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##### Net Position

July 1, 2013	9,876,135
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<b>June 30, 2014</b>	<b>\$ 10,931,825</b>
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## Deposits

Because the State does not maintain separate bank accounts for Georgia Fund 1, separate custodial credit risk disclosures for the Fund's deposits cannot be presented. The carrying amount of the Fund's deposits as of June 30, 2014, was \$3.3 billion. This amount is included in the deposit disclosures of the primary government.

## Investments

Georgia Fund 1 follows applicable investing criteria and investment risk management policies as previously described for the primary government. In addition, OST restricts investments of the pool in order to maintain the Standard and Poor's AAAf rating and to provide liquidity to participants.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

#### Interest Rate Risk

OST's policy for management of interest rate risk attempts to match investments with expected cash requirements. However, certificates of deposit may not have a term exceeding five years. The State

Treasurer may establish duration or maturity limitations for other investments. The Fund's investments and exposure to interest rate risk are presented below (amount in thousands):

	Total Fair Value	Maturity Period		Range of Yields
		Less than 3 Months	4 - 12 Months	
Commercial Paper	\$ 977,317	\$ 977,317	\$ -	.150% - .230%
Repurchase Agreements	3,475,000	3,210,000	\$ 265,000	.080% - .350%
U.S. Agency Obligations	3,128,219	1,201,759	1,926,461	.110% - .173%
<b>Total Investments</b>	<b>\$ 7,580,536</b>	<b>\$ 5,389,076</b>	<b>\$ 2,191,461</b>	

#### Credit Risk

The exposure of the Fund's debt securities to credit risk is indicated below (amount in thousands):

	Total Fair Value	Credit Rating					
		AA	A-1+	A-1	A-2	A	Unrated
Commercial Paper	\$ 977,317	\$ -	\$ 600,738	\$ 376,579	\$ -	\$ -	\$ -
Repurchase Agreements	2,986,514	-	1,545,275	1,355,747	85,492	-	-
U.S. Agency Obligations	3,128,219	1,342,082				1,636,207	149,930
<b>Total Credit Risk - Investments</b>	<b>\$ 7,092,050</b>	<b>\$ 1,342,082</b>	<b>\$ 2,146,013</b>	<b>\$ 1,732,326</b>	<b>\$ 85,492</b>	<b>\$ 1,636,207</b>	<b>\$ 149,930</b>
Repurchase Agreements Backed by:							
U. S. Treasury Obligations	192,398						
U. S. Agency Obligations							
Explicitly Guaranteed	296,088						
<b>Total Debt Securities</b>	<b>\$ 7,580,536</b>						

Ratings "AA" and "A" are long-term ratings. Ratings "A-1+", "A-1", and "A-2" are short-term ratings.

#### Concentration of Credit Risk

For overnight repurchase agreements, OST limits each counterparty to 25% of the total pool. For U.S. Government-sponsored enterprises, OST limits such agencies to no more than 33.3% of the total pool. For commercial paper and negotiated investment deposit agreements, OST manages to a target of 5%

for any single institution. At June 30, 2014, approximately 71.7% of the Fund's total investments were investments in securities of U.S. agencies not explicitly guaranteed by the U.S. Government and Repurchase Agreements that were collateralized with U.S. agency securities not explicitly guaranteed by the U.S. Government. In addition, 7.9% were investments in Commercial Paper with U.S. Bank.



### **Georgia Extended Asset Pool**

The Georgia Extended Asset Pool (GEAP) is a variable net asset value investment pool that adheres

**Georgia Extended Asset Pool**  
**Statement of Net Position**  
**June 30, 2014**  
(amount in thousands)

<b><u>Assets</u></b>	
Investments	\$ 229,593
Interest Receivable	253
	<hr/>
<b>Net Position</b>	<b><u>\$ 229,846</u></b>

**Distribution of Net Position**

External Participant Account Balances	\$ 125,682
Internal Participant Account Balances	104,164
	<hr/>
<b>Total Net Position</b>	<b><u>\$ 229,846</u></b>

### **Deposits**

Because the State does not maintain separate bank accounts for GEAP, separate custodial credit risk disclosures for GEAP's deposits cannot be presented. The carrying amount of GEAP's deposits as of June 30, 2014, was \$14.2 million. This amount is included in the deposit disclosures of the primary government.

to Standard and Poor's credit quality criteria for AA+f rated funds. The pool is not registered with the SEC as an investment company.

**Georgia Extended Asset Pool**  
**Statement of Changes in Net Position**  
**For the Fiscal Year Ended June 30, 2014**  
(amount in thousands)

<b><u>Additions</u></b>	
Pool Participant Deposits	\$ 56,000
Interest and Other Investment Income	
Interest	1,116
Net Decrease in the	
Fair Value of Investments	(393)
Less: Investment Expense	(93)
	<hr/>
<b>Total Additions</b>	<b>56,630</b>
 <b><u>Deductions</u></b>	
Pool Participant Withdrawals	67,369
	<hr/>
<b>Net Increase</b>	<b>(10,739)</b>
 <b><u>Net Position</u></b>	
July 1, 2013	240,585
	<hr/>
<b>June 30, 2014</b>	<b><u>\$ 229,846</u></b>

### **Investments**

GEAP follows applicable investing criteria and investment risk management policies as previously described for the primary government. In addition, OST restricts investments of GEAP in order to maintain the Standard and Poor's AA+f rating.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

#### Interest Rate Risk

OST's policy for management of interest rate risk attempts to match investments with expected cash requirements. However, certificates of deposit may

not have a term exceeding five years. The State Treasurer may establish duration or maturity limitations for other investments. GEAP's investments and exposure to interest rate risk are presented below (amount in thousands):

	<b>Total Fair Value</b>	<b>Maturity Period</b>		<b>Range of Yields</b>
		<b>Less than 3 Months</b>	<b>1 - 5 Years</b>	
Repurchase Agreements	\$ 170,000	\$ 170,000	\$ -	0.080% - 0.250%
U.S. Agency Obligations	45,433	20,317	25,116	0.351% - 3.032%
Total Investments	<u>\$ 215,433</u>	<u>\$ 190,317</u>	<u>\$ 25,116</u>	

#### Credit Risk

The exposure of GEAP's debt securities to credit risk is indicated below (amount in thousands):

	<b>Total Fair Value</b>	<b>Credit Rating</b>	
		<b>AA</b>	<b>A-1+</b>
Repurchase Agreements	\$ 170,000	\$ -	\$ 170,000
U.S. Agency Obligations	45,433	45,433	-
	<u>\$ 215,433</u>	<u>\$ 45,433</u>	<u>\$ 170,000</u>

"AA" is a long-term rating and "A-1+" is a short-term rating.

#### Concentration of Credit Risk

At June 30, 2014, more than 5% of the Fund's total investments were investments in securities of U.S. agencies not explicitly guaranteed by the U.S.

government. These investments represented 58.6% of total investments.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 6 - DERIVATIVE INSTRUMENTS

Derivative Instruments are utilized by some of the higher education foundations (reported as both nonmajor enterprise funds and as component units) and consist primarily of interest rate swap agreements. Certain foundations (component units) have elected to apply FASB provisions and therefore the disclosure information for these foundations is presented separately. Details of the long term liabilities associated with the interest rate swap

derivatives are within the Note 10 - Long-Term Liabilities.

#### Primary Government

The fair value balance and notional amount of the interest rate swap hedging derivative investment outstanding as reported in the fiscal year 2014 financial statements are as follows (amount in thousands):

	Change in Fair Value		Fair Value at 6/30/2014		
	Classification	Amount	Classification	Amount	Notional
<b>Component unit activities - GASB</b>					
Cash flow hedges:					
VSU Auxiliary Services Real Estate Foundation, Inc.					
2008B - Interest Rate Swap	Deferred outflow of resources	3,842	Debt	\$ (3,769)	28,435

The fair value balance and notional amount of the interest rate swap hedging derivative investment

outstanding as reported in the fiscal year 2013 financial statements are as follows (in thousands):

	Change in Fair Value		Fair Value at 6/30/2013		
	Classification	Amount	Classification	Amount	Notional
<b>Component unit activities - GASB</b>					
Cash flow hedges:					
VSU Auxiliary Services Real Estate Foundation, Inc.					
2008B - Interest Rate Swap	Deferred outflow of resources	168	Debt	\$ (7,610)	28,545

#### **VSU Auxiliary Services Real Estate Foundation, Inc. (VSU Foundation)**

The VSU Foundation has an outstanding interest rate swap agreement effectively changing the interest rate exposure on the \$28.4 million bond payable from variable to a 4.05% fixed rate over the term of the bond payable. As of December 31, 2013, the total notional amount of the swap was \$28.4 million. As of December 31, 2013, the fair value of this interest rate swap was a liability of \$3.8 million. The VSU Foundation recorded a gain on the swap of \$3.8 million for the year ended December 31, 2013.

Revenue bonds in the amount of \$28.7 million ("Series 2008B Bonds"), were issued June 19, 2008 by the South Regional Joint Development Authority ("the Authority"), a public body corporate and politic created pursuant to the constitution and laws of the State of Georgia, including Development Authorities Law, as amended, and were loaned to Georgia & Reade LLC, (a limited liability corporation owned solely by the VSU Foundation)

(Company) to finance the construction of the Georgia Hall Project and the Reade Hall Project. The bonds were issued pursuant to the Development Authorities Law of the State of Georgia and in accordance with the provisions of a Trust Indenture dated June 1, 2008 between the Authority and Wells Fargo Bank, National Association, as the trustee ("the Trustee"). The Series 2008B Bonds were issued in the form of fully registered bonds in the denominations of \$100,000 and any integral multiple of \$5,000 in excess thereof. Interest rates are variable and the bonds mature in 2039. Payment of the principal of and interest on the Series 2008B Bonds will be principally secured by an irrevocable, direct-pay letter of credit issued by Wells Fargo Bank, National Association ("the Bank", previously Wachovia Bank, National Association) on the date of issuance of the bonds pursuant to the terms of the Reimbursement Agreement. The original letter of credit dated June 19, 2008 was extended to December 14, 2010. Additional security for the Series 2008B Bonds each consists of; 1) the trust estate (from which the bonds are payable); 2) the





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 6 - DERIVATIVE INSTRUMENTS (continued)

Debt Service Reserve Fund; 3) the loan agreement; 4) the project estate and personal property as set forth in the security deed, agreements and documents relating to the construction and management of the project; and 5) any and all rents and leases for use of the project property.

**Interest Rate Swap** - Rents to be received under the rental agreement are in fixed amounts and the interest rate on the Series 2008B Bonds, unless converted to a Fixed Rate, are variable, based on weekly market rate. The variable rate on the bonds may cause debt service on the bonds and other amounts payable from such rents to exceed the amounts scheduled to be received and available for such purpose. Accordingly, in connection with the issuance of the bonds, the Company entered into an interest rate swap (the "Rate Swap") with Wachovia Bank, National Association (the "Rate Swap Provider") under a Hedge Agreement in order to hedge against changes in the Company's interest expense associated with the bonds. The Rate Swap Provider subsequently became Wells Fargo Bank, N.A. Under the Rate Swap, the Company agreed to make monthly payments based upon a fixed rate of interest of 4.05% per annum to Wachovia Bank, and Wachovia Bank agreed to make monthly floating

rate payments to the Company at the USD-SIFMA Municipal Swap Index per annum, in each case times a notional amount equal to the aggregate principal amount of the bonds scheduled to remain outstanding in each period, taking into account planned redemptions.

The payments made by the Rate Swap Provider based on the USD-SIFMA Municipal Swap Index may not match perfectly the interest accruing on the bonds, but the Company estimates that additional rentals paid or accumulated from the Rental Agreement will be sufficient to cover such differences. The Rate Swap terminates on the date of maturity of the Series 2008 B Bonds.

#### Component Unit

##### **A. Component Unit – GASB Organizations**

The fair value balances and notional amounts of hedging derivative investments outstanding as reported in the fiscal year 2014 financial statements for higher education foundations reported as component units reporting under GASB provisions are as follows (amount in thousands):

	Change in Fair Value		Fair Value at 6/30/2014		
	Classification	Amount	Classification	Amount	Notional
<b>Component unit activities - GASB</b>					
Cash flow hedges:					
University of Georgia Athletic Association, Inc.					
2003 - Interest Rate Swap	Deferred outflow of resources	\$ 36	Debt	\$ (2,093)	\$ 14,597
2005A - Interest Rate Swap	Deferred outflow of resources	276	Debt	(1,208)	9,325
2005B - Interest Rate Swap	Deferred outflow of resources	(7)	Debt	(4,115)	24,800
				<u>\$ (7,416)</u>	

The fair value balances and notional amounts of hedging derivative instruments outstanding at June 30, 2013, and the changes in fair value of such derivative instruments for the year then ended as

reported in the fiscal year 2013 financial statements for higher education foundations reported as component units under GASB are as follows (amount in thousands):

	Change in Fair Value		Fair Value at 6/30/2013		
	Classification	Amount	Classification	Amount	Notional
<b>Component unit activities - GASB</b>					
Cash flow hedges:					
University of Georgia Athletic Association, Inc.					
2003 - Interest Rate Swap	Deferred outflow of resources	\$ 1,155	Debt	\$ (2,129)	\$ 15,219
2005A - Interest Rate Swap	Deferred outflow of resources	624	Debt	(1,485)	10,375
2005B - Interest Rate Swap	Deferred outflow of resources	2,225	Debt	(4,108)	25,455
				<u>\$ (7,722)</u>	





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### **Interest Rate Swap Derivatives – GASB Organizations**

#### **University of Georgia Athletic Association, Inc. (UGAA)**

The fair value balances and notional amounts of hedging derivative investments outstanding as reported in the fiscal year 2014 financial statements are documented above. For derivative transactions, unless otherwise specified, Bank of America Merrill Lynch (BOAML) furnishes a single value for each transaction, even if comprised of multiple legs. Unless otherwise specified, valuations for derivative instruments represent, or are derived from, mid-market values. For some derivative instruments, mid-market prices and inputs may not be observable. Instead, valuations may be derived from proprietary or other pricing models based on certain assumptions regarding past, present and future market conditions. Some inputs may be theoretical, not empirical, and require BOAML to make subjective assumptions and judgments in light of their experience. For example, in valuing over-the-counter (OTC) equity options where there is no listed option with a corresponding expiration date, BOAML must estimate the future share price volatility based on realized volatility of the underlying shares over periods deemed relevant, implied volatilities of the longest dated listed options available on the underlying shares or major indices and other relevant factors. Valuations of securities with embedded derivatives may be based on assumptions as to the volatility of the underlying security, basket or index, interest rates, exchange rates, dividend yields, correlations between these or other factors, the impact of these factors upon the value of the security (including the embedded options), as well as issuer funding rates and credit spreads (actual or approximated) or additional relevant factors. While BOAML believes that the methodology and data they use to value derivatives and securities with embedded derivatives are reasonable and appropriate, other dealers might use different methodology or data and may arrive at different valuations.

**Objective and Terms** - As a means of interest rate management, UGAA entered into three separate

interest rate swap transactions with Bank of America, N.A. (the Counterparty) relating to its variable rate tax-exempt Series 2003 Bonds, taxable Series 2005 Bonds, and tax-exempt Series 2005B Bonds. Pursuant to an International Swap Dealers Association (ISDA) Master Agreement and Schedule to ISDA Master Agreement each dated as of January 27, 2005, between UGAA and the Counterparty and three Confirmations, UGAA has agreed to pay to the Counterparty a fixed rate of interest in an amount equal to: (1) 3.38% per annum multiplied by a notional amount that is equal to the principal amount of the Series 2003 Bonds until August 2033; (2) 5.05% per annum multiplied by a notional amount that is equal to the principal amount of the Series 2005 Bonds until July 2021; and (3) 3.48% per annum multiplied by the notional amount that is equal to the principal amount of the Series 2005B Bonds until August 2033. In return, the Counterparty has agreed to pay to UGAA a floating rate of interest in an amount equal to: (1) 67% of LIBOR multiplied by a notional amount that is equal to the principal amount of the Series 2003 Bonds until August 2033; (2) LIBOR multiplied by a notional amount that is equal to the principal amount of the Series 2005 Bonds until July 2021; and (3) 67% of LIBOR multiplied by the notional amount that is equal to the principal amount of the Series 2005B Bonds until July 2035.

**Fair Value** - UGAA will be exposed to variable rates if the Counterparty to a swap defaults or if a swap is terminated. A termination of the swap agreement may also result in UGAA's making or receiving a termination payment.

As of June 30, 2014, the fair value of the interest rate swap agreement on the 2003 Series Bonds was \$(2.1 million), indicating the amount that UGAA would be required to pay the Counterparty to terminate the swap agreement.

As of June 30, 2014, the fair value of the interest rate swap agreement on the 2005A Series Bonds was \$(1.2 million), indicating the amount that UGAA would be required to pay the Counterparty to terminate the swap agreement.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 6 - DERIVATIVE INSTRUMENTS (continued)

As of June 30, 2014, the fair value of the interest rate swap agreement on the 2005B Series Bonds was \$(4.1 million), indicating the amount that UGAA would be required to pay the Counterparty to terminate the swap agreement.

**Swap Payments and Associated Debt** – As of June 30, 2014, debt service requirements of the variable rate debt and net swap payments, assuming current interest rates remain the same for their term, were as follows (in thousands). As rates vary, variable rate bond interest payments and net swap payments will vary.

Year ending:	Variable Rate Bonds		Interest Rate Swaps, Net	Total
	Principal	Interest		
2015	\$ 2,480.0	\$ 17.5	\$ 1,707.4	\$ 4,204.9
2016	2,535.0	15.9	1,604.1	4,155.0
2017	2,595.0	14.2	1,498.5	4,107.7
2018	2,660.0	12.6	1,390.2	4,062.8
2019	2,730.0	10.8	1,279.0	4,019.8
2020-2024	12,090.0	31.6	4,823.7	16,945.3
2025-2029	9,575.0	18.0	3,084.8	12,677.8
2030-2034	10,955.0	7.6	1,309.8	12,272.4
2035-2038	3,105.0	0.3	54.7	3,160.0
<b>Total</b>	<b>\$ 48,725.0</b>	<b>\$ 128.5</b>	<b>\$ 16,752.2</b>	<b>\$ 65,605.7</b>

**Credit Risk** - As of June 30, 2014, the fair value of the swaps represents UGAA's exposure to the Counterparty. Should the Counterparty fail to perform in accordance with the terms of the swap agreements, and variable interest rates remain at the current level, UGAA could see a possible gain equivalent to \$16.8 million less the cumulative fair value of \$7.4 million.

As of June 30, 2014, the Counterparty was rated as follows by Moody's and S&P:

	Moody's	S&P
<b>Bank of America, N.A.</b>	A2	A

**Basis Risk** - The swaps expose UGAA to basis risk. The interest rate on the Series 2003 Bonds and the Series 2005B Bonds is a tax-exempt interest rate, while the LIBOR basis on the variable rate receipt on the interest rate swap agreements is taxable. Tax-exempt interest rates can change without a corresponding change in the 30-day LIBOR rate due to factors affecting the tax-exempt market that do not have a similar effect on the taxable market. UGAA will be exposed to basis risk under the swaps to the extent that the interest rates on the tax-exempt bonds trade at greater than 67% of LIBOR for extended periods of time. UGAA would also be exposed to tax risk stemming from changes in the marginal income tax rates or those caused by a reduction or elimination in the benefits of tax exemption for municipal bonds.

**Termination Risk** - The interest rate swap agreement uses the ISDA Master Agreement, which includes standard termination events, such as failure to pay and bankruptcy. UGAA or the Counterparty may terminate the swap if the other party fails to perform under the terms of the contract. If the swap is terminated, the variable rate bonds would no longer carry a synthetically fixed interest rate. Also, if at the time of termination, the swap has a negative fair value, then UGAA would be liable to the Counterparty for a payment equal to the swap's fair value.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### B. Component Unit – FASB Organizations

The fair value balances and notional amounts of hedging derivative investments outstanding as

reported in the fiscal year 2014 financial statements for higher education foundations reported as component units reporting under FASB provisions are as follows (amount in thousands):

	Change in Fair Value		Fair Value at 6/30/2014		
	Classification	Amount	Classification	Amount	Notional
<b>Component unit activities - FASB</b>					
Cash flow hedges:					
Georgia College & State University Foundation, Inc.					
	Investment Revenue	\$ 426	Debt	\$ (215)	\$ 4,240
	Investment Revenue	1,146	Debt	(3,450)	25,000
	Investment Revenue	2,859	Debt	(9,280)	69,820
MCG Health, Inc.					
	Investment Revenue	(369)	Debt	(20,124)	124,990
University of Georgia Foundation					
	Investment Revenue	(6)	Debt	(1,842)	5,599
				<u>\$ (34,911)</u>	

The fair value balances and notional amounts of hedging derivative instruments outstanding at June 30, 2013, and the changes in fair value of such derivative instruments for the year then ended as

reported in the 2013 financial statements for higher education foundations reported as component units under FASB are as follows (amount in thousands):

	Change in Fair Value		Fair Value at 6/30/2013		
	Classification	Amount	Classification	Amount	Notional
<b>Component unit activities - FASB</b>					
Cash flow hedges:					
Georgia College & State University Foundation, Inc.					
	Investment Revenue	\$ 285	Debt	\$ (356)	\$ 5,260
	Investment Revenue	906	Debt	(3,690)	25,000
	Investment Revenue	2,890	Debt	(9,247)	69,820
MCG Health, Inc.					
	Investment Revenue	12,517	Debt	(19,755)	128,440
University of Georgia Foundation					
	Investment Revenue	856	Debt	(1,837)	5,706
				<u>\$ (34,885)</u>	



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 6 - DERIVATIVE INSTRUMENTS (continued)

#### Interest Rate Swap Derivatives – FASB Organizations

##### **Georgia College & State University Foundation, Inc. (GCSUF)**

GCSUF maintains an interest rate risk management strategy that uses interest rate swap derivative instruments to minimize significant, unanticipated earnings fluctuations caused by interest rate volatility. GCSUF's specific goal is to lower (where possible) the cost of its borrowed funds.

In connection with the 2007 Series bonds, GCSUF entered into an interest rate swap transaction to convert its variable-rate bond obligations to fixed rates. This swap is utilized to manage interest rate exposures over the period of the interest rate swap. The differential to be paid or received on all swap agreements is accrued as interest rates change and is recognized in interest expense over the life of the agreement. The swap agreements expire at various dates and have a fixed rate of 4.065%. The notional amounts are noted above. The interest rate swap contains no credit-risk-related contingent features and is cross collateralized by certain assets of GCSUF.

The interest-rate swap transaction is summarized above and is included with liabilities in the Statement of Net Position.

On January 31, 2013, the GCSUF modified the swap agreement to lower the interest rate from 4.715% to 4.065%. The present value of the interest savings over the life of the modified swap agreement are approximately \$6.9 million. The lease agreement with the Board of Regents was not modified as a result of the swap modification; however, 40% of the present value of the interest savings will be paid to the Georgia College and State University annually. The deferred swap savings due to the University is \$2.6 million at June 30, 2014.

##### **MCG Health System, Inc. (MCGHS)**

MCG Health, Inc. (Company) entered into a variable-to-fixed interest rate swap (the Swap) to convert the variable interest rate on Development

Authority of Richmond County Revenue Bonds (Bonds) issued by the Company into a synthetic fixed rate of 3.02%.

The Bonds and the Swap mature on July 1, 2037. The notional amount of the Swap at June 30, 2014 was \$125 million. The notional amount decreased from the initial notional amount of the Swap is \$135 million by \$10 million. The notional value of the Swap declines in conjunction with payments of Bond principal such that the outstanding balance of the Series 2008A and 2008B Bonds and the notional amount of the Swap remain equal at all times.

Under the Swap, the Company pays the counterparty interest at a fixed rate of 3.302% and receives interest payments at a variable rate computed as 68% of LIBOR.

The fair value of the Swap is recorded as an asset or liability, depending on whether the termination of the Swap would result in amounts due to the Company or the Swap counterparty. At June 30, 2014 and 2013, the fair value of the Swap represented a liability to the Company in the amount of \$20.1 million and \$19.8 million, respectively. The Company or the Swap counterparty is required to post collateral with the other party in the event that the fair value of the Swap exceeds certain thresholds, as defined. At June 30, 2014, the Company had no posted cash collateral and at June, 30 2013, the Company had posted cash collateral of \$3.8 million, with the Swap counterparty which is included in other receivables in MCGHS's consolidated balance sheets.

As of June 30, 2014, the Company was exposed to credit risk in the amount of the fair value of the Swap. The Company has two Swap counterparties. The Swap counterparties were both rated A by Fitch Ratings, A2 by Moody's Investors Services, and A to A+ by Standard & Poor's as of June 30, 2014. To mitigate the potential for credit risk, various levels of collateralization by the counterparty may be required should the counterparty's credit rating be downgraded and the fair value of the Swap be in a liability position at a level above certain thresholds specified in the Swap agreement.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

The Swap exposes the Company to basis risk should the relationship between LIBOR and prevailing market rates change significantly, changing the synthetic rate on the Bonds from the intended synthetic rate of 3.302%. As of June 30, 2014, the prevailing market rate was an aggregate 0.05%, whereas 68% of LIBOR was 0.103%. As of June 30, 2013, the prevailing market rate was an aggregate 0.07%, whereas 68% of LIBOR was 0.132%.

The Company or the counterparty may terminate the Swap if the other party fails to perform under the terms of the agreement. If the Swap is terminated, the variable rate Bonds would no longer carry a synthetic fixed interest rate. Also, if at the time of termination the Swap has a negative fair value (unfavorable to the Company); the Company would be liable to the counterparty for a payment equal to the Swap's fair value.

### **The University of Georgia Foundation (UGAF)**

UGAF has an outstanding interest rate swap agreement effectively changing the interest rate exposure on the \$6.2 million note payable from variable to a 5.95% fixed rate over the term of the note payable. As of June 30, 2014 and 2013, the total notional amount of the swap was \$5.6 million and \$5.7 million, respectively. The fair value of this interest rate swap was a liability of \$1.8 million for 2014 and \$1.8 million for 2013. UGAF recorded a loss on such swap of \$5,532 and a gain of \$856,009 for the years ended June 30, 2014 and 2013, respectively.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 7 - RECEIVABLES

Receivables at June 30, 2014, consisted of the following (in thousands):

	Taxes	Notes and Loans	Other	Inter- governmental Receivables	Gross Receivables	Allowance for Uncollectibles	Total Receivables (Net)
<b>Governmental Activities</b>							
General Fund	\$ 1,713,556	\$ -	\$ 364,137	\$ 1,649,355	\$ 3,727,048	\$ (22,431)	\$ 3,704,617
General Obligation Bond Projects	-	-	471	5,275	5,746	-	5,746
Nonmajor Governmental Funds	-	-	8,800	-	8,800	-	8,800
Total - Governmental Funds	1,713,556	-	373,408	1,654,630	3,741,594	(22,431)	3,719,163
Government-wide adjustments:							
General Fund	-	-	1,964	-	1,964	-	1,964
Internal Service Funds	-	-	60,443	856	61,299	(806)	60,493
<b>Total - Governmental Activities</b>	<b>\$ 1,713,556</b>	<b>\$ -</b>	<b>\$ 435,815</b>	<b>\$ 1,655,486</b>	<b>\$ 3,804,857</b>	<b>\$ (23,237)</b>	<b>\$ 3,781,620</b>
<b>Business-type Activities</b>							
Higher Education Fund	\$ -	\$ 44,985	\$ 176,098	\$ 131,870	\$ 352,953	\$ (1,723)	\$ 351,230
State Health Benefit Plan	-	-	122,884	-	122,884	(3,921)	118,963
Unemployment							
Compensation Fund	-	-	199,336	118	199,454	(17,127)	182,327
Board of Regents Foundations	-	600	41,861	-	42,461	-	42,461
State Road and							
Tollway Authority	-	-	281	-	281	-	281
Georgia Higher							
Education Facilities Authority	-	2,523	613	-	3,136	-	3,136
Internal Service Funds	-	-	66	-	66	(9)	57
<b>Total - Business-type Activities</b>	<b>\$ -</b>	<b>\$ 48,108</b>	<b>\$ 541,139</b>	<b>\$ 131,988</b>	<b>\$ 721,235</b>	<b>\$ (22,780)</b>	<b>\$ 698,455</b>
<b>Component Units</b>							
Unrestricted:							
Georgia Environmental							
Finance Authority	\$ -	\$ 1,338,970	\$ 5,596	\$ 2,664	\$ 1,347,230	\$ -	\$ 1,347,230
Georgia Housing and							
Finance Authority	-	630,019	510	-	630,529	(4,236)	626,293
Georgia Lottery Corporation	-	-	166,776	-	166,776	(3,124)	163,652
Georgia Ports Authority	-	1,902	51,070	-	52,972	(2,162)	50,810
Georgia Tech							
Foundation, Incorporated	-	1,158	214,072	-	215,230	(4,259)	210,971
Georgia Tech							
Research Corporation	-	-	48,618	-	48,618	(1,490)	47,128
Nonmajor Component Units	4,503	177,411	838,574	12,147	1,032,635	(79,803)	952,832
Total - Unrestricted	4,503	2,149,460	1,325,216	14,811	3,493,990	(95,074)	3,398,916
Restricted:							
Georgia Housing and							
Finance Authority	-	930,548	10,708	-	941,256	(6,500)	934,756
Total - Restricted	-	930,548	10,708	-	941,256	(6,500)	934,756
<b>Total - Component Units</b>	<b>\$ 4,503</b>	<b>\$ 3,080,008</b>	<b>\$ 1,335,924</b>	<b>\$ 14,811</b>	<b>\$ 4,435,246</b>	<b>\$ (101,574)</b>	<b>\$ 4,333,672</b>



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 8 - INTERFUND BALANCES AND TRANSFERS

#### A. Due To/From Other Funds

Due To/From Other Funds at June 30, 2014, consist of the following (amount in thousands):

	Due From Other Funds						Total Due To Other Funds
	General Fund	Higher Education Fund	Nonmajor Governmental Fund	NonMajor Enterprise	Internal Service Funds	Fiduciary Funds	
<b>Due To Other Funds</b>							
General Fund	\$ -	\$ -	\$ 57	\$ -	\$ 396,125	\$ -	\$ 396,182
Higher Education Fund	-	-	-	1,730,219	124,955	-	1,855,174
State Employees' Health Benefit Plan	-	-	-	-	-	41,366	41,366
Nonmajor Enterprise Funds	-	17,947	-	278,637	-	-	296,584
Nonmajor Governmental Funds	14,533	-	-	-	-	-	14,533
Internal Service Funds	1,109	-	454	223	2	-	1,788
Fiduciary Funds	-	-	-	-	51	759	810
<b>Total Due From Other Funds</b>	<u>\$ 15,642</u>	<u>\$ 17,947</u>	<u>\$ 511</u>	<u>\$ 2,009,079</u>	<u>\$ 521,133</u>	<u>\$ 42,125</u>	<u>\$ 2,606,437</u>

Interfund receivables and payables result from billings for goods/services provided between funds. \$1.728 billion of the balances between Board of Regents Institutions (higher education fund) and their affiliated Foundations (nonmajor enterprise funds) relate to leases for the purchase by the Institutions of various facilities acquired/constructed by the Foundations. \$1.693 billion of these balances are due in more than one year.

\$278.6 million of the balances between the Georgia Higher Education Facilities Authority and the

University System of Georgia Foundation, Incorporated (nonmajor enterprise funds) relate to loans to the Foundation for various campus projects. \$274.1 million of these balances are due in more than one year. All other interfund receivables and payables are considered short-term in nature.

Advances of \$8.7 million representing a loan between the State Road and Tollway Authority nonmajor governmental fund and nonmajor enterprise fund are not included in the table above.





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 8 - INTERFUND BALANCES AND TRANSFERS (continued)

#### B. Interfund Transfers

Interfund transfers at June 30, 2014, consist of the following (amount in thousands):

	Governmental Funds							
	General Obligation			Proprietary Funds				
	Bond	Nonmajor		Higher	Nonmajor	Internal		Total
	General	Projects	Governmental	Education	Enterprise	Service	Fiduciary	Transfers
	Fund	Fund	Funds	Fund	Funds	Funds	Funds	Out
Transfers Out:								
General Fund	\$ -	\$ 11,924	\$ 1,400,759	\$ 2,199,353	\$ -	\$ 1,354	\$ 2,324	\$ 3,615,714
General Obligation Bond Projects Fund	13,500	-	57,811	-	-	-	-	71,311
Nonmajor Governmental Funds	10,229	-	51	-	8,963	-	-	19,243
Higher Education Fund	2,873	-	-	-	-	-	-	2,873
Nonmajor Enterprise Funds	10,835	-	37,166	-	-	20	-	48,021
Internal Service Funds	4,770	648	-	-	-	-	-	5,418
Total Transfers In	\$ 42,207	\$ 12,572	\$ 1,495,787	\$ 2,199,353	\$ 8,963	\$ 1,374	\$ 2,324	\$ 3,762,580

Transfers are used to move revenues from the fund that statutes require to collect them to the fund that statutes require to expend them and to move

unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 9 - CAPITAL ASSETS

#### Primary Government

Capital Asset activity for the fiscal year-ended June 30, 2014, was as follows (amount in thousands):

	Balance 7/1/2013 (Restated - Note 3)	Increases	Decreases	Balance 6/30/2014
<b>Governmental Activities</b>				
Capital Assets Not Being Depreciated:				
Land	\$ 3,410,331	\$ 158,450	\$ (5,585)	\$ 3,563,196
Works of Art and Collections	1,326	-	-	1,326
Intangibles - Other Than Software	94,087	23,520	(4,795)	112,812
Construction in Progress	2,280,799	1,917,791	(1,684,933)	2,513,657
Total Capital Assets, Not Being Depreciated	5,786,543	2,099,761	(1,695,313)	6,190,991
Capital Assets Being Depreciated:				
Infrastructure	26,122,028	808,534	(57,482)	26,873,080
Buildings and Building Improvements	3,791,095	83,002	(74,893)	3,799,204
Improvements Other Than Buildings	104,079	11,577	(320)	115,336
Intangibles - Other than Software	484	-	-	484
Machinery and Equipment	949,254	53,615	(48,901)	953,968
Software	249,641	6,529	(5,353)	250,817
Total Capital Assets Being Depreciated	31,216,581	963,257	(186,949)	31,992,889
Less Accumulated Depreciation For:				
Infrastructure	14,268,932	992,858	(908)	15,260,882
Buildings and Building Improvements	1,731,661	117,055	(46,941)	1,801,775
Improvements Other Than Buildings	48,933	2,006	(180)	50,759
Intangibles - Other than Software	79	161	-	240
Machinery and Equipment	735,666	61,078	(42,062)	754,682
Software	185,172	12,672	(2,741)	195,103
Total Accumulated Depreciation	16,970,443	1,185,830	(92,832)	18,063,441
Total Capital Assets, Being Depreciated, Net	14,246,138	(222,573)	(94,117)	13,929,448
<b>Governmental Activities Capital Assets, Net</b>	<b>\$ 20,032,681</b>	<b>\$ 1,877,188</b>	<b>\$ (1,789,430)</b>	<b>\$ 20,120,439</b>



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 9 - CAPITAL ASSETS (continued)

	Balance 7/1/2013 (Restated - Note 3)	Increases	Decreases	Balance 6/30/2014
<b>Business-type Activities</b>				
Capital Assets Not Being Depreciated:				
Land	\$ 412,264	\$ 20,556	\$ (1,898)	\$ 430,922
Works of Art and Collections	44,392	642	(9)	45,025
Construction in Progress	219,207	198,234	(221,957)	195,484
Total Capital Assets, Not Being Depreciated	<u>675,863</u>	<u>219,432</u>	<u>(223,864)</u>	<u>671,431</u>
Capital Assets Being Depreciated:				
Infrastructure	317,463	21,221	(133)	338,551
Buildings and Building Improvements	8,856,831	290,654	(20,170)	9,127,315
Improvements Other Than Buildings	424,387	13,257	(3,278)	434,366
Machinery and Equipment	4,026,536	297,237	(75,603)	4,248,170
Software	29,465	18,564	(427)	47,602
Library Collections	828,896	35,406	(2,277)	862,025
Works of Art and Collections	7,524	14	1	7,539
Total Capital Assets Being Depreciated	<u>14,491,102</u>	<u>676,353</u>	<u>(101,887)</u>	<u>15,065,568</u>
Less Accumulated Depreciation For:				
Infrastructure	99,503	13,377	(111)	112,769
Buildings and Building Improvements	2,603,439	222,799	(15,272)	2,810,966
Improvements Other Than Buildings	173,048	13,882	(2,892)	184,038
Machinery and Equipment	1,532,893	213,947	(44,363)	1,702,477
Software	18,907	3,451	(196)	22,162
Library Collections	654,411	32,754	(2,270)	684,895
Works of Art and Collections	1,002	143	-	1,145
Total Accumulated Depreciation	<u>5,083,203</u>	<u>500,353</u>	<u>(65,104)</u>	<u>5,518,452</u>
Total Capital Assets, Being Depreciated, Net	<u>9,407,899</u>	<u>176,000</u>	<u>(36,783)</u>	<u>9,547,116</u>
<b>Business-type Activities, Capital Assets, Net</b>	<u><b>\$ 10,083,762</b></u>	<u><b>\$ 395,432</b></u>	<u><b>\$ (260,647)</b></u>	<u><b>\$ 10,218,547</b></u>

Current period depreciation expense was charged to functions of the primary government as follows (amount in thousands):

Governmental Activities		Business-type Activities	
General Government	\$ 17,120	Higher Education Fund	\$ 494,525
Education	\$ 1,928	State Road and Tollway Authority	4,001
Health and Welfare	\$ 32,217	Internal Service Funds	1,827
Transportation	\$ 1,001,951	<b>Depreciation Expense - Business-type Activities</b>	<u><b>\$ 500,353</b></u>
Public Safety	\$ 69,277		
Economic Development	\$ 21,358		
Culture and Recreation	\$ 10,100		
Conservation	\$ 5,332		
Internal Service Funds			
(Depreciation on capital assets held by the State's internal service funds are charged to the various functions based on their usage of assets)	<u>26,547</u>		
<b>Depreciation Expense - Governmental Activities</b>	<u><b>\$ 1,185,830</b></u>		



## Component Units

Capital Asset activity for the fiscal year-ended June 30, 2014, was as follows (amount in thousands):

	Balance 7/1/2013 (Restated - Note 3)	Increases	Decreases	Balance 6/30/2014
<b>Component Units</b>				
Capital Assets Not Being Depreciated:				
Land	\$ 329,783	\$ 10,549	\$ (1)	\$ 340,331
Works of Art and Collections	1,670	-	-	1,670
Intangibles - Other Than Software	908	2	-	910
Construction in Progress	113,487	59,047	(52,016)	120,518
Total Capital Assets, Not Being Depreciated	445,848	69,598	(52,017)	463,429
Capital Assets Being Depreciated:				
Infrastructure	313,231	4,807	-	318,038
Buildings and Building Improvements	1,211,062	15,870	(9,290)	1,217,642
Improvements Other Than Buildings	520,193	22,199	(77)	542,315
Machinery and Equipment	932,307	105,201	(82,954)	954,554
Software	10,811	2,511	(1,335)	11,987
Library Collections	3,500	235	-	3,735
Works of Art and Collections	71	-	-	71
Total Capital Assets Being Depreciated	2,991,175	150,823	(93,656)	3,048,342
Less Accumulated Depreciation For:				
Infrastructure	125,470	10,496	-	135,966
Buildings and Building Improvements	482,632	34,641	(2,946)	514,327
Improvements Other Than Buildings	220,895	23,979	(206)	244,668
Machinery and Equipment	533,790	59,112	(55,710)	537,192
Software	4,150	1,091	(186)	5,055
Library Collections	2,243	221	-	2,464
Works of Art and Collections	13	1	-	14
Total Accumulated Depreciation	1,369,193	129,541	(59,048)	1,439,686
Total Capital Assets, Being Depreciated, Net	1,621,982	21,282	(34,608)	1,608,656
<b>Component Units Capital Assets, Net*</b>	<b>\$ 2,067,830</b>	<b>\$ 90,880</b>	<b>\$ (86,625)</b>	<b>\$ 2,072,085</b>

\*Certain higher education foundations and other similar organizations utilize FASB standards.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 9 - CAPITAL ASSETS (continued)

As of June 30, 2014, balances are available as follows:

#### Capital Assets Not Being Depreciated:

Land	\$ 20,990
Construction in Progress	24,266
Total Capital Assets, Not Being Depreciated	<u>45,256</u>

#### Capital Assets Being Depreciated

Buildings and Building Improvements	206,164
Machinery and Equipment	21,606
Software	4,237
Total Capital Assets Being Depreciated	<u>232,006</u>

Less: Accumulated Depreciation	<u>(68,093)</u>
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Total Capital Assets, Being Depreciated, Net	<u>163,913</u>
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Capital Assets, Net (FASB presentation)	<u>209,169</u>
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<b>Total Capital Assets, Net - All Component Units</b>	<b><u>\$ 2,281,254</u></b>
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## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 10 - LONG-TERM LIABILITIES

#### A. Changes in Long-term Liabilities

##### Primary Government

Changes in long-term liabilities for the fiscal year-ended June 30, 2014, are as follows (amount in thousands):

	Balance 7/1/2013 <u>Restated (Note 3)</u>	Additions	Reductions	Balance 6/30/2014	Amounts Due Within One Year
<b>Governmental Activities</b>					
General Obligation Bonds Payable	\$ 8,653,160	\$ 857,670	\$ (746,985)	\$ 8,763,845	\$ 759,250
Revenue Bonds Payable	374,415	32,718	(25,780)	381,353	21,525
GARVEE Bonds Payable	1,047,860	-	(134,530)	913,330	141,150
Less deferred amounts:					
Net Unamortized Premiums	772,357	62,076	(88,049)	746,384	-
Total Bonds Payable	10,847,792	952,464	(995,344)	10,804,912	921,925
Notes and Loans Payable	4,000	4,024	(4,000)	4,024	670
Capital Lease Obligations	278,026	8,208	(33,404)	252,830	32,088
Compensated Absences Payable	309,825	134,750	(131,408)	313,167	130,890
Arbitrage	4,877	29	(72)	4,834	-
<b>Total Governmental Activities</b>	<b>\$ 11,444,520</b>	<b>\$ 1,099,475</b>	<b>\$ (1,164,228)</b>	<b>\$ 11,379,767</b>	<b>\$ 1,085,573</b>
<b>Business-type Activities</b>					
Revenue Bonds Payable	\$ 1,573,912	\$ 262,909	\$ (85,673)	\$ 1,751,148	\$ 37,433
Less deferred amounts:					
Net Unamortized Premiums (Discounts)	23,528	13,208	(6,370)	30,366	-
Total Bonds Payable	1,597,440	276,117	(92,043)	1,781,514	37,433
Notes and Loans Payable	401,371	39,345	(436,793)	3,923	662
Capital Lease Obligations	1,865,121	76,002	(111,606)	1,829,517	44,986
Compensated Absences Payable	223,161	160,224	(155,439)	227,946	138,987
Other Postemployment Benefit Obligation	1,554,143	288,934	-	1,843,077	-
Derivative Instrument Payable	7,610	-	(3,841)	3,769	-
<b>Total Business-type Activities</b>	<b>\$ 5,648,846</b>	<b>\$ 840,622</b>	<b>\$ (799,722)</b>	<b>\$ 5,689,746</b>	<b>\$ 222,068</b>

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for these funds are included as part of the above total for governmental activities. The following long-term liabilities of internal service funds were included in the above balance as of June 30, 2014: capital leases of \$79.6 million,

compensated absences of \$4.8 million and notes payable of \$4.0 million. Of these amounts, \$6.4 million, \$2.6 million and \$0.7 million, respectively, are due within one year. In general, the capital leases and compensated absences of the governmental activities are liquidated by the general fund.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 10 - LONG-TERM LIABILITIES (continued)

#### Component Units

Changes in long-term liabilities for the fiscal year-ended June 30, 2014, are as follows (amount in thousands):

	Balance 7/1/2013 (Restated - Note 3)	Additions	Reductions	Balance 6/30/2014	Amounts Due Within One Year
<b>Component Units</b>					
Revenue Bonds Payable	\$ 1,793,219	\$ 36,195	\$ (116,148)	\$ 1,713,266	\$ 71,173
Mortgage Bonds Payable	1,027,985	156,110	(149,015)	1,035,080	24,445
Net Unamortized Premiums	24,386	14,909	(3,207)	36,088	-
Total Bonds Payable	2,845,590	207,214	(268,370)	2,784,434	95,618
Notes and Loans Payable	216,889	47,956	(64,466)	200,379	70,541
Net Unamortized Premiums	400	-	(400)	-	-
Capital Lease Obligations	2,959	34,597	(8,224)	29,332	4,574
Compensated Absences Payable	26,432	10,171	(9,878)	26,725	19,765
Grand Prizes Payable	225,577	9,696	(34,704)	200,569	7,810
Other Liabilities	55,928	13,104	(7,429)	61,603	3,047
<b>Total Component Units</b>	<b>\$ 3,373,775</b>	<b>\$ 322,738</b>	<b>\$ (393,471)</b>	<b>\$ 3,303,042</b>	<b>\$ 201,355</b>

#### **B. Bonds and Notes Payable**

At June 30, 2014, bonds and notes payable currently outstanding are as follows (amount in thousands):

	Interest Rates	Maturing Through Year	Original Issue Amount	Outstanding Amount
<b><u>Governmental Activities</u></b>				
General Obligation Bonds				
General Government	.35% - 7.25%	2033	\$ 16,652,025	\$ 6,043,160
General Government - Refunding	2.0% - 9.00%	2026		2,720,685
Revenue Bonds				
Transportation Projects	2.25% - 7.00%	2049	664,623	381,353
GARVEE Bonds	3.00% - 5.00%	2021	1,650,000	913,330
Notes and Loans Payable	4.60% - 4.63%	2020	4,024	4,024
<b><u>Business-type Activities</u></b>				
Revenue Bonds				
Georgia Higher Education Facilities Authority	3.0% - 6.25%	2041	294,915	281,160
Higher Education Foundations	2.0% - 6.5%	2043	1,701,390	1,469,988
Notes and Loans Payable	0.0% - 8.5%	2023	6,500	3,923
<b><u>Component Units</u></b>				
Revenue Bonds				
Higher Education Foundations	.02% - 6.3%	2044	1,420,300	1,253,700
Georgia Tech Foundation	2.0% - 6.66%	2032	269,845	234,800
Other Revenue Bonds	.54% - 5.28%	2036	355,145	224,766
Mortgage Bonds				
Georgia Housing and Financing Authority	.15% - 5.375%	2044	1,456,070	1,035,080
Notes and Loans Payable				
Higher Education Foundations	.48% - 4.25%	2028	136,868	98,457
Georgia Tech Foundation	0.79%	2016	62,311	51,462
Other Notes and Loans Payable	.57% - 4.31%	2026	70,141	50,460



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### C. General Obligation Bonds

#### Primary Government

The State issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities and equipment. General obligation bonds have been issued for both general State and proprietary activities, to provide loans to local governments for water and sewer systems, to construct educational facilities for local school systems, and to refund general obligation bonds.

General obligation bonds are direct obligations of the State to which the full faith and credit of the State are pledged.

#### **Bonds Authorized but Unissued**

Authorized but unissued general obligation bonds as of June 30, 2014, are as follows (amount in thousands):

<u>Purpose</u>	<u>Authorized Unissued Debt</u>
K-12 Education	\$ 252,805
Higher Education	47,775
Transportation	132,000
Other	17,925
<b>Total</b>	<b>\$ 450,505</b>

#### **Defeasance and Refunding of General Obligation Bonds**

During fiscal year 2014, the State did not issue any refunding bonds. As of June 30, 2014, there was a total of \$1.1 billion of refunded State general obligation bonds outstanding. The debt service on these refunded bonds is paid from interest earnings and principal maturities of direct obligation U.S. Treasury securities which are held in escrow and are irrevocable and pledged solely for this purpose.

#### **Early Retirement of Debt**

From funds received from the sale of state property and from interest earnings available for the advance

retirement of debt, the State made four purchases of various series of State of Georgia General Obligation Bonds in the secondary market with a par value of \$0.9 million. The early retirements of the bonds will save the State \$1.4 million in future principal and interest appropriations. Since July 1, 2000, the early retirement program has saved the State over \$1.1 billion in future principal and interest appropriations.

### D. Revenue Bonds

#### Governmental Activities

State Road and Tollway Authority (SRTA) has issued Guaranteed Revenue Bonds for the purpose of financing certain road and bridge projects in the State. The guaranteed revenue bonds are secured by the amount of net proceeds of the motor fuel tax provided for in a joint resolution of the State Transportation Board and SRTA. Further, the State has guaranteed the full payment of the bonds and the interest.

SRTA issued Federal Highway Grant Anticipation Revenue Bonds and Federal Highway Reimbursement Bonds (GARVEE's). These bond proceeds will be used for the purpose of providing funds for an approved land public transportation project. These bonds do not constitute a pledge of the faith and credit of SRTA or the State.

In fiscal year 2014, SRTA has issued toll revenue bonds for the purpose of paying the costs of certain tolling infrastructure relating to the I-75 South Metro Express Lanes Project, financing a debt service reserve and paying the costs of issuance of the bonds. Interest on the bonds will not be paid on a current basis, but will be added to the principal amount of such bonds on each "accretion date," which is each June 1 and December 1, commencing December 1, 2014. Interest on these bonds ranges from 6.25% to 7.00%. As of June 30, 2014 the outstanding principal balance is \$26 million.

SRTA has entered into an agreement with the Department of Transportation (DOT) and a developer. The developer is solely responsible for satisfying a Developer Finance Obligation at its own





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 10 - LONG-TERM LIABILITIES (continued)

risk and cost without risk and recourse to SRTA or DOT. The developer will pursue and maintain this obligation in accordance with a Project Plan of Finance. The obligation requires the developer to self-finance a portion of the costs of the project in an amount not less than \$60 million. As work is performed on the project, the developer remits payment requests to DOT. DOT contractually agreed to be SRTA's project manager and must review and approve all developer invoices prior to payment by SRTA. The portion of financing contributed by the developer during development and construction is expected to be repaid fully at final acceptance of the project with proceeds of first lien toll revenue bonds expected to be issued in fiscal year 2019.

#### **Business-type Activities**

SRTA issued toll revenue bonds for the purpose of financing a portion of the costs of acquiring, constructing and maintaining the Georgia 400 Extension. The toll revenues generated from the usage of the Georgia 400 Extension secured these bonds. These bonds were originally set to mature on June 1, 2017; however, they were paid off on December 1, 2013.

Georgia Higher Education Facilities Authority (GHEFA) has issued revenue bonds for the purpose of acquiring, constructing and equipping several projects on college campuses throughout the State. The bonds are secured solely by the related security deed and related assignment of contract documents. As of June 30, 2014, the outstanding principal for these revenue bonds is \$281.2 million.

Georgia Tech Facilities, Inc. has issued various revenue bonds to finance the costs of acquiring, renovating, constructing and equipping various facilities on the Georgia Institute of Technology campus. The bond issues have interest rates ranging from 2.0% to 5.3% and the maturities range from 2017 to 2041. As of June 30, 2014, the outstanding principal for these revenue bonds is \$285.9 million.

Georgia State University Foundation, Inc. has issued various revenue bonds to finance the costs of acquiring, renovating, constructing and equipping

various facilities on the Georgia State University campus. These bond issues have interest rates ranging from 3.0% to 6.15% and the maturities range from 2016 to 2038. As of June 30, 2014, the outstanding principal balance for these revenue bonds is \$228.0 million.

VSU Auxiliary Services Real Estate Foundation, Inc. has issued various revenue bonds to finance the costs of construction of various facilities on the Valdosta State University campus. These bond issues have interest rates ranging from 2.00% to 5.5% and the maturities range from 2031 to 2039. As of December 31, 2013, the outstanding principal balance for these revenue bonds is \$177.4 million.

Armstrong Atlantic State University Educational Properties Foundation, Inc. has issued various revenue bonds to finance the costs of acquiring, renovating, constructing, and equipping various facilities on the Armstrong Atlantic State University campus. These bonds bear interest payable semiannually at fixed rates ranging from 3.0% to 5.13% and the maturities range from 2031 to 2039. As of December 31, 2013, the outstanding principal balance for these revenue bonds is \$90.9 million.

The Georgia State University Research Foundation, Inc. has issued revenue bonds dated December 1, 2007 to finance or refinance the cost of the acquisition, construction and equipping of a research facility located in a new Georgia State University Science Park on the campus of the University. Term bonds under the agreement bear interest payable semiannually at fixed rates ranging from 4.75% to 5.25%. Serial bonds under the loan agreement bear interest payable semi-annually at a rate of 4.5% until July 1, 2014 when the interest rate increases to 5.0%. The bonds mature in 2040. As of June 30, 2014, the outstanding principal balance for these revenue bonds is \$85.6 million.

The Georgia Southern University Housing Foundation, Inc. has issued various revenue bonds to finance the costs of acquiring, renovating, constructing and equipping various facilities on the Georgia Southern University campus. The bond issues have interest rates ranging from 2.0% to 5.25% and the maturities range from 2029 to 2043.





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

As of June 30, 2014, the outstanding principal balance for these revenue bonds is \$222.4 million.

The Middle Georgia State College Real Estate Foundation, Inc. has issued various revenue bonds to finance the costs of acquiring, renovating, constructing and equipping various facilities on the Middle Georgia State College campus. The bond issues have interest rates ranging from 2.0% to 5.75% and the maturities range from 2020 to 2043. As of June 30, 2014, the outstanding principal for these revenue bonds is \$97.1 million.

The University of North Georgia Real Estate Foundation, Inc. has issued various revenue bonds to finance the costs of acquiring, renovating, constructing and equipping various facilities on the University of North Georgia campus. The bond issues have interest rates ranging from 2.0% to 5.25% and the maturities range from 2024 to 2041. As of June 30, 2014, the outstanding principal for these revenue bonds is \$155.6 million.

The UWG Real Estate Foundation, Inc. has issued various revenue bonds to finance the costs of acquiring, renovating, constructing and equipping various facilities on the University of West Georgia campus. The bond issues have interest rates ranging from 2.0% to 6.5% and the maturities range from 2032 to 2043. As of June 30, 2014, the outstanding principle for these revenue bonds is \$127.2 million.

### Component Units

Revenue bonds issued by various Higher Education foundations, for the acquisition and improvement of properties and facilities, had an outstanding balance at June 30, 2014, of \$1.3 billion.

Other component units had revenue bonds payable outstanding at June 30, 2014, of \$459.6 million as detailed below (amount in thousands):

	<u>Amount</u>
Georgia Tech Foundation, Inc.	\$ 234,800
Georgia Environmental Finance Authority	124,680
Georgia World Congress Center Lake Lanier Islands Development Authority	88,800
Regional Educational Service Agencies	8,021
	3,265
<b>Total</b>	<b><u>\$ 459,566</u></b>

## **E. Mortgage Bonds**

### Component Units

Mortgage bonds outstanding of \$1.0 billion at June 30, 2014, were issued by the Georgia Housing and Finance Authority for financing the purchase of single-family mortgage loans for eligible persons and families of low and moderate income within the State.

## **F. Notes and Loans Payable**

### Governmental Activities

Notes and loans payable for governmental activities as of June 30, 2014, were \$4.0 million, attributable to the Georgia Technology Authority's entering into three notes during 2014 to finance equipment purchases. Interest rates for the notes range from 4.6% to 4.63% and the maturity date for all notes is 2020.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 10 - LONG-TERM LIABILITIES (continued)

#### Business-type Activities

At July 1, 2013, there was an outstanding loan balance of \$396.8 million for a loan obtained under the Federal Unemployment Account (FUA), which provided for a loan fund for State unemployment programs to ensure a continued flow of unemployment benefits during times of economic downturn. Georgia was one of 36 states that borrowed from the U.S. Treasury to pay State unemployment benefits. During fiscal year 2014, the State borrowed an additional \$39.3 million to pay state unemployment benefits, and employer FUTA tax credits in the amount of \$123.6 million were applied to the loan balance. The State repaid \$312.5 million to the U.S. Treasury paying off the loan balance on May 14, 2014.

Armstrong Atlantic State University Educational Properties Foundation, Inc. had a note payable balance of \$0.6 million as of December 31, 2013.

The University of North Georgia Real Estate Foundation, Inc. had a note payable balance of \$3.3 million as of June 30, 2014.

#### Component Units

Notes and loans payable for component units as of June 30, 2014, were as follows (amount in thousands):

	<u>Amount</u>
Higher Education Foundations	\$ 98,458
Georgia Tech Foundation, Inc.	51,462
Georgia Ports Authority	34,057
Lake Lanier Islands Development Authority	12,892
Georgia Military College	3,510
<b>Total</b>	<b><u>\$ 200,379</u></b>

#### Higher Education Foundations Notes and Loans

During fiscal year 2012, MCG Health System, Inc. entered into a note in the amount of \$50.0 million. Funds from the note are to be used to fund certain construction and renovation projects and to purchase new and replacement equipment. The note bears a fixed interest rate of 2.05% for a three year term, and the interest is due monthly. The balance on the note at June 30, 2014 was \$50.0 million.

During fiscal year 2014, Kennesaw State University Foundation, Inc. entered into a secured term note with a bank in the amount of \$12.8 million to acquire property. The note accrues interest at the 30-day LIBOR plus 2.25%, with interest payments due monthly. The note is collateralized by the building and land. As of June 30 2014, the outstanding balance on the note was \$12.7 million.

Notes and loans payable include a revolving credit agreement for the University of Georgia Research Foundation, Inc. which provides for borrowings or letters of credit at the Research Foundation's option. At June 30, 2014, amounts outstanding or issued under this agreement included borrowings of \$8.5 million, with no unused letters of credit or bank reserves, resulting in \$41.5 million available as borrowing capacity under this line. Borrowings under the revolving credit agreement bear interest at the bank's 30-day LIBOR plus 0.8%. At June 30, 2014, the rate applicable to the borrowings was .95%.

During fiscal year 2007, the University of Georgia Foundation signed a \$6.2 million promissory loan agreement which expires on November 1, 2037. Interest is charged at the bank's 30-day LIBOR plus 0.325%. The balance on this note at June 30, 2014, was \$5.6 million. In addition, during fiscal year 2014, the Foundation entered into a line of credit agreement totaling \$9.5 million for use in the



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

acquisition and renovation of the Washington, D.C. property. As of June 30, 2014, the balance outstanding on this line of credit was \$5.6 million.

During fiscal year 2014, the Georgia Tech Athletic Association entered in a note payable for \$9.0 million, which is secured by real property. Interest is payable quarterly at a variable rate of 30-day LIBOR plus 1.85% per annum. As of June 30, 2014, the outstanding balance on the note was \$8.1 million.

In addition to the notes and loans discussed in the previous paragraphs, as of June 30, 2014, an additional \$7.9 million in notes was held by various higher education foundations.

### Other Component Units Notes and Loans

The Georgia Ports Authority maintains an uncollateralized revolving line of credit in the amount of \$48.0 million. As of June 30, 2014, \$34.1 million was outstanding on this line of credit. The interest rate (0.57% at June 30, 2014) is based on the one month LIBOR rate. This revolving line of credit expires on September 5, 2017.

The Georgia Tech Foundation, Inc. has five \$10.0 million revolving lines of credit and one \$35.5 million non-revolving line of credit. As of June 30, 2014, \$51.5 million was outstanding on these lines of credit. Interest is calculated using the 30-day LIBOR rate.

### G. Interest Rate Swaps

As a means of interest rate management, various higher education foundations have entered into interest rate swap agreements. For further details on these agreements, please refer to Note 6 Derivative Instruments.

### H. Pollution Remediation

Pollution remediation obligations reflect estimates that have the potential to change due to such items as price increases or reductions, new technology, or changes in applicable laws or regulations.

## Governmental Activities

### Department of Transportation

DOT has recorded liabilities totaling \$0.4 million at June 30, 2014, for pollution remediation related to underground storage tanks at two locations and for pollution remediation at two laboratory sites. The liabilities were determined using the expected cash flow measurement technique which measures the liability as the sum of probability-weighted amounts in a range of possible estimated amounts. The estimated amount of recovery from insurance and other potentially responsible parties is \$0.03 million. Pollution remediation liability activity in fiscal year 2014 was as follows (amount in thousands):

Balance			Balance	Amounts due
7/1/2013	Additions	Reductions	6/30/2014	Within One Year
\$ 526	\$ -	\$ (168)	\$ 358	\$ 194

### Department of Defense

The Department of Defense has recorded liabilities totaling \$0.3 million at June 30, 2014, for pollution remediation primarily related to ground contamination at four sites. The liabilities were determined by previous experience. The estimated amount of recovery from insurance and other potentially responsible parties is \$0.3 million. Pollution remediation liability activity in fiscal year 2014 was as follows (amount in thousands):

Balance			Balance	Amounts due
7/1/2013	Additions	Reductions	6/30/2014	Within One Year
\$ 309	\$ -	\$ (20)	\$ 289	\$ 26

### Department of Agriculture

The Department of Agriculture has learned that it may have treated, stored, or disposed of a small amount of potentially hazardous material at a Marine Shale Processors site and therefore may have to participate in pollution remediation. No estimate of a potential liability is available.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 10 - LONG-TERM LIABILITIES (continued)

#### Business-type Activities

##### University of Georgia

The University of Georgia is responsible for pollution remediation at the Milledge Avenue landfill site. The University of Georgia has recorded a liability and expense related to this pollution remediation in the amount of \$0.9 million. The liability is reflected on the Statement of Net Position in Accounts Payable and on the Statement of Revenues, Expenses and Changes in Fund Net Position in Services and Supplies. The liability was determined using a five year budget estimate provided by Brown and Caldwell. The University of Georgia does not anticipate any significant changes to the expected remediation outlay. There are no expected recoveries that have reduced the liability. Pollution remediation liability activity in fiscal 2014 was as follows (amount in thousands):

Balance			Balance	Amounts due
7/1/2013	Additions	Reductions	6/30/2014	Within One Year
\$ 956	\$ 47	\$ (120)	\$ 883	\$ 170

##### Georgia Institute of Technology

Georgia Institute of Technology is responsible for pollution monitoring and remediation in all Institute facilities, including asbestos abatement. Monitoring and remediation activities are performed during renovation/construction projects when deemed necessary by Institute management. As of June 30, 2014, the Institute recorded a liability and expense in the amount of \$0.1 million for pollution monitoring and remediation projects in various Institute structures. The liability is reflected on the Statement of Net Position in Accounts Payable and on the Statement of Revenues, Expenses, and Changes in Fund Net Position in Services and Supplies. The liability was determined using the expected cash flow measurement technique, which measures the liability as the sum of probability-weighted amounts in a range of possible estimated amounts. The Institute does not anticipate any significant changes to the expected remediation outlay. There are no expected recoveries that have reduced the liability. Pollution remediation liability activity in fiscal 2014 was as follows (amount in thousands):

Balance			Balance	Amounts Due
7/1/2013	Additions	Reductions	6/30/2014	Within One Year
\$ 504	\$ 143	\$ (504)	\$ 143	\$ 143

##### Georgia Regents University

Georgia Regents University is responsible for asbestos abatement as a small part of the project costs for various projects. The University has recorded a liability and expense related to this pollution remediation in the amount of \$0.001 million. The liability is reflected on the Statement of Net Position in Accounts Payable and on the Statement of Revenues, Expenses, and Changes in Fund Net Position in Services and Supplies. The liability is the remaining amount of project abatement costs at June 30, 2014. The University does not anticipate any significant changes to the expected remediation outlay. Pollution remediation liability activity in fiscal year 2014 was as follows (amount in thousands):

Balance			Balance	Amounts Due
7/1/2013	Additions	Reductions	6/30/2014	Within One Year
\$ 26	\$ 63	\$ (88)	\$ 1	\$ 1

##### Georgia Southern University (GSU) Housing Foundation, Inc.

The two housing facilities constructed with the proceeds from a Foundation bond issue required some unexpected repairs. For one of the housing facilities, a mold problem was discovered, and the costs to repair the damage to the facility were \$1.9 million, recognized during the two fiscal years ending June 30, 2009 and 2008. Claims have been made against the developer. All claims are currently under review by the respective claims adjusters. Any amount expected to be recovered from these claims cannot be estimated at this time.

For the other housing facility, a mold problem was also discovered in May, 2009, and the costs to repair the damage to the facility were \$4.9 million, which were paid by GSU. This amount, which was



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

recognized in the fiscal year ended June 30, 2010, is to be repaid to GSU sometime after the next fiscal year and is considered long-term. Claims were filed by the Foundation's attorneys against the developer during the prior fiscal year. The court's initial ruling was to put the parties involved in arbitration. Any amount expected to be recovered cannot be estimated at this time.

### Component Units

#### **Georgia Ports Authority**

The Georgia Ports Authority is responsible for certain pollution remediation costs related to soil and groundwater contamination at its Bainbridge, Georgia terminal. The Georgia Ports Authority has recorded a liability of \$1.0 million as of June 30, 2014. The liability was determined using a five year budget estimate provided by an engineering firm using a discounted cash flow rate. Pollution remediation liability activity in fiscal year 2014 was as follows (amount in thousands):

Balance			Balance		Amounts Due	
<u>7/1/2013</u>	<u>Additions</u>	<u>Reductions</u>	<u>6/30/2014</u>	<u>Within One Year</u>		
\$ 1,549	\$ -	\$ (520)	\$ 1,029	\$ 454		



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 10 - LONG-TERM LIABILITIES (continued)

#### I. Debt Service Requirements

Annual debt service requirements to maturity for general obligation bonds, revenue bonds, GARVEE bonds, mortgage bonds and notes and loans payable are as follows (amount in thousands):

##### Primary Government

Year	Governmental Activities							
	General Obligation Bonds		Revenue Bonds		GARVEE Bonds		Notes and Loans Payable	
	Principal *	Interest	Principal **	Interest	Principal	Interest	Principal	Interest
2015	\$ 759,250	\$ 380,566	\$ 21,525	\$ 17,283	\$ 141,150	\$ 44,095	\$ 670	\$ 158
2016	699,855	344,006	38,045	15,956	147,640	-	764	139
2017	675,745	311,647	39,965	14,034	154,560	30,684	800	103
2018	665,910	279,233	41,980	12,014	162,085	23,161	838	65
2019	620,195	248,973	50,753	9,893	119,135	15,197	877	26
2020-2024	2,693,310	850,832	171,281	18,199	188,760	12,357	75	-
2025-2029	1,968,155	351,159	4,531	11,919	-	-	-	-
2030-2034	681,425	53,257	6,713	11,919	-	-	-	-
2035-2039	-	-	7,725	10,911	-	-	-	-
2040-2044	-	-	10,830	7,802	-	-	-	-
2045-2049	-	-	15,500	3,443	-	-	-	-
<b>Total</b>	<b>\$8,763,845</b>	<b>\$2,819,673</b>	<b>\$ 408,848</b>	<b>\$ 133,373</b>	<b>\$ 913,330</b>	<b>\$ 125,494</b>	<b>\$ 4,024</b>	<b>\$ 491</b>

Year	Business-type Activities			
	Revenue Bonds		Notes and Loans Payable	
	Principal	Interest	Principal	Interest
2015	\$ 37,433	\$ 81,354	\$ 662	\$ 26
2016	44,743	80,555	711	11
2017	43,978	78,780	457	-
2018	47,001	76,896	473	-
2019	48,897	74,835	405	-
2020-2024	280,818	337,521	1,215	-
2025-2029	363,934	265,752	-	-
2030-2034	385,274	176,636	-	-
2035-2039	393,930	80,052	-	-
2040-2044	105,140	6,833	-	-
<b>Total</b>	<b>\$1,751,148</b>	<b>\$1,259,214</b>	<b>\$ 3,923</b>	<b>\$ 37</b>

\* Includes \$127.3 million of bonds with variable interest rates that reset weekly at a spread of 40 basis points to the weekly Securities Industry and Financial Markets Association rate. The interest rate at June 30, 2014, for these variable rate bonds, was 0.46%.

\*\* Includes accreted interest of \$27.4 million that will be recorded beginning in FY 2015 by the State Toll and Roadway Authority to increase bonds payable as the interest accretes.





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### Component Units

	<b>Higher Education Foundations</b>		<b>Georgia Tech Foundation</b>		<b>Other Component Units</b>	
	<b>Revenue Bonds</b>		<b>Revenue Bonds</b>		<b>Revenue Bonds</b>	
<b>Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>
2015	\$ 32,455	\$ 54,968	\$ 9,605	\$ 11,806	\$ 29,113	\$ 8,778
2016	30,155	54,307	9,935	11,487	13,535	8,236
2017	32,485	53,097	10,295	11,119	13,968	7,794
2018	34,030	51,741	10,725	10,691	14,426	7,334
2019	34,545	50,287	11,225	10,184	14,901	6,856
2020-2024	255,090	218,765	62,880	40,968	39,415	28,031
2025-2029	247,528	164,598	76,230	22,252	6,263	25,052
2030-2034	295,888	103,636	43,905	3,261	86,750	9,717
2035-2039	200,544	44,518	-	-	6,395	671
2040-2044	90,980	7,972	-	-	-	-
<b>Total</b>	<b>\$ 1,253,700</b>	<b>\$ 803,889</b>	<b>\$ 234,800</b>	<b>\$ 121,768</b>	<b>\$ 224,766</b>	<b>\$ 102,469</b>

	<b>Higher Education Foundations</b>		<b>Georgia Tech Foundation</b>		<b>Other Component Units</b>	
	<b>Notes and Loans Payable</b>		<b>Notes and Loans Payable</b>		<b>Notes and Loans Payable</b>	
<b>Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>	<b>Principal</b>	<b>Interest</b>
2015	\$ 12,716	\$ 2,046	\$ 51,462	\$ 381	\$ 6,363	\$ 614
2016	72,486	1,880	-	-	2,885	436
2017	1,343	494	-	-	2,919	403
2018	1,354	463	-	-	29,011	368
2019	1,364	430	-	-	990	331
2020-2024	4,850	1,688	-	-	5,547	1,060
2025-2029	1,436	1,079	-	-	2,745	117
2030-2034	1,571	647	-	-	-	-
2035-2039	1,337	140	-	-	-	-
<b>Total</b>	<b>\$ 98,457</b>	<b>\$ 8,867</b>	<b>\$ 51,462</b>	<b>\$ 381</b>	<b>\$ 50,460</b>	<b>\$ 3,329</b>

	<b>Georgia Housing and Finance Authority</b>	
	<b>Mortgage Bonds</b>	
<b>Year</b>	<b>Principal</b>	<b>Interest</b>
2015	\$ 24,445	\$ 38,123
2016	26,650	37,638
2017	34,120	36,955
2018	27,830	36,062
2019	29,250	35,318
2020-2024	174,000	160,629
2025-2029	190,740	123,441
2030-2034	215,335	82,291
2035-2039	201,635	38,156
2040-2044	111,075	8,444
<b>Total</b>	<b>\$ 1,035,080</b>	<b>\$ 597,057</b>



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 11 - LEASES

#### A. Operating Leases

The State leases land, office facilities, office and computer equipment, and other assets. Some of these leases are considered for accounting purposes to be operating leases. Although lease terms vary, many leases are subject to appropriation from the General Assembly to continue the obligation. Other leases generally contain provisions that, at the expiration date of the original term of the lease, the State has the option of renewing the lease on a year-to-year basis. Leases renewed yearly for a

specified time period, i.e. lease expires at 12 months and must be renewed for the next year, do not meet the qualification as an operating lease. Total lease payments for the State's governmental activities, business-type activities, and component units were \$44.2 million, \$50.8 million, and \$13.5 million, respectively, for the year ended June 30, 2014. Future minimum commitments for operating leases as of June 30, 2014, are listed below (amount in thousands).

Fiscal Year Ended June 30	Primary Government		Component Units
	Governmental Activities	Business-type Activities	
2015	\$ 31,916	\$ 45,908	\$ 10,966
2016	17,310	20,613	11,019
2017	8,993	18,394	9,962
2018	4,254	16,721	8,252
2019	2,286	15,094	6,492
2020-2024	4,617	58,467	20,105
2025-2029	1,270	44,371	1,260
2030-2034	263	24,514	100
2035-2039	10	6,106	40
2040-2044	-	1,060	-
2045-2049	-	1,446	-
<b>Total Minimum Commitments</b>	<b>\$ 70,919</b>	<b>\$ 252,694</b>	<b>\$ 68,196</b>





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### B. Capital Leases

The State acquires certain property and equipment through multi-year capital leases with varying terms and options. In accordance with OCGA 50-5-64, the majority of these agreements shall terminate absolutely and without further obligation at the close of the fiscal year in which it was executed and at the close of each succeeding fiscal year for which it may be renewed. These agreements may be renewed only by a positive action taken by the State. The agreements shall terminate immediately at such time

as appropriated and otherwise unobligated funds are no longer available to satisfy the obligations of the State. The expense resulting from the amortization of assets recorded under capital leases is included in depreciation expense. At June 30, 2014, the historical cost of assets acquired through capital leases was as follows (amount in thousands):

	<b>Primary Government</b>		
	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Component Units</b>
Land	\$ -	\$ 50,164	\$ -
Infrastructure	-	51,592	-
Buildings	409,710	3,715,131	3,812
Improvements Other Than Buildings	-	44,789	-
Machinery and Equipment	3,362	30,321	34,012
Less: Accumulated Depreciation	(229,512)	(700,196)	(8,981)
<b>Total Assets Held Under Capital Lease</b>	<b>\$ 183,560</b>	<b>\$ 3,191,801</b>	<b>\$ 28,843</b>

At June 30, 2014, future commitments under capital leases were as follows (amount in thousands):

<b>Fiscal Year Ended June 30</b>	<b>Primary Government</b>		
	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Component Units</b>
2015	\$ 57,893	\$ 147,377	\$ 6,332
2016	50,080	147,167	5,813
2017	45,866	147,971	5,381
2018	44,500	148,597	4,952
2019	43,413	149,017	4,645
2020-2024	105,857	559,623	8,745
2025-2029	53,386	827,231	283
2030-2034	26,444	702,615	116
2035-2039	15,170	406,038	90
2040-2044	6,566	48,688	90
2045-2049	30	213	90
2050-2054	30	108	90
Total Capital Lease Payments	449,235	3,284,645	36,627
Less: Interest	(185,859)	(1,300,900)	(7,281)
Executory Costs	(10,546)	(154,228)	(14)
<b>Present Value of Capital Lease Payments</b>	<b>\$ 252,830</b>	<b>\$ 1,829,517</b>	<b>\$ 29,332</b>



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 11 - LEASES (continued)

#### C. Leases Receivable

The State leases certain facilities and land for use by others for terms varying from 1 to 40 years. The leases are accounted for as operating leases; revenues for services provided and for use of facilities are recorded when earned. Total revenues from rental of land and facilities for the State's governmental activities, business-type activities, and

component units were \$8.6 million, \$.1 million, and \$30.8 million, respectively, for the year ended June 30, 2014. Minimum future revenues and rentals to be received under operating leases as of June 30, 2014, are as follows (amount in thousands):

<u>Fiscal Year Ended June 30</u>	<u>Primary Government</u>		<u>Component Units</u>
	<u>Governmental Activities</u>	<u>Business-type Activities</u>	
2015	\$ 8,556	\$ -	\$ 27,320
2016	8,652	-	17,917
2017	8,770	-	16,770
2018	8,889	-	16,244
2019	9,007	-	14,677
2020-2024	8,741	-	69,367
2025-2029	3,613	-	60,976
2030-2034	3,834	-	49,653
2035-2039	4,054	-	13,962
2040-2044	4,272	-	1,812
2045-2049	488	-	1,961
2050-2054	-	-	624
<b>Total Minimum Revenues</b>	<b>\$ 68,876</b>	<b>\$ -</b>	<b>\$ 291,283</b>



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 12 - ENDOWMENTS

#### Primary Government

##### A. Georgia Institute of Technology

The Institute's donor restricted endowment funds consist of true endowments. The Institute classifies true endowments as restricted nonexpendable net position. A true endowment is established when the donor states that the gift is to be held permanently as an endowment as identified in a written gift agreement or the organization restricts it for a specific use as solicited from donors. The original funds and any additional principal cannot be withdrawn, expended, or otherwise exhausted. The by-laws of the Board of Regents of the University System of Georgia permit each individual institution to use prudent judgment in the spending of realized and unrealized endowment appreciation. Donor-restricted endowment appreciation is periodically transferred to restricted – expendable net position for expenditure as specified by the purpose of the endowment.

Net Position (in thousands):

Restricted - Nonexpendable	\$	63,074
Restricted - Expendable		<u>7,307</u>
	\$	<u><u>70,381</u></u>

##### B. Georgia State University Foundation, Inc.

The Foundation's endowment consists of approximately 465 individual funds established for a variety of purposes including both donor-restricted endowment funds and funds designated by the Board of Trustees (Board) to function as endowments. Net position associated with endowment funds, including funds designated by the Board of Trustees to function as endowments, are classified and reported based on the existence or absence of donor-imposed restrictions.

#### Interpretation of Relevant Law

The Board of Trustees of the Foundation has interpreted Georgia Uniform Prudent Management of Institutional Funds Act ("UPMIFA") of 2008, as requiring the assets of an endowment fund be

donor-restricted until allocated for spending, unless otherwise specifically stated in the gift instrument. The Board believes this interpretation is consistent with the long-established Board-approved investment and spending policy which is specifically referenced in the Foundation's endowed gift instrument. In accordance with the investment policy and UPMIFA, with the exception of certain restricted assets that are separately invested, all restricted endowment assets are invested in the endowment pool on a pooled basis until allocated for spending.

As a result of this interpretation, the Foundation classifies permanently restricted net position as assets that, under the terms of the gift instrument, are permanent endowments not wholly expendable by the Foundation on a current basis until a portion is allocated for spending. Permanently restricted assets are invested in perpetuity in the endowment investment pool subject to periodic spending allocations where a portion of the donor-restricted endowment fund in permanently restricted net position is allocated and classified as temporarily restricted net position available for spending.

The endowment investment pool also includes donor-restricted funds classified as temporarily restricted net position, not specifically designated as permanently restricted endowment funds but they are restricted and designated for a particular college or unit of the University. From time to time the Foundation will approve requests from a college or unit to invest a portion of these funds in the endowment investment pool. These funds are designated as quasi endowments or funds functioning as endowments. The Foundation classifies these funds and the related investment return and spending allocation as temporarily restricted net position. There is no unrestricted net position invested in the endowment investment pool.

Based on the interpretation of the investment policy and UPMIFA, the total return of the endowment investment pool including appreciation, depreciation, income, expenses and fees shall be allocated to each endowment based on the ratio of that endowment's investment balance to the total endowment pool and included as part of the endowment net position classification.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 12 - ENDOWMENTS (continued)

#### **Return Objectives and Risk Parameters**

The Foundation's primary long-term objective of the endowment pool is to earn an average annual total return net of fees and expenses (including advisor and Foundation fees), through appreciation and income, equal to or greater than the spending allocation rate, plus the rate of inflation as measured by the Consumer Price Index for all Urban Consumers (CPI-U), over long time periods (rolling ten or fifteen-year periods).

The Foundation understands the long-term nature of the endowment pool and believes investing in assets with higher return expectations outweighs the short-term volatility risks. In order to achieve the objectives, historically, funds have had to exceed the objective substantially during some periods in order to compensate for inevitable shortfalls during other periods. Hence, the evaluation of progress toward the objectives should be made with a long-term perspective. The Foundation also recognizes the objectives to grow the endowment, produce a predictable spending allocation, and to cover fees, involves tradeoffs that must be balanced in establishing the investment and spending policies.

The Foundation stands prepared to incur risks consistent with its pursuit of the return objective set forth above, subject to two overarching limits. Its endowment pool should be deployed in a manner that reduces to tolerable levels (defined as 25% or below) the probabilities that it will suffer (1) peak-to-trough declines in endowment purchasing power exceeding 20% or (2) a shortfall exceeding 3% annualized total return relative to those of an approved peer group measured over rolling five-year periods.

#### **Endowment Spending Policy**

In accordance with UPMIFA the Foundation considers the following factors in making a determination to appropriate and allocate assets for spending or accumulate assets of an endowment fund:

- 1) The duration and preservation of the fund
- 2) The purposes of the Foundation and the endowment fund
- 3) General economic conditions
- 4) The possible effect of inflation and deflation
- 5) The expected total return from income and the appreciation of investments
- 6) Other resources of the Foundation
- 7) The investment policies of the Foundation

According to the spending policy, the Foundation is not obliged to allocate for spending a stated percentage of its endowment assets in any given year. However, in order to achieve both reasonable stability in budgeting and a reasonable balance between near-term and distant programmatic priorities, the Board has adopted the following spending policy:

The allocation for spending in any given fiscal year shall equal:

- 70% of spending for the prior year, adjusted for cumulative changes in inflation (as measured by CPI), plus
- 30% of Foundation's long-term spending rate (currently 4.5%) applied to the endowment's market value at the beginning of the year.

This amount is divided by the endowment market value at the beginning of the year to calculate the spending allocation rate, which was 4.25% for the year ended June 30, 2013. The spending allocation rate for the year ended June 30, 2014 of 4.20% was applied to each individual endowment based on its average market value during the year. The total endowment spending allocation distributed for the year ended June 30, 2014 was \$4.9 million. To the extent that the endowment investment pool's total return is greater or less than the allocations made for spending, the fair value of each endowment increases or decreases accordingly.



	Donor- restricted Endowment Funds	Quasi- endowment Funds	Total
<b>Endowment net position composition by classification</b> (in thousands)			
Unrestricted	\$ -	\$ -	\$ -
Temporarily Restricted	-	29,316	29,316
Permanently Restricted	98,057	-	98,057
	<u>\$ 98,057</u>	<u>\$ 29,316</u>	<u>\$ 127,373</u>

	Donor- restricted Endowment Funds	Quasi- endowment Funds	Total
<b>Changes in endowment net position</b> (in thousands)			
Endowment net position, beginning of year	\$ 87,057	\$ 26,537	\$ 113,594
Investment return:			
Net realized/unrealized gain (loss)	10,836	3,261	14,097
Total investment return	10,836	3,261	14,097
Contributions	4,095	532	4,627
Appropriation of endowment assets for expenditure	(3,761)	(1,145)	(4,906)
Transfers to comply with donor intent	(170)	131	(39)
Endowment net position, end of year	<u>\$ 98,057</u>	<u>\$ 29,316</u>	<u>\$ 127,373</u>

### C. University of Georgia

The University's donor restricted endowment funds consist of true endowments. The University classifies true endowments as restricted nonexpendable net position. A true endowment is established when the donor states that the gift is to be held permanently as an endowment as identified in a written gift agreement or the organization restricts it for a specific use as solicited from donors. The original funds and any additional principal cannot be withdrawn, expended, or otherwise exhausted. The by-laws of the Board of Regents of the University System of Georgia permit each

individual institution to use prudent judgment in the spending of realized and unrealized endowment appreciation. Donor-restricted endowment appreciation is periodically transferred to restricted – expendable net position for expenditure as specified by the purpose of the endowment.

#### Net Position (in thousands):

Restricted - Nonexpendable	\$ 67,996
Restricted - Expendable	<u>7,811</u>
	<u>\$ 75,807</u>



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 12 - ENDOWMENTS (continued)

#### Component Units

##### A. Georgia Tech Foundation, Inc.

The Foundation's endowment consists of approximately 2,400 individual funds established for a variety of purposes including both donor-restricted endowment funds and funds designated by the Board of Trustees to function as endowments. Net position associated with endowment funds, including funds designated by the Board of Trustees to function as endowments, are classified and reported based on the existence or absence of donor-imposed restrictions.

#### Interpretation of Relevant Law

The Foundation management has interpreted the UPMIFA as providing among other things, expanded spending flexibility by allowing, subject to a standard of prudence, the institution to spend from an endowment fund without regard to the book value of the corpus of the fund. This flexibility under UPMIFA allows an expenditure that lowers the value of the corpus of an endowment fund below its book value, which was previously not allowed. As a result of this interpretation, the Foundation classifies as permanently restricted net position (a) the original value of gifts donated to the permanent endowment, (b) the original value of subsequent gifts to the permanent endowment, and (c) accumulations to the permanent endowment made in accordance with the direction of the applicable donor gift instrument at the time the accumulation is added to the fund.

The remaining portion of the donor-restricted endowment fund that is not classified as permanently restricted net position is classified as temporarily restricted net position until those amounts are appropriated for expenditure by the Foundation in a manner consistent with the standard of prudence prescribed by the UPMIFA. In accordance with the UPMIFA, the Foundation considers the following factors in making a determination to appropriate or accumulate donor-restricted endowment funds:

- 1) The duration and preservation of the fund;
- 2) The purposes of the Foundation and the donor-restricted endowment fund;

- 3) General economic conditions;
- 4) The possible effect of inflation and deflation;
- 5) The expected total return from income and appreciation of investments;
- 6) Other resources of the Foundation; and
- 7) The investment policies of the Foundation.

#### Return Objectives and Risk Parameters

The primary long-term financial investment objectives are to preserve the real purchasing power of the endowment to earn an average annual real return of at 5.0% per year, net of management fees, over the long term, defined as rolling five-year periods. To satisfy its long-term rate-of-return objectives, the Foundation relies on a total return strategy in which investment returns are achieved through both capital appreciation (realized and unrealized) and current yield (interest and dividends). The Foundation utilizes a diversified asset allocation strategy designed to achieve its long-term return objectives while minimizing risk. As part of this strategy, the Foundation invests a portion of its funds in assets that have desirable return and/or diversification characteristics but which may be less liquid than other investment assets. The Foundation management constantly monitors its liquidity position to assure that it has the funds necessary to meet its obligations.

#### Endowment Spending Policy

The Foundation has a policy of appropriating for expenditure, on an annual basis, up to 6.0% of the trailing twelve quarter average market value of its endowment funds. The amount appropriated for expenditure includes an administrative fee for general overhead costs incurred in connection with the support and management of its endowments funds.



	Unrestricted	Temporary Restricted	Permanently Restricted	Total
<b>Endowment net position composition</b>				
<b>by type of fund</b> (in thousands)				
Donor-restricted endowment funds	\$ (84)	\$ 563,290	\$ 546,864	\$ 1,110,070
Board-designated endowment funds	201,528	-	-	201,528
	<u>\$ 201,444</u>	<u>\$ 563,290</u>	<u>\$ 546,864</u>	<u>\$ 1,311,598</u>
<b>Changes in endowment net position</b>				
<b>(in thousands)</b>				
Endowment net position, beginning of year	\$ 172,079	\$ 449,088	\$ 491,622	\$ 1,112,789
Investment return:				
Investment income	3,836	13,732	93	17,661
Net realized/unrealized gain (loss)	35,595	121,705	1,347	158,647
Total investment return	39,431	135,437	1,440	176,308
Contributions	751	18,832	52,064	71,647
Change in value of trusts and annuities	-	236	1,634	1,870
Other income	-	83	104	187
Appropriation of endowment assets for expenditure	(10,817)	(40,386)	-	(51,203)
Endowment net position, end of year	<u>\$ 201,444</u>	<u>\$ 563,290</u>	<u>\$ 546,864</u>	<u>\$ 1,311,598</u>

## B. University of Georgia Foundation

The Foundation's endowment funds consist of individual donor restricted endowment funds and funds designated by the Board of Trustees (Board) to function as endowments. The net position associated with such endowment funds, including those designated by the Board to function as endowments, are classified and reported based on the existence or absence of donor imposed restrictions.

### Interpretation of Relevant Law

As of July 1, 2008, the Foundation adopted the UPMIFA, which requires the preservation of the fair value of the original gift as of the gift date of the

donor restricted endowment funds absent explicit donor stipulations to the contrary. The Foundation classifies as permanently restricted net position (a) the original value of gifts donated to the permanent endowment, (b) the original value of subsequent gifts to the permanent endowment, and (c) accumulations to the permanent endowment made in accordance with the direction of the applicable donor gift instrument at the time the accumulation is added to the fund. The remaining portion of the donor restricted endowment fund that is not classified in permanently restricted net position is classified as temporarily restricted net position until those amounts are appropriated for expenditure by the foundation in a manner consistent with the standard of prudence prescribed by UPMIFA. The Foundation allows spending from endowment funds





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 12 - ENDOWMENTS (continued)

based on the current spending policy. Fund spending is limited to the lesser of the established spending rate or available cash balance and investment return. In accordance with UPMIFA, the Foundation considered following factors in making its determination to appropriate or accumulate endowment funds:

- 1) The duration and preservation of the funds
- 2) The purposes of the Foundation and the donor restricted endowment funds
- 3) General economic conditions
- 4) The possible effect of inflation and deflation
- 5) The expected total return from income and appreciation of investments
- 6) Other resources of the Foundation
- 7) The investment policies of the Foundation

Where the Board designates unrestricted funds to function as endowments, they are classified as unrestricted net position.

#### Return Objectives and Risk Parameters

The Foundation has adopted endowment investment and spending policies that attempt to provide a predictable stream of funding to programs supported by its endowment, while seeking to maintain the purchasing power of endowment assets. Under this policy, endowment assets are invested in a manner that is intended to yield a long-term rate of return of approximately 7.1% annually, while assuming a moderate level of investment risk. Actual returns in any given year may vary from this amount. To achieve its long-term rate of return objectives, the Foundation relies on a total return strategy in which investment returns are achieved through both capital appreciation (net realized and unrealized gains) and

current yield (interest and dividends). The Foundation targets a diversified asset allocation that places greater emphasis on equity-based investments to achieve its long-term objectives within prudent risk constraints.

#### Endowment Spending Policy

The Foundation's Investment Committee (Committee) determines the method to be used to appropriate endowment funds for expenditure. The appropriation amount for the following fiscal year's spending rate is determined using investment values on a calendar-year basis. In 2014, the Committee established a 4.0% spending rate for fiscal year 2014 based on the endowment value at December 31, 2012. The method used to calculate the spending budget was adopted by the Committee to reduce the spending volatility and include a predetermined inflation factor. The formula used for the fiscal year 2014 spending budget is  $((80\% * (1 + \text{Consumer Price Index})) * \text{fiscal year 2013 spending amount}) + (20\% * (\text{fiscal year 2014 spending rate} * \text{endowment market value at December 31, 2012}))$ . In establishing this method, the Committee considered the expected long-term rate of return on the investment of the Foundation's endowment funds. Accordingly, over the long term, the Foundation expects the current spending policy to allow its endowment to grow at an average of approximately 2.1% annually, consistent with its intention to maintain the purchasing power of the endowment assets. Depending upon market conditions and the needs and available resources of the Foundation, appropriations for expenditure from individual endowments may be temporarily suspended to facilitate preservation of the individual endowment.

	<u>Unrestricted</u>	<u>Temporary Restricted</u>	<u>Permanently Restricted</u>	<u>Total</u>
<b>Endowment net position composition</b>				
<b>by type of fund (in thousands)</b>				
Donor-restricted endowment funds	\$ (1,365)	\$ 323,026	\$ 396,178	\$ 717,839
Board-designated endowment funds	71,508	-	-	71,508
	<u>\$ 70,143</u>	<u>\$ 323,026</u>	<u>\$ 396,178</u>	<u>\$ 789,347</u>



	<b>Unrestricted</b>	<b>Temporary Restrcited</b>	<b>Permanently Restrcited</b>	<b>Total</b>
<b>Changes in endowment net position</b>				
(in thousands)				
Endowment net position, beginning of year	\$ 52,219	\$ 244,351	\$ 372,376	\$ 668,946
Investment return:				
Investment income	664	6,511	1	7,176
Market value adjsutment	9,720	92,553	-	102,273
Total investment return	10,384	99,064	1	109,449
Contributions	7,893	4,294	22,929	35,116
Other income	-	-	872	872
Appropriation of endowment assets for expenditure	(353)	(24,683)	-	(25,036)
Endowment net position, end of year	\$ 70,143	\$ 323,026	\$ 396,178	\$ 789,347



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 13 - SERVICE CONCESSION ARRANGEMENTS

#### A. Primary Government

##### Georgia Gwinnett College

In May 2014, Georgia Gwinnett College (GGC) entered into an agreement with Aramark Educational Services, LLC (Aramark) whereby Aramark will operate food services operations from service recipients. Aramark is required to operate the food service facilities in accordance with the contractual agreement. Under the terms of the contract, Aramark committed to a lump sum upfront payment of \$0.4 million. GGC will also receive three yearly installment payments of \$0.5 million from Aramark for a total of \$1.5 million. In addition to upfront or installment payments, GGC keeps a portion of meal plan revenues each semester and 88% of each semester's revenue is remitted to Aramark. The agreement is renewable each year for ten years.

At June 30, 2014, the enterprise fund financial statements include deferred inflow of resources of \$1.9 million and accounts receivable of \$1.9 million for the contractual commitment with Aramark.

##### Kennesaw State University

In August 2001, Kennesaw State University (KSU) (higher education fund) entered into an agreement with Kennesaw State University Foundation, Inc. (KSUF) (component unit) whereby KSUF will operate and collect revenues for housing operations from students. KSUF is required to operate the dormitory ("University Place") in accordance with

the contractual agreement. Under the terms of the agreement, KSU will take full ownership of the dormitory at the end of the operating agreement in July, 2031.

In August 2003, KSU entered into an agreement with KSUF whereby KSUF will operate and collect revenues for housing operations from students. KSUF is required to operate the dormitory ("University Village") in accordance with the contractual agreement. Under the terms of the agreement, KSU will take full ownership of the dormitory at the end of the operating agreement in July, 2034.

In August 2007, KSU entered into an agreement with KSUF whereby KSUF will operate and collect revenues for housing operations from students. KSUF is required to operate the dormitory ("University Suites") in accordance with the contractual agreement. Under the terms of the agreement, KSU will take full ownership of the dormitory at the end of the operating agreement in July, 2037.

At June 30, 2014, the enterprise fund financial statements include capital assets with a combined net carrying value of \$74.3 million for these three dormitories with an offsetting deferred inflow of resources of \$74.3 million. As part of the contractual agreement, the KSUF is responsible for insuring each of the three dormitories and for providing maintenance services. As such, KSU has no reportable obligation for these services.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 14 - DEFERRED INFLOWS AND OUTFLOWS

Deferred Outflows and Inflows of Resources at June 30, 2014, consisted of the following (in thousands):

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
<b>Deferred Outflows of Resources</b>				
Accumulated Decrease in Fair Value of Hedging Derivatives	\$ -	\$ 3,769	\$ 3,769	\$ 7,416
Deferred Amount on Refunding of Bonded Debt	236,307	41,915	278,222	33,079
<b>Total Deferred Outflows of Resources</b>	<b>\$ 236,307</b>	<b>\$ 45,684</b>	<b>\$ 281,991</b>	<b>\$ 40,495</b>
<b>Deferred Inflows of Resources</b>				
Deferred Service Concession Arrangement Receipts	\$ -	\$ 76,162	\$ 76,162	\$ -
Deferred Amount on Refunding of Bonded Debt	-	15,755	15,755	-
Unavailable Revenue	419	8,855	9,274	-
<b>Total Deferred Inflows of Resources</b>	<b>\$ 419</b>	<b>\$ 100,772</b>	<b>\$ 101,191</b>	<b>\$ -</b>

Detailed information on amounts reported in the Accumulated Decrease in Fair Value of Hedging Derivatives line item for the primary government and component units, is reported in *Note 6, Derivative Instruments*.

*Note 13, Service Concession Arrangements*, provides detailed information on deferred inflows

from such arrangements within the primary government.

The \$0.4 million deferred inflows of resources, reported in the governmental activities column, represents imposed fees received prior to the period when these resources are permitted to be used.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 15 - RETIREMENT SYSTEMS

The State administers various retirement plans. Two of the major retirement systems are: The Employees' Retirement System (the System) and Teachers Retirement System (TRS). The State also administers retirement plans for the State's peace officers and firefighters. Those plans are the Peace Officers' Annuity and Benefit Fund of Georgia (Peace Officers') and the Georgia Firefighters' Pension Fund (Firefighters'). Each of these systems issue separate publicly available financial reports that include the applicable financial statements and required supplementary information. The reports may be obtained by writing to the State Accounting Office, 200 Piedmont Avenue, Suite 1604 West Tower, Atlanta, Georgia 30334-9010. In addition, the State administers the Regents Retirement Plan, which is an optional retirement plan for certain university employees. The State's significant retirement plans are described below. More detailed information can be found in the plan agreements and related legislation. Each plan, including benefit and contribution provisions, was established and can be amended by State law.

#### A. Summary of Significant Accounting Policies

##### Basis of Accounting

Retirement plan financial statements are prepared on the accrual basis of accounting, except for the collection of fines and forfeitures which are recognized when collected from the courts and insurance company premium taxes which are recognized annually, upon receipt. Contributions from the employers and members are recognized as additions when due, pursuant to formal commitments, as well as statutory or contractual requirements. Retirement benefits and refund payments are recognized as deductions when due and payable. The retirement plan's fiduciary net positions have been determined on the same basis as they are reported by the various plans.

##### Investments

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported

sales price. No investment in any one organization, other than those issued or guaranteed by the U.S. Government or its agencies, represents 5% or more of the net position restricted for pension benefits.

For the fiscal year ended June 30, 2014, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, for the System, which includes the Employees' Retirement System (ERS), the Public School Employees Retirement System (PSERS), and the Georgia Judicial Retirement System (GJRS), was 5.95%.

For the fiscal year ended June 30, 2014, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense for the TRS plan was 12.17%.

For the year ended June 30, 2014, the annual money-weighted rate of return on the fund's investments, net of pension plan investment expense for the Peace Officers' plan was 18.49%.

For the fiscal year ended June 30, 2014, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense for the Firefighters' plan was 17.6%.

For all plans mentioned above, the money-weighted rate of return expressed investment performance, net of investment expense, adjusted for the changing amounts actually invested.

ERS, PSERS, GJRS, TRS, Peace Officers' and Firefighters' have investment policies regarding the allocation of invested assets.

The ERS, PSERS, GJRS, and TRS policies are established on a cost basis in compliance with Georgia Statute. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through each pension plan.

Peace Officers' maintains an investment policy that may be amended by its Board of Trustees both upon its own initiative and upon consideration of the advice and recommendations of its investment



managers. The fund's policy in regard to the allocation of invested assets is established on a cost basis in compliance with Georgia Statute. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

Firefighters' policy in regard to the allocation of invested assets is established and may be amended by the fund's Board. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

The following table summarizes the adopted asset allocation policy by plan at June 30, 2014:

<b>Asset Class</b>	<b>ERS</b>	<b>PSERS</b>	<b>GJRS</b>	<b>TRS</b>	<b>Peace Officers'</b>	<b>Firefighters'</b>
Fixed Income	25% - 45%	25% - 45%	25% - 45%	25% - 45%	20% - 40%	33.9%
Equities	55% - 75%	55% - 75%	55% - 75%	55% - 75%	30% - 75%	34.8%
International equity	-	-	-	-	-	20.0%
Real estate	-	-	-	-	-	5.0%
Private equity	-	-	-	-	-	1.2%
Commodities/Real Assets	-	-	-	-	-	4.7%
Alternative Investments	0% - 5%	0% - 5%	0% - 5%	-	-	-
Cash	-	-	-	-	0% - 10%	0.4%
Total	100%	100%	100%	100%	100%	100%

## B. Defined Benefit Plans

### Plan Descriptions and Funding Policy

#### **Employees' Retirement System of Georgia**

The System is comprised of individual retirement systems and plans covering substantially all employees of the State except for teachers and other employees covered by TRS, Peace Officers', and Firefighters' funds. The System is administrated by a Board of Trustees that is comprised of active and retired members, ex-officio state employees, and appointees by the Governor.

#### ***Employees' Retirement System***

One of the plans within the System, also titled Employees' Retirement System, is a cost-sharing multiple-employer defined benefit pension plan that was established by the Georgia General Assembly during the 1949 Legislative Session for the purpose of providing retirement allowances for employees of the State and its political subdivisions. ERS is

directed by a Board of Trustees and has the powers and privileges of a corporation. ERS acts pursuant to statutory direction and guidelines, which may be amended prospectively for new hires but for existing members and beneficiaries may be amended in some aspects only subject to potential application of certain constitutional restraints against impairment of contract.

The benefit structure of ERS is established by the Board of Trustees under statutory guidelines. Unless the employee elects otherwise, an employee who currently maintains membership with ERS based upon State employment that started prior to July 1, 1982, is an "old plan" member subject to the plan provisions in effect prior to July 1, 1982. Members hired on or after July 1, 1982, but prior to January 1, 2009, are "new plan" members subject to the modified plan provisions. Effective January 1, 2009, newly hired State employees, as well as rehired State employees who did not maintain eligibility for the "old" or "new" plan, are members of the Georgia State Employees' Pension and Savings Plan (GSEPS). Members of the GSEPS





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 15 - RETIREMENT SYSTEMS (continued)

plan may also participate in the GSEPS 401(k) defined contribution component described below. ERS members hired prior to January 1, 2009, also have the option to irrevocably change their membership to the GSEPS plan.

Under the old plan, new plan, and GSEPS, a member may retire and receive normal retirement benefits after completion of 10 years of creditable service and attainment of age 60 or 30 years of creditable service regardless of age. Additionally, there are some provisions allowing for early retirement after 25 years of creditable service for members under age 60.

Retirement benefits paid to members are based upon a formula adopted by the Board of Trustees for such purpose. The formula considers the monthly average of the member's highest 24 consecutive calendar months of salary, the number of years of creditable service, the applicable benefit factor, and the member's age at retirement. Postretirement cost-of-living adjustments may be made to members' benefits provided the members were hired prior to July 1, 2009. The normal retirement pension is payable monthly for life; however, options are available for distribution of the member's monthly pension, at reduced rates, to a designated beneficiary upon the member's death. Death and disability benefits are also available through ERS.

Member contribution rates are set by law. Member contributions under the old plan are 4% of annual compensation up to \$4,200 plus 6% of annual compensation in excess of \$4,200. Under the old plan, the State pays member contributions in excess of 1.25% of annual compensation. Under the old plan, these State contributions are included in the members' accounts for refund purposes and are used in the computation of the members' earnable compensation for the purpose of computing retirement benefits. Member contributions under the new plan and GSEPS are 1.25% of annual compensation. The State is required to contribute at a specified percentage of active member payroll established by the Board of Trustees and determined annually in accordance with an actuarial valuation and minimum funding standards as provided by law.

These State contributions are not at any time refundable to the member or his/her beneficiary.

Employer and non-employer contributions required, as a percentage of covered payroll, for fiscal year 2014 were based on the June 30, 2011, actuarial valuation as follows:

<u>Plan Segment</u>	<u>Contribution Rate</u>
Old Plan *	18.46%
New Plan	18.46%
GSEPS	15.18%

\* 13.71% exclusive of contributions paid by the State on behalf of old plan members

Members become vested after 10 years of service. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contributions the member forfeits all rights to retirement benefits.

#### ***Public School Employees Retirement System***

The Public School Employees Retirement System is also a plan within the System. PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS.

A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service. Upon retirement, the member will receive a monthly benefit of \$14.75, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits.





Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees.

Non-employer contributions required for the year ended June 30, 2014 were \$692 per active member and were based on the June 30, 2011, actuarial valuation.

Members become vested after ten years of creditable service. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

### ***Georgia Judicial Retirement System***

The Georgia Judicial Retirement System is also a plan within the System. GJRS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly for the purpose of providing retirement allowances for judges and solicitors generals of the state courts and juvenile court judges in Georgia, and their survivors and other beneficiaries, superior court judges of the state of Georgia, and district attorneys of the state of Georgia. The ERS Board of Trustees and three additional trustees, administers GJRS.

GJRS was also created to serve the members and beneficiaries of the Trial Judges and Solicitors Retirement fund, the Superior Court Judges Retirement System, and the District Attorneys Retirement System (collectively, the Predecessor Retirement Systems). As of June 30, 1998, any person who was an active, inactive, or retired member or beneficiary of the Predecessor Retirement Systems was transferred to GJRS in the same status effective July 1, 1998. All assets of the Predecessor Retirement Systems were transferred to GJRS as of July 1, 1998.

The normal retirement for GJRS is age 60, with 16 years of creditable service; however, a member may retire at age 60 with a minimum of 10 years of creditable service.

Annual retirement benefits paid to members are computed as 66⅔% of state paid salary at retirement for district attorneys and superior court judges and 66⅔% of the average over 24 consecutive months for trial judges and solicitors, plus 1% for each year of creditable service over 16 years, not to exceed 24 years. Early retirement benefits paid to members are computed as the pro rata portion of the normal retirement benefit, based on service not to exceed 16 years. Death, disability, and spousal benefits are also available.

Members are required to contribute 7.5% of their annual salary. Those who became members prior to July 1, 2012 must also contribute an additional 2.5% of their annual salary if spousal benefit is elected. Employer contributions are actuarially determined and approved and certified by the GJRS Board of Trustees.

Pursuant to OCGA 47-23-81 the employer contributions for state court judges and solicitors are funded by the State of Georgia on behalf of the local county employers and pursuant to OCGA 47-23-82 the employer contributions for juvenile court judges are funded by the State on behalf of local county employers.

Employer and non-employer contributions required for fiscal year 2014 were based on the June 30, 2011 actuarial valuation and are 4.23%.

Members become vested after ten years of creditable service. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

### **Teachers Retirement System of Georgia**

TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 15 - RETIREMENT SYSTEMS (continued)

General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of two appointees by the Board, two ex-officio State employees, five appointees by the Governor, and one appointee of the Board of Regents is ultimately responsible for the administration of TRS. All teachers in the state public schools, the University System of Georgia (except those professors and principal administrators electing to participate in an optional retirement plan), and certain other designated employees in educational-related work are eligible for membership.

TRS provides service retirement, disability retirement, and survivor's benefits. Title 47 of the OCGA assigns the authority to establish and amend the provisions of TRS to the State Legislature. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, may be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Options are available for distribution of the member's monthly pension, at a reduced rate, to a designated beneficiary on the member's death. Death, disability, and spousal benefits are also available.

TRS is funded by member, employer and non-employer contributing entity (Non-employer) contributions as adopted and amended by the Board of Trustees. Pursuant to OCGA 47-3-63, the employer contributions for certain full-time public

school support personnel are funded on behalf of the employers by the State of Georgia. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation.

Member contributions as adopted by the Board of Trustees for fiscal year 2014 were 6% of annual salary. Employer contributions required for fiscal year 2014 were 12.28% of annual salary as required by the June 30, 2011, actuarial valuation.

#### **Peace Officers' Annuity and Benefit Fund of Georgia**

The Peace Officers' Annuity and Benefit Fund of Georgia is a cost-sharing multiple-employer defined benefit pension plan established in 1950 by the General Assembly of Georgia for the purpose of paying retirement benefits to peace officers of the State of Georgia. The Board of Trustees of the Peace Officers' fund is comprised of six members and consists of the Governor or his designee, an appointee of the Governor other than the Attorney General, the Commissioner of Insurance or his designee and three active or retired peace officers appointed by the Governor in accordance with OCGA 47-17-20.

Individuals eligible to apply for membership in the Peace Officers' fund are defined in the OCGA 47-17-1 and generally include: any individual employed by the State of Georgia or any municipality, county, or other political subdivision thereof for the preservation of public order, the protection of life and property or the detection of crime; wardens and correction officers of correctional institutions; full-time parole officers; other individuals employed full-time for the purpose of law enforcement; and full-time employees of the Peace Officers' fund.

The Peace Officers' fund provides retirement as well as disability and death benefits. Title 47 of the OCGA assigns the authority to establish and amend the provisions of the Peace Officers' fund to the



State Legislature. A member is eligible to receive retirement benefits with 30 years of service, regardless of age. A member is also eligible to receive retirement benefits at age 55 with 10 years of service; however, members joining on or after July 1, 2010, must have 15 years of service to be eligible for benefits. A member must have terminated his or her active employment as a peace officer to receive benefits.

The monthly benefit is a single life annuity payable in monthly payments for the life of the member only. The monthly payment amount at June 30, 2014, was \$24.41 per month (plus 1/12 of this amount for each month of any partial year) for each full year of creditable service up to a maximum of 30 years of total service. The Board of Trustees is authorized to provide for increases effective as of January 1 and July 1 of each year up to 1.5% of the maximum monthly retirement benefit then in effect. Members may elect, as an alternate to the benefit described above, to receive a 100% joint life annuity payable during the life of the member or the member's spouse, or a contingency life annuity with a 50% monthly payment to the surviving spouse. The amount of the benefit for these options is an actuarially reduced portion of the single life annuity benefit described above. Death, disability, and spousal benefits are also available.

At any time before a member begins drawing retirement benefits, the member may request a refund of 95% of all member contributions paid into the Peace Officers' fund during creditable service. No interest is paid on these withdrawals.

The Peace Officers' fund is funded by member and non-employer contributing entity (Non-employer) contributions. Contribution provisions are established by statute and may be amended only by the General Assembly of Georgia. A description of contribution requirements is as follows:

*Member Contributions:* Member contribution requirements are set forth in OCGA 47-17-44 and are not actuarially determined. Each member must contribute \$20 per month, to be paid no later than the tenth day of each month.

*Court Fines and Forfeitures:* Non-employer contributing entity contributions consist of court fines and forfeitures. For each criminal and quasi-criminal case involving the violation of State of Georgia laws, county ordinances, or municipal ordinances, a sum based upon the scale set forth below is collected and remitted to the Peace Officers' fund:

For fines and bond forfeitures in excess of \$4, but not more than \$25	\$3
For fines and bond forfeitures in excess of \$25, but not more than \$50	\$4
For fines and bond forfeitures in excess of \$50, but not more than \$100	\$5
For fines and bond forfeitures in excess of \$100	5%

The court fines and forfeitures, which were remitted to Peace Officers' by 1,096 courts, are considered to be the annual employer contribution amount. The minimum annual employer contribution requirements are set forth in OCGA 47-20-10 and are not actuarially determined. This statute also prohibits any action to grant a benefit increase until such time as the minimum annual contribution requirements meet or exceed legislative requirements. The actuarial valuation as of July 1, 2012, reflects the proceeds of designated portions of fines and forfeitures as the employer contribution and calculated the minimum employer contribution for the fiscal year ended June 30, 2014, as \$22,340,743. The fines and forfeitures revenue of \$15,342,296 for the fiscal year ended June 30, 2014, did not meet the minimum required fund contribution.

Administrative expenses are generally funded from current member and court fine and forfeiture contributions. Investment earnings may be utilized to fund any expenses in excess of contributions.

**Georgia Firefighters' Pension Fund**

The Georgia Firefighters' Pension fund is a cost-sharing multiple-employer defined benefit pension plan established in 1955 by the General Assembly of Georgia for the purpose of paying retirement benefits to firefighters of the State of Georgia. The Board of Trustees of the pension fund is comprised



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 15 - RETIREMENT SYSTEMS (continued)

of five members and consists of the Governor or his designee, the Commissioner of Insurance or his designee, two active members of the pension fund appointed by the Governor and one retired beneficiary of the pension fund appointed by the Governor. Any person employed as a firefighter or enrolled as a volunteer firefighter within the State of Georgia and any regular employee of the pension fund is eligible for membership. The pension fund is funded through a combination of member contributions paid by the affected firefighters and a tax imposed on gross insurance premiums written by insurance companies, corporations or associations for fire, inland marine or allied lines, lightning, extended coverage, and windstorm policies covering property within the State of Georgia.

The Firefighters' fund provides retirement as well as disability and death benefits. Benefit provisions and vesting requirements are established by statute and may be amended only by the General Assembly of Georgia. A member shall be eligible to receive retirement benefits at age 55 provided the member has 25 years of service. A member may be eligible to receive a pro rata share of benefits, at the latter of age 55 or at the member's termination as a firefighter or volunteer firefighter, after at least 15 years of service (amount received to be the maximum benefit amount times a ratio of years of service to 25 years). At age 50, a member may elect to receive a percentage of benefits to which the member would have been eligible to receive at age 55. A member must have terminated his or her service as a firefighter or volunteer firefighter to receive benefits.

The maximum retirement benefit at June 30, 2014 is \$882 per month for the life of the member. The Board of Trustees is authorized to provide for increases effective as of January 1 and July 1 of each year up to 1½ percent of the maximum retirement benefit then in effect. Members retiring after July 1, 1984 with service in excess of 25 years are entitled to an additional one percent of the maximum benefit in effect at the time of retirement for each additional full year of service. Members retiring after July 1, 2002 with service in excess of 25 years are entitled to an additional two percent of the maximum benefit

in effect at the time of retirement for each additional full year of service.

Members may elect, as an alternate to the benefit described above, to receive an actuarially reduced benefit payable during the joint lifetime of the member and the member's spouse, continuing after the death of the member during the lifetime of the spouse or a ten years' certain and life option where an actuarially reduced benefit is received during the member's lifetime and, in the event of the member's death within 10 years of retirement, the same monthly benefits shall be payable to the member's selected beneficiary for the balance of the 10 year period. Death, disability, and spousal benefits are also available.

In the event of the termination of a member prior to the completion of fifteen years of service as a firefighter, 95 percent of the member's contributions will be returned.

The Firefighters' fund is funded by members and insurance premium tax contributions. The insurance premium tax contributions, which were remitted to the Firefighters' fund by 560 fire insurance companies, corporations, and associations, are considered to be the annual employer contribution amount. Contribution provisions are established by statute and may be amended only by the General Assembly of Georgia. A description of contribution requirements is as follows:

*Member Contributions:* Each member must contribute \$25 per month, to be paid no later than the tenth day of each month. In 2014, member contributions were \$3,835,566.

*Insurance Premium Tax:* Non-employer contributing entity contributions consist of contributions from fire insurance companies, corporations or associations doing business within the State of Georgia. These contributions must be paid to the executive director of the Firefighters' fund and are comprised of one percent of the gross premiums, written by such insurance companies, corporations, or associations for fire, lightning, or extended coverage, inland marine or allied lines, or windstorm



insurance policies covering property within the State of Georgia.

The minimum annual employer contribution requirements are set forth in the OCGA 47-20-10 and are not actuarially determined. This statute further prohibits any action to grant a benefit increase until such time as the minimum annual contribution requirements meet or exceed legislative requirements. The actuarial valuation as of June 30, 2013, which reflected the proceeds of insurance premium tax collections as the employer

contribution, indicated that the minimum employer contribution for the fiscal year ended June 30, 2014 was \$28,955,864. The insurance premium tax revenue of \$30,034,219 for the fiscal year ended June 30, 2014 does meet the minimum required fund contribution. Member contribution requirements are set forth in OCGA 47-7-60 and are not actuarially determined.

Administrative expenses are generally funded from current member and insurance premium tax contributions. Investment earnings may be utilized to fund any expenses in excess of contributions.

### **Plan Membership, Participating Employers, and Non-employer Contributing Entities**

The following table summarized the participating membership, participating employers, and non-employer contributing entities by plan at June 30, 2014:

Participating Membership by Plan June 30, 2014						
Plan Membership	ERS	PSERS	GJRS	TRS	Peace Officers'	Firefighters'
Inactive plan members or beneficiaries currently receiving benefits	45,819	16,434	278	108,100	4,885	4,567
Inactive plan members entitled to but not yet receiving benefits	81,621	77,322	66	9,857	1,071	2,342
Inactive plan members not entitled to benefits	-	-	-	84,892	-	-
Active plan members	60,490	36,109	514	209,855	12,910	13,191
Total	187,930	129,865	858	412,704	18,866	20,100
Number of Employers	425	184	92	294	833	429

These counts treat each legal entity in the State reporting entity as one employer. Of the 425 employers in the ERS count, 424 are not in the State reporting entity. Of the 184 employers in the PSERS count, 183 are not in the State reporting entity. Of the 92 employers in the GJRS count, 91

are not in the State reporting entity. Of the 294 employers in the TRS count, 293 are not in the State reporting entity. None of the Peace Officers' or Firefighters' employer counts are in the State reporting entity.





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 15 - RETIREMENT SYSTEMS (continued)

#### Employer Contributions

The following table summarizes the State's employer contributions by defined benefit plan for 2014, 2013, and 2012 (amount in thousands):

	ERS		GJRS		TRS	
	Required Contribution	Percent Contributed	Required Contribution	Percent Contributed	Required Contribution	Percent Contributed
<b>Primary Government:</b>						
2014	\$ 366,710	100%	\$ 1,237	100%	\$ 206,722	100%
2013	301,679	100%	1,216	100%	187,826	100%
2012	234,824	100%	1,231	100%	170,932	100%
<b>Component Units:</b>						
2014	\$ 6,417	100%	\$ -	100%	\$ 7,498	100%
2013	5,059	100%	-	100%	6,978	100%
2012	3,914	100%	-	100%	4,656	100%
<b>Total Primary Government and Component Units:</b>						
2014	\$ 373,127	100%	\$ 1,237	100%	\$ 214,220	100%
2013	306,738	100%	1,216	100%	194,804	100%
2012	238,738	100%	1,231	100%	175,588	100%

In addition to the above contributions for employees of organizations in the State reporting entity, the State also makes contributions directly to ERS, GJRS, and TRS on behalf of certain employers that are not in the reporting entity. The State made such contributions to ERS of \$10.0 million in 2014, \$12.4 million in 2013, and \$6.2 million in 2012 on behalf of local tax commissioners and county State courts. The State also made such contributions to GJRS of \$1.1 million in 2014, \$1.1 million in 2013, and \$0.9 million in 2012 for state court judges, solicitors general, and juvenile court judges. The State made such contributions to TRS of \$6.3 million in 2014, \$5.9 million in 2013, and \$5.5 million in 2012 for public school support personnel.

The State, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The State made such contributions to PSERS of \$27.2 million in 2014, \$24.8 million in 2013, and \$15.9

million in 2012 for public school personnel who are not eligible for membership in the TRS.

Peace Officers' court fines and forfeiture contributions and Firefighters' insurance premium tax are considered to be the annual employer contribution amount and are not actuarially determined. Information related to those contributions is included in the related sections above.

In certain prior years, the State did not contribute its full requirement for local tax officials because adequate funds were not appropriated. The cumulative contribution shortfall amounted to \$6.2 million. The State is funding this obligation over a 10 year period that began October 1, 2011, through higher contribution rate assessments of \$0.6 million each year. This assessment is in addition to the on-behalf amounts reported above. A liability has been reported in the governmental activities for the unpaid balance.



## **Net Pension Liability/(Asset) of Participating Employers and Non-employer Contributing Entities**

The following table summarizes the components of the net pension liability/(asset), determined in

accordance with GASB Statement 67 of the participating employers and non-employer contributing entities as of June 30, 2014, by plan (amount in thousands):

<b>Components of the Net Pension Liability/(Asset)</b>	<b>ERS</b>	<b>PSERS</b>	<b>GJRS</b>	<b>TRS</b>	<b>Peace Officers'</b>	<b>Firefighters'</b>
Total Pension Liability	\$ 17,042,149	\$ 930,745	\$ 350,443	\$ 79,099,772	\$ 674,725	\$ 848,314
Plan Fiduciary Net Position	13,291,531	821,733	400,790	66,466,091	698,889	761,115
Employers' and non-employer contributing entity's net pension liability/(asset)	<u>\$ 3,750,618</u>	<u>\$ 109,012</u>	<u>\$ (50,347)</u>	<u>\$ 12,633,681</u>	<u>\$ (24,164)</u>	<u>\$ 87,199</u>
Plan fiduciary net position as a percentage of the total pension liability/(asset)	77.99%	88.29%	114.37%	84.03%	103.58%	89.72%

## **Actuarial Valuation Date**

The total pension liability at June 30, 2014 is based upon the June 30, 2013 actuarial valuation for ERS, PSERS, GJRS, TRS, and Firefighters' and June 30, 2012 for Peace Officers', using generally accepted actuarial procedures/techniques.

## **Actuarial Assumption**

The total pension liability for each plan was determined by an actuarial valuation date indicated in the table below using the following actuarial assumptions, applied to all periods included in the measurement:

	<b>ERS</b>	<b>PSERS</b>	<b>GJRS</b>	<b>TRS</b>	<b>Peace Officers'</b>	<b>Firefighters'</b>
Valuation date	6/30/2013	6/30/2013	6/30/2013	6/30/2013	6/30/2012	6/30/2013
<b>Actuarial assumptions:</b>						
Inflation	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%
Salary increases	5.45% - 9.25%*	N/A	6.00%*	3.75% - 7.00%*	N/A	N/A
Investment rate of return <sup>1</sup>	7.50%	7.50%	7.50%	7.50%	7.00%	6.50%
Mortality	RP-2000 Combined Mortality Table for the periods after service retirement, for dependent beneficiaries, and for deaths in active service, and the RP-2000 Disabled Mortality Table set back eleven years for males for the period after disability retirement.	RP-2000 Combined Mortality Table set forward for one year for males for the periods after service retirement, for dependent beneficiaries, and for deaths in active service, and the RP-2000 Disabled Mortality Table set back two years for males and set forward one year for females for the period after disability retirement.	RP-2000 Combined Mortality Table for the periods after service retirement, for dependent beneficiaries, and for deaths in active service, and the RP-2000 Disabled Mortality Table set back eleven years for males for the period after disability retirement.	RP-2000 Combined Mortality Table for Males or Females, set back two years for males and set back three years for females.	RP-2000 Combined Healthy Mortality Table with blue collar adjustment and fully generational mortality improvements.	Pre-retirement and post-retirement mortality rates were based on the RP-2000 blended mortality table with Projected Scale AA. Post-disability mortality rates were based on the 1944 Railroad Board Ultimate Table.
Actuarial experience study	7/1/2004 - 6/30/2009	7/1/2004 - 6/30/2009	7/1/2004 - 6/30/2009	7/1/2004 - 6/30/2009	N/A	7/1/2001 - 7/1/2006

<sup>1</sup>Investment rate of return is net of pension plan investment expense, including inflation.

\* Includes an inflation assumption of 3.00%





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 15 - RETIREMENT SYSTEMS (continued)

#### Long Term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using either a log-normal distribution analysis or a Monte Carlo simulation in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of pension plan investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to

produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized by plan in the table below:

Asset Class	ERS		PSERS		GJRS		TRS		Peace Officers <sup>1</sup>		Firefighters <sup>1</sup>	
	Target allocation	Long-term expected real rate of return <sup>a</sup>	Target allocation	Long-term expected real rate of return <sup>a</sup>	Target allocation	Long-term expected real rate of return <sup>a</sup>	Target allocation	Long-term expected real rate of return <sup>a</sup>	Target allocation	Long-term expected real rate of return <sup>a</sup>	Target allocation	Long-term expected real rate of return <sup>a</sup>
Intermediate Government Corp Credit	-	-	-	-	-	-	-	-	-	-	3.6%	2.25%
Mortgage Backed Securities	-	-	-	-	-	-	-	-	-	-	12.4%	1.25%
Fixed Income	30.0%	3.0%	30.0%	3.0%	30.0%	3.0%	30.0%	3.0%	-	-	-	-
Fixed Income - Domestic	-	-	-	-	-	-	-	-	20.0%	2.7%	-	-
Fixed Income - International	-	-	-	-	-	-	-	-	5.0%	4.0%	-	-
Core Bonds	-	-	-	-	-	-	-	-	-	-	10.3%	1.46%
Custom fixed income	-	-	-	-	-	-	-	-	-	-	7.6%	2.25%
Domestic large equities	39.7%	6.5%	39.7%	6.5%	39.7%	6.5%	39.7%	6.5%	35.0%	7.5%	16.5%	4.75%
Domestic mid equities	3.7%	10.0%	3.7%	10.0%	3.7%	10.0%	3.7%	10.0%	8.0%	8.4%	-	-
Domestic small equities	1.6%	13.0%	1.6%	13.0%	1.6%	13.0%	1.6%	13.0%	7.0%	8.6%	-	-
Domestic equity funds	-	-	-	-	-	-	-	-	10.0%	8.2%	-	-
Small/mid cap equities	-	-	-	-	-	-	-	-	-	-	18.3%	5.00%
International developed market equities	18.9%	6.5%	18.9%	6.5%	18.9%	6.5%	18.9%	6.5%	-	-	15.0%	5.25%
International emerging market equities	6.1%	11.0%	6.1%	11.0%	6.1%	11.0%	6.1%	11.0%	-	-	5.0%	6.50%
International equity funds	-	-	-	-	-	-	-	-	10.0%	8.8%	-	-
Private equity	-	-	-	-	-	-	-	-	-	-	1.2%	6.75%
Real estate	-	-	-	-	-	-	-	-	-	-	5.0%	3.50%
Real Assets (liquid)	-	-	-	-	-	-	-	-	-	-	4.7%	4.75%
Commodities	-	-	-	-	-	-	-	-	5.0%	6.4%	-	-
Cash	-	-	-	-	-	-	-	-	-	-	0.4%	0.75%
Total	100%	-	100%	-	100%	-	100%	-	100%	-	100%	-

<sup>1</sup>Peace Officers' long-term expected rate of return on pension plan investments was determined using a Monte Carlo simulation.

\* Rates shown are net of the 3.00% assumed rate of inflation with the exception of Peace Officers', which assumed a 2.50% rate of inflation.

#### Discount Rate

The discount rate used for ERS, PSERS, GJRS, and TRS to measure the total pension liability was 7.50%. The projection of cash flows used by each plan to determine the discount rate was assumed that plan member contributions will be made at the current contribution rate and that employer and non-employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, each pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The discount rate used to measure the total pension liability for the Peace Officers' plan was 7.00%. The projection of cash flows used to determine the

discount rate assumes revenues will remain level. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The discount rate used to measure the total pension liability for the Firefighters' plan was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that non-employer contributing entity contributions will remain level with current year contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the



long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### **Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following table presents the net pension liability of the employers and non-employer contributing

entities. The net pension liability is calculated using the determined discount rate as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate by the plan (amount in thousands):

#### **Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

	<b>1% Decrease</b>	<b>Current Discount Rate</b>	<b>1% Increase</b>
	(6.50%)	(7.50%)	(8.50%)
ERS's Net Pension Liability	\$ 5,469,145	\$ 3,750,618	\$ 2,287,751
	(6.50%)	(7.50%)	(8.50%)
PSERS's Net Pension Liability	\$ 211,620	\$ 109,012	\$ 22,657
	(6.50%)	(7.50%)	(8.50%)
GJRS's Net Pension Liability/(Asset)	\$ (16,060)	\$ (50,347)	\$ (80,106)
	(6.50%)	(7.50%)	(8.50%)
TRS's Net Pension Liability	\$ 23,282,179	\$ 12,633,681	\$ 3,864,864
	(6.00%)	(7.00%)	(8.00%)
Peace Officers' Net Pension Liability/(Asset)	\$ 55,513	\$ (24,164)	\$ (93,266)
	(5.50%)	(6.50%)	(7.50%)
Firefighters' Net Pension Liability/(Asset)	\$ 202,058	\$ 87,199	\$ (7,805)

### **C. Defined Contribution Plans**

#### **GSEPS 401(k) Component of ERS Plan**

In addition to the ERS defined benefit pension described above, GSEPS members may also participate in the Peach State Reserves 401(k) defined contribution plan and receive an employer matching contribution. The 401(k) plan is administered by the System and was established by the Georgia Employee Benefit Plan Council in accordance with State law and Section 401(k) of the IRC. The GSEPS segment of the 401(k) plan was established by State law effective January 1, 2009.

Plan provisions and contribution requirements specific to GSEPS can be amended by State law. Other general 401(k) plan provisions can be amended by the ERS Board of Trustees as required by changes in federal tax law or for administrative purposes. The State was not required to make significant contributions to the 401(k) plan prior to GSEPS because most members under other segments of the plan either were not State employees or were not eligible to receive an employer match on their contributions.

The GSEPS plan includes automatic enrollment in the 401(k) plan at a contribution rate of 1% of



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 15 - RETIREMENT SYSTEMS (continued)

salary, along with a matching contribution from the State. The State will match 100% of the employee's initial 1% contribution and 50% of contribution percents two through five. Therefore, the State will match 3% of salary when an employee contributes at least 5% to the 401(k) plan. Employee contributions greater than 5% of salary do not receive any matching funds.

GSEPS employer contributions are subject to a vesting schedule, which determines eligibility to receive all or a portion of the employer contribution balance at the time of any distribution from the account after separation from all State service. Vesting is determined based on the table below:

Less than 1 year	0%
1 year	20%
2 years	40%
3 years	60%
4 years	80%
5 or more years	100%

Employee contributions and earnings thereon are 100% vested at all times. The 401(k) plan also allows participants to roll over amounts from other qualified plans to their respective account in the 401(k) plan on approval of the 401(k) plan administrator. Such rollovers are 100% vested at the time of transfer. Participant contributions are invested according to the participant's investment election. If the participant does not make an election, investments are automatically defaulted to a Lifecycle fund based on the participant's date of birth.

The participants may receive the value of their vested accounts upon attaining age 59.5, qualifying financial hardship, or 30 days after retirement or other termination of service (employer contribution balances are only eligible for distribution upon separation from service). Upon the death of a participant, his or her beneficiary shall be entitled to the vested value of his or her accounts. Employees who die while actively employed and eligible for 401(k) employer matching contributions become fully vested in employer contributions upon death. Distributions are made in installments or in a lump sum.

There were 43,236 plan members and 212 participating employers in the plan at June 30, 2014.

In 2014, the State's employer and employee GSEPS contributions were \$9.3 million and \$16.4 million, respectively. Additionally, the State made contributions of about \$0.1 million on behalf of employers that are not in the reporting entity. Employer contributions may be partially funded from non-vested contributions that were forfeited by employees.

#### Regents Retirement Plan

##### **Plan Description**

The Regents Retirement Plan, a single-employer defined contribution plan, is an optional retirement plan established by the Georgia General Assembly in Chapter 21 of Title 47 of the OCGA. It is administered and may be amended by the Board of Regents (Proprietary Fund – Higher Education). A participant in the plan is an "eligible university system employee" defined as a faculty member or a principal administrator as designated by the regulations of the Board of Regents. Under the Plan, a plan participant may purchase annuity contracts from four approved vendors (AIG-VALIC, American Century, Fidelity, and TIAA-CREF) for the purpose of receiving retirement and death benefits. The approved vendors have separately issued financial reports that may be obtained through their respective corporate offices.

Benefits depend solely on amounts contributed to the plan plus investment earnings. Benefits are payable to participating employees or their beneficiaries in accordance with the terms of the annuity contracts.

The University System of Georgia makes monthly employer contributions for the Regents Retirement Plan at rates adopted by the TRS Board of Trustees in accordance with State statute and as advised by their independent actuary. For fiscal year 2014, the employer contribution was 9.24% of the participating employee's earned compensation. Employees contribute 6% of their earned compensation. Amounts attributable to all plan



contributions are fully vested and non-forfeitable at all times. In 2014, employer and employee contributions were \$110.6 million (9.24%) and \$71.4 million (6%), respectively.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 16 - POSTEMPLOYMENT BENEFITS

The State provides the following significant other postemployment benefit (OPEB) plans:

Administered by Department of Community Health (DCH):

Georgia State Employees Post-employment Health Benefit Fund (State OPEB Fund)

Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund)

Administered by the System:

State Employees' Assurance Department (SEAD)

– For retired and vested inactive (SEAD-OPEB)

– For active employees (SEAD-Active)

Administered by the Board of Regents University System Office:

Board of Regents Retiree Health Benefit Fund (Regents Plan)

The financial statements for these plans are presented in the Fiduciary Funds section of this report. Separate financial reports that include the required supplementary information for these plans are also publicly available and may be obtained from the offices that administer the plans.

#### A. Summary of Significant Accounting Policies

##### Basis of Accounting

The financial statements of these plans are prepared using the accrual basis of accounting. Contributions from employers and members are recognized in the period in which they are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

##### Investments

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price.

#### B. Multiple-employer Plans

##### Plan Descriptions and Contribution Information

##### **State OPEB Fund and School OPEB Fund**

The State OPEB Fund and School OPEB Fund are cost-sharing multiple-employer defined benefit postemployment healthcare plans and are reported as employee benefit trust funds.

The State OPEB Fund provides postemployment health benefits (including benefits to qualified beneficiaries of eligible former employees) due under the group health plan for employees of State organizations (including technical colleges) and other entities authorized by law to contract with DCH for inclusion in the plan. It also pays administrative expenses of the fund. By law, no other use of the assets of the State OPEB Fund is permitted.

The School OPEB Fund provides postemployment health benefits (including benefits for qualified beneficiaries of eligible former employees) due under the group health plan for public school teachers including librarians and other certified employees of public schools and regional educational service agencies or due under the group health plan for non-certified public school employees. It also pays administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

The Official Code of Georgia Annotated (OCGA) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees under both the State and School OPEB Funds, to the Board of Community Health (Board).

The plans are currently funded on a pay-as-you go basis. That is, annual costs of providing benefits will be financed in the same year as claims occur, with no significant assets accumulating as would occur in an advance funding strategy.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

The contribution requirements of plan members and participating employers are established by the Board in accordance with the 2014 Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. As of January 1, 2012, for members with fewer than five years of service, contributions also vary based on years of service. As of January 1, 2012, on average, members with five years or more of service pay approximately 25% of the cost of health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a

Medicare Advantage Option. The Board sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers, including but not limited to State organizations and school systems, are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected pay-as-you-go financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years.

The combined required contribution rates established by the Board for the active and retiree plans for the fiscal year ended June 30, 2014, were as summarized in the following tables:

### Combined Active and State OPEB Fund Contribution Rates as a Percentage of Covered Payroll

State organizations, including technical colleges, and certain other eligible participating employers:

June 2013	25.366%	for July 2013 coverage
July 2013 – June 2014	30.781%	for August 2013 – July 2014 coverage

### Combined Active and School OPEB Fund Dollar Contribution Rates per Member per Month

Certificated teachers, regional educational service agencies, certain other eligible participating employers:

June 2013	\$937.34	for July 2013 coverage
July 2013 – June 2014	\$945.00	for August 2013 – July 2014 coverage

Library employees:

June 2013	\$743.00	for July 2013 coverage
July 2013 – June 2014	\$843.00	for August 2013 – July 2014 coverage

Non-certificated school personnel:

June 2013	\$446.20	for July 2013 coverage
July 2013 – June 2014	\$596.20	for August 2013 – July 2014 coverage





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 16 - POSTEMPLOYMENT BENEFITS (continued)

No additional contribution was required by the Board for fiscal year 2014 nor contributed to the State OPEB Fund or to the School OPEB Fund to prefund retiree benefits. Such additional

contribution amounts are determined annually by the Board in accordance with the State plan for OPEB and are subject to appropriation.

The State's estimated required pay-as-you-go employer contributions made to the State OPEB Fund and the School OPEB Fund for the fiscal years ended June 30, 2014, 2013, and 2012 were (amount in thousands):

State OPEB Fund			School OPEB Fund		
	State Employer			State Employer	
	Required Contribution	Percent Contributed		Required Contribution	Percent Contributed
2014	\$ 165,917	100%		\$ 2,395	100%
2013	169,992	100%		1,947	100%
2012	159,827	100%		1,949	100%

In addition to the above OPEB contributions for former employees of organizations in the State reporting entity, the State made on-behalf contributions during 2014, 2013 and 2012 to SHBP for combined active and OPEB coverage of certificated personnel employed by LEA's. A portion of those contributions was transferred to the School OPEB Fund as follows:

	On-behalf Contribution to SHBP	Estimated Transfer to School OPEB
2014	\$0.7 billion	\$186 million
2013	0.9 billion	224 million
2012	1.0 billion	279 million

#### State Employees' Assurance Department

SEAD-OPEB and SEAD-Active are cost-sharing multiple-employer defined benefit other postemployment plans that were created in fiscal year 2007 by the Georgia General Assembly to provide term life insurance to eligible members of the ERS, Georgia Judicial Retirement System (JRS), and Legislative Retirement System (LRS). SEAD-OPEB provides benefits for retired and vested inactive members, and SEAD-Active provides benefits for active members. Effective July 1, 2009, no newly hired members of any State public retirement system are eligible for term life insurance under SEAD. Pursuant to Title 47 of the OCGA,

benefit provisions of the plans were established and can be amended by State statute.

In addition to SEAD-OPEB and SEAD-Active, and included with the OPEB plans, is the Survivors Benefit Fund (SBF). SBF was established under OCGA 47-2-128(c)(3) within the ERS trust solely for maintaining group term life insurance coverage for members of the ERS plan. All assets of SBF are therefore limited to the payment of benefits and expenses for such coverage and cannot be used to pay pension benefits of ERS. SBF is shown on the financial statements separately with the OPEB plans to closely align with their ultimate purpose. While shown within the OPEB plans for reporting purposes, SBF may only be used to pay benefits or expenses of SEAD-OPEB or SEAD-Active with authorization by the ERS Board of Trustees. There are no liabilities associated with this fund and an actuarial valuation is not prepared, as there are no funding requirements.

Contributions by plan members are established by the ERS Board of Trustees, up to the maximum allowed by statute (not to exceed 0.5% of earnable compensation). The ERS Board of Trustees establishes employer contribution rates, such rates which, when added to members' contributions, shall not exceed 1% of earnable compensation. Contributions for fiscal year 2014 were based on June 30, 2011, actuarial valuations as follows:





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

	<u>SEAD- OPEB</u>	<u>SEAD- Active</u>	<u>Total SEAD</u>
<b>Member Rates:</b>			
ERS Old Plan	0.45%	0.05%	0.50%
Less: Offset Paid by Employer	(0.22%)	(0.03%)	(0.25%)
Net ERS Old Plan	0.23%	0.02%	0.25%
ERS New Plan, JRS, and LRS	0.23%	0.02%	0.25%
<b>Employer Rates</b>	0.00%	0.00%	0.00%

The ERS Board of Trustees voted and approved that the SEAD-OPEB employer contribution would be paid from existing assets of the Survivors Benefit Fund (SBF) instead of requiring payment by the employers. The SBF transferred \$5.0 million and \$12.7 million to the SEAD-OPEB Fund in 2013 and 2012, respectively. Of those amounts, \$4.5 million and \$11.1 million were paid on behalf of organizations in the State reporting entity for 2013 and 2012, respectively. There were no required employer contributions for SEAD in 2014.

According to the policy terms covering the lives of members, insurance coverage is provided on a monthly, renewable term basis, and no return premiums or cash value are earned. The net position represents the excess accumulation of investment income and premiums over benefit payments and expenses and is held as a reserve for payment of death benefits under existing policies.

For SEAD-Active the amount of insurance coverage is equal to 18 times monthly earnable compensation frozen at age 60. For members with no creditable service prior to April 1, 1964, the amount decreases from age 60 by a half of 1% per month until age 65 at which point the member will be covered for 70% of the age 60 coverage. Life insurance proceeds are paid in lump sum to the beneficiary upon death of the member.

For SEAD-OPEB the amount of insurance for a retiree with creditable service prior to April 1, 1964, is the full amount of insurance under SEAD-Active in effect on the date of retirement. The amount of insurance for a service retiree with no creditable service prior to April 1, 1964, is 70% of the amount of insurance under SEAD-Active at age 60 or at

termination, if earlier. Life insurance proceeds are paid in lump sum to the beneficiary upon death of the retiree.

### Participating Employers

The number of participating employers for the multiple-employer postretirement benefit plans as of June 30, 2014, was:

State OPEB	215
School OPEB	245
SEAD (OPEB and Active)	482

Of the 482 employers in the SEAD count, 481 are not in the State reporting entity.

### **C. Single-employer Plan: Board of Regents Retiree Health Benefit Fund**

#### Plan Description and Funding Policy

The Regents Plan is a single-employer, defined benefit postemployment healthcare plan administered by the Board of Regents (BOR). The Regents Plan was authorized pursuant to OCGA Section 47-21-21 for the purpose of accumulating funds necessary to meet employer costs of retiree postemployment health insurance benefits.

Pursuant to the general powers conferred by OCGA Section 20-3-31, the BOR (higher education fund) has established group health and life insurance programs for regular employees of the university system. It is the policy of the BOR to permit employees of the university system eligible for retirement or who become permanently and totally disabled to continue as members of the group health and life insurance programs. The policies of the BOR define and delineate who is eligible for these postemployment health and life insurance benefits.

The contribution requirements of plan members and the employer are established and may be amended by the BOR. The Regents Plan is substantially funded on a pay-as-you-go basis; however, amounts above the pay-as-you-go basis may be contributed annually, either by specific appropriation or by BOR designation. Organizational units of the BOR pay



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 16 - POSTEMPLOYMENT BENEFITS (continued)

the employer portion for group insurance for eligible retirees. The employer portion of health insurance for its eligible retirees is based on rates that are established annually by the BOR for the upcoming plan year. For the 2014 plan year, the employer rate was approximately 75-80% of the total health insurance cost for eligible retirees, and the retiree rate was approximately 20-25%. The employer covers the total cost for \$25,000 of basic life insurance. If an individual elects to have supplemental, and/or dependent life insurance coverage, such costs are borne entirely by the retiree.

#### Annual OPEB Cost and Net OPEB Obligation

The annual OPEB cost (expense) for the Regents Plan is calculated based on the ARC of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table presents the components of the annual OPEB cost, the amount actually contributed, and the changes in the net OPEB obligation for the Regents Plan for 2014, 2013, and 2012 (amount in thousands):

	<b>Fiscal Year Ended 6/30/2014</b>	<b>Fiscal Year Ended 6/30/2013</b>	<b>Fiscal Year Ended 6/30/2012</b>
Annual required contribution	\$ 403,300	\$ 362,400	\$ 345,300
Interest on net OPEB obligation	69,900	57,500	45,800
Adjustment to annual required contribution	(63,400)	(52,100)	(41,500)
Annual OPEB cost (expense)	409,800	367,800	349,600
Less: Contributions made	(120,900)	(83,400)	(88,800)
Increase in net OPEB obligation	288,900	284,400	260,800
Net OPEB obligation - beginning of year	1,562,600	1,278,200	1,017,400
Prior Year Adjustment - Life Insurance	(8,400)	-	-
<b>Net OPEB obligation - end of year</b>	<b>\$ 1,843,100</b>	<b>\$ 1,562,600</b>	<b>\$ 1,278,200</b>
<b>Percentage of annual OPEB cost contributed</b>	<b>29.5%</b>	<b>22.7%</b>	<b>25.4%</b>

#### D. Funded Status, Funding Progress, and Actuarial Methods and Assumptions

The funded status of each plan as of the most recent actuarial valuation date is as follows (amount in thousands):

	<b>Actuarial Valuation Date</b>	<b>Actuarial Value of Assets (a)</b>	<b>Actuarial Accrued Liability (AAL) (b)</b>	<b>Unfunded AAL (UAAL) (b - a)</b>	<b>Funded Ratio (a) / (b)</b>	<b>Annual Covered Payroll (c)</b>	<b>UAAL as a Percentage of Covered Payroll (b - a) / (c)</b>
State OPEB	6/30/2013	\$ -	\$ 3,587,913	\$ 3,587,913	0.0%	\$ 2,328,334	154.1%
School OPEB	6/30/2013	-	10,788,795	10,788,795	0.0%	9,445,376	114.2%
SEAD-OPEB	6/30/2013	907,831	754,786	(153,045)	120.3%	1,762,052	(8.7%)
SEAD-Active	6/30/2013	204,779	37,512	(167,267)	545.9%	1,767,052	(9.5%)
Regents Plan	7/1/2013	217	4,095,304	4,095,087	0.0%	2,594,800	157.8%



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and healthcare cost trends. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The impact of the Affordable Care Act (ACA) was addressed in this evaluation. While the impact of certain provisions such as the excise tax on high-value health insurance plans beginning in 2018 (if applicable), mandated benefits and participation changes due to the individual mandate should be recognized in the determination of liabilities, overall future plan costs and the resulting liabilities are driven by amounts employers and retirees can afford (i.e., trend). The trend assumption forecasts the anticipated increase to initial per capita costs, taking into account health care cost inflation, increases in benefit utilization, plan changes, government-mandated benefits, and technological advances. Given the uncertainty regarding the ACA's implementation (e.g., the impact of excise tax on high-value health insurance plans, changes in participation resulting for the implementation of state based health insurance exchanges), continued monitoring of the ACA's impact on the Plan's

liability will be required. The June 30, 2013 and 2012 valuations also included using payroll location codes and various pension plan data to exclude compensation for pension plan members ineligible for participation in SHBP. The schedule of funding progress with multiyear trend information for the Regents Plan is presented as required supplementary information following the notes to the financial statements. The multiyear trend information about the funding progress for the multiple-employer plans is presented in the standalone reports issued by the administering systems. These multiyear schedules indicate whether the actuarial values of plan assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation. Additional information as of the latest actuarial valuation follows:

	State OPEB and School OPEB	SEAD-OPEB and SEAD-Active	Regents Plan
Valuation date	6/30/2013	6/30/2013	7/1/2013
Actuarial cost method	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit
Amortization method	Level percentage of pay, open	Level dollar, open	Level percentage of pay, closed
Remaining amortization period	30 years	N/A	30 years
Asset valuation method	Market Value	Market Value	Market Value
<b>Actuarial assumptions:</b>			
Investment rate of return	4.50% *	7.50% *	4.50% **
Salary Growth	n/a	0.00% - 9.25% *	3.00% **
Salary Scale	n/a	n/a	4.00% **
Healthcare cost trend rate - initial			
Pre-Medicare eligible	7.75% *	n/a	8.00% **
Medicare eligible	6.25% *	n/a	7.50% **
Ultimate trend rate			
Pre-Medicare eligible	5.00%	n/a	4.50% **
Medicare eligible	5.00%	n/a	4.50% **
Year of ultimate trend rate	2019	n/a	2030

\* Includes an inflation assumption of 3.00%

\*\* Includes an inflation assumption of 2.50%



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 17 - RISK MANAGEMENT

#### A. Public Entity Risk Pool

Department of Community Health (DCH) administers the State Health Benefit Plan (SHBP) for the State. Under OCGA Section 45-18-2, the DCH Board has the authority to establish a health insurance plan; provide rules and regulations; and general provisions of the plan. The plan is comprised of three health insurance plans: (1) a plan primarily for State employees (OCGA Section 45-18-2) (2) a plan for teachers (OCGA Section 20-2-881), and (3) a plan for non-certificated public school employees (OCGA Section 20-2-911). The SHBP acts as the plan administrator for approximately 460 organizations (state, county and local educational agencies) and provides health coverage to more than 0.6 million employees, teachers, retirees and their dependents. All employees become members of the plan unless coverage is rejected or waived. An employee may withdraw from the plan if they become eligible for coverage under the aged program of the Social Security Administration (OCGA Section 45-18-17). SHBP accepts all of the risk of insuring its employees.

SHBP is accounted for on the accrual basis. Claim liabilities are based on estimates for claims that have been incurred, but not reported. Liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Estimates of liabilities for incurred, (both reported and unreported) but unpaid are actuarially determined based on estimates of the ultimate cost of settling claims, using past experience adjusted for current trends and any other factors that would modify past experience. Because actual claim liabilities depend on such factors as inflation, changes in legal doctrines and damage awards, the process used in computing claim liabilities may not result in an exact amount. Claim liabilities are evaluated periodically to take into consideration recently settled claims, the frequency of claims and other economic and social factors.

SHBP's general objectives as required under Georgia Compensation Rules & Regulations (Section 111-4-1) are to collect enrollment information from covered employer groups, collect

health premiums and employer contributions, and provide management and planning of health benefits.

#### B. Board of Regents Employee Health Benefits Plan

The BOR maintains a program of health benefits for its employees and retirees. This plan is funded jointly through premiums paid by participants covered under the plan and employer contributions paid by the BOR and its organizational units. All units of the University System of Georgia share the risk of loss for claims of the plan.

#### C. Other Risk Management

Department of Administrative Services (DOAS) has the responsibility for administering the risk management funds of the State and making and carrying out decisions that will minimize the adverse effects of accidental losses that involve State government assets. The State believes it is more economical to manage its risks internally and set aside assets for claim settlement. Accordingly, DOAS services claims for risk of loss to which the State is exposed, including general liability, property and casualty, workers' compensation, unemployment compensation, and law enforcement officers' and teachers' indemnification. Limited amounts of commercial insurance are purchased applicable to property, employee and automobile liability, fidelity and certain other risks. Premiums for the risk management program are charged to State organizations by DOAS to provide claims servicing and claims payment.

Charges by the workers' compensation risk management fund and the liability insurance risk management fund to other funds have failed to recover the full cost of claims over a reasonable period of time. Therefore, the unadjusted deficit at June 30, 2014, of \$537.8 million both for workers' compensation and liability was charged back to the contributing funds. Expenditures of \$366.3 million are reported in the General Fund, and expenses of \$124.5 million are reported in the Higher Education Fund (enterprise fund) relating to this charge-back.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### D. Claims Liabilities

A reconciliation of total claims liabilities for fiscal years ended June 30, 2014, and 2013, is shown below (in thousands):

	<b>Public Entity Risk Pool</b>		<b>Board of Regents Employee Health Benefits Plan</b>		<b>Risk Management Fund</b>	
	Fiscal Year Ended 6/30/2014	Fiscal Year Ended 6/30/2013	Fiscal Year Ended 6/30/2014	Fiscal Year Ended 6/30/2013	Fiscal Year Ended 6/30/2014	Fiscal Year Ended 6/30/2013
Unpaid Claims and Claim Adjustments July 1	\$ 224,461	\$ 203,403	\$ 32,737	\$ 26,269	\$ 574,861	\$ 522,041
Current Year Claims and Changes in Estimates	1,880,541	2,074,390	360,328	325,395	138,458	192,341
Claims Payments	<u>(1,927,919)</u>	<u>(2,053,332)</u>	<u>(353,976)</u>	<u>(318,927)</u>	<u>(130,781)</u>	<u>(139,521)</u>
<b>Unpaid Claims and Claim Adjustments June 30</b>	<b><u>\$ 177,083</u></b>	<b><u>\$ 224,461</u></b>	<b><u>\$ 39,089</u></b>	<b><u>\$ 32,737</u></b>	<b><u>\$ 582,538</u></b>	<b><u>\$ 574,861</u></b>







## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 18 - SEGMENT INFORMATION

Segments are identifiable activities reported within or as part of an enterprise fund by which some form of revenue-supported debt is outstanding. Furthermore, to qualify as a segment, an activity must meet an external requirement to separately account for a specific revenue stream and the associated expenses, gains, and losses. The State maintains ten enterprise funds that qualify as a segment. Financial information for each segment is included within the nonmajor enterprise funds. The following paragraphs describe the State's segments.

Armstrong Atlantic State University Educational Properties Foundation, Inc. includes several limited liability companies which have issued revenue bonds to finance the costs of acquiring, renovating, constructing, and equipping facilities around the campus of Armstrong Atlantic State University; to fund associated capitalized interest for the bonds; to fund debt service reserve funds; and to pay the costs of issuances.

Georgia Higher Education Facilities Authority, issued revenue bonds to acquire, construct, and equip several projects on college campuses throughout the State.

Georgia Southern University Housing Foundation, Inc. received revenue bond proceeds issued on its behalf by the Development Authority of Bulloch County. The revenue bonds were issued to finance construction of student housing and dining facilities, athletic and recreation facilities and to provide for future debt service payments.

Georgia State University Foundation, Inc. was incorporated to serve as the official fund-raising and fund-management organization for Georgia State University. Revenue bonds were issued on behalf of the Foundation to finance the acquisition, construction and equipping of certain land, buildings, equipment and other real and personal property to be used for a student housing project and office space.

Georgia State University Research Foundation, Inc. includes the activity of Science Park, LLC, which has issued revenue bonds to acquire, construct and

equip a research facility on the campus of the Georgia State University; fund a debt service reserve fund; finance associated capitalized interest; and pay the costs of issuance.

Georgia Tech Facilities, Inc. issued revenue bonds to finance the costs of acquiring, renovating, constructing and equipping various facilities on the Georgia Institute of Technology campus. The debt service on these bonds is supported by leasing arrangements from various sources.

Middle Georgia State College Real Estate Foundation, Inc. includes several limited liability companies which have issued revenue bonds to finance construction and equipping of student housing, recreation and wellness facilities on college campuses supported by the Foundation. In addition, the proceeds will fund capitalized interest on the bonds, fund a debt service reserve fund and pay issuance costs associated with the bonds.

University of North Georgia Real Estate Foundation, Inc. received revenue bond proceeds issued on its behalf from the Oconee County Industrial Development Authority and Downtown Development Authority of the City of Dahlonega. The revenue bonds were issued to finance the cost of acquisition and improvement of the education facilities, construction of housing and other various facility projects.

UWG Real Estate Foundation, Inc. received Revenue Anticipation Certificate proceeds issued on its behalf by the Carrollton Payroll Development Authority. The proceeds are used to finance or reimburse the cost of construction, renovation or equipping of facilities. In addition, proceeds will be used to fund capitalized interest on the certificates, fund a debt service reserve fund for the certificates, and pay costs of issuance.

VSU Auxiliary Services Real Estate Foundation, Inc. includes several limited liability companies which have issued revenue bonds to finance the construction of facility and infrastructure projects on college campuses supported by the Foundation.





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 18 - SEGMENT INFORMATION (continued)

Summary financial information for the State's segments for the year ended June 30, 2014, is presented below:

	Armstrong Atlantic State University Educational Properties Foundation, Inc.	Georgia Higher Education Facilities Authority	Georgia Southern University Housing Foundation, Inc.	Georgia State University Foundation, Inc.	Georgia State University Research Foundation, Inc. Science Park, LLC
<b>Condensed Statement of Net Position</b>					
Assets					
Current Assets	\$ 1,573	\$ 4,094	\$ 5,253	\$ 80,339	\$ 13,247
Noncurrent Assets	9,413	-	37,947	178,787	80,941
Due from Other Funds	99,734	278,637	220,130	235,312	-
Capital Assets	2,785	-	255	10,626	-
Total Assets	113,505	282,731	263,585	505,064	94,188
Deferred Outflows	-	-	1,680	-	-
Liabilities					
Current Liabilities	2,828	5,148	10,965	13,589	3,818
Noncurrent Liabilities	89,244	275,401	222,826	268,819	84,629
Due to Other Funds	-	-	4,459	-	-
Total Liabilities	92,072	280,549	238,250	282,408	88,447
Net Position					
Net Investment in Capital Assets	1,270	-	-	-	-
Restricted for:					
Other	-	-	-	106,407	5,741
Unrestricted	21,433	2,182	27,015	222,656	-
Total Net Position	\$ 21,433	\$ 2,182	\$ 27,015	\$ 222,656	\$ 5,741
<b>Condensed Statement of Revenues, Expenses, and Changes in Net Position</b>					
Operating Revenues (Pledged Against Bonds)	\$ 6,137	\$ 14,869	\$ 13,342	\$ 48,892	\$ 4,197
Depreciation/Amortization Expense	-	(71)	-	(589)	-
Other Operating Expenses	(1,520)	(37)	(651)	(25,375)	(122)
Operating Income (Loss)	4,617	14,761	12,691	22,928	4,075
Nonoperating Revenues (Expenses)					
Contributions to Permanent Endowments	-	-	-	7,502	-
Investment Income	247	1	633	6,925	293
Interest Expense	(4,434)	(14,869)	(9,829)	(10,456)	(4,246)
Other Nonoperating Expenses	87	-	-	-	-
Change in Net Position	517	(107)	3,495	26,899	122
Beginning Net Position (restated)	20,916	2,289	23,520	195,757	5,619
Ending Net Position	\$ 21,433	\$ 2,182	\$ 27,015	\$ 222,656	\$ 5,741
<b>Condensed Statement of Cash Flows</b>					
Net Cash Provided By (Used In):					
Operating Activities	\$ 6,122	\$ 19,079	\$ 17,530	\$ 27,901	\$ 3,973
Noncapital Financing Activities	-	(19,091)	42,760	2,638	-
Capital and Related Financing Activities	(5,881)	-	(22,707)	(21,331)	(5,916)
Investing Activities	310	174	(1,461)	19,700	2,160
Net Increase (Decrease)	551	162	36,122	28,908	217
Beginning Cash and Cash Equivalents	2,227	350	-	3,289	11,251
Ending Cash and Cash Equivalents	\$ 2,778	\$ 512	\$ 36,122	\$ 32,197	\$ 11,468



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

Georgia Tech Facilities, Inc.	Middle Georgia State College Real Estate Foundation, Inc.	University of North Georgia Real Estate Foundation, Inc.	UWG Georgia Real Estate Foundation, Inc.	VSU Auxiliary Services Real Estate Foundation, Inc.
\$ 13,612	\$ 350	\$ 2,536	\$ 5,602	\$ 12,017
8,115	14,077	23,822	6,116	-
260,159	97,625	141,216	128,580	195,888
3,599	-	1,194	-	227
285,485	112,052	168,768	140,298	208,132
31,723	-	-	1,425	7,994
12,094	4,273	7,537	3,481	4,654
287,828	97,274	154,366	134,953	180,147
81	-	-	-	-
300,003	101,547	161,903	138,434	184,801
-	-	-	-	-
-	-	-	-	-
17,205	10,505	6,865	3,289	31,325
\$ 17,205	\$ 10,505	\$ 6,865	\$ 3,289	\$ 31,325
\$ 15,354	\$ 4,454	\$ 8,538	\$ 5,160	\$ 11,546
(1,036)	(80)	(344)	-	(51)
(2,121)	(276)	(369)	(234)	(722)
12,197	4,098	7,825	4,926	10,773
-	-	-	-	-
172	-	1,863	215	175
(8,842)	(3,715)	(7,625)	(5,147)	(8,906)
-	-	(118)	90	(2,951)
3,527	383	1,945	84	(909)
13,678	10,122	4,920	3,205	32,234
\$ 17,205	\$ 10,505	\$ 6,865	\$ 3,289	\$ 31,325
\$ 21,890	\$ 4,840	\$ 9,605	\$ 6,114	\$ 14,404
-	139	22,508	15,857	-
(29,299)	(4,302)	(10,752)	(14,010)	(19,896)
172	13,614	1,444	(2)	176
(7,237)	14,291	22,805	7,959	(5,316)
10,553	-	-	-	16,306
\$ 3,316	\$ 14,291	\$ 22,805	\$ 7,959	\$ 10,990



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 19 - LITIGATION, CONTINGENCIES, AND COMMITMENTS

#### A. Grants and Contracts

The amounts received or receivable from grantor agencies are subject to audit and review by grantor agencies, principally the federal government. This could result in a request for reimbursement by the grantor agency for any expenditures which are disallowed under grant terms. Also, certain charges for services by Georgia Technology Authority (internal service fund) to its State customers may have exceeded the cost of providing such services. Because these overcharges were included in amounts requested and received by State organizations from the federal government under financial assistance programs, it is anticipated that an amount will be due back to the federal government. The State believes that such disallowances, questioned costs and resulting refunds, if any, will be immaterial to its overall financial position.

#### B. Litigation and Contingencies

The State is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine governmental operations. The ultimate disposition of these proceedings is not presently determinable. However, it is not believed that the ultimate disposition of these proceedings would have a material adverse effect on the financial condition of the State. The following are significant active litigation, claims and assessments involving the State:

##### Primary Government

1. Phoenix Development and Land Investment, LLC v. Board of Regents – the plaintiff, Phoenix Development and Land Investment (Phoenix), purchased a tract of land which included property upon which the Board of Regents inadvertently had placed part of an inert landfill prior to Phoenix's purchase. Phoenix filed an action against the Board of Regents claiming trespass, nuisance and inverse condemnation, seeking damages in the amount of \$16 million. The Board of Regents filed a counterclaim for quiet title to the disputed property. The Special Master appointed to hear the quiet title rejected this counterclaim. After several motions hearings, the court granted a motion to dismiss the

tort claims, so that the only claim remaining to be tried is the inverse condemnation claim. Potential damages recoverable are the just and adequate compensation for the inverse claim, plus possible attorney's fees and bad faith damages under O.C.G.A. Section 13-6-11. The trial has been set for January 5, 2015. At this stage of the litigation, it is impracticable to render an opinion about whether the likelihood of an unfavorable outcome is either "probable" or "remote"; however, the State believes it has meritorious defenses and is vigorously defending this action.

2. Tibbles v. Teachers Retirement System of Georgia, et al. - this is a proposed class action filed by a retired teacher (Tibbles) who alleges that the Teachers Retirement System of Georgia (TRS) has underpaid her monthly retirement benefit as well as those of the members of the purported class. The Superior Court of Fulton County has approved the parties' joint request to litigate first the question of whether there is any liability to Tibbles. Then, only upon a finding of liability would the parties litigate the issue of whether a class should be certified. The parties filed cross-motions for summary judgment on the initial issue of liability in December 2013, and the trial court heard oral arguments in April 2014. On June 19, 2014, the trial court granted the motion for summary judgment filed by TRS and its Board of Trustees members and denied the motion for summary judgment filed by Tibbles. Tibbles filed an appeal to the Georgia Court of Appeals, which was then administratively transferred to the Georgia Supreme Court for jurisdictional reasons. The parties are filing briefs in November and December 2014. At this stage of the litigation, it is impracticable to render an opinion about whether the likelihood of an unfavorable outcome is either "probable" or "remote"; however, the State believes it has meritorious defenses and is vigorously defending this action.

3. Georgia Power Company, et al. v. Douglas J. MacGinnitie, Commissioner, Georgia Department of Revenue – Georgia Power seeks a refund of sales and use taxes allegedly paid on purchases of certain tangible personal property, which Georgia Power asserts to be subject to certain manufacturing-related sales and use tax exemptions. The total sales and



use tax refund claimed by Georgia Power is in excess of \$18 million. The Commissioner's position is that the machinery and equipment in question do not qualify for the sales tax exemption. The trial of the case was held on November 4-6, 2014. The parties have been instructed to file briefs, and the Tax Tribunal has indicated that a decision may be rendered by December 31, 2014. At this stage of the litigation, it is impracticable to render an opinion about whether the likelihood of an unfavorable outcome is either "probable" or "remote"; however, the State believes it has meritorious defenses and is vigorously defending this action.

4. *Trecia Neal, et al. v. Georgia Department of Community Health* - Plaintiffs, who seek class action status, are members of the State Health Benefit Plan ("SHBP") who have brought suit for breach of contract asserting that retroactive modifications to the SHBP that were made after members enrolled for the 2014 plan year had the effect of breaching the members' alleged contracts with SHBP. Plaintiffs assert that state employees who elected the higher cost coverage options had their benefits reduced to similar benefits received by employees paying significantly lower costs, but the higher premiums were not reduced or refunded. Plaintiffs seek reimbursement of excess medical premiums paid by the class members, plus attorneys' fees. The Department of Community Health ("DCH") filed a motion to dismiss based on sovereign immunity arguing that the SHBP documents do not create an express, written contract with the state employees; however the judge denied the motion. DCH filed a notice of appeal with the Court of Appeals of Georgia on October 27, 2014. At this stage of the litigation, it is impracticable to render an opinion about whether the likelihood of an unfavorable outcome is either "probable" or "remote"; however, the State believes it has meritorious defenses and is vigorously defending this action.

The U.S. Department of Health and Human Services (HHS) asserted a claim of approximately \$37 million related to the Statewide Cost Allocation Plan for the fiscal years 2004 to 2009. Georgia Technology Authority (GTA) does not agree with this amount and is in the process of negotiating a

settlement with HHS. The amount of the settlement has not been finalized.

## **C. Guarantees and Financial Risk**

### **Component Units**

Georgia Housing Finance Authority (GHFA) has uninsured loans of approximately \$28.7 million as of June 30, 2014. All of these loans are for home mortgages in the State. A provision for possible losses on delinquent loans is made when, in the opinion of Authority management, the loan balance exceeds the net realizable value of the underlying collateral, including federal and mortgage pool insurance. The provision for possible losses recognized during fiscal year 2014 totaled \$2.2 million and the total allowance for possible losses on mortgage loans receivable, which includes a provision for accrued interest on foreclosed loans, totaled \$6.5 million at June 30, 2014. Collateralized loans historically have not resulted in losses. Since 2007, as a result of the depressed housing market, GHFA has experienced increases in loan delinquencies and decreases in underlying loan collateral. As a result, the Authority has increased its reserve for losses related to its uninsured loans in recent years.

## **D. Other Significant Commitments**

### **Primary Government**

#### **Bond Proceeds**

Georgia State Financing and Investment Commission (GSFIC) (general obligation bond projects fund) has entered into agreements with various State organizations for the expenditure of bond proceeds and cash supplements (provided by or on behalf of the organization involved) to acquire and construct capital projects. At June 30, 2014, the undisbursed balance remaining on these agreements approximated \$1.2 billion. Of this balance, \$81.4 million in encumbrances are included in the fund balance of the General Obligation Bond Projects Fund (see paragraph below regarding allowability of encumbering funds available on the statutory basis).



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 19 - LITIGATION, CONTINGENCIES, AND COMMITMENTS (continued)

#### Contractual Commitments

The Georgia Constitution permits State organizations to enter into contractual commitments provided they have funds available (statutory basis) at the time of the execution of the contract. At June 30, 2014, the fund balances of governmental funds include encumbrances of \$3.4 billion in the general fund.

BOR (higher education fund) had significant, unearned, outstanding construction or renovation contracts executed in the amount of \$164.8 million as of June 30, 2014. This amount is not reflected in the financial statements.

GTA has significant commitments to IBM and AT&T through master service agreements. The \$1.1 billion IBM master contract, effective April 1, 2009, is an eight year contract with two optional years, and has a remaining balance of \$451.1 million as of June 30, 2014. The \$438.8 million AT&T master contract, effective May 1, 2009, is a five year contract with two optional years, and has a remaining balance of \$114.3 million as of June 30, 2014.

In April 2011 as permitted by Article IX, Section III, Paragraph I (a) of the Constitution of 1983, State Roll and Tollway Authority (SRTA) (nonmajor enterprise fund) and Department of Transportation (GDOT) (general fund) entered into an agreement whereby GDOT would build and SRTA would fund a portion of certain transportation projects along the GA 400 corridor. The original SRTA commitment was \$27.3 million and \$2.1 million was added to the commitment in fiscal year 2013. Expenses through June 30, 2014, were \$11.6 million with the remaining balance of \$17.8 million, which is shown as restricted net position on the proprietary fund financial statements, carried forward to fiscal year 2015.

In addition, SRTA has contractual commitments on other uncompleted contracts of \$582 million, the majority of which is for the I-75 Northwest Corridor Express Lane Project.

#### Component Units

##### Contractual Commitments

Georgia Environmental Finance Authority (GEFA) has entered into contractual agreements to fund three Clean Water State Revolving Loan Fund loans with resources from GEFA's Georgia Fund in the amount of \$41.0 million. It is anticipated that balloon payments on these loans will become due in full between February 1, 2027, and February 1, 2028. GEFA plans to designate funds at a proportionate amount annually to accumulate adequate resources at the time the loans become payable to each of their respective funds beginning with fiscal year 2013. As of June 30, 2014, an amount of \$5.9 million has been accumulated for the purpose of satisfying this future obligation.

At June 30, 2014, the Georgia Ports Authority (GPA) had commitments for construction projects of approximately \$15.4 million.

In August 2007, the GPA formally entered into an agreement to make voluntary annual payments to the Office of Planning and Budget (OPB) over a 21-year period. The total amount of payments due to OPB at June 30, 2014, was approximately \$203.8 million.

During the fiscal year ended June 30, 2013, the GPA entered into a compromise and settlement agreement with the U.S. Army Corps of Engineers, the State of South Carolina and several nongovernmental environmental organizations relative to the project by the U.S. Army Corps of Engineers to deepen the Savannah River federal navigation channel. The project is commonly referred to as the Savannah Harbor Expansion Project (SHEP).

The respective SHEP agreement, approved by the U.S. Federal District Court for the District of South Carolina, resulted in a commitment by the GPA in the amount of \$35.5 million, which includes the following provision to be funded by the GPA subject to satisfaction of certain conditions that at this time are based on all known and expected factors, and therefore, considered to be "probable" at this time as



defined by respective and authoritative financial reporting standards:

- 1) The GPA will establish a letter of credit or escrow account within 6 months of the commencement of inner harbor dredging in the amount of \$2.0 million to serve as a contingency fund should the operation of the dissolved oxygen injection system not receive funding by the federal government. This letter of credit or escrow account will be maintained at \$2.0 million for 50 years after completion of the SHEP.
- 2) The GPA will contribute \$3.0 million for water quality monitoring in the Lower Savannah River Basin; \$3.0 million for monitoring and research of Shortnose and Atlantic Sturgeon; \$15.0 million for conservation, wetlands preservation, acquisitions of easements and/or upland buffers, and creation, restoration or enhancement of wetlands to benefit the Lower Savannah River watershed.
- 3) The GPA will contribute \$12.5 million for environmental and conservation projects in the Savannah River Basin to the Savannah River Restoration Board whose membership is prescribed in the agreement.

Jekyll Island State Park Authority has received loans from OneGeorgia Authority totaling \$7.1 million for the construction of the Retail Village on Jekyll Island. Total project costs are anticipated to be approximately \$8.3 million. A construction contract for \$7.6 million was awarded to Dabbs-Williams General Contractor for the construction of Phase I and Phase II of the retail village.

## University System Foundations

The Georgia Tech Athletic Association Foundation has entered into employment contracts with certain employees expiring in years through 2019 that provide for a minimum annual salary. At June 30, 2014, the total commitment for all contracts for each of the next five years is as follows:

June 30, 2015 - \$6.3 million  
June 30, 2016 - \$6.0 million  
June 30, 2017 - \$3.2 million  
June 30, 2018 - \$1.7 million  
June 30, 2019 - \$0.1 million

In June 2013, Georgia Tech Foundation (Foundation) committed \$22.5 million of unrestricted funds to the Georgia Institute of Technology for support of its programs and development operations, with a condition that the funds are to be expended during years 2013 and 2014. If the funds are not expended by June 30, 2015, the remainder is retained by the Foundation. As of June 30, 2014 the Foundation expended a total of \$19.9 million and \$2.6 million remained as a commitment.

In June 2006, the Foundation entered into a limited guaranty agreement with a bank in the amount of \$4.8 million to support a letter of credit pertaining to an obligation GATV has under a rental agreement. The letter of credit was scheduled to expire in June 2014, but was amended to expire in June 2015. As consideration for the limited guaranty agreement, GATV pays the Foundation 0.20% of the limited guaranty amount annually.





## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2014

### NOTE 20 - SUBSEQUENT EVENTS

#### A. Primary Government

##### Long-term Debt Issues

##### **General Obligation Bonds Issued**

In June 2014, the State sold General Obligation bonds in the total amount of \$823.6 million for delivery on July 10, 2014, to provide funds for various capital outlay projects of the State, for county and independent school systems through the Department of Education, to finance projects and facilities for both the Board of Regents of the University System of Georgia and the Technical College System of Georgia, and to provide loans through Georgia Environmental Finance Authority (GEFA) to local governments and local government entities for water and sewerage facilities:

<u>Series</u>	<u>Amount (in millions)</u>
2014A	\$ 658.7
2014B	151.1
2014C	13.8
<b>Total</b>	<b><u>\$ 823.6</u></b>

The true interest cost on the 2014ABC bonds was 2.99% and the average life is 10.032 years.

##### **General Obligation Refunding Bonds**

In June 2014, the State sold Series 2014D General Obligation refunding bonds in the total amount of \$159.4 million for delivery on July 10, 2014, to refund \$172.0 million of the State's outstanding General Obligation bonds to achieve debt service cash flow savings of \$16.1 million over the life of the bonds.

The true interest cost for the Series 2014D refunding bonds, which have an average life of 1.90 years, is 0.457%.

#### Revenue Bonds

On August 1, 2014, the Development Authority of Cobb County issued \$46.6 million in revenue bonds and loaned the proceeds to Kennesaw University Foundation. The bonds were issued to refund a portion of the 2004A, 2004C, and 2004D Series.

##### **Other Subsequent Events**

On July 15, 2014, Georgia Regents Health System refunded the 2008A and 2008B Bonds with the 2014A and 2014B Bonds, which are a direct bank placement of bonds in the amount of \$60.9 million for both 2014A and 2015A Bonds

In July 2014, the Georgia State University Foundation, Inc. sold land and facilities at 55 Park Place to the University for \$28.9 million and entered into a master lease for the space rented to the remaining third party tenants until all third party leases expire.

#### B. Component Units

##### Revenue Bonds

In July 2014, the Georgia World Congress Center Authority redeemed \$19.3 million of refunding revenue bonds with the maturity dates of July 1, 2019 and July 1, 2020 with an interest rate of 3.17%.

##### Other Subsequent Events

On October 29, 2014, the Georgia Housing and Finance Authority issued 2014 Series B Single-Family Mortgage Bonds for \$103.0 million.



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## REQUIRED SUPPLEMENTARY INFORMATION

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# State of Georgia

## Required Supplementary Information

### Budgetary Comparison Schedule

#### Budget Fund

For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	Original Appropriation	Amended Appropriation	Final Budget	Actual	Variance
<b>Funds Available</b>					
State Appropriation					
State General Funds	\$ 17,422,367	\$ 17,518,466	\$ 17,518,466	17,518,437	\$ 29
Revenue Shortfall Reserve for K-12 Needs	-	182,959	182,959	182,959	-
State Motor Fuel Funds	975,897	997,760	997,760	997,760	-
Lottery Proceeds	910,819	910,819	910,819	904,841	5,978
Tobacco Settlement Funds	199,759	200,119	200,119	200,119	-
Brain and Spinal Injury Trust Fund	1,989	1,989	1,989	1,989	-
Nursing Home Provider Fees	167,756	167,756	169,521	169,521	-
Hospital Provider Fee	241,674	254,371	237,978	237,978	-
State Funds - Prior Year Carry-Over					
State General Fund Prior Year	-	-	42,550	59,137	(16,587)
Brain and Spinal Injury Trust Fund - Prior Year	-	-	641	1,359	(718)
State Motor Fuel Funds - Prior Year	-	-	1,238,731	1,262,135	(23,404)
Tobacco Settlement Funds - Prior Year	-	-	437	437	-
Federal Funds					
CCDF Mandatory & Matching Funds	98,082	97,387	101,618	101,618	-
Child Care and Development Block Grant	112,823	103,741	118,380	118,155	225
Community Mental Health Services Block Grant	14,164	14,164	14,439	12,600	1,839
Community Services Block Grant	15,978	18,303	16,467	16,467	-
Federal Highway Administration - Highway Planning and Construction	1,143,641	1,143,641	1,551,730	1,516,397	35,333
Foster Care Title IV-E	73,979	72,634	77,835	77,333	502
Low-Income Home Energy Assistance	51,767	55,906	68,131	68,125	6
Maternal and Child Health Services Block Grant	20,887	20,411	31,214	15,546	15,668
Medical Assistance Program	5,959,209	6,029,386	6,605,903	6,422,319	183,584
Prevention and Treatment of Substance Abuse Block Grant	47,141	47,734	55,227	53,965	1,262
Preventive Health and Health Services Block Grant	2,258	2,158	3,799	1,473	2,326
Social Services Block Grant	89,752	88,298	81,371	77,051	4,320
State Children's Insurance Program	283,351	345,887	350,587	339,814	10,773
Temporary Assistance for Needy Families Block Grant	346,978	346,828	355,172	351,067	4,105
TANF Unobligated Balance	9,552	9,552	-	-	-
Federal Funds Not Itemized	3,505,111	3,357,080	3,987,293	3,640,280	347,013
American Recovery and Reinvestment Act of 2009					
Electricity Delivery and Energy Reliability	-	-	71	71	-
Federal Highway Administration - Highway Planning and Construction	-	-	2,308	2,308	-
Medical Assistance Program	-	-	92,913	77,794	15,119
Promote Health Information Technology	-	-	5,262	5,152	110
FFIND - Temporary Assistance for Needy Families	-	16,074	-	-	-
Federal Funds Not Itemized	-	62,647	505,681	340,983	164,698
Other Funds	9,304,886	9,312,826	10,444,426	10,687,102	(242,676)
<b>Total Funds Available</b>	<b>40,999,820</b>	<b>41,378,896</b>	<b>45,971,797</b>	<b>45,462,292</b>	<b>509,505</b>
<b>Expenditures</b>					
Georgia Senate	10,325	10,325	10,567	9,470	1,097
Georgia House of Representatives	18,416	18,416	19,093	16,413	2,680
Georgia General Assembly Joint Offices	9,886	9,886	10,022	8,363	1,659
Audits and Accounts, Department of	30,738	31,288	31,118	30,945	173
Appeals, Court of	14,592	14,592	14,720	14,713	7
Judicial Council	16,020	16,169	16,993	16,565	428
Juvenile Courts	7,235	7,347	7,347	6,875	472
Prosecuting Attorneys	64,861	64,958	80,991	80,933	58
Superior Courts	62,256	62,382	62,535	62,527	8
Supreme Court	11,252	11,266	11,327	11,327	-
Accounting Office, State	20,039	22,614	29,541	29,358	183
Administrative Services, Department of	198,941	199,387	322,198	210,087	112,111
Agriculture, Department of	50,758	47,269	53,614	53,276	338
Banking and Finance, Department of	11,204	11,204	11,204	10,774	430
Behavioral Health & Developmental Disabilities, Department of	1,160,609	1,146,044	1,181,732	1,168,517	13,215
Community Affairs, Department of	250,184	301,721	298,136	297,650	486
Community Health, Department of	12,886,221	12,913,006	13,622,050	13,003,030	619,020
Corrections, Department of	1,150,844	1,143,658	1,189,757	1,187,441	2,316

(continued)



	Original Appropriation	Amended Appropriation	Final Budget	Actual	Variance
<b>Expenditures</b>					
Defense, Department of	91,289	91,990	68,244	66,061	2,183
Driver Services, Department of	63,507	64,212	65,895	65,758	137
Early Care and Learning, Department of	692,951	690,480	704,358	697,269	7,089
Economic Development, Department of	37,099	37,034	41,060	40,905	155
Education, Department of	9,168,041	9,238,812	9,789,897	9,633,291	156,606
Employees' Retirement System of Georgia	51,368	51,656	51,656	49,830	1,826
Forestry Commission, Georgia	43,335	43,485	44,378	44,172	206
Governor, Office of the	165,686	170,518	617,899	326,742	291,157
Human Services, Department of	1,556,258	1,581,020	1,625,780	1,591,923	33,857
Insurance, Department of	21,550	21,550	20,540	20,388	152
Investigation, Georgia Bureau of	138,998	138,689	150,751	150,413	338
Juvenile Justice, Department of	308,121	304,620	306,449	298,481	7,968
Labor, Department of	136,465	138,173	160,475	148,440	12,035
Law, Department of	60,203	59,414	63,565	62,207	1,358
Natural Resources, Department of	253,693	240,078	291,009	274,942	16,067
Pardons and Paroles, State Board of	53,793	53,693	54,844	54,174	670
Properties Commission, State	820	820	1,500	1,457	43
Public Defender Standards Council, Georgia	41,558	43,488	79,015	77,017	1,998
Public Health, Department of	706,134	654,113	791,002	699,761	91,241
Public Safety, Department of	187,881	194,688	188,794	179,126	9,668
Public Service Commission	9,277	9,036	9,151	9,151	-
Regents, University System of Georgia	6,404,324	6,558,214	7,012,436	6,482,017	530,419
Revenue, Department of	178,020	208,078	210,908	209,745	1,163
Secretary of State	27,578	28,002	33,036	32,862	174
Soil and Water Conservation Commission	5,178	4,407	3,969	3,932	37
Student Finance Commission and Authority, Georgia	635,090	641,019	643,050	605,400	37,650
Teachers' Retirement System	32,111	32,558	32,558	30,984	1,574
Technical College System of Georgia	651,041	714,953	743,751	671,323	72,428
Transportation, Department of	2,052,912	2,080,089	3,891,090	2,708,053	1,183,037
Veterans Service, Department of	40,710	40,799	40,685	40,480	205
Workers' Compensation, State Board of	23,225	23,225	23,045	17,713	5,332
State of Georgia General Obligation Debt Sinking Fund	1,187,223	1,188,451	1,238,062	1,082,155	155,907
<b>Total Expenditures</b>	<b>40,999,820</b>	<b>41,378,896</b>	<b>45,971,797</b>	<b>42,594,436</b>	<b>3,377,361</b>
Excess of Funds Available over Expenditures	\$ -	\$ -	\$ -	\$ 2,867,856	\$ (2,867,856)



## Required Supplementary Information

### Budget to GAAP Reconciliation

#### For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	<u>General Fund</u>
<b>Sources/Inflows of Resources</b>	
<b>Summary</b>	
Actual amounts (budgetary basis) "Total Funds Available" from the budgetary comparison schedule	\$ 45,462,292
Differences - budget to GAAP	
<i>Perspective Differences:</i>	
Revenues of budgeted funds included in the Budget Fund, but removed from the General Fund for financial reporting purposes.	(8,705,237)
Revenues of nonbudgeted funds included within the State's reporting entity, and shown in the General Fund for financial reporting purposes.	20,314,272
State appropriations revenues are budgetary resources, but are netted with the State's treasury disbursements for GAAP purposes.	(20,213,554)
<i>Basis Differences:</i>	
Accrual of taxpayer assessed receivables and revenues.	56,135
Fund balance adjustments are not inflows of budgetary resources, but affect current year revenues for GAAP reporting purposes.	(435,826)
Prior Year Reserves Available for Expenditure are included in Funds Available, but are not revenues for GAAP reporting purposes.	(2,113,967)
Revenues from intrafund transactions are budgetary resources, but are not revenues for GAAP reporting purposes.	(562,214)
Receivables and revenues accrued based on encumbrances reported for supplies and equipment ordered but not received are reported in the year the order is placed for budgetary purposes, but in the year the supplies are received for GAAP reporting.	(274,000)
Transfers from other funds are inflows of budgetary resources, but are not revenues for financial reporting purposes.	(55,176)
Revenue reported for nonbudgetary food stamp program and donated commodities.	3,022,687
Other net accrued receivables and revenues.	<u>53,727</u>
Total Revenues (General Fund) as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds	<u>\$ 36,549,139</u>



## Required Supplementary Information

### Budget to GAAP Reconciliation

### For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	<u>General Fund</u>
<b>Uses/Outflows of Resources</b>	
<b>Summary</b>	
Actual amounts (budgetary basis) "Total Expenditures" from the budgetary comparison schedule	\$ 42,594,436
Differences - budget to GAAP	
<i>Perspective Differences:</i>	
Expenditures of nonbudgeted Funds included within the State's reporting entity, and shown in the General Fund for financial reporting purposes.	63,678
Expenditures of Budgeted Funds for organizations not reported in the General Fund.	(10,309,309)
<i>Basis Differences:</i>	
Accrual of teacher salaries not included in current budget year.	24,204
Capital lease acquisitions are not outflows of budgetary resources, but are recorded as current expenditures and other financing sources for GAAP reporting.	8,207
Change in expenditure accrual for nonbudgetary Medicaid claims	(31,900)
Encumbrances for supplies and equipment ordered but not received are reported as budgetary expenditures in the year the order is placed, but are reported as GAAP expenditures in the year the supplies and equipment are received.	(250,204)
Expenditures from intrafund transactions are budgetary outflows, but are not expenditures for GAAP reporting purposes.	(562,814)
Expenditures reported for nonbudgetary food stamp program and donated commodities.	3,022,687
Fund balance adjustments are not outflows of budgetary resources, but affect current year expenditures for GAAP reporting purposes.	(589,746)
Transfers to other funds are outflows of budgetary resources, but are not expenditures for GAAP reporting purposes.	(1,454,667)
Other net accrued liabilities and expenditures.	<u>43,870</u>
Total Expenditures (General Fund) as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds	<u><u>\$ 32,558,442</u></u>

## Notes to Required Supplementary Information

### Budgetary Comparison

### For the Fiscal Year Ended June 30, 2014

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#### **Budgetary Reporting**

##### **Budgetary Process**

OCGA Title 45, Chapter 12, Article 4 sets forth the process for the development and monitoring of an appropriated budget for the State. Not later than September 1 of each year, the head of each executive branch budget unit (e.g. agencies, departments, and commissions) must submit estimates of the financial requirements for the subsequent fiscal year to Office of Planning and Budget (OPB), which operates under the direction of the Governor. Budget estimates relative to the legislative and judicial branches of State government are provided to OPB for the purpose of estimating the total financial needs of the State, but are not subject to revision or review by OPB.

The Governor, through the OPB, examines the estimates and may investigate and revise executive branch submissions as necessary. Upon the completion and revisions of the estimates, the Governor must prepare and submit a budget report to the General Assembly within five days of the date on which the General Assembly convenes. The Governor also possesses the responsibility and authority to establish the revenue estimate for the corresponding fiscal year.

The General Assembly, after adopting such modifications to the Governor's budget report as it deems necessary, enacts the General Appropriations Act for the subsequent fiscal year. Each General Appropriations Act enacted, along with amendments as are adopted, continues in force and effect for the next fiscal year after adoption. In accordance with the Georgia Constitution, Article III, Section IX, Paragraph IV, "The General Assembly shall not appropriate [State] funds for any given fiscal year which, in aggregate, exceed a sum equal to the amount of unappropriated surplus expected to have accrued in the state treasury at the beginning of the fiscal year together with an amount not greater than the total treasury receipts from existing revenue sources anticipated to be collected in the fiscal year, less refunds, as estimated in the budget report and amendments thereto." The Constitution also authorizes the passage of additional Supplementary

Appropriation Acts, provided sufficient surplus is available or additional revenue measures have been enacted. Finally, the Governor may withhold allotments of funds to budget units in order to maintain this balance of revenues and expenditures. Compliance with this requirement is demonstrated in the Governor's budget report and the Appropriation Acts for each fiscal year.

To the extent that federal funds received by the State are changed by federal authority or exceed the amounts appropriated by the original or supplementary appropriations acts, such excess, changed or unanticipated funds are "continually appropriated;" that is, they are amended in to departmental budgets when such events are known. Similarly, revenues generated by departments that may be retained for departmental operations ("other funds") are amended in as such funds are collected or anticipated.

Internal transfers within a budget unit are subject to the condition that no funds shall be transferred for the purpose of initiating a new program area which otherwise had received no appropriation of any funding source.

The Governor, through OPB, requires each budget unit, other than those of the legislative and judicial branches, to submit an annual operating budget based on the programs set forth in the Appropriations Act. Budget units submit periodic allotment requests, which must be approved in conjunction with quarterly work programs prior to release of appropriated funds. Further monitoring of budget unit activities is accomplished by review of expenditure reports, which are submitted quarterly to OPB.

The appropriated budget covers a majority of the organizations comprising the State's General Fund, and includes appropriations for debt service. The budget also includes certain proprietary funds, the Higher Education Fund, and the administrative costs of operating certain public employee retirement systems.



Budget units of the State are responsible for budgetary control of their respective portion of the total State appropriated budget. The legal level of budgetary control is at the program level by funding source. Due to the complex nature of the State appropriated budget, a separate *Budgetary Compliance Report* is published each year to report on compliance at the legal level of budgetary control.

### **Budgetary Basis of Accounting**

The annual budget of the State is prepared on the modified accrual basis utilizing encumbrance accounting with the following exceptions: federal and certain other revenues are accrued based on the unexecuted portion of long-term contracts; and intrafund transactions are disclosed as revenues and expenditures. Under encumbrance accounting, encumbrances are used to indicate the intent to purchase goods or services. Liabilities and expenditures are recorded upon issuance of completed purchase orders. Goods or services need not have been received for liabilities and expenditures to be recorded.

The budget represents departmental appropriations recommended by the Governor and adopted by the General Assembly prior to the beginning of the fiscal year. Annual appropriated budgets are adopted at the departmental (budget unit) level by program and funding source. All unencumbered annual appropriations lapse at fiscal year-end unless otherwise specified by constitutional or statutory provisions. Supplementary and amended appropriations may be enacted during the next legislative session by the same process used for original appropriations.

### **Budgetary Compliance Exceptions**

Expenditures of State funds may not exceed the amount appropriated at the legal level of control as provided by the Constitution. For the year ended June 30, 2014, total State funds expenditures did not exceed appropriated amounts.

For more information on budgetary exceptions, please refer to the *Budgetary Compliance Report*

issued under separate cover. This report can be found on website of the State Accounting Office at <http://sao.georgia.gov/>.

### **Budgetary Presentation**

The accompanying Budgetary Comparison Schedule for the Budget Fund presents comparisons of the legally adopted budget with actual data prepared on the budgetary basis of accounting utilized by the State. The Budget Fund, a compilation of the budget units of the State, differs from the funds presented in the basic financial statements. The Budget-to-GAAP reconciliation immediately following the budgetary comparison schedule identifies the types and amounts of adjustments necessary to reconcile the Budget Fund with the General Fund as reported in accordance with generally accepted accounting principles.





## Required Supplementary Information For the Fiscal Year Ended June 30, 2014

### Schedule of Funding Progress for Other Postemployment Benefits (dollars in thousands)

Retirement System	Actuarial Valuation Date	Actuarial Value of Plan Assets (a)	Actuarial Accrued Liability (AAL) using Projected Unit Credit (b)	Unfunded AAL/(Funding Excess) (b - a)	Funded Ratio (a / b)	Annual Covered Payroll (c)	Unfunded AAL/(Funding Excess) as a Percentage of Covered Payroll (b - a) / (c)
Board of Regents - Retiree Health Benefit Fund	7/1/2011	\$ 123	\$ 3,494,501	\$ 3,494,378	0.0%	\$ 2,526,212	138.3%
	7/1/2012	166	3,758,970	3,758,804	0.0%	2,466,314	152.4%
	7/1/2013	217	4,095,304	4,095,087	0.0%	2,594,800	157.8%

Separate financial reports that include the required supplementary information for this plan are publicly available and may be obtained from the BOR.



## Required Supplementary Information

### Public Entity Risk Pool

For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

### Claims Development Information

The table below illustrates how SHBP's earned revenues and investment income compare to related costs of loss and other expenses assumed by the SHBP as of the end of the current fiscal year. The rows of the table are defined as follows: (1) This line shows the total of each fiscal year's earned contribution revenues and investment revenues. (2) This line shows each fiscal year's other operating costs of the fund including overhead and claims expense not allocable to individual claims. (3) This line shows the fund's incurred claims and allocated claim adjustment expenses (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (policy year). (4) This section shows the cumulative net amounts paid as of the end

of the fiscal year. (5) This section shows how current year's net incurred claims increased or decreased as of the end of the year. This annual reestimation results from new information received on known claims, reevaluation of existing information on known claims, as well as emergence of new claims not previously known. (6) This line compares the latest reestimated net incurred claims amount to the amount originally established (line 3) and shows whether this latest estimate of claims cost is greater or less than originally thought. As data for individual policy years mature, the correlation between original estimates and reestimated amounts is commonly used to evaluate the accuracy of net incurred claims currently recognized in less mature policy years.

	<u>2013</u>	<u>2014</u>
(1) Required contribution and investment revenue earned (fiscal year)	2,366,054	2,434,392
(2) Unallocated expenses	100,532	150,939
(3) Estimated claims and expenses, end of policy year, net incurred	2,074,390	1,886,365
(4) Net paid (cumulative) as of:		
End of policy year	2,053,332	1,738,795
One year later <sup>1</sup>	2,242,456	
(5) Reestimated net incurred claims and expenses:		
End of policy year	2,074,390	1,886,365
One year later <sup>1</sup>	2,068,566	
(6) Increase (decrease) in estimated net incurred claims and expenses from end of policy year	(5,824)	-

<sup>1</sup>Data not available prior to fiscal year 2013



## Required Supplementary Information

### Schedules of Employers' and Nonemployers' Contributions

#### Defined Benefit Pension Plans

#### For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	Year ended	Actuarially determined contribution (a)	Contributions in relation to the actuarially determined contribution (b)	Contribution deficiency (excess) (a-b)	Covered employee payroll (c)	Contributions as a percentage of covered-employee payroll (b/c)
Employees' Retirement System <sup>1</sup>	6/30/2005	\$ 243,074	\$ 243,074	\$ -	\$ 2,514,430	9.67%
	6/30/2006	258,482	258,482	-	2,630,167	9.83%
	6/30/2007	270,141	270,141	-	2,680,972	10.08%
	6/30/2008	286,256	286,256	-	2,809,199	10.19%
	6/30/2009	282,103	281,206	897	2,674,155	10.52%
	6/30/2010	263,064	263,064	-	2,571,042	10.23%
	6/30/2011	261,132	261,132	-	2,486,780	10.50%
	6/30/2012	273,623	274,034	(411)	2,414,884	11.35%
	6/30/2013	358,376	358,992	(616)	2,335,773	15.37%
	6/30/2014	428,982	429,752	(770)	2,335,773	18.40%
Public School Employees Retirement System <sup>2</sup>	6/30/2005	\$ 840	\$ 840	\$ -	N/A	N/A
	6/30/2006	3,638	3,638	-	N/A	N/A
	6/30/2007	6,490	6,490	-	N/A	N/A
	6/30/2008	2,869	2,869	-	N/A	N/A
	6/30/2009	5,529	5,529	-	N/A	N/A
	6/30/2010	5,530	5,530	-	N/A	N/A
	6/30/2011	7,509	7,509	-	N/A	N/A
	6/30/2012	15,884	15,884	-	N/A	N/A
	6/30/2013	24,829	24,829	-	N/A	N/A
	6/30/2014	27,160	27,160	-	N/A	N/A
Georgia Judicial Retirement System	6/30/2005	\$ 1,594	\$ 1,594	\$ -	\$ 42,916	3.71%
	6/30/2006	1,683	1,683	-	45,308	3.71%
	6/30/2007	1,778	1,778	-	48,621	3.66%
	6/30/2008	2,395	2,395	-	51,102	4.69%
	6/30/2009	1,703	1,703	-	52,803	3.23%
	6/30/2010	2,600	2,600	-	51,293	5.07%
	6/30/2011	1,932	1,932	-	52,331	3.69%
	6/30/2012	2,083	2,083	-	51,898	4.01%
	6/30/2013	2,279	2,279	-	52,807	4.32%
	6/30/2014	2,375	2,375	-	54,787	4.33%
Teachers Retirement System of Georgia	6/30/2005	\$ 815,693	\$ 815,693	\$ -	\$ 8,827,846	9.24%
	6/30/2006	855,626	855,626	-	9,260,022	9.24%
	6/30/2007	927,371	927,371	-	10,036,483	9.24%
	6/30/2008	986,759	986,759	-	10,633,179	9.28%
	6/30/2009	1,026,287	1,026,287	-	11,059,127	9.28%
	6/30/2010	1,057,416	1,057,416	-	10,856,427	9.74%
	6/30/2011	1,089,912	1,089,912	-	10,602,257	10.28%
	6/30/2012	1,082,224	1,082,224	-	10,527,471	10.28%
	6/30/2013	1,180,469	1,180,469	-	10,345,916	11.41%
	6/30/2014	1,270,963	1,270,963	-	10,349,862	12.28%
Peace Officers' Annuity and Benefit Fund of Georgia	6/30/2005	\$ 12,495	\$ 17,743	\$ (5,248)	N/A	N/A
	6/30/2006	12,495	15,994	(3,499)	N/A	N/A
	6/30/2007	12,936	17,334	(4,398)	N/A	N/A
	6/30/2008	12,936	17,595	(4,659)	N/A	N/A
	6/30/2009	14,034	16,144	(2,110)	N/A	N/A
	6/30/2010	14,034	17,281	(3,247)	N/A	N/A
	6/30/2011	19,760	16,185	3,575	N/A	N/A
	6/30/2012	19,760	16,256	3,504	N/A	N/A
	6/30/2013	22,343	15,472	6,871	N/A	N/A
	6/30/2014	22,340	15,342	6,998	N/A	N/A
Georgia Firefighters' Pension Fund	6/30/2005	\$ 12,011	\$ 19,403	\$ (7,392)	N/A	N/A
	6/30/2006	16,083	21,033	(4,950)	N/A	N/A
	6/30/2007	20,456	22,538	(2,082)	N/A	N/A
	6/30/2008	20,706	25,415	(4,709)	N/A	N/A
	6/30/2009	22,845	26,446	(3,601)	N/A	N/A
	6/30/2010	36,031	25,720	10,311	N/A	N/A
	6/30/2011	36,031	26,257	9,774	N/A	N/A
	6/30/2012	29,995	27,399	2,596	N/A	N/A
	6/30/2013	29,995	28,786	1,209	N/A	N/A
	6/30/2014	28,956	30,034	(1,078)	N/A	N/A

This data, except for annual covered payroll, was provided by the System's actuary.

<sup>1</sup> An employer group within ERS did not contribute the full actuarially determined contribution. This employer is making additional contributions to repay this shortfall.

<sup>2</sup> No statistics regarding covered payroll are available. Contributions are not based upon members' salaries, but are simply \$4.00 per member, per month, for nine months, each fiscal year if hired prior to July 1, 2012 and \$10 per month, per member, per month, for nine months, if hired after July 1, 2012.

Schedule includes all significant plans and funds administered by the State of Georgia



## Required Supplementary Information

### Schedules of Employers' and Nonemployers' Net Pension Liability

#### Defined Benefit Pension Plans

For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	<u>2014</u>
<b>Employees' Retirement System:</b>	
Total pension liability	\$ 17,042,149
Plan fiduciary net position	13,291,531
Employers' and nonemployers' net pension liability	<u>\$ 3,750,618</u>
Plan fiduciary net position as a percentage of the total pension liability	77.99%
Covered-employee payroll	2,335,773
Employers' and nonemployers' net pension liability as a percentage of covered-employee payroll	160.57%
<b>Public School Employees Retirement System:</b>	
Total pension liability	\$ 930,745
Plan fiduciary net position	821,733
Employers' and nonemployers' net pension liability	<u>\$ 109,012</u>
Plan fiduciary net position as a percentage of the total pension liability	88.29%
Covered-employee payroll	N/A
Employers' and nonemployers' net pension liability as a percentage of covered-employee payroll	N/A
<b>Georgia Judicial Retirement System:</b>	
Total pension liability	\$ 350,443
Plan fiduciary net position	400,790
Employers' and nonemployers' net pension liability/(asset)	<u>\$ (50,347)</u>
Plan fiduciary net position as a percentage of the total pension liability	114.37%
Covered-employee payroll	54,787
Employers' and nonemployers' net pension liability (asset) as a percentage of covered-employee payroll	(91.90)%
<b>Teachers Retirement System:</b>	
Total pension liability	\$ 79,099,772
Plan fiduciary net position	66,466,091
Employers' and nonemployers' net pension liability	<u>\$ 12,633,681</u>
Plan fiduciary net position as a percentage of the total pension liability	84.03%
Covered-employee payroll	10,349,862
Employers' and nonemployers' net pension liability as a percentage of covered-employee payroll	122.07%
<b>Peace Officers' Annuity and Benefit Fund of Georgia</b>	
Total pension liability	\$ 674,725
Plan fiduciary net position	698,889
Employers' and nonemployers' net pension liability/(asset)	<u>\$ (24,164)</u>
Plan fiduciary net position as a percentage of the total pension liability	103.58%
Covered-employee payroll	N/A
Employers' and nonemployers' net pension liability as a percentage of covered-employee payroll	N/A
<b>Georgia Firefighters' Pension Fund:</b>	
Total pension liability	\$ 848,314
Plan fiduciary net position	761,115
Employers' and nonemployers' net pension liability	<u>\$ 87,199</u>
Plan fiduciary net position as a percentage of the total pension liability	89.72%
Covered-employee payroll	N/A
Employers' and nonemployers' net pension liability as a percentage of covered-employee payroll	N/A

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia



## Required Supplementary Information

### Schedules of Changes in Employers' and Nonemployers' Net Pension Liability

#### Defined Benefit Pension Plans

For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	<u>2014</u>
<b>Employees' Retirement System:</b>	
Total pension liability:	
Service cost	\$ 150,075
Interest	1,224,380
Benefit changes	-
Differences between expected and actual experience	-
Changes of assumptions	-
Benefit payments	(1,305,998)
Refunds of contributions	(8,757)
	<u>59,700</u>
Net change in total pension liability	59,700
Total pension liability-beginning	<u>16,982,449</u>
Total pension liability-ending (a)	<u>17,042,149</u>
Plan fiduciary net position:	
Contributions-employer	418,807
Contributions-nonemployer	10,945
Contributions-member	32,423
Net investment income	2,021,748
Benefit payments	(1,305,998)
Administrative expense	(7,440)
Refunds of contributions	(8,757)
Other	-
	<u>1,161,728</u>
Net change in plan fiduciary net position	1,161,728
Plan fiduciary net position-beginning	<u>12,129,803</u>
Plan fiduciary net position-ending (b)	<u>13,291,531</u>
Net pension liability-ending (a)-(b)	<u>\$ 3,750,618</u>
<b>Public School Employees Retirement System:</b>	
Total pension liability:	
Service cost	\$ 11,049
Interest	66,143
Benefit changes	-
Differences between expected and actual experience	-
Changes of assumptions	-
Benefit payments	(56,189)
Refunds of contributions	(514)
	<u>20,489</u>
Net change in total pension liability	20,489
Total pension liability-beginning	<u>910,256</u>
Total pension liability-ending (a)	<u>930,745</u>
Plan fiduciary net position:	
Contributions-nonemployer	27,160
Contributions-member	1,659
Net investment income	123,799
Benefit payments	(56,189)
Administrative expense	(1,450)
Refunds of contributions	(514)
Other	-
	<u>94,465</u>
Net change in plan fiduciary net position	94,465
Plan fiduciary net position-beginning	<u>727,268</u>
Plan fiduciary net position-ending (b)	<u>821,733</u>
Net pension liability-ending (a)-(b)	<u>\$ 109,012</u>

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia



## Required Supplementary Information

### Schedules of Changes in Employers' and Nonemployers' Net Pension Liability

#### Defined Benefit Pension Plans

For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	<u>2014</u>
<b>Georgia Judicial Retirement System:</b>	
Total pension liability:	
Service cost	\$ 7,584
Interest	24,530
Benefit changes	-
Differences between expected and actual experience	-
Changes of assumptions	-
Benefit payments	(17,441)
Refunds of contributions	(22)
Net change in total pension liability	14,651
Total pension liability-beginning	335,792
Total pension liability-ending (a)	350,443
Plan fiduciary net position:	
Contributions-employer	1,373
Contributions-nonemployer	1,002
Contributions-member	4,731
Net investment income	60,012
Benefit payments	(17,441)
Administrative expense	(754)
Refunds of contributions	(22)
Other	-
Net change in plan fiduciary net position	48,901
Plan fiduciary net position-beginning	351,889
Plan fiduciary net position-ending (b)	400,790
Net pension liability (asset)-ending (a)-(b)	\$ (50,347)
<b>Teachers Retirement System:</b>	
Total pension liability:	
Service cost	\$ 1,374,556
Interest	5,557,046
Benefit changes	-
Differences between expected and actual experience	-
Changes of assumptions	-
Benefit payments	(3,764,452)
Refunds of contributions	(87,095)
Net change in total pension liability	3,080,055
Total pension liability-beginning	76,019,717
Total pension liability-ending (a)	79,099,772
Plan fiduciary net position:	
Contributions-employer	1,264,546
Contributions-nonemployer	6,417
Contributions-member	640,120
Net investment income	9,826,743
Benefit payments	(3,764,452)
Administrative expense	(15,025)
Refunds of contributions	(87,095)
Other	-
Net change in plan fiduciary net position	7,871,254
Plan fiduciary net position-beginning	58,594,837
Plan fiduciary net position-ending (b)	66,466,091
Net pension liability-ending (a)-(b)	\$ 12,633,681

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia



## Required Supplementary Information

### Schedules of Changes in Employers' and Nonemployers' Net Pension Liability

#### Defined Benefit Pension Plans

For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	<u>2014</u>
<b>Peace Officers' Annuity and Benefit Fund of Georgia</b>	
Total pension liability:	
Service cost	\$ 17,890
Interest	43,877
Benefit changes	-
Differences between expected and actual experience	-
Changes of assumptions	-
Benefit payments	(27,263)
Refunds of contributions	(437)
	<u>34,067</u>
Net change in total pension liability	34,067
Total pension liability-beginning	<u>640,658</u>
Total pension liability-ending (a)	<u>674,725</u>
Plan fiduciary net position:	
Contributions-nonemployer	15,342
Contributions-member	3,532
Net investment income	103,600
Benefit payments	(27,263)
Miscellaneous	90
Administrative expense	(730)
Refunds of contributions	(437)
	<u>94,134</u>
Net change in plan fiduciary net position	94,134
Plan fiduciary net position-beginning	<u>604,755</u>
Plan fiduciary net position-ending (b)	<u>698,889</u>
Net pension liability (asset)-ending (a)-(b)	<u>\$ (24,164)</u>
<b>Georgia Firefighters' Pension Fund:</b>	
Total pension liability:	
Service cost	\$ 17,889
Interest	51,850
Benefit changes	-
Differences between expected and actual experience	-
Changes of assumptions	-
Benefit payments	(37,530)
Refunds of contributions	(694)
	<u>31,515</u>
Net change in total pension liability	31,515
Total pension liability-beginning	<u>816,799</u>
Total pension liability-ending (a)	<u>848,314</u>
Plan fiduciary net position:	
Contributions-nonemployer	30,034
Contributions-member	3,836
Net investment income	111,715
Benefit payments	(37,530)
Administrative expense	(1,209)
Refunds of contributions	(693)
Other	332
	<u>106,485</u>
Net change in plan fiduciary net position	106,485
Plan fiduciary net position-beginning	<u>654,630</u>
Plan fiduciary net position-ending (b)	<u>761,115</u>
Net pension liability-ending (a)-(b)	<u>\$ 87,199</u>

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia





## Required Supplementary Information

### Schedule of Investment Returns

### Defined Benefit Pension Plans

### For the Fiscal Year Ended June 30, 2014

Annual money-weighted rate of return, net of investment expense

	<u>Pooled Investment Fund: ERS, PSERS, and GJRS</u>	<u>TRS</u>	<u>Peace Officers'</u>	<u>Firefighters'</u>
<b>2014</b>	5.95%	12.17%	18.49%	17.60%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia

# State of Georgia

## Notes to Required Supplementary Information Methods and Assumptions For the Fiscal Year Ended June 30, 2014

### Actuarial Methods and Assumptions

This note provides information about changes of benefit terms, changes of assumptions, and methods and assumptions used in calculations of actuarially determined contributions.

#### Employees' Retirement System

*Changes of benefit terms:* A new benefit tier was added for members joining the System on and after July 1, 2009.

*Changes of assumptions:* In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

#### Public School Employees Retirement System

*Changes of benefit terms:* The member contribution rate was increased from \$4 to \$10 per month for members joining the System on or after July 1, 2012.

*Changes of assumptions:* In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

#### Georgia Judicial Retirement System

*Changes of benefit terms:* Spouses benefits were changed for members joining the System on or after July 1, 2012.

*Changes of assumptions:* In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

#### Teachers Retirement System

*Changes of assumptions:* In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

#### Georgia Firefighters' Pension Fund

*Changes of benefit terms:* In 2013, membership dues were increased from \$15 per month to \$25 per month.

*Change in assumptions:* In 2013, the assumed investment rate of return was raised from 6.0% to 6.5%. A funding policy was adopted which changes the amortization period of the unfunded actuarial accrued liability from 15 to 30 years.



*Method and assumptions used in calculations of actuarially determined contributions:* The actuarially determined contribution rates in the schedules of employers' and non-employers' contributions are calculated as of June 30, one to

three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the most recent contribution rates in those schedules:

	<b>ERS</b>	<b>GJRS</b>
Valuation date	June 30, 2011	June 30, 2011
Actuarial cost method	Entry age	Entry age
Amortization method	Level dollar, open	Level percent of pay, open
Remaining amortization period	30 years	10 years
Asset valuation method	7-year smoothed market	7-year smoothed market
Inflation	3.00%	3.00%
Salary increases:		
Fiscal Year 2011	0.00%	0.00%
Fiscal Year 2012-2013	2.725 - 4.625%	3.00%
Fiscal Year 2014+, including inflation	5.45 - 9.25%	6.00%
Investment rate of return	7.50%, net of pension plan investment expense, including inflation	7.50%, net of pension plan investment expense, including inflation
	<b>PSERS</b>	<b>TRS</b>
Valuation date	June 30, 2011	June 30, 2011
Actuarial cost method	Entry age	Entry age
Amortization method	Level dollar, open	Level percent of pay, open
Remaining amortization period	30 years	30 years
Asset valuation method	7-year smoothed market	7-year smoothed market
Inflation	3.00%	3.00%
Salary increases	N/A	3.75 - 7.00%, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation	7.50%, net of pension plan investment expense, including inflation
	<b>Peace Officers'</b>	<b>Firefighters'</b>
Valuation date	June 30, 2012	June 30, 2013
Actuarial cost method	Entry age normal	Entry age normal
Amortization method	Level dollar, open	Level dollar, open
Remaining amortization period	30 years	30 years
Asset valuation method	Market value	5-year smoothed market with 15% corridor
Inflation	3.00%	3.00%
Salary increases	N/A	N/A
Investment rate of return	7.00%, net of pension plan investment expense, including inflation	6.50%, net of pension plan investment expense, including inflation

Schedule includes all significant plans and funds administered by the State of Georgia



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# COMBINING AND INDIVIDUAL FUND STATEMENTS

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## NONMAJOR GOVERNMENTAL FUNDS

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### SPECIAL REVENUE FUNDS

Special Revenue Funds account for specific revenue sources that are legally restricted to expenditures for specific purposes. The State's special revenue funds, other than the Transportation Investment Act Fund, include the blended component units that conduct general governmental functions as described below:

The **Georgia Economic Development Foundation, Inc.** is a legally separate nonprofit corporation organized to assist the Department of Economic Development in its activities promoting the economic development of the State of Georgia.

The **Governor's Defense Initiative, Inc.** is a legally separate nonprofit corporation organized to promote economic development and workforce training at Georgia's military base establishments and their surrounding communities.

The **Georgia Natural Resources Foundation** is a legally separate nonprofit organization created to support the Georgia Department of Natural Resources by providing funding and assistance to enhance natural resource conservation, historic preservation, environmental education, and outdoor recreation.

The **State Road and Tollway Authority** is a legally separate public corporation created to construct, operate and manage a system of roads, bridges and tunnels and facilities related thereto.

The **Georgia Tourism Foundation** is a legally separate nonprofit corporation organized to lessen the government burden in promoting tourism by soliciting contributions for the State-wide Tourism Marketing Program.

The **Transportation Investment Act Fund (TIA)** accounts for funds collected by the State and dispensed to the Department of Transportation for TIA projects in the relevant special tax districts.

### DEBT SERVICE FUNDS

Debt Service Funds account for the accumulation of resources that are restricted, committed or assigned to expenditures for principal and interest.

The **General Obligation Debt Service Fund** accounts for the payment of principal and interest on the State's general long-term debt.

The **State Road and Tollway Authority Debt Service Fund** accounts for the payment of principal and interest on the debt of the Authority's governmental funds. The Authority issues bonded debt which finances State transportation infrastructure construction. Debt service payments due on outstanding bonds are paid by the Authority from redirected funds from the U. S. Department of Transportation and/or State motor fuel tax funds.

### PERMANENT FUND

The Permanent Fund is used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that benefit the State or its citizenry. The State's nonmajor permanent fund is described below:

The **Pupils Trust Fund - Georgia Academy for the Blind** is used to account for principal trust amounts received and related interest income. The interest portion of the trust may be used for student activities at Georgia Academy for the Blind.

# State of Georgia

## Combining Balance Sheet Nonmajor Governmental Funds June 30, 2014 (dollars in thousands)

	Special Revenue			
	Georgia Economic Development Foundation, Inc.	Governor's Defense Initiative, Inc.	Georgia Natural Resources Foundation	State Road and Tollway Authority
<b>Assets</b>				
Cash and Cash Equivalents	\$ 668	\$ 432	\$ 111	\$ 5,472
Investments	-	-	-	-
Accounts Receivable	-	-	-	360
Due From Other Funds	-	-	-	511
Restricted Assets				
Cash and Cash Equivalents	-	-	-	142,036
Advances to Other Funds	-	-	-	8,675
Total Assets	<u>\$ 668</u>	<u>\$ 432</u>	<u>\$ 111</u>	<u>\$ 157,054</u>
<b>Liabilities and Fund Balances</b>				
Liabilities:				
Accounts Payable and Other Accruals	\$ -	\$ -	\$ -	\$ 999
Due to Other Funds	-	-	-	11,336
Contracts Payable	-	-	-	3,349
Total Liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>15,684</u>
Fund Balances:				
Nonspendable	-	-	-	-
Restricted	-	-	-	117,907
Unrestricted				
Assigned	668	432	111	23,463
Total Fund Balances	<u>668</u>	<u>432</u>	<u>111</u>	<u>141,370</u>
Total Liabilities and Fund Balances	<u>\$ 668</u>	<u>\$ 432</u>	<u>\$ 111</u>	<u>\$ 157,054</u>



Georgia Tourism Foundation	Transportation Investment Act Fund	Debt Service		Permanent Pupils Trust Fund - Georgia Academy for the Blind	Total
		General Obligation Debt Sinking Fund	State Road and Tollway Authority		
\$ 430	\$ 57,805	\$ -	\$ -	\$ 14	\$ 64,932
-	66,744	-	-	-	66,744
-	8,440	-	-	-	8,800
-	-	-	-	-	511
-	-	-	82	-	142,118
-	-	-	-	-	8,675
<u>\$ 430</u>	<u>\$ 132,989</u>	<u>\$ -</u>	<u>\$ 82</u>	<u>\$ 14</u>	<u>\$ 291,780</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 999
-	3,197	-	-	-	14,533
-	392	-	-	-	3,741
-	3,589	-	-	-	19,273
-	-	-	-	14	14
-	129,400	-	82	-	247,389
430	-	-	-	-	25,104
430	129,400	-	82	14	272,507
<u>\$ 430</u>	<u>\$ 132,989</u>	<u>\$ -</u>	<u>\$ 82</u>	<u>\$ 14</u>	<u>\$ 291,780</u>

# State of Georgia

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Fiscal Year Ended June 30, 2014 (dollars in thousands)

	Special Revenue			
	Georgia Economic Development Foundation, Inc.	Governor's Defense Initiative, Inc.	Georgia Natural Resources Foundation	State Road and Tollway Authority
<b>Revenues</b>				
Intergovernmental - Other	\$ -	\$ -	\$ -	\$ 608
Sales and Services	399	-	-	-
Interest and Other Investment Income	-	-	-	175
Other	1,056	625	412	20
Total Revenues	1,455	625	412	803
<b>Expenditures</b>				
Transportation	-	-	-	78,746
Economic Development and Assistance	1,254	373	-	-
Conservation	-	-	533	-
Debt Service				
Principal	-	-	-	-
Interest	-	-	-	-
Accrued Interest on Bonds Retired in Advance	-	-	-	-
Discount on Bonds Retired in Advance	-	-	-	-
Other Debt Service Expenditures	-	-	-	367
Total Expenditures	1,254	373	533	79,113
Excess (Deficiency) of Revenues Over (Under) Expenditures	201	252	(121)	(78,310)
<b>Other Financing Sources (Uses)</b>				
Debt Issuance - Revenue Bonds	-	-	-	32,718
Transfers In	-	-	-	126,370
Transfers Out	-	-	-	(9,013)
Net Other Financing Sources (Uses)	-	-	-	150,075
Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses	201	252	(121)	71,765
Fund Balances, July 1 - Restated (Note 3)	467	180	232	69,605
Fund Balances, June 30	\$ 668	\$ 432	\$ 111	\$ 141,370



Georgia Tourism Foundation	Transportation Investment Act Fund	Debt Service		Permanent Pupils Trust Fund - Georgia Academy for the Blind	Total
		General Obligation Debt Sinking Fund	State Road and Tollway Authority		
\$ -	\$ 100,920	\$ -	\$ -	\$ -	\$ 101,528
358	-	-	-	-	757
-	172	-	3	-	350
329	-	-	-	-	2,442
687	101,092	-	3	-	105,077
-	-	-	51	-	78,797
493	6,753	-	-	-	8,873
-	-	-	-	-	533
-	-	689,980	160,310	-	850,290
-	-	397,695	69,091	-	466,786
-	-	13	-	-	13
-	-	163	-	-	163
-	-	52,115	-	-	52,482
493	6,753	1,139,966	229,452	-	1,457,937
194	94,339	(1,139,966)	(229,449)	-	(1,352,860)
-	-	-	-	-	32,718
-	-	1,139,966	229,451	-	1,495,787
-	(10,230)	-	-	-	(19,243)
-	(10,230)	1,139,966	229,451	-	1,509,262
194	84,109	-	2	-	156,402
236	45,291	-	80	14	116,105
\$ 430	\$ 129,400	\$ -	\$ 82	\$ 14	\$ 272,507





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## NONMAJOR ENTERPRISE FUNDS

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## Description of Nonmajor Enterprise Funds

The Enterprise Funds account for the business type activities of smaller governmental agencies that are funded by the issuance of debt or fees charged to external customers. The State's Nonmajor Enterprise Funds are described below:

The **Armstrong Atlantic State University Educational Properties Foundation, Inc.** is a nonprofit organization that was created to manage and improve various real estate assets for the benefit of Armstrong Atlantic State University. The Foundation has created a number of limited liability companies of which it is the sole member for purposes including the acquisition, financing, ownership, and operation of dormitory and other ancillary various facilities at the University.

The **Georgia Higher Education Facilities Authority** is a legally separate public corporation created for the purpose of financing eligible construction, renovation, improvement, and rehabilitation or restoration projects for the Board of Regents of the University System of Georgia and the Technical College System of the State of Georgia through the issuance of revenue bonds. The Authority issues debt and enters into lease agreements. The current lease agreements outstanding are with an affiliate of the University System of Georgia Foundation, Inc. (nonmajor enterprise fund). The costs of the Authority's debt are recovered through lease payments from the Higher Education Foundations.

The **Georgia Southern University Housing Foundation, Inc.** is a nonprofit corporation created to acquire, construct or improve student housing and other facilities.

The **Georgia State University Foundation, Inc.** is a nonprofit corporation that serves as the official fund-raising and fund-management organization for Georgia State University and is committed to supporting and assisting the University in achieving its goals and objectives through soliciting and managing private gifts and collaborating and advising on activities of the benefit and advancement of the University.

The **Georgia State University Research Foundation, Inc.** is a nonprofit corporation created to support the research activities of the university through securing gifts, contributions and grants from individuals, private organizations and public agencies and in obtaining contracts with such individuals or entities for the performance of sponsored research, development, or other programs by the university.

The **Georgia Tech Facilities, Inc.** is a nonprofit corporation that promotes and supports the Georgia Institute of Technology, principally by financing and constructing buildings and facilities for use by the Institute.

The **Middle Georgia State College Real Estate Foundation, Inc.** is a nonprofit organization created for various purposes including to construct, operate and manage various real estate projects for the College. The Foundation formed a number of limited liability companies of which it is the sole owner for purposes including acquiring and/or constructing residence halls, student housing and recreation facilities.

The **State Road and Tollway Authority** is a legally separate public corporation created to operate and manage a system of roads, bridges and tunnels and facilities related thereto. The State Road and Tollway Authority uses an enterprise fund to account for its operation of the Georgia 400 Extension toll road and for the I-85 High Occupancy Toll (HOT) lanes.

The **University of North Georgia Real Estate Foundation, Inc.** is a nonprofit corporation formed to serve the needs and interest of the University and to benefit and promote the well-being of its administration, faculty, staff, student body, and the people and communities served by the University; and to acquire, lease, receive, accept, develop, manage, encumber, assign, sell, transfer and convey real property to be administered exclusively for charitable purposes for the benefit of the University.



## Description of Nonmajor Enterprise Funds

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The **University System of Georgia Foundation, Inc.** is a nonprofit corporation created to support and advance the work of the University System of Georgia. The foundation's support comes primarily from contributions and grants from individuals and corporations, and from leasing activities within the University System of Georgia.

The **UWG Real Estate Foundation, Inc.** is a nonprofit corporation which constructs research and auxiliary buildings and facilities for use by the University and then leases the completed building to the University.

The **Valdosta State University Auxiliary Services Real Estate Foundation, Inc.** is a nonprofit corporation created to provide accommodations, food services and store facilities to students, faculty, and staff of Valdosta State University. The Foundation is the sole owner of various limited liability companies, which their collective purpose is to construct facilities to be used as student housing, parking decks, a health center, and a student union. Upon completion, the facilities are leased to the Board of Regents of the University System of Georgia.

# State of Georgia

## Combining Statement of Net Position

### Nonmajor Enterprise Funds

June 30, 2014

(dollars in thousands)

	Armstrong Atlantic State University Educational Properties Foundation, Inc.	Georgia Higher Education Facilities Authority	Georgia Southern University Housing Foundation, Inc.	Georgia State University Foundation, Inc.	Georgia State University Research Foundation, Inc.
<b>Assets</b>					
<b>Current Assets:</b>					
Cash and Cash Equivalents	\$ 1,570	\$ 512	\$ 2,879	\$ 32,197	\$ 3,609
Investments	-	-	2,095	31,200	-
Accounts Receivable (Net)	-	613	-	3,887	12,080
Due from Other Funds	99,734	278,637	220,130	235,312	84,582
Notes Receivable	-	2,523	-	-	-
Other Assets	3	446	279	13,055	4,404
Restricted Assets:					
Cash and Cash Equivalents	-	-	-	-	12,562
<b>Noncurrent Assets:</b>					
Other Receivables	-	-	-	10,019	-
Investments	1,658	-	-	142,844	5,196
Other Noncurrent Assets	-	-	4,704	25,924	-
Restricted Assets:					
Cash and Cash Equivalents	1,208	-	33,243	-	-
Investments	6,547	-	-	-	-
Nondepreciable Capital Assets	2,785	-	255	4,136	2,415
Depreciable Capital Assets, net	-	-	-	6,490	6,289
<b>Total Assets</b>	<b>113,505</b>	<b>282,731</b>	<b>263,585</b>	<b>505,064</b>	<b>131,137</b>
<b>Deferred Outflows of Resources</b>	<b>-</b>	<b>-</b>	<b>1,680</b>	<b>-</b>	<b>-</b>
<b>Liabilities</b>					
<b>Current Liabilities:</b>					
Accounts Payable and Other Accruals	586	-	4,815	5,645	2,594
Due to Other Funds	-	-	4,459	-	13,407
Unearned Revenue	555	-	-	794	4,301
Compensated Absences Payable	-	-	-	-	-
Capital Lease/Installment Purchases Payable	-	-	-	518	-
Revenue Bonds Payable	1,385	4,535	6,150	6,620	1,680
Other Current Liabilities	302	613	-	12	-
<b>Noncurrent Liabilities:</b>					
Compensated Absences Payable	-	-	-	-	-
Advances from Other Funds	-	-	-	-	-
Capital Lease/Installment Purchases Payable	-	-	-	2,296	2
Revenue Bonds Payable	88,886	275,401	222,826	232,858	84,629
Other Non Current Liabilities	358	-	-	33,665	-
Derivative Instrument Payable	-	-	-	-	-
<b>Total Liabilities</b>	<b>92,072</b>	<b>280,549</b>	<b>238,250</b>	<b>282,408</b>	<b>106,613</b>
<b>Net Position</b>					
Net Investment in Capital Assets	2,785	-	255	7,001	8,703
Restricted for:					
Bond Covenants/Debt Service	1,270	-	-	-	-
Capital Projects	2,486	-	-	-	-
Permanent Trusts:					
Nonexpendable	-	-	-	106,407	2,000
Expendable	-	-	23,643	69,536	6,635
Unrestricted	14,892	2,182	3,117	39,712	7,186
<b>Total Net Position</b>	<b>\$ 21,433</b>	<b>\$ 2,182</b>	<b>\$ 27,015</b>	<b>\$ 222,656</b>	<b>\$ 24,524</b>



Georgia Tech Facilities, Inc.	Middle Georgia State College Real Estate Foundation, Inc.	State Road and Tollway Authority	University of North Georgia Real Estate Foundation, Inc.	University System of Georgia Foundation, Inc.	UWG Real Estate Foundation, Inc.	VSU Auxiliary Services Real Estate Foundation, Inc.	Total
\$ 2,089	\$ 230	\$ 3,590	\$ 2,227	\$ 2,276	\$ 4,393	\$ 239	\$ 55,811
-	-	-	-	-	1,209	-	34,504
10,702	120	281	192	1,476	-	760	30,111
260,159	97,625	223	141,216	266,993	128,580	195,888	2,009,079
600	-	-	-	-	-	-	3,123
221	-	2	117	17	-	267	18,811
-	-	1,507	-	-	-	10,751	24,820
2,625	-	-	-	-	-	-	12,644
-	-	-	-	5,747	417	-	155,862
4,263	16	-	3,244	846	2,133	-	41,130
1,227	14,061	-	20,578	14,087	3,566	-	87,970
-	-	-	-	-	-	-	6,547
3,359	-	-	1,194	-	-	227	14,371
240	-	7,866	-	-	-	-	20,885
285,485	112,052	13,469	168,768	291,442	140,298	208,132	2,515,668
31,723	-	-	-	-	1,425	7,994	42,822
2,132	3,613	939	3,743	1,143	1,171	3,004	29,385
81	-	-	-	278,637	-	-	296,584
30	-	-	762	-	150	-	6,592
-	-	71	-	-	-	-	71
-	-	-	-	-	-	-	518
9,932	660	-	2,661	-	2,160	1,650	37,433
-	-	-	371	846	-	-	2,144
-	-	71	-	-	-	-	71
-	-	8,675	-	-	-	-	8,675
-	-	-	-	-	-	-	2,298
287,705	97,274	-	151,463	-	126,661	176,378	1,744,081
123	-	-	2,903	-	8,292	-	45,341
-	-	-	-	-	-	3,769	3,769
300,003	101,547	9,756	161,903	280,626	138,434	184,801	2,176,962
3,599	-	7,866	1,194	-	-	227	31,630
-	-	-	-	-	-	-	1,270
-	-	-	-	3,365	-	-	5,851
-	-	-	-	94	-	-	108,501
8,926	-	-	-	1,570	-	-	110,310
4,680	10,505	(4,153)	5,671	5,787	3,289	31,098	123,966
\$ 17,205	\$ 10,505	\$ 3,713	\$ 6,865	\$ 10,816	\$ 3,289	\$ 31,325	\$ 381,528

# State of Georgia

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position Nonmajor Enterprise Funds For the Fiscal Year Ended June 30, 2014 (dollars in thousands)

	Armstrong Atlantic State University Educational Properties Foundation, Inc.	Georgia Higher Education Facilities Authority	Georgia Southern University Housing Foundation, Inc.	Georgia State University Foundation, Inc.	Georgia State University Research Foundation, Inc.
<b>Operating Revenues:</b>					
Contributions/Premiums	\$ -	\$ -	\$ -	\$ 14,994	\$ 57,231
Rents and Royalties	1,514	-	71	12,232	865
Sales and Services	-	14,869	-	49	-
Other	4,623	-	13,271	21,617	3,401
Total Operating Revenues	6,137	14,869	13,342	48,892	61,497
<b>Operating Expenses:</b>					
Personal Services	31	-	163	-	-
Services and Supplies	1,320	11	-	2,838	4,317
Scholarships and Fellowships	-	-	-	-	-
Depreciation	-	-	-	589	157
Amortization	-	71	-	-	-
Other	169	26	488	22,537	54,543
Total Operating Expenses	1,520	108	651	25,964	59,017
Operating Income (Loss)	4,617	14,761	12,691	22,928	2,480
<b>Nonoperating Revenues (Expenses):</b>					
Interest and Other Investment Income	247	1	633	6,925	910
Interest Expense	(4,434)	(14,869)	(9,829)	(10,456)	(4,246)
Other	87	-	-	-	820
Total Nonoperating Revenues (Expenses)	(4,100)	(14,868)	(9,196)	(3,531)	(2,516)
Income (Loss) Before Contributions and Transfers	517	(107)	3,495	19,397	(36)
Contributions to Permanent Endowments	-	-	-	7,502	-
Capital Contributions	-	-	-	-	-
Total Contributions	-	-	-	7,502	-
Transfers:					
Transfers In	-	-	-	-	-
Transfers Out	-	-	-	-	-
Net Transfers	-	-	-	-	-
Change in Net Position	517	(107)	3,495	26,899	(36)
Net Position, July 1 - Restated (Note 3)	20,916	2,289	23,520	195,757	24,560
Net Position, June 30	\$ 21,433	\$ 2,182	\$ 27,015	\$ 222,656	\$ 24,524



Georgia Tech Facilities, Inc.	Middle Georgia State College Real Estate Foundation, Inc.	State Road and Tollway Authority	University of North Georgia Real Estate Foundation, Inc.	University System of Georgia Foundation, Inc.	UWG Real Estate Foundation, Inc.	VSU Auxiliary Services Real Estate Foundation, Inc.	Total
\$ -	\$ -	\$ -	\$ 156	\$ 2,462	\$ -	\$ -	\$ 74,843
4,384	355	97	828	1,153	426	824	22,749
18	-	16,452	-	109	-	-	31,497
10,952	4,099	-	7,554	16,065	4,734	10,722	97,038
15,354	4,454	16,549	8,538	19,789	5,160	11,546	226,127
-	-	2,868	124	626	-	-	3,812
2,121	30	10,117	107	1,019	89	722	22,691
-	-	-	-	702	-	-	702
60	-	3,194	-	-	-	-	4,000
976	80	2,636	344	-	-	51	4,158
-	246	-	138	499	145	-	78,791
3,157	356	18,815	713	2,846	234	773	114,154
12,197	4,098	(2,266)	7,825	16,943	4,926	10,773	111,973
172	-	20	1,863	803	215	175	11,964
(8,842)	(3,715)	(269)	(7,625)	-	(5,147)	(8,906)	(78,338)
-	-	(19,621)	(118)	(14,713)	90	(2,951)	(36,406)
(8,670)	(3,715)	(19,870)	(5,880)	(13,910)	(4,842)	(11,682)	(102,780)
3,527	383	(22,136)	1,945	3,033	84	(909)	9,193
-	-	-	-	20	-	-	7,522
-	-	537	-	-	-	-	537
-	-	537	-	20	-	-	8,059
-	-	8,963	-	-	-	-	8,963
-	-	(48,021)	-	-	-	-	(48,021)
-	-	(39,058)	-	-	-	-	(39,058)
3,527	383	(60,657)	1,945	3,053	84	(909)	(21,806)
13,678	10,122	64,370	4,920	7,763	3,205	32,234	403,334
\$ 17,205	\$ 10,505	\$ 3,713	\$ 6,865	\$ 10,816	\$ 3,289	\$ 31,325	\$ 381,528



# State of Georgia

## Combining Statement of Cash Flows Nonmajor Enterprise Funds For the Fiscal Year Ended June 30, 2014 (dollars in thousands)

	Armstrong Atlantic State University Educational Properties Foundation, Inc.	Georgia Higher Education Facilities Authority	Georgia Southern University Housing Foundation, Inc.	Georgia State University Foundation, Inc.	Georgia State University Research Foundation, Inc.
<b>Cash Flows from Operating Activities:</b>					
Cash Received from Customers	\$ 6,148	\$ 19,091	\$ 16,732	\$ 21,640	\$ 5,962
Cash Received from Required Contributions/Premiums	-	-	-	-	54,645
Cash Paid to Vendors	(1,510)	(12)	(608)	(8,896)	(54,760)
Cash Paid to Employees	(31)	-	-	-	-
Cash Paid for Scholarships, Fellowships and Loans	-	-	-	-	-
Other Operating Receipts (Payments)	1,515	-	1,406	15,157	-
Net Cash Provided by (Used in) Operating Activities	6,122	19,079	17,530	27,901	5,847
<b>Cash Flows from Noncapital Financing Activities:</b>					
Interest Paid on Bonds/Long-Term Debt	-	(14,876)	-	-	-
Transfers to Other Funds	-	-	-	-	-
Payments on Noncapital Financing Debt	-	(4,215)	-	-	-
Other Noncapital Receipts (Payments)	-	-	42,760	2,638	-
Net Cash Provided by (Used in) Noncapital Financing Activities	-	(19,091)	42,760	2,638	-
<b>Cash Flows from Capital and Related Financing Activities:</b>					
Capital Contributions	-	-	-	-	-
Capital Grants and Gifts Received	-	-	-	-	-
Bond Issuance Costs	-	-	(2)	-	-
Proceeds from Capital Debt	-	-	-	-	-
Acquisition and Construction of Capital Assets	(5)	-	(8,065)	(4,810)	(3,129)
Principal Paid on Capital Debt	(1,522)	-	(4,600)	(6,065)	(1,607)
Interest Paid on Capital Debt	(4,354)	-	(10,040)	(10,456)	(4,311)
Net Cash Used in Capital and Related Financing Activities	(5,881)	-	(22,707)	(21,331)	(9,047)
<b>Cash Flows from Investing Activities:</b>					
Proceeds from Sales of Investments	-	173	-	74,138	120
Purchase of Investments	64	-	(2,010)	(56,124)	(286)
Interest and Dividends Received	246	1	549	1,686	1,179
Other Investing Activities	-	-	-	-	-
Net Cash Provided by (Used in) Investing Activities	310	174	(1,461)	19,700	1,013
Net Increase (Decrease) in Cash and Cash Equivalents	551	162	36,122	28,908	(2,187)
Cash and Cash Equivalents, July 1	2,227	350	-	3,289	18,358
Cash and Cash Equivalents, June 30	\$ 2,778	\$ 512	\$ 36,122	\$ 32,197	\$ 16,171
<b>Reconciliation of Operating Income to Net Cash Provided by (Used in) Operating Activities:</b>					
Operating Income (Loss)	\$ 4,617	\$ 14,761	\$ 12,691	\$ 22,928	\$ 2,480
<b>Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:</b>					
Depreciation/Amortization Expense	-	71	-	589	157
Other	1,526	25	4,797	5,242	1,867
Changes in Assets and Liabilities:					
Accounts Receivable	-	7	-	4,187	(3,507)
Due from Other Funds	-	1,848	-	-	-
Notes Receivable	-	2,367	-	-	-
Other Assets	-	-	332	97	(739)
Accounts Payable and Other Accruals	(21)	-	(288)	(5,682)	4,688
Unearned Revenue	-	-	-	43	751
Compensated Absences	-	-	-	-	-
Other Liabilities	-	-	(2)	497	150
Net Cash Provided by (Used in) Operating Activities	\$ 6,122	\$ 19,079	\$ 17,530	\$ 27,901	\$ 5,847



Georgia Tech Facilities, Inc.	Middle Georgia State College Real Estate Foundation, Inc.	State Road and Tollway Authority	University of North Georgia Real Estate Foundation, Inc.	University System of Georgia Foundation, Inc.	UWG Real Estate Foundation, Inc.	VSU Auxiliary Services Real Estate Foundation, Inc.	Total
\$ 22,730	\$ 4,332	\$ 17,724	\$ 10,152	\$ 19,275	\$ 6,379	\$ 13,605	\$ 163,770
-	-	-	-	-	-	-	54,645
(840)	(294)	(14,942)	-	(1,707)	(119)	(650)	(84,338)
-	-	(2,931)	-	-	-	(83)	(3,045)
-	-	-	-	(702)	-	-	(702)
-	802	-	(547)	3,598	(146)	1,532	23,317
21,890	4,840	(149)	9,605	20,464	6,114	14,404	153,647
-	-	-	-	-	-	-	(14,876)
-	-	(27,363)	-	-	-	-	(27,363)
-	-	-	-	-	-	-	(4,215)
-	139	-	22,508	20	15,857	-	83,922
-	139	(27,363)	22,508	20	15,857	-	37,468
-	-	537	-	-	-	-	537
20,073	-	-	-	-	-	-	20,073
(26,519)	-	(30,169)	(130)	-	-	-	(56,820)
-	-	-	5,000	-	-	24,670	29,670
(2,760)	-	10,486	(742)	-	(7,359)	(2,133)	(18,517)
(7,146)	(550)	(25,345)	(8,470)	(4,215)	(5,696)	(33,065)	(98,281)
(12,947)	(3,752)	(323)	(6,410)	(14,869)	(955)	(9,368)	(77,785)
(29,299)	(4,302)	(44,814)	(10,752)	(19,084)	(14,010)	(19,896)	(201,123)
-	14,060	21,997	-	230	864	-	111,582
-	(16,736)	-	-	(920)	(870)	-	(76,882)
172	-	21	1,444	85	4	176	5,563
-	16,290	-	-	-	-	-	16,290
172	13,614	22,018	1,444	(605)	(2)	176	56,553
(7,237)	14,291	(50,308)	22,805	795	7,959	(5,316)	46,545
10,553	-	55,405	-	15,568	-	16,306	122,056
\$ 3,316	\$ 14,291	\$ 5,097	\$ 22,805	\$ 16,363	\$ 7,959	\$ 10,990	\$ 168,601
\$ 12,197	\$ 4,098	\$ (2,266)	\$ 7,825	\$ 16,943	\$ 4,926	\$ 10,773	\$ 111,973
1,036	80	5,830	344	-	-	51	8,158
8,245	719	-	2,150	3,220	1,308	2,946	32,045
(1,519)	58	1,173	(161)	(129)	-	(96)	13
1,252	-	-	-	-	(90)	740	3,750
470	-	-	-	-	-	-	2,837
238	-	22	(11)	(26)	-	(7)	(94)
(161)	(115)	(4,765)	(34)	456	(30)	(3)	(5,955)
(30)	-	-	-	-	-	-	764
-	-	(62)	-	-	-	-	(62)
162	-	(81)	(508)	-	-	-	218
\$ 21,890	\$ 4,840	\$ (149)	\$ 9,605	\$ 20,464	\$ 6,114	\$ 14,404	\$ 153,647



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## INTERNAL SERVICE FUNDS

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## Description of Internal Service Funds

Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost reimbursement basis. The State's internal service funds are described below:

The **Department of Administrative Services** delivers a variety of supportive services to all state agencies and, upon request, to local governments in Georgia. Among the services provided are purchasing, surplus property, document services, fleet management, and human resources administration.

The **Georgia Aviation Authority** was created to acquire, operate, maintain, house, and dispose of all state aviation assets, and to provide aviation services and oversight of state aircraft and aviation operations programs, associated with aircraft of the Department of Transportation, Department of Natural Resources, Department of Public Safety, and the State Forestry Commission.

The **Georgia Building Authority** is responsible for all services associated with the management of State office buildings, maintaining the grounds within the State Capitol complex, maintaining the Governor's Mansion and operating parking facilities.

The **Georgia Correctional Industries Administration** utilizes the inmate work force to manufacture products and provide services for the penal system, other units of state government and local governments.

The **Risk Management** column is an accumulation of the funds used to account for the State's self-insurance programs established by individual agreement, statute or administrative action:

The **Liability Insurance Fund** is used to account for the accumulation of funds for the purpose of providing liability insurance coverage for employees of the State against personal liability for damages arising out of performance of their duties.

The **Property Insurance Fund** is used to account for the assessment of premiums against various state agencies for the purpose of providing property, fire and extended coverage, automobile, aircraft and marine insurance.

The **State Indemnification Fund** is used to account for the accumulation of funds for the purpose of providing indemnification with respect to the death of any law enforcement officer, fireman or prison guard killed in the line of duty.

The **Supplemental Pay Fund** was created to provide a program of compensation for law enforcement officers who become physically disabled, but not permanently disabled, as a result of physical injury incurred in the line of duty and caused by a willful act of violence and for firefighters who become physically disabled, but not permanently disabled, as a result of physical injury incurred in the line of duty while fighting a fire.



## Description of Internal Service Funds

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This program, not to exceed a 12 month period, shall entitle an injured law enforcement officer or firefighter to receive monthly compensation in an amount equal to such person's regular compensation for the period of time that the person is physically unable to perform the required duties of employment.

The **Teacher Indemnification Fund** is used to account for the accumulation of funds for the purpose of providing indemnification with respect to the death of any public school employees killed or permanently disabled by an act of violence in the line of duty on or after July 1, 2001.

The **Unemployment Compensation Fund** was created for the purpose of consolidating processing of unemployment compensation claims against state agencies and the payment of sums due to the Department of Labor.

The **Workers' Compensation Fund** was established to authorize insurance coverage for employees of the State and for the receipt of premiums as prescribed by the Workers' Compensation statutes of the State.

The **State Road and Tollway Authority Customer Service Center Fund** is used to report activities related to managing toll paying customer accounts and non-customer violations relating to the Authority's Georgia 400 Extension and the I-85 Express Lanes Project proprietary funds.

The **Georgia Technology Authority** was created to provide technology enterprise management and technology portfolio management to state and local governments.

# State of Georgia

## Combining Statement of Net Position

### Internal Service Funds

June 30, 2014

(dollars in thousands)

	Department of Administrative Services	Georgia Aviation Authority	Georgia Building Authority
<b>Assets</b>			
<b>Current Assets:</b>			
Cash and Cash Equivalents	\$ 3,843	\$ 93	\$ 22,894
Investments	-	-	-
Accounts Receivable (Net)	472	-	2,002
Due from Other Funds	-	-	-
Due from Component Units	-	-	-
Other Assets	-	54	4,994
Restricted Assets:			
Cash and Cash Equivalents	-	-	-
<b>Noncurrent Assets:</b>			
Investments	-	-	-
Capital Assets:			
Land	-	-	19,525
Buildings and Building Improvements	-	12,800	508,162
Improvements Other Than Buildings	-	-	7,008
Machinery and Equipment	368	4,082	5,652
Software	-	-	-
Works of Art and Collections	-	-	1,240
Accumulated Depreciation	(368)	(5,548)	(273,690)
<b>Total Assets</b>	<b>4,315</b>	<b>11,481</b>	<b>297,787</b>
<b>Liabilities</b>			
<b>Current Liabilities:</b>			
Accounts Payable and Other Accruals	937	2	1,713
Due to Other Funds	128	-	981
Unearned Revenue	-	-	454
Claims and Judgments Payable	-	-	-
Compensated Absences Payable	-	-	831
Capital Leases Payable	-	-	6,439
Other Current Liabilities	129	-	-
Current Liabilities Payable from Restricted Assets	-	-	-
<b>Noncurrent Liabilities:</b>			
Compensated Absences Payable	-	-	-
Capital Leases Payable	-	-	73,131
Other Non Current Liabilities	-	-	-
<b>Total Liabilities</b>	<b>1,194</b>	<b>2</b>	<b>83,549</b>
<b>Net Position</b>			
Net Investment in Capital Assets	-	11,334	188,326
Unrestricted	3,121	145	25,912
<b>Total Net Position</b>	<b>\$ 3,121</b>	<b>\$ 11,479</b>	<b>\$ 214,238</b>



Georgia Correctional Industries Administration	Risk Management (see combining)	State Road and Tollway Authority- Customer Service Center	Georgia Technology Authority	Total
\$ 1,955	\$ 21,893	\$ 2,644	\$ 44,460	\$ 97,782
-	3,736	-	-	3,736
2,903	48,550	57	6,566	60,550
1,062	494,416	-	25,655	521,133
-	-	-	66	66
14,176	602	309	373	20,508
-	-	5,854	-	5,854
-	80,795	-	-	80,795
44	-	-	13	19,582
12,474	-	-	562	533,998
-	-	-	-	7,008
27,899	-	524	42,523	81,048
-	-	8,645	55,080	63,725
-	-	-	-	1,240
(31,995)	-	(5,368)	(90,640)	(407,609)
28,518	649,992	12,665	84,658	1,089,416
4,027	673	158	52,367	59,877
2	-	677	-	1,788
-	1	-	-	455
-	582,538	-	-	582,538
964	-	21	820	2,636
-	-	-	-	6,439
-	605	-	987	1,721
-	-	5,054	-	5,054
423	-	21	1,684	2,128
-	-	-	-	73,131
-	-	-	3,354	3,354
5,416	583,817	5,931	59,212	739,121
8,423	-	3,801	7,538	219,422
14,679	66,175	2,933	17,908	130,873
\$ 23,102	\$ 66,175	\$ 6,734	\$ 25,446	\$ 350,295



# State of Georgia

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position

### Internal Service Funds

### For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	Department of Administrative Services	Georgia Aviation Authority	Georgia Building Authority
<b>Operating Revenues:</b>			
Contributions/Premiums	\$ -	\$ -	\$ -
Rents and Royalties	-	-	54,550
Sales and Services	6,758	23	3,278
Other	6,010	-	201
Total Operating Revenues	12,768	23	58,029
<b>Operating Expenses:</b>			
Personal Services	4,286	159	10,717
Services and Supplies	9,314	717	35,442
Claims and Judgments	-	-	-
Depreciation	-	243	21,296
Total Operating Expenses	13,600	1,119	67,455
Operating Income (Loss)	(832)	(1,096)	(9,426)
<b>Nonoperating Revenues (Expenses):</b>			
Interest and Other Investment Income	4	-	38
Other	-	-	(749)
Total Nonoperating Revenues (Expenses)	4	-	(711)
Income (Loss) Before Contributions and Transfers	(828)	(1,096)	(10,137)
Capital Contributions	-	-	2,324
Transfers:			
Transfers In	-	854	-
Transfers Out	-	-	(1,494)
Net Transfers	-	854	(1,494)
Change in Net Position	(828)	(242)	(9,307)
Net Position, July 1 - Restated (Note 3)	3,949	11,721	223,545
Net Position, June 30	\$ 3,121	\$ 11,479	\$ 214,238



Georgia Correctional Industries Administration	Risk Management (see combining)	State Road and Tollway Authority- Customer Service Center	Georgia Technology Authority	Total
\$ -	\$ 156,774	\$ -	\$ 1,133	\$ 157,907
-	-	-	-	54,550
-	3	3,130	258,975	272,167
63,248	7	-	-	69,466
63,248	156,784	3,130	260,108	554,090
12,033	2,310	681	23,104	53,290
57,321	31,442	1,314	245,816	381,366
-	138,458	-	-	138,458
1,520	-	1,827	3,488	28,374
70,874	172,210	3,822	272,408	601,488
(7,626)	(15,426)	(692)	(12,300)	(47,398)
2	1,339	7	33	1,423
4,454	14,480	-	(192)	17,993
4,456	15,819	7	(159)	19,416
(3,170)	393	(685)	(12,459)	(27,982)
-	-	-	-	2,324
-	500	20	-	1,374
-	(1,865)	-	(2,059)	(5,418)
-	(1,365)	20	(2,059)	(4,044)
(3,170)	(972)	(665)	(14,518)	(29,702)
26,272	67,147	7,399	39,964	379,997
\$ 23,102	\$ 66,175	\$ 6,734	\$ 25,446	\$ 350,295

# State of Georgia

## Combining Statement of Cash Flows Internal Service Funds For the Fiscal Year Ended June 30, 2014 (dollars in thousands)

	Department of Administrative Services	Georgia Aviation Authority	Georgia Building Authority
<b>Cash Flows from Operating Activities:</b>			
Cash Received from Customers	\$ 12,760	\$ 24	\$ 57,522
Cash Received from Required Contributions/Premiums	-	-	-
Cash Paid to Vendors	(9,324)	(727)	(35,748)
Cash Paid to Employees	(4,286)	(159)	(10,764)
Cash Paid for Claims and Judgments	-	-	-
Other Operating Receipts (Payments)	95	-	-
Net Cash Provided by (Used in) Operating Activities	(755)	(862)	11,010
<b>Cash Flows from Noncapital Financing Activities:</b>			
Transfers from Other Funds	-	854	-
Transfers to Other Funds	-	-	(846)
Other Noncapital Receipts (Payments)	-	-	-
Net Cash Provided by (Used in) Noncapital Financing Activities	-	854	(846)
<b>Cash Flows from Capital and Related Financing Activities:</b>			
Capital Contributions	-	-	1,183
Proceeds from Sale of Capital Assets	-	-	2,223
Acquisition and Construction of Capital Assets	-	-	(8,630)
Principal Paid on Capital Debt	-	-	(5,352)
Net Cash Used in Capital and Related Financing Activities	-	-	(10,576)
<b>Cash Flows from Investing Activities:</b>			
Proceeds from Sales of Investments	174	-	7,582
Purchase of Investments	-	-	-
Interest and Dividends Received	4	-	38
Net Cash Provided by (Used in) Investing Activities	178	-	7,620
Net Increase (Decrease) in Cash and Cash Equivalents	(577)	(8)	7,208
Cash and Cash Equivalents, July 1	4,420	101	15,686
<b>Cash and Cash Equivalents, June 30</b>	<b>\$ 3,843</b>	<b>\$ 93</b>	<b>\$ 22,894</b>



Georgia Correctional Industries Administration	Risk Management (see combining)	State Road and Tollway Authority- Customer Service Center	Georgia Technology Authority	Total
\$ 66,265	\$ 9	\$ 3,127	\$ 255,628	\$ 395,335
-	149,117	-	-	149,117
(57,799)	(30,765)	(1,302)	(215,228)	(350,893)
(12,076)	(2,311)	(681)	(22,909)	(53,186)
-	(130,781)	-	-	(130,781)
-	-	-	(208)	(113)
(3,610)	(14,731)	1,144	17,283	9,479
-	500	20	-	1,374
-	-	(763)	(2,059)	(3,668)
4,454	12,614	-	-	17,068
4,454	13,114	(743)	(2,059)	14,774
-	-	-	-	1,183
-	-	-	-	2,223
(1,552)	-	(20)	2,517	(7,685)
-	-	-	-	(5,352)
(1,552)	-	(20)	2,517	(9,631)
331	91,590	1,259	8,116	109,052
-	(84,834)	-	-	(84,834)
2	1,643	8	33	1,728
333	8,399	1,267	8,149	25,946
(375)	6,782	1,648	25,890	40,568
2,330	15,111	6,850	18,570	63,068
\$ 1,955	\$ 21,893	\$ 8,498	\$ 44,460	\$ 103,636

(continued)

# State of Georgia

## Combining Statement of Cash Flows Internal Service Funds For the Fiscal Year Ended June 30, 2014 (dollars in thousands)

	Department of Administrative Services	Georgia Aviation Authority	Georgia Building Authority
<b>Reconciliation of Operating Income to Net Cash Provided by (Used in) Operating Activities:</b>			
Operating Income (Loss)	\$ (832)	\$ (1,096)	\$ (9,426)
<b>Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:</b>			
Depreciation Expense	-	243	21,296
Changes in Assets and Liabilities:			
Accounts Receivable	(287)	2	(758)
Due from Other Funds	277	-	115
Due from Component Units	-	-	-
Other Assets	-	2	(5)
Accounts Payable and Other Accruals	36	(11)	(1,272)
Due to Other Funds	(48)	-	972
Unearned Revenue	1	-	135
Compensated Absences Payable	-	-	(47)
Other Liabilities	98	(2)	-
Net Cash Provided by (Used in) Operating Activities	<u>\$ (755)</u>	<u>\$ (862)</u>	<u>\$ 11,010</u>
<b>Noncash Investing, Capital, and Financing Activities:</b>			
Donation of Capital Assets	\$ -	\$ -	\$ 1,142
Change in Fair Value of Investments	-	-	-
<b>Total Noncash Investing, Capital and Financing Activities:</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,142</u>



Georgia Correctional Industries Administration	Risk Management (see combining)	State Road and Tollway Authority- Customer Service Center	Georgia Technology Authority	Total
\$ (7,626)	\$ (15,426)	\$ (692)	\$ (12,300)	\$ (47,398)
1,520	-	1,827	3,488	28,374
(207)	2,578	(45)	(5,441)	(4,158)
3,224	(9,634)	-	973	(5,045)
-	(603)	-	(12)	(615)
(1,398)	262	124	(68)	(1,083)
947	-	154	30,681	30,535
(18)	-	-	(25)	881
-	7,677	41	-	7,854
(52)	415	1	195	512
-	-	(266)	(208)	(378)
<u>\$ (3,610)</u>	<u>\$ (14,731)</u>	<u>\$ 1,144</u>	<u>\$ 17,283</u>	<u>\$ 9,479</u>
\$ -	\$ -	\$ -	\$ -	\$ 1,142
-	(303)	-	-	(303)
<u>\$ -</u>	<u>\$ (303)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 839</u>

# State of Georgia

## Combining Statement of Net Position

### Internal Service Funds

### Risk Management

June 30, 2014

(dollars in thousands)

	Liability Insurance Fund	Property Insurance Fund	State Indemnification Fund
<b>Assets</b>			
<b>Current Assets:</b>			
Cash and Cash Equivalents	\$ 2,460	\$ 12,594	\$ 509
Investments	387	2,274	80
Accounts Receivable (Net)	4,945	590	-
Due From Other Funds	63,793	107	-
Other Assets	602	-	-
<b>Noncurrent Assets:</b>			
Investments	8,364	49,171	1,733
	<u>80,551</u>	<u>64,736</u>	<u>2,322</u>
Total Assets			
	<u>80,551</u>	<u>64,736</u>	<u>2,322</u>
<b>Liabilities</b>			
<b>Current Liabilities:</b>			
Accounts Payable and Other Accruals	69	425	-
Unearned Revenue	-	1	-
Claims and Judgments Payable	80,479	8,902	1,181
Other Current Liabilities	3	223	-
	<u>80,551</u>	<u>9,551</u>	<u>1,181</u>
<b>Total Liabilities</b>			
	<u>80,551</u>	<u>9,551</u>	<u>1,181</u>
<b>Net Position</b>			
Unrestricted	<u>\$ -</u>	<u>\$ 55,185</u>	<u>\$ 1,141</u>



Supplemental Pay Fund	Teacher Indemnification Fund	Unemployment Compensation Fund	Workers' Compensation Fund	Total
\$ 21	\$ 686	\$ 2,301	\$ 3,322	\$ 21,893
3	108	362	522	3,736
-	-	11	43,004	48,550
-	-	-	430,516	494,416
-	-	-	-	602
71	2,334	7,825	11,297	80,795
95	3,128	10,499	488,661	649,992
-	-	-	179	673
-	-	-	-	1
-	-	3,873	488,103	582,538
-	-	-	379	605
-	-	3,873	488,661	583,817
\$ 95	\$ 3,128	\$ 6,626	\$ -	\$ 66,175



# State of Georgia

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position

### Internal Service Funds

### Risk Management

For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	Liability Insurance Fund	Property Insurance Fund	State Indemnification Fund
<b>Operating Revenues:</b>			
Contributions/Premiums	\$ 18,785	\$ 22,204	\$ -
Sales and Services	1	1	-
Other	-	7	-
Total Operating Revenues	18,786	22,212	-
<b>Operating Expenses:</b>			
Personal Services	608	553	38
Services and Supplies	4,246	16,397	4
Claims and Judgments	14,760	11,827	301
Total Operating Expenses	19,614	28,777	343
Operating Income (Loss)	(828)	(6,565)	(343)
<b>Nonoperating Revenues:</b>			
Interest and Other Investment Income	234	663	24
Other	594	-	-
Total Nonoperating Revenues	828	663	24
Income (Loss) Before Transfers	-	(5,902)	(319)
Transfers:			
Transfers In	-	-	500
Transfers Out	-	(1,865)	-
Net Transfers	-	(1,865)	500
Change in Net Position	-	(7,767)	181
Net Position, July 1 - Restated (Note 3)	-	62,952	960
Net Position, June 30	\$ -	\$ 55,185	\$ 1,141



Supplemental Pay Fund	Teacher Indemnification Fund	Unemployment Compensation Fund	Workers' Compensation Fund	Total
\$ -	\$ -	\$ 15,478	\$ 100,307	\$ 156,774
-	-	-	1	3
-	-	-	-	7
-	-	15,478	100,308	156,784
-	-	-	1,111	2,310
-	4	105	10,686	31,442
22	-	8,861	102,687	138,458
22	4	8,966	114,484	172,210
(22)	(4)	6,512	(14,176)	(15,426)
1	35	92	290	1,339
-	-	-	13,886	14,480
1	35	92	14,176	15,819
(21)	31	6,604	-	393
-	-	-	-	500
-	-	-	-	(1,865)
-	-	-	-	(1,365)
(21)	31	6,604	-	(972)
116	3,097	22	-	67,147
\$ 95	\$ 3,128	\$ 6,626	\$ -	\$ 66,175

# State of Georgia

## Combining Statement of Cash Flows

### Internal Service Funds

### Risk Management

### For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	Liability Insurance Fund	Property Insurance Fund	State Indemnification Fund
<b>Cash Flows from Operating Activities:</b>			
Cash Received from Customers	\$ 1	\$ 7	\$ -
Cash Received from Required Contributions/Premiums	25,604	21,650	-
Cash Paid to Vendors	(4,387)	(15,935)	(4)
Cash Paid to Employees	(608)	(553)	(38)
Cash Paid for Claims and Judgments	(24,624)	(5,697)	(534)
Net Cash Provided by (Used in) Operating Activities	(4,014)	(528)	(576)
<b>Cash Flows from Noncapital Financing Activities:</b>			
Transfers from Other Funds	-	-	500
Other Noncapital Receipts (Payments)	594	(1,866)	-
Net Cash Provided by (Used in) Noncapital Financing Activities	594	(1,866)	500
<b>Cash Flows from Investing Activities:</b>			
Proceeds from Sales and Maturities of Investments	12,358	56,456	2,038
Purchase of Investments	(8,784)	(51,630)	(1,819)
Interest and Dividends Received	267	848	30
Net Cash Provided by (Used in) Investing Activities	3,841	5,674	249
Net Increase (Decrease) in Cash and Cash Equivalents	421	3,280	173
Cash and Cash Equivalents, July 1	2,039	9,314	336
Cash and Cash Equivalents, June 30	<u>\$ 2,460</u>	<u>\$ 12,594</u>	<u>\$ 509</u>
<b>Reconciliation of Operating Income to Net Cash Provided by (Used in) Operating Activities:</b>			
Operating Income (Loss)	\$ (828)	\$ (6,565)	\$ (343)
<b>Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:</b>			
Changes in Assets and Liabilities:			
Accounts Receivable	(309)	(465)	-
Due from Other Funds	7,731	(91)	-
Other Assets	(603)	-	-
Accounts Payable and Other Accruals	(79)	364	-
Claims and Judgments Payable	(9,864)	6,131	(233)
Other Liabilities	(62)	98	-
Net Cash Provided by (Used in) Operating Activities	<u>\$ (4,014)</u>	<u>\$ (528)</u>	<u>\$ (576)</u>
<b>Noncash Investing Activities:</b>			
Change in Fair Value of Investments	<u>\$ (33)</u>	<u>\$ (185)</u>	<u>\$ (7)</u>



Supplemental Pay Fund	Teacher Indemnification Fund	Unemployment Compensation Fund	Workers' Compensation Fund	Total
\$ -	\$ -	\$ -	\$ 1	\$ 9
-	-	15,518	86,345	149,117
-	(4)	(105)	(10,330)	(30,765)
-	-	-	(1,112)	(2,311)
(22)	-	(9,586)	(90,318)	(130,781)
(22)	(4)	5,827	(15,414)	(14,731)
-	-	-	-	500
-	-	-	13,886	12,614
-	-	-	13,886	13,114
100	2,659	3,921	14,058	91,590
(75)	(2,451)	(8,212)	(11,863)	(84,834)
2	43	118	335	1,643
27	251	(4,173)	2,530	8,399
5	247	1,654	1,002	6,782
16	439	647	2,320	15,111
\$ 21	\$ 686	\$ 2,301	\$ 3,322	\$ 21,893
\$ (22)	\$ (4)	\$ 6,512	\$ (14,176)	\$ (15,426)
-	-	40	3,312	2,578
-	-	-	(17,274)	(9,634)
-	-	-	-	(603)
-	-	-	(23)	262
-	-	(725)	12,368	7,677
-	-	-	379	415
\$ (22)	\$ (4)	\$ 5,827	\$ (15,414)	\$ (14,731)
\$ -	\$ (9)	\$ (26)	\$ (43)	\$ (303)



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## FIDUCIARY FUNDS

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## Description of Fiduciary Funds

Fiduciary funds are used to account for assets held by the State in a fiduciary capacity. The State has the following fiduciary funds.

### PENSION AND OTHER EMPLOYEE BENEFIT TRUST FUNDS

Pension and Other Employee Benefit Trust Funds are used to account for activities and balances of the public employee retirement systems and other employee benefit plans. The State's pension and other employee benefit trust funds are described below:

#### Pension Trust Funds

##### Defined Benefit Pension Plans

The **District Attorneys Retirement Fund** (old plan) is used to account for the accumulation of resources for the purpose of paying retirement benefits to the district attorneys of the State.

The **Employees' Retirement System** is used to account for the accumulation of resources for the purpose of providing retirement allowances for qualified employees of the State and its political subdivisions.

The **Firefighters' Pension Fund** is used to account for the accumulation of resources for the purpose of paying retirement benefits to the firefighters of the State.

The **Georgia Judicial Retirement System** is used to account for the accumulation of resources for the purpose of providing retirement allowances for trial judges and solicitors of certain courts in Georgia, and their survivors and beneficiaries, superior court judges of the State, and district attorneys of the State.

The **Georgia Military Pension Fund** is used to account for the accumulation of resources for the purpose of providing retirement allowances and other benefits to members of the Georgia National Guard.

The **Georgia Regents University Early Retirement Pension Plan** (ERP) is a single-employer defined benefit pension plan designed to provide eligible participants additional benefits above the amounts payable through Teachers Retirement System of Georgia (TRS). The plan was designed to allow vested employees aged 55 or employees of any age with 25 years of creditable service to retire without penalties as applied by the Teachers Retirement System of Georgia (TRS) for early retirement.

The **Judges of the Probate Courts Retirement Fund** is used to account for the accumulation of resources for the purpose of paying retirement benefits to the judges of the Probate Courts of the State.

The **Legislative Retirement System** is used to account for the accumulation of resources for the purpose of providing retirement allowances and other benefits for all members of the Georgia General Assembly.

The **Magistrates Retirement Fund** is used to account for the accumulation of resources for the purpose of providing retirement benefits for those serving as duly qualified and commissioned chief magistrates of counties in the State.

The **Peace Officers' Annuity and Benefit Fund** is used to account for the accumulation of resources for the purpose of paying retirement benefits to the peace officers of the State.

The **Public School Employees Retirement System** is used to account for the accumulation of resources for





## Description of Fiduciary Funds

the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System.

The **Sheriffs' Retirement Fund** is used to account for the accumulation of resources for the purpose of paying retirement benefits to the sheriffs of the State.

The **Superior Court Clerks' Retirement Fund** is used to account for the accumulation of resources for the purpose of paying retirement benefits to the Superior Court clerks of the State.

The **Superior Court Judges Retirement Fund** (old plan) is used to account for the accumulation of resources for the purpose of paying retirement benefits to the Superior Court judges of the State.

The **Teachers Retirement System** is used to account for the accumulation of resources for the purpose of providing retirement allowances and other benefits for teachers and administrative personnel employed in State public schools and the University System of Georgia (except those professors and principal administrators electing to participate in an optional retirement plan), and for certain other designated employees in educational-related work.

### Defined Contribution / Deferred Compensation Pension Plans

The **Georgia Defined Contribution Plan** is used to account for the accumulation of resources for the purpose of providing retirement allowances for State employees who are not members of a public retirement or pension system.

The **Deferred Compensation Plans** are used to account for the accumulation of resources for the purpose of providing retirement allowances for State employees and employees of Community Service Boards who elect to defer a portion of their annual salary until future years.

### Other Postemployment Benefit Plans

The **Board of Regents Retiree Health Benefit Fund** is used to account for the accumulation of resources necessary to meet employer costs of retiree post-employment health insurance benefits.

The **Georgia State Employees Post-employment Health Benefit Fund (State OPEB Fund)** pays postemployment health benefits (including benefits to qualified beneficiaries of eligible former employees) due under the group health plan for employees of State organizations and other entities authorized by law to contract with the Department of Community Health for inclusion in the plan. It also pays administrative expenses for the Fund. By law, no other use of assets of the State OPEB Fund is permitted.

The **Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund)** pays postemployment health benefits (including benefits for qualified beneficiaries of eligible former employees) due under the group health plan for public school teachers including librarians and other certified employees of the public schools and regional educational service agencies, postemployment health benefits due under the group health plan for non-certificated public school employees, and administrative expenses of the Fund. By law, no other use of assets of the School OPEB Fund is permitted.



## Description of Fiduciary Funds

The **State Employees' Assurance Department – OPEB** is used to account for the accumulation of resources for the purpose of providing term life insurance to retired and vested inactive members of Employees', Judicial, and Legislative Retirement Systems.

The **State Employees' Assurance Department – Active** is used to account for the accumulation of resources for the purpose of providing survivors' benefits for eligible members of the Employees', Judicial, and Legislative Retirement Systems.

The **Survivors Benefit Fund** within the Employee Retirement System of Georgia (ERS) trust is solely for maintaining group term life insurance coverage for members of the plan. All assets are limited to the payment of benefits and expenses for SEAD-OPEB and SEAD-ACTIVE members and cannot be used to pay pension benefits of ERS.

## INVESTMENT TRUST FUNDS

Investment Trust Funds are used to account for the external portion of a government sponsored investment pool. The State's investment trust funds are described below:

The **Georgia Extended Asset Pool** is responsible for providing prudent management of public funds on behalf of the State and local governments seeking income higher than money market rates.

The **Georgia Fund 1** is a combination local and state government investment pool with primary objectives specific to safety of capital, investment income, liquidity and diversification while maintaining principal. This fund was established to enable local governments to voluntarily invest any idle local monies.

## PRIVATE PURPOSE TRUST FUNDS

Private Purpose Trust Funds are used to report resources of all other trust arrangements in which principal and income benefit individuals, private organizations, or other governments. The State's private purpose trust funds are described below:

The **Auctioneers Education, Research and Recovery Fund** provides for actual or compensatory damages in instances where a person is aggrieved by an act, representation, transaction, or conduct of a person licensed under OCGA 43-6 (duly licensed auctioneer, apprentice auctioneer, or auction company) who is in violation of state law. Also, the fund is used to help underwrite the cost of education and research programs for the benefit of licensees and the public.

The **Real Estate Education, Research and Recovery Fund** provides for actual or compensatory damages in instances where a person is aggrieved by an act, representation, transaction, or conduct of a duly licensed broker, associate broker or salesperson who is in violation of state law. Also, the fund is used to help underwrite the cost of developing courses, conducting seminars, conducting research projects on matters affecting real estate brokerage, publishing and distributing educational materials, or other education and research programs for the benefit of licensees and the public.

The **Subsequent Injury Trust Fund** is a special workers' compensation fund designed to encourage employers to hire workers with pre-existing impairments by insuring against the aggravating impact such impairment could have if the worker were subsequently injured on the job.



### AGENCY FUNDS

Agency Funds are used to report assets and liabilities for deposits and investments entrusted to the State as an agent for others. The State's significant agency funds are described below:

The **Child Support Recovery Program** accounts for the collection of court ordered child support or child support amounts due as determined in conformity with the Social Security Act. Amounts collected are distributed and deposited in conformity with state law and the standards prescribed in the Social Security Act.

The **County Medicaid Administrative Funds** are billed by the State on behalf of local governments, and represent eligible administrative costs paid at the county level. Amounts collected are distributed to county boards of health.

The **Detainees' Accounts** are held for the detainees of statewide probation offices, correctional institutions, diversion centers, detention centers, transitional centers and boot camps for the purpose of paying court-ordered fines, fees and restitutions and for operating recreational activities for detainees.

The **Flexible Benefits Program** accounts for participant payroll deductions for benefits and spending accounts; disbursements are made to insurance companies for premiums and to participants for spending account reimbursements.

The **Insurance Premium Tax Collections for Local Governments Fund** accounts for the pro-rata share of premium taxes collected on the behalf of each participating municipality and county. The participating counties and municipalities may have the distributions deposited directly into their Georgia Fund One account through the Office of the State Treasurer.

The **Railroad Car Tax** fund is used to collect railroad car taxes on behalf of county governments and to remit the taxes back to the counties.

The **Real Estate Transfer Tax** fund is used to collect real estate transfer taxes on behalf of county governments and to remit the taxes back to the counties.

**Sales Tax Collections for Local Governments** for the **Education Local Option Sales Tax, Homestead Option Sales Tax, Local Option Sales Tax, MARTA Sales Tax, and Special Purpose Local Option Sales Tax**. These funds are used to account for the collection and disbursement of local option sales taxes on behalf of county and municipal governments.

**Sales Tax Collections for Local Governments** for the **Transportation Investment Act (TIA)** accounts for the State's collection of and disbursement to the special tax districts in which the tax has been imposed and collected in accordance with the TIA.

The **Telecommunications Relay Service Fund** was established to provide telecommunication services to hearing/speech impaired Georgians. All local exchange telephone companies in the State impose a monthly maintenance surcharge on residential and business local exchange access facilities, which are deposited into this fund solely for the provisions of the Dual Party Relay System.



## Description of Fiduciary Funds

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The **Universal Service Fund** was established for the purpose of assisting low-income customers in times of emergency by providing energy conservation assistance to such customers; and to provide contributions in aid of construction to permit the electing distribution company to extend and expand its facilities from time to time as the commission deems to be in the public interest. Funding comes from rate refunds from interstate pipeline suppliers, funds deposited by marketers, and various other refunds, surcharges and earnings.

# State of Georgia

## Combining Statement of Fiduciary Net Position Pension and Other Employee Benefit Trust Funds June 30, 2014 (dollars in thousands)

	Defined Benefit Pension Plans (see combining)	Defined Contribution Plans		
		Georgia Defined Contribution Plan	Deferred Compensation Plans	
			401 (K) Plan	457 Plan
<b>Assets</b>				
Cash and Cash Equivalents	\$ 1,646,169	\$ 47,192	\$ 24	\$ 43
Receivables				
Interest and Dividends	222,456	208	-	-
Due from Brokers for Securities Sold	49,774	-	-	-
Other	172,550	795	2,185	458
Due from Other Funds	-	-	-	-
Investments				
Pooled Investments	14,554,244	-	-	-
Mutual Funds	750,618	-	616,687	592,893
Municipal, U. S. and Foreign Government Obligations	7,071,583	10,028	-	-
Corporate Bonds/Notes/Debentures	10,736,366	50,840	-	-
Stocks	47,589,430	-	-	-
Asset-Backed Securities	23,210	-	-	-
Mortgage Investments	106,510	-	-	-
Real Estate Investment Trusts	45,102	-	-	-
Capital Assets				
Land	8,327	-	-	-
Buildings	7,695	-	-	-
Software	29,325	-	-	-
Machinery and Equipment	5,897	-	-	-
Works of Art	114	-	-	-
Accumulated Depreciation	(35,690)	-	-	-
Other Assets	637	-	-	-
<b>Total Assets</b>	<b>82,984,317</b>	<b>109,063</b>	<b>618,896</b>	<b>593,394</b>
<b>Liabilities</b>				
Accounts Payable and Other Accruals	36,795	563	3,700	811
Due to Other Funds	808	-	-	-
Due to Brokers for Securities Purchased	121,634	-	-	-
Salaries/Withholdings Payable	257	-	-	-
Benefits Payable	-	-	-	-
Unearned Revenue	6	-	-	-
Compensated Absences Payable	53	-	-	-
<b>Total Liabilities</b>	<b>159,553</b>	<b>563</b>	<b>3,700</b>	<b>811</b>
<b>Net Position</b>				
Held in Trust for:				
Pension Benefits	82,824,764	108,500	615,196	592,583
Other Postemployment Benefits	-	-	-	-
Other Employee Benefits	-	-	-	-
<b>Total Net Position</b>	<b>\$ 82,824,764</b>	<b>\$ 108,500</b>	<b>\$ 615,196</b>	<b>\$ 592,583</b>



Other Post Employment Benefit Plans						
Board of Regents Retiree Health Benefit Fund	Georgia State Employees Postemployment Health Benefit Fund	Georgia School Personnel Postemployment Health Benefit Fund	State Employees' Assurance Department - OPEB	State Employees' Assurance Department - Active	Survivor's Benefit Fund	Total
\$ 6,356	\$ -	\$ -	\$ 433	\$ 107	\$ 98	\$ 1,700,422
-	-	-	-	-	-	222,664
-	-	-	-	-	-	49,774
6,218	4,746	9,063	-	-	-	196,015
-	11,995	29,371	674	85	-	42,125
-	-	-	1,037,189	235,210	114,952	15,941,595
-	-	-	-	-	-	1,960,198
-	-	-	-	-	-	7,081,611
-	-	-	-	-	-	10,787,206
-	-	-	-	-	-	47,589,430
-	-	-	-	-	-	23,210
-	-	-	-	-	-	106,510
-	-	-	-	-	-	45,102
-	-	-	-	-	-	8,327
-	-	-	-	-	-	7,695
-	-	-	-	-	-	29,325
-	-	-	-	-	-	5,897
-	-	-	-	-	-	114
-	-	-	-	-	-	(35,690)
-	-	-	-	-	-	637
12,574	16,741	38,434	1,038,296	235,402	115,050	85,762,167
373	1,463	2,679	395	44	-	46,823
-	-	-	-	-	-	808
-	-	-	-	-	-	121,634
-	-	-	-	-	-	257
12,119	11,400	27,276	-	-	-	50,795
-	3,878	8,479	-	-	-	12,363
-	-	-	-	-	-	53
12,492	16,741	38,434	395	44	-	232,733
-	-	-	-	-	115,050	84,256,093
82	-	-	1,037,901	-	-	1,037,983
-	-	-	-	235,358	-	235,358
\$ 82	\$ -	\$ -	\$ 1,037,901	\$ 235,358	\$ 115,050	\$ 85,529,434

# State of Georgia

## Combining Statement of Changes in Fiduciary Net Position Pension and Other Employee Benefit Trust Funds For the Fiscal Year Ended June 30, 2014 (dollars in thousands)

	Defined Benefit Pension Plans (see combining)	Defined Contribution Plans		
		Georgia Defined Contribution Plan	Deferred Compensation Plans	
			401 (K) Plan	457 Plan
<b>Additions:</b>				
Contributions				
Employer	\$ 1,699,006	\$ -	\$ 21,513	\$ -
NonEmployer	54,449	-	-	-
Plan Members	687,104	16,290	53,724	17,623
Other Contributions				
Fines and Bond Forfeitures	3,452	-	-	-
Insurance Company Premium Taxes	30,034	-	-	-
Insurance Premiums	-	-	-	-
Other Fees	11,657	-	-	-
Rebates	-	-	-	-
Interest and Other Investment Income				
Dividends and Interest	1,685,984	980	523	748
Net Appreciation (Depreciation) in Investments Reported at Fair Value	10,674,988	445	80,064	73,837
Less: Investment Expense	(65,533)	(57)	(2,004)	(839)
Other				
Transfers from Other Funds	2,324	-	-	-
Miscellaneous	84	-	1,122	-
Total Additions	14,783,549	17,658	154,942	91,369
<b>Deductions:</b>				
General and Administrative Expenses	27,306	991	2,300	812
Benefits	5,239,505	9	43,133	45,807
Refunds	97,655	17,721	-	-
Total Deductions	5,364,466	18,721	45,433	46,619
Change in Net Position Held in Trust for Pension and Other Employee Benefits	9,419,083	(1,063)	109,509	44,750
Net Position, July 1 - Restated (Note 3)	73,405,681	109,563	505,687	547,833
Net Position, June 30	\$ 82,824,764	\$ 108,500	\$ 615,196	\$ 592,583



Other Post Employment Benefit Plans						
Board of Regents Retiree Health Benefit Fund	Georgia State Employees Postemployment Health Benefit Fund	Georgia School Personnel Postemployment Health Benefit Fund	State Employees' Assurance Department - OPEB	State Employees' Assurance Department - Active	Survivor's Defined Benefit	Total
\$ 117,503	\$ 177,045	\$ 408,422	\$ -	\$ -	\$ -	\$ 2,423,489
-	-	-	-	-	-	54,449
34,219	50,148	103,278	-	-	-	962,386
-	-	-	-	-	-	3,452
-	-	-	-	-	-	30,034
3,423	-	-	4,502	607	-	8,532
-	-	-	-	-	-	11,657
1,192	-	-	-	-	-	1,192
92	-	-	21,312	4,819	2,339	1,716,797
-	-	-	134,569	30,430	14,766	11,009,099
-	-	-	(1,013)	(176)	(61)	(69,683)
-	-	-	5	-	(5)	2,324
-	-	-	-	-	-	1,206
156,429	227,193	511,700	159,375	35,680	17,039	16,154,934
13,861	10,648	22,129	414	46	-	78,507
142,704	216,545	489,571	28,891	5,055	-	6,211,220
-	-	-	-	-	-	115,376
156,565	227,193	511,700	29,305	5,101	-	6,405,103
(136)	-	-	130,070	30,579	17,039	9,749,831
218	-	-	907,831	204,779	98,011	75,779,603
\$ 82	\$ -	\$ -	\$ 1,037,901	\$ 235,358	\$ 115,050	\$ 85,529,434



# State of Georgia

## Combining Statement of Fiduciary Net Position Pension and Other Employee Benefit Trust Funds Defined Benefit Pension Plans June 30, 2014 (dollars in thousands)

	District Attorneys Retirement Fund	Employees' Retirement System	Firefighters' Pension Fund	Georgia Judicial Retirement System	Georgia Military Pension Fund	Georgia Regents University Early Retirement Pension Plan	Judges of the Probate Courts Retirement Fund
<b>Assets</b>							
Cash and Cash Equivalents	\$ 2	\$ 26,328	\$ 51,748	\$ 414	\$ 6	\$ 6,349	\$ 475
Receivables							
Interest and Dividends	-	42,984	1,417	-	-	-	-
Due from Brokers for Securities Sold	-	7,160	9,141	-	-	-	211
Other	-	26,490	2	250	-	-	-
Investments							
Pooled Investments	-	13,218,064	-	400,723	15,278	27,747	-
Mutual Funds	-	-	263,335	-	-	17,552	3,747
Municipal, U. S. and Foreign Government Obligations	-	-	45,136	-	-	-	3,408
Corporate Bonds/Notes/Debentures	-	-	89,151	-	-	-	6,465
Stocks	-	-	190,672	-	-	21,972	50,172
Asset-Backed Securities	-	-	4,996	-	-	-	1,567
Mortgage Investments	-	-	90,343	-	-	-	660
Real Estate Investment Trusts	-	-	41,265	-	-	2,574	462
Capital Assets							
Land	-	4,072	85	-	-	-	-
Buildings	-	2,800	1,535	-	-	-	-
Software	-	14,345	-	-	-	-	-
Machinery and Equipment	-	2,496	128	-	-	-	-
Works of Art	-	-	114	-	-	-	-
Accumulated Depreciation	-	(16,916)	(474)	-	-	-	-
Other Assets	-	-	1	-	-	-	-
<b>Total Assets</b>	<b>2</b>	<b>13,327,823</b>	<b>788,595</b>	<b>401,387</b>	<b>15,284</b>	<b>76,194</b>	<b>67,167</b>
<b>Liabilities</b>							
Accounts Payable and Other Accruals	-	23,764	1,677	585	33	-	-
Due to Other Funds	-	751	-	12	-	-	-
Due to Brokers for Securities Purchased	-	11,711	25,759	-	-	-	1,157
Salaries/Withholdings Payable	-	66	-	-	-	-	-
Unearned Revenue	-	-	-	-	-	-	-
Compensated Absences Payable	-	-	44	-	-	-	-
<b>Total Liabilities</b>	<b>-</b>	<b>36,292</b>	<b>27,480</b>	<b>597</b>	<b>33</b>	<b>-</b>	<b>1,157</b>
<b>Net Position</b>							
Held in Trust for Pension Benefits	\$ 2	\$ 13,291,531	\$ 761,115	\$ 400,790	\$ 15,251	\$ 76,194	\$ 66,010



Legislative Retirement System	Magistrates Retirement Fund	Peace Officers' Annuity and Benefit Fund	Public School Employees Retirement System	Sheriffs' Retirement Fund	Superior Court Clerks' Retirement Fund	Superior Court Judges Retirement Fund	Teachers Retirement System	Total
\$ 53	\$ 775	\$ 1,672	\$ 87	\$ 1,348	\$ 11,261	\$ 25	\$ 1,545,626	\$ 1,646,169
-	30	-	-	194	284	-	177,547	222,456
-	-	777	-	-	99	-	32,386	49,774
-	-	-	2	-	279	-	145,527	172,550
32,808	-	26,804	822,744	-	10,076	-	-	14,554,244
-	6,530	427,761	-	31,693	-	-	-	750,618
-	1,681	56,286	-	9,122	50,791	-	6,905,159	7,071,583
-	1,382	41,378	-	12,254	-	-	10,585,736	10,736,366
-	3,883	134,887	-	34,876	26,633	-	47,126,335	47,589,430
-	-	16,647	-	-	-	-	-	23,210
-	-	15,507	-	-	-	-	-	106,510
-	-	801	-	-	-	-	-	45,102
-	-	98	-	-	-	-	4,072	8,327
-	-	560	-	-	-	-	2,800	7,695
-	-	-	-	-	-	-	14,980	29,325
-	-	155	-	-	-	-	3,118	5,897
-	-	-	-	-	-	-	-	114
-	-	(266)	-	-	-	-	(18,034)	(35,690)
-	-	-	-	-	-	-	636	637
32,861	14,281	723,067	822,833	89,487	99,423	25	66,525,888	82,984,317
65	202	-	1,100	-	94	22	9,253	36,795
2	-	-	-	-	-	-	43	808
-	-	24,179	-	-	8,521	-	50,307	121,634
-	-	(1)	-	-	-	-	192	257
-	-	-	-	-	6	-	-	6
-	-	-	-	9	-	-	-	53
67	202	24,178	1,100	9	8,621	22	59,795	159,553
\$ 32,794	\$ 14,079	\$ 698,889	\$ 821,733	\$ 89,478	\$ 90,802	\$ 3	\$ 66,466,093	\$ 82,824,764

# State of Georgia

## Combining Statement of Changes in Fiduciary Net Position Pension and Other Employee Benefit Trust Funds Defined Benefit Pension Plans For the Fiscal Year Ended June 30, 2014 (dollars in thousands)

	District Attorneys Retirement Fund	Employees' Retirement System	Firefighters' Pension Fund	Georgia Judicial Retirement System	Georgia Military Pension Fund	Georgia Regents University Early Retirement Pension Plan	Judges of the Probate Courts Retirement Fund
<b>Additions:</b>							
Contributions							
Employer	\$ 80	\$ 418,807	\$ -	\$ 1,373	\$ -	\$ 13,085	\$ -
NonEmployer	-	10,945	-	1,002	-	-	-
Plan Members	-	32,423	3,836	4,731	-	-	153
Other Contributions							
Fines and Bond Forfeitures	-	-	-	-	-	-	530
Insurance Company Premium Taxes	-	-	30,034	-	-	-	-
Other Fees	1	-	332	-	-	-	760
Interest and Other Investment Income							
Dividends and Interest	-	278,337	15,690	8,255	300	737	1,530
Net Appreciation (Depreciation) in Investments Reported at Fair Value	-	1,757,478	99,461	52,120	1,892	11,097	6,213
Less: Investment Expense	-	(14,067)	(3,436)	(363)	(13)	(106)	(420)
Other							
Transfers from Other Funds	-	-	-	-	1,892	-	-
Miscellaneous	-	-	-	-	-	-	-
Total Additions	81	2,483,923	145,917	67,118	4,071	24,813	8,766
<b>Deductions:</b>							
General and Administrative Expenses	1	7,440	1,209	754	110	-	48
Benefits	80	1,305,998	37,530	17,441	841	13,055	3,489
Refunds	-	8,757	694	22	-	-	11
Total Deductions	81	1,322,195	39,433	18,217	951	13,055	3,548
Change in Net Position Held in Trust for Pension Benefits	-	1,161,728	106,484	48,901	3,120	11,758	5,218
Net Position, July 1 - Restated (Note 3)	2	12,129,803	654,631	351,889	12,131	64,436	60,792
Net Position, June 30	\$ 2	\$ 13,291,531	\$ 761,115	\$ 400,790	\$ 15,251	\$ 76,194	\$ 66,010



Legislative Retirement System	Magistrates Retirement Fund	Peace Officers' Annuity and Benefit Fund	Public School Employees Retirement System	Sheriffs' Retirement Fund	Superior Court Clerks' Retirement Fund	Superior Court Judges Retirement Fund	Teachers Retirement System	Total
\$ 45	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,504	\$ 1,264,112	\$ 1,699,006
-	-	15,342	27,160	-	-	-	-	54,449
282	142	3,531	1,659	117	110	-	640,120	687,104
-	-	-	-	2,086	836	-	-	3,452
-	-	-	-	-	-	-	-	30,034
-	1,682	-	-	-	2,459	6	6,417	11,657
683	266	11,204	17,028	1,931	2,706	-	1,347,317	1,685,984
4,315	1,191	95,227	107,521	11,027	5,407	-	8,522,039	10,674,988
(30)	(58)	(2,830)	(750)	(415)	(432)	-	(42,613)	(65,533)
-	-	-	-	-	-	-	432	2,324
-	-	90	-	(6)	-	-	-	84
5,295	3,223	122,564	152,618	14,740	11,086	1,510	11,737,824	14,783,549
151	37	730	1,450	217	130	6	15,023	27,306
1,801	-	27,263	56,189	5,333	4,529	1,504	3,764,452	5,239,505
30	75	437	514	-	20	-	87,095	97,655
1,982	112	28,430	58,153	5,550	4,679	1,510	3,866,570	5,364,466
3,313	3,111	94,134	94,465	9,190	6,407	-	7,871,254	9,419,083
29,481	10,968	604,755	727,268	80,288	84,395	3	58,594,839	73,405,681
\$ 32,794	\$ 14,079	\$ 698,889	\$ 821,733	\$ 89,478	\$ 90,802	\$ 3	\$ 66,466,093	\$ 82,824,764



## Combining Statement of Fiduciary Net Position

### Investment Trust Funds

### June 30, 2014

(dollars in thousands)

	Georgia Extended Asset Pool	Georgia Fund 1	Total
<b>Assets</b>			
Cash and Cash Equivalents	\$ -	\$ 6,453,107	\$ 6,453,107
Investments, at Fair Value			
Pooled Investments	125,544	-	125,544
Interest Receivable	138	1,024	1,162
<b>Total Assets</b>	<u>125,682</u>	<u>6,454,131</u>	<u>6,579,813</u>
<b>Net Position</b>			
Held in Trust for Pool Participants	<u>\$ 125,682</u>	<u>\$ 6,454,131</u>	<u>\$ 6,579,813</u>



## Combining Statement of Changes in Fiduciary Net Position

### Investment Trust Funds

### For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	Georgia Extended Asset Pool	Georgia Fund 1	Total
<b>Additions:</b>			
Pool Participant Deposits	\$ 16,000	\$ 6,973,719	\$ 6,989,719
Interest and Other Investment Income			
Dividends and Interest	711	10,682	11,393
Net Appreciation (Depreciation) in Investments			
Reported at Fair Value	(860)	-	(860)
Less: Investment Expense	(62)	(2,249)	(2,311)
Total Additions	15,789	6,982,152	6,997,941
<b>Deductions:</b>			
Pool Participant Withdrawals	66,018	6,363,998	6,430,016
Change in Net Position Held in Trust for Pool Participants	(50,229)	618,154	567,925
Net Position, July 1 - Restated (Note 3)	175,911	5,835,977	6,011,888
Net Position, June 30	\$ 125,682	\$ 6,454,131	\$ 6,579,813



## Combining Statement of Fiduciary Net Position

### Private Purpose Trust Funds

June 30, 2014

(dollars in thousands)

	Auctioneers Education, Research and Recovery Fund	Real Estate Education, Research and Recovery Fund	Subsequent Injury Trust Fund	Total
<b>Assets</b>				
Cash and Cash Equivalents	\$ 634	\$ 1,491	\$ 5,630	\$ 7,755
Investments, at Fair Value				
Capital Assets				
Buildings	-	-	826	826
Machinery and Equipment	-	-	103	103
Accumulated Depreciation	-	-	(720)	(720)
<b>Total Assets</b>	<u>634</u>	<u>1,491</u>	<u>5,839</u>	<u>7,964</u>
<b>Liabilities</b>				
Accounts Payable and Other Accruals	-	-	6	6
Due to Other Funds	-	-	2	2
Compensated Absences Payable	-	-	194	194
Other Liabilities	-	-	362	362
<b>Total Liabilities</b>	<u>-</u>	<u>-</u>	<u>564</u>	<u>564</u>
<b>Net Position</b>				
Held in Trust for Other Purposes	<u>\$ 634</u>	<u>\$ 1,491</u>	<u>\$ 5,275</u>	<u>\$ 7,400</u>



## Combining Statement of Changes in Fiduciary Net Position

### Private Purpose Trust Funds

### For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	Auctioneers Education, Research and Recovery Fund	Real Estate Education, Research and Recovery Fund	Subsequent Injury Trust Fund	Total
<b>Additions:</b>				
Contributions/Assessments				
Participants	\$ 22	\$ 114	\$ 100,744	\$ 100,880
Interest and Other Investment Income				
Dividends and Interest	1	3	52	56
Total Additions	23	117	100,796	100,936
<b>Deductions:</b>				
General and Administrative Expenses	-	151	2,188	2,339
Benefits	-	-	98,478	98,478
Total Deductions	-	151	100,666	100,817
Change in Net Position Held in Trust for Other Purposes	23	(34)	130	119
Net Position, July 1	611	1,525	5,145	7,281
Net Position, June 30	\$ 634	\$ 1,491	\$ 5,275	\$ 7,400



# State of Georgia

## Combining Statement of Fiduciary Assets and Liabilities

### Agency Funds

June 30, 2014

(dollars in thousands)

	Child Support Recovery Program	County Medicaid Administrative Funds	Detainees' Accounts	Flexible Benefits Program	Insurance Premium Tax Collections for Local Governments	Railroad Car Tax	Real Estate Transfer Tax
<b>Assets</b>							
Cash and Cash Equivalents	\$ 132	\$ 207	\$ 36,764	\$ 22,175	\$ -	\$ 1,053	\$ 52
Accounts Receivable	-	-	-	-	-	-	-
Investments, at Fair Value							
Certificates of Deposit	-	-	-	-	-	-	-
Municipal, U. S. and Foreign Government Obligations	-	-	-	-	-	-	-
Other Assets	-	-	-	-	-	-	-
<b>Total Assets</b>	<b>\$ 132</b>	<b>\$ 207</b>	<b>\$ 36,764</b>	<b>\$ 22,175</b>	<b>\$ -</b>	<b>\$ 1,053</b>	<b>\$ 52</b>
<b>Liabilities</b>							
Accounts Payable and Other Accruals	\$ -	\$ 10	\$ -	\$ 871	\$ -	\$ -	\$ -
Funds Held for Others	132	197	36,764	21,304	-	1,053	52
Other Liabilities	-	-	-	-	-	-	-
<b>Total Liabilities</b>	<b>\$ 132</b>	<b>\$ 207</b>	<b>\$ 36,764</b>	<b>\$ 22,175</b>	<b>\$ -</b>	<b>\$ 1,053</b>	<b>\$ 52</b>



Sales Tax Collections for Local Governments						Telecom-	Universal	Miscellaneous	Total
Education Local Option	Homestead Option	Local Option	MARTA	Special Purpose Local Option	Transportation Investment Act	munications Relay Service Fund			
\$ 795	\$ 48	\$ 499	\$ 209	\$ (185)	\$ -	\$ 6,471	\$ 5,953	\$ 60,936	\$ 135,109
-	-	-	-	-	2,813	-	-	289	3,102
-	-	-	-	-	-	-	-	1,421	1,421
-	-	-	-	-	-	-	58,481	-	58,481
-	-	-	-	-	-	-	-	60,200	60,200
<u>\$ 795</u>	<u>\$ 48</u>	<u>\$ 499</u>	<u>\$ 209</u>	<u>\$ (185)</u>	<u>\$ 2,813</u>	<u>\$ 6,471</u>	<u>\$ 64,434</u>	<u>\$ 122,846</u>	<u>\$ 258,313</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 930	\$ 1,811
795	48	499	209	(185)	2,813	6,471	64,434	121,913	256,499
-	-	-	-	-	-	-	-	3	3
<u>\$ 795</u>	<u>\$ 48</u>	<u>\$ 499</u>	<u>\$ 209</u>	<u>\$ (185)</u>	<u>\$ 2,813</u>	<u>\$ 6,471</u>	<u>\$ 64,434</u>	<u>\$ 122,846</u>	<u>\$ 258,313</u>



## Combining Statement of Changes in Fiduciary Assets and Liabilities

### Agency Funds

For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	Balance July 1, 2013	Additions	Deductions	Balance June 30, 2014
<b>Child Support Recovery Program</b>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ 21,243	\$ 1,640,625	\$ 1,661,736	\$ 132
<b>Liabilities</b>				
Funds Held for Others	\$ 21,243	\$ 1,634,082	\$ 1,655,193	\$ 132
<b>County Medicaid Administrative Funds</b>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ 2,827	\$ 19,807	\$ 22,427	\$ 207
Accounts Receivable	4,608	13,301	17,909	-
<b>Total Assets</b>	\$ 7,435	\$ 33,108	\$ 40,336	\$ 207
<b>Liabilities</b>				
Accounts Payable and Other Accruals	\$ 6,923	\$ 16,557	\$ 23,470	\$ 10
Funds Held for Others	512	28,823	29,138	197
<b>Total Liabilities</b>	\$ 7,435	\$ 45,380	\$ 52,608	\$ 207
<b>Detainees' Accounts</b>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ 30,976	\$ 186,899	\$ 181,111	\$ 36,764
<b>Liabilities</b>				
Funds Held for Others	\$ 30,976	\$ 186,899	\$ 181,111	\$ 36,764
<b>Flexible Benefits Program</b>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ 9,429	\$ 215,628	\$ 202,882	\$ 22,175
Investments	3,501	-	3,501	-
<b>Total Assets</b>	\$ 12,930	\$ 215,628	\$ 206,383	\$ 22,175
<b>Liabilities</b>				
Accounts Payable and Other Accruals	\$ 1,724	\$ 135,998	\$ 136,851	\$ 871
Funds Held for Others	11,206	145,291	135,193	21,304
<b>Total Liabilities</b>	\$ 12,930	\$ 281,289	\$ 272,044	\$ 22,175
<b>Insurance Premium Tax Collections for Local Governments</b>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ 470,056	\$ 470,056	\$ -
<b>Liabilities</b>				
Funds Held for Others	\$ -	\$ 470,056	\$ 470,056	\$ -
<b>Railroad Car Tax</b>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ 5,566	\$ 179	\$ 4,692	\$ 1,053
Investments	2,836	-	2,836	-
<b>Total Assets</b>	\$ 8,402	\$ 179	\$ 7,528	\$ 1,053
<b>Liabilities</b>				
Funds Held for Others	\$ 8,402	\$ 179	\$ 7,528	\$ 1,053
<b>Real Estate Transfer Tax</b>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ 52	\$ -	\$ 52
<b>Liabilities</b>				
Funds Held for Others	\$ -	\$ 52	\$ -	\$ 52

(continued)



## Combining Statement of Changes in Fiduciary Assets and Liabilities

### Agency Funds

For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	Balance July 1, 2013	Additions	Deductions	Balance June 30, 2014
<b>Sales Tax Collections for Local Governments</b>				
<i>Education Local Option Sales Tax</i>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ 181	\$ 1,575,382	\$ 1,574,768	\$ 795
Investments	90	-	90	-
<b>Total Assets</b>	<u>\$ 271</u>	<u>\$ 1,575,382</u>	<u>\$ 1,574,858</u>	<u>\$ 795</u>
<b>Liabilities</b>				
Funds Held for Others	<u>\$ 271</u>	<u>\$ 1,575,293</u>	<u>\$ 1,574,769</u>	<u>\$ 795</u>
<i>Homestead Option Sales Tax</i>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ 65	\$ 120,366	\$ 120,383	\$ 48
Investments	32	-	32	-
<b>Total Assets</b>	<u>\$ 97</u>	<u>\$ 120,366</u>	<u>\$ 120,415</u>	<u>\$ 48</u>
<b>Liabilities</b>				
Funds Held for Others	<u>\$ 97</u>	<u>\$ 120,334</u>	<u>\$ 120,383</u>	<u>\$ 48</u>
<i>Local Option Sales Tax</i>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ 174	\$ 1,331,061	\$ 1,330,736	\$ 499
Investments	86	-	86	-
<b>Total Assets</b>	<u>\$ 260</u>	<u>\$ 1,331,061</u>	<u>\$ 1,330,822</u>	<u>\$ 499</u>
<b>Liabilities</b>				
Funds Held for Others	<u>\$ 260</u>	<u>\$ 1,330,975</u>	<u>\$ 1,330,736</u>	<u>\$ 499</u>
<i>MARTA Sales Tax</i>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ 193	\$ 349,333	\$ 349,317	\$ 209
Investments	95	-	95	-
<b>Total Assets</b>	<u>\$ 288</u>	<u>\$ 349,333</u>	<u>\$ 349,412</u>	<u>\$ 209</u>
<b>Liabilities</b>				
Funds Held for Others	<u>\$ 288</u>	<u>\$ 349,238</u>	<u>\$ 349,317</u>	<u>\$ 209</u>
<i>Special Purpose Local Option Sales Tax</i>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ (67)	\$ 1,137,878	\$ 1,137,996	\$ (185)
Investments	(33)	-	(33)	-
<b>Total Assets</b>	<u>\$ (100)</u>	<u>\$ 1,137,878</u>	<u>\$ 1,137,963</u>	<u>\$ (185)</u>
<b>Liabilities</b>				
Funds Held for Others	<u>\$ (100)</u>	<u>\$ 1,137,911</u>	<u>\$ 1,137,996</u>	<u>\$ (185)</u>

(continued)



## Combining Statement of Changes in Fiduciary Assets and Liabilities

### Agency Funds

For the Fiscal Year Ended June 30, 2014

(dollars in thousands)

	Balance July 1, 2013	Additions	Deductions	Balance June 30, 2014
<i>Transportation Investment Act</i>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ 33,579	\$ 33,579	\$ -
Accounts Receivable	2,753	2,813	2,753	2,813
<b>Total Assets</b>	<u>\$ 2,753</u>	<u>\$ 36,392</u>	<u>\$ 36,332</u>	<u>\$ 2,813</u>
<b>Liabilities</b>				
Funds Held for Others	<u>\$ 2,753</u>	<u>\$ 36,393</u>	<u>\$ 36,333</u>	<u>\$ 2,813</u>
<b>Telecommunications Relay Service Fund</b>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ 6,497	\$ 3,167	\$ 3,193	\$ 6,471
Investments	3,157	-	3,157	-
<b>Total Assets</b>	<u>\$ 9,654</u>	<u>\$ 3,167</u>	<u>\$ 6,350</u>	<u>\$ 6,471</u>
<b>Liabilities</b>				
Funds Held for Others	<u>\$ 9,654</u>	<u>\$ 10</u>	<u>\$ 3,193</u>	<u>\$ 6,471</u>
<b>Universal Service Fund</b>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ 5,953	\$ -	\$ 5,953
Investments	56,181	17,570	15,270	58,481
<b>Total Assets</b>	<u>\$ 56,181</u>	<u>\$ 23,523</u>	<u>\$ 15,270</u>	<u>\$ 64,434</u>
<b>Liabilities</b>				
Funds Held for Others	<u>\$ 56,181</u>	<u>\$ 17,570</u>	<u>\$ 9,317</u>	<u>\$ 64,434</u>
<b>Miscellaneous</b>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ 44,762	\$ 95,521	\$ 79,347	\$ 60,936
Accounts Receivable	361	678	750	289
Investments	12,978	1	11,558	1,421
Other Assets	58,871	13,117	11,788	60,200
<b>Total Assets</b>	<u>\$ 116,972</u>	<u>\$ 109,317</u>	<u>\$ 103,443</u>	<u>\$ 122,846</u>
<b>Liabilities</b>				
Accounts Payable and Other Accruals	\$ 606	\$ 19,170	\$ 18,846	\$ 930
Funds Held for Others	116,363	106,849	101,299	121,913
Other Liabilities	3	56	56	3
<b>Total Liabilities</b>	<u>\$ 116,972</u>	<u>\$ 126,075</u>	<u>\$ 120,201</u>	<u>\$ 122,846</u>
<b>TOTAL - ALL AGENCY FUNDS</b>				
<b>Assets</b>				
Cash and Cash Equivalents	\$ 121,846	\$ 7,185,486	\$ 7,172,223	\$ 135,109
Accounts Receivable	7,722	16,792	21,412	3,102
Investments	78,923	17,571	36,592	59,902
Other Assets	58,871	13,117	11,788	60,200
<b>Total Assets</b>	<u>\$ 267,362</u>	<u>\$ 7,232,966</u>	<u>\$ 7,242,015</u>	<u>\$ 258,313</u>
<b>Liabilities</b>				
Accounts Payable and Other Accruals	\$ 9,253	\$ 171,725	\$ 179,167	\$ 1,811
Funds Held for Others	258,106	7,139,955	7,141,562	256,499
Other Liabilities	3	56	56	3
<b>Total Liabilities</b>	<u>\$ 267,362</u>	<u>\$ 7,311,736</u>	<u>\$ 7,320,785</u>	<u>\$ 258,313</u>

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## NONMAJOR COMPONENT UNITS

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## Description of Nonmajor Component Units

Component units are legally separate organizations for which the State's elected officials are considered to be financially accountable. Nonmajor component units are described below:

### Economic Development Organizations

The Economic Development organizations cultivate business for the State. These organizations are described below:

The **Geo. L. Smith II Georgia World Congress Center Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The Authority is responsible for operating and maintaining a comprehensive international trade and convention center consisting of a complex of facilities suitable for multipurpose use. The Governor appoints the fifteen members of the Board.

The **Georgia Development Authority** is a body corporate and politic. The Authority was created to assist agricultural and industrial interests by providing credit and servicing functions to better enable farmers and businessmen to obtain needed capital funds. The Board consists of three State officials designated by statute and four members appointed by the Governor.

The **Georgia International and Maritime Trade Center Authority** is a body corporate and politic. The Authority was created to develop and promote the growth of the State's import and export markets through its ports and other transportation modes, and to construct, operate and maintain the Savannah International Trade and Convention Center. State officials appoint nine of the twelve members of the Board.

The **Georgia Medical Center Authority** was a body corporate and politic. The general nature of the business of the Authority was the provision of life sciences industry research and development and manufacturing facilities and programs based in the State of Georgia, the commercialization of biomedical and biotechnical research results, the promotion of closer ties between academic institutions of the State and the biomedical industry, the facilitation of the development of a life sciences industrial cluster in the State, and the advancement of local and State economic growth. The Georgia Medical Center Authority ceased operation effective July 1, 2013.

The **Georgia Seed Development Commission** is a body corporate and politic and an instrumentality and public corporation of the State whose purpose is to purchase, process, and resell breeders' and foundation seeds. The Commission consists of eleven members who are accountable as trustees. Of the eleven members serving on the Board, six members are State officials or are appointed by State officials.

The **OneGeorgia Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The purpose of the Authority is to promote the health, welfare, safety and economic society of the rural citizens of the State through the development and retention of employment opportunities in rural areas and the enhancement of the infrastructures that accomplish that goal. The six members of the Authority are State officials designated by statute.

The **Georgia Foundation for Public Education** is a nonprofit organization established to solicit and accept contributions of money and in-kind contributions of services and property for the purpose of supporting educational excellence in Georgia.





## Description of Nonmajor Component Units

The **Georgia Higher Education Assistance Corporation** is a public authority, body corporate and politic. The Corporation was created to improve the higher educational opportunities of eligible students by guaranteeing educational loan credit to students and to parents of students. The Corporation is governed by the Board of Commissioners of the Georgia Student Finance Commission. The Board consists of thirteen members appointed by the Governor.

The **Georgia Highway Authority** is a body corporate and politic. This Authority was created to build, rebuild, relocate, construct, reconstruct, surface, resurface, layout, grade, repair, improve, widen, straighten, operate, own, maintain, lease and manage roads, bridges and approaches. The three members of the Authority are State officials designated by statute.

The **Georgia Military College** is a public authority, body corporate and politic, and an instrumentality and public corporation of the State. Georgia Military College is dedicated to providing a high-quality military education to the youth of the State. The Board of Trustees consists of the mayor of the City of Milledgeville and six additional members, one of which is elected from each of the six municipal voting districts of the City, as required by statute. The government, control, and management of Georgia Military College are vested in the Board of Trustees. Georgia Military College receives any designated funds appropriated by the General Assembly through the Board of Regents of the University System of Georgia.

The **Georgia Public Telecommunications Commission** is a body corporate and politic. This Commission is a public charitable organization created for the purpose of providing educational, instructional and public broadcasting services to citizens of Georgia. The budget of the Commission must be approved by the State. The Board consists of nine members appointed by the Governor. Financial information presented for the Commission includes its component unit, Foundation for Public Broadcasting in Georgia, Inc.

The **Georgia Rail Passenger Authority** is a body corporate and politic. This Authority is responsible for construction, financing, operation and development of rail passenger service and other public transportation projects. The Board includes one member from each congressional district appointed by the Governor, as well as two appointed members from the State at large.

The **Georgia Regional Transportation Authority** is a body corporate and politic. The purpose of the Authority is to manage land transportation and air quality within certain areas of the State. The Governor appoints the fifteen members of the Authority.

The **Georgia Student Finance Authority** is a body corporate and politic. This Authority was created for the purpose of improving higher educational opportunities by providing educational scholarship, grant and loan assistance. A substantial amount of funding is provided to the Authority by the State. State officials comprise four of the fifteen members of the Board, and the Governor appoints the remaining eleven.

The **Higher Education Foundations** are nonprofit organizations established to secure and manage support for various projects including acquisitions and improvements of properties and facilities for units of the University System of Georgia.

The **Regional Educational Service Agencies** are agencies established to provide shared services to improve the effectiveness of educational programs and services of local school systems and to provide direct instructional programs to selected public school students. The State has sixteen of these agencies.



## Description of Nonmajor Component Units

The **Superior Court Clerks' Cooperative Authority** is a body corporate and politic and an instrumentality and public corporation of the State created to provide a cooperative for the development, acquisition and distribution of record management systems, information, services, supplies and materials for superior court clerks of the State. Of the ten members of the Board, the Governor appoints four. The nature of this organization is such that it would be misleading to exclude it from the reporting entity.

### Tourism / State Attractions

These organizations promote State interests or encourage visitation to the State through the operation and maintenance of various attractions. Organizations involved in such activities are described below:

The **Georgia Agricultural Exposition Authority** is a body corporate and politic. This Authority is responsible for provision of a facility for the agricultural community, for public events, exhibits and other activities and for promotion and staging of a statewide fair. The Governor appoints the nine Board members.

The **Georgia Sports Hall of Fame Authority** is a body corporate and politic. This Authority was created to construct and maintain a facility to house the Georgia Sports Hall of Fame to honor those who have made outstanding and lasting contributions to sports and athletics, and to operate, advertise and promote the Sports Hall of Fame. State officials appoint the nine members of the Board. The Georgia State Financing and Investment Commission must approve the issuance of Authority bonds.

The **Jekyll Island State Park Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The Authority was created to operate and manage resort recreational facilities on Jekyll Island. The Board consists of one State official designated by statute and eight members appointed by the Governor. Financial information presented for the Authority includes its component unit, Jekyll Island Foundation, Inc.

The **Lake Lanier Islands Development Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The purpose of the Authority is to manage, preserve and protect projects on Lake Lanier Islands. The Board consists of one State official designated by statute and eight members appointed by the Governor.

The **North Georgia Mountains Authority** is a body corporate and politic and an instrumentality and public corporation of the State responsible for the construction and management of recreation, accommodation and tourist facilities and services. The Governor appoints the nine members of the Board.

The **Sapelo Island Heritage Authority** is a body corporate and politic. The purpose of the authority is the preservation of the cultural and historic values of Hog Hammock Community located on Greater Sapelo Island. The Board consists of four State officials designated by statute and one member appointed by the Governor.

The **Stone Mountain Memorial Association** is a body corporate and politic and an instrumentality and public corporation of the State. The Authority is responsible for the preservation and protection of Stone Mountain as a Confederate memorial and public recreational area. The Board consists of one State official designated by statute and eight members appointed by the Governor.

# State of Georgia

## Combining Statement of Net Position

### Nonmajor Component Units

June 30, 2014

(dollars in thousands)

	Economic Development Organizations (see combining)	Georgia Foundation for Public Education	Georgia Higher Education Assistance Corporation	Georgia Highway Authority	Georgia Military College	Georgia Public Telecommunications Commission
<b>Assets</b>						
<b>Current Assets:</b>						
Cash and Cash Equivalents	\$ 171,342	\$ 1,165	\$ 16,224	\$ 465	\$ 7,547	\$ 2,177
Investments	-	-	-	-	-	6,476
Receivables						
Accounts (Net)	17,906	-	-	-	3,974	2,098
Capital Leases from Primary Government	-	-	-	-	-	-
Interest and Dividends	1,245	-	-	-	-	-
Notes and Loans (Net)	29,211	-	-	-	-	-
Taxes	4,503	-	-	-	-	-
Due from Primary Government	-	-	(152)	-	-	29
Due from Component Units	-	-	-	-	-	-
Intergovernmental Receivables	494	-	613	-	829	-
Other Current Assets	3,945	42	-	-	9,869	16
<b>Noncurrent Assets:</b>						
Investments	-	-	-	-	-	-
Receivables (Net)						
Capital Leases from Primary Government	-	-	-	-	-	-
Notes and Loans	56,052	-	-	-	-	-
Other	(1,685)	-	-	-	-	-
Due from Component Units	-	-	-	-	-	-
Restricted Assets						
Cash and Cash Equivalents	40,507	-	-	-	67	-
Investments	-	-	-	-	1,386	-
Non-depreciable Capital Assets	37,680	-	-	-	2,189	1,479
Depreciable Capital Assets (Net)	83,382	-	-	-	56,140	3,205
Other Noncurrent Assets	-	-	-	-	-	-
<b>Total Assets</b>	<b>444,582</b>	<b>1,207</b>	<b>16,685</b>	<b>465</b>	<b>82,001</b>	<b>15,480</b>
<b>Deferred Outflows of Resources</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>



Georgia Rail Passenger Authority	Georgia Regional Transportation Authority	Georgia Student Finance Authority	Higher Education Foundations	Regional Educational Service Agencies	Superior Court Clerks' Cooperative Authority	Tourism / State Attractions (see combining)	Total
\$ 148	\$ 15,631	\$ 43,244	\$ 169,616	\$ 23,289	\$ 6,819	\$ 17,693	\$ 475,360
-	-	-	125,913	150	-	-	132,539
-	141	99	133,173	790	925	2,475	161,581
-	-	-	11,776	-	-	-	11,776
-	-	1,280	-	-	-	-	2,525
-	-	70,979	-	-	-	-	100,190
-	-	-	-	-	-	-	4,503
-	-	996	1,773	-	-	-	2,646
-	-	225	3,348	-	-	-	3,573
-	1,726	-	-	8,485	-	-	12,147
-	695	506	46,066	3,098	52	1,834	66,123
-	-	-	1,270,546	-	-	3,575	1,274,121
-	-	-	557,855	-	-	-	557,855
-	-	-	-	-	-	-	56,052
-	-	-	47,888	-	-	-	46,203
-	-	-	153,508	-	-	-	153,508
-	-	-	77,247	-	10,502	-	128,323
-	-	-	55,836	-	-	-	57,222
-	-	404	161,517	410	-	29,859	233,538
-	25,851	1,419	684,625	4,486	1,581	234,548	1,095,237
-	-	-	31,189	-	-	-	31,189
148	44,044	119,152	3,531,876	40,708	19,879	289,984	4,606,211
-	-	-	40,495	-	-	-	40,495

(continued)

# State of Georgia

## Combining Statement of Net Position Nonmajor Component Units June 30, 2014 (dollars in thousands)

	Economic Development Organizations (see combining)	Georgia Foundation for Public Education	Georgia Higher Education Assistance Corporation	Georgia Highway Authority	Georgia Military College	Georgia Public Telecommunications Commission
<b>Liabilities</b>						
<b>Current Liabilities:</b>						
Accounts Payable and Other Accruals	11,251	102	4	-	2,418	917
Due to Primary Government	1	-	-	-	-	9
Due to Component Units	-	-	225	-	-	-
Funds Held for Others	-	-	-	-	148	-
Unearned Revenue	84,889	-	-	-	3,294	107
Notes and Loans Payable	-	-	-	-	3,511	-
Revenue/Mortgage Bonds Payable	-	-	-	-	-	-
Other Current Liabilities	5,207	-	34	-	536	293
Current Liabilities Payable from Restricted Assets:						
Accrued Interest Payable	1,407	-	-	-	-	-
Revenue Bonds Payable	11,530	-	-	-	-	-
Other	-	-	-	-	-	-
<b>Noncurrent Liabilities:</b>						
Unearned Revenue	-	-	-	-	-	-
Notes and Loans Payable	-	-	-	-	-	-
Revenue/Mortgage Bonds Payable	77,270	-	-	-	-	-
Due to Component Units	-	-	-	-	-	-
Derivative Instrument Payable	-	-	-	-	-	-
Other Noncurrent Liabilities	30,093	-	2,063	-	99	952
<b>Total Liabilities</b>	<b>221,648</b>	<b>102</b>	<b>2,326</b>	<b>-</b>	<b>10,006</b>	<b>2,278</b>
<b>Net Position</b>						
Net Investment in Capital Assets,	32,264	-	-	-	54,647	4,683
Restricted for:						
Bond Covenants/Debt Service	32,515	-	-	-	-	-
Permanent Trusts						
Expendable	-	-	-	-	-	-
Nonexpendable	-	-	-	-	1,453	-
Other Purposes	3,521	1,105	-	-	-	-
Unrestricted	154,634	-	14,359	465	15,895	8,519
<b>Total Net Position</b>	<b>\$ 222,934</b>	<b>\$ 1,105</b>	<b>\$ 14,359</b>	<b>\$ 465</b>	<b>\$ 71,995</b>	<b>\$ 13,202</b>



Georgia Rail Passenger Authority	Georgia Regional Transportation Authority	Georgia Student Finance Authority	Higher Education Foundations	Regional Educational Service Agencies	Superior Court Clerks' Cooperative Authority	Tourism / State Attractions (see combining)	Total
-	2,839	6,783	83,485	6,166	3,278	2,925	120,168
-	14	-	35,430	4	-	-	35,458
-	-	-	2,782	-	-	-	3,007
-	-	-	2,793	577	-	-	3,518
41	-	477	25,061	256	-	1,091	115,216
-	-	-	12,716	-	-	852	17,079
-	-	-	32,455	410	-	398	33,263
-	208	1,208	51,224	110	-	376	59,196
-	-	-	-	-	-	-	1,407
-	-	-	-	-	-	-	11,530
-	-	-	-	-	8,002	-	8,002
-	-	-	1,326	-	-	-	1,326
-	-	-	85,742	-	-	12,039	97,781
-	-	-	1,237,850	2,855	-	7,623	1,325,598
-	-	-	44,212	-	-	-	44,212
-	-	-	42,327	-	-	-	42,327
-	1,436	2,024	51,396	873	-	2,633	91,569
41	4,497	10,492	1,708,799	11,251	11,280	27,937	2,010,657
-	24,413	1,735	272,812	3,964	1,581	254,514	650,613
-	-	-	-	-	-	-	32,515
-	-	-	603,492	-	-	-	603,492
-	-	-	624,827	-	-	-	626,280
-	-	57,072	-	-	-	322	62,020
107	15,134	49,853	362,441	25,493	7,018	7,211	661,129
\$ 107	\$ 39,547	\$ 108,660	\$ 1,863,572	\$ 29,457	\$ 8,599	\$ 262,047	\$ 2,636,049

# State of Georgia

## Combining Statement of Activities Nonmajor Component Units For the Fiscal Year Ended June 30, 2014 (dollars in thousands)

	Economic Development Organizations (see combining)	Georgia Foundation for Public Education	Georgia Higher Education Assistance Corporation	Georgia Highway Authority	Georgia Military College	Georgia Public Telecommunications Commission
Expenses	\$ 150,626	\$ 294	\$ 1,415	\$ -	\$ 65,508	\$ 38,088
<b>Program Revenues:</b>						
Sales and Charges for Services	96,273	296	3,206	-	33,882	6,282
Operating Grants and Contributions	8,908	55	13	1	30,177	10,630
Capital Grants and Contributions	109	-	-	-	-	3,876
Total Program Revenues	105,290	351	3,219	1	64,059	20,788
Net (Expenses) Revenue	(45,336)	57	1,804	1	(1,449)	(17,300)
<b>General Revenues:</b>						
Taxes	29,503	-	-	-	-	-
Payments from the State of Georgia	16,284	-	-	-	2,288	14,513
Contributions to Permanent Endowments	-	-	-	-	-	-
Total General Revenues	45,787	-	-	-	2,288	14,513
Change in Net Position	451	57	1,804	1	839	(2,787)
Net Position, July 1 - Restated (Note 3)	222,483	1,048	12,555	464	71,156	15,989
Net Position, June 30	\$ 222,934	\$ 1,105	\$ 14,359	\$ 465	\$ 71,995	\$ 13,202



Georgia Rail Passenger Authority	Georgia Regional Transportation Authority	Georgia Student Finance Authority	Higher Education Foundations	Regional Educational Service Agencies	Superior Court Clerks' Cooperative Authority	Tourism / State Attractions (see combining)	Total
\$ -	\$ 30,648	\$ 12,553	\$ 999,572	\$ 82,063	\$ 15,831	\$ 51,336	\$ 1,447,934
(40)	6,418	8,073	752,047	17,459	16,458	43,540	983,894
-	10,044	20,000	438,599	66,962	20	1,126	586,535
-	-	-	-	-	-	951	4,936
(40)	16,462	28,073	1,190,646	84,421	16,478	45,617	1,575,365
(40)	(14,186)	15,520	191,074	2,358	647	(5,719)	127,431
-	-	-	-	-	-	1,380	30,883
-	12,702	-	28,297	-	-	955	75,039
-	-	-	25,912	-	-	-	25,912
-	12,702	-	54,209	-	-	2,335	131,834
(40)	(1,484)	15,520	245,283	2,358	647	(3,384)	259,265
147	41,031	93,140	1,618,289	27,099	7,952	265,431	2,376,784
\$ 107	\$ 39,547	\$ 108,660	\$ 1,863,572	\$ 29,457	\$ 8,599	\$ 262,047	\$ 2,636,049



# State of Georgia

## Combining Statement of Net Position Nonmajor Component Units Economic Development Organizations June 30, 2014 (dollars in thousands)

	Geo. L. Smith II Georgia World Congress Center Authority	Georgia Development Authority	Georgia International and Maritime Trade Center Authority	Georgia Medical Center Authority
<b>Assets</b>				
<b>Current Assets:</b>				
Cash and Cash Equivalents	\$ 64,273	\$ 7,047	\$ 7,195	\$ -
Receivables				
Accounts (Net)	15,441	-	2,224	-
Taxes	3,904	-	599	-
Interest and Dividends	-	1,245	-	-
Notes and Loans (Net)	-	13,555	-	-
Due from Primary Government				
Intergovernmental Receivables	-	-	494	-
Other Current Assets	530	3,135	202	-
<b>Noncurrent Assets:</b>				
Receivables (Net)				
Notes and Loans	-	56,052	-	-
Other	-	(1,685)	-	-
Due from Primary Government				
Restricted Assets				
Cash and Cash Equivalents	40,507	-	-	-
Non-depreciable Capital Assets	37,283	50	140	-
Depreciable Capital Assets (Net)	78,522	427	1,365	-
<b>Total Assets</b>	<b>240,460</b>	<b>79,826</b>	<b>12,219</b>	<b>-</b>
<b>Liabilities</b>				
<b>Current Liabilities:</b>				
Accounts Payable and Other Accruals	8,164	375	1,738	-
Due to Primary Government	1	-	-	-
Unearned Revenue	41,170	-	-	-
Other Current Liabilities	220	4,639	176	-
Current Liabilities Payable from Restricted Assets:				
Accrued Interest Payable	1,407	-	-	-
Revenue Bonds Payable	11,530	-	-	-
<b>Noncurrent Liabilities:</b>				
Revenue/Mortgage Bonds Payable	77,270	-	-	-
Other Noncurrent Liabilities	11,622	18,471	-	-
<b>Total Liabilities</b>	<b>151,384</b>	<b>23,485</b>	<b>1,914</b>	<b>-</b>
<b>Net Position</b>				
Net Investment in Capital Assets	27,005	478	1,506	-
Restricted for:				
Bond Covenants/Debt Service	32,515	-	-	-
Other Purposes	61	3,460	-	-
Unrestricted	29,495	52,403	8,799	-
<b>Total Net Position</b>	<b>\$ 89,076</b>	<b>\$ 56,341</b>	<b>\$ 10,305</b>	<b>\$ -</b>



Georgia Seed Development Commission	OneGeorgia Authority	Total
\$ 5,193	\$ 87,634	\$ 171,342
241	-	17,906
-	-	4,503
-	-	1,245
-	15,656	29,211
-	-	494
78	-	3,945
-	-	56,052
-	-	(1,685)
-	-	40,507
207	-	37,680
3,068	-	83,382
8,787	103,290	444,582
498	476	11,251
-	-	1
46	43,673	84,889
-	172	5,207
-	-	1,407
-	-	11,530
-	-	77,270
-	-	30,093
544	44,321	221,648
3,275	-	32,264
-	-	32,515
-	-	3,521
4,968	58,969	154,634
\$ 8,243	\$ 58,969	\$ 222,934

# State of Georgia

## Combining Statement of Activities Nonmajor Component Units Economic Development Organizations For the Fiscal Year Ended June 30, 2014 (dollars in thousands)

	Geo. L. Smith II Georgia World Congress Center Authority	Georgia Development Authority	Georgia International and Maritime Trade Center Authority	Georgia Medical Center Authority
Expenses	\$ 114,696	\$ 905	\$ 6,475	\$ 138
<b>Program Revenues:</b>				
Sales and Charges for Services	84,609	2,572	4,855	-
Operating Grants and Contributions	8,508	-	-	-
Capital Grants and Contributions	-	-	109	-
Total Program Revenues	93,117	2,572	4,964	-
Net (Expenses) Revenue	(21,579)	1,667	(1,511)	(138)
<b>General Revenues:</b>				
Taxes	26,472	-	3,031	-
Payments from the State of Georgia	-	-	-	-
Total General Revenues	26,472	-	3,031	-
Change in Net Position	4,893	1,667	1,520	(138)
Net Position, July 1	84,183	54,674	8,785	138
Net Position, June 30	\$ 89,076	\$ 56,341	\$ 10,305	\$ -



Georgia Seed Development Commission	OneGeorgia Authority	Total
<u>\$ 4,251</u>	<u>\$ 24,161</u>	<u>\$ 150,626</u>
4,237	-	96,273
-	400	8,908
<u>-</u>	<u>-</u>	<u>109</u>
<u>4,237</u>	<u>400</u>	<u>105,290</u>
<u>(14)</u>	<u>(23,761)</u>	<u>(45,336)</u>
-	-	29,503
<u>-</u>	<u>16,284</u>	<u>16,284</u>
<u>-</u>	<u>16,284</u>	<u>45,787</u>
<u>(14)</u>	<u>(7,477)</u>	<u>451</u>
<u>8,257</u>	<u>66,446</u>	<u>222,483</u>
<u>\$ 8,243</u>	<u>\$ 58,969</u>	<u>\$ 222,934</u>

# State of Georgia

## Combining Statement of Net Position Nonmajor Component Units Tourism/State Attractions June 30, 2014 (dollars in thousands)

	Georgia Agricultural Exposition Authority	Georgia Sports Hall of Fame Authority	Jekyll Island State Park Authority	Lake Lanier Islands Development Authority
<b>Assets</b>				
<b>Current Assets:</b>				
Cash and Cash Equivalents	\$ 760	\$ 3	\$ 4,228	\$ 6,355
Receivables				
Accounts (Net)	132	-	2,072	-
Other Current Assets	-	-	749	8
<b>Noncurrent Assets:</b>				
Investments	-	-	-	-
Non-depreciable Capital Assets	4,890	-	2,628	-
Depreciable Capital Assets (Net)	32,281	-	87,073	32,584
<b>Total Assets</b>	<b>38,063</b>	<b>3</b>	<b>96,750</b>	<b>38,947</b>
<b>Liabilities</b>				
<b>Current Liabilities:</b>				
Accounts Payable and Other Accruals	-	-	1,084	7
Unearned Revenue	385	-	706	-
Notes and Loans Payable	-	-	-	852
Revenue/Mortgage Bonds Payable	-	-	-	398
Other Current Liabilities	-	-	354	22
<b>Noncurrent Liabilities:</b>				
Notes and Loans Payable	-	-	-	12,039
Revenue/Mortgage Bonds Payable	-	-	-	7,623
Other Noncurrent Liabilities	248	-	2,313	72
<b>Total Liabilities</b>	<b>633</b>	<b>-</b>	<b>4,457</b>	<b>21,013</b>
<b>Net Position</b>				
Net Investment in Capital Assets	37,171	-	87,891	24,501
Restricted for:				
Other Purposes	61	-	261	-
Unrestricted	198	3	4,141	(6,567)
<b>Total Net Position</b>	<b>\$ 37,430</b>	<b>\$ 3</b>	<b>\$ 92,293</b>	<b>\$ 17,934</b>



North Georgia Mountains Authority	Sapelo Island Heritage Authority	Stone Mountain Memorial Association	Total
\$ 504	\$ 3	\$ 5,840	\$ 17,693
26	-	245	2,475
-	-	1,077	1,834
-	-	3,575	3,575
4,358	4,767	13,216	29,859
12,975	-	69,635	234,548
17,863	4,770	93,588	289,984
347	-	1,487	2,925
-	-	-	1,091
-	-	-	852
-	-	-	398
-	-	-	376
-	-	-	12,039
-	-	-	7,623
-	-	-	2,633
347	-	1,487	27,937
17,333	4,767	82,851	254,514
-	-	-	322
183	3	9,250	7,211
\$ 17,516	\$ 4,770	\$ 92,101	\$ 262,047

# State of Georgia

## Combining Statement of Activities Nonmajor Component Units Tourism/State Attractions For the Fiscal Year Ended June 30, 2014 (dollars in thousands)

	Georgia Agricultural Exposition Authority	Georgia Sports Hall of Fame Authority	Jekyll Island State Park Authority	Lake Lanier Islands Development Authority
Expenses	\$ 9,949	\$ 1	\$ 23,740	\$ 2,905
<b>Program Revenues:</b>				
Sales and Charges for Services	8,077	-	18,264	3,820
Operating Grants and Contributions	(1)	-	910	-
Capital Grants and Contributions	-	-	951	-
Total Program Revenues	8,076	-	20,125	3,820
Net (Expenses) Revenue	(1,873)	(1)	(3,615)	915
<b>General Revenues:</b>				
Taxes	-	-	1,380	-
Payments from the State of Georgia	955	-	-	-
Total General Revenues	955	-	1,380	-
Change in Net Position	(918)	(1)	(2,235)	915
Net Position, July 1	38,348	4	94,528	17,019
Net Position, June 30	\$ 37,430	\$ 3	\$ 92,293	\$ 17,934



North Georgia Mountains Authority	Sapelo Island Heritage Authority	Stone Mountain Memorial Association	Total
\$ 2,201	\$ (2)	\$ 12,542	\$ 51,336
3,028	-	10,351	43,540
1	-	216	1,126
-	-	-	951
3,029	-	10,567	45,617
828	2	(1,975)	(5,719)
-	-	-	1,380
-	-	-	955
-	-	-	2,335
828	2	(1,975)	(3,384)
16,688	4,768	94,076	265,431
\$ 17,516	\$ 4,770	\$ 92,101	\$ 262,047





# *STATISTICAL SECTION*



*Upper Tallulah River*  
Lawrence B. Smith, Statesboro, Georgia





This part of the *Comprehensive Annual Financial Report* presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the State's overall financial health.

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**Sources:** Unless otherwise noted, the information in these schedules is derived from the *Comprehensive Annual Financial Reports* for the relevant year.

# State of Georgia

## Schedule 1

### Net Position by Component For the Last Ten Fiscal Years

(accrual basis of accounting)

(dollars in thousands)

	2014	2013	2012	2011	2010
<b>Governmental Activities</b> <sup>(1) (2)</sup>					
Net Investment in Capital Assets	\$ 13,186,605	\$ 13,737,276	\$ 13,355,209	\$ 12,880,313	\$ 12,550,617
Restricted	3,653,903	3,301,316	3,968,493	4,031,347	2,605,116
Unrestricted	(1,644,265)	(1,781,096)	(2,456,411)	(2,106,699)	(648,171)
Total Governmental Activities Net Position	<u>\$ 15,196,243</u>	<u>\$ 15,257,496</u>	<u>\$ 14,867,291</u>	<u>\$ 14,804,961</u>	<u>\$ 14,507,562</u>
<b>Business-type Activities</b> <sup>(1) (2) (3)</sup>					
Net Investment in Capital Assets	\$ 6,575,166	\$ 6,502,029	\$ 6,257,436	\$ 5,952,035	\$ 5,426,787
Restricted	1,367,598	816,428	457,265	489,736	423,325
Unrestricted	(820,616)	(1,063,406)	(1,293,130)	(1,069,413)	(546,363)
Total Business-type Activities Net Position	<u>\$ 7,122,148</u>	<u>\$ 6,255,051</u>	<u>\$ 5,421,571</u>	<u>\$ 5,372,358</u>	<u>\$ 5,303,749</u>
<b>Total Primary Government</b> <sup>(2) (3)</sup>					
Net Investment in Capital Assets	\$ 19,761,771	\$ 20,239,305	\$ 19,612,645	\$ 18,832,348	\$ 17,977,404
Restricted	5,021,501	4,117,744	4,425,758	4,521,083	3,028,441
Unrestricted	(2,464,881)	(2,844,502)	(3,749,541)	(3,176,112)	(1,194,534)
Total Primary Government Net Position	<u>\$ 22,318,391</u>	<u>\$ 21,512,547</u>	<u>\$ 20,288,862</u>	<u>\$ 20,177,319</u>	<u>\$ 19,811,311</u>

(1) Beginning in fiscal year 2007, the Georgia Technology Authority is reported as an internal service fund serving primarily governmental organizations and, as such, its activity and balances are included in Governmental Activities (previously reported in Business-type Activities).

(2) Beginning in fiscal year 2007, the funds of the State Road and Tollway Authority, a component unit, are blended with those of the primary government (previously discretely presented). As such, its activity and balances are included in both Governmental Activities and in Business-type Activities. Beginning in fiscal year 2009, the Business-type Activities of the State Road and Tollway Authority (as previously reported in Governmental Activities) are included in nonmajor enterprise funds along with the Georgia Higher Education Facilities Authority. Beginning in fiscal year 2012, some business-type activities of the State Road and Tollway Authority (as previously reported in nonmajor Enterprise Funds) are included in the Internal Service Funds.

(3) Beginning in fiscal year 2013, the activity of the Armstrong Atlantic State University Educational Properties Foundation, Inc., the Georgia State University Foundation, Inc., the Georgia State University Research Foundation, Inc., the Georgia Tech Facilities, Inc., the University System of Georgia Foundation, Inc. and the VSU Auxiliary Services Real Estate Foundation, Inc., component units, are blended with those of the nonmajor enterprise funds (previously discretely presented). Beginning in the fiscal year 2014, the activity of the University of Georgia Research Foundation, Incorporated and the UWG Real Estate Foundation, component units, are blended with those of the nonmajor enterprise funds (previously discretely presented).

Source: Financial Statements included in Current and Prior Years' *Comprehensive Annual Financial Reports*



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**Fiscal Year**

2009	2008	2007	2006	2005
\$ 12,066,578	\$ 11,979,690	\$ 10,804,344	\$ 11,274,666	\$ 10,914,903
2,254,051	1,641,507	2,398,250	2,164,233	2,248,834
(468,978)	1,383,624	2,233,041	994,617	1,332,716
<u>\$ 13,851,651</u>	<u>\$ 15,004,821</u>	<u>\$ 15,435,635</u>	<u>\$ 14,433,516</u>	<u>\$ 14,496,453</u>
\$ 5,178,579	\$ 4,801,548	\$ 4,582,190	\$ 4,387,218	\$ 4,214,124
1,022,564	1,745,185	1,877,790	1,767,054	1,599,878
(152,768)	604,035	475,506	374,831	366,419
<u>\$ 6,048,375</u>	<u>\$ 7,150,768</u>	<u>\$ 6,935,486</u>	<u>\$ 6,529,103</u>	<u>\$ 6,180,421</u>
\$ 17,245,157	\$ 16,781,238	\$ 15,386,534	\$ 15,661,884	\$ 15,129,027
3,276,615	3,386,692	4,276,040	3,931,287	3,848,712
(621,746)	1,987,659	2,708,547	1,369,448	1,699,135
<u>\$ 19,900,026</u>	<u>\$ 22,155,589</u>	<u>\$ 22,371,121</u>	<u>\$ 20,962,619</u>	<u>\$ 20,676,874</u>

# State of Georgia

## Schedule 2

### Changes in Net Position

### For the Last Ten Fiscal Years

(accrual basis of accounting)

(dollars in thousands)

	2014	2013	2012	2011	2010
<b>Expenses</b>					
Governmental Activities					
General Government <sup>(1)</sup>	\$ 1,658,846	\$ 1,606,626	\$ 1,326,657	\$ 1,222,954	\$ 1,467,147
Education	10,788,262	10,770,532	10,100,155	10,002,351	10,731,693
Health and Welfare	16,107,840	16,033,221	15,657,704	14,745,268	14,210,928
Transportation <sup>(2)</sup>	1,845,850	1,656,662	1,519,707	1,517,213	1,752,933
Public Safety	2,002,615	2,012,501	1,912,814	1,974,964	1,834,315
Economic Development and Assistance	510,338	515,874	783,308	843,912	808,742
Culture and Recreation	247,170	240,018	233,043	233,608	287,860
Conservation	37,002	51,038	50,334	59,159	62,059
Interest and Other Charges on Long-Term Debt <sup>(2)</sup>	592,668	616,328	638,775	462,602	446,520
Total Governmental Activities	<u>33,790,591</u>	<u>33,502,800</u>	<u>32,222,497</u>	<u>31,062,031</u>	<u>31,602,197</u>
Business-type Activities					
Georgia Technology Authority <sup>(1)</sup>	-	-	-	-	-
Higher Education Fund	7,984,962	7,931,918	7,916,281	7,622,542	7,067,724
State Employees' Health Benefit Plan	2,032,910	2,193,829	2,362,677	2,224,280	2,298,354
Unemployment Compensation Fund	1,152,763	1,858,989	2,240,295	2,954,208	4,011,802
Nonmajor Enterprise Funds <sup>(2)</sup>	229,630	191,949	35,735	26,613	26,174
Total Business-type Activities	<u>11,400,265</u>	<u>12,176,685</u>	<u>12,554,988</u>	<u>12,827,643</u>	<u>13,404,054</u>
Total Primary Government Expenses	<u>\$ 45,190,856</u>	<u>\$ 45,679,485</u>	<u>\$ 44,777,485</u>	<u>\$ 43,889,674</u>	<u>\$ 45,006,251</u>
<b>Program Revenues</b>					
Governmental Activities <sup>(1)(2)</sup>					
Sales and Charges for Services					
General Government	\$ 2,770,681	\$ 2,205,860	\$ 1,912,183	\$ 1,887,736	\$ 1,763,847
Health and Welfare	562,606	576,110	489,289	473,934	245,953
Public Safety	154,324	161,190	162,970	160,161	135,736
Other Sales and Charges for Services	236,035	235,067	264,309	248,385	263,202
Operating Grants and Contributions	14,780,822	15,317,258	14,764,360	14,029,675	15,656,694
Capital Grants and Contributions	1,239,876	1,310,696	1,142,924	1,473,052	1,599,721
Total Governmental Activities	<u>19,744,344</u>	<u>19,806,181</u>	<u>18,736,035</u>	<u>18,272,943</u>	<u>19,665,153</u>
Business-type Activities <sup>(1)(2)</sup>					
Sales and Charges for Services					
Georgia Technology Authority	-	-	-	-	-
Higher Education Fund	2,993,298	2,992,037	2,922,710	2,647,604	2,408,042
Unemployment Compensation Fund	-	-	-	-	-
Nonmajor Enterprise Funds	146,407	114,152	38,716	35,476	34,142
Operating Grants and Contributions	6,695,670	7,251,162	7,245,740	7,557,366	7,837,041
Capital Grants and Contributions	36,664	90,665	36,157	106,217	41,634
Total Business-type Activities	<u>9,872,039</u>	<u>10,448,016</u>	<u>10,243,323</u>	<u>10,346,663</u>	<u>10,320,859</u>
Total Primary Government Program Revenues	<u>\$ 29,616,383</u>	<u>\$ 30,254,197</u>	<u>\$ 28,979,358</u>	<u>\$ 28,619,606</u>	<u>\$ 29,986,012</u>
<b>Net (Expense) Revenue</b>					
Governmental Activities <sup>(1)(2)</sup>	\$ (14,046,247)	\$ (13,696,619)	\$ (13,486,462)	\$ (12,789,088)	\$ (11,937,044)
Business-type Activities <sup>(1)(2)</sup>	(1,528,226)	(1,728,669)	(2,311,665)	(2,480,980)	(3,083,195)
Total Primary Government	<u>\$ (15,574,473)</u>	<u>\$ (15,425,288)</u>	<u>\$ (15,798,127)</u>	<u>\$ (15,270,068)</u>	<u>\$ (15,020,239)</u>



**Fiscal Year**

2009	2008	2007	2006	2005
\$ 1,904,893	\$ 1,896,438	\$ 1,830,659	\$ 1,562,693	\$ 1,354,451
10,085,766	10,812,665	9,948,891	9,030,145	8,376,252
13,118,680	12,256,789	11,764,652	11,238,207	11,847,414
1,786,808	3,056,226	1,705,285	1,624,369	2,316,638
1,972,187	2,130,454	1,891,555	1,715,838	1,781,048
735,415	504,897	759,979	696,800	702,879
273,401	251,055	286,132	263,813	225,821
69,726	69,836	102,149	60,660	48,791
466,077	405,255	385,449	326,741	318,860
30,412,953	31,383,615	28,674,751	26,519,266	26,972,154
-	-	-	176,153	193,918
6,728,721	6,242,687	5,592,755	5,292,112	5,310,815
2,211,087	2,043,604	1,868,431	2,182,743	2,092,457
2,435,344	774,030	626,058	582,171	584,260
17,835	15,110	12,845	-	-
11,392,987	9,075,431	8,100,089	8,233,179	8,181,450
\$ 41,805,940	\$ 40,459,046	\$ 36,774,840	\$ 34,752,445	\$ 35,153,604
\$ 1,654,486	\$ 1,634,855	\$ 1,653,554	\$ 787,894	\$ 267,756
367,829	321,172	504,520	706,876	1,435,224
232,579	278,675	334,033	141,432	412,572
225,419	245,978	258,936	284,498	437,569
12,714,639	11,886,083	10,041,218	9,393,686	9,213,591
1,286,969	1,426,839	1,213,420	1,032,961	1,014,144
16,481,921	15,793,602	14,005,681	12,347,347	12,780,856
-	-	-	177,137	204,246
2,103,284	1,834,826	1,694,368	1,567,385	1,730,328
-	-	223	-	-
27,669	20,648	20,854	-	-
5,376,243	4,509,566	4,214,533	4,374,153	4,050,853
45,385	111,055	48,490	45,965	40,029
7,552,581	6,476,095	5,978,468	6,164,640	6,025,456
\$ 24,034,502	\$ 22,269,697	\$ 19,984,149	\$ 18,511,987	\$ 18,806,312
\$ (13,931,032)	\$ (15,590,013)	\$ (14,669,070)	\$ (14,171,919)	\$ (14,191,298)
(3,840,406)	(2,599,336)	(2,121,621)	(2,068,539)	(2,155,994)
\$ (17,771,438)	\$ (18,189,349)	\$ (16,790,691)	\$ (16,240,458)	\$ (16,347,292)



# State of Georgia

## Schedule 2

### Changes in Net Position

### For the Last Ten Fiscal Years

(accrual basis of accounting)

(dollars in thousands)

	2014	2013	2012	2011	2010
<b>General Revenues and Other Changes in Net Position</b>					
Governmental Activities <sup>(1) (2)</sup>					
General Revenues					
Taxes					
Personal Income	\$ 8,976,720	\$ 8,854,916	\$ 8,196,187	\$ 7,797,739	\$ 7,109,984
Sales - General	4,988,620	5,082,342	5,141,871	5,133,404	5,196,117
Other Taxes	2,947,574	2,708,094	2,636,648	2,330,338	2,334,928
Unrestricted Investment Income	4,995	323	6,183	(3,066)	993
Unclaimed Property	148,129	138,832	83,215	98,098	85,277
Other	12,112	126,862	12,909	30,285	44,183
Special Items	-	-	-	288,000	(10,090)
Transfers	(2,308,895)	(2,377,595)	(2,346,986)	(2,532,118)	(2,269,701)
Total Governmental Activities	14,769,255	14,533,774	13,730,027	13,142,680	12,491,691
Business-type Activities <sup>(1) (2)</sup>					
General Revenues					
Unrestricted Investment Income	-	-	-	-	-
Contributions to Permanent Endowments	7,522	1,231	-	-	-
Transfers	2,308,895	2,377,595	2,346,986	2,532,118	2,269,701
Total Business-type Activities	2,316,417	2,378,826	2,346,986	2,532,118	2,269,701
<b>Total Primary Government General Revenues and Other Changes in Net Position</b>	<b>\$ 17,085,672</b>	<b>\$ 16,912,600</b>	<b>\$ 16,077,013</b>	<b>\$ 15,674,798</b>	<b>\$ 14,761,392</b>
<b>Changes in Net Position</b>					
Governmental Activities <sup>(1) (2)</sup>	\$ 723,008	\$ 837,155	\$ 243,565	\$ 353,592	\$ 554,647
Business-type Activities <sup>(1) (2) (3)</sup>	788,191	650,157	35,321	51,138	(813,494)
Total Primary Government	\$ 1,511,199	\$ 1,487,312	\$ 278,886	\$ 404,730	\$ (258,847)

(1) Beginning in fiscal year 2007, the Georgia Technology Authority is reported as an internal service fund serving primarily governmental organizations and, as such, its activity and balances are included in Governmental Activities (previously reported in Business-type Activities).

(2) Beginning in fiscal year 2007, the funds of the State Road and Tollway Authority, a component unit, are blended with those of the primary government (previously discretely presented). As such, its activity and balances are included in both Governmental Activities and in Business-type Activities. Beginning in fiscal year 2009, the Business-Type Activities of the State Road and Tollway Authority (previously reported in Governmental Activities) are included in nonmajor enterprise funds along with the Georgia Higher Education Facilities Authority. Beginning in fiscal year 2012, some business-type activities of the State Road and Tollway Authority (as previously reported in nonmajor Enterprise Funds) are included in the Internal Service Funds.

(3) Beginning in fiscal year 2013, the activity of the Armstrong Atlantic State University Educational Properties Foundation, Inc., the Georgia State University Foundation, Inc., the Georgia State University Research Foundation, Inc., the Georgia Tech Facilities, Inc., the University System of Georgia Foundation, Inc. and the VSU Auxiliary Services Real Estate Foundation, Inc., component units, are blended with those of the nonmajor enterprise funds (previously discretely presented). Beginning in the fiscal year 2014, the activity of the University of Georgia Research Foundation, Incorporated and the UWG Real Estate Foundation, component units, are blended with those of the nonmajor enterprise funds (previously discretely presented).

Source: Financial Statements included in Current and Prior Years' Comprehensive Annual Financial Reports and supporting working papers (certain amounts restated for purposes of comparability)



**Fiscal Year**

2009	2008	2007	2006	2005
\$ 7,794,606	\$ 8,834,591	\$ 8,831,753	\$ 8,104,465	\$ 7,133,515
5,080,946	5,760,691	6,234,221	5,603,743	5,309,167
2,370,848	2,694,710	2,810,010	2,451,385	2,385,602
63,074	264,448	470,480	196,422	208,656
35,356	58,857	140,367	107,149	75,353
112,681	247,322	54,317	958,131	1,011,803
-	-	-	-	-
(2,679,135)	(2,670,418)	(2,478,882)	(2,306,278)	(2,340,526)
<u>12,778,376</u>	<u>15,190,201</u>	<u>16,062,266</u>	<u>15,115,017</u>	<u>13,783,570</u>
76,060	134,436	147,034	110,942	88,207
-	-	47	-	-
2,679,135	2,670,418	2,478,882	2,306,278	2,340,526
<u>2,755,195</u>	<u>2,804,854</u>	<u>2,625,963</u>	<u>2,417,220</u>	<u>2,428,733</u>
<u>\$ 15,533,571</u>	<u>\$ 17,995,055</u>	<u>\$ 18,688,229</u>	<u>\$ 17,532,237</u>	<u>\$ 16,212,303</u>
\$ (1,152,656)	\$ (399,812)	\$ 1,393,196	\$ 943,098	\$ (407,728)
(1,085,211)	205,518	504,342	348,681	272,739
<u>\$ (2,237,867)</u>	<u>\$ (194,294)</u>	<u>\$ 1,897,538</u>	<u>\$ 1,291,779</u>	<u>\$ (134,989)</u>

# State of Georgia

## Schedule 3

### Fund Balances of Governmental Funds

#### For the Last Ten Fiscal Years

(modified accrual basis of accounting)

(dollars in thousands)

	2014	2013	2012	2011	2010
<b>General Fund</b>					
Nonspendable	\$ 54,972	\$ 56,937	\$ 74,206	\$ 94,810	\$ -
Restricted	3,371,495	3,177,010	3,004,697	2,951,729	-
Unrestricted					
Committed	3,232	4,954	7,695	9,403	-
Assigned	325,552	365,985	298,557	256,676	-
Unassigned	1,073,662	798,630	334,655	401,414	-
Reserved	-	-	-	-	3,737,311
Unreserved	-	-	-	-	(41,837)
<b>Total General Fund</b>	<b>\$ 4,828,913</b>	<b>\$ 4,403,516</b>	<b>\$ 3,719,810</b>	<b>\$ 3,714,032</b>	<b>\$ 3,695,474</b>
<b>All Other Governmental Funds <sup>(1)(2)</sup></b>					
Nonspendable	\$ 14	\$ 14	\$ 8,398	\$ 68	\$ -
Restricted	1,216,195	1,065,153	963,782	1,079,604	-
Unrestricted					
Assigned	74,489	55,061	18,227	20,442	-
Reserved	-	-	-	-	43,114
Unreserved, Reported in					
Special Revenue Funds	-	-	-	-	33,319
Capital Projects Funds	-	-	-	-	1,323,352
<b>Total All Other Governmental Funds</b>	<b>\$ 1,290,698</b>	<b>\$ 1,120,228</b>	<b>\$ 990,407</b>	<b>\$ 1,100,114</b>	<b>\$ 1,399,785</b>

(1) Beginning in fiscal year 2007, the funds of the State Road and Tollway Authority, a component unit, are blended with those of the primary government (previously discretely presented). As such, the balances of its General Fund are included in the State's Special Revenue Funds. The Georgia Higher Education Facilities Authority, a blended component unit, was reported in the State's Capital Projects Funds in fiscal year 2008. Beginning in fiscal year 2009, the balances of this fund are included in the State's Nonmajor Enterprise Funds.

(2) Beginning in fiscal year 2011, fund balance categories were reclassified as a result of implementing GASB Statement No. 54. Fund balance was not restated to the new categories for prior years.

Source: Financial Statements included in Current and Prior Years' *Comprehensive Annual Financial Reports*  
(certain amounts restated for purposes of comparability)



Fiscal Year				
2009	2008	2007	2006	2005
\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
3,520,953	2,837,792	3,487,699	3,342,233	3,430,424
(492,520)	1,489,500	2,077,088	924,590	335,828
<u>\$ 3,028,433</u>	<u>\$ 4,327,292</u>	<u>\$ 5,564,787</u>	<u>\$ 4,266,823</u>	<u>\$ 3,766,252</u>
\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-
-	-	-	-	-
14	14	14	1,028	1,027
436,838	286,451	187,585	1,219	-
<u>1,496,019</u>	<u>1,195,760</u>	<u>1,476,288</u>	<u>1,207,665</u>	<u>804,079</u>
<u>\$ 1,932,871</u>	<u>\$ 1,482,225</u>	<u>\$ 1,663,887</u>	<u>\$ 1,209,912</u>	<u>\$ 805,106</u>

# State of Georgia

## Schedule 4

### Changes in Fund Balances of Governmental Funds

#### For the Last Ten Fiscal Years

(modified accrual basis of accounting)

(dollars in thousands)

	2014	2013	2012	2011	2010
<b>Revenues</b>					
Taxes					
Personal Income	\$ 8,976,720	\$ 8,854,916	\$ 8,196,187	\$ 7,797,739	\$ 7,109,984
Sales - General	4,988,620	5,082,342	5,141,871	5,133,404	5,196,117
Other Taxes	2,947,574	2,708,094	2,636,648	2,330,338	2,334,928
Licenses and Permits	1,387,113	753,517	593,541	581,994	507,764
Intergovernmental - Federal	15,359,809	15,935,839	15,294,531	14,709,708	16,456,059
Intergovernmental - Other	590,000	626,723	505,974	652,244	569,179
Sales and Services	449,697	483,606	440,951	471,236	490,954
Fines and Forfeits	446,646	607,862	450,457	458,341	300,032
Interest and Other Investment Income	23,365	7,244	18,580	12,930	41,535
Unclaimed Property	148,129	138,832	83,215	98,098	85,277
Lottery Proceeds	945,097	927,479	901,329	846,106	883,882
Nursing Home Provider Fees	169,521	176,864	132,393	128,771	122,047
Hospital Provider Payments	237,978	232,080	225,260	215,080	-
Other	68,375	75,148	72,657	94,327	96,393
<b>Total Revenues</b>	<b>36,738,644</b>	<b>36,610,546</b>	<b>34,693,594</b>	<b>33,530,316</b>	<b>34,194,151</b>
<b>Expenditures</b>					
Current					
General Government	1,119,722	1,045,120	920,513	873,658	860,558
Education	10,787,182	10,768,786	10,099,224	9,981,903	10,719,216
Health and Welfare	16,106,379	16,031,121	15,668,820	14,721,528	14,211,763
Transportation	1,847,149	1,879,877	1,664,812	1,699,712	2,127,591
Public Safety	1,969,468	2,033,814	1,921,717	1,874,257	1,895,659
Economic Development and Assistance	512,286	494,016	782,055	836,341	787,261
Culture and Recreation	257,416	263,636	258,472	275,974	275,746
Conservation	47,471	51,314	54,694	51,573	62,430
Capital Outlay	699,126	600,128	674,905	882,731	500,166
Debt Service					
Principal	850,290	774,855	803,600	845,300	804,560
Interest	466,787	461,432	475,208	493,845	485,195
Other Charges	75,372	155,290	98,368	57,923	42,203
Intergovernmental	209,097	138,161	239,879	153,190	220,118
<b>Total Expenditures</b>	<b>34,947,745</b>	<b>34,697,550</b>	<b>33,662,267</b>	<b>32,747,935</b>	<b>32,992,466</b>
Excess (Deficiency) of Revenues Over (Under) Expenditures	1,790,899	1,912,996	1,031,327	782,381	1,201,685



**Fiscal Year**

2009	2008	2007	2006	2005
\$ 7,794,606	\$ 8,834,591	\$ 8,831,754	\$ 8,104,465	\$ 7,133,515
5,080,946	5,760,691	6,234,221	5,603,743	5,309,167
2,370,848	2,694,710	2,810,010	2,451,385	2,385,603
667,363	682,940	649,930	539,158	496,178
13,417,524	11,623,735	10,648,457	10,024,646	10,152,667
360,531	405,077	401,637	117,040	-
392,097	376,674	687,277	994,996	1,732,902
335,485	321,804	344,139	303,788	265,708
138,077	240,337	443,226	186,974	103,155
35,356	58,857	140,367	107,149	75,353
872,136	867,686	853,641	822,797	802,083
122,623	133,974	111,768	95,607	99,271
-	-	-	-	-
157,741	152,296	258,313	386,791	212,886
31,745,333	32,153,372	32,414,740	29,738,539	28,768,488
1,250,409	1,251,265	1,207,057	1,158,810	1,088,655
10,083,963	10,481,854	9,945,327	9,031,188	8,359,398
13,097,393	12,475,474	11,724,373	11,270,055	11,861,217
2,725,244	3,256,231	2,628,075	2,079,873	1,804,448
1,976,831	2,035,807	1,841,350	1,788,074	1,696,260
718,858	816,766	739,998	685,680	688,658
306,434	315,578	293,620	282,422	246,261
65,007	69,883	101,773	61,041	57,677
560,229	471,251	474,050	478,109	485,995
801,565	750,909	679,216	570,042	524,583
469,281	434,494	409,632	324,893	332,808
36,059	(2,342)	(10,855)	(2,497)	1,037
377,607	341,524	324,056	243,347	-
32,468,880	32,698,694	30,357,672	27,971,037	27,146,997
(723,547)	(545,322)	2,057,068	1,767,502	1,621,491

# State of Georgia

## Schedule 4

### Changes in Fund Balances of Governmental Funds For the Last Ten Fiscal Years

(modified accrual basis of accounting)

(dollars in thousands)

	2014	2013	2012	2011	2010
<b>Other Financing Sources (Uses)</b>					
General Obligation Bonds Issuance	857,670	834,870	803,615	653,925	793,855
Refunding Bonds Issuance	-	486,825	719,465	344,420	640,825
Revenue Bond Issuance	32,718	-	-	-	-
Premium on General Obligation Bonds Sold	62,075	124,742	78,781	32,170	25,206
Premium on Refunding Bonds Sold	-	102,681	86,523	55,821	112,131
Premium on Revenue Bonds Sold	-	-	-	-	-
Accrued Interest on Refunding Bonds Sold	-	-	-	-	-
Accrued Interest on Revenue Bonds Sold	-	-	-	-	-
Payment to Refunded Bond Escrow Agent	-	(587,396)	(805,945)	(398,339)	(750,209)
Proceeds from Disposition of General Capital Assets	-	-	-	-	-
Capital Leases	8,207	5,847	11,179	25,851	6,201
Other Financing Agreements	-	-	-	-	-
Transfers In	1,550,566	1,424,420	1,414,093	1,467,443	1,959,530
Transfers Out	(3,706,268)	(3,481,263)	(3,409,603)	(3,532,786)	(3,923,140)
<b>Net Other Financing Sources (Uses)</b>	<b>(1,195,032)</b>	<b>(1,089,274)</b>	<b>(1,101,892)</b>	<b>(1,351,495)</b>	<b>(1,135,601)</b>
Special Item	-	-	-	288,000	-
Other Adjustments to Fund Balance	-	-	-	-	-
<b>Net Change in Fund Balance</b>	<b>\$ 595,867</b>	<b>\$ 823,722</b>	<b>\$ (70,565)</b>	<b>\$ (281,114)</b>	<b>\$ 66,084</b>
Debt Service Expenditures as a Percentage of Noncapital Expenditures <sup>(1)</sup>	4.39%	4.26%	4.41%	4.67%	4.32%

(1) Noncapital expenditures are calculated as total expenditures less capital outlay expenditures less capital expenditures in current expenditure functions. Capital expenditures in current expenditure functions are identified in the process of reconciling Governmental Funds to Governmental Activities.

Source: Financial Statements included in Current and Prior Years' *Comprehensive Annual Financial Reports* and supporting working papers



**Fiscal Year**

2009	2008	2007	2006	2005
1,445,645	946,035	1,410,648	1,236,010	206,875
149,730	-	213,720	425,000	458,605
600,000	600,000	450,000	-	-
84,867	16,828	3,894	4,040	4,815
21,730	-	18,922	46,399	61,957
57,683	39,911	19,967	-	-
-	-	742	-	-
538	-	-	-	-
(171,307)	-	(235,516)	(469,479)	(519,316)
-	1,661	-	600	-
2,259	825	777	1,085	1,644
-	-	-	-	-
2,151,031	2,121,862	1,925,552	1,022,503	1,023,279
(4,466,328)	(4,599,625)	(4,211,954)	(3,165,858)	(3,050,444)
(124,152)	(872,503)	(403,248)	(899,700)	(1,812,585)
-	-	-	-	-
	(1,332)	98,119	37,112	(23,569)
<u>\$ (847,699)</u>	<u>\$ (1,419,157)</u>	<u>\$ 1,751,939</u>	<u>\$ 904,914</u>	<u>\$ (214,663)</u>
4.37%	3.98%	3.85%	3.44%	3.28%



# State of Georgia

## Schedule 5

### Revenue Base - Personal Income by Industry

### For the Last Ten Calendar Years

(dollars in millions)

	2013	2012	2011	2010
Accommodation and Food Services	\$ 8,969	\$ 8,595	\$ 8,040	\$ 7,625
Administrative and Waste Management Services	13,744	12,873	12,418	11,618
Arts, Entertainment and Recreation	2,277	2,162	2,066	1,995
Construction	13,365	12,471	12,113	12,274
Educational Services	4,391	4,318	4,134	3,980
Farm Earnings	3,640	3,429	1,982	1,749
Federal Government - Civilian	9,796	10,076	10,303	10,043
Federal Government - Military	7,048	7,229	7,500	7,529
Finance and Insurance	17,386	16,492	15,364	15,007
Forestry, Fishing and Related Activities	872	847	761	778
Health Care and Social Assistance	27,487	26,127	25,083	24,282
Information	11,414	10,922	10,239	9,974
Management of Companies and Enterprises	7,009	6,626	5,974	5,471
Manufacturing	25,876	24,977	24,267	22,969
Mining	558	524	505	412
Other Services, Except Public Administration	10,055	9,619	9,095	8,807
Professional, Scientific and Technical Services	26,708	25,972	24,313	22,853
Real Estate, Rental and Leasing	6,135	5,740	4,780	3,852
Retail Trade	17,303	16,415	15,985	15,472
State and Local Government	32,139	32,100	31,825	31,814
Transportation and Warehousing	13,143	12,498	11,945	11,092
Utilities	2,401	2,294	2,422	2,161
Wholesale Trade	18,709	17,917	17,238	16,700
Other	97,731	98,926	98,954	85,102
Total Personal Income	\$ 378,156	\$ 369,149	\$ 357,306	\$ 333,559
Average Effective Rate <sup>(1)</sup>	2.3%	2.2%	2.2%	2.1%

(1) The total direct rate for personal income is not available. The average effective rate was calculated by dividing personal income tax collections on a fiscal year basis (see Schedule 4) by total personal income on a calendar year basis.

Source: U. S. Department of Commerce, Bureau of Economic Analysis



Calendar Year

2009	2008	2007	2006	2005	2004
\$ 7,504	\$ 7,748	\$ 7,725	\$ 7,491	\$ 6,987	\$ 6,694
11,128	11,764	11,783	11,336	10,694	9,671
1,970	1,989	1,969	1,831	1,714	1,606
13,103	15,638	17,401	17,507	15,708	14,648
3,857	3,589	3,394	3,190	2,775	2,644
1,972	2,606	1,838	1,570	2,469	2,168
9,332	8,746	8,445	8,016	7,679	7,129
7,251	6,926	6,195	5,881	5,606	4,975
16,574	18,082	16,776	15,501	14,205	13,283
700	700	732	756	664	649
23,570	22,445	21,186	20,004	18,731	17,631
10,627	11,481	11,858	11,591	11,257	11,375
5,504	5,374	5,750	5,448	5,748	4,912
22,986	25,374	26,185	26,260	25,253	24,854
375	469	527	524	500	493
8,687	8,701	9,075	8,886	8,211	7,624
23,092	24,526	22,697	21,445	19,398	17,694
3,683	4,509	4,708	5,438	5,379	5,336
15,391	16,039	16,659	16,315	15,361	14,736
30,909	30,728	29,383	28,469	27,120	26,182
10,708	11,318	11,608	10,227	10,022	10,220
2,355	2,300	2,185	2,169	1,988	1,997
16,701	17,867	17,825	16,750	15,620	14,608
82,481	80,981	76,455	68,427	61,463	55,175
<u>\$ 330,460</u>	<u>\$ 339,900</u>	<u>\$ 332,359</u>	<u>\$ 315,032</u>	<u>\$ 294,552</u>	<u>\$ 276,304</u>
2.4%	2.6%	2.7%	2.6%	2.4%	2.5%



## Schedule 6

### Personal Income Tax Rates by Filing Status and Income Level For the Last Ten Calendar Years

#### Filing Status

<u>Georgia Taxable Net Income Level</u>	<u>2005-2014</u>
Single	
Not Over \$750	1%
Over \$750 But Not Over \$2,250	\$7.50 Plus 2% of Amount Over \$750
Over \$2,250 But Not Over \$3,750	\$37.50 Plus 3% of Amount Over \$2,250
Over \$3,750 But Not Over \$5,250	\$82.50 Plus 4% of Amount Over \$3,750
Over \$5,250 But Not Over \$7,000	\$142.50 Plus 5% of Amount Over \$5,250
Over \$7,000	\$230.00 Plus 6% of Amount Over \$7,000
Married Filing Separately	
Not Over \$500	1%
Over \$500 But Not Over \$1,500	\$5.00 Plus 2% of Amount Over \$500
Over \$1,500 But Not Over \$2,500	\$25.00 Plus 3% of Amount Over \$1,500
Over \$2,500 But Not Over \$3,500	\$55.00 Plus 4% of Amount Over \$2,500
Over \$3,500 But Not Over \$5,000	\$95.00 Plus 5% of Amount Over \$3,500
Over \$5,000	\$170.00 Plus 6% of Amount Over \$5,000
Head of Household and Married Filing Jointly	
Not Over \$1,000	1%
Over \$1,000 But Not Over \$3,000	\$10.00 Plus 2% of Amount Over \$1,000
Over \$3,000 But Not Over \$5,000	\$50.00 Plus 3% of Amount Over \$3,000
Over \$5,000 But Not Over \$7,000	\$110.00 Plus 4% of Amount Over \$5,000
Over \$7,000 But Not Over \$10,000	\$190.00 Plus 5% of Amount Over \$7,000
Over \$10,000	\$340.00 Plus 6% of Amount Over \$10,000

Source: OCGA Section 48-7-20, Paragraph (b)(1)



## Schedule 7

### Personal Income Tax Filers and Liability by Income Level

#### For Calendar Years 2012(1) and 2003

(dollars, except income level, are in thousands)

2012(1)				
Income Level	Number of Filers	Percentage of Total	Personal Income Tax Liability	Percentage of Total
\$1,000 and under (2)	757,537	17.9%	521,380	6.1%
\$1,001 to \$5,000	216,468	5.1%	5	0.0%
\$5,001 to \$10,000	326,853	7.7%	9,929	0.1%
\$10,001 to \$15,000	351,750	8.3%	45,165	0.5%
\$15,001 to \$20,000	324,353	7.7%	95,142	1.1%
\$20,001 to \$25,000	272,192	6.5%	140,211	1.6%
\$25,001 to \$30,000	231,605	5.5%	172,151	2.0%
\$30,001 to \$50,000	619,827	14.7%	795,223	9.3%
\$50,001 to \$100,000	677,975	16.0%	1,872,368	21.9%
\$100,001 to \$500,000	423,571	10.0%	3,208,557	37.5%
\$500,001 to \$1,000,000	16,166	0.4%	552,294	6.5%
\$1,000,001 and higher	7,847	0.2%	1,135,141	13.4%
Totals	4,226,144	100.0%	8,547,566	100.0%

2003				
Income Level	Number of Filers	Percentage of Total	Personal Income Tax Liability	Percentage of Total
\$1,000 and under (2)	479,809	13.0%	363,239	6.0%
\$1,001 to \$5,000	265,255	7.2%	0	0.0%
\$5,001 to \$10,000	337,005	9.1%	8,154	0.1%
\$10,001 to \$15,000	315,529	8.6%	38,252	0.6%
\$15,001 to \$20,000	284,552	7.7%	86,438	1.4%
\$20,001 to \$25,000	260,142	7.0%	135,302	2.2%
\$25,001 to \$30,000	223,844	6.1%	166,296	2.7%
\$30,001 to \$50,000	599,650	16.3%	750,759	12.3%
\$50,001 to \$100,000	635,622	17.2%	1,672,661	27.4%
\$100,001 to \$500,000	274,553	7.4%	1,983,298	32.5%
\$500,001 to \$1,000,000	9,452	0.3%	330,264	5.4%
\$1,000,001 and higher	4,262	0.1%	570,181	9.4%
Totals	3,689,675	100.0%	6,104,844	100.0%

(1) Most recent available data.

(2) Category also includes payments from out-of-state residents and partial-year payers

Source: Georgia Department of Revenue

# State of Georgia

## Schedule 8

### Ratios of Outstanding Debt by Type

### For the Last Ten Fiscal Years

(dollars in thousands, except per capita amounts)

Fiscal Year	Governmental Activities <sup>(1)</sup>			
	General Obligation	Revenue <sup>(2)</sup>	Capital	Notes and
	Bonds	Bonds	Leases	Loans
2014	\$ 9,437,844	\$ 1,367,068	\$ 252,830	\$ 4,024
2013	9,072,784	1,503,925	255,763	4,000
2012	8,889,868	1,678,744	262,111	14,600
2011	8,774,586	1,848,570	223,429	19,600
2010	8,837,728	2,009,489	242,430	27,614
2009	8,725,198	2,169,235	3,266	27,698
2008	7,927,420	1,617,932	5,184	32,820
2007	7,688,919	1,037,993	8,162	568
2006	6,909,343	-	4,748	796
2005	6,238,934	-	5,122	3,583

(1) Beginning in fiscal year 2007, the funds of the State Road and Tollway Authority, a component unit, are blended with those of the primary government (previously discretely presented). As such, its activity and balances are included in both Governmental Activities and in Business-type Activities.

(2) The Governmental Activities Revenue Bonds include \$348.6 million of bonds secured by a joint resolution between the Department of Transportation (DOT) (General Fund) and the SRTA (Nonmajor Governmental Fund) whereby DOT has pledged to provide sufficient motor fuel tax funds to pay the principal and interest of the revenue bonds. According to the State Constitution, motor fuel tax funds are imposed and appropriated for all activities incident to maintaining an adequate system of roads and bridges in the State. In fiscal year 2014, the State collected \$1.0 billion of motor fuel tax funds. The principal and interest on the revenue bonds for fiscal year 2014 was \$44.2 million. The debt service requirements to maturity on these bonds is included in the Notes to the Financial Statements.

(3) See Schedule 11 (Population/Demographics) for personal income and population data.

Source: Financial Information included in Current and Prior Years' *Comprehensive Annual Financial Reports*



Business-type Activities <sup>(1)</sup>			Less:				
Revenue	Capital	Notes and	Net Position	Total	Percentage of	Outstanding	
Bonds	Leases	Loans	Restricted to	Primary	Personal	Debt	
			Guaranteed	Government	Income <sup>(3)</sup>	Per Capita <sup>(3)</sup>	
			Revenue Debt				
\$ 1,781,514	\$ 1,829,517	\$ 3,923	\$ (54,003)	\$ 14,622,717	3.9%	\$ 1,463	
1,211,200	2,370,028	397,692	(54,003)	14,761,389	4.0%	1,488	
319,247	3,436,099	751,299	(54,003)	15,297,965	4.3%	1,559	
328,597	3,170,521	734,189	(54,003)	15,045,489	4.5%	1,548	
213,814	2,648,321	424,424	(62,886)	14,340,934	4.3%	1,459	
121,736	2,240,418	8,733	(62,887)	13,233,397	3.9%	1,364	
31,628	1,795,234	9,170	(63,084)	11,356,304	3.4%	1,191	
38,540	1,201,524	9,477	(63,084)	9,922,099	3.1%	1,063	
-	839,926	2,618	-	7,757,431	2.6%	852	
-	678,055	4,244	-	6,929,938	2.5%	777	





## Schedule 9

### Ratios of General Bonded Debt Outstanding For the Last Ten Fiscal Years

(dollars in thousands, except per capita amounts)

Fiscal Year	Net Net General Bonded Debt <sup>(1)</sup>	Percentage of Personal Income <sup>(2)</sup>	Outstanding Debt Per Capita <sup>(2)</sup>
2014	\$ 9,768,380	2.58%	\$ 977.60
2013	9,427,553	2.55%	950.78
2012	9,278,490	2.60%	945.80
2011	9,197,267	2.76%	946.88
2010	9,280,726	2.81%	944.20
2009	9,200,175	2.71%	948.68
2008	8,431,520	2.54%	884.39
2007	8,219,971	2.61%	881.02
2006	6,909,343	2.35%	759.48
2005	6,238,934	2.26%	699.93

(1) Beginning in fiscal year 2007, the funds of the State Road and Tollway Authority, a component unit, are blended with those of the primary government (previously discretely presented). As such, its activity and balances are included in both Governmental Activities and in Business-type Activities.

(2) See Schedule 11 (Population/Demographics) for personal income and population data.

Source: Financial Information included in Current and Prior Years' *Comprehensive Annual Financial Reports*



# State of Georgia

## Schedule 10 Computation of Legal Debt Margin For the Last Ten Fiscal Years (in whole dollars)

	2014	2013	2012	2011
<b>Revenue Base:</b>				
Treasury Receipts for the Preceding Fiscal Year <sup>(1)</sup>	<u>\$ 19,539,688,110</u>	<u>\$ 18,316,792,805</u>	<u>\$ 17,546,374,291</u>	<u>\$ 16,251,240,187</u>
<b>Debt Limit Amount:</b>				
Highest Aggregate Annual Commitments (Principal and Interest) Permitted Under Constitutional Limitation (10% of above)	\$ 1,953,968,811	\$ 1,831,679,280	\$ 1,754,637,429	\$ 1,625,124,019
<b>Debt Applicable to the Limit:</b>				
Highest Total Annual Commitments in Current or any Subsequent Fiscal Year <sup>(3)</sup>	<u>1,320,929,740</u>	<u>1,289,411,544</u>	<u>1,310,228,303</u>	<u>1,328,679,199</u>
<b>Legal Debt Margin</b>	<u>\$ 633,039,071</u>	<u>\$ 542,267,736</u>	<u>\$ 444,409,126</u>	<u>\$ 296,444,820</u>
<b>Total Debt Applicable to the Limit as a Percentage of Debt Limit Amount</b>	67.6%	70.4%	74.7%	81.8%

(1) Includes Indigent Care Trust Fund Receipts, Brain and Spinal Injury Trust Fund Receipts, Lottery Proceeds and Tobacco Settlement Funds.

(2) Interest on Guaranteed Revenue Debt Common Reserve Funds included from this point forward.

(3) Includes issued and outstanding debt as of the end of each fiscal year and appropriated debt service for any authorized but unissued general obligation (and guaranteed revenue) bonds.

Source: Prior Year's *Comprehensive Annual Financial Reports*, other annual state reports, Georgia State Financing and Investment Commission, Constitution of the State of Georgia.

Note: The Constitution of the State of Georgia limits the combined total of highest annual debt service requirements for general obligation and guaranteed revenue debt to 10 percent of the prior year's revenue collections.



**Fiscal Year**

<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005 <sup>(2)</sup></u>
<u>\$ 17,841,693,806</u>	<u>\$ 19,789,800,881</u>	<u>\$ 19,895,976,559</u>	<u>\$ 18,343,186,033</u>	<u>\$ 16,789,925,631</u>	<u>\$ 15,530,262,707</u>
\$ 1,784,169,381	\$ 1,978,980,088	\$ 1,989,597,656	\$ 1,834,318,603	\$ 1,678,992,563	\$ 1,553,026,271
<u>1,369,585,101</u>	<u>1,307,083,843</u>	<u>1,245,513,776</u>	<u>1,144,843,403</u>	<u>1,091,329,526</u>	<u>1,119,589,122</u>
<u>\$ 414,584,280</u>	<u>\$ 671,896,245</u>	<u>\$ 744,083,880</u>	<u>\$ 689,475,200</u>	<u>\$ 587,663,037</u>	<u>\$ 433,437,149</u>
76.8%	66.0%	62.6%	62.4%	65.0%	72.1%



## Schedule 11

### Population/Demographics

### For the Last Ten Calendar Years

Year	Population	Personal Income (in millions)	Per Capita Personal Income	Public School Enrollment	Unemployment Rate
2013	9,992,167	\$ 378,156	\$ 37,845	1,716,905	8.2%
2012	9,915,646	369,149	37,229	1,693,374	9.0%
2011	9,810,181	357,306	36,422	1,673,740	9.9%
2010	9,713,248	333,559	34,341	1,665,557	10.2%
2009	9,829,211	330,460	34,348	1,656,689	9.7%
2008	9,697,838	339,900	35,761	1,642,033	6.3%
2007	9,533,761	332,359	35,546	1,634,255	4.6%
2006	9,330,086	315,032	34,408	1,618,869	4.7%
2005	9,097,428	294,552	33,000	1,588,803	5.2%
2004	8,913,676	276,304	31,508	1,544,044	4.7%

Sources: Population - U. S. Department of Commerce, Bureau of the Census (midyear population estimates)  
 Personal Income - U. S. Department of Commerce, Bureau of Economic Analysis  
 Public School Enrollment - Georgia Department of Education (March of each school year)  
 Unemployment Rate - U. S. Department of Labor (annual average)



## Schedule 12

### Principal Private Sector Employers

#### Fiscal Year 2014 and Nine Years Previous (2005)

##### 2014 Employers

AT&T Services, Incorporated  
Childrens Healthcare of Atlanta  
Delta Air Lines, Incorporated  
Emory Healthcare, Incorporated  
Emory University  
Georgia Power Company  
Home Depot USA, Incorporated  
The Kroger Company  
Lowes Home Centers, Incorporated  
Northside Hospital  
The Olive Garden  
Publix Super Markets, Incorporated  
Shaw Industries Group, Incorporated  
United Parcel Service  
Walmart Associates, Incorporated  
Wellstar Health System, Incorporated

##### 2005 Employers

BellSouth Corporation  
Cox Enterprises, Incorporated  
Delta Air Lines, Incorporated  
Emory System of Health Care  
Georgia-Pacific Corporation  
The Home Depot, Incorporated  
The Kroger Company  
Mohawk Industries, Incorporated  
Publix Supermarkets, Incorporated  
Shaw Industries, Incorporated  
The Southern Company/Georgia Power Company  
Target Corporation  
United Parcel Service, Incorporated  
Wal-Mart Stores, Incorporated  
WellStar Health System

To protect employer confidentiality, OCGA Section 34-8-121(b)(3) prohibits the release of employee numbers by employer.

Sources: 2014 - Georgia Department of Labor (1st quarter 2014)

2005 - *Comprehensive Annual Financial Report* - Fiscal Year Ended June 30, 2005

# State of Georgia

## Schedule 13

### State Government Employment by Function For the Last Ten Fiscal Years (1)

	2014	2013	2012	2011	2010
<b>Governmental Activities</b>					
General Government	7,848	8,194	7,729	9,658	9,103
Education	1,419	1,422	1,371	1,213	1,399
Health and Welfare	18,868	20,463	18,007	18,616	27,653
Transportation	4,379	4,385	4,577	5,273	5,363
Public Safety	23,430	21,418	20,449	21,997	25,014
Economic Development and Assistance	2,757	2,459	4,802	5,144	5,375
Culture and Recreation	2,284	2,403	3,169	2,548	3,184
Conservation	638	647	664	686	845
	<u>61,623</u>	<u>61,391</u>	<u>60,768</u>	<u>65,135</u>	<u>77,936</u>
<b>Business-Type Activities</b> <sup>(2) (6)</sup>					
Georgia Technology Authority <sup>(3)</sup>	-	-	-	-	-
State Road and Tollway Authority <sup>(4)</sup>	70	79	71	52	64
Higher Education Fund <sup>(5)</sup>	<u>76,594</u>	<u>74,503</u>	<u>82,109</u>	<u>79,174</u>	<u>96,739</u>
	<u>76,664</u>	<u>74,582</u>	<u>82,180</u>	<u>79,226</u>	<u>96,803</u>
<b>Total Employment</b>	<u>138,287</u>	<u>135,973</u>	<u>142,948</u>	<u>144,361</u>	<u>174,739</u>

- (1) Includes employees that were active at any time during the Fiscal Year. An individual employee may, therefore, be included in multiple functions if the employee transferred among functions during the fiscal year. This does not represent the number of active employees at the end of the year.
- (2) Employees of certain Business-Type Activities organizations are included in Governmental Activities as follows:  
 Employees of the State Employees' Health Benefit Plan are included as employees of the Department of Community Health in Health and Welfare.  
 Employees of the Unemployment Compensation Fund are included as employees of the Department of Labor in Economic Development and Assistance.
- (3) Beginning in fiscal year 2007, the Georgia Technology Authority is reported as an internal service fund serving primarily governmental organizations and, as such, its employees are included in Governmental Activities - General Government.
- (4) Beginning in fiscal year 2007, the State Road and Tollway Authority, formerly a discretely presented component unit, is blended with the primary government. Although the Authority performs both governmental and business-type activities, the majority of its employees are involved in the Business-Type Activities.
- (5) Beginning in fiscal year 2013, Georgia Military College, formerly a blended component unit included in the Higher Education Fund, is reported as a discretely presented component unit and is no longer included in this schedule.
- (6) No employees for the Nonmajor Enterprise Funds (Business-Type Activities) Georgia Higher Education Finance Authority and Higher Education Foundations are included as these organizations either have no employees, their data is not available or their employees are already reported as employees of another organization in either the Governmental Activities or Business-Type Activities.

Source: Open.Georgia.gov



**Fiscal Year**

2009	2008	2007	2006	2005
8,425	9,151	9,240	6,779	7,352
1,156	1,186	1,160	1,129	1,156
22,629	23,430	22,732	22,170	22,081
5,340	5,745	5,849	5,769	5,850
21,829	23,850	23,115	23,266	22,949
4,636	4,650	4,584	4,589	4,614
2,785	3,160	3,023	2,945	2,927
746	776	776	742	726
67,546	71,948	70,479	67,389	67,655
-	-	-	562	630
53	43	51	-	-
85,193	86,579	84,795	82,200	81,893
85,246	86,622	84,846	82,762	82,523
152,792	158,570	155,325	150,151	150,178

# State of Georgia

## Schedule 14

### Operating Indicators and Capital Assets by Function For the Last Ten Years (1)

	2014	2013	2012	2011
General Government				
Department of Revenue				
Number of Personal Income Tax Filers	NCA	NCA	4,226,144	4,265,347
Education				
Department of Education				
Public School Enrollment (March FTE Count)				
Pre Kindergarten through Grade 5	846,364	836,627	829,900	828,005
Grades 6 through 8	392,381	388,542	383,553	376,315
Grades 9 through 12	478,160	468,205	460,287	461,237
Board of Regents of the University System of Georgia				
Number of Separate Institutions	31	31	35	35
Number of Active Educators	14,309	13,903	13,855	13,311
Number of Students	309,469	314,365	318,027	311,442
Health and Welfare				
Department of Human Services				
Food Stamp Recipients	1,823,017	1,957,886	1,875,000	1,737,545
Temporary Assistance for Needy Families Recipients	31,598	35,185	35,887	36,534
Transportation				
Department of Transportation				
Miles of State Highway	17,912	17,967	17,985	17,985
Public Safety				
Department of Corrections				
Number of Inmates	51,216	53,168	54,336	55,162
Number of Probationers	165,560	164,051	163,265	156,630
Economic Development and Assistance				
Department of Economic Development				
Economic Impact of Tourism (in millions):				
Domestic Traveler Spending - Direct	NCA	\$ 22,354	\$ 21,489	\$ 20,537
Domestic Travel-generated State Tax Revenues	NCA	\$ 989	\$ 949	\$ 919
Culture and Recreation:				
Department of Natural Resources				
Number of State Parks	49	49	48	48
Number of Historic Sites	15	15	18	18
Acreage of State Parks and Historic Sites (in acres)	92,880	92,880	86,000+	86,000+
Conservation				
Forestry Commission				
Economic Impact of Forestry Industry				
Output (in millions)	NCA	NCA	\$ 16,400	\$ 15,100
Employment	NCA	NCA	49,497	46,378
Compensation (in millions)	NCA	NCA	\$ 3,100	\$ 2,900

(1) Data is presented by either fiscal year or calendar year based on availability of information.

Source: NCA - Not Currently Available

Information obtained from the individual organizations listed.



Fiscal Year					
2010	2009	2008	2007	2006	2005
4,266,318	4,166,498	4,229,929	4,273,200	4,046,275	3,838,000
825,044	818,709	812,311	801,307	782,428	757,383
371,759	367,453	368,734	371,020	369,809	367,122
459,886	455,871	453,210	446,539	436,566	419,539
35	35	35	35	35	35
12,828	11,654	11,422	11,082	9,721	9,335
301,892	282,978	270,022	259,945	253,552	250,659
1,389,935	1,202,181	986,245	947,146	947,683	908,073
90,581	38,824	40,609	47,395	68,993	99,370
18,093	18,095	18,096	18,066	18,084	18,084
52,291	54,049	54,016	53,226	52,635	47,304
154,989	154,218	148,629	142,663	136,175	115,177
\$ 18,906	\$ 17,570	\$ 19,026	\$ 18,680	\$ 17,743	\$ 16,572
\$ 855	\$ 816	\$ 851	\$ 845	\$ 812	\$ 779
48	48	48	48	48	48
15	15	15	15	15	15
84,000+	85,000+	82,000+	82,000+	72,835	72,835
\$ 14,500	\$ 16,900	\$ 18,300	\$ 18,500	\$ 17,760	\$ 16,150
43,425	48,519	57,812	64,192	67,733	67,694
\$ 2,600	\$ 2,800	\$ 3,100	\$ 3,400	\$ 3,513	\$ 3,422