

**NEW ISSUE
(BOOK-ENTRY ONLY)**

RATINGS:
Moody's: Aaa
S&P: AAA
Fitch: AAA
See "RATINGS" herein.

*In the opinion of Bond Counsel, based upon an analysis of existing laws, regulations, rulings and judicial decisions, and assuming, among other matters, the accuracy of certain representations and the continued compliance with certain covenants and tax law requirements, interest on the 2023A Bonds and the 2023C Bonds (also herein referred to collectively as the "**Tax-Exempt Bonds**") is excludable from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended, and is not a specific preference item for purposes of the federal alternative minimum tax imposed on individuals and corporations; however, interest on the Tax-Exempt Bonds is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on certain corporations. **INTEREST EARNED ON THE 2023B BONDS (ALSO HEREIN REFERRED TO AS THE "TAXABLE BONDS") IS NOT EXCLUDABLE FROM GROSS INCOME OF THE HOLDERS OF THE TAXABLE BONDS FOR FEDERAL INCOME TAX PURPOSES.** In the opinion of Bond Counsel, interest on the 2023A Bonds, the 2023B Bonds, and the 2023C Bonds (collectively, the "**Bonds**") is exempt from present State of Georgia income taxation. See APPENDIX E, APPENDIX F, and APPENDIX G herein for the forms of the opinions Bond Counsel proposes to deliver in connection with the issuance of the Bonds. For a more complete discussion of the tax status of the Bonds and certain other tax consequences relating to the Bonds, see "LEGAL AND TAX STATUS" herein.*



**\$880,880,000
STATE OF GEORGIA**

\$417,735,000 General Obligation Bonds 2023A
\$203,600,000 General Obligation Bonds 2023B (Federally Taxable)
\$259,545,000 General Obligation Refunding Bonds 2023C

Dated: Date of Delivery

Due: As shown on inside cover

This Official Statement has been prepared by the Georgia State Financing and Investment Commission (the "Commission") for and on behalf of the State of Georgia (the "State") to provide information on the above-captioned bonds (from top to bottom, respectively, the "2023A Bonds," the "2023B Bonds," and the "2023C Bonds" and collectively the "Bonds"). The summary information on this cover is for convenience only. To make an informed decision regarding the Bonds, a prospective investor should read this Official Statement in its entirety.

<i>Security</i>	The Bonds constitute general obligations of the State to which its full faith, credit, and taxing powers are pledged.
<i>Redemption</i>	Certain of the Bonds are not subject to optional redemption prior to their maturity and certain of the Bonds are subject to optional redemption prior to their maturity, as further described herein.
<i>Purpose</i>	The 2023A Bonds and 2023B Bonds are being issued to provide funds for various capital outlay projects of the State, to make grants to various governmental entities for capital outlay projects, and to pay all or a portion of costs of issuance of the 2023A Bonds and 2023B Bonds, as further described herein. The 2023C Bonds are being issued to provide funds to refund certain outstanding general obligations of the State and to pay all or a portion of costs of issuance of the 2023C Bonds as further described herein.
<i>Interest Payment Dates</i>	Semiannual, as described herein.
<i>Denomination</i>	\$5,000 and integral multiples thereof.
<i>Registration</i>	Full book-entry only and registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York.
<i>Closing/Delivery Date</i>	On or about July 12, 2023.

The Bonds are being offered when, as and if issued by the State and accepted by the Underwriters, subject to prior sale or withdrawal or modification of the offer without notice, and approval as to legality by Gray Pannell & Woodward LLP, Savannah and Athens, Georgia, Bond Counsel. Certain legal matters will be passed upon for the State by its Disclosure Counsel, Kutak Rock LLP, Atlanta, Georgia. Public Resources Advisory Group and Terminus Municipal Advisors, LLC are serving as Co-Financial Advisors to the State.

The date of this Official Statement is June 28, 2023

\$880,880,000 State of Georgia General Obligation Bonds Maturity Schedules

\$417,735,000 General Obligation Bonds 2023A									
Maturing July 1,	Principal Amount	Interest Rate	Yield	CUSIP ^(a)	Maturing July 1,	Principal Amount	Interest Rate	Yield	CUSIP ^(a)
2024	\$24,965,000	5.000%	2.980%	373385LY7	2034	\$15,785,000	5.000%	2.600*%	373385MJ9
2025	26,240,000	5.000	2.880	373385LZ4	2035	16,595,000	5.000	2.720*	373385MK6
2026	27,585,000	5.000	2.720	373385MA8	2036	17,445,000	5.000	2.860*	373385ML4
2027	29,000,000	5.000	2.630	373385MB6	2037	18,340,000	5.000	3.000*	373385MM2
2028	30,490,000	5.000	2.570	373385MC4	2038	19,280,000	5.000	3.100*	373385MN0
2029	14,480,000	5.000	2.580	373385MD2	2039	20,270,000	5.000	3.150*	373385MP5
2030	15,225,000	5.000	2.510	373385ME0	2040	21,310,000	5.000	3.190*	373385MQ3
2031	16,000,000	5.000	2.490	373385MF7	2041	22,400,000	5.000	3.240*	373385MR1
2032	16,825,000	5.000	2.500	373385MG5	2042	23,430,000	4.000	3.750*	373385MS9
2033	17,685,000	5.000	2.510	373385MH3	2043	24,385,000	4.000	3.790*	373385MT7

*Priced to July 1, 2033 optional redemption date.

\$203,600,000 General Obligation Bonds 2023B (Federally Taxable)									
Maturing July 1,	Principal Amount	Interest Rate	Yield	CUSIP ^(a)	Maturing July 1,	Principal Amount	Interest Rate	Yield	CUSIP ^(a)
2024	\$8,820,000	5.150%	5.110%	373385MU4	2034	\$9,120,000	4.500%	4.460*%	373385NE9
2025	9,260,000	5.000	4.810	373385MV2	2035	9,570,000	4.600	4.510*	373385NF6
2026	9,715,000	4.500	4.460	373385MW0	2036	10,055,000	4.580	4.580	373385NG4
2027	10,165,000	4.650	4.570	373385MX8	2037	10,575,000	4.620	4.620	373385NH2
2028	10,665,000	4.400	4.320	373385MY6	2038	11,125,000	4.660	4.660	373385NJ8
2029	7,155,000	4.400	4.320	373385MZ3	2039	11,705,000	4.700	4.700	373385NK5
2030	7,495,000	4.400	4.300	373385NA7	2040	12,325,000	4.750	4.750	373385NL3
2031	7,860,000	4.400	4.310	373385NB5	2041	12,975,000	4.850	4.840*	373385NM1
2032	8,260,000	4.400	4.360	373385NC3	2042	13,670,000	4.900	4.870*	373385NN9
2033	8,685,000	4.400	4.360	373385ND1	2043	14,400,000	4.900	4.880*	373385NP4

*Priced to July 1, 2033 optional redemption.

\$259,545,000 General Obligation Refunding Bonds 2023C									
Maturing January 1,	Principal Amount	Interest Rate	Yield	CUSIP ^(a)	Maturing January 1,	Principal Amount	Interest Rate	Yield	CUSIP ^(a)
2024	\$31,900,000	4.000%	2.980%	373385NQ2	2029	\$19,815,000	4.000%	2.580%	373385NV1
2025	27,850,000	4.000	2.935	373385NR0	2030	20,610,000	4.000	2.520	373385NW9
2026	29,495,000	4.000	2.790	373385NS8	2031	21,430,000	5.000	2.510	373385NX7
2027	30,480,000	4.000	2.650	373385NT6	2032	22,505,000	5.000	2.500	373385NY5
2028	31,830,000	4.000	2.610	373385NU3	2033	23,630,000	5.000	2.550	373385NZ2

^(a) CUSIP® is a registered trademark of the American Bankers Association (“ABA”). The CUSIP data herein is provided by CUSIP Global Services (“CGS”), managed by FactSet Research Systems Inc. on behalf of the American Bankers Association. This data is not intended to create a database and does not serve in any way as a substitute for the CUSIP Services Bureau. CUSIP numbers are assigned by an independent company not affiliated with the State, the Commission, the Municipal Advisors, Bond Counsel, or Disclosure Counsel and are included solely for the convenience of the registered owners of the applicable Bonds. None of the aforementioned participants in the issuance of the Bonds or the Underwriters of the Bonds are responsible for the selection or uses of these CUSIP numbers and no representation is made as to their correctness on the applicable Bonds or as included herein, or at any time in the future. The CUSIP number for a specific maturity is subject to being changed after the issuance of the Bonds as a result of various subsequent actions, including, but not limited to, a refunding in whole or in part, that are applicable to all or a portion of certain maturities of the Bonds.

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No dealer, broker, salesperson or other person has been authorized by the Commission or the State to give any information or to make any representations, other than as contained in this Official Statement in connection with the issuance of the Bonds described herein and, if given or made, such information or representations must not be relied upon as having been authorized by the Commission or the State. This Official Statement does not constitute a contract between the Commission or the State and any one or more owners of the Bonds, nor does this Official Statement constitute an offer to sell the Bonds or a solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such an offer, solicitation or sale. The information set forth herein has been furnished by the Commission or the State and by other sources which are believed to be reliable. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implications that there has been no change in the affairs of the State or any other parties described herein since the date hereof.

This Official Statement (including the Appendices attached hereto) contains forecasts, projections, and estimates that are based on current expectations but are not intended as representations of fact or guarantees of results. If and when included in this Official Statement (including the Appendices attached hereto), the words “expects,” “forecasts,” “projects,” “intends,” “anticipates,” “estimates,” and analogous expressions are intended to identify forward looking statements as defined in the Securities Act of 1933, as amended, and any such statements inherently are subject to a variety of risks and uncertainties, which could cause actual results to differ materially from those contemplated in such forward looking statements. Forward looking statements speak only as of the date of this Official Statement. The Commission and the State disclaim any obligation or undertaking to update or release publicly any updates or revisions to any forward looking statement contained herein to reflect any change in the Commission’s or the State’s expectations with regard thereto or any change in events, conditions, or circumstances on which any such statement is based.

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INFORMATION CONCERNING OFFERING RESTRICTIONS IN CERTAIN JURISDICTIONS OUTSIDE THE UNITED STATES

NEITHER THE STATE NOR THE COMMISSION (REFERRED TO IN THESE LEGENDS AS THE “ISSUER”) MAKES ANY REPRESENTATION OR WARRANTY AS TO THE ACCURACY, COMPLETENESS, OR ADEQUACY OF THE INFORMATION UNDER THIS CAPTION. REFERENCES UNDER THIS CAPTION TO “BONDS” OR “SECURITIES” MEAN THE 2023B BONDS OFFERED HEREBY. THESE LEGENDS ARE BEING PROVIDED SOLELY FOR THE CONVENIENCE OF THE UNDERWRITERS. COMPLIANCE WITH ANY RULES OR RESTRICTIONS OF ANY JURISDICTION RELATING TO THE OFFERING, SOLICITATION, AND/OR SALE OF THE BONDS IS THE RESPONSIBILITY OF THE UNDERWRITERS AND NEITHER THE STATE NOR THE COMMISSION SHALL HAVE ANY RESPONSIBILITY OR LIABILITY IN CONNECTION THEREWITH. IN CONNECTION WITH OFFERS AND SALES OF THE BONDS, NO ACTION HAS BEEN TAKEN BY THE COMMISSION OR THE STATE THAT WOULD PERMIT A PUBLIC OFFERING OF THE BONDS, OR POSSESSION OR DISTRIBUTION OF ANY INFORMATION RELATING TO THE PRICING OF THE BONDS, THE OFFICIAL STATEMENT OR ANY OTHER OFFERING OR PUBLICITY MATERIAL RELATING TO THE BONDS, IN ANY NON-U.S. JURISDICTION WHERE ACTION FOR THAT PURPOSE IS REQUIRED.

MINIMUM UNIT SALES

THE BONDS WILL TRADE AND SETTLE ON A UNIT BASIS (ONE UNIT EQUALING ONE BOND OF \$5,000 PRINCIPAL AMOUNT). FOR ANY SALES MADE OUTSIDE THE UNITED STATES, THE MINIMUM PURCHASE AND TRADING AMOUNT IS 30 UNITS (BEING 30 BONDS IN AN AGGREGATE PRINCIPAL AMOUNT OF \$150,000).

NOTICE TO PROSPECTIVE INVESTORS IN THE EUROPEAN ECONOMIC AREA (“EEA”)

THE BONDS ARE NOT INTENDED TO BE OFFERED, SOLD OR OTHERWISE MADE AVAILABLE TO AND SHOULD NOT BE OFFERED, SOLD OR OTHERWISE MADE AVAILABLE TO ANY EEA RETAIL INVESTOR IN THE EEA. FOR THESE PURPOSES, AN “EEA RETAIL INVESTOR” MEANS A PERSON WHO IS ONE (OR MORE) OF: (I) A RETAIL CLIENT AS DEFINED IN POINT (11) OF ARTICLE 4(1) OF DIRECTIVE 2014/65/EU (AS AMENDED, “MIFID II”); (II) A CUSTOMER WITHIN THE MEANING OF DIRECTIVE (EU) 2016/97 (AS AMENDED, THE “INSURANCE DISTRIBUTION DIRECTIVE”), WHERE THAT CUSTOMER WOULD NOT QUALIFY AS A PROFESSIONAL CLIENT AS DEFINED IN POINT (10) OF ARTICLE 4(1) OF MIFID II; OR (III) NOT A QUALIFIED INVESTOR AS DEFINED IN REGULATION (EU) 2017/1129 (THE “EU PROSPECTUS REGULATION”). CONSEQUENTLY, NO KEY INFORMATION DOCUMENT REQUIRED BY REGULATION (EU) NO. 1286/2014 (AS AMENDED, THE “PRIIPS REGULATION”) FOR OFFERING OR SELLING THE BONDS OR OTHERWISE MAKING THEM AVAILABLE TO ANY EEA RETAIL INVESTORS IN THE EEA HAS BEEN PREPARED AND THEREFORE OFFERING OR SELLING THE BONDS OR OTHERWISE MAKING THEM AVAILABLE TO ANY EEA RETAIL INVESTOR IN THE EEA MAY BE UNLAWFUL UNDER THE PRIIPS REGULATION.

EACH SUBSCRIBER FOR OR PURCHASER OF THE BONDS LOCATED WITHIN THE EEA WILL BE DEEMED TO HAVE REPRESENTED, ACKNOWLEDGED AND AGREED THAT IT IS A “QUALIFIED INVESTOR” AS DEFINED IN THE EU PROSPECTUS REGULATION. THE ISSUER AND EACH UNDERWRITER AND OTHERS WILL RELY ON THE TRUTH AND ACCURACY OF THE FOREGOING REPRESENTATION, ACKNOWLEDGEMENT AND AGREEMENT.

NOTICE TO PROSPECTIVE INVESTORS IN THE UNITED KINGDOM (“UK”)

THE BONDS ARE NOT INTENDED TO BE OFFERED, SOLD OR OTHERWISE MADE AVAILABLE TO AND SHOULD NOT BE OFFERED, SOLD OR OTHERWISE MADE AVAILABLE TO ANY UK RETAIL INVESTOR IN THE UK. FOR THESE PURPOSES A “UK RETAIL INVESTOR” MEANS A PERSON WHO IS ONE (OR MORE) OF: (I) A RETAIL CLIENT AS DEFINED IN POINT (8) OF ARTICLE 2 OF REGULATION

(EU) 2017/565 AS IT FORMS PART OF UK DOMESTIC LAW BY VIRTUE OF THE EUROPEAN UNION (WITHDRAWAL) ACT 2018 (AS AMENDED, THE “EUWA”); OR (II) A CUSTOMER WITHIN THE MEANING OF PROVISIONS OF THE FINANCIAL SERVICES AND MARKETS ACT 2000 (AS AMENDED, THE “FSMA”) AND ANY RULES OR REGULATIONS MADE UNDER THE FSMA TO IMPLEMENT DIRECTIVE (EU) 2016/97, WHERE THAT CUSTOMER WOULD NOT QUALIFY AS A PROFESSIONAL CLIENT, AS DEFINED IN POINT (8) OF ARTICLE 2(1) OF REGULATION (EU) NO 600/2014 AS IT FORMS PART OF UK DOMESTIC LAW BY VIRTUE OF THE EUWA; OR (III) NOT A “QUALIFIED INVESTOR” AS DEFINED IN ARTICLE 2 OF REGULATION (EU) 2017/1129 AS IT FORMS PART OF UK DOMESTIC LAW BY VIRTUE OF THE EUWA (THE “UK PROSPECTUS REGULATION”). CONSEQUENTLY NO KEY INFORMATION DOCUMENT REQUIRED BY REGULATION (EU) NO 1286/2014 AS IT FORMS PART OF UK DOMESTIC LAW BY VIRTUE OF THE EUWA (AS AMENDED, THE “UK PRIIPS REGULATION”) FOR OFFERING OR SELLING THE BONDS OR OTHERWISE MAKING THEM AVAILABLE TO UK RETAIL INVESTORS IN THE UK HAS BEEN PREPARED AND THEREFORE OFFERING OR SELLING THE BONDS OR OTHERWISE MAKING THEM AVAILABLE TO ANY UK RETAIL INVESTOR IN THE UK MAY BE UNLAWFUL UNDER THE UK PRIIPS REGULATION.

EACH SUBSCRIBER FOR OR PURCHASER OF THE BONDS LOCATED WITHIN THE UK WILL BE DEEMED TO HAVE REPRESENTED, ACKNOWLEDGED AND AGREED THAT IT IS A “QUALIFIED INVESTOR” AS DEFINED IN THE UK PROSPECTUS REGULATION. THE ISSUER AND EACH UNDERWRITER AND OTHERS WILL RELY ON THE TRUTH AND ACCURACY OF THE FOREGOING REPRESENTATION, ACKNOWLEDGEMENT AND AGREEMENT.

UK RESTRICTIONS ON SALES - THE BONDS MUST NOT BE OFFERED OR SOLD AND THIS OFFICIAL STATEMENT AND ANY OTHER DOCUMENT IN CONNECTION WITH THE OFFERING AND ISSUANCE OF THE BONDS MUST NOT BE COMMUNICATED OR CAUSED TO BE COMMUNICATED IN THE UK EXCEPT TO PERSONS WHO HAVE PROFESSIONAL EXPERIENCE IN MATTERS RELATING TO INVESTMENTS AND QUALIFY AS INVESTMENT PROFESSIONALS UNDER ARTICLE 19 (INVESTMENT PROFESSIONALS) OF THE FINANCIAL SERVICES AND MARKETS ACT 2000 (FINANCIAL PROMOTION) ORDER 2005, (AS AMENDED, THE “ORDER”) OR ARE PERSONS FALLING WITHIN ARTICLE 49(2)(A)-(D) (HIGH NET WORTH COMPANIES, UNINCORPORATED ASSOCIATIONS, ETC.) OF THE ORDER OR WHO OTHERWISE FALL WITHIN AN EXEMPTION SET FORTH IN SUCH ORDER SUCH THAT SECTION 21(1) OF THE FINANCIAL SERVICES AND MARKETS ACT 2000 (AS AMENDED, “FSMA”) DOES NOT APPLY TO THE ISSUER OR ARE PERSONS TO WHOM THIS OFFICIAL STATEMENT OR ANY OTHER SUCH DOCUMENT MAY OTHERWISE LAWFULLY BE COMMUNICATED OR CAUSED TO BE COMMUNICATED (ALL SUCH PERSONS TOGETHER BEING REFERRED TO AS “RELEVANT PERSONS”). ANY INVESTMENT OR INVESTMENT ACTIVITY TO WHICH THIS OFFICIAL STATEMENT RELATES IS AVAILABLE ONLY TO RELEVANT PERSONS AND WILL BE ENGAGED IN ONLY WITH RELEVANT PERSONS.

ADDITIONAL NOTICE TO PROSPECTIVE INVESTORS

THIS OFFICIAL STATEMENT DOES NOT COMPRISE A PROSPECTUS WITH REGARD TO THE ISSUER OR THE BONDS FOR THE PURPOSES OF THE EU PROSPECTUS REGULATION IN RESPECT OF THE EEA OR UNDER THE UK PROSPECTUS REGULATION IN RESPECT OF THE UK. ACCORDINGLY, ANY PERSON MAKING OR INTENDING TO MAKE ANY OFFER IN THE EEA OR THE UK OF THE BONDS SHOULD ONLY DO SO IN CIRCUMSTANCES IN WHICH NO OBLIGATION ARISES FOR THE ISSUER OR ANY OF THE UNDERWRITERS TO PROVIDE A PROSPECTUS FOR SUCH OFFER. NEITHER THE ISSUER NOR THE UNDERWRITERS HAVE AUTHORIZED, NOR DO THEY AUTHORIZE, THE MAKING OF ANY OFFER OF BONDS THROUGH ANY FINANCIAL INTERMEDIARY, OTHER THAN OFFERS MADE BY THE UNDERWRITERS, WHICH CONSTITUTE THE FINAL PLACEMENT OF THE BONDS CONTEMPLATED IN THIS OFFICIAL STATEMENT.

NOTICE TO PROSPECTIVE INVESTORS IN TAIWAN (THE REPUBLIC OF CHINA)

THE OFFER OF THE BONDS HAS NOT BEEN AND WILL NOT BE REGISTERED WITH THE FINANCIAL SUPERVISORY COMMISSION OF TAIWAN (THE "FSC") PURSUANT TO APPLICABLE SECURITIES LAWS AND REGULATIONS OF TAIWAN AND THE BONDS, INCLUDING ANY COPY OF THIS OFFICIAL STATEMENT OR ANY OTHER DOCUMENTS RELATING TO THE BONDS, MAY NOT BE OFFERED, SOLD, DELIVERED OR DISTRIBUTED WITHIN TAIWAN (THE REPUBLIC OF CHINA) THROUGH A PUBLIC OFFERING OR IN CIRCUMSTANCES WHICH CONSTITUTE AN OFFER WITHIN THE MEANING OF THE SECURITIES AND EXCHANGE ACT OF TAIWAN THAT REQUIRES THE REGISTRATION WITH OR APPROVAL OF THE FSC. NO PERSON OR ENTITY IN TAIWAN (THE REPUBLIC OF CHINA) HAS BEEN AUTHORIZED TO OFFER, SELL, DISTRIBUTE, GIVE ADVICE REGARDING OR OTHERWISE INTERMEDIATE THE OFFERING, SALE OR DISTRIBUTION OF THE BONDS UNLESS THE BONDS OFFERED OR SOLD TO QUALIFIED INVESTORS IN TAIWAN ARE THROUGH TAIWAN LICENSED FINANCIAL INSTITUTIONS TO THE EXTENT PERMITTED UNDER RELEVANT TAIWAN LAWS OR REGULATIONS. TAIWAN INVESTORS WHO SUBSCRIBE AND PURCHASE THE BONDS SHALL COMPLY WITH ALL RELEVANT SECURITIES, TAX AND FOREIGN EXCHANGE LAWS AND REGULATIONS IN EFFECT IN TAIWAN.

NOTICE TO INVESTORS IN SWITZERLAND

THE BONDS MAY NOT BE PUBLICLY OFFERED IN SWITZERLAND AND WILL NOT BE LISTED ON THE SIX SWISS EXCHANGE ("SIX") OR ON ANY OTHER STOCK EXCHANGE OR REGULATED TRADING FACILITY IN SWITZERLAND. THIS OFFICIAL STATEMENT DOES NOT CONSTITUTE A PROSPECTUS OR A KEY INFORMATION DOCUMENT WITHIN THE MEANING OF THE SWISS FEDERAL ACT ON FINANCIAL SERVICES ("*FINSA*") OR A LISTING PROSPECTUS WITHIN THE MEANING OF THE SIX LISTING RULES OR THE LISTING RULES OF ANY OTHER STOCK EXCHANGE OR REGULATED TRADING FACILITY IN SWITZERLAND. NEITHER THIS OFFICIAL STATEMENT NOR ANY OTHER OFFERING OR MARKETING MATERIAL RELATING TO THE BONDS OR THE OFFERING MAY BE PUBLICLY OFFERED OR OTHERWISE MADE PUBLICLY AVAILABLE IN SWITZERLAND. ACCORDINGLY, THIS OFFICIAL STATEMENT MAY BE COMMUNICATED IN OR FROM SWITZERLAND TO A LIMITED NUMBER OF SELECTED INVESTORS ONLY.

NONE OF THIS OFFICIAL STATEMENT OR ANY OTHER OFFERING OR MARKETING MATERIAL RELATING TO THE OFFERING, THE ISSUER OR THE BONDS HAVE BEEN OR WILL BE FILED WITH OR APPROVED BY ANY SWISS REGULATORY AUTHORITY. IN PARTICULAR, THIS OFFICIAL STATEMENT WILL NOT BE FILED WITH, AND THE BONDS WILL NOT BE SUPERVISED BY, THE SWISS FINANCIAL MARKET SUPERVISORY AUTHORITY ("*FINMA*").

THE BONDS DO NOT CONSTITUTE COLLECTIVE INVESTMENTS SCHEMES WITHIN THE MEANING OF THE SWISS FEDERAL ACT ON COLLECTIVE INVESTMENT SCHEMES ("*CISA*"). ACCORDINGLY, INVESTORS ARE EXPOSED TO THE DEFAULT RISK OF THE ISSUER AND DO NOT HAVE THE BENEFIT OF THE SPECIFIC INVESTOR PROTECTION PROVIDED UNDER THE CISA.

NOTICE TO PROSPECTIVE INVESTORS IN HONG KONG

THE CONTENTS OF THIS OFFICIAL STATEMENT HAVE NOT BEEN REVIEWED OR APPROVED BY THE SECURITIES AND FUTURES COMMISSION IN HONG KONG PURSUANT TO THE SECURITIES AND FUTURES ORDINANCE (CAP. 571 OF THE LAWS OF HONG KONG) ("*SFO*") OR ANY REGULATORY AUTHORITY IN HONG KONG. YOU ARE ADVISED TO EXERCISE CAUTION IN RELATION TO THE OFFER OF THE BONDS. YOU ARE ADVISED TO EXERCISE CAUTION IN RELATION TO THE OFFERING CONTEMPLATED IN THIS OFFICIAL STATEMENT. IF YOU ARE IN ANY DOUBT ABOUT ANY OF THE CONTENTS OF THIS OFFICIAL STATEMENT, YOU SHOULD OBTAIN INDEPENDENT PROFESSIONAL ADVICE.

THE BONDS MAY NOT BE OFFERED OR SOLD IN HONG KONG BY MEANS OF ANY DOCUMENT OTHER THAN (I) IN CIRCUMSTANCES WHICH DO NOT CONSTITUTE AN OFFER TO THE PUBLIC WITHIN THE MEANING OF THE COMPANIES (WINDING UP AND MISCELLANEOUS PROVISIONS) ORDINANCE (CAP. 32 OF THE LAWS OF HONG KONG) (“C(WUMP)O”) OR WHICH DO NOT CONSTITUTE AN INVITATION TO THE PUBLIC WITHIN THE MEANING OF THE SFO, OR (II) TO “PROFESSIONAL INVESTORS” AS DEFINED IN THE SFO AND ANY RULES MADE THEREUNDER, OR (III) IN OTHER CIRCUMSTANCES WHICH DO NOT RESULT IN THE DOCUMENT BEING A “PROSPECTUS” AS DEFINED IN THE C(WUMP)O. NO ADVERTISEMENT, INVITATION OR DOCUMENT RELATING TO THE BONDS MAY BE ISSUED OR MAY BE IN THE POSSESSION OF ANY PERSON FOR THE PURPOSE OF ISSUE (IN EACH CASE WHETHER IN HONG KONG OR ELSEWHERE), WHICH IS DIRECTED AT, OR THE CONTENTS OF WHICH ARE LIKELY TO BE ACCESSED OR READ BY, THE PUBLIC IN HONG KONG (EXCEPT IF PERMITTED TO DO SO UNDER THE LAWS OF HONG KONG) OTHER THAN WITH RESPECT TO BONDS WHICH ARE OR ARE INTENDED TO BE DISPOSED OF (A) ONLY TO PERSONS OUTSIDE HONG KONG OR (B) ONLY TO “PROFESSIONAL INVESTORS” IN HONG KONG AS DEFINED IN THE SFO AND ANY RULES MADE THEREUNDER.

NOTICE TO PROSPECTIVE INVESTORS IN JAPAN

THE PRIMARY OFFERING OF THE BONDS AND THE SOLICITATION OF AN OFFER FOR ACQUISITION THEREOF IN JAPAN HAVE NOT BEEN AND WILL NOT BE REGISTERED UNDER PARAGRAPH 1, ARTICLE 4 OF THE FINANCIAL INSTRUMENTS AND EXCHANGE ACT OF JAPAN (NO. 25 OF 1948, AS AMENDED, THE “FIEA”). AS IT IS A PRIMARY OFFERING, IN JAPAN, THE BONDS MAY ONLY BE OFFERED, SOLD, RESOLD OR OTHERWISE TRANSFERRED, DIRECTLY OR INDIRECTLY TO, OR FOR THE BENEFIT OF CERTAIN QUALIFIED INSTITUTIONAL INVESTORS AS DEFINED IN THE FIEA (“QIIS”). A QII WHO PURCHASED OR OTHERWISE OBTAINED THE BONDS CANNOT RESELL OR OTHERWISE TRANSFER THE BONDS IN JAPAN TO ANY PERSON EXCEPT ANOTHER QII.

NOTICE TO PROSPECTIVE INVESTORS IN CANADA

THE BONDS MAY BE SOLD IN CANADA ONLY TO PURCHASERS PURCHASING, OR DEEMED TO BE PURCHASING, AS PRINCIPAL THAT ARE ACCREDITED INVESTORS, AS DEFINED IN NATIONAL INSTRUMENT 45-106 PROSPECTUS EXEMPTIONS OR SUBSECTION 73.3(1) OF THE SECURITIES ACT (ONTARIO), AND ARE PERMITTED CLIENTS, AS DEFINED IN NATIONAL INSTRUMENT 31-103 REGISTRATION REQUIREMENTS, EXEMPTIONS AND ONGOING REGISTRANT OBLIGATIONS. ANY RESALE OF THE BONDS MUST BE MADE IN ACCORDANCE WITH AN EXEMPTION FROM, OR IN A TRANSACTION NOT SUBJECT TO, THE PROSPECTUS REQUIREMENTS OF APPLICABLE SECURITIES LAWS.

SECURITIES LEGISLATION IN CERTAIN PROVINCES OR TERRITORIES OF CANADA MAY PROVIDE A PURCHASER WITH REMEDIES FOR RESCISSION OR DAMAGES IF THIS OFFICIAL STATEMENT (INCLUDING ANY AMENDMENT THERETO) CONTAINS A MISREPRESENTATION, PROVIDED THAT THE REMEDIES FOR RESCISSION OR DAMAGES ARE EXERCISED BY THE PURCHASER WITHIN THE TIME LIMIT PRESCRIBED BY THE SECURITIES LEGISLATION OF THE PURCHASER’S PROVINCE OR TERRITORY. THE PURCHASER SHOULD REFER TO ANY APPLICABLE PROVISIONS OF THE SECURITIES LEGISLATION OF THE PURCHASER’S PROVINCE OR TERRITORY FOR PARTICULARS OF THESE RIGHTS OR CONSULT WITH A LEGAL ADVISOR.

PURSUANT TO SECTION 3A.3 (OR, IN THE CASE OF SECURITIES ISSUED OR GUARANTEED BY THE GOVERNMENT OF A NON-CANADIAN JURISDICTION, SECTION 3A.4) OF NATIONAL INSTRUMENT 33-105 UNDERWRITING CONFLICTS (“NI 33-105”), THE UNDERWRITERS ARE NOT REQUIRED TO COMPLY WITH THE DISCLOSURE REQUIREMENTS OF NI 33-105 REGARDING UNDERWRITERS’ CONFLICTS OF INTEREST IN CONNECTION WITH THIS OFFERING.

SUMMARY STATEMENT

(Subject in all respects to more complete information herein this Official Statement.)

Issuer:	The State of Georgia (“State”) acting by and through the Georgia State Financing and Investment Commission.
Offering:	\$417,735,000 General Obligation Bonds 2023A \$203,600,000 General Obligation Bonds 2023B (Federally Taxable) \$259,545,000 General Obligation Refunding Bonds 2023C
Maturity:	The 2023A Bonds and the 2023B Bonds mature on each July 1, from July 1, 2024 through July 1, 2043. The 2023C Bonds mature on each January 1, from January 1, 2024 through January 1, 2033. See the inside front cover herein for additional information.
Redemption:	See “DESCRIPTION OF THE BONDS – Redemption Provisions” herein.
Interest:	Interest on the Bonds is payable each January 1 and July 1, with the first interest payment due on January 1, 2024, until final payment, as further described in “DESCRIPTION OF THE BONDS” herein.
Dated Date:	Date of Initial Delivery.
Delivery Date:	On or about July 12, 2023.
Purpose:	The proceeds from the sale of the 2023A Bonds and the 2023B Bonds, including net original issue premium, if any, will be used to provide funds for various capital outlay projects of the State, to make grants to various governmental entities for capital outlay projects, and to pay all or a portion of costs of issuance of the 2023A Bonds and the 2023B Bonds. See “PURPOSE OF THE 2023A BONDS AND THE 2023B BONDS” herein for details. The proceeds from the sale of the 2023C Bonds, including net original issue premium, if any, will be used to provide funds to refund certain outstanding general obligation bonds of the State and to pay all or a portion of costs of issuance of the 2023C Bonds. See “PURPOSE OF THE 2023C BONDS – PLAN OF REFUNDING” herein for details.
Security:	General obligations of the State to which its full faith, credit, and taxing power are pledged.
Book-Entry Bonds:	The Bonds will be issued in fully registered form without interest coupons in denominations of \$5,000 and integral multiples thereof. The Bonds will be registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York.
Redemption:	See “DESCRIPTION OF THE BONDS – Redemption Provisions” herein.
Bond Counsel:	Gray Pannell & Woodward LLP, Savannah and Athens, Georgia.
Disclosure Counsel:	Kutak Rock LLP, Atlanta, Georgia.
Co-Financial Advisors:	Public Resources Advisory Group, New York, New York and Terminus Municipal Advisors, LLC, Atlanta, Georgia.
Registrar/Paying Agent:	The Bank of New York Mellon Trust Company, N.A.
Bond Ratings:	Credit ratings of the Bonds as of the date of issuance are as shown on the front cover of this Official Statement and are described more completely in “RATINGS” herein.

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\$880,880,000
State of Georgia

\$417,735,000 General Obligation Bonds 2023A

\$203,600,000 General Obligation Bonds 2023B (Federally Taxable)

\$259,545,000 General Obligation Refunding Bonds 2023C

INTRODUCTION

The purpose of this Official Statement, which includes the cover page and Appendices hereto, is to provide certain information concerning the State of Georgia (the “State”) and the above referenced bonds comprised of: (i) State of Georgia General Obligation Bonds 2023A (the “2023A Bonds”), (ii) State of Georgia General Obligation Bonds 2023B (Federally Taxable) (the “2023B Bonds”), and (iii) State of Georgia General Obligation Refunding Bonds 2023C (the “2023C Bonds” and collectively with the 2023A Bonds and 2023B Bonds, the “Bonds.”) The 2023A Bonds and 2023C Bonds collectively also are referred to herein as the “Tax-Exempt Bonds.” The 2023B Bonds also are referred to herein as the “Taxable Bonds.”

The Bonds are being issued by the Georgia State Financing and Investment Commission (the “Commission”), acting for and on behalf of the State, pursuant to the Constitution and laws of the State of Georgia and resolutions adopted by the Commission on April 18, 2023, as supplemented and amended on June 28, 2023 (together, the “Resolutions”) and all actions taken by the Commission subsequent to such issuance also will be for and on behalf of the State. The Bonds will constitute debt of the State for which the full faith, credit, and taxing power of the State are pledged to the payment of the Bonds and the interest thereon. See “SECURITY FOR THE BONDS” herein. The proceeds from the sale of the 2023A Bonds and the 2023B Bonds, including net original issue premium, will be used to provide funds for various capital outlay projects of the State, to make grants to various governmental entities for capital outlay projects, and to pay all or a portion of costs of issuance of the 2023A Bonds and 2023B Bonds. See “PURPOSE OF THE 2023A BONDS AND THE 2023B BONDS” and “Exhibit 1” and “Exhibit 2” herein. The proceeds from the sale of the 2023C Bonds, including net original premium, will be used to provide funds to refund certain outstanding general obligation bonds of the State and to pay all or a portion of costs of issuance of the 2023C Bonds. See “PURPOSE OF THE 2023C BONDS – PLAN OF REFUNDING” and “APPENDIX H - CURRENTLY OUTSTANDING BONDS TO BE REFUNDED BY 2023C BONDS” herein.

The Bonds are authorized to be issued pursuant to powers granted to the Commission in Article VII, Section IV of the Constitution of the State of Georgia (the “State Constitution”) and the Georgia State Financing and Investment Commission Act (Ga. Laws 1973, p. 750, et seq., as amended, codified at Official Code of Georgia Annotated (“O.C.G.A.”) §50-17-20, et seq., referred to herein as the “Commission Act”). See “SECURITY FOR THE BONDS”, “THE COMMISSION”, and “APPENDIX A - DEBT AND REVENUE INFORMATION - DEBT INFORMATION” herein.

In the opinion of Bond Counsel, based upon an analysis of existing laws, regulations, rulings, and judicial decisions, and assuming, among other things, the accuracy of certain representations and the continued compliance with certain covenants and tax law requirements, interest on the Tax-Exempt Bonds is excludable from gross income for federal income tax purposes under Section 103 of the Internal Revenue

Code of 1986, as amended, and is not a specific preference item for purposes of the federal alternative minimum tax imposed on individuals and corporations; however, interest on the Tax-Exempt Bonds is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on certain corporations. Interest on the Taxable Bonds is not excludable from gross income of the holders of the Taxable Bonds for federal income tax purposes. In the opinion of Bond Counsel, interest on the Tax-Exempt Bonds and Taxable Bonds is exempt from present State of Georgia income taxation. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Bonds. See “APPENDIX E,” “APPENDIX F,” and “APPENDIX G,” herein for the forms of opinions Bond Counsel proposes to deliver in connection with the issuance of the 2023A Bonds, the 2023B Bonds, and the 2023C Bonds, respectively. For a more complete discussion of the tax status of the Bonds and certain other tax consequences relating to the Bonds, see “LEGAL AND TAX STATUS” herein.

The Bonds are offered when, as, and if issued, and subject to the approving legal opinions of Gray Pannell & Woodward LLP, Savannah and Athens, Georgia, Bond Counsel. Certain legal matters will be passed on for the State by its Disclosure Counsel, Kutak Rock LLP, Atlanta, Georgia. See “LEGAL MATTERS” herein.

It is expected that the Bonds will be available for delivery in New York, New York, on or about July 12, 2023, in book-entry form only, with actual bond certificates immobilized in the custody of The Depository Trust Company (“DTC”), New York, New York, a registered securities depository, or its agent.

This Official Statement speaks only as of its date and is subject to change. This Introduction and the Summary Statement presented above represent a brief description of the matters contained herein, and a full review should be made of the entire Official Statement, as well as the appendices hereto and any documents described or summarized herein. Requests for additional information with respect to this Official Statement (including the appendices attached hereto) or a copy of the Resolutions may be directed to Diana Pope, Director, Financing and Investment Division, Georgia State Financing and Investment Commission, 270 Washington Street, S.W., Suite 2140, Atlanta, Georgia 30334, telephone number (404) 463-5600.

DESCRIPTION OF THE BONDS

General

The Bonds will be dated the date of delivery.

Interest on the Bonds will be payable semiannually on January 1 and July 1 in each year (each an “Interest Payment Date”), commencing January 1, 2024, until final payment for the respective series of Bonds.

The Bonds will bear interest from the applicable Interest Payment Date next preceding their date of authentication to which interest has been paid at the rates per annum set forth on the inside cover page of this Official Statement (computed on the basis of a 360-day year comprised of twelve 30-day months). Payment of the principal of and interest on the Bonds will be made by the designated corporate trust office of The Bank of New York Mellon Trust Company, N.A., as Bond Registrar and Paying Agent, directly to Cede & Co., as nominee for DTC, as registered owner of the Bonds, and subsequently will be disbursed to DTC Participants and thereafter to beneficial owners thereof (the “Beneficial Owners”) of the Bonds as described below. Should book-entry form be discontinued, interest on the Bonds will be payable by check

or draft mailed by first-class mail on the Interest Payment Date to the owners thereof as shown on the books and records of the Bond Registrar on the 15th day of the calendar month next preceding the applicable Interest Payment Date and principal of the Bonds will be payable upon surrender thereof at the designated corporate trust office of the Paying Agent.

Redemption Provisions

Optional Redemption of the 2023A Bonds and 2023C Bonds

The 2023A Bonds maturing on or before July 1, 2033 will not be subject to optional redemption prior to their stated maturity. The 2023A Bonds maturing on or after July 1, 2034 will be subject to redemption prior to their respective maturity at the option of the Commission on and after July 1, 2033, in whole or in part at any time at a redemption price equal to the principal amount of the 2023A Bonds to be redeemed, plus accrued and unpaid interest thereon to the date fixed for redemption.

The 2023C Bonds will not be subject to optional redemption prior to their stated maturity.

Optional Redemption of the 2023B Bonds

The 2023B Bonds will be subject to redemption on any Business Day prior to their stated maturity at the option of the Commission in whole or in part at any time, at a redemption price, which prior to July 1, 2033 shall equal the Make-Whole Redemption Price (as defined below) and on or after July 1, 2033 shall equal one hundred percent (100%) of the principal amount of the 2023B Bonds to be redeemed plus accrued and unpaid interest thereon to the date fixed for redemption.

The “Make-Whole Redemption Price” will be the greater of (a) Amortized Value (as defined below) of the 2023B Bonds (but not less than one hundred percent (100%) of the principal amount of such 2023B Bonds to be redeemed on the redemption date; or (b) the sum of the present values of the remaining scheduled payments of principal and interest to the maturity date on the 2023B Bonds to be redeemed, not including any portion of those payments of interest accrued and unpaid as of the date on which the 2023B Bonds are to be redeemed, discounted to the date on which the 2023B Bonds are to be redeemed on a semi-annual basis, assuming a 360-day year consisting of twelve 30-day months, at the Treasury Rate (as defined below), plus (i) with respect to such 2023B Bonds maturing on July 1, 2024 through and including July 1, 2028, ten (10) basis points, (ii) with respect to such 2023B Bonds maturing on July 1, 2029 through and including July 1, 2033, twenty (20) basis points, and (iii) with respect to such 2023B Bonds maturing on July 1, 2034 through and including July 1, 2043, thirty (30) basis points; plus, in each case, accrued interest on the 2023B Bonds to be redeemed to the redemption date.

“Amortized Value” means, with respect to a 2023B Bond to be redeemed at a Make-Whole Redemption Price, the principal amount of the 2023B Bond to be redeemed, multiplied by the price of such 2023B Bond expressed as a percentage, calculated based on the industry standard method of calculating bond prices, with a delivery date equal to the redemption date, the maturity date of such 2023B Bond, an initial par call date of July 1, 2033, and a yield equal to such 2023B Bond’s original reoffering yield set forth on the inside cover page hereof.

“Treasury Rate” means, with respect to any redemption date for a particular 2023B Bond, the yield to maturity as of such redemption date of United States Treasury securities with a constant maturity as compiled and published in the Federal Reserve Statistical Release H.15 (the “Statistical Release”) that has become publicly available at least two (2) business days, but not more than sixty (60) calendar days, prior to the redemption date (excluding inflation indexed securities), or, if such Statistical Release is no longer

published, any publicly available source of similar market data most nearly equal to the period from the redemption date to the maturity date of the 2023B Bonds to be redeemed.

Redemption Notices - Selection of Bonds to be Redeemed

Upon receipt of notice from the Commission of its election to redeem any or all of the Bonds, the Paying Agent is to give notice of such redemption by mail to the holders of such Bonds to be redeemed not less than thirty (30) days or more than sixty (60) days prior to the date set for redemption. Failure by any holder to receive notice, or any defect in the notice to such holder, will not affect the redemption of any other Bond. The maturities of the Bonds to be redeemed will be determined by the Commission in its sole discretion.

If the Bonds are registered in book-entry only form, and so long as DTC or a successor securities depository is the sole registered owner of the Bonds, if less than all of the Bonds of a maturity are called for redemption prior to maturity, the particular Bonds of such maturity, or portions thereof to be redeemed shall be selected for redemption on a pro rata pass-through distribution of principal basis among the registered owners of such maturity in accordance with DTC procedures, provided that so long as the Bonds are held in book-entry form the selection for redemption of such Bonds shall be made in accordance with the operational arrangements of DTC then in effect, and, if the DTC operational arrangements do not allow for redemption on a pro rata pass-through distribution of principal basis, the Bonds will be selected for redemption in accordance with DTC procedures then in effect.

It is the Commission's intent that redemption allocations for the Bonds made by DTC be made on a pro rata pass-through distribution of principal basis as described above, however, the Commission cannot provide any assurance that DTC, DTC's direct and indirect participants or any other intermediary will allocate the redemption of the Bonds on such basis. If the DTC operational arrangements do not allow for the redemption of the Bonds on a pro rata pass-through distribution of principal basis as discussed above, then the Bonds to be redeemed will be selected for redemption in accordance with DTC procedures then in effect. If the Bonds are not registered in book-entry only form any redemption of less than the entire outstanding amount of a maturity of the Bonds shall be allocated among the registered owners of such maturity of the Bonds on a pro-rata basis. See "DESCRIPTION OF THE BONDS - Book-Entry System" herein.

Registration, Exchange and Transfer

The Bonds will be issued only as fully registered bonds without coupons in denominations of \$5,000 and integral multiples thereof. The Commission and the Bond Registrar and Paying Agent may deem and treat the registered owner of a Bond as the absolute owner of such Bond for purposes of receiving payment of or on account of principal and interest payable thereon, and for other purposes; the Commission and the Bond Registrar and Paying Agent will not be affected by any notice to the contrary.

The Bonds will be issued in book-entry form registered in the name of Cede & Co., the nominee of DTC. Beneficial Owners of the Bonds will not receive physical delivery of bond certificates. While in book-entry form, registration of exchanges and transfers of beneficial ownership interests in the Bonds will be effected in accordance with DTC practices and procedures described below.

Should book-entry form be discontinued at a future date, ownership of any Bond will be transferable upon surrender thereof to the Bond Registrar, together with an instrument of transfer assignment duly executed by the registered owner or its duly authorized agent, in such form satisfactory to the Bond Registrar. Upon any such transfer of ownership, the Bond Registrar will cause to be authenticated

and delivered a new Bond or Bonds registered in the name of the transferee in an authorized denomination in the same aggregate principal amount and interest rate as the Bonds surrendered for such transfer. The Bonds may be exchanged for a like principal amount of Bonds of the same interest rate of other authorized denominations. For every exchange or registration of transfer, the Bond Registrar may charge an amount sufficient to reimburse it for any tax or other governmental charge required to be paid with respect to such exchange or registration of transfer, but no other charge may be made to the owner for any exchange or registration of transfer of the Bonds.

Book-Entry System

The information in this section concerning DTC and DTC's book-entry only system has been obtained from sources believed to be reliable. No representation is made herein by the Commission as to the accuracy, completeness, or adequacy of such information, or as to the absence of material adverse changes in such information subsequent to the date of this Official Statement.

DTC will act as securities depository for the Bonds when initially issued. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity in the aggregate principal amount of such maturity and will be deposited with DTC. Purchasers may own beneficial interests in the Bonds in the United States through DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of the Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmation providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of

Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the documents relating to the Bonds. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity, or maturities, to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Commission as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Bonds will be made to Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Paying Agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Paying Agent, or the Commission, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the Commission and the Paying Agent. Under such circumstances, if a

substitute or successor securities depository is not obtained, Bond certificates will be printed and delivered as provided in the Resolutions.

Should the Commission decide to discontinue use of the system of book-entry-only transfers through the DTC (or a successor securities depository), Bond certificates would be printed and delivered as provided in the Resolutions.

THE ABOVE INFORMATION CONCERNING DTC AND DTC'S BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM SOURCES THAT THE COMMISSION BELIEVES TO BE RELIABLE, BUT THE COMMISSION TAKES NO RESPONSIBILITY FOR THE ACCURACY THEREOF. NEITHER THE COMMISSION NOR THE PAYING AGENT WILL HAVE ANY RESPONSIBILITY OR OBLIGATION TO DTC PARTICIPANTS, BENEFICIAL OWNERS, OR OTHER NOMINEES OF SUCH BENEFICIAL OWNERS, FOR: (i) SENDING TRANSACTION STATEMENTS; (ii) MAINTAINING, SUPERVISING OR REVIEWING, OR THE ACCURACY OF, ANY RECORDS MAINTAINED BY DTC OR ANY DTC PARTICIPANT OR OTHER NOMINEES OF SUCH BENEFICIAL OWNERS; (iii) PAYMENT OR THE TIMELINESS OF PAYMENT BY DTC TO ANY DTC PARTICIPANT, OR BY ANY DTC PARTICIPANT OR OTHER NOMINEES OF BENEFICIAL OWNERS, TO ANY BENEFICIAL OWNER, OF ANY AMOUNT DUE IN RESPECT OF THE PRINCIPAL OF AND INTEREST ON THE BONDS; (iv) DELIVERY OR TIMELY DELIVERY BY DTC TO ANY DTC PARTICIPANT, OR BY ANY DTC PARTICIPANT OR OTHER NOMINEES OF BENEFICIAL OWNERS, TO ANY BENEFICIAL OWNER, OF ANY NOTICE OR OTHER COMMUNICATION WHICH IS REQUIRED OR PERMITTED UNDER THE TERMS OF THE RESOLUTION TO BE GIVEN TO BONDHOLDERS OR OWNERS OF THE BONDS; OR, (v) ANY ACTION TAKEN BY DTC OR ITS NOMINEE AS THE REGISTERED OWNER OF THE BONDS.

So long as Cede & Co., as nominee for DTC, is the registered owner of the Bonds, reference herein to the registered owners of the Bonds (other than under the heading "LEGAL AND TAX STATUS - Tax Consequences of Owning the Bonds" herein) shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners of the Bonds.

Global Clearance Procedures

Euroclear and Clearstream. Euroclear and Clearstream have advised as follows:

Euroclear and Clearstream each hold securities for their customers and facilitate the clearance and settlement of securities transactions by electronic book-entry transfer between their respective account holders. Euroclear and Clearstream provide various services including safekeeping, administration, clearance and settlement of internationally traded securities and securities lending and borrowing. Euroclear and Clearstream also deal with domestic securities markets in several countries through established depository and custodial relationships. Euroclear and Clearstream have established an electronic bridge between their two systems across which their respective participants may settle trades with each other.

Euroclear and Clearstream customers are worldwide financial institutions, including underwriters, securities brokers and dealers, banks, trust companies and clearing corporations. Indirect access to Euroclear and Clearstream is available to other institutions that clear through or maintain a custodial relationship with an account holder of either system, either directly or indirectly.

Clearing and Settlement Procedures

The 2023B Bonds sold in offshore transactions will be initially issued to investors through the book-entry facilities of DTC, or Clearstream and Euroclear in Europe if the investors are participants in those systems, or indirectly through organizations that are participants in the systems. For any of such 2023B Bonds, the record holder will be DTC's nominee. Clearstream and Euroclear will hold omnibus positions on behalf of their participants through customers' securities accounts in Clearstream's and Euroclear's names on the books of their respective depositories.

The depositories, in turn, will hold positions in customers' securities accounts in the depositories' names on the books of DTC. Because of time zone differences, the securities account of a Clearstream or Euroclear participant as a result of a transaction with a participant, other than a depository holding on behalf of Clearstream or Euroclear, will be credited during the securities settlement processing day, which must be a business day for Clearstream or Euroclear, as the case may be, immediately following the DTC settlement date. These credits or any transactions in the securities settled during the processing will be reported to the relevant Euroclear participant or Clearstream participant on that business day. Cash received in Clearstream or Euroclear as a result of sales of securities by or through a Clearstream participant or Euroclear participant to a DTC Participant, other than the depository for Clearstream or Euroclear, will be received with value on the DTC settlement date but will be available in the relevant Clearstream or Euroclear cash account only as of the business day following settlement in DTC.

Transfers between participants will occur in accordance with DTC rules. Transfers between Clearstream participants or Euroclear participants will occur in accordance with their respective rules and operating procedures. Cross-market transfers between persons holding directly or indirectly through DTC, on the one hand, and directly or indirectly through Clearstream participants or Euroclear participants, on the other, will be effected in DTC in accordance with DTC rules on behalf of the relevant European international clearing system by the relevant depositories; however, cross-market transactions will require delivery of instructions to the relevant European international clearing system by the counterparty in the system in accordance with its rules and procedures and within its established deadlines in European time. The relevant European international clearing system will, if the transaction meets its settlement requirements, deliver instructions to its depository to take action to effect final settlement on its behalf by delivering or receiving securities in DTC, and making or receiving payment in accordance with normal procedures for same day funds settlement applicable to DTC. Clearstream participants or Euroclear participants may not deliver instructions directly to the depositories.

Neither the Commission nor the State will impose any fees in respect of holding the 2023B Bonds; however, holders of book-entry interests in the 2023B Bonds may incur fees normally payable in respect of the maintenance and operation of accounts in the DTC, Euroclear and Clearstream.

Initial Settlement

Interests in the 2023B Bonds will be in uncertified book-entry form. Purchasers electing to hold book-entry interests in the 2023B Bonds through Euroclear and Clearstream accounts will follow the settlement procedures applicable to conventional Eurobonds. Book-entry interests in the 2023B Bonds will be credited to Euroclear and Clearstream participants' securities clearance accounts on the business day following the date of delivery of the 2023B Bonds against payment (value as on the date of delivery of the 2023B Bonds). DTC participants acting on behalf of purchasers electing to hold book-entry interests in the 2023B Bonds through DTC will follow the delivery practices applicable to securities eligible for DTC's Same Day Funds Settlement system. DTC participants' securities accounts will be credited with book-entry

interests in the 2023B Bonds following confirmation of receipt of payment to Commission, on behalf of the State, on the date of delivery of the 2023B Bonds.

Secondary Market Trading

Secondary market trades in the 2023B Bonds will be settled by transfer of title to book-entry interests in Euroclear, Clearstream or DTC, as the case may be. Title to such book-entry interests will pass by registration of the transfer within the records of Euroclear, Clearstream or DTC, as the case may be, in accordance with their respective procedures. Book-entry interests in the 2023B Bonds may be transferred within Euroclear and within Clearstream and between Euroclear and Clearstream in accordance with procedures established for these purposes by Euroclear and Clearstream. Book-entry interests in the 2023B Bonds may be transferred within DTC in accordance with procedures established for this purpose by DTC. Transfer of book-entry interests in the 2023B Bonds between Euroclear or Clearstream and DTC may be effected in accordance with procedures established for this purpose by Euroclear, Clearstream and DTC.

Special Timing Considerations

Investors should be aware that investors will only be able to make and receive deliveries, payments and other communications involving the 2023B Bonds through Euroclear or Clearstream on days when those systems are open for business. In addition, because of time-zone differences, there may be complications with completing transactions involving Clearstream and/or Euroclear on the same business day as in the United States. U.S. investors who wish to transfer their interests in the 2023B Bonds, or to receive or make a payment or delivery of 2023B Bonds, on a particular day, may find that the transactions will not be performed until the next business day in Luxembourg if Clearstream is used, or Brussels if Euroclear is used.

General

Neither Euroclear or Clearstream is under any obligation to perform or continue to perform the procedures referred to above, and such procedures may be discontinued at any time.

Neither the State nor any of its agents will have any responsibility for the performance by Euroclear or Clearstream or their respective direct or indirect participants or account holders of their respective obligations under the rules and procedures governing their operations or the arrangements referred to above.

The information in this subsection concerning DTC, Euroclear and Clearstream has been obtained from sources that the State and the Underwriters believe to be reliable, but neither the State nor the Underwriters take any responsibility for the accuracy thereof or make any representation as to the completeness or the accuracy of such information or as to the absence of material adverse changes in such information subsequent to the date hereof.

SECURITY FOR THE BONDS

The Bonds are direct and general obligations of the State. The Bonds are issued by the Commission pursuant to powers granted to the Commission in Article VII, Section IV of the State Constitution and the Commission Act. “General Assembly” as used throughout this Official Statement means the General Assembly of the State of Georgia, which is the legislative branch of the State of Georgia. Article VII, Section IV, Paragraph VI of the State Constitution provides:

The full faith, credit, and taxing power of the state are hereby pledged to the payment of all public debt incurred under this article and all such debt and the interest on the debt shall be exempt from taxation. Such debt may be validated by judicial proceedings in the manner provided by law. Such validation shall be incontestable and conclusive.

Article VII, Section IV, Paragraph III(a)(1) of the State Constitution provides:

General obligation debt may not be incurred until legislation is enacted stating the purposes, in general or specific terms, for which such issue of debt is to be incurred, specifying the maximum principal amount of such issue and appropriating an amount at least sufficient to pay the highest annual debt service requirements for such issue. All such appropriations for debt service purposes shall not lapse for any reason and shall continue in effect until the debt for which such appropriation was authorized shall have been incurred, but the General Assembly may repeal any such appropriation at any time prior to the incurring of such debt. The General Assembly shall raise by taxation and appropriate each fiscal year, in addition to the sum necessary to make all payments required under contracts entitled to the protection of the second paragraph of Paragraph I(a), Section VI, Article IX of the Constitution of 1976, such amounts as are necessary to pay debt service requirements in such fiscal year on all general obligation debt.

Article VII, Section IV, Paragraph III(a)(2)(A) of the State Constitution provides:

The General Assembly shall appropriate to a special trust fund to be designated “State of Georgia General Obligation Debt Sinking Fund” such amounts as are necessary to pay annual debt service requirements on all general obligation debt. The sinking fund shall be used solely for the retirement of general obligation debt payable from the fund. If for any reason the monies in the sinking fund are insufficient to make, when due, all payments required with respect to such general obligation debt, the first revenues thereafter received in the general fund of the state shall be set aside by the appropriate state fiscal officer to the extent necessary to cure the deficiency and shall be deposited by the fiscal officer into the sinking fund. The appropriate state fiscal officer may be required to set aside and apply such revenues at the suit of any holder of any general obligation debt incurred under this section.

Article VII, Section IV, Paragraph V of the State Constitution provides, in relevant part:

The state may incur general obligation debt or guaranteed revenue debt to fund or refund any such debt or to fund or refund any obligations issued upon the security of contracts to which the provisions of the second paragraph of Paragraph I(a), Section VI, Article IX of the Constitution of 1976 are applicable. The issuance of any such debt for the purposes of said funding or refunding shall be subject to the 10 percent limitation in Paragraph II(b) of this section to the same extent as debt incurred under Paragraph I of this section; provided, however, in making such computation the annual debt service requirements and annual contract payments remaining on the debt or obligations being funded or refunded shall not be taken into account. The issuance of such debt may be accomplished by resolution of the Georgia State Financing and Investment Commission without any action on the part of the General Assembly and any appropriation made or required to be made with respect to the debt or obligation being funded or refunded shall immediately attach and inure to the benefit of the obligations to be issued in connection with such funding or refunding.

In compliance with the above provisions of the State Constitution, the General Assembly has appropriated to the State of Georgia General Obligation Debt Sinking Fund (the “Sinking Fund”) amounts

sufficient to pay the highest annual debt service requirements on all outstanding general obligation debt. There are no contracts currently outstanding which are entitled to the protection of the second paragraph of Paragraph I(a), Section VI, Article IX of the Constitution of 1976. See “APPENDIX A – DEBT AND REVENUE INFORMATION – DEBT INFORMATION” and “APPENDIX B – ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR FISCAL YEAR ENDED JUNE 30, 2022.”

AUTHORIZED INDEBTEDNESS

During its 2023 Regular Session, the General Assembly adopted House Bill (“H.B.”) 19, the General Appropriations Act for FY 2024 (“FY 2024 Appropriations Act”), and the Governor approved the authorization of an aggregate principal amount of \$702,720,000 of new general obligation debt in the FY 2024 budget, the proceeds of which are to be used for various planned capital projects of the State, its departments and agencies as well as grants to county and independent school systems and various government entities. Prior to the issuance of the Bonds, the aggregate amount of all authorized but unissued general obligation debt was \$1,059,815,000, which includes \$357,095,000 of the unissued authorizations from years prior to FY 2024. Upon the issuance of the Bonds, there will remain \$388,940,000 of authorized but unissued general obligation debt. See “APPENDIX A – DEBT AND REVENUE INFORMATION – DEBT INFORMATION – Authorized Indebtedness.”

During its 2022 Regular Session, the General Assembly adopted H.B. 911, the General Appropriations Act for FY 2023 (the “FY 2023 Appropriations Act”) and during its 2023 Regular Session, the General Assembly adopted H.B. 18 which supplemented the FY 2023 Appropriations Act. (Throughout this Official Statement, supplemental general appropriations acts usually will be referred to as the “Amended Appropriations Act,” or the “Amended Budget” for said fiscal year.) As part of the FY 2022 Appropriations Act, the General Assembly authorized the issuance of \$567,000,000 Guaranteed Revenue Bonds by the State Road and Tollway Authority and included the necessary language regarding the General Assembly’s determination that the bonds will be self-liquidating over the life of the issue (which determination shall be conclusive) and an appropriation of \$38,800,000 to fund the required deposit(s) of the highest annual debt service into the special trust fund designated as the “State of Georgia Guaranteed Revenue Debt Common Reserve Fund”. On July 1, 2021, the State Road and Tollway Authority issued \$367,380,000 of the authorized Guaranteed Revenue Bonds; there currently remains \$199,620,000 of authorized but unissued guaranteed revenue bonds. It currently is not anticipated that the unissued guaranteed revenue bonds will be issued prior to FY 2026, although an earlier issuance of some or all of the unissued amount of bonds could be the case. Authorizations of guaranteed revenue bonds and the appropriations for the deposit of maximum annual debt service into the common reserve fund do not lapse; however, the General Assembly can repeal any unissued authorization in whole or in part prior to the bonds being issued and re-appropriate any unutilized funds which had been appropriated for the purpose of being deposited into the common reserve fund for any other purpose as permitted by the Constitution and statutory law.

PURPOSE OF THE 2023A BONDS AND THE 2023B BONDS

The State Constitution provides that the State may incur two types of debt: (i) general obligation debt and (ii) guaranteed revenue debt. General obligation debt may be incurred to: acquire, construct, develop, extend, enlarge, or improve land, waters, property, highways, buildings, structures, equipment, or facilities of the State, its agencies, departments, institutions and certain State authorities; to provide educational facilities for county and independent school systems and to provide public library facilities for county and independent school systems, counties, municipalities, and boards of trustees of public libraries

or boards of trustees of public library systems; and to make loans to counties, municipal corporations, political subdivisions, local authorities and other local government entities for water or sewerage facilities or systems or for regional or multi-jurisdictional solid waste recycling or solid waste facilities or systems. Guaranteed revenue debt may be incurred by guaranteeing the payment of certain revenue obligations issued by an instrumentality of the State as set forth in the State Constitution to finance certain specified public projects. There being no general obligation debt or guaranteed revenue debt scheduled to retire on or between the date of this Official Statement and prior to July 1, 2023, as of the date of this Official Statement the State will have general obligation debt outstanding in an aggregate principal amount of \$9,540,395,000 and guaranteed revenue debt outstanding in an aggregate principal amount of \$386,645,000. See “APPENDIX A – DEBT AND REVENUE INFORMATION – DEBT INFORMATION.”

The proceeds of the 2023A Bonds and the 2023B Bonds, including all or a portion of the net original issue premium, are expected to be used to fund all or portions of various authorizations from the general appropriations acts as shown in the table below in an aggregate amount of \$670,875,000 (several of such appropriations are for the purpose of making a grant to various governmental entities for capital outlay projects) and to pay the costs of issuance of the 2023A Bonds and 2023B Bonds. The list of projects currently anticipated to be funded by the 2023A Bonds is included herein as Exhibit 1; the list of projects currently anticipated to be funded by the 2023B Bonds is included herein as Exhibit 2. The General Assembly, by subsequent action as part of a general or amended appropriations act, may repeal unissued general obligation bond authorizations or redirect unspent bond proceeds to a different capital project, or projects, of the State. The Commission, in the future, may approve the redirection of unspent bond proceeds to different capital projects within the same department or agency in accordance with its redirection policy.

GENERAL OBLIGATION BOND AUTHORIZATIONS FUNDED BY THE BONDS							
State Fiscal Year	General Appropriations Act			Amended Appropriations Act			Amount Funded By The Bonds^
	H.B. #	Date Signed by Governor	Act #	H.B. #	Date Signed by Governor	Act #	
2018	44	May 1, 2017	37	683	March 9, 2018	286	\$ 2,240,000
2019	684	May 2, 2018	301	30	March 12, 2019	3	7,430,000
2020	31	May 10, 2019	319	792	March 17, 2020	326	23,465,000
2021	793	June 30, 2020	404	80	February 15, 2021	2	63,470,000
2022	81	May 10, 2021	305	910	March 16, 2022	566	1,760,000
2023	911	May 12, 2022	865	18	March 10, 2023	1	51,900,000
2024	19	May 5, 2023	351	Not Applicable at this time.			520,610,000
Total Amount of Projects Funded by the 2023A Bonds and 2023B Bonds							\$ 670,875,000

^ Total project amount funded from proceeds of the Bonds, including net original issue premium.

The Commission Act provides that the Commission shall be responsible for the proper application of the proceeds of the 2023A Bonds and the 2023B Bonds to the purposes for which they are incurred and that the proceeds received from the sale of the 2023A Bonds and the 2023B Bonds shall be held in trust by the Commission and disbursed promptly by the Commission in accordance with the original purpose set forth in the authorization of the General Assembly and in accordance with policies and procedures established by the Commission.

Use of Premium on the 2023A Bonds and the 2023B Bonds

The State currently expects to use all or a portion of the net original issue premium generated from the sale of the 2023A Bonds to provide funds for all or a portion of various capital outlay projects of the State, to make grants to various governmental entities for capital outlay projects, and to pay all or a portion of costs of issuance of the 2023A Bonds.

The State currently expects to use all or a portion of the net original issue premium generated from the sale of the 2023B Bonds to provide funds for all or a portion of various capital outlay projects of the State and to pay all or a portion of the costs of issuance of the 2023B Bonds.

PURPOSE OF THE 2023C BONDS – PLAN OF REFUNDING

The 2023C Bonds are being issued to effect interest cost savings to the State. The State expects to use the proceeds of the 2023C Bonds, including all or a portion of the net original issue premium generated from the sale of the 2023C Bonds, to refund all or a portion of certain previously issued State of Georgia general obligation bonds and to pay all or a portion of the costs of issuance on the 2023C Bonds. Simultaneously with the issuance of the 2023C Bonds, the Commission will deposit or cause to be deposited a portion of the proceeds derived from the sale of the 2023C Bonds into a special fund (the “2023C Refunding Escrow Fund”) created under the terms of the 2023C Refunding Escrow Agreement, dated as of July 1, 2023 (the “2023C Refunding Escrow Agreement”), by and between the Commission and The Bank of New York Mellon Trust Company, N.A., in its capacities as refunding escrow agent (the “2023C Refunding Escrow Agent”), and as paying agent and bond registrar for certain previously issued State of Georgia general obligation bonds (in such capacity, the “2023C Refunding Paying Agent”), providing for the terms of the refunding of all or portions of such previously issued bonds (the portions of such bonds are herein collectively referred to as the “2023C Refunded Bonds”). See “APPENDIX H” herein for details on the 2023C Refunded Bonds. The Commission also has paid, or will cause to be paid, the fees of the 2023C Refunding Escrow Agent and the 2023C Refunding Paying Agent in accordance with each of their regular billing procedures.

The proceeds of the 2023C Bonds deposited into the 2023C Refunding Escrow Fund will be invested by the 2023C Refunding Escrow Agent in certain non-callable, general and direct obligations of the United States of America (the “2023C Refunding Escrow Obligations”) and/or held as cash in the 2023C Refunding Escrow Fund, all as set forth in the 2023C Refunding Escrow Agreement. The 2023C Refunding Escrow Obligations shall mature and bear interest at such times and in such amounts which together with cash held in the 2023C Refunding Escrow Fund shall be at all times sufficient to pay the interest on the 2023C Refunded Bonds from the most recent date on which interest has been paid with respect to the 2023C Refunded Bonds to and including the applicable redemption date for any such 2023C Refunded Bonds, and to redeem any such 2023C Refunded Bonds on the applicable redemption date and at the applicable redemption price, plus interest accrued thereon to the applicable redemption date. Under the terms of the 2023C Refunding Escrow Agreement, the 2023C Refunding Paying Agent for the 2023C Refunded Bonds has agreed to give appropriate notice of the redemption of the 2023C Refunded Bonds, as required under the terms of the various resolutions authorizing the issuance thereof. Moneys in the 2023C Refunding Escrow Fund shall be held in trust and used by the 2023C Refunding Escrow Agent to pay such principal, interest, and redemption price with respect to the 2023C Refunded Bonds and will not be available for payment of debt service on the Bonds. Upon issuance of the 2023C Bonds and compliance with the requirements of the 2023C Refunding Escrow Agreement for the payment of all the 2023C Refunded Bonds, pursuant to Article VII, Section IV, Paragraph V of the State Constitution, the annual debt

service requirements of the 2023C Refunded Bonds shall not be included in any constitutional debt limitations.

The accuracy of the mathematical computations of the adequacy of the funds to be held in the 2023C Refunding Escrow Fund under the terms of the 2023C Refunding Escrow Agreement to pay when due the principal of, interest on, and redemption prices of the 2023C Refunded Bonds will be verified by Samuel Klein and Company, Certified Public Accountants. See “VERIFICATION OF MATHEMATICAL COMPUTATIONS – 2023C BONDS” herein.

THE COMMISSION

The Commission is an agency and instrumentality of the State, and its members are the Governor, the President of the Senate, the Speaker of the House of Representatives, the State Auditor, the Attorney General, the State Treasurer, and the Commissioner of Agriculture.

The Commission is responsible for the issuance of all public debt of the State, including general obligation debt and guaranteed revenue debt. The Commission is further responsible for the proper application of the proceeds of such debt to the purposes for which it is incurred.

The Commission has two statutory divisions, a Financing and Investment Division and a Construction Division, each administered by a Director who reports directly to the Commission. The Financing and Investment Division performs all services relating to the issuance of public debt, the investment and accounting of all proceeds derived from the incurring of general obligation debt or such other amounts as may be appropriated to the Commission for capital outlay purposes, the management of other State debt, and all financial advisory matters pertaining thereto. The Construction Division is responsible for all construction and construction related matters resulting from the issuance of public debt or from any such other amounts as may be appropriated to the Commission for capital outlay purposes, except that in the case of bond proceeds for public road and bridge construction or reconstruction, the Commission contracts with the Department of Transportation or the State Road and Tollway Authority for the supervision of and contracting for designing, planning, building, rebuilding, constructing, improving, operating, owning, maintaining, leasing and managing of public roads and bridges for which general obligation debt has been authorized. In all other cases when the Commission contracts with a State department, authority or agency for the acquisition or construction of projects, the projects are acquired and constructed under policies, standards and operating procedures established by the Commission. The Construction Division also is responsible for performing such construction-related services for State agencies and instrumentalities as may be assigned to the Commission by Executive Order of the Governor.

See “APPENDIX A – DEBT AND REVENUE INFORMATION” for information regarding, among other things, the State’s appropriations and debt limitations, State revenues, authorized indebtedness, outstanding debt, State treasury receipts, assessed valuation and debt ratios, and analysis of State General Fund receipts and revenues. See “APPENDIX B – ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR FISCAL YEAR ENDED JUNE 30, 2022” for information regarding, among other things, the budgetary processes, the accounting policies, the retirement systems, and the financial position of the State. See “APPENDIX C – STATISTICAL INFORMATION” for certain information regarding the economy and population of the State.

INVESTMENT OF STATE FUNDS

All funds within the State Treasury (which include proceeds of general obligation debt administered by the Commission) are invested in accordance with Georgia law and the investment policy established by the State Depository Board (the “Investment Policy”). The Investment Policy has four objectives and each portfolio is managed in a manner that is intended to: (1) preserve principal; (2) ensure adequate liquidity; (3) obtain a market rate of return taking cash flow requirements into consideration; and (4) diversify the portfolio. The Investment Policy also sets forth various credit constraints and limitations, as discussed more fully below.

Investment of General Obligation Debt Proceeds. The Commission Act provides that investment of proceeds of general obligation debt shall be limited to: (i) general obligations of the United States or of subsidiary corporations of the United States government fully guaranteed by such government; (ii) obligations issued by the Federal Land Bank, Federal Home Loan Bank, Federal Intermediate Credit Bank, Bank for Cooperatives, Federal Farm Credit Banks regulated by the Farm Credit Administration, Federal Home Loan Mortgage Corporation, Federal National Mortgage Association; (iii) tax exempt obligations issued by any state, county, municipal corporation, district, or political subdivision, or civil division or public instrumentality of any such government or unit of such government; (iv) prime bankers’ acceptances; (v) units of any unit investment trusts the assets of which are exclusively invested in obligations of the type described above; or (vi) shares of any mutual fund the investments of which are limited to securities of the type described in clauses (i), (ii), (iii), and (iv) above and distributions from which are treated for federal income tax purposes in the same manner as the interest on such obligations, provided that at the time of investment such obligations or the obligations held by any such unit investment trust or the obligations held or to be acquired by any such mutual fund are limited to obligations which are rated within one of the top two rating categories of any nationally recognized rating service or any rating service recognized by the State Commissioner of Banking and Finance, and no others, or to securities lending transactions involving securities of the type described in this paragraph. Pursuant to Article VII, Section IV, Paragraph VII of the State Constitution, the Commission is responsible for the investment of the proceeds of general obligation debt and, as provided by law, including the Commission Act, is required to use the income earned on such proceeds to pay operating expenses of the Commission or to purchase and retire State debt. See “APPENDIX A – DEBT AND REVENUE INFORMATION – DEBT INFORMATION - Market Transactions to Retire Debt.”

Investment of Sinking Fund Monies. Article VII, Section IV, Paragraph III(c) of the State Constitution and the Commission Act provide that (i) funds in the Sinking Fund be as fully invested as is practicable, consistent with the requirements to make current principal and interest payments and (ii) any Sinking Fund investments shall be restricted to obligations constituting direct and general obligations of the United States government or obligations unconditionally guaranteed as to the payment of principal and interest by the United States government, maturing no longer than 12 months from date of purchase.

Investment of State General Funds. Under Georgia law the State may invest its general fund monies in: (i) bankers’ acceptances; (ii) commercial paper; (iii) bonds, bills, certificates of indebtedness, notes, or other obligations of the United States and its subsidiary corporations and instrumentalities or entities sanctioned or authorized by the United States government including, but not limited to, obligations or securities issued or guaranteed by Banks for Cooperatives regulated by the Farm Credit Administration, the Commodity Credit Corporation, Farm Credit Banks regulated by the Farm Credit Administration, Federal Assets Financing Trusts, the Federal Financing Bank, Federal Home Loan Banks, the Federal Home Loan Mortgage Corporation, the Federal National Mortgage Association, the Financial Assistance Corporation chartered by the Farm Credit Administration, the Government National Mortgage Association, the Import-Export Bank, Production Credit Associations regulated by the Farm Credit Administration, the

Resolution Trust Corporation, and the Tennessee Valley Authority; (iv) obligations of corporations organized under the laws of Georgia or any other state but only if the corporation has a market capitalization equivalent of at least \$100 million; provided, however, that such obligation shall be listed as investment grade by a nationally recognized rating agency; (v) bonds, notes, warrants, and other securities not in default which are the direct obligations of the government of any foreign country which the International Monetary Fund lists as an industrialized country and for which the full faith and credit of such government has been pledged for the payment of principal and interest, provided that such securities are listed as investment grade by a nationally recognized rating agency; or (vi) obligations issued, assumed, or guaranteed by the International Bank for Reconstruction and Development or the International Financial Corporation, provided that such securities are listed as investment grade by a nationally recognized rating agency and are fully negotiable and transferable; or (vii) shares of any mutual fund the investments of which are limited to securities of the type described above and distributions from which are treated for federal income tax purposes in the same manner as the interest on such obligations, provided that at the time of investment such obligations or the obligations held by any such unit investment trust or the obligations held or to be acquired by any such mutual fund are limited to obligations which are rated within one of the top two rating categories of any nationally recognized rating service or any rating service recognized by the State Commissioner of Banking and Finance, and no others. The State Depository Board also may permit the lending of any securities of the type identified in this paragraph.

Georgia law also provides that the State may invest in the securities described above by selling and purchasing such obligations under agreements to resell or repurchase the obligations at a date certain in the future at a specific price which reflects a premium over the purchase or selling price equivalent to a stated rate of interest (“Repurchase Agreements”).

Because of the credit constraints and limitations contained in the Investment Policy established by the State Depository Board, the State currently is authorized to invest the monies on deposit in its general fund in: direct obligations of the United States Treasury; obligations unconditionally guaranteed by agencies of the United States government; obligations of subsidiary corporations and instrumentalities or entities sanctioned or authorized by the United States government; and other permitted investments subject to certain criteria established by statute and the State Depository Board which include, among other things, credit and diversification requirements. Such other permitted investments currently include: repurchase agreements, certificates of deposit, commercial paper, bank deposits held for investment purposes, prime bankers’ acceptances, obligations of the State or state agencies, obligations of other political subdivisions of the State, obligations of corporations, eligible mutual funds, obligations issued by the government of any foreign country, obligations issued by the International Bank for Reconstruction and Development or the International Financial Corporation, and other such limitations as determined by the State Treasurer to be necessary for the preservation of principal, liquidity, or marketability of any of the portfolios.

Other State Treasury Investments. The Office of the State Treasurer (“OST”) manages the Local Government Investment Pool Trust (“LGIP”) currently comprised of four LGIP Offerings: Georgia Fund 1 (“GF1”), Georgia Fund 1Plus (“GF1+”), Georgia Extended Asset Pool (GEAP”), and Georgia Extended Asset Pool Plus (“GEAP+”). The LGIP is administered in accordance with the LGIP Trust Policy approved by the State Depository Board. The LGIP Trust Policy allows commingling local government monies with State operating funds and State agencies’ funds. GF1 is managed to maintain a constant net asset value (“NAV”) of \$1.00. GF1 carries Fitch ratings of AAAs for fund credit quality and S1 for market risk sensitivity. GF1+ also is managed to maintain a constant NAV of \$1.00. GEAP and GEAP+ offer a series of fixed income target maturity funds with emphasis on principal preservation. OST also manages investment portfolios for the Commission, the Department of Administration Services Risk Management Fund, Federal Stimulus Funds, and the Guaranteed Revenue Debt Common Reserve.

LEGAL AND TAX STATUS

Legality for Investments

The Commission Act provides that the Bonds are securities in which all public officers and bodies of the State and all municipalities and all municipal subdivisions, all insurance companies and associations and other persons carrying on an insurance business, all banks, bankers, trust companies, saving banks and savings associations, including savings and loan associations, building and loan associations, investment companies and other persons carrying on a banking business, all administrators, guardians, executors, trustees and other fiduciaries and all other persons whatsoever who are authorized to invest in bonds or other obligations of the State may properly and legally invest funds, including capital, in their control or belonging to them. The Commission Act further provides that the Bonds are securities which may be deposited with and shall be received by all public officers and bodies of the State and all municipalities and municipal subdivisions for any purpose for which the deposit of the Bonds or other obligations of the State may be authorized.

Tax Consequences of Owning the Bonds

The Tax-Exempt Bonds

Federal Tax Exemption. In the opinion of Bond Counsel, based upon an analysis of existing laws, regulations, rulings, and judicial decisions, and assuming, among other things, the accuracy of certain representations and the continued compliance with certain covenants and tax law requirements, interest on the Tax-Exempt Bonds is excludable from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the “Code”) and is not a specific preference item for purposes of the federal alternative minimum tax imposed on individuals and corporations; however, interest on the Tax-Exempt Bonds is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on certain corporations. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Bonds.

State Tax Exemption. In the opinion of Bond Counsel, interest on the Tax-Exempt Bonds is exempt from present State of Georgia income taxation.

Maintenance of Tax Status. The Code and the regulations promulgated thereunder contain a number of restrictions, conditions, and requirements that must be satisfied subsequent to the issuance of the Tax-Exempt Bonds in order for the interest thereon to be and remain excludable from gross income for federal income tax purposes. Failure to comply with such requirements may cause the inclusion of interest on the Tax-Exempt Bonds in the gross income of the holders thereof for federal income tax purposes retroactively to the date of issuance of the Tax-Exempt Bonds. The Issuer has covenanted to comply with each such requirement of the Code that must be satisfied subsequent to the issuance of the Tax-Exempt Bonds in order that interest thereon be, or continue to be, excludable from gross income for federal income tax purposes. The opinion of Bond Counsel is subject to the condition that the Issuer complies with all such requirements. Bond Counsel has not been retained to monitor compliance with the described post-issuance tax requirements subsequent to the issuance of the Tax-Exempt Bonds. Bond Counsel has not undertaken to determine or to inform any person whether any action taken or not taken or any event occurring or not occurring after the date of issuance of the Tax-Exempt Bonds may adversely affect the value of, or the tax status of interest on, the Tax-Exempt Bonds.

Current and legislative proposals, if enacted into law, clarification of the Code by the Treasury Department or the Internal Revenue Service, or future court decisions may cause interest on the Tax-Exempt Bonds to be subject, directly or indirectly, in whole or in part, to federal income taxation or otherwise prevent owners of the Tax-Exempt Bonds from realizing the full current benefit of the tax status of such interest. The introduction or enactment of any such legislative proposals also may affect the market price for or marketability of the Tax-Exempt Bonds. Prospective purchasers of the Tax-Exempt Bonds are encouraged to consult their own tax advisors regarding any pending or proposed federal legislation, regulatory initiatives, or litigation.

The opinions expressed by Bond Counsel are based upon existing law, legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Tax-Exempt Bonds, cover certain matters not directly addressed by such authorities, and represent Bond Counsel's judgment as to the treatment of the Tax-Exempt Bonds for federal income tax purposes. Such opinions are not binding on the Internal Revenue Service (the "IRS") or the courts. Furthermore, Bond Counsel cannot give and has not given any opinion or assurance about the future activities of the Issuer or about the effect of future changes in the Code, the applicable regulations, the interpretation thereof, or the enforcement thereof by the IRS. The Issuer has covenanted, however, to comply with the requirements of the Code.

Bond Counsel's engagement with respect to the Tax-Exempt Bonds ends with the issuance of the Tax-Exempt Bonds, and, unless separately engaged, Bond Counsel is not obligated to defend the Issuer or the beneficial owners of the Tax-Exempt Bonds regarding the tax-exempt status of the Tax-Exempt Bonds in the event of an audit examination by the IRS. Under current procedures, parties (such as the beneficial owners) other than the Issuer and its appointed counsel would have little, if any, right to participate in the audit examination process. Moreover, because achieving judicial review in connection with an audit examination of tax-exempt bonds is difficult, obtaining an independent review of IRS positions with which the Issuer legitimately disagrees may not be practicable. Any action of the IRS, including but not limited to selection of the Tax-Exempt Bonds for audit, or the course or result of such audit, or an audit of bonds presenting similar tax issues may affect the market price for, or the marketability of, the Tax-Exempt Bonds, and may cause the Issuer or the beneficial owners of the Tax-Exempt Bonds to incur significant expense.

As to certain questions of fact material to the opinion of Bond Counsel, Bond Counsel has relied upon representations and covenants made on behalf of the Issuer and certificates of appropriate officers and public officials (including certifications as to the use of proceeds of the Tax-Exempt Bonds and of the property financed or refinanced thereby).

Reference is made to the proposed forms of opinion of Bond Counsel relating to the Tax-Exempt Bonds attached hereto in APPENDIX E and APPENDIX G for the complete texts thereof. See also "LEGAL MATTERS" herein.

Premium Bonds. Tax-Exempt Bonds purchased, whether at original issuance or otherwise, for an amount higher than their principal amount payable at maturity (or, in some cases, at their earlier call date) (the "Tax-Exempt Premium Bonds") will be treated as having amortizable bond premium. No deduction is allowable for the amortizable bond premium in the case of bonds, like the Tax-Exempt Premium Bonds, the interest on which is excludable from gross income. However, the purchaser's basis in a Tax-Exempt Premium Bond will be reduced by the amount of the amortizable bond premium properly allocable to such purchase during each year. Proceeds received from the sale, exchange, redemption, or payment of a Tax-Exempt Premium Bond in excess of the owner's adjusted basis (as reduced pursuant to § 1016(a)(5) of the Code) will be treated as a gain from the sale or exchange of such Tax-Exempt Premium Bond and not as interest.

The federal income tax treatment of bond premium under the Code, including the determination of the amount of amortizable bond premium that is allocable to each year, is complicated and holders of Tax-Exempt Premium Bonds should consult an independent tax advisor in order to determine the federal income tax consequences to such holders of purchasing, holding, selling, or surrendering a Tax-Exempt Premium Bond at its maturity.

Other Tax Consequences. Prospective purchasers of the Tax-Exempt Bonds should be aware that ownership of the Tax-Exempt Bonds may result in collateral federal income tax consequences to certain taxpayers depending upon their status and income. Prospective purchasers of the Tax-Exempt Bonds should consult independent advisors as to the consequences of owning the Tax-Exempt Bonds, including the effect of such ownership under applicable state and local laws and any collateral federal income tax and state tax consequences.

Information Reporting and Backup Withholding. Interest paid on the Tax-Exempt Bonds is subject to information reporting to the Internal Revenue Service in a manner similar to interest paid on taxable obligations. This reporting requirement does not affect the excludability of interest on the Tax-Exempt Bonds from gross income for federal income tax purposes, however, in conjunction with that information reporting requirement, the Code subjects certain non-corporate owners of Tax-Exempt Bonds, under certain circumstances, to “backup withholding” at the fourth lowest rate applicable to unmarried individuals with respect to payments on the Tax-Exempt Bonds and proceeds from the sale of the Tax-Exempt Bonds. Any amounts so withheld would be refunded or allowed as a credit against the federal income tax of such owner of Tax-Exempt Bonds. This backup withholding generally applies if the owner of Tax-Exempt Bonds (i) fails to furnish the paying agent (or other person who otherwise would be required to withhold tax from such interest payments) such owner’s social security number or other taxpayer identification number (“TIN”), (ii) furnishes the paying agent an incorrect TIN, (iii) fails to properly report interest, dividends, or other “reportable payments” as defined in the Code, or (iv) under certain circumstances fails to provide the paying agent or such owner’s securities broker with a certified statement, signed under penalty of perjury, that the TIN provided is correct and that such owner is not subject to backup withholding. Prospective purchasers of the Tax-Exempt Bonds also may wish to consult with independent tax advisors with respect to the need to furnish certain taxpayer information in order to avoid backup withholding and the procedures for obtaining exemptions from backup withholding.

Disposition of the Tax-Exempt Bonds. Unless a non-recognition provision of the Code applies, the sale, exchange, redemption, retirement, reissuance or other disposition of a Tax-Exempt Bond may result in a taxable event for federal income tax purposes.

The Taxable Bonds

The following general discussion sets forth certain of the anticipated federal income tax consequences from the purchase, ownership, or disposition of the Taxable Bonds. This summary and the opinions referred to below are based upon the Code, including regulations, rulings, and decisions now in effect, all of which are subject to change. The discussion below does not purport to address all aspects of federal taxation that may be relevant to particular investors in light of their individual circumstances, or to certain types of investors subject to special treatment under the federal income tax laws. Furthermore, there can be no assurance that contrary positions to those positions expressed below will not be taken by the Internal Revenue Service.

A prospective purchaser of the Taxable Bonds or other taxpayer should seek advice from an independent tax advisor which is based on the taxpayer’s particular circumstances. Prospective purchasers are advised to consult their own tax advisors regarding both the federal income tax consequences from the

purchase, ownership, or disposition of the Taxable Bonds and any tax consequences arising under the laws of any state or other taxing jurisdiction.

Federal Income Taxation. Interest earned on the Taxable Bonds is not excludable from gross income of the holders of the Taxable Bonds for federal income tax purposes.

State Income Tax Exemption. In the opinion of Bond Counsel, interest on the Taxable Bonds is exempt from present State of Georgia income taxation.

Reference is made to the proposed form of opinion of Bond Counsel relating to the Taxable Bonds attached hereto as APPENDIX F for the complete text thereof.

Original Issue Premium. Certain Taxable Bonds have been sold to the public at an original issue premium (collectively, the “Taxable Premium Bonds”). Section 171 of the Code provides rules under which a premium paid for a Taxable Premium Bond may be amortized. Those rules permit the interest paid on a Taxable Premium Bond that would otherwise be included in the bondholder’s gross income for federal income tax purposes to be reduced by the amount of the amortizable bond premium for the taxable year. Each holder of a Taxable Premium Bond may elect whether to amortize the original issue premium paid by it for federal income tax purposes. An election to amortize the original issue premium shall apply to all Taxable Premium Bonds held by the bondholder at the beginning of the first taxable year to which the election applies or thereafter acquired by the bondholder and would be irrevocable without the consent of the Internal Revenue Service. If an election to amortize the original issue premium is made, § 1016(a)(5) of the Code generally requires a reduction of the bondholder’s basis in a Taxable Premium Bond held by it by the amount of the amortizable bond premium applied to reduce the interest income received on such Taxable Premium Bond. Proceeds received from the sale, exchange, redemption, or payment of a Taxable Premium Bond in excess of the bondholder’s adjusted basis (as reduced pursuant to § 1016(a)(5) of the Code) will be treated as a gain from the sale or exchange of such Taxable Premium Bond and not as interest.

The federal income tax treatment of original issue premium under the Code, including the determination of the amount of amortizable bond premium that is allocable to each year, is complicated and holders of Taxable Premium Bonds should consult their own tax advisors in order to determine the federal income tax consequences to such holders of purchasing, holding, selling, or surrendering Taxable Premium Bonds at their maturity.

Tax Treatment of Foreign Investors. Under §§ 871 and 881 of the Code, interest income with respect to the Taxable Bonds held by non-resident alien individuals, foreign corporations, or other non-United States persons (“Non-Residents”) may be subject to a thirty percent (30%) United States withholding tax unless that tax is reduced or eliminated pursuant to an applicable tax treaty. That withholding tax generally will not be imposed if the paying agent (or other person who would otherwise be required to withhold tax from such payments) is provided with an appropriate statement identifying the beneficial owner of the Taxable Bonds and stating, among other things, that the beneficial owner is a Non-Resident. The withholding tax also will not apply if interest on the Taxable Bonds is effectively connected with a United States business conducted by the Non-Resident. Foreign investors should consult an independent tax advisor regarding potential imposition of the thirty percent (30%) withholding tax.

Backup Withholding. The Code subjects certain non-corporate owners of Taxable Bonds, under certain circumstances, to “backup withholding” at the fourth lowest rate applicable to unmarried individuals with respect to interest payments on the Taxable Bonds and proceeds from the sale of Taxable Bonds. Any amounts so withheld would be refunded or allowed as a credit against the federal income tax of such owner

of Taxable Bonds. This withholding generally applies if the owner of Taxable Bonds (i) fails to furnish the paying agent (or other person who would otherwise be required to withhold tax from such payments) such owner's social security number or other TIN, (ii) furnishes the paying agent an incorrect TIN, (iii) fails to properly report interest, dividends, or other "reportable payments" as defined in the Code, or (iv) under certain circumstances fails to provide the paying agent or such owner's securities broker with a certified statement, signed under penalty of perjury, that the TIN provided is correct and that such owner is not subject to backup withholding. Prospective purchasers of the Taxable Bonds also may wish to consult with their tax advisors with respect to the need to furnish certain taxpayer information in order to avoid backup withholding and the procedures for obtaining exemptions from backup withholding.

Disposition of the Taxable Bonds. Unless a non-recognition provision of the Code applies, the sale, exchange, redemption, retirement, reissuance or other disposition of a Taxable Bond may result in a taxable event for federal income tax purposes.

Defeasance. Defeasance of any Taxable Bond may result in a deemed reissuance thereof for federal income tax purposes, which may be a taxable event for federal income tax purposes.

VALIDATION

As required by and in accordance with the procedures of the Commission Act, the Bonds were validated by order of the Superior Court of Fulton County on May 17, 2023. Under the laws of the State of Georgia, the judgment of validation is final and conclusive with respect to the Bonds and the security therefor.

RATINGS

Moody's Investors Service, Inc. ("Moody's"), S&P Global Ratings ("S&P"), a division of Standard & Poor's Financial Services LLC, and Fitch Ratings ("Fitch") have assigned the Bonds ratings of "Aaa," "AAA," and "AAA," respectively. The ratings reflect only the view of the respective rating agency as of the date of delivery of the Bonds. Any desired explanation of the significance of such ratings should be obtained from the rating agency furnishing it. Generally, rating agencies base their ratings on information and materials furnished to the agencies and on investigations, studies, and assumptions by the rating agencies. There is no assurance that any rating will remain in effect, or that any rating will not be lowered or withdrawn entirely if, in the judgment of the agency originally establishing the rating, circumstances so warrant. Any such change or withdrawal of a rating could have an adverse effect on the market price of the Bonds. Except as described under "CONTINUING DISCLOSURE" herein, neither the Commission nor the Underwriters have undertaken any responsibility either to bring to the attention of the holders of the Bonds any proposed revision, suspension or withdrawal of a rating or to oppose any such revision, suspension or withdrawal.

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SALE AT COMPETITIVE BIDDING - UNDERWRITING

The 2023A Bonds, the 2023B Bonds, and the 2023C Bonds were awarded pursuant to electronic competitive bidding on June 27, 2023 and Commission action on June 28, 2023.

The information as to the initial yields on the Bonds as set forth on the inside cover of this Official Statement was supplied by the respective underwriters as shown below.

The 2023A Bonds maturing on each July 1 from July 1, 2024 to July 1, 2033, inclusive (the “2023A Bidding Group 1”) were awarded to BofA Securities, Inc. (the “2023A Bidding Group 1 Underwriter”) at an aggregate discount of \$258,134.80 from the initial public offering prices derived from the yields set forth on the inside cover page of this Official Statement.

The 2023A Bonds maturing on each July 1 from July 1, 2034 to July 1, 2043, inclusive (the “2023A Bidding Group 2”) were awarded to Citigroup Global Markets Inc. (the “2023A Bidding Group 2 Underwriter”) at an aggregate discount of \$398,480.00 from the initial public offering prices derived from the yields set forth on the inside cover page of this Official Statement.

The 2023B Bonds were awarded to J.P. Morgan Securities LLC (the “2023B Bonds Underwriter”) at an aggregate discount of \$70,760.57 from the initial public offering prices derived from the yields set forth on the inside cover page of this Official Statement.

The 2023C Bonds were awarded to Morgan Stanley & Co. LLC (the “2023C Bonds Underwriter”) at an aggregate discount of \$274,211.89 from the initial public offering prices derived from the yields set forth on the inside cover page of this Official Statement. Morgan Stanley & Co. LLC has entered into a distribution agreement with its affiliate, Morgan Stanley Smith Barney LLC. As part of the distribution arrangement, Morgan Stanley & Co. LLC may distribute municipal securities to retail investors through the financial advisor network of Morgan Stanley Smith Barney LLC. As part of this arrangement, Morgan Stanley & Co. LLC may compensate Morgan Stanley Smith Barney LLC for its selling efforts with respect to the Bonds.

VERIFICATION OF MATHEMATICAL COMPUTATIONS – 2023C BONDS

The accuracy of, among other things, (i) the mathematical computations of the adequacy of the funds to be held in the 2023C Refunding Escrow Fund under the terms of the 2023C Refunding Escrow Agreement to pay when due the principal of, interest on, and redemption price of the 2023C Refunded Bonds and (ii) certain mathematical computations supporting the conclusion that the 2023C Refunded Bonds and the 2023C Bonds are not “arbitrage bonds” under the Code will be verified by Samuel Klein and Company, Certified Public Accountants, a provider of mathematical verification and arbitrage rebate services, (the “Verification Agent”). Such verification shall be based upon certain information supplied by the Commission. See “PURPOSE OF THE 2023C BONDS – PLAN OF REFUNDING” and “LEGAL AND TAX STATUS – Tax Consequences of Owning the Bonds” herein.

LEGAL MATTERS

Legal matters incident to the validity of the Bonds are subject to the approving opinions of Gray Pannell & Woodward LLP, Savannah and Athens, Georgia, Bond Counsel. Bond Counsel has not been engaged to express any opinion with respect to the accuracy, completeness, or sufficiency of any offering

documents used in connection with the offering or sale of the Bonds. A copy of the proposed text of the opinions of Bond Counsel for the Bonds are set forth in APPENDIX E, APPENDIX F, and APPENDIX G. A signed copy of such opinions for the Bonds dated and speaking only as of the date of original delivery of the Bonds will be available at the time of original delivery of the Bonds. See “LEGAL AND TAX STATUS” herein. Certain legal matters will be passed on for the State by its Disclosure Counsel, Kutak Rock LLP, Atlanta, Georgia.

ABSENCE OF CERTAIN LITIGATION

The Commission and the State, like other similar entities, are each subject to a variety of suits and proceedings arising in the ordinary conduct of its affairs. The Commission, after reviewing the current status of all pending and threatened litigation with the State’s counsel, the Department of Law of the State, believes that, while the outcome of litigation cannot be predicted, the final settlement of all lawsuits that have been filed and of any actions or claims pending or threatened against the State or its officials in such capacity are adequately covered by insurance or self-insurance reserves maintained by the State or will not have a material adverse effect upon the financial position or results of operations of the State. See “APPENDIX A – DEBT AND REVENUE INFORMATION – SIGNIFICANT CONTINGENT LIABILITIES” and “APPENDIX B – ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR FISCAL YEAR ENDED JUNE 30, 2022 – Notes to the Financial Statements – Note 20: Litigation, Contingencies and Commitments.”

To the knowledge of the Commission, there is no controversy or litigation pending or threatened seeking to restrain or enjoin the issuance, sale, execution or delivery of the Bonds or the pledge by the State of the full faith, credit and taxing power of the State to the payment of the Bonds, or the organization or powers of the Commission, including the power to issue general obligation debt on behalf of the State and to pledge the full faith, credit and taxing power of the State to the payment thereof. The State is a party to certain litigation from time to time, which the Commission believes will not have a material adverse effect upon the ability of the Commission to issue, sell, execute and deliver the Bonds and pledge the full faith, credit, and taxing power of the State to the payment thereof.

CERTIFICATION AS TO OFFICIAL STATEMENT

At the time of payment for and delivery of the Bonds, the Chairman and Secretary of the Commission will furnish a certificate to the effect that, to the best of their knowledge, the Final Official Statement does not, as of the Date of Delivery of the Bonds, contain any untrue statement of a material fact or omit to state a material fact which should be included therein for the purpose for which the Final Official Statement is to be used or which is necessary in order to make the statements contained therein, in light of the circumstances in which they were made, not misleading.

FINANCIAL STATEMENTS

The Annual Comprehensive Financial Report of the State as of and for the State Fiscal Year ended June 30, 2022, included herein as APPENDIX B, was prepared by the State Accounting Office and audited by the Department of Audits and Accounts. The auditors have issued a disclaimer of opinion on the Unemployment Compensation Fund based on the State being unable to provide sufficient audit evidence for the balances and financial activity of the receivables and payables of the Unemployment Insurance Fund. Unmodified opinions were issued on the remainder of the State’s basic financial statements included in the

State of Georgia's Annual Comprehensive Financial Report for Fiscal Year Ended June 30, 2022. With the exceptions as noted above, according to the Independent Auditor's Report, the financial statements of governmental activities, business-type activities, each major fund, aggregate discretely presented component units, and aggregate remaining funds are fairly presented in conformity with accounting principles generally accepted in the United States of America.

CONTINUING DISCLOSURE

The State has covenanted for the benefit of the owners of the Bonds to provide certain financial information and operating data relating to the State (the "Annual Report") by not later than twelve (12) months after the end of each fiscal year, commencing with the fiscal year ended June 30, 2023, and to provide notice of the occurrence of certain events (the "Listed Events"). The Annual Report and any notices of Listed Events will be filed by the State with the centralized information repository developed and operated by the Municipal Securities Rulemaking Board (the "MSRB") through the Electronic Municipal Market Access ("EMMA") System in an electronic format as prescribed by the MSRB and with any similar repositories established by the State (if any). The specific nature of the information to be contained in the Annual Report and a description of the Listed Events is provided in "APPENDIX D – CONTINUING DISCLOSURE AGREEMENT." These covenants have been made in order to assist the Underwriters in complying with Rule 15c2-12.

FORWARD LOOKING STATEMENTS

Any statements made in this Official Statement, including in the Appendices, involving estimates or matters of opinion, whether or not so expressly stated, are set forth as such and not as representations of fact, and no representation is made that any of the estimates or matters of opinion will be realized.

The statements contained in this Official Statement, including in the Appendices, that are not purely historical, are forward looking statements. Readers should not place undue reliance on forward looking statements. All forward looking statements included in this Official Statement are based on information available on the date hereof and the State does not assume any obligation to update any such forward looking statements. It is important to note that the actual results could differ materially from those in such forward looking statements. The forward looking statements herein are necessarily based on various assumptions and estimates and are inherently subject to various risks and uncertainties, including risks and uncertainties relating to the possible invalidity of the underlying assumptions and estimates and possible changes or developments in social, economic, business, industry, market, legal and regulatory circumstances and conditions and actions taken or omitted to be taken by third parties, including customers, suppliers, business partners and competitors, and legislative, judicial and other governmental authorities and officials. Assumptions related to the foregoing involve judgments with respect to, among other things, future economic, competitive, and market conditions and future business decisions, all of which are difficult or impossible to predict accurately and many of which are beyond the control of the State. Any of such assumptions could be inaccurate and, therefore, there can be no assurance that the forward looking statements included in this Official Statement, including in the appendices, would prove to be accurate.

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MISCELLANEOUS

The references herein to the Bonds and the Resolutions are brief outlines of certain provisions thereof. Such outlines do not purport to be complete. For full and complete statements of such provisions, reference is made to the Bonds and the Resolutions. A copy of each Resolution is on file in the offices of the Commission and following the delivery of the Bonds will be on file at the designated corporate trust office of the Paying Agent.

The agreement of the Commission with the holders of the Bonds is fully set forth in the Bonds and the Resolutions, and neither any advertisement of the Bonds nor this Official Statement is to be construed as constituting an agreement by the Commission with the purchasers of the Bonds.

The attached Appendices are integral parts of this Official Statement and should be read together with all of the foregoing statements. All estimates and other statements in this Official Statement, including the Appendices attached hereto, involving matters of opinion, whether or not expressly so stated, are intended as such and not as representations of fact.

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The execution and distribution of this Official Statement has been approved in connection with the public offering of the Bonds.

/s/ **Greg. S. Griffin**

Secretary and Treasurer

Georgia State Financing and Investment Commission

EXHIBIT 1

Information in the following table represents the project descriptions during the legislative process for the fiscal year general appropriations acts. Amounts and projects are preliminary and subject to change. In addition, in the future, 2023A Bond proceeds may be spent on other projects if approved through the Commission's redirection process or if redirected by the General Assembly in a subsequent general appropriations act.

Policy Area

Purpose/Agency		2023A
Fiscal Year Appropriations / Project Description		Amount
<i>Educated Georgia</i>		
<u>Grants to K-12 Public Schools</u>		
FY 2018	K-12 Capital Outlay Program	\$ 2,240,000
FY 2019	K-12 Capital Outlay Program	7,430,000
FY 2020	K-12 Capital Outlay Program	23,465,000
FY 2021	K-12 Capital Outlay Program	63,470,000
FY 2022	K-12 Capital Outlay Program	1,760,000
FY 2023	K-12 Capital Outlay Program	20,000,000
FY 2024	K-12 Capital Outlay Program	53,835,000
FY 2024	Purchase of school buses, statewide	22,820,000
FY 2024	Career and technical education equipment, statewide	5,545,000
FY 2024	Major repairs and renovations for state schools, statewide	4,815,000
FY 2024	Purchase of alternative fuel school buses	1,500,000
FY 2024	Purchase agriculture education equipment, statewide	1,105,000
FY 2024	Purchase equipment for construction industry certification programs, statewide	1,000,000
<u>Grants to Public Library Systems</u>		
FY 2024	Technology improvements and upgrades, Georgia Public Library Service	3,595,000
FY 2024	Construct new East Hall Public Library, Hall County Library System	3,000,000
FY 2024	Construct the new O'Kelly Memorial Library, Azalea Regional Library System	3,000,000
FY 2024	Design and construction of major repairs and renovations, Georgia Public Library System, statewide	3,000,000
FY 2024	Cedartown Public Library renovation, Sara Hightower Regional Library System	1,150,000
FY 2024	Construction of Denmark Library, Forsyth County Public Library	1,000,000
FY 2024	Renovation of the Collins P. Lee Library, Middle Georgia Regional Library System	900,000
FY 2024	Design and construction of addition to Banks County Public Library, Piedmont Regional Library System	900,000
FY 2024	Renovate the Oconee County Library, Athens Regional System	500,000
FY 2024	Construct the East Side Branch Library, Athens Regional Library System	500,000
FY 2024	Design, construct and equip the Pickens County Library	175,000
<u>University System of Georgia</u>		
FY 2024	Construction of Bywaters, Founders, and Lyons renovations, for Fort Valley State University	16,800,000
FY 2024	Synovus Commerce and Technology Building Envelope Renewal, Columbus State University	8,200,000
FY 2024	Construction and equipment for Military Science Center Building, University of North Georgia	7,000,000
FY 2024	Design, construction, and equipment for Carter Library Renovation, Georgia Southwestern State University	5,000,000
FY 2024	Design, construction, and equipment for Phase I of the Poultry Science Complex Renovation, University of Georgia	5,000,000
FY 2024	Roberts Library Renovation, Dalton State College	5,000,000
FY 2024	Design and construction of Campus Infrastructure and Building Envelope Renewal, East Georgia State College	3,000,000
FY 2024	Equipment for Cumming Academic Building addition, University of North Georgia	2,300,000
FY 2024	Design the Eastman Campus Expansion, Middle Georgia State University	1,900,000
FY 2024	Design the Herty Hall Renovation, Georgia College and State University	1,900,000
FY 2024	Design the Pafford Building Renovation, University of West Georgia	1,800,000

(Table continued on following page)

Policy Area

Purpose/Agency		2023A
Fiscal Year Appropriations / Project Description		Amount
FY 2024	Renovations at the Armstrong Center and Health Professional Building for a new medical campus of the Medical College of Georgia at the Georgia Southern University Armstrong Campus	1,690,000
FY 2024	Design the Nursing and Health Science Addition, College of Coastal Georgia	1,400,000
FY 2024	Design the renovation of Billy C. Black Building, Albany State University	800,000
Total Educated Georgia		288,495,000
Healthy Georgia		
<u>Department of Veterans Services</u>		
FY 2024	Improvements related to compliance with the Americans with Disabilities Act - Wheeler and Vinson Buildings	2,005,000
FY 2024	Improvements to driveways and parking areas at the Vinson and Russell Buildings	1,285,000
FY 2024	Design and construction of Phase Two of the Georgia Veterans Memorial Cemetery, Glennville	510,000
<u>Department of Behavioral Health and Development Disabilities</u>		
FY 2024	Vehicle replacement, statewide	2,000,000
<u>Department of Public Health</u>		
FY 2024	Major maintenance, renovations, and repairs at the Georgia Public Health Labs, statewide	975,000
Total Healthy Georgia		6,775,000
Safe Georgia		
<u>Department of Corrections</u>		
FY 2024	Emergency repairs, sustainment, and equipment, statewide	26,000,000
FY 2024	Replace 231 vehicles, statewide	11,890,000
<u>Department of Public Safety</u>		
FY 2024	Purchase two helicopters and associated equipment, statewide	13,445,000
FY 2024	Replace 223 vehicles, statewide	13,300,000
FY 2024	Design, construct, and equip a new State Patrol facility for Post 32	1,800,000
FY 2024	Major maintenance, renovations, and repairs, statewide	750,000
FY 2024	Maintenance for communication towers, statewide	655,000
FY 2024	Furniture, fixtures, and equipment for new Post 40	115,000
<u>Department of Defense</u>		
FY 2024	Site improvements and renovation for six readiness centers, multiple locations	12,000,000
FY 2024	Major repairs, maintenance and sustainment, statewide	4,000,000
<u>Department of Juvenile Justice</u>		
FY 2023	Design and equipment for the Milledgeville YDC expansion project prototype	1,300,000
FY 2024	Major maintenance, renovations, and repairs, statewide	10,325,000
FY 2024	Construction of 56-bed new housing unit expansion for Muscogee YDC	10,275,000
<u>Department of Community Supervision</u>		
FY 2024	Replace 141 vehicles, statewide	5,475,000
<u>Georgia Bureau of Investigation</u>		
FY 2024	Facility major repairs and renovations, statewide	1,700,000
FY 2024	Replace crime scene investigation equipment, statewide	895,000
FY 2024	Facility repair and sustainment, statewide	600,000
FY 2024	Replace medical examiner office equipment at GBI headquarters	515,000
<u>Georgia Public Safety Training Centers</u>		
FY 2024	Major repairs and renovations, Georgia Public Safety Training Center	5,045,000
FY 2024	Replace eight vehicles and purchase one new vehicle, Georgia Public Safety Training Center	335,000
FY 2024	Construction of trench rescue simulator, Georgia Public Safety Training Center	160,000
Total Safe Georgia		120,580,000
Responsible and Efficient Government		
<u>Georgia Building Authority</u>		
FY 2024	Furniture, fixtures, and equipment for renovation of the existing Judicial Building	4,020,000

(Table continued on following page)

Policy Area

Purpose/Agency		2023A
Fiscal Year Appropriations / Project Description		Amount
<u>Department of Drivers Services</u>		
FY 2024	Construct and equip the new Customer Service Center (CSC), Rome	2,450,000
FY 2024	Design for safety and security recommendations for CDL, commercial, and motorcycle testing pads, statewide	800,000
FY 2024	Design and construction for facility entrances and accessibility upgrades, statewide	300,000
FY 2024	Equipment for lighting replacement, statewide	250,000
FY 2024	Major repairs and renovations of Between Customer Service Center	215,000
FY 2024	Design and equipment for HVAC control replacement for Atlanta Customer Service Center	200,000
<u>Department of Labor</u>		
FY 2024	Maintenance, repairs, and renovations at facilities, statewide	2,000,000
<u>Georgia Emergency Management and Homeland Security Agency</u>		
FY 2024	Major maintenance, renovations, and repairs, statewide	900,000
Total Responsible and Efficient Government		11,135,000
Growing Georgia		
<u>Department of Natural Resources</u>		
FY 2024	Major improvements and renovations, statewide	15,350,000
FY 2024	Facilities repair and sustainment, statewide	4,200,000
FY 2024	Replace 58 vehicles and law enforcement equipment, statewide	1,775,000
<u>Grant to Georgia Environmental Finance Authority</u>		
FY 2024	Clean Water and Drinking Water Revolving Loan Programs, statewide	14,465,000
<u>Forestry Commission</u>		
FY 2024	Replace 27 vehicles and firefighting equipment, statewide	2,950,000
FY 2024	Planning, design, and construction for new county unit office, Hillsboro	1,550,000
Total Growing Georgia		40,290,000
Total Projects Funded by Proceeds of 2023A Bonds		\$467,275,000

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EXHIBIT 2

Information in the following table represents the project descriptions during the legislative process for the fiscal year general appropriations acts. Amounts and projects are preliminary and subject to change. In addition, in the future, 2023B Bond proceeds may be spent on other projects if approved through the Commission's redirection process or if redirected by the General Assembly in a subsequent general appropriations act.

Policy Area

Purpose/Agency		2023B
Fiscal Year Appropriations / Project Description		Amount
<i>Educated Georgia</i>		
<u>Department of Education (K-12 Public Schools)</u>		
FY 2024	Construction and improvements to Camp John Hope	\$ 485,000
<u>Technical College System of Georgia</u>		
FY 2024	Design, construct and equip the Stewart Building Renovation, Oconee Fall Line Technical College	14,300,000
FY 2024	Equipment for the Technical and Industrial Education Building, Southern Regional Technical College	5,080,000
FY 2024	Fund construction of College and Career Academies, statewide	3,000,000
FY 2024	Equipment for Diesel Equipment and Auto Collision Demonstration Center, Albany Technical College	1,535,000
FY 2024	Equipment for Purcell Hall Renovation, North Georgia Technical College	650,000
FY 2024	Equipment for renovation of Building H, Central Georgia Technical College	245,000
<u>University System of Georgia</u>		
FY 2023	Expansion of Tech Square - Phase III, Georgia Institute of Technology	30,600,000
FY 2024	Construction of the Research Tower, Georgia State University	49,905,000
FY 2024	Construction of the Interdisciplinary STEM Building, Kennesaw State University	34,300,000
FY 2024	Construction of Phase II of the Science and Ag Hill Modernization project, University of Georgia	29,800,000
<u>Georgia Research Alliance</u>		
FY 2024	Purchase equipment for eminent scholars in veterinary science GRA research and development infrastructure, Georgia Research Alliance, multiple locations	2,000,000
<u>Georgia Public Telecommunications Commission</u>		
FY 2024	Design, construction, and equipment for tower lighting upgrade, statewide	1,730,000
FY 2024	Design, construction, and equipment to replace chiller #2 at the headquarters building	710,000
FY 2024	Design, construction, and equipment for a new FM radio station	250,000
Total Educated Georgia		174,590,000
<i>Healthy Georgia</i>		
<u>Georgia Vocational Rehabilitation Authority</u>		
FY 2024	Major maintenance, renovations, and repairs, Roosevelt Warm Springs	7,810,000
Total Healthy Georgia		7,810,000
<i>Growing Georgia</i>		
<u>Stone Mountain Memorial Association</u>		
FY 2024	Renovation of Memorial Hall, Stone Mountain Park	11,000,000
<u>Savannah-Georgia Convention Center Authority</u>		
FY 2024	Furniture, fixtures, and equipment for expansion of the Savannah Convention Center	8,000,000
<u>Department of Natural Resources</u>		
FY 2024	Design, renovation, and demolition of Lake Blackshear Lodge	2,200,000
Total Growing Georgia		21,200,000
Total Projects Funded by Proceeds of 2023B Bonds		\$203,600,000

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APPENDIX A

Debt and Revenue Information

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APPENDIX A

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This APPENDIX A to the Official Statement sets forth certain information with respect to the constitutional and statutory limitations with respect to indebtedness incurred by the State and its various institutions, departments and agencies and certain selected budgetary and financial data.

DEBT INFORMATION

Appropriations and Debt Limitations

Article III, Section IX, Paragraph IV(b) of the State Constitution provides in relevant part:

The General Assembly shall not appropriate funds for any given fiscal year which, in aggregate, exceed a sum equal to the amount of unappropriated surplus expected to have accrued in the state treasury at the beginning of the fiscal year together with an amount not greater than the total treasury receipts from existing revenue sources anticipated to be collected in the fiscal year, less refunds, as estimated in the budget report and amendments thereto.

Article III, Section IX, Paragraph V of the State Constitution provides in relevant part:

In addition to the appropriations made by the general appropriations Act and amendments thereto, the General Assembly may make additional appropriations by Acts, which shall be known as supplementary appropriation Acts, provided no such supplementary appropriation shall be available unless there is an unappropriated surplus in the state treasury or the revenue necessary to pay such appropriation shall have been provided by a tax laid for such purpose and collected into the general fund of the state treasury.

Article VII, Section IV, Paragraph III(a)(1) of the State Constitution provides in relevant part:

All such appropriations for debt service purposes shall not lapse for any reason and shall continue in effect until the debt for which such appropriation was authorized shall have been incurred, but the General Assembly may repeal any such appropriation at any time prior to the incurring of such debt.

Article VII, Section IV, Paragraph I of the State Constitution provides that the State may incur two types of debt: (i) general obligation debt and (ii) guaranteed revenue debt. Pursuant to subparagraphs (c), (d), and (e) of Paragraph I, general obligation debt may be incurred to: acquire, construct, develop, extend, enlarge, or improve land, waters, property, highways, buildings, structures, equipment, or facilities of the State, its agencies, departments, institutions and certain State authorities; provide educational facilities for county and independent school systems and public library facilities for county and independent school systems, counties, municipalities, and boards of trustees of public libraries or boards of trustees of public library systems; and make loans to counties, municipal corporations, political subdivisions, local authorities, and other local government entities for water or sewerage facilities or systems or for regional or multijurisdictional solid waste recycling or solid waste facilities or systems. Pursuant to subparagraph (f) of Paragraph I, guaranteed revenue debt may be incurred by guaranteeing the payment of certain revenue obligations issued by an instrumentality of the State as set forth in the State Constitution to finance certain specified public projects.

Article VII, Section IV, Paragraph II (b) – (e) of the State Constitution provides that:

(b) No debt may be incurred under subparagraphs (c), (d), and (e) of Paragraph I of this section or Paragraph V of this section at any time when the highest aggregate annual debt service requirements for the then current year or any subsequent year for outstanding general obligation debt and guaranteed revenue debt, including the proposed debt, and the highest aggregate annual payments for the then current year or any subsequent fiscal year of the state under all contracts then in force to which the provisions of the second paragraph of Article IX, Section VI, Paragraph I(a) of the Constitution of 1976 are applicable, exceed 10 percent of the total revenue receipts, less refunds of the state treasury in the fiscal year immediately preceding the year in which any such debt is to be incurred.

(c) No debt may be incurred under subparagraphs (c) and (d) of Paragraph I of this section at any time when the term of the debt is in excess of 25 years.

(d) No guaranteed revenue debt may be incurred to finance water or sewage treatment facilities or systems when the highest aggregate annual debt service requirements for the then current year or any subsequent fiscal year of the state for outstanding or proposed guaranteed revenue debt for water facilities or systems or sewage facilities or systems exceed 1 percent of the total revenue receipts less refunds, of the state treasury in the fiscal year immediately preceding the year in which any such debt is to be incurred.

(e) The aggregate amount of guaranteed revenue debt incurred to make loans for educational purposes that may be outstanding at any time shall not exceed \$18 million, and the aggregate amount of guaranteed revenue debt incurred to purchase, or to lend or deposit against the security of, loans for educational purposes that may be outstanding at any time shall not exceed \$72 million.

In addition, Article VII, Section IV, Paragraph IV of the State Constitution provides:

The state, and all state institutions, departments and agencies of the state are prohibited from entering into any contract, except contracts pertaining to guaranteed revenue debt, with any public agency, public corporation, authority, or similar entity if such contract is intended to constitute security for bonds or other obligations issued by any such public agency, public corporation, or authority and, in the event any contract between the state, or any state institution, department or agency of the state and any public agency, public corporation, authority or similar entity, or any revenues from any such contract, is pledged or assigned as security for the repayment of bonds or other obligations, then and in either such event, the appropriation or expenditure of any funds of the state for the payment of obligations under any such contract shall likewise be prohibited.

Article VII, Section IV, Paragraph I (b) of the State Constitution provides that the State may incur “Public debt to supply a temporary deficit in the state treasury in any fiscal year created by a delay in collecting the taxes of that year. Such debt shall not exceed, in the aggregate, 5 percent of the total revenue receipts, less refunds, of the state treasury in the fiscal year immediately preceding the year in which such debt is incurred. The debt incurred shall be repaid on or before the last day of the fiscal year in which it is

incurred out of taxes levied for that fiscal year. No such debt may be incurred in any fiscal year under the provisions of this subparagraph (b) if there is then outstanding unpaid debt from any previous fiscal year which was incurred to supply a temporary deficit in the state treasury.” Pursuant to O.C.G.A. § 50-17-24(b)(2), the amount of aggregate borrowing under this constitutional authorization currently is statutorily restricted to “1 percent of the total revenue receipts, less refunds, of the state treasury in the fiscal year immediately preceding the year in which such debt is incurred.” No such debt has been incurred under this provision since its inception.

See “SECURITY FOR THE BONDS” and “APPENDIX B – ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR FISCAL YEAR ENDED JUNE 30, 2022” herein.

Authorized Indebtedness

The following table sets forth the aggregate net principal amount of general obligation debt and guaranteed revenue debt authorized by the General Assembly of the State to be issued during the fiscal years beginning July 1, 1974 and ending June 30, 2024. These totals include new debt authorizations for FY 2024 for general obligation debt of \$702,720,000, as previously described in the section titled “AUTHORIZED INDEBTEDNESS” shown on page 11 herein. The amounts of such general obligation debt and guaranteed revenue debt actually funded (including the Bonds) and the remaining amounts authorized but unissued as of the date of issuance of the Bonds have been aggregated for presentation in the third and fourth columns of this table and labeled “Total State Debt Funded (Including the Bonds)” and “Unissued Authorized Indebtedness”. The amounts reflected in the column labeled “Total State Debt Funded (Including the Bonds)” reflect the amount of authorized general obligation debt and guaranteed revenue debt funded through the issuance of bonds, a portion of which has been funded with original issue premium upon the issuance of the bonds.

(Table shown on following page – the remainder of this page has been left blank intentionally.)

STATE OF GEORGIA AUTHORIZED INDEBTEDNESS

Purpose	General Obligation Debt Authorized	Guaranteed Revenue Debt Authorized	Total State Debt Funded (Including the Bonds)	Total Unissued Authorizations
K-12 Education	\$8,327,910,000		\$7,974,000,000	\$353,910,000
University Facilities	7,319,418,000		7,319,418,000	
Transportation	5,310,550,000	\$1,322,245,000	6,433,175,000	199,620,000 ^
Technical College System	2,482,717,000		2,476,262,000	6,455,000
Department of Corrections	1,269,850,000		1,269,850,000	
Building Authority	919,960,000		919,960,000	
Ports Authority	898,815,000		898,815,000	
Department of Natural Resources	880,370,000		876,570,000	3,800,000
Environmental Finance Authority	867,765,000	97,470,000	965,235,000	
World Congress Center Authority	842,300,000		842,300,000	
Department of Juvenile Justice	526,545,000		525,245,000	1,300,000
Health and Human Services	470,895,000		470,895,000	
Public Libraries	333,260,000		333,260,000	
Savannah-Georgia Convention Center	300,700,000		300,700,000	
Public Safety	287,800,000		287,800,000	
Bureau of Investigations	207,340,000		204,840,000	2,500,000
Secretary of State	207,050,000		205,050,000	2,000,000
Economic Development	136,565,000		136,565,000	
Department of Defense	130,385,000		130,385,000	
Department of Revenue	129,375,000		129,375,000	
Department of Agriculture	108,650,000		108,650,000	
Jekyll Island-State Park Authority	103,740,000		103,740,000	
Lake Lanier Islands Development	89,630,000		79,630,000	10,000,000
Agricultural Exposition Authority	83,305,000		83,305,000	
Department of Community Affairs	81,740,000		81,740,000	
Stone Mountain Memorial Association	81,400,000		81,400,000	
Forestry Commission	75,625,000		75,625,000	
Public Telecommunications Commission	66,445,000		66,445,000	
Department of Administrative Services	59,605,000		59,605,000	
Department of Labor	58,850,000		58,850,000	
Soil and Water Conservation Commission	55,675,000		46,700,000	8,975,000
Financing and Investment Commission	55,265,000		55,265,000	
Department of Driver Services	34,655,000		34,655,000	
Department of Veterans Service	34,245,000		34,245,000	
Vocational Rehabilitation Agency	22,805,000		22,805,000	
Department of Community Supervision	16,030,000		16,030,000	
All Other	29,605,000		29,605,000	
Total	\$32,906,840,000	\$1,419,715,000	\$33,737,995,000	\$588,560,000

^ This is a guaranteed revenue debt authorization; all other unissued amounts are general obligation debt authorizations.

Source: Georgia State Financing and Investment Commission

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Outstanding Debt

The following table sets forth the projected outstanding principal amount of indebtedness of the State upon issuance of the Bonds. (There are no general obligation or guaranteed revenue debt principal payments due between the date of this Official Statement and the end of FY 2023 on June 30, 2023.) Upon issuance of the Bonds, there will be \$388,940,000 of unissued authorized general obligation debt remaining to be issued.

Description	General Obligation	Guaranteed Revenue	Total Outstanding
Total projected debt outstanding as of June 30, 2023	\$ 9,540,395,000	\$ 386,645,000	\$ 9,927,040,000
Less debt due on July 1, 2023	434,980,000	-	434,980,000
Subtotal debt outstanding prior to issuance of the Bonds	9,105,415,000	386,645,000	9,492,060,000
Plus the Bonds	880,880,000		880,880,000
Less debt refunded by the Bonds	276,065,000		276,065,000
Projected total debt outstanding upon issuance of the Bonds	<u>\$ 9,710,230,000</u>	<u>\$ 386,645,000</u>	<u>\$ 10,096,875,000</u>

Source: Georgia State Financing and Investment Commission

In November 2010, Georgia voters approved an amendment to the State Constitution which provided that “The General Assembly may by general law authorize state governmental entities to incur debt for the purpose of entering into multiyear contracts for governmental energy efficiency or conservation improvement projects in which payments are guaranteed over the term of the contract by vendors based on the realization of specified savings or revenue gains attributable solely to the improvements....” (Ga. L. 2010, Volume One, Book One, p. 1264, 2010 Regular Session, S.R. 1231) Subsequent to the ratification of said amendment to the State Constitution, S.B. 194, passed by the General Assembly during its 2010 session and signed by the Governor on June 4, 2010, became effective January 1, 2011 (Ga. L. 2010, Volume One, Book One, commencing at p. 1091, Act No. 669, 2010 Regular Session, S.B. 194). S.B. 194 amended Title 50 of the Official Code of Georgia Annotated by adding Chapter 37, which is codified as O.C.G.A. § 50-37-1 through O.C.G.A. § 50-37-8 (the “Guaranteed Energy Savings Performance Act (“GESp Act”). The GESp Act, among other things, authorizes State governmental units to enter into guaranteed energy savings performance contracts (“EPC” or “EPCs”) for terms not to exceed twenty years. O.C.G.A. § 50-37-7(3) authorizes the Commission to establish a total multiyear guaranteed energy savings performance contract value and provided that any EPC entered into by a state entity that was not in compliance with the total contract value set by the Commission shall be void and of no effect. As of the date of this Official Statement, approximately \$80 million of Commission approved EPC contract value authority has been utilized. Per the Commission’s adopted fiscal guideline policies for EPCs and multiyear rental agreements, the Commission generally will limit the total contract value authority to an amount which will not cause the ratio for debt service to prior year receipts in the Commission’s debt management model to increase by more than one-half percent (0.50%), or exceed the established debt management planning target, when including all existing and anticipated multiyear obligations. EPCs are not general obligation debt or guaranteed revenue debt of the State and therefore are not subject to the ten percent (10%) debt limit described under “DEBT INFORMATION - Appropriations and Debt Limitations” herein.

In November 2012, Georgia voters approved an amendment to the State Constitution to authorize the General Assembly to allow certain State agencies to enter into multiyear rental agreements, without obligating present funds for the full amount of obligation the State may bear under the full term of such agreements. Subsequent to the ratification of said amendment to the State Constitution, S.B. 37, passed by the General Assembly during its 2012 session and signed by the Governor on May 2, 2012, became effective January 1, 2013 (Ga. L. 2012, Volume One, Book Two, commencing at p. 989, Act No. 717, 2012 Regular Session, S.B. 37). As amended by S.B. 37, O.C.G.A. § 50-16-41(c) authorizes the State Properties

Commission (the “SPC”) to enter into multiyear lease agreements for administrative space on behalf of state agencies for terms not to exceed twenty years. Pursuant to O.C.G.A. § 50-16-41(l) the Commission established fiscal policies regarding multiyear lease and rental agreements and, each year, the Commission adopts a resolution establishing the maximum total multiyear contract value authority for use by SPC and the Board of Regents (“BOR”) of the University System of Georgia (“USG”). Through April 2023, the SPC has entered into 125 leases utilizing approximately \$793 million of Commission approved multiyear rental agreement contract value authority. Through April 2023, the BOR has entered into four (4) leases utilizing approximately \$125.2 million of Commission approved multiyear rental agreement contract value authority.

At its December 19, 2022 meeting, the Commission approved the SPC’s request for \$80 million new multiyear rental agreement contract value for FY 2024. At its June 28, 2023 meeting the Commission approved the BOR’s request for \$10 million new multiyear rental agreement contract value authority for FY 2024. Multiyear rental agreements are not subject to the ten percent (10%) debt limitation described under “DEBT INFORMATION - Appropriations and Debt Limitations” herein.

In addition to the multiyear rental agreements described above, the State periodically acquires certain property and equipment through multiyear lease, purchase, or lease purchase contracts that are considered for accounting purposes to be capital lease or installment purchase obligations. The State also periodically leases land, office facilities, office and computer equipment, and other assets pursuant to leases that are considered for accounting purposes to be operating leases. For information regarding outstanding capital and operating leases entered into by the State, reference is made to Note 11 – “Leases” in the State’s Annual Comprehensive Financial Report for Fiscal Year Ended June 30, 2022, included herein as APPENDIX B.

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Schedule of Outstanding Debt Service

Principal and interest debt service payments are made in various months throughout the year; amounts shown in the following schedule are the maximum aggregate scheduled sinking fund payments by fiscal year for all issued and outstanding general obligation bonds and guaranteed revenue bonds as of the date of this Official Statement (note: amounts shown below do not include the net debt service effect of the Bonds).

Fiscal Year	General Obligation Bonds		Guaranteed Revenue Bonds		Total Bonds		
	Principal	Interest	Principal	Interest	Principal	Interest	Total Debt Service
2024	\$871,605,000	\$373,605,712	\$19,265,000	\$13,182,465	\$890,870,000	\$386,788,177	\$1,277,658,177
2025	832,495,000	337,453,342	0	12,700,840	832,495,000	350,154,182	1,182,649,182
2026	778,665,000	302,437,998	0	12,700,840	778,665,000	315,138,838	1,093,803,838
2027	742,845,000	270,452,208	0	12,700,840	742,845,000	283,153,048	1,025,998,048
2028	686,110,000	239,067,341	0	12,700,840	686,110,000	251,768,181	937,878,181
2029	684,905,000	209,152,480	0	12,700,840	684,905,000	221,853,320	906,758,320
2030	608,455,000	180,859,541	0	12,700,840	608,455,000	193,560,381	802,015,381
2031	578,160,000	155,714,449	4,440,000	12,663,100	582,600,000	168,377,549	750,977,549
2032	535,180,000	132,287,361	6,320,000	12,568,480	541,500,000	144,855,841	686,355,841
2033	539,315,000	109,819,266	8,725,000	12,437,438	548,040,000	122,256,704	670,296,704
2034	462,580,000	88,929,703	10,940,000	12,264,815	473,520,000	101,194,518	574,714,518
2035	419,905,000	72,191,950	13,365,000	11,970,403	433,270,000	84,162,353	517,432,353
2036	376,745,000	56,884,309	13,755,000	11,499,350	390,500,000	68,383,659	458,883,659
2037	335,875,000	43,341,718	14,305,000	10,938,150	350,180,000	54,279,868	404,459,868
2038	279,530,000	31,920,248	14,875,000	10,354,550	294,405,000	42,274,798	336,679,798
2039	283,520,000	22,485,814	15,470,000	9,747,650	298,990,000	32,233,464	331,223,464
2040	208,205,000	14,215,065	16,095,000	9,116,350	224,300,000	23,331,415	247,631,415
2041	149,535,000	8,389,278	16,740,000	8,459,650	166,275,000	16,848,928	183,123,928
2042	116,275,000	4,064,855	17,400,000	7,776,850	133,675,000	11,841,705	145,516,705
2043	50,490,000	1,049,070	18,100,000	7,066,850	68,590,000	8,115,920	76,705,920
2044			18,825,000	6,328,350	18,825,000	6,328,350	25,153,350
2045			19,575,000	5,560,350	19,575,000	5,560,350	25,135,350
2046			20,365,000	4,761,550	20,365,000	4,761,550	25,126,550
2047			21,170,000	3,930,850	21,170,000	3,930,850	25,100,850
2048			22,025,000	3,177,075	22,025,000	3,177,075	25,202,075
2049			22,680,000	2,506,500	22,680,000	2,506,500	25,186,500
2050			23,360,000	1,815,900	23,360,000	1,815,900	25,175,900
2051			24,065,000	1,104,525	24,065,000	1,104,525	25,169,525
2052			24,785,000	371,775	24,785,000	371,775	25,156,775
2053							
Total	\$9,540,395,000	\$2,654,321,708	\$386,645,000	\$255,808,015	\$9,927,040,000	\$2,910,129,723	\$12,837,169,723

Note: Total Interest and Total Debt Service amounts may not add precisely due to rounding.

Source: Georgia State Financing and Investment Commission

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Rate of Debt Retirement

Shown below are the rates of scheduled debt retirement on all outstanding general obligation bonds and guaranteed revenue bonds of the State as of June 30, 2023 (not including the Bonds).

Principal Amount Due	Amount	% of Total
In 5 Years (60 Months)	\$3,930,985,000	39.6%
In 10 Years (120 Months)	\$6,896,485,000	69.5%

Source: Georgia State Financing and Investment Commission

Market Transactions to Retire Debt

From time to time the State uses earnings on invested general obligation bond proceeds to purchase outstanding general obligation bonds in secondary market transactions with dealers; bonds so purchased are then cancelled and are no longer outstanding. The schedule below summarizes these transactions for the years indicated (note: FY 2023 is through the date of this Official Statement).

Fiscal Year	Par Value	Purchase Price ^(a)	Purchase Price as % of Par Value
2019	\$ 400,000	\$ 426,460	106.615%
2020	16,635,000	17,088,347	102.725
2021	870,000	877,473	100.859
2022	2,055,000	2,352,898	114.496
2023	59,615,000	53,630,942	89.962

^(a) Excluding Accrued Interest

Source: Georgia State Financing and Investment Commission

Debt Statistics

State Treasury Receipts

The State's compliance with its constitutional debt limitation is calculated on the basis of the State Treasury Receipts (revenue receipts less refunds); information for FY 2018 through FY 2022 is set forth in the table below. The annual percentage increase or decrease in such State Treasury Receipts is set forth in the third column of the table below. Note: For preliminary information regarding major tax category collections during FY 2023 year-to date, see the table within this APPENDIX A in "REVENUE INFORMATION" which is titled "FY 2023 Year to Date Unaudited State Revenues – Georgia Department of Revenue" herein.

Fiscal Year	State Treasury Receipts	% Change From Prior Year
2018	\$25,649,499,261	4.6%
2019	26,973,017,172	5.2
2020	26,900,038,894	-0.3
2021	30,316,588,230	12.7
2022	36,596,472,710	20.7

Source: State Accounting Office – Georgia Revenues and Reserve Report

Legal Debt Margin

The State's Constitution limits the amount of outstanding general obligation and guaranteed revenue debt such that the highest annual debt service requirement (which includes debt service for general obligation and guaranteed revenue bonds that are currently outstanding, actual highest annual debt service for the Bonds, and appropriated debt service for remaining unissued authorizations) shall not exceed 10% of prior year state treasury receipts. The highest annual debt service amounts reflected below and compared to prior year (FY 2022) state treasury receipts does not exceed the 10% State Constitutional debt limit.

State Treasury Receipts for FY 2022	\$36,596,472,710
Highest annual debt service commitments permitted by the State's Constitutional debt limitation (10% of State Treasury Receipts for FY 2022)	3,659,647,271
<hr/>	
Highest annual debt service for currently outstanding debt	\$ 1,277,658,177
Highest annual debt service for the Bonds	62,843,544
<hr/>	
Highest annual debt service for currently outstanding debt plus highest annual debt service for the Bonds	\$ 1,340,501,721
Highest annual debt service appropriations for all remaining unissued authorizations of general obligation bonds (remaining after issuance of the Bonds)	36,186,648
Remaining common reserve appropriation for unissued authorizations of guaranteed revenue debt	13,464,597
<hr/>	
Highest annual debt service commitments (currently outstanding debt plus highest annual debt service for the Bonds and any remaining authorized but unissued general obligation debt and guaranteed revenue debt)	\$ 1,390,152,966
<hr/>	
As a percent of FY 2022 State Treasury Receipts	3.80%
As a percent of FY 2023 Projected State Treasury Receipts of \$32,214,781,516	4.32%
As a percent of FY 2024 Projected State Treasury Receipts of \$32,436,686,850	4.29%

Sources: Georgia State Financing and Investment Commission; State Accounting Office; Governor's Office of Planning and Budget

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Assessed Valuation
(Real Estate and Personal Property)

Article VII, Section I, Paragraph II (a) of the State Constitution provides: “The annual levy of state ad valorem taxes on tangible property for all purposes, except for defending the state in an emergency, shall not exceed one-fourth mill on each dollar of the assessed value of the property.”

The State last imposed a tax levy under this provision in 2015, although occasionally payments will be received as appraisal and assessment appeals and court cases are resolved with taxes owed to the State or a refund owed by the State to a successful appellant or litigant.

The assessed valuation of real and personal property located in the State, its estimated actual value (“EAV”), and the assessed value as a percentage of the EAV are set forth in the table below.

Year	Assessed Valuation	Estimated Actual Value	Assessed as a % of EAV
2018	\$422,873,392,201	\$1,092,978,527,271	38.7 %
2019	450,510,046,035	1,162,006,824,954	38.8
2020	477,141,297,253	1,237,720,615,441	38.6
2021	498,660,295,294	1,341,205,743,125	37.2
2022 ^a	583,912,720,729	1,629,675,469,521	35.8

^a Note: Amounts for 2022 are preliminary and certain amounts have not been approved by the State Board of Equalization as of the date of this Official Statement. Amounts as shown above are subject to further changes until November 15, 2023, when they are scheduled to be finalized, with further revisions subject to any ongoing appeals at that time.

Source: State of Georgia Department of Audits and Accounts, Sales Ratio Division

Debt Ratios

The debt ratios set forth below in this table are based on the Assessed Valuation set forth in the table above and the following key statistics:

Projected Total State Debt Outstanding Upon Issuance of the Bonds (see “Outstanding Debt” herein)	\$10,096,875,000
2022 Population Estimate ⁽¹⁾	10,912,876
2022 Total Personal Income Estimate ⁽²⁾	\$629,936,000,000
Debt per Capita	\$925
Debt to Personal Income	1.60%
Debt to Assessed Valuation (See “ ^a Note” in the table above.)	1.73%
Debt to Estimated Actual Value (See “ ^a Note” in the table above.)	0.62%

⁽¹⁾ As of July 1, 2022, U.S. Department of Commerce, Bureau of the Census

⁽²⁾ U.S. Department of Commerce, Bureau of Economic Analysis – Calendar Year 2022

Source: Georgia State Financing and Investment Commission

REVENUE INFORMATION

Fiscal Policy

Under Georgia law, the Governor is the State's Chief Executive and ex officio Director of the Budget. The Governor is assisted in financial management by the Director of the Governor's Office of Planning and Budget ("OPB"), who also serves as the Chief Financial Officer for the State. The State Constitution assigns responsibility for revenue estimates to the Governor. The Governor is aided in this determination by revenue projections developed by the State Economist. The State Economist utilizes various sources of information and other forecasts of key U.S. and Georgia economic data when developing his forecasts. The State Economist's forecasts then are compared to publicly available forecasts such as those produced by the Georgia State University Economic Forecasting Center, and to consensus forecasts of the U.S. economy. The Governor also appoints a Council of Economic Advisors separate from the State Economist. The Council of Economic Advisors is comprised of economists and business executives from public and private entities who meet at the call of the Governor to provide independent economic and revenue forecasts on the current and future fiscal years.

Budgetary Controls and Budget Process

The State Constitution requires the State to adopt a balanced budget. The State Constitution assigns responsibility for revenue estimates to the Governor, provides that no money may be drawn from the State Treasury except for appropriations made by law, and requires that the General Assembly annually appropriate state and federal funds necessary to operate all of the various departments and agencies of State government. It further provides that the general appropriations bill embrace only appropriations that were fixed by previous laws; the ordinary expenses of the executive, legislative, and judicial departments of State government; payment of the public debt and the interest thereon; and, support of the public institutions and educational interests of the State.

Each year, the General Assembly routinely passes and the Governor signs two separate appropriations acts - the "amended" or "supplementary" current fiscal year appropriations act (to adjust the current fiscal year to account for changes in school enrollment, changes in estimated revenues, and to provide for other unanticipated needs), and the general appropriations act for the upcoming fiscal year (FY 2024 in this case), which must be adopted prior to the start of the upcoming fiscal year. The Governor has the authority to call a special session of the General Assembly for the purpose of amending an appropriations act or to address other critical fiscal issues which need to be addressed prior to the next upcoming regular session of the General Assembly. The regular session of the legislature begins the second Monday in January each year. Should it be necessary, one or more special legislative sessions can be called by the Governor prior to the meeting of the General Assembly for the regular session to address any budgetary or revenue matters, or other legislative priorities.

Cashflow Management

Before money can be disbursed pursuant to an appropriation, it must be allotted (administratively allocated and approved for expenditure). Allotments are provided to State agencies and other budget units by issuance of warrants by OPB. A warrant is the approval of funding a portion of the appropriated amount to a budget unit such that the budget unit has the funding available to expend in accordance with an appropriation. The Office of the State Treasurer ("OST") funds warrants against the allotments as allotment draw requests are presented to it by the various State budget units and monitors approved, but undrawn allotment balances. Undrawn allotment balances include funding for expenditures associated with contracts resulting in some carry-forwards from the previous fiscal year. Allotments tend to be paid out gradually;

however, there is a risk that, should there be a sudden increase in requests and/or amounts by budget units for previously allotted funds, the payment of those allotments could strain the State's cash resources. OPB has the authority to withhold undrawn allotments prior to such allotments being funded by the OST, if necessary, to manage state expenditures to available revenues, or to maintain liquidity. Also, during the course of a fiscal year, if it appears that revenues have fallen below the amounts originally anticipated, OPB can take steps to reduce State expenditures by requiring budget units to reserve appropriations or, through coordination with State agencies and other budget units, can delay approval of allotments and rescind prior allotments, if need be. OPB also may rescind previously approved allotments. In addition, the Governor can reduce the revenue estimate for a fiscal year and recommend that the legislature amend the current budget to reflect lowered revenue estimates.

Treasury continually monitors cash balances available to fund appropriation allotments as they are presented for payment. If necessary, the State may take steps to ensure liquidity which could include managing the timing of allotments for appropriations and tax refunds as permitted by state law, withholding appropriation allotments, or rescinding appropriation allotments. Although it has not used other measures to maintain sufficient liquidity, the State has other legally authorized options available to enable it to access liquidity in more extraordinary circumstances, including securing a bank line of credit, issuing short-term debt, transacting reverse repurchase agreements, or internal borrowing. Under current State law, the amount that could be drawn on an external line of credit is limited to one percent (1%) of the prior year's receipts and any such borrowing must be repaid within the same fiscal year it was incurred.

Revenue Shortfall Reserve

With respect to the revenue shortfall reserve and the mid-year adjustment reserve, O.C.G.A. § 45-12-93 provides in relevant part:

- (a) There shall be a reserve of state funds known as the "Revenue Shortfall Reserve."
- (b) The amount of all surplus in state funds existing as of the end of each fiscal year shall be reserved and added to the Revenue Shortfall Reserve. Funds in the Revenue Shortfall Reserve shall carry forward from fiscal year to fiscal year, without reverting to the general fund at the end of a fiscal year. The Revenue Shortfall Reserve shall be maintained, accumulated, appropriated, and otherwise disbursed only as provided in this Code section.
- (c) For each existing fiscal year, the General Assembly may appropriate from the Revenue Shortfall Reserve an amount up to one percent (1%) of the net revenue collections of the preceding fiscal year for funding increased K-12 needs.
- (d) The Governor may release for appropriation by the General Assembly a stated amount from funds in the Revenue Shortfall Reserve that are in excess of four percent (4%) of the net revenue of the preceding fiscal year.
- (e) As of the end of each fiscal year, an amount shall be released from the Revenue Shortfall Reserve to the general fund to cover any deficit by which total expenditures and contractual obligations of state funds authorized by appropriation exceed net revenue and other amounts in state funds made available for appropriation.
- (f) The Revenue Shortfall Reserve shall not exceed fifteen percent (15%) of the previous fiscal year's net revenue for any given fiscal year.

If the Revenue Shortfall Reserve is fully funded at fifteen percent of the previous fiscal year's net revenue, then any additional excess net revenue or agency surplus will be reflected as undesignated, unreserved surplus. Such a surplus would be available to be used first for any future revenue shortfalls prior to the use of the Revenue Shortfall Reserve. In FY 2021 the 15% legal limit for the Revenue Shortfall Reserve was met and the receipts in excess of the 15% limit were reported as unreserved, undesignated surplus. As of June 30, 2022, the balance of the Revenue Shortfall Reserve was \$5,240,228,297 and the balance of the unreserved, undesignated surplus was \$6,978,505,963. The Governor also has the authority to recognize any portion of undesignated, unreserved surplus funds in his revenue estimate for either the amended or general appropriations act as available funds for spending purposes.

The following tables set forth certain information regarding the State's Revenue Shortfall Reserve for the fiscal years shown.

Total State General Funds and Revenue Shortfall Reserve (\$ in millions)				
Fiscal Year	Total State General Funds	Revenue Shortfall Reserve ⁽¹⁾		
		Total Reserves	Uses of Reserves ⁽²⁾	Net
2018	\$24,32	\$2,800	(\$243)	\$2,557
2019	25,57	3,063	(256)	2,808
2020	25,47	2,959	(255)	2,705
2021	28,59	4,289	(286)	4,289 ^
2022	34,93	5,240	(349)	5,240 ^

⁽¹⁾ The amount by which the total Revenue Shortfall Reserve exceeds four percent (4%) of the net revenue collections (referred to as "Total State General Funds" above) of the preceding fiscal year may be released by the Governor for appropriation by the General Assembly. For the fiscal years shown above, no funds in addition to the one percent (1%) for funding increased educational needs (see (2) below) were released from the Revenue Shortfall Reserve by the Governor.

⁽²⁾ Up to one percent (1%) of the net revenue collections (referred to as "Total State General Funds" above) of the preceding fiscal year may be used for funding increased educational (K-12) needs. Such amounts for the fiscal years shown above were appropriated in the immediate subsequent fiscal year for this purpose (see the tables on pages A-23 and A-24 herein).

^ Due to the availability of unreserved, undesignated surplus at the end of the fiscal year, the funds used for the 1% midterm adjustment for K-12 needs will be replenished from the unreserved, undesignated surplus and thus will not reduce the overall balance of the Revenue Shortfall Reserve.

Note: Amounts may not add precisely due to rounding.

Source: State Accounting Office

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Balances as of June 30, 2022

Adjusted Net FY 2021 Revenue Shortfall Reserve Balance	\$4,288,774,541
Excess of FY 2022 Total Current Year State Treasury Receipts and Agency Surplus Returned Over Current Year Appropriation/Other Deductions	7,929,959,719
Sub-Total	12,218,734,260
Less: Maximum Revenue Shortfall Reserve – 15% of State General Fund Receipts (Net Revenue Collections)	5,240,228,297
Unreserved, Undesignated Surplus as of June 30, 2022	\$6,978,505,963

Note: Amounts may not add precisely due to rounding.

Source: State Accounting Office

FY 2021 and FY 2022 actual revenues were substantially above estimated revenues used when drafting the appropriations act due to economic uncertainty related to the COVID-19 pandemic. The higher than anticipated “Excess Receipts” in FY 2021 and FY 2022 exceeded the maximum Revenue Shortfall Reserve, contributing to the unreserved, undesignated surplus as shown above.

Changes to Georgia’s Tax Code

2023 General Assembly Session. The General Assembly took only minor actions on the tax code in the 2023 general session. The General Assembly passed bills to speed up an expansion of the standard exemptions and deductions for non-itemizing tax filers, broadened a tax credit for rural physicians to include more types of health care providers while also capping the total amount of credits available, and passed a new tax on digital download products. Because the tax on digital downloads raises revenues and because the speeding up of the larger exemptions was partially offset by shrinking the exemption for itemizers that would have gone into effect under HB 1437 passed during the 2022 session, the overall impact of these tax code changes is expected to be quite small. On net, the fiscal bills passed during the 2023 session are only expected to lower annual state revenues by \$20 million in FY 2024 and \$38 million in FY 2025.

In addition (similar to action taken during its 2022 regular session), as a result of the unreserved, undesignated surplus of almost \$7.0 billion for FY 2022, the General Assembly passed, and the Governor signed into law, a one-time tax refund for all Georgia taxpayers who filed income taxes for both 2021 and 2022. The refund amounts are up to \$250 for single filers, \$375 for heads of household, and \$500 for married filing jointly, but will not exceed income taxes actually paid. These refunds are expected to total approximately \$1 billion with the majority of these refunds expected to be paid in FY 2023 from the unreserved, undesignated surplus carried forward from FY 2022 and into FY 2023.

2022 General Assembly Session. A number of significant actions were taken in regard to taxes during the 2022 general session of the General Assembly – actions include: refunds and tax suspensions, tax credit or exemption changes, and a major change in the State’s personal income tax code.

First, as a result of the unreserved, undesignated surplus of over \$2.0 billion for FY 2021, during its 2022 regular session the General Assembly passed, and the Governor signed into law, a one-time tax refund for all Georgia taxpayers who filed income taxes for both 2020 and 2021. The refund amounts were up to \$250 for single filers, \$375 for heads of household, and \$500 for married filing jointly, but were not to

exceed income taxes actually paid. These refunds totaled approximately \$904.8 million in FY 2022 and were paid from the unreserved, undesignated surplus carried forward from FY 2021 into FY 2022.

Second, the General Assembly passed and the Governor signed into law a suspension of State taxes on purchases of motor fuel and diesel fuel (the “suspension”) for the period extending from 5:00PM EDT March 18, 2022 through May 31, 2022. Subsequent actions extended the suspension through December 11, 2022. On a fiscal year basis, the impact was approximately \$372 million for FY 2022 and is projected to be approximately \$1.3 billion for FY 2023. While this suspension impacted overall general fund collections, it did not negatively impact appropriations to the Georgia Department of Transportation for FY 2022 and FY 2023, as appropriations already had been enacted at the time the tax initially was suspended. It currently is expected the foregone revenues from the suspension with respect to FY 2022 and FY 2023 was or will be replaced from revenue surpluses or existing undesignated, unreserved surplus.

Third, the General Assembly passed an assortment of special exclusions and new or expanded tax credits; the three items with the largest impact include HB 1064 - an exclusion from income taxes of military retirement payments, HB 1291 - an extension to an existing exclusion for high tech data center equipment purchases, and SB 361 - a new tax credit for contributions to law enforcement-related charities. These three changes are anticipated to result in approximate reduced future annual income tax collections by the State, respectively, of \$60 million, \$80 million, and \$75 million. In aggregate, all of the tax changes described above, and which were signed into law by the Governor (as Act 641, Act 842, and Act 856, respectively) along with several others also signed into law by the Governor which will have much smaller impacts upon State tax collections, are expected to result in approximate reduced future annual income tax collections between \$250 million and \$300 million beginning with FY 2023 collections.

The most significant income tax legislation passed by the General Assembly and signed into law by the Governor was a State personal income tax cut and reform bill (HB 1437). This legislation, which will go into effect on January 1, 2024, will convert the State’s current progressive rates personal income tax system into a single tax rate (flat tax) at all levels of taxable income with expanded personal exemptions which will result in net tax reductions going forward. The flat tax system will begin calendar year 2024 with an income tax rate of 5.49% (as compared to the current system which has tax rates ranging from 1% to 5.75%) and then decline by 0.10% each year beginning with calendar year 2025 and continuing through 2029, provided certain State revenue thresholds are met by December 1, preceding each year of the scheduled decreases until the rate is 4.99%. Personal exemptions also will be revised effective calendar year 2024 with further changes (increases in the amount of exemptions) in calendar years 2026, 2028, and 2030; these changes are not dependent upon any thresholds for revenue forecasts or actual amount of collections.

The conditions which must be met prior to any annual income tax rate reduction after the first rate cut on January 1, 2024 to go into effect are: (1) the Governor’s revenue forecast for the upcoming fiscal year is at least 3% above the revised revenue forecast for the then current year’s amended budget; (2) revenue is forecasted to exceed the highest amount collected in the immediately preceding five State fiscal years (this condition was revised from five years to three years during the 2023 legislative session); and (3) the revenue shortfall reserve contains at least as much as the 0.10% decrease would be projected to reduce State tax collections. Current projections are a 0.10% reduction in the tax rate would reduce State revenues about \$260 million per year; these thresholds may be difficult to meet each year. In the event the thresholds are not met in any year, the scheduled rate reduction will be delayed by one year. The table on the following page shows the current projections of foregone revenue from the scheduled reductions versus if the current tax system had stayed in effect, under the best-case of the thresholds always being met and the worst-case scenario of the thresholds never being met.

Fiscal Year	Projected Fiscal Impact of HB 1437		Projected Fiscal Impact Due to 2023 Legislative Changes	
	(\$ millions)		(\$ millions)	
	Thresholds Always Met	Thresholds Never Met	Thresholds Always Met	Thresholds Never Met
2024	\$ -426	\$ -426	\$ -489	\$ -489
2025	-1,160	-1,064	-1,316	-1,316
2026	-1,522	-1,160	-1,522	-1,368
2027	-1,925	-1,288	-1,925	-1,420
2028	-2,337	-1,401	-2,337	-1,491
2029	-2,700	-1,567	-2,700	-1,565
2030	-2,880	-1,701	-2,880	-1,640
2031	-3,110	-1,879	-3,110	-1,722

The State expects to compensate for these revenue losses through a combination of normal economic growth and by finding additional efficiencies in State government service delivery. Management of the impact upon the budgeting process will be helped in that Georgia will have three fiscal years to prepare for the full impact of these tax cuts and also that the amount of revenue foregone is roughly equal to one year's normal revenue growth (in the triggers never met scenario). Thus, while this law will result in an increased emphasis upon the management of State expenditures, the State expects it will be able to meet the challenge by continuing its long-standing practice of conservative budgeting, increasing efficiencies in the delivery of State services, and continued strong financial management of public funds.

HB 1437 also provides that on or before May 1, 2023, the House Ways and Means Committee and the Senate Committee on Finance shall jointly undertake a thorough review of any and all State income tax credits, deductions and exemptions and not later than December 1, 2023 submit a report of their findings and recommendations to the presiding officers of their respective chambers. HB 1437 further provides that HB 918 which was passed during the General Assembly's 2018 regular session and signed into law by the Governor (see the fourth succeeding paragraph for a description of HB 918, as passed), was repealed in part and revised in part. HB 1437 repealed those parts of HB 918 which established the personal income tax schedule and a future cut in the top income tax rate with respect to the personal income tax and replaced them with the schedule described in the third preceding paragraph above, while leaving in place the current provisions regarding corporate income taxation as established by HB 918. HB 1437 also left in place all the provisions of HB 918 with respect to income tax return filers' amended/revised returns and settlements resulting from audited returns for returns filed for years through and including 2023.

Prior General Assembly Sessions. During its 2021 legislative session the General Assembly passed several bills that were signed into law by the Governor which amended Georgia's income tax code. In aggregate, these changes were projected by the State's Fiscal Economist to reduce Georgia's general fund revenues by an estimated \$170 to \$200 million in FY 2022 with smaller effects of about \$150 million per year in reduced revenue for subsequent fiscal years. HB 593, an expansion of the standard deduction for personal income taxpayers, was effective beginning with taxes filed for the 2022 calendar year and was estimated to reduce future state fiscal years' general fund revenues by \$141 million on a full fiscal year basis, rising slowly by about \$1 to \$2 million per year with population growth. HB 114, which expanded the income tax credits available to families who adopt children from foster care, was expected to reduce general fund revenues by less than \$1 million in FY 2022, increasing incrementally each year to an

estimated \$1.6 million for FY 2026. SB 6, which contained a variety of tax exemptions and tax credits, including the manufacturing of medical and pharmaceutical equipment, high-impact aerospace defense projects, Class III railroad maintenance, projects of regional significance, fine arts ticket sales, concrete manufacturing, boat retrofitting projects, rehabilitation of historic structures, retail business headquarters, and high-tech equipment purchases, was estimated to reduce State revenues by \$9 to \$18 million in FY 2022 and \$8 to \$22 million in FY 2023. The provisions with respect to aerospace, provided businesses in Georgia are awarded any such contracts, were expected to reduce potential future State revenues by an estimated \$30 million by FY 2026. HB 63 changed the way the Title Ad Valorem Tax (“TAVT”) on car sales is collected on leased cars and was expected to reduce annual revenues by about \$3 million. Finally, HB 317 changed the definition of innkeeper to include marketplace facilitators and thus requires the collection of hotel and motel taxes on short-term rentals through websites such as Airbnb. HB 317 was expected to add an estimated \$17 million in revenue in FY 2022, \$20 million in FY 2023, and growing incrementally thereafter. The FY 2022 and adopted FY 2023 projected revenues were sufficiently conservative to absorb these tax adjustments with no spending cuts required to offset the projected revenue losses from the changes.

During its 2020 legislative session, the General Assembly passed limited legislation which made changes to Georgia’s tax code. The most significant fiscal bill passed in the 2020 session was a marketplace facilitator tax law, clarifying how internet-based marketplace facilitators must collect and remit sales taxes. This bill was signed into law by the Governor and went into effect on April 1, 2020. Based on sales taxes collected since the effective date, it appears this law has resulted in an increase in State sales tax collections on the order of \$300 million per year; however, the impact of COVID-19 upon Georgia’s economy and State revenues makes the analysis significantly more difficult, and less precise, than normally would be the case.

During its 2019 legislative session, the General Assembly passed several bills that were signed into law by the Governor which adjusted Georgia’s tax code. These bills included adjusting thresholds for economic nexus, adjustments to job tax credits, and adjustments to the TAVT. These bills were expected to reduce the State’s general fund revenues in aggregate by about \$8.7 million in FY 2020, \$59.3 million in FY 2021, and increasing at approximately the rate of inflation in subsequent years.

During its 2018 legislative session, the General Assembly passed several bills to amend Georgia’s income tax code which were signed into law by the Governor. In particular, the General Assembly passed and the Governor signed into law House Bill 918 (“HB 918”) to align Georgia’s income tax code with the federal tax code after passage by Congress of the Tax Cut and Jobs Act (“TCJA”), and to adjust Georgia’s tax structure in response to expected revenue changes from those changes. The TCJA essentially expanded the federal tax base for individual and corporate income taxpayers while lowering federal income tax rates. Simply conforming Georgia’s income tax code to the federal tax base changes would have resulted in significant increases in income tax revenues to Georgia. HB 918 established and initiated a three-step process to adjust Georgia’s income tax structure. First, effective January 1, 2018, the standard deduction for all individual filers was doubled. Second, effective January 1, 2019, the top tax rate for individual and corporate taxpayers was reduced from 6.0% to 5.75%. Third, there was to have been an additional 0.25% reduction of the top tax rate from 5.75% to 5.50% effective January 1, 2020; however, because the rate decrease from 5.75% to 5.50% had been projected to result in a decrease of approximately \$600 million per year of State income tax collections from FY 2021 forward, the Governor did not include that rate reduction in his revenue estimates presented to the General Assembly in January 2020 and the General Assembly did not adopt the necessary resolution to reduce the top tax rate during its 2020 legislative session, meaning the maximum tax rate remained at 5.75%. HB 918 also provided that these changes to Georgia’s income tax code sunset on December 31, 2025, concurrent with the sunset of the TCJA’s changes to the federal tax code.

Prior to the changes included in HB 918 described above, Georgia's income tax structure had remained unchanged since 1937, although an amendment to the State Constitution related to State income taxes which became effective on January 1, 2015 effectively established the maximum marginal rate of income tax at six percent (6%). As shown in the "Georgia Revenues Actual FY 2018 – FY 2022" table in the following "Fiscal Performance" section, during the fiscal year preceding HB 918 (FY 2018), combined individual income taxes and corporate income taxes accounted for approximately 49.3% of total State Treasury Receipts. For the four completed fiscal years since HB 918 became effective (FY 2019, FY 2020, FY 2021, and FY 2022), combined individual income taxes and corporate income taxes have accounted for approximately 52.9% of total State Treasury Receipts.

Fiscal Performance

FY 2023 Preliminary Year-to-Date Results. Fiscal year 2023 revenue collections began ahead of forecasts on the strength of continued high corporate income tax estimated payments and high personal income tax withholding as workers received large raises due to the high inflation. The tax filing season that began in April 2023 showed some early signs of economic weakness in tax collections along with high refund requests from early individual tax filers. These refund requests are likely the result of the lack of many capital gains profits in calendar year 2022 and double withholding by individuals who derive income from pass-through entities (this is Georgia's first year with the pass-through entity tax election option, allowing small business owners to choose to pay income tax as individuals or at the entity level (thus avoiding the federal SALT deduction cap from the Tax Cut and Jobs Act)). Many states have experienced the same phenomenon; the State anticipated and planned for this event in developing the revenue estimate for the amended FY 2023 budget. Thus, while through May, Georgia revenues were running 0.2% ahead of pace from last fiscal year, the fiscal year 2023 tax collections through June are currently expected to end with a budget surplus and exceed the State's aggregate revenue estimate for FY 2023, albeit one considerably smaller than the fiscal year 2022 surplus.

As of May 31, 2023, FY 2023 tax collections by the Georgia Department of Revenue for the first eleven months of the fiscal year for personal income tax, corporate income tax, and net sales and use taxes totaled approximately \$15.7 billion, \$3.4 billion, and \$8.3 billion, respectively. The motor fuel tax suspension which began in mid-March 2022 and ended December 11, 2022 is reflected in the FY 2023 motor fuel tax collections of approximately \$645.7 million. For additional information, more detailed information regarding the revenues cited above, see the table titled "FY 2023 Year to Date Unaudited State Revenues - Georgia Department of Revenue" on page A-27 herein.

FY 2022 Results. Georgia, along with many other states, set records for state revenue collections in fiscal year 2022. Boosted by a deluge of capital gains taxes, FY 2022 total state revenue reached an all-time high of \$36.6 billion, an increase of 20.7% over FY 2021. Even though the Governor increased his revenue estimate by over \$2.8 billion in the mid-year amended budget, Georgia still ended the fiscal year with a budget surplus of over \$6 billion. As reflected in the following paragraph, all major tax types - personal income tax, corporate income tax, and sales tax - set records. This has given the State the flexibility to prefund \$346.5 million in general obligation debt service for fiscal year 2023, to fund over \$1 billion for capital projects authorized in the FY 2022 amended appropriations bill with cash, to issue special tax refunds to Georgia taxpayers, and to increase revenue shortfall reserve funds to an all-time high.

Personal income tax collections in FY 2022 were \$18.3 billion, an increase of 28.6% compared to FY 2021. Corporate income taxes totaled \$2.5 billion in FY 2022, an increase of 43.4% compared to FY 2021. Net sales taxes were \$8.3 billion for FY 2022, which was an increase of 19.7% over FY 2021. Smaller tax revenue categories also were strong with \$799 million in title taxes on car sales and \$189

million in state hotel/motel taxes as consumers spent money saved up during the pandemic. Total net taxes for FY 2022 were \$33.0 billion, which was a 23.1% increase over FY 2021.

Revenue Shortfall Reserve. Georgia's net Revenue Shortfall Reserve ("RSR") increased to approximately \$5.2 billion at the end of FY 2022 from approximately \$4.3 billion at the end of FY 2021. While O.C.G.A. § 45-12-93(c) permits the State to use (up to) one percent (1%) of the net revenue collections of the preceding fiscal year for funding increased educational (K-12) needs in a current fiscal year amended budget (as has been the practice for many preceding fiscal years, including the FY 2023 amended budget), the State's undesignated, unreserved surplus carried over into both FY 2022 and FY 2023 was large enough to replace this usage in the RSR, resulting in no overall reduction in the RSR (see the preceding section of this Official Statement titled "REVENUE INFORMATION - Revenue Shortfall Reserve"). The increase in the net RSR balance was driven by an extraordinary increase in State Treasury Receipts during FY 2021 and FY 2022 as the State's economy recovered from the short, but very deep COVID-19 recession, as well as significant funding received from the federal government to assist in paying for the expenses incurred by the State in its effort to fight the spread of the COVID-19 virus and mitigation and recovery efforts.

Current Economic Indicators. The economy in Georgia at the end of 2022 can be characterized as one that completed recovery from the pandemic and grew strongly, despite high inflation and other national and international headwinds. Georgia set record highs for total employment, wages and salaries of its workers, and state tax revenue for the fiscal year that ended in June 2022, while also setting a record low for the unemployment rate. Consumer spending was strong, helped both by inflation and untangling of worldwide supply chains. Overall, Georgia's economy in 2022 was strong and presently shows signs of being able to resist any significant slowdown brought on by the Federal Reserve's current policy of raising interest rates to return inflation back to normal.

The major economic highlight of calendar year 2022 was the strength in the Georgia labor force. Total employment grew and jobs moved toward higher paying sectors. Combined with higher-than-normal raises due to the high inflation, according to the Georgia Departments of Revenue and Labor wages and salaries earned in Georgia (as measured by income tax withholding) grew at roughly 10% in 2022 while the number of people with jobs grew by 3.9% from November 2021 through November of 2022. This strong labor market for workers has seen jobs grow particularly in the professional services, information technology, trade, transportation, and warehousing, and financial sectors. The record low unemployment rate of 2.8% experienced in the summer and early fall of 2022 has left many service sector employers still struggling to find workers, but conditions in that regard appear to be improving somewhat more recently. February 2023 reflected a small uptick in unemployment as calendar year 2023 began with an easing in labor market conditions, with little net job growth.

The labor market strength combined with the historically high savings remaining from the pandemic lockdown phase and the federal stimulus checks of 2020 and 2021 have led to a very strong consumer sector in Georgia, which is reflected in its sales tax collections. While the excess savings families built up in the first year of the pandemic have declined, Georgia consumers are still sitting on over \$40 billion more than would have been expected, with those extra checking and savings account balances still present among households of all income levels. This strong continuation of consumer spending and remaining excess savings suggest that Georgia families are well situated to weather any economic slowdown that may occur in 2023.

Georgia has also continued its strong history of new investments in manufacturing facilities and office jobs as evidenced in its continued #1 ranking by certain industry publications as the best state to do

business in and the long list of job and investment announcements by the State for projects that will produce several hundred jobs or more in one location. The first six months of fiscal year 2023 have seen job announcements and expected investments in new facilities both running ahead of fiscal year 2022's record-breaking pace. In the first half of fiscal year 2023 companies have announced plans to invest over \$13 billion in 218 projects in Georgia, creating 17,500 jobs. Further, in a sign of the well-balanced growth Georgia is seeing, these announcements have seen 85% of new jobs and 92% of new investment planned for areas outside the 10-county central area of metro Atlanta. This geographic dispersion of jobs and new investments means that the State economy is growing statewide, not just in its largest urban hub and should mean strong income gains in smaller metros and rural areas around the state in the future.

Continued easing of limitations on supply chains, businesses not wanting to terminate employees, and the remaining excess savings held by American consumers, suggest that any economic slowdown should be more moderate than some commentators are predicting. Further, Georgia's position as a logistics hub (airport, port, and interstate) and Georgia's very diverse economy should allow Georgia to weather any storm better than the nation as a whole. Thus, while 2023 is unlikely to see growth equal to that experienced in 2021 or 2022, Georgia's economy is currently expected to remain strong even if slightly weaker than it was in 2022.

Amended FY 2023 Budget. The General Assembly convened for its annual legislative session in January 2023 to consider the Amended FY 2023 ("AFY 2023") budget, the FY 2024 budget, and other legislative matters. The AFY 2023 budget was passed by the General Assembly on March 6, 2023 and signed in to law by the Governor on March 10, 2023.

The AFY 2023 budget added \$2.0 billion in general fund spending over the original enacted FY 2023 budget. The additional spending capacity was the result of better than projected revenues in Fiscal Year 2022 and strong revenue performance through the first half of FY 2023. However, the AFY 2023 revenue estimate still assumes a 12.3% general fund revenue decline over FY 2022 due to one-time capital gains revenues received in FY 2022 that are not expected to be sustained in FY 2023. No additional funds were appropriated from unreserved, undesignated fund balances for expenditure and the budget is structurally balanced. The AFY 2023 budget prioritized one-time tax relief opportunities to provide citizens with economic relief in a high inflationary environment and investing in health care across a wide array of plans and programs to mitigate rising costs on patients. The budget also included one-time investments in economic development and infrastructure opportunities that would facilitate future year savings or additional economic activity. Changes to the AFY 2023 budget over the original FY 2023 base include:

- \$2 Billion in tax relief for Georgians, including:
 - \$1.1 billion to suspend the motor fuel tax between July 1 - December 11, to be funded through anticipated other general fund revenue growth
 - \$950 million for Homeowner Tax Relief Grants to provide an average of \$500 in property tax relief for homeowners
- Prioritizing Health Care for all Georgians:
 - \$428 million for K-12 employer contributions for the State Health Benefit Plan to support the Teachers' Plan
 - \$50 million for the State Health Benefit Plan on behalf of non-certificated employees
 - \$241 million for Medicaid enrollment growth offset by \$506 million in FMAP savings from the public health emergency
 - \$92 million for the state reinsurance program to reduce insurance premiums statewide

- Economic Development and Infrastructure Investments:
 - \$166.7 million for the Regional Economic Business Assistance program
 - \$73.2 million for the Quick Start program to support the electric vehicle industry
 - \$115.7 million for school security grants of \$50,000 per school
 - \$66.5 million for maintenance and security capital expenses for Department of Corrections
 - \$35 million to establish a Rural Workforce Housing Fund
 - \$20 million for demolition of unoccupied state facilities
 - \$34.5 million for a statewide public safety radio network

FY 2024 Budget. The FY 2024 budget revenue estimate assumes tax growth of 1.1% and total State General Fund revenue growth of four-tenths of one percent (0.4%) compared to the AFY 2023 budget estimate. The FY 2024 budget provides for a \$2.1 billion general fund increase compared to the original adopted FY 2023 base budget, does not include the use of any one-time reserve or undesignated surplus funds, and is structurally balanced. As in the AFY 2023 budget, the FY 2024 budget prioritizes funding for health care across both public and private insurance plans and also makes substantial additional investments in recruiting and retaining state employees and Pre-K-12 teachers.

The FY 2024 budget provides \$840 million through the Quality Basic Education funding formula to annualize the AFY 2023 per member per month employer contribution increases for teachers for the State Health Benefit Plan. The bill also authorizes a two-year phase in of the increased contributions for non-certificated employees funding by local education authorities. Once fully implemented, the increases will provide more than \$1 billion in additional revenue to SHBP. The budget also includes \$17.1 million for employer premium increases for the Board of Regents employee health plan. The budgeted increases in employer premiums for both SHBP and the Board of Regents Plan will mitigate the need for employee premium increases to meet future estimated plan expenses.

The FY 2024 budget also anticipates changes to enrollment and plan expense for the State's Medicaid and PeachCare for Kids program as a result of the end of the federal public health emergency (PHE) and phase down of the emergency FMAP contribution across the first half of FY 2024. The budget provides \$237.6 million for Medicaid and PeachCare for Kids for expense and enrollment growth. The budget also includes \$11 million for additional Medicaid eligibility staffing to process Medicaid redeterminations to ensure the state complies with federal deadlines on redeterminations following the end of the PHE. The State will also implement the first year of the Georgia Pathways to Coverage program to expand eligibility for Medicaid to up to 100% of the federal poverty level for individuals meeting certain work or educational enrollment requirements, and the FY 2024 budget includes \$52.2 million for anticipated enrollment and expense for the program.

The FY 2024 budget also provides an additional \$46 million for the state's reinsurance program with the goal of increasing the number of health insurance carriers in the individual marketplace and lowering premiums for individuals. Since the Patients First Act was signed in 2019, Georgia has experienced a 250% increase in the number of health insurance carriers across the state in the individual marketplace and has double enrollment to more than 700 thousand Georgians. Additionally, the reinsurance program has reduced plan premiums for individuals by an average of 12% across the state for Plan Year 2023 compared to what they would have been without the program, but it has been particularly effective in increasing competition and lowering costs in rural areas where the reinsurance program has reduced premiums from 25% to over 40% compared to what they would have been without the program.

Finally, the FY 2024 budget continues making structural pay investments in the state's workforce and in local education authorities by adding more than \$564 million for a \$2,000 cost-of-living adjustment for state employees, certificated employees of K-12 schools, and pre-kindergarten teachers and assistant

teachers of the state's lottery funded Pre-K programs. The budget also included an additional \$26.5 million to provide targeted additional salary increases of \$2,000 - \$4,000 for certain law enforcement and investigative positions across state agencies. These salary enhancements will allow the State to remain competitive in recruiting and retaining talent within the state workforce and local schools,

Budget instructions for the Amended FY 2024 budget and the FY 2025 budget will be issued in July 2023. At that time, initial planning estimates for the Amended FY 2024 budget and the FY 2025 budget will be developed for the Governor's consideration. Those estimates will incorporate a revised outlook based on any legislation passed during the 2023 session of the General Assembly that may impact State revenues and the most recent economic data and projections. In addition, these estimates will factor in FY 2023 actual revenue collections (preliminary, unaudited) as a new baseline for estimating future revenues.

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Georgia Revenues - Actual FY 2018 – FY 2022

The following table sets forth actual budget-based State revenues available for appropriation. For preliminary information regarding major tax category and other significant Department of Revenue collections during FY 2023, see the subsequent table titled “Georgia Department of Revenue – FY 2023 Preliminary Unaudited State Revenues” herein.

Sources	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022
Net Taxes: Dept. of Revenue					
Income Tax – Individual	\$11,643,861,634	\$12,176,943,411	\$12,408,176,220	\$14,220,906,332	\$18,286,845,422
Income Tax – Corporate	1,004,297,542	1,271,270,326	1,232,945,217	1,750,734,936	2,509,683,080
Sales and Use Tax – General	5,945,877,598	6,250,309,667	6,174,450,754	6,947,333,127	8,316,950,628
Motor Fuel	1,801,686,710	1,837,953,784	1,873,220,179	1,781,681,914	1,602,054,203
Tobacco Taxes	224,910,391	223,363,457	225,530,805	242,896,614	238,573,964
Alcoholic Beverages Tax	195,696,036	198,769,659	207,638,435	227,872,484	228,617,334
Motor Vehicle License Tax	398,498,915	388,482,660	379,718,639	406,892,771	413,341,250
Title Ad Valorem Tax	915,854,817	864,630,632	661,388,533	732,156,244	799,185,363
Other Taxes	606,083	232,863	1,122,551	173,702	378,280
Net Taxes: Other Organizations					
Insurance Premium Tax	505,054,096	510,850,096	554,987,011	538,105,773	643,223,392
Total Net Taxes	22,636,343,824	23,722,806,555	23,719,178,344	26,848,753,898	33,038,852,913
Interest, Fees, and Sales					
Department of Revenue					
Transportation Fees	185,640,800	191,476,700	162,567,762	150,977,349	225,922,113
Other Interest, Fees, Sales	396,755,089	387,652,135	382,362,848	434,680,712	466,269,184
Office of the State Treasurer					
Interest on Deposits	90,005,539	162,743,593	138,341,125	14,819,479	58,633,213
Department of Community Health					
Hospital Provider Payments	304,020,295	333,954,831	345,212,831	366,288,929	388,670,737
Nursing Home Provider Fees	161,574,691	154,262,561	168,452,690	152,788,435	144,697,456
Secretary of State	95,724,145	105,220,961	110,382,115	138,350,503	138,473,485
Superior Court Clerks’ Cooperative Authority	82,962,937	83,782,187	76,463,988	70,749,879	74,402,365
Department of Driver Services	95,758,807	100,879,077	80,329,757	91,620,005	73,371,152
Department of Natural Resources	59,226,724	61,624,364	67,214,248	60,775,691	72,844,419
Office of Commissioner of Insurance	51,825,682	61,271,724	52,697,122	64,887,009	71,991,084
All Other Interest, Fees and Sales	160,030,743	205,390,015	175,713,616	197,138,383	180,727,191
Total Interest, Fees and Sales	1,683,525,452	1,848,258,146	1,759,738,103	1,743,076,374	1,896,002,400
Total State General Funds	24,319,869,276	25,571,064,702	25,478,916,446	28,591,830,272	34,934,855,313
Lottery Funds	1,157,766,023	1,233,319,151	1,260,347,221	1,546,871,543	1,478,824,149
Tobacco Settlement Funds	169,773,074	165,919,164	158,310,869	176,072,837	181,033,268
Other Funds	2,090,887	2,714,156	2,464,358	1,813,577	1,759,979
Total State Treasury Receipts	25,649,499,261	26,973,017,172	26,900,038,894	30,316,588,230	36,596,472,710
Agency Surplus Returned	196,877,269	153,917,971	216,203,878	456,430,380	256,850,675
Mid-Year Adjustment for K-12 Education	232,684,215	243,198,693	255,710,647	254,789,164	285,918,303
TOTAL STATE FUNDS	\$26,079,060,745	\$27,370,133,837	\$27,371,953,418	\$31,027,807,774	\$37,139,241,687
% Growth of State General Funds from Preceding Year	4.52%	5.14%	-0.36%	12.22%	22.18%
% Growth of Total State Treasury Receipts from Preceding Year	4.61%	5.16%	-0.27%	12.70%	20.71%

Note: Amounts may not add precisely due to rounding.

Source: State Accounting Office’s annual State of Georgia Revenues and Reserves Reports

Georgia Revenues
FY 2023 Amended Budget and FY 2024 Budget

The following table sets forth projected budget-based State revenues available for appropriation for the FY 2023 Amended Budget and the FY 2024 Budget.

Sources	Amended FY 2023	Enacted FY 2024
Net Taxes: Department of Revenue		
Income Tax - Individual	\$14,934,200,000	\$14,706,897,000
Income Tax - Corporate	1,882,500,000	1,401,709,500
Sales and Use Tax-General	8,365,657,604	8,352,551,446
Motor Fuel	897,887,881	2,032,931,199
Tobacco Taxes	237,000,000	234,630,000
Alcoholic Beverages Tax	230,000,000	234,600,000
Motor Vehicle License Tax	390,000,000	368,550,000
Title Ad Valorem Tax	750,000,000	672,500,000
Net Taxes: Other Organizations		
Insurance Premium Tax	580,000,000	560,000,000
Total Net Taxes	28,267,245,485	28,564,369,145
Interest, Fees, Sales - Dept. of Revenue		
Transportation Fees	217,460,527	199,200,000
Other Interest, Fees, and Sales	475,000,000	425,000,000
Office of State Treasurer - Interest on Deposits	572,681,715	484,495,253
Other Fees and Sales:		
Department of Community Health		
Hospital Provider Payment	383,205,061	385,573,177
Nursing Home Provider Fees	149,322,748	152,685,494
Secretary of State	128,322,346	129,425,925
Department of Driver Services	76,000,000	67,000,000
Office of the Commissioner of Insurance	75,590,638	70,175,300
Superior Court Clerks' Cooperative Authority	74,054,000	75,285,000
Department of Natural Resources	65,916,584	66,437,004
All Other Fees and Sales	162,630,792	151,716,314
Total Interest Fees and Sales	2,380,184,411	2,206,993,467
Total State General Funds	30,647,429,896	30,771,362,612
Lottery Funds	1,417,104,086	1,514,645,315
Tobacco Settlement Funds	148,525,344	148,564,951
Other Funds	1,722,190	2,113,972
Total State Treasury Receipts	32,214,781,516	32,436,686,850
Other Funds Available for Expenditure:		
Mid-year Adjustment Reserve for Education	349,348,553	-
TOTAL STATE FUNDS	\$32,564,130,069	\$32,436,686,850

Source: Governor's Office of Planning and Budget

State Treasury Receipts

The following table sets forth, by category, the State Treasury Receipts available for appropriation for the period FY 2018 through FY 2022.

State Treasury Receipts	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022
Net Taxes					
Department of Revenue					
Income Tax - Individual	\$11,643,861,634	\$12,176,943,411	\$12,408,176,220	\$14,220,906,332	\$18,286,845,422
Income Tax - Corporate	1,004,297,542	1,271,270,326	1,232,945,217	1,750,734,936	2,509,683,080
Sales and Use Tax - General	5,945,877,598	6,250,309,667	6,174,450,754	6,947,333,127	8,316,950,628
Motor Fuel	1,801,686,710	1,837,953,784	1,873,220,179	1,781,681,914	1,602,054,203
Tobacco Products Tax	224,910,392	223,363,457	225,530,805	242,896,614	238,573,964
Alcoholic Beverages Tax	195,696,036	198,769,659	207,638,435	227,872,484	228,617,334
Motor Vehicle License Tax	398,498,915	388,482,660	379,718,639	406,892,771	413,341,250
Title Ad Valorem Tax	915,854,817	864,630,632	661,388,533	732,156,244	799,185,363
Other Taxes	606,083	232,863	1,122,551	173,702	378,280
Total Department of Revenue	22,131,289,728	23,211,956,459	23,164,191,332	26,310,648,125	32,395,629,522
Other Organizations					
Insurance Premium Tax and Fees	505,054,096	510,850,096	554,987,011	538,105,773	643,223,392
Total Net Taxes	22,636,343,824	23,722,806,555	23,719,178,343	26,848,753,898	33,038,852,913
Interest, Fees, and Sales	1,683,525,452	1,848,258,146	1,759,738,102	1,743,076,374	1,896,002,400
Total State General Fund Receipts	24,319,869,276	25,571,064,702	25,478,916,446	28,591,830,272	34,934,855,313
Other Revenues Retained ¹	1,329,629,985	1,401,952,471	1,421,122,448	1,724,757,958	1,661,617,397
Total State Treasury Receipts	\$25,649,499,261	\$26,973,017,172	\$26,900,038,894	\$30,316,588,230	\$36,596,472,710

¹ Other Revenues Retained include Lottery Funds, Tobacco Settlement Funds, Guaranteed Revenue Debt Common Reserve Fund Earnings, Brain and Spinal Injury Trust Fund, Safe Harbor for Children Trust Fund, and certain Federal Revenues.

Note: Amounts may not add precisely due to rounding.

Source: State Accounting Office

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Changes in State Treasury Receipts – FY 2021 to FY 2022

The following table sets forth, by category, the changes in actual budget-based revenue available for appropriation for FY 2022 as compared to FY 2021.

State Treasury Receipts	FY 2021	FY 2022	Change (\$)	Change (%)
Net Taxes				
Department of Revenue:				
Income Tax – Individual	\$14,220,906,332	\$18,286,845,422	\$4,065,939,090	28.6%
Income Tax – Corporate	1,750,734,936	2,509,683,080	758,948,144	43.4
Sales and Use Tax – General	6,947,333,127	8,316,950,628	1,369,617,501	19.7
Motor Fuel	1,781,681,914	1,602,054,203	-179,627,711	-10.1
Tobacco Products Tax	242,896,614	238,573,964	-4,322,650	-1.8
Alcoholic Beverages Tax	227,872,484	228,617,334	744,850	0.3
Motor Vehicle License Tax	406,892,771	413,341,250	6,448,479	1.6
Title Ad Valorem Tax	732,156,244	799,185,363	67,029,119	9.2
Other Taxes	173,702	378,280	204,578	117.8
Total Department of Revenue	26,310,648,125	32,395,629,522	6,084,981,397	23.1
Other Departments:				
Insurance Premium Tax and Fees	538,105,773	643,223,392	105,117,619	19.5
Total Net Taxes	26,848,753,898	33,038,852,913	6,190,099,015	23.1
Interest, Fees, and Sales	1,743,076,374	1,896,002,400	152,926,026	8.8
Total State General Fund Receipts	28,591,830,272	34,934,855,313	6,343,025,041	22.2
Other Revenues Retained ¹	1,724,757,958	1,661,617,397	-63,140,561	-3.7
Total State Treasury Receipts	\$30,316,588,230	\$36,596,472,710	\$6,279,884,480	20.7

¹ Other Revenues Retained include Lottery Funds, Tobacco Settlement Funds, Guaranteed Revenue Debt Common Reserve Fund Earnings, Brain and Spinal Injury Trust Fund, Safe Harbor for Children Trust Fund, and certain Federal Revenues.

Note: Amounts may not add precisely due to rounding.

Source: State Accounting Office

Summary of Legislative Appropriations

The following table summarizes the appropriation allotment amounts to various areas of State government for the five fiscal years FY 2018 through FY 2022.

Category	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022
Education	\$13,560,480,406	\$14,239,025,291	\$15,125,169,142	\$14,436,013,982	\$15,877,431,000
Public Health and Welfare	5,327,185,727	5,744,582,403	5,887,670,410	5,617,197,148	6,493,277,986
Transportation	1,939,372,807	1,985,370,127	1,993,429,093	1,930,601,903	2,152,250,927
Judicial, Penal and Corrections	1,933,324,243	1,932,463,799	1,917,787,328	1,860,497,105	1,987,782,094
Natural Resources	210,574,947	313,328,859	203,448,753	223,239,668	287,794,396
General Obligation Debt Sinking Fund	1,210,798,469	1,267,392,608	1,143,272,036	1,342,561,781	1,451,674,139
General Government	1,229,150,856	1,289,153,023	1,160,802,152	1,164,555,686	2,068,767,849
Total Allotments	\$25,410,887,455	\$26,771,316,110	\$27,431,578,914	\$26,574,667,273	\$30,318,978,391

Source: State Accounting Office

FY 2023 Year to Date Unaudited State Revenues – Georgia Department of Revenue

The following table (\$ thousands) sets forth preliminary, unaudited net revenue collections, which are subject to change, by the Georgia Department of Revenue in certain categories for the first eleven months (July 1 through May 31) of FY 2022 and FY 2023. There are various other revenues of the State which are not listed below which are collected by other State agencies and remitted to the Office of the State Treasurer. The Georgia Department of Revenue posts the monthly press releases regarding revenue collections on its website.

Tax Revenues:	FY 2022	FY 2023	Change (\$)	Change (%)
Income Tax – Individual	\$16,812,267	\$15,680,192	(\$1,132,075)	-6.7 %
Income Tax - Corporate	2,030,235	3,398,650	1,368,415	67.4
Sales and Use Tax – General				
Sales and Use Tax – Gross	15,024,170	16,419,400	1,395,230	9.3
Local Sales Tax Distribution ⁽¹⁾	(7,370,152)	(8,066,528)	(696,376)	-9.4
Sales Tax Refunds/Adjustments	(56,187)	(87,846)	(31,659)	-56.3
Total Net Sales and Use Taxes - General	7,597,831	8,265,026	667,195	8.8
Motor Fuel Taxes	1,601,792	645,734	(956,058)	-59.7
Tobacco Taxes	217,950	213,486	(4,464)	-2.0
Alcohol Beverages Tax	208,760	206,432	(2,328)	-1.1
Property Tax	1,435	1,213	(222)	-15.5
Motor Vehicle Revenues				
Highway Impact Fees	21,472	26,179	4,707	21.9
Tag, Title and Fees	372,913	373,392	479	0.1
Title Ad Valorem Tax	728,514	756,404	27,890	3.8
Total Motor Vehicle Revenues	1,122,898	1,155,976	33,078	2.9
Total Net Tax Revenues	29,593,169	29,566,710	(26,460)	-0.1
Interest, Fees and Sales				
Hotel/Motel Fees	171,931	182,909	10,978	6.4
Other Interest, Fees, & Sales ⁽²⁾	471,714	538,381	66,667	14.1
Total Interest, Fees, and Sales	643,645	721,290	77,645	12.1
Total Taxes and Other Revenues	\$30,236,814	\$30,288,000	\$51,185	0.2

⁽¹⁾ The Local Distribution is adjusted with an accrual to reflect payment activity that occurs after the actual distribution (three (3) business days prior to the end of a month).

⁽²⁾ “Other Interest, Fees, and Sales” include payments that have been deposited in the bank, but for which returns may not yet have been processed. These undistributed amounts are then re-classified (once the return is processed) to the appropriate tax revenue account. “Other Fees” also includes Unclaimed Property collections.

Note: Amounts may not add precisely due to truncating amounts less than \$1,000.

Source: State of Georgia Department of Revenue

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Monthly Cash Investments

The following table (\$ in millions) sets forth the month ending cash investments of State fund balances in the State Treasury for FY 2018 through FY 2023.

Month	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023
July	\$5,899	\$6,368	\$6,997	\$10,830	\$16,301	\$24,276
August	5,835	6,602	7,126	11,091	16,614	24,080
September	6,092	6,876	7,375	11,356	17,778	24,543
October	5,583	6,245	6,836	10,731	17,350	23,911
November	5,538	6,302	6,603	10,820	17,685	23,972
December	5,895	6,678	6,972	10,501	18,025	25,126
January	6,815	6,984	7,342	11,599	19,151	25,864
February	5,916	6,086	6,553	11,510	19,182	26,194
March	5,856	5,957	6,470	11,280	20,083	26,829
April	6,553	7,256	9,969	12,139	22,411	28,771
May	6,482	7,088	9,541	15,381	21,761	28,103
June	6,719	7,421	9,736	16,344	24,214	N/A

Note: Balances (i) exclude investments in the Lottery for Education Reserve, Brain and Spinal Injury Trust Fund, Guaranteed Revenue Debt Common Reserve, unspent bond funds including any unspent general obligation bond funds, and previously drawn allotment balances held in state agency accounts, and (ii) include both the RSR and certain state agency funds invested by the Treasury for and on behalf of the state agencies, such as Georgia Department of Transportation funds, which state agency funds may not be readily available for use by Treasury. On any given day, the amount available for use by Treasury may be significantly less than the amounts reflected above, which are as of the last day of the month.

Source: Office of State Treasurer

The large increases in State fund balances in April 2020 and May 2021 are due to federal COVID response funds transferred to the State by the U.S. Treasury. In April 2020, the State received approximately \$3.5 billion from the Coronavirus Relief Fund established by the federal government under the Coronavirus Aid, Relief and Economic Security Act (the “CARES Act”). In May 2021, the State received \$439 million for non-entitlement units of local governments for the Local Fiscal Recovery Fund (“LFRF”) and \$2.4 billion for the State Fiscal Recovery Fund (“SFRF”). On June 3, 2022 approximately \$2.427 billion of additional SFRF funding was received and no additional funding is expected from this source. Also, on June 6, 2022, approximately \$431 million of additional LFRF funding was received and no additional funding is expected from this source. The State has used federal COVID response funds primarily for one-time projects to mitigate the negative economic impacts of COVID and enhance the state's infrastructure. Georgia has not used any relief funds for revenue replacement in its budget. Additional information on the State’s response to COVID-19 is available through the Governor’s Office of Planning and Budget on the following website: <https://opb.georgia.gov/covid-response>. This website is provided for convenience only and is not incorporated by reference into this Official Statement.

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RETIREMENT SYSTEMS

Introduction

The State administers various retirement plans under two major retirement systems: the Employees' Retirement System of Georgia ("ERS"), which administers multiple retirement plans for various employer entities of the State, and the Teachers Retirement System of Georgia ("TRS"), which administers a retirement plan for teachers in State public schools, the University System of Georgia, and certain other employees in legislatively designated educational agencies. ERS and TRS are referred to herein, collectively, as the "Systems." The ERS retirement plan for State employees in the executive branch is the most significant of the defined benefit pension plans operated by ERS. Statistical information included herein regarding ERS is limited to the plan for State employees in the executive branch. As of June 30, 2022, the combined net position of the TRS retirement plan and the ERS retirement plans, which cover the State employees in the executive branch, comprise approximately 96.1% of the net position of the State's fifteen (15) defined benefit pension plans. For additional information on the two largest retirement plans, including details regarding benefit eligibility, benefit formula and employee contributions rates, see Note 15, "Retirement Systems," in APPENDIX B hereto. The retirement plans are subject, in general, to the provisions of Title 47 of Official Code of Georgia and, in particular, Chapter 2 (ERS) and Chapter 3 (TRS). The retirement plans administered by the Systems are the subject of annual actuarial valuations. In the opinion of the actuary for the Systems, as of June 30, 2022, each of ERS and TRS are operating on an actuarially sound basis and in conformity with minimum funding standards of Georgia law.

According to the most recent actuarial valuation of ERS, as of June 30, 2022, the funded ratio (actuarial value of assets ("AVA") / actuarial accrued liability ("AAL")) improved to 72.2% as compared to 71.6% as of June 30, 2021 and the unfunded actuarial accrued liability ("UAAL") as a percentage of covered payroll also improved, to 218.8% as compared to 230.1% as of June 30, 2021.

According to the most recent actuarial valuation of TRS, as of June 30, 2022, the funded ratio worsened to 80.4% as compared to 81.3% as of June 30, 2021 and the UAAL as a percentage of covered payroll worsened to 178.6% as compared to 170.1% as of June 30, 2021.

ERS and TRS each received 100% of its respective Actuarially Determined Employer Contribution ("ADEC") for FY 2021 and FY 2022. For FY 2023 and FY 2024, both the ERS and the TRS ADEC payments are budgeted at 100%. ADEC payments are funded from the variety of sources which comprise State General Fund appropriations, as well as federal, local, and other sources.

The pension disclosures rely on information produced by the pension plans and their independent accountants and actuaries. Actuarial assessments are "forward-looking" valuation estimates that reflect the judgment of the fiduciaries of the retirement plans. Actuarial assessments are based upon a variety of assumptions, one or more of which may prove to be inconsistent with subsequent events or be changed in the future, and will change with the future experience of the retirement plans.

Statutory Requirements Regarding Retirement Benefit Changes with Fiscal Impacts

Pursuant to O.C.G.A. § 47-20-34, any retirement bill having a fiscal impact may only be introduced in the first term of the regular biennial session of the General Assembly. If a majority of the standing retirement committee in the House or the Senate wishes to consider the bill further and votes in favor of an actuarial investigation of the bill, an actuarial investigation shall be required. O.C.G.A. § 47-20-34 also requires that any such retirement bill may be passed during the second year of the regular biennial session. Pursuant to O.C.G.A. § 47-20-50, any retirement bill having a fiscal impact which is enacted by the General

Assembly and which is approved by the Governor or which otherwise becomes law shall become effective on the first day of July immediately following the regular session during which it was enacted, but only if the enacted bill is concurrently funded. If an enacted bill, including one approved by the Governor, is not certified by the State Auditor to be concurrently funded, then such bill may not become effective as law and shall be null, void, and of no force and effect and shall stand repealed in its entirety on the first day of July immediately following its enactment.

System Membership and Beneficiary Information

ERS was created in 1949 by an act of the General Assembly to provide benefits for employees of the State and is managed by a seven-member Board of Trustees (the “ERS Board”) comprised of the State Auditor (ex-officio), the State Treasurer (ex-officio), the Commissioner of the Department of Administrative Services (ex-officio), one appointee of the Governor and three appointees of the ERS Board. TRS was created in 1943 by an act of the General Assembly to provide benefits for qualifying teachers, including teachers of the USG, and is managed by a ten-member Board of Trustees (the “TRS Board”) comprised of the State Auditor (ex-officio), the State Treasurer (ex-officio), five appointees of the Governor, two appointees of the TRS Board and one appointee of the Board of Regents. The ERS and TRS plans are cost-sharing multiple employer defined benefit plans. The ERS plan for State employees consists of 396 employers, of which 395 are not in the State reporting entity. TRS consists of 322 employers, of which 321 are not in the State reporting entity. The preceding counts treat the primary government and its component units as one employer. Membership in the plans as of June 30, 2022 is shown below.

	ERS	TRS
Retirees and beneficiaries currently receiving benefits	54,530	144,047
Inactive members entitled to benefits, but not yet receiving benefits, vested	6,793	15,281
Inactive members, non-vested	63,844	114,484
Active plan members	52,526	230,344
Total	177,693	504,156

Sources: ERS and TRS Audited Financial Statements

Both ERS and TRS were impacted by investment losses in FY 2022 compared to market gains in FY 2021. According to the ERS audited financial statements as of June 30, 2022, ERS additions (consisting of member and employer contributions and net investment losses for the year) were negative, reflecting the investment losses, and totaled \$(1.2) billion compared to \$4.5 billion for FY 2021 and ERS disbursements (consisting of benefit payments, member refunds, and administrative expenses for the year) totaled \$1.5 billion compared to \$1.4 billion for FY 2021. According to the TRS audited financial statements as of June 30, 2022, TRS additions (consisting of member and employer contributions and net investment losses for the year) were negative, reflecting the investment losses, and totaled \$(9.2) billion compared to \$26.5 billion for FY 2021 and TRS disbursements (consisting of benefit payments, member refunds, and administrative expenses for the year) totaled \$5.8 billion compared to \$5.5 billion for FY 2021.

Not all employers that comprise TRS participate in the Federal Social Security System (SSA) as some employers decided in the past not to join SSA; some of these employers created 403(b)-type retirement plans for their employees in lieu of joining SSA. Since this decision not to join SSA was made at the local employer level, it has no bearing on either the State or TRS.

Obligations and Funded Status

The State reports the funded status for each of the retirement plans “as a whole” using a smoothing method to calculate each retirement plan’s actuarial value of assets (“AVA”). Under this method, changes in the market value of assets (“MVA”) are recognized over a period of years. For a more detailed explanation regarding methods and procedures which impact the following tables, see “Actuarial Methods and Assumptions” below. The retirement plans are the subject of five-year experience studies by actuarial firms and various assumptions and methods have been revised to reflect the results of such studies. The most recent experience study for ERS was completed for the five-year period ending June 30, 2019 with results first reflected in the June 30, 2020 valuation. For TRS, the most recent experience study was completed for the five-year period ending June 30, 2018 with results first reflected in the June 30, 2019 valuation.

Historical Funding Progress Actuarial Value (Smoothed) (\$ in thousands)

Valuation Date	Actuarial Value of Assets (AVA)	Actuarial Accrued Liability (AAL) – Entry Age	Unfunded AAL (UAAL) (AAL – AVA)	Funded Ratio (AVA/AAL)	Annual Covered Payroll	UAAL as % of Annual Covered Payroll
ERS						
6/30/2022	\$14,632,266	\$20,260,756	\$5,628,490	72.2%	\$2,572,445	218.8%
6/30/2021	14,383,600	20,085,695	5,702,095	71.6	2,477,691	230.1
6/30/2020	13,556,622	18,375,797	4,819,175	73.8	2,612,773	184.4
6/30/2019	13,481,219	17,829,220	4,348,001	75.6	2,611,965	166.5
6/30/2018	13,412,046	17,812,441	4,400,395	75.3	2,634,129	167.1
6/30/2017	13,088,185	17,514,898	4,426,713	74.7	2,546,492	173.8
6/30/2016	12,854,518	17,199,688	4,345,170	74.7	2,384,358	182.2
6/30/2015	12,675,649	17,099,527	4,423,878	74.1	2,352,920	188.0
6/30/2014	12,376,120	16,991,963	4,615,843	72.8	2,315,625	199.3
6/30/2013	12,129,804	16,982,449	4,852,645	71.4	2,335,773	207.8
TRS						
6/30/2022	\$96,867,918	\$120,490,555	\$23,622,637	80.4%	\$13,224,129	178.6%
6/30/2021	94,048,970	115,703,567	21,654,597	81.3	12,728,936	170.1
6/30/2020	81,632,571	107,188,775	25,556,204	76.2	12,737,375	200.6
6/30/2019	78,126,922	101,839,399	23,712,477	76.7	11,882,828	199.6
6/30/2018	75,024,364	96,905,253	21,880,889	77.4	11,704,334	186.9
6/30/2017	71,212,660	95,981,031	24,768,371	74.2	11,333,997	218.5
6/30/2016	68,161,710	91,721,775	23,560,065	74.3	10,783,277	218.5
6/30/2015	65,514,119	82,791,010	17,276,891	79.1	10,347,332	167.0
6/30/2014	62,061,722	75,772,117	13,710,395	81.9	9,993,686	137.2
6/30/2013	58,594,837	72,220,865	13,626,028	81.1	9,924,682	137.3

Sources: ERS and TRS actuarial reports

For comparative purposes, the funded status of the ERS and TRS plans for the ten most recent actuarial valuation dates, using the MVA instead of the AVA, is presented in the following table.

Historical Funding Progress
Market Value
(\$ in thousands)

Valuation Date	Market Value of Assets (MVA)	Actuarial Accrued Liability (AAL) – Entry Age	Unfunded AAL (UAAL) (AAL – MVA)	Funded Ratio (MVA / AAL)	Annual Covered Payroll	UAAL as % of Annual Covered Payroll
ERS						
6/30/2022	\$13,830,510	\$20,260,756	\$6,430,246	68.3%	\$2,572,445	250.0%
6/30/2021	16,547,905	20,085,695	3,537,790	82.4	2,477,691	142.8
6/30/2020	13,502,286	18,375,797	4,873,511	73.5	2,612,773	186.5
6/30/2019	13,617,472	17,829,220	4,211,748	76.4	2,611,965	161.2
6/30/2018	13,517,186	17,812,441	4,295,255	75.9	2,634,129	163.1
6/30/2017	13,098,299	17,514,898	4,416,599	74.8	2,546,492	173.4
6/30/2016	12,373,567	17,199,688	4,826,121	71.9	2,384,358	202.4
6/30/2015	12,967,964	17,099,527	4,131,563	75.8	2,352,920	175.6
6/30/2014	13,291,531	16,991,963	3,700,432	78.2	2,315,625	159.8
6/30/2013	12,129,804	16,982,449	4,852,645	71.4	2,335,773	207.8
TRS						
6/30/2022	\$87,122,859	\$120,490,555	\$33,367,696	72.3%	\$13,224,129	252.3%
6/30/2021	102,146,688	115,703,567	13,556,879	88.3	12,728,936	106.5
6/30/2020	81,161,558	107,188,175	26,026,617	75.7	12,737,375	204.3
6/30/2019	78,788,937	101,839,399	23,050,462	77.4	11,882,828	194.0
6/30/2018	75,532,925	96,905,253	21,372,328	77.9	11,704,334	182.6
6/30/2017	71,340,972	95,981,031	24,640,059	74.3	11,333,997	217.4
6/30/2016	65,552,411	91,721,775	26,169,364	71.5	10,783,277	242.7
6/30/2015	66,799,111	82,791,010	15,991,899	80.7	10,347,332	154.6
6/30/2014	66,466,091	75,772,117	9,306,026	87.7	9,993,686	93.1
6/30/2013	58,594,837	72,220,865	13,626,028	81.1	9,924,682	137.3

Sources: ERS and TRS actuarial reports

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The following table presents a comparison of the AVA to the MVA, the ratio of the AVA to the MVA and the funded ratio based on AVA compared to funded ratio based on MVA.

Funding Progress Comparison
(\$ in thousands)

Valuation Date	Actuarial Value of Assets (AVA)	Market Value of Assets (MVA)	% of AVA to MVA	Funded Ratio (AVA)	Funded Ratio (MVA)
6/30/2022	\$14,632,266	\$13,830,510	105.8%	72.2%	68.3%
6/30/2021	14,383,600	16,547,905	86.9	71.6	82.4
6/30/2020	13,556,622	13,502,286	100.4	73.8	73.5
6/30/2019	13,481,219	13,617,472	99.0	75.6	76.4
6/30/2018	13,412,046	13,517,186	99.2	75.3	75.9
6/30/2017	13,088,185	13,098,299	99.9	74.7	74.8
6/30/2016	12,854,518	12,373,567	103.9	74.7	71.9
6/30/2015	12,675,649	12,967,964	97.7	74.1	75.8
6/30/2014	12,376,120	13,291,531	93.1	72.8	78.2
6/30/2013	12,129,804	12,129,804	100.0	71.4	71.4
<u>TRS</u>					
6/30/2022	\$96,867,918	\$87,122,859	111.2%	80.4%	72.3%
6/30/2021	94,048,970	102,146,688	92.1	81.3	88.3
6/30/2020	81,632,571	81,161,558	100.6	76.2	75.7
6/30/2019	78,126,922	78,788,937	99.2	76.7	77.4
6/30/2018	75,024,364	75,532,925	99.3	77.4	77.9
6/30/2017	71,212,660	71,340,972	99.8	74.2	74.3
6/30/2016	68,161,710	65,552,411	104.0	74.3	71.5
6/30/2015	65,514,119	66,799,111	98.1	79.1	80.7
6/30/2014	62,061,722	66,466,091	93.4	81.9	87.7
6/30/2013	58,594,837	58,594,837	100.0	81.1	81.1

Sources: ERS and TRS actuarial reports

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Financial Reporting of Net Pension Liability

ERS and TRS implemented GASB Statement No. 67 ("GASB 67") beginning with their Comprehensive Annual Financial Statements for the fiscal year ended June 30, 2014. For additional information, refer to Note 15, "Retirement Systems," in APPENDIX B hereto. These disclosures are reported in accordance with accounting standards, not funding standards, and do not change the actuarial methods or assumptions that ERS and TRS use for their actuarial valuations to determine the funding status of the plans.

Net Pension Liability (\$ in thousands)

Fiscal Year	Total Pension Liability (TPL)	Fiduciary Net Position (FNP)	Net Pension Liability (NPL)	Fiduciary Net Position as Percentage of Total Pension Liability (FNP/TPL)	Covered Payroll ^(a)	Net Pension Liability as Percentage of Covered Payroll
ERS						
6/30/2022	\$20,508,975	\$13,830,510	\$6,678,465	67.4%	\$2,577,449	259.1%
6/30/2021	18,886,809	16,547,905	2,338,904	87.6	2,480,422	94.3
6/30/2020	17,717,243	13,502,286	4,214,957	76.2	2,614,856	161.2
6/30/2019	17,744,003	13,617,472	4,126,531	76.7	2,615,491	157.8
6/30/2018	17,628,219	13,517,186	4,111,033	76.7	2,635,896	156.0
6/30/2017	17,159,634	13,098,299	4,061,335	76.3	2,565,918	158.3
6/30/2016	17,103,987	12,373,567	4,730,420	72.3	2,390,457	197.9
6/30/2015	17,019,362	12,967,964	4,051,398	76.2	2,353,225	172.2
6/30/2014	17,042,149	13,291,531	3,750,618	78.0	2,335,773	160.6
6/30/2013 ^(b)	16,982,449	12,129,804	4,852,645	71.4	2,335,773	207.8
TRS						
6/30/2022	\$119,594,792	\$87,122,859	\$32,471,933	72.8%	\$13,612,892	238.5%
6/30/2021	110,991,021	102,146,688	8,844,333	92.0	13,093,006	67.6
6/30/2020	105,385,472	81,161,558	24,223,914	77.0	12,955,620	187.0
6/30/2019	100,291,641	78,788,937	21,502,704	78.6	12,279,440	175.1
6/30/2018	94,095,067	75,532,925	18,562,142	80.3	12,009,066	154.6
6/30/2017	89,926,280	71,340,972	18,585,308	79.3	11,596,664	160.3
6/30/2016	86,183,526	65,552,411	20,631,115	76.1	11,075,907	186.3
6/30/2015	82,023,118	66,799,111	15,224,007	81.4	10,697,384	142.3
6/30/2014	79,099,772	66,466,091	12,633,681	84.0	10,349,862	122.1
6/30/2013 ^(b)	76,019,717	58,594,837	17,424,880	77.1	10,345,916	168.4

^(a) Covered Payroll may not equal the amount shown as Annual Covered Payroll in the previous table "Historical Funding Progress – Market Value (\$ in thousands)," which amounts present "snapshots" of the annualized compensation of the active members as of the dates of the respective valuations. As shown in this "Net Pension Liability" table, Covered Payroll represents the actual payroll during the fiscal years upon which the employer contributions were made.

^(b) Since GASB Statement No. 67 was not effective for FY 2013, the FY 2013 audited financial statement and the actuary's GASB Statement No. 67 Report as of June 30, 2014 was used to report the FY 2013 information.

Sources: ERS and TRS audited financial statements

The TRS audited financial statements show a net position restricted for pensions as of June 30, 2022 of approximately \$87.1 billion, a decrease of 14.7% from the June 30, 2021 net position restricted for pensions of approximately \$102.1 billion; this decrease primarily was due to negative equity and bond market investment returns. FY 2023 year to date as of May 31, 2023, TRS had a net position restricted for pensions of approximately \$91.1 billion (interim, unaudited), a 4.6% increase from the June 30, 2022 net position restricted for pensions.

The ERS audited financial statements show a net position restricted for pensions as of June 30, 2022 of approximately \$13.8 billion, a decrease of 16.4% from the June 30, 2021 net position restricted for pensions of approximately \$16.5 billion; this decrease primarily was due to negative equity and bond market investment returns. FY 2023 year to date as of May 31, 2023, ERS had a net position restricted for pensions of approximately \$14.1 billion (interim, unaudited), an increase of 2.5% from the June 30, 2022 net position restricted for pensions.

Investment Fund Management

ERS and TRS are governed by Boards of Trustees with broad statutory powers including the power to invest and reinvest the assets of ERS and TRS, respectively. The investment functions of the Systems are vested in these Boards as set forth in Georgia law (O.C.G.A. § 47-2-31 and § 47-3-27). Each Board of Trustees elects an Investment Committee as set forth in the By-Laws of the said Board of Trustees. Investments for ERS and TRS are under the day-to-day management of the Division of Investment Services (“DIS”). In the domestic equity portion of the fund, the DIS utilizes different styles of management. Passive (index based) management is utilized as a low cost, low benchmark risk strategy for a core portion of the equity assets. Active management of the common stock portfolio is based on the belief that active management can enhance returns to the fund while maintaining the same conservative investment policy which is the guiding principle behind the investment of all of the System’s assets. The DIS also employs investment advisory firms to assist in common stock management. Each such advisory firm is evaluated on both qualitative and quantitative criteria. As a minimum, an advisory firm must meet the following criteria:

1. Advisory firms shall have a five-year composite performance record that complies with AIMR-PPS or its successor organization and standards.
2. Assets under management of at least three billion dollars except assets under management shall be at least \$750 million for small or mid-capitalization advisory firms.
3. In all cases, the portfolio of either ERS or TRS allocated to the advisory firm shall not exceed twenty-five percent (25%) of the advisory firm’s total assets under management. Additionally, the combined assets of ERS and TRS allocated to the advisory firm shall not exceed thirty-five (35%) of the advisory firm’s total assets under management.
4. In choosing advisory firms, the credentials of the advisory firm shall be considered including consideration of the number of CFAs, the performance record of the firm, and the stability of the advisory firm’s personnel.
5. Advisory firms shall respond promptly to queries offered by the DIS. Advisory firms are subject to the related procedures and reporting promulgated by the DIS.
6. In the event that two advisory firms are equally capable, an advisory firm with an office located in the State will be given preference.

The DIS maintains a “Master Approved List of Common Stocks” eligible for investment of pension funds. The Master Approved List contains a current list of companies which are considered to meet a level of risk and potential return suitable for the Systems. DIS undertakes an ongoing analysis of issuers of common stock and adds or removes companies from the Master Approved list based upon a variety of screening criteria. The Master Approved List assists the Investment Committee in its approval process by providing a population of eligible companies which have been thoroughly screened by DIS research analysts.

The Investment Committee reviews asset allocation decisions and the equity portfolio mix on a yearly basis. There may, however, be interim allocation decisions due to market or other conditions when rebalancing is necessary. The Investment Committee has authorized the Chief Investment Officer and the Co-Chief Investment Officers to move up to two percent (2%) of the market value of the respective portfolios among asset classes between Investment Committee meetings.

Asset Allocation

Permissible investments of the Systems are set forth in the Public Retirement Systems Investment Authority Law (O.C.G.A. § 47-20-80 through O.C.G.A. § 47-20-86). In accordance with O.C.G.A. § 47-20-84, the investment assets of the Systems are prohibited from being allocated more than 75% to equity securities. Accordingly, current policy is to maintain equity exposure on a cost basis between 55% and 75% and fixed income between 25% and 45%. The cost of investments is computed using the original cost of equity securities and the amortized cost of bonds, which means that premiums and discounts are recognized totally over the life of the bonds.

Fixed-income investments include both bonds and mortgages of various types selected on the basis of return, quality, marketability, and overall suitability to the System’s portfolio. Equity investments include both domestic and international equities and allow for maximization of total return. Real estate assets of the Systems are limited and restricted by law solely to any structure occupied by the System and to real property acquired through judicial foreclosure of mortgage loans owned and held by such System at time of foreclosure, or by any other judicial or court action that assigns ownership of real property to the System. It is the policy of each System to make every effort to sell or otherwise dispose of all such property except that of any structure occupied by such System within five years of date of acquisition. ERS and TRS, respectively, are permitted to invest in alternative investment instruments, such as private placements and private placement investment pools, as described in and permitted by O.C.G.A. § 47-20-87; provided, however, that such alternative investments shall not in the aggregate exceed five percent (5%) of the assets of ERS and TRS (each System independently of the other), at any time.

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The following table presents the annualized rates of return (net of fees) of ERS and TRS through FY 2022.

Historical Rates of Return

	ERS	TRS
1 year	(11.71)%	(12.78)%
3 years	6.40	5.91
5 years	7.05	6.69
10 years	8.26	8.05
20 years	6.97	6.87
30 years	7.94	7.92

Sources: ERS and TRS Audited Financial Statements

The rates of return presented in the table above are “time-weighted rates of return” which reflect investment performance. The percentages above are derived by taking the ending daily plan balance, adjusted for contributions and distributions, and then dividing by beginning daily plan balance (with each daily result then linked together to provide for an annual return). For information on “money-weighted rates of return” for ERS and TRS, which is equivalent to an “internal rate of return” that just compares a beginning balance with an ending balance, see Note 15, “Retirement Systems,” in APPENDIX B herein.

The following table presents a comparison of the assumed investment rate of return for each of ERS and TRS and the actual time-weighted investment rate of return for each of ERS and TRS for the last ten years.

Historical Rates of Return

Fiscal Year	ERS		TRS	
	Assumed	Actual	Assumed	Actual
2022	7.20%	(11.71)%	6.90%	(12.78)%
2021	7.20	29.36	6.90	29.19
2020	7.30	5.48	7.25	5.42
2019	7.30	6.90	7.25	6.80
2018	7.30	9.18	7.25	8.95
2017	7.40	12.43	7.50	12.50
2016	7.50	1.40	7.50	1.37
2015	7.50	3.74	7.50	3.70
2014	7.50	17.29	7.50	17.17
2013	7.50	13.33	7.50	13.28

Sources: ERS and TRS Audited Financial Statements

Status of Actuarially Determined Employer Contributions

ERS is a multi-employer plan; however, State General Fund appropriations are the source for the majority of the ADEC payments. According to O.C.G.A. § 47-2-55, ADEC payments for ERS are borne by appropriations from State and federal funds. O.C.G.A. § 47-2-57 specifies that, on or before June 1 of each year, the normal cost and unfunded accrued liability contribution rates, determined based on the last annual

actuarial valuation, are to be certified by the ERS Board to each employer. Each employer is required to make provision in its annual budget for funds with which to pay to the ERS an amount equal to the normal cost and unfunded accrued liability contributions on the earnable compensation of all such employer's eligible members.

TRS is a multi-employer plan; however, the employer contributions for TRS are comprised of funds from State General Fund appropriations, local school districts, colleges, and universities, and federal and other funds. O.C.G.A. § 47-3-48 specifies that, thirty (30) days prior to the time when the State Board of Education fixes the minimum schedule of teacher salaries for the ensuing year, the normal cost and unfunded accrued liability contribution rates, determined based on the last annual actuarial valuation, are to be certified by the TRS Board to each employer. Each employer (other than the Board of Regents) is required to make provision in its annual budget submitted to the State School Superintendent for funds with which to pay to the TRS an amount equal to the normal cost and unfunded accrued liability contributions on the earnable compensation of all such employer's eligible members. The Board of Regents in its estimates of funds necessary for the operation of its units submitted to the General Assembly is to include a request for an appropriation payable to the TRS Board in an amount equal to its portion of the normal cost and unfunded accrued liability contributions and the General Assembly is to make an appropriation to the TRS Board sufficient to provide for such contributions as a part of the earnable compensation of such employer's eligible members.

The following table indicates, on a fiscal year basis, the ADEC for ERS and TRS, the portion of the ADEC funded by organizations in the State reporting entity, any amount unfunded, and the portion of the ADEC funded by organizations in the State reporting entity as a percentage of total State General Fund appropriations. (For additional information about the State reporting entity, refer to Note 1.B. *Financial Reporting Entity*, in APPENDIX B hereto.) Employer offsets are not included in the amounts provided below and are not available. An employer offset exists under the ERS plan for employees who maintain membership with ERS based upon employment that started prior to July 1, 1982 (old plan members). The old plan offset as of June 30, 2022 is 4.75% of covered compensation paid by the employer on behalf of employees. As described under the heading "Projected Annual Actuarially Determined Employer Contributions," however, it is expected that a portion of the ADEC payments made to ERS and TRS by entities not within the State reporting entity are derived from State General Fund appropriations. See "Projected Annual Actuarially Determined Employer Contributions" below.

(Table shown on the following page - the remainder of this page has been left blank intentionally.)

State Reporting Entity Impact
ERS Annual Employer Contribution Status
(\$ in thousands)

Fiscal Year	ADEC	Amount Unfunded ^(a)	State Reporting Entity Portion of ADEC ^(b)	State Reporting Entity Portion Amount Unfunded	State Reporting Entity Portion as a % of State General Fund Appropriations
2022	\$ 619,723	\$ -	\$ 568,386	\$ -	1.97%
2021	615,967	-	537,017	-	2.14
2020	643,857	-	592,131	-	2.27
2019	649,209	-	593,167	-	2.32
2018	650,073	(2,094)	596,729	-	2.47
2017	624,623	(658)	551,590	-	2.38
2016	595,124	(442)	518,281	-	2.36
2015	517,220	(943)	452,708	-	2.26
2014	428,982	(770)	373,127	-	1.95
2013	358,376	(616)	306,738	-	1.68

^(a) Subsequent to the actuarial valuation as of June 30, 2009, ERS determined that an employer group - Locally Elected Tax Commissioners - within ERS had not contributed its required contribution and the financial statements were restated. Combined with an additional shortfall of \$5,262,000 for the same employer group in years prior to FY 2001, the total deficit of \$6,159,000 was expected to be repaid over ten years. Repayment of the deficit commenced in October 2011 and amounts shown in the "Amounts Unfunded" column for FY 2012 through FY 2018 represent such repayments. The repayment was completed during FY 2018, approximately three years ahead of the original schedule.

^(b) Amounts reflect the portion of the ADEC funded by organizations within the State reporting entity and consist of State, federal and other monies.

Sources: ERS audited financial statements, ERS actuarial reports, State of Georgia Annual Comprehensive Financial Reports, and the Governor's Office of Planning and Budget

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State Reporting Entity Impact
TRS Annual Employer Contribution Status
(\$ in thousands)

Fiscal Year	ADEC	Amount Unfunded	State Reporting Entity Portion of ADEC ^(a)	State Reporting Entity Portion Amount Unfunded	State Reporting Entity Portion as a % of State General Fund Appropriations
2022	\$ 2,696,714	\$ -	\$ 440,121	\$ -	1.53 %
2021	2,495,527	-	418,892	-	1.67
2020	2,738,818	-	473,649	-	1.82
2019	2,566,403	-	447,990	-	1.75
2018	2,018,724	-	349,152	-	1.45
2017	1,654,844	-	283,994	-	1.23
2016	1,580,532	-	269,656	-	1.23
2015	1,406,706	-	239,464	-	1.20
2014	1,270,963	-	214,220	-	1.12
2013	1,180,469	-	194,804	-	1.06

^(a) Amounts reflect the portion of the ADEC funded by organizations within the State reporting entity and consist of State, federal and other monies. Certain amounts funded by other entities, however, are derived from State appropriations.

Sources: TRS audited financial statements, TRS actuarial reports, State of Georgia Annual Comprehensive Financial Reports, and the Governor's Office of Planning and Budget

Contribution Rate Structure

Actuarially determined employer contribution rates for ERS and TRS for FY 2023, FY 2024, and FY 2025 are as shown in the following table. The employer contribution rate structures of ERS and TRS are established by their respective Boards of Trustees under statutory guidelines, including requirements for the minimum annual contributions necessary to ensure the actuarial soundness of ERS and TRS (see O.C.G.A. § 47-20-10). Unless the employee elects otherwise, an employee who currently maintains membership with ERS based upon State employment that started prior to July 1, 1982, is an "old plan" member subject to the plan provisions in effect prior to July 1, 1982. Members hired on or after July 1, 1982 but prior to January 1, 2009 are "new plan" members subject to the modified plan provisions. Effective January 1, 2009, newly hired State employees, as well as rehired State employees who did not maintain eligibility for the "old plan" or "new plan," are members of the Georgia State Employees' Pension and Savings Plan "GSEPS." ERS members hired prior to January 1, 2009 also have the option to irrevocably change their membership to the GSEPS plan. Employer offsets are the portion of the employees' required contribution to the pension system that the employer makes on the employees' behalf. An employer offset exists under the ERS plan for old plan members.

(Table shown on following page – the remainder of this page has been left blank intentionally.)

Employer Contributions
Expressed as a % of Covered Compensation

	<u>FY 2023</u>	<u>FY 2024</u>	<u>FY 2025</u>
<u>ERS</u>			
<u>Old Plan</u>			
Initial Normal Rate	6.40 %	7.29 %	7.14 %
Less Employer Offset	<u>-4.75</u>	<u>-4.75</u>	<u>-4.75</u>
Employer Normal Rate	1.65	2.54	2.39
Accrued Liability Rate	<u>18.27</u>	<u>22.06</u>	<u>22.06</u>
Total Rate	19.92	24.60	24.45
<u>New Plan</u>			
Employer Normal Rate	6.40	7.29	7.14
Accrued Liability Rate	<u>18.27</u>	<u>22.06</u>	<u>22.06</u>
Total Rate	24.67	29.35	29.20
<u>GSEPS</u>			
Employer Normal Rate	3.32	3.45	3.45
Accrued Liability Rate	<u>18.27</u>	<u>22.06</u>	<u>22.06</u>
Total Rate	21.59	25.51	25.51
<u>TRS</u>			
Employer Normal Rate	7.35	8.66	8.65
Accrued Liability Rate	<u>12.63</u>	<u>11.32</u>	<u>12.13</u>
Total Rate	19.98	19.98	20.78

Sources: ERS and TRS actuarial reports

Employee contribution rates expressed as a percent of employee salary for ERS and TRS are as shown in the following table. Employee contribution rates for ERS are fixed by statute. The TRS Board may establish employee rates between 5.00% and 6.00%; rates have been at 6.00% beginning with the FY 2013 contributions.

Employee Contributions
Expressed as a % of Salary

	<u>ERS</u>			<u>TRS</u>
	<u>Old Plan</u>	<u>New Plan</u>	<u>GSEPS</u>	
Pension contribution	6.00%	1.25%	1.25%	6.00%
Group Term Life Insurance contribution	0.50	0.25	Not Covered	Not Covered
Less: Employer Off-set	<u>-5.00</u>			
Total percent of pay contributed	1.50%	1.50%	1.25%	6.00%

Sources: ERS and TRS actuarial reports

Projected Annual Actuarially Determined Employer Contributions

The following tables indicate, for the applicable fiscal and valuation years, commencing with FY 2023 and the valuation year ending June 30, 2020, the projected ADEC for ERS and TRS based on the estimated normal costs of benefits and the payments made to amortize the estimated UAAL. Also shown are the actual funded ratios per the 2020, 2021, and 2022 actuarial valuations, the estimated prospective funded ratios for valuation years 2023 through 2027, the estimated prospective portion of the projected ADEC funded by State General Fund appropriations for fiscal years 2023 through 2030 (including payments made from State General Fund appropriations for entities not within the State reporting entity), and the portion of the projected ADEC funded by State General Fund appropriations as a percentage of total State General Fund appropriations for fiscal years 2023 through 2030. Other than the last two columns, the information in the following tables regarding ERS and TRS was prepared by their enrolled actuary. The information in the last two columns of the following tables was derived by the Governor's Office of Planning and Budget from revenue estimates of the State Economist and using the assumptions noted. The following tables are based on the ERS and TRS actuarial valuations as of June 30, 2022 and utilize the same assumptions as the June 30, 2022 actuarial valuations.

For FY 2023, State General Fund appropriations for the ADEC payments for ERS and TRS were approximately \$366.3 million and \$1.4 billion, respectively, and comprised, together, approximately 5.8% of total State General Fund appropriations.

For FY 2024, State General Fund appropriations are estimated to comprise approximately 52% of the ADEC payments for TRS and 63% for ERS. State General Fund appropriations in FY 2023 for the ADEC payments for ERS and TRS are estimated to be approximately \$432 million and \$1.4 billion, respectively, and are estimated to comprise, together, approximately 6.1% of total State General Fund appropriations.

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State General Fund Appropriations Impact

ERS Projected Annual Actuarially Determined Employer Contribution Status (\$ in thousands)

Valuation Year	Fiscal Year	Annual Payroll	ADEC Payment	AVA	AAL	UAAL	Funded Ratio (%)	State Portion of ADEC (a)	State Portion of ADEC as % of State General Fund Appropriations (b)
2020	2023	\$2,569,930	\$581,508	\$13,556,622	\$18,375,797	\$4,819,175	73.8%	\$366,350	1.18%
2021	2024	2,572,060	686,146	14,383,600	20,085,695	5,702,095	71.6	432,272	1.40
2022	2025	2,575,603	683,052	14,632,266	20,260,756	5,628,490	72.2	430,323	1.36
2023	2026	2,597,304	701,701	14,623,740	20,244,279	5,620,539	72.2	442,072	1.35
2024	2027	2,619,017	715,400	14,717,197	20,272,462	5,555,265	72.6	450,702	1.33
2025	2028	2,637,192	723,437	14,838,580	20,266,477	5,427,897	73.2	455,765	1.30
2026	2029	2,654,651	782,226	14,384,237	20,228,957	5,844,720	71.1	492,802	1.35
2027	2030	2,669,370	780,778	14,533,234	20,162,301	5,629,067	72.1	491,890	1.30

^(a) Amounts reflect the portion of the projected ADEC, approximately 63%, estimated to be comprised of State General Fund appropriations. This portion of the projected ADEC for FY 2023 – FY 2030 is based upon the estimated percent of payroll to be paid through State General Fund appropriations during FY 2023.

^(b) State General Fund appropriations for FY 2025 – FY 2030 are based on the most recent revenue estimates of the State Economist.

Sources: ERS; Governor's Office of Planning and Budget

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State General Fund Appropriations Impact

TRS Projected Annual Actuarially Determined Employer Contribution Status (\$ in thousands)

Valuation Year	Fiscal Year	Annual Payroll	ADEC Payment	AVA	AAL	UAAL	Funded Ratio (%)	State Portion of ADEC (a)	State Portion of ADEC as % of State General Fund Appropriations (b)
2020	2023	\$13,788,557	\$2,754,954	\$81,632,571	\$107,188,775	\$25,556,204	76.2%	\$1,432,576	4.62%
2021	2024	13,905,882	2,778,395	94,048,970	115,703,567	21,654,597	81.3	1,444,765	4.69
2022	2025	14,048,661	2,919,312	96,867,918	120,490,555	23,622,637	80.4	1,518,042	4.80
2023	2026	14,212,752	3,169,444	98,213,604	124,515,720	26,302,116	78.9	1,648,111	5.04
2024	2027	14,388,452	3,424,452	99,600,758	128,520,702	28,919,944	77.5	1,780,715	5.25
2025	2028	14,572,413	3,662,047	101,364,596	132,503,920	31,139,324	76.5	1,904,265	5.42
2026	2029	14,753,543	4,045,422	101,067,608	136,464,192	35,396,584	74.1	2,103,619	5.77
2027	2030	14,940,431	4,162,404	104,918,628	140,396,721	35,478,093	74.7	2,164,450	5.72

^(a) Amounts reflect the portion of the projected ADEC estimated to be comprised of State General Fund appropriations using the State Auditor's estimate of 52%. This portion of the projected ADEC for FY 2023 – FY 2030 is based upon the estimated percent of payroll to be paid through State General Fund appropriations during FY 2023.

^(b) State General Fund appropriations for FY 2025 – FY 2030 are based on the most recent revenue estimates of the State Economist.

Sources: TRS; Governor's Office of Planning and Budget

Actuarial Methods and Assumptions

Numerous significant assumptions are used to determine projected pension obligations and related costs. The amount of benefit to be paid depends on projections of future events incorporated into the pension benefit formula, including estimates of the average life of employees/survivors and average years of service rendered, and is measured based on assumptions concerning future interest rates and future employee compensation levels. In addition, actuarial valuations include assumptions regarding the long-term rate of return on plan assets. Should actual experience differ from actuarial assumptions, the projected pension obligations and related pension costs would be affected in future years. Refer to Note 15, "Retirement Systems," in APPENDIX B hereto for additional detail regarding significant actuarial assumptions.

Georgia law requires that at least once every five years an experience study be performed on TRS and ERS. An experience study is the investigation into the mortality, service and compensation experience of the members and beneficiaries by comparing the actual experience with the assumed experience during the five year period. The actuarial firm preparing the experience study will recommend changes to the assumptions and methods if there are any significant differences. The purpose of the experience study is to assess the reasonableness of the actuarial assumptions and methods used by the Systems.

The most recent five-year experience study for ERS for the period beginning July 1, 2014 through June 30, 2019 was completed and presented to the ERS Board of Trustees on December 17, 2020. As a result of the study, the ERS Board of Trustees adopted: (1) revised rates of separation from active service due to withdrawal, disability, death, and retirement; (2) revised rates of salary increases; (3) revised rates of post-retirement mortality; (4) reductions in the price inflation rate to 2.50% from 2.75% and the wage inflation rate to 3.00% from 3.25%; and (5) a reduction in the long-term investment rate of return assumption to 7.00% from 7.50%. The study also validated the Board's current approach of slowly reducing the rate of return assumption over time to ultimately reach the long-term target of 7.00%. The aggregate effect of the changes listed above resulted in an increase to the ERS UAAL of \$551.2 million in valuation year 2020. The next experience investigation for ERS is expected to be completed in the fall of 2025 for the five-year period July 1, 2019 through June 30, 2024.

The TRS experience study for the five-year period July 1, 2013 through June 30, 2018 was completed and presented to the TRS Board of Trustees on May 13, 2020. As a result of the study, the TRS Board of Trustees adopted: (1) revised rates of separation from active service due to withdrawal, disability, death, and retirement; (2) revised rates of post-retirement mortality; and (3) reductions in the administrative expenses assumption from 0.25% to 0.20% of payroll. The aggregate effect of the changes noted above resulted in an increase to the TRS UAAL of \$1,204 million in valuation year 2019. The next experience investigation for TRS is expected to be completed in the fall of 2024 for the five-year period July 1, 2018 through June 30, 2023.

Summary of Recent TRS Changes

On November 20, 2013, the TRS Board adopted a formal funding policy to define TRS funding objectives, the benchmarks used to measure progress, and the primary methods and assumptions that were used to develop the benchmarks. At that time, two significant changes in actuarial methods and assumptions were adopted by the TRS Board. First, the method used to amortize the unfunded actuarial accrued liability (UAAL) was changed from an open 30-year period to a closed 30-year period. The previous open 30-year period meant that with each actuarial valuation, the total UAAL would be amortized over a new 30-year period and, in effect, "refinanced" the UAAL each year, resulting in the UAAL never being paid off. The new closed 30-year period meant that the initial UAAL (the UAAL as of June 30, 2013) would be amortized over a closed 30-year period. Each year thereafter, the change in the UAAL would be amortized over a separate closed 30-year period. The purpose of this method was to lead to an eventual reduction in the UAAL with the intention of it being paid off. Second, the method used in smoothing asset values was changed from 7-year smoothing to 5-year smoothing, as a shorter period results in a closer fit to the current market value. The actuarial value of assets also was set to equal the market value of the assets which fully recognized the remaining unrealized gains and losses from the prior 7 years and facilitated the transition from 7-year smoothing to 5-year smoothing.

On May 15, 2019, the TRS Board adopted changes to the Board's funding policy to reflect a change from the smoothed valuation interest rate methodology to a constant interest rate method. In conjunction with the change in methodology, the long-term assumed rate of return in assets (discount rate) was changed from 7.50% to 7.25%, and the assumed annual rate of inflation was reduced from 2.75% to 2.50%. The combined impact of these changes decreased the UAAL by \$133.4 million.

On May 13, 2020, the TRS Board adopted new rates of separation and mortality based on the results of an experience investigation that was prepared for the five-year period ending June 30, 2018. The impact of assumption and method changes increased the UAAL by approximately \$1.2 billion.

On May 11, 2022, the TRS Board adopted changes to the Board's funding policy to redefine the transitional UAAL as the UAAL as of June 30, 2021, and to set the amortization period for the new transitional UAAL over a closed period not to exceed 23 years from June 30, 2021. The funding policy also was changed such that each subsequent valuation will produce a New Incremental UAAL consisting of all benefit changes, assumption and method changes, and experience gains and/or losses that have occurred since the previous valuation that will be amortized over a closed 25-year period. The blended amortization period as of the June 30, 2021 actuarial valuation was 22.6 years. In conjunction with the change in methodology, the long-term assumed rate of return in assets (discount rate) was changed from 7.25% to 6.90%, and the assumed annual rate of wage inflation was reduced from 3.00% to 2.50%. In addition, the asset smoothing method has been modified for the June 30, 2021 valuation in order to mitigate the impact of the assumption and methodology changes mentioned above, and to take advantage of the annual return on the fair value of assets of 29.2% for FY 2021. The amount of the substantial asset gain recognized this year was an amount such that the total UAAL was the same as if no assumptions or methods had been changed. The remaining unrecognized asset gain will be spread equally over the four-year period following this valuation. There was no impact on the UAAL for these combined changes.

The TRS actuarial report prepared by the TRS enrolled actuary dated May 10, 2023 indicates that, as of June 30, 2022, TRS had an UAAL in the amount of \$23.6 billion which was used to set the ADEC for FY 2025. The most significant reasons for the increase of nearly \$2.0 billion from the prior year UAAL of \$21.7 billion is that actual investment earnings during fiscal year 2022 were less than the assumed investment rate or return of 6.90% and the actual actuarial value of assets was less than the expected actuarial value of assets. Significant actuarial assumptions used in the TRS actuarial report as of June 30, 2022 include: (a) an investment rate of return of 6.90%, (b) projected salary increases of 3.00% - 8.75%, (c) an annual inflation rate of 2.50%, (d) anticipated semi-annual cost-of-living adjustments of 1.50%, (e) amortization of the transitional UAAL over a closed period of 21.9 years and each new incremental UAAL over a closed period of 25 years, and (f) 5-year smoothing of assets. The TRS actuarial report indicated that, in the opinion of the actuary, TRS is operating on an actuarially sound basis, and in conformity with the minimum funding standards of Georgia law.

Summary of Recent ERS Changes

On December 19, 2013, the ERS Board adopted a formal funding policy to define ERS funding objectives, the benchmarks used to measure progress, and the primary methods and assumptions that would be used to develop the benchmarks. Two significant changes in actuarial methods and assumptions were adopted by the ERS Board. First, the method used to amortize the unfunded actuarial accrued liability (UAAL) was changed from an open 30-year period to a closed 25-year period. The previous open 30-year period meant that with each actuarial valuation, the total UAAL would be amortized over a new 30-year period and, in effect, "refinanced" the UAAL each year. The new closed 25-year period meant that the initial UAAL (FY 2013) would be amortized over a closed 25-year period. Each year thereafter, any incremental change in the UAAL would be amortized over a separate closed 25-year period. The blended amortization period as of the June 30, 2021 actuarial valuation was 20 years. The purpose of this method was to lead to an eventual reduction in the UAAL with the intention of it being paid off, and in a shorter (25-year) timeframe than previously utilized. Second, the method used in smoothing assets was changed from 7-year smoothing to 5-year smoothing as a shorter period results in a closer fit to current market value. The actuarial value of assets also was set to equal the market value of the assets for the FY 2013 actuarial valuation, which fully recognized the remaining unrealized gains and losses from the prior 7 years and facilitated the transition from 7-year smoothing to 5-year smoothing.

On March 15, 2018, the ERS Board adopted an updated version of its funding policy, effective with the June 30, 2017 valuation, which changed the system's assumed investment rate of return. In the years

preceding the June 30, 2017 valuation, the system assumed a 7.50% rate of return. Beginning with the June 30, 2017 valuation, the rate of return assumption would be reduced by 0.1% (10 basis points) from the prior year in any year in which the actual investment rate of return exceeded the assumed rate of return. If the actual rate of return does not exceed the assumed rate of return in a given year, then the assumed rate of return will remain the same for the following year. The reductions in the assumed rate of return will continue until the assumed rate of return reaches the Board's target of a 7.00% return assumption. For the year ended June 30, 2021, the system's actual rate of return of 29.36% exceeded the assumed rate of return of 7.30%, which resulted in the 7.30% rate of return assumption being reduced to 7.20%.

On April 21, 2022, the Board adopted further updates to the funding policy, effective with the June 30, 2021 valuation. First, the period used to amortize the UAAL was changed from 25 years to 20 years. All UAAL as of June 30, 2021 will be amortized over a closed 20-year period. Each year thereafter, any incremental change in the UAAL would be amortized over a separate closed 20-year period. Second, the Board elected to begin pre-funding a variable Cost of Living Adjustment (COLA) for eligible retirees and beneficiaries (i.e. for member first hired prior to July 1, 2009). The amount of the COLA each year will be between 0% and 3%, inclusive, and will be based on several factors, including the preceding five years' investment performance, the system's funded ratio as of the most recent valuation, and the rate of inflation as of the beginning of the calendar year in the which the COLA is approved. For details on the determination of the annual COLA amounts, please see the June 30, 2021 actuarial valuation which is available on the ERS website, Schedule F – Board Funding Policy, Appendix, beginning on page 32.

The ERS actuarial report prepared by the enrolled actuary dated April 20, 2023 indicates that, as of June 30, 2022, ERS has an UAAL in the amount of \$5.6 billion and was used to set the ADEC for FY 2025. The breakdown of the major reasons for the overall \$73.6 million decrease from the prior year UAAL of \$5.7 billion include: (1) a decrease of \$105.9 million due to the return on the actuarial value of assets was higher than the assumed rate of 7.20%, (2) a decrease of \$117.1 million because the accrued liability contribution was greater than the interest on the prior year UAAL, (3) an increase of \$103.8 million due to salary increases that were greater than expected, and (4) an increase of \$60.0 million due to a higher actual COLA of 1.50%, rather than the anticipated 1.05% COLA. Significant actuarial assumptions used in the ERS actuarial report as of June 30, 2022 include: (a) an investment rate of return of 7.20%, (b) projected salary increases of 3.00% - 6.75%, (c) an annual inflation rate of 2.50%, (d) a newly-adopted variable COLA model, (e) amortization of the UAAL over a closed period of 20 years, and (f) 5-year smoothing of assets. The ERS actuarial report indicates that, in the opinion of the actuary, ERS is operating on an actuarially sound basis and in conformity with the minimum funding standards of Georgia law.

Regents Retirement Plan

The Georgia General Assembly created the USG's Optional Retirement Plan ("Regents Retirement Plan"), a single-employer defined contribution retirement plan, in 1990 pursuant to the Regents Retirement Plan Act (O.C.G.A. Section 47-21-1 *et seq.*) and administered by the BOR of the USG ("Board"). O.C.G.A. Section 47-3-68(a) defines who may participate in the Regents Retirement Plan. An "eligible university system employee" is a faculty member, or all exempt full and partial benefit eligible employees, as designated by the regulations of the Board. Under the Regents Retirement Plan, a plan participant may purchase annuity contracts from three approved vendors for the purpose of receiving retirement and death benefits. Benefits depend solely on amounts contributed to the Plan plus investment earnings. Benefits are payable to participating employees or their beneficiaries in accordance with the terms of the annuity contracts.

The institutions of the USG make monthly employer contributions to the Regents Retirement Plan on behalf of the participants at rates determined by the Board. The Board reviews the contribution amount

every three (3) years. For FY 2022, the employer contribution was 9.24% for a participating employee's earnable compensation and participating employees contribute 6.00% of their earnable compensation. Amounts attributable to all plan contributions are fully vested and non-forfeitable at all times. For FY 2022 the USG and the covered employees made the required contributions of \$142.2 million and \$92.8 million, respectively. Additional information is contained in the University System of Georgia Annual Financial Report for Fiscal Year 2022 which is available from the Board.

GASB Statements 67 and 68

On June 25, 2012, GASB approved GASB Statement Nos. 67 and 68, which impacts the accounting and financial reporting for defined benefit pension plans and for state and local governments that participate in such plans. Statement No. 67 superseded existing guidance for the financial reports of pension plans by, among other things, requiring additional disclosure in the notes to financial statements and in required supplementary information; it also provides guidance regarding the calculation of the net pension liability ("NPL") as the difference between the total pension liability (the present value of projected benefit payments to employees based on their past service, using new parameters) and the net plan position (consisting mostly of investments reflected at fair value). ERS and TRS implemented GASB Statement No. 67 in their Comprehensive Annual Financial Statements for FY 2014. For additional information, refer to the prior section entitled "*Financial Reporting of Net Pension Liability*" and also Note 15, "Retirement Systems," in APPENDIX B hereto. Statement No. 68 revises and establishes new financial reporting requirements for most state and local governments that provide their employees with pension benefits by, among other things, requiring governments to recognize long-term obligations for pension benefits as a liability. Major changes include: (1) the inclusion of the NPL on the government employer's balance sheet (previously, unfunded liabilities typically were included as notes to the government's financial statements) rather than the portion of the actuarially determined employer contribution that has not been funded; (2) separation of expenses from funding: reported annual pension expense will no longer be connected to the funding of the plan and could be significantly different from the actuarially determined employer contribution, and could be more volatile; (3) use of a single blended discount rate reflecting a long-term expected rate of return on plan assets to the extent that assets are projected to be available to pay benefits and a municipal borrowing rate to the extent a funding shortfall is projected; and (4) immediate recognition of certain benefit plan changes, which generally would increase pension expense; and shorter amortization periods than currently used to recognize the effects on the total pension liability for changes in assumptions and differences in assumptions and actual experience. In addition, the new standard requires cost-sharing employers to record a liability and expense equal to their proportionate share of the collective NPL and expense for the cost-sharing plan while under the prior standard, an employer in a cost-sharing plan would report a liability only if it failed to make its full contractually required contribution to the plan. GASB Statement No. 68 was implemented by state and local governments that provide their employees with pension benefits for FY 2015. The State reported a net pension liability for all plans of the primary government of approximately \$3.7 billion in its entity-wide financial statements for FY 2022; such liability was approximately \$8.5 billion for FY 2021. For additional information please refer to Note 15, "Retirement Systems" in APPENDIX B hereto.

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OTHER POST-EMPLOYMENT BENEFIT (“OPEB”) PLANS

Introduction

Retirees of State government and local school districts who are eligible to receive monthly retirement benefits from a State-sponsored retirement system and are enrolled in the State Health Benefit Plan (“SHBP”) at the time they retire have the option to continue health-care coverage under SHBP. Retirees age 65 and older are required to enroll in a Medicare Advantage option in order to receive state contributions toward their health insurance policy premiums. Retirees and State employees hired prior to July 1, 2009 are also eligible to participate in group term life insurance (“GTLI”). These types of benefits are made available through plans which commonly are known as “Other Post-Employment Benefit” (“OPEB”) plans. The State provides the following significant OPEB plans:

Multi-employer Plans

Administered by the Department of Community Health (“DCH”):

Georgia State Employees Post-employment Health Benefit Fund (“State OPEB Fund”)

Georgia School Personnel Post-employment Health Benefit Fund (“School OPEB Fund”)

Administered by ERS:

State Employees’ Assurance Department – OPEB (“SEAD-OPEB”) (For GTLI benefits)

Single-employer Plan

Administered by the Board of Regents of the University System of Georgia (“USG”):

Board of Regents Retiree Health Benefit Fund (“BOR Retiree Plan”)

For additional information on the four OPEB plans, including details regarding basis of accounting, investments, plan descriptions, plan membership, funding policies, benefits provided, contribution rates, and certain actuarial information, see Note 16, “Postemployment Benefits – Multi-employer Plans”, Note 17, “Postemployment Benefits – Single-employer Plans”, and “Required Supplementary Information” in the State of Georgia Annual Comprehensive Financial Report for FY 2022 in APPENDIX B hereto. In addition, APPENDIX B contains certain other OPEB information required by GASB, including details regarding funded status, funding progress, and net OPEB liability.

The OPEB disclosures rely on information produced by the plan’s management and their enrolled actuaries. Actuarial assessments are “forward-looking” valuation estimates that reflect the judgment of the fiduciaries of the plans. Actuarial assessments are based upon a variety of assumptions. Should actual experience differ from actuarial assumptions, the projected OPEB obligations and related OPEB costs would be affected in future years.

GASB Statement 74

During FY 2017, the State adopted the provisions of GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans* (“GASB 74”). GASB 74 requires the disclosure of the net OPEB liability determined using a specified actuarial cost method, requires expanded footnote disclosure and required supplementary information for OPEB plans, and clarifies what constitutes an OPEB plan.

GASB Statement 75

In June 2015, the GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefit Plans Other Than Pensions* (“GASB 75”), effective for fiscal years beginning after June 15, 2017. GASB 75 addresses accounting and financial reporting for OPEB that is provided to the

employees of state and local governmental employers. GASB 75 establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expenses in the employer financial statements. It also establishes requirements for related note disclosures and required supplementary information. GASB 75 was adopted with the FY 2018 financial statements. With the implementation of GASB 75, the State is not required to report information as previously reported in the Funding Progress Table shown hereinafter. Instead, the State is required to recognize its proportional share of the net OPEB liability of the OPEB plans applicable to said standard. The State reported a net OPEB liability for all plans of the primary government of \$5.3 billion in its entity-wide financial statements for FY 2022.

System Membership and Beneficiary Description

The State OPEB Fund and School OPEB Fund are cost-sharing multiple employer defined benefit post-employment healthcare plans. The State OPEB Fund provides postemployment health benefits due under the group health plan for employees of State organizations (including technical colleges) and other entities authorized by law to contract with DCH for inclusion in the plan. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from ERS, Georgia Judicial Retirement System (“JRS”), and Legislative Retirement System (“LRS”).

The School OPEB Fund provides postemployment health benefits due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies, and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from TRS and Public School Employees Retirement System (“PSERS”).

The SEAD-OPEB Plan is a cost-sharing multiple employer defined benefit post-employment plan that provides post-employment GTLI benefits to eligible members of the ERS, JRS, and LRS on a monthly, renewable term basis, with no return premiums or cash value available to be earned.

The BOR Retiree Plan provides post-employment health benefits and life insurance programs for employees of the University System of Georgia.

Membership in the plans are shown below:

	State OPEB Fund ¹	School OPEB Fund ¹	SEAD- OPEB ²	BOR Retiree Plan ²
Inactive members or beneficiaries receiving benefits	38,144	89,388	44,371	21,779
Inactive members entitled to but not yet receiving benefits	-	-	1,059	-
Active plan members	46,384	177,415	16,926	45,506
Total	<u>84,528</u>	<u>266,803</u>	<u>62,356</u>	<u>67,285</u>

¹ Source: GASB Statement No. 74 Report, Prepared as of June 30, 2022 – Membership Data as of June 30, 2021.

² Source: State of Georgia Annual Comprehensive Financial Report for Fiscal Year Ended June 30, 2022.

Plan Contribution Information

The State OPEB Fund, the School OPEB Fund, and the BOR Retiree Plan currently are funded in large part on a “pay-as-you-go” basis. That is, annual costs of providing benefits are funded in the same year as claims occur, with historically no significant assets accumulating as would occur in an advance funding strategy. Each fiscal year the General Assembly determines the maximum amount of the State’s contributions in the general appropriations act, and the Board of Community Health (“DCH Board”) and the BOR, respectively, reacting to input from various entities, determine plan benefits, terms and conditions, contributions required from all employers offering coverage under the respective plans, and the subscription (premium) rate for participants. Neither changes in the UAAL and the Pre-Funding Contribution Amount (“PFC amount”) (which consists of a “normal” amount and an accrued liability amount), nor changes in OPEB liability under GASB, necessarily impact funding decisions which remain within the discretion of the Board of Community Health, the BOR, and the annual appropriations process. GASB’s promulgation of financial reporting standards does not necessarily dictate fiscal management policies or establish legal requirements.

The contribution requirements for the State OPEB Fund and the School OPEB Fund are established by the DCH Board in accordance with the 2023 Appropriations Act and may be amended by the DCH Board. Employer contributions to the State OPEB Fund currently are funded as a percent of state agency payroll and are funded through a mix of State funds appropriations, federal revenue, fee income, and other income streams available to State agencies. For FY 2023, the budgeted employer share of pay-as-you-go contributions to the State OPEB Fund is approximately \$161.7 million. Approximately \$105 million, or 65% of the employer contributions, is budgeted from State funded appropriations.

Employer contributions to the School OPEB Fund currently are funded from local school district direct contributions, a significant portion of which is derived from State funds appropriations. For FY 2023, the budgeted employer share of pay-as-you-go contributions to the School OPEB Fund is approximately \$361.6 million. Approximately \$235 million, or 65% of the employer contributions, is budgeted from State funded appropriations.

For FY 2022, the total amounts of employer contributions were \$161.7 million to the State OPEB Fund and \$361.6 million to the School OPEB Fund. All contributions were pay-as-you-go amounts; there were no additional contributions to either the State OPEB Fund or the School OPEB Fund.

Since FY 2014, SHBP has transferred excess funds to the State OPEB Fund and the School OPEB Fund. Typically, the excess amounts are determined after the completion of the State’s Annual Comprehensive Financial Report with transfers being made before the end of the following fiscal year. As a result of these efforts, the State added more than \$2.1 billion to the OPEB Funds. Due to the continuing uncertainty regarding plan revenues and expenditures as a result of the federal public health emergency resulting from the COVID-19 pandemic and other healthcare system impacts and expenses, the year-end OPEB transfers have been paused since FY 2020 to ensure sufficient resources are maintained to meet both planned and potential unplanned cash flow needs.

In May 2018, the State Depository Board approved the OPEB Trust Fund Investment Policy whereby assets in the State OPEB Fund and the School OPEB Fund are invested to generate investment earnings to the funds. As of June 30, 2022, the market value of the investment assets in the State OPEB Fund and School OPEB Fund were approximately \$1.8 billion and \$651.6 million, respectively. The Office of State Treasurer reports that as of the end of March 2023, the unaudited balances (market value) of the investment assets for the State OPEB Fund and the School OPEB Fund, were approximately \$1.9 billion and \$706.7 million, respectively.

The SEAD-OPEB plan is administered by a Board of Directors that establishes contributions by plan members and employer contribution rates. Such rates, when added to members' contributions, shall not exceed one percent (1%) of earnable compensation. A valuation analysis is conducted each year to determine if employer contributions will be necessary. There are no required employer contributions for the SEAD-OPEB plan in FY 2023, FY 2024, or FY 2025. Per legislation passed in 2008 and 2009, no new members can be added to this plan.

The BOR Retiree Plan is substantially funded on a pay-as-you-go basis; contribution requirements of plan members and the employer are established and may be amended by the Board of Regents. Employer contributions to the BOR Retiree Plan are funded through a mix of State appropriations, student tuition, fee income, and other income streams available to BOR. The total amount of employer contributions to the BOR Retiree Plan for FY 2022 was approximately \$146.3 million, which consisted of a pay-as-you-go amount of \$105.0 million and additional transfers of \$41.3 million. Effective May 2017, any reserve funds in the BOR Health Benefit Plan remaining after allowing for the plan's IBNR liability plus twenty percent (20%) of plan benefit claims expense, are transferred to the BOR Retiree Plan annually, upon completion of the financial audit. Additional one-time contributions also may be made on a discretionary basis in connection with de-risking and other objectives upon approval of the BOR. For FY 2022, the USG contributed \$38.9 million more than benefit payments and administrative expenses; investment losses (realized and unrealized) totaled \$22.3 million.

As of June 30, 2022, the actuary reported \$211.9 million as the Plan Fiduciary Net Position. The BOR Retiree Plan's investments are segregated for OPEB in the BOR Short Term and Balanced Income pooled investment funds. The market value of the plan's net asset value in the Short Term Fund at June 30, 2022 was \$23.4 million; this balance was included in cash and cash equivalents on the Statement of Fiduciary Net Position. The market value of the plan's net asset value in the Balanced Income Fund at June 30, 2022 was \$183.2 million; this balance is reported as investments on the Statement of Fiduciary Net Position.

State OPEB Fund and School OPEB Fund Actuarial Report Information

The Georgia Department of Community Health's most recent available Report of the Actuary on the Retiree Medical Valuations relating to the State OPEB Fund and the School OPEB Fund is dated as of April 19, 2023 and prepared as of June 30, 2022. The total OPEB liability at June 30, 2022 is based upon the June 30, 2021 actuarial valuation.

For the State OPEB Fund, the June 30, 2022 UAAL actuarial valuation was approximately \$515.8 million. The UAAL on the June 30, 2021 actuarial valuation was \$34.8 million. The UAAL increased by \$481.0 million primarily due to losses in investment value, assumption changes, and the change to an Entry Age Normal methodology to match other actuarial reports produced for the Department of Community Health. The PFC amount was \$51.7 million per the June 30, 2021 valuation (for FY 2024) and \$59.2 million per the June 30, 2022 valuation (for FY 2025). The actuary reported \$1.8 billion as the market value of the State OPEB Fund assets as of June 30, 2022, compared to \$1.9 billion as of June 30, 2021.

For the School OPEB Fund, the June 30, 2022 UAAL actuarial valuation was approximately \$9.6 billion. The UAAL on the June 30, 2021 actuarial valuation was \$7.3 billion. The net increase to the UAAL was approximately \$2.3 billion, principally due to assumption changes, and the change to an Entry Age Normal methodology to match other actuarial reports produced for the Department of Community Health. The PFC amount was \$628.4 million per the June 30, 2021 valuation (for FY 2024) and is \$701.0 million per the June 30, 2022 valuation (for FY 2025). As of June 30, 2022, the actuary reported \$651.6

million as the market value of the School OPEB Fund assets, compared to \$709.0 million as of June 30, 2021.

As noted above, the State OPEB Fund, the School OPEB Fund, and the BOR Retiree Plan primarily operate on a pay-as-you-go basis and thus changes to, or the size of, the UAAL do not necessarily impact funding decisions.

BOR Retiree Health Benefit Plan Post-Employment Benefit Actuarial Report Information

The most recent actuarial valuation for the BOR Retiree Plan is as of May 1, 2022, which was used to roll forward the total OPEB liability to June 30, 2022. For the BOR Retiree Plan, the Net OPEB Liability as of June 30, 2022 was approximately \$4.0 billion, compared to a Net OPEB Liability of \$5.0 billion as of June 30, 2021. The decrease of approximately \$1 billion was due primarily to several changes in assumptions, including a change in the discount rate from 2.18% to 3.54%. The ADEC amount was \$328.2 million per the May 1, 2022 valuation compared to \$387.0 million per the May 1, 2021 valuation.

Additional information on the BOR Retiree Plan can be found in the USG's FY 2022 Annual Financial Report which is available on BOR's website.

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OPEB Funding Progress

The funded status and funding progress of the OPEB plans for each of the past five actuarial valuation dates is presented in the following table.

OPEB Plans¹ Historical Funding Progress Market Value (\$ in thousands)						
OPEB Plan / Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b)-(a)	Funded Ratio (a/b)	Annual Covered Payroll (c)	UAAL as a % of Covered Payroll ((b-a)/c)
State						
6/30/2022	\$1,801,133	\$2,316,895	\$515,762	77.7 %	\$2,772,499	18.6 %
6/30/2021	1,938,443	1,973,205	34,763	98.2	2,673,570	1.3
6/30/2020	1,667,521	2,428,965	761,444	68.7	2,815,892	27.0
6/30/2019	1,617,205	3,160,407	1,543,202	51.2	2,797,241	55.2
6/30/2018	1,201,865	3,351,782	2,149,916	35.9	2,802,815	76.7
6/30/2017 ^a	854,937	3,642,056	2,787,119	23.5	2,535,722	109.9
School^b						
6/30/2022	\$651,562	\$10,275,334	\$9,623,772	6.3 %	\$11,374,301	84.6 %
6/30/2021	709,043	7,990,176	7,281,133	8.9	10,912,922	66.7
6/30/2020	611,016	7,395,973	6,784,956	8.3	10,900,209	62.2
6/30/2019	595,129	9,329,590	8,734,461	6.4	10,625,003	82.2
6/30/2018	383,263	9,490,548	9,107,285	4.0	10,583,167	86.1
6/30/2017	229,685	10,089,950	9,860,265	2.3	10,516,260	93.8
SEAD						
6/30/2022	\$1,334,285	\$949,967	(\$384,318)	140.5 %	\$982,775	(39.1)%
6/30/2021	1,566,821	931,245	(635,576)	168.3	1,032,219	(61.6)
6/30/2020	1,256,718	904,533	(352,185)	138.9	1,138,882	(30.9)
6/30/2019	1,233,856	946,738	(287,118)	130.3	1,213,174	(23.7)
6/30/2018	1,189,462	919,157	(270,305)	129.4	1,323,540	(20.4)
6/30/2017	1,121,251	876,586	(244,665)	127.9	1,394,395	(17.6)

¹ The BOR Retiree Plan is not shown in this table as with the implementation of GASB 75 the actuary no longer calculates the information presented in this table.

^a Reflects changes made in September 2017 to reflect additional member data for Fulton County school employees and City of Atlanta school employees who are members of the SHBP, but not TRS or PSERS.

^b Annual Covered Payroll: The salary amount shown is total salaries, however, salaries are not the basis upon which regular employer contributions to the SHBP are based for the School OPEB Plan. Rather, these contributions are based upon a flat per member amount.

Sources: Plan actuarial reports and underlying actuarial data. GASB Statement No. 74 Reports, for both Georgia State and Georgia School Employees, Post-Employment Benefit Funds. State of Georgia Annual Comprehensive Financial Report for Fiscal Year Ended June 30, 2022

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Employer Contributions

The following table provides information regarding actual employer contributions that have been made during the fiscal years shown. Although currently the OPEB plans are funded on a “pay-as-you-go” basis, the actuarial determined employer contribution (“ADEC”) is provided for informational purposes only. The Total Employer Contributions received during the fiscal year include the required pay-as-you-go amount plus any additional voluntary contributions from excess funds. The State Entity Portion of Total Employer Contributions is calculated by the State Accounting Office, and for FY 2022 reflects 93.15% for the State OPEB Plan, 0.64% for the School OPEB Plan, and 100% for the BOR Retiree Plan.

OPEB Plans					
Annual Employer Contributions					
(\$ in thousands)					
OPEB Plan / Fiscal Year	Actuarial Determined Employer Contribution (ADEC)	Actual Employer Contributions			State Entity Portion of Total Employer Contributions
		Pay-As-You-Go Contributions	Other Excess Contributions	Total Employer Contributions	
<u>State</u>					
2022	\$152,792	\$161,693	\$ -	\$161,693	\$150,623
2021	178,423	151,709	-	151,709	138,997
2020	210,034	150,489	-	150,489	139,672
2019	218,962	171,018	363,655	534,673	494,957
2018	232,161	169,948	331,626	501,574	462,545
2017	202,092	164,222	333,980	498,202	470,934
2016	259,250	152,480	414,827	567,307	533,269
2015	275,681	165,726	101,434	267,160	250,676
<u>School</u>					
2022	\$728,211	\$361,575	\$ -	\$361,575	\$2,299
2021	754,013	371,855	-	371,855	2,470
2020	786,912	338,177	-	338,177	2,315
2019	833,291	344,171	194,398	538,569	3,501
2018	824,872	369,275	149,015	518,290	3,243
2017	669,894	388,282	133,126	521,408	3,025
2016	873,736	354,113	64,564	418,677	2,345
2015	873,278	375,751	30,848	406,599	2,440
<u>BOR Retiree</u>					
2022	\$328,236	\$105,054	\$ 41,287	\$146,341	\$146,341
2021	387,020	96,413	20,968	117,381	117,381
2020	417,744	101,520	1,272	102,792	102,792
2019	484,599	102,200	58,183	160,383	160,383
2018	467,338	102,563	55,857	158,420	158,420
2017	349,859	99,584	-	99,584	99,584
2016	295,192	111,814	-	111,814	111,814
2015	442,359	129,823	-	129,823	129,823

Sources: Plan annual reports and actuarial reports; the State of Georgia Annual Comprehensive Financial Report for Fiscal Year Ended June 30, 2022; State Accounting Office

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Financial Reporting of Net OPEB Liability

For OPEB plans that are administered through trusts that meet the specified criteria, GASB 74 requires the net OPEB liability to be measured as the total OPEB liability, less the amount of the OPEB plan's fiduciary net position. The total OPEB liability is actuarially determined. The following schedule is presented from the perspective of the State as the sponsor of the various plans and summarizes the components of the Net OPEB Liability / Net OPEB Asset, by plan (\$000):

Fiscal Year	Total OPEB Liability (TOL)	Plan Fiduciary Net Position (PFNP)	Net OPEB Liability/(Asset) (TOL-PFNP)	Plan Fiduciary Net Position as a Percentage of Total OPEB Liability (PFNP/TOL)	Covered Employee Payroll ^a	Net OPEB Liability as a Percentage of Covered Employee Payroll
<u>State</u>						
6/30/2022	\$2,250,451	\$1,801,133	\$449,318	80.0 %	\$2,673,570	16.8 %
6/30/2021	2,213,298	1,938,443	274,855	87.6	2,815,892	9.8
6/30/2020	2,792,919	1,667,521	1,125,398	59.7	2,797,241	40.2
6/30/2019	2,858,522	1,617,207	1,241,315	56.6	2,802,815	44.3
6/30/2018	3,817,453	1,201,865	2,615,587	31.5	2,535,722	103.2
<u>School</u>						
6/30/2022	\$10,554,744	\$651,562	\$9,903,182	6.2 %	\$10,912,922	90.7 %
6/30/2021	11,539,870	709,043	10,830,827	6.1	10,900,209	99.4
6/30/2020	15,298,688	611,017	14,687,671	4.0	10,625,003	138.2
6/30/2019	12,867,274	595,127	12,272,147	4.6	10,583,167	116.0
6/30/2018	13,092,956	383,263	12,709,693	2.9	10,516,261	120.9
<u>SEAD</u>						
6/30/2022	\$966,698	\$1,334,285	(\$367,587)	138.0 %	\$982,303	(37.4)%
6/30/2021	950,995	1,566,821	(615,826)	164.8	1,030,717	(59.7)
6/30/2020	972,700	1,256,718	(284,018)	129.2	1,135,433	(25.0)
6/30/2019	951,091	1,233,856	(282,765)	129.7	1,211,274	(23.2)
6/30/2018	918,816	1,189,462	(270,646)	129.5	1,328,485	(20.4)
<u>BOR Retiree</u>						
6/30/2022	\$4,173,226	\$211,904	\$3,961,322	5.1 %	\$3,837,859	103.2 %
6/30/2021	5,228,380	195,299	5,033,081	3.7	3,610,622	139.4
6/30/2020	5,493,697	159,978	5,333,719	2.9	3,622,123	147.3
6/30/2019	4,616,022	144,455	4,471,568	3.1	3,375,246	132.5
6/30/2018	4,486,796	76,045	4,410,751	1.7	3,218,771	137.0

^a Covered Employee Payroll amounts for School are estimated, actual amounts are not available.

Note: Net OPEB Liability amounts as shown may not foot exactly due to \$000 rounding.

Source: Plan actuarial reports and underlying actuarial data. GASB Statement No. 74 Reports, for both Georgia State and Georgia School Employees, Post-Employment Benefit Funds

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EMPLOYEE HEALTH BENEFIT PLANS

State Health Benefit Plan

The SHBP is comprised of three health insurance plans: (1) a plan primarily for State employees (O.C.G.A. § 45-18-2), (the “State Employees’ Plan”), (2) a plan for teachers (O.C.G.A. § 20-2-881) (the “Teachers’ Plan”), and (3) a plan for non-certificated public school employees (O.C.G.A. § 20-2-911) (the “Public School Employees’ Plan”). All three plans operate on a plan year that is coincident with the calendar year. The State Employees’ Plan is supported by the fund described in O.C.G.A. § 45-18-12, which holds contributions from State departments and agencies and other entities authorized by law to contract with DCH for inclusion, as well as contributions from their employees and retirees. Starting September 1, 2009, retirees’ contributions and the portion of employer contributions to the State Employees’ Plan allocated by DCH for the payment of retiree benefits have been deposited in the Georgia State Employees’ Post-employment Health Benefit Fund. For FY 2023 and FY 2024, the budgeted share of the employer contributions to the State Employee’s Plan from State appropriations is estimated to be approximately sixty-five percent (65%).

The Teachers’ Plan is supported by the fund described in O.C.G.A. § 20-2-891, which holds contributions from the Department of Education, local school systems, libraries and regional educational service agencies (“RESAs”), as well as contributions from their employees and retirees. The Public School Employees’ Plan is supported by the fund described in O.C.G.A. § 20-2-918, which holds contributions from the Department of Education, local school systems, libraries and RESAs, as well as contributions from their employees and retirees. Starting September 1, 2009, retirees’ contributions and the portion of employer contributions to the Teachers’ Plan and the Public School Employees’ Plan allocated by DCH for the payment of retiree benefits under those plans have been deposited in the Georgia School Personnel Post-employment Health Benefit Fund. For FY 2023 and FY 2024, the budgeted share of the employer contributions to the Teacher’s Plan and the Public School Employees’ Plan from State appropriations is approximately sixty-five percent (65%).

In Plan Year 2023, SHBP members continue to have choice in vendors and plan design offerings, including two HMOs, three HRA options, a High-Deductible Health Plan, two standard and two premium Medicare Advantage options, and a Regional HMO. The SHBP continues to prioritize wellness. Members may earn incentive credits by completing various wellness activities.

On August 11, 2022, the DCH board voted to continue the existing rate for the Non-Certificated Public School Employee Per Member Per Month (PMPM) Employer Contribution Rate (ECR) to remain the same as the previous year (\$945.00). The DCH board also voted to continue the Teachers Plan ECR at \$945.00 PMPM for each non-library employee enrolled in the Teachers Plan and \$843.00 PMPM for each library employee enrolled in the Teachers Plan. The current State ECR percent of payroll is 29.454%; this rate will be continued through FY 2023.

In addition, the Amended FY 2023 Appropriations Bill (HB 18) increased the employer contribution PMPM rate for certified school employees from \$945 to \$1,580 starting January 1, 2023. HB 18 provides a total of \$424.8 million for this increase in the Department of Education and \$8 million in the Department of Early Care and Learning. Additionally, the General Assembly provides \$50 million to support the plan and reflect a two-year phase-in of a \$500 increase in the employer contribution PMPM for non-certified school employees, effective January 1, 2024, and a minimum employer contribution of \$1,580 PMPM, effective January 1, 2026, to maintain the fiscal soundness of the plan.

Board of Regents Health Benefit Fund

The USG offers its employees and retirees under the age of 65 access to three self-insured healthcare plan options and one fully insured plan option. For the USG's Plan Year 2023, the following self-insured health care options were available: Blue Choice HMO plan, (Anthem, Blue Cross and Blue Shield of Georgia) Consumer Choice HSA plan, and the (Anthem, Blue Cross and Blue Shield of Georgia) Comprehensive Care plan. The USG also offers a self-insured dental plan administered by Delta Dental. There are no planned changes to the available self-insured health care options for plan year 2024.

The USG institutions and participating employees and eligible retirees pay premiums to the plan fund to access benefits coverage. All units of the USG share the risk of loss for claims associated with these plans. The reserves for these plans are considered to be a self-sustaining risk fund. The BOR has contracted with Blue Cross and Blue Shield of Georgia, a wholly owned subsidiary of Anthem, Inc., to serve as the claims administrator for the self-insured healthcare plan options. In addition to the self-insured healthcare plan options offered to the employees and eligible retirees of the USG, a fully insured HMO healthcare plan option also is offered through Kaiser Permanente. The self-insured plans have a carved-out prescription drug plan administered through CVS Caremark. Pharmacy drug claims are processed in accordance with guidelines established for the Board of Regents' Prescription Drug Benefit Program. Generally, claims are submitted by participating pharmacies directly to CVS Caremark for verification, processing, and payment. CVS Caremark maintains an eligibility file based on information furnished by Blue Cross and Blue Shield of Georgia on behalf of the various organizational units of the USG. Retirees age 65 and older participate in a secondary healthcare coverage for Medicare eligible retirees and dependents provided through a retiree healthcare exchange option. The USG makes contributions to a health reimbursement account, which can be used by the retiree to pay premiums and out-of-pocket healthcare related expenses.

The self-funded plan reserve fund had the following cash basis activity for FY 2022: premiums collected of \$636.4 million; claims and expenses paid of \$656.1 million net of prescription rebate expense credit of \$55.2 million; and other income of \$10.4 million resulting in an overall self-funded plan net position at June 30, 2022 of \$297.5 million of which \$211.9 million is held exclusively for OPEB. As of June 30, 2022, the self-funded plans had IBNR claims of \$35.8 million for active employees and \$4.6 million for retirees. As of June 30, 2022, the self-funded plan held cash assets of \$107.1 million and investment assets of \$183.2 million.

The BOR has made benefit plan changes since 2009 to reduce healthcare cost increases that have included the following: moved from a 75% employer/25% employee contribution for health insurance premiums to a 70% employer/30% employee contribution; moved to a defined contribution pricing model for healthcare plan premiums; self-funded the BlueChoice HMO, a Consumer Choice HSA, and Comprehensive Care healthcare plans; added a monthly surcharge for tobacco users; added a surcharge for non-Medicare B enrollment; increased the number of hours per week that must be worked to qualify for benefits eligibility from 20 hours/week to 30 hours/week; increased co-pays for HMO plans; increased deductibles, co-pays, and co-insurance for the Comprehensive Care and Consumer Choice plans; moved Medicare-eligible retirees to a Medicare D pharmacy plan; required Medicare eligible retirees to enroll in Medicare Part B for primary coverage; and changed retiree healthcare benefits for employees hired on or after January 1, 2013 to base the employer subsidy for retiree health contributions on years of service with the USG - for example, retirees with only 10 years of service will pay approximately 88% of healthcare premium rates and the USG will pay approximately 12%. This is applied on a sliding scale so that 30 years of service will be required in order to receive a full employer contribution for healthcare premiums. Most recently, in January 2016 secondary coverage for Medicare eligible retirees 65 and older was moved from the USG healthcare plan to a private retiree healthcare exchange. Retirees purchase secondary coverage

through the private retiree healthcare exchange and the USG makes an annual contribution to a health reimbursement account which Medicare eligible retirees then use to pay premiums and out-of-pocket healthcare related expenses. Each year the BOR will determine the amount of the contribution to the health reimbursement account.

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SIGNIFICANT CONTINGENT LIABILITIES

The State is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine governmental operations. Unless noted otherwise, the ultimate outcome of these proceedings is not presently determinable; however, it is not believed that any such outcome would have a material adverse effect on the financial condition of the State. The following includes significant active, or recently concluded, litigation, claims, and assessments involving the State. For additional information, see “APPENDIX B – STATE OF GEORGIA ANNUAL COMPREHENSIVE FINANCIAL REPORT for Fiscal Year Ended June 30, 2022 – Notes to Financial Statements – Note 20: Litigation, Contingencies and Commitments.”

David M. Curry v. T-Mobile South, LLC

David M. Curry, Commissioner, Georgia Department of Revenue v. T-Mobile South, LLC, Fulton County Superior Court Civil Case 2020-CV-340221, September 8, 2020, on appeal from Ga. Tax Tribunal Docket Nos. 1732418, 1800700 (consolidated). T-Mobile South sought refunds of sales and use taxes allegedly paid on purchases of certain tangible personal property for tax periods May 30, 2012 through December 31, 2016, which T-Mobile South asserted to be subject to computer equipment related sales and use tax exemptions pursuant to O.C.G.A. § 48-8-3(68). The total of the sales and use tax refunds claimed by T-Mobile South for such periods was approximately \$11,500,000. The Department of Revenue (“DOR”) ruled that the cell phone towers and the wireless network equipment purchased by T-Mobile South are “other voice data transport technology,” which is specifically excluded from the exemption, and therefore did not qualify for the sales tax exemption. T-Mobile South appealed these decisions with the Georgia Tax Tribunal. Following a trial on all issues, on August 6, 2020, the Georgia Tax Tribunal ruled in favor of T-Mobile South and found that the equipment qualified as computer equipment under O.C.G.A. § 48-8-3(68) and, therefore, qualified for the sales tax exemption. The Georgia Tax Tribunal reversed DOR’s denial of T-Mobile South’s refund claims and granted all of T-Mobile South’s refund claims for a total amount of \$11.4 million. DOR filed a petition for judicial review in Fulton County Superior Court on September 8, 2020. On May 20, 2021, the Fulton County Superior Court issued a Final Order ruling in favor of DOR and reversing the Tax Tribunal, finding that the T-Mobile South equipment in the refund claim is “other voice data transport technology” and thus excluded from the sales tax exemption pursuant to O.C.G.A. § 48-8-3(68)(C)(ii)(I). T-Mobile South’s application for discretionary appeal of the Superior Court’s ruling was granted by the Georgia Court of Appeals. On June 28, 2022, the Court of Appeals reversed the judgment of Fulton County Superior Court, holding that it applied an incorrect standard of review, and remanded to Fulton County Superior Court for re-evaluation. The parties reached a settlement in December 2022. On January 4, 2023, DOR voluntarily dismissed the remaining appellate action in the Fulton Superior Court and the case is now closed.

CSX Transportation v. David M. Curry

CSX Transportation v. David M. Curry, Commissioner, Georgia Department of Revenue, Ga. Tax Tribunal Docket Nos. 1622264, 1645680, 1733834, 1914964, and 2229506. CSX filed multiple appeals of constructive denials of refunds for sales and use tax imposed on diesel fuel starting in 2013. DOR did not act on the refund claims due to the pendency of litigation on a comparable issue in the U.S. Supreme Court against the state of Alabama. The issue is whether the sales and use tax imposed on diesel fuel purchased by rail carriers violates Section 306 of the Railroad Revitalization and Regulatory Reform Act of 1976 (the “4-R Act”), prohibiting discriminatory treatment of rail carriers. CSX contends that the application of a four percent (4%) sales tax rate to its purchase of diesel fuel violates Section 306 of the 4-R Act because motor carriers are subject to state and local taxes but are exempt from the first three percent (3%) of the four percent (4%) sales tax rate under O.C.G.A. § 48-8-31, and because interstate water carriers are exempt from

sales and use tax under O.C.G.A. § 48-8-3(17). The total of the sales and use tax refunds claimed by CSX for tax periods October 2010 through July 2019 is approximately \$65,000,000.

The Georgia Tax Tribunal cases were stayed pending the outcome of litigation in Alabama, CSX Trans., Inc. v. Alabama Dep't of Revenue, Case No. 17-11705-G. The Eleventh Circuit ruled in CSX Transp., Inc. v. Ala. Dep't of Revenue, 888 F.3d 1163 (11th Cir. 2018) that Alabama's sales and use tax did not discriminate against railroads when compared to motor carriers but did discriminate against railroads when compared to water carriers. Alabama and CSX filed petitions for certiorari to the U.S. Supreme Court which denied the petitions on June 24, 2019. Therefore, the Eleventh Circuit's decision was affirmed, and the case was remanded to the District Court in Alabama to conclude proceedings. The District Court issued a final judgment in favor of CSX in Alabama in 2019 and a District Court ruled in favor of the smaller railroad carriers there in 2021 on the same grounds. At this stage of litigation, it is impracticable to render an opinion about whether the likelihood of an unfavorable outcome is either "probable" or "remote"; however, the State believes it has meritorious defenses and is vigorously defending this action.

Baldwin County v. DBHDD and Kevin Tanner

Baldwin County v. Department of Behavioral Health and Developmental Disabilities and DBHDD Commissioner Kevin Tanner, in his official capacity, Fulton County Superior Court Civil Action Number 2021CV356515, July 15, 2021. Baldwin County seeks contract damages, or, in the alternative, specific performance of an Intergovernmental Agreement between the parties which the Department of Behavioral Health and Developmental Disabilities ("DBHDD") terminated in September 2020. The dispute stems from an Intergovernmental Agreement between Baldwin County and the Georgia Department of Human Resources ("DHR") for fire protection services and other services to be performed at the Central State Hospital Campus in Milledgeville, Georgia (the "Agreement"). The Agreement went into effect in April 1999 and has a term of fifty years. Prior to the Agreement, the State provided dedicated fire protection services at Central State Hospital using State personnel and equipment. The Agreement provided that Baldwin County would employ the same personnel, purchase the equipment, and provide the same services between April 1999 and April 2049. In exchange, DHR would pay \$550,000 annually to Baldwin County with a variable cost of living adjustment added every five years. In 2009, DBHDD took over contract responsibility for DHR and continued payments under the terms of the Agreement. In September 2020, DBHDD provided notice to Baldwin County that it was terminating the Agreement.

Baldwin County filed a complaint in the Fulton County Superior Court on July 15, 2021 seeking, among other things, contract damages for past and future services provided and attorneys' fees. Baldwin County asserts that it is or will be entitled to approximately \$22 million dollars in damages for the remaining duration of the Agreement. Baldwin County also brought a claim for mandamus, to require DBHDD's Commissioner to secure and maintain the vacant buildings located on the Central State Hospital Campus, which Baldwin County alleges have fallen into disrepair and pose a risk to citizens and the fire department.

On December 20, 2021, Baldwin County moved for partial summary judgment on the question of whether there was a contract between the parties and whether that contract had been breached. DBHDD also moved to dismiss the claims alleging that the Agreement is not valid and violates the gratuities clause, that the request for injunctive relief is barred by sovereign immunity, and that mandamus is not appropriate because other relief is available. The Superior Court heard oral arguments on October 14, 2022. On May 8, 2023, the Superior Court dismissed Baldwin County's claim for breach of contract but allowed Baldwin County's mandamus claim to proceed. Baldwin County filed a notice of appeal of the dismissal of the contract claim with the Georgia Court of Appeals on May 23, 2023, and the appeal was docketed on June 8, 2023. Baldwin County's initial brief is due on June 28, 2023, and the State's initial brief is due on

July 18, 2023. The mandamus claim is stayed pending the outcome of the appeal. At this stage of litigation, it is impracticable to render an opinion about whether the likelihood of an unfavorable outcome is either “probable” or “remote”; however, the State believes it has meritorious defenses and is vigorously defending this action.

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OTHER SIGNIFICANT MATTERS

For additional information, see “APPENDIX B – STATE OF GEORGIA ANNUAL COMPREHENSIVE FINANCIAL REPORT for Fiscal Year Ended June 30, 2022 – Notes to Financial Statements – Note 20: Litigation, Contingencies and Commitments.”

Interstate Water Disputes Among Georgia, Alabama, and Florida

Background

The State of Georgia (“Georgia”) is currently involved in two pending disputes concerning the operation of U.S. Army Corps of Engineers (“Corps”) dams and reservoirs in the Apalachicola-Chattahoochee-Flint (“ACF”) River Basin and the Alabama-Coosa-Tallapoosa (“ACT”) River Basin for water supply and other purposes.

The ACF River Basin is shared by Alabama, Florida, and Georgia. Buford Dam impounds the Chattahoochee River to form Lake Lanier and is part of the ACF River Basin. Lake Lanier and the Chattahoochee River are the primary sources of water supply to more than three million people in north Georgia, including a substantial portion of the metropolitan Atlanta region’s population.

The ACT River Basin is shared by Alabama and Georgia. Lake Allatoona, which is in the ACT River Basin in northwestern Georgia, was formed by impounding the Etowah River near Cartersville. Lake Allatoona is a major source of water supply to portions of northwestern Georgia, including portions of the northwestern section of metropolitan Atlanta. The Etowah River joins with the Oostanaula River in Rome, Georgia to form the Coosa River which then flows west-southwesterly into the State of Alabama.

ACF River Basin Litigation

Prior ACF Litigation

On October 1, 2013, the State of Florida (“Florida”) filed a motion for leave to file a complaint in the U.S. Supreme Court against Georgia seeking an apportionment of the waters of the ACF River Basin. The U.S. Supreme Court has original and exclusive jurisdiction over suits directly between states. The suit challenged Georgia’s use of the waters of the ACF Basin for municipal and industrial use and for agriculture. Among other things, the suit alleged that municipal and agricultural water consumption in Georgia had reduced flows in the ACF River Basin to a degree sufficient to harm Florida’s oyster industry, among other harms. Georgia denied that its actions were responsible for harms suffered by Florida, if any. This action was docketed as *State of Florida v. State of Georgia*, No. 142 Orig., S. Ct. Following multiple hearings over approximately five years by the U.S. Supreme Court and by Special Masters appointed by the U.S. Supreme Court, the Special Master issued a Report denying Florida’s request for relief and finding for Georgia on all issues that the U.S. Supreme Court identified. *Fla. v. Ga.*, Report of Special Master at 7 (Dec. 11, 2019). Florida filed exceptions to the Report of the Special Master in the U.S. Supreme Court. In an opinion dated April 1, 2021, the U.S. Supreme Court overruled Florida’s exceptions to the Special Master’s Report and dismissed the case. Florida did not file a motion for reconsideration, therefore the case is closed.

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Current ACF Litigation

On December 4, 2015, Georgia revised a prior request to the Corps asking the Corps to allocate storage space in Lake Lanier sufficient to meet Georgia's projected 2050 water supply needs. The Corps addressed Georgia's request in connection with updating its Water Control Manual for the ACF River Basin. On December 16, 2016, the Corps published the Final Environmental Impact Statement for the ACF River Basin Master Water Control Manual Update and Water Supply Storage Assessment. On March 30, 2017, the Corps issued a Record of Decision adopting the water control plans and manuals for the ACF River Basin proposed in the Final Environmental Impact Statement, as well as the Water Supply Storage Assessment addressing Georgia's water supply request. The ACF Record of Decision authorized the Corps to enter into a water supply agreement with Georgia for the use of 254,170 acre-feet of storage in Lake Lanier. That contract was executed on January 20, 2021.

On April 5, 2017, the State of Alabama ("Alabama") filed a lawsuit in the United States District Court for the District of Columbia (the "D.C. District Court") challenging the ACF Record of Decision, the Corps' water control manuals, the Final Environmental Impact Statement, and the Water Supply Storage Assessment, asserting that the Corps' actions were contrary to law. This action was docketed as *State of Alabama v. U.S. Army Corps of Engineers, et al.*, D.D.C. District Court Case No. 1:17cv607. Georgia moved to intervene in this action on May 12, 2017 and was granted intervention on May 16, 2017. On June 30, 2017, Georgia moved to transfer this action. The D.C. District Court granted Georgia's motion on March 29, 2018, transferring the case to the United States District Court for the Northern District of Georgia. The transferred action was docketed as *State of Alabama v. U.S. Army Corps of Engineers, et al.*, N.D. Ga. District Court Case No. 1:18cv1529.

On April 27, 2017, the National Wildlife Federation, the Florida Wildlife Federation, and Apalachicola Bay and River Keeper, Inc. (the "Environmental Plaintiffs") also filed a challenge in the D.C. District Court to the ACF water control manuals and the Final Environmental Impact Statement. This action was docketed as *National Wildlife Federation, et al. v. U.S. Army Corps of Engineers, et al.*, D.D.C. District Court Case No. 1:17cv772. Georgia moved to intervene in this action on June 26, 2017 and was granted intervention on July 17, 2017. On August 15, 2017, Georgia moved to transfer this action. The D.C. District Court granted Georgia's motion on March 29, 2018, transferring the case to the United States District Court for the Northern District of Georgia. The transferred action was docketed as *National Wildlife Federation, et al. v. U.S. Army Corps of Engineers, et al.*, N.D. Ga. District Court Case No. 1:18cv1530.

On May 8, 2018, Judge Thrash of the United States District Court for the Northern District of Georgia (the "N.D. Ga. District Court") consolidated the two cases into a single action docketed as *In Re ACF Basin Water Litigation*, N.D. Ga. District Court Case No. 1:18-mi-043-TWT. In the summer of 2018, Georgia, along with the other two defendants, filed motions for partial judgment on the pleadings. The N.D. Ga. District Court entered an order on May 22, 2020 granting those motions and dismissing certain of Alabama's and the Environmental Plaintiffs' claims. All parties subsequently filed respective motions for summary judgment, responses, and replies. On August 11, 2021, the N.D. Ga. District Court entered an order denying the motions for summary judgment for plaintiffs Alabama and the Environmental Plaintiffs and granting the motions for summary judgment for Georgia and all defendants. On September 10, 2021, the Alabama filed a notice of appeal with the United States Court of Appeals for the Eleventh Circuit (the "Eleventh Circuit"). The Environmental Plaintiffs filed a notice of appeal on October 6, 2021, and filed their brief on December 2, 2022. Both appeals are docketed as Case No. 21-13104. The Eleventh Circuit has yet to rule on those appeals. It is not possible to predict the duration or outcome of this case.

ACT River Basin Litigation

Prior ACT Litigation

In January 2013, Georgia submitted a request to the Corps for additional storage space from Lake Allatoona to support municipal and industrial water withdrawals beyond those that can be met under existing storage contracts. While Georgia's request was pending, the Corps was in the process of updating its Water Control Manual for the ACT River Basin. On November 7, 2014, the Corps published the Final Environmental Impact Statement for Revised Water Control Manuals for the ACT River Basin, but did not address Georgia's pending water supply request. On November 7, 2014, Georgia sued the Corps in the N.D. Ga. District Court, alleging that the Corps unlawfully failed to prepare water control plans and manuals reflecting current operations in the ACT River Basin and that the Corps had unlawfully failed to respond to Georgia's water supply requests. Georgia also alleged that the Final Environmental Impact Statement failed to meet applicable legal standards. This action was docketed as *The State of Georgia v. The U.S. Army Corps of Engineers, et al.*, N.D. Ga. District Court Case No. 1:14cv3593. On May 4, 2015, the Corps issued a Record of Decision adopting the water control plans and manuals for the ACT River Basin. On May 4, 2015, Georgia amended its complaint to allege that the Record of Decision failed to meet applicable legal standards. Georgia and the Corps filed motions for summary judgment, and the N.D. Ga. District Court heard oral argument on those motions on August 15, 2017. On September 29, 2017, the N.D. Ga. District Court issued an order finding that the Corps had unreasonably delayed action on Georgia's revised water supply requests for storage at Lake Allatoona. On January 9, 2018, the N.D. Ga. District Court issued a Final Order directing the Corps to respond to Georgia's revised water supply request no later than March 1, 2021. The N.D. Ga. District Court retained limited jurisdiction over this action for the purpose of ensuring the Corps' compliance with the Final Order. On August 27, 2021, the Corps issued its Record of Decision granting Georgia's water supply request, and the Corps filed the Notice of Record of Decision with the N.D. Ga. District Court on August 30, 2021. On September 14, 2021, the N.D. Ga. District Court issued an Order directing that the case be closed.

Current ACT Litigation

On May 7, 2015, the State of Alabama and Alabama Power each filed challenges in the D.C. District Court against a group of the Corp and relevant officers (the "Federal Defendants") to the Corp's May 4, 2015 ACT Record of Decision, the Corps' water control manuals, and the Final Environmental Impact Statement, asserting that the Corps' actions were contrary to law. Both challenges have been consolidated into one litigation. This action is docketed as *State of Alabama v. U.S. Army Corps of Engineers, et al.*, D.D.C. District Court Case No. 1:15cv696. Those claims, if successful, could affect the Corps' operation of Lake Allatoona, including future water supply allocation and storage. Georgia moved to intervene in this litigation on October 7, 2016, and the D.C. District Court granted Georgia's motion to intervene on March 31, 2017. The parties completed briefing on summary judgment motions on December 11, 2017.

On January 14, 2022, the Parties filed a Joint Notice and Motion to Set Schedule to notify the D.C. District Court of and request to brief two recent developments that implicated the facts and issues pending in front of the D.C. District Court: (i) the August 11, 2021 decision issued by Judge Thrash in the ACF Basin Water litigation and (ii) the Record of Decision issued by the Corps on August 27, 2021 regarding Lake Allatoona. On January 19, 2022, the D.C. District Court set the requested briefing schedule. On February 9, 2022, Georgia, along with local water supply providers, filed a supplemental motion for summary judgement arguing the preclusive effect of portions of Judge Thrash's August 11, 2021, decision required the D.C. District Court to dismiss certain portions of Alabama's pending claims. At the same time, Alabama moved to supplement its existing complaint to challenge the Corps' August 27, 2021 Record of

Decision granting Georgia's water supply request. On April 25, 2022, the parties completed briefing on both motions. The supplemental motion for summary judgment, along with the original summary judgment motions, are pending with the D.C. District Court. It is not possible to predict the duration or outcome of this first part of the case.

On November 18, 2022, the D.C. District Court granted Alabama's motion to supplement its existing complaint. Georgia and the other defendants filed answers to the supplemental complaint on January 18, 2023. The Federal Defendants filed the administrative record related to Alabama's supplemental complaint on May 19, 2023. The parties will file a proposed schedule for summary judgment briefing on Alabama's supplemental complaint within 21 days of the D.C. District Court ruling on the pending summary judgment motions on the original complaints. It is not possible to predict the duration or outcome of this second part of the case.

Review of Medicaid Funding Arrangements for Nursing Facilities

Following an onsite review in 2014 of Georgia's nursing facility funding arrangements by the United States Department of Health and Human Services, Centers for Medicare & Medicaid Services ("CMS"), CMS issued a report in November 2015 to the Department of Community Health ("DCH") concluding that certain funding arrangements for the payment of the State's share of upper payment limit payments to certain nursing homes owned by development authorities within the State were in violation of federal law and the State's Medicaid Plan. The report included a demand for the return of such upper payment limit payments for FY 2010 and FY 2011 in an aggregate amount of approximately \$76.0 million and the return of any upper payment limit payments made to such nursing homes in subsequent fiscal years, which DCH estimates to be in an aggregate amount of approximately \$94.0 million for both FY 2012 and FY 2013. DCH has taken no action to return the funds and appealed the demand. A response was received from CMS in November 2018 reaffirming its position. DCH requested reconsideration of the disallowance which was denied in March 2019. DCH subsequently filed an appeal with the CMS Departmental Appeals Board for resolution, which is the final regulatory level of administrative appeal. By April 2020, all parties had filed the necessary briefs and the parties now are awaiting a ruling. It is not possible to predict the duration or outcome of this matter; however, DCH believes it has meritorious defenses and is vigorously defending this action.

Authorization to Borrow for Funding of State Unemployment

The Federal Unemployment Account ("FUA") established by Title XII of the Social Security Act provides for loans to state unemployment programs to ensure a continued flow of unemployment benefits during times of severe economic downturn. Such borrowed funds must be used only if and when the Unemployment Compensation Fund is depleted, and all borrowed funds must be used only for the purpose of paying unemployment benefits to eligible persons. In July 2020, the Governor submitted the required letter to the U.S. Department of Labor, Secretary of Labor, applying for advances to the account of the State of Georgia in the Unemployment Trust Fund beginning with the month of August 2020 as a result of the adverse economic impacts of the COVID-19 pandemic upon Georgia's economy and the extremely high level of unemployment within the State; additional letters were submitted for additional months during both calendar years 2020 and 2021. All advances during calendar year 2020 were paid in full as of the end of calendar year 2020. Some advances were necessary during calendar year 2021, but all have been repaid. Georgia currently has no outstanding FUA loans, no remaining interest owed, no active Advance Authorization request, nor any current plans to consider making such a request. Approximately \$1.8 billion of CRF funds have been used by the State to repay FUA borrowings during the COVID-19 pandemic. Any such FUA loans amounts in the future could be less or more than in the recent past, depending upon circumstances which are unforeseeable at the present time.

Cybersecurity Risks

Similar to other large government and business organizations, the State relies on complex information technology systems in the conduct of its operations. The protection of such systems and infrastructure is important to delivering government services. As both a recipient and provider of personal, private, and/or sensitive information, the State and its agencies and departments are threatened by cyber threats including, but not limited to, data compromise, ransomware attacks, data extortion and exfiltration, denial of service, and other attacks on computers and other critical systems and infrastructure. The State is committed to protecting the information assets of the State and its constituents from unauthorized disclosure, destruction, or modification and to ensure its availability when needed. All State agencies and employees have a fiduciary responsibility of due diligence and due care to that commitment. The State, through the Georgia Technology Authority's Office of Information Security, provides leadership in the development, delivery and maintenance of a cybersecurity program that safeguards the State's information technology assets against unauthorized use, disclosure, modification, damage or loss. This comprehensive statewide program encompasses information security implementation, monitoring, threat and vulnerability management, cyber incident management, and enterprise business continuity management. The State has defended against cyber attacks of varying levels of sophistication in the past and such attacks are an ongoing risk. No assurance can be given that the State's security measures will prevent cyber attacks in the future, nor can any assurance be given that such attacks in the future, if successful, would not have a material impact on the State's operations.

Environmental Risks

Certain areas of the State from time to time may be susceptible to hurricanes, storms and similar weather events such as tornadoes. In addition, the State in the past has experienced episodic drought, flooding in various drainage basins as a result of 100 year events, unusually extended durations of extreme heat or cold, and occasional wildfires. The State has responded effectively to past weather or environmental events because of its emergency response systems, regulatory programs focused on addressing weather and environmental risks, its own State government financial resources, and also disaster area relief programs of the federal government. The State, in part through its Environmental Protection Division, implements measures to protect: (i) air quality, by regulating automobile and truck engine emissions as well as emissions of manufacturing and chemical production/processing facilities, (ii) the land, by managing the disposal and treatment of solid waste and oversight of environmental remediation projects, and (iii) its watersheds and water resources to ensure safe and clean water, by instituting various regulatory wastewater treatment and protection programs, including monitoring, assessment, permitting, and planning. The impact on the State's economy, finances, and operations from weather and environmental risks cannot be determined or predicted.

INSURANCE

The type and amounts of insurance that are carried by the various departments of the State and the State's agencies and authorities are specified through contracts and other arrangements between the Department of Administrative Services and each such department, agency or authority entered into pursuant to the provisions of O.C.G.A. Title 50, Chapter 5 and other sections of the Official Code of Georgia Annotated. See "APPENDIX B – STATE OF GEORGIA ANNUAL COMPREHENSIVE FINANCIAL REPORT for Fiscal Year Ended June 30, 2022" "Notes to the Financial Statements – Note 17: Risk Management" herein.

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APPENDIX B

**STATE OF GEORGIA ANNUAL COMPREHENSIVE FINANCIAL REPORT
for Fiscal Year Ended June 30, 2022**

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Annual Comprehensive Financial Report

Fiscal Year Ended June 30, 2022



*Lanier Technical College – Hall County Campus
Gainesville, Georgia*

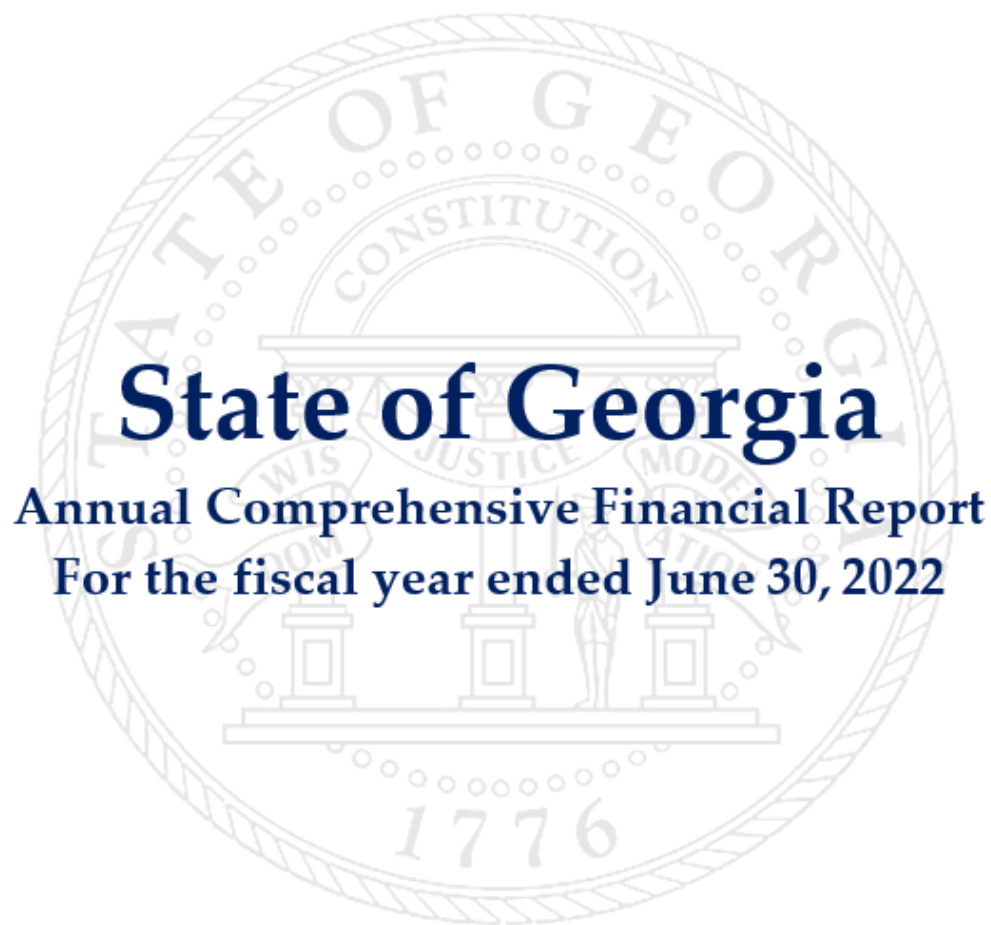
Submitted by the Georgia State Financing and Investment Commission



Lanier Technical College, a unit of the Technical College System of Georgia, serves as the foremost workforce development resource for Banks, Barrow, Dawson, Forsyth, Hall, Jackson, and Lumpkin counties by providing

- career-technical education programs, offered through traditional and distance delivery methods, leading to associate degrees, diplomas, and technical certificates of credit
- customized business and industry training and economic development services
- continuing education for technical and professional development
- adult education services.

LANIER
Technical College
<https://www.laniertech.edu/>



State of Georgia

**Annual Comprehensive Financial Report
For the fiscal year ended June 30, 2022**

Prepared by:
State Accounting Office





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For the Fiscal Year Ended June 30, 2022

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INTRODUCTORY SECTION



I-16/I-75 Interchange Reconstruction Project

Macon, Georgia

Submitted by the Georgia Department of Transportation



Brian P. Kemp
Governor

Gerlida B. Hines
State Accounting Officer

March 1, 2023

The Honorable Brian P. Kemp, Governor of Georgia

The Honorable Members of the General Assembly

Citizens of the State of Georgia

It is my privilege to present the *Annual Comprehensive Financial Report* on the operations of the State of Georgia (State) for the fiscal year ended June 30, 2022, in accordance with the Official Code of Georgia Annotated (OCGA), § 50-5B-3(a)(7). The objective of this report is to provide a clear picture of our government as a single comprehensive reporting entity.

This report consists of management's representations concerning the State's finances and management assumes full responsibility for the completeness and reliability of the information presented. This report reflects my commitment to you, the citizens of the State, and to the financial community to maintain our financial statements in accordance with Generally Accepted Accounting Principles (GAAP) applicable to governments as prescribed by the Governmental Accounting Standards Board (GASB). Information presented in this report is believed to be accurate in all material respects, and all disclosures have been included that are necessary to enable the reader to obtain a thorough understanding of the State's financial activities.

Internal Controls

The State's management is responsible for the establishment and maintenance of internal accounting controls which are designed to provide reasonable, but not absolute, assurance that assets are safeguarded, financial transactions are properly recorded and adequately documented, and to ensure the reliability of financial records for preparing financial statements. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived from such control and that the evaluation of those costs and benefits requires estimates and judgments by the State's management.

Independent Audit

The financial statements of significant organizations comprising the State reporting entity have been separately audited and reported on by either the State Auditor or independent certified public accountants. The State Auditor and other independent auditors have performed an examination of the accompanying financial statements for the State and have issued a disclaimer of opinion on Business-Type Activities and the Unemployment Compensation Fund and an unmodified opinions on the remainder of the State's basic financial statements included in this report.

Federal regulations also require the State to undergo an annual Single Audit in conformance with the Single Audit Act Amendments of 1996 and the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (contained in Title 2 U.S. Code of Federal Regulations Part 200). Information related to the Single Audit, including the schedule of expenditures of federal awards, audit findings and recommendations, summary of prior audit findings, and the Independent Auditor's reports, is issued in a separate report and will be available at a later date.

Management's Discussion and Analysis (MD&A)

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of MD&A. This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The State's MD&A can be found immediately following the independent auditor's report.

PROFILE OF THE STATE OF GEORGIA

The State, founded on February 12, 1733, was the last of the original 13 colonies and became the fourth state by ratifying the U.S. Constitution on January 2, 1788. The State is an economic hub of the southeast. Atlanta, the state capital, is the major economic and population center of the State with major regional economic and population centers in Augusta, Savannah, and Macon. The State's economic base is diverse with major port facilities on the coast, agricultural resources throughout the State, manufacturing and service industries, and is a major transportation center with one of the busiest airports in the nation. The State is the eighth largest state with an estimated population of 10.8 billion people.

Reporting Entity

The Constitution of the State of Georgia (Constitution) provides the basic framework for the State's government, which is divided into three separate branches: legislative, executive, and judicial, as shown on the organizational chart on page vi. The duties of each branch are outlined in the Constitution and in the OCGA.

For financial reporting purposes, the State's reporting entity consists of (1) the primary government, (2) component unit organizations for which the primary government is financially accountable, and (3) other component unit organizations for which the nature and significance of their relationship with the primary government is such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Further information about the State's reporting entity can be found in *Note 1 - Summary of Significant Accounting Policies-Section B* in the Notes to the Financial Statements.

The State and its component units provide a full range of services to its citizens, including education, health and welfare, transportation, public safety, economic development and assistance, culture and recreation, conservation, and general government services. The financial statements present information on the financial position and operations of state government associated with these services as a single comprehensive reporting entity. Accordingly, the various agencies, departments, boards, commissions, authorities, foundations, funds, and accounts of the State that have been identified as part of the primary government or a component unit have been included in this report.

Budgetary Control

The Constitution requires that budgeted expenditures not exceed the estimated revenues and other funding sources, including beginning fund balances. The State's legal level of budgetary control is funding source within program. Annually, the Governor submits a balanced budget by program to the Legislature. In addition to the internal controls previously discussed, the State maintains budgetary controls to ensure compliance with the legal provisions of the State's Appropriation Act, which reflects the Georgia General Assembly's approval of the annual budget. Budgetary control is maintained through a formal appropriation and allotment process.

The State's annual budget is prepared on a statutory basis which is principally the modified accrual basis utilizing encumbrance accounting. The State monitors spending activity to ensure that expenditures do not exceed appropriated amounts by agency at the legal level of control as provided for by the Constitution. Information regarding the State's budgetary process can be found in the Notes to Required Supplementary Information within this report.

The statutory basis of accounting required by state law differs materially from the basis used to report revenues and expenditures in accordance with GAAP. Detailed information on the statutory basis of accounting and the results of operations on that basis for fiscal year 2022 can be found in the separately issued Budgetary Compliance Report (BCR) dated December 30, 2022.

Budget Stabilization

The State maintains the Revenue Shortfall Reserve (RSR) which provides for the sound management of excess revenue collections in any given fiscal year. By statute, all surplus state funds existing at the end of each fiscal year shall be reserved and added to the RSR. Funds in the RSR carry forward from fiscal year to fiscal year without reverting to the revenue collections fund within the General Fund at the end of a fiscal year. Additional information about the State's RSR balances can be found in MD&A.

Long-term Financial Planning - Debt Management

Each year, the Georgia State Financing and Investment Commission (Commission) issues its debt management plan (Plan) which provides a five-year projection of the State's general obligation and guaranteed revenue bond issuances and the debt service requirements for all outstanding debt and projected new debt issuances. The Plan covers the current fiscal year and the four succeeding fiscal years. The resulting projected annual debt service requirements are compared to the actual treasury receipts of the State for the immediately preceding fiscal year and projected future treasury receipts of the State to determine the ratio of debt service requirements to the prior year's State treasury receipts. This ratio, which is established by the Constitution at a maximum of 10%, but the Plan is limited to a maximum of 7% by Commission policy, along with several other ratios discussed in the Plan, serves as a guide for the Governor and the General Assembly in their consideration of the authorization of new State debt during the budget preparation, review, and adoption process. Projected issuances of new debt may be increased or decreased depending on the capital needs of the State and projections of estimated treasury receipts in future years.

Fiscal Year Budget Overview

Georgia has weathered a time of tremendous uncertainty over the two last years, and yet, it has emerged stronger than ever with a large, diverse, growing economy reflecting continued economic recovery. Businesses continue to move to and expand all over Georgia. Throughout the pandemic, tough, necessary decisions were made, and as a result, Georgia's doors mostly stayed open for business, and uninterrupted service was provided to the people of this state. Georgia's cost-cutting measures at the onset of the pandemic coupled with its robust economy are now providing the opportunity to reallocate resources and make historic investments in the state and citizens through the Amended Fiscal Year 2022 (AFY 2022) and Fiscal Year 2023 (FY 2023) budgets. Ultimately, these efforts will maintain Georgia's position as the number one state in which to do business.

Keeping Georgia the number one state in which to do business depends on a having a work-ready and skilled workforce. Investing in Georgia's future workforce begins with its children by ensuring they have the right skills and abilities to lead productive, fulfilling lives. The investments made today in Georgia's educational system will pay dividends for generations to come. Support for educators, who are responsible for instilling in Georgia's youth invaluable life skills, challenging them to think critically and push themselves, remains steadfast. Success in the classroom begins with the teacher. Georgia strives to retain the highest quality of teachers while continuing to attract the best and brightest to the profession. The AFY 2023 budget fulfilled the promise to increase teacher salaries by \$5,000 by providing an additional \$633 million between AFY 2022 and FY 2023 for teacher pay from pre-kindergarten through 12th grade. This budget also restored \$383 million in both fiscal years to eliminate the austerity reduction made at the start of the pandemic to ensure school systems and teachers have the resources that they need to be effective in their classrooms. The AFY 2022 and FY 2023 budgets collectively provided an additional \$1.4 billion in direct funding for our K-12 schools, investing more per K-12 student than ever before.

It is also clear that to succeed in the job market, students need specialized skills obtained through the post-secondary education system. Keeping higher education affordable for students is essential in keeping higher education accessible. The FY 2023 budget included \$76 million to fully fund enrollment growth in higher education programs; but as with K-12 education, it also fully restores the remaining austerity reductions to the university and technical college systems of more than \$263 million. Restoring these funds will allow the University System of Georgia to remove the special institution fee imposed on students since the Great Recession; it will allow the Technical College System of Georgia to expand critical programs in health care, manufacturing, and commercial truck driving to better meet the needs of the economy without increasing tuition on students.

Another priority of the administration included expanding coverage and increasing access for vital health services for vulnerable populations which included providing Medicaid coverage for new mothers for a full year after birth to help address the problem of maternal mortality in our state. One central priority of the administration has been the safety of our citizens. The FY 2023 budget continues the war on street gangs and human trafficking by adding an additional \$1.6 million for the Department of Law to establish a gang prosecution unit and expand the human trafficking unit. These units help ensure the state has the specialized expertise and focus to prosecute criminals to the full extent of the law and put them behind bars. Furthermore, as the judicial system has focused on providing rehabilitative support in the community where appropriate for low-level, nonviolent offenders to avoid recidivism, the state prison population has become filled with increasingly violent offenders. Georgia's aging prison facility infrastructure was not intended to house the level of offender who resides there today, and it requires higher levels staffing and facility maintenance to manage these dangerous environments. Therefore, the state made an historic investment in prison infrastructure by providing \$600 million between the AFY 2022 and FY 2023 budgets to transform correctional infrastructure with the purchase of a newer prison facility and construction of a 3,000 bed facility to house medium and high-security prisoners. These investments will allow Georgia to close four of the older and most dangerous facilities, saving the state operational costs in the future while providing safer environments for correctional officers.

Finally, as Georgia has emerged from the pandemic, its workforce has become more resilient than ever. Because of the administration's focus on doing more with less and increasing technology utilization, the state has fewer employees today than in FY 2008, excluding the University System of Georgia. However, state government positions must remain competitive with other government entities in order to attract and retain a talented workforce capable of meeting the needs of our citizens. State agency heads have consistently expressed the need to improve state employee pay to reduce turnover and save the state resources needed to continuously hire and train new staff. Therefore, state made the first cost-of-living adjustment for full time, benefit eligible state employees in fourteen years, to provide a \$5,000 pay increase for full-time, benefit eligible state employees, increase the employer match for 401(k) contributions, and annually allow employees to withdraw up to forty hours of eligible leave as pay. These investments will reward state employees and their work, enable the state to better retain talented individuals, and reduce unnecessary expenses related to turnover.

By protecting lives and livelihoods, Georgia leads the nation in economic prosperity despite the pandemic. The budget herein leveraged funds saved from difficult choices made early in the pandemic for historic investments in educational entities, economy, state workforce, public safety priorities, and most importantly, its citizens.

During fiscal year 2022 State General Fund receipts deposited with the Office of the State Treasurer were \$34.9 billion, which was 35.5% more than the final amended revenue estimate of \$25.8 billion and 22.2% more than prior year 2021. This increase was due to higher wages which drove up income tax collections and inflation helped boost what the state collected from sales taxes. This increase helps put Georgia on solid financial footing. As a result, the balance of the Revenue Shortfall Reserve (RSR) as of June 30, 2022 represented an increase of \$951.5 million (22.2%), as well as the maximum 15% legal limit as compared to the prior year. Receipts representing the excess \$7.0 billion RSR were reported as undesignated, regular surplus.

By statute, up to 1% of fiscal year 2022 net revenue collections of \$349.3 million may be appropriated from the RSR in fiscal year 2023 for K-12 needs. As of the date of this report, the \$5.2 billion RSR balance has not been adjusted for this potential appropriation. In addition, the Governor may release, for appropriation in a subsequent year, funds in excess of 4% of current year (fiscal year 2022) revenue collections.

ECONOMIC FACTORS AND OUTLOOK

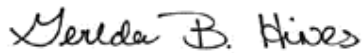
As the labor market recovery is complete in total jobs added, industry composition has shifted in favor of higher wage jobs. This is demonstrated in an increase in personal income tax withholdings. Additionally, Georgia consumers are in a stronger financial position with an estimated \$70 billion more in savings than pre-pandemic. This is leading to very strong sales tax collections and makes the economy more recession-resistant since consumers have money to maintain spending if their incomes drop.

Additional information on the economic outlook for the State can be located in the State's MD&A which can be found immediately following the independent auditor's report.

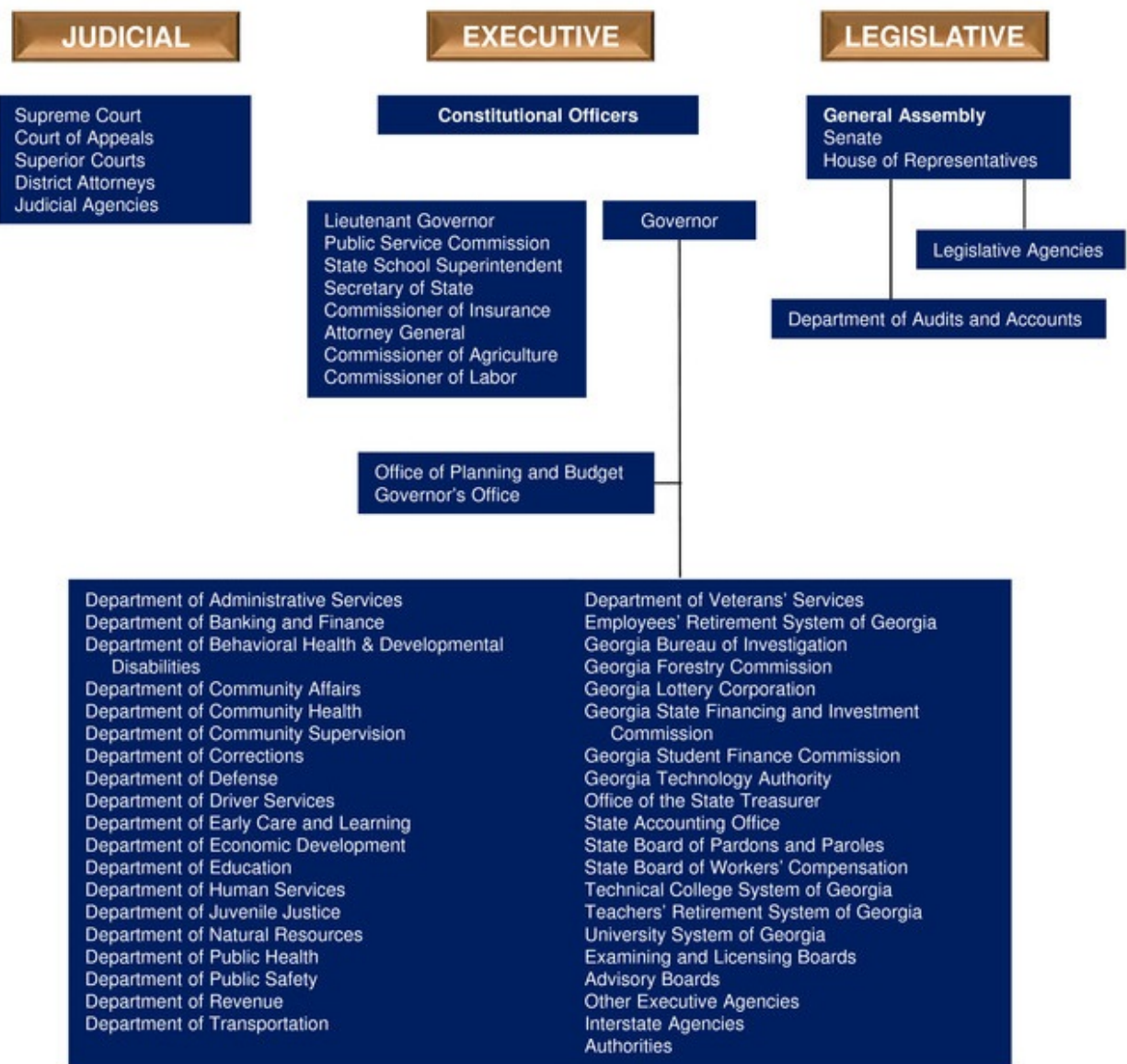
ACKNOWLEDGMENTS

The preparation of this report would not have been possible without the dedicated and efficient service of the entire staff of the State Accounting Office. We also express our appreciation to the fiscal officers throughout state government for their dedicated efforts in assisting us in the preparation of this report.

Respectfully submitted,

A handwritten signature in cursive script that reads "Gerlida B. Hines".

Gerlida B. Hines
State Accounting Officer





State of Georgia

Principal State Officials

June 30, 2022



Executive:

Brian P. Kemp..... Governor

Brad Raffensperger..... Secretary of State

Chris Carr..... Attorney General

Mark Butler..... Commissioner of Labor

Richard Woods State Superintendent of Schools

John F. King..... Commissioner of Insurance

Gary W. Black..... Commissioner of Agriculture

Terrel "Fitz" Johnson..... Public Service Commissioner

Tim Echols (Vice Chairman)..... Public Service Commissioner

Lauren "Bubba" McDonald, Jr (Chairman)..... Public Service Commissioner

Tricia Pridemore..... Public Service Commissioner

Jason Shaw..... Public Service Commissioner

Legislative:

Geoff Duncan..... Lieutenant Governor/President of the Senate

David Ralston..... Speaker of the House of Representatives

Judicial:

David E. Nahmias..... Chief Justice of the Supreme Court



ACKNOWLEDGMENTS

The Georgia Annual Comprehensive Financial Report for the fiscal year ending June 30, 2022 was prepared by:

STATE ACCOUNTING OFFICE

Kris Martins, Deputy State Accounting Officer, Financial Reporting

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SPECIAL APPRECIATION

The State Accounting Office would like to extend special appreciation to all fiscal and accounting personnel throughout the State who contributed the financial information for their agencies. Additionally, the Division of Statewide Accounting and Reporting would like to acknowledge the efforts given by all of the functional and support personnel of the State Accounting Office.



FINANCIAL SECTION



Georgia Public Safety Training Center
Forsyth, Georgia
Submitted by the Georgia Public Safety Training Center



INDEPENDENT AUDITOR'S REPORT

The Honorable Brian P. Kemp, Governor of Georgia
and
Members of the General Assembly of the State of Georgia

Report on the Audit of the Financial Statements

Disclaimer of Opinions and Unmodified Opinions

We have audited the accompanying financial statements of the governmental activities, aggregate discretely presented component units, general fund, general obligation bond fund, higher education fund, state employees' health benefit fund, and aggregate remaining fund information, and we were engaged to audit the business-type activities and unemployment compensation fund, of the State of Georgia (State), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the State's basic financial statements as listed in the table of contents.

Summary of Opinions

<i>Opinion Unit</i>	<i>Type of Opinion</i>
Governmental Activities	Unmodified
Business-type Activities	Disclaimer
Aggregate Discretely Presented Component Units	Unmodified
Governmental - General Fund	Unmodified
Governmental - General Obligation Bond Fund	Unmodified
Enterprise - Higher Education Fund	Unmodified
Enterprise - State Employees' Health Benefit Fund	Unmodified
Enterprise - Unemployment Compensation Fund	Disclaimer
Aggregate Remaining Fund Information	Unmodified

Disclaimer of Opinions on Business-type Activities and Unemployment Compensation Fund

We do not express an opinion on the accompanying financial statements of the business-type activities and unemployment compensation fund and the respective changes in financial position and cash flows thereof for the year ended June 30, 2022. Because of the significance of the matter described in the Basis for Disclaimer of Opinions on Business-type Activities and Unemployment Compensation Fund section of our report, we have not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on the financial statements of the business-type activities and unemployment compensation fund.

Unmodified Opinions on Each of the Other Opinion Units

In our opinion, based on our audit and the reports of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, aggregate discretely presented component units, general fund, general obligation bond fund, higher education fund, state employees' health benefit fund, and aggregate remaining fund information of the State as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the entities listed below. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for those entities, are based solely on the reports of the other auditors.

AU Health System, Inc.	Georgia State University Research Foundation, Inc.
Augusta University Foundation, Inc. and Subsidiaries	Georgia Tech Athletic Association
Augusta University Research Institute, Inc.	Georgia Tech Facilities, Inc.
Employees' Retirement System of Georgia	Georgia Tech Foundation, Inc.
Georgia Advanced Technology Ventures, Inc. and Subsidiaries	Georgia Tech Research Corporation
Georgia College & State University Foundation, Inc. and Subsidiaries	Kennesaw State University Foundation, Inc.
Georgia Environmental Finance Authority	Medical College of Georgia Foundation, Inc.
Georgia Gwinnett College Foundation, Inc.	Middle Georgia State University Real Estate Foundation, Inc. and Subsidiaries
Georgia Health Sciences Foundation, Inc.	Teachers Retirement System of Georgia
Georgia Housing and Finance Authority	The University of Georgia Foundation
Georgia Lottery Corporation	University of Georgia Athletic Association, Inc.
Georgia Ports Authority	University of Georgia Research Foundation, Inc. and Subsidiaries
Georgia Southern University Housing Foundation, Inc. and Subsidiaries	University of North Georgia Real Estate Foundation, Inc. and Subsidiaries
Georgia State Financing and Investment Commission	UWG Real Estate Foundation, Inc.
Georgia State University Athletic Association, Inc.	University System of Georgia Foundation, Inc. and Affiliates
Georgia State University Foundation, Inc.	VSU Auxiliary Services Real Estate Foundation, Inc.

Those financial statements represent part or all of the total assets, net position or fund balances, and revenues or additions of the governmental activities, the business-type activities, the aggregate discretely presented component units, the major governmental fund - general obligation bond projects fund, and the aggregate remaining fund information as reported in the following table:

Opinion Unit	Percent of Total Assets	Percent of Net Position/ Fund Balance	Percent of Total Revenues/ Additions
Governmental Activities	4%	7%	2%
Business-type Activities	2%	6%	0%
Aggregate Discretely Presented Component Units	85%	84%	94%
Governmental – General Obligation Bond Projects Fund	100%	99%	100%
Aggregate Remaining Fund Information	80%	83%	51%

Basis for Disclaimer of Opinions on Business-type Activities and Unemployment Compensation Fund

The State's Department of Labor was unable to provide sufficient appropriate audit evidence for the balances and financial activity of the receivables and payables of the unemployment compensation fund. There was a lack of internal controls over benefit payments, and we were unable to obtain sufficient appropriate audit evidence to determine or verify by alternative means whether certain paid claims met eligibility requirements. Also, as of the date of our audit report, management was still in the process of determining the balance for receivables and related payables due to overpayments of certain unemployment insurance claims. The State's records do not permit us, nor is it practical to extend or apply other auditing procedures, to obtain sufficient appropriate audit evidence to conclude that the receivable and payable balances and revenues, expenses and related cash flows in the business-type activities and unemployment compensation fund were free of material misstatement. As a result of these matters, we were unable to determine whether further audit adjustments may have been necessary in respect to the recorded or unrecorded receivables, payables, and the elements making up the statements of activities and cash flows.

Basis for Unmodified Opinions

We conducted our audit of the financial statements of the governmental activities, aggregate discretely presented component units, general fund, general obligation bond fund, higher education fund, state employees' health benefit fund, and aggregate remaining fund information in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. The other auditors audited the following financial statements in accordance with GAAS but not in accordance with *Government Auditing Standards*:

Georgia Advanced Technology Ventures, Inc. and Subsidiaries	Georgia State University Foundation, Inc.
Georgia College & State University Foundation, Inc. and Subsidiaries	Kennesaw State University Foundation, Inc.
Georgia Gwinnett College Foundation, Inc.	Medical College of Georgia Foundation, Inc.
Georgia Health Sciences Foundation, Inc.	Middle Georgia State University Real Estate Foundation, Inc. and Subsidiaries
Georgia Tech Athletic Association	The University of Georgia Foundation
Georgia Tech Facilities, Inc.	University of Georgia Athletic Association, Inc.
Georgia Tech Foundation, Inc.	University of North Georgia Real Estate Foundation, Inc. and Subsidiaries
Georgia Lottery Corporation	UWG Real Estate Foundation, Inc.
Georgia State University Athletic Association, Inc.	VSU Auxiliary Services Real Estate Foundation, Inc.

We are required to be independent of the State, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified audit opinions.

Emphasis of Matter

As described in Notes 2 and 3 to the financial statements, in 2022, the State adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases*. The State restated beginning balances for the effect of GASB Statement No. 87. Our opinions are not modified with respect to this matter.

As discussed in Notes 2 and 3 to the financial statements, in 2022, the State restated the prior period financial statements to correct misstatements. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the State's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Auditor's Responsibilities for the Audit of the Business-type Activities and Unemployment Compensation Fund

Our responsibility is to conduct an audit of the State's financial statements in accordance with GAAS and *Government Auditing Standards* and to issue an auditor's report. However, because of the matter described in the Basis for Disclaimer of Opinions on Business-type Activities and Unemployment Compensation Fund section of our report, we were not able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on the financial statements of the business-type activities and the unemployment compensation fund.

We are required to be independent of the State, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit.

Auditor's Responsibilities for the Audit of the Governmental Activities, Aggregate Discretely Presented Component Units, General Fund, General Obligation Bond Fund, Higher Education Fund, State Employees' Health Benefit Fund, and Aggregate Remaining Fund Information

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the State's ability to continue as a going concern for a reasonable period of time.

Georgia statutes, in addition to audit responsibilities, entrust other responsibilities to the Department of Audits and Accounts. Those responsibilities include service by the State Auditor on the governing boards of various agencies, authorities, commissions, and component units of the State. The Department of Audits and Accounts elected not to provide audit services for the organizational units of the State of Georgia associated with these boards.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient appropriate evidence to express an opinion or provide any assurance.

Supplementary Information

We were engaged for the purpose of forming opinions on the financial statements that collectively comprise the State's basic financial statements. The accompanying supplementary information, as listed in the table of contents, and statistical section are presented for the purposes of additional analysis and are not required parts of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the reports of the other auditors, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory section and statistical section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we will also issue our report dated March 7, 2023 on our consideration of the State's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. That report will be issued under separate cover. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the State's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully,



Greg S. Griffin
State Auditor

March 7, 2023



MANAGEMENT'S DISCUSSION AND ANALYSIS



INTRODUCTION

The *Management's Discussion and Analysis* (MD&A) of the State of Georgia's *Annual Comprehensive Financial Report* presents an overview and analysis of the financial activities of the State for the fiscal year ended June 30, 2022. It should be read in conjunction with the letter of transmittal, located in the Introductory Section of this report, and the State's financial statements, including the notes to the financial statements, which are an integral part of the statements that follow this narrative.

FINANCIAL HIGHLIGHTS – PRIMARY GOVERNMENT

Government-wide

- Net Position - Total assets and deferred outflows of resources of the State exceeded liabilities and deferred inflows of resources by \$42.4 billion. Contributing to this amount, an excess of \$1.7 billion was reported as unrestricted net position.
- Changes in Net Position - The State's total net position increased by \$12.3 billion in fiscal year 2022 compared to the balances reported in the prior year. More specifically, net position of governmental activities increased by \$10.2 billion while net position of business-type activities increased by \$2.1 billion.
- Excess of Revenues over Expenses – Governmental Activities - The State's total revenues for governmental activities, which totaled \$65.3 billion were \$14.0 billion more than total expenses (excluding transfers). General revenues, which are primarily comprised of tax collections, totaled \$34.7 billion, and program revenues, which primarily come from operating grants and contributions, totaled \$30.6 billion.

Fund Level

- Governmental Funds – Fund Balances - The governmental funds reported combined ending fund balances of \$22.9 billion. This amount represents an increase of \$7.0 billion (43.9%) (as restated), when compared with the prior year. Of this total fund balance, \$39.3 million (0.2%) represents nonspendable fund balance; \$9.5 billion (41.3%) represents restricted fund balance; \$30.7 million (0.1%) represents committed fund balance; \$1.6 billion (7.0%) represents assigned fund balance; and \$11.8 billion (51.4%) represents unassigned fund balance.
- General Fund – Fund Balances - The General Fund ended the fiscal year with a total fund balance of \$20.0 billion, of which \$11.8 billion was classified as unassigned fund balance. Total revenues an increase by \$8.8 billion (15.8%) over the prior year.
- Enterprise Funds – Net position - The Enterprise Funds ended the fiscal year with a total net position of \$5.8 billion. More specifically, the major funds areas with significant net positions were the Higher Education Fund of \$3.7 billion, the Unemployment Compensation Fund of \$1.3 billion, and the State Health Benefit Plan (SHBP) of \$658.0 million.

Long-term Debt

The long-term bond debt of the primary government, prior to restatements, increased \$551.7 million (4.8%) during the fiscal year. The increase represents the net difference between new issuances and maturing principal payments. The amount owed for general obligation (GO) bonds increased by \$251.1 million (2.3%) for the primary government. The amount owed for Grant Anticipation Revenue Vehicle (GARVEE) bonds/revenue bonds



Management's Discussion and Analysis

(Unaudited)

increased \$300.6 million (33.3%) for the primary government. The State issued new bonded debt during the year in the amount of \$1.1 billion for the primary government. The State continues to balance the need to issue debt for capital improvements against State management's desire to maintain a conservative approach to debt management.

OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of this report includes four parts: (1) management's discussion and analysis, (2) basic financial statements, (3) required supplementary information, and (4) other supplementary information. The Basic Financial Statements consist of three components: government-wide financial statements, fund financial statements, and notes to the financial statements.

Government-wide Financial Statements – Reporting the State as a Whole

The Statement of Net Position and the Statement of Activities together comprise the government-wide financial statements and provide a broad overview of the State's financial activities as a whole. These statements are prepared with a long-term focus using the full-accrual basis of accounting, similar to private-sector businesses. This means all revenues and expenses associated with the fiscal year are recognized regardless of when cash is spent or received, and all assets, deferred outflows of resources, liabilities and deferred inflows of resources, including capital assets and long-term debt, are reported at the entity level.

The government-wide statements report the State's net position, which is the difference between total assets and deferred outflows of resources and total liabilities and deferred inflows of resources. These statements also include how these items have changed from the prior year. Over time, increases and decreases in net position measure whether the State's overall financial condition is improving or declining. In evaluating the State's overall condition, however, additional non-financial information should be considered, such as the State's economic outlook, changes in demographics, and the condition of its capital assets and infrastructure. The government-wide statements report three activities:

- **Governmental Activities** - The majority of the State's basic services fall under this activity, including services related to general government, education, health and welfare, transportation, public safety, economic development and assistance, culture and recreation, and conservation. Taxes and intergovernmental revenues are the major funding sources for these programs.
- **Business-Type Activities** - The State operates certain activities similar to private-sector businesses by charging fees to customers to recover all or a significant portion of their costs of providing goods and services. The Unemployment Compensation Fund, the self-insured SHBP, and the Higher Education Fund are some examples of business-type activities. The Higher Education Fund consists of the University System of Georgia (USG) and the Technical College System of Georgia.
- **Component Units** - Certain organizations are legally separate from the State; however, the State remains financially accountable for them. The Georgia Environmental Finance Authority, Georgia Housing and Finance Authority, and Georgia Lottery Corporation are examples of component units.



Management's Discussion and Analysis

(Unaudited)

Fund Financial Statements – Reporting the State's Most Significant Funds

The fund financial statements provide detailed information about individual major funds, not the State as a whole, and are located in the Basic Financial Statements – Fund Financial Statements section. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The State, like other state and local governments, uses funds to ensure and demonstrate compliance with finance-related and legal requirements. All of the State funds are divided into three types, each of which use a different accounting approach and should be interpreted differently:

- **Governmental Funds** - Most of the basic services provided by the State are financed through governmental funds and are essentially the same functions reported as governmental activities in the government-wide financial statements. Governmental funds use the modified accrual basis of accounting, and focus on short-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. These statements provide a detailed short-term view of the State's finances that assist in determining whether there will be adequate financial resources available to meet the current needs of the State.
- **Proprietary Funds** - The Proprietary funds, which include enterprise funds and internal service funds, account for state activities that are similar to private-sector businesses. Like government-wide statements, proprietary fund statements are presented using the full-accrual basis of accounting. Activities whose customers are mostly outside of state government are accounted for in enterprise funds and are the same functions reported as business-type activities. The enterprise fund financial statements provide more detail and additional information than in the government-wide statements, such as cash flows. Activities whose customers are mostly other state organizations are accounted for in internal service funds. The internal service fund activities are allocated proportionately between the governmental activities (predominately) and the business-type activities in the government-wide statements based on the benefit of the services provided to those activities.
- **Fiduciary Funds** - These funds are used to account for resources held for the benefit of parties outside the state government. The State is responsible for ensuring these assets are used for their intended purposes. Fiduciary funds use full-accrual accounting but are not reflected in the government-wide financial statements because the resources from these funds are not available to support the State's own programs.

Reconciliation between Government-wide and Fund Statements

This report also includes two schedules that reconcile and explain the differences between the amounts reported for the governmental activities on the government-wide statements (full-accrual accounting, long-term focus) with the amounts reported on the governmental fund statements (modified accrual accounting, short-term focus). The schedules are located in the Basic Financial Statements – Fund Financial Statements – Governmental Funds section. The following explanations represent some of the reporting differences between the two statements:

- Capital outlays result in capital assets on the government-wide statements but are reported as expenditures in the governmental fund financial statements.
- Bond proceeds are recorded as long-term debt on the government-wide statements but are listed as current financial resources on the governmental fund statements.



Management's Discussion and Analysis

(Unaudited)

- Net pension and other postemployment (OPEB) assets/liabilities are reported on the government-wide statements but are not reported on the governmental fund statements.

Notes to the Financial Statements

The notes to the financial statements located at the end of the basic financial statements section provide additional information essential to a complete understanding of the financial statements. The notes are applicable to both the government-wide financial statements and the fund financial statements.

Required and Other Supplementary Information

In addition to this MD&A, the basic financial statements are followed by a section containing other required supplementary information which further explains and supports the information in the financial statements. This section of the report includes: (1) a budgetary comparison schedule of the General Fund (Budget Fund), including reconciliations of revenues and expenditures on the statutory and GAAP basis for the fiscal year, (2) information on the State's public entity risk pool, (3) information on the State's defined benefit pension plans and (4) information on the State's OPEB plans. Other supplementary information includes combined financial statements for the State's nonmajor governmental funds, nonmajor enterprise funds, internal service funds, fiduciary funds and non-major component units. The total columns of these combined financial statements carry forward to the applicable fund financial statements.

FINANCIAL ANALYSIS OF THE STATE AS A WHOLE

Net Position

Governmental entities are required by Generally Accepted Accounting Principles (GAAP) to report on their net position. The *Statement of Net Position* presents the value of all of the State's assets and deferred outflows of resources, as well as all liabilities and deferred inflows of resources, with the difference reported as net position.

As shown in Table 1 on the following page, the State reported a total net position of \$42.4 billion, which is comprised of \$29.7 billion in net investment in capital assets, \$11.1 billion in restricted net position, and an unrestricted portion of net position excess of \$1.7 billion.

Based on the positive balance in unrestricted net position, funds were available to the state for discretionary purposes which has not been the case in prior years. A significant contributing factor was a sharp increase in tax and other revenue collections, which contributed to the state exceeding the maximum legal limit of state general receipts with the excess reported as surplus. This excess was offset by a sharp decline in grant funding, due to the ending of a federal unemployment program related to Covid-19. The following table was derived from the current and prior year government-wide *Statement of Net Position*.

(Table on next page)



Management's Discussion and Analysis

(Unaudited)

Table 1 - Net Position						
As of June 30, 2022 and 2021 (amounts in thousands)						
	Governmental Activities		Business-type Activities		Total Primary Government	
	2022	2021	2022	2021	2022	2021
Assets						
Non-Capital Assets	\$ 40,908,914	\$ 29,982,408	\$ 6,926,820	\$ 5,480,053	\$ 47,835,734	\$ 35,462,461
Capital and Right-to-Use Assets, net	27,676,650	26,291,186	12,325,498	11,550,357	40,002,148	37,841,543
Total Assets	68,585,564	56,273,594	19,252,318	17,030,410	87,837,882	73,304,004
Deferred Outflows of Resources	1,692,724	1,256,774	2,099,742	2,174,721	3,792,466	3,431,495
Liabilities						
Noncurrent Liabilities	15,211,157	17,217,404	10,548,885	13,243,047	25,760,042	30,460,451
Current Liabilities	13,480,546	12,476,323	1,482,770	1,279,759	14,963,316	13,756,082
Total Liabilities	28,691,703	29,693,727	12,031,655	14,522,806	40,723,358	44,216,533
Deferred Inflows of Resources	4,735,679	1,197,489	3,801,272	1,246,268	8,536,951	2,443,757
Net Position						
Net Investment in Capital Assets ⁽¹⁾	23,922,912	23,070,070	9,103,939	8,593,594	29,653,291	28,290,100
Restricted	8,797,900	7,834,065	2,258,572	1,689,450	11,056,472	9,523,515
Unrestricted ⁽¹⁾	4,130,094	(4,264,983)	(5,843,378)	(6,846,987)	1,660,276	(7,738,406)
Total Net Position	\$ 36,850,906	\$ 26,639,152	\$ 5,519,133	\$ 3,436,057	\$ 42,370,039	\$ 30,075,209
Percent Change in Total:						
Net Position from Prior Year	38.3 %		60.6 %		40.9 %	
Percent Change after Restatements	38.2 %		59.2 %		40.6 %	
⁽¹⁾ Refer to Note 4 for additional details						

Note: Prior year adjustments recorded in the current year have not been reflected in the prior year column in the table above.

Net position for governmental activities as originally reported increased by \$10.2 billion (38.3%), and also increased by \$10.2 billion (38.2%), when adjusted for restatements. The excess unrestricted balance of \$4.1 billion is primarily the result of the following types of transactions:

- The State continues to issue general obligation debt for the purposes of capital acquisition and construction on behalf of independent school systems, business-type activities, component units and State schools. Since the issuance of this debt does not result in capital assets acquisitions for governmental activities, the debt of \$5.8 billion is not reflected in the net position category, net investment in capital assets, but rather in the unrestricted net position category.
- GASB Statement No. 68 (GASB 68), as related to pensions, required the State to recognize its proportionate share of the net pension liability of the pension plans applicable to said standard. As of June 30, 2022, this liability, along with associated deferred outflows of resources and deferred inflows of resources, resulted in a \$3.0 billion impact to unrestricted net position.
- GASB Statement No. 75 (GASB 75), as related to OPEB, required the State to recognize its proportionate share of the net OPEB liability of the OPEB plans applicable to said standard. As of June 30, 2022, this liability, along with associated deferred outflows of resources and deferred inflows of resources, resulted in a \$958.0 million impact to unrestricted net position.



Management's Discussion and Analysis

(Unaudited)

- The above excess net position includes \$5.3 billion in Revenue Shortfall Reserves (RSR) and an additional \$7.0 billion that was in excess of the 15% legal limit in the RSR.

Net position for business-type activities as originally reported increased by \$2.1 billion (60.6%), and also increased by \$2.1 billion (59.2%), when adjusted for restatements. The deficit unrestricted balance of \$5.8 billion is due to primarily to net pension and OPEB liabilities as follows:

- GASB 68, as related to pensions, required the State to recognize its proportionate share of the net pension liability of the pension plans applicable to said standard. As of June 30, 2022, this liability, along with associated deferred outflows of resources and deferred inflows of resources, resulted in a \$2.8 billion impact to unrestricted net position.
- GASB 75, as related to OPEB, required the State to recognize its proportionate share of the net OPEB liability of the OPEB plans applicable to said standard. As of June 30, 2022, this liability, along with associated deferred outflows of resources and deferred inflows of resources, resulted in a \$5.1 billion impact to unrestricted net position.

Changes in Net Position

The revenue and expense information, as shown in Table 2 on the following page, was derived from the government-wide *Statement of Activities* and summarizes the State's total revenues, expenses and changes in net position for fiscal year 2022. Consistent with the prior year, the State received a majority of its \$77.9 billion in revenues from taxes and operating grants and contributions. Expenses of the primary government during fiscal year 2022 were \$65.7 billion with the decrease over the prior year driven largely by a sharp reduction in unemployment benefit payments due to the termination of the federal program related to the COVID-19 pandemic being terminated at the end of fiscal year 2021. As a result of the excess revenues over expenses, the total net position of the primary government increased by \$12.2 billion, before contributions to permanent endowments and transfers.

(Table on next page)



Table 2 - Changes in Net Position

For the Years Ended June 30, 2022 and 2021 (amounts in thousands)

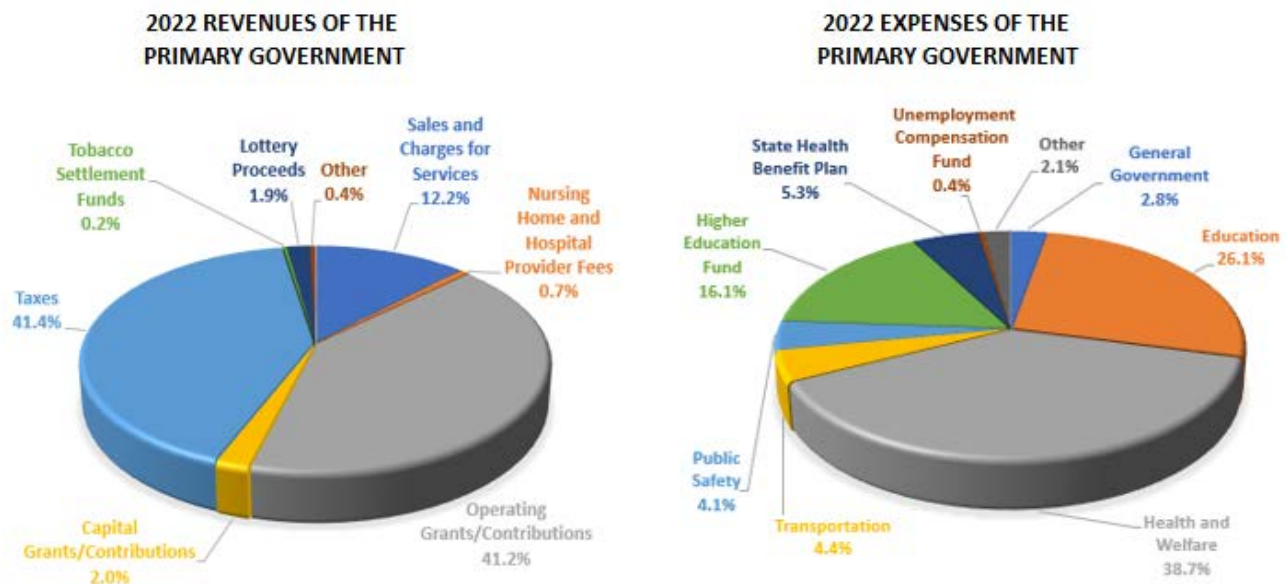
	Governmental Activities		Business-type Activities		Total Primary Government		Total Percentage Change
	2022	2021	2022	2021	2022	2021	2021 to 2022
Revenues:							
Program Revenues:							
Sales and Charges for Services	\$ 1,973,378	\$ 1,429,602	\$ 7,509,746	\$ 7,181,240	\$ 9,483,124	\$ 8,610,842	10.1%
Operating Grants/Contributions	27,055,205	23,237,101	5,030,248	15,698,794	32,085,453	38,935,895	(17.6%)
Capital Grants/Contributions	1,522,385	1,580,949	54,308	27,227	1,576,693	1,608,176	(2.0%)
General Revenues:							
Taxes	32,221,501	26,949,020	—	—	32,221,501	26,949,020	19.6%
Lottery for Education - Lottery Proceeds	1,474,003	1,544,954	—	—	1,474,003	1,544,954	(4.6%)
Nursing Home and Hospital Provider Fees	525,555	519,078	—	—	525,555	519,078	1.2%
Tobacco Settlement Funds	180,573	175,995	—	—	180,573	175,995	2.6%
Unrestricted Investment Income	(24,622)	15,468	—	—	(24,622)	15,468	(259.2%)
Unclaimed Property	129,263	179,098	—	—	129,263	179,098	(27.8%)
Other	217,998	171,346	—	—	217,998	171,346	27.2%
Total Revenues	65,275,239	55,802,611	12,594,302	22,907,261	77,869,541	78,709,872	(1.1%)
Expenses:							
General Government	1,858,419	2,305,031	—	—	1,858,419	2,305,031	(19.4%)
Education	17,159,895	16,048,419	—	—	17,159,895	16,048,419	6.9%
Health and Welfare	25,394,670	22,446,647	—	—	25,394,670	22,446,647	13.1%
Transportation	2,877,965	2,602,147	—	—	2,877,965	2,602,147	10.6%
Public Safety	2,678,996	2,196,467	—	—	2,678,996	2,196,467	22.0%
Economic Development and Assistance	600,685	492,212	—	—	600,685	492,212	22.0%
Culture and Recreation	328,455	296,593	—	—	328,455	296,593	10.7%
Conservation	76,462	65,701	—	—	76,462	65,701	16.4%
Interest and Other Charges on Long-Term Debt	335,152	415,166	—	—	335,152	415,166	(19.3%)
Higher Education Fund	—	—	10,541,832	10,208,186	10,541,832	10,208,186	3.3%
State Health Benefit Plan	—	—	3,477,097	3,173,666	3,477,097	3,173,666	9.6%
Unemployment Compensation Fund	—	—	253,672	12,925,409	253,672	12,925,409	(98.0%)
Nonmajor Enterprise Funds	—	—	67,034	87,827	67,034	87,827	(23.7%)
Total Expenses	51,310,699	46,868,383	14,339,635	26,395,088	65,650,334	73,263,471	(10.4%)
Increase (Decrease) in Net Position Before Contributions and Transfers	13,964,540	8,934,228	(1,745,333)	(3,487,827)	12,219,207	5,446,401	
Contributions to Permanent Endowments	—	—	11,817	731	11,817	731	
Transfers	(3,785,712)	(2,871,515)	3,785,712	2,871,515	—	—	
Change in Net Position	10,178,828	6,062,713	2,052,196	(615,581)	12,231,024	5,447,132	
Net Position July 1 - Restated	26,672,078	20,576,439	3,466,937	4,051,638	30,139,015	24,628,077	
Net Position June 30	\$ 36,850,906	\$ 26,639,152	\$ 5,519,133	\$ 3,436,057	\$ 42,370,039	\$ 30,075,209	40.9 %

Note: Prior year adjustments recorded in the current year have not been reflected in the prior year column in the table above.

(Charts on next page)

Management's Discussion and Analysis

(Unaudited)



Governmental Activities

As part of the CARES Act in fiscal year 2020, the State of Georgia received \$3.5 billion of Coronavirus Relief Funds. In fiscal year 2022 the State recognized the remaining \$821.2 million of these funds.

In addition, under the American Rescue Plan Act ARP; P.L. 117-2 (ARPA) of 2021, the State of Georgia received from the federal government a second tranche of funds in the amount of \$2.4 billion in fiscal year 2022, and \$4.6 billion of the total cash received is reported as unearned revenue.

The State's total revenues for governmental activities from all sources increased by \$9.5 billion (17.0%). The primary driver of this change was an increase in operating grants and contributions of \$3.8 billion (16.4%) as well as \$479.0 million in federal Opioid funding. Also, there was an increase in tax revenue totaling \$5.3 billion primarily due to a growing economic recovery and increase in jobs in high-wage sectors. Governmental Activities expenses increased by \$4.4 billion primarily as a result of cost-of-living adjustments approved by the state legislature as well as increases in education due increases in federal Covid-related programs and health and welfare expenditures due to increased program utilization and associated costs.

The following table shows to what extent program revenues (charges for services and grants) covered program expenses. During fiscal year 2022, program revenues covered \$30.6 billion (59.5%) of the \$51.3 billion in total program expenses. For the remaining \$20.8 billion (40.5%) of the total program expenses, the State relied on taxes and other general revenues.

(Charts on next page)

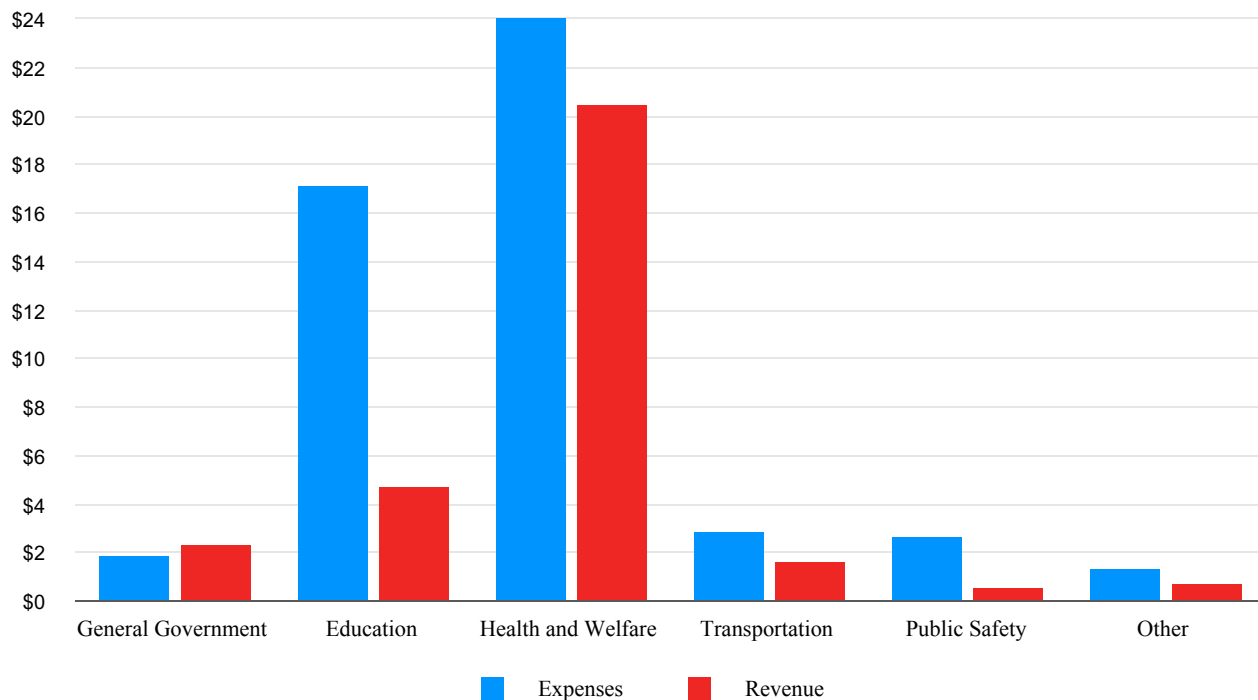


Management's Discussion and Analysis

(Unaudited)

Table 3 – Net Program Revenue

For the Year Ended June 30, 2022 (amounts in billions)



Business-type Activities

Net position of business-type activities (as restated) increased by \$2.1 billion (59.2%) during the fiscal year. This increase, primarily due to an increase in federal grants, was due to the receipt of current year HEERF funds (CARES Act) totaling \$3.7 million at the University System of Georgia (USG) and \$728.4 million of prior year HEERF funds recognized as current year revenue. Likewise, the state experienced an increase in revenues in the State Health Benefit Plan (SHBP), which was primarily the result of a \$22.9 million increase in operating contributions/premiums. Additionally, the Unemployment Compensation Fund's (UI) net position increased by \$910.9 million due to CARES Act funding received in the amount of \$590.0M in fiscal year 2022. Furthermore, UI collections were greater than expenses by \$333.5 million due to the end of the federal benefit payments program related to Covid-19.

The increases above were offset by a \$296.6 million increase in SHBP costs and a \$413.1 increase in Higher Education expenditures.

In comparison to prior year, the State's business-type activities revenues decreased by \$10.3 billion (45.0%) and expenses decreased \$12.1 billion (45.7%), largely due to the termination of the federal unemployment program related to Covid-19.

In fiscal year 2022, business-type activities expenses were funded 87.8% from program revenues compared to 86.8% in the prior year. The remaining expenses were funded by \$3.8 billion in transfers from governmental activities, of which the majority were State Appropriations to the Higher Education Fund.



FINANCIAL ANALYSIS OF THE STATE'S GOVERNMENTAL FUNDS

Fund Balances

At June 30, 2022, the State's governmental funds reported a combined ending fund balance of \$22.9 billion. Of this amount \$9.5 billion (41.3%) is restricted for specific programs by constitutional provisions, external constraints, or contractual obligations and \$11.8 billion (51.4%) of fund balance is unassigned.

General Fund

The General Fund is the chief operating fund of the State and had a total fund balance of \$20.0 billion as of fiscal year end. The net change in fund balance, prior to restatements, during the fiscal year was an increase of \$6.7 billion (50.0%). The following major revenues, expenditures and other sources/uses contributed to the change in fund balance:

- **Revenues** - Revenues of the General Fund totaled \$64.1 billion in the fiscal year, an increase of \$8.8 billion (15.8%) over the prior year. Consistent with a strong labor market recovery and an industry shift to higher wage jobs, tax revenues represented the primary increase in revenues. Notable components of this increase were increases in individual tax withholding and estimated tax payments. These increases were partially offset by a one-time income tax refund totaling \$904.9 million. The State also recognized increases in sales and use tax and corporate tax collections due to a growing economy and continued economic recovery.
- **Expenditures** - Expenditures of the General Fund totaled \$51.8 billion in the fiscal year, an increase of \$5.2 billion (11.3%) over the prior year.
 - Education expenses increased \$1.3 billion primarily due to COVID-related education plans and cost of living adjustments for employees.
 - Health and welfare increased by \$3.0 billion. An increase of \$1.9 billion at the Department of Community Health was due to increases in enrollment in health programs resulting in higher utilization costs. Additionally, the Department of Human Services also reported a \$1.2 billion increase in expenses due to an increase food assistance non-monetary donations provided.

Capital Project Fund - General Obligation Bond Projects Fund

Fund balance in the General Obligation Bond Projects Fund increased by \$176.0 million (12.2%) from the prior year. This was primarily the result of general revenues, debt issuances and transfers exceeding capital expenditures and transfers out. Capital outlay expenditures decreased by \$26.9 million (3.4%) from the prior year.



FINANCIAL ANALYSIS OF THE STATE'S PROPRIETARY FUNDS

Higher Education Fund

The total net position of the Higher Education Fund (as restated) increased \$1.2 billion (50.3%).

Operating revenues of the Higher Education Fund increased by \$322.2 million (5.7%). This was primarily due to the return to in-person events and activities beginning in the fall of 2021. The resumption of pre-Covid-19 campus operations resulted in an overall increase to sales and services, as well as auxiliary.

Operating expenses increased by \$248.8 million (2.5%) primarily due to the return to in person instruction, other events and activities beginning fall 2021 on campuses system-wide, as mentioned previously.

Nonoperating revenues (net of expenses) increased \$405.1 million (29.2%) primarily due to federal HEERF funds received. The University System of Georgia was awarded a one-time funding of \$282.6 million through the CARES Act in fiscal year 2020 (HEERF I) \$1.3 billion in HEERF II and III awards in fiscal year 2021 and a further \$3.7 million through SSARP as part of HEERF II in fiscal year 2022. Of these funds, \$728.4 million was recognized as revenue in fiscal year 2022.

Capital grants and contributions increased \$197.7 million (70.8%), primarily due to Georgia State Financing and Investment Commission (GSFIC) managed projects that were completed and transferred to the USG during current fiscal year being greater than those transferred in the prior fiscal year. In fiscal year 2022, GSFIC transferred 11 completed projects as compared to six from the prior year.

In addition, the Higher Education Fund received an increase of \$437.0 million (16.1%) of transfers in, primarily related to the \$5,000 cost-of-living adjustment for full-time state funded employees

State Health Benefit Plan

Operating revenues for SHBP increased by \$22.9 million (0.7%) and operating expenses increased by \$303.4 million (9.6%), which resulted in a corresponding decrease in operating income of \$280.5 million. The decrease in operating income is largely due to a considerable increase in membership and associated federal matching revenue in the program over the last two years, which resulted in increased utilization and program costs.

Unemployment Compensation Fund

Georgia's unemployment rate decreased from 4.5% to 3.3% in fiscal year 2022. Consistent with the State's strong labor market recovery and moving beyond the impact of the pandemic, unemployment claims were significantly lower during the year and expenses sharply decreased \$12.7 billion (98.0%) this year as compared to the prior year. In fiscal year 2021, the federal unemployment program funds related to COVID-19 were exhausted, representing an end to the program. In fiscal year 2022, there were no payments related to the terminated federal program. The corresponding revenue, primarily comprised of federal funding, decreased by \$10.5 billion (94.7%) due to an end to terminated federal program. During the fiscal year, the unemployment fund's nonoperating revenues decreased by \$618.7 million as well, due to a decrease in funds from the CARES Act. In fiscal year 2022 ending net position increased by \$910.9 million, returning closer to pre-pandemic levels.



CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

The State's capital assets, prior to restatements, increased by a net \$782.4 million (2.1%) during the year. The change consisted of a net increase in infrastructure of \$311.8 million, as well as net increases in land and buildings of \$228.2 million and \$1.6 million, respectively and decreases in software and machinery and equipment of \$33.5 million and \$40.4 million, respectively. Additionally, construction in progress increased by \$299.9 million.

At June 30, 2022, the State had General Fund commitments of \$1.3 billion and Capital Project Fund commitments of \$2.3 billion for highway infrastructure and bridge construction. The State Road and Tollway Authority had \$888.7 million of commitments, which is comprised of \$697.1 million for the I-20 East Interchange Reconstruction Project, \$113.7 million for the I-16 at I-95 Interchange and I-16 Widening from I-95 to I-516 Reconstruction Project and \$77.8 million for the I-285 at SR 400 Interchange Reconstruction Project. Also, the USG had \$775.8 million in outstanding encumbrances as fiscal year end. In addition to these encumbrances, the USG had other significant unearned outstanding construction or renovation contracts in the amount of \$25.1 million executed as of June 30, 2022.

Additional information on the State's capital assets can be found in *Note 9 – Capital Assets and Intangible-Right-to-Use Assets* of the Notes to the Financial Statements section of this report.

Table 4 - Capital Assets, Net of Accumulated Depreciation

As of June 30, 2022 and 2021 (amounts in thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2022	2021	2022	2021	2022	2021
Buildings/Building Improvements	\$ 2,231,766	\$ 2,413,244	\$ 9,687,536	\$ 9,504,457	\$ 11,919,302	\$ 11,917,701
Improvements Other Than Buildings	132,864	126,640	240,079	234,057	372,943	360,697
Infrastructure	14,013,517	13,695,232	227,769	234,222	14,241,286	13,929,454
Intangibles - Other Than Software	137,817	133,427	—	—	137,817	133,427
Land	5,103,462	4,881,106	513,582	507,732	5,617,044	5,388,838
Library Collections	—	—	163,970	167,243	163,970	167,243
Machinery and Equipment	424,048	482,178	593,396	575,617	1,017,444	1,057,795
Software	234,221	250,074	92,586	110,261	326,807	360,335
Works of Art and Collections	1,421	1,400	63,656	62,284	65,077	63,684
Construction in Progress	4,533,421	4,307,885	228,844	154,484	4,762,265	4,462,369
Total	\$ 26,812,537	\$ 26,291,186	\$ 11,811,418	\$ 11,550,357	\$ 38,623,955	\$ 37,841,543

Note: Prior year adjustments recorded in the current year have not been reflected in the prior year column in the table above.

During fiscal year 2022, the State implemented GASB Statement No.87, Leases. This statement establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use asset, and a lessor is required to recognize a lease receivable and deferred inflow of resources. As of June 30, 2022, the State's Intangible Right-To-Use Assets totaled \$1.4 billion.

(Table on next page)



Management's Discussion and Analysis

(Unaudited)

Table 5 - Intangible Right-To-Use Assets, Net of Accumulated Amortization

As of June 30, 2022 and 2021 (amounts in thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2022	2021	2022	2021	2022	2021
Land	\$ 182	\$ —	\$ 1,634	\$ —	\$ 1,816	\$ —
Infrastructure	3	—	1,481	—	1,484	—
Buildings and Building Improvements	602,308	—	495,195	—	1,097,503	—
Improvements Other Than Buildings	—	—	6,009	—	6,009	—
Machinery and Equipment	261,620	—	9,770	—	271,390	—
Software	—	—	(9)	—	(9)	—
Total	\$ 864,113	\$ —	\$ 514,080	\$ —	\$ 1,378,193	\$ —

Note: Prior year adjustments recorded in the current year have not been reflected in the prior year column in the table above.

Debt Administration

The Constitution authorizes issuing general obligation debt only as approved by the legislature and prohibits the issuance of general obligation bonds for operating purposes. The Constitution requires the State to maintain a reserve sufficient to pay annual debt service requirements on all general obligation debt. If for any reason the reserve balance is insufficient to make all debt service payments when due, the first revenues received thereafter in the General Fund will be set aside for such use. The Constitution also stipulates that no debt may be incurred when the highest aggregate annual debt service requirements for any year for outstanding general obligation debt and guaranteed revenue debt, including proposed debt, exceed 10% of the total revenue receipts, less refunds in the state treasury, in the fiscal year immediately preceding the year in which any such debt is to be incurred. At June 30, 2022, the State was \$1.7 billion below the annual debt service limit established by the Constitution.

Table 6 - Net Outstanding Bond Debt

As of June 30, 2022 and 2021 (amounts in thousands)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2022	2021	2022	2021	2022	2021
General Obligation Bonds	\$10,947,663	\$10,696,568	\$ —	\$ —	\$10,947,663	\$10,696,568
GARVEE Bonds	549,914	604,046	—	—	549,914	604,046
Revenue Bonds	43,224	66,185	610,031	232,337	653,255	298,522
	\$11,540,801	\$11,366,799	\$ 610,031	\$ 232,337	\$12,150,832	\$11,599,136

Note: Prior year adjustments recorded in the current year have not been reflected in the prior year column in the table above.

At the end of the fiscal year, the State had \$12.2 billion in total outstanding bonded debt. Of this amount \$11.0 billion (net of premiums and discounts) (90.5%), is secured by the full faith and credit of the government for general obligation bonds and guaranteed revenue bonds; \$610.0 million (5.0%), is secured primarily by lease arrangements with the Board of Regents or applicable security deed and related assignment of contract documents; and \$549.9 million (4.5%) in State Road and Tollway Authority GARVEE bonds is secured by Federal Highway Administration grant funds and state motor fuel funds.



Management's Discussion and Analysis

(Unaudited)

Total general obligation bonds, GARVEE bonds, and revenue bonds payable, net of premiums and discounts, increased \$251.1 million (2.3%), decreased \$54.1 million (9.0%), and increased \$354.7 million (118.8%) respectively, prior to restatements. During the fiscal year, the State issued \$1.1 billion of GO bonds, excluding premiums, discounts, and refunding issues. Of the general obligation bonds issued, \$264.1 million for K-12 school facilities, \$362.8 million was issued for higher education facilities, \$112.5 million for transportation projects, \$147.6 million for economic development, \$155.9 million for public safety, \$11.6 million for public libraries, \$12.0 million for water and sewer loans to local governments, and \$30.3 million for various state agency capital projects.

The State maintains a triple-A bond rating on its general obligation debt from all three national rating agencies. These ratings, the highest available, help the State achieve the lowest possible interest rates. Additional information regarding the State's outstanding debt can be found in *Note 10 – Long-Term Liabilities* of the notes to the financial statements section.

BUDGETARY HIGHLIGHTS

Fiscal Year 2022 Budget Highlights

The Amended Fiscal Year 2022 (AFY 2022) appropriations bill was signed by the Governor on March 16, 2022 as passed by the General Assembly.

Revenues

The AFY 2022 budget increased the revenue estimate over the original budget by \$2.8 billion in general fund revenue, based on FY 2021 actual revenue performance. The Amended budget prioritized restoring funds for K-12 education, funding retention initiatives for teachers and state employees, and maximizing one-time investment opportunities.

(Table on next page)



Management's Discussion and Analysis

(Unaudited)

Revenue Estimates Since FY 2021

(In millions)

	AFY 2021 Estimate	FY 2021 Actuals	FY 2022 Original Estimate	FY 2022 Gov Revised (Enacted)	AFY 2022 Estimate	Change Over FY 2021 Actuals	FY 2023 Estimate	Change Over AFY 2022 Estimate
General Funds								
Taxes: Revenue								
Income Tax - Individual	\$ 12,469.38	\$ 14,220.90	\$ 12,738.71	\$ 12,738.71	\$ 14,111.59	-0.8%	\$ 14,101.90	-0.1%
Income Tax - Corporate	788.64	1,750.73	880.78	880.78	1,425.77	-18.6%	1,395.56	-2.1%
Sales and Use Tax-General	6,197.14	6,947.33	6,649.08	6,649.08	7,305.94	5.2%	7,402.31	1.3%
Motor Fuel	1,897.96	1,781.68	1,954.04	1,954.04	1,954.04	9.7%	2,002.88	2.5%
Tobacco Taxes	240.00	242.89	240.00	240.00	240.00	-1.2%	237.00	-1.3%
Alcoholic Beverages Tax	235.00	227.87	239.70	239.70	239.70	5.2%	245.00	2.2%
Estate Tax	-	-	-	-	-	-	-	-
Property Tax	-	0.17	-	-	-	-	-	-
Motor Vehicle License Tax	385.00	406.89	350.00	350.00	390.00	-4.2%	370.00	-5.1%
Title Ad Valorem Tax	600.00	732.16	598.00	598.00	700.00	-4.4%	650.00	-7.1%
Insurance Premium Tax	540.00	538.11	550.80	550.80	550.80	2.4%	560.00	1.7%
Total Net Taxes	\$23,353.12	\$26,848.73	\$24,201.11	\$24,201.11	\$26,917.84	0.3%	\$26,964.65	0.2%
Total Interest Fees and Sales	1,493.28	1,743.07	1,574.48	1,582.12	1,656.11	-5.0%	1,668.85	0.8%
Total State General Funds	\$24,846.40	\$28,591.80	\$25,775.59	\$25,783.23	\$28,573.95	-0.1%	\$28,633.50	0.2%
Lottery Funds	1,301.32	1,546.87	1,319.16	1,319.16	1,322.42	-14.5%	1,418.73	7.3%
Tobacco Settlement Funds	160.56	176.07	148.47	148.47	148.50	-15.7%	148.53	0.0%
Brain and Spinal Injury Trust Fund	1.43	1.43	1.36	1.36	1.36	-4.7%	1.61	18.1%
Safe Harbor for Children Trust Fund	0.30	0.30	0.35	0.35	0.35	17.0%	0.11	-68.7%
Other State Revenue	-	0.08	-	-	-	-	-	-
Total State Treasury Receipts	\$26,310.01	\$30,316.55	\$27,244.93	\$27,252.57	\$30,046.58	-0.9%	\$30,202.48	0.5%
Supplemental Fund Sources								
Return of Audited Surplus	1.91	456.43	-	-	-	-	-	-
Revenue Shortfall Reserve	-	-	-	-	-	-	-	-
Mid-year Adjustment Reserve	254.79	254.79	-	-	285.92	12.2%	-	-
TOTAL STATE TREASURY RECEIPTS	\$26,566.71	\$31,027.77	\$27,244.93	\$27,252.57	\$30,332.50	-2.2%	\$30,202.48	-0.4%

Source: Governor's Office of Planning and Budget

Expenditures

The Amended budget prioritized restoring funds for K-12 education, funding retention initiatives for teachers and state employees, and maximizing one-time investment opportunities.

Over \$1 billion for the Department of Education for K-12 education, including:

- \$383 million austerity restoration for the K-12 Quality Basic Education funding formula
- \$188 million for local schools to replace out of cycle school buses over 3 years
- \$405 million to provide a \$2,000 supplement for teachers and support staff

Employee retention and recruitment:

- \$556 million to provide a \$5,000 cost-of-living adjustment to state and University System employees
- \$230 million for the State Health Benefit Plan



Management's Discussion and Analysis

(Unaudited)

Capital and economic investments:

- \$432.5 million for the state prison facility transformation initiative
- \$175 million for vehicle and equipment replacement, facility rehabilitation and repair, and project design funding
- \$45 million to consolidate state agency rental space on Capitol Hill
- \$83 million for the Department of Transportation to provide the match for the federal Infrastructure Investment and Jobs Act (IIJA)
- \$112.6 million for land acquisition and development in support of the Rivian, Inc. economic development project
- \$378 million to prepay July debt service in June to ensure maximum flexibility and provide additional safeguards in making debt payments

Georgia's fiscal year 2022 (July 1, 2021 through June 30, 2022) was a period of pandemic normalization and strong economic growth as Georgia businesses and residents finished adapting to Covid. Unemployment fell to record lows as businesses struggled to find enough workers to either fuel their growth or replace ones laid off earlier in the pandemic. This strong economy led to record tax revenues and to large gains in personal income as workers became major beneficiaries of the tight labor market, receiving much higher wage increases than were common for the decade since the recession of 2007-2009. Consumer spending was strong, helped both by inflation and untangling of worldwide supply chains. Overall, Georgia's economy in 2022 was exceedingly strong and shows signs of being able to resist any slowdown brought on by the Federal Reserve's policy of raising interest rates to return inflation back to normal.

Revenue Shortfall Reserve (RSR)

The RSR provides for the sound management of excess revenue collections in any given fiscal year. By statute, all surplus State funds existing at the end of each fiscal year shall be reserved and added to the RSR. Each fiscal year, the General Assembly may appropriate from the RSR an amount up to 1% of the net revenue collections of the preceding fiscal year for funding increased K-12 education needs. Also, the Governor may release for appropriation by the General Assembly a stated amount of reserve funds in the RSR that are in excess of 4% of the net revenue collections of the preceding fiscal year. The RSR cannot exceed 15% of the previous fiscal year's net revenue collections.

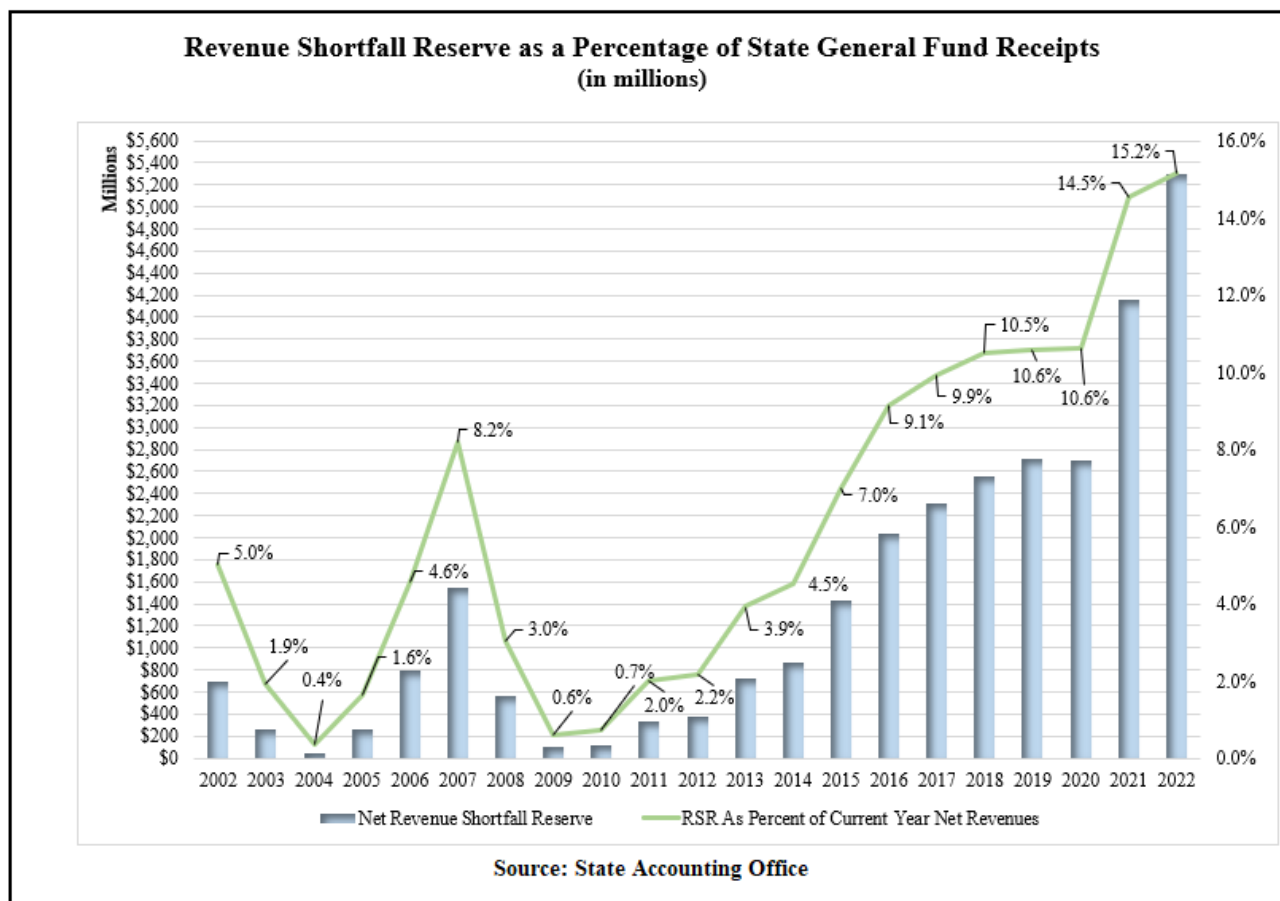
By statute, 1% of fiscal year 2022 state general fund receipts/net revenue collections (\$349.3 million) is available from the RSR for the mid-year K-12 education appropriation adjustment in the amended fiscal year 2023 budget. This amount had not been appropriated as of the date of this report, however, it has been included in the chart below.

The ending balance in the Revenue Shortfall Reserve (RSR), or "rainy day" fund, is a critical tool in helping to address budget shortfalls. While combating the impact of inflation and warnings of a potential recession, the State remained focused on maintaining the RSR. After adjusting for the current year agency lapse less the mid-year adjustment for education, the RSR balance as of June 30, 2022 is \$5.3 billion. Current state law provides that the reserve cannot exceed 15% of the previous fiscal year's net revenue. In fiscal year 2022, the 15% legal limit was exceeded and the receipts in excess of the 15% (\$7.0 billion) were reported as unreserved, undesignated surplus. Prior to mid-year adjustment for education, this increase in the RSR represents a sharp increase of \$951.5 million from fiscal year 2021, and after the mid-year adjustment for education, an increase of \$696.7 million from fiscal year 2021.

(Graph on next page)

Management's Discussion and Analysis

(Unaudited)



ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

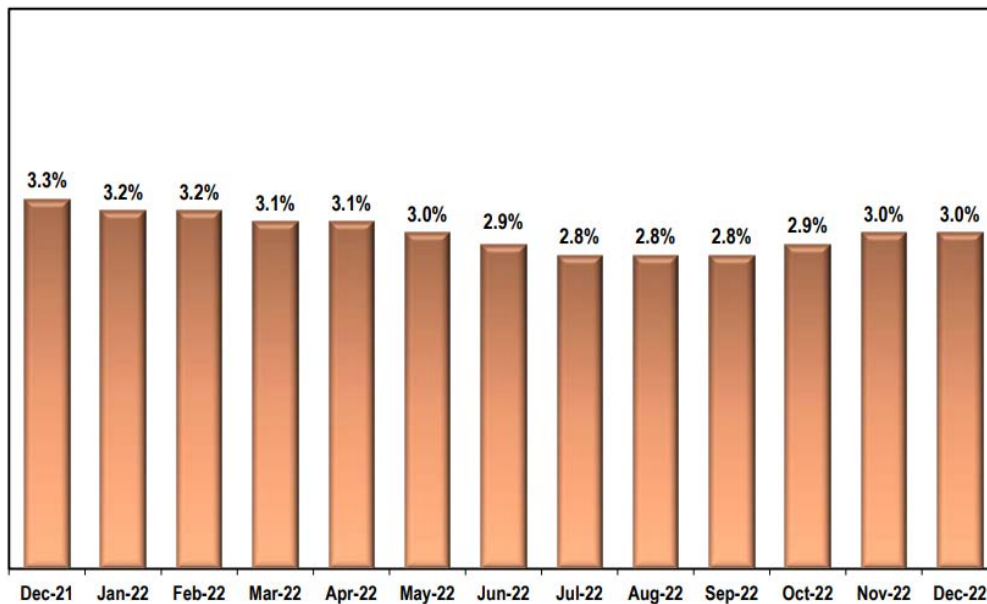
Economic Outlook

The major economic story of 2022 was the strength in the Georgia labor force. Total employment grew by 270,000 during the fiscal year and jobs moved toward higher paying sectors. Combined with higher than normal raises due to the high inflation, wages and salaries earned in Georgia (as measured by income tax withholding) grew at just over 10% in fiscal year 2022 (see figure) while the number of people with jobs grew by 5.9%. This strong labor market for workers has seen jobs grow particularly in the professional services, information technology, trade, transportation, and warehousing, and financial sectors. The record low unemployment rate of 2.8% experienced in the summer and early fall has left many service sector employers still struggling to find workers, but conditions in that regard appear to be improving somewhat more recently.

(Chart on next page)



Georgia Unemployment Rate (Seasonally Adjusted)



Source: Georgia Department of Labor – Bruce Thompson, Commissioner

The labor market strength combined with the excess savings remaining from the pandemic lockdown phase and the federal stimulus checks of 2020 and 2021 have led to a very strong consumer sector in Georgia. This can be seen in the 16% growth in sales tax collections for fiscal year 2022 over fiscal year 2021 (see figure), considerably above the rate of inflation. In general, retail sales in Georgia accelerated in April 2021 and have been surging ever since. While the excess savings families built up in the first year of the pandemic have declined, Georgia consumers have an estimated \$50 billion more than would have been expected, with those extra checking and savings account balances still present among households of all income levels. This strong continuation of consumer spending and remaining excess savings suggest that Georgia families are well situated to weather any potential economic slowdown in 2023.

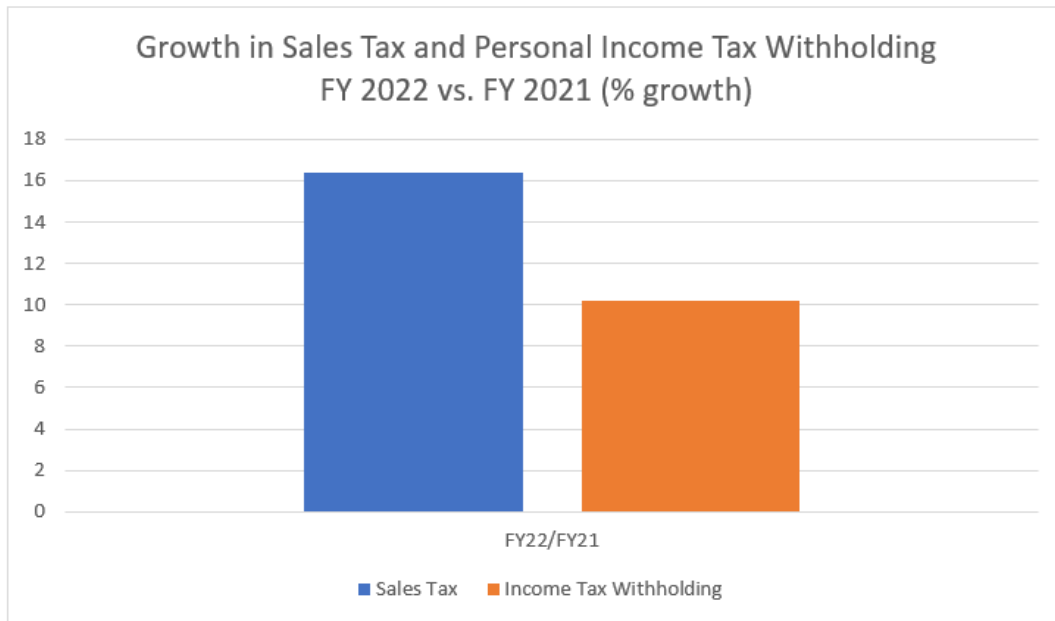
Heading into fiscal year 2023, Georgia's economy faces headwinds due to challenges impacting the national economy, including higher interest rates, labor shortages, and a possible decline in federal government spending. While many signs point to an economic slowdown, how severe the slowdown will be is uncertain given the unprecedented nature of the ongoing global pandemic. However, continued limitations on supply chains, businesses reluctant to lay off workers in a tight jobs market, and the remaining excess savings held by American consumers all suggest that any economic slowdown will be moderate. Georgia's position as a logistic hub (airport, port, and interstate) and Georgia's very diverse economy should allow Georgia to weather any storm better than the nation as a whole. Thus, while 2023 is unlikely to see growth equal to that experienced in 2021 or 2022, the economy will remain strong even if weaker than it was in fiscal year 2022.



Management's Discussion and Analysis

(Unaudited)

Georgia, thus, should continue to have a solid economy in fiscal year 2023, with continued businesses expansion, additional wage growth, and maintaining consumer spending as savings continue to regularize and inflation slowly returns to a more normal level.



Note: Data from Office of the State Treasurer. September 2020 (FY2021) was artificially depressed by the payment of a large sum to local governments as part of reconciliation from an audit of misclassified payments from several large vendors.

Fiscal Year 2023 Budget Highlights

The General Assembly approved the \$30 billion FY 2023 appropriations act on April 4, 2022. The FY 2023 budget provides an additional \$2.85 billion over the original FY 2022 budget but is built on a state general fund revenue increase of 0.2% compared to the Amended FY 2022 budget.

Investments in K-12 and higher education:

- \$320 million for a \$2,000 pay raise for K-12 and Pre-K teachers, assistant teachers, nurses, bus drivers, and nutrition workers.
- \$207 million for a \$5,000 COLA for University System of Georgia (USG) full-time employees
- \$388 million to restore austerity to QBE and other programs directly supporting K-12 instruction
- \$230 to restore austerity in the USG teaching formula and enable institutions to eliminate the Special Institutional Fee and \$100 million to fully fund a 1.2% increase in credit hour enrollment.
- \$33 million to restore austerity in the Technical College System (TCSG) funding formula to enable TCSG to expand instruction in high-cost, critical workforce programs



Management's Discussion and Analysis

(Unaudited)

Expanding access to affordable, comprehensive, and quality healthcare:

- \$365 million for projected Medicaid growth
- \$89 million for the Department of Behavioral Health and Developmental Disabilities
- \$140 million to implement the Patients First Act and implement the state reinsurance program

Investments in state workforce, facilities, and technology:

- \$405 million to provide a \$5,000 cost of living adjustment for state employees
- \$120 million for the Employees' Retirement System to fully fund the ADEC, provide a COLA for retirees, increase the employer match for 401(k) contributions, and cover the cost of forfeited leave for employees upon retirement
- \$25 million to allow employees to withdraw up to 40 hours of leave as salary annually
- \$138 million in ongoing capital facility maintenance and repairs for state agencies
- \$51 million for the Georgia Technology Empowerment Fund for next generation information technology projects

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the State's finances for all of the State's citizens, taxpayers, customers, and investors and creditors. This financial report seeks to demonstrate the State's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: State Accounting Office, 200 Piedmont Avenue, Suite 1604 West Tower, and Atlanta, Georgia 30334-9010.

BASIC FINANCIAL STATEMENTS

State of Georgia



Statement of Net Position

June 30, 2022

(amounts in thousands)

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
Assets				
Cash and Cash Equivalents	\$ 6,518,898	\$ 1,520,472	\$ 8,039,370	\$ 1,012,608
Pooled Investments with State Treasury	21,265,907	1,551,628	22,817,535	2,360,609
Investments	2,770,173	588,442	3,358,615	1,529,444
Receivables (Net)	7,270,793	798,769	8,069,562	1,080,370
Leases from				
Primary Government	—	5,445	5,445	114,506
External	974,894	—	974,894	377,336
Notes and Loans (Net)				
Primary Government	—	—	—	2,176,955
External	30,834	22,543	53,377	2,654,199
Due from Primary Government	—	—	—	11,877
Due from Component Units	161,400	477,891	639,291	—
Internal Balances	431,369	(431,369)	—	—
Inventories	43,656	25,716	69,372	39,733
Prepaid Items	235,517	199,013	434,530	65,821
Other Assets	68,916	7,085	76,001	169,274
Restricted Assets				
Cash and Cash Equivalents	7,470	1,792,886	1,800,356	546,583
Pooled Investments with State Treasury	369,285	68,329	437,614	417,893
Investments	—	271,211	271,211	4,679,265
Receivables (Net)	—	—	—	1,481,053
Net Pension Asset	236,197	—	236,197	48,810
Net OPEB Asset	523,605	28,759	552,364	6,443
Non-depreciable Capital Assets	9,775,881	801,412	10,577,293	1,333,350
Depreciable Capital Assets (Net)	17,036,656	11,010,006	28,046,662	3,520,848
Right-to-Use Assets (Net)	864,113	514,080	1,378,193	333,671
Total Assets	68,585,564	19,252,318	87,837,882	23,960,648
Deferred Outflows of Resources	1,692,724	2,099,742	3,792,466	162,257

(continued)

State of Georgia



Statement of Net Position June 30, 2022

(amounts in thousands)

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
Liabilities				
Accounts Payable and Accrued Liabilities	1,520,839	450,625	1,971,464	422,394
Local Education Agencies Payable	2,021,993	—	2,021,993	—
Due to Primary Government	—	—	—	639,290
Due to Component Units	1,017	10,860	11,877	—
Policy Claims and Uninsured Liabilities	3,659,338	417,380	4,076,718	—
Accrued Interest Payable	234,938	7,637	242,575	34,539
Contracts Payable	68,304	25,974	94,278	75,466
Funds Held for Others	164,891	21,205	186,096	70,225
Unearned Revenue	5,556,631	533,514	6,090,145	266,518
Other Liabilities	252,595	15,575	268,170	1,381,501
Noncurrent Liabilities:				
Due within one year				
Notes and Loans Payable				
Component Units	—	105,509	105,509	—
External	3,427	10,453	13,880	68,125
Lease Obligations				
Primary Government	—	28,756	28,756	624
External	105,576	35,991	141,567	43,662
Other Noncurrent Liabilities	1,096,147	187,883	1,284,030	217,948
Due in more than one year				
Notes and Loans Payable				
Component Units	—	2,070,314	2,070,314	—
External	43,888	271,660	315,548	279,543
Lease Obligations				
Primary Government	—	146,059	146,059	5,167
External	789,239	304,458	1,093,697	256,813
Net Pension Liability	2,098,164	1,582,685	3,680,849	135,290
Net OPEB Liability	221,079	5,063,352	5,284,431	116,157
Other Noncurrent Liabilities	10,853,637	741,765	11,595,402	5,429,420
Total Liabilities	28,691,703	12,031,655	40,723,358	9,442,682
Deferred Inflows of Resources	4,735,679	3,801,272	8,536,951	723,765

(continued)

State of Georgia



Statement of Net Position June 30, 2022

(amounts in thousands)

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
Net Position				
Net Investment in Capital Assets ⁽¹⁾	23,922,912	9,103,939	29,653,291	3,597,711
Restricted for:				
Bond Covenants/Debt Service	5,498	25,693	31,191	102,181
Capital Projects	—	16,926	16,926	234,525
Guaranteed Revenue Debt Common Reserve Fund	49,515	—	49,515	—
Loan and Grant Programs	—	—	—	2,079,506
Lottery for Education	1,895,982	—	1,895,982	—
Motor Fuel Tax Funds	4,638,272	—	4,638,272	—
Nonexpendable:				
Permanent Trust	—	214,378	214,378	3,079,001
Other Programs	—	—	—	71,059
Other Benefits	—	357,452	357,452	—
Transportation Investment Act	532,586	—	532,586	—
Other Purposes	1,676,047	326,314	2,002,361	492,773
Permanent Trust Expendable	—	—	—	1,090,958
Unemployment Compensation Benefits	—	1,317,809	1,317,809	—
Unrestricted ⁽¹⁾	4,130,094	(5,843,378)	1,660,276	3,208,744
Total Net Position	<u>\$ 36,850,906</u>	<u>\$ 5,519,133</u>	<u>\$ 42,370,039</u>	<u>\$ 13,956,458</u>

⁽¹⁾ Refer to Note 4 for additional details

State of Georgia

Statement of Activities

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

Functions/Programs	Expenses	Program Revenues		
		Sales and Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary Government				
Governmental Activities:				
General Government	\$ 1,858,419	\$ 911,257	\$ 1,416,251	\$ 30,910
Education	17,159,895	11,833	4,745,224	—
Health and Welfare	25,394,670	582,058	19,935,581	9,158
Transportation	2,877,965	56,575	124,492	1,475,353
Public Safety	2,678,996	165,233	395,486	656
Economic Development and Assistance	600,685	51,957	325,494	—
Culture and Recreation	328,455	189,759	91,949	6,140
Conservation	76,462	4,706	20,728	168
Interest and Other Charges on Long-Term Debt	335,152	—	—	—
Total Governmental Activities	51,310,699	1,973,378	27,055,205	1,522,385
Business-type Activities:				
Higher Education	10,541,832	3,774,710	4,251,028	54,308
State Health Benefit Plan	3,477,097	3,102,277	200,795	—
Unemployment Compensation	253,672	562,576	625,548	—
Other Business-type Activities	67,034	70,183	(47,123)	—
Total Business-type Activities	14,339,635	7,509,746	5,030,248	54,308
Total Primary Government	\$ 65,650,334	\$ 9,483,124	\$ 32,085,453	\$ 1,576,693
Component Units				
A U Health Systems, Inc.	\$ 1,214,330	\$ 1,095,233	\$ 45,239	\$ 7,738
Georgia Environmental Finance Authority	52,238	34,387	109,006	—
Geo. L. Smith II Georgia World Congress Center Authority	184,959	54,839	915	—
Georgia Housing and Finance Authority	504,685	109,351	389,235	—
Georgia Lottery Corporation	5,610,398	5,592,546	500	—
Georgia Ports Authority	477,567	833,406	23,115	24
Georgia Tech Foundation, Incorporated	131,561	40,137	26,949	—
Nonmajor Component Units	2,710,586	735,075	1,842,552	5,659
Total Component Units	\$ 10,886,324	\$ 8,494,974	\$ 2,437,511	\$ 13,421
General Revenues:				
Taxes				
Income Taxes - Individual				
Sales and Use Taxes - General				
Motor Fuel Taxes				
Motor Vehicle License and Title Ad Valorem Taxes				
Corporate Taxes				
Other Taxes				
Lottery for Education - Lottery Proceeds				
Nursing Home and Hospital Provider Fees				
Tobacco Settlement Funds				
Unrestricted Investment Income/(Loss)				
Unclaimed Property				
Other				
Payments from the Primary Government				
Contributions to Permanent Endowments				
Transfers				
Total General Revenues, Contributions to Permanent Endowments and Transfers				
Change in Net Position				
Net Position, July 1 - Restated (Note 3)				
Net Position, June 30				



**Net (Expense) Revenue and
Changes in Net Position**

Primary Government			
Governmental Activities	Business-Type Activities	Total	Component Units
\$ 499,999		\$ 499,999	
(12,402,838)		(12,402,838)	
(4,867,873)		(4,867,873)	
(1,221,545)		(1,221,545)	
(2,117,621)		(2,117,621)	
(223,234)		(223,234)	
(40,607)		(40,607)	
(50,860)		(50,860)	
(335,152)		(335,152)	
<u>(20,759,731)</u>		<u>(20,759,731)</u>	
	\$ (2,461,786)	(2,461,786)	
	(174,025)	(174,025)	
	934,452	934,452	
	(43,974)	(43,974)	
	<u>(1,745,333)</u>	<u>(1,745,333)</u>	
<u>(20,759,731)</u>	<u>(1,745,333)</u>	<u>(22,505,064)</u>	
		\$ (66,120)	
		91,155	
		(129,205)	
		(6,099)	
		(17,352)	
		378,978	
		(64,475)	
		<u>(127,300)</u>	
		<u>59,582</u>	
17,424,758	—	17,424,758	—
8,447,837	—	8,447,837	—
1,601,486	—	1,601,486	—
1,240,166	—	1,240,166	—
2,393,161	—	2,393,161	—
1,114,093	—	1,114,093	42,146
1,474,003	—	1,474,003	—
525,555	—	525,555	—
180,573	—	180,573	—
(24,622)	—	(24,622)	(52,046)
129,263	—	129,263	—
217,998	—	217,998	—
—	—	—	131,838
—	11,817	11,817	108,024
<u>(3,785,712)</u>	<u>3,785,712</u>	<u>—</u>	<u>—</u>
30,938,559	3,797,529	34,736,088	229,962
10,178,828	2,052,196	12,231,024	289,544
26,672,078	3,466,937	30,139,015	13,666,914
<u>\$ 36,850,906</u>	<u>\$ 5,519,133</u>	<u>\$ 42,370,039</u>	<u>\$ 13,956,458</u>

State of Georgia



Balance Sheet

Governmental Funds

June 30, 2022

(amounts in thousands)

	General Fund	General Obligation Bond Projects Fund	Nonmajor Funds	Total
Assets				
Cash and Cash Equivalents	\$ 4,772,755	\$ 420,771	\$ 1,307,297	\$ 6,500,823
Pooled Investments with State Treasury	20,490,637	—	11,867	20,502,504
Investments	1,109,154	1,459,241	201,374	2,769,769
Receivables (Net)	6,656,436	—	517,883	7,174,319
Due from Other Funds	10,917	—	1,280	12,197
Due from Component Units	160,829	—	539	161,368
Inventories	22,257	—	1	22,258
Restricted Assets				
Pooled Investments with State Treasury	68,487	—	300,799	369,286
Cash and Cash Equivalents	—	—	7,470	7,470
Other Assets	492,330	—	—	492,330
Total Assets	\$ 33,783,802	\$ 1,880,012	\$ 2,348,510	\$ 38,012,324
Liabilities, Deferred Inflows of Resources and Fund Balances				
Liabilities:				
Accounts Payable and Other Accruals	\$ 1,398,094	\$ 59,011	\$ 8,534	\$ 1,465,639
Due to Other Funds	704,790	25,930	10,917	741,637
Due to Component Units	1,017	—	—	1,017
Local Education Agencies Payable	1,998,671	23,322	—	2,021,993
Policy Claims and Uninsured Liabilities	2,587,032	—	—	2,587,032
Contracts Payable	18,509	25,432	24,363	68,304
Bonds Payable	—	—	289,840	289,840
Interest Payable	—	—	88,591	88,591
Undistributed Local Government Sales Tax	6,600	—	—	6,600
Funds Held for Others	162,950	—	80	163,030
Unearned Revenue	5,552,841	3,099	189,353	5,745,293
Other Liabilities	41,438	126,383	1	167,822
Total Liabilities	12,471,942	263,177	611,679	13,346,798
Deferred Inflows of Resources	1,293,782	—	479,043	1,772,825
Fund Balances:				
Nonspendable	39,268	—	—	39,268
Restricted	6,681,824	1,557,713	1,217,574	9,457,111
Unrestricted				
Committed	30,689	—	—	30,689
Assigned	1,504,894	59,122	40,214	1,604,230
Unassigned	11,761,403	—	—	11,761,403
Total Fund Balances	20,018,078	1,616,835	1,257,788	22,892,701
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 33,783,802	\$ 1,880,012	\$ 2,348,510	\$ 38,012,324



Reconciliation of Fund Balances To the Statement of Net Position June 30, 2022

(amounts in thousands)

Total Fund Balances - Governmental Funds (from previous page) \$ 22,892,701

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital Assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. These assets consist of:

Land	\$ 5,081,562	
Buildings and Building Improvements	3,893,472	
Improvements Other Than Buildings	179,590	
Machinery and Equipment	1,384,870	
Infrastructure	36,360,284	
Construction in Progress	4,519,686	
Works of Art	147	
Intangibles - Other Than Software	139,498	
Software	605,837	
Accumulated Depreciation	(25,704,203)	26,460,743

Right-To-Use Assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. These assets consist of:

Buildings and Building Improvements	633,465	
Machinery and Equipment	136,474	
Accumulated Depreciation	(77,904)	692,035

Deferred inflows of resources are not reported in the governmental funds:

Revenues are not available soon enough after year end to pay for current period's expenditures	1,721,900	
Related to OPEB	(1,130,246)	
Related to Pensions	(2,585,098)	(1,993,444)

Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.

1,264,370

Deferred outflows of resources are not reported in the governmental funds:

Related to OPEB	213,824	
Related to pensions	1,448,240	1,662,064

Other assets not available in the current period and therefore are not reported in the governmental funds:

Accounts Receivable - Other	27,599	
Net OPEB Asset	514,416	
Net Pension Asset	236,197	778,212

Certain long-term liabilities and related accrued interest are not due and payable in the current period and, therefore, are not reported in the funds.

General Obligation Bonds	(9,504,325)	
Premiums	(1,153,497)	
Deferred Amount on Refundings	6,389	
Accrued Interest Payable	(139,706)	
Revenue Bonds	(494,570)	
Premiums	(98,569)	
Deferred Amount on Refundings	(285)	
Accrued Interest Payable	(2,404)	
Leases	(721,177)	
Accrued Interest Obligation (leases)	(1,082)	
Compensated Absences	(404,063)	
Long-Term Notes	(23,337)	
Net OPEB Liability	(217,860)	
Net Pension Liability	(2,066,613)	
Pollution Remediation	(84,676)	(14,905,775)

Total Net Position - Governmental Activities \$ 36,850,906

State of Georgia



Statement of Revenues, Expenditures, and Changes in Fund Balances

Governmental Funds

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	General Fund	General Obligation Bond Projects Fund	Nonmajor Funds	Total
Revenues:				
Taxes	\$ 32,095,413	\$ —	\$ —	\$ 32,095,413
Licenses and Permits	458,548	—	—	458,548
Intergovernmental - Federal	27,444,543	15,896	—	27,460,439
Intergovernmental - Other	608,709	57,616	276,956	943,281
Sales and Services	520,988	—	119	521,107
Fines and Forfeits	515,805	—	—	515,805
Interest and Other Investment Income	(25,148)	(1,578)	(15,234)	(41,960)
Unclaimed Property	131,181	—	—	131,181
Lottery Proceeds	1,474,003	—	—	1,474,003
Nursing Home Provider Fees	150,790	—	—	150,790
Hospital Provider Payments	374,765	—	—	374,765
Other	386,918	—	121	387,039
Total Revenues	64,136,515	71,934	261,962	64,470,411
Expenditures:				
Current:				
General Government	1,931,290	1,417	1,244	1,933,951
Education	17,313,420	—	—	17,313,420
Health and Welfare	25,535,004	—	—	25,535,004
Transportation	3,264,566	—	206,181	3,470,747
Public Safety	2,642,397	—	—	2,642,397
Economic Development and Assistance	640,045	—	—	640,045
Culture and Recreation	361,559	—	—	361,559
Conservation	70,155	—	—	70,155
Capital Outlay	—	766,967	—	766,967
Debt Service				
Principal	—	—	1,136,230	1,136,230
Interest	176	—	515,462	515,638
Accrued Interest on Bonds Retired in Advance	—	—	10	10
Discount on Bonds Retired in Advance	—	—	298	298
Other Debt Service Expenditures	—	18,043	143,517	161,560
Intergovernmental	—	267,633	—	267,633
Total Expenditures	51,758,612	1,054,060	2,002,942	54,815,614
Excess (Deficiency) of Revenues Over (Under) Expenditures	12,377,903	(982,126)	(1,740,980)	9,654,797
Other Financing Sources (Uses):				
Debt Issuance - General Obligation Bonds	—	1,096,630	—	1,096,630
Debt Issuance - General Obligation Bonds - Premium	—	187,541	—	187,541
Leases	71,368	—	—	71,368
Transfers In	108,859	35,872	1,866,465	2,011,196
Transfers Out	(5,819,307)	(161,930)	(54,977)	(6,036,214)
Net Other Financing Sources (Uses)	(5,639,080)	1,158,113	1,811,488	(2,669,479)
Net Change in Fund Balances	6,738,823	175,987	70,508	6,985,318
Fund Balances, July 1 - Restated (Note 3)	13,279,255	1,440,848	1,187,280	15,907,383
Fund Balances, June 30	\$ 20,018,078	\$ 1,616,835	\$ 1,257,788	\$ 22,892,701



Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2022 (amounts in thousands)

Net Change in Fund Balances - Governmental Funds (from previous page) \$ 6,985,318

Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlays including leases are reported as expenditures in governmental funds.

However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

Capital outlay (net of losses), net of transfers to Business-Type Activities, Component Units and outside organizations.

\$ 1,939,010	
(1,208,134)	730,876

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenue in the governmental funds.

639,881

Bond proceeds (net of issuance costs and payments to refunding escrow) and notes provide current financial resources to governmental funds; however, issuing debt increases long-term liabilities in the Statement of Net Position.

General Obligation Bonds Issued	(1,096,630)	
Premiums on General Obligation Bonds Issued	(187,541)	(1,284,171)

Some capital additions were financed through leases. In governmental funds, a lease arrangement is considered a source of financing, but in the Statement of Net Position, the lease obligation is reported as a liability.

(71,224)

Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces the long-term liabilities in the Statement of Net Position. Payments were made on the following long-term liabilities:

General Obligation Bonds	1,220,455	
Revenue Bonds	57,565	
Notes	2,009	
Leases	73,381	1,353,410

Internal service funds are used by management to charge the costs of certain activities to individual funds. The incorporation of the external activities of these funds, and the elimination of profit/loss generated by primary government customers results in net revenue (expense) for Governmental Activities.

612,673

Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. This adjustment combines the net changes in the following balances:

Compensated Absences	(40,017)	
Accrued Interest on Bonds Payable	93,820	
Amortization of Deferred Amount on Refunding	(15,243)	
Bond Premiums	121,987	
Lease Revenue	12,675	
OPEB costs, net	697,403	
Pension costs, net	348,829	
Other	(7,389)	1,212,065

Change in Net Position - Governmental Activities \$ 10,178,828

State of Georgia

Statement of Net Position

Proprietary Funds

June 30, 2022

(amounts in thousands)



	Business-type Activities - Enterprise Funds					Governmental Activities -
	Higher Education Fund	State Health Benefits Plan	Unemployment Compensation Fund	Nonmajor Funds	Total	Internal Service Funds
Assets						
Current Assets:						
Cash and Cash Equivalents	\$ 1,360,812	\$ 47,410	\$ —	\$ 112,250	\$ 1,520,472	\$ 18,074
Pooled Investments with State Treasury	581,523	923,078	—	47,027	1,551,628	763,403
Investments	43,624	—	—	357,357	400,981	—
Accounts Receivable (Net)	467,917	31,058	296,626	1,452	797,053	126,166
Leases from						
Component Units	682	—	—	—	682	—
External	—	—	—	—	—	8,713
Due from Other Funds	25,930	113,150	—	61	139,141	845,822
Due from Component Units	307,441	—	—	170,450	477,891	32
Inventories	25,552	—	—	164	25,716	21,399
Other Assets	199,669	—	—	11	199,680	1,457
Restricted Assets:						
Cash and Cash Equivalents	484,258	—	1,305,997	—	1,790,255	—
Restricted Pooled Investments with State Treasury	—	—	—	68,329	68,329	—
Investments	836	—	—	11,545	12,381	—
Total Current Assets	3,498,244	1,114,696	1,602,623	768,646	6,984,209	1,785,066
Noncurrent Assets:						
Investments	187,461	—	—	—	187,461	405
Other Receivables	1,655	—	—	—	1,655	—
Leases from						
Component Units	4,763	—	—	—	4,763	—
External	—	—	—	—	—	37,726
Notes and Loans (Net)						
External	22,543	—	—	—	22,543	—
Other Noncurrent Assets	—	—	—	6,418	6,418	—
Restricted Assets:						
Cash and Cash Equivalents	2,631	—	—	—	2,631	—
Investments	258,830	—	—	—	258,830	—
Net OPEB Asset	27,046	740	—	973	28,759	9,306
Non-Depreciable Capital Assets	780,116	—	—	21,296	801,412	36,947
Depreciable Capital Assets, net	10,993,896	—	—	16,110	11,010,006	314,850
Right-to-Use Assets (Net)	505,293	46	—	8,741	514,080	172,076
Total Noncurrent Assets	12,784,234	786	—	53,538	12,838,558	571,310
Total Assets	16,282,478	1,115,482	1,602,623	822,184	19,822,767	2,356,376
Deferred Outflows of Resources	2,076,793	2,230	—	20,719	2,099,742	24,273

(continued)

State of Georgia
Statement of Net Position
Proprietary Funds
June 30, 2022
(amounts in thousands)



	Business-type Activities - Enterprise Funds					Governmental Activities -
	Higher Education Fund	State Health Benefits Plan	Unemployment Compensation Fund	Nonmajor Funds	Total	Internal Service Funds
Liabilities						
Current Liabilities:						
Accounts Payable and Other Accruals	287,254	5,683	111,267	8,041	412,245	51,759
Due to Other Funds	255,177	38,380	—	270	293,827	13
Due to Component Units	10,860	—	—	—	10,860	—
Policy Claims and Uninsured Liabilities	42,820	367,520	7,040	—	417,380	1,072,307
Unearned Revenue	305,520	38,936	162,571	16,852	523,879	691
Component Units	105,509	—	—	—	105,509	—
External	10,453	—	—	—	10,453	—
Compensated Absences Payable	180,396	294	—	728	181,418	1,963
Lease Obligations						
Component Units	28,756	—	—	—	28,756	—
External	35,314	16	—	661	35,991	32,652
Revenue Bonds Payable	—	—	—	6,467	6,467	—
Other Current Liabilities	59,598	—	3,936	6,858	70,392	1,962
Total Current Liabilities	1,321,657	450,829	284,814	39,877	2,097,177	1,161,347
Noncurrent Liabilities:						
Compensated Absences Payable	137,867	142	—	190	138,199	2,956
Lease Obligations						
Component Units	146,059	—	—	—	146,059	—
External	296,156	30	—	8,272	304,458	140,986
Claims and Judgments Payable	—	—	—	—	—	—
Revenue Bonds Payable	—	—	—	603,565	603,565	—
Notes and Loans Payable						
Component Units	2,070,314	—	—	—	2,070,314	—
External	271,660	—	—	—	271,660	—
Net OPEB Liability	5,062,619	—	—	733	5,063,352	3,337
Net Pension Liability	1,573,498	4,013	—	5,174	1,582,685	31,551
Other Noncurrent Liabilities	9,634	—	—	—	9,634	—
Total Noncurrent Liabilities	9,567,807	4,185	—	617,934	10,189,926	178,830
Total Liabilities	10,889,464	455,014	284,814	657,811	12,287,103	1,340,177
Deferred Inflows of Resources	3,788,069	4,712	—	8,491	3,801,272	91,103
Net Position						
Net Investment in Capital Assets	9,074,121	—	—	29,818	9,103,939	346,550
Restricted for:						
Bond Covenants/Debt Service	—	—	—	25,693	25,693	—
Capital Projects	16,926	—	—	—	16,926	—
Other Purpose	324,917	740	—	657	326,314	5,670
Nonexpendable:						
Permanent Trust	214,378	—	—	—	214,378	—
Other Benefits	—	—	—	357,452	357,452	—
Unemployment Compensation Benefits	—	—	1,317,809	—	1,317,809	—
Unrestricted	(5,948,604)	657,246	—	(237,019)	(5,528,377)	597,149
Total Net Position	\$ 3,681,738	\$ 657,986	\$ 1,317,809	\$ 176,601	5,834,134	\$ 949,369
Adjustment to reflect the consolidation of Internal Service Fund activities related to Enterprise Funds.					(315,001)	
Net Position of Business-type Activities					\$ 5,519,133	



State of Georgia



Statement of Revenues, Expenses, and Changes in Net Position

Proprietary Funds

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	Business-type Activities - Enterprise Funds					Governmental Activities -
	Higher Education Fund	State Health Benefits Plan	Unemployment Compensation Fund	Nonmajor Funds	Total	Internal Service Funds
Operating Revenues:						
Operating Contributions/Premiums	\$ 143,214	\$ 3,102,277	\$ 562,576	\$ 479	\$ 3,808,546	\$ 103,754
Operating Grants	2,215,941	—	24,575	—	2,240,516	277
Rents and Royalties	15,991	—	—	—	15,991	35,623
Sales and Services	1,175,213	—	—	69,704	1,244,917	331,503
Tuition and Fees	3,151,752	—	—	—	3,151,752	—
Less: Scholarship Allowances	(752,128)	—	—	—	(752,128)	—
Other	40,667	—	—	—	40,667	222
Total Operating Revenues	5,990,650	3,102,277	587,151	70,183	9,750,261	471,379
Operating Expenses:						
Personal Services	5,478,664	2,758	—	7,653	5,489,075	47,969
Services and Supplies	2,595,278	120,362	—	4,389	2,720,029	314,165
Scholarships and Fellowships	992,649	—	—	—	992,649	—
Benefits Expense	444,672	3,353,961	253,672	3,333	4,055,638	—
Claims and Judgments	—	—	—	—	—	234,310
Interest Expense	—	—	—	7,679	7,679	—
Amortization/Depreciation	671,328	15	—	11,487	682,830	54,494
Other	—	—	—	18,874	18,874	—
Total Operating Expenses	10,182,591	3,477,096	253,672	53,415	13,966,774	650,938
Operating Income (Loss)	(4,191,941)	(374,819)	333,479	16,768	(4,216,513)	(179,559)
Nonoperating Revenues (Expenses):						
Grants and Contributions	2,062,032	198,866	590,000	—	2,850,898	6,695
Interest and Other Investment Income/(Loss)	(29,547)	1,928	10,973	(47,121)	(63,767)	1,158
Interest Expense	(116,282)	—	—	(13,624)	(129,906)	—
Other	(122,549)	—	—	—	(122,549)	(1,257)
Net Nonoperating Revenues (Expenses)	1,793,654	200,794	600,973	(60,745)	2,534,676	6,596
Income (Loss) Before Contributions and transfers	(2,398,287)	(174,025)	934,452	(43,977)	(1,681,837)	(172,963)
Contributions to Permanent Endowments	11,817	—	—	—	11,817	—
Capital Grants and Contributions	465,006	—	—	—	465,006	15,047
Total Contributions	476,823	—	—	—	476,823	15,047
Transfers:						
Transfers In	3,157,798	229,995	—	25,335	3,413,128	652,503
Transfers Out	(4,113)	—	(8,384)	(25,335)	(37,832)	—
Net Transfers	3,153,685	229,995	(8,384)	—	3,375,296	652,503
Change in Net Position	1,232,221	55,970	926,068	(43,977)	2,170,282	494,587
Net Position, July 1 - Restated (Note 3)	2,449,517	602,016	391,741	220,578		454,782
Net Position, June 30	\$ 3,681,738	\$ 657,986	\$ 1,317,809	\$ 176,601		\$ 949,369
Adjustment to reflect the consolidation of Internal Service Fund activities related to Enterprise Funds.					(118,086)	
Change in Net Position of business-type activities					\$ 2,052,196	

State of Georgia



Statement of Cash Flows

Proprietary Funds

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	Business-type Activities - Enterprise Funds					Governmental Activities -
	Higher Education Fund	State Health Benefits Plan	Unemployment Compensation Fund	Nonmajor Funds	Total	Internal Service Funds
Cash Flows from Operating Activities:						
Cash Received from Customers	\$ 45,374	\$ —	\$ —	\$ 55,411	\$ 100,785	\$ 243,959
Cash Received from Other Funds (Internal Activity)	—	—	—	—	—	293,060
Cash Received from Grants and Required Contributions/Premiums	2,194,513	3,026,664	834,399	—	6,055,576	—
Cash Received from Tuition and Fees	3,740,139	—	—	—	3,740,139	—
Cash Paid to Vendors	(4,227,288)	(116,858)	—	(27,769)	(4,371,915)	(317,359)
Cash Paid to Employees	(4,725,454)	(4,710)	—	(6,029)	(4,736,193)	(51,687)
Cash Paid for Loans Issued to Students and Employees	—	—	—	—	—	—
Cash Paid for Benefits	—	(3,238,092)	(431,662)	—	(3,669,754)	—
Cash Paid for Claims and Judgments	—	—	—	—	—	(196,659)
Cash Paid for Scholarships, Fellowships and Loans	(1,007,553)	—	—	—	(1,007,553)	—
Other Operating Receipts	26,770	—	238	—	27,008	1,069
Other Operating Payments	(23,026)	—	—	(578)	(23,604)	(574)
Net Cash Provided by (Used in) Operating Activities	(3,976,525)	(332,996)	402,975	21,035	(3,885,511)	(28,191)
Cash Flows from Noncapital Financing Activities:						
Interest Paid on Debt	—	—	—	(7,692)	(7,692)	—
Transfers from Other Funds	3,157,798	229,995	—	25,335	3,413,128	652,503
Transfers to Other Funds	(4,113)	—	(8,384)	(25,335)	(37,832)	—
Payments on Noncapital Financing Debt	—	—	—	(6,110)	(6,110)	—
Other Noncapital Receipts	1,970,644	198,866	590,000	—	2,759,510	12,292
Other Noncapital Payments	(40,378)	—	—	—	(40,378)	(11,416)
Net Cash Provided by (Used in) Noncapital Financing Activities	5,083,951	428,861	581,616	(13,802)	6,080,626	653,379
Cash Flows from Capital and Related Financing Activities:						
Capital Contributions	—	—	—	—	—	14,943
Capital Grants and Gifts Received	177,215	—	—	—	177,215	—
Grant Disbursements	—	—	—	(9,746)	(9,746)	—
Proceeds from Sale of Capital Assets	3,368	—	—	—	3,368	129
Proceeds from Capital Debt	—	—	—	427,533	427,533	—
Acquisition and Construction of Capital Assets	(606,345)	—	—	(7,514)	(613,859)	(109,358)
Principal Paid on Capital Debt	(298,132)	—	—	(330,235)	(628,367)	54,224
Interest Paid on Capital Debt	(117,995)	—	—	(7,106)	(125,101)	(3)
Net Cash Used in Capital and Related Financing Activities	(841,889)	—	—	72,932	(768,957)	(40,065)
Cash Flows from Investing Activities:						
Proceeds from Sales of Investments	1,222,759	—	—	2,901	1,225,660	21,925
Purchase of Investments	(1,237,498)	—	—	(11,545)	(1,249,043)	(405)
Interest and Dividends Received	22,714	1,928	10,974	744	36,360	2,386
Other Investing Activities	—	—	—	13,736	13,736	—
Net Cash Provided by (Used in) Investing Activities	7,975	1,928	10,974	5,836	26,713	23,906
Net Increase (Decrease) in Cash and Cash Equivalents	273,512	97,793	995,565	86,001	1,452,871	609,029
Cash and Cash Equivalents, July 1 - Restated (Note 3)	2,155,712	872,695	310,432	141,605	3,480,444	172,448
Cash and Cash Equivalents, June 30	<u>\$ 2,429,224</u>	<u>\$ 970,488</u>	<u>\$ 1,305,997</u>	<u>\$ 227,606</u>	<u>\$ 4,933,315</u>	<u>\$ 781,477</u>

(continued)

State of Georgia



Statement of Cash Flows

Proprietary Funds

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	Business-type Activities - Enterprise Funds					Governmental Activities -
	Higher Education Fund	State Health Benefits Plan	Unemployment Compensation Fund	Nonmajor Funds	Total	Internal Service Funds
Reconciliation of Operating Income (Loss) to Net Cash provided by (Used in) Operating Activities						
Operating Income (Loss)	\$ (4,191,941)	\$ (374,819)	\$ 333,479	\$ 16,768	\$ (4,216,513)	\$ (179,559)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:						
Amortization/Depreciation Expense	671,328	15	—	11,487	682,830	54,494
Other Reconciling Items	10,377	—	—	—	10,377	—
Changes in Assets, Deferred Outflows of Resources, Liabilities, and Deferred Inflows of Resources:						
Accounts Receivable	(42,685)	(105,962)	93,082	602	(54,963)	(10,224)
Due from Other Funds	—	—	—	26,318	26,318	83,865
Due from Component Units	—	—	—	—	—	36
Notes Receivable	3,689	—	—	—	3,689	—
Net OPEB Asset	(10,848)	(490)	—	(443)	(11,781)	(5,146)
Other Assets	(54,123)	—	—	(38)	(54,161)	(9,183)
Deferred Outflows of Resources	72,178	(615)	—	(878)	70,685	(8,160)
Accounts Payable and Other Accruals	43,366	3,503	93,061	1,236	141,166	1,619
Due to Other Funds	—	10,095	—	(26,318)	(16,223)	(1,422)
Benefits Payable	—	115,870	(177,990)	—	(62,120)	—
Unearned Revenue	5,876	20,255	61,105	(6,699)	80,537	591
Claims and Judgments Payable	—	—	—	—	—	37,649
Compensated Absences Payable	7,478	(75)	—	21	7,424	(248)
Net OPEB Liability	(391,260)	(971)	—	(4,859)	(397,090)	(9,621)
Net Pension Liability	(2,674,920)	(2,599)	—	(1,929)	(2,679,448)	(22,368)
Other Liabilities	(7,203)	66	238	—	(6,899)	562
Deferred Inflows of Resources	2,582,163	2,731	—	5,767	2,590,661	38,924
Net Cash Provided by (Used in) Operating Activities	\$ (3,976,525)	\$ (332,996)	\$ 402,975	\$ 21,035	\$ (3,885,511)	\$ (28,191)
Noncash Investing, Capital, and Financing Activities:						
Gifts other than Capital Assets Reducing Proceeds of						
Grants and Gifts for Other than Capital Assets	\$ 10,702	\$ —	\$ —	\$ —	\$ 10,702	\$ —
Donation of Capital Assets	277,165	—	—	—	277,165	—
Change in Receivable from Grantor Agency						
Affecting Proceeds of Capital Debt	3,202	—	—	—	3,202	—
Change in Accrued Interest Payable						
Affecting Interest Paid	(248)	—	—	—	(248)	—
Capital Assets Acquired by Incurring						
Capital Lease Obligations	150,257	—	—	—	150,257	—
Change in Fair Value of Investments	(52,260)	—	—	—	(52,260)	(20)
Special Item - Equipment-Capital Asset Transfer	(1,403)	—	—	—	(1,403)	—
Gain (Loss) of Debt Refunding	15,880	—	—	—	15,880	—
Loss on Disposal of Capital Assets Reducing						
Proceeds from Sale of Capital Assets	(7,558)	—	—	—	(7,558)	—
Other	38,195	—	—	—	38,195	—
Total Noncash Investing, Capital and Financing Activities	\$ 433,932	\$ —	\$ —	\$ —	\$ 433,932	\$ (20)



Statement of Fiduciary Net Position

Fiduciary Funds

June 30, 2022

(amounts in thousands)

	Pension and Other Employee Benefits Trust	Investment Trust	Private Purpose Trust	Custodial Funds	
				Custodial	External Investment Pool
Assets					
Cash and Cash Equivalents	\$ 1,713,200	\$ —	\$ 597	\$ 551,386	\$ —
Pooled Investments with State Treasury	969,711	13,543,331	320,042	37,387	—
Receivables, Net					
Interest and Dividends	221,466	9,006	—	—	—
Due from Brokers for Securities Sold	49,990	—	—	—	—
Taxes for Other Governments	—	—	—	1,025,333	—
Other	321,093	—	6,182	102,884	—
Due from Other Funds	38,792	—	—	—	—
Investments, at Fair Value					
Certificates of Deposit	—	—	—	1,225	—
Pooled Investments	16,755,518	—	—	191,381	65,338
Mutual Funds	2,649,638	—	—	9,288	—
Government Obligations	18,672,120	—	—	29,438	—
Corporate Bonds/Notes/Debentures	6,326,852	—	—	—	—
Stocks	63,379,334	—	—	—	—
Asset-backed Securities	26,238	—	—	—	—
Mortgage Investments	117,320	—	—	—	—
Real Estate Investment Trusts	297,569	—	—	—	—
Capital Assets					
Land	8,431	—	—	—	—
Buildings	7,793	—	—	—	—
Software	30,800	—	—	—	—
Machinery and Equipment	5,988	—	94	—	—
Works of Art	114	—	—	—	—
Accumulated Depreciation	(37,888)	—	(94)	—	—
Intangible Right-to-Use Assets					
Buildings	—	—	206	—	—
Accumulated Amortization	—	—	(103)	—	—
Net OPEB Asset	8,258	—	369	—	—
Other Assets	—	—	—	1,089	—
Total Assets	111,562,337	13,552,337	327,293	1,949,411	65,338
Deferred Outflows of Resources	14,771	—	407	—	—
Liabilities					
Accounts Payable and Other Accruals	41,201	—	18	442,461	—
Due to Other Funds	475	—	—	—	—
Due to Brokers for Securities Purchased	61,345	—	—	—	—
Due to Component Units	—	—	—	250	—
Due to Local Governments	—	—	—	1,092,894	—
Salaries/Withholding Payable	—	—	—	6	—
Benefits Payable	60,766	—	—	—	—
Unearned Revenue	376	—	—	2,418	—
Compensated Absences Payable	82	—	68	—	—
Lease Obligation	—	—	105	—	—
Net OPEB Liability	2,696	—	63	—	—
Net Pension Liability	17,962	—	633	—	—
Other Liabilities	—	—	72	1,967	—
Total Liabilities	184,903	—	959	1,539,996	—
Deferred Inflows of Resources	30,446	—	1,098	—	—
Net Position					
Restricted for:					
Pension Benefits	107,362,875	—	—	—	—
Other Postemployment Benefits	3,998,884	—	—	—	—
Pool Participants	—	13,552,337	—	—	65,338
Individuals, Organizations, and Other Governments	—	—	—	409,415	—
Other Purposes	—	—	325,643	—	—
Total Net Position	\$ 111,361,759	\$ 13,552,337	\$ 325,643	\$ 409,415	\$ 65,338



Statement of Changes in Fiduciary Net Position

Fiduciary Funds

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

				Custodial Funds	
	Pension and Other Employee Benefits Trust	Investment Trust	Private Purpose Trust	Custodial	External Investment Pool
Additions:					
Contributions/Assessments					
Child Support Recovery Program	\$ —	\$ —	\$ —	\$ 785,709	\$ —
Collections for Local Governments	—	—	—	8,510,919	—
Coronavirus Fiscal Recovery Funds	—	—	—	430,914	—
Detainees' Accounts	—	—	—	163,149	—
Employer	4,058,688	—	—	—	—
Fees	501	—	—	—	—
Insurance Premiums	2,641	—	—	—	—
NonEmployer	124,919	—	—	—	—
Plan Members/Participants	1,090,554	—	498	148,193	—
Pool Participant Deposits	—	16,081,724	—	—	6,789
Student Financial Aid	—	—	—	2,146,241	—
Student Support	—	—	—	114,210	—
Miscellaneous	753	—	—	82,102	—
Interest and Other Investment Income					
Dividends and Interest	2,260,037	36,046	443	(25,519)	1,269
Net Appreciation (Depreciation) in					
Investments Reported at Fair Value	(17,958,623)	—	—	(1)	(9,209)
Less: Investment Expense	(97,556)	(5,178)	—	(83)	(66)
Transfers from Other Funds	2,811	—	—	—	—
Total Additions	(10,515,275)	16,112,592	941	12,355,834	(1,217)
Deductions:					
Distributions					
Benefits	8,326,855	—	20,646	142,850	—
Child Support Recovery Program	—	—	—	787,708	—
Detainees' Accounts	—	—	—	168,447	—
Distributions to Local Governments	—	—	—	9,188,598	—
General and Administrative Expenses	43,450	—	1,113	—	—
Pool Participant Withdrawals	—	14,862,795	—	—	5,638
Refunds	114,624	—	—	—	—
Student Financial Aid	—	—	—	2,147,127	—
Student Support	—	—	—	110,607	—
Miscellaneous	—	—	—	75,807	—
Transfers to Other Funds	—	—	—	5,592	—
Total Deductions	8,484,929	14,862,795	21,759	12,626,736	5,638
Net Increase (Decrease) in Fiduciary Net Position	(19,000,204)	1,249,797	(20,818)	(270,902)	(6,855)
Net Position, July 1 (restated)	130,361,963	12,302,540	346,461	680,317	72,193
Net Position, June 30	\$ 111,361,759	\$ 13,552,337	\$ 325,643	\$ 409,415	\$ 65,338

State of Georgia

Statement of Net Position

Component Units

June 30, 2022

(amounts in thousands)

	A U Health Systems, Inc.	Georgia Environmental Finance Authority	Geo. L. Smith II Georgia World Congress Center Authority	Georgia Housing and Finance Authority
Assets				
Current Assets:				
Cash and Cash Equivalents	\$ 43,190	\$ 14,338	\$ 17,679	\$ 118,193
Pooled Investments with State Treasury	—	1,150,530	5,168	251,153
Investments	105,880	—	—	115,801
Receivables				
Accounts (Net)	212,752	7,916	12,436	—
Leases from				
Primary Government	—	—	—	—
External	—	—	—	—
Interest and Dividends	—	5,049	—	1,098
Notes and Loans (Net)				
Primary Government	1,493	—	—	—
External	—	—	—	—
Taxes	—	—	953	—
Due from Primary Government	833	—	—	—
Due from Component Units	—	—	—	—
Inventory	25,559	—	443	—
Other Current Assets	20,008	19	339	106,688
Restricted for:				
Cash and Cash Equivalents	1,522	—	—	—
Pooled Investments with State Treasury	—	—	—	113,117
Investments	2,973	—	—	—
Other Receivables (Net)	—	—	—	—
Total Current Assets	414,210	1,177,852	37,018	706,050
Noncurrent Assets:				
Investments	—	—	—	238,057
Receivables (Net)				
Leases from				
Primary Government	—	—	—	—
External	—	—	60,010	—
Notes and Loans (Net)				
Primary Government	17,425	—	—	—
External	—	1,599,252	—	693,342
Other	10,340	—	3,635	—
Restricted Assets				
Cash and Cash Equivalents	—	—	190,433	22,359
Investments	100	—	219,405	60,781
Net OPEB Asset	—	746	2,147	—
Net Pension Asset	—	—	—	—
Receivables (Net)				
Notes and Loans	—	—	—	1,201,191
Interest and Dividends	—	—	211	8,026
Other	—	—	40,475	—
Non-depreciable Capital Assets	43,936	—	192,988	800
Depreciable Capital Assets (Net)	195,608	1,618	1,188,553	2,215
Right-to-Use Assets (Net)	38,373	—	737	—
Other Noncurrent Assets	6,810	—	—	—
Total Noncurrent Assets	312,592	1,601,616	1,898,594	2,226,771
Total Assets	726,802	2,779,468	1,935,612	2,932,821
Deferred Outflows of Resources	3,702	1,676	13,582	—



Georgia Lottery Corporation	Georgia Ports Authority	Georgia Tech Foundation, Incorporated	Nonmajor Component Units	Total
\$ 56,578	\$ 81,241	\$ 26,008	\$ 655,381	\$ 1,012,608
—	688,151	—	265,607	2,360,609
—	21,940	—	118,871	362,492
196,064	123,593	19,116	412,112	983,989
—	—	—	15,972	15,972
181	9,185	—	4,263	13,629
—	—	—	5,650	11,797
—	—	7,034	97,220	105,747
—	—	551	190,406	190,957
—	—	—	1,317	2,270
—	—	264	11,030	12,127
—	—	—	36,079	36,079
—	7,538	—	6,193	39,733
10,372	1,589	2,233	38,537	179,785
—	16,495	16,829	116,171	151,017
—	304,776	—	—	417,893
—	—	—	165,810	168,783
—	—	24,004	71,102	95,106
263,195	1,254,508	96,039	2,211,721	6,160,593
—	—	484,747	444,148	1,166,952
—	—	—	98,534	98,534
6,895	146,913	—	149,889	363,707
—	—	79,811	1,973,972	2,071,208
—	—	—	170,648	2,463,242
—	—	10,334	57,755	82,064
21,268	—	—	161,506	395,566
172,478	—	1,999,551	2,058,167	4,510,482
—	—	—	3,550	6,443
—	48,810	—	—	48,810
—	—	—	—	1,201,191
—	—	—	—	8,237
—	—	50,361	85,683	176,519
—	758,560	71,978	265,088	1,333,350
2,232	1,066,578	77,034	987,010	3,520,848
40,660	13,017	—	240,884	333,671
—	4,503	30,503	13,494	55,310
243,533	2,038,381	2,804,319	6,710,328	17,836,134
506,728	3,292,889	2,900,358	8,922,049	23,996,727
51	26,942	—	116,304	162,257
(continued)				

State of Georgia

Statement of Net Position

Component Units

June 30, 2022

(amounts in thousands)

	A U Health Systems, Inc.	Georgia Environmental Finance Authority	Geo. L. Smith II Georgia World Congress Center Authority	Georgia Housing and Finance Authority
Liabilities				
Current Liabilities:				
Accounts Payable and Other Accruals	107,017	3,528	61	7,559
Due to Primary Government	52,592	2,548	23,979	6,518
Due to Component Units	—	—	—	—
Funds Held for Others	—	—	—	—
Unearned Revenue	4,709	—	6,224	3,101
Notes and Loans Payable				
External	—	—	549	—
Lease Obligations				
Primary Government	275	—	—	—
External	8,705	—	475	—
Revenue/Mortgage Bonds Payable	7,970	—	—	43,480
Other Current Liabilities	33,695	149	4,377	500,004
Current Liabilities Payable from Restricted Assets:				
Other	—	—	36,708	—
Total Current Liabilities	214,963	6,225	72,373	560,662
Noncurrent Liabilities:				
Unearned Revenue	—	—	—	—
Notes and Loans Payable				
External	—	—	43,689	—
Lease Obligations				
Primary Government	297	—	—	—
External	37,410	—	1,130	—
Revenue/Mortgage Bonds Payable	192,943	—	469,905	1,418,440
Grand Prizes Payable	—	—	—	—
Derivative Instrument Payable	10,337	—	—	—
Net OPEB Liability	5,109	217	18,189	—
Net Pension Liability	—	2,406	10,160	—
Other Noncurrent Liabilities	21,864	446	37,390	700,710
Total Noncurrent Liabilities	267,960	3,069	580,463	2,119,150
Total Liabilities	482,923	9,294	652,836	2,679,812
Deferred Inflows	5,793	3,549	91,918	—
Net Position				
Net Investment in Capital Assets	47,717	1,617	1,189,647	3,015
Restricted for:				
Bond Covenants/Debt Service	—	—	52,611	—
Capital Projects	—	—	—	—
Permanent Trust Expendable	—	—	—	—
Other Purposes	4,595	—	17,294	—
Nonexpendable:				
Permanent Trust	—	—	—	—
Other Purposes	—	—	—	—
Loan and Grant Programs	—	2,079,506	—	—
Unrestricted	189,476	687,178	(55,112)	249,994
Total Net Position	\$ 241,788	\$ 2,768,301	\$ 1,204,440	\$ 253,009



Georgia Lottery Corporation	Georgia Ports Authority	Georgia Tech Foundation, Incorporated	Nonmajor Component Units	Total
124,420	104,544	9,660	111,381	468,170
127,785	25	5,084	420,759	639,290
—	—	—	36,079	36,079
—	—	—	70,225	70,225
—	—	12,129	215,157	241,320
—	—	14,084	53,492	68,125
—	—	—	349	624
1,415	4,178	—	28,889	43,662
—	4,590	12,505	86,357	154,902
22,535	4,308	3,902	27,013	595,983
20,903	—	—	6,618	64,229
297,058	117,645	57,364	1,056,319	2,382,609
—	3,903	—	21,295	25,198
—	—	57,848	178,006	279,543
—	—	—	4,870	5,167
37,582	9,969	—	170,722	256,813
—	493,993	313,320	2,338,730	5,227,331
153,995	—	—	—	153,995
—	—	—	2,617	12,954
—	5,906	—	86,736	116,157
105	54,670	—	67,949	135,290
4,825	12,233	35,458	70,778	883,704
196,507	580,674	406,626	2,941,703	7,096,152
493,565	698,319	463,990	3,998,022	9,478,761
14,407	197,907	—	410,191	723,765
3,895	1,630,402	(3,958)	725,376	3,597,711
—	16,295	—	33,275	102,181
—	—	22,443	212,082	234,525
—	—	230,395	860,563	1,090,958
—	—	—	470,884	492,773
—	—	1,844,634	1,234,367	3,079,001
—	—	—	71,059	71,059
—	—	—	—	2,079,506
(5,088)	776,908	342,854	1,022,534	3,208,744
<u>\$ (1,193)</u>	<u>\$ 2,423,605</u>	<u>\$ 2,436,368</u>	<u>\$ 4,630,140</u>	<u>\$ 13,956,458</u>

State of Georgia

Statement of Activities

Component Units

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	A U Health Systems, Inc.	Georgia Environmental Finance Authority	Geo. L. Smith II Georgia World Congress Center Authority	Georgia Housing and Finance Authority
Expenses	\$ 1,214,330	\$ 52,238	\$ 184,959	\$ 504,685
Program Revenues:				
Sales and Charges for Services	1,095,233	34,387	54,839	109,351
Operating Grants and Contributions	45,239	109,006	915	389,235
Capital Grants and Contributions	7,738	—	—	—
Total Program Revenues	1,148,210	143,393	55,754	498,586
Net (Expenses) Revenue	(66,120)	91,155	(129,205)	(6,099)
General Revenues:				
Taxes	—	—	31,478	—
Unrestricted Investment Income/(Loss)	5,918	—	—	—
Payments from the Primary Government	32,379	—	—	—
Contributions to Permanent Endowments	—	—	—	—
Total General Revenues	38,297	—	31,478	—
Change in Net Position	(27,823)	91,155	(97,727)	(6,099)
Net Position, July 1 - (Restated)	269,611	2,677,146	1,302,167	259,108
Net Position, June 30	\$ 241,788	\$ 2,768,301	\$ 1,204,440	\$ 253,009



Georgia Lottery Corporation	Georgia Ports Authority	Georgia Tech Foundation, Incorporated	Nonmajor Component Units	Total
<u>\$ 5,610,398</u>	<u>\$ 477,567</u>	<u>\$ 131,561</u>	<u>\$ 2,710,586</u>	<u>\$ 10,886,324</u>
5,592,546	833,406	40,137	735,075	8,494,974
500	23,115	26,949	1,842,552	2,437,511
<u>—</u>	<u>24</u>	<u>—</u>	<u>5,659</u>	<u>13,421</u>
<u>5,593,046</u>	<u>856,545</u>	<u>67,086</u>	<u>2,583,286</u>	<u>10,945,906</u>
<u>(17,352)</u>	<u>378,978</u>	<u>(64,475)</u>	<u>(127,300)</u>	<u>59,582</u>
—	—	—	10,668	42,146
98	—	(12,118)	(45,944)	(52,046)
—	—	—	99,459	131,838
<u>—</u>	<u>—</u>	<u>37,770</u>	<u>70,254</u>	<u>108,024</u>
<u>98</u>	<u>—</u>	<u>25,652</u>	<u>134,437</u>	<u>229,962</u>
(17,254)	378,978	(38,823)	7,137	289,544
<u>16,061</u>	<u>2,044,627</u>	<u>2,475,191</u>	<u>4,623,003</u>	<u>13,666,914</u>
<u>\$ (1,193)</u>	<u>\$ 2,423,605</u>	<u>\$ 2,436,368</u>	<u>\$ 4,630,140</u>	<u>\$ 13,956,458</u>





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Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Basis of Presentation

The accompanying financial statements of the State have been prepared in conformity with U.S. Generally Accepted Accounting Principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). Preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

The fiscal year end for the primary government and component units is June 30, except for, VSU Auxiliary Service Real Estate Foundation, Inc. (component unit) and the Stone Mountain Memorial Association (component unit) which have a fiscal year end of December 31.

B. Financial Reporting Entity

For financial reporting purposes, the State reporting entity includes the primary government and its component units. The primary government consists of all the organizations that compose the legal entity of the State. All agencies, departments, authorities, commissions, courts, councils, boards, universities, colleges, foundations, retirement funds, associations and other organizations that are not legally separate are, for financial reporting purposes, considered part of the primary government. Component units are legally separate organizations for which the State's elected officials are financially accountable.

Financial accountability is the ability of the State to appoint a voting majority of an organization's governing board and to impose its will upon the organization or when there exists the potential for the organization to provide specific financial benefits or impose specific financial burdens on the primary government. When the State does not appoint a voting majority of an organization's governing body, GASB standards require inclusion in the financial reporting entity if: (1) an organization is fiscally dependent upon the State because its resources are held for the direct benefit of the State or can be accessed by the State *and* (2) the potential exists for the organization to provide specific financial benefits to, or impose specific financial burdens on the State. In addition, component units can be other organizations for which the nature and significance of their relationships with the primary government are such that exclusion would cause the financial statements to be misleading.

Certain of the State's component units issue their own separate audited financial statements which may be obtained from their respective administrative offices. The most recent financial statements for component unit organizations with "AUD" at the end of their descriptions below may be obtained from the Department of Audits and Accounts (DOAA) online at www.audits.ga.gov. Certain component units (with "NSR" at the end of their descriptions below) are not required to prepare or issue separate financial statements beyond the financial information included in this report. The financial statements for discretely presented higher education foundations and similar organizations can be obtained from their respective administrative offices or from the Board of Regents.

Blended Component Units

Blended component units have governing bodies substantively the same as the State, provide services entirely or almost entirely to the primary government or have total debt outstanding, including leases, that is expected to be paid entirely, or almost entirely, with resources of the State. As such, although they are legally separate entities, they are, in substance, part of the government's operations. GASB standards require this type of component unit to be reported as part of the primary government and blended into the appropriate funds.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The State's blended component units, as described in the Nonmajor Governmental Funds and Internal Service Funds portions of the Supplementary Information – Combining and Individual Fund Statements category of the Financial Section, are as follows:

Special Revenue Funds

The following component units provide services entirely or almost entirely to the primary government and are therefore considered blended component units:

The **Georgia Aviation Authority** was created to provide oversight and efficient operation of state aircrafts and aviation operations, and ensure the safety of state air travelers and aviation property. (NSR)

The **State Road and Tollway Authority (SRTA)** is a legally separate public corporation created to finance transportation projects and operate toll facilities in the State of Georgia. SRTA's total debt outstanding is expected to be paid with resources of the Primary Government and therefore is considered a blended component unit. (AUD)

Debt Service Fund

The **State Road and Tollway Authority** uses a debt service fund for the payment of principal and interest on the debt of SRTA's governmental funds. SRTA issues bonded debt which finances State transportation infrastructure construction. (AUD)

Enterprise Funds

The following component units provide services entirely or almost entirely to the primary government and are therefore considered blended component units:

The **Georgia Higher Education Facilities Authority** is a legally separate public corporation created for the purpose of financing eligible construction, renovation, improvement, and rehabilitation or restoration projects for the University System of Georgia. The Authority issues debt and enters into lease agreements principally with the University System of Georgia Foundation, Inc. (discretely presented component unit). The costs of the Authority's debt are recovered through lease payments from the Foundation. The Authority provides services entirely or almost entirely to the Primary Government and is therefore considered a blended component unit.

The **State Employees' Assurance Department - Active (SEAD-Active)** is used to account for the accumulation of resources for the purpose of providing survivors' benefits for eligible members of the Employees', Judicial, and Legislative Retirement Systems. SEAD-Active is a cost-sharing multiple employer life insurance plan created in 2007 by the Georgia General Assembly to amend Title 47 of the Official Code of Georgia Annotated, relating to retirement, so as to establish a fund for the provision of term life insurance to active members of Employees' Retirement System (ERS), Legislative Retirement System, and Georgia Judicial Retirement System.

The **State Road and Tollway Authority** uses an enterprise fund to account for all tolling activities, including the I-75 South Metro Express Lanes, and all other facilities of the tolling system (i.e. the I-85 Express Lanes, the I-85 Extension Express Lanes, the I-75 Northwest Corridor Express Lanes, and five future toll facilities under planning and/or construction). (AUD)



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Internal Service Funds

The following component units all provide services entirely or almost entirely to the Primary Government and are therefore considered blended component units:

The **Georgia Building Authority** is responsible for all services associated with the management of State office buildings, maintaining the grounds within the State Capitol complex, maintaining the Governor's Mansion and operating parking facilities.

The **Georgia Correctional Industries Administration** utilizes the inmate work force to manufacture products and provide services for the penal system, other units of state government and local governments. (NSR)

The **Georgia Technology Authority** was created to provide technology enterprise management and technology portfolio management to state and local governments. (NSR)

Discretely Presented Component Units

Discrete presentation entails reporting component unit financial data in a separate column and/or rows in each of the government-wide statements to emphasize that these component units are legally separate from the State. Except for Georgia Military College, the other component units are included in the reporting entity because, under the criteria established by GASB, the State has the ability to impose its will on these organizations.

The determination of major component units is based on any of the following factors: (a) the services provided by the component unit to the citizenry are such that separate reporting as a major component unit is considered essential to financial statement users, (b) there are significant transactions with the primary government, or (c) there is a significant financial benefit or burden relationship with the primary government.

The State's major discretely presented component units are described below:

The **AU Health Systems, Inc. (AUH)** is a hospital that provides many services not available in other facilities in the region. Augusta University Health is an academic health center that manages the clinical operations associated with Augusta University. It is a healthcare network that offers primary, specialty and sub-specialty care in the Augusta, Georgia area and throughout the Southeastern United States.

The **Georgia Environmental Finance Authority (GEFA)** is a body corporate and politic. GEFA provides funding to eligible municipalities, counties, water and sewer authorities in the State for construction and expansion of public water, sewer, and solid waste facilities. The State periodically provides general obligation bond proceeds to GEFA to fund various loan programs for water and sewerage facilities. GEFA is governed by a board of directors consisting of three officials designated by statute and eight members appointed by the Governor.

The **Geo. L. Smith II Georgia World Congress Center Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The Authority is responsible for operating and maintaining a comprehensive international trade and convention center consisting of a complex of facilities suitable for multipurpose use. The Authority is governed by a board of directors composed of 15 members appointed by the Governor. (AUD)

The **Georgia Housing and Finance Authority (GHFA)** is a body corporate and politic. GHFA is responsible for facilitating housing, housing finance and financing for health facilities and health care



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

services throughout the State. The powers of GHFA are vested in 18 members who also comprise the board of the Department of Community Affairs (DCA). Board members are appointed by the Governor and are composed of one member from each U.S. Congressional District in the State, plus four additional members from the State at large, and include elected officials of counties or municipalities, individuals with an interest or expertise in community or economic development, environmental issues, housing development or finance or citizens who in the judgment and discretion of the Governor would enhance the DCA board.

The **Georgia Lottery Corporation (GLC)** is a public body, corporate and politic. GLC operates lottery games to provide continuing entertainment to the public and maximize revenues, the net proceeds of which are utilized to support improvements and enhancements for educational purposes. Net proceeds are remitted to the State's General Fund and are appropriated to certain educational agencies through the State's budget process. GLC is governed by a board of directors composed of seven members, all of which are appointed by the Governor. The State is legally entitled to residual resources of GLC.

The **Georgia Ports Authority (GPA)** is a body corporate and politic. The purpose of the Authority is to develop and improve the harbors or seaports of the State for the handling of waterborne commerce and to acquire, construct, equip, maintain, develop and improve said harbors, seaports and their facilities. The State has provided general obligation bond proceeds to GPA to finance projects and facilities. The Board consists of 13 members, all of which are appointed by the Governor.

The **Georgia Tech Foundation, Incorporated** is a nonprofit organization established to promote, in various ways, the cause of higher education in the State, to raise and receive funds for the support and enhancement of the Georgia Institute of Technology (GIT), and to aid the GIT in its development as a leading educational institution. The individual financial statements may be obtained from the foundation at the following address: 760 Spring St. NW, Atlanta, GA 30308.

The State's nonmajor discretely presented component units are as follows:

The **Atlanta-region Transit Link "ATL" Authority** is a body corporate and politic. The purpose of which is to manage transit and air quality within certain areas of the State of Georgia. The Board of Directors of the Authority consists of 16 members; of which, the primary government appoints or elects a majority. (NSR)

Economic Development Organizations

The Economic Development organizations cultivate business for the State. These organizations are described below:

The **Georgia Development Authority** is a body corporate and politic. The Authority was created to assist agricultural and industrial interests by providing credit and servicing functions to better enable farmers and businessmen to obtain needed capital funds. The Authority is governed by a board of directors composed of seven members; four are appointed by the Governor and three are State Agency heads.

The **OneGeorgia Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The purpose of the Authority is to promote the health, welfare, safety and economic society of the rural citizens of the State through the development and retention of employment opportunities in rural areas and the enhancement of the infrastructures that accomplish that goal. The six members of the Authority are State officials designated by statute. (NSR)



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The **Savannah-Georgia Convention Center Authority** a state Authority, effective July 1, 2019, formally Georgia International and Maritime Trade Center Authority is a body corporate and politic. The Authority was created to develop and promote the growth of the State's import and export markets through its ports and other transportation modes, and to construct, operate and maintain the Savannah International Trade and Convention Center. The Authority is governed by a board of directors composed of 11 members: six members appointed by the Governor; three members appointed by the members of the Georgia General Assembly representing Chatham County; the President of the Savannah Area Convention and Visitors' Bureau; and the President of the Savannah Economic Development Authority. (AUD)

The **Georgia Seed Development Commission** is a body corporate and politic and an instrumentality and public corporation of the State whose purpose is to purchase, process and resell breeders' and foundation seeds. The Commission consists of 11 members who are accountable as trustees. Of the 11 members serving on the Board, six members are State officials or are appointed by State officials. (NSR)

The **Georgia Higher Education Assistance Corporation** is a nonprofit public authority, body corporate and politic. The Corporation was created to improve the higher educational opportunities of eligible students by guaranteeing educational loan credit to students and to parents of students. The Corporation is governed by the Board of Commissioners of the Georgia Student Finance Commission.

The **Georgia Military College (GMC)** is a body corporate and politic, and is an instrumentality and a public corporation of the State. GMC is dedicated to providing a high-quality military education to the youth of the State. The Board of Trustees consists of the mayor of the City of Milledgeville and six additional members, one of which is elected from each of the six municipal voting districts of the City, as required by statute. The government, control, and management of GMC are vested in the Board of Trustees. GMC receives any designated funds appropriated by the General Assembly through the Board of Regents of the University System of Georgia. Although GMC does not meet the fiscal dependency or financial benefit/burden criteria, due to the nature and significance to the State and the potential assumption that GMC is the same as other colleges reported within the state reporting entity, management has determined that it would be misleading to exclude GMC from the state reporting entity. (NSR)

The **Georgia Public Telecommunications Commission** is a body corporate and politic. The Commission is a public charitable organization created for the purpose of providing educational, instructional and public broadcasting services to citizens of Georgia. The budget of the Commission must be approved by the State. (AUD)

The **Georgia Regional Transportation Authority** is a body corporate and politic. Within its jurisdiction, the purpose of the Authority is to manage land transportation and air quality, review all Developments of Regional Impact (DRI), and approve the allocation of state and federal transportation resources in metro Atlanta via the Atlanta Transportation Improvement Program (TIP). The Governor appoints all 15 Board Members of the Authority. (NSR)

The **Georgia Student Finance Authority** is a body corporate and politic. The Authority was created for the purpose of improving higher educational opportunities by providing educational scholarship, grant and loan assistance. A substantial amount of funding is provided to the Authority by the State.

The **REACH Georgia Foundation** is a nonprofit organization that was formed to ensure that Georgia's academically promising students have the academic, social and financial support needed to graduate from high school, access college and achieve post secondary success. The REACH Georgia Program is the State of Georgia's



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

first needs-based mentorship and college scholarship program and the Foundation's mission is to raise and invest funds.

The **Regional Educational Service Agencies** were established to provide shared services to improve the effectiveness of educational programs and services of local school systems and to provide direct instructional programs to selected public school students. The State has 16 of these agencies. (NSR)

The **Georgia Superior Court Clerks' Cooperative Authority** is a body corporate and politic and an instrumentality and public corporation of the State created to provide a cooperative for the development, acquisition and distribution of record management systems, information, services, supplies and materials for superior court clerks of the State.

Tourism / State Attractions

These organizations promote State interests or encourage visitation to the State through the operation and maintenance of various attractions. Organizations involved in such activities are described below:

The **Georgia Agricultural Exposition Authority** is a body corporate and politic. The Authority is responsible for provision of a facility for the agricultural community, for public events, exhibits and other activities and for promotion and staging of a statewide fair. (NSR)

The **Jekyll Island - State Park Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The Authority was created to operate and manage resort recreational facilities on Jekyll Island. The Authority includes its component unit, Jekyll Island Foundation, Inc. (NSR)

The **Lake Lanier Islands Development Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The purpose of the Authority is to manage, preserve and protect projects on Lake Lanier Islands. (NSR)

The **North Georgia Mountains Authority** is a body corporate and politic and an instrumentality and public corporation of the State responsible for the construction and management of recreation, accommodation and tourist facilities and services. (NSR)

The **Stone Mountain Memorial Association** is a body corporate and politic and an instrumentality and public corporation of the State. The Authority is responsible for maintenance and operation of Stone Mountain as a Confederate memorial and public recreational area.

The **Higher Education Foundations and Similar Organizations** are nonprofit organizations established to secure and manage support for various projects including acquisitions and improvements of properties and facilities for units of the University System of Georgia. The following are the organizations included in the Higher Education Foundations:

- Georgia Advanced Technology Ventures, Inc. and Subsidiaries
- Augusta University Foundation, Inc. and Subsidiaries
- Augusta University Research Institute, Inc.
- Georgia College & State University Foundation, Inc. and Subsidiaries
- Georgia Gwinnett College Foundation, Inc. and Subsidiaries
- Georgia Health Sciences Foundation, Inc.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Georgia Southern University Housing Foundation, Inc. and Subsidiaries
Georgia State University Athletic Association, Inc.
Georgia State University Foundation, Inc.
Georgia State University Research Foundation, Inc.
Georgia Tech Athletic Association
Georgia Tech Facilities, Inc.
Georgia Tech Research Corporation
Kennesaw State University Foundation, Inc.
Medical College of Georgia Foundation, Inc.
Middle Georgia State University Real Estate Foundation, Inc. and Subsidiaries
The University of Georgia Foundation
University of Georgia Athletic Association, Inc.
University of Georgia Research Foundation, Inc. and Subsidiaries
University of North Georgia Real Estate Foundation, Inc. and Subsidiaries
UWG Real Estate Foundation, Inc.
University System of Georgia Foundation, Inc. and Affiliates
VSU Auxiliary Services Real Estate Foundation, Inc.

Fiduciary Component Units

GAAP requires fiduciary component units to be reported as fiduciary funds of the primary government rather than as discrete component units. In accordance with GAAP, fiduciary funds and component units that are fiduciary in nature are excluded from the government-wide financial statements. The State's two most significant fiduciary component units are ERS and the Teachers Retirement System of Georgia (TRS). Fiduciary component units are detailed in the Fiduciary Funds portion of the Supplementary Information – Combining and Individual Fund Statements category of the Financial Section.

C. Government-wide and Fund Financial Statements

Government-wide Financial Statements

The Statement of Net Position and Statement of Activities display information about the primary government and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities, which normally are financed through taxes, intergovernmental revenues, and other non-exchange revenues, are reported separately from business-type activities, which are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from its discretely presented component units.

The Statement of Net Position presents the State's non-fiduciary assets, liabilities and deferred outflows/inflows of resources, with the difference reported as net position. Net position is reported in three categories:

- Net Investment In Capital Assets consists of capital assets, net of accumulated amortization/depreciation and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction or improvement of those assets. In addition, deferred outflows/ inflows of resources that are attributable to the acquisition, construction or improvement of capital assets or related debt are included in Net Investment in Capital Assets. If there are significant unspent related debt proceeds or deferred inflows



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

of resources at the end of the reporting period, the portion of the debt or deferred inflows of resources attributable to the unspent amount are not included.

- Restricted net position results when constraints placed on net position use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation.
- Unrestricted net position consists of net position that does not meet the definition of the two preceding categories. Unrestricted net position often is designated, indicating it is not available for general operations. Such designations have internally imposed constraints on resources, but can be removed or modified.

When both restricted and unrestricted resources are available for use, generally it is the State's policy to use restricted resources first. Other funds not otherwise remitted to the State Treasury, which may be available from restricted or unrestricted net position should be utilized next, prior to the use of State funds.

The Statement of Activities demonstrates the degree to which the direct expense of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. Program revenues include (a) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not meeting the definition of program revenues are instead reported as general revenues.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide statements. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements. All remaining governmental and proprietary funds are aggregated and reported as nonmajor funds. Internal service funds are also aggregated and reported in a separate column on the proprietary funds financial statements.

D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to timing of the measurements made, regardless of the measurements focus applied.

The government-wide financial statements and the proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the "accrual basis of accounting". Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of cash flows. Grants and similar items are recognized as revenues in the fiscal year in which eligibility requirements imposed by the provider have been met. Unearned revenue is recorded when cash or other assets are received prior to being earned. Additionally, long-term assets and liabilities, such as capital assets and intangible right-to-use assets and long-term debt, are included on the financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they become earned, measurable and available. "Earned" means substantially accomplished, "measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

liabilities of the current period. For this purpose, the State generally considers taxes and other revenues to be available if the revenues are collected within 30 days after fiscal year-end. An exception to this policy is federal grant revenues, which generally are considered to be available if collection is expected within 12 months after year-end. Unearned revenue reported represents a liability that represents amounts received, but not yet earned, and unavailable revenue represents amounts earned which are not yet available. Capital purchases are recorded as expenditures and neither capital assets, intangible right-to-use assets nor long-term liabilities, such as long-term debt, are reflected on the balance sheet.

Expenditures generally are recorded when the related fund liability is incurred, as under the accrual basis of accounting. Specifically, under the modified accrual basis of accounting, expenditures are recognized when the related liability is incurred and measurable. However, debt service expenditures, as well as expenditures related to compensated absences, claims and judgments, and other long-term liabilities, are recorded only when payment is due or (for debt service expenditures), when amounts have been accumulated in the debt service fund for payments to be made early in the subsequent fiscal year.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The State's proprietary funds and discretely presented component units, other than certain higher education foundations and similar organizations, follow all GASB pronouncements, (including all National Council on Governmental Accounting (NCGA) Statements and Interpretations currently in effect). Certain higher education foundations and similar organizations report under the Financial Accounting Standards Board (FASB) standards; including FASB Codification Topic 958, *Not-for-Profit Entities*. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. The FASB reports were reclassified or reformatted, as applicable, to GASB presentation in these financial statements.

GAAP requires that revenues and expenses relating to summer school activities, the dates of which cross the State's fiscal year, are allocated between fiscal years rather than reported in a single fiscal year with the exception of teachers' salaries which are recorded in the fiscal year earned.

The State reports the following major funds:

Major Governmental Funds

General Fund – The principal operating fund of the State which accounts for all financial resources of the general government, except those required to be accounted for in another fund.

General Obligation Bond Projects Fund – Accounts for the financial resources to be used for the acquisition and construction of major capital facilities (other than those financed by proprietary funds) financed with general obligation bond proceeds, including educational facilities for county and independent school systems.

Major Enterprise Funds

Higher Education Fund – Accounts for the operations of State colleges and universities and State technical colleges.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

State Health Benefit Plan (SHBP) – Administers self-insured program of health benefits for the employees of units of government of the State, units of county government and local education agencies located within the State.

Unemployment Compensation Fund – Accounts for the collection of employers' unemployment insurance tax and the payment of unemployment insurance benefits.

Additionally, the State reports the following fund types:

Governmental Funds

Special Revenue Funds – Account for specific revenue sources that are legally restricted to expenditures for specific purposes. The State's special revenue funds represent the blended component units that conduct general governmental functions and activities related to the Transportation Investment Act.

Debt Service Funds – Account for the payment of principal and interest on general long-term debt. The General Obligation Debt Sinking Fund, which is a legally mandated fund responsible for fulfilling annual debt service requirements on all general obligation debt, is included in this fund type, as is the SRTA Debt Service Fund.

Proprietary Funds

Enterprise Funds – Account for those activities for which fees are charged to external users for goods or services. These funds are also used when the activity is financed with debt that is secured by a pledge of the net revenues from fees and charges.

The State's nonmajor enterprise funds are Georgia Higher Education Facilities Authority, State Employees' Assurance Department and State Road and Tollway Authority.

Internal Service Funds – Account for the financing of goods or services provided by one department or agency to other State departments or agencies, or to other governmental entities, on a cost-reimbursement basis. The predominant participant in internal service fund activity is the primary government. The activities accounted for in the State's internal service funds include risk management, prison industries, property management, technology, and personnel administration.

Fiduciary Funds

Pension and Other Employee Benefit Trust Funds – Account for the retirement systems and plans administered by Employees' Retirement System of Georgia, TRS, and for pension plans administered on behalf of a variety of local government officials and employees. These funds also include those used to report the accumulation of resources for, and payment of other postemployment benefits.

Investment Trust Funds – Account for the external portions of government-sponsored investment pools, including Georgia Fund 1.

Private Purpose Trust Funds – Report resources of all other trust arrangements in which principal and income benefit individuals, private organizations, or other governments. The Auctioneers Education, Research and Recovery Fund, Real Estate Education, Research and Recovery Fund, Subsequent Injury Trust Fund and Tuition Guaranty Trust Fund are reported in this category.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Custodial Funds – Reports fiduciary activities that are not held in a trust or equivalent arrangement that meets specific criteria. ARPA NEU for Local Governments, Child Support Recovery Program, Detainees' Accounts, Flexible Benefits Program, Insurance Premium Tax Collections for Local Governments Fund, Revenue Tax Collections for Local Governments Fund, Survivor Benefit Fund, Student Financial Aid and Support Fund, External Investment Pool, and other miscellaneous custodial funds are reported in this category.

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balances

Cash and Cash Equivalents

Cash and cash equivalents include currency on hand and demand deposits with banks and other financial institutions and short-term, highly liquid investments with maturity dates within three months of the date acquired, such as certificates of deposit, money market certificates and repurchase agreements. Cash and cash equivalents also include the holdings of the Board of Regents short-term fund.

Investments

Investments include financial instruments with terms in excess of three months from the date of purchase, certain other securities held for the production of revenue, and land and other real estate held as investments by endowments. Investments are presented at fair value. Changes in the fair value of land and other real estate held as investments by endowments are reported as investment income.

Pooled Investments with State Treasury

The Office of the State Treasurer (OST) manages the Local Government Investment Pool (LGIP) Trust. The LGIP Trust consists of three offerings: Georgia Fund 1 ("GF1"), Georgia Fund 1 Plus ("GF1 Plus") and Georgia Extended Asset Pool Plus ("GEAP Plus") and the LGIP Trust Reserve. In Fiscal year 2022, all Georgia Extended Asset Pool (GEAP) Target Maturity Portfolios ("TMPs") matured and the proceeds were reinvested in new GEAP Plus TMPs and equities investments by the Division of Investment Services of the Teachers' Retirement System. As of June 30, 2022, GEAP had no outstanding balance. For cash flow purposes, amounts reported in the Pooled Investments with State Treasury are considered cash equivalents.

The State's External Investment Pools (described below) generally value investments as follows:

- All investments except repurchase agreements, non-negotiable certificates of deposit (CD), direct-issued commercial paper, and other such nonparticipating investments are priced at fair value.
- Repurchase agreements, non-negotiable CD's, direct-issued commercial paper, and other such nonparticipating investments are carried at cost because they are nonparticipating contracts that do not capture interest rate changes in their value.

Security transactions are accounted for on a trade date basis which means that the purchases and sales of securities are recorded on the day the trade takes place with a corresponding payable or receivable.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

External Investment Pools

The State Depository Board may permit any department, board, bureau or other agency to invest funds collected directly by such organization in short-term time deposit agreements, provided that the interest income of those funds is remitted to the State Treasurer as revenues of the State. As a matter of general practice, however, demand funds of any department, board, bureau or other agency in excess of current operating expenses are required to be deposited with the State Treasurer for the purpose of pooled investment per Official Code of Georgia (OCGA) §50-17-63. Such cash is managed primarily in pooled investment funds to maximize interest earnings. The pooled investment funds "Georgia Fund 1, and "Georgia Fund 1 Plus" are also available on a voluntary basis to organizations outside of the State reporting entity. The funds in the local government investment pool may be consolidated with State funds under control of the State Treasurer for investment purposes, per OCGA § 36-83-8.

Georgia Fund 1 – The (GF1 or the Primary Liquidity Portfolio's) primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal. It is managed as a stable Net Asset Value (NAV) pool. The Pool operates and reports to participants on an amortized cost basis. The income, gains and losses, net of administration fees of the pool are allocated to participants monthly on the ratio of the participant's share of the total funds in the pool based on the participant's average daily balance. This method differs from the fair value method used to value investments in these financial statements because the amortized cost method is not designed to distribute to participants all unrealized gains and losses in the fair values of the pool's investments. Per the Governmental Accounting Standards Board ("GASB") 79, to qualify for the use of amortized cost accounting for financial reporting purposes, an investment pool must meet all the criteria listed in GASB 79. GF1 is managed as a stable NAV pool but does not comply with all the requirements listed in GASB 79; therefore, the investments of the pool are reported at fair value at fiscal year end.

Georgia Fund 1 Plus – (GF1 Plus) was established on July 1, 2016, and initially funded through redemptions in GF1. It is managed to maintain a stable Net Asset Value (NAV) of \$1.00. For financial reporting purposes, the pool is reported at fair value. GF1 Plus was established as an additional LGIP investment option for the state, state agencies, and eligible municipalities looking to benefit from higher yields available by adding credit exposure.

Georgia Extended Asset Pool Plus – (GEAP Plus) was established on July 1, 2018 as an investment for the OPEB Trust funds. GEAP Plus was initially funded with OPEB Trust funds and received another contribution of OPEB funds in January 2019. In accordance with the OPEB Trust Policy, funds from each Target Maturity Portfolio (TMP) as they matured were partly distributed for reinvestment in equity investments managed by the Division of Investment Services of the Teachers Retirement System of Georgia with the remainder principal and interest reinvested in GEAP (which had no outstanding balance as of June 30, 2022) and GEAP Plus TMPs. For financial reporting purposes, investments of the pool are reported at fair value at fiscal year end.

Other Investments

The State's Unemployment Compensation Fund monies are required by the Social Security Act to be invested in the U.S. Department of Treasury, Bureau of Public Debt Unemployment Trust Fund (BPDUTF), which is not registered with the Securities and Exchange Commission. The fair value of the position in the BPDUTF is the same as the value of the BPDUTF shares.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Receivables

Receivables in the State's governmental funds pertain primarily to the accrual of taxes, as well as to federal grants and to revenues related to charges for services. Receivables in all other funds have arisen in the ordinary course of business. Receivables are recorded, net of an allowance for uncollectible accounts, when either the asset or revenue recognition criteria (See Note 1-D) have been met. Receivables from the federal government are reasonably assured; an allowance for uncollectible accounts is not typically established for federal receivables. In the governmental fund financial statements, the portion considered "available" is recorded as revenue; the remainder is recorded as a deferred inflow of resources-unavailable.

Inventories and Prepaid Items

Inventories of supplies and materials are determined by physical count and/or perpetual inventory records and are valued at cost, weighted average cost, moving average cost, or lower of weighted average cost or market, using the first-in/first-out (FIFO) method, depending on the individual organization's preference. The costs of governmental fund inventories are recorded as expenditures when consumed rather than when purchased for larger agencies and agencies with material inventories. Other agencies may use either the purchase or consumption method.

Prepaid items include payments made to vendors and local government organizations for services that will benefit periods beyond the fiscal year-end. Also, the employer's portion of health insurance benefits applicable to coverage effective after the fiscal year-end is recorded as a prepaid item.

The fund balance of governmental funds is reported as nonspendable for inventories and prepaid items to indicate that these amounts do not represent expendable available financial resources.

Restricted Assets

Certain cash and cash equivalents, investments, and other assets are classified as restricted assets on the Balance Sheet and/or Statement of Net Position because their use is limited by applicable bond covenants, escrow arrangements or other regulations.

Capital Assets

Capital assets of governmental funds are recorded as expenditures at the time of purchase and capitalized in the governmental activities column of the government-wide Statement of Net Position. Capital assets of the State's proprietary funds and component units are capitalized in the fund in which they are utilized. Capital assets are stated at historical cost or, in some instances, estimated historical cost. Estimation methods include using historical sources to determine the cost of similar assets at the time of acquisition and indexing where the historical cost of an asset is estimated by taking the current cost of a similar asset and dividing it by an index figure which adjusts for inflation. Donated capital assets are stated at acquisition value at the time of donation and disposals are removed at recorded cost. Infrastructure and intangible assets, as defined by the State's policy, acquired after June 30, 1980, are reported.

All acquisitions in the following asset categories are capitalized regardless of cost:

- Land and non-depreciable land improvements
- Bridges and roadways included in the State highway system
- Works of art and collections, acquired or donated (unless held for financial gain)



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Amounts for other asset categories are capitalized when the cost or value equals or exceeds the following thresholds. Items acquired through capital or donations are subject to these capitalization thresholds, using the classifications most closely related to the leased or donated assets.

Asset Category	Threshold
Infrastructure other than bridges and roadways in State highway system	\$ 1,000,000
Software	\$ 1,000,000
Intangible assets, other than software	\$ 100,000
Buildings and building improvements	\$ 100,000
Improvements other than buildings	\$ 100,000
Library collections – capitalize all if collection equals or exceeds	\$ 100,000
Machinery and equipment	\$ 5,000

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives is not capitalized. The State holds certain assets such as works of art, historical documents, and artifacts that have not been capitalized or depreciated because either they are held for financial gain or they are protected and preserved for exhibition, education, or research and are considered to have inexhaustible useful lives. Major outlays for construction of bridges and roadways in the State highway system are capitalized as projects are constructed. All other major construction projects are capitalized when projects are completed. Interest incurred during construction is not capitalized in governmental funds. Interest incurred during the construction of proprietary fund assets is included in the capitalized value of the asset.

Capital assets are depreciated over their useful lives using the straight-line depreciation method. The government-wide, proprietary fund and component unit financial statements report depreciation expense.

Capital assets without indefinite or inexhaustible useful lives are generally amortized or depreciated on the straight-line basis over the following useful lives:

Infrastructure	10-100 years
Buildings and building improvements	5-60 years
Improvements other than buildings	15-50 years
Machinery and equipment	3-20 years
Software	3-10 years
Intangible assets, other than software	20 years
Library collections	10 years
Works of art and collections	5-40 years

Deferred Outflows of Resources

In addition to assets, the government-wide and fund financial statements will sometimes report a separate section of deferred outflows of resources. This separate financial statement element represents a consumption of net position or fund balance that applies to future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Local Education Agencies Payables

Local Education Agencies Payables are comprised of balances due to the local school districts related to federal and state grants and also includes the accrual for teacher's salary for the portion that is earned as of year-end, but not paid until the following fiscal year.

Policy Claims and Uninsured Liabilities

Policy claims liabilities are for insurance claims incurred prior to the reporting date and are based on actuarial estimates; however, policy claims liabilities for Unemployment Insurance are for claims filed as of the reporting date. See Note 18 (Risk Management) for additional information about policy claims liabilities.

Compensated Absences

The compensated absences liability is accrued for the estimated value of leave payments (e.g., for vacation, holiday deferrals, FLSA compensatory time, etc.) using pay rates in effect at the balance sheet date.

Full-time employees earn annual leave ranging from 10 to 14 hours each month depending upon the employee's length of continuous State service with a maximum accumulation of 360 hours. Employees are paid for unused accumulated annual leave upon retirement or termination of employment. Funds are provided in the appropriation of funds each fiscal year to cover the cost of annual leave of terminated or retired employees.

Employees earn 10 hours of sick leave each month with a maximum accumulation of 720 hours. Sick leave does not vest with the employee. There is no liability for accumulated sick leave because the State has no obligation to pay sick leave upon termination or retirement of employment. Unused accumulated sick leave is forfeited upon retirement or termination of employment. However, certain employees who retire with 120 days or more of forfeited annual and sick leave are entitled to additional service credit in ERS. No liability is recorded for rights to receive sick pay benefits.

Overtime for non-exempt employees is governed by the provisions of the Fair Labor Standards Act (FLSA). Overtime worked by non-exempt employees will normally be credited as FLSA compensatory time at a rate of one and one-half hours of compensatory time for each hour of overtime worked. Employees receive pay for overtime in lieu of FLSA compensatory time as provided in statewide policy or upon exceeding the accumulation limits of FLSA compensatory time and upon separation from employment.

Long-term Obligations

Long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities column or business-type activities column on the government-wide Statement of Net Position and on the proprietary fund Statement of Net Position in the fund financial statements. Bond discounts and premiums are deferred and amortized over the life of the bonds using a method that approximates the effective interest method or the straight-line method. Bonds payable are reported net of the unamortized bond premium or discount. Bond issuance costs are recognized during the current period.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Principal and interest payments on long-term debt usually should be reported as expenditures under the modified accrual basis of accounting when due. When notes and loans payables become due and payable the liabilities are recorded in the fund from which payment will be made. When bonds or notes are a direct obligation and/or expected to be repaid from proprietary resources, they are recorded as a liability of the proprietary fund at face value.

The *Tax Reform Act of 1986* requires governmental organizations issuing tax-exempt bonds to refund to the U.S. Treasury, interest earnings on bond proceeds in excess of the yield on those bonds. Governmental organizations must comply with arbitrage rebate requirements in order for their bonds to maintain tax-exempt status. Organizations are required to remit arbitrage rebate payments for non-purpose interest to the federal government at least once every five years over the life of the bonds. Arbitrage liability, if applicable, is treated as an expense in the government-wide statements when the liability is recognized. In the fund financial statements, governmental funds report arbitrage (other debt service) expenditures when the liability is due.

Pollution remediation obligations are recorded when the State knows that a site is polluted and one or more obligating events have occurred. The amount recorded is an estimate of the current value of potential outlays for the cleanup, calculated using the “expected cash flows” measurement technique.

Leases and Intangible Right-to-use Assets

The State has both leases under which it is obligated as a lessee and leases for which it is a lessor.

Leases, as a lessee, are included in intangible right-to-use assets and lease obligations on the Statement of Net Position. Financed leases, which transfer ownership, are included in capital assets and notes payable on the Statement of Net Position.

An intangible right-to-use asset represents the State’s right to use an underlying asset for the lease term. Lease obligations represent the State’s liability to make lease payments arising from lease agreements. Intangible right-to-use assets and lease obligations are recognized based on the present value of lease payments over the lease term, where the initial term exceeds twelve months. Residual value guarantees and the value of an option to extend or terminate a lease are reflected to the extent it is reasonably certain to be paid or exercised. Variable payments based on future performance or usage are not included in the measurement of the lease obligation. Intangible right-to-use assets are amortized using a straight-line basis over the shorter of the lease term or useful life of the underlying asset.

The State is a lessor for non-cancelable leases of land and land improvements, buildings, and equipment. Rental income arising from leases as a lessor is included as a receivable and deferred inflow of resources at the commencement of the lease and revenue is recognized on a straight line basis over the lease term.

At the commencement of a lease, the State initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivables are reduced by the principal portion of lease payments received. The deferred inflow of resources for deferred lease receipts is initially measured as the initial amount of the lease receivable, adjusted for lease payments made at or before the lease commencement date, less certain costs paid to or reimbursed to the lessee.

Key estimates and judgments include how the State determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts:

- The State uses its estimated incremental borrowing rate as the discount rate for leases, unless specifically identified in the lease.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

- The lease terms include the non-cancelable periods of the leases. Lease receipts included in the measurement of the lease receivables are composed of fixed payments the State will receive over the lease term.
- The State monitors changes in circumstances that would require a remeasurement of its leases, and will remeasure the lease receivables and deferred inflows of resources if certain changes occur that are expected to significantly affect the amounts of the lease receivables.

Governmental funds recognize periodic payments on leases as expenditures in the period incurred. State organizations reported as governmental funds are also recording other financing sources and capital outlay expenditures for the net present value of the minimum lease payments. This applies in the initial year of the lease term only. Principal amounts of lease payments due within 12 months are recorded as a current liability.

Proprietary funds, fiduciary funds, component units using the accrual basis, and the government-wide financial statements are reporting capital assets as well as long and short-term payables on the statement of net position. Therefore, for leases, an intangible right-to-use asset and lease obligation are recorded at inception of the lease and periodic lease payments are recorded as interest expense and a reduction to the lease obligation. Additionally, amortization expense related to the leased intangible right-to-use asset are recorded.

Deferred Inflows of Resources

In addition to liabilities, the government-wide and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position or fund balance that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

Net Position

The difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources is "Net Position" on the government-wide, proprietary fund and fiduciary fund financial statements.

Net position is reported as net investment in capital assets, restricted or unrestricted. "Net Investment in Capital Assets" consists of capital assets and intangible right-to-use assets, net of accumulated amortization/depreciation and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction or improvement of those assets. In addition, deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of capital assets or related debt are included in Net Investment in Capital Assets. If there are significant unspent related debt proceeds or deferred inflows of resources at the end of the reporting period, the portion of the debt or deferred inflows of resources attributable to the unspent amount are not included.

Restricted net position results when constraints placed on net position use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position that does not meet the definition of the two preceding categories may be designated, indicating it is not available for general operations. Such designations have internally imposed constraints on resources, but can be removed or modified.

When both restricted and unrestricted net position are available for use, it is the State's policy to first utilize federal funds available from restricted net position. Other funds not otherwise remitted to the State Treasury, which may be available from restricted or unrestricted net position should be utilized next, prior to the use of State funds.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Fund Balances

Generally, fund balance represents the difference between the assets, deferred outflows of resources, liabilities and deferred inflows of resources under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

Nonspendable – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted into cash) or (b) legally or contractually required to be maintained intact, such as inventory, prepaid items, and the principal in a permanent fund.

Restricted – Fund balances are reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation adopted by the State or through the external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Committed – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal actions of both the Governor and the General Assembly. The Georgia Legislature and Governor represent the State's highest level of decision-making authority. Formal action consists of legislation passed by both the House and Senate and signed by the Governor and is required to establish, modify or rescind a limitation.

Assigned – Fund balances are reported as assigned when amounts are constrained by the State's intent that they be used for specific purposes, but they are neither restricted nor committed. Assignments may be made under statutory authority of management of the reporting organizations in the State.

Unassigned – The residual amount of fund balance is reported as unassigned for balances that do not meet the above constraints. The government reports positive unassigned fund balance only in the general fund. Negative unassigned fund balances may be reported in all funds.

As with net position, when both restricted and unrestricted (committed, assigned, unassigned) fund balances are available for use, it is the State's policy to first utilize federal funds available from restricted fund balance. Other funds not otherwise remitted to the State Treasury, which may be available from restricted, committed or assigned fund balance should be utilized next, prior to the use of State funds when expenditures are incurred for purposes for which amounts in any of those funding sources could be used. Within unrestricted fund balance, after the above consideration of funding source, the State's policy is that committed amounts generally should be reduced first, followed by assigned amounts and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

Interfund Activity and Balances

Equally offsetting asset and liability accounts (due from/to other funds) are used to account for amounts owed to a particular fund by another fund for obligations on goods sold or services rendered.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements with the exception of activities between governmental activities and business-type activities. In the fund financial statements, transfers represent flows of assets without equivalent flows of assets in return or requirements for repayment.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

In addition, transfers are recorded when a fund receiving revenue provides it to the fund which expends the resources. Transfers of balances between funds are made to accomplish various provisions of law.

Interfund payables and receivables have been eliminated from the Statement of Net Position except for amounts due between governmental and business-type activities. These amounts are reported as internal balances on the Statement of Net Position.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 2 - CHANGES IN FINANCIAL ACCOUNTING AND REPORTING

A. *Implementation of New Accounting Standards*

In fiscal year 2022, the State implemented the following GASB Statements:

Statement No. 87, *Leases*, establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease obligation and an intangible right-to-use asset, and a lessor is required to recognize a lease receivable and deferred inflow of resources. The adoption of this statement resulted in a restatement of the net position of the governmental funds and activities, business-type activities, proprietary funds, fiduciary funds and discretely presented component units.

Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, this statement both enhances the relevance and comparability of information about capital assets and the cost of borrowing and simplifies accounting for interest costs incurred before the end of a construction period. The adoption of this statement does not have a significant impact on the financial statements and will be applied prospectively.

Statement No. 92, *Omnibus 2020*, the objective of this statement is to enhance comparability in accounting and financial reporting and improve the consistency of authoritative literature by focusing on practice issues that have been identified during the implementation of various GASB Statements. The adoption of this statement does not have a significant impact on the financial statements.

Statement No. 93, *Replacement of Interbank Offered Rates*, which establishes accounting and financial reporting requirements related to the replacement of Interbank Offered Rates in hedging derivative instruments and leases. The adoption of this statement does not have a significant impact on the financial statements.

Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*, the objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. The adoption of this statement does not have a significant impact on the financial statements.

Statement No. 99, *Omnibus 2022*, which is effective for certain elements of the requirement effective upon issuance (FY2022 for the State of Georgia). The objectives of this statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation. The adoption of this statement does not have a significant impact on the financial statements.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 2 - CHANGES IN FINANCIAL ACCOUNTING AND REPORTING (continued)

B. Change in Accounting Principles

During the fiscal year GASB Statement No. 87 was adopted, which required restatement of June 30, 2021 Primary Government, Component Unit, Proprietary Funds and Business-Type Activities, and Fiduciary Funds net position. See below on Note 3 Fund Equity Reclassifications and Restatement for implementation by fund type. These changes are in accordance with generally accepted accounting principles.

C. Correction of Prior Year Errors

Primary Government

During the fiscal year it was determined an adjustment was needed because prepaid assets on the Georgia Department of Transportation's (GDOT) general fund financial statements related to unearned revenues at the State Road and Tollway Authority's (SRTA) special revenue fund were overstated. GDOT's fund balance was overstated by \$69.9 million. An adjustment was made to decrease the beginning fund position.

During the fiscal year it was determined an adjustment was needed because SRTA's net Nonmajor Governmental fund balance was overstated by \$31.8 million. Adjustments were made to increase beginning fund balance.

Proprietary Funds and Business-type Activities

During the fiscal year it was determined an adjustment was needed because there were balances previously recorded in the incorrect SRTA Nonmajor Enterprise fund in the amount of \$3.9 million. An adjustment was made to increase beginning net position.

During the fiscal year it was determined an adjustment was needed because there were balances incorrectly recorded in the Unemployment Compensation Fund of Department of Labor in the amount of \$15.2 million. An adjustment was made to decrease beginning net position.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 3 - FUND EQUITY RECLASSIFICATIONS AND RESTATEMENTS

Reclassifications and Restatements consisted of the following (amounts in thousands):

	6/30/2021 As Previously Reported	Change in Accounting Principles	Correction of Prior Year Errors	6/30/2021 (Restated)
Governmental Funds and Activities				
Major Funds:				
General Fund	\$ 13,349,114	\$ —	\$ (69,859)	\$ 13,279,255
General Obligation Bond Projects Fund	1,440,848	—	—	1,440,848
Nonmajor Funds:				
Special Revenue Funds	537,240	—	631,815	1,169,055
Debt Service Fund	618,267	—	(600,042)	18,225
Total Governmental Funds	15,945,469	—	(38,086)	15,907,383
Government-wide Adjustments				
Capital Assets, net of depreciation	25,918,216	—	—	25,918,216
Intangible Right-to-use Assets, net of amortization	—	483,061	—	483,061
Other Noncurrent Assets and Liabilities	(677,264)	15	—	(677,249)
Deferred Inflows/Outflows of Resources	1,128,008	(801,218)	—	326,790
Long-Term Liabilities Related to Debt and Leases	(11,684,482)	(435,107)	—	(12,119,589)
Long-Term Accounts Receivable	—	815,139	—	815,139
OPEB Assets/Liabilities	(1,319,377)	—	—	(1,319,377)
Pension Assets/Liabilities	(3,313,993)	—	—	(3,313,993)
Inclusion of Internal Service Funds in Governmental Activities	642,575	9,122	—	651,697
Total Governmental Funds and Activities	\$ 26,639,152	\$ 71,012	\$ (38,086)	\$ 26,672,078
Proprietary Funds and Business-type Activities				
Major Funds:				
Higher Education Fund	\$ 2,407,316	\$ 42,201	\$ —	\$ 2,449,517
State Health Benefit Plan	602,031	(15)	—	602,016
Unemployment Compensation Fund	406,959	—	(15,218)	391,741
Nonmajor Funds:				
Enterprise Funds	216,665	—	3,913	220,578
Internal Service Funds	445,661	9,121	—	454,782
Internal Service Funds Look-Back Adjustments Removal of Internal Service Funds Relating to Governmental Activities	(642,575)	(9,122)	—	(651,697)
Total Proprietary Funds and Business-type Activities	\$ 3,436,057	\$ 42,185	\$ (11,305)	\$ 3,466,937
Fiduciary Funds				
Pension and Other Employee Benefit Trust Funds	130,361,963	—	—	130,361,963
Investment Trust Funds	12,302,540	—	—	12,302,540
Private Purpose Trust Funds	346,398	63	—	346,461
Custodial Funds				
Custodial	680,317	—	—	680,317
External Investment Pool	\$ 72,193	—	—	72,193
Total Fiduciary Funds	\$ 143,763,411	\$ 63	\$ —	\$ 143,763,474
Discretely Presented Component Units	\$ 13,661,293	\$ 5,621	\$ —	\$ 13,666,914
Total Reporting Entity	\$ 187,499,913	\$ 118,881	\$ (49,391)	\$ 187,569,403



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 4 - FUND BALANCE AND NET POSITION

A. Fund Balances

The specific purposes of the governmental funds fund balances, classified as other than unassigned, at June 30, 2022 are as follows (amounts in thousands):

	General Fund	General Obligation Bond Projects Fund	Nonmajor Governmental Funds	Total
Nonspendable Fund Balance				
Inventories and Prepaid Amounts	\$ 39,268	\$ —	\$ —	\$ 39,268
Restricted Fund Balance				
Capital Projects	\$ —	\$ 1,508,955	\$ —	\$ 1,508,955
Guaranteed Revenue Debt				
Common Reserve Fund	49,515	—	—	49,515
Emission Regulation	8,746	—	—	8,746
Healthcare Facility Regulation	24,766	—	—	24,766
Indigent Care Trust Fund	6,814	—	—	6,814
LOGO Program	19,260	—	—	19,260
Lottery For Education	1,895,982	—	—	1,895,982
Roads and Bridges (Motor Fuel Tax Funds)	3,982,417	—	676,801	4,659,218
Roadside Enhancement and Beautification Fund	4,220	—	—	4,220
Unclaimed Property	39,849	—	—	39,849
Underground Storage Tank Trust Fund	107,630	—	—	107,630
Unissued Debt/Debt Service	162,086	—	8,187	170,273
Utility Location, Planning and Coordination of Transportation Projects	25,980	—	—	25,980
Food Stamp Recoveries	5,378	—	—	5,378
Brain & Spinal Injury Trust Fund	2,531	—	—	2,531
Help America Vote Act	1,565	—	—	1,565
Victims of Violent Crime Emergency Fund	13,948	—	—	13,948
Health and Welfare				
Behavioral Health	11,341	—	—	11,341
Community Health	151,964	—	—	151,964
Human Services	14,317	—	—	14,317
Public Health	14,117	—	—	14,117
Transportation	213	—	—	213
Public Safety	46,280	—	—	46,280
Economic Development and Assistance	19,961	—	—	19,961
Culture and Recreation	69,025	—	—	69,025
Other	3,919	48,758	532,586	585,263
Total Restricted Fund Balance	\$ 6,681,824	\$ 1,557,713	\$ 1,217,574	\$ 9,457,111
Committed Fund Balance				
Administrative Services State Purchasing	\$ 17,824	\$ —	\$ —	\$ 17,824
Billeting Funding	1,535	—	—	1,535
Georgia Blindness Prevention Program	1,176	—	—	1,176
Veterans' Homes Residency Fees	914	—	—	914
Other	9,240	—	—	9,240
Total Committed Fund Balance	\$ 30,689	\$ —	\$ —	\$ 30,689
Assigned Fund Balance				
General Government	\$ 111,647	\$ 59,122	\$ 133	\$ 170,902
Education	221,350	—	—	221,350
Health and Welfare	650,470	—	—	650,470
Transportation	191,401	—	40,081	231,482
Public Safety	223,686	—	—	223,686
Economic Development and Assistance	56,428	—	—	56,428
Culture and Recreation	45,308	—	—	45,308
Conservation	4,604	—	—	4,604
Total Assigned Fund Balance	\$ 1,504,894	\$ 59,122	\$ 40,214	\$ 1,604,230



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 4 - NET POSITION AND FUND BALANCES (continued)

B. Restricted Net Position

The State's net position restricted by enabling legislation represents resources which a party external to a government, such as citizens, public interest groups, or the judiciary, can compel the government to use only for the purpose specified by the legislation. The government-wide Statement of Net Position reports \$11.1 billion of restricted net position.

C. Deficit Net Position

The business-type activities of the State ended the year with an unrestricted net position deficit of \$5.8 billion, which is primarily due to the recognition of net pension and OPEB liabilities, as well as various debt related items. Items of note regarding this deficit balance are as follows:

- GASB 68, as related to pensions, required the State to recognize its proportionate share of the net pension liability of the pension plans applicable to said standard. As of June 30, 2022, the liability resulted in a \$2.8 billion impact to unrestricted net position.
- GASB 75, as related to OPEB, required the State to recognize its proportional share of the net OPEB liability of the OPEB plans applicable to said standard. As of June 30, 2022, the liability resulted in a \$5.1 billion impact to unrestricted net position.
- The State Road and Tollway Authority's deficit of \$239.0 million in unrestricted net position of business-type activities is primarily a result of \$367.4 million in outstanding balance for the Series 2021AB Guaranteed Revenue Bonds. Secured in July 2021, this financing provided defeasance of previous balances for the I-75 Northwest Corridor project TIFIA loan and the I-75S express lanes transportation revenue bonds, along with providing funding for ongoing capital needs for the authority.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS

Cash and cash equivalents and investments as of June 30, 2022 are classified in the accompanying financial statements as follows (amounts in thousands):

	Primary Government and Fiduciary Funds	Component Units	Total
Primary Government			
Cash and Cash Equivalents	\$ 8,039,370	\$ 1,012,608	\$ 9,051,978
Pooled Investments with State Treasury	22,817,535	2,360,609	25,178,144
Investments	3,358,615	1,529,444	4,888,059
Restricted Assets			
Cash and Cash Equivalents	1,800,356	546,583	2,346,939
Pooled Investments with State Treasury	437,614	417,893	855,507
Investments	271,211	4,679,265	4,950,476
Fiduciary Funds			
Cash and Cash Equivalents	2,265,183	—	2,265,183
Pooled Investments with State Treasury	14,870,471	—	14,870,471
Investments	108,521,259	—	108,521,259
Total Cash and Investments	\$ 162,381,614	\$ 10,546,402	\$ 172,928,016

Cash on hand, deposits and investments as of June 30, 2022 consist of the following (amounts in thousands):

	Primary Government and Fiduciary Funds	Component Units	Total
Cash on Hand	\$ 782	\$ 62	\$ 844
Deposits with Financial Institutions (Note 5A)	4,511,173	1,284,972	5,796,145
Investments (Note 5B)	118,527,075	6,393,833	124,920,908
Pooled Investments with State Treasury (Note 5D)	38,125,621	2,778,501	40,904,122
Unemployment Compensation Funds with U.S. Treasury	1,305,997		1,305,997
Assets Held at the Board of Regents on Behalf of Other Organizations	(89,034)	89,034	—
Total Cash and Investments	\$ 162,381,614	\$ 10,546,402	\$ 172,928,016

A. Deposits

Deposits include certificates of deposit and demand deposit accounts. The State Depository Board (Board) has authority to determine collateral requirements for State demand deposit accounts. Beginning in October 2008, in response to the U.S. financial crisis, the Board required all uninsured State deposits to be fully collateralized until September 2012. Its investment policy was amended to permit the Office of the State Treasurer (OST) to diversify its portfolio to include investments in deposit agreements that are with highly rated U.S. banks classified to be low or very low risk, as measured by the OST counterparty risk assessment model.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

The Board permits OST to invest in deposit agreements in approved banks as an alternative to purchasing commercial paper and corporate notes issued by highly rated U.S. banks because of the clear preference of all depositor claims, insured and uninsured, over general creditors. OST has been advised that there is a clear and significant difference in favor of deposits over commercial paper in the event of insolvency or liquidation of a U.S. bank thus, OST gives preference to interest-bearing demand deposits due to both a preference in safety of capital and daily liquidity. For any single financial institution, investments deposit agreements, in approved banks that are not collateralized or secured as described below, together with purchases of commercial paper, cannot exceed 5% of total portfolio assets invested by OST.

Other than the deposit agreements referenced above, State demand deposits, time deposits and other certificates of deposit must be secured by eligible collateral, a Federal Home Loan Bank letter of credit, or a surety bond approved by the Board. There are currently no issuers of surety bonds that have been approved by the Board. Eligible collateral includes any one or more of the following securities as enumerated in OCGA § 50-17-59:

- 1) Bonds, bills, certificates of indebtedness, notes or other direct obligations of the United States or of the State.
- 2) Bonds, bills, certificates of indebtedness, notes or other obligations of the counties or municipalities of the State.
- 3) Bonds of any public authority created by the laws of the State, providing that the statute that created the authority authorized the use of the bonds for this purpose, the bonds have been duly validated and they are not in default.
- 4) Industrial revenue bonds and bonds of development authorities created by the laws of the State, for which bonds have been duly validated and they are not in default.
- 5) Bonds, bills, certificates of indebtedness, notes or other obligations of a subsidiary corporation of the U.S. Government, which are fully guaranteed, both as to principal and interest and debt obligations issued, or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Corporation and the Federal National Mortgage Association.

The Board is authorized in OCGA § 50-17-58 to allow agencies of the State the option of exempting demand deposits from the collateral requirements. Currently, the Board has only authorized OST to waive collateral on special accounts approved by the Board, as referenced above, in accordance with its investment policy. The Board requires all other State demand deposits, time deposits and certificates of deposits to be collateralized in an amount equal to and not less than 110% of any deposit not insured by the FDIC. In addition, the Board instituted a requirement to limit total State deposits at any State depository to not exceed 100% of the depository's equity capital. The Board may temporarily increase the total State deposit limit at any State depository to 125% of equity capital to allow for fluctuation in demand deposit balances. Credit unions are not authorized to serve as State depositories.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Custodial Credit Risk – Deposits

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the State's deposits may not be recovered. The OST Investment Policy specifies safety of capital as the first priority in investing funds and liquidity as the second priority, followed by investment return and diversification. In adherence to these objectives, OST maintains balances in deposit agreements in approved banks for investment unless commercial paper issued by those financial institutions offers a risk-adjusted advantage. OST closely monitors the credit of U.S. banks having deposit agreements.

Beginning in 2018, the Board implemented the Secure Deposit Program (SDP), a multi-bank pledging pool. The SDP requires participating banks that accept public deposits in Georgia to operate under the policy and procedures of the program. The State Treasurer sets the collateral requirements and pledging level for each covered depository. There are four tiers of collateralization levels specifying percentages of eligible securities to secure covered Deposits: 25%, 50%, 75%, and 110%. The SDP also provides for collateral levels to be increased to amount of up to 125% if economic or financial conditions warrants. The program lists the type of eligible collateral. The State Treasurer approves authorized custodians.

In accordance with the SDP, if a covered depository defaults, losses to public depositors are first satisfied with any applicable insurance, followed by demands of payment under any letters of credit or sale of the covered depository's collateral. If necessary, any remaining losses are to be satisfied by assessments made against the other participating covered depositories. Therefore, for disclosure purposes, all deposits of participants in the SDP are considered to be fully insured.

At June 30, 2022, bank balances of the primary government and its component units' deposits not included in the SDP totaled \$3.2 billion. It includes balances reported in fiduciary funds other than Pension and Other Employee Benefit Trust Funds as these balances are not separable from the holdings of the primary government. Of these bank balances, \$258.0 million were exposed to custodial credit risk as follows (amounts in thousands):

	Primary Government and Fiduciary Funds	Component Units	Total
Uninsured and uncollateralized	\$ 58,103	\$ 39,510	\$ 97,613
Uninsured and collateralized with securities held by the pledging financial institutions	3,283	1,184	4,467
Uninsured and collateralized with securities held by the pledging institutions' trust departments or agents, but not in the State's name	81,158	74,774	155,932
Total deposits exposed to custodial credit risk	\$ 142,544	\$ 115,468	\$ 258,012

The carrying amounts of deposits of certain higher education foundations which utilize FASB standards were \$377.9 million. These deposits are not included in the balances reflected above. Total SDP balance for the primary government and its component units' is \$0.9 billion.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

B. Investments

Investment Policies

Primary Government

The predominant portions of the primary government's investments are managed by OST and the University System of Georgia (USG). OST's and USG's investment policies are therefore presented as the investment policies of the primary government.

The State Depository Board has adopted two investment policies to govern State investments:

- 1) The Investment Policy for the Office of the State Treasurer (OST Investment Policy) dictates investment of assets managed by OST.
- 2) The Investment Policy for Approved State Investment Accounts (Investment Policy for Approved Agency Accounts) governs investments managed by organizations other than OST.

OST Investment Policy

OST is the only organization approved by the Board to invest funds pursuant to the OST Investment policy. The State Treasurer shall invest all funds with the degree of judgment and care, under circumstances then prevailing, which persons of prudence, discretion, and intelligence exercise in the management of their own affairs, not for speculation, but for investment. OST is to invest all funds prudently, considering first, the probable safety of capital and then probable income, while meeting daily cash flow requirements and conforming to all statutes governing the investment of public funds.

OST is authorized to invest in securities and other investments as permitted in OCGA § 36-83-2, § 36-83-4, § 50-5A-7, § 50-17-2, § 50-17-27 and § 50-17-63. Authorized investments are subject to certain restrictions pursuant to the OST Investment Policy and specific guidelines for the individual portfolios managed by OST. Authorized investments and related restrictions and guidelines are described below:

- a) Repurchase agreements – Repurchase agreements and reverse repurchase agreements may be transacted with authorized institutions that are rated investment grade by one or more nationally recognized rating agency or are determined by the Treasurer to have adequate capital and liquidity, with maximum exposure per institution determined by the Treasurer and adjusted as needed due to the financial condition of such institutions, the size of the OST investment portfolios, and in accordance with the OST counterparty risk assessment model. Repurchase agreements must be collateralized by obligations of the United States and its subsidiary corporations and instrumentalities or entities sanctioned or authorized by the United States government or other securities authorized for investment by the Treasurer in subsection (b) of Code of Section 50-17-63. Collateral comprised of obligations of the United States and its subsidiary corporations and instrumentalities or entities sanctioned or authorized by the United States government must have a market value of at least 102% of the investment and other eligible collateral must have a market value of 105% of the investment. Collateral must be held by a third party custodian approved by the Treasurer and marked-to-market daily. Exceptions to the requirements for third party custody of collateral or collateral requirements may be approved by the Treasurer for authorized institutions if necessary on occasion. All counterparties, and exceptions to



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

custody and collateral requirements shall be reported by the Treasurer to the State Depository Board. All reverse repurchase agreements shall be approved in advance by the Treasurer.

- b) Certificates of deposit (CD's) – The maximum term of CD's shall not exceed five years. OST shall not place funds in non-negotiable CD's at any depository if such placement of funds will result in total state deposits at such depository in excess of 100% of total equity capital. Provided, however, that the Treasurer may authorize placement of funds in CD's at a depository if such placement of funds will result in total state deposits not to exceed 125% of total equity capital on an as needed basis to allow for fluctuations in demand deposit balances. All CD's must be fully insured by the FDIC or secured by collateral permitted by statute. Surety bonds acceptable as security for CD's shall require approval by the State Depository Board with such credit constraints or limitations it determines. Pledged securities shall be held by a third party custodian approved by OST. Pledged securities shall be marked-to-market at least monthly with depositories required to initially pledge to OST, and thereafter maintain upon notification or any shortfall, collateral having a market value equal to 110% of CD's or be secured through the Georgia multibank pledging pool program (Secure Deposit Program) with "Required Collateral" as defined therein.
- c) Commercial paper (CP) – CP issued by domestic corporations carrying ratings no lower than P-1 by Moody's Investors Service and A-1 by Standard & Poor's Corporation, in an amount, including the balance of any bank deposit held for investment purposes described in (d) (4), below, that does not exceed 5% of portfolio assets for any single issuer.
- d) Bank deposits held for investment purposes (formerly referred to as negotiated investment deposit agreements). – Deposit agreements with banks that are (1) secured by collateral permitted by statute, held by a third party custodian, marked-to-market daily, and having a market value equal to or exceeding 110% of the deposit; (2) secured through the Georgia multibank pledging pool program (Secure Deposit Program) with "Required Collateral" as defined therein; (3) fully secured by a letter-of-credit issued by a Federal Home Loan Bank; (4) fully secured by a surety bond issued by a financial institution approved by the State Depository Board; (5) fully insured by the FDIC; or, (6) subject to funds being available upon demand, with U.S. banks carrying ratings no lower than P-2 by Moody's Investors Service or A-2 by Standard & Poor's Corporation, are determined by the Treasurer to have adequate capital, with maximum exposure per institution determined by the Treasurer and adjusted as needed due to the financial condition of such institutions, the size of the OST investment portfolios, and in accordance with the OST counterparty risk assessment model in an amount, including any CP issued by the respective financial institution held for investment by OST, that does not exceed 5% of portfolio assets for any single institution.
- e) Prime bankers acceptances – Bankers acceptances must carry the highest rating assigned to such investments by a nationally recognized rating agency.
- f) Obligations issued by this state or its agencies or other political subdivisions of this state. Such investments, if meeting statutory investment requirements, may be approved for investment by the Treasurer with the requirement that they are of high credit quality and are reported to the State Depository Board.
- g) Obligations of corporations – Obligations of domestic corporations including notes, bonds, negotiable CD's, and other marketable securities must be rated investment grade or higher by a nationally recognized rating agency.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

- h) Obligations issued by the government of any foreign country – Direct obligations of the government of any foreign country must be rated A or higher by a nationally recognized rating agency.
- i) International Bank for Reconstruction and Development or the International Financial Corporation – Obligations issued, assumed, or guaranteed by the International Bank for Reconstruction and Development or the International Financial Corporation must be rated A or higher by nationally recognized rating agency.
- j) Georgia Fund 1 (GF1), Georgia Fund 1 Plus, Georgia Extended Asset Pool Plus (GEAP Plus), and any other funds comprising the local government investment pool in amounts necessary for prudent diversification, liquidity, and investment income.
- k) Asset-backed securities – Pursuant to OCGA § 50-5A-7(b), asset-backed securities rated AAA, having broad liquidity reflecting at least \$350 million of outstanding issuance and issued by an underlying credit rated A3/A or higher by Standard and Poor's Corporation or Moody's Investor Service.
- l) Commercial mortgage-backed securities – Pursuant to OCGA § 50-5A-7(b), commercial mortgage-backed securities rated AAA by Standard and Poor's Corporation or Moody's Investors Service.
- m) Such other limitations as determined by the Treasurer to be necessary for the preservation of principal, liquidity, or marketability of any of the portfolios, including allowing investment in any single issuer of CP as described in (c) above or bank deposits held for investment purposes as described in (d) above to temporarily exceed 5% for a period not to exceed 10 business days to allow for efficient investment of accounts experiencing significant fluctuation of balances.

Investment Policy for Approved Agency Accounts

The OST Investment Policy does not authorize organizations other than OST to invest funds. OCGA § 50-17-63(a) requires all demand funds held by any State organization to be deposited in accounts at State depositories approved by the Board. In the alternative, with prior approval of the Board, a state entity may be permitted to invest in time deposits, other permitted investments and any interest income from the invested funds must be remitted to the Treasurer as revenues of the State unless specific statutes provide otherwise. Therefore, the Board adopted the Investment Policy for Approved State Agency Investment Accounts to govern investment activity in accounts approved by the Board other than investments managed or overseen by OST or “excluded entities”. These “excluded entities” include, but are not limited to, the Georgia Higher Education Savings Plan, USG, the Employees’ Retirement System (ERS), Teachers Retirement System of Georgia (TRS), and the Georgia Lottery Corporation. Only organizations that are approved by the Board to establish and maintain investment accounts may rely on the Investment Policy for Approved Agency Accounts to invest funds. As of June 30, 2022, no State organizations had received Board approval to establish investment accounts governed by the Investment Policy for Approved Agencies.

Board of Regents Investment Policies

The USG serves as fiscal agent for various units of the University System of Georgia and affiliated organizations. The USG pools the monies of these organizations with the USG's monies for investment purposes. The investment pool is not registered with the SEC as an investment company. The fair value of the investments is determined daily. The pool does not issue shares. Each participant is allocated a pro rata share of each pooled investment fund balance at fair value along with a pro rata share of the pooled fund's investment returns.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

The USG maintains investment policy guidelines for each pooled investment fund that is offered to qualified University System participants. These policies are intended to foster sound and prudent responsibility each institution has to the citizens of Georgia and which conforms to the Board of Regents investment policy. All investments must be consistent with donor intent, Board of Regents policy, and applicable Federal and state laws.

Units of the University System of Georgia and their affiliated organizations may participate in the Pooled Investment Fund program. The overall character of the pooled fund portfolio should be one of above average quality, possessing at most an average degree of investment risk. The Board of Regents' pooled investment fund options are described below:

- 1) Short-Term Fund - The Short-Term Fund is available to both University System of Georgia institutions and their affiliated organizations. The Fund provides a current return and stability of principal while affording a means of overnight liquidity for projected cash needs. Investments are in securities allowed under OCGA § 50-17-59 and § 50-17-63. The average maturities of investments in this fund will typically range between daily and four years, and the fund will typically have an overall average duration of 9 months to 1 year. The overall character of the portfolio is of Agency quality, possessing a minimal degree of financial risk. The market value of the Short Term Fund at June 30, 2022 was \$693.2 million, of which 100% was invested in debt securities. The Effective Duration of the Fund is 0.96 years.
- 2) Legal Fund - The Legal Fund is available to both University System of Georgia institutions and their affiliated organizations. The Fund provides an opportunity for greater return and modest principal growth to the extent possible with the securities allowed under OCGA § 50-17-59 and § 50-17-63. The average maturities of investments in this fund will typically range between three and five years, with a maximum of thirty years for any individual investment. The overall character of the portfolio is Agency quality, possessing a minimal degree of financial risk. The market value of the Legal Fund at June 30, 2022 was \$16.3 million, of which 100% is invested in debt securities. The Effective Duration of the Fund is 3.32 years.
- 3) Balanced Income Fund - The Balanced Income Fund is available to both University System of Georgia institutions and their affiliated organizations. The Fund is designed to be a vehicle to invest funds that are not subject to the state regulations concerning investing in equities. This pool is appropriate for investing longer term funds that require a more conservative investment strategy. Permitted investments in the fund are domestic US equities, domestic investment grade fixed income, and cash equivalents. The equity allocation shall range between 20% and 40%, with a target of 30% of the total portfolio. The fixed income (bond) portion of the portfolio shall range between 60% and 80%, with a target of 70% of the total portfolio. Cash reserves and excess income are invested at all times in the highest quality par stable (A1, P1) institutional money market mutual funds, or other high quality short term instruments. The market value of the Balanced Income Fund at June 30, 2022 was \$209.7 million, of which 68% is invested in debt securities. The Effective Duration of the Fund is 5.76 years.
- 4) Total Return Fund - The Total Return Fund is available to both University System of Georgia institutions and their affiliated organizations. The Fund is another pool designed to be a vehicle to invest funds that are not subject to state regulations concerning investing in equities. This pool offers greater overall equity exposure and is appropriate for investing longer term funds such as endowments. Permitted investments in the fund are domestic US equities, domestic investment grade fixed income, and cash equivalents. The equity allocation shall range between 60% and 80%, with a target of 70% of the total portfolio. The fixed income (bond) portion of the portfolio shall range between 20% and 40%, with a target of 30% of the total portfolio. Cash reserves and excess income are invested at all times in the highest quality par stable (A1,



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

P1) institutional money market mutual funds, or other high quality short term instruments. The market value of the Total Return Fund at June 30, 2022 was \$32.2 million, of which 37% is invested in debt securities. The Effective Duration of the Fund is 6.03 years.

- 5) Diversified Fund - The Diversified Fund is available to both University System of Georgia institutions and their affiliated organizations. The Fund is designed to provide improved return characteristics with reduced volatility through greater diversification. This pool is appropriate for investing longer term funds such as endowments. Permitted investments in the fund may include domestic, international and emerging market equities, domestic fixed income and global fixed income. The equity allocation shall range between 60% and 80% of the portfolio, with a target of 70% of the total portfolio. The fixed income (bond) portion of the portfolio shall range between 20% and 40%, with a target of 30% of the total portfolio. Cash reserves and excess income are invested at all times in the highest quality par stable (A1, P1) institutional money market mutual funds, or other high quality short term instruments. The market value of the Diversified Fund at June 30, 2022 was \$232.0 million, of which 28% is invested in debt securities. The Effective Duration of the Fund is 5.90 years.
- 6) Diversified Fund for Foundations - The Diversified Fund for Foundations is available only to University System of Georgia affiliated organizations. Like the Diversified Fund, the fund is designed to provide improved return characteristics with reduced volatility through greater diversification and is appropriate for investing longer term funds such as endowments. Investments in the fund may include domestic, international and emerging market equities, domestic and global investment grade and non-investment grade fixed income and liquid alternative investments. The equity allocation shall range between 40% and 75% of the portfolio, with a target of 65% of the total portfolio. The fixed income (bond) portion of the portfolio shall range between 10% and 40% of the portfolio, with a target of 20% of the total portfolio. The alternatives portion of the portfolio shall range between 0% and 30% of the portfolio, with a target of 15% of the total portfolio. Cash reserves and invested income are invested at all times in the highest quality par stable (A1, P1) institutional money market funds, or other high quality short term instruments. The market value of the Diversified Fund for Foundations at June 30, 2022 was \$70.7 million, of which 22% is invested in debt securities. The Effective Duration of the Fund is 5.13 years.

Fiduciary Funds – Pension and Other Employee Benefit Trust Funds

In accordance with OCGA § 47-20-83, Public Retirement Systems may invest in the following:

- 1) U.S. or Canadian corporations or their obligations with limits as to the corporations' size and credit rating.
- 2) Repurchase and reverse repurchase agreements for direct obligations of the U.S. Government and for obligations unconditionally guaranteed by agencies.
- 3) FDIC insured cash assets or deposits.
- 4) Bonds, notes, warrants, loans or other debt issued or guaranteed by the U.S. Government.
- 5) Taxable bonds, notes, warrants or other securities issued and guaranteed by any state, the District of Columbia, Canada or any province in Canada.
- 6) Bonds, debentures or other securities issued or insured or guaranteed by an agency, authority, unit, or corporate body created by the U.S. Government.
- 7) Investment grade collateralized mortgage obligations.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

- 8) Obligations issued, assumed or guaranteed by the International Bank for Reconstruction and Development or the International Financial Corporation.
- 9) Bonds, debentures, notes and other evidence of indebtedness issued, assumed, or guaranteed by any solvent institution existing under the laws of the U.S. or of Canada, or any state or province thereof, which are not in default and are secured to a certain level.
- 10) Secured and unsecured obligations issued by any solvent institution existing under the laws of the U.S. or of Canada, or any state or province thereof, bearing interest at a fixed rate, with mandatory principal and interest due at a specified time with additional limits.
- 11) Equipment trust obligations or interests in transportation equipment, wholly or in part within the U.S., and the right to receive determinate portions or related income.
- 12) Loans that are secured by pledge or securities eligible for investment.
- 13) Purchase money mortgages or like securities received upon the sale or exchange of real property acquired.
- 14) Secured mortgages or mortgage participation, pass-through, conventional pass-through, trust certificate, or other similar securities with restrictions.
- 15) Land and buildings on such land used or acquired for use as a fund's office for the convenient transaction of its own business with restrictions.
- 16) Real property and equipment acquired under various circumstances.
- 17) Shares of mutual funds registered with Securities and Exchange Commission.
- 18) Commingled funds and collective investment funds maintained by state chartered banks or trust companies.

In addition, large retirement systems have restrictions as to the concentration of investments in corporations and equities and additional stipulations exist related to decreases in a fund's asset value. The retirement systems have additional restrictions on the acquisition of securities of companies with activities in the Iran petroleum energy sector. A list of scrutinized companies with activities in the Iran petroleum energy sector has been compiled and is annually updated. This list is utilized to identify and potentially divest the retirement systems of such holdings.

In accordance with OCGA § 47-20-87, certain eligible large retirement systems (excluding the Teachers Retirement System of Georgia) are authorized to invest in alternative investments such as privately placed investment pools that include investments such as leveraged buyout funds, mezzanine funds, workout funds, debt funds, venture capital funds, merchant banking funds, funds of funds and secondary funds. In addition, these retirement systems are authorized to invest in private placements and other private investments such as leveraged buyouts, venture capital investment, equity investments such as preferred and common stock, warrants, options, private investments in public securities, recapitalizations, privatizations, mezzanine debt investments, distressed debt and equity investments, convertible securities, receivables, debt and equity derivative instruments, etc. The amount invested by an eligible large retirement system in alternative investments may not in the aggregate exceed 5% of the eligible large retirement system's assets at any time.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Other Postemployment Benefits (OPEB)

In May of 2018, the State created an investment policy for state and school OPEB trust funds. The policy requires at least 25% of funds to be invested at State Treasury and be subject to OST policy. The remaining funds are invested by ERS in publicly traded equities permitted in accordance with OCGA § 47-20-84.

Component Units

Component units follow applicable investing criteria as specifically authorized by statute or by the component unit's governing authority. Certain higher education foundations utilize FASB standards. Balances for those component units as of June 30, 2022, are as follows (amounts in thousands):

	Fair Value
Bond Securities	\$ 114,199
Certain split-interest investments	10,751
Certificates of Deposits	1,150
Charitable limited family partnerships	1,231
Commodity funds	10,312
Corporate Debt-Domestic	22,756
Credit Funds/Alternative Funds	22,644
Derivatives	(23,721)
Equity Securities-Domestic	305,417
Equity Securities-International	535,761
General Obligation Bonds	20,570
Hedge fund limited partnerships	294,852
Hedge Funds	789,029
Money Market Mutual Funds	553,865
Mutual Funds Debt	108,207
Mutual Funds Equities Domestic	276,633
Mutual Funds Equities International	334,223
Natural Resources	162,274
Private Equities	979,545
Private Equity limited partnerships	279,659
Real asset limited partnerships	47,753
Real assets	5,923
Real Estate Investment Trusts	96,508
Real Estate Investments	120,180
Repurchase Agreements	1,195
US Agencies Obligations	7,015
US Agencies Obligations-Explicitly Guaranteed	14,849
US Treasuries Obligations	40,664
Venture capital-equity funds	11,993
Other Pooled/Managed funds	6,745
Other	65
Total Investments	\$ 5,152,247

The component unit disclosures that follow do not include these balances, with the exception of the fair value measurement tables.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment.

Primary Government

OST's policy for management of interest rate risk attempts to match investments with expected cash requirements. However, certificates of deposit may not have a term exceeding five years. The State Treasurer may establish duration or maturity limitations for other investments.

USG's policy for managing interest rate risk attempts to match investments with expected cash requirements.

The following table provides information about the primary government's exposure to interest rate risk. It includes balances reported in fiduciary funds other than Pension and Other Employee Benefit Trust Funds as these balances are not separable from the holdings of the primary government (amounts in thousands):

	Total Fair Value	Maturity Period				
		Less than 3 Months	4 - 12 Months	1 - 5 Years	6 - 10 Years	More than 10 Years
Bank Deposits Held for Investment Purposes	\$ (313,741)	\$ (313,741)	\$ —	\$ —	\$ —	\$ —
Bond Securities	16	—	—	—	—	16
Corporate Debt						
Domestic	248,083	60,258	108,712	78,657	417	39
International	3	—	—	—	—	3
Money Market Mutual Funds	5,040,274	5,040,274	—	—	—	—
Municipal Bonds	948	—	60	467	171	250
Mutual Funds - Debt*	73,912	168	590	14,819	29,467	28,868
Repurchase Agreements	945,000	945,000	—	—	—	—
U.S. Agency Obligations - Explicitly Guaranteed	220,583	114,276	5,747	67,011	1,392	32,157
U.S. Agency Obligations	1,084,747	324,059	368,103	348,633	14,112	29,840
U.S. Treasury Obligations	2,056,070	1,029,994	826,263	199,813	—	—
Total Debt Securities	9,355,895	\$ 7,200,288	\$ 1,309,475	\$ 709,400	\$ 45,559	\$ 91,173
Equity Mutual Funds						
Domestic	105,893					
International	655					
Equity Securities						
Domestic	140,441					
International	551					
Pooled Investments	65,338					
Real Estate Held for Investments	6,358					
Real Estate Investment Trust	654					
Other	227					
Total Investments	\$ 9,676,012					

*Maturity Period is weighted average maturity.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Fiduciary Funds – Pension and Other Employee Benefit Trust Funds Administered by the Employees’ and Teachers Retirement Systems

The Boards of the Employees’ and Teachers Retirement Systems have elected to manage interest rate risk of these pension and other employee benefit trust funds using the effective duration method. This method is widely used in the management of fixed income portfolios and quantifies to a much greater degree the sensitivity to interest rate changes when analyzing a bond portfolio with call options, prepayment provisions, and any other cash flows. Effective duration makes assumptions regarding the most likely timing and amounts of variable cash flows and is best utilized to gauge the effect of a change in interest rates on the fair value of a portfolio. It is believed that the reporting of effective duration found in the table below quantifies to the fullest extent possible the interest rate risk of the funds’ fixed income assets (amounts in thousands):

	Total Fair Value	Effective Duration (Years)
Corporate and Other Bonds	\$ 6,851,110	5.2
International Obligations:		
Corporate	465,590	4.3
U.S. Treasury Obligations	22,147,748	4.8
Total Debt Securities	29,464,448	
Common Stock		
Domestic	56,297,182	
International	15,966,978	
Mutual Funds - Equity	7,338	
Private Equity	846,588	
Commingled Funds	2,160,914	
Total Investments	\$ 104,743,448	



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Fiduciary Funds – Pension and Other Employee Benefit Trust Funds Administered by Other than the Employees’ and Teachers Retirement Systems

The Public Retirement System Investment Authority Law does not address specific policies for managing interest rate risk. The following table provides information about interest rate risks associated with these pension and other employee benefit trust funds’ investments (amounts in thousands):

	Total Fair Value	Maturity Period				
		Less than 3 Months	4 - 12 Months	1 - 5 Years	6 - 10 Years	More than 10 Years
Asset-backed Securities						
Domestic	\$ 29,305	\$ —	\$ —	\$ 17,792	\$ 3,710	\$ 7,803
Corporate Debt						
Domestic	194,198	3,246	6,537	83,104	54,887	46,424
International	5,884	—	—	3,434	1,034	1,416
Commingled Funds	33,057	—	—	33,057	—	—
Guaranteed Investment Contracts	972	—	—	—	—	972
International Government Obligations	742	—	—	236	171	335
Money Market Mutual Funds	78,021	78,021	—	—	—	—
Mortgage-backed Securities	122,152	458	—	415	951	120,328
Municipal Bonds	7,762	216	—	2,646	1,447	3,453
Mutual Funds - Debt*	25,107	—	—	4,726	8,496	11,885
U.S. Agency Obligations-Explicitly Guaranteed	1,900	—	—	39	—	1,861
U.S. Agency Obligations	111,015	—	21	1,258	6,817	102,919
U.S. Treasury Obligations	128,010	518	3,269	50,647	33,531	40,045
Total Debt Securities	738,125	\$ 82,459	\$ 9,827	\$ 197,354	\$ 111,044	\$ 337,441
Commingled Funds	248,264					
Equity Mutual Funds						
Domestic	80,453					
International	8,748					
Equity Securities						
Domestic	2,345,134					
International	290,185					
Exchange Traded Funds-Equity	21,304					
Pooled Investments	206,732					
Private Equity	110,367					
Real Estate Investment Trust	57,970					
Other	337					
Total Investments	\$ 4,107,619					

*Maturity period is weighted average maturity.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Component Units

The component units follow the applicable investing criteria specifically authorized by statute or by the component unit's governing authority.

The component units' exposure to interest rate risk is presented below (amounts in thousands):

	Total Fair Value	Maturity Period				
		Less than 3 Months	4 - 12 Months	1 - 5 Years	6 - 10 Years	More than 10 Years
Asset-Backed Securities						
Domestic	\$ 148	\$ —	\$ —	\$ 148	\$ —	\$ —
Certificate of Deposits	3,594	245	1,948	1,401	—	—
Corporate Debt						
Domestic	66,707	1,666	11,657	34,721	17,190	1,473
International	172	—	—	172	—	—
Insurance Contracts	21,019	—	—	—	—	21,019
International Government						
Obligations	4,180	76	1,263	1,261	1,253	327
General Obligation Bonds	1,054	1,054	—	—	—	—
Investment Agreements	11,829	—	—	5,014	4,394	2,421
Money Market Mutual Funds	191,093	183,223	3,606	4,264	—	—
Mortgage-Backed Securities	89,778	1	12	2,138	2,784	84,843
Municipal Bonds	704	—	—	538	124	42
Mutual Funds - Debt*	39,012	1,000	492	16,622	19,163	1,735
Non-purpose investments	85,571	—	85,571	—	—	—
Repurchase Agreements	84,818	79,053	—	—	5,765	—
Strategic Income Opportunities Funds	44,098	—	—	44,098	—	—
U.S. Agency Obligations - Explicitly Guaranteed	4,394	2,716	137	1,519	22	—
U.S. Agency Obligations	119,311	686	19,388	82,690	14,534	2,013
U.S. Treasury Obligations	399,358	9,816	15,958	304,783	42,515	26,286
Total Debt Securities	1,166,840	\$ 279,536	\$ 140,032	\$ 499,369	\$ 107,744	\$ 140,159
Equity Mutual Funds						
Domestic	53,716					
International	6,095					
Equity Securities						
Domestic	1,561					
International	146					
Exchange Traded Funds	9,207					
Other Investments	4,022					
Total Investments	\$ 1,241,587					

* Maturity Period is weighted average maturity.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the holder of the investment. The credit risk tables presented on the following pages have been prepared using Standard and Poor's Corporation ratings scales.

Primary Government

OST utilizes a counterparty risk assessment model to assess credit risk of financial institutions that have been approved to serve as counterparties and major depositories. OST has assigned credit limits to each financial institution based upon its counterparty risk assessment model which incorporates market indicators, default probabilities, issuer research and issuer ratings to determine maximum credit exposure per institution, term of investment for respective counterparties and collateralization requirements in accordance with the OST Investment Policy.

The University System of Georgia's policy for managing credit risk is contained in the investment policy guidelines for the various pooled investment funds:

- 1) In the Short-Term Fund and Legal Fund, all debt issues must be eligible investments under OCGA § 50-17-59 and § 50-17-63. Other investment portfolios of debt securities funds also must meet the eligible investment criteria under the same code section.
- 2) In the Balanced Income Fund, Total Return Fund, and Diversified Fund, total fixed income portfolios should have an average credit quality rating of at least A. Overnight investments shall be limited to high quality institutional money market mutual funds rated A1, P1 or other high quality short-term debt instruments rated at least AA+.
- 3) In the Diversified Fund for Foundations, fixed income investments include investment grade and high yield domestic bonds, dollar-and non-dollar denominated global bonds, and emerging market bonds. Overnight investments shall be limited to high quality institutional money market mutual funds rated A1, P1 or other high quality short-term debt instruments rated at least AA+.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

The exposure of the primary government's debt securities to credit risk is indicated below (amounts in thousands):

	Total Fair Value	AAA	AA	A	BBB	BB	Not Rated
Bond Securities	\$ 16	\$ —	\$ —	\$ —	\$ —	\$ —	\$ 16
Corporate Debt							
Domestic	248,083	—	49,352	193,471	5,257	—	3
International	4	—	—	—	—	—	4
Money Market Mutual Funds	5,040,273	4,321,383	9,288	—	—	—	709,602
Municipal Bonds	947	70	566	235	56	—	20
Mutual Funds - Debt	73,911	474	77	—	—	19	73,341
Repurchase Agreements	945,000	—	—	—	—	—	945,000
U.S. Agency Obligations	1,084,747	254,707	830,040	—	—	—	—
Total Credit Risk-Investments	7,392,981	\$ 4,576,634	\$ 889,323	\$ 193,706	\$ 5,313	\$ 19	\$ 1,727,986
Bank Deposit Held for Investment Purposes	(313,741)						
U.S. Agency Obligations Explicitly Guaranteed	220,585						
U.S. Treasury Obligations	2,056,070						
Total Debt Securities	\$ 9,355,895						



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Fiduciary Funds – Pension and Other Employee Benefit Trust Funds

The credit risk of pension and other employee benefit trust funds is managed by restricting investments to those authorized by the Public Retirement System Investment Authority Law as previously described. The Boards of individual funds may elect to implement more restrictive policies. The pension and other employee benefit trust funds' debt securities exposure to credit risk is indicated below (amounts in thousands):

	Total Fair Value	AAA	AA	A	BBB	BB	B	CCC	CC	D	Not Rated
Asset-backed Securities											
Domestic	\$ 29,304	\$ 16,733	\$ 4,537	\$ 3,870	\$ 1,528	\$ 44	\$ 121	\$ 530	\$ 112	\$ 74	\$ 1,755
Corporate Debt											
Domestic	7,045,308	1,246,538	3,661,249	1,985,085	146,944	1,181	86	—	—	—	4,225
International	471,475	—	465,590	121	4,331	1,423	—	—	—	—	10
Guaranteed Investment Contracts	972	—	—	—	—	—	—	—	—	—	972
International Government Obligations	742	—	171	236	335	—	—	—	—	—	—
Money Market Mutual Funds	78,020	18,700	—	—	—	—	—	—	—	—	59,320
Mortgage-backed Securities	122,150	42,665	17,354	8,555	6,223	1,254	216	83	133	62	45,605
Municipal Bonds	7,763	714	547	3,701	2,801	—	—	—	—	—	—
Mutual Funds - Debt	25,108	—	—	—	—	—	—	—	—	—	25,108
U.S. Agency Obligations	111,016	1,554	—	2,699	1,158	119	—	—	—	—	105,486
Total Credit Risk - Investments	7,891,858	\$1,326,904	\$4,149,448	\$2,004,267	\$163,320	\$4,021	\$ 423	\$ 613	\$ 245	\$ 136	\$242,481
Commingled Funds	33,057										
U.S. Agency Obligations											
Explicitly Guaranteed	1,900										
U.S. Treasury Obligations	22,275,758										
Total Debt Securities	\$30,202,573										



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Component Units

The component units follow the applicable investing criteria specifically authorized by statute or by the component unit's governing authority. The exposure of the component units' debt securities to credit risk is indicated below (amounts in thousands):

	Total Fair Value	AAA	AA	A	BBB	BB	Not Rated
Asset-Backed Securities							
Domestic	\$ 148	\$ 148	\$ —	\$ —	\$ —	\$ —	\$ —
Certificate of Deposits	3,594	—	—	—	—	—	3,594
Corporate Debt							
Domestic	66,707	485	21,104	29,435	14,968	323	392
International	172	—	—	—	—	—	172
Insurance Contracts	21,019	21,019	—	—	—	—	—
International Government							
Obligations	4,181	—	—	2,613	1,448	120	—
General Obligation Bonds	1,054	1,054	—	—	—	—	—
Investment Agreements	11,829	5,268	—	—	6,561	—	—
Money Market Mutual Funds	191,094	77,789	—	—	—	—	113,305
Mortgage-Backed Securities	89,778	9,341	80,003	95	41	—	298
Municipal Bonds	704	98	383	214	9	—	—
Mutual Funds - Debt	39,012	1,100	—	8,137	9,815	—	19,960
Non-purpose investments	85,571	—	—	—	—	—	85,571
Repurchase Agreements	84,818	5,765	—	—	—	—	79,053
Strategic Income							
Opportunities Funds	44,098	—	—	—	—	—	44,098
U.S. Agency Obligations	119,311	37,442	72,010	—	—	—	9,859
Total Credit Risk - Investments	763,090	\$ 159,509	\$ 173,500	\$ 40,494	\$ 32,842	\$ 443	\$ 356,302
U.S. Treasury Obligations	399,358						
U.S. Agency Obligations							
Explicitly Guaranteed	4,394						
Total Debt Securities	\$ 1,166,842						

Custodial Credit Risk - Investments

Custodial credit risk for investments is the risk that, in the event of the failure of a counterparty to a transaction, the value of the investment or collateral securities in possession of a third party custodian may not be fully recovered by the State.

Primary Government

OST's policy for managing custodial credit risk for investments is:

- 1) OST has appointed a federally regulated banking institution, State Street, as its custodian. State Street performs its duties to the standards of a professional custodian.
- 2) All securities transactions are settled on a delivery versus payment basis through an approved depository institution such as the Federal Reserve or the Depository Trust Company.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

- 3) Repurchase agreements are collateralized by obligations of the United States and its subsidiary corporations and instrumentalities or entities sanctioned or authorized by the United States government or other securities authorized by the Treasurer in subsection (b) of Code Section 50-17-63 in accordance with the State Depository Board policy.
- 4) OST has retained an independent firm to serve as its liquidation agent in the event of a counterparty default.

The University System of Georgia's policy for managing custodial credit risk for investment is:

- 1) The University System has appointed a federally regulated banking institution as custodian. The custodian performs its duties to the standards of a professional custodian and is liable to the University System of Georgia for claims, losses, liabilities and expenses arising from its failure to exercise ordinary care, its willful misconduct, or its failure to otherwise act in accordance with the contract.
- 2) All securities transactions are to be settled on a delivery vs. payment basis through an approved depository institution such as the Depository Trust Company or the Federal Reserve.
- 3) Repurchase agreements are to be collateralized by United States Treasury securities at 102% of the market value of the investment at all times.

At June 30, 2022, \$5.0 million was uninsured and held by the investment's counterparty's trust department or agent, but not in the USG's name.

Fiduciary Funds – Pension and Other Employee Benefit Trust Funds

The custodial credit risk of pension and other employee benefit trust funds is managed by restricting investments to those authorized by the Public Retirement System Investment Authority Law described above. At June 30, 2022, \$1.3 million of the pension and other employee benefit trust funds' investments were uninsured, unregistered and held by the counterparty or the counterparty's trust department, but not in the State's name.

Component Units

The component units follow the applicable investing criteria specifically authorized by statute or by the component unit's governing authority.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of the State's investment in a single issuer.

Primary Government

To manage concentration risk, the OST Investment Policy requires diversification of investments to reduce overall portfolio risks while maintaining market rates of return. Investments in each portfolio shall be diversified to mitigate risk of loss from an over-concentration in a specific issuer, counterparty or depository. The State Treasurer establishes Investment Guidelines for each investment portfolio to assure that prudent diversification and adequate liquidity is maintained. OST utilizes a counterparty risk assessment model to determine maximum exposure to each approved financial institution.

The University System's policy for managing concentration requires diversification of investments to reduce overall portfolio risk while maintaining market rates of return.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

At June 30, 2022, for the USG business-type activity investments approximately 7.57% of investments were investments in Federal National Mortgage Assoc. notes and pools.

At June 30, 2022, approximately 10.93% of the primary government's total investments were investments in securities of U.S. agencies not explicitly guaranteed by the U.S. Government. Approximately 50.79% of the primary government's total investments were invested in Money Market Mutual Funds.

Fiduciary Funds – Pension, Other Employee Benefit Trust Funds and Custodial Funds

The concentration of credit risk policy of pension limits investments to no more than 5% of total net investments in any one issuer of corporate bonds. Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments are excluded from this requirement. At June 30, 2022, with the exception of the USG items listed below, no more than 5% of the pension's total investments were investments in any single issuer other than the U.S. Government or its agencies.

At June 30, 2022, approximately 6.80% and 6.44% of the total USG Fiduciary Fund investments were invested in ISHARES DJ Select Dividend ETF and Vanguard Total Stock Market ETF, respectively. These investments are reported in the following Funds as follows:

- Approximately 17.01% and 7.41% of the Deferred Compensation for Board of Regents investments were invested in TIAA Stable Value guaranteed investment contracts and TIAA Real Estate investment, respectively.
- Approximately 10.55%, 10.92% and 11.14% of Augusta University Early Retirement Pension Plan Fiduciary Fund investments were invested in Vanguard Total Stock Market ETF, Invesco S&P Equal Weight ETF and Ishares DJ Select Dividend EFT domestic securities, respectively.

Information related to Other Postemployment Benefit trust funds (OPEB) disclosures is included in the LGIP Trust Fund Financial Statement report issued by OST. For concentration of credit risk, refer to the report published on OST's website ost.georgia.gov. For the remaining funds invested by ERS, concentration of credit risk policy of OPEB limits investments to no more than 5% of total net investments in any one issuer of corporate bonds.

Component Units

The component units follow the applicable investing criteria specifically authorized by statute or by the component unit's governing authority. At June 30, 2022, no more than 5% of the component units total investments were investments in any single issuer other than the U.S. Government or its agencies.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

C. Fair Value Measurements

In accordance with GASB Statement No. 72 (GASB 72), some investments are measured using inputs divided into three fair value hierarchies:

- Level 1: Unadjusted quoted prices for identical assets or liabilities in active markets that a government can access at the measurement date.
- Level 2: Inputs, other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.
- Level 3: Unobservable inputs for an asset or liability.

Fixed-income securities use price evaluations; other investments are exempt from GASB 72's disclosure requirement because they are not reported at fair value, but instead valued using cost based measures.

In general, investments were valued using the following techniques:

- Equity securities classified in Level 1 are valued using prices quoted in active markets for those securities. Equity securities classified in Level 2 are valued using prices quoted for similar instruments in active markets. Equity securities classified in Level 3 are valued using third party valuations not currently observable in the market.
- Debt securities classified in Level 1 are valued using prices quoted in active market. Debt securities classified in Level 2 are valued using either a bid evaluation or a matrix pricing technique. Bid evaluations may include market quotations, yields, maturities, call features and ratings. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. These securities have non-proprietary information that are readily available to market participants, from multiple independent sources, which are known to be actively involved in the market. Debt securities classified in Level 3 are not currently observable in the market.
- Mutual funds and commingled funds classified in Level 1 are valued using prices quoted in active markets for those investments types. Mutual funds and commingled funds classified in Level 2 are valued using prices quoted for similar instruments in active markets.
- Investments classified in Level 3 include real estate funds that invest primarily in U.S. commercial real estate. The fair values of the investment in this category have been estimated using the net asset value of the University System of Georgia's (USG) ownership interest in partners' capital. Real estate investments are less liquid and, generally, cannot be redeemed with the funds through normal redemption procedures. Distributions from real estate investment funds will be received as the underlying investments of a fund are liquidated. Guaranteed investment contracts are valued by discounting the related cash flows based on current yields of similar instruments with comparable durations considering the credit worthiness of the issuer.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Primary Government

The following table provides information about the primary government's investments in regards to GASB 72 (amounts in thousands):

Investments by fair value levels	Total	Level 1	Level 2	Level 3
Bond Securities	\$ 16	\$ 16	\$ —	\$ —
Corporate Debt				
Domestic	248,083	3	248,080	—
International	4	4	—	—
Equity Mutual Fund				
Domestic	105,893	105,893	—	—
International	655	655	—	—
Equity Securities				
Domestic	140,441	140,441	—	—
International	551	184	367	—
Money Market Mutual Funds	5,040,273	5,040,273	—	—
Municipal Bonds	947	947	—	—
Mutual Funds - Debt	73,911	73,911	—	—
Real Estate Held for Investment Purposes	6,358	—	—	6,358
Real Estate Investment Trusts	654	654	—	—
US Agencies Obligations-Explicitly Guaranteed	220,584	—	220,584	—
US Agencies Obligations	1,084,747	57,788	1,026,959	—
U.S. Treasury Obligations	2,056,070	2,044,525	11,545	—
Other	228	228	—	—
	8,979,415	\$ 7,465,522	\$ 1,507,535	\$ 6,358
Reconciling Items:				
Bank Deposits Held for Investment Purposes	(313,741)			
Pooled Investments	65,338			
Repurchase Agreements	945,000			
Total Investments	\$ 9,676,012			

Fiduciary Funds



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

The following table provides information about the fiduciary investments in regards to GASB 72 (amounts in thousands):

Investments by fair value levels	Total	Level 1	Level 2	Level 3	Net Asset Value
Asset-backed Securities					
Domestic	\$ 29,304	\$ —	\$ 29,304	\$ —	\$ —
Commingled Funds	2,193,971	91,272	2,102,699	—	—
Commingled Funds - Equity	248,264	248,264	—	—	—
Corporate Debt					
Domestic	7,045,308	—	7,045,308	—	—
International	471,474	—	471,474	—	—
Equity Securities					
Domestic	58,642,316	58,642,316	—	—	—
International	16,257,163	16,169,357	85,668	2,138	—
Exchange Traded Funds - Equity	21,304	21,304	—	—	—
Guaranteed Investment Contracts	972	—	—	972	—
International Government Obligations	741	—	741	—	—
Money Market Mutual Funds	78,021	24,421	53,600	—	—
Mortgage Backed Securities	122,152	—	122,152	—	—
Municipal bonds	7,763	—	7,763	—	—
Mutual Funds-Debt	25,108	25,108	—	—	—
Mutual Fund Equities					
Domestic	87,791	87,791	—	—	—
International	8,748	8,748	—	—	—
Private Equities	956,955	—	—	—	956,955
Real Estate Investment Trusts	57,970	57,970	—	—	—
U.S. Agencies Obligations Explicitly Guaranteed	1,900	—	1,900	—	—
U.S. Agency Obligations	111,016	—	111,016	—	—
U.S. Treasury Obligations	22,275,757	22,147,748	128,009	—	—
Other	337	337	—	—	—
	108,644,335	\$ 97,524,636	\$ 10,159,634	\$ 3,110	\$ 956,955
Reconciling Items:					
Pooled Investments	206,732				
Total Investments	\$ 108,851,067				



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Component Units

The following table provides information about the component unit investments in regards to GASB 72 (amounts in thousands):

Investments by fair value levels	Total	Level 1	Level 2	Level 3	Net Asset Value
Asset-backed Securities					
Domestic	\$ 148	\$ —	\$ 148	\$ —	\$ —
Bond Securities	114,199	93,904	20,239	—	56
Certain split-interest investments	10,751	8,664	—	2,087	—
Certificate of Deposits	4,744	4,744	—	—	—
Charitable limited family partnerships	1,231	—	—	1,231	—
Commodity funds	10,312	—	10,312	—	—
Corporate Debt					
Domestic	89,463	60,660	28,411	—	392
International	172	—	—	—	172
Credit Funds/Alternative Funds	22,644	—	—	—	22,644
Derivatives	(23,721)	(23,721)	—	—	—
Equity Securities					
Domestic	306,978	306,614	—	—	364
International	535,907	484,454	—	—	51,453
Exchange Traded Funds-Equity	9,207	9,207	—	—	—
General Obligation Funds	21,624	21,624	—	—	—
Hedge fund limited partnerships	294,852	—	—	—	294,852
Hedge Funds	789,029	—	—	—	789,029
Insurance Contracts	21,019	—	—	—	21,019
International Government Obligations	4,180	4,180	—	—	—
Investment Agreements	11,830	—	—	11,830	—
Money Market Mutual Funds	744,958	729,071	109	—	15,778
Municipal Obligations	704	96	608	—	—
Mutual Bond Funds	147,219	86,024	37,902	14,121	9,172
Mutual Fund Equities					
Domestic	330,349	324,175	571	—	5,603
International	340,318	243,395	—	—	96,923
Mortgage Backed Securities	89,778	89,778	—	—	—
Natural Resources	162,274	—	—	7,602	154,672
Non Purpose Investments	85,571	—	85,571	—	—
Private Equities	979,545	—	—	—	979,545
Private Equity limited partnerships	279,659	—	—	—	279,659
Real asset limited partnerships	47,753	—	—	—	47,753
Real assets	5,922	86	—	—	5,836
Real Estate Held for Investment Purposes	120,180	31,600	—	88,580	—
Real Estate Investment Trusts	96,508	47,424	—	—	49,084
Strategic Income Opportunity fund	44,098	44,098	—	—	—
US Agencies Obligations-Explicitly Guaranteed	19,243	7,939	11,304	—	—
US Agencies Obligations	126,325	116,362	9,963	—	—
U.S. Treasury Obligations	440,023	241,130	198,893	—	—
Venture capital-equity funds	11,993	—	—	—	11,993
Other Pooled/Managed funds	6,744	6,424	298	—	22
Other	4,086	3,507	195	38	346
	6,307,819	\$ 2,941,439	\$ 404,524	\$ 125,489	\$ 2,836,367
Repurchase Agreements	86,014				
Total Investments	\$ 6,393,833				



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment.

Fiduciary Funds – Pension and Other Employee Benefit Trust Funds

The State's currency risk exposures, or exchange rate risks, primarily reside within the retirement system's international equity investment holdings. The retirement systems' foreign exchange risk management policy is to minimize risk and protect the investments from negative impact by hedging foreign currency exposures with foreign exchange instruments when market conditions and circumstances are deemed appropriate.

As of June 30, 2022, the State's exposure to foreign currency risk in U.S. Dollars are highlighted in the tables below (amounts in thousands):

(Table on next page)



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

International Investment Securities at Fair Value as of June 30, 2022

Employees' Retirement System of Georgia					Teachers Retirement System of Georgia			
Currency	Cash & Cash Equivalents	Equities	Fixed Income	Total	Cash & Cash Equivalents	Equities	Fixed Income	Total
Australian Dollar	\$ —	\$ 43,778	\$ —	\$ 43,778	\$ —	\$ 229,825	\$ —	\$ 229,825
Brazilian Real	—	16,203	—	16,203	—	85,259	—	85,259
British Pound	—	108,377	—	108,377	—	558,073	—	558,073
Canadian Dollar	—	34,787	—	34,787	—	182,606	—	182,606
Chilean Peso	—	2,455	—	2,455	—	13,051	—	13,051
Chinese Renminbi	—	5,933	—	5,933	—	30,637	—	30,637
Columbian Peso	—	773	—	773	—	4,045	—	4,045
Czech Koruna	—	1,532	—	1,532	—	7,756	—	7,756
Danish Krone	—	13,790	—	13,790	—	71,738	—	71,738
Euro	—	274,194	—	274,194	—	1,421,922	—	1,421,922
Hong Kong Dollar	158	235,264	—	235,422	729	1,224,946	—	1,225,675
Hungarian Forint	—	1,074	—	1,074	—	5,637	—	5,637
Indian Rupee	33	71,261	—	71,294	181	372,852	—	373,033
Indonesian Rupiah	—	5,232	—	5,232	—	27,143	—	27,143
Israeli Shekel	—	3,064	—	3,064	—	15,825	—	15,825
Japanese Yen	—	184,233	—	184,233	—	950,287	—	950,287
Malaysian Ringgit	—	9,052	—	9,052	—	48,230	—	48,230
Mexican Peso	—	7,200	—	7,200	—	37,594	—	37,594
New Taiwan Dollar	—	39,276	—	39,276	—	207,993	—	207,993
New Zealand Dollar	—	737	—	737	—	4,218	—	4,218
Norwegian Krone	—	2,288	—	2,288	—	11,797	—	11,797
Philippine Peso	1	3,295	—	3,296	7	17,435	—	17,442
Polish Zloty	—	3,331	—	3,331	—	17,349	—	17,349
Qatari Riyal	—	3,483	—	3,483	—	18,508	—	18,508
Singapore Dollar	—	19,966	—	19,966	—	101,894	—	101,894
South African Rand	—	12,965	—	12,965	—	68,725	—	68,725
South Korean Won	—	63,719	—	63,719	—	333,850	—	333,850
Swedish Krona	—	39,578	—	39,578	—	204,830	—	204,830
Swiss Franc	—	37,609	—	37,609	—	194,343	—	194,343
Thailand Baht	—	13,690	—	13,690	—	71,978	—	71,978
UAE Dirham	—	9,576	—	9,576	—	50,804	—	50,804
Total Holdings subject to								
Foreign Currency Risk	192	1,267,715	—	1,267,907	917	6,591,150	—	6,592,067
Investment Securities payable in U.S. Dollars	—	1,307,439	93,118	1,400,557	—	6,798,403	372,472	7,170,875
Total International Investment Securities - at Fair Value	<u>\$ 192</u>	<u>\$ 2,575,154</u>	<u>\$ 93,118</u>	<u>\$ 2,668,464</u>	<u>\$ 917</u>	<u>\$ 13,389,553</u>	<u>\$ 372,472</u>	<u>\$ 13,762,942</u>



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Other Pension and Employee Benefit Trust Funds				
Currency	Cash & Cash Equivalents	Equities	Fixed Income	Total
Australian Dollar	\$ —	\$ 2,278,355	\$ —	\$ 2,278,355
British Pound	74,995	12,882,941	—	12,957,936
Canadian Dollar	—	1,247,230	—	1,247,230
Danish Krone	—	210,654	—	210,654
Euro	55,472	5,293,271	—	5,348,743
Japanese Yen	2,908	168,930	—	171,838
Mexican Peso	—	318,622	—	318,622
Norwegian Krone	224	2,174,196	—	2,174,420
Swedish Krona	92	2,220,681	—	2,220,773
Swiss Franc	204	226,124	—	226,328
Total Holdings subject to Foreign Currency Risk	133,895	27,021,004	—	27,154,899
Investment Securities payable in U.S. Dollars	—	20,922,723	656,280	21,579,003
Total International Investment Securities - at Fair Value	\$ 133,895	\$ 47,943,727	\$ 656,280	\$ 48,733,902

D. Pooled Investments with State Treasury

As of the end of the year, the state operates three local government investment offerings managed by OST and is comprised of Georgia Fund 1, Georgia Fund 1 Plus and Georgia Extended Asset Pool Plus (GEAP Plus). In Fiscal year 2022, all Georgia Extended Asset Pool (GEAP) TMPs matured and the proceeds were reinvested in new GEAP Plus TMPs and equities investments by the Division of Investment Services of the Teachers' Retirement System. As of June 30, 2022, GEAP had no outstanding balance. GEAP Plus was established on July 1, 2018 as an investment for the OPEB Trust Fund and is comprised of 11 TMPs managed by a subadvisor overseen by OST. The pools invest funds of the State and funds of other governmental entities. The local government investment pools jointly maintain a reserve consisting of members' administrative fees. This reserve can be used to stabilize the investment pools and to fund the administrative expenses for managing the pools. Separate reports on the State's investment pools are issued. Refer to the OST website ost.georgia.gov for additional information on the Georgia Fund 1, Georgia Fund 1 Plus and GEAP Plus pools.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

E. Securities Lending Program

The State is presently involved in securities lending programs with major brokerage firms. The State lends equity and fixed income securities for varying terms and receives a fee based on the loaned securities' value. During a loan, the State continues to receive dividends and interest as the owner of the loaned securities.

Fiduciary Funds – Pension and Other Employee Benefit Trust Funds

In the pension and other employee benefit trust funds' securities lending agreements, the brokerage firms pledge collateral securities consisting of U.S. Government and agency securities, mortgage-backed securities issued by a U.S. Government agency, and U.S. corporate bonds. The collateral value must be equal to at least 102% to 109% of the loaned securities value, depending on the type of collateral security.

Securities loaned totaled \$12.7 billion at June 30, 2022, and the collateral value was equal to 103.0%. The loaned securities are in the accompanying note disclosures based on the custodial arrangements for the collateral securities. Loaned securities are included in the accompanying Statement of Net Position because the State maintains ownership. The related collateral securities are not recorded as assets on the Statement of Fiduciary Net Position, and a corresponding liability is not recorded, since the State does not pledge or trade the collateral securities. In accordance with the criteria set forth in GASB Statement No. 28, *Accounting and Financial Reporting for Securities Lending Transactions*, the State is deemed not to have the ability to pledge or sell collateral securities, since the State's lending contracts do not address whether the lender can pledge or sell the collateral securities without a borrower default. The State has not previously demonstrated that ability, and there are no indications of the State's ability to pledge or sell collateral securities.

F. Other Investments

The State's Unemployment Compensation Fund monies are required by the Social Security Act to be invested in the U.S. Department of Treasury, Bureau of Public Debt Unemployment Trust Fund (BPDUTF), which is not registered with the SEC. The fair value of the position in the BPDUTF is the same as the value of the BPDUTF shares.

The Commissioner of the Department of Agriculture is directed by statute to require dealers in certain agricultural products and livestock to make and deliver to the Department a surety or cash bond to secure the faithful accounting for and payment to producers of the proceeds of agricultural products or livestock handled or sold by the dealer. Cash bonds are required to designate the Department as trustee of the funds and may take the form of certificates of deposit, letters of credit, money orders or cashiers' checks. At June 30, 2022, the Department held surety bonds in the amount of \$48.8 million, and cash bonds in the amount of \$17.3 million. These bonds are not recorded on the Statement of Net Position.

Securities are held by the Commissioner of Insurance pursuant to statutes that require licensed insurance companies to deposit securities prior to issuance of a certificate of authority to transact insurance. These securities remain in the name of the licensed insurance company as long as the company has a pending claim in the State or until a proper order of a court of competent jurisdiction has been issued to the receiver, conservator, rehabilitation, or liquidator of the insurer or to any other properly designated official or officials who succeed to the management and control of the insurer's assets. The purchase and redemption of such securities are allowed as long as the required levels of deposits are maintained. At June 30, 2022, securities valued at \$201.5 million were held by the Department of Insurance. These securities are not recorded on the Balance Sheet.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Statutes require that surety bonds be provided for State public works contracts. The Department of Transportation holds surety bonds in the amount of \$8.2 billion for construction performance to ensure proper completion and complete performance of construction contracts, and \$9.0 billion for construction payment to ensure that payments are made by the general contractor to all subcontractors. These bonds are not recorded on the Statement of Net Position.

The Georgia State Financing and Investment Commission (GSFIC) State Construction Manual policies require that surety bonds be provided for payment and performance of all State projects of \$0.1 million or more. The Department of Corrections holds surety bonds in the amount of \$118.3 million for construction performance to ensure proper completion and complete performance of construction contracts. These bonds are not recorded on the Statement of Net Position.

For any organization that elects to assume the liability for unemployment compensation payments in lieu of making contributions to the Unemployment Compensation Fund, the Commissioner of the Department of Labor is authorized by statute to require such organization to execute and file with the Commissioner a cash deposit or surety bond. Cash deposits are held on behalf of such organizations in the Department's name, and are reported as custodial funds. At June 30, 2022, the Department held surety bonds in the amount of \$38.0 million, and cash bonds in the amount of \$3.3 million. These bonds are not recorded on the Statement of Net Position.

Department of Defense Surety Bonds are required of all freight carriers in order to transport military freight. They are mandated by a wing of the military called the Surface Deployment and Distribution Command (SDDC). The bond amount is based on the size of the company and how many states they serve. Department of Defense holds surety bonds in the amount of \$28.3 million for freight carriers transporting military freight.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 6 - DERIVATIVE INSTRUMENTS

Derivative Instruments are utilized by some of the higher education foundations (reported as component units) and consist primarily of interest rate swap agreements. Certain foundations (component units) have elected to apply FASB provisions and therefore the disclosure information for these foundations is presented separately. Details of the long term liabilities associated with the interest rate swap derivatives are within *Note 10 – Long-term Liabilities*.

Component Units – GASB Organizations

The fair value balances and notional amounts of hedging derivative investments outstanding as reported in the fiscal year 2022 and 2021 financial statements for higher education foundations reported as component units reporting under GASB provisions are as follows (amounts in thousands):

	Change in Fair Value		Fair Value at 06/30/22		
	Classification	Amount	Classification	Amount	Notional
Component unit activities - GASB					
Cash flow hedges:					
AU Health Systems, Inc.					
2021A - Interest Rate Swap	Investment Revenue	\$ 10,268	Debt	\$ (10,337)	\$ 92,900
University of Georgia Athletic Association, Inc.					
2005B - Interest Rate Swap	Deferred outflow of resources	1,948	Debt	(1,767)	17,850
				<u>\$ (12,104)</u>	

	Change in Fair Value		Fair Value at 06/30/21		
	Classification	Amount	Classification	Amount	Notional
Component unit activities - GASB					
Cash flow hedges:					
AU Health Systems, Inc.					
2021A - Interest Rate Swap	Investment Revenue	\$ 7,577	Debt	\$ (20,604)	\$ 97,390
University of Georgia Athletic Association, Inc.					
2005B - Interest Rate Swap	Deferred outflow of resources	(1,350)	Debt	(3,715)	18,830
				<u>\$ (24,319)</u>	

Interest Rate Swap Derivatives

AU Health Systems, Inc.

AU Health Systems, Inc. (The Health System) entered into a variable-to-fixed interest rate swap (the Swap) to convert the Health System's variable interest rate concurrent with the 2008 bond issuance to a synthetic fixed rate of 3.302%. The swap continued to be in effect with the 2014 bond issuance and the 2021A bond issuance. In September 2021 the Health System novated the swap with a new counterparty and the fixed rate was adjusted to 3.362%.

The Swap matures on July 1, 2037. The notional amount of the Swap at June 30, 2022 and 2021 was \$92.9 and \$97.4 million, respectively. The notional amount decreased from the initial notional amount of \$135.0 million. The notional value of the Swap declines in conjunction with payments of bond principal although the amortization schedule of the notional value was not realigned with the nominal principal payment schedule of the 2021A Bonds.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 6 - DERIVATIVE INSTRUMENTS (continued)

The principal balance on the bonds will approximate the notional amount of the Swap. Under the Swap, the Health System pays the counterparty interest at a fixed rate of 3.362% and receives interest payments at a variable rate computed as 68% of London Interbank Offered Rate (LIBOR). The swap has not yet been amended to transition away from LIBOR, which is set to be discontinued on June 30, 2023.

The fair value of the Swap is recorded as an asset or liability, depending on whether the termination of the Swap would result in amounts due to the Health System or the Swap counterparty. At June 30, 2022 and 2021, the fair value of the Swap represented a liability to the Health System in the amount of \$10.3 and \$20.6 million, respectively. The Health System or the Swap counterparty is required to post collateral with the other party in the event that the fair value of the Swap exceeds certain thresholds, as defined. At June 30, 2022 and 2021, the Health System had \$10.3 and \$20.6 million posted cash and investment collateral with the Swap counterparty, respectively, which is included in other assets in the accompanying statements of net position.

As of June 30, 2022 and 2021, the Health System was exposed to credit risk in the amount of the fair value of the Swap. The Health System had two Swap counterparties at June 30, 2021. As of June 30, 2021, the Swap counterparties were rated A+ and A by Fitch Ratings, A1 and A2 by Moody's Investors Services and A+ and A by Standard & Poor's. Due to the Swap novation, the Health System had one counterparty at June 30, 2022. As of June 30, 2022, the Swap counterparty was rated AA by Fitch, Aa2 by Moody's, and A+ by Standard & Poor's. To mitigate the potential for credit risk, various levels of collateralization by the counterparty may be required should the counterparty's credit rating be downgraded and the fair value of the Swap be in a liability position at a level above certain thresholds specified in the Swap agreement.

The Health System or the counterparty may terminate the Swap if the other party fails to perform under the terms of the agreement. The new counterparty has the option to terminate the Swap if the Health System credit rating is below BB+ or Ba1. If the Swap is terminated, the variable rate bonds would no longer carry a synthetic fixed interest rate. Also, if, at the time of termination, the Swap has a negative fair value (unfavorable to the Health System), the Health System would be liable to the counterparty for a payment equal to the Swap's fair value.

University of Georgia Athletic Association, Inc. (UGAA)

For derivative transactions, unless otherwise specified, Bank of America Merrill Lynch ("BOAML") furnishes a single value for each transaction, even if comprised of multiple legs. Unless otherwise specified, valuations for derivative instruments represent, or are derived from, mid-market values. For some derivative instruments, mid-market prices and inputs may not be observable. Instead, valuations may be derived from proprietary or other pricing models based on certain assumptions regarding past, present, and future market conditions. Some inputs may be theoretical, not empirical, and require BOAML to make subjective assumptions and judgments in light of its experience. For example, in valuing OTC equity options where there is no listed option with a corresponding expiration date, BOAML must estimate the future share price volatility based on realized volatility of the underlying shares over periods deemed relevant, implied volatilities of the longest dated listed options available on the underlying shares or major indices and other relevant factors. Valuations of securities with embedded derivatives may be based on assumptions as to the volatility of the underlying security, basket or index, interest rates, exchange rates, dividend yields, correlations between these or other factors, the impact of these factors upon the value of the security (including the embedded options), as well as issuer funding rates and credit spreads (actual or approximated) or additional relevant factors. While BOAML believes the methodology and data it uses to value derivatives and securities with embedded derivatives are reasonable and appropriate, other dealers might use different methodology or data and may arrive at different valuations.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 6 - DERIVATIVE INSTRUMENTS (continued)

Objective and Terms – As a means of interest rate management, the Association entered into an interest rate swap transactions with Bank of America, N.A. (the “Counterparty”) relating to its variable rate tax-exempt Series 2005B Bonds. Pursuant to an ISDA Master Agreement and Schedule to ISDA Master Agreement, each dated as of January 27, 2005, between the Association and the Counterparty and the Confirmation, the Association has agreed to pay to the Counterparty a fixed rate of interest in an amount equal to 3.48% per annum multiplied by the notional amount that is equal to the principal amount of the Series 2005B Bonds until August 2033. In return, the Counterparty has agreed to pay to the Association a floating rate of interest in an amount equal to 67% of LIBOR multiplied by the notional amount that is equal to the principal amount of the Series 2005B Bonds until July 2035.

Fair Value - The Association will be exposed to variable rates if the Counterparty to a swap defaults or if a swap is terminated. A termination of the swap agreement may also result in the Association’s making or receiving a termination payment.

As of June 30, 2022, the fair value of the interest rate swap agreements was \$1.8 million, indicating the amount that the Association would be required to pay the Counterparty to terminate the swap agreements.

Swap Payments and Associated Debt - As rates vary, variable rate bond interest payments and net swap payments will vary. As of June 30, 2022, debt service requirements of the variable rate debt and net swap payments, assuming current interest rates remain the same for their term, were as follows (amounts in thousands):

	Variable Rate Bonds		Interest Rate	
	Principal	Interest	Swaps, Net	Total
Years ending:				
2023	\$ 1,010	\$ 586	\$ 115	\$ 1,711
2024	1,045	550	107	1,702
2025	1,080	512	100	1,692
2026	1,120	473	92	1,685
2027	1,160	433	85	1,678
2028-2032	6,430	1,508	295	8,233
2033-2036	6,005	322	63	6,390
Total	\$ 17,850	\$ 4,384	\$ 857	\$ 23,091

Credit Risk - As of June 30, 2022, the fair value of the swaps represents the Association’s exposure to the Counterparty. Should the Counterparty fail to perform in accordance with the terms of the swap agreement and variable interest rates remain at the current level, the Association could see a possible gain equivalent to \$0.86 million less the cumulative fair value of \$1.8 million.

As of June 30, 2022 the Counterparty was rated as follows by Moody’s and S&P:

	Moody's	S&P
Bank of America, N.A.	Aa2	A+

Basis Risk - The swaps expose the Association to basis risk. The interest rate on the Series 2005B Bonds is a tax-exempt interest rate, while the LIBOR basis on the variable rate receipt on the interest rate swap agreements is



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 6 - DERIVATIVE INSTRUMENTS (continued)

taxable. Tax-exempt interest rates can change without a corresponding change in the 30-day LIBOR rate due to factors affecting the tax-exempt market that do not have a similar effect on the taxable market. The Association will be exposed to basis risk under the swaps to the extent that the interest rates on the tax-exempt bonds trade at greater than 67% of LIBOR for extended periods of time. The Association would also be exposed to tax risk stemming from changes in the marginal income tax rates or those caused by a reduction or elimination in the benefits of tax exemption for municipal bonds.

Termination Risk - The interest rate swap agreement uses the International Swap Dealers Association Master Agreement, which includes standard termination events, such as failure to pay and bankruptcy. The Association or the Counterparty may terminate the swap if the other party fails to perform under the terms of the contract. If the swap is terminated, the variable rate bonds would no longer carry a synthetically fixed interest rate. Also, if at the time of termination, the swap has a negative fair value, then the Association would be liable to the Counterparty for a payment equal to the swap's fair value.

Component Units – FASB Organizations Interest Rate Swaps

The fair value balances and notional amounts of hedging derivative investments outstanding as reported in the fiscal year 2022 and 2021 financial statements for higher education foundations reported as component units reporting under FASB provisions are as follows (amounts in thousands):

	Change in Fair Value		Fair Value at 06/30/22		
	Classification	Amount	Classification	Amount	Notional
Component unit activities - FASB					
Cash flow hedges:					
The University of Georgia Foundation	Investment Revenue	\$ 734	Debt	\$ (804)	\$ 3,780
	Investment Revenue	1,133	Debt	(46)	9,735
				<u>\$ (850)</u>	

	Change in Fair Value		Fair Value at 06/30/21		
	Classification	Amount	Classification	Amount	Notional
Component unit activities - FASB					
Cash flow hedges:					
Georgia College & State					
University Foundation, Inc. and Subsidiaries	Investment Revenue	\$ 1,161	Debt	\$ —	\$ 20,600
	Investment Revenue	5,554	Debt	—	69,820
The University of Georgia Foundation	Investment Revenue	514	Debt	(1,538)	3,926
	Investment Revenue	752	Debt	(1,180)	10,145
				<u>\$ (2,718)</u>	

Georgia College & State University Foundation, Inc. and Subsidiaries (GCSUF)

GCSUF maintains an interest rate risk management strategy that uses interest rate swap derivative instruments to minimize significant, unanticipated earnings fluctuations caused by interest rate volatility. GCSUF's specific goal is to lower (where possible) the cost of its borrowed funds.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 6 - DERIVATIVE INSTRUMENTS (continued)

In connection with the 2007 Series bonds, GCSUF entered into an interest rate swap transaction to convert its variable-rate bond obligations to fixed rates. This swap is utilized to manage interest rate exposures over the period of the interest rate swap. The differential to be paid or received on all swap agreements is accrued as interest rates change and is recognized in interest expense over the life of the agreement. The swap agreements expire at various dates and have a fixed rate of 4.065%. The interest rate swap contains no credit-risk-related contingent features and is cross collateralized by certain assets of GCSUF.

As of June 7, 2021, the 2007 term bonds were fully defeased (see Note 13). Therefore, neither the assets limited as to use held by the Trustees nor the bonds payable and the related interest rate SWAP liability are included on the consolidated statement of financial position as of June 30, 2021.

On January 31, 2013, GCSUF modified the swap agreement to lower the interest rate from 4.715% to 4.065%. The present value of the interest savings over the life of the modified swap agreement is approximately \$6.9 million. The lease agreement with the Board of Regents was not modified as a result of the swap modification; however, 40% of the present value of the interest savings will be paid to the University annually. As of June 30, 2020 the refinanced swap savings owed to the University was \$1.8 million.

When the 2007 term bonds were fully defeased (see Note 13) on June 7, 2021, the University forgave in full the remaining SWAP savings owed to the University. The Foundation recognized \$1.5 million of forgiveness of SWAP savings owed to University in the accompanying statement of activities for the year ending June 30, 2021.

The University of Georgia Foundation (UGAF)

The Foundation has an outstanding interest rate swap agreement effectively converting the interest rate exposure on the \$6.2 million note payable from variable to a 5.95% fixed rate over the term of the note payable. During November 2017, the Foundation modified and extended the agreement which included a fixed rate fee payment of \$0.3 million. As of June 30, 2022 and 2021, the total notional amount of the swap was \$3.8 and \$3.9 million, respectively. As of June 30, 2022 and 2021, the fair value of this interest rate swap was a liability of \$0.8 and \$1.5 million, respectively. The Foundation recorded a related unrealized gain of \$0.7 million and \$0.5 million for the years ended June 30, 2022 and 2021, respectively.

The Foundation has an outstanding interest rate swap agreement effectively converting the interest rate exposure on the \$12.5 million note payable from variable to a 3.37% fixed rate over the term of the note payable. As of June 30, 2022 and 2021, the total notional amount of the swap was \$9.7 and \$10.1 million, respectively. As of June 30, 2022 and 2021, the fair value of this interest rate swap was a liability of \$46.1 thousand and \$1.2 million, respectively. The Foundation recorded a related unrealized gain of \$1.1 and \$0.8 million for the years ended June 30, 2022 and 2021, respectively.

Component Unit - FASB Organizations Derivative Investments

	Change in Fair Value		Fair Value at 06/30/22		
	Classification	Amount	Classification	Amount	Notional
Component unit activities - FASB					
Georgia Tech Foundation, Inc.	Investment Revenue	\$ 29,756	Investment	\$ (22,423)	\$ 106,032
	Investment Revenue	1,790	Investment	(1,298)	153,363
				<u>\$ (23,721)</u>	



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 6 - DERIVATIVE INSTRUMENTS (continued)

	Change in Fair Value		Fair Value at 06/30/21		
	Classification	Amount	Classification	Amount	Notional
Component unit activities - FASB					
Georgia Tech Foundation, Inc.	Investment Revenue	\$ 7,474	Investment	\$ 7,333	\$ 54,710
	Investment Revenue	4,036	Investment	492	119,988
				<u>\$ 7,825</u>	

Amounts in the table are in thousands.

Georgia Tech Foundation, Inc.

The Foundation directly invests in derivatives associated with market risk. The purpose of these investment derivatives is to gain additional exposure to U.S. and foreign fixed income and equity markets.

Futures and forward contracts obligate the buyer to purchase an asset (and the seller to sell an asset), such as a physical commodity or financial instrument, at a premium price.

During 2022, the Foundation recognized net realized/unrealized gains and losses on direct positions in Equity Index Futures derivatives and U.S. Treasury Futures derivatives of \$2.8 million and (\$12.5) million, respectively. As of June 30, 2022, the Foundation held direct positions in derivatives as shown in the following table (amounts in thousands):

Investment	Fair Value at 06/30/22	Notional Exposure
Equity Index Futures	\$ (22,423)	\$ 106,032
U.S. Treasury Futures	(1,298)	153,363
Total	<u>\$ (23,721)</u>	<u>\$ 259,395</u>



State of Georgia

Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 7 - RECEIVABLES

Receivables at June 30, 2022, consisted of the following (amounts in thousands):

	Taxes	Notes and Loans Primary Government Component Unit	Notes and Loans External	Leases from Primary Government Component Unit	Leases from External
Governmental Activities					
General Fund	\$ 4,658,566	\$ —	\$ 10,880	\$ —	\$ —
Nonmajor Governmental Funds	—	—	19,954	—	—
Total - Governmental Funds	4,658,566	—	30,834	—	—
Government-wide adjustments:					
General Fund	—	—	—	—	928,456
Internal Service Funds	—	—	—	—	46,438
Total - Governmental Activities	\$ 4,658,566	\$ —	\$ 30,834	\$ —	\$ 974,894
Business-type Activities					
Higher Education Fund	\$ —	\$ —	\$ 25,265	\$ 5,444	\$ —
State Health Benefit Plan	—	—	—	—	—
Unemployment Compensation Fund	—	—	—	—	—
Georgia Higher Education Facilities Authority	—	—	—	—	—
State Road and Tollway Authority	—	—	—	—	—
Government-wide adjustments:					
Other	—	—	—	—	—
Total - Business-type Activities	\$ —	\$ —	\$ 25,265	\$ 5,444	\$ —
Component Units					
Unrestricted:					
AU Health Systems, Inc.	\$ —	\$ 18,918	\$ —	\$ —	\$ —
Georgia Environmental Finance Authority	—	—	1,599,252	—	—
World Congress Center Authority	953	—	—	—	60,010
Georgia Housing and Finance Authority	—	—	698,079	—	—
Georgia Lottery Corporation	—	—	—	—	7,076
Georgia Ports Authority	—	—	—	—	156,098
Georgia Tech Foundation, Incorporated	—	86,845	551	—	—
Nonmajor Component Units	1,317	2,071,192	395,099	114,506	154,154
Total - Unrestricted	2,270	2,176,955	2,692,981	114,506	377,338
Government-wide adjustments:					
Addition of Fiduciary Fund Receivable	—	—	—	—	—
Total Unrestricted Government-wide	2,270	2,176,955	2,692,981	114,506	377,338
Restricted:					
Georgia Geo. L. Smith II					
World Congress Center Authority	—	—	—	—	—
Georgia Housing and Finance Authority	—	—	1,205,691	—	—
Georgia Tech Foundation, Incorporated	—	—	—	—	—
Nonmajor Component Units	—	—	—	—	—
Total - Restricted	—	—	1,205,691	—	—
Total - Component Units (Government-wide)	\$ 2,270	\$ 2,176,955	\$ 3,898,672	\$ 114,506	\$ 377,338



Other	Inter-governmental Receivables	Gross Receivables	Allowance for Uncollectibles	Total Receivables (Net)
\$ 605,244	\$ 3,373,405	\$ 8,648,095	\$ (1,991,659)	\$ 6,656,436
497,371	558	517,883	—	517,883
1,102,615	3,373,963	9,165,978	(1,991,659)	7,174,319
1,141	—	929,597	—	929,597
126,322	522	173,282	(677)	172,605
<u>\$ 1,230,078</u>	<u>\$ 3,374,485</u>	<u>\$ 10,268,857</u>	<u>\$ (1,992,336)</u>	<u>\$ 8,276,521</u>
\$ 295,674	\$ 223,708	\$ 550,091	\$ (52,531)	\$ 497,560
55,251		55,251	(24,193)	31,058
353,468	220	353,688	(57,062)	296,626
308	—	308	—	308
1,144	—	1,144	—	1,144
61	—	61	—	61
<u>\$ 705,906</u>	<u>\$ 223,928</u>	<u>\$ 960,543</u>	<u>\$ (133,786)</u>	<u>\$ 826,757</u>
\$ 343,076	\$ —	\$ 361,994	\$ (119,984)	\$ 242,010
9,401	3,564	1,612,217	—	1,612,217
16,071	—	77,034	—	77,034
1,098	—	699,177	(4,736)	694,441
197,858	—	204,934	(1,794)	203,140
129,767	—	285,865	(6,174)	279,691
30,779	—	118,175	(1,329)	116,846
435,853	60,433	3,232,554	(54,816)	3,177,738
1,163,903	63,997	6,591,950	(188,833)	6,403,117
250	—	250	—	250
1,164,153	63,997	6,592,200	(188,833)	6,403,367
44,064	—	44,064	(3,378)	40,686
8,026	—	1,213,717	(4,500)	1,209,217
75,966	—	75,966	(1,601)	74,365
160,481	—	160,481	(3,696)	156,785
288,537	—	1,494,228	(13,175)	1,481,053
<u>\$ 1,452,690</u>	<u>\$ 63,997</u>	<u>\$ 8,086,428</u>	<u>\$ (202,008)</u>	<u>\$ 7,884,420</u>



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 8 - INTERFUND BALANCES AND TRANSFERS

A. Due To/From Other Funds

Due To/From Other Funds at June 30, 2022, consist of the following (amounts in thousands):

	Due From Other Funds							Total Due To Other Funds
	General Fund	Nonmajor Governmental Fund	Higher Education Funds	State Health Benefit Plan	Nonmajor Enterprise Funds	Internal Service Funds	Fiduciary Funds	
Due To Other Funds								
General Fund	\$ —	\$ 1,010	\$ —	\$ 113,150	\$ —	\$ 590,630	\$ —	\$ 704,790
General Obligation Bond Projects Fund	—	—	25,930	—	—	—	—	25,930
Nonmajor Governmental Funds	10,917	—	—	—	—	—	—	10,917
Higher Education Fund	—	—	—	—	—	255,177	—	255,177
State Health Benefit Plan	—	—	—	—	—	—	38,380	38,380
Nonmajor Enterprise Funds	—	270	—	—	—	—	—	270
Internal Service Funds	—	—	—	—	—	13	—	13
Fiduciary Funds	—	—	—	—	61	2	412	475
Total Due From Other Funds	\$ 10,917	\$ 1,280	\$ 25,930	\$ 113,150	\$ 61	\$ 845,822	\$ 38,792	\$ 1,035,952

Interfund receivables and payables result from billings for goods/services provided between funds.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 8 - INTERFUND BALANCES AND TRANSFERS (continued)

B. Interfund Transfers

Interfund transfers at June 30, 2022, consist of the following (amounts in thousands):

	Transfers In									
	Governmental Funds			Proprietary Funds						
	General		Nonmajor Governmental Funds	Higher Education Fund	State Health Benefits Plan	Nonmajor Enterprise Funds	Internal Service Funds	Fiduciary Funds	Total Transfers Out	
	General Fund	Obligation Bond Projects Fund								
Transfers Out:										
General Fund	\$ —	\$ 35,872	\$ 1,720,585	\$3,157,798	\$ 229,995	\$ 25,335	\$646,911	\$ 2,811	\$5,819,307	
General Obligation Bond Projects Fund	16,050	—	145,880	—	—	—	—	—	161,930	
Nonmajor Governmental Funds	54,977	—	—	—	—	—	—	—	54,977	
Higher Education Fund	4,113	—	—	—	—	—	—	—	4,113	
Unemployment Compensation Fund	8,384	—	—	—	—	—	—	—	8,384	
Nonmajor Enterprise Funds	25,335	—	—	—	—	—	—	—	25,335	
Fiduciary Funds	—	—	—	—	—	—	5,592	—	5,592	
Total Transfers In	\$108,859	\$ 35,872	\$ 1,866,465	\$3,157,798	\$ 229,995	\$ 25,335	\$652,503	\$ 2,811	\$6,079,638	

Transfers are used to move revenues from the fund that statutes require to collect them to the fund that statutes require to expend them and to move unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 9 - CAPITAL ASSETS AND INTANGIBLE RIGHT-TO-USE ASSETS

A. Primary Government

Capital Asset activity for the fiscal year-ended June 30, 2022, was as follows (amounts in thousands):

	Balance 7/1/2021 (Restated - Note 3)	Increases	Decreases	Balance 6/30/2022
Governmental Activities				
Capital Assets Not Being Depreciated:				
Land	\$ 4,881,106	\$ 229,924	\$ (7,568)	\$ 5,103,462
Works of Art and Collections	1,400	21	—	1,421
Intangibles - Other Than Software	133,226	4,351	—	137,577
Construction in Progress	4,307,885	2,772,701	(2,547,165)	4,533,421
Total Capital Assets, Not Being Depreciated	9,323,617	3,006,997	(2,554,733)	9,775,881
Capital Assets Being Depreciated:				
Infrastructure	35,167,308	1,193,052	(73)	36,360,287
Buildings and Building Improvements	4,388,440	185,207	(57,119)	4,516,528
Improvements Other Than Buildings	198,337	11,435	(71)	209,701
Intangibles - Other than Software	1,758	164	—	1,922
Machinery and Equipment	1,445,153	86,297	(72,742)	1,458,708
Software	634,295	26,621	—	660,916
Total Capital Assets Being Depreciated	41,835,291	1,502,776	(130,005)	43,208,062
Less Accumulated Depreciation For:				
Infrastructure	21,472,075	874,695	—	22,346,770
Buildings and Building Improvements	2,185,820	104,561	(5,619)	2,284,762
Improvements Other Than Buildings	71,697	5,188	(48)	76,837
Intangibles - Other Than Software	1,557	125	—	1,682
Machinery and Equipment	982,238	98,461	(46,039)	1,034,660
Software	387,384	39,397	(86)	426,695
Total Accumulated Depreciation	25,100,771	1,122,427	(51,792)	26,171,406
Total Capital Assets, Being Depreciated, Net	16,734,520	380,349	(78,213)	17,036,656
Governmental Activities Capital Assets, Net	\$ 26,058,137	\$ 3,387,346	\$ (2,632,946)	\$ 26,812,537



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 9 - CAPITAL ASSETS (continued)

Intangible Right-To-Use Assets (amounts in thousands):

	Balance 7/1/2021 (Restated - Note 3)	Increases	Decreases	Balance 6/30/2022
Governmental Activities				
Capital Assets Not Being Amortized:				
Land	\$ 182	\$ —	\$ —	\$ 182
Total Capital Assets, Not Being amortized	182	—	—	182
Capital Assets Being Amortized:				
Infrastructure	3	—	—	3
Buildings and Building Improvements	653,719	41,374	—	695,093
Machinery and Equipment	170,409	137,284	—	307,693
Total Capital Assets Being Amortized	824,131	178,658	—	1,002,789
Less Accumulated Amortization For:				
Buildings and Building Improvements	(1,343)	94,128	—	92,785
Machinery and Equipment	—	46,073	—	46,073
Total Accumulated Amortization	(1,343)	140,201	—	138,858
Total Capital Assets, Being Amortized, Net	825,474	38,457	—	863,931
Governmental Activities Capital Assets, Net	\$ 825,656	\$ 38,457	\$ —	\$ 864,113



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 9 - CAPITAL ASSETS (continued)

	Balance 7/1/2021 (Restated - Note 3)	Increases	Decreases	Balance 6/30/2022
Business-type Activities				
Capital Assets Not Being Depreciated:				
Land	\$ 507,680	\$ 5,904	\$ (2)	\$ 513,582
Works of Art and Collections	57,581	1,405	—	58,986
Construction in Progress	152,099	84,763	(8,018)	228,844
Total Capital Assets, Not Being Depreciated	717,360	92,072	(8,020)	801,412
Capital Assets Being Depreciated:				
Infrastructure	412,691	9,710	—	422,401
Buildings and Building Improvements	14,900,646	623,494	(348)	15,523,792
Improvements Other Than Buildings	455,760	22,621	(347)	478,034
Machinery and Equipment	2,328,758	127,336	(21,253)	2,434,841
Software	209,487	926	—	210,413
Library Collections	1,031,492	23,685	(1,158)	1,054,019
Works of Art and Collections	6,856	131	—	6,987
Total Capital Assets Being Depreciated	19,345,690	807,903	(23,106)	20,130,487
Less Accumulated Depreciation For:				
Infrastructure	178,640	15,991	1	194,632
Buildings and Building Improvements	5,472,855	363,573	(172)	5,836,256
Improvements Other Than Buildings	221,699	16,577	(321)	237,955
Machinery and Equipment	1,758,810	89,111	(6,476)	1,841,445
Software	99,227	18,600	—	117,827
Library Collections	864,249	26,969	(1,169)	890,049
Works of Art and Collections	2,152	165	—	2,317
Total Accumulated Depreciation	8,597,632	530,986	(8,137)	9,120,481
Total Capital Assets, Being Depreciated, Net	10,748,058	276,917	(14,969)	11,010,006
Business-type Activities, Capital Assets, Net	\$ 11,465,418	\$ 368,989	\$ (22,989)	\$ 11,811,418



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 9 - CAPITAL ASSETS (continued)

Intangible Right-To-Use Assets (amounts in thousands):

	Balance 7/1/2021 (Restated - Note 3)	Increases	Decreases	Balance 6/30/2022
Business-type Activities				
Capital Assets Being Amortized:				
Infrastructure	\$ 231	—	—	\$ 231
Buildings and Building Improvements	508,077	46,393	—	554,470
Improvements Other Than Buildings	9,078	98	—	9,176
Machinery and Equipment	11,256	3,629	—	14,885
Total Capital Assets Being Amortized:	528,642	50,120	—	578,762
Less Accumulated Amortization For:				
Infrastructure	—	26	—	26
Buildings and Building Improvements	—	58,433	—	58,433
Improvements Other Than Buildings	—	1,136	—	1,136
Machinery and Equipment	—	5,087	—	5,087
Total Accumulated Amortization	—	64,682	—	64,682
Total Capital Assets, Being Amortized, Net	528,642	(14,562)	—	514,080
Business-type Activities, Capital Assets, Net	\$ 528,642	\$ (14,562)	\$ —	\$ 514,080



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 9 - CAPITAL ASSETS (continued)

Current period depreciation/amortization expense was charged to functions of the primary government as follows (amounts in thousands):

Governmental Activities	
General Government	\$ 83,738
Education	6,912
Health and Welfare	58,114
Transportation	919,120
Public Safety	82,496
Economic Development	27,170
Culture and Recreation	22,741
Conservation	7,843
Internal Service Funds	
(Depreciation on capital assets held by the State's internal service funds are charged to the various functions based on their usage of assets)	54,494
Depreciation/Amortization Expense - Governmental Activities	\$ 1,262,628



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 9 - CAPITAL ASSETS (continued)

B. Component Units

Capital Asset activity for the fiscal year-ended June 30, 2022, was as follows (amounts in thousands):

	Balance July 1, 2021 (Restated - Note 3)			Balance June 30, 2022		
Component Units		Increases	Decreases			
Capital Assets Not Being Depreciated:						
Land	\$ 456,285	\$ 4,151	\$ (2,242)	\$ 458,194		
Works of Art and Collections	1,670	—	—	1,670		
Construction in Progress	413,225	476,953	(209,365)	680,813		
Total Capital Assets, Not Being Depreciated	871,180	481,104	(211,607)	1,140,677		
Capital Assets Being Depreciated:						
Infrastructure	410,527	40,094	(11,312)	439,309		
Buildings and Building Improvements	2,918,261	97,423	(4,120)	3,011,564		
Improvements Other Than Buildings	980,747	41,368	(410)	1,021,705		
Machinery and Equipment	1,296,130	76,387	(15,863)	1,356,654		
Patents, Trademarks, and Copyrights	160	—	—	160		
Software	101,524	5,382	—	106,906		
Library Collections	4,872	85	(5)	4,952		
Works of Art and Collections	71	—	—	71		
Total Capital Assets Being Depreciated	5,712,292	260,739	(31,710)	5,941,321		
Less Accumulated Depreciation For:						
Infrastructure	203,000	16,680	(10,812)	208,868		
Buildings and Building Improvements	872,054	127,001	(2,088)	996,967		
Improvements Other Than Buildings	475,240	42,018	(315)	516,943		
Machinery and Equipment	748,366	80,055	(15,514)	812,907		
Software	86,931	5,239	—	92,170		
Library Collections	3,818	219	(5)	4,032		
Works of Art and Collections	27	2	—	29		
Total Accumulated Depreciation	2,389,436	271,214	(28,734)	2,631,916		
Total Capital Assets, Being Depreciated, Net	3,322,856	(10,475)	(2,976)	3,309,405		
Component Units Capital Assets, Net*	\$ 4,194,036	\$ 470,629	\$ (214,583)	\$ 4,450,082		

*Certain higher education foundations and other similar organizations utilize FASB standards.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 9 - CAPITAL ASSETS (continued)

Intangible Right-To-Use Assets (amounts in thousands):

	Balance July 1, 2021 (Restated - Note 3)	Increases	Decreases	Balance June 30, 2022
Component Units				
Capital Assets Not Being Amortized:				
Land	\$ 533	\$ —	\$ —	\$ 533
Total Capital Assets, Not Being Amortized	533	—	—	533
Capital Assets Being Amortized:				
Buildings and Building Improvements	230,172	12,976	—	243,148
Machinery and Equipment	37,343	10,414	—	47,757
Total Capital Assets Being Amortized	267,515	23,390	—	290,905
Less Accumulated Amortization:				
Buildings and Building Improvements	—	24,481	—	24,481
Machinery and Equipment	124	19,329	—	19,453
Total Accumulated Amortization	124	43,810	—	43,934
Total Capital Assets, Being Depreciated, Net	267,391	(20,420)	—	246,971
Component Units Capital Assets, Net*	\$ 267,924	\$ (20,420)	\$ —	\$ 247,504



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 9 - CAPITAL ASSETS (continued)

As of June 30, 2022, the capital assets balances of FASB organizations are as follows (amounts in thousands):

Capital Assets Not Being Depreciated:	
Land	\$ 147,331
Works of Art and Collections	8,197
Construction in Progress	37,145
Total Capital Assets, Not Being Depreciated	<u>192,673</u>
Capital Assets Being Depreciated	
Infrastructure	5,768
Buildings and Building Improvements	306,273
Improvements Other Than Buildings	15,737
Machinery and Equipment	34,055
Software	3,357
Total Capital Assets Being Depreciated	<u>365,190</u>
Less: Accumulated Depreciation	<u>(153,747)</u>
Total Capital Assets, Being Depreciated, Net	<u>211,443</u>
Capital Assets, Net (FASB presentation)	<u>404,116</u>
Total Capital Assets, Net - All Component Units	<u>\$ 4,854,198</u>



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 9 - CAPITAL ASSETS (continued)

Intangible Right-To-Use Assets (amounts in thousands):

Capital Assets Not Being Amortized:

Land	\$ 1,479
Total Capital Assets, Not Being Amortized	<u>1,479</u>

Capital Assets Being Amortized

Infrastructure	—
Buildings and Building Improvements	108,901
Improvements Other Than Buildings	11,628
Machinery and Equipment	—
Software	—
Total Capital Assets Being Amortized	<u>120,529</u>

Less: Accumulated Amortization	<u>(35,841)</u>
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Total Capital Assets, Being Amortized, Net	<u>84,688</u>
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Capital Assets, Net (FASB presentation)	<u>86,167</u>
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Total Capital Assets, Net - All Component Units	<u>\$ 333,671</u>
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Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 10 - LONG-TERM LIABILITIES

A. Changes in Long-term Liabilities

Primary Government

Changes in long-term liabilities for the fiscal year ended June 30, 2022, are as follows (amounts in thousands):

	Balance 7/1/2021 (Restated - Note 3)	Additions	Reductions	Balance 6/30/2022	Amounts Due Within One Year
Governmental Activities					
General Obligation Bonds Payable	\$ 9,628,150	\$ 1,096,630	\$ (930,615)	\$ 9,794,165	\$ 863,640
Revenue Bonds Payable	63,460	—	(21,545)	41,915	22,650
GARVEE Bonds Payable	488,675	—	(36,020)	452,655	37,810
Net Unamortized Premiums:					
General Obligation Bonds	1,068,418	187,541	(102,461)	1,153,498	—
Revenue Bonds	2,725	—	(1,416)	1,309	—
GARVEE Bonds	115,371	—	(18,112)	97,259	—
Total Bonds Payable	11,366,799	1,284,171	(1,110,169)	11,540,801	924,100
Notes and Loans Payable - Direct Borrowings	52,299	—	(4,983)	47,316	3,427
Notes and Loans Payable - Other	3,000	—	(3,000)	—	—
Lease Obligations	826,298	180,109	(111,592)	894,815	105,576
Compensated Absences Payable	369,212	222,678	(182,908)	408,982	172,047
Total Governmental Activities	\$ 12,617,608	\$ 1,686,958	\$ (1,412,652)	\$ 12,891,914	\$ 1,205,150
Business-type Activities					
Revenue Bonds Payable	\$ 216,084	\$ 367,380	\$ (45,634)	\$ 537,830	\$ 6,465
Net Unamortized Premiums:					
Revenue Bonds	16,253	60,153	(4,205)	72,201	—
Total Bonds Payable	232,337	427,533	(49,839)	610,031	6,465
Notes and Loans Payable	2,850,087	144,960	(537,111)	2,457,936	115,962
Lease Obligations	528,543	51,098	(64,377)	515,264	64,747
Compensated Absences Payable	312,193	231,223	(223,799)	319,617	181,418
Total Business-type Activities	\$ 3,923,160	\$ 854,814	\$ (875,126)	\$ 3,902,848	\$ 368,592

Other long-term liabilities of Governmental Activities, such as pension, other post-employment benefits (OPEB) and compensated absences, are typically liquidated by the general fund.

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for these funds are included as part of the above total for governmental activities. The following long-term liabilities of internal service funds were included in the above balance as of June 30, 2022: leases of \$173.6 million and compensated absences of \$4.9 million. Of these amounts, \$32.7 million and \$2.0 million, respectively, are due within one year. In general, the capital leases and compensated absences of the governmental activities are liquidated by the general fund.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 10 - LONG-TERM LIABILITIES (continued)

Component Units

Changes in long-term liabilities for the fiscal year ended June 30, 2022, are as follows (amounts in thousands):

	Balance 7/1/2021 (Restated - Note 3)	Additions	Reductions	Balance 6/30/2022	Amounts Due Within One Year
Component Units					
Revenue Bonds Payable	\$ 3,330,581	\$ 634,190	\$ (310,133)	\$ 3,654,638	\$ 111,422
Mortgage Bonds Payable	1,529,280	213,205	(291,235)	1,451,250	43,480
Net Unamortized Premiums/(Discounts):					
Revenue Bonds	223,209	80,815	(38,348)	265,676	—
Mortgage Bonds	9,606	1,064	—	10,670	—
Total Bonds Payable	5,092,676	929,274	(639,716)	5,382,234	154,902
Notes and Loans Payable	287,812	145,949	(84,699)	349,062	68,125
Net Unamortized Discounts	(1,589)	195	—	(1,394)	—
Lease Obligations	213,985	180,958	(88,677)	306,266	44,286
Compensated Absences Payable	42,331	14,001	(13,309)	43,023	33,604
Grand Prizes Payable	174,401	20,780	(19,131)	176,050	22,055
Derivative Instruments Payable	27,037	—	(14,083)	12,954	—
Other Liabilities	30,371	11,207	(8,471)	33,107	7,387
Total Component Units	\$ 5,867,024	\$ 1,302,364	\$ (868,086)	\$ 6,301,302	\$ 330,359

B. Bonds and Notes Payable

At June 30, 2022, bonds and notes payable currently outstanding are as follows (amounts in thousands):

	Interest Rates	Maturing Through Year	Original Issue Amount	Outstanding Amount
Governmental Activities				
General Obligation Bonds				
General Government	0.26% - 5.11%	2041	\$ 11,505,910	\$ 8,253,030
General Government - Refunding	1.50% - 5.00%	2039	3,192,385	1,541,135
Revenue Bonds				
Transportation Projects	5.00%	2024	204,035	41,916
GARVEE Bonds	4.00% - 5.00%	2032	548,010	452,655
Notes and Loans Payable	2.57% - 4.83%	2034	63,276	47,315
Business-type Activities				
Revenue Bonds				
Georgia Higher Education Facilities Authority	2.00% - 5.00%	2041	191,605	170,450
Transportation Projects	1.70% - 4.00%	2052	367,380	367,380
Notes and Loans Payable	0.00% - 6.03%	2052	3,214,151	2,457,936



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 10 - LONG-TERM LIABILITIES (continued)

<u>Component Units</u>	<u>Interest Rates</u>	<u>Maturing Through Year</u>	<u>Original Issue Amount</u>	<u>Outstanding Amount</u>
Revenue Bonds				
Higher Education Foundations	0.68% - 5.75%	2053	\$ 2,918,935	\$ 2,266,995
A U Health Systems, Inc.	1.75% - 5.00%	2040	203,520	197,180
Georgia Tech Foundation	1.76% - 6.66%	2052	475,685	319,665
Geo. L. Smith, II Georgia World Congress Center Authority	2.38% - 5.00%	2054	439,595	439,595
Georgia Ports Authority	4.00% - 5.00%	2052	427,040	427,040
Other Revenue Bonds	5.28%	2028	10,000	4,163
Mortgage Bonds				
Georgia Housing and Financing Authority	0.15% - 5.00%	2052	2,265,600	1,451,250
Notes and Loans Payable				
Higher Education Foundations	0.00% - 5.95%	2042	354,938	223,369
Georgia Tech Foundation	2.96% - 5.04%	2029	91,152	72,167
Geo. L. Smith, II Georgia World Congress Center Authority	4.50%	2045	46,158	44,238
Other Notes and Loans Payable	1.57%	2027	20,101	9,288

C. General Obligation Bonds

Primary Government

The State issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities and equipment. On July 1, 2021, the State issued general obligation bonds, (Series 2021A and 2021B), totaling \$1.1 billion to provide funds for various capital outlay projects of the State, for county and independent school systems through the Department of Education, for county and local libraries through the Board of Regents, and to provide loans through the Georgia Environmental Finance Authority (GEFA) to local governments and local government entities for water and sewerage facilities. General obligation bonds are direct obligations of the State to which the full faith and credit of the State are pledged.

Bonds Authorized but Unissued

Authorized but unissued general obligation bonds as of June 30, 2022, are as follows (amounts in thousands):

<u>Purpose</u>	<u>Authorized Unissued Debt</u>
K-12 Education	\$ 170,910
Soil and Water	1,000
Total	\$ 171,910



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 10 - LONG-TERM LIABILITIES (continued)

Defeasance and Refunding of General Obligation Bonds

During fiscal year 2022 the State did not issue any refunding bonds. Original issue premium proceeds totaling \$143.5 million from the issuance of the Series 2021A general obligation bonds defeased a total of \$141.8 million from four different series of general obligation bonds with interest rates ranging from 4.00% to 5.00%.

As of June 30, 2022, the State had no outstanding advance refunded bonds.

Early Retirement of Debt

From funds received from the sale of state property and from interest earnings available for the advance retirement of debt, the State made purchases of various series of State of Georgia General Obligation Bonds in the secondary market with a par value of \$2.1 million. The early retirements of the bonds will save the State \$2.8 million in future principal and interest appropriations. Since July 1, 2000 the early retirement program has saved the State over \$1.1 billion in future principal and interest appropriations.

D. Revenue Bonds

Governmental Activities

State Road and Tollway Authority (SRTA) has issued Guaranteed Revenue Bonds for the purpose of financing certain road and bridge projects in the State. The guaranteed revenue bonds are secured by a joint resolution between the Georgia Department of Transportation (GDOT) (General Fund) and SRTA (Nonmajor Governmental Fund) whereby GDOT has pledged to provide sufficient motor fuel tax funds to pay the principal and interest of the revenue bonds. According to the State Constitution, motor fuel tax funds are imposed and appropriated for all activities incident to maintaining an adequate system of roads and bridges in the State. In fiscal year 2022, the State collected \$1.6 billion of motor fuel tax funds, which exceeds the principal and interest due on the revenue bonds of \$24.2 million for the same fiscal year. Further, the State has guaranteed the full payment of the bonds and the interest. The outstanding principal amount for fiscal year 2022 is \$41.9 million.

SRTA has issued Federal Highway Grant Anticipation Revenue Bonds and Federal Highway Reimbursement Revenue Bonds (GARVEE) of \$548.0 million. The bond proceeds will be used for the purpose of providing funds for approved public transportation projects. All GARVEE bonds are pledged and payable solely from grant and reimbursement revenues received from the Federal Highway Administration. These bonds do not constitute a pledge of the faith and credit of SRTA or the State. The outstanding principal amount as of June 30, 2022 is \$452.7 million.

Business-type Activities

On July 1, 2021 SRTA issued Managed Lane System State of Georgia Guaranteed Revenue bonds series 2021A and 2021B in the amounts of \$330.1 million and \$37.2 million. The bonds were issued for the purposes of 1) to repay in-full the remaining debt on the TIFIA loan related to the I-75 Northwest Corridor Express Lanes project; 2) defeasance of outstanding I-75 South Toll Revenue Bonds; 3) pay the costs of certain tolling infrastructure related to the existing managed lane system; 4) pay the costs of certain tolling infrastructure related to certain future tolling facilities planned in the State's Major Mobility Investment Program; 5) to fund capitalized interest on the 2021A Bonds; and 6) to pay a portion of the costs of issuance of the bonds. The Series 2021A bonds mature on July 15, 2051 and the Series 2021B bonds mature on July 15, 2034. While these bonds are secured by the net toll revenue derived from the operation of the Managed Lane System, the State of Georgia has guaranteed the full payment of



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 10 - LONG-TERM LIABILITIES (continued)

the bonds and the interest thereon in accordance with the Constitution of the State of Georgia and has reserved \$25.4 million in the State of Georgia Guaranteed Revenue Debt Common Reserve Fund that is on deposit at OST. As of June 30, 2022, the outstanding principal balance for both was \$367.4 million.

The Series 2021B Guaranteed Revenue Bond issue of \$37.2 million less discounts and underwriters and bond issue costs provided net proceeds of \$36.9 million. The total net proceeds plus additional funds on hand were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the Series 2014A and 2014B outstanding Toll Revenue Bonds for the I-75 South Metro Express Lanes project. As a result, the entirety of the I-75 South Toll Revenue Bonds are considered defeased, and the liability for these bonds has been removed from the Statement of Net Position. SRTA refunded the aforementioned bonds to reduce its total debt service payments over twenty-seven years beginning in fiscal year 2022 by \$25.8 million and to obtain an economic gain (difference between the present values of total debt service payments and the old and new debt) of \$17.0 million.

Georgia Higher Education Facilities Authority (GHEFA) has issued revenue bonds for the purpose of acquiring, constructing and equipping several projects on college campuses throughout the State. The bonds are secured solely by the related security deed and related assignment of contract documents. As of June 30, 2022, the outstanding principal for these revenue bonds is \$170.5 million.

Component Units

Higher Education Foundations have issued various revenue bonds to finance the costs of acquiring, renovating, constructing and equipping various facilities located on the campuses of the University System of Georgia. The bond issues have interest rates ranging from 0.68% to 5.75% with maturity dates through fiscal year 2053. As of June 30, 2022, the outstanding principal for these revenue bonds was \$2.3 billion. These bonds are secured by lease arrangements for these various facilities with the Board of Regents.

In March 2021, the Geo. L. Smith II Georgia World Congress Center Authority (GWCC) issued revenue bonds in the amounts of \$439.6 million. The proceeds of the bonds, together with the original issue premiums and other amounts contributed by GWCC, will be used to finance the construction of a convention center hotel, provide funds to make the interest payments on the bonds until the hotel opening, and to pay the costs of issuing the bonds. The bonds are special limited obligations of GWCC payable solely from and secured by a pledge of and lien on all operating revenues derived by GWCC from the operation of the convention center hotel, remaining after the payment of expenses to operate the convention center hotel. These revenues are pledged to secure the bonds until such time that all outstanding principal has been satisfied on the bonds. The bonds bear interest at rates ranging from 2.38% to 5.00% and interest is due semiannually beginning on July 1, 2021, until maturity on January 1, 2054. As of June 30, 2022 the outstanding principal was \$439.6 million.

Georgia Tech Foundation, Inc. has issued various revenue bonds to finance the costs of acquiring, renovating, constructing and equipping various facilities located on the campus of The Georgia Institute of Technology. The bond issues have interest rates ranging from 1.76% to 6.66% with maturity dates through fiscal year 2052. As of June 30, 2022, the outstanding principal for these revenue bonds was \$319.7 million. These bonds are secured by lease arrangements for these various facilities with the Board of Regents.

AU Health Systems, Inc. (AUHS) has issued various revenue bonds to finance the costs of acquiring, renovating, constructing and equipping various facilities located on the campus of AUHS. The bond issues have interest rates ranging from 1.75% to 5.00% with maturity dates through fiscal year 2040. As of June 30, 2022, the outstanding principal for these revenue bonds was \$197.2 million. These bonds are secured by gross revenues of AUHS.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 10 - LONG-TERM LIABILITIES (continued)

In July 2021, Georgia Ports Authority issued the Series 2021 revenue bonds in the amount of \$427.0 million. The proceeds of which are to be used to finance various capital improvement projects and to pay the costs of issuance of the Series 2021 bonds. The interest rate on the bonds is 4.00% to 5.00% with a maturity in 2052. As of June 30, 2022 the outstanding principal was \$427.0 million. These bonds are secured by Georgia Ports Authority operating revenues.

Other component units had revenue bonds payable outstanding at June 30, 2022, of \$4.2 million as detailed below (amounts in thousands):

	<u>Amount</u>
Lake Lanier Island Devel. Auth	<u>\$ 4,163</u>

E. Mortgage Bonds

Component Units

Mortgage bonds outstanding of \$1.5 billion at June 30, 2022, were issued by the Georgia Housing and Finance Authority for financing the purchase of single-family mortgage loans for eligible persons and families of low and moderate income within the State. The bonds are secured by certain assets, which include mortgage loans purchased and certain cash and cash equivalents and investment securities in mortgage bond accounts, and any interest earned thereon.

F. Notes and Loans Payable

Governmental Activities

Notes and loans payable for direct borrowings in governmental activities as of June 30, 2022, were \$47.3 million.

Energy Performance Contracts for the Department of Economic Development, the Department of Corrections and the Department of Natural Resources, attributed \$24.0 million, \$20.0 million, and \$3.3 million, respectively. These contracts contain provisions related to events of default. Significant to these provisions, an event of default occurs when: (a) the Primary Government fails to pay any payment of purchase price or other payment required to be paid when due, (b) the Primary Government has a breach in any material respect of the contract or failure of the Primary Government to observe or perform contract covenants for a period of 30 days after written notice, or (c) initiation by or against the Primary Government of a proceeding under any federal or state bankruptcy or insolvency seeking relief under such laws. Upon the occurrence of any event of default, the seller shall have the right to proceed by court action to enforce performance by the Primary Government of the applicable contract covenants or to recover for the the breach. The Primary Government would be responsible for attorney fees and expenses incurred by seller.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 10 - LONG-TERM LIABILITIES (continued)

Business-type Activities

Notes and loans payable for business-type activities as of June 30, 2022, were as follows (amounts in thousands):

	<u>Amount</u>
University System of Georgia - Financing Lease Agreements	\$ 2,450,830
University System of Georgia - Energy Performance Contracts	7,106
Total	<u>\$ 2,457,936</u>

Financing Lease Agreements

The University System of Georgia is obligated under various multi-year financing lease agreements for the acquisition or use of real property and equipment, whereby the assets transfer ownership at the end of the agreement. In accordance with O.C.G.A. § 50-5-64, these agreements shall terminate absolutely and without further obligation at the close of the fiscal year in which it was executed and at the close of each succeeding fiscal year for which it may be renewed. These agreements may be renewed only by a positive action taken by the University System of Georgia. In addition, these agreements shall terminate if the State does not provide adequate funding, but that is considered a remote possibility. The University System of Georgia's outstanding principal related to financing lease agreements for fiscal year 2022 was \$2.5 million. Interest rates for these notes payable range from 0.00% to 6.03%. The discretely presented foundations have the corresponding receivable for these amounts, which are presented as Notes and Loans Receivables – Primary Government in *Note 7 – Receivables*.

Component Units

Notes and loans payable for component units as of June 30, 2022, were as follows (amounts in thousands):

	<u>Amount</u>
Higher Education Foundations	\$ 223,369
Georgia Tech Foundation, Inc.	72,167
Geo. L. Smith II World Congress Center Authority	44,238
Lake Lanier Islands Development Authority	7,254
Pioneer RESA	1,686
Griffin RESA	348
Total	<u>\$ 349,062</u>

Higher Education Foundations Notes and Loans

The Georgia Tech Athletic Association has an unsecured revolving line of credit in the amount of \$12.0 million with a regional bank. The line of credit is due on demand, but if no demand for payment is made, the line matures on January 31, 2025. Accrued interest is due on the 1st day of each month. The interest rate on the line of credit is



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 10 - LONG-TERM LIABILITIES (continued)

equal to the sum of the daily BSBY rate plus 45 basis points, or 2.06% for 2022. There was a \$11.0 million balance outstanding on the line of credit at June 30, 2022.

As of June 30, 2022 Georgia Tech Athletic Association has an unsecured note payable with interest payable quarterly at a fixed rate of 1.55% and a note payable with equipment as collateral with a fixed rate of 1.98%. The outstanding balance as of June 30, 2022 was \$10.4 million.

During the year ended June 30, 2013, the Medical College of Georgia Foundation, Inc. entered into a non-revolving secured draw loan not to exceed \$3.0 million with a financial institution to provide financing to obtain land located around Augusta University. The note was modified on May 27, 2020 to lower the interest rate to 3.50% and raise the maximum draw amount to \$12.0 million. The note is collateralized by various real property owned by Resurgens Properties, LLC funded by the draw note. In December 2021, the Medical College of Georgia Foundation, Inc. modified the aforementioned note which extended the maturity date to December 28, 2023 and lowered the interest rate to 3.25%. The outstanding balance at June 30, 2022 was \$11.3 million.

In October 2021, the Medical College of Georgia Foundation, Inc. entered into a commercial note agreement for \$5.0 million (the "Bridge Loan") with a financial institution to provide financing for the HUB project. The Bridge Loan is collateralized by a \$5.0 million deposit account and bears an interest rate equal to the index plus 0.60% per annum. The Bridge Loan matures on October 12, 2024. At June 30, 2022, the interest rate was 1.37% and the outstanding note balance was \$5.0 million.

During 2007, the University of Georgia Foundation signed a 10 year \$ 6.2 million promissory loan agreement with a bank. During November 2017, the University of Georgia Foundation amended the agreement and made a one-time principal payment of 0.8 million, extending the maturity date of the remaining outstanding balance to November 1, 2032. Interest is charged at the bank's 30-day London InterBank Offered Rate (LIBOR) plus 32.5 basis points; such rate was 1.39% at June 30, 2022. Principal and interest are payable monthly. The outstanding balance at June 30, 2022 was \$3.8 million.

During October 2014, the University of Georgia Foundation entered into a series of transactions, as follows: (1) The University of Georgia Foundation entered into a tax-exempt financing project with the Washington D.C. District Council for \$12.5 million involving tax-exempt bonds, which expire on November 1, 2039 and accrue interest at a per annum rate equal to 75.00% of the sum of one-month LIBOR plus 1.60% payable monthly; (2) The University of Georgia Foundation entered into a loan agreement with a bank in which the University of Georgia Foundation fully repaid its obligation under the newly acquired tax-exempt bonds in exchange for a promissory loan relating to the same principal. The promissory loan agreement expires on November 1, 2039 and includes certain debt covenants and restrictions. Interest on the promissory loan agreement is charged at 75.00% of the sum of one-month LIBOR plus 1.60%; such rate was 2.00% at June 30, 2022. Principal and interest on the promissory loan agreement are payable quarterly. The outstanding balance at June 30, 2022 was \$9.6 million.

In November 2018, the Real Estate Foundation, a blended component unit with the University of Georgia Research Foundation, Inc., entered into a \$25.0 million revolving credit agreement with a bank, for a five-year term to expire on November 30, 2023. Borrowings under the revolving credit agreement bear interest at the bank's 30-day London Interbank Offered Rate plus 0.48%. At June 30, 2022, the rate applicable to the borrowings was 1.54%. The outstanding balance at June 30, 2022 was \$17.0 million.

In September 2018, the University System of Georgia Foundation, Inc. and Affiliates refinanced a Bond Anticipation Note (BAN) with five individual, 19-year low-interest fixed rate notes payable with the USDA. The real estate on which the facilities are constructed will be leased to University System of Georgia Real Estate



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 10 - LONG-TERM LIABILITIES (continued)

Foundation IV, LLC by the Board of Regents pursuant to a ground lease for minimal rent. The USDA notes payable will all mature on September 20, 2037, with a fixed interest rate of 2.75%, and are payable annually. The outstanding balance at June 30, 2022 was \$35.4 million.

In November 2019, the University System of Georgia Foundation, Inc. and Affiliates refinanced a BAN with four individual, 22 year low-interest fixed rate notes payable with the USDA. The real estate on which the facilities are constructed will be leased to University System of Georgia Real Estate Foundation V, LLC by the Board of Regents pursuant to a ground lease for minimal rent. The USDA notes payable will all mature on November 18, 2041, with a fixed interest rate of 3.00%, and are payable annually. The outstanding balance at June 30, 2022 was \$33.2 million.

In 2022 the Georgia State University Foundation, Inc. entered into a promissory note payable with a financial institution for \$22.1 million in relation to a building acquisition to be held for future sale. The note payable matures on June 30, 2023 and bears an interest rate equal to Term SOFR plus 2.25%. The outstanding balance as of June 30, 2022 was \$22.1 million.

The Georgia State University Foundation, Inc. also entered into a promissory note payable for \$10.0 million dollars to fund the initial capital contribution for the building investment. The note payable is a non-interest bearing note and matures on July 1, 2023. The outstanding balance at June 30, 2022 was \$10.0 million.

The Georgia Advanced Technology Ventures, Inc. and Subsidiaries have an unsecured notes payable maturing in December 2034 with an interest rate of 6.03%. The outstanding balance as of June 30, 2022 was \$1.2 million.

The Georgia Advanced Technology Ventures, Inc. and Subsidiaries has an agreement to purchase multiple floors of the Centergy One Building on Fifth Street in Atlanta. The agreement ends at different dates by floor, three floors end in August 2033 and two floors in December 2034. The interest rate for all floors is 4.90%. The outstanding balance as of June 30, 2022 was \$46.5 million.

In addition to the notes and loans discussed in the previous paragraphs, as of June 30, 2022, an additional \$6.9 million in notes were held by various higher education foundations.

Other Component Units Notes and Loans

The Georgia Tech Foundation, Inc. has guaranteed line of credit in the name of the Georgia Tech Foundation Funding Corporation (GTFFC) totaling \$26.0 million. The Georgia Tech Foundation, Inc. has two lines of credit in the name of the Foundation collectively totaling to \$50.0 million. Interest is calculated using the LIBOR or SOFR rate. This resulted in an average effective interest rate of 0.89% at June 30, 2022. As of June 30, 2022, the outstanding balance on the note was \$12.8 million.

In October 2016, the Georgia Tech Foundation, Inc. entered into a loan assumption and substitution agreement with the previous borrower and assumed a \$35.7 million note payable from a third party lender under terms of the existing loan agreement. The effective rate of interest at June 30, 2022 was 5.04%. As of June 30, 2022, the outstanding balance on the note was \$32.3 million.

In May 2017, the Georgia Tech Foundation, Inc. entered into a loan agreement with a bank, borrowing \$13.0 million. The effective interest rate at June 30, 2022 was 4.75%. The loan had an original maturity date of June 1, 2024; however, as of June 30, 2022, the loan was repaid in full.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 10 - LONG-TERM LIABILITIES (continued)

In September 2018, the Georgia Tech Foundation, Inc. entered into a loan agreement with a bank, borrowing \$25.1 million initially and may borrow an additional \$4.1 million increasing the loan to \$29.2 million. The loan was refinanced in 2022 with a new effective interest rate of 3.00% as of June 30, 2022 and a maturity in August 2028. As of June 30, 2022, the outstanding balance on the loan was \$27.0 million.

On May 15, 2020, the Georgia Geo. L. Smith World Congress Center Authority entered into a non-recourse note purchase agreement with Northwestern Mutual. Under this agreement, the Georgia Geo. L. Smith World Congress Center Authority received \$46.2 million in cash and will pay interest at a rate of 4.50% due semi-annually through fiscal year 2045. The liability is a direct borrowing and the Mercedes Benz Stadium license agreement payments were used as collateral. The outstanding balance as of June 30, 2022 was \$44.2 million.

In addition to the notes and loans discussed in the previous paragraphs, as of June 30, 2022, an additional \$9.3 million in notes were held by other component units of the State.

G. Interest Rate Swaps

As a means of interest rate management, various higher education foundations have entered into interest rate swap agreements. For further details on these agreements, please refer to *Note 6 - Derivative Instruments*.

H. Pollution Remediation

Pollution remediation obligations reflect estimates that have the potential to change due to such items as price increases or reductions, new technology, or changes in applicable laws or regulations.

Governmental Activities

Department of Natural Resources

Department of Natural Resources has recorded liabilities totaling \$84.7 million at June 30, 2022 for pollution remediation primarily related to sites included in the hazardous site inventory, Superfund sites where only operations and maintenance remains, and site containing underground storage tanks that are enrolled for remediation coverage in the Georgia Underground Storage Tank Program. The liabilities were determined by previous experience. Pollution remediation liability activity in fiscal year 2022 was as follows (amounts in thousands):

					Amounts Due
7/1/2021	Additions	Reductions	6/30/2022	Within One Year	
\$ 77,284	\$ 26,386	\$ 18,997	\$ 84,673	\$	—

I. Lease Obligations

For information on lease obligations see *Note 11 - Leases*.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 10 - LONG-TERM LIABILITIES (continued)

J. Debt Service Requirements

Annual debt service requirements to maturity for general obligation bonds, revenue bonds, GARVEE bonds, mortgage bonds, and notes and loans payable are as follows (amounts in thousands):

Primary Government

Year	Governmental Activities							
	General Obligation Bonds		Revenue Bonds		GARVEE Bonds		Notes and Loans Payable - Direct Borrowings	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2023	\$ 863,640	\$ 382,314	\$ 22,650	\$ 1,530	\$ 37,810	\$ 22,622	\$ 3,427	\$ 1,802
2024	850,545	345,740	19,265	482	39,715	20,731	3,571	1,674
2025	809,940	310,850	—	—	41,685	18,757	3,763	1,539
2026	754,560	276,677	—	—	43,770	16,672	3,876	1,398
2027	717,920	245,634	—	—	45,955	14,484	4,063	1,250
2028-2032	2,970,185	808,717	—	—	243,720	36,675	23,476	3,733
2033-2037	1,963,285	300,499	—	—	—	—	5,139	234
2038-2042	864,090	51,245	—	—	—	—	—	—
Total	\$ 9,794,165	\$ 2,721,676	\$ 41,915	\$ 2,012	\$ 452,655	\$ 129,941	\$ 47,315	\$ 11,630

Year	Business-type Activities					
	Revenue Bonds		Notes and Loans Payable - Financing Lease Agreements		Notes and Loans Payable - Other	
	Principal	Interest	Principal	Interest	Principal	Interest
2023	\$ 6,465	\$ 20,581	\$ 114,184	\$ 104,774	\$ 1,778	\$ 162
2024	6,785	19,764	119,835	99,953	1,204	133
2025	7,125	19,425	125,286	94,904	615	103
2026	7,480	19,068	128,904	89,450	632	83
2027	7,780	18,761	133,091	83,683	648	69
2028-2032	55,370	88,049	703,245	329,187	2,229	104
2033-2037	116,555	73,796	633,693	180,971	—	—
2038-2042	115,320	49,687	370,160	70,652	—	—
2043-2047	98,035	29,609	76,441	17,414	—	—
2048-2052	116,915	10,730	45,991	4,154	—	—
Total	\$ 537,830	\$ 349,470	\$ 2,450,830	\$ 1,075,142	\$ 7,106	\$ 654



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 10 - LONG-TERM LIABILITIES (continued)

Component Units

Year	Higher Education Foundations		Augusta Health Systems Incorporated		Georgia Tech Foundation		Geo. L. Smith, II Georgia World Congress Center Authority	
	Revenue Bonds		Revenue Bonds		Revenue Bonds		Revenue Bonds	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2023	\$ 85,751	\$ 96,160	\$ 7,970	\$ 9,240	\$ 12,505	\$ 12,399	\$ —	\$ 19,106
2024	92,824	92,635	92,940	8,832	13,130	11,831	—	19,106
2025	99,035	88,314	2,600	4,273	13,995	11,220	—	19,106
2026	103,250	83,736	3,425	4,122	14,190	10,560	—	19,106
2027	108,400	78,961	3,815	3,941	14,730	9,867	7,240	19,106
2028-2032	585,075	317,084	23,665	16,693	68,100	38,650	43,590	91,731
2033-2037	568,035	189,517	28,805	10,202	9,405	28,633	58,385	81,611
2038-2042	385,475	81,307	33,960	2,115	13,445	26,398	73,235	67,017
2043-2047	143,180	31,591	—	—	18,630	23,161	91,210	49,039
2048-2052	93,685	8,756	—	—	141,535	12,061	113,320	26,929
2053-2057	2,285	—	—	—	—	—	52,615	3,482
Total	\$ 2,266,995	\$ 1,068,061	\$ 197,180	\$ 59,418	\$ 319,665	\$ 184,780	\$ 439,595	\$ 415,339

Year	Georgia Ports Authority		Other Component Units		Higher Education Foundations		Georgia Tech Foundation	
	Revenue Bonds		Revenue Bonds		Notes and Loans Payable		Notes and Loans Payable	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2023	\$ 4,590	\$ 11,704	\$ 606	\$ 208	\$ 51,971	\$ 7,185	\$ 14,083	\$ 2,440
2024	7,205	17,549	639	175	37,485	5,797	32,404	1,725
2025	7,565	17,189	673	141	18,805	4,596	776	760
2026	7,945	16,811	710	105	8,486	4,226	799	736
2027	8,340	16,414	748	66	9,187	3,922	824	712
2028-2032	48,385	75,381	787	26	46,911	14,396	23,281	830
2033-2037	61,755	62,013	—	—	36,081	5,402	—	—
2038-2042	77,260	46,509	—	—	14,443	1,070	—	—
2043-2047	92,845	30,923	—	—	—	—	—	—
2048-2052	111,150	12,611	—	—	—	—	—	—
Total	\$ 427,040	\$ 307,104	\$ 4,163	\$ 721	\$ 223,369	\$ 46,594	\$ 72,167	\$ 7,203

Year	Geo. L. Smith, II Georgia World Congress Center Authority		Other Component Units		Georgia Housing and Finance Authority	
	Notes and Loans Payable		Notes and Loans Payable		Mortgage Bonds	
	Principal	Interest	Principal*	Interest	Principal	Interest
2023	\$ 549	\$ 1,985	\$ 1,522	\$ 70	\$ 43,480	\$ 45,418
2024	626	1,959	1,861	52	44,410	44,197
2025	706	1,930	1,560	32	47,230	43,123
2026	792	1,898	1,590	13	45,565	41,847
2027	882	1,861	450	1	42,570	40,644
2028-2032	5,960	8,602	—	—	229,990	184,116
2033-2037	9,120	6,957	—	—	247,185	148,220
2038-2042	13,243	4,508	—	—	319,535	102,174
2043-2047	12,360	1,149	—	—	281,120	49,990
2048-2052	—	—	—	—	150,165	7,947
Total	\$ 44,238	\$ 30,849	6,983	\$ 168	\$ 1,451,250	\$ 707,676

*Does not include note still in draw down phase.

2,305
\$ 9,288



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 11 - LEASES

A. Lessee – Lease Obligations

The State leases land, office facilities, office and computer equipment, and other assets. Although lease terms vary, many leases are subject to appropriation from the General Assembly to continue the obligation. Other leases generally contain provisions that, at the expiration date of the original term of the lease, the State has the option of renewing the lease on a year-to-year basis. Leases renewed yearly for a specified time period, i.e. lease expires at 12 months and must be renewed for the next year, do not meet the qualification as a lease.

Total lease principal and interest payments for the State's governmental activities, business-type activities, and component units were \$111.3 million and \$14.3 million, \$64.4 million and \$50.4 million, and \$4.4 million and \$2.5 million, respectively, for the year ended June 30, 2022. Unless the lessor rate is known, the State's borrowing rate is used. Interest rates for 2022 ranged from 0.0005% - 20.90%.

The lease contracts, at times, include variable payments, residual value guarantees, or termination penalties that are not known or certain to be exercised at the time of the lease obligation valuation. For the fiscal year 2022, the State recognized expense for lease variable payments related to payments based on performance and termination penalties of \$372.9 thousand for governmental activities and \$125.6 thousand for business-type activities. There were no residual value guarantees for the fiscal year.

For details of Intangible Right-To-Use Assets, refer to Note 9 - Capital Assets.

Below is the future commitments related to the outstanding lease obligations year at June 30, 2022:

Fiscal Year Ended June 30	Primary Government				Component Units	
	Governmental Activities		Business-type Activities			
	Principal	Interest	Principal	Interest	Principal	Interest
2023	\$ 105,576	\$ 16,747	\$ 64,747	\$ 58,144	\$ 44,286	\$ 6,868
2024	98,452	14,720	59,311	7,862	39,696	5,807
2025	92,739	12,789	52,385	7,058	36,698	4,973
2026	85,391	11,092	49,525	6,285	31,534	3,868
2027	69,736	9,486	47,680	5,497	26,227	3,651
2028-2032	257,074	29,860	203,843	14,736	80,147	12,884
2033-2037	129,961	9,512	29,216	3,018	35,849	5,014
2038-2042	51,684	1,896	4,064	1,855	11,082	365
2043-2047	4,137	82	3,704	511	661	28
2048-2052	25	5	789	55	86	7
2053-2057	28	2	—	—	—	—
2058-2062	12	—	—	—	—	—
Total Future Minimum Commitments	\$ 894,815	\$ 106,191	\$ 515,264	\$ 105,021	\$ 306,266	\$ 43,465



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 11 - LEASES (continued)

B. Lessor – Lease Receivable

The State leases property and equipment for use by others for terms varying from 1 to 60 years. Total revenues from rental of property and equipment for the State's governmental activities and the component unit were \$28.2 million, and \$17.5 million, respectively, for the year ended June 30, 2022. There were no variable payments, residual value guarantees, or termination penalties reported for the fiscal year.

The entities whose principal ongoing operations consist of leasing assets to other entities include Georgia Building Authority, State Properties Commission, and Jekyll Island Authority. Minimum future revenues and rentals to be received under leases as of June 30, 2022 for the aforementioned entities are as follows (amounts in thousands):

Fiscal Year Ended June 30	Primary Government				Component Units	
	Governmental Activities		Business-type Activities			
	Principal	Interest	Principal	Interest	Principal	Interest
2023	\$ 12,051	\$ 14,123	\$ —	\$ —	\$ 1,238	\$ 2,288
2024	13,123	13,785	—	—	1,237	2,253
2025	9,612	13,448	—	—	1,263	2,217
2026	7,453	13,265	—	—	1,229	2,195
2027	8,048	13,104	—	—	1,164	2,145
2028-2032	37,518	63,423	—	—	5,812	10,202
2033-2037	49,928	61,951	—	—	5,483	9,299
2038-2042	63,543	55,414	—	—	3,874	8,574
2043-2047	80,051	50,334	—	—	4,292	7,886
2048-2052	100,646	43,957	—	—	3,954	7,131
2053-2057	124,579	36,019	—	—	3,129	6,561
2058-2062	152,766	26,316	—	—	3,543	6,003
2063-2067	185,580	14,483	—	—	4,200	5,347
2068-2072	107,932	2,080	—	—	4,979	4,568
2073-2077	53	—	—	—	5,902	3,645
2078-2082	191	—	—	—	18,088	3,897
Total Minimum Revenues	\$ 953,074	\$ 421,702	\$ —	\$ —	\$ 69,387	\$ 84,211



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 11 - LEASES (continued)

C. Related Parties

Primary Government

University System of Georgia Foundations

During fiscal year 2022, various foundations that are not included in the government-wide financial statements have entered into transactions with institutions of the University System of Georgia. The University System of Georgia institutions have lease obligations to these foundations that are not included as component units in the amount of \$250.2 million as of June 30, 2022.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 12 - ENDOWMENTS

The State's donor restricted endowment funds reside primarily within the higher education institutions. The funds are pooled at the individual member institution level, unless required to be separately invested by the donor. There is no state law that governs endowment spending; rather, for University System of Georgia member institution controlled, donor-restricted endowments, where the donor has not provided specific instructions, the Board of Regents permits the individual member institution to develop policies for authorizing and spending realized and unrealized endowment income and appreciation as they determine to be prudent. There was no current fiscal year net appreciation on endowment investments available for authorization for expenditure.

Changes in the endowment net position for the year ended June 30, 2022, are as follows (amounts in thousands):

Component Units	Without Donor Restriction	With Donor Restriction	Total
Endowment net position, July 1 (Restated)	\$ 412,603	\$ 3,926,232	\$ 4,338,835
Contributions	1,676	143,232	144,908
Net realized and unrealized gains	(20,447)	(212,655)	(233,102)
Appropriation of endowment assets for expenditure	(9,931)	(143,073)	(153,004)
Transfers to comply with donor intent	(5,981)	685	(5,296)
Other	(4,856)	(1,858)	(6,714)
Endowment net position, June 30	<u>\$ 373,064</u>	<u>\$ 3,712,563</u>	<u>\$ 4,085,627</u>



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 13 - SERVICE CONCESSION ARRANGEMENTS

A. *Primary Government*

University System of Georgia

During fiscal year ended June 30, 2015, the Board of Regents of the University System of Georgia (BOR) entered into a Service Concession Arrangement (SCA) with Corvias Campus Living-USG, LLC (Corvias), whereby Corvias Campus Living-USG, LLC, manages, maintains and operates certain existing student housing resources on the campuses of nine institutions: Abraham Baldwin Agricultural College; Armstrong State University; Augusta University; College of Coastal Georgia; Columbus State University; Dalton State College; East Georgia State College; Georgia State University; and the University of North Georgia.

Pursuant to the contractual stipulations of this SCA, whereby the BOR and Corvias are the "parties" participating in this agreement, as of May 14, 2015, the institutions noted above transferred the housing resources covered by this SCA, along with associated capital lease obligations to the University System Office (USO) in fiscal year 2015 through special item transfer. In accordance with the SCA, in May 2015, Corvias provided \$311.6 million which the BOR used to retire the capital lease obligations transferred to the USO.

On February 23, 2018, the SCA contractual agreement with Corvias was amended. While performance measures and the operating agreement remain intact, the term of the agreement has changed. The SCA, which was originally for 65 years (780 months) to end in June 2080, will now end on June 30, 2055. This contract modification accelerates the amortization of the Deferred Inflows.

For the \$311.6 million that was originally received from Corvias Campus Living-USG, LLC, in fiscal year 2015, \$8.0 million was amortized at June 30, 2022, leaving a remaining Deferred Inflow of Resources balance of \$263.7 million at year end.

In addition to the existing student housing arrangement, Corvias designs and constructs authorized new housing projects that, once constructed, are similarly managed, maintained and operated on seven of the nine campuses with existing student housing resources. Two of these projects were completed in fiscal year 2016 and their fair market values were capitalized increasing Capital Assets by \$23.1 million. In fiscal year 2017, five additional housing projects were completed and their fair market values were capitalized increasing Capital Assets by \$154.4 million. A deferred inflow of resources was recorded as the offset to the Capital Asset additions. The deferred inflows associated with these projects are being amortized over the remaining life of the SCA in accordance with the term revision noted above. At June 30, 2022, the University System Office amortized \$4.6 million of Deferred Inflows related to these seven projects, leaving a remaining Deferred Inflow of Resources balance of \$153.0 million at year end.

Also, as part of this SCA, and beginning in fiscal year 2016, the USO receives \$8.0 million in Ground Rent and \$500,000 in Supplemental Capital Repair and Replacement funds each year for the next ten years, with each amount escalating by 3% annually. The USO recorded accounts receivable and deferred inflow of resources in the amount of \$73.2 million representing the present value of this revenue stream based on the agreement terms and will amortize the deferred inflows over a ten-year period. For the year ended June 30, 2022, the University System Office amortized \$7.1 million and recognized \$3.1 million in associated interest income, leaving a Deferred Inflow balance of \$20.3 million as of June 30, 2022.

The USO also receives retained services funds each year as a percentage of gross revenues for that year.

The USO has no reportable future obligation for these services.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 13 - SERVICE CONCESSION ARRANGEMENTS (continued)

Kennesaw State University

At June 30, 2022, Kennesaw State University (KSU) was a participant in four Service Concession Arrangements.

1. In August 2001, KSU entered into an agreement with Kennesaw State University Foundation, Inc. (KSUF) whereby KSUF will operate and collect revenues for housing operations from students. KSUF is required to operate the residence hall ("University Place") in accordance with a contractual agreement between the two parties. Under the terms of the agreement, the University received no funds upfront from KSUF, but will take full ownership of the residence hall at the end of the operating agreement in August 2037.
2. In August 2003, KSU entered into an agreement with KSUF whereby KSUF will operate and collect revenues for housing operations from students. KSUF is required to operate the housing ("University Village") in accordance with a contractual agreement between the parties. Under the terms of the agreement, the University received no funds upfront from KSUF, but will take full ownership of the housing at the end of the operating agreement in July 2036.
3. In August 2007, KSU entered into an agreement with KSUF whereby KSUF will operate and collect revenues for housing operations from students. KSUF is required to operate the housing ("University Suites") in accordance with a contractual agreement between the parties. Under the terms of the agreement, the University received no funds upfront from KSUF, but will take full ownership of the housing at the end of the operating agreement in September 2038.
4. In August 2020, the KSU entered into an agreement with KSUF to simplify the student experience for KSUF-owned housing (University Place, University Village, and University Suites). Under this agreement, KSU is responsible for providing property management services on behalf of KSUF in a fiduciary capacity for billing and the collection of housing charges.
5. In July 2017, KSU entered into a lease agreement with a food service provider whereby the vendor will operate a restaurant in accordance with a contractual agreement between the two parties. Under the terms of the agreement, the University received no funds upfront, but will take full ownership of the equipment and lease improvements at the end of the operating agreement in June 2027.

For fiscal year 2020, the University increased beginning deferred inflows by \$3.5 million related to the re-evaluation of SCA with the KSUF. The agreement terms were revised which reduced annual and accumulated amortization.

At June 30, 2022, the KSU reports the three housing residences and one retail space as capital assets with a net carrying value of \$50.5 million. For fiscal year 2022, the KSU reported a remaining deferred inflows of resources of \$50.5 million and amortized revenue of \$3.5 million.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 14 - DEFERRED INFLOWS AND OUTFLOWS

Deferred Outflows and Inflows of Resources reported on the Statement of Net Position as of June 30, 2022, consisted of the following (amounts in thousands):

	Primary Government			
	Governmental Activities	Business-type Activities	Total	Component Units
Deferred Outflows of Resources				
Accumulated Decrease in Fair Value of Hedging Derivatives	\$ —	\$ —	\$ —	\$ 4,630
Deferred Amount on Refundings of Bonded Debt	6,389	69,186	75,575	29,573
Deferred Outflows Relating to Other Postemployment Benefits:				
Difference between expected and actual experience	1	270,974	270,975	500
Change of assumptions	11,411	416,701	428,112	25,106
Net difference between projected and actual earnings on pension plan investments	33	(33)	—	1,074
Change in proportion	75,911	10,120	86,031	11,724
State contribution subsequent to measurement date	130,385	162,262	292,647	3,936
Deferred Outflows Relating to Pensions:				
Difference between expected and actual experience	75,430	341,879	417,309	16,067
Change of assumptions	678,425	315,493	993,918	31,529
Net difference between projected and actual earnings on pension plan investments	141	8,085	8,226	30
Change in proportion	60,200	49,426	109,626	7,247
State contribution subsequent to the measurement date	654,398	455,649	1,110,047	30,841
Total Deferred Outflows of Resources	\$ 1,692,724	\$ 2,099,742	\$ 3,792,466	\$ 162,257
Deferred Inflows of Resources				
Deferred Amount on Refundings of Bonded Debt	\$ 285	\$ 66,993	\$ 67,278	\$ —
Deferred Service Concession Arrangement Receipts	—	487,510	487,510	—
Deferred Inflows Relating to Other Postemployment Benefits:				
Difference between expected and actual experience	596,097	99,551	695,648	50,893
Change of assumptions	249,435	726,916	976,351	13,012
Net difference between projected and actual earnings on pension plan investments	213,325	27,417	240,742	6,995
Change in proportion	88,252	6,660	94,912	6,768
Deferred Inflows Relating to Pensions:				
Difference between expected and actual experience	45,033	—	45,033	245
Change of assumptions	31,066	—	31,066	—
Net difference between projected and actual earnings on pension plan investments	2,457,956	2,207,227	4,665,183	139,876
Change in proportion	80,532	134,847	215,379	11,848
Unavailable Revenue	26,947	12,057	39,004	7,741
Leases	946,751	32,094	978,845	486,387
Total Deferred Inflows of Resources	\$ 4,735,679	\$ 3,801,272	\$ 8,536,951	\$ 723,765



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 14 - DEFERRED INFLOWS AND OUTFLOWS (continued)

Of the \$1.7 billion of deferred outflows of resources reported in the governmental activities, \$217.7 million represent deferred outflows related to other postemployment benefits, of which \$3.9 million are reported in the internal service funds and \$1.4 billion represent deferred outflows relating to pensions, of which \$20.4 million are reported in the internal service funds. The remaining \$6.4 million represent deferred amounts on refundings of bonded debt.

Of the \$4.7 billion of deferred inflows of resources reported in the governmental activities, \$1.1 billion represent deferred inflows related to other postemployment benefits, of which \$16.9 million are reported in the internal service funds and \$2.6 billion represent deferred inflows relating to pensions, of which \$29.5 million are reported in the internal service funds. Additionally, the U.S. Department of Justice settled an agreement with the Volkswagen Corporation in which an Environmental Mitigation Trust was established. The State has \$26.9 million in unavailable revenues to fund future eligible mitigation actions. The remaining \$285.0 thousand represent deferred amounts on refundings of bonded debt.

Deferred outflows reported in business-type activities include \$2.1 billion which represent \$860.0 million relating to other postemployment benefits, \$1.2 billion which represent deferred outflows relating to pensions and \$69.2 million, which represent deferred amounts on refundings of bonded debt.

Of the \$3.8 billion of deferred inflows of resources reported in the business-type activities, \$860.5 million represent deferred inflows relating to other postemployment benefits, \$2.3 billion represent deferred inflows relating to pensions, \$487.5 million represent deferred service concession arrangement receipts described in *Note 13 - Service Concession Arrangements*, \$67.0 million represent deferred amounts on refundings of bonded debt and \$12.1 million in unavailable revenue represent grant funds received before the period when those resources are permitted to be used.

Of the \$162.3 million of deferred outflows of resources reported in the component units, \$42.3 million represent deferred outflows relating to other postemployment benefits, \$85.7 million represent deferred outflows relating to pensions and \$29.6 million represent deferred amounts on refundings of bonded debt. The remaining \$4.6 million represent accumulated decrease in fair value of hedging derivatives.

Of the \$723.8 million of deferred inflows of resources reported in the component units, \$77.7 million represent deferred inflows relating to other postemployment benefits, \$152.0 million represent deferred inflows relating to pensions, and \$7.7 million in unavailable revenue represent grants funds received before the period when those resources are permitted to be used.

Under the modified accrual basis of accounting, governmental funds reported \$1.3 billion in unavailable revenue as deferred inflows of resources, which consisted primarily of taxes and interest received more than 30 days after close of the current fiscal year.

Of the \$1.5 billion dollars of deferred inflows of resources reported in leases, \$946.8 million represents Governmental Activities, \$32.1 million represents Business-type Activities and \$486.4 million represents Component Units.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS

The State administers various retirement plans. The State is the plan sponsor (Plan) of these plans and in many cases the participating employer (Employer). The notes to the financial statements and required supplementary information that follow are presented from the perspective of the State as Plan sponsor and the State as Employer. In addition, the State is the only entity with a statutory requirement to contribute on behalf of the employer directly to many of these Plans creating a situation defined as a Non-employer Contributing Entity in a Special Funding Situation (SFS).

The State's significant retirement plans are:

- Teachers Retirement System of Georgia (TRS) (www.trsga.com)
- Employees' Retirement System (ERS), which is part of the Employees' Retirement System of Georgia (the System) (www.ers.ga.gov)

Each of these systems issue separate publicly available financial reports that include the applicable financial statements and required supplementary information. More detailed information can be found in the plan agreements and related legislation. Each plan, including benefit and contribution provisions, was established and can be amended by State law.

There are other retirement plans deemed to be not significant, which are presented in the Fiduciary Funds section of this report, but are not included in the notes to the financial statements and required supplementary information, as follows:

- Plans included in the System (www.ers.ga.gov):
 - Public School Employees Retirement System
 - Georgia Judicial Retirement System
 - Legislative Retirement System
 - Georgia Military Pension Fund
- Peace Officers' Annuity and Benefit Fund (www.poab.georgia.gov)
- Georgia Firefighters' Pension Fund (www.gfppf.org)
- Plans of the Georgia Ports Authority (www.gaports.com)
 - Retirement Plan for Employees of Georgia Ports Authority
 - Georgia Ports Authority Supplemental Retirement Plan
- Augusta University Early Retirement Pension Plan (www.usg.edu/regents)
- Magistrates Retirement Fund of Georgia (www.mrf.georgia.gov)
- Judges of the Probate Courts Retirement Fund of Georgia (www.jpc.georgia.gov)
- Superior Court Clerks' Retirement Fund of Georgia (www.scc.georgia.gov)
- Sheriffs' Retirement Fund of Georgia (www.georgiasheriffs.org)

In addition, the State administers the Regents Retirement Plan, which is an optional retirement plan for certain university employees. (www.usg.edu/regents)

A. Basis of Accounting

Retirement plan financial statements are prepared on the accrual basis of accounting. Contributions from the employers and members are recognized as additions when due, pursuant to formal commitments, as well as statutory or contractual requirements. Retirement benefits and refund payments are recognized as deductions when due and payable. The retirement plans' fiduciary net positions have been determined on the same basis as they are reported by the various plans.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

B. Investments

Investments are reported at fair value and net asset value (NAV) as a practical expedient to fair value. Securities traded on a national or international exchange are valued at the last reported sales price.

For the fiscal year ended June 30, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense for the System, is represented below, along with the TRS plan.

<u>Pension Plans</u>	<u>Net Annual Money-Weighted Rate</u>
ERS	(18.70)%
Teacher's Retirement System	(15.18)%

For all plans mentioned above, the money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

ERS and TRS have investment policies regarding the allocation of invested assets.

The ERS and TRS policies are established on a cost basis in compliance with Georgia Statute. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through each pension plan.

The following table summarizes the adopted asset allocation policy by plan at June 30, 2022:

<u>Target Allocation</u>		
<u>Asset Class</u>	<u>ERS</u>	<u>TRS</u>
Fixed Income	25% - 45%	25% - 45%
Equities	55% - 75%	55% - 75%
Alternative Investments	0% - 5%	0% - 5%
Total	<u>100.0 %</u>	<u>100.0 %</u>

C. Defined Benefit Plans Descriptions and Funding Policies

Employees' Retirement System of Georgia (The System)

The System is comprised of individual retirement systems and plans covering substantially all employees of the State except for teachers and other employees covered by TRS. The System is administrated by a Board of Trustees that is comprised of active and retired members, ex-officio state employees, and appointees by the Governor.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

Employees' Retirement System (ERS)

Plan Description: One of the plans within the System, also titled ERS, is a cost-sharing multiple-employer defined benefit pension plan that was established by the Georgia General Assembly during the 1949 Legislative Session for the purpose of providing retirement allowances for employees of the State and its political subdivisions. ERS is directed by a Board of Trustees and has the powers and privileges of a corporation. ERS acts pursuant to statutory direction and guidelines, which may be amended prospectively for new hires but for existing members and beneficiaries may be amended in some aspects only subject to potential application of certain constitutional restraints against impairment of contract.

Benefits Provided: The benefit structure of ERS is established by the Board of Trustees under statutory guidelines. Unless the employee elects otherwise, an employee who currently maintains membership with ERS based upon State employment that started prior to July 1, 1982, is an "old plan" member subject to the plan provisions in effect prior to July 1, 1982. Members hired on or after July 1, 1982, but prior to January 1, 2009, are "new plan" members subject to the modified plan provisions. Effective January 1, 2009, newly hired State employees, as well as rehired State employees who did not maintain eligibility for the "old" or "new" plan, are members of the Georgia State Employees' Pension and Savings Plan (GSEPS). Members of the GSEPS plan may also participate in the GSEPS 401(k) defined contribution component described below. ERS members hired prior to January 1, 2009, also have the option to irrevocably change their membership to the GSEPS plan.

Under the old plan, new plan, and GSEPS, a member may retire and receive normal retirement benefits after completion of 10 years of creditable service and attainment of age 60 or 30 years of creditable service regardless of age. Additionally, there are some provisions allowing for early retirement after 25 years of creditable service for members under age 60.

Retirement benefits paid to members are based upon a formula adopted by the Board of Trustees for such purpose. The formula considers the monthly average of the member's highest 24 consecutive calendar months of salary, the number of years of creditable service, the applicable benefit factor, and the member's age at retirement. Postretirement cost-of-living adjustments may be made to members' benefits provided the members were hired prior to July 1, 2009. The normal retirement pension is payable monthly for life; however, options are available for distribution of the member's monthly pension, at reduced rates, to a designated beneficiary upon the member's death. Death and disability benefits are also available through ERS.

Contributions: Member contribution rates are set by law. Member contributions under the old plan are 4% of annual compensation up to \$4,200 plus 6% of annual compensation in excess of \$4,200. Under the old plan, the State pays member contributions in excess of 1.25% of annual compensation. Under the old plan, these State contributions are included in the members' accounts for refund purposes and are used in the computation of the members' earnable compensation for the purpose of computing retirement benefits. Member contributions under the new plan and GSEPS are 1.25% of annual compensation. The State is required to contribute at a specified percentage of active member payroll established by the Board of Trustees and determined annually in accordance with an actuarial valuation and minimum funding standards as provided by law. These State contributions are not at any time refundable to the member or his/her beneficiary.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

Employer and nonemployer contributions required, as a percentage of covered payroll, for fiscal year 2022 were based on the June 30, 2019 actuarial valuation as follows:

<u>Plan Segment</u>	<u>Contribution Rate 2022</u>
Old Plan*	24.63 %
New Plan	24.63 %
GSEPS	21.57 %

* 4.75% of which was paid by the State on behalf of old plan members.

The State makes contributions to ERS on behalf of certain non-State employers as follows: Pursuant to The Official Code of Georgia Annotated OCGA § 47-2-292 (a) the Department of Revenue receives an annual appropriation from the Georgia General Assembly to be used to fund the employer contributions for certain local county tax commissioners and employees. Pursuant to OCGA § 47-2-290(a) the Council of State Courts (CSC) and the Prosecuting Attorneys' Council (PAC) receive annual appropriations from the Georgia General Assembly for employer contributions of certain local employees in State Courts.

Members become vested after 10 years of service. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contributions the member forfeits all rights to retirement benefits.

Teachers Retirement System of Georgia (TRS)

Plan Description: TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of two appointees by the Board, two ex-officio State employees, five appointees by the Governor, and one appointee of the Board of Regents is ultimately responsible for the administration of TRS. All teachers in the state public schools, the University System of Georgia (except those professors and principal administrators electing to participate in an optional retirement plan), and certain other designated employees in educational-related work are eligible for membership.

Benefits Provided: TRS provides service retirement, disability retirement, and survivor's benefits. Title 47 of the OCGA assigns the authority to establish and amend the provisions of TRS to the State Legislature. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, may be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Options are available for distribution of the member's monthly pension, at a reduced rate, to a designated beneficiary on the member's death. Death, disability, and spousal benefits are also available.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

Contributions: TRS is funded by member, employer and nonemployer contributing entity (Nonemployer) contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation.

The State makes contributions to TRS on behalf of certain non-State employers as follows: Pursuant to OCGA § 47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employers by the State of Georgia.

Member contributions as adopted by the Board of Trustees for fiscal year 2022 were 6% of covered payroll. Employer and Nonemployer contributions required for fiscal year 2022 were 19.81% of annual salary as required by the June 30, 2019, actuarial valuation.

D. Defined Benefit Plans Membership and Participating Employers

The following table summarizes the participating membership and participating employers at June 30, 2022:

Participating Membership by Plan		
June 30, 2022		
Plan Membership	ERS	TRS
Inactive plan members or beneficiaries currently receiving benefits	54,530	144,047
Inactive plan members entitled to but not yet receiving benefits	70,637	15,281
Inactive plan members not entitled to benefits	—	114,484
Active plan members	52,526	230,344
Total	177,693	504,156
Number of Employers	396	322

These counts treat each legal entity in the State reporting entity as one employer.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

E. Defined Benefit Plans Net Pension Liability/(Asset) of Participating Employers and Nonemployer Contributing Entities

The following schedule is presented from the perspective of the State as the sponsor of the various Plans and summarizes the components of the Net Pension Liability of the participating employers and nonemployer contributing entities, as of June 30, 2022, by Plan (amounts in thousands):

<u>Components of the Net Pension Liability</u>	<u>ERS</u>	<u>TRS</u>
Total Pension Liability	\$ 20,508,975	\$ 119,594,792
Plan Fiduciary Net Position	13,830,510	87,122,859
Employers' and non-employer contributing entity's net pension liability	<u>\$ 6,678,465</u>	<u>\$ 32,471,933</u>
Plan fiduciary net position as a percentage of the total pension liability	67.44 %	72.85 %

F. Defined Benefit Plans Actuarial Methods and Assumptions

Actuarial Valuation Date

The total pension liability at June 30, 2022 is based upon the June 30, 2021 actuarial valuation for ERS and TRS using generally accepted actuarial procedures/techniques.

Actuarial Assumptions

The total pension liability, as of June 30, 2022, for each plan was determined by an actuarial valuation date indicated in the table below using the following actuarial assumptions, applied to all periods included in the measurement:

(chart on next page)



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

Actuarial Assumptions

Plan	Valuation date	Inflation	Salary increases	Investment rate of return ¹	Cost of Living Adjustment	Mortality	Actuarial experience study
ERS	6/30/2021	2.50%	3.00% - 6.75%*	7.00%	1.05% annually	The Pub-2010 General Employee Table, with no adjustments, projected generationally with the MP-2019 scale is used for both males and females while in active service. Post-retirement mortality rates for were based on the Pub-2010 Family of Tables, with the MP-2019 projection scale applied generationally, as follows: service retirees - General Healthy Annuitant mortality table with further adjustments (set forward one year for both males and females and adjusted 105% and 108% respectively for males and females); disability retirees - General Disabled Table (set back three years for males, and adjusted 103% and 106% for males and females, respectively); beneficiaries - General Contingent Survivors Table (set forward two years for both males and females and adjusted 106% and 105% respectively).	7/1/2014-6/30/2019
TRS	6/30/2021	2.50%	3.00% - 8.75%*	6.90%	1.5% semi-annually	Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (set forward one year and adjusted 106%) with the MP-2019 Projected scale applied generationally. The rates of improvement were reduced by 20% for all years prior to ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table (set forward one year and adjusted 106%) was used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. Rates of improvement were reduced by 20% for all years prior to the ultimate rate.	7/1/2013-6/30/2018

¹Investment rate of return is net of pension plan investment expense, including inflation.

*Includes respective inflation assumptions.

The actuarial assumptions used in the valuations are based on the results of the most recent actuarial experience studies dates noted in the table, with the exception of the investment rate of return and the annual rate of inflation for the ERS and TRS plans, and the payroll growth rate assumption for TRS.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of pension plan investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Summarized by plan in the table below are the target asset allocation and best estimates of arithmetic real rates of return for each major asset class for ERS and TRS plans.

Asset Class	Target Allocation			
	ERS		TRS	
	Target allocation	Long-term expected real rate of return*	Target allocation	Long-term expected real rate of return*
Fixed Income	30.0 %	0.2%	30.0 %	0.2%
Domestic large equities	46.3 %	9.4 %	46.3 %	9.4 %
Domestic small equities	1.2 %	13.4 %	1.2 %	13.4 %
International developed market equities	12.3 %	9.4 %	12.3 %	9.4 %
International emerging market equities	5.2 %	11.4 %	5.2 %	11.4 %
Alternatives	5.0 %	10.5 %	5.0 %	10.5 %
Total	100.0 %		100.0 %	

* Rates shown are net of the 2.50% assumed rate of inflation .

Discount Rate

The discount rate used to measure the total pension liability for ERS and TRS, as of June 30, 2022, was 7.00% and 6.90%, respectively. The projection of cash flows used by each plan to determine the discount rate was assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, each pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

Sensitivity of the Participating Employers and Nonemployer Contributing Entities NPL to Changes in the Discount Rate

The following schedule is presented from the perspective of the State as the sponsor of the various Plans and summarizes the NPL of the employer and nonemployer contributing entities, as of June 30, 2022. The NPL is calculated using the determined discount rate as well as what the NPL would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate by the Plan (amounts in thousands):

Sensitivity of the Plan Participating Employer and Nonemployer Contributing Entities Net Pension Liability to Changes in the Discount Rate

	<u>1% Decrease</u>	<u>Current Rate</u>	<u>1% Increase</u>
	(6.00%)	(7.00%)	(8.00%)
ERS's Net Pension Liability	<u>\$ 8,890,273</u>	<u>\$ 6,678,465</u>	<u>\$ 4,818,505</u>
	(5.90%)	(6.90%)	(7.90%)
TRS's Net Pension Liability	<u>\$ 48,989,393</u>	<u>\$ 32,471,933</u>	<u>\$ 18,983,242</u>



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

The following information is from the perspective of the State as the employer.

G. State's Proportionate Share of Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The State reported a liability as the Employer for its proportionate share of the NPL associated with the plans listed below. In addition, the State reported a liability for its proportionate share of the NPL as a result of its statutory requirement to contribute to certain plans. These contributions were made by the State as the Non-employer Contributing Entity in a Special Funding Situation.

The following schedule is presented from the perspective of the State as the Employer and/or non-employer contributing entity and details the proportionate share of the pension amounts for each plan as of June 30, 2022 as follows (amounts in thousands):

Aggregate Pension Amounts - All Plans			
	Primary Government	Component Units	
Pension liabilities	\$ 3,680,849	\$ 135,290	
Pension assets	\$ 236,197	\$ 48,810	
Deferred outflows of resources related to pensions	\$ 2,639,126	\$ 85,714	
Deferred inflows of resources related to pensions	\$ 4,956,661	\$ 151,969	
Pension expense/expenditures	\$ 363,942	\$ 12,260	



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

The information below includes all significant plans and funds administered by the State of Georgia.

The NPL for each plan was measured as of June 30, 2021. The total pension liability/asset used to calculate the NPL for each plan was based on an actuarial valuation as of June 30, 2020 for ERS and TRS.

Employees' Retirement System

State's Proportionate Share of Net Pension Liability and Pension Expense

Primary Government: At June 30, 2022, the State reported a liability of \$2.1 billion, for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2020, with standard roll-forward techniques performed to update the total pension liability to June 30, 2021. The State's proportion of the net pension liability was based on contributions to ERS during the fiscal year ended June 30, 2021. At June 30, 2021, the State's proportion for the ERS plan as Employer was 88.744453% which was a decrease of 0.069659% from its proportion measured as of June 30, 2020. For the year ended June 30, 2022, the State recognized pension expense of \$227.3 million.

At June 30, 2022, the State reported a liability of \$35.3 million, for its proportionate share of the net pension liability, based on contributions to ERS during the fiscal year ended June 30, 2021, for certain Local County Tax Commissioners and the CSC and PAC employees in certain counties. At June 30, 2021, the State's proportion was 1.510823% for certain Local County Tax Commissioners and the CSC and PAC employees in certain counties. For the year ended June 30, 2022, the State recognized expense of \$1.3 million.

Component Units: At June 30, 2022, the State reported a liability of \$30.6 million, for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2020, with standard roll-forward techniques performed to update the total pension liability to June 30, 2021. The State's proportion of the net pension liability was based on contributions to ERS during the fiscal year ended June 30, 2021. At June 30, 2021, the State's proportion for the ERS plan as Employer was 1.307751%, which was a decrease of 0.182452% from its proportion measured as of June 30, 2020. For the year ended June 30, 2022, the State recognized pension expense of \$1.8 million.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

State's Proportionate Share of Deferred Outflows/Inflows of Resources

At June 30, 2022, the State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (amounts in thousands):

	Primary Government				Component Units	
	State as Employer		State as Nonemployer Contributing Entity		State as Employer	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 49,120	\$ 6,460	\$ 836	\$ —	\$ 723	\$ —
Changes of assumptions	597,727	—	10,176	—	8,778	—
Net difference between projected and actual earnings on pension plan investments	138	1,911,931	—	32,660	30	28,269
Changes in proportion and differences between State contributions and proportionate share of contributions	59,072	61,620	1,388	3,163	2,099	6,454
State contributions subsequent to the measurement date	553,222	—	8,586	—	8,188	—
Total	\$ 1,259,279	\$ 1,980,011	\$ 20,986	\$ 35,823	\$ 19,818	\$ 34,723

Primary Government: State contributions as employer and nonemployer subsequent to the measurement date of \$553.2 million and \$8.6 million are reported as deferred outflows of resources and will be recognized as a reduction of the NPL in the year ended June 30, 2023.

Component Units: State contributions as employer subsequent to the measurement date of \$8.2 million are reported as deferred outflows of resources and will be recognized as a reduction of the NPL in the year ended June 30, 2023.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (amounts in thousands):

Year ended June 30:	Primary Government		Component Units	
	State as Employer	State as Nonemployer Contributing Entity	State as Employer	
2023	\$ 27,261	\$ 1,869	\$ 3,480	
2024	268,067	4,893	5,191	
2025	466,209	7,937	6,870	
2026	512,417	8,724	7,552	
2027	—	—	—	
Thereafter	—	—	—	

Teachers Retirement System of Georgia

State's Proportionate Share of Net Pension Liability and Pension Expense

Primary Government: At June 30, 2022, the State reported a liability of \$1.4 billion, for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2020, with standard roll-forward techniques performed to update the total pension liability to June 30, 2021. The State's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2021. At June 30, 2021, the State's proportion for the TRS plan as Employer was 16.325966%, which was a decrease of 0.474687% from its proportion measured as of June 30, 2020. For the year ended June 30, 2022, the State recognized pension expense of \$36.4 million.

At June 30, 2022, the State reported a liability of \$18.3 million, for its proportionate share of the net pension liability, based on contributions to TRS during the fiscal year ended June 30, 2021. At June 30, 2021, the State's proportion was 0.206584% for certain full-time public school support personnel. For the year ended June 30, 2022, the State recognized expense of \$(9.7) million.

Component Units: At June 30, 2022, the State reported a liability of \$50.0 million, for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2020, with standard roll-forward techniques performed to update the total pension liability to June 30, 2021. The State's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2021. At June 30, 2021, the State's proportion for the TRS plan as Employer was 0.565710%, which was a decrease of 0.011827% from its proportion measured as of June 30, 2020. For the year ended June 30, 2022, the State recognized pension expense of \$1.7 million.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

State's Proportionate Share of Deferred Outflows/Inflows of Resources

At June 30, 2022, the State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (amounts in thousands):

	Primary Government				Component Units	
	State as Employer		State as Nonemployer Contributing Entity		State as Employer	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 344,543	\$ —	\$ 4,360	\$ —	\$ 11,940	\$ —
Changes of assumptions	279,448	—	3,536	—	9,684	—
Net difference between projected and actual earnings on pension plan investments	—	2,111,915	—	26,725	—	73,185
Changes in proportion and differences between State contributions and proportionate share of contributions	44,154	137,848	3,487	11,223	5,148	5,394
State contributions subsequent to the measurement date	425,473	—	5,398	—	14,458	—
Total	\$ 1,093,618	\$2,249,763	\$ 16,781	\$ 37,948	\$ 41,230	\$ 78,579

Primary Government: State contributions as employer and nonemployer subsequent to the measurement date of \$425.5 million and \$5.4 million are reported as deferred outflows of resources and will be recognized as a reduction of the NPL in the year ended June 30, 2023.

Component Units: State contributions as employer subsequent to the measurement date of \$14.5 million are reported as deferred outflows of resources and will be recognized as a reduction of the NPL in the year ended June 30, 2023.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (amounts in thousands):

Year ended June 30:	Primary Government		Component Units
	State as Employer	State as Nonemployer Contributing Entity	State as Employer
2023	\$ (304,817)	\$ (9,900)	\$ (9,746)
2024	(305,075)	(4,573)	(9,388)
2025	(436,770)	(5,396)	(14,275)
2026	(534,956)	(6,696)	(18,398)
2027	—	—	—
Thereafter	—	—	—

H. Actuarial Methods and Assumptions (GASB 68)

The total pension liability, as of June 30, 2021, for each plan was determined by an actuarial valuation date indicated in the table below using the following actuarial assumptions, applied to all periods included in the measurement:

(chart on next page)



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

Actuarial Assumptions						
Plan	Valuation date	Inflation	Salary increases	Investment rate of return ¹	Cost of Living Adjustment	Mortality
ERS	6/30/2020	2.50%	3.00% - 6.75%*	7.00%	N/A	Post-retirement mortality rates were based on the Pub-2010 Family of Tables, with the MP-2019 projection scale applied generationally, as follows: service retirees - General Health Annuitant mortality table with further adjustments (set forward one year and adjusted 105% and 108% respectively for males and females); disability retirees - General Disabled Table (set back three years for males and adjusted 103% and 106% for males and females respectively); beneficiaries - General Contingent Survivors Table (set forward two years for both males and females and adjusted 106% and 105% respectively). The Pub-2010 General Employee Table, with no adjustments, projected generationally with the MP-2019 scale is used for both males and females while in active service.
TRS	6/30/2020	2.50%	3.00% - 8.75%*	7.25%	1.5% semi-annually	Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (set forward one year and adjusted 106%) with the MP-2019 Projected scale applied generationally. The rates of improvement were reduced by 20% for all years prior to ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table (set forward one year and adjusted 106%) was used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. Rates of improvement were reduced by 20% for all years prior to the ultimate rate.

¹Investment rate of return is net of pension plan investment expense, including inflation.

*Includes respective inflation assumptions.

Long-Term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of pension plan investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized by plan in the table below:

Asset Class	Target Allocation			
	ERS		TRS	
	Target allocation	Long-term expected real rate of return*	Target allocation	Long-term expected real rate of return*
Fixed Income	30.0 %	(1.5%)	30.0 %	(0.8%)
Domestic large equities	46.4 %	9.2 %	46.3 %	9.3 %
Domestic small equities	1.1 %	13.4 %	1.2 %	13.3 %
International developed market equities	11.7 %	9.2 %	11.5 %	9.3 %
International emerging market equities	5.8 %	10.4 %	6.0 %	11.3 %
Alternatives	5.0 %	10.6 %	5.0 %	10.6 %
Total	<u>100.0 %</u>		<u>100.0 %</u>	

* Rates shown are net of the 2.50% assumed rate of inflation.

Discount Rate

The discount rate used for ERS to measure the total pension liability, as of June 30, 2021, was 7.00%. The discount rate used for TRS to measure the total pension liability was 7.25%. The projection of cash flows used by each plan to determine the discount rate was assumed that plan member contributions will be made at the current contribution rate and that employer and non-employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, each pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

The following schedule is presented from the perspective of the State as the employer and non-employer contributing entity and details the State's proportionate share of the Net Pension Liability (NPL)/Net Pension Asset (NPA), as of June 30, 2021. The NPL is calculated using the discount rate detailed below, as well as what the State's proportionate share of the NPL would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate (amounts in thousands):

Sensitivity of the Net Pension Liability/Asset to Changes in the Discount Rate						
	Primary Government			Component Units		
	1% Decrease	Current Discount Rate	1% Increase	1% Decrease	Current Discount Rate	1% Increase
	(6.00%)	(7.00%)	(8.00%)	(6.00%)	(7.00%)	(8.00%)
ERS's Net Pension Liability	\$ 3,803,576	\$ 2,075,647	\$ 614,300	\$ 56,050	\$ 30,587	\$ 9,052
SFS	64,754	35,337	10,458	—	—	—
Total ERS Net Pension Liability	<u>\$ 3,868,330</u>	<u>\$ 2,110,984</u>	<u>\$ 624,758</u>	<u>\$ 56,050</u>	<u>\$ 30,587</u>	<u>\$ 9,052</u>
	(6.25%)	(7.25%)	(8.25%)	(6.25%)	(7.25%)	(8.25%)
TRS's Net Pension Liability/(Asset)	\$ 3,889,545	\$ 1,443,829	\$ (560,096)	\$ 134,776	\$ 50,033	\$ (19,408)
SFS	49,217	18,271	(7,087)	—	—	—
Total TRS's Net Pension Liability/(Asset)	<u>\$ 3,938,762</u>	<u>\$ 1,462,100</u>	<u>\$ (567,183)</u>	<u>\$ 134,776</u>	<u>\$ 50,033</u>	<u>\$ (19,408)</u>

I. Defined Contribution Plans

GSEPS 401(k) Component of ERS Plan

In addition to the ERS defined benefit pension described above, GSEPS members may also participate in the Peach State Reserves 401(k) defined contribution plan and receive an employer matching contribution. The 401(k) plan is administered by the System and was established by the Georgia Employee Benefit Plan Council in accordance with State law and Section 401(k) of the IRC. The GSEPS segment of the 401(k) plan was established by State law effective January 1, 2009. Plan provisions and contribution requirements specific to GSEPS can be amended by State law. Other general 401(k) plan provisions can be amended by the ERS Board of Trustees as required by changes in federal tax law or for administrative purposes. The State was not required to make significant contributions to the 401(k) plan prior to GSEPS because most members under other segments of the plan either were not State employees or were not eligible to receive an employer match on their contributions.

The GSEPS plan includes automatic enrollment in the 401(k) plan at a contribution rate of 5% of salary unless the participating member elects otherwise. The member may change such level of participation at any time. In addition, the member may make such additional contributions as he or she desires, subject to limitations imposed by federal law. The State will match 100% of the employee's initial 1% contribution and 50% of contribution percents two through five. Therefore, the State will match 3% of salary when an employee contributes at least 5% to the 401(k) plan. Employee contributions greater than 5% of salary do not receive any matching funds.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

GSEPS employer contributions are subject to a vesting schedule, which determines eligibility to receive all or a portion of the employer contribution balance at the time of any distribution from the account after separation from all State service. Vesting is determined based on the table below:

Less than 1 year	0%
1 year	20%
2 years	40%
3 years	60%
4 years	80%
5 or more years	100%

Employee contributions and earnings thereon are 100% vested at all times. The 401(k) plan also allows participants to roll over amounts from other qualified plans to their respective account in the 401(k) plan on approval of the 401(k) plan administrator. Such rollovers are 100% vested at the time of transfer. Participant contributions are invested according to the participant's investment election. If the participant does not make an election, investments are automatically defaulted to a Lifecycle fund based on the participant's date of birth.

The participants may receive the value of their vested accounts upon attaining age 59.5, qualifying financial hardship, or 30 days after retirement or other termination of service (employer contribution balances are only eligible for distribution upon separation from service). Upon the death of a participant, his or her beneficiary shall be entitled to the vested value of his or her accounts. Employees who die while actively employed and eligible for 401(k) employer matching contributions become fully vested in employer contributions upon death. Distributions are made in installments or in a lump sum.

There were 74,098 plan members and 461 participating employers in the plan at June 30, 2022. For the fiscal year ended June 30, 2022, the State's employer and employee GSEPS contributions were \$38.4 million and \$79.8 million, respectively. Additionally, the State made contributions of \$0.1 million on behalf of employers that are not in the reporting entity. Employer contributions may be partially funded from non-vested contributions that were forfeited by employees.

Regents Retirement Plan

The Regents Retirement Plan, a single-employer defined contribution plan, is an optional retirement plan established by the Georgia General Assembly in OCGA § 47-21-1. It is administered and may be amended by the Board of Regents of the University System of Georgia (Board of Regents). A participant in the plan is an "eligible university system employee" defined as a faculty member or all exempt full and partial benefit eligible employees as designated by the regulations of the Board. Under the Plan, a plan participant may purchase annuity contracts from three approved vendors (VALIC, Fidelity, and TIAA-CREF) for the purpose of receiving retirement and death benefits. The approved vendors have separately issued financial reports that may be obtained through their respective corporate offices.

Benefits depend solely on amounts contributed to the plan plus investment earnings. Benefits are payable to participating employees or their beneficiaries in accordance with the terms of the annuity contracts.

The institutions of the University System of Georgia make monthly employer contributions for the Regents Retirement Plan at rates determined by the Board of Regents in accordance with State statute and as advised by their



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 15 - RETIREMENT SYSTEMS (continued)

independent actuary. For the fiscal year ended June 30, 2022, the employer contribution was 9.24% of the participating employee's earned compensation, and employees contributed 6.00% of their earned compensation. Amounts attributable to all plan contributions are fully vested and non-forfeitable at all times. For the fiscal year ended June 30, 2022, employer and employee contributions were \$142.2 million and \$92.8 million, respectively.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS

The State administers various multiple-employer other postemployment benefit (OPEB) plans. The State is the plan sponsor (Plan) of these plans and in many cases the participating employer (Employer). The notes to the financial statements and required supplementary information that follow are presented from the perspective of the State as Plan sponsor and the State as Employer.

The State's multiple-employer OPEB plans are:

- Plans Administered by Department of Community Health (DCH):
 - Georgia State Employees Post-employment Health Benefit Fund (State OPEB Fund)
 - Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund)
- State Employees' Assurance Department (SEAD-OPEB Plan), which is administered by Employees' Retirement System (ERS) (www.ers.ga.gov):

The financial statements for the State OPEB Fund, School OPEB Fund, and SEAD-OPEB Plan are presented in the Fiduciary Funds section of this report. The SEAD-OPEB Plan issues separate publicly available financial reports that include the applicable financial statements and required supplementary information.

A. Basis of Accounting

The financial statements of these plans are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions from employers and members are recognized in the period in which they are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. The OPEB plan's fiduciary net positions have been determined on the same basis as they are reported by the various plans.

B. Investments

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price.

For the fiscal year ended June 30, 2022, the annual money-weighted rate of return on OPEB plan investments, net of OPEB plan investment expense are represented below:

<u>OPEB Plans</u>	<u>Net Annual Money-Weighted Rate</u>
State OPEB Fund	(6.94%)
School OPEB Fund	(6.93%)
SEAD-OPEB Plan	(18.70%)

For all plans mentioned above the money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. These three plans have investment policies regarding the allocation of invested assets, established on a cost basis in compliance with Georgia Statute. Plan assets are managed on a total return basis with a short-term objective of stability of principal while allowing for liquidity and a long-term objective of achieving and maintaining a fully funded status for the benefits provided through each OPEB plan.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

The following table summarizes the adopted asset allocation policy by plan at June 30, 2022:

Asset Class	Target Allocation		
	State OPEB	School OPEB	SEAD-OPEB
Fixed Income	30 %	30 %	25% - 45%
Equities	70 %	70 %	55% - 75%
Alternative Investments	— %	— %	0% - 5%
Total	100.0 %	100.0 %	100.0 %

C. Plans Descriptions and Funding Policies

State OPEB Fund and School OPEB Fund

Plan Description: The State OPEB Fund and School OPEB Fund are cost-sharing multiple-employer defined benefit postemployment healthcare plans and are reported as employee benefit trust funds. The Funds are administered by a Board of Community Health (Board) that is comprised of nine members, including two former State of Georgia employees and seven industry professionals. The OCGA § 45-18-25 and § 20-2-875, for the State and School OPEB funds respectively, assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees to the Board.

Benefits Provided: The State OPEB Fund provides postemployment health benefits (including benefits to qualified beneficiaries of eligible former employees) due under the group health plan for employees of State organizations (including technical colleges) and other entities authorized by law to contract with DCH for inclusion in the plan. Retiree medical eligibility is attained when an employee retires, and is immediately eligible to draw a retirement annuity from one of the State's retirement plans. If elected, dependent coverage starts on the same day as retiree coverage. It also pays administrative expenses of the fund. By law, no other use of the assets of the State OPEB Fund is permitted. The plan designs offered for the 2022 plan year include various plan options. For Medicare-eligible members there are Medicare Advantage plan options (UnitedHealthcare and Blue Cross and Blue Shield of Georgia) Standard and Premium Plans. Alternatively, for non-Medicare eligible members the plan options include Health Reimbursement Arrangement Plan Options (Blue Cross and Blue Shield of Georgia Gold, Silver, Bronze), Health Maintenance Organization Plan Options (Blue Cross and Blue Shield of Georgia, Kaiser Permanente, and UnitedHealthcare), and a High Deductible Health Plan Option (UnitedHealthcare).

The School OPEB Fund provides postemployment health benefits (including benefits for qualified beneficiaries of eligible former employees) due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies, and non-certified public school employees. Retiree medical eligibility is attained when an employee retires, and is immediately eligible to draw a retirement annuity from one of the State's retirement plans. If elected, dependent coverage starts on the same day as retiree coverage. It also pays administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted. The plan designs offered for the 2022 plan year include various plan options, which are the same options offered for the State OPEB fund as described in the previous paragraph.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

Contributions: The State OPEB Fund and School OPEB Fund are currently funded on a pay-as-you-go basis. That is, annual costs of providing benefits will be financed in the same year as claims occur, with historically, no significant assets accumulating, as would occur in an advance funding strategy.

The contribution requirements of plan members and participating employers are established by the Board in accordance with the 2022 Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. As of January 1, 2012, for members with fewer than five years of service, contributions also vary based on years of service. As of January 1, 2012, on average, members with five years or more of service pay approximately 25% of the cost of health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

The combined required employer contribution rates established by the Board for the active and retiree plans for the fiscal years ended June 30, 2022, were as follows:

Combined Active and State OPEB Fund Contribution Rates as a Percentage of Covered Payroll

State organizations, including technical colleges, and certain other eligible participating employers:
 July 2021 - June 2022 29.454% for August 2021 - July 2022 coverage

Combined Active and School OPEB Fund Contribution Rates per Member per Month

Certificated teachers, librarians, regional educational service agencies, certain other eligible participating employers:

July 2021 - June 2022 \$945.00 for August 2021 - July 2022 coverage

Library employees:

July 2021 - June 2022 \$843.00 for August 2021 - July 2022 coverage

Non-certificated school personnel:

2021 - June 2022 \$945.00 for August 2021 - July 2022 coverage



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

SEAD-OPEB Plan

Plan Description: The SEAD-OPEB Plan is a cost-sharing multiple-employer defined benefit other postemployment plan created by the 2007 Georgia General Assembly to provide term life insurance to eligible members of the ERS, Georgia Judicial Retirement System (JRS), and Legislative Retirement System (LRS). The SEAD-OPEB Plan provides benefits for retired and vested inactive members. Effective July 1, 2009, no newly hired members of any State public retirement system are eligible for term life insurance under the SEAD-OPEB Plan. The SEAD-OPEB Plan is administered by the SEAD Board that is comprised of six members, the State Auditor, State Treasurer, Department of Administrative Services Commissioner, Labor Commissioner, and two members appointed by the Governor. Pursuant to Title 47 of the OCGA, benefit provisions of the plan was established and can be amended by State statute.

Benefits Provided: The SEAD-OPEB Plan provides postemployment insurance coverage on a monthly, renewable term basis, with no return premiums or cash value available to be earned. The amount of insurance for a retiree with creditable service prior to April 1, 1964, is the full amount of insurance in effect on the date of retirement. The amount of insurance for a service retiree with no creditable service prior to April 1, 1964, is 70% of the amount of insurance in effect at age 60 or at termination, if earlier. Life insurance proceeds are paid in lump sum to the beneficiary upon death of the retiree. The net position represents the excess accumulation of investment income and premiums over benefit payments and expenses and is held as a reserve for payment of death benefits under existing policies. Administrative costs for the plan are determined based on the plan's share of overhead costs to accumulate and invest funds, actuarial services, and to process benefit payments to beneficiaries. Administrative fees are financed from the assets of the plan.

Contributions: Contributions by plan members are established by the SEAD Board, up to the maximum allowed by statute (not to exceed 0.5% of earnable compensation). The SEAD Board establishes employer contribution rates, such rates which, when added to members' contributions, shall not exceed 1% of earnable compensation. There were no employer contributions required for fiscal year ended June 30, 2022. Contributions were based on actuarial valuations, and for fiscal year 2022 were as follows:

	SEAD-OPEB Plan
	<u>Percentage</u>
Member Rates:	
ERS Old Plan	0.45 %
Less: Offset Paid by Employer	<u>(0.22%)</u>
Net ERS Old Plan	0.23 %
ERS New Plan, JRS, and LRS	0.23 %
Employer Rates/Amounts	0.00 %



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

D. Plan Membership and Participating Employers

The following table summarizes the participating membership and participating employers at June 30, 2022:

Participating Membership by Plan June 30, 2022			
Plan Membership	State OPEB Fund	School OPEB Fund	SEAD-OPEB Plan
Inactive plan members or beneficiaries currently receiving benefits	38,144	89,388	44,371
Inactive plan members entitled to but not yet receiving benefits	—	—	1,059
Active plan members	46,384	177,415	16,926
Total	84,528	266,803	62,356
Open to New Members (Yes/No)	Yes	Yes	No
Number of Employers	186	253	389

These counts treat each legal entity in the State reporting entity as one employer.

E. Net OPEB Liability/(Asset)

For defined benefit OPEB plans that are administered through trusts that meet the specified criteria, GASB 74 requires the net OPEB liability to be measured as the total OPEB liability, less the amount of the OPEB plan's fiduciary net position. The total OPEB liability is actuarially determined. The following schedule is presented from the perspective of the State as the sponsor of the various Plans and summarizes the components of the Net OPEB Liability (NOL)/ Net OPEB Asset (NOA), as of June 30, 2022, by Plan (amounts in thousands):

Components of the Net OPEB Liability/(Asset)	State OPEB Fund	School OPEB Fund	SEAD-OPEB Plan
Total OPEB Liability	\$ 2,250,451	\$ 10,554,743	\$ 966,698
Plan Fiduciary Net Position	1,801,133	651,562	1,334,285
Net OPEB liability/(asset)	<u>\$ 449,318</u>	<u>\$ 9,903,181</u>	<u>\$ (367,587)</u>
Plan fiduciary net position as a percentage of the total OPEB liability	80.03 %	6.17 %	138.03 %



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

F. Actuarial Methods and Assumptions

For the State OPEB fund and School OPEB fund, the impact of the Affordable Care Act (ACA) was addressed in the valuations. Review of the information currently available did not identify any specific provisions of the ACA that are anticipated to significantly impact results other than plan design features and fees currently mandated by the ACA and incorporated in the plan designs, which are included in the current baseline claim costs. Continued monitoring of the ACA's impact on the Plan's liability will be required. Additionally, the impact of the COVID-19 pandemic was considered in this valuation; however, no changes were incorporated at this time due to the level of uncertainty regarding the impact on both plan costs and contribution levels going forward. Continued monitoring of the COVID-19 impact on the Plan's liability will also be required.

For the SEAD-OPEB Plan, the annual actuarial valuations providing the measures to assess funding progress will utilize the actuarial methods and assumptions last adopted by the SEAD Board based upon the advice and recommendations of the actuary. The SEAD Board will periodically have actuarial projections of the valuation results performed to assess the current and expected future progress towards the overall funding goals of the Plan.

Projections of benefits for financial reporting purposes for all plans are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

Actuarial Valuation Date

The total OPEB liability at June 30, 2022, is based upon the June 30, 2021 actuarial valuation for State OPEB Fund, School OPEB Fund and the SEAD-OPEB Plan, using generally accepted actuarial procedures/techniques.

Actuarial Assumptions

The total OPEB liability, as of June 30, 2022, for each plan was determined by an actuarial valuation date indicated in the table below using the following actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date:

(chart on next page)



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

Actuarial Assumptions			
	State OPEB Fund	School OPEB Fund	SEAD-OPEB Plan
Valuation date	6/30/2021	6/30/2021	6/30/2021
Inflation	2.50%	2.50%	2.50%
Salary increases	3.00% - 6.75%*	3.00% - 8.75%*	3.00% - 6.75%*
Long-term expected rate of return ¹	7.00%	7.00%	7.00%
Initial Healthcare Cost Trend			
Pre-Medicare Eligible	6.50%	6.50%	N/A
Medicare Eligible	5.00%	5.00%	N/A
Ultimate Trend Rate			
Pre-Medicare Eligible	4.50%	4.50%	N/A
Medicare Eligible	4.50%	4.50%	N/A
Year Ultimate Trend is Reached			
Pre-Medicare Eligible	2029	2029	N/A
Medicare Eligible	2023	2023	N/A
Mortality	<p>For TRS: Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Postretirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% was used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate. Public School Employees Retirement System (PSERS): Pre-retirement mortality rates were based on the Pub-2010 Below-Median General Employee Mortality Table, with no adjustment, with the MP-2019 Projection scale applied generationally. Post-retirement mortality rates for service retirements were based on the Pub-2010 General Healthy Below-Median Annuitant Mortality Table (ages set forward two years and adjusted 101% for males and 103% for females) with the MP-2019 Projection scale applied generationally. Postretirement mortality rates for disability retirements were based on the Pub-2010 General Disabled Mortality Table (ages set back three years for males and adjusted 103% for males and 106% for females) with the MP-2019 Projection scale applied generationally. Post-retirement mortality rates for beneficiaries were based on the Pub-2010 General Contingent Survivor Mortality Table (ages set forward two years and adjusted 106% for males and 105% for females) with the MP-2019 Projection scale applied generationally.</p> <p>The Pub-2010 General Employee Table, with no adjustments, projected generationally with the MP-2019 scale is used for both males and females while in active service. Post-retirement mortality rates for were based on the Pub-2010 Family of Tables, with the MP-2019 projection scale and further adjustments, as follows: service retirees - General Healthy Annuitant Table with further adjustments (set forward one year and adjusted 105% and 108% respectively for males and females); disability retirees - General Disabled Table (set back three years for males, and adjusted 103% and 106% for males and females, respectively); beneficiaries - General Contingent Survivors Table (set forward two years for both males and females and adjusted 106% and 105% respectively).</p>		
Actuarial experience study	7/1/2014 - 6/30/2019	7/1/2013 - 6/30/2018	7/1/2014 - 6/30/2019

¹ Long-term expected rate of return is net of investment expense, including inflation

*Includes respective inflation assumption.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

The actuarial assumptions used in the valuations, for the State and School OPEB funds, are based on the results of the most recent actuarial experience studies which covered the five year period ending June 30, 2019, and June 30, 2018, respectively. Various assumptions and methods have been revised to reflect the results of the TRS experience study for the five-year period ending June 30, 2018. With the exception of the assumed annual rate of inflation which was changed from 2.75% to 2.50% effective with the June 30, 2018 valuation, for School OPEB funds. The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2021 valuation for the State and School OPEB funds were based on a review of recent plan experience done concurrently with the June 30, 2021 valuation.

The actuarial assumptions used in the valuation for the SEAD-OPEB Plan were based on the results of an actuarial experience study, which covered the five year period ending June 30, 2019. The assumed investment rate of return was lowered from 7.30% to 7.00%, and the assumed annual rate of inflation from 2.75% to 2.50% in the experience study.

Long-Term Expected Rate of Return

For all plans, the long-term expected rate of return on OPEB plan investments were determined using a log-normal distribution analysis, in which expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized by plan in the table below:

Asset Class	Target Allocation					
	State-OPEB Fund		School-OPEB Fund		SEAD-OPEB Plan	
	Target allocation	Long-term expected real rate of return*	Target allocation	Long-term expected real rate of return*	Target allocation	Long-term expected real rate of return*
Fixed Income	30.0 %	2.0%	30.0 %	2.0%	30.0 %	0.2%
Domestic large equities	70.0 %	9.4 %	70.0 %	9.4 %	46.3 %	9.4 %
Domestic small equities	—	—	—	—	1.2 %	13.4 %
International developed market equities	—	—	—	—	12.3 %	9.4 %
International emerging market equities	—	—	—	—	5.2 %	11.4 %
Alternatives	—	—	—	—	5.0 %	10.5 %
Total	100.0 %		100.0 %		100.0 %	

* Rates shown are net of the respective assumed rates of inflation.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

Discount Rate

In order to measure the total OPEB liability, as of June 30, 2022, for the State OPEB fund, a single equivalent rate of 7.00% was used as the discount rate, the same as last year's rate. The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Based on those assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on investments was applied to all periods of projected benefit payments to determine the total OPEB liability. Projected future benefit payments for all current plan members were projected through 2120.

In order to measure the total OPEB liability for the School OPEB, a single equivalent interest rate of 3.57% was used as the discount rate, as compared with last year's rate of 2.20%. This is comprised mainly of the yield or index rate for 20 year tax-exempt general obligation bonds with an average rating of AA or higher (3.54% per the Municipal Bond Index Rate). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2128.

The discount rate used to measure the total OPEB liability for the SEAD-OPEB Plan was 7.00%, the same as last year's rate. The projection of cash flows used to determine the discount rate assumed that plan member insurance premiums will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the Net OPEB Liability/(Asset) to Changes in the Discount Rate

The following schedule summarizes the NOL/(NOA) of the employers, as of June 30, 2022. The NOL/(NOA) is calculated using the determined discount rate as well as what the NOL/(NOA) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate by the Plan (amounts in thousands):

Sensitivity of the Plan Participating Employer Contributing Entities Net OPEB Liability/(Asset) to Changes in the Discount Rate

	1% Decrease	Current Rate	1% Increase
	(6.00%)	(7.00%)	(8.00%)
State's Net OPEB Liability	\$ 660,084	\$ 449,318	\$ 267,146
	(2.57%)	(3.57%)	(4.57%)
School's Net OPEB Liability	\$ 11,201,688	\$ 9,903,181	\$ 8,802,641
	(6.00%)	(7.00%)	(8.00%)
SEAD-OPEB Plan's Net OPEB (Asset)	\$ (237,270)	\$ (367,587)	\$ (474,309)



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

Sensitivity of the Net OPEB Liability/(Asset) to Changes in the Healthcare Cost Trends

The following schedule summarizes the NOL/(NOA) of the employers, as of June 30, 2022. The NOL/(NOA) is calculated using the determined healthcare cost trends as well as what the NOL/(NOA) would be if it were calculated using healthcare cost trends that are 1-percentage-point lower or 1-percentage-point higher than the current rate by the Plan (amounts in thousands):

Sensitivity of the Plan Participating Employer Contributing Entities Net OPEB Liability/(Asset) to Changes in Healthcare Cost Trends			
	1% Decrease	Current Rate	1% Increase
State's Net OPEB Liability	\$ 236,745	\$ 449,318	\$ 698,389
School's Net OPEB Liability	\$ 8,532,775	\$ 9,903,181	\$ 11,587,406
SEAD-OPEB Plan's Net (Asset)	N/A	N/A	N/A



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

The following information is from the perspective of the State as the employer.

G. State's Proportionate Share of OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The State reported a liability as the Employer for its proportionate share of the NOL associated with the plans listed below.

The following schedule is presented from the perspective of the State as the Employer details the proportionate share of the OPEB amounts for each plan as of June 30, 2022 is as follows (amounts in thousands):

Aggregate OPEB Amounts - All Plans			
	Primary Government	Component Units	
OPEB liabilities	\$ 251,350	\$ 72,394	
OPEB assets	\$ 552,364	\$ 6,444	
Deferred outflows of resources related to OPEBs	\$ 245,323	\$ 27,482	
Deferred inflows of resources related to OPEBs	\$ 1,283,787	\$ 49,835	
OPEB expense/expenditures	\$ (656,772)	\$ (810)	

The information below includes all multi-employer plans and funds administered by the State of Georgia.

The NOL/NOA for each plan was measured as of June 30, 2021. The total OPEB liability/asset used to calculate the NOL/NOA for each plan was based on an actuarial valuation as of June 30, 2020 for State, School, and SEAD.

State OPEB Fund

State's Proportionate Share of Net OPEB Liability and OPEB Expense

Primary Government: At June 30, 2022, the State reported a liability of \$0.3 billion for its proportionate share of net OPEB liability. The net OPEB liability was measured as of June 30, 2021. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2020, with standard roll-forward techniques performed to update the total OPEB liability to June 30, 2021. The State's proportion of the net OPEB liability was based on the State's proportion of the prior year contributions received by the OPEB plan relative to the contributions for all participants in the plan. At June 30, 2021, the State's proportion for the State plan as employer was 91.448130%, which was a decrease of 0.690760% from its proportion measured as of June 30, 2020. For the year ended June 30, 2022, the State recognized OPEB expense of \$ (564.7) million.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

Component Units: At June 30, 2022, the State reported a liability of \$0.5 million, for its proportionate share of net OPEB liability. The net OPEB liability was measured as of June 30, 2021. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2020, with standard roll-forward techniques performed to update the total OPEB liability to June 30, 2021. The State's proportion of the net OPEB liability was based on the State's proportion of the prior year contributions received by the OPEB plan relative to the contributions for all participants in the plan. At June 30, 2021, the State's proportion for the State plan as Employer was 0.174130%, which was a decrease of 0.022106% from its proportion measured as of June 30, 2020. For the year ended June 30, 2022, the State recognized OPEB expense of \$(1.3) million.

State's Proportionate Share of Deferred Outflows/Inflows of Resources

At June 30, 2022, the State reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources (amounts in thousands):

	Primary Government		Component Units	
	State as Employer		State as Employer	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ —	\$ 676,781	\$ —	\$ 1,289
Changes of assumptions	12,989	264,966	25	505
Net difference between projected and actual earnings on OPEB plan investments	—	43,939	—	84
Changes in proportion and differences between State contributions and proportionate share of contributions	82,529	91,428	122	408
State contributions subsequent to the measurement date	146,304	—	265	—
Total	\$ 241,822	\$ 1,077,114	\$ 412	\$ 2,286

Primary Government: State contributions as employer subsequent to the measurement date of \$146.3 million are reported as deferred outflows of resources and will be recognized as a reduction of the NOL in the year ended June 30, 2023.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

Component Units: State contributions as employer subsequent to the measurement date of \$0.3 million are reported as deferred outflows of resources and will be recognized as a reduction of the NOL in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (amounts in thousands):

Year ended June 30:	Primary Government	Component Units
	State as Employer	State as Employer
2023	\$ (481,186)	\$ (1,154)
2024	(259,869)	(639)
2025	(170,028)	(426)
2026	(70,513)	80
2027	—	—
Thereafter	—	—

School OPEB Fund

State's Proportionate Share of Net OPEB Liability and OPEB Expense

Component Units: At June 30, 2022, the State reported a liability of \$71.9 million, for its proportionate share of net OPEB liability. The net OPEB liability was measured as of June 30, 2021. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2020, with standard roll-forward techniques performed to update the total OPEB liability to June 30, 2021. The State's proportion of the net OPEB liability was based on the State's proportion of the prior year contributions received by the OPEB plan relative to the contributions for all participants in the plan. At June 30, 2021, the State's proportion for the School plan as Employer was 0.663981% which was a decrease of 0.020521% from its proportion measured as of June 30, 2020. For the year ended June 30, 2022, the State recognized OPEB expense of \$1.5 million.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

State's Proportionate Share of Deferred Outflows/Inflows of Resources

At June 30, 2022, the State reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources (amounts in thousands):

	Component Units	
	State as Employer	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ —	\$ 32,836
Changes of assumptions	13,169	5,868
Net difference between projected and actual earnings on OPEB plan investments	—	114
Changes in proportion and differences between State contributions and proportionate share of contributions	11,260	6,220
State contributions subsequent to the measurement date	2,299	—
Total	\$ 26,728	\$ 45,038

Component Units: State contributions as employer subsequent to the measurement date of \$2.3 million are reported as deferred outflows of resources and will be recognized as a reduction of the NOL in the year ended June 30, 2023.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (amounts in thousands):

Year ended June 30:	Component Units
	State as Employer
2023	\$ (4,748)
2024	(4,375)
2025	(3,307)
2026	(2,549)
2027	(5,630)
Thereafter	—

State Employees' Assurance Department (SEAD-OPEB Plan)

State's Proportionate Share of Net OPEB Asset and OPEB Expense

Primary Government: At June 30, 2022, the State reported an asset of \$552.4 million, for its proportionate share of net OPEB asset. The net OPEB asset was measured as of June 30, 2021. The total OPEB asset used to calculate the net OPEB asset was based on an actuarial valuation as of June 30, 2020, with standard roll-forward techniques performed to update the total OPEB asset to June 30, 2021. The State's proportion of the net OPEB asset was based on the State's proportion of the prior year payroll of SEAD members. At June 30, 2021, the State's proportion for



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

the SEAD plan as Employer was 89.694827%, which was an increase of 0.024871% from its proportion measured as of June 30, 2020. For the year ended June 30, 2022, the State recognized OPEB expense of \$(92.1) million.

Component Units: At June 30, 2022, the State reported an asset of \$6.4 million, for its proportionate share of net OPEB asset. The net OPEB asset was measured as of June 30, 2021. The total OPEB asset used to calculate the net OPEB asset was based on an actuarial valuation as of June 30, 2020, with standard roll-forward techniques performed to update the total OPEB asset to June 30, 2021. The State's proportion of the net OPEB asset was based on the State's proportion of the prior year payroll of SEAD members. At June 30, 2021, the State's proportion for the SEAD plan as Employer was 1.056297%, which was a decrease of 0.144399% from its proportion measured as of June 30, 2020. For the year ended June 30, 2022, the State recognized OPEB expense of \$(0.9) million.

State's Proportionate Share of Deferred Outflows/Inflows of Resources

At June 30, 2022, the State reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources (amounts in thousands):

	Primary Government		Component Units	
	State as Employer		State as Employer	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ —	\$ 1,648	\$ —	\$ 19
Changes of assumptions	—	17,219	—	201
Net difference between projected and actual earnings on OPEB plan investments	—	184,322	—	2,150
Changes in proportion and differences between State contributions and proportionate share of contributions	3,501	3,484	342	141
State contributions subsequent to the measurement date	—	—	—	—
Total	<u>\$ 3,501</u>	<u>\$ 206,673</u>	<u>\$ 342</u>	<u>\$ 2,511</u>

There were no State contributions as employer subsequent to the measurement date.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (amounts in thousands):

Year ended June 30:	Primary Government	Component Units
	State as Employer	State as Employer
2023	\$ (64,160)	\$ (572)
2024	(45,298)	(514)
2025	(44,768)	(527)
2026	(48,946)	(556)
2027	—	—
Thereafter	—	—



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

H. Actuarial Methods and Assumptions (GASB 75)

The total OPEB liability for each plan was determined by an actuarial valuation date indicated in the table below using the following actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date:

Actuarial Assumptions

	State OPEB Fund	School OPEB Fund	SEAD-OPEB Plan
Valuation date	6/30/2020	6/30/2020	6/30/2020
Inflation	2.50%	2.50%	2.50%
Salary increases	3.00% - 6.75%*	3.00% - 8.75%*	3.00% - 6.75%*
Long-term expected rate of return ¹	7.00%	7.00%	7.00%
Initial Healthcare Cost Trend			
Pre-Medicare Eligible	6.75%	6.75%	N/A
Medicare Eligible	5.13%	5.13%	N/A
Ultimate Trend Rate			
Pre-Medicare Eligible	4.50%	4.50%	N/A
Medicare Eligible	4.50%	4.50%	N/A
Year Ultimate Trend is Reached			
Pre-Medicare Eligible	2029	2029	N/A
Medicare Eligible	2023	2023	N/A
Mortality	<p>Pre-retirement mortality rates were based on the Pub-2010 General Employee Mortality Table, with no adjustment, with the MP-2019 Projection scale applied generationally. Post-retirement mortality rates for service retirements were based on the Pub-2010 General Healthy Annuitant Mortality Tables (ages set forward one year and adjusted 105% for males and 108% for females) with the MP-2019 Projection scale applied generationally. Post retirement mortality rates for disability retirements were based on the Pub-2010 General Disabled Mortality Table (ages set back three years for males and adjusted 103% and 106% for females) with the MP-2019 Projection scale applied generationally. Post-retirement mortality rates for beneficiaries were based on the Pub-2010 General Contingent Survivor Mortality Table (ages set forward two years and adjusted 106% for males and 158% for females) with the MP-2019 Projection scales applied generationally.</p> <p>For Teachers Retirement System of Georgia (TRS): Post-retirement mortality rates for service retirements and beneficiaries were based on the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. Post-retirement mortality rates for disability retirements were based on the Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The rates of improvement were reduced by 20% for all years prior to the ultimate rate. The Pub-2010 Teachers Headcount Weighted Below Median Employee mortality table with ages set forward one year and adjusted 106% was used for death prior to retirement. Future improvement in mortality rates was assumed using the MP-2019 projection scale generationally. These rates of improvement were reduced by 20% for all years prior to the ultimate rate. For Public School Employees Retirement System (PSERS): Pre-retirement mortality rates were based on the Pub-2010 General Employee Mortality Table, with no adjustment, with the MP-2019 Projection scale applied generationally. Post-retirement mortality rates for service retirements were based on the Pub-2010 General Healthy Annuitant Mortality Table (ages set forward one year and adjusted 105% for males and 108% for females) with the MP-2019 Projection scale applied generationally. Post-retirement mortality rates for disability retirements were based on the Pub-2010 General Disabled Mortality Table (ages set back three years for males and adjusted 103% for males and 106% for females) with the MP-2019 Projection scale applied generationally. Post-retirement mortality rates for beneficiaries were based on the Pub-2010 General Contingent Survivor Mortality Table (ages set forward two years and adjusted 106% for males and 158% for females) with the MP-2019 Projection scale applied generationally.</p> <p>The Pub-2010 General Employee Table, with no adjustments, projected generationally with the MP-2019 scale is used for both males and females while in active service. Post-retirement mortality rates for were based on the Pub-2010 Family of Tables, with the MP-2019 projection scale applied generationally, as follows: service retirees - General Healthy Annuitant mortality table with further adjustments (set forward one year and adjusted 105% and 108% respectively for males and females); disability retirees - General Disabled Table (set back three years for males, and adjusted 103% and 106% for males and females, respectively); beneficiaries - General Contingent Survivors Table (set forward two years for both males and females and adjusted 106% and 105% respectively).</p>		
Actuarial Experience Study	7/1/2014 - 6/30/2019	7/1/2013 - 6/30/2018	7/1/2014 - 6/30/2019

¹ Long-term expected rate of return is net of investment expense, including inflation

*Includes respective inflation assumption.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

The actuarial assumptions used in the valuations, for the State and School OPEB funds, are based on the results of the most recent actuarial experience studies, which covered the last five year period ending June 30, 2019, and June 30, 2018, respectively. Various assumptions and methods have been revised to reflect the results of the TRS experience study for the five-year period ending June 30, 2018. The remaining actuarial assumptions (e.g. initial per capita costs, health care cost trends, rates of plan participation, rates of plan election, etc.) used in the June 30, 2020 valuation for the State and School OPEB funds were based on a review of the recent plan experience done concurrently with the June 30, 2020 valuation.

The actuarial assumptions used in the valuation for the SEAD-OPEB Plan were based on the results of an actuarial experience study, which covered the five year period ending June 30, 2019. Based on the funding policy adopted by the Board, the assumed investment rate of return was lowered from 7.30% to 7.00%. Also, the assumed annual rate of inflation was lowered from 2.75% to 2.50%.

Long-Term Expected Rate of Return

For all plans, the long-term expected rate of return on OPEB plan investments were determined using a log-normal distribution analysis, in which expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the table below:

Asset Class	Target Allocation					
	State-OPEB Fund		School-OPEB Fund		SEAD-OPEB Plan	
	Target allocation	Long-term expected real rate of return*	Target allocation	Long-term expected real rate of return*	Target allocation	Long-term expected real rate of return*
Fixed Income	30.0 %	0.1%	30.0 %	0.1%	30.0 %	(1.5%)
Domestic large equities	70.0 %	9.2 %	70.0 %	9.2 %	46.4 %	9.2 %
Domestic small equities	—	—	—	—	1.1 %	13.4 %
International developed market equities	—	—	—	—	11.7 %	9.2 %
International emerging market equities	—	—	—	—	5.8 %	10.4 %
Alternatives	—	—	—	—	5.0 %	10.6 %
Total	100.0 %		100.0 %		100.0 %	

* Rates shown are net of the respective assumed rates of inflation.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

Discount Rate

In order to measure the total OPEB liability for the State OPEB, a single equivalent rate of 7.00% was used as the discount rate, as compared with last year's discount rate of 7.06%. Based on those assumptions, the fiduciary net position was projected to be available to make all projected future benefit payment of current plan members. Therefore, the long-term expected rate of return on investments was applied to all periods of projected benefit payments to determine the total OPEB liability. Projected future benefit payments for all current plan members were projected through 2145.

In order to measure the total OPEB liability for the School OPEB, a single equivalent interest of 2.20% was used as the discount rate, as compared with the prior measurement period date rate of 2.22%. This is comprised mainly of the yield or index rate for 20 year tax-exempt general obligation municipal bonds with an average rating of AA or higher (2.16% per the Municipal Bond Index Rate). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in head count. Projected future benefit payments for all current plan members were projected through 2145.

The discount rate used to measure the total OPEB liability for the SEAD-OPEB plan was 7.00%, as compared with last year's discount rate of 7.30%. The projection of cash flow used to determine the discount rate assumed that plan member insurance premiums will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the State's proportionate share of the NOL/(NOA) to changes in the discount rate

The following schedule is presented from the perspective of the State as the employer details the State's proportionate share of the NOL/(NOA) calculated using the discount rate detailed below, as well as what the State's proportionate share of the NOL/(NOA) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate (amounts in thousands):

Sensitivity of the Net OPEB Liability/(Asset) to Changes in the Discount Rate						
	Primary Government			Component Units		
	1% Decrease	Current Rate	1% Increase	1% Decrease	Current Rate	1% Increase
	(6.00%)	(7.00%)	(8.00%)	(6.00%)	(7.00%)	(8.00%)
State's Net OPEB Liability	\$ 442,321	\$ 251,350	\$ 86,313	\$ 842	\$ 479	\$ 164
	(1.20%)	(2.20%)	(3.20%)	(1.20%)	(2.20%)	(3.20%)
School's Net OPEB Liability	\$ —	\$ —	\$ —	\$ 82,215	\$ 71,915	\$ 63,293
	(6.00%)	(7.00%)	(8.00%)	(6.00%)	(7.00%)	(8.00%)
SEAD Plan's Net OPEB (Asset)	\$ (434,430)	\$ (552,364)	\$ (648,661)	\$ (5,116)	\$ (6,444)	\$ (7,639)



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

Sensitivity of the State's proportionate share of the NOL/(NOA) to changes in the Healthcare Cost Trends

The following schedule is presented from the perspective of the State as the employer details the State's proportionate share of the NOL/(NOA) calculated using the discount rate detailed below, as well as what the State's proportionate share of the NOL/(NOA) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate (amounts in thousands):

	Sensitivity of the Net OPEB Liability/(Asset) to Changes in the Healthcare Cost Trends					
	Primary Government			Component Units		
	1% Decrease	Current Rate	1% Increase	1% Decrease	Current Rate	1% Increase
State's Net OPEB Liability	\$ 58,676	\$ 251,350	\$ 477,279	\$ 112	\$ 479	\$ 909
School's Net OPEB Liability	\$ —	\$ —	\$ —	\$ 61,022	\$ 71,915	\$ 85,531
SEAD Plan's Net OPEB (Asset)	N/A	N/A	N/A	N/A	N/A	N/A



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS

The State administers various single-employer other postemployment benefit (OPEB) plans. The State is the plan sponsor (Plan) of these plans and in many cases the participating employer (Employer). The notes to the financial statements and required supplementary information that follow are presented from the perspective of the State as Plan sponsor and the State as Employer.

The State's significant single-employer OPEB plan is:

- Board of Regents Retiree Health Benefit Fund (Regents Plan), which is administered by the Board of Regents of the University System of Georgia (Board of Regents) (www.usg.edu/regents)

Each of these plans issue separate publicly available financial reports that include the applicable financial statements and required supplementary information.

There are other single-employer OPEB plans deemed to be not significant, in which the related OPEB activities are presented in the Component Unit financial statements of this report. However, these other plans are not included in the notes to the financial statements and required supplementary information, as follows:

- Augusta University (AU) Medical Associates Retiree Plan (www.usg.edu/regents)
- Georgia Ports Authority Retiree Medical and Dental Plan (www.gaports.com)
- Georgia World Congress Center Authority Post-Employment Health Benefit Plan (www.gwcca.org)
- Georgia Public Telecommunications Commission Post-Employment Health Benefits Plan (www.gpb.org)

A. Basis of Accounting

The financial statements of this plan are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions from the employer are recognized in the period in which they are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. The OPEB plan's fiduciary net position has been determined on the same basis as reported by the plan.

B. Investments

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price.

For the fiscal year ended June 30, 2022, the annual money-weighted rate of return on OPEB plan investments, net of OPEB plan investment expense, for the Regents Plan was (11.15)%.

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. The Regents Plan has an investment policy regarding the allocation of invested assets. The assets are invested in the Board of Regents' Balanced Income pooled investment fund, which is not subject to state regulations concerning investments. Plan assets are managed on a total return basis with a short-term objective of achieving the highest quality per stable and a long-term objective of a more conservative investment strategy.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

The following table summarizes the adopted asset allocation policy by plan at June 30, 2022:

<u>Asset Class</u>	<u>Target Allocation</u>
Fixed Income	70.0 %
Equities	30.0 %
Total	100.0 %

C. Plan Description and Funding Policy

Regents Plan

Plan Description: The Regents Plan is a single-employer, defined benefit, postemployment healthcare plan administered by the University System Office, an organizational unit of the University System of Georgia (USG). The Regents Plan was authorized pursuant to OCGA § 47-21-21 for the purpose of accumulating funds necessary to meet employer costs of retiree postemployment health insurance benefits. The Plan is administered by the Board of Regents that is comprised of 19 members, all appointed by the Governor (five from state-at-large and one from each of the State's 14 congressional districts). Benefit provisions of the plans were established and can be amended by the Board of Regents.

Benefits Provided: Pursuant to the general powers conferred by OCGA § 20-3-31, the USG has established group health and life insurance programs for regular employees of the USG. It is the policy of the USG to permit employees of the USG eligible for retirement or who become permanently and totally disabled to continue as members of the group health and life insurance programs. The USG offers its employees and retirees under the age of 65 access to three self-insured healthcare plan options and one fully insured plan option. For the USG's Plan Year 2022, the following self-insured health care options were available: Blue Choice HMO plan, Consumer Choice HSA plan (Blue Cross and Blue Shield of Georgia), and the Comprehensive Care plan (Blue Cross and Blue Shield of Georgia). The USG also offers a self-insured dental plan administered by Delta Dental.

Retirees age 65 and older participate in a secondary healthcare coverage for Medicare-eligible retirees and dependents provided through a retiree health care exchange option. The USG makes contributions to the retirees' health reimbursement account, which can be used by the retiree to pay premiums and out-of-pocket healthcare related expenses.

Contributions: The contribution requirements of plan members and the employer are established and may be amended by the Board of Regents. The Regents Plan is substantially funded on a pay-as-you-go basis; however, amounts above the pay-as-you-go basis may be contributed annually, either by specific appropriation or by Board of Regents designation. Organizational units of the USG pay the employer portion for group insurance for eligible retirees. The employer portion of health insurance for its eligible retirees is based on rates that are established annually by the Board of Regents for the upcoming plan year. For the 2022 plan year, the employer rate was approximately 88% of the total health insurance cost for eligible retirees, and the retiree rate was approximately 12%. For employees hired on or after January 1, 2013 and retirees after January 1, 2018, the amount the USG contributes is tied to year of service, which ranges from 0% to 100%. The employer covers the total premium cost for \$25,000 of basic life insurance. If an individual elects to have supplemental, and/or dependent life insurance coverage, such costs are borne entirely by the retiree. For fiscal year ended June 30, 2022, the USG contributed approximately \$146.3 million to the plan for current premiums or claims.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

D. Plan Membership and Participating Employers

The following table summarizes the participating membership and participating employers, for the Regents Plan at June 30, 2022:

<u>Plan Membership</u>	<u>June 30, 2022</u>	<u>June 30, 2021</u>
Inactive plan members or beneficiaries currently receiving benefits	21,779	21,300
Inactive plan members entitled to but not yet receiving benefits	—	—
Active plan members	45,506	46,365
Total	67,285	67,665
 Open to New Members (Yes/No)	 Yes	 Yes
Number of Employers	1	1

This count treats each legal entity in the State reporting entity as one employer.

E. Net OPEB Liability of Participating Employers

Net OPEB Liability

For defined benefit OPEB plans that are administered through trusts that meet the specified criteria, GASB 74 requires the net OPEB liability to be measured as the total OPEB liability, less the amount of the OPEB plan's fiduciary net position. The total OPEB liability is actuarially determined. The following schedule is presented from the perspective of the State as the sponsor of the Regents Plan and summarizes the components of the Net OPEB Liability (NOL) of the employer, as of June 30, 2022 (amounts in thousands):

<u>Components of the Net OPEB Liability</u>	
Total OPEB Liability	\$ 4,173,225
Plan Fiduciary Net Position	211,904
Net OPEB liability	<u>\$ 3,961,321</u>

Plan fiduciary net position as a percentage of the total OPEB liability

5.08 %



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

F. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes for this Plan is based on the substantive plan (the plan as understood by the employer and plan members) and includes the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and Plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

Actuarial Valuation Date

The total OPEB liability at June 30, 2022, is based upon May 1, 2022 actuarial valuation for the Regents Plan, using generally accepted actuarial procedures/techniques. Update procedures were used to roll forward the total OPEB liability to June 30, 2022.

Actuarial Assumptions

The total OPEB liability for the Regents Plan was determined by an actuarial valuation date indicated in the table below using the following actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date:

Valuation date	May 1, 2022
Inflation	2.40%
Salary increases	3.75%
Long-term expected rate of return ¹	4.36%
Initial Healthcare Cost Trend	
Pre-Medicare Eligible	7.00%
Medicare Eligible	4.00%
Ultimate Trend Rate	
Pre-Medicare Eligible	4.50%
Medicare Eligible	4.00%
Year Ultimate Trend is Reached	
Pre-Medicare Eligible	2034
Medicare Eligible	2022
Mortality	Pub-2010 for Teachers headcount weighted projected with scale MP-2021.
Actuarial experience study	
Economic and demographic assumptions	7/1/2016 - 6/30/2019
Disability and Salary Increases assumptions	7/1/2013 - 6/30/2018

¹ Long-term expected rate of return is net of investment expense, including inflation



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

The economic and demographic assumptions are based on the results of the most recent actuarial experience study over the Plan, which covered a three-year period ending June 30, 2019, with the exception of the disability and salary increase assumption. These actuarial assumptions are based on the results of the most recent actuarial experience study of the Teachers Retirement System of Georgia, which covered the five-year period ending June 30, 2018.

Long-Term Expected Rate of Return

For the Regents Plan, the long-term expected rate of return on OPEB plan investments were determined using a building-block method in which expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table below:

<u>Asset Class</u>	<u>Target allocation</u>	<u>Long-term expected real rate of return*</u>
Fixed Income	70.0 %	0.34 %
Equity Allocation	30.0 %	4.03 %
Total	100.0 %	1.91 %

* Rates shown are net of the 2.40% assumed rate inflation.

Discount Rate

In order to measure the total OPEB liability for the Regents Plan, as of June 30, 2022, a yield or index rate of 3.54% was used as the discount rate, as compared with last year's single equivalent interest rate of 2.18%. This is comprised mainly of the yield or index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA or higher (3.54% per the Bond Buyers Index). Assumed contributions are based on the contribution policy, and projected total contributions are the pay as you go costs of the plan. The current contribution policy is not designed to pre-fund the plan, and the unfunded liability is not expected to be paid off at any point in the future. Projected future benefit payments for all current plan members were projected through 2119.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following schedule summarizes the NOL, as of June 30, 2022, of the employer. The NOL is calculated using the determined discount rate as well as what the NOL would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate by the Regents Plan (amounts in thousands):

Sensitivity of the Plan Participating Employer Contributing Entities Net OPEB Liability to Changes in the Discount Rate			
	1% Decrease	Current Rate	1% Increase
	2.54%	3.54%	4.54%
Regents OPEB Liability	<u>\$ 4,705,630</u>	<u>\$ 3,961,322</u>	<u>\$ 3,375,506</u>

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trends

The following schedule summarizes the NOL of the employer, as of June 30, 2022. The NOL is calculated using the determined healthcare cost trends as well as what the NOL would be if it were calculated using healthcare cost trends that are 1-percentage-point lower or 1-percentage-point higher than the current rate by the Regents Plan (amounts in thousands):

Sensitivity of the Plan Participating Employer Contributing Entities Net OPEB Liability to Changes in Healthcare Cost Trends			
	1% Decrease	Current Rate	1% Increase
Regents OPEB Liability	<u>\$ 3,399,206</u>	<u>\$ 3,961,322</u>	<u>\$ 4,683,167</u>



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

The following information is from the perspective of the State as the employer.

G. State's Proportionate Share of OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The State reported a liability as the Employer for its proportionate share of the NOL associated with the plans listed below.

The following schedule is presented from the perspective of the State as the Employer details the proportionate share of the OPEB amounts for each plan as of June 30, 2022 is as follows (amounts in thousands):

Aggregate OPEB Amounts - All Plans			
	Primary Government	Component Units	
OPEB liabilities	\$ 5,033,081	\$	43,763
Deferred outflows of resources related to OPEBs	\$ 832,440	\$	14,859
Deferred inflows of resources related to OPEBs	\$ 723,865	\$	27,835
OPEB expense/expenditures	\$ 211,634	\$	3,485

The information below includes all significant plans and funds administered by the State of Georgia.

The NOL for the Regents Plan was measured as of June 30, 2021. The total OPEB liability used to calculate the NOL was based on an actuarial valuation as of May 1, 2021.

Regents Plan

State's Proportionate Share of Net OPEB Liability and OPEB Expense

Primary Government: At June 30, 2022, the State reported a net OPEB liability of \$5.0 billion, for the Regents Plan. The net OPEB liability was measured as of June 30, 2021. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of May 1, 2021, with standard roll-forward techniques performed to update the total OPEB liability to June 30, 2021. The net OPEB liability was based on contributions during the fiscal year ended June 30, 2021. For the year ended June 30, 2022, the State recognized OPEB expense of \$211.6 million.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

State's Proportionate Share of Deferred Outflows/Inflows of Resources

At June 30, 2022, the State reported deferred outflows of resources and deferred inflows of resources related to the Regents Plan from the following sources (amounts in thousands):

	Primary Government	
	State as Employer	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 270,974	\$ 17,219
Changes of assumptions	415,123	694,165
Net difference between projected and actual earnings on OPEB plan investments	—	12,481
State contributions subsequent to the measurement date	146,343	—
Total	\$ 832,440	\$ 723,865

Primary Government: State contributions as Employer subsequent to the measurement date of \$146.3 million are reported as deferred outflows of resources and will be recognized as a reduction of the NOL in the year ended June 30, 2023.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (amounts in thousands):

Year ended June 30:	Primary Government	
	State as Employer	
2023	\$	(66,393)
2024		(30,800)
2025		(29,066)
2026		(23,492)
2027		62,353
Thereafter		49,630



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

Changes in the Net OPEB Liability

For single-employer, defined benefit OPEB plans that are administered through trusts that meet the specified criteria, GASB 75 requires a schedule of the changes in the net OPEB liability, for the current reporting period. The following schedule is presented from the perspective of the State as the Employer of the Regents Plan and summarizes the changes the Net OPEB Liability (NOL) of the employer (amounts in thousands):

Total OPEB liability:	
Service cost	\$ 161,299
Interest	123,861
Benefit changes	—
Differences between expected and actual experience	89,218
Changes of assumptions	(538,325)
Benefit payments/refunds	(101,370)
Net change in total OPEB liability	(265,317)
Total OPEB liability-beginning	5,493,697
Total OPEB liability-ending (a)	5,228,380
Plan fiduciary net position:	
Contributions-employer	117,381
Net investment income	20,259
Benefit payments/refunds	(101,370)
Administrative expense	(949)
Net change in plan fiduciary net position	35,321
Plan fiduciary net position-beginning	159,978
Plan fiduciary net position-ending (b)	195,299
Net OPEB liability-ending (a)-(b)	\$ 5,033,081

H. Actuarial Methods and Assumptions (GASB 75)

Projections of benefits for financial reporting purposes for this Plan is based on the substantive plan (the plan as understood by the employer and plan members) and includes the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

Actuarial Valuation Date

The total OPEB liability at June 30, 2021, is based upon the actuarial valuation for May 1, 2021 for the Regents Plan, using generally accepted actuarial procedures/techniques. Update procedures were used to roll forward the total OPEB liability to June 30, 2021



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

Actuarial Assumptions

The total OPEB liability for the Regents Plan was determined by an actuarial valuation date indicated in the table below using the following actuarial assumptions:

Valuation date	5/1/2021
Inflation	2.10%
Salary increases	3.75%
Long-term expected rate of return ¹	4.37%
Initial Healthcare Cost Trend	
Pre-Medicare Eligible	6.40%
Medicare Eligible	4.00%
Ultimate Trend Rate	
Pre-Medicare Eligible	4.50%
Medicare Eligible	4.00%
Year Ultimate Trend is Reached	
Pre-Medicare Eligible	2031
Medicare Eligible	2021
Mortality	Healthy: Pub-2010 for Teacher headcount weighted project with scale MP-2020
Actuarial experience study	
Economic and demographic assumptions	7/1/2016 - 6/30/2019
All other assumptions	7/1/2013 - 6/30/2018

¹ Long-term expected rate of return is net of investment expense, including inflation

The economic and demographic assumptions are based on the results of the most recent actuarial experience study over the Plan, which covered a three-year period ending June 30, 2019. All other assumptions are based on the results of the most recent actuarial experience study of the Teacher's Retirement System of Georgia, which covered the five year period ending June 30, 2018.

Long-Term Expected Rate of Return

For the Regents Plan, the long-term expected rate of return on OPEB plan investments was determined using a building-block method, in which expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table below:

Asset Class	Target allocation	Long-term expected real expected rate of return*
Fixed Income	70%	0.69 %
Equity Allocation	30%	4.21 %
Total	100.0 %	2.22 %

* Rates shown are net of the 2.10% assumed rate of inflation.

Discount Rate

In order to measure the total OPEB liability for the Regents Plan, as of June 30, 2021, a single equivalent interest rate of 2.18% was used as the discount rate, as compared with last year's yield or index rate of 2.21%. This is comprised mainly of the yield or index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA or higher (2.16% per the Bond Buyers Index). Assumed contributions are based on the contribution policy, and projected total contributions are the pay as you go costs of the plan. The current contribution policy is not designed to pre-fund the plan, and the unfunded liability is not expected to be paid off at any point in the future. Projected future benefit payments for all current plan members were projected through 2119.

Sensitivity of the State's proportionate share of the NOL to changes in the Discount Rate

The following schedule is presented from the perspective of the State as the Employer and details the State's proportionate share of the NOL, as of June 30, 2021. The NOL was calculated using the discount rate detailed below, as well as what the State's proportionate share of the NOL would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate (amounts in thousands):

Sensitivity of the Employer Net OPEB Liability to Changes in the Discount Rate			
	1% Decrease	Current Rate	1% Increase
	(1.18%)	(2.18%)	(3.18%)
Regents Net OPEB Liability	\$ 6,092,171	\$ 5,033,081	\$ 4,216,366

Sensitivity of the State's proportionate share of the NOL to changes in Healthcare Cost Trends

The following schedule is presented from the perspective of the State as the Employer and details the State's proportionate share of the NOL, as of June 30, 2021. The NOL was calculated using the healthcare cost trends detailed below, as well as what the State's proportionate share of the NOL would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current rate (amounts in thousands):

Sensitivity of the Employer Net OPEB Liability to Changes in the Health Care Cost Trends			
	1% Decrease	Current Rate	1% Increase
Regents Net OPEB Liability	\$ 4,246,884	\$ 5,033,081	\$ 6,067,992



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 18 - RISK MANAGEMENT

A. Public Entity Risk Pool

The Department of Community Health (DCH) administers the State Health Benefit Plan (SHBP) for the State. Under OCGA § 45-18-2, the DCH Board has the authority to establish a health insurance plan; provide rules and regulations; and general provisions of the plan. The plan is comprised of three health insurance plans: (1) a plan primarily for State employees OCGA § 45-18-2, (2) a plan for teachers OCGA § 20-2-881, and (3) a plan for non-certificated public school employees OCGA § 20-2-911. The SHBP acts as the plan administrator for approximately 450 organizations (state, county and local educational agencies) and provides health coverage to more than 0.6 million employees, teachers, retirees and their dependents. All employees become members of the plan unless coverage is rejected or waived. An employee may withdraw from the plan if they become eligible for coverage under the aged program of the Social Security Administration OCGA § 45-18-17. SHBP accepts all of the risk of insuring its employees.

SHBP is accounted for on the accrual basis. Claim liabilities are based on estimates for claims that have been incurred, but not reported. Liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Estimates of liabilities for incurred, (both reported and unreported) but unpaid are actuarially determined based on estimates of the ultimate cost of settling claims, using past experience adjusted for current trends and any other factors that would modify past experience. Because actual claim liabilities depend on such factors as inflation, changes in legal doctrines and damage awards, the process used in computing claim liabilities may not result in an exact amount. Claim liabilities are evaluated periodically to take into consideration recently settled claims, the frequency of claims and other economic and social factors.

SHBP's general objectives as required under Georgia Compensation Rules & Regulations OCGA § 111-4-1 are to collect enrollment information from covered employer groups, collect health premiums and employer contributions, and provide management and planning of health benefits.

DCH utilizes third party administrators to process Medicaid, PeachCare, and State employee health benefit claims. Agreements between individual administrators and DCH are for the processing of specific claim types. If an administrator was unable to continue processing claims for DCH under such an agreement, the DCH's ability to adjudicate such claims in the short-term could be threatened.

The following table provides information about the changes in the reported claims liabilities for the past two years (amounts in thousands):

(Table on next page)



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 18 - RISK MANAGEMENT (continued)

	Public Entity Risk Pool	
	Fiscal Year Ended 6/30/2022	Fiscal Year Ended 6/30/2021
Unpaid Claims and Claim Adjustments July 1	\$ 251,651	\$ 230,898
Incurring claims and claim adjustment expenses:		
Provision for insured events of the current fiscal year	3,404,563	3,109,758
Decrease in provision for insured events of the prior fiscal year	(50,602)	(52,400)
Total incurred claims and claim adjustment expenses	<u>3,353,961</u>	<u>3,057,358</u>
Payments:		
Claims and claim adjustment attributable to insured events of the current year	(3,040,861)	(2,858,424)
Claims and claim adjustment attributable to insured events of the prior year	(197,231)	(178,181)
Total Payments	<u>(3,238,092)</u>	<u>(3,036,605)</u>
Total Unpaid Claims and Claim Adjustments June 30	<u>\$ 367,520</u>	<u>\$ 251,651</u>

B. Board of Regents Employee Health Benefits Plan

The University System of Georgia (USG) maintains a program of health benefits for its employees and retirees. This plan is funded jointly through premiums paid by participants covered under the plan and employer contributions paid by the Board of Regents (BOR) and its organizational units. A self-insured program of professional liability for its employees was established by the BOR of the USG under powers authorized by the OCGA § 45-9-1. All units of the USG share the risk of loss for claims of the plan.

The following table represents changes in the balances of claims liabilities for the past two years (amounts in thousands):

	Board of Regents Employee Health Benefits Plan	
	Fiscal Year Ended 6/30/2022	Fiscal Year Ended 6/30/2021
Unpaid Claims and Claim Adjustments July 1	\$ 36,328	\$ 46,894
Current Year Claims and Changes in Estimates	444,672	416,897
Claims Payments	(438,180)	(427,463)
Unpaid Claims and Claim Adjustments June 30	<u>\$ 42,820</u>	<u>\$ 36,328</u>



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 18 - RISK MANAGEMENT (continued)

C. Other Risk Management

The Department of Administrative Services (DOAS) has the responsibility for the State of Georgia of making and carrying out decisions that will minimize the adverse effects of accidental losses that involve State government assets. The State believes it is more economical to manage its risks internally and set aside assets for claim settlement. Accordingly, DOAS processes claims for risk of loss to which the State is exposed, including general liability, property and casualty, workers' compensation, unemployment compensation, and law enforcement officers' and teachers' indemnification. Limited amounts of commercial insurance are purchased applicable to property, employee and automobile liability, fidelity and certain other risks.

The BOR is part of the State of Georgia reporting entity, and as such, is covered by the State of Georgia risk management program administered by DOAS. Premiums for the risk management program are charged to the various state organizations by DOAS to provide claims servicing and claims payment.

Charges by the workers' compensation risk management fund and the liability insurance risk management fund to other funds have failed to recover the full cost of claims over a reasonable period of time. Therefore, the unadjusted deficit at June 30, 2022, of \$928.8 million both for workers' compensation and liability was charged back to the contributing funds. Expenditures of \$562.0 million are reported in the General Fund, and expenses of \$253.7 million are reported in the Higher Education Fund (enterprise fund) relating to this charge-back.

The following table represents changes in the balances of claims liabilities for the past two years (amounts in thousands):

	Risk Management Fund	
	Fiscal Year Ended 6/30/2022	Fiscal Year Ended 6/30/2021
Unpaid Claims and Claim Adjustments July 1 (restated)	\$ 1,034,656	\$ 1,023,636
Current Year Claims and Changes in Estimates	234,310	166,976
Claims Payments	(196,659)	(155,956)
Unpaid Claims and Claim Adjustments June 30	\$ 1,072,307	\$ 1,034,656



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 19 - TAX ABATEMENT

As of June 30, 2022, the State had three tax abatement programs, the Mega Project Tax Credit, the Tourism Development Act, and Projects that were designated as a Competitive Project of Regional Significance. However, given the limited number of recipients under each of these programs, the State is legally prohibited from disclosing detailed information relating to the tax abatement programs and amounts abated.

A. Tax Abatement Programs

Mega Project Tax Credit

The Mega Project Tax Credit provides tax abatements to encourage job creation under Official Code of Georgia OCGA § 48-7-40.24. This abatement is obtained through application by the business enterprise and certification by a panel composed of the commissioner of Community Affairs, the commissioner of Economic Development, and the director of the Office of Planning and Budget. In order to receive the tax abatements projects must create a certain level of new full-time employee jobs with average wages above a percentage of average wage projects within the county, and meet other requirements. The tax abatement equals \$5,250 per new eligible full-time employee job for five years beginning with the year in which such job is created through year five after such creation; provided, however, that where the amount of such credit exceeds a business enterprise's liability for such taxes in a taxable year, the excess may be taken as a credit against such business enterprise's quarterly or monthly tax payment. Additionally, there are various recapture provisions such as forfeiting the right to the claim or a percentage of the credit, with allowances for relief from recapture based on certain major events.

Tourism Development Act

The Tourism Development Act provides tax abatements to encourage the creation of tourism attractions or expansion of existing tourism attractions under OCGA § 48-8-270. This abatement is obtained through the discretion of the commissioner of Economic Development and the commissioner of Community Affairs, in consideration of the execution of the agreement and subject to the approved company's compliance with the terms of the agreement. The term of the agreement granting the tax abatement (sales and use tax refund for new projects or an incremental sales and use tax refund for expansions of existing tourism attractions) is ten years, commencing on the date the tourism attraction opens for business and begins to collect sales and use taxes or for an expansion, the date construction is complete. Additionally, there are various recapture provisions if an approved company fails to abide by the terms of the agreement, such as voiding of the agreement and all sales and use tax proceeds that were refunded shall become immediately due and payable back to the State.

Competitive Project of Regional Significance

The Competitive Project of Regional Significance designation provides tax abatements to a business enterprise whose location or expansion of some or all of the operations in this state would have a significant regional impact under OCGA § 48-8-3(93)(D). This abatement is obtained in accordance with the regulations promulgated by the commissioner of Economic Development. The tax abatement indicates that sales and use taxes levied by or imposed by the State shall not apply to sales of personal property used for and in the construction of these designated projects.

B. Legal Prohibition

The State is legally prohibited from providing more detailed information relating to the tax abatement programs and amounts abated. The restrictions relating to reporting of confidential income tax information and other tax types are generally covered under OCGA § 48-7-60 and § 48-2-15, respectively.



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 20 - LITIGATION, CONTINGENCIES, AND COMMITMENTS

A. Grants and Contracts

The amounts received or receivable from grantor agencies are subject to audit and review by grantor agencies, including CARES Act funds related to COVID-19 pandemic, principally the federal government. This could result in a request for reimbursement by the grantor agency for any expenditures which are disallowed under grant terms.

B. Litigation and Contingencies

The State is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine governmental operations. The ultimate disposition of these proceedings is not presently determinable. However, it is not believed that the ultimate disposition of these proceedings would have a material adverse effect on the financial condition of the State. The following are significant active litigation, claims and assessments involving the State:

Primary Government

CSX Transportation v. David M. Curry, Commissioner, Georgia Department of Revenue, Ga. Tax Tribunal Docket Nos. 1622264, 1645680, 1733834, 1914964, and 2229506. CSX filed multiple appeals of constructive denials of refunds for sales and use tax imposed on diesel fuel starting in 2013. DOR did not act on the refund claims due to the pendency of litigation on a comparable issue in the U.S. Supreme Court against the state of Alabama. The issue is whether the sales and use tax imposed on diesel fuel purchased by rail carriers violates Section 306 of the Railroad Revitalization and Regulatory Reform Act of 1976 (the "4-R Act"), prohibiting discriminatory treatment of rail carriers. CSX contends that the application of a four percent (4%) sales tax rate to its purchase of diesel fuel violates Section 306 of the 4-R Act because motor carriers are subject to state and local taxes but are exempt from the first three percent (3%) of the four percent (4%) sales tax rate under O.C.G.A. § 48-8-31, and because interstate water carriers are exempt from sales and use tax under O.C.G.A. § 48-8-3(17). The total of the sales and use tax refunds claimed by CSX for tax periods October 2010 through July 2019 is approximately \$65,000,000. The Georgia Tax Tribunal cases were stayed pending the outcome of litigation in Alabama, *CSX Transp., Inc. v. Alabama Dep't of Revenue*, Case No. 17-11705-G. The Eleventh Circuit ruled in *CSX Transp., Inc. v. Ala. Dep't of Revenue*, 888 F.3d 1163 (11th Cir. 2018) that Alabama's sales and use tax did not discriminate against railroads when compared to motor carriers but did discriminate against railroads when compared to water carriers. Alabama and CSX filed petitions for certiorari to the U.S. Supreme Court which denied the petitions on June 24, 2019. Therefore, the Eleventh Circuit's decision was affirmed, and the case was remanded to the District Court in Alabama to conclude proceedings. The District Court issued a final judgment in favor of CSX in Alabama in 2019 and a District Court ruled in favor of the smaller railroad carriers there in 2021 on the same grounds. At this stage of litigation, it is impracticable to render an opinion about whether the likelihood of an unfavorable outcome is either "probable" or "remote"; however, the State believes it has meritorious defenses and is vigorously defending this action.

Baldwin County v. Department of Behavioral Health and Developmental Disabilities and DBHDD Commissioner Judy Fitzgerald, in her official capacity, Fulton County Superior Court Civil Action Number 2021CV356515, July 15, 2021. Baldwin County seeks contract damages, or, in the alternative, specific performance of an Intergovernmental Agreement between the parties which the Department of Behavioral Health and Developmental Disabilities ("DBHDD") terminated in September 2020. The dispute stems from an Intergovernmental Agreement between Baldwin County and the Georgia Department of Human Resources ("DHR") for fire protection services and other services to be performed at the Central State Hospital Campus in



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 20 - LITIGATION, CONTINGENCIES, AND COMMITMENTS (continued)

Milledgeville, Georgia (the "Agreement"). The Agreement went into effect in April 1999 and has a term of fifty years. Prior to the Agreement, the State provided dedicated fire protection services at Central State Hospital using State personnel and equipment. The Agreement provided that Baldwin County would employ the same personnel, purchase the equipment, and provide the same services between April 1999 and April 2049. In exchange, DHR would pay \$550,000 annually to Baldwin County with a variable cost of living adjustment added every five years. In 2009, DBHDD took over contract responsibility for DHR and continued payments under the terms of the Agreement. In September 2020, DBHDD provided notice to Baldwin County that it was terminating the Agreement.

Baldwin County filed a complaint in the Fulton County Superior Court on July 15, 2021 seeking, among other things, contract damages for past and future services provided and attorneys' fees. Baldwin County asserts that it is or will be entitled to approximately \$22 million dollars in damages for the remaining duration of the Agreement.

On December 20, 2021, Baldwin County moved for partial summary judgment on the question of whether there was a contract between the parties and whether that contract had been breached. That matter is fully briefed. DBHDD also moved to dismiss the claims alleging that the Agreement is not valid and violates the gratuities clause, that the request for injunctive relief is barred by sovereign immunity, and that mandamus is not appropriate because other relief is available. That matter also is fully briefed and was heard on October 14, 2022. The parties have exchanged limited written discovery and conducted environmental and structural inspections of the buildings. The trial court has stayed further discovery pending the outcome of DBHDD's motion to dismiss. At this stage of litigation, it is impracticable to render an opinion about whether the likelihood of an unfavorable outcome is either "probable" or "remote"; however, the State believes it has meritorious defenses and is vigorously defending this action.

Following an onsite review in 2014 of Georgia's nursing facility funding arrangements by the United States Department of Health and Human Services, Centers for Medicare & Medicaid Services (CMS), CMS issued a draft report in December 2014 which summarily stated that a portion of funding used for the State share of the UPL payments was transferred to DCH from private companies and that UPL payments were made to 34 private nursing facilities in violation of federal law and the State's Medicaid Plan. CMS instructed Georgia to return all federal funds made to the 34 facilities from SFY 2010 to present day. DCH responded to CMS in February 2015, arguing at minimum incorrect factual and legal conclusions by CMS, violations of law, inequity, and unjust enrichment. In November 2015, CMS issued its final report that did not change its initial conclusion summarized above. In DCH's CMS 64 Report filing for quarter ending December 31, 2015, DCH did not return approximately \$76 million in federal financial participation funds for SFY 2010 and 2011 or any upper payment limit payments made to such nursing homes in subsequent fiscal years, which DCH estimates to be in an aggregate amount of approximately \$94.0 million for both fiscal year 2012 and fiscal year 2013 as requested by CMS. A response was received from CMS on November 20, 2018 reaffirming its position. DCH continues its opposition and has requested reconsideration of the disallowance through the available CMS administrative appeal channels. The matter is pending with the CMS Departmental Appeals Board for resolution, which is the final regulatory level of administrative appeal.

C. Guarantees and Financial Risk

Component Units

Georgia Housing Finance Authority (GHFA) has uninsured single-family mortgage loans of approximately \$68.9 million as of June 30, 2022. All of these loans are for home mortgages in the State of Georgia. Current economic



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 20 - LITIGATION, CONTINGENCIES, AND COMMITMENTS (continued)

conditions in Georgia have a direct impact on foreclosures and the higher rate of loss on foreclosed loans. If the economy declines, one impact of these conditions could be a decline in housing values and an increase in unemployment and underemployment. GHFA could incur a higher rate of foreclosure and a higher rate of loss on foreclosed loans as a result of the impact of their economic factors and the decline in the value of its underlying collateral on uninsured loans. If the economy declines and, as a result, GHFA could experience a dramatic increase in foreclosures, it is possible that the combination of such an increase combined with lower housing prices could result in increased losses of loan assets that could have adverse impacts on the GHFA's ability to repay its outstanding bonds.

D. Other Significant Commitments

Primary Government

Contractual Commitments

The Georgia Constitution permits State organizations to enter into contractual commitments provided they have funds available (statutory basis) at the time of the execution of the contract. At June 30, 2022, the fund balances of the primary government include encumbrances of \$12.4 billion (amounts in thousands):

	<u>Encumbrances</u>
Function	
Conservation	\$ 7,119
Culture and Recreation	95,780
Economic Development and Assistance	276,593
Education	4,803,385
General Government	1,107,649
Health and Welfare	1,844,011
Public Safety	354,061
Transportation	3,871,465
	<hr/>
Total Investments	<u>\$ 12,360,063</u>

As of June 30, 2022, the Department of Revenue had unclaimed film tax credits of approximately \$1.2 billion.

The University System of Georgia (Higher Education Fund) had significant, unearned, outstanding construction or renovation contracts executed in the amount of \$25.1 million as of June 30, 2022. This amount is not reflected in the financial statements.

As of June 30, 2022, Employees' Retirement System of Georgia committed to fund certain private equity partnerships for a total capital commitment of \$775.8 million. Of this amount, \$256.4 million remained unfunded and is not recorded on the *Combining Statement of Fiduciary Net Position - Pension and Other Employee Benefit Trust Funds - Defined Benefit Pension Plans*.

On August 24, 2015, Georgia Technology Authority(GTA) entered into an agreement with Capgemini to provide service integration processes and systems, including billing, service desk, service catalog and request management, risk and security management, among other services. This agreement is a seven year contract with three optional years for a total contract amount of \$323.4 million, and a remaining balance of \$82.6 million as of June 30, 2022.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 20 - LITIGATION, CONTINGENCIES, AND COMMITMENTS (continued)

On December 1, 2017, GTA entered into an \$119.0 million services contract with ATOS. This is a four year contract with five optional years, and has a remaining balance of \$55 million as of June 30, 2022.

On June 1, 2018, GTA entered into an \$41.3 million services contract with Xerox. This is a three year contract with three optional years, and has a remaining balance of \$19.1 million as of June 30, 2022.

On January 1, 2019, GTA entered into a \$219.0 million services contract with Unisys. This is a three year contract with three optional years, and has a remaining balance of \$111.5 million June 30, 2022.

On July 1, 2021, GTA entered into an \$378 million services contract with AT&T. This is a five year contract with three optional years, and has a remaining balance of \$323.6 million as of June 30, 2022.

State Road and Tollway Authority (SRTA) has contractual commitments on uncompleted contracts of \$888.7 million, the majority of which are for the I-20 East Interchange Reconstruction Project and the I-16 at I-95 Interchange and I-16 Widening from I-95 to I-516 Reconstruction Project. In addition, \$10.9 million in grants and \$6.1 million of loans were awarded to local governments and community improvements districts.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 20 - LITIGATION, CONTINGENCIES, AND COMMITMENTS (continued)

Component Units

Contractual Commitments

As of June 30, 2022, Georgia Environmental Finance Authority (GEFA) had commitments to fund projects, excluding the undisbursed portion of loans in process, totaling \$182.6 million.

As of June 30, 2022, Georgia Ports Authority (GPA) had commitments for construction projects of approximately \$680.3 million.

During the fiscal year ended June 30, 2013, the GPA entered into a compromise and settlement agreement with the U.S. Army Corps of Engineers, the State of South Carolina and several nongovernmental environmental organizations relative to the project by the U.S. Army Corps of Engineers to deepen the Savannah River federal navigation channel. The project is commonly referred to as the Savannah Harbor Expansion Project (SHEP).

The respective SHEP agreement, approved by the U.S. Federal District Court for the District of South Carolina, resulted in a commitment by GPA in the amount of \$35.5 million, of which GPA had paid \$20.1 million through the year ended June 30, 2022, which includes the following provisions to be funded by the GPA subject to satisfaction of certain conditions that at this time are based on all known and expected factors, and therefore, considered to be "probable" as defined by respective and authoritative financial reporting standards (GASB No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*):

- 1) The GPA will establish a letter of credit or escrow account within six months of the commencement of inner harbor dredging in the amount of \$2.0 million to serve as a contingency fund should the operation of the dissolved oxygen injection system not receive funding by the federal government. This letter of credit or escrow account will be maintained at a minimum of \$2.0 million for fifty years after completion of the SHEP.
- 2) The GPA will contribute \$3.0 million for water quality monitoring in the Lower Savannah River Basin, \$3.0 million for monitoring and research of Shortnose and Atlantic Sturgeon, \$15.0 million for conservation, wetlands preservation, acquisitions of easements and/or upland buffers, and creation, restoration or enhancement of wetlands to benefit the Lower Savannah River watershed.
- 3) The GPA will contribute \$12.5 million for environmental and conservation projects in the Savannah River Basin to the Savannah River Restoration Board whose membership is prescribed in the agreement.



Notes to the Financial Statements For the Fiscal Year Ended June 30, 2022

NOTE 21 - SUBSEQUENT EVENTS

A. Primary Government

Long-term Debt Issues

General Obligation Bonds Issued

In July 2022, the State sold general obligation bonds in the total amount of \$704.1 million for delivery on July 7, 2022 to provide over \$753.7 million in total proceeds for various capital outlay projects. The greatest amount of funding will provide \$211.7 million for public safety projects, \$194.2 million for higher education projects, \$161.5 million for K-12 education projects, and \$124.6 million for economic development projects.

<u>Series</u>	<u>Par Issue Amount</u>
2022A	\$ 517,510,000
2022B	186,565,000
Total	<u>\$ 704,075,000</u>

The true interest cost on the 2022A and 2022B bonds was 3.598% and the average life is 11.755 years.

Defeasance of General Obligation Bonds

In July 2022, the State sold general obligation refunding bonds totaling \$487.6 million to defease a total of \$522.2 million from four different series of general obligation bonds with interest rates ranging from 3.00% to 5.00%.

The true interest cost on the 2022C bonds was 2.593% and the average life is 4.451 years.

Other Subsequent Events

Department of Community Health

Centers for Medicare and Medicaid Services (CMS) informed Department of Community Health (DCH) that as of October 17, 2016, negative PMS balances accruing between FFY 2005 through FFY 2013 totaling approximately \$50.0 million should be returned by DCH to CMS. According to an executive summary in an HHS-OIG report issued in March 2016, prior to FFY 2010, States had PMS grant award accounts that combined Medicaid funds from every year resulting in yearly balances that were not distinguishable. CMS used the PMS to record grant award amounts and process the States' withdrawals from the U.S. Department of Treasury. Beginning in FFY 2010, CMS began annualized grant award accounts with beginning and ending balances to improve Medicaid funding transparency. DCH shared two prepared reports with CMS comparing federal draws to reported expenditures for FFY 2005 through FFY 2013; DCH determined that while its analysis does indicate negative PMS balances exist, it had not been able to identify the root cause or options to address the balances due to the rolling grant funding process used prior to FFY 2010. In December 2022, DCH and CMS came to an agreement that the PMS negative balances would be paid to close the issue caused by the rolling grant balances from FFY 2005 through FFY 2013. This balance of \$50.6 million was paid in January 2023.

University System of Georgia

In July 2022, the Board of Regents of the University System of Georgia (BOR) signed agreements for two campus projects at Georgia Institute of Technology that increase pedestrian and cyclist mobility on campus. The Ferst



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 21 - SUBSEQUENT EVENTS (continued)

Drive Corridor Realignment project will eliminate the traffic signal and enable connectivity to the planned bicycle infrastructure southwest of campus. A cycle track will be installed along Ferst Drive, providing improved safety and separation between cyclists and buses. Construction will begin in fiscal year 2023 and is expected to conclude in fiscal year 2025. The amount approved for the project is \$13.0 million. The East Campus Streetscapes project will include a renovation of sidewalks and roadways to improve access, safety, and connectivity for pedestrians and cyclists alike to the east side of campus and Tech Square. Construction will begin in fiscal year 2023 and is expected to conclude in fiscal year 2024. The amount approved for the project is \$16.4 million. The capital assets for both projects will be recorded on the Institute's books once construction is complete.

During September 2022, the Development Authority of Clayton County issued revenue bonds and loaned the proceeds to the USG Real Estate Foundation XIII, LLC (USGREF), a component unit of the University System of Georgia Foundation, Inc., in the amount of \$20.7 million. The Series 2022 bonds were issued to acquire the Georgia Archives facility located in Morrow, GA, from Tuff Archives, LLC. In addition, a replacement rental agreement was entered between the University System of Georgia and the USGREF for the Georgia Archives building for the remaining of the term held under the previous lease agreement, for \$28.5 million through 2033.

B. Component Units

Other Subsequent Events

State Road and Tollway Authority

The 10th round of GTIB applications was opened on October 24, 2022, and applications will be accepted by the Authority through January 20, 2023. Awards are expected to occur in the spring of 2023 and will be a combination of loans and grants. The anticipated amount of the awards will be \$14.5 million.

A Memorandum of Understanding between the Authority and the Atlanta-region Transit Link Authority (ATL) was fully executed on January 6, 2023. The Memorandum of Understanding provides for the Authority to transfer \$20.2 million in remaining VW Settlement funds to the ATL to fund in part or whole the purchase of electric commuter coaches and electric commuter coach charging infrastructure.

Georgia Housing and Finance Authority

Georgia Housing and Finance Authority issued 2022 Series A Single-Family Mortgage Bonds in the amount of \$100.0 million which closed on February 14, 2023.

University System of Georgia

In May of 2021, the Boards of Trustees of the Augusta University Foundation, Inc. (AUF) and the Georgia Health Sciences Foundation, Inc. (GHSF) unanimously approved a proposal for a transaction to combine the assets of both foundations into the Augusta University Foundation, Inc. The determination has been made that the Georgia Health Sciences Foundation will transfer most of its assets, other than real estate assets, to the Augusta University Foundation. After the transaction is complete, both entities will continue to exist, and the GHSF will be renamed the Augusta University Real Estate Foundation or a similar name. Further, the AUF will operate and manage all gifts made to or for the benefit of Augusta University and its affiliated entities, except for gifts of real estate directed to the GHSF and those gifts directed to the Medical College of Georgia Foundation. The AUF and GHSF and the Board of Regents of the University System of Georgia entered a memorandum of understanding (MOU) to memorialize this transaction. The MOU was effective on July 1, 2022. Net assets transferred from GHSF to AUF



Notes to the Financial Statements

For the Fiscal Year Ended June 30, 2022

NOTE 21 - SUBSEQUENT EVENTS (continued)

total approximately \$23.0 million and the remaining identified assets are expected to be transferred shortly thereafter.

Effective April 29, 2022, the Georgia Regents Real Estate Corporation d/b/a as Augusta University Real Estate Corporation (AUREC) elected members of the board of directors and amended the bylaws due to the expiration of the memorandum of understanding between the Board of Regents of the University System of Georgia, on behalf of Augusta University, and Georgia Technology Authority (GTA), an entity of the state of Georgia, and the Georgia Financing and Investment Commission. Transfers between GTA and AUREC did not occur until 2023. AUREC has now acquired all the GTA's interest in certain leases, contracts, tenant deposits, and the operation, management, and maintenance of the buildings known as the Hull-McKnight Building, located at 100 Grace Hopper Lane, Augusta, Georgia and the Shaffer-MacCartney Building, located at 200 Grace Hopper Lane, Augusta, Georgia.

Kennesaw State University (KSU) entered into an agreement with Kennesaw State University Foundation, Inc. (KSUF) where KSUF would construct and equip a student housing facility. This new facility will be leased to KSU for a 30-year period through June 30, 2052, with lease payments totaling \$65.3 million. At the end of the lease, the ownership of the student housing facility will transfer to KSU. The commencement of the lease occurred in August 2022, after the substantial completion of the improvements were finalized. On December 17, 2020, Kennesaw State University Foundation, Inc. entered into a promissory note agreement to repay \$35.4 million Series 2020 bonds issued by the Development Authority of Cobb County. The proceeds of the bonds will be used for the purpose of (i) financing the cost of acquiring, constructing and equipping a student housing facility consisting of 508 beds to be located on the Kennesaw campus of Kennesaw State University, (ii) fund capitalized interest for the Series 2020 Bonds and (iii) paying all or a portion of the costs of issuing the Series 2020 Bonds.

On December 9, 2020, University of Georgia (UGA) entered into an agreement with UGA Real Estate Foundation, Inc. (UGAREF) a component unit of University of Georgia Research Foundation, Inc. where UGAREF would construct and equip a student housing facility. This new facility will be leased to UGA for a 30 year period through June 30, 2052 with lease payments totaling \$79.4 million. At the end of the lease, the ownership of the student housing facility will transfer to UGA. The commencement of the lease will be at the substantial completion of the improvements, which is expected to occur in fiscal year 2023. On December 9, 2020, UGAREF entered into a promissory note agreement to repay \$39.0 million Series 2020 bonds issued by the Athens Housing Authority. The proceeds of the bonds will be used for the purpose of (a) financing the cost of the acquisition, construction and equipping of certain buildings, structures, equipment and related real and personal property to be used as a student housing facility consisting of approximately 527 beds and related amenities to be located on the campus of UGA in Athens-Clarke County, Georgia, (b) pay capitalized interest on the Series 2020 Bonds and certain annual fees during construction of the facility and for approximately six months thereafter and (c) pay the cost of issuing the Series 2020 Bonds.

In December of 2022, AU Health Systems, Inc. (AUH), a component unit, signed a letter of intent with Wellstar Health System to form a partnership that would expand the educational and research missions of Augusta University and enable a broader affiliation between Wellstar Health System and the Medical College of Georgia. This agreement is pending approval with a decision expected to occur in fiscal year 2023.

In December of 2022, several University System of Georgia (USG) campuses experienced flooding after freezing weather caused pipes to burst. The USG continues to assess the damages, while working with insurance specialists on recovery and prioritizing the safety and well-being of faculty, staff, and students. At this time, the USG does not have a final estimate of the damages or claims.

REQUIRED SUPPLEMENTARY INFORMATION

State of Georgia

Required Supplementary Information

Budgetary Comparison Schedule

Budget Fund

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	Original Appropriation	Amended Appropriation	Final Budget	Actual	Variance
Funds Available					
State Appropriation					
State General Funds	\$ 23,276,168	\$ 26,071,221	\$ 26,071,221	\$ 26,067,027	\$ 4,194
Revenue Shortfall Reserve for K-12 Needs	—	285,918	285,918	285,918	—
State Motor Fuel Funds	1,960,037	1,960,037	1,960,037	1,960,037	—
Lottery Proceeds	1,319,161	1,322,417	1,322,417	1,322,417	—
Tobacco Settlement Funds	148,469	148,497	148,497	148,497	—
Brain and Spinal Injury Trust Fund	1,363	1,363	1,363	1,710	(347)
Nursing Home Provider Fees	159,929	160,811	144,697	144,697	—
Hospital Provider Fee	387,092	381,885	388,671	388,671	—
Safe Harbor for Sexually Exploited Children Fund	351	351	351	300	51
State Funds - Prior Year Carry-Over					
State General Fund Prior Year	—	—	647,875	677,077	(29,202)
Brain and Spinal Injury Trust Fund - Prior Year	—	—	3,103	2,772	331
State Motor Fuel Funds - Prior Year	—	—	569,079	2,171,195	(1,602,116)
Safe Harbor Fund_Prior Year	—	—	300	351	(51)
Federal Funds					
CCDF Mandatory & Matching Funds	92,549	92,749	49,992	49,992	—
Child Care and Development Block Grant	224,846	227,917	260,224	259,977	247
Community Mental Health Services Block Grant	14,164	14,164	59,675	57,326	2,349
Community Services Block Grant	16,347	16,320	25,818	24,376	1,442
Federal Highway Administration - Highway Planning and Construction	1,514,696	1,514,696	1,727,872	1,320,107	407,765
Foster Care Title IV-E	87,170	94,154	95,259	94,042	1,217
Low-Income Home Energy Assistance	56,316	56,325	93,421	92,350	1,071
Maternal and Child Health Services Block Grant	16,977	16,977	18,503	15,969	2,534
Medical Assistance Program	8,626,830	9,789,148	11,291,461	11,091,682	199,779
Prevention and Treatment of Substance Abuse Block Grant	47,852	47,852	92,372	90,014	2,358
Preventive Health and Health Services Block Grant	2,207	2,207	4,219	3,511	708
Social Services Block Grant	52,582	52,513	50,983	47,980	3,003
State Children's Insurance Program	427,698	509,424	680,424	505,026	175,398
Temporary Assistance for Needy Families Block Grant	325,544	322,822	299,971	277,975	21,996
TANF Transfer to SSBG	2,189	1,424	1,067	1,067	—
Federal Funds Not Itemized	4,055,313	5,692,625	7,033,576	6,473,376	560,200
Federal Funds-COVID-19					
Child Care & Development Block Grant - COVID-19	—	—	543,074	543,074	—
Community Services Block Grant - COVID-19	—	—	8,151	8,151	—
Federal Funds Not Itemized - COVID-19	—	—	9,455,999	5,168,782	4,287,217
Low-Income Home Energy Assistance - COVID-19	—	—	104,615	103,604	1,011
American Recovery and Reinvestment Act of 2009					
Medical Assistance Program	—	—	—	1,796	(1,796)
Federal Recovery Funds Not Specifically Identified	20,308	16,847	34,835	32,846	1,989
Other Funds	11,478,429	10,065,843	15,131,630	14,990,997	140,633
Total Funds Available	54,314,587	58,866,507	78,606,670	74,424,689	4,181,981

(continued)



	Original Appropriation	Amended Appropriation	Final Budget	Actual	Variance
Expenditures					
Georgia Senate	12,121	13,396	13,609	11,197	2,412
Georgia House of Representatives	19,911	21,509	21,871	20,392	1,479
Georgia General Assembly Joint Offices	14,567	16,683	22,657	15,914	6,743
Audits and Accounts, Department of	33,957	36,083	36,081	35,579	502
Appeals, Court of	24,531	25,374	25,507	25,503	4
Judicial Council of Georgia	19,940	21,033	73,443	24,587	48,856
Juvenile Court Judges, Council of	8,818	8,950	8,950	8,551	399
Prosecuting Attorneys' Council	88,970	94,119	136,611	121,702	14,909
Superior Courts	76,859	79,203	79,435	79,428	7
Supreme Court	17,297	18,121	18,618	18,618	—
Accounting Office, State	29,133	29,861	31,640	31,315	325
Administrative Services, Department of	230,627	403,229	430,339	303,019	127,320
Expenditures					
Agriculture, Department of	59,811	72,930	76,860	75,763	1,097
Banking and Finance, Department of	12,506	13,033	13,033	13,030	3
Behavioral Health & Developmental Disabilities, Department of	1,375,758	1,436,510	1,609,801	1,588,082	21,719
Community Affairs, Department of	286,617	412,144	576,551	571,606	4,945
Community Health, Department of	17,304,179	18,538,013	24,316,153	19,955,674	4,360,479
Community Supervision, Department of	166,895	181,858	183,515	183,263	252
Corrections, Department of	1,141,357	1,223,543	1,297,135	1,296,654	481
Defense, Department of	122,885	128,835	160,955	121,454	39,501
Driver Services, Department of	69,656	75,743	80,767	78,240	2,527
Early Care and Learning, Department of	912,581	917,195	1,467,462	1,457,950	9,512
Economic Development, Department of	32,178	62,404	74,257	68,920	5,337
Education, Department of	12,339,593	13,346,432	16,054,200	14,140,876	1,913,324
Employees' Retirement System of Georgia	64,149	63,653	64,171	61,647	2,524
Forestry Commission, State	52,233	59,457	72,301	72,266	35
Governor, Office of the	81,509	91,657	5,190,136	2,995,455	2,194,681
Human Services, Department of	1,894,106	1,933,212	2,287,773	2,203,052	84,721
Insurance, Department of	21,728	38,347	39,752	39,586	166
Investigation, Georgia Bureau of	280,984	324,962	393,312	341,247	52,065
Juvenile Justice, Department of	322,752	353,604	363,513	334,941	28,572
Labor, Department of	114,437	114,544	164,652	158,900	5,752
Law, Department of	92,910	94,154	112,694	111,578	1,116
Natural Resources, Department of	300,612	350,394	464,928	415,510	49,418
Pardons and Paroles, State Board of	16,550	17,604	17,804	17,713	91
Properties Commission, State	2,208	479,700	480,710	480,636	74
Public Defender Council, Georgia	95,216	99,621	105,721	99,042	6,679
Public Health, Department of	693,909	741,563	1,289,095	1,193,222	95,873
Public Safety, Department of	247,078	281,384	316,747	306,220	10,527
Public Service Commission, Georgia	10,887	11,887	11,646	11,646	—
Regents, University System of Georgia	8,389,345	8,847,706	11,049,190	9,538,081	1,511,109
Revenue, Department of	200,703	206,328	210,144	201,357	8,787
Secretary of State	30,349	34,752	48,993	45,841	3,152
Student Finance Commission and Authority, Georgia	1,065,745	1,071,437	1,083,327	978,197	105,130
Teachers' Retirement System of Georgia	43,712	45,694	46,989	42,520	4,469
Technical College System of Georgia	951,143	1,004,634	1,261,930	980,373	281,557
Transportation, Department of	3,659,917	3,883,971	4,912,089	4,030,837	881,252
Veterans Service, Department of	50,379	51,402	62,346	54,297	8,049
Workers' Compensation, State Board of	19,480	20,117	20,155	17,576	2,579
State of Georgia General Obligation Debt Sinking Fund	1,211,799	1,468,522	1,727,102	1,565,013	162,089
Total Expenditures	54,314,587	58,866,507	78,606,670	66,544,070	12,062,600
Excess of Funds Available over Expenditures	\$ —	\$ —	\$ —	\$ 7,880,619	\$ (7,880,619)

State of Georgia

Required Supplementary Information

Budget to GAAP Reconciliation

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	General Fund
<hr/>	
Sources/Inflows of Resources	
Summary	
Actual amounts (budgetary basis) "Total Funds Available" from the budgetary comparison schedule	\$ 74,424,689
Differences - budget to GAAP	
<i>Perspective Differences:</i>	
Revenues of budgeted funds included in the Budget Fund, but removed from the General Fund for financial reporting purposes.	(12,165,556)
Revenues of nonbudgeted funds included within the State's reporting entity, and shown in the General Fund for financial reporting purposes.	36,458,917
State appropriations revenues are budgetary resources, but are netted with the State's treasury disbursements for GAAP purposes.	(30,088,984)
<i>Basis Differences:</i>	
Accrual of taxpayer assessed receivables and revenues.	(955,833)
Fund balance adjustments are not inflows of budgetary resources, but affect current year revenues for GAAP reporting purposes.	509,187
Prior Year Reserves Available for Expenditure are included in Funds Available, but are not revenues for GAAP reporting purposes.	(7,562,383)
Revenues from intrafund transactions are budgetary resources, but are not revenues for GAAP reporting purposes.	(947,060)
Receivables and revenues accrued based on encumbrances reported for goods and services ordered but not received are reported in the year the order is placed for budgetary purposes, but in the year the goods and services are received for GAAP reporting.	(1,863,591)
Transfers from other funds are inflows of budgetary resources, but are not revenues for financial reporting purposes.	(100,341)
Revenue reported for nonbudgetary food stamp program and donated commodities.	5,936,125
Revenue reported for on-behalf payments related to pensions.	76,341
Other net accrued receivables and revenues.	<u>415,004</u>
Total Revenues (General Fund) as reported on the Statement of Revenues, Expenditures, and	
Changes in Fund Balance - Governmental Funds	<u>\$ 64,136,515</u>
	(continued)



	General Fund
<hr/>	
Uses/Outflows of Resources	
Summary	
Actual amounts (budgetary basis) "Total Expenditures" from the budgetary comparison schedule	\$ 66,544,070
Differences - budget to GAAP	
<i>Perspective Differences:</i>	
Expenditures of Budgeted Funds for organizations not reported in the General Fund.	(15,477,773)
Expenditures of nonbudgeted Funds included within the State's reporting entity, and shown in the General Fund for financial reporting purposes.	17,703
<i>Basis Differences:</i>	
Accrual of teacher salaries not included in current budget year.	49,448
Lease acquisitions are not outflows of budgetary resources, but are recorded as current expenditures and other financing sources for GAAP reporting.	71,368
Change in expenditure accrual for nonbudgetary Medicaid claims.	51,071
Encumbrances for goods and services ordered but not received are reported as budgetary expenditures in the year the order is placed, but are reported as GAAP expenditures in the year the goods and services are received.	(2,656,733)
Expenditures from intrafund transactions are budgetary outflows, but are not expenditures for GAAP reporting purposes.	(947,060)
Expenditures reported for nonbudgetary food stamp program and donated commodities.	5,936,125
Expenditures reported for on-behalf payments related to pensions.	76,341
Fund balance adjustments are not outflows of budgetary resources, but affect current year expenditures for GAAP reporting purposes.	(105,844)
Transfers to other funds are outflows of budgetary resources, but are not expenditures for GAAP reporting purposes.	(1,971,295)
Other net accrued liabilities and expenditures.	<u>171,191</u>
Total Expenditures (General Fund) as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds	<u><u>\$ 51,758,612</u></u>



Required Supplementary Information

Notes to Required Supplementary Information

Budgetary Comparison

For the Fiscal Year Ended June 30, 2022

Budgetary Reporting

Budgetary Process

OCGA § 45-12-4 sets forth the process for the development and monitoring of an appropriated budget for the State. Not later than September 1 of each year, the head of each executive branch budget unit (e.g. agencies, departments, and commissions) must submit estimates of the financial requirements for the subsequent fiscal year to Office of Planning and Budget (OPB), which operates under the direction of the Governor. Budget estimates relative to the legislative and judicial branches of State government are provided to OPB for the purpose of estimating the total financial needs of the State, but are not subject to revision or review by OPB.

The Governor, through the OPB, examines the estimates and may investigate and revise executive branch submissions as necessary. Upon the completion and revisions of the estimates, the Governor must prepare and submit a budget report to the General Assembly within five days of the date on which the General Assembly convenes. The Governor also possesses the responsibility and authority to establish the revenue estimate for the corresponding fiscal year.

The General Assembly, after adopting such modifications to the Governor's budget report as it deems necessary, enacts the General Appropriations Act for the subsequent fiscal year. Each General Appropriations Act enacted, along with amendments as are adopted, continues in force and effect for the next fiscal year after adoption. In accordance with the Georgia Constitution, Article III, Section IX, Paragraph IV, "The General Assembly shall not appropriate [State] funds for any given fiscal year which, in aggregate, exceed a sum equal to the amount of unappropriated surplus expected to have accrued in the state treasury at the beginning of the fiscal year together with an amount not greater than the total treasury receipts from existing revenue sources anticipated to be collected in the fiscal year, less refunds, as estimated in the budget report and amendments thereto." The Constitution also authorizes the passage of additional Supplementary Appropriation Acts, provided sufficient surplus is available or additional revenue measures have been enacted. Finally, the Governor may withhold allotments of funds to budget units in order to maintain this balance of revenues and expenditures. Compliance with this requirement is demonstrated in the Governor's budget report and the Appropriation Acts for each fiscal year.

To the extent that federal funds received by the State are changed by federal authority or exceed the amounts appropriated by the original or supplementary appropriations acts, such excess, changed or unanticipated funds are "continually appropriated;" that is, they are amended in to departmental budgets when such events are known. Similarly, revenues generated by departments that may be retained for departmental operations ("other funds") are amended in as such funds are collected or anticipated.

Internal transfers within a budget unit are subject to the condition that no funds shall be transferred for the purpose of initiating a new program area which otherwise had received no appropriation of any funding source.

The Governor, through OPB, requires each budget unit, other than those of the legislative and judicial branches, to submit an annual operating budget based on the programs set forth in the Appropriations Act. Budget units submit periodic allotment requests, which must be approved in conjunction with quarterly work programs prior to release of appropriated funds. Further monitoring of budget unit activities is accomplished by review of expenditure reports, which are submitted quarterly to OPB.



Required Supplementary Information

Notes to Required Supplementary Information

Budgetary Comparison

For the Fiscal Year Ended June 30, 2022

The appropriated budget covers a majority of the organizations comprising the State's General Fund, and includes appropriations for debt service. The budget also includes certain proprietary funds, the Higher Education Fund, and the administrative costs of operating certain public employee retirement systems.

Budget units of the State are responsible for budgetary control of their respective portion of the total State appropriated budget. The legal level of budgetary control is at the program level by funding source. Due to the complex nature of the State appropriated budget, a separate *Budgetary Compliance Report* is published each year to report on compliance at the legal level of budgetary control.

Budgetary Basis of Accounting

The annual budget of the State is prepared on the modified accrual basis utilizing encumbrance accounting with the following exceptions: federal and certain other revenues are accrued based on the unexecuted portion of long-term contracts; and intrafund transactions are disclosed as revenues and expenditures. Under encumbrance accounting, encumbrances are used to indicate the intent to purchase goods or services. Liabilities and expenditures are recorded upon issuance of completed purchase orders. Goods or services need not have been received for liabilities and expenditures to be recorded.

The budget represents departmental appropriations recommended by the Governor and adopted by the General Assembly prior to the beginning of the fiscal year. Annual appropriated budgets are adopted at the departmental (budget unit) level by program and funding source. All unencumbered annual appropriations lapse at fiscal year-end unless otherwise specified by constitutional or statutory provisions. Supplementary and amended appropriations may be enacted during the next legislative session by the same process used for original appropriations.

Budgetary Compliance Exceptions

Expenditures of State funds may not exceed the amount appropriated at the legal level of control as provided by the Constitution. For the year ended June 30, 2022, total State funds expenditures did not exceed appropriated amounts.

For more information on budgetary exceptions, please refer to the *Budgetary Compliance Report* issued under separate cover. This report can be found on website of the State Accounting Office at <http://sao.georgia.gov/>.

Budgetary Presentation

The accompanying Budgetary Comparison Schedule for the Budget Fund presents comparisons of the legally adopted budget with actual data prepared on the budgetary basis of accounting utilized by the State. The Budget Fund, a compilation of the budget units of the State, differs from the funds presented in the basic financial statements. The Budget-to-GAAP reconciliation immediately following the budgetary comparison schedule identifies the types and amounts of adjustments necessary to reconcile the Budget Fund with the General Fund as reported in accordance with generally accepted accounting principles.



State of Georgia

Required Supplementary Information

Public Entity Risk Pool

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

Claims Development Information

The table below illustrates how the State Health Benefit Plan's (SHBP) earned revenues and investment income compare to related costs of loss and other expenses assumed by the SHBP as of the end of the current fiscal year. The rows of the table are defined as follows: (1) This line shows the total of each fiscal year's earned contribution revenues and investment revenues. (2) This line shows each fiscal year's other operating costs of the fund including overhead and claims expense not allocable to individual claims. (3) This line shows the fund's incurred claims and allocated claim adjustment expenses (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (policy year). (4) This section shows the cumulative net amounts paid as of the end of the policy year. (5) This section shows how current year's net incurred claims increased or decreased as of the end of the year. This annual reestimation results from new information received on known claims, reevaluation of existing information on known claims, as well as emergence of new claims not previously known. (6) This line compares the latest reestimated net incurred claims amount to the amount originally established (line 3) and shows whether this latest estimate of claims cost is greater or less than originally thought. As data for individual policy years mature, the correlation between original estimates and reestimated amounts is commonly used to evaluate the accuracy of net incurred claims currently recognized in less mature policy years.

(Table on next page)

State of Georgia

Required Supplementary Information

Public Entity Risk Pool

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	Fiscal and Policy Year Ended						
	2013	2014	2015	2016	2017	2018	2019
(1) Required contribution and investment revenue earned (fiscal year)	\$2,336,582	\$2,429,079	\$2,365,612	\$2,124,039	\$2,193,674	\$2,975,710	\$2,545,692
(2) Unallocated expenses	119,439	152,369	143,050	139,630	137,874	132,059	117,675
(3) Estimated claims and expenses, end of policy year, net incurred	2,074,390	1,880,541	1,882,588	2,013,443	2,158,188	2,269,151	2,495,517
(4) Net paid (cumulative) as of:							
End of policy year	2,053,332	1,927,919	1,882,765	2,009,809	2,120,983	2,286,603	2,500,454
One year later	2,089,484	1,931,895	1,871,509	1,915,972	2,151,121	2,340,034	2,454,871
Two years later	2,089,484	1,931,895	1,871,509	1,915,972	2,151,121	2,340,034	2,454,871
Three years later	2,089,484	1,931,895	1,871,509	1,915,972	2,151,121	2,340,034	2,454,871
Four years later	2,089,484	1,931,895	1,871,509	1,915,972	2,151,121	2,340,034	
Five years later	2,089,484	1,931,895	1,871,509	1,915,972	2,151,121		
Six years later	2,089,484	1,931,895	1,871,509	1,915,972			
Seven years later	2,089,484	1,931,895	1,871,509				
Eight years later	2,089,484	1,931,895					
(5) Reestimated net incurred claims and expenses:							
End of policy year	2,074,390	1,880,541	1,882,588	2,013,443	2,158,188	2,269,151	2,495,517
One year later	2,068,566	1,879,800	1,871,599	1,915,823	2,150,162	2,340,850	2,458,806
Two years later	2,014,054	1,934,321	1,871,599	1,915,823	2,148,700	2,340,255	2,454,871
Three years later	2,019,869	1,934,321	1,871,599	1,915,846	2,148,678	2,340,034	2,454,871
Four years later	2,019,869	1,934,321	1,871,599	1,915,846	2,148,678	2,340,034	
Five years later	2,019,869	1,934,321	1,871,599	1,915,846	2,148,678		
Six years later	2,019,869	1,934,321	1,871,599	1,915,846			
Seven years later	2,019,869	1,934,321	1,871,599				
Eight years later	2,019,869	1,934,321					
(6) Increase (decrease) in estimated net incurred claims and expenses from the end of policy year	(54,521)	53,780	(10,989)	(97,597)	(9,510)	70,883	(40,646)



<u>2020</u>	<u>2021</u>	<u>2022</u>
\$ 2,837,988	\$ 3,080,118	\$ 3,104,205
120,588	116,308	123,120
2,614,741	3,057,358	3,353,961
2,579,198	3,036,605	3,238,092
2,650,623	3,055,657	
2,650,623		
2,614,741	3,057,357	3,353,963
2,650,939	3,059,475	
2,650,623		
35,882	2,117	—



REQUIRED SUPPLEMENTARY INFORMATION -
PENSIONS





Required Supplementary Information

Schedules of Employers' and Nonemployers' Contributions

Defined Benefit Pension Plans

For the Last Ten Fiscal Years

(amounts in thousands)

	Year Ended	Actuarially determined contribution (a)	Contributions in relation to the actuarially determined contribution (b)	Contribution deficiency (excess) (a-b)	Covered payroll (c)	Contributions as a percentage of covered payroll (b/c)
Employees' Retirement System	6/30/2013	358,376	358,992	(616)	2,335,773	15.37 %
	6/30/2014	428,982	429,752	(770)	2,335,773	18.40 %
	6/30/2015	517,220	519,163	(943)	2,353,225	22.06 %
	6/30/2016	595,124	595,566	(442)	2,390,457	24.91 %
	6/30/2017	624,623	625,281	(658)	2,565,918	24.37 %
	6/30/2018	650,073	652,167	(2,094)	2,635,896	24.74 %
	6/30/2019	649,209	649,209	—	2,615,491	24.82 %
	6/30/2020	643,857	643,857	—	2,614,856	24.62 %
	6/30/2021	615,967	615,967	—	2,480,422	24.83 %
	6/30/2022	619,723	619,723	—	2,577,449	24.04 %
Teachers Retirement System of Georgia	6/30/2013	1,180,469	1,180,469	—	10,345,916	11.41 %
	6/30/2014	1,270,963	1,270,963	—	10,349,862	12.28 %
	6/30/2015	1,406,706	1,406,706	—	10,697,384	13.15 %
	6/30/2016	1,580,532	1,580,532	—	11,075,907	14.27 %
	6/30/2017	1,654,844	1,654,844	—	11,596,664	14.27 %
	6/30/2018	2,018,724	2,018,724	—	12,009,066	16.81 %
	6/30/2019	2,566,403	2,566,403	—	12,279,440	20.90 %
	6/30/2020	2,738,818	2,738,818	—	12,955,620	21.14 %
	6/30/2021	2,495,527	2,495,527	—	13,093,006	19.06 %
	6/30/2022	2,696,714	2,696,714	—	13,612,892	19.81 %

This data, except for annual covered payroll, was provided by each plan's actuary.

Schedule includes all significant plans and funds administered by the State of Georgia.

State of Georgia

Required Supplementary Information

Schedules of Employers' and Nonemployers' Net Pension Liability

Defined Benefit Pension Plans

For the Last Nine Fiscal Years

(amounts in thousands)

	2022	2021	2020	2019
Employees' Retirement System:				
Total pension liability	\$ 20,508,975	\$ 18,886,809	\$ 17,717,243	\$ 17,744,003
Plan fiduciary net position	13,830,510	16,547,905	13,502,286	13,617,472
Employers' and nonemployers' net pension liability	<u>\$ 6,678,465</u>	<u>\$ 2,338,904</u>	<u>\$ 4,214,957</u>	<u>\$ 4,126,531</u>
Plan fiduciary net position as a percentage of the total pension liability	67.44 %	87.62 %	76.21 %	76.74 %
Covered payroll	\$ 2,577,449	\$ 2,480,422	\$ 2,614,856	\$ 2,615,491
Employers' and nonemployers' net pension liability as a percentage of covered payroll	259.11 %	94.29 %	161.19 %	157.77 %
Teachers Retirement System:				
Total pension liability	\$ 119,594,792	\$ 110,991,021	\$ 105,385,472	\$ 100,291,641
Plan fiduciary net position	87,122,859	102,146,688	81,161,558	78,788,937
Employers' and nonemployers' net pension liability	<u>\$ 32,471,933</u>	<u>\$ 8,844,333</u>	<u>\$ 24,223,914</u>	<u>\$ 21,502,704</u>
Plan fiduciary net position as a percentage of the total pension liability	72.85 %	92.03 %	77.01 %	78.56 %
Covered payroll	\$ 13,612,892	\$ 13,093,006	\$ 12,955,620	\$ 12,279,440
Employers' and nonemployers' net pension liability as a percentage of covered payroll	238.54 %	67.55 %	186.98 %	175.11 %

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia.



2018	2017	2016	2015	2014
\$ 17,628,219	\$ 17,159,634	\$ 17,103,987	\$ 17,019,362	\$ 17,042,149
13,517,186	13,098,299	12,373,567	12,967,964	13,291,531
<u>\$ 4,111,033</u>	<u>\$ 4,061,335</u>	<u>\$ 4,730,420</u>	<u>\$ 4,051,398</u>	<u>\$ 3,750,618</u>
76.68 %	76.33 %	72.34 %	76.20 %	77.99 %
\$ 2,635,896	\$ 2,565,918	\$ 2,390,457	\$ 2,353,225	\$ 2,335,773
155.96 %	158.28 %	197.89 %	172.16 %	160.57 %
\$ 94,095,067	\$ 89,926,280	\$ 86,183,526	\$ 82,023,120	\$ 79,099,772
75,532,925	71,340,972	65,552,411	66,799,111	66,466,091
<u>\$ 18,562,142</u>	<u>\$ 18,585,308</u>	<u>\$ 20,631,115</u>	<u>\$ 15,224,009</u>	<u>\$ 12,633,681</u>
80.27 %	79.33 %	76.06 %	81.44 %	84.03 %
\$ 12,009,066	\$ 11,596,664	\$ 11,075,907	\$ 10,697,384	\$ 10,349,862
154.57 %	160.26 %	186.27 %	142.32 %	122.07 %

State of Georgia

Required Supplementary Information

Schedules of Changes in Employers' and Nonemployers' Net Pension Liability Defined Benefit Pension Plans For the Last Nine Fiscal Years

(amounts in thousands)

Employees' Retirement System:	2022	2021	2020	2019
Total pension liability:				
Service cost	\$ 142,949	\$ 129,500	\$ 132,004	\$ 135,679
Interest	1,269,224	1,240,748	1,240,887	1,233,882
Benefit changes	67,351	—	65,702	42,097
Differences between expected and actual experience	(107,167)	86,061	25,736	155,573
Changes of assumptions	1,759,895	1,154,636	—	—
Benefit payments	(1,502,904)	(1,434,775)	(1,484,445)	(1,443,756)
Refunds of contributions	(7,182)	(6,604)	(6,644)	(7,691)
Net change in total pension liability	1,622,166	1,169,566	(26,760)	115,784
Total pension liability-beginning	18,886,809	17,717,243	17,744,003	17,628,219
Total pension liability-ending (a)	20,508,975	18,886,809	17,717,243	17,744,003
Plan fiduciary net position:				
Contributions-employer	611,410	606,893	634,108	638,989
Contributions-nonemployer	8,313	9,048	9,749	10,220
Contributions-member	36,130	35,027	35,837	36,252
Administrative expense allotment	—	—	10	10
Net investment income	(1,855,596)	3,843,581	703,840	873,404
Benefit payments	(1,502,904)	(1,434,775)	(1,484,445)	(1,443,756)
Administrative expense	(7,576)	(7,587)	(7,641)	(7,142)
Refunds of contributions	(7,182)	(6,604)	(6,644)	(7,691)
Transfers from Other Funds*	10	36	—	—
Other**	—	—	—	—
Net change in plan fiduciary net position	(2,717,395)	3,045,619	(115,186)	100,286
Plan fiduciary net position-beginning	16,547,905	13,502,286	13,617,472	13,517,186
Plan fiduciary net position-ending (b)	13,830,510	16,547,905	13,502,286	13,617,472
Net pension liability-ending (a)-(b)	\$ 6,678,465	\$ 2,338,904	\$ 4,214,957	\$ 4,126,531
Teachers Retirement System of Georgia:				
Total pension liability:				
Service cost	\$ 1,742,643	\$ 1,734,145	\$ 1,597,714	\$ 1,536,336
Interest	7,837,074	7,440,942	7,080,133	6,868,617
Differences between expected and actual experience	(215,975)	1,934,042	368,463	430,272
Changes of assumptions	5,026,914	—	1,316,780	2,388,357
Benefit payments	(5,692,032)	(5,434,414)	(5,192,283)	(4,950,465)
Refunds of contributions	(94,853)	(69,166)	(76,976)	(76,543)
Net change in total pension liability	8,603,771	5,605,549	5,093,831	6,196,574
Total pension liability-beginning	110,991,021	105,385,472	100,291,641	94,095,067
Total pension liability-ending (a)	119,594,792	110,991,021	105,385,472	100,291,641
Plan fiduciary net position:				
Contributions - employer	2,691,212	2,490,267	2,732,925	2,560,810
Contributions-nonemployer	5,398	5,123	5,729	5,414
Contributions-member	853,376	817,090	800,864	759,474
Net investment income	(12,770,564)	23,192,761	4,119,609	4,972,419
Benefit payments	(5,692,032)	(5,434,414)	(5,192,283)	(4,950,465)
Administrative expense	(16,470)	(16,668)	(17,411)	(15,276)
Refunds of contributions	(94,853)	(69,166)	(76,976)	(76,543)
Transfers from Other Funds*	104	137	164	179
Other**	—	—	—	—
Net change in plan fiduciary net position	(15,023,829)	20,985,130	2,372,621	3,256,012
Plan fiduciary net position-beginning	102,146,688	81,161,558	78,788,937	75,532,925
Plan fiduciary net position-ending (b)	87,122,859	102,146,688	81,161,558	78,788,937
Net pension liability-ending (a)-(b)	\$ 32,471,933	\$ 8,844,333	\$ 24,223,914	\$ 21,502,704

Schedule includes all significant plans and funds administered by the State of Georgia.

*A change in reporting was implemented beginning with fiscal year June 30, 2021 to separately report internal transfer amounts.

**Pursuant to the requirements of GASB Statement 75, the fiscal year 2018 beginning Fiduciary Net Position was restated, to reflect the impact of recording the initial Deferred Outflows of Resources and the Net OPEB liabilities and OPEB asset. Also, pursuant to the requirements of GASB Statement 68, the fiscal year 2015 beginning Fiduciary Net Position was restated.



2018	2017	2016	2015	2014
\$ 129,294	\$ 125,910	\$ 143,043	\$ 145,045	\$ 150,075
1,233,689	1,230,175	1,225,650	1,227,846	1,224,380
31,097	30,563	—	—	—
180,655	72,315	(238)	(53,950)	—
314,733	—	70,890	—	—
(1,413,298)	(1,394,283)	(1,347,633)	(1,334,278)	(1,305,998)
(7,585)	(9,033)	(7,087)	(7,450)	(8,757)
468,585	55,647	84,625	(22,787)	59,700
17,159,634	17,103,987	17,019,362	17,042,149	16,982,449
17,628,219	17,159,634	17,103,987	17,019,362	17,042,149
639,302	613,191	583,082	505,668	418,807
12,865	12,080	12,484	12,495	10,945
37,130	35,863	31,961	33,713	32,423
10	10	10	10	—
1,166,013	1,475,626	141,292	474,147	2,021,748
(1,413,298)	(1,394,283)	(1,347,633)	(1,334,278)	(1,305,998)
(8,056)	(8,732)	(8,506)	(7,872)	(7,440)
(7,585)	(9,033)	(7,087)	(7,450)	(8,757)
10	—	—	—	—
(7,494)	—	—	—	—
418,887	724,732	(594,397)	(323,567)	1,161,728
13,098,299	12,373,567	12,967,964	13,291,531	12,129,803
13,517,186	13,098,299	12,373,567	12,967,964	13,291,531
\$ 4,111,033	\$ 4,061,335	\$ 4,730,420	\$ 4,051,398	\$ 3,750,618
\$ 1,484,705	\$ 1,413,080	\$ 1,435,808	\$ 1,386,498	\$ 1,374,556
6,565,372	6,293,611	5,990,178	5,779,597	5,557,046
894,691	573,483	380,526	(165,785)	—
—	—	662,047	—	—
(4,699,920)	(4,461,124)	(4,228,819)	(3,996,879)	(3,764,452)
(76,061)	(76,296)	(79,334)	(80,083)	(87,095)
4,168,787	3,742,754	4,160,406	2,923,348	3,080,055
89,926,280	86,183,526	82,023,120	79,099,772	76,019,717
94,095,067	89,926,280	86,183,526	82,023,120	79,099,772
2,014,088	1,648,411	1,572,624	1,399,668	1,264,546
4,416	6,175	7,908	7,038	6,417
745,574	716,233	685,626	661,835	640,120
6,247,155	7,971,677	810,574	2,384,145	9,826,743
(4,699,920)	(4,461,124)	(4,228,819)	(3,996,879)	(3,764,452)
(15,865)	(16,773)	(15,281)	(14,996)	(15,025)
(76,061)	(76,296)	(79,334)	(80,085)	(87,095)
220	258	—	321	—
(27,654)	—	—	(28,027)	—
4,191,953	5,788,561	(1,246,702)	333,020	7,871,254
71,340,972	65,552,411	66,799,113	66,466,091	58,594,837
75,532,925	71,340,972	65,552,411	66,799,113	66,466,091
\$ 18,562,142	\$ 18,585,308	\$ 20,631,115	\$ 15,224,007	\$ 12,633,681



Required Supplementary Information

Schedules of Investment Returns

Defined Benefit Pension Plans

For the Last Nine Fiscal Years

Annual money-weighted rate of return, net of investment expense

	2022	2021	2020	2019	2018	2017	2016	2015	2014
Pooled Investment Fund (ERS):	(18.70%)	19.40%	(3.60%)	(1.80%)	0.60%	2.90%	(7.23%)	(5.32%)	(5.95%)
Employees' Retirement System									
Teachers Retirement System of Georgia	(15.18%)	25.08%	2.91%	4.08%	5.05%	7.62%	(2.92%)	(0.45%)	12.17%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia.



Required Supplementary Information

Notes to Required Supplementary Information

Defined Benefit Pension Plans

Methods and Assumptions

For the Fiscal Year Ended June 30, 2022

Actuarial Methods and Assumptions - Plan Perspective:

This note provides information about changes of benefit terms, changes of assumptions, and methods and assumptions used in calculations of actuarially determined contributions.

Employees' Retirement System

Changes of benefit terms: A one-time 3% payment was granted to certain retirees and beneficiaries effective July 2016, and a one-time 3% payment was granted to certain retirees and beneficiaries effective July 2017. Two one-time 2% payments were granted to certain retirees and beneficiaries effective July 2018 and January 2019. Two one-time 3% payments were granted to certain retirees and beneficiaries effective July 2019 and January 2020. Two one-time 3% payments were granted to certain retirees and beneficiaries effective July 2021 and January 2022.

Changes of assumptions: On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, withdrawal, and salary increases. Subsequent to the June 30, 2016 actuarial valuation, ERS Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for the June 30, 2017 actuarial valuation. In addition, based on the ERS board's new funding policy the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date, this remained unchanged for June 30, 2019 and June 20, 2020. On December 17, 2020, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System based on the experience study prepared for the five-yr period ending June 30, 2019. Primary among the changes were the updates to mortality, retirement, withdrawal, and salary increases. This also included a change to the long-term assumed investment rate of return to 7.00%. Therefore, a change in assumptions due to the reduction in the assumed investment rate of return from 7.30% to 7.00%, are reflected, along with the assumptions changes due to the experience study, in the calculation of the June 30, 2021 ERS Total Pension Liability. On April 21, 2022, the Board adopted a new funding policy superseding and replacing the funding policy adopted March 15, 2018. This new funding policy, in part, provides that the Actuarial Accrued Liability and Normal Cost of the System will include a prefunded variable COLA for eligible retirees and beneficiaries of the System. Under the new policy, future COLAs are provided through a profit-sharing mechanism using the System's asset performance. After the parameters of this new policy, the assumption for future COLAs was set at 1.05%. Previously, no future COLAs were assumed.

Teachers Retirement System of Georgia

Changes of benefit terms: There were no changes in benefits terms that affect the measurement of the total pension liability since the prior measurement date.

Changes of assumptions: On November 18, 2015, the Board adopted recommend changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal, and salary increases. Based on the funding policy adopted by the Board on May 15, 2019, the investment rate of return assumption was changed to 7.25%. In addition, the assumed rate of inflation was changed to 2.50%. On May 13, 2020, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, and withdrawal. On May 11, 2022, the Board adopted recommended changes to the



Required Supplementary Information

Notes to Required Supplementary Information

Defined Benefit Pension Plans

Methods and Assumptions

For the Fiscal Year Ended June 30, 2022

investment rate of return assumption from 7.25% to 6.90%, and the payroll growth assumption was changed from 3.00% to 2.50%.

Actuarial Methods and Assumptions - Plan Perspective:

Methods and assumptions used in calculations of actuarially determined contributions: The actuarially determined contribution rates in the schedules of employers' and non-employers' contributions are calculated as of June 30, one to three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the most recent contribution rates in those schedules:

	ERS	TRS
Valuation date	June 30, 2019	June 30, 2019
Actuarial cost method	Entry age	Entry age
Amortization method	Level dollar, closed	Level percent of payroll, closed
Remaining amortization period	15.3 years	24.9 years
Asset valuation method	5-year smoothed fair	5-year smoothed fair
Inflation	2.75%	2.50%
Salary increases:	3.25 - 7.00%	3.00 - 8.75%, including inflation
Investment rate of return	7.30%, net of pension plan investment expense, including inflation	7.25%, net of pension plan investment expense, including inflation
Cost-of-living adjustment	None	
Post-retirement benefit increases:		1.50%, semi-annually

Schedule includes all significant plans and funds administered by the State of Georgia.



State of Georgia

Required Supplementary Information

Schedules of State's Contributions - As Employer

Defined Benefit Pension Plans

For the Last Eight Fiscal Years

(amounts in thousands)

	2022	2021	2020	2019
Primary Government				
Employees' Retirement System:				
Statutorily required contribution	\$ 553,222	\$ 524,789	\$ 578,020	\$ 578,876
Contributions in relation to the statutorily required contribution	(553,222)	(524,789)	(578,020)	(578,876)
Contribution Deficiency (excess)	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
State's covered payroll	\$ 2,341,771	\$ 2,299,629	\$ 2,389,515	\$ 2,378,687
Contributions as a percentage of the covered payroll	23.62 %	22.82 %	24.19 %	24.34 %
Teachers Retirement System of Georgia:				
Statutorily required contribution	\$ 425,473	\$ 403,678	\$ 457,759	\$ 434,861
Contributions in relation to the statutorily required contribution	(425,473)	(403,678)	(457,759)	(434,861)
Contribution Deficiency (excess)	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
State's covered payroll	\$ 2,149,120	\$ 2,125,117	\$ 2,169,964	\$ 2,075,231
Contributions as a percentage of the covered payroll	19.80 %	19.00 %	21.10 %	20.95 %
Component Units				
Employees' Retirement System:				
Statutorily required contribution	\$ 8,188	\$ 8,004	\$ 9,324	\$ 9,369
Contributions in relation to the statutorily required contribution	(8,188)	(8,004)	(9,324)	(9,369)
Contribution Deficiency (excess)	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
State's covered payroll	\$ 35,926	\$ 34,178	\$ 40,397	\$ 40,121
Contributions as a percentage of the covered payroll	22.79 %	23.42 %	23.08 %	23.35 %
Teachers Retirement System of Georgia:				
Statutorily required contribution	\$ 14,458	\$ 14,031	\$ 15,748	\$ 14,338
Contributions in relation to the statutorily required contribution	(14,458)	(14,031)	(15,748)	(14,338)
Contribution Deficiency (excess)	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
State's covered payroll	\$ 73,103	\$ 73,640	\$ 74,484	\$ 68,606
Contributions as a percentage of the covered payroll	19.78 %	19.05 %	21.14 %	20.90 %

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia.



2018	2017	2016	2015
\$ 582,189	\$ 554,976	\$ 505,411	\$ 440,602
(582,189)	(554,976)	(505,411)	(440,602)
<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
\$ 2,403,879	\$ 2,257,282	\$ 2,103,422	\$ 1,875,953
24.22 %	24.59 %	24.03 %	23.49 %
\$ 339,634	\$ 276,210	\$ 261,758	\$ 230,939
(339,634)	276,210	(261,758)	(230,939)
<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
\$ 2,016,415	\$ 1,934,055	\$ 1,832,311	\$ 1,756,586
16.84 %	14.28 %	14.29 %	13.15 %
\$ 9,184	\$ 9,576	\$ 9,425	\$ 8,304
(9,184)	(9,576)	(9,425)	(8,304)
<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
\$ 37,649	\$ 36,171	\$ 39,238	\$ 35,265
24.39 %	26.47 %	24.02 %	23.55 %
\$ 11,195	\$ 9,248	\$ 8,616	\$ 8,231
(11,195)	(9,248)	(8,616)	(8,231)
<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
\$ 66,582	\$ 64,715	\$ 63,339	\$ 62,558
16.81 %	14.29 %	13.60 %	13.16 %

State of Georgia

Required Supplementary Information

Schedules of State's Contributions - As Nonemployer Contributing Entity

Defined Benefit Pension Plans

For the Last Eight Fiscal Years

(amounts in thousands)

	2022	2021	2020	2019
Employees' Retirement System:				
Statutorily required contribution	\$ 8,586	\$ 8,931	\$ 9,840	\$ 10,404
Contributions in relation to the statutorily required contribution	(8,586)	(8,931)	(9,840)	(10,404)
Contribution Deficiency (excess)	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
Teachers Retirement System of Georgia:				
Statutorily required contribution	\$ 5,398	\$ 5,123	\$ 5,729	\$ 5,414
Contributions in relation to the statutorily required contribution	(5,398)	(5,123)	(5,729)	(5,414)
Contribution Deficiency (excess)	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia.



2018	2017	2016	2015
\$ 10,781	\$ 11,967	\$ 12,138	\$ 11,174
(10,781)	(11,967)	(12,138)	(11,174)
\$ —	\$ —	\$ —	\$ —
\$ 4,420	\$ 6,152	\$ 7,944	\$ 7,038
(4,420)	(6,152)	(7,944)	(7,038)
\$ —	\$ —	\$ —	\$ —

State of Georgia

Required Supplementary Information

Schedules of State's Proportionate Share of the Net Pension Liability - As Employer

Defined Benefit Pension Plans

For the Last Eight Fiscal Years

(amounts in thousands)

	2022	2021	2020	2019
Primary Government				
Employees' Retirement System:				
State's proportion of the net pension liability	88.744453 %	88.814112 %	88.906000 %	88.948204 %
State's proportionate share of the net pension liability	\$ 2,075,647	\$ 3,743,477	\$ 3,667,433	\$ 3,656,194
State's Covered payroll	\$ 2,299,629	\$ 2,389,515	\$ 2,378,687	\$ 2,403,879
State's proportionate share of the net pension liability as a percentage of its covered payroll	90.26 %	156.66 %	154.18 %	152.10 %
Plan fiduciary net position as a percentage of the total pension liability	87.62 %	76.21 %	76.74 %	76.68 %
Teachers Retirement System of Georgia:				
State's proportion of the net pension liability	16.325966 %	16.800653 %	17.045266 %	17.011357 %
State's proportionate share of the net pension liability	\$ 1,443,829	\$ 4,069,621	\$ 3,664,958	\$ 3,157,367
State's Covered payroll	\$ 2,125,117	\$ 2,169,964	\$ 2,075,231	\$ 2,016,415
State's proportionate share of the net pension liability as a percentage of its covered payroll	67.94 %	187.54 %	176.60 %	156.58 %
Plan fiduciary net position as a percentage of the total pension liability	92.03 %	77.01 %	78.56 %	80.27 %
Component Units				
Employees' Retirement System:				
State's proportion of the net pension liability	1.307751 %	1.490203 %	1.473466 %	1.369623 %
State's proportionate share of the net pension liability	\$ 30,587	\$ 62,811	\$ 60,803	\$ 56,305
State's Covered payroll	\$ 34,178	\$ 40,397	\$ 40,121	\$ 37,649
State's proportionate share of the net pension liability as a percentage of its covered payroll	89.49 %	155.48 %	151.55 %	149.55 %
Plan fiduciary net position as a percentage of the total pension liability	87.62 %	76.21 %	76.74 %	76.68 %
Teachers Retirement System of Georgia:				
State's proportion of the net pension liability	0.565710 %	0.577537 %	0.562276 %	0.558992 %
State's proportionate share of the net pension liability	\$ 50,033	\$ 139,902	\$ 120,905	\$ 103,761
State's Covered payroll	\$ 73,640	\$ 74,484	\$ 68,606	\$ 66,582
State's proportionate share of the net pension liability as a percentage of its covered payroll	67.94 %	187.83 %	176.23 %	155.84 %
Plan fiduciary net position as a percentage of the total pension liability	92.03 %	77.01 %	78.56 %	80.27 %

The amounts presented for each fiscal year were determined as of the prior fiscal year-end.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia.



2018		2017		2016		2015	
88.415594 %		87.798535 %		87.682412 %		87.266834 %	
\$	3,590,854	\$	4,153,237	\$	3,552,363	\$	3,273,046
\$	2,257,282	\$	2,103,422	\$	1,875,953	\$	1,615,070
159.08 %		197.45 %		189.36 %		202.66 %	
76.33 %		72.34 %		76.20 %		77.99 %	
16.885665 %		16.741530 %		16.687812 %		16.517474 %	
\$	3,137,798	\$	3,453,291	\$	2,540,211	\$	2,086,629
\$	1,934,055	\$	1,832,311	\$	1,756,586	\$	1,683,292
162.24 %		188.47 %		144.61 %		123.96 %	
79.33 %		76.06 %		81.44 %		84.03 %	
1.501635 %		1.639295 %		1.557127 %		1.543905 %	
\$	60,985	\$	77,545	\$	63,085	\$	57,906
\$	36,171	\$	39,238	\$	35,265	\$	28,075
168.60 %		197.63 %		178.89 %		206.25 %	
76.33 %		72.34 %		76.20 %		77.99 %	
0.564739 %		0.577541 %		0.564109 %		0.590520 %	
\$	104,910	\$	119	\$	85,798	\$	74,604
\$	64,715	\$	63,339	\$	62,558	\$	60,180
162.11 %		187.83 %		137.15 %		123.97 %	
79.33 %		76.06 %		81.44 %		84.03 %	

State of Georgia

Required Supplementary Information

Schedules of State's Proportionate Share of the Net Pension Liability -

As Nonemployer Contributing Entity

Defined Benefit Pension Plans

For the Last Eight Fiscal Years

(amounts in thousands)

	2022	2021	2020	2019
Employees' Retirement System:				
State's proportion of the net pension liability	1.510823 %	1.560184 %	1.633579 %	1.696518 %
State's proportionate share of the net pension liability	\$ 35,337	\$ 65,761	\$ 67,410	\$ 69,744
Plan fiduciary net position as a percentage of the total pension liability	87.62 %	76.21 %	76.74 %	76.68 %
Teachers Retirement System of Georgia:				
State's proportion of the net pension liability (asset)	0.206584 %	0.210185 %	0.212260 %	0.220738 %
State's proportionate share of the net pension liability (asset)	\$ 18,271	\$ 50,915	\$ 45,642	\$ 40,974
Plan fiduciary net position as a percentage of the total pension liability	92.03 %	77.01 %	78.56 %	80.27 %

The amounts presented for each fiscal year were determined as of the prior fiscal year-end.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia.



2018		2017		2016		2015	
1.891959 %		2.111751 %		2.225584 %		2.410713 %	
\$	76,839	\$	99,895	\$	90,167	\$	90,417
76.33 %		72.34 %		76.20 %		77.99 %	
0.375432 %		0.507487 %		0.507036 %		0.504588 %	
\$	69,775	\$	104,700	\$	77,191	\$	63,748
79.33 %		76.06 %		81.44 %		84.03 %	



Required Supplementary Information

Notes to Required Supplementary Information

Defined Benefit Pension Plans

Methods and Assumptions

For the Fiscal Year Ended June 30, 2022

Actuarial Methods and Assumptions - State as Employer Perspective:

This note provides information about changes of benefit terms, changes of assumptions, and methods and assumptions used in calculations of actuarially determined contributions.

Employees' Retirement System

Changes of benefit terms: A new benefit tier was added for members joining the System on and after July 1, 2009. A one-time 3% payment was granted to certain retirees and beneficiaries effective July 2016. A one-time 3% payment was granted to certain retirees and beneficiaries effective July 2017. Two one-time 2% payments were granted to certain retirees and beneficiaries effective July 2018 and January 2019. Two one-time payments were granted to certain retirees and beneficiaries effective July 2019 and January 2020.

Changes of assumptions: On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, and withdrawal. On March 15, 2018, the ERS Board adopted a new funding policy, and this policy was most recently amended on June 18, 2020. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the ERS Board's new funding policy, the assumed investment rate of return was further reduced from 7.40% to 7.30% as of June 30, 2018 measurement date. On December 17, 2020, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to mortality, retirement, withdrawal, and salary increases. This also included a change to the long-term assumed investment rate of return to 7.00%. These assumption changes are reflected in the calculation of the June 30, 2021 Total Pension Liability.

Teachers Retirement System of Georgia

Changes of benefit terms: There were no changes in benefits terms that affect the measurement of the total pension liability since the prior measurement date.

Changes of assumptions: On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, withdrawal, and salary increases. Effective with the June 30, 2018 valuation, the long-term assumed rate of return on assets (discount rate) was changed from 7.50% to 7.25%, and the assumed annual rate of inflation was changed from 2.75% to 2.50%. In 2019 and later, the expectation of retired life mortality was changed to the Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table from the RP-2000 Mortality Tables. In 2019, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.



Required Supplementary Information

Notes to Required Supplementary Information

Defined Benefit Pension Plans

Methods and Assumptions

For the Fiscal Year Ended June 30, 2022

Actuarial Methods and Assumptions - State as Employer Perspective:

Methods and assumptions used in calculations of actuarially determined contributions: The actuarially determined contribution rates in the schedules of employers' and non-employers' contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the most recent contribution rates in those schedules:

	ERS	TRS
Valuation date	June 30, 2018	June 30, 2018
Actuarial cost method	Entry age	Entry age
Amortization method	Level dollar, closed	Level percent of payroll, closed
Remaining amortization period	15.3 years	25.6 years
Asset valuation method	5-year smoothed market	5-year smoothed fair
Inflation	2.75%	2.50%
Salary increases:	3.25 - 7.00%, including inflation	3.00 - 8.75%, including inflation
Investment rate of return	7.30%, net of pension plan investment expense, including inflation	7.25%, net of pension plan investment expense, including inflation
Post-Retirement Benefit Increases		1.50% semi-annually

Schedule includes all significant plans and funds administered by the State of Georgia



REQUIRED SUPPLEMENTARY INFORMATION -
OTHER POSTEMPLOYMENT BENEFITS (OPEB)



Required Supplementary Information

Schedule of Employers' Contributions

Multi-Employer and Single-Employer OPEB Plans

For the Last Ten Fiscal Years

(amounts in thousands)

	Year Ended	Actuarially Determined Contribution (a)	Contributions in Relation to the Actuarially Determined Contribution (b)	Contribution Deficiency/ (Excess) (a - b)	Covered Payroll	Contributions as a Percentage of Covered Payroll (b/c)
State OPEB ¹	6/30/2013	\$ 338,819	\$ 181,504	\$ 157,315	\$ 2,328,334	7.80 %
	6/30/2014	321,456	177,045	144,411	2,293,104	7.72 %
	6/30/2015	275,681	267,235	8,446	2,333,060	11.45 %
	6/30/2016	259,250	574,015	(314,765)	2,404,901	23.87 %
	6/30/2017	202,092	498,202	(296,110)	2,483,060	20.06 %
	6/30/2018	232,161	501,574	(269,413)	2,535,722	19.78 %
	6/30/2019	218,962	534,673	(315,711)	2,802,815	19.08 %
	6/30/2020	210,034	150,489	59,545	2,797,241	5.38 %
	6/30/2021	178,423	151,709	26,714	2,815,892	5.39 %
	6/30/2022	152,792	161,693	(8,901)	2,673,570	6.05 %
School OPEB ¹	6/30/2013	\$ 982,120	\$ 362,527	\$ 619,593	N/A	N/A
	6/30/2014	943,310	408,422	534,888	N/A	N/A
	6/30/2015	873,278	408,538	464,740	N/A	N/A
	6/30/2016	873,736	432,438	441,298	N/A	N/A
	6/30/2017	669,894	521,408	148,486	N/A	N/A
	6/30/2018	824,872	518,290	306,582	N/A	N/A
	6/30/2019	833,291	538,569	294,722	N/A	N/A
	6/30/2020	786,912	338,177	448,735	N/A	N/A
	6/30/2021	754,013	371,855	382,158	N/A	N/A
	6/30/2022	728,211	361,575	366,636	N/A	N/A

(continued)

¹ Refer to the "Notes to the Required Supplementary Information" (Plan Perspective) for additional information regarding OPEB funding.

Schedule includes all significant plans and funds administered by the State of Georgia.



Required Supplementary Information
Schedule of Employers' Contributions
Multi-Employer and Single-Employer OPEB Plans
For the Last Ten Fiscal Years

(amounts in thousands)

	Year Ended	Actuarially Determined Contribution (a)	Contributions in Relation to the Actuarially Determined Contribution (b)	Contribution Deficiency/ (Excess) (a - b)	Covered Payroll	Contributions as a Percentage of Covered Employee Payroll (b/c)
Regents Plan ^{2,4,5}	6/30/2013	\$ 362,426	\$ 83,414	\$ 279,012	\$ 2,466,314	3.58 %
	6/30/2014	403,314	120,926	282,388	2,594,800	4.66 %
	6/30/2015	442,359	129,823	312,536	2,608,757	4.98 %
	6/30/2016	295,192	111,814	183,378	3,087,013	3.62 %
	6/30/2017	349,859	99,584	250,275	3,122,694 ³	3.19 %
	6/30/2018	467,338	158,420	308,918	3,218,771	4.92 %
	6/30/2019	484,599	160,383	324,216	3,375,246	4.75 %
	6/30/2020	417,744	102,792	314,952	3,622,124	2.84 %
	6/30/2021	387,020	117,381	269,639	3,610,622	3.25 %
	6/30/2022	328,236	146,343	181,893	3,837,859	3.81 %
SEAD-OPEB ⁵	6/30/2013	\$ 5,009	\$ 5,009	\$ —	\$ 1,855,185	0.27 %
	6/30/2014	—	—	—	N/A	N/A
	6/30/2015	—	—	—	N/A	N/A
	6/30/2016	—	—	—	N/A	N/A
	6/30/2017	—	—	—	N/A	N/A
	6/30/2018	—	—	—	N/A	N/A
	6/30/2019	—	—	—	N/A	N/A
	6/30/2020	—	—	—	N/A	N/A
	6/30/2021	—	—	—	N/A	N/A
	6/30/2022	—	—	—	N/A	N/A

² For purposes of GASB 75, the Regents plans present Covered-Employee Payroll.

³ June 30, 2017 covered employee payroll for the Board of Regents Retiree Health Benefit Plan was restated.

⁴ Refer to the "Notes to the Required Supplementary Information" (Plan Perspective) for additional information regarding OPEB funding.

⁵ This data, except for annual covered payroll, was provided by each plan's actuary.

Schedule includes all significant plans and funds administered by the State of Georgia.

State of Georgia

Required Supplementary Information

Schedule of Employers' Net OPEB Liability

Multi-Employer and Single-Employer OPEB Plans

For the Last Six Fiscal Years

(amounts in thousands)

	2022	2021	2020	2019
State OPEB Fund:				
Total OPEB liability	\$ 2,250,451	\$ 2,213,298	\$ 2,792,919	\$ 2,858,521
Plan fiduciary net position	1,801,133	1,938,443	1,667,521	1,617,207
Employers' net OPEB liability	<u>\$ 449,318</u>	<u>\$ 274,855</u>	<u>\$ 1,125,398</u>	<u>\$ 1,241,314</u>
Plan fiduciary net position as a percentage of the total OPEB liability	80.03 %	87.58 %	59.71 %	56.57 %
Covered payroll	\$ 2,673,570	\$ 2,815,892	\$ 2,797,241	\$ 2,802,815
Employers' net OPEB liability as a percentage of covered payroll	16.81 %	9.76 %	40.23 %	44.29 %
School OPEB Fund:				
Total OPEB liability	\$ 10,554,743	\$ 11,539,870	\$ 15,298,688	\$ 12,867,274
Plan fiduciary net position	651,562	709,042	611,017	595,129
Employers' net OPEB liability	<u>\$ 9,903,181</u>	<u>\$ 10,830,828</u>	<u>\$ 14,687,671</u>	<u>\$ 12,272,145</u>
Plan fiduciary net position as a percentage of the total OPEB liability	6.17 %	6.14 %	3.99 %	4.63 %
Covered payroll	N/A	N/A	N/A	N/A
Employers' net OPEB liability as a percentage of covered payroll	N/A	N/A	N/A	N/A
SEAD-OPEB Plan:				
Total OPEB liability	\$ 966,698	\$ 950,995	\$ 972,700	\$ 951,091
Plan fiduciary net position	1,334,285	1,566,821	1,256,718	1,233,856
Employers' net OPEB (asset)	<u>\$ (367,587)</u>	<u>\$ (615,826)</u>	<u>\$ (284,018)</u>	<u>\$ (282,765)</u>
Plan fiduciary net position as a percentage of the total OPEB liability	138.03 %	164.76 %	129.20 %	129.73 %
Covered payroll	\$ 982,303	\$ 1,030,717	\$ 1,135,433	\$ 1,211,274
Employers' net OPEB (asset) as a percentage of covered payroll	(37.42%)	(59.75%)	(25.01%)	(23.34%)
Regents Plan:				
Total OPEB liability	\$ 4,173,225	\$ 5,228,380	\$ 5,493,697	\$ 4,616,023
Plan fiduciary net position	211,904	195,299	159,978	144,455
Employers' net OPEB liability	<u>\$ 3,961,321</u>	<u>\$ 5,033,081</u>	<u>\$ 5,333,719</u>	<u>\$ 4,471,568</u>
Plan fiduciary net position as a percentage of the total OPEB liability	5.08 %	3.74 %	2.91 %	3.13 %
Covered payroll*	\$ 3,837,859	\$ 3,610,622	\$ 3,622,124	\$ 3,375,246
Employers' net OPEB liability as a percentage of covered payroll	103.22 %	139.40 %	147.25 %	132.48 %

* June 30, 2017 covered employee payroll for the Board of Regents Retiree Health Benefit Plan was restated.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia.



2018	2017
\$ 3,817,453	\$ 4,929,142
1,201,865	854,937
<u>\$ 2,615,588</u>	<u>\$ 4,074,205</u>
31.48 %	17.34 %
\$ 2,535,722	\$ 2,483,060
103.15 %	164.08 %
\$ 13,092,956	\$ 14,279,644
383,263	229,685
<u>\$ 12,709,693</u>	<u>\$ 14,049,959</u>
2.93 %	1.61 %
N/A	N/A
N/A	N/A
\$ 918,816	\$ 861,346
1,189,462	1,121,251
<u>\$ (270,646)</u>	<u>\$ (259,905)</u>
129.46 %	130.17 %
\$ 1,328,485	\$ 1,383,860
(20.37%)	(18.78%)
\$ 4,486,796	\$ 4,227,583
76,045	7,857
<u>\$ 4,410,751</u>	<u>\$ 4,219,726</u>
1.69 %	0.19 %
\$ 3,218,771	\$ 3,122,694
137.03 %	135.13 %

State of Georgia

Required Supplementary Information

Schedule of Changes in Employers' Net OPEB Liability

Multi-Employer and Single-Employer OPEB Plans

For the Last Six Fiscal Years

(amounts in thousands)

	2022	2021	2020	2019
State OPEB Fund:				
Total OPEB liability:				
Service cost	\$ 32,412	\$ 40,439	\$ 39,825	\$ 63,724
Interest	149,226	191,884	203,201	194,860
Differences between expected and actual experience	18,509	(657,643)	(185,261)	(371,757)
Changes of assumptions	—	(4,268)	26,555	(676,765)
Benefit payments	(162,994)	(150,033)	(149,922)	(168,993)
Net change in total OPEB liability	37,153	(579,621)	(65,602)	(958,931)
Total OPEB liability-beginning	2,213,298	2,792,919	2,858,521	3,817,452
Total OPEB liability-ending (a)	2,250,451	2,213,298	2,792,919	2,858,521
Plan fiduciary net position:				
Contributions-employer	161,693	151,709	150,489	534,673
Net investment income	(134,599)	270,803	51,938	51,687
Benefit payments	(162,994)	(150,033)	(149,922)	(168,993)
Administrative expense	(1,410)	(1,557)	(2,191)	(2,025)
Net change in plan fiduciary net position	(137,310)	270,922	50,314	415,342
Plan fiduciary net position-beginning	1,938,443	1,667,521	1,617,207	1,201,865
Plan fiduciary net position-ending (b)	1,801,133	1,938,443	1,667,521	1,617,207
Net OPEB liability-ending (a)-(b)	\$ 449,318	\$ 274,855	\$ 1,125,398	\$ 1,241,314
School OPEB Fund:				
Total OPEB liability:				
Service cost	\$ 499,105	\$ 639,070	\$ 458,802	\$ 408,667
Interest	249,845	335,549	454,637	500,123
Differences between expected and actual experience	471,309	(4,394,955)	(619,357)	(1,298,677)
Changes of assumptions	(1,838,827)	29,294	2,473,164	503,959
Benefit payments	(366,559)	(367,776)	(335,832)	(339,754)
Net change in total OPEB liability	(985,127)	(3,758,818)	2,431,414	(225,682)
Total OPEB liability-beginning	11,539,870	15,298,688	12,867,274	13,092,956
Total OPEB liability-ending (a)	10,554,743	11,539,870	15,298,688	12,867,274
Plan fiduciary net position:				
Contributions-employer	361,575	371,855	338,177	538,569
Net investment income	(49,305)	97,704	18,795	17,468
Benefit payments	(366,559)	(367,776)	(335,832)	(339,754)
Administrative expense	(3,191)	(3,758)	(5,252)	(4,417)
Net change in plan fiduciary net position	(57,480)	98,025	15,888	211,866
Plan fiduciary net position-beginning	709,042	611,017	595,129	383,263
Plan fiduciary net position-ending (b)	651,562	709,042	611,017	595,129
Net OPEB liability-ending (a)-(b)	\$ 9,903,181	\$ 10,830,828	\$ 14,687,671	\$ 12,272,145

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia



2018	2017
\$ 112,297	\$ 119,686
174,427	158,096
(267,124)	—
(963,394)	(383,932)
(167,896)	(162,145)
<u>(1,111,690)</u>	<u>(268,295)</u>
4,929,142	5,197,437
<u>3,817,452</u>	<u>4,929,142</u>
501,574	498,202
15,300	4,696
(167,896)	(162,145)
(2,052)	(2,077)
346,926	338,676
854,939	516,261
<u>1,201,865</u>	<u>854,937</u>
<u>\$ 2,615,587</u>	<u>\$ 4,074,205</u>
\$ 521,135	\$ 557,770
504,681	452,024
(341,373)	—
(1,506,313)	(1,262,291)
(364,818)	(383,556)
<u>(1,186,688)</u>	<u>(636,053)</u>
14,279,644	14,915,697
<u>13,092,956</u>	<u>14,279,644</u>
518,290	521,408
4,563	1,148
(364,818)	(383,556)
(4,457)	(4,727)
153,578	134,273
229,685	95,412
<u>383,263</u>	<u>229,685</u>
<u>\$ 12,709,693</u>	<u>\$ 14,049,959</u>

(continued)

State of Georgia

Required Supplementary Information

Schedule of Changes in Employers' Net OPEB Liability

Multi-Employer and Single-Employer OPEB Plans

For the Last Six Fiscal Years

(amounts in thousands)

	2022	2021	2020	2019
SEAD-OPEB Plan:				
Total OPEB liability:				
Service cost	\$ 2,551	\$ 2,957	\$ 3,237	\$ 3,617
Interest	64,643	69,011	67,796	65,708
Differences between expected and actual experience	3,562	(2,342)	(4,670)	366
Changes of assumptions	—	(36,651)	—	—
Benefit payments	(55,053)	(54,680)	(44,754)	(37,416)
Net change in total OPEB liability	15,703	(21,705)	21,609	32,275
Total OPEB liability-beginning	950,995	972,700	951,091	918,816
Total OPEB liability-ending (a)	966,698	950,995	972,700	951,091
Plan fiduciary net position:				
Insurance premiums-member	2,641	2,817	3,088	3,328
Net investment income	(179,369)	362,663	65,248	79,193
Benefit payments	(55,053)	(54,680)	(44,754)	(37,416)
Administrative expense	(755)	(697)	(720)	(716)
Other	—	—	—	5
Net change in plan fiduciary net position	(232,536)	310,103	22,862	44,394
Plan fiduciary net position-beginning	1,566,821	1,256,718	1,233,856	1,189,462
Plan fiduciary net position-ending (b)	1,334,285	1,566,821	1,256,718	1,233,856
Net OPEB (asset)-ending (a)-(b)	\$ (367,587)	\$ (615,826)	\$ (284,018)	\$ (282,765)
Regents Plan:				
Total OPEB liability:				
Service cost	\$ 139,285	\$ 161,299	\$ 226,810	\$ 217,648
Interest	115,866	123,861	167,864	180,173
Benefit changes	—	—	(81,917)	(11,211)
Differences between expected and actual experience	(24,857)	89,218	94,948	(29,667)
Changes of assumptions	(1,179,498)	(538,325)	564,180	(129,153)
Benefit payments	(105,951)	(101,370)	(94,211)	(98,563)
Net change in total OPEB liability	(1,055,155)	(265,317)	877,674	129,227
Total OPEB liability-beginning	5,228,380	5,493,697	4,616,023	4,486,796
Total OPEB liability-ending (a)	4,173,225	5,228,380	5,493,697	4,616,023
Plan fiduciary net position:				
Contributions-employer	146,343	117,381	102,792	160,383
Net investment income	(22,284)	20,259	7,528	7,126
Benefit payments	(105,951)	(101,370)	(94,211)	(98,563)
Administrative expense	(1,503)	(949)	(586)	(536)
Net change in plan fiduciary net position	16,605	35,321	15,523	68,410
Plan fiduciary net position-beginning	195,299	159,978	144,455	76,045
Plan fiduciary net position-ending (b)	211,904	195,299	159,978	144,455
Net OPEB liability-ending (a)-(b)	\$ 3,961,321	\$ 5,033,081	\$ 5,333,719	\$ 4,471,568

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia.



2018	2017
\$ 3,695	\$ 3,959
63,242	61,076
4,697	—
22,085	—
(36,249)	(36,058)
57,470	28,977
861,346	832,369
918,816	861,346
3,599	3,793
101,542	125,550
(36,249)	(36,058)
(681)	(576)
—	1
68,211	92,710
1,121,251	1,028,541
1,189,462	1,121,251
\$ (270,646)	\$ (259,905)
\$ 236,917	\$ 211,513
158,223	124,612
—	—
264,729	123,090
(310,107)	(347,331)
(90,549)	(89,653)
259,213	22,231
4,227,583	4,205,352
4,486,796	4,227,583
158,420	99,584
802	72
(90,549)	(89,653)
(485)	(5,045)
68,188	4,958
7,857	2,899
76,045	7,857
\$ 4,410,751	\$ 4,219,726



Required Supplementary Information

Schedule of Investment Returns

Multi-Employer and Single-Employer OPEB Plans

For the Last Six Fiscal Years

	Annual money-weighted rate of return, net of investment expense					
	2022	2021	2020	2019	2018	2017
State OPEB Fund	(6.94%)	16.23%	3.21%	3.85%	1.54%	0.74%
School OPEB Fund	(6.93%)	15.91%	3.16%	3.80%	1.57%	0.78%
SEAD-OPEB Plan	(18.70%)	19.40%	(3.60%)	(1.80%)	0.60%	2.90%
Regents Plan	(11.15%)	12.00%	5.27%	7.99%	2.85%	0.99%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia.



Required Supplementary Information

Notes to Required Supplementary Information

Methods and Assumptions

Multi-Employer and Single-Employer OPEB Plans

For the Fiscal Year Ended June 30, 2022

Actuarial Methods and Assumptions - Plan Perspective:

This note provides information about changes of benefit terms, changes of assumptions, and methods and assumptions used in calculations of the OPEB liability/asset and required contributions.

State OPEB Fund

Changes of benefit terms: There have been no changes in benefit terms.

Changes of assumptions:

- June 30, 2020 valuation: Decremental assumptions were changed to reflect the ERS experience study.
- June 30, 2019 valuation: The inflation assumption was lowered from 2.75% to 2.5% in anticipation of the upcoming ERS Experience Study. Additionally, decremental assumptions were changed to reflect the TRS experience study. Approximately 6% of State OPEB employees are members of TRS.
- June 30, 2017 valuation: The participation assumption, tobacco use assumption and morbidity factors were revised. The June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to the State OPEB Fund based on their last employer payroll location; irrespective of retirement system affiliation. Additionally, there were changes the discount rate and an increase in the investment rate of return due to a longer term investment strategy.
- June 30, 2015 valuation: Decremental and underlying inflation assumptions were changed to reflect the Retirement Systems' experience studies.
- June 30, 2012 valuation: A data audit was performed and data collection procedures and assumptions were changed.

School OPEB Fund

Changes of benefit terms: There have been no changes in benefit terms.

Changes of assumptions:

- June 30, 2020 valuation: Decremental assumptions were changed to reflect the ERS experience study. Approximately 0.10% of employees are members of ERS.
- June 30, 2019 valuation: Decremental assumptions were changed to reflect the TRS experience study.
- June 30, 2018 valuation: The inflation assumption was lowered from 2.75% to 2.5%.
- June 30, 2017 valuation: The participation assumption, tobacco use assumption and morbidity factors were revised. The June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to the State OPEB Fund based on their last employer payroll location; irrespective of retirement system affiliation. Additionally, there were changes the discount rate and an increase in the investment rate of return due to a longer term investment strategy.
- June 30, 2015 valuation: Decremental and underlying inflation assumptions were changed to reflect the Retirement Systems' experience studies.
- June 30, 2012 valuation: A data audit was performed and data collection procedures and assumptions were changed.



Required Supplementary Information

Notes to Required Supplementary Information

Methods and Assumptions

Multi-Employer and Single-Employer OPEB Plans

For the Fiscal Year Ended June 30, 2022

Actuarial Methods and Assumptions - Plan Perspective:

SEAD-OPEB Plan

Changes of benefit terms: There have been no changes in benefit terms.

Changes of assumptions:

- On December 17, 2020, the Board adopted recommended changes to the economic and demographic assumptions utilized by the Systems. Primary among the changes were the updates to rates of mortality, retirement, withdrawal, and salary increases. This also included a change to the long-term assumed investment rate of return to 7.00%. These assumption changes were first reflected in the calculations of the June 30, 2021 Total OPEB Liability.
- On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation and further reduced from 7.40% to 7.30% for the June 30, 2018 actuarial valuation.

Regents Plan

Changes of benefit terms: HRA cost sharing for employees hired on or after January 1, 2013 and retiring after January 2018 is based on a policy that ties years of service to the amount the University System of Georgia contributes based on 22-tiers ranging from 100% for employees retiring with 30 years of service to 21% for employees retiring with 10 years of service.

Changes of assumptions:

- Expected claims were updated to reflect actual claims experience.
- Trend rate schedule was updated to anticipated future experience
- Mortality improvement scale was updated from MP-2020 to MP-2021.
- Mortality base rates for future disabled participants were updated to reflect Pub-2010 for Teachers (headcount weighted) disabled mortality;
- The discount rate was updated from 2.18% as June 30, 2021 to 3.54% as of June 30, 2022.
- The Expected Return on Assets was changed from 4.37% to 4.36%.



Required Supplementary Information

Notes to Required Supplementary Information

Methods and Assumptions

Multi-Employer and Single-Employer OPEB Plans

For the Fiscal Year Ended June 30, 2022

Actuarial Methods and Assumptions - Plan Perspective:

Methods and assumptions used in calculations of actuarially determined contributions: The actuarially determined contribution rates in the schedule of employers' contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported for State, School, and SEAD-OPEB Plan, and as of June 30, 2019 for the Regents Plan. The following actuarial methods and assumptions were used to determine the most recent contribution rates in the schedule:

	State OPEB	School OPEB
Valuation date	June 30, 2019	June 30, 2019
Actuarial cost method	Projected unit credit	Projected unit credit
Amortization method	Level percent of pay, open	Level percent of pay, open
Remaining amortization period	30 years	30 years
Asset Valuation method	Market Value	Market Value
Inflation	2.50%	2.50%
Healthcare cost trend rate		
Pre-Medicare Eligible	7.00%	7.00%
Medicare Eligible	5.25%	5.25%
Ultimate Trend Rate		
Pre-Medicare Eligible	4.50%	4.50%
Medicare Eligible	4.50%	4.50%
Year of ultimate trend rate	2029 Pre-Medicare Eligible 2023 Medicare Eligible	2029 Pre-Medicare Eligible 2023 Medicare Eligible
Investment Rate of return*	4.50%	4.50%
	SEAD-OPEB Plan	Regents Plan
Valuation date	June 30, 2019	May 1, 2022
Actuarial cost method	Entry Age	Entry Age Normal
Amortization method	Level percent, open	Closed amortization period for unfunded and subsequent actuarial gains/losses
Remaining amortization period	Infinite	
Asset Valuation method	Fair Value	Fair Value
Inflation	2.75%	2.40%
Salary Increases	3.25 - 7.00%	3.75%
Healthcare cost trend rate		
Pre-Medicare Eligible	N/A	7.00%
Medicare Eligible	N/A	4.00%
Ultimate Trend Rate		
Pre-Medicare Eligible	N/A	4.50%
Medicare Eligible	N/A	4.00%
Year of ultimate trend rate	N/A	2034 Pre-Medicare Eligible 2022 Medicare Eligible
Investment Rate of return*	7.30%	4.36%

* Includes respective rates of inflation, net of investment expense.

The State OPEB Fund, School OPEB Fund, and the Regents Plan are funded on a pay-as-you go basis, and not funded based on the actuarially determined contributions.

Schedule includes all significant plans and funds administered by the State of Georgia.

State of Georgia

Required Supplementary Information

Schedules of State's Contributions - As Employer

Multi-Employer OPEB Plans

For the last Five Fiscal Years

(amounts in thousands)

	2022	2021	2020	2019
Primary Government				
State OPEB Fund:				
Statutorily required contribution	\$ 146,304	\$ 138,733	\$ 139,402	\$ 493,986
Contributions in relation to the statutorily required contribution	(146,304)	(138,733)	(139,402)	(493,986)
Contribution Deficiency (excess)	\$ —	\$ —	\$ —	\$ —
State's covered payroll*	\$ 2,530,746	\$ 2,456,217	\$ 2,588,350	\$ 2,636,539
Contributions as a percentage of the covered payroll	5.78 %	5.65 %	5.39 %	18.74 %
SEAD-OPEB Plan:				
Actuarially determined contribution	\$ —	\$ —	\$ —	\$ —
Contributions in relation to the statutorily required contribution	—	—	—	—
Contribution Deficiency (excess)	\$ —	\$ —	\$ —	\$ —
State's covered payroll*	\$ 916,501	\$ 972,290	\$ 1,068,459	\$ 1,145,756
Contributions as a percentage of the covered payroll	N/A	N/A	N/A	N/A
Component Units				
State OPEB Fund:				
Statutorily required contribution	\$ 265	\$ 264	\$ 270	\$ 971
Contributions in relation to the statutorily required contribution	(265)	(264)	(270)	(971)
Contribution Deficiency (excess)	\$ —	\$ —	\$ —	\$ —
State's covered payroll*	\$ 15,617	\$ 11,766	\$ 12,240	\$ 12,585
Contributions as a percentage of the covered payroll	1.70 %	2.24 %	2.21 %	7.72 %
School OPEB Fund:				
Statutorily required contribution	\$ 2,299	\$ 2,470	\$ 2,315	\$ 3,501
Contributions in relation to the statutorily required contribution	(2,299)	(2,470)	(2,315)	(3,501)
Contribution Deficiency (excess)	\$ —	\$ —	\$ —	\$ —
State's covered-employee payroll*	\$ 71,594	\$ 73,098	\$ 74,439	\$ 68,679
Contributions as a percentage of the covered-employee payroll	3.21 %	3.38 %	3.11 %	5.10 %
SEAD-OPEB Plan:				
Actuarially determined contribution	\$ —	\$ —	\$ —	\$ —
Contributions in relation to the statutorily required contribution	—	—	—	—
Contribution Deficiency (excess)	\$ —	\$ —	\$ —	\$ —
State's covered payroll*	\$ 11,346	\$ 11,450	\$ 14,304	\$ 14,739
Contributions as a percentage of the covered payroll	N/A	N/A	N/A	N/A

* current year amounts are estimates

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia.



2018

\$ 461,566

(461,566)

\$ —

\$ 2,454,971

18.80 %

\$ —

\$ —

\$ 1,247,936

N/A

\$ 979

(979)

\$ —

\$ 13,038

7.51 %

\$ 3,243

(3,243)

\$ —

\$ 65,272

4.97 %

\$ —

\$ —

\$ 15,496

N/A

State of Georgia

Required Supplementary Information

Schedules of State's Proportionate Share of the Net OPEB Liability - As Employer For the last Five Fiscal Years

(amounts in thousands)

	2022	2021	2020	2019
Primary Government				
Multi-Employer Plans				
State OPEB Fund:				
State's proportion of the net OPEB liability	91.448130 %	92.138890 %	92.429945 %	92.022957 %
State's proportionate share of the net OPEB liability	\$ 251,350	\$ 1,036,929	\$ 1,152,855	\$ 2,409,618
State's covered payroll	\$ 2,456,217	\$ 2,588,350	\$ 2,636,539	\$ 2,454,971
State's proportionate share of the net OPEB liability as a percentage of its covered payroll	10.23 %	40.06 %	43.73 %	98.15 %
Plan fiduciary net position as a percentage of the total OPEB liability	87.58 %	59.71 %	56.57 %	31.48 %
SEAD-OPEB Plan:				
State's proportion of the net OPEB liability	89.694827 %	89.669956 %	89.830175 %	89.813400% ¹
State's proportionate share of the net OPEB liability (asset)	\$ (552,364)	\$ (254,679)	\$ (253,962)	\$ (243,103)
State's covered payroll	\$ 972,290	\$ 1,068,459	\$ 1,145,756	\$ 1,247,936
State's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	(56.81%)	(23.84%)	(22.17%)	(19.48%)
Plan fiduciary net position as a percentage of the total OPEB liability	164.76 %	129.20 %	129.73 %	129.46 %
Single-Employer Plan				
Regents Plan:				
State's proportion of the net OPEB liability	100.000000 %	100.000000 %	100.000000 %	100.000000 %
State's proportionate share of the net OPEB liability	\$ 5,033,081	\$ 5,333,719	\$ 4,471,568	\$ 4,410,751
State's covered-employee payroll	\$ 3,610,622	\$ 3,622,124	\$ 3,375,246	\$ 3,218,771
State's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	139.40 %	147.25 %	132.48 %	137.03 %
Plan fiduciary net position as a percentage of the total OPEB liability	3.74 %	2.91 %	3.13 %	1.69 %

¹ Prior year percentage calculation was updated.



2018

91.476285 %

\$ 3,726,929

\$ 2,305,259

161.67 %

17.34 %

89.559271 %

\$ (232,195)

\$ 1,247,936

(18.61%)

130.17 %

100.000000 %

\$ 4,219,726

\$ 3,122,694

135.13 %

0.19 %

(continued)

State of Georgia

Required Supplementary Information

Schedules of State's Proportionate Share of the Net OPEB Liability - As Employer For the last Five Fiscal Years

(amounts in thousands)

	2022	2021	2020	2019
Component Units				
Multi-Employer Plans				
State OPEB Fund:				
State's proportion of the net OPEB liability	0.174130 %	0.196236 %	0.197090 %	0.209969 %
State's proportionate share of the net OPEB liability	\$ 479	\$ 2,018	\$ 2,253	\$ 5,107
State's covered payroll	\$ 11,766	\$ 12,240	\$ 12,585	\$ 13,038
State's proportionate share of the net OPEB liability as a percentage of its covered payroll	4.07 %	16.49 %	17.90 %	39.17 %
Plan fiduciary net position as a percentage of the total OPEB liability	87.58 %	59.71 %	56.57 %	31.48 %
School OPEB Fund:				
State's proportion of the net OPEB liability	0.663981 %	0.684502 %	0.650152 %	0.625763 %
State's proportionate share of the net OPEB liability	\$ 71,915	\$ 100,537	\$ 79,788	\$ 79,533
State's covered-employee payroll	\$ 73,098	\$ 74,439	\$ 68,679	\$ 65,272
State's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	98.38 %	135.06 %	116.18 %	121.85 %
Plan fiduciary net position as a percentage of the total OPEB liability	6.14 %	3.99 %	4.63 %	2.93 %
SEAD-OPEB Plan:				
State's proportion of the net OPEB liability	1.056297 %	1.200696 %	1.155560 %	1.119336 %
State's proportionate share of the net OPEB liability (asset)	\$ (6,444)	\$ (3,377)	\$ (3,237)	\$ (3,000)
State's covered payroll	\$ 11,450	\$ 14,304	\$ 14,739	\$ 15,496
State's proportionate share of the net OPEB liability as a percentage of its covered payroll	(56.28%)	(23.61%)	(21.96%)	(19.36%)
Plan fiduciary net position as a percentage of the total OPEB liability	164.76 %	129.20 %	129.73 %	129.46 %

The amounts presented for each fiscal year were determined as of the prior fiscal year-end.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia.



2018

0.213868 %

\$ 8,097

\$ 12,526

64.64 %

17.34 %

0.598651 %

\$ 84,110

\$ 63,442

132.58 %

1.61 %

1.245396 %

\$ (3,195)

\$ 15,496

(20.62%)

130.17 %

State of Georgia

Required Supplementary Information

Schedules of Emoloyers' Net OPEB Liability - As Employer

Single-Employer OPEB Plans

For the last Five Fiscal Years

(amounts in thousands)

	2022	2021	2020	2019
Regents Plan:				
Total OPEB liability	\$ 5,228,380	\$ 5,493,697	\$ 4,616,023	\$ 4,486,796
Plan fiduciary net position	195,299	159,978	144,455	76,045
Employers' net OPEB liability	<u>\$ 5,033,081</u>	<u>\$ 5,333,719</u>	<u>\$ 4,471,568</u>	<u>\$ 4,410,751</u>
Plan fiduciary net position as a percentage of the total OPEB liability	3.74 %	2.91 %	3.13 %	1.69 %
Covered-employee payroll	\$ 3,610,622	\$ 3,622,124	\$ 3,375,246	\$ 3,218,771
Employers' net OPEB liability as a percentage of covered-employee payroll	139.40 %	147.25 %	132.48 %	137.03 %

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia.



2018

\$ 4,227,583

7,857

\$ 4,219,726

0.19 %

\$ 3,122,694

135.13 %

State of Georgia

Required Supplementary Information

Schedule of Changes in Employers' Net OPEB Liability - As Employer

Single-Employer OPEB Plans

For the Last Five Fiscal Years

(amounts in thousands)

	2022	2021	2020	2019
Regents Plan:				
Total OPEB liability:				
Service cost	\$ 161,299	\$ 226,810	\$ 217,648	\$ 236,917
Interest	123,861	167,864	180,173	158,223
Benefit changes	—	(81,917)	(11,211)	—
Differences between expected and actual experience	89,218	94,948	(29,667)	264,729
Changes of assumptions	(538,325)	564,180	(129,153)	(310,107)
Benefit payments/Refunds	(101,370)	(94,211)	(98,563)	(90,549)
Refunds of contributions	—	—	—	—
Net change in total OPEB liability	(265,317)	877,674	129,227	259,213
Total OPEB liability-beginning	5,493,697	4,616,023	4,486,796	4,227,583
Total OPEB liability-ending (a)	5,228,380	5,493,697	4,616,023	4,486,796
Plan fiduciary net position:				
Contributions-employer	117,381	102,792	160,383	158,420
Net investment income	20,259	7,528	7,126	802
Benefit payments/Refunds	(101,370)	(94,211)	(98,563)	(90,549)
Administrative expense	(949)	(586)	(536)	(485)
Net change in plan fiduciary net position	35,321	15,523	68,410	68,188
Plan fiduciary net position-beginning	159,978	144,455	76,045	7,857
Plan fiduciary net position-ending (b)	195,299	159,978	144,455	76,045
Net OPEB liability-ending (a)-(b)	\$ 5,033,081	\$ 5,333,719	\$ 4,471,568	\$ 4,410,751

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia.



2018	
<hr/>	
\$	211,513
	124,612
	—
	123,090
	(347,331)
	(89,653)
	<hr/>
	—
	<hr/>
	22,231
	4,205,352
	<hr/>
	4,227,583
	<hr/>
	99,584
	72
	(89,653)
	(5,045)
	<hr/>
	4,958
	2,899
	<hr/>
	7,857
	<hr/>
\$	<u>4,219,726</u>



Required Supplementary Information

Notes to Required Supplementary Information

Methods and Assumptions

Multi-Employer and Single-Employer OPEB Plans

For the Fiscal Year Ended June 30, 2022

Actuarial Methods and Assumptions - State as Employer Perspective:

This note provides information about changes of benefit terms, changes of assumptions, and methods and assumptions used in calculations of the OPEB liability/asset and required contributions.

State OPEB Fund

Changes of benefit terms: There have been no changes in benefit terms.

Changes of assumptions:

- June 30, 2020 valuation: Decremental assumption were changed to reflect the ERS experience study.
- June 30, 2019 valuation: The inflation assumption was lowered from 2.75% to 2.5% in anticipation of the upcoming ERS Experience Study. Additionally, decremental assumptions were changed to reflect the TRS experience study. Approximately 6% of State OPEB employees are members of TRS.
- June 30, 2017 valuation: The participation assumption, tobacco use assumption and morbidity factors were revised. The June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to the state OPEB Fund based on their last employer payroll location, irrespective of retirement system affiliation. Additionally, there were changes the discount rate and an increase in the investment rate of return due to a longer term investment strategy.
- June 30, 2015 valuation: Decremental and underlying inflation assumptions were changed to reflect the Retirement Systems' experience studies.
- June 30, 2012 valuation: A data audit was performed and data collection procedures and assumptions were changed.

School OPEB Fund

Changes of benefit terms: There have been no changes in benefit terms.

Changes of assumptions:

- June 30, 2020 valuation: Decremental assumptions were changed to reflect the ERS experience study. Approximately 0.10% of employees are members of ERS.
- June 30, 2019 valuation: Decremental assumptions were changed to reflect the TRS experience study.
- June 30, 2018 valuation: The inflation assumption was lowered from 2.75% to 2.5%.
- June 30, 2017 valuation: The participation assumption, tobacco use assumption and morbidity factors were revised.
- June 30, 2015 valuation: Decremental and underlying inflation assumptions were changed to reflect the Retirement Systems' experience studies.
- June 30, 2012 valuation: A data audit was performed and data collection procedures and assumptions were changed.



Required Supplementary Information

Notes to Required Supplementary Information

Methods and Assumptions

Multi-Employer and Single-Employer OPEB Plans

For the Fiscal Year Ended June 30, 2022

Actuarial Methods and Assumptions - State as Employer Perspective:

SEAD-OPEB Plan

Changes of benefit terms: There have been no changes in benefit terms.

Changes of assumptions:

- On December 17, 2020, the Board adopted recommended changes to the economic and demographic assumptions utilized by the Systems. Primary among the changes were the updates to rates or mortality, retirement, withdrawal, and salary increases. This also included a change to the long-term assumed investment rate of return to 7.00%. These assumption changes are reflected in the calculation of the June 30, 2021 Total OPEB Liability.
- On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date.
- On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the Plan. Primary among the changes were the updates to rates of mortality, retirement, withdrawal, and salary increases. The expectation of retired life mortality was changed to RP-2000 Combined Mortality Table projected to 2025 with projection scale BB (set forward 2 years for both males and females).

Regents Plan

Changes of benefit terms: HRA cost sharing for employees hired on or after January 1, 2013 and retiring after January 1, 2018 is based on a policy that ties years of service to the amount the USG contributes based on 22-tiers ranging from 100% for employees who retire with 30 years of service to 21% for employees retiring with 10 years of service.

Changes of assumptions:

- Expected claims costs were updated to reflect actual claims experience.
- Mortality improvement scales was updated from MP-2019 to MP-2020.
- The discount rate was updated from 2.21% as June 30, 2020 to 2.18% as of June 30, 2021.
- The disability rates were changed to be consistent with the Teacher's Retirement System of Georgia Pension June 30, 2019 valuation report.
- The salary scale was changed from 4.00% to 3.75% to be consistent with the Teacher's Retirement System of Georgia Pension June 30, 2019 valuation report.
- The HRA annual increase assumption was updated from 4.50% to 4.00% to reflect general long term HRA employer marketplace trends that show HRA amounts increasing slightly lower than long term medical trends but higher than inflation.
- The Expected Return on Assets was updated from 3.75% to 4.37%.



Required Supplementary Information

Notes to Required Supplementary Information

Methods and Assumptions

Multi-Employer and Single-Employer OPEB Plans

For the Fiscal Year Ended June 30, 2022

Actuarial Methods and Assumptions - State as Employer Perspective:

Methods and assumptions used in calculations of actuarially determined contributions: The actuarially determined contribution rates in the schedules of employers' contributions are calculated as of June 30, as listed for all plans. The following actuarial methods and assumptions were used to determine the most recent contribution rates in those schedules:

	State OPEB	School OPEB
Valuation date	June 30, 2018	June 30, 2018
Actuarial cost method	Projected Unit Credit	Projected Unit Credit
Amortization method	Level percent of pay, open	Level percent of pay open
Remaining amortization period	30 years	30 years
Asset Valuation method	Market Value	Market Value
Inflation	2.75%	2.75%
Healthcare cost trend rate		
Pre-Medicare	7.25%	7.25%
Medicare Eligible	5.375%	5.375%
Investment Rate of return*	4.50%	4.50%

	SEAD-OPEB Plan	Regents Plan
Valuation date	June 30, 2018	May 1, 2021
Actuarial cost method	Entry Age	Entry Age Normal
Amortization method	Level percent, open	Closed amortization period for initial unfunded and subsequent actuarial gains/losses
Remaining amortization period	Infinite	30 year closed
Asset valuation method	Fair value	
Inflation	2.75%	2.10%
Salary Increases	3.25 - 7.00%	3.75%
Healthcare cost trend rate		
Pre-Medicare	N/A	6.40%
Medicare Eligible	N/A	4.50%
Investment Rate of return*	7.30%	4.37%

* Includes respective rates of inflation, net of investment expense.

The State OPEB Fund, School OPEB Fund, and the Regents Plan are funded on a pay-as-you go basis, and not funded based on the actuarially determined contributions.

Schedule includes all significant plans and funds administered by the State of Georgia.

COMBINING AND INDIVIDUAL FUND STATEMENTS



NONMAJOR GOVERNMENTAL FUNDS





Description of Nonmajor Governmental Funds

SPECIAL REVENUE FUNDS

Special Revenue Funds account for specific revenue sources that are legally restricted to expenditures for specific purposes. The State's special revenue funds, other than the Transportation Investment Act Fund, include the blended component units that conduct general governmental functions as described below:

The **Georgia Aviation Authority** was created to provide oversight and efficient operation of state aircrafts and aviation operations, and ensure the safety of state air travelers and aviation property.

The **National Opioids Settlement Fund** was created for funds collected by the State for nationwide settlements to resolve opioids litigation brought by states and local political subdivisions against pharmaceutical distributors. These funds will be used for abatement of the opioid epidemic, with the majority of the proceeds restricted to funding future abatement efforts.

The **State Road and Tollway Authority** (SRTA) is a legally separate public corporation created to finance transportation projects and operate toll facilities in the State of Georgia.

The **Transportation Investment Act Fund** (TIA) accounts for funds collected by the State and dispensed to the Department of Transportation for TIA projects in the relevant special tax districts.

DEBT SERVICE FUNDS

Debt Service Funds account for the accumulation of resources that are restricted, committed or assigned to expenditures for principal and interest.

The **General Obligation Debt Sinking Fund** accounts for the payment of principal and interest on the State's general long-term debt.

The **State Road and Tollway Authority Debt Service Fund** accounts for the payment of principal and interest on the debt of the Authority's governmental funds. The Authority issues bonded debt which finances State transportation infrastructure construction. Debt service payments due on outstanding bonds are paid by the Authority from redirected funds from the U. S. Department of Transportation and/or State motor fuel tax funds.

State of Georgia

Combining Balance Sheet Nonmajor Governmental Funds June 30, 2022

(amounts in thousands)

	Special Revenue			
	Georgia Aviation Authority	National Opioids Settlement Fund	State Road and Tollway Authority	Transportation Investment Act Fund
Assets				
Cash and Cash Equivalents	\$ 185	\$ —	\$ 601,035	\$ 327,663
Pooled Investments with State Treasury	—	—	11,867	—
Investments	—	—	—	201,374
Accounts Receivable	9	479,043	20,604	18,227
Due From Other Funds	—	—	1,190	—
Due From Component Units	—	—	539	—
Inventories	—	—	1	—
Restricted Assets				
Cash and Cash Equivalents	—	—	—	—
Pooled Investments with State Treasury	—	—	300,155	—
Total Assets	\$ 194	\$ 479,043	\$ 935,391	\$ 547,264
Liabilities, Deferred Inflows of Resources and Fund Balances				
Liabilities:				
Cash Overdraft	\$ —	\$ —	\$ —	\$ —
Accounts Payable and Other Accruals	61	—	4,712	3,761
Due to Other Funds	—	—	—	10,917
Contracts Payable	—	—	24,363	—
Bonds Payable	—	—	—	—
Interest Payable	—	—	—	—
Funds Held for Others	—	—	80	—
Unearned Revenue	—	—	189,353	—
Other Liabilities	—	—	1	—
Total Liabilities	61	—	218,509	14,678
Deferred Inflows of Resources	—	479,043	—	—
Fund Balances:				
Restricted	—	—	676,801	532,586
Unrestricted				
Assigned	133	—	40,081	—
Total Fund Balances	133	—	716,882	532,586
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 194	\$ 479,043	\$ 935,391	\$ 547,264



Debt Service		
General Obligation Debt Sinking Fund	State Road and Tollway Authority	Total
\$ 378,431	\$ —	\$ 1,307,314
—	—	11,867
—	—	201,374
—	—	517,883
—	90	1,280
—	—	539
—	—	1
—	7,470	7,470
—	644	300,799
<u>\$ 378,431</u>	<u>\$ 8,204</u>	<u>\$ 2,348,527</u>
\$ —	\$ 17	\$ 17
—	—	8,534
—	—	10,917
—	—	24,363
289,840	—	289,840
88,591	—	88,591
—	—	80
—	—	189,353
—	—	1
<u>378,431</u>	<u>17</u>	<u>611,696</u>
<u>—</u>	<u>—</u>	<u>479,043</u>
—	8,187	1,217,574
—	—	40,214
—	8,187	1,257,788
<u>\$ 378,431</u>	<u>\$ 8,204</u>	<u>\$ 2,348,527</u>

State of Georgia

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds For the Fiscal Year Ended June 30, 2022 (amounts in thousands)

	Special Revenue			
	Georgia	National	State	Transportation
	Aviation	Opioids	Road and	Investment
	Authority	Settlement	Tollway	Act Fund
		Fund	Authority	
Revenues				
Intergovernmental - Other	\$ —	\$ —	\$ 71,522	\$ 205,434
Sales and Services	119	—	—	—
Interest and Other Investment Income	—	—	776	(16,653)
Other	—	—	121	—
Total Revenues	119	—	72,419	188,781
Expenditures				
General Government	1,244	—	—	—
Transportation	—	—	145,298	50,202
Debt Service				
Principal	—	—	—	—
Interest	—	—	—	—
Accrued Interest on Bonds Retired in Advance	—	—	—	—
Discount on Bonds Retired in Advance	—	—	—	—
Other Debt Service Expenditures	—	—	—	—
Total Expenditures	1,244	—	145,298	50,202
Excess (Deficiency) of Revenues Over (Under) Expenditures	(1,125)	—	(72,879)	138,579
Other Financing Sources (Uses)				
Transfers In	—	—	70,948	—
Transfers Out	—	—	—	(54,977)
Net Other Financing Sources (Uses)	—	—	70,948	(54,977)
Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses	(1,125)	—	(1,931)	83,602
Fund Balances, July 1 - Restated (Note 3)	1,258	—	718,813	448,984
Fund Balances, June 30	\$ 133	\$ —	\$ 716,882	\$ 532,586



Debt Service		
General	State	
Obligation	Road and	
Debt Sinking	Tollway	
Fund	Authority	Total
\$ —	\$ —	\$ 276,956
—	—	119
—	643	(15,234)
—	—	121
—	643	261,962
—	—	1,244
—	10,681	206,181
1,078,665	57,565	1,136,230
488,405	27,057	515,462
10	—	10
298	—	298
143,517	—	143,517
1,710,895	95,303	2,002,942
(1,710,895)	(94,660)	(1,740,980)
1,710,895	84,622	1,866,465
—	—	(54,977)
1,710,895	84,622	1,811,488
—	(10,038)	70,508
—	18,225	1,187,280
\$ —	\$ 8,187	\$ 1,257,788



NONMAJOR ENTERPRISE FUNDS





Description of Nonmajor Enterprise Funds

The Enterprise Funds account for the business type activities of smaller governmental agencies that are funded by the issuance of debt or fees charged to external customers. The State's Nonmajor Enterprise Funds are described below:

The State Employees' Assurance Department - Active is used to account for the accumulation of resources for the purpose of providing survivors' benefits for eligible members of the Employees', Judicial, and Legislative Retirement Systems. SEAD - Active is a cost-sharing multiple employer life insurance plan created in 2007 by the Georgia General Assembly to amend Title 47 of the Official Code of Georgia Annotated, relating to retirement, so as to establish a fund for the provision of term life insurance to active members of ERS, LRS, and GJRS.

The Georgia Higher Education Facilities Authority is a legally separate public corporation created for the purpose of financing eligible construction, renovation, improvement, and rehabilitation or restoration projects for the Board of Regents of the University System of Georgia and the Technical College System of the State of Georgia through the issuance of revenue bonds. The Authority issues debt and enters into lease agreements. The current lease agreements outstanding are with an affiliate of the University System of Georgia Foundation, Inc. (nonmajor enterprise fund). The costs of the Authority's debt are recovered through lease payments from the Higher Education Foundations.

The State Road and Tollway Authority (SRTA) is a legally separate public corporation created to finance transportation projects and operate toll facilities in the State of Georgia. SRTA uses an enterprise fund to account for all tolling activities, including the including the I-75 South Metro Express Lanes, and all other facilities of the tolling system (i.e. the I-85 Express Lanes, the I-85 Extension Express Lanes, the I-75 Northwest Corridor Express Lanes, and five future toll facilities under planning and/or construction).



Combining Statement of Net Position

Nonmajor Enterprise Funds

June 30, 2022

(amounts in thousands)

	State Employees' Assurance Department - Active	Georgia Higher Education Facilities Authority	State Road and Tollway Authority	Total
Assets				
Current Assets:				
Cash and Cash Equivalents	\$ 82	\$ 3	\$ 112,165	\$ 112,250
Pooled Investments with State Treasury	—	466	46,561	47,027
Investments	357,357	—	—	357,357
Accounts Receivable (Net)	—	308	1,144	1,452
Due from Other Funds	61	—	—	61
Due from Component Units	—	170,450	—	170,450
Inventories	—	—	164	164
Other Assets	—	—	11	11
Restricted Assets:				
Pooled Investments with State Treasury	—	—	68,329	68,329
Investments	—	—	11,545	11,545
Total Current Assets	357,500	171,227	239,919	768,646
Noncurrent Assets:				
Other Noncurrent Assets	—	—	6,418	6,418
Restricted Assets:				
Net OPEB Asset	—	—	973	973
Non-depreciable Capital Assets	—	—	21,296	21,296
Depreciable Capital Assets, net	—	—	16,110	16,110
Right-to-Use Assets (Net)	—	—	8,741	8,741
Total Noncurrent Assets	—	—	53,538	53,538
Total Assets	357,500	171,227	293,457	822,184
Deferred Outflows of Resources	—	16,228	4,491	20,719
Liabilities				
Current Liabilities:				
Accounts Payable and Other Accruals	48	—	7,993	8,041
Due to Other Funds	—	—	270	270
Unearned Revenue	—	—	16,852	16,852
Compensated Absences Payable	—	—	728	728
Lease Obligations				
External	—	—	661	661
Revenue Bonds Payable	—	6,467	—	6,467
Other Current Liabilities	—	308	6,550	6,858
Current Liabilities Payable from Restricted Assets	—	—	—	—
Total current Liabilities	48	6,775	33,054	39,877
Noncurrent Liabilities:				
Compensated Absences Payable	—	—	190	190
Lease Obligations				
External	—	—	8,272	8,272
Revenue Bonds Payable	—	178,732	424,833	603,565
Net OPEB Liability	—	—	733	733
Net Pension Liability	—	—	5,174	5,174
Total Noncurrent Liabilities	—	178,732	439,202	617,934
Total Liabilities	48	185,507	472,256	657,811
Deferred Inflows of Resources	—	—	8,491	8,491
Net Position				
Net Investment in Capital Assets	—	—	29,818	29,818
Restricted for:				
Bond Covenants/Debt Service	—	—	25,693	25,693
Other Benefits	357,452	—	—	357,452
Other	—	—	657	657
Unrestricted	—	1,948	(238,967)	(237,019)
Total Net Position	\$ 357,452	\$ 1,948	\$ (182,799)	\$ 176,601



Combining Statement of Revenues, Expenses, and Changes in Net Position

Nonmajor Enterprise Funds

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	State Employees' Assurance Department- Active	Georgia Higher Education Facilities Authority	State Road and Tollway Authority	Total
Operating Revenues:				
Operating Contributions/Premiums	\$ 479	\$ —	\$ —	\$ 479
Sales and Services	—	7,679	62,025	69,704
Total Operating Revenues	479	7,679	62,025	70,183
Operating Expenses:				
Personal Services	84	2	7,567	7,653
Services and Supplies	—	10	4,379	4,389
Interest Expense	—	7,679	—	7,679
Benefits	3,333	—	—	3,333
Amortization/Depreciation	—	(625)	12,112	11,487
Other	—	—	18,874	18,874
Total Operating Expenses	3,417	7,066	42,932	53,415
Operating Income	(2,938)	613	19,093	16,768
Nonoperating Revenues (Expenses):				
Interest and Other Investment Income/(Loss)	(47,867)	3	743	(47,121)
Interest Expense	(66)	—	(13,558)	(13,624)
Total Nonoperating Revenues (Expenses)	(47,933)	3	(12,815)	(60,745)
Income (Loss) Before Contributions and Transfers	(50,871)	616	6,278	(43,977)
Transfers:				
Transfers In	—	—	25,335	25,335
Transfers Out	—	—	(25,335)	(25,335)
Net Transfers	—	—	—	—
Change in Net Position	(50,871)	616	6,278	(43,977)
Net Position, July 1 - Restated (Note 3)	408,323	1,332	(189,077)	220,578
Net Position, June 30	\$ 357,452	\$ 1,948	\$ (182,799)	\$ 176,601



Combining Statement of Cash Flows

Nonmajor Enterprise Funds

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	State Employees' Assurance Department- Active	Georgia Higher Education Facilities Authority	State Road and Tollway Authority	Total
Cash Flows from Operating Activities:				
Cash Received from Customers	\$ 479	\$ —	\$ 54,932	\$ 55,411
Cash Paid to Vendors	(3,415)	(9)	(24,345)	(27,769)
Cash Paid to Employees	—	—	(6,029)	(6,029)
Other Operating Payments	—	—	(578)	(578)
Net Cash Provided by Operating Activities	(2,936)	(9)	23,980	21,035
Cash Flows from Noncapital Financing Activities:				
Interest Paid on Bonds/Long-Term Debt	—	(7,692)	—	(7,692)
Transfers from Other Funds	—	—	25,335	25,335
Transfers to Other Funds	—	—	(25,335)	(25,335)
Payments on Noncapital Financing Debt	—	(6,110)	—	(6,110)
Net Cash Used in Noncapital Financing Activities	—	(13,802)	—	(13,802)
Cash Flows from Capital and Related Financing Activities:				
Loss on Early Retirement of Debt	—	—	(9,746)	(9,746)
Proceeds from Capital Debt	—	—	427,533	427,533
Acquisition and Construction of Capital and Right-to-Use Assets	—	—	(7,514)	(7,514)
Principal Paid on Capital Debt and Leases	—	—	(330,235)	(330,235)
Interest Paid on Capital Debt and Leases	—	—	(7,106)	(7,106)
Net Cash Provided by (Used in) Capital and Related Financing Activities	—	—	72,932	72,932
Cash Flows from Investing Activities:				
Proceeds from Sales of Investments	2,901	—	—	2,901
Purchase of Investments	—	—	(11,545)	(11,545)
Interest and Dividends Received	—	1	743	744
Other Investing Activities	(66)	13,802	—	13,736
Net Cash Provided by (Used in) Investing Activities	2,835	13,803	(10,802)	5,836
Net Increase (Decrease) in Cash and Cash Equivalents	(101)	(8)	86,110	86,001
Cash and Cash Equivalents, July 1 - Restated (Note 3)	183	477	140,945	141,605
Cash and Cash Equivalents, June 30	<u>\$ 82</u>	<u>\$ 469</u>	<u>\$ 227,055</u>	<u>\$ 227,606</u>
Reconciliation of Operating Income to Net Cash Provided by (Used in) Operating Activities:				
Operating Income	\$ (2,938)	\$ 613	\$ 19,093	\$ 16,768
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:				
Amortization/Depreciation Expense	—	(625)	12,112	11,487
Changes in Assets and Liabilities:				
Accounts Receivable	—	16	586	602
Due from Other Funds	—	—	26,318	26,318
Other Assets	—	—	(38)	(38)
Net OPEB Asset	—	—	(443)	(443)
Deferred Outflows of Resources	—	—	(878)	(878)
Accounts Payable and Other Accruals	2	(13)	1,247	1,236
Due to Other Funds	—	—	(26,318)	(26,318)
Unearned Revenue	—	—	(6,699)	(6,699)
Compensated Absences	—	—	21	21
Net OPEB Liability	—	—	(4,859)	(4,859)
Net Pension Liability	—	—	(1,929)	(1,929)
Deferred Inflows of Resources	—	—	5,767	5,767
Net Cash Provided by (Used in) Operating Activities	<u>\$ (2,936)</u>	<u>\$ (9)</u>	<u>\$ 23,980</u>	<u>\$ 21,035</u>

INTERNAL SERVICE FUNDS





Description of Internal Service Funds

Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost reimbursement basis. The State's internal service funds are described below:

The **Department of Administrative Services** delivers a variety of supportive services to all state agencies and, upon request, to local governments in Georgia. Among the services provided are purchasing (procurement), surplus property transactions, document services, fleet management, and human resources administration.

The **Georgia Building Authority** is responsible for all services associated with the management of State office buildings, maintaining the grounds within the State Capitol complex, maintaining the Governor's Mansion and operating parking facilities.

The **Georgia Correctional Industries Administration** utilizes the inmate work force to manufacture products and provide services for the penal system, other units of state government and local governments.

The **Risk Management** column is an accumulation of the funds used to account for the State's self-insurance programs established by individual agreement, statute or administrative action:

The **Cyber Insurance Coverage Fund** was created for the development of a cyber insurance product for direct loss and out of pocket expenses incurred as a result of damage to data, systems or income defense and liability incurred as a result of employees' actions. Department of Administrative Services (DOAS) engaged with an insurance broker to develop an underwriting submission to present to the commercial insurance underwriters. DOAS Risk Management Services manages the insurance product with assistance from Georgia Technology Authority.

The **Liability Insurance Fund** is used to account for the accumulation of funds for the purpose of providing liability insurance coverage for employees of the State against personal liability for damages arising out of performance of their duties.

The **Property Insurance Fund** is used to account for the assessment of premiums against various state agencies for the purpose of providing property, fire and extended coverage, automobile, aircraft and marine insurance.

The **State Indemnification Fund** is used to account for the accumulation of funds for the purpose of providing indemnification with respect to the death of any law enforcement officer, fireman or prison guard killed in the line of duty.

The **Teacher Indemnification Fund** is used to account for the accumulation of funds for the purpose of providing indemnification with respect to the death of any public school employees killed or permanently disabled by an act of violence in the line of duty on or after July 1, 2001.

The **Unemployment Compensation Fund** was created for the purpose of consolidating processing of unemployment compensation claims against state agencies and the payment of sums due to the Department of Labor.

The **Workers' Compensation Fund** was established to authorize insurance coverage for employees of the State and for the receipt of premiums as prescribed by the Workers' Compensation statutes of the State.

The **Georgia Technology Authority** was created to provide technology enterprise management and technology portfolio management to state and local governments.

State of Georgia

Combining Statement of Net Position

Internal Service Funds

June 30, 2022

(amounts in thousands)

	Department of Administrative Services	Georgia Building Authority	Georgia Correctional Industries Administration
Assets			
Current Assets:			
Cash and Cash Equivalents	\$ 5,552	\$ 33	\$ 5,216
Pooled Investments with State Treasury	562	500,781	1,067
Accounts Receivable (Net)	714	1,570	3,535
Leases from			
External	—	8,713	—
Due from Other Funds	—	—	755
Due from Component Units	—	—	—
Inventories	—	489	20,910
Other Assets	—	150	1
Total Current Assets	<u>6,828</u>	<u>511,736</u>	<u>31,484</u>
Noncurrent Assets:			
Investments	—	—	—
Leases from			
External	—	37,726	—
Restricted Assets:			
Net OPEB Asset	668	1,523	1,958
Non-depreciable Capital Assets	—	29,930	7,017
Depreciable Capital Assets (Net)	—	308,227	5,975
Right-to-Use Assets (Net)	5	28,713	595
Total Noncurrent Assets	<u>673</u>	<u>406,119</u>	<u>15,545</u>
Total Assets	<u>7,501</u>	<u>917,855</u>	<u>47,029</u>
Deferred Outflows of Resources	<u>2,194</u>	<u>4,947</u>	<u>5,613</u>
Liabilities			
Current Liabilities:			
Cash Overdraft	—	—	—
Accounts Payable and Other Accruals	236	2,468	8,013
Due to Other Funds	—	7	6
Unearned Revenue	—	144	—
Notes and Loans Payable	—	—	—
Policy Claims and Uninsured Liabilities	—	—	—
Compensated Absences Payable	—	806	540
Lease Obligations			
External	2	6,909	350
Other Current Liabilities	<u>1,911</u>	<u>—</u>	<u>—</u>
Total Current Liabilities	<u>2,149</u>	<u>10,334</u>	<u>8,909</u>
Noncurrent Liabilities:			
Compensated Absences Payable	—	—	1,225
Lease Obligations			
External	3	28,554	247
Net OPEB Liability	272	707	829
Net Pension Liability	<u>2,726</u>	<u>6,508</u>	<u>7,521</u>
Total Noncurrent Liabilities	<u>3,001</u>	<u>35,769</u>	<u>9,822</u>
Total Liabilities	<u>5,150</u>	<u>46,103</u>	<u>18,731</u>
Deferred Inflows of Resources	<u>4,011</u>	<u>54,137</u>	<u>10,956</u>
Net Position			
Net Investment in Capital Assets	—	331,408	12,988
Restricted for:			
Other Purpose	417	980	1,247
Unrestricted	<u>117</u>	<u>490,174</u>	<u>8,720</u>
Total Net Position	<u>\$ 534</u>	<u>\$ 822,562</u>	<u>\$ 22,955</u>



Risk Management (see combining)	Georgia Technology Authority	Total
\$ —	\$ 10,041	\$ 20,842
193,524	67,469	763,403
115,294	5,053	126,166
—	—	8,713
815,701	29,366	845,822
—	32	32
—	—	21,399
1,306	—	1,457
<u>1,125,825</u>	<u>111,961</u>	<u>1,787,834</u>
405	—	405
—	—	37,726
326	4,831	9,306
—	—	36,947
—	648	314,850
—	142,763	172,076
<u>731</u>	<u>148,242</u>	<u>571,310</u>
<u>1,126,556</u>	<u>260,203</u>	<u>2,359,144</u>
930	10,589	24,273
2,768	—	2,768
2,499	38,543	51,759
—	—	13
—	547	691
1,072,307	—	1,072,307
—	617	1,963
—	25,391	32,652
<u>31</u>	<u>20</u>	<u>1,962</u>
<u>1,077,605</u>	<u>65,118</u>	<u>1,164,115</u>
—	1,731	2,956
—	112,182	140,986
134	1,395	3,337
1,218	13,578	31,551
<u>1,352</u>	<u>128,886</u>	<u>178,830</u>
<u>1,078,957</u>	<u>194,004</u>	<u>1,342,945</u>
1,783	20,216	91,103
—	2,154	346,550
57	2,969	5,670
<u>46,689</u>	<u>51,449</u>	<u>597,149</u>
<u>\$ 46,746</u>	<u>\$ 56,572</u>	<u>\$ 949,369</u>

State of Georgia

Combining Statement of Revenues, Expenses, and Changes in Net Position Internal Service Funds For the Fiscal Year Ended June 30, 2022 (amounts in thousands)

	Department of Administrative Services	Georgia Building Authority	Georgia Correctional Industries Administration
Operating Revenues:			
Operating Contributions/Premiums	\$ —	\$ —	\$ —
Operating Grants	34	—	—
Rents and Royalties	—	35,623	—
Sales and Services	5,231	12,858	72,761
Other	—	222	—
Total Operating Revenues	5,265	48,703	72,761
Operating Expenses:			
Personal Services	3,710	10,234	12,597
Services and Supplies	8,589	27,048	58,190
Claims and Judgments	—	—	—
Amortization/Depreciation	5	24,647	2,078
Total Operating Expenses	12,304	61,929	72,865
Operating Income (Loss)	(7,039)	(13,226)	(104)
Nonoperating Revenues (Expenses):			
Interest and Other Investment Income	5	404	2
Nonoperating Grants & Contributions	6,695	—	—
Other	(4,975)	(4)	357
Total Nonoperating Revenues (Expenses)	1,725	400	359
Income (Loss) Before Contributions and Transfers	(5,314)	(12,826)	255
Capital Contributions	—	5,724	104
Transfers:			
Transfers In	5,848	477,500	—
Net Transfers	5,848	477,500	—
Change in Net Position	534	470,398	359
Net Position, July 1 (restated)	—	352,164	22,596
Net Position, June 30	\$ 534	\$ 822,562	\$ 22,955



Risk Management (see combining)	Georgia Technology Authority	Total
\$ 103,754	\$ —	\$ 103,754
243	—	277
—	—	35,623
193	240,460	331,503
—	—	222
104,190	240,460	471,379
2,225	19,203	47,969
43,693	176,645	314,165
234,310	—	234,310
—	27,764	54,494
280,228	223,612	650,938
(176,038)	16,848	(179,559)
598	149	1,158
—	—	6,695
3,519	(154)	(1,257)
4,117	(5)	6,596
(171,921)	16,843	(172,963)
—	9,219	15,047
169,155	—	652,503
169,155	—	652,503
(2,766)	26,062	494,587
49,512	30,510	454,782
\$ 46,746	\$ 56,572	\$ 949,369

State of Georgia

Combining Statement of Cash Flows

Internal Service Funds

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	Department of Administrative Services	Georgia Building Authority	Georgia Correctional Industries Administration
Cash Flows from Operating Activities:			
Cash Received from Customers	\$ 346	\$ 30,793	\$ 15,176
Cash Received from Other Funds (Internal Activity)	5,704	9,061	57,565
Cash Paid to Vendors	(8,665)	(30,689)	(55,225)
Cash Paid to Employees	(5,138)	(3,211)	(15,588)
Cash Paid for Claims and Judgments	—	—	—
Other Operating Receipts	1,069	—	—
Other Operating Payments	—	—	—
Net Cash Provided by (Used in) Operating Activities	(6,684)	5,954	1,928
Cash Flows from Noncapital Financing Activities:			
Transfers from Other Funds	5,848	477,500	—
Other Noncapital Receipts	8,415	—	358
Other Noncapital Payments	(6,695)	—	—
Net Cash Provided by (Used in) Noncapital Financing Activities	7,568	477,500	358
Cash Flows from Capital and Related Financing Activities:			
Capital Contributions	—	5,724	—
Proceeds from Sale of Capital Assets	—	25	104
Acquisition and Construction of Capital Assets	—	(17,775)	(948)
Principal Paid on Capital Debt	—	(6,867)	(335)
Interest Paid on Capital Debt	(5)	(1,226)	—
Net Cash Used in Capital and Related Financing Activities	(5)	(20,119)	(1,179)
Cash Flows from Investing Activities:			
Proceeds from Sales of Investments	—	—	—
Purchase of Investments	—	—	—
Interest and Dividends Received	5	1,631	2
Net Cash Provided by Investing Activities	5	1,631	2
Net Increase (Decrease) in Cash and Cash Equivalents	884	464,966	1,109
Cash and Cash Equivalents, July 1	5,230	35,848	5,174
Cash and Cash Equivalents, June 30	\$ 6,114	\$ 500,814	\$ 6,283



Risk Management (see combining)	Georgia Technology Authority	Total
\$ 30,386	\$ 167,258	\$ 243,959
153,525	67,205	293,060
(47,138)	(175,642)	(317,359)
(2,286)	(25,464)	(51,687)
(196,659)	—	(196,659)
—	—	1,069
—	(574)	(574)
(62,172)	32,783	(28,191)
169,155	—	652,503
3,519	—	12,292
—	(4,721)	(11,416)
172,674	(4,721)	653,379
—	9,219	14,943
—	—	129
—	(90,635)	(109,358)
—	61,426	54,224
—	1,228	(3)
—	(18,762)	(40,065)
21,925	—	21,925
(405)	—	(405)
599	149	2,386
22,119	149	23,906
132,621	9,449	609,029
58,135	68,061	172,448
\$ 190,756	\$ 77,510	\$ 781,477

(continued)

State of Georgia

Combining Statement of Cash Flows

Internal Service Funds

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	Department of Administrative Services	Georgia Building Authority	Georgia Correctional Industries Administration
Reconciliation of Operating Income (Loss) to Net Cash provided by (Used in) Operating Activities:			
Operating Income (Loss)	\$ (7,039)	\$ (13,226)	\$ (104)
Reconciliation of Operating Income (Loss) to Net Cash provided by (Used in) Operating Activities:			
Amortization/Depreciation Expense	5	24,647	2,078
Other Reconciling Items			
Changes in Assets, Deferred Outflows of Resources, Liabilities, and Deferred Inflows of Resources:			
Accounts Receivable	500	(812)	(596)
Due from Other Funds	284	—	576
Due from Component Units	—	—	—
Other Assets	(365)	(802)	(1,024)
Net OPEB Asset	—	(7,974)	(1,867)
Deferred Outflows of Resources	(555)	(1,599)	(1,068)
Accounts Payable and Other Accruals	(60)	(278)	5,330
Due to Other Funds	(14)	(762)	(497)
Unearned Revenue	—	44	—
Claims and Judgments Payable	—	—	—
Compensated Absences Payable	—	(2)	143
Net OPEB Liability	(813)	(2,095)	(2,566)
Net Pension Liability	(2,531)	(4,666)	(5,844)
Other Liabilities	1,073	35	—
Deferred Inflows of Resources	2,831	13,444	7,367
Net Cash Provided by (Used in) Operating Activities	<u>\$ (6,684)</u>	<u>\$ 5,954</u>	<u>\$ 1,928</u>
Noncash Investing, Capital, and Financing Activities:			
Change in Fair Value of Investments	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>



Risk Management (see combining)	Georgia Technology Authority	Total
\$ (176,038)	\$ 16,848	\$ (179,559)
—	27,764	54,494
(6,091)	(3,225)	(10,224)
85,811	(2,806)	83,865
—	36	36
(187)	(2,768)	(5,146)
294	364	(9,183)
(319)	(4,619)	(8,160)
(3,444)	71	1,619
(149)	—	(1,422)
—	547	591
37,649	—	37,649
—	(389)	(248)
(215)	(3,932)	(9,621)
(749)	(8,578)	(22,368)
9	(555)	562
1,257	14,025	38,924
<u>\$ (62,172)</u>	<u>\$ 32,783</u>	<u>\$ (28,191)</u>
<u>\$ (20)</u>	<u>\$ —</u>	<u>\$ (20)</u>

State of Georgia

Combining Statement of Net Position

Internal Service Funds

Risk Management

June 30, 2022

(amounts in thousands)

	Cyber Liability Insurance Fund	Liability Insurance Fund	Property Insurance Fund
Assets			
Current Assets:			
Cash and Cash Equivalents	\$ —	\$ —	\$ —
Pooled Investments with State Treasury	2,733	8,432	28,551
Accounts Receivable (Net)	65	49,695	398
Due From Other Funds	—	239,981	—
Other Assets	—	—	1,270
Total Current Assets	2,798	298,108	30,219
Noncurrent Assets:			
Investments	6	18	51
Restricted Assets:			
Net OPEB Asset	—	100	85
Total Noncurrent Assets	6	118	136
Total Assets	2,804	298,226	30,355
Deferred Outflows of Resources	—	204	216
Liabilities			
Current Liabilities:			
Cash Overdraft	34	89	5,182
Accounts Payable and Other Accruals	90	2,409	—
Policy Claims and Uninsured Liabilities	—	295,203	8,602
Other Current Liabilities	—	11	7
Total Current Liabilities	124	297,712	13,791
Noncurrent Liabilities:			
Net OPEB Liability	—	41	35
Net Pension Liability	—	248	276
Total Noncurrent Liabilities	—	289	311
Total Liabilities	124	298,001	14,102
Deferred Inflows of Resources	—	429	426
Net Position			
Restricted for:			
Other Purpose	—	—	53
Unrestricted	2,680	—	15,990
Total Net Position	\$ 2,680	\$ —	\$ 16,043



State Indemnification Fund	Teacher Indemnification Fund	Unemployment Compensation Fund	Workers' Compensation Fund	Total
\$ 3,413	\$ —	\$ —	\$ —	\$ 3,413
—	3,412	25,929	124,467	193,524
—	—	130	65,006	115,294
—	—	—	575,720	815,701
—	—	4	32	1,306
3,413	3,412	26,063	765,225	1,129,238
—	7	56	267	405
2	—	2	137	326
2	7	58	404	731
3,415	3,419	26,121	765,629	1,129,969
7	—	28	475	930
—	42	320	514	6,181
—	—	—	—	2,499
3,266	3	1,226	764,007	1,072,307
—	—	—	13	31
3,266	45	1,546	764,534	1,081,018
1	—	1	56	134
9	—	42	643	1,218
10	—	43	699	1,352
3,276	45	1,589	765,233	1,082,370
13	—	44	871	1,783
2	—	2	—	57
131	3,374	24,514	—	46,689
\$ 133	\$ 3,374	\$ 24,516	\$ —	\$ 46,746

State of Georgia

Combining Statement of Revenues, Expenses, and Changes in Net Position

Internal Service Funds

Risk Management

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	Cyber Liability Insurance Fund	Liability Insurance Fund	Property Insurance Fund
Operating Revenues:			
Operating Contributions/Premiums	\$ 2,315	\$ 102,842	\$ 20,258
Operating Grants	—	—	—
Sales and Services	—	—	—
Total Operating Revenues	2,315	102,842	20,258
Operating Expenses:			
Personal Services	5	405	526
Services and Supplies	1,405	6,236	27,485
Claims and Judgments	—	95,558	11,982
Total Operating Expenses	1,410	102,199	39,993
Operating Income (Loss)	905	643	(19,735)
Nonoperating Revenues (Expenses):			
Interest and Other Investment Income	(45)	(684)	(1,029)
Other	—	—	—
Total Nonoperating Revenues (Expenses)	(45)	(684)	(1,029)
Income (Loss) Before Transfers	860	(41)	(20,764)
Transfers:			
Transfers In	—	41	18,630
Net Transfers	—	41	18,630
Change in Net Position	860	—	(2,134)
Net Position, July 1 - (restated)	1,820	—	18,177
Net Position, June 30	\$ 2,680	\$ —	\$ 16,043



State Indemnification Fund	Teacher Indemnification Fund	Unemployment Compensation Fund	Workers' Compensation Fund	Total
\$ —	\$ —	\$ 3,918	\$ (25,579)	\$ 103,754
—	—	—	243	243
193	—	—	—	193
193	—	3,918	(25,336)	104,190
(2)	—	41	1,250	2,225
—	—	40	8,527	43,693
2,877	—	1,902	121,991	234,310
2,875	—	1,983	131,768	280,228
(2,682)	—	1,935	(157,104)	(176,038)
7	(135)	(1,047)	3,531	598
—	—	—	3,519	3,519
7	(135)	(1,047)	7,050	4,117
(2,675)	(135)	888	(150,054)	(171,921)
430	—	—	150,054	169,155
430	—	—	150,054	169,155
(2,245)	(135)	888	—	(2,766)
2,378	3,509	23,628	—	49,512
\$ 133	\$ 3,374	\$ 24,516	\$ —	\$ 46,746

State of Georgia

Combining Statement of Cash Flows

Internal Service Funds

Risk Management

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	Cyber Liability Insurance Fund	Liability Insurance Fund	Property Insurance Fund
Cash Flows from Operating Activities:			
Cash Received from Customers	\$ 735	\$ 27,778	\$ 6,583
Cash Received from Other Funds (Internal Activity)	1,549	18,992	13,878
Cash Paid to Vendors	(1,404)	(6,149)	(27,484)
Cash Paid to Employees	(5)	(777)	(807)
Cash Paid for Claims and Judgments	—	(45,148)	(11,737)
Net Cash Provided by (Used in) Operating Activities	875	(5,304)	(19,567)
Cash Flows from Noncapital Financing Activities:			
Transfers from Other Funds	—	41	18,630
Other Noncapital Receipts	—	—	—
Net Cash Provided by (Used in) Noncapital Financing Activities	—	41	18,630
Cash Flows from Investing Activities:			
Proceeds from Sales and Maturities of Investments	538	4,104	7,282
Purchase of Investments	(6)	(18)	(51)
Interest and Dividends Received	(45)	(684)	(1,029)
Net Cash Provided by (Used in) Investing Activities	487	3,402	6,202
Net Increase (Decrease) in Cash and Cash Equivalents	1,362	(1,861)	5,265
Cash and Cash Equivalents, July 1	1,337	10,204	18,104
Cash and Cash Equivalents, June 30	\$ 2,699	\$ 8,343	\$ 23,369
Reconciliation of Operating Income (Loss) to Net Cash provided by (Used in) Operating Activities:			
Operating Income (Loss)	\$ 905	\$ 643	\$ (19,735)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:			
Changes in Assets, Deferred Outflows of Resources, Liabilities, and Deferred Inflows of Resources:			
Accounts Receivable	(30)	(16,524)	204
Due from Other Funds	—	(39,550)	—
Net OPEB Asset	—	(57)	(48)
Other Assets	—	—	(124)
Deferred Outflows of Resources	—	(1)	(71)
Accounts Payable and Other Accruals	—	88	—
Due to Other Funds	—	—	—
Claims and Judgments Payable	—	50,410	245
Net OPEB Liability	—	(112)	(97)
Net Pension Liability	—	(474)	(229)
Other Liabilities	—	5	2
Deferred Inflows of Resources	—	268	286
Net Cash Provided by (Used in) Operating Activities	\$ 875	\$ (5,304)	\$ (19,567)
Noncash Investing Activities:			
Change in Fair Value of Investments	\$ (59)	\$ (795)	\$ (1,169)



State Indemnification Fund	Teacher Indemnification Fund	Unemployment Compensation Fund	Workers' Compensation Fund	Total
\$ 62	\$ —	\$ 1,258	\$ (6,030)	\$ 30,386
131	—	6,171	112,804	153,525
(2)	—	(3,571)	(8,528)	(47,138)
(2)	—	(2)	(693)	(2,286)
(1,154)	(1)	(4,103)	(134,516)	(196,659)
(965)	(1)	(247)	(36,963)	(62,172)
430	—	—	150,054	169,155
—	—	—	3,519	3,519
430	—	—	153,573	172,674
—	1,007	7,733	1,261	21,925
—	(7)	(56)	(267)	(405)
7	(134)	(1,047)	3,531	599
7	866	6,630	4,525	22,119
(528)	865	6,383	121,135	132,621
3,941	2,505	19,226	2,818	58,135
<u>\$ 3,413</u>	<u>\$ 3,370</u>	<u>\$ 25,609</u>	<u>\$ 123,953</u>	<u>\$ 190,756</u>
\$ (2,682)	\$ —	\$ 1,935	\$ (157,104)	\$ (176,038)
—	—	3,511	6,748	(6,091)
—	—	—	125,361	85,811
(1)	—	(1)	(80)	(187)
—	—	—	418	294
(1)	—	(23)	(223)	(319)
(1)	—	(3,531)	—	(3,444)
—	—	—	(149)	(149)
1,722	(1)	(2,201)	(12,526)	37,649
(3)	—	(3)	—	(215)
(8)	—	27	(65)	(749)
—	—	(1)	3	9
9	—	40	654	1,257
<u>\$ (965)</u>	<u>\$ (1)</u>	<u>\$ (247)</u>	<u>\$ (36,963)</u>	<u>\$ (62,172)</u>
<u>\$ —</u>	<u>\$ (158)</u>	<u>\$ (1,219)</u>	<u>\$ 3,380</u>	<u>\$ (20)</u>



FIDUCIARY FUNDS





Description of Fiduciary Funds

Fiduciary funds are used to account for assets held by the State in a fiduciary capacity. The State has the following fiduciary funds.

PENSION AND OTHER EMPLOYEE BENEFIT TRUST FUNDS

Pension and Other Employee Benefit Trust Funds are used to account for activities and balances of the public employee retirement systems and other employee benefit plans. The State's pension and other employee benefit trust funds are described below:

Pension Trust Funds

Defined Benefit Pension Plans

The **Employees' Retirement System** is used to account for the accumulation of resources for the purpose of providing retirement allowances for qualified employees of the State and its political subdivisions.

The **Firefighters' Pension Fund** is used to account for the accumulation of resources for the purpose of paying retirement benefits to the firefighters of the State.

The **Georgia Judicial Retirement System** is used to account for the accumulation of resources for the purpose of providing retirement allowances for trial judges and solicitors of certain courts in Georgia, and their survivors and beneficiaries, superior court judges of the State, and district attorneys of the State.

Other Defined Benefit Plans is comprised of the following smaller plans:

The **District Attorneys Retirement Fund** (old plan) is used to account for the accumulation of resources for the purpose of paying retirement benefits to the district attorneys of the State.

The **Augusta University Early Retirement Pension Plan** is a single-employer defined benefit pension plan designed to provide eligible participants additional benefits above the amounts payable through Teachers Retirement System of Georgia (TRS). The plan was designed to allow vested employees aged 55 or employees of any age with 25 years of creditable service to retire without penalties as applied by the TRS for early retirement.

The **Judges of the Probate Courts Retirement Fund of Georgia** is used to account for the accumulation of resources for the purpose of paying retirement benefits to the judges of the Probate Courts of the State.

The **Legislative Retirement System** is used to account for the accumulation of resources for the purpose of providing retirement allowances and other benefits for all members of the Georgia General Assembly.

The **Magistrates Retirement Fund of Georgia** is used to account for the accumulation of resources for the purpose of providing retirement benefits for those serving as duly qualified and commissioned chief magistrates of counties in the State.

The **Georgia Military Pension Fund** is used to account for the accumulation of resources for the purpose of providing retirement allowances and other benefits to members of the Georgia National Guard.



Description of Fiduciary Funds

The **Sheriffs' Retirement Fund of Georgia** is used to account for the accumulation of resources for the purpose of paying retirement benefits to the sheriffs of the State.

The **Superior Court Clerks' Retirement Fund of Georgia** is used to account for the accumulation of resources for the purpose of paying retirement benefits to the Superior Court clerks of the State.

The **Superior Court Judges Retirement Fund of Georgia** (old plan) is used to account for the accumulation of resources for the purpose of paying retirement benefits to the Superior Court judges of the State.

The **Peace Officers' Annuity and Benefit Fund** is used to account for the accumulation of resources for the purpose of paying retirement benefits to the peace officers of the State.

The **Public School Employees Retirement System** is used to account for the accumulation of resources for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia.

The **Teachers Retirement System of Georgia** is used to account for the accumulation of resources for the purpose of providing retirement allowances and other benefits for teachers and administrative personnel employed in State public schools and the University System of Georgia (except those professors and principal administrators electing to participate in an optional retirement plan), and for certain other designated employees in educational-related work.

Defined Contribution / Deferred Compensation Pension Plans

The **Georgia Defined Contribution Plan** is used to account for the accumulation of resources for the purpose of providing retirement allowances for State employees who are not members of a public retirement or pension system.

The **Deferred Compensation Plans** are used to account for the accumulation of resources for the purpose of providing retirement allowances for State and Board of Regents employees and employees of Community Service Boards who elect to defer a portion of their annual salary until future years.

Other Postemployment Benefit Plans

The **Board of Regents Retiree Health Benefit Fund** is used to account for the accumulation of resources necessary to meet employer costs of retiree post-employment health insurance benefits.

The **Georgia State Employees Post-employment Health Benefit Fund (State OPEB Fund)** pays postemployment health benefits (including benefits to qualified beneficiaries of eligible former employees) due under the group health plan for employees of State organizations and other entities authorized by law to contract with the Department of Community Health for inclusion in the plan. It also pays administrative expenses for the Fund. By law, no other use of assets of the State OPEB Fund is permitted.

The **Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund)** pays postemployment health benefits (including benefits for qualified beneficiaries of eligible former employees) due under the group health plan for public school teachers including librarians and other certified employees of the public schools and regional educational service agencies, postemployment health benefits due under the group health plan for non-certificated public school employees, and administrative expenses of the Fund. By law, no



Description of Fiduciary Funds

other use of assets of the School OPEB Fund is permitted.

The **State Employees' Assurance Department (SEAD) - OPEB** is used to account for the accumulation of resources for the purpose of providing term life insurance to retired and vested inactive members of Employees', Judicial, and Legislative Retirement Systems.

INVESTMENT TRUST FUNDS

Investment Trust Funds are used to account for the external portion of a government sponsored investment pool. The State's investment trust funds are described below:

The **Georgia Fund 1 (GF1)** is an investment pool of the LGIP Trust and an investment pool for the State and local governments, including state agencies, colleges and universities, counties, school districts, special districts, or any department, agency, or board of a political subdivision. The primary objectives of the pool is the prudent management of public funds on behalf of the State and local governments seeking income higher than money market rates.

The **Georgia Fund 1 Plus (GF1+)** is an additional investment option for the State, state agencies, and eligible municipalities looking to benefit from higher yields available by adding credit exposure.

PRIVATE PURPOSE TRUST FUNDS

Private Purpose Trust Funds are used to report resources of all other trust arrangements in which principal and income benefit individuals, private organizations, or other governments. The State's private purpose trust funds are described below:

The **Auctioneers Education, Research and Recovery Fund** provides for actual or compensatory damages in instances where a person is aggrieved by an act, representation, transaction, or conduct of a person licensed under OCGA § 43-6 (duly licensed auctioneer, apprentice auctioneer, or auction company) who is in violation of state law. Also, the fund is used to help underwrite the cost of education and research programs for the benefit of licensees and the public.

The **Real Estate Education, Research and Recovery Fund** provides for actual or compensatory damages in instances where a person is aggrieved by an act, representation, transaction, or conduct of a duly licensed broker, associate broker or salesperson who is in violation of state law. Also, the fund is used to help underwrite the cost of developing courses, conducting seminars, conducting research projects on matters affecting real estate brokerage, publishing and distributing educational materials, or other education and research programs for the benefit of licensees and the public.

The **Subsequent Injury Trust Fund** is a special workers' compensation fund designed to encourage employers to hire workers with pre-existing impairments by insuring against the aggravating impact such impairment could have if the worker were subsequently injured on the job.

The **Tuition Guaranty Trust Fund** is to protect students against financial loss when a postsecondary educational institution closes without reimbursing its students and without completing its educational obligations to its students. It is funded by postsecondary education institutions who participate in the trust.



Description of Fiduciary Funds

CUSTODIAL FUNDS

Custodial Funds are used to report balances and activities for deposits and investments entrusted to the State as an agent for others. The State's significant custodial funds are described below:

The **ARPA NEU for Local Governments** accounts for the collection and disbursement of Coronavirus State and Local Fiscal Recovery Funds to Non-entitlement Units of Local Government (NEUs) as directed by the American Rescue Plan Act of 2021 (ARPA) on behalf of the federal government. Amounts received are distributed in conformity with the standards prescribed in the Social Security Act.

The **Child Support Recovery Program** accounts for the collection of court ordered child support or child support amounts due as determined in conformity with the Social Security Act. Amounts collected are distributed and deposited in conformity with state law and the standards prescribed in the Social Security Act.

The **Detainees' Accounts** are held for the detainees of statewide probation offices, correctional institutions, diversion centers, detention centers, transitional centers and boot camps for the purpose of paying court-ordered fines, fees and restitutions and for operating recreational activities for detainees.

The **Flexible Benefits Program** accounts for participant payroll deductions for benefits and spending accounts; disbursements are made to insurance companies for premiums and to participants for spending account reimbursements.

The **Insurance Premium Tax Collections for Local Governments Fund** accounts for the pro-rata share of premium taxes collected on the behalf of each participating municipality and county. The participating counties and municipalities may have the distributions deposited directly into their Georgia Fund 1 account through the Office of the State Treasurer.

Revenue Tax Collections for Local Governments Fund is used to account for the collection and disbursement of sales taxes at the Department of Revenue on behalf of county and municipal governments. This fund includes activity for Education Local Option Sales Tax, Homestead Option Sales Tax, Local Option Sales Tax, MARTA Sales Tax, Special Purpose Local Option Sales Tax, Ad Valorem Tax, Railroad Tax, Tennessee Valley Tax, E911 Prepaid Tax, E911 non Prepaid, Fireworks Tax, and the Transportation Investment Act.

Survivor Benefit Fund is within the Employees Retirement System (ERS) trust and is solely for maintaining group term life insurance coverage for members of the plan. All assets are limited to the payment of benefits and expenses for such coverage and cannot be used to pay pension benefits and expenses of ERS.

The **Student Financial Aid and Support Fund** are accounts for activities from the state acting as an agent or in a fiduciary capacity for various governments, companies, clubs or individuals for student support and financial aid.

Other Custodial Funds include custodial funds not considered significant enough to warrant separate presentation.

External Investment Pool account for activities of a pooled investment program held by the Board of Regents for affiliate organizations external to the state reporting unit.



State of Georgia

Combining Statement of Fiduciary Net Position Pension and Other Employee Benefit Trust Funds June 30, 2022

(amounts in thousands)

	Defined Benefit Pension Plans (see combining)	Georgia Defined Contribution Plan	Defined Contribution Plans		
			Deferred Compensation Plans		
			State of Georgia 401 (K) Plan	State of Georgia 457 Plan	Regents 457 (F) Plan
Assets					
Cash and Cash Equivalents	\$ 1,667,054	\$ 16,950	\$ 16,592	\$ 1,134	\$ —
Pooled Investments with State Treasury	—	—	—	—	—
Receivables, Net					
Interest and Dividends	219,802	459	13	6	—
Due from Brokers for Securities Sold	49,990	—	—	—	—
Other	311,550	990	4,784	596	—
Due from Other Funds	—	—	—	—	—
Investments					
Pooled Investments	15,214,566	—	—	—	—
Mutual Funds	478,185	—	1,518,248	650,004	3,201
Municipal, U.S. and Foreign Government Obligations	18,572,562	99,558	—	—	—
Corporate Bonds/Notes/Debentures	6,305,865	20,015	—	—	972
Stocks	61,855,052	—	16,674	11,155	38
Asset-backed Securities	26,238	—	—	—	—
Mortgage Investments	117,320	—	—	—	—
Real Estate Investment Trusts	297,232	—	—	—	337
Capital Assets					
Land	8,431	—	—	—	—
Buildings	7,793	—	—	—	—
Software	30,800	—	—	—	—
Machinery and Equipment	5,988	—	—	—	—
Works of Art	114	—	—	—	—
Accumulated Depreciation	(37,886)	—	—	—	—
Intangible Right-to-Use Assets					
Accumulated Amortization	(2)	—	—	—	—
Net OPEB Asset	8,258	—	—	—	—
Total Assets	105,138,912	137,972	1,556,311	662,895	4,548
Deferred Outflows of Resources	14,771	—	—	—	—
Liabilities					
Accounts Payable and Other Accruals	35,448	565	2,871	1,266	—
Due to Other Funds	475	—	—	—	—
Due to Brokers for Securities Purchased	60,715	—	—	—	—
Benefits Payable	—	—	—	—	—
Unearned Revenue	8	—	—	—	—
Compensated Absences Payable	82	—	—	—	—
Net OPEB Liability	2,696	—	—	—	—
Net Pension Liability	17,962	—	—	—	—
Total Liabilities	117,386	565	2,871	1,266	—
Deferred Inflows of Resources	30,446	—	—	—	—
Net Position					
Restricted for:					
Pension Benefits	105,005,851	137,407	1,553,440	661,629	4,548
Other Postemployment Benefits	—	—	—	—	—
Total Net Position	\$ 105,005,851	\$ 137,407	\$ 1,553,440	\$ 661,629	\$ 4,548



Other Post Employment Benefit Plans				
Board of Regents Retiree Health Benefit Fund	Georgia State Employees Post-employment Health Benefit Fund	Georgia School Personnel Post-employment Health Benefit Fund	State Employees' Assurance Department - OPEB	Total
\$ 10,678	\$ 515	\$ 189	\$ 88	\$ 1,713,200
—	708,504	261,207	—	969,711
—	868	318	—	221,466
—	—	—	—	49,990
247	818	2,108	—	321,093
—	12,086	26,294	412	38,792
206,732	—	—	1,334,220	16,755,518
—	—	—	—	2,649,638
—	—	—	—	18,672,120
—	—	—	—	6,326,852
—	1,095,452	400,963	—	63,379,334
—	—	—	—	26,238
—	—	—	—	117,320
—	—	—	—	297,569
—	—	—	—	8,431
—	—	—	—	7,793
—	—	—	—	30,800
—	—	—	—	5,988
—	—	—	—	114
—	—	—	—	(37,886)
—	—	—	—	(2)
—	—	—	—	8,258
217,657	1,818,243	691,079	1,334,720	111,562,337
—	—	—	—	14,771
—	267	349	435	41,201
—	—	—	—	475
—	461	169	—	61,345
5,753	16,302	38,711	—	60,766
—	80	288	—	376
—	—	—	—	82
—	—	—	—	2,696
—	—	—	—	17,962
5,753	17,110	39,517	435	184,903
—	—	—	—	30,446
—	—	—	—	107,362,875
211,904	1,801,133	651,562	1,334,285	3,998,884
\$ 211,904	\$ 1,801,133	\$ 651,562	\$ 1,334,285	\$ 111,361,759

State of Georgia

Combining Statement of Changes in Fiduciary Net Position Pension and Other Employee Benefit Trust Funds For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	Defined Benefit Pension Plans (see combining)	Defined Contribution Plans			
		Georgia Defined Contribution Plan	Deferred Compensation Plans		
			State of Georgia 401 (K) Plan	State of Georgia 457 Plan	Regents 457 (F) Plan
Additions:					
Contributions					
Employer	\$ 3,330,921	\$ —	\$ 57,538	\$ —	\$ 618
Fees	501	—	—	—	—
Insurance Premiums	—	—	—	—	—
NonEmployer	124,919	—	—	—	—
Plan Members	906,921	16,228	146,280	21,125	—
Miscellaneous	124	—	583	46	—
Interest and Other Investment Income					
Dividends and Interest	2,191,620	2,436	624	519	266
Net Appreciation (Depreciation) in					
Investments Reported at Fair Value	(17,196,115)	(10,356)	(220,752)	(82,861)	(837)
Less: Investment Expense	(91,729)	(72)	(2,476)	(848)	(4)
Transfers from Other Funds	2,811	—	—	—	—
Total Additions	(10,730,027)	8,236	(18,203)	(62,019)	43
Deductions:					
Distributions					
Benefits	7,448,256	9	137,593	50,440	—
General and Administrative Expenses	31,582	987	3,437	585	—
Refunds	104,555	10,069	—	—	—
Total Deductions	7,584,393	11,065	141,030	51,025	—
Net Increase (Decrease) in Fiduciary Net Position	(18,314,420)	(2,829)	(159,233)	(113,044)	43
Net Position, July 1	123,320,271	140,236	1,712,673	774,673	4,505
Net Position, June 30	\$ 105,005,851	\$ 137,407	\$ 1,553,440	\$ 661,629	\$ 4,548



Other Post Employment Benefit Plans				
Board of Regents Retiree Health Benefit Fund	Georgia State Employees Post-employment Health Benefit Fund	Georgia School Personnel Post-employment Health Benefit Fund	State Employees' Assurance Department - OPEB	Total
\$ 146,343	\$ 161,693	\$ 361,575	\$ —	\$ 4,058,688
—	—	—	—	501
—	—	—	2,641	2,641
—	—	—	—	124,919
—	—	—	—	1,090,554
—	—	—	—	753
8,045	20,490	7,471	28,566	2,260,037
(30,144)	(154,467)	(56,548)	(206,543)	(17,958,623)
(185)	(622)	(228)	(1,392)	(97,556)
—	—	—	—	2,811
124,059	27,094	312,270	(176,728)	(10,515,275)
105,951	162,994	366,559	55,053	8,326,855
1,503	1,410	3,191	755	43,450
—	—	—	—	114,624
107,454	164,404	369,750	55,808	8,484,929
16,605	(137,310)	(57,480)	(232,536)	(19,000,204)
195,299	1,938,443	709,042	1,566,821	130,361,963
\$ 211,904	\$ 1,801,133	\$ 651,562	\$ 1,334,285	\$ 111,361,759

State of Georgia

Combining Statement of Fiduciary Net Position Pension and Other Employee Benefit Trust Funds Defined Benefit Pension Plans June 30, 2022

(amounts in thousands)

	Employees' Retirement System	Firefighters' Pension Fund	Georgia Judicial Retirement System	Other Defined Benefit Plans (see combining)
Assets				
Cash and Cash Equivalents	\$ 210,219	\$ 54,064	\$ 696	\$ 34,274
Receivables				
Interest and Dividends	—	2,042	—	696
Due from Brokers for Securities Sold	—	673	—	187
Other	33,186	—	882	—
Investments				
Pooled Investments	13,601,188	—	515,797	71,035
Mutual Funds	—	367,077	—	111,108
Municipal, U.S. and Foreign Government Obligations	—	53,415	—	64,198
Corporate Bonds/Notes/Debentures	—	94,247	—	51,337
Stocks	—	344,874	—	255,788
Asset-backed Securities	—	6,445	—	6,903
Mortgage Investments	—	88,842	—	5,686
Real Estate Investment Trusts	—	52,678	—	1,007
Capital Assets				
Land	4,124	85	—	—
Buildings	2,800	1,535	—	—
Software	14,345	—	—	—
Machinery and Equipment	2,486	140	—	6
Works of Art	—	114	—	—
Accumulated Depreciation	(17,442)	(885)	—	—
Intangible Right-to-Use Assets				
Accumulated Amortization	—	—	—	(2)
Net OPEB Asset	1,426	—	—	—
Total Assets	13,852,332	1,065,346	517,375	602,223
Deferred Outflow of Resources	541	—	—	—
Liabilities				
Accounts Payable and Other Accruals	18,644	3,132	813	689
Due to Other Funds	465	—	8	1
Due to Brokers for Securities Purchased	—	6,417	—	560
Unearned Revenue	—	—	—	8
Compensated Absences Payable	—	82	—	—
Net OPEB Liability	545	—	—	—
Net Pension Liability	—	—	—	—
Total Liabilities	19,654	9,631	821	1,258
Deferred Inflow of Resources	2,709	—	—	—
Net Position				
Restricted for Pension Benefits	\$ 13,830,510	\$ 1,055,715	\$ 516,554	\$ 600,965



Peace Officers' Annuity and Benefit Fund	Public School Employees Retirement System	Teachers Retirement System of Georgia	Total
\$ 34,827	\$ 223	\$ 1,332,751	\$ 1,667,054
2,754	—	214,310	219,802
1,158	—	47,972	49,990
—	388	277,094	311,550
—	1,026,546	—	15,214,566
—	—	—	478,185
131,815	—	18,323,134	18,572,562
62,398	—	6,097,883	6,305,865
559,508	—	60,694,882	61,855,052
12,890	—	—	26,238
22,792	—	—	117,320
28,896	—	214,651	297,232
98	—	4,124	8,431
658	—	2,800	7,793
1,475	—	14,980	30,800
65	—	3,291	5,988
—	—	—	114
(671)	—	(18,888)	(37,886)
—	—	—	(2)
—	—	6,832	8,258
858,663	1,027,157	87,215,816	105,138,912
—	—	14,230	14,771
981	925	10,264	35,448
—	—	1	475
4,666	—	49,072	60,715
—	—	—	8
—	—	—	82
—	—	2,151	2,696
—	—	17,962	17,962
5,647	925	79,450	117,386
—	—	27,737	30,446
\$ 853,016	\$ 1,026,232	\$ 87,122,859	\$ 105,005,851

State of Georgia

Combining Statement of Changes in Fiduciary Net Position Pension and Other Employee Benefit Trust Funds Defined Benefit Pension Plans For the Fiscal Year Ended June 30, 2022 (amounts in thousands)

	Employees' Retirement System	Firefighters' Pension Fund	Georgia Judicial Retirement System	Other Defined Benefit Plans (see combining)
Additions:				
Contributions/Assessments				
Employer	\$ 611,410	\$ —	\$ 7,585	\$ 20,714
Fees	—	497	—	4
NonEmployer	8,313	46,259	2,377	7,377
Plan Members	36,130	4,154	5,466	955
Miscellaneous	—	(161)	—	1
Interest and Other Investment Income				
Dividends and Interest	295,081	16,090	11,048	(14,922)
Net Appreciation (Depreciation) in				
Investments Reported at Fair Value	(2,133,543)	(143,781)	(79,881)	34,125
Less: Investment Expense	(17,134)	(5,144)	(501)	(2,861)
Transfers from Other Funds	10	—	—	2,697
Total Additions	(1,199,733)	(82,086)	(53,906)	48,090
Deductions:				
Distributions				
Benefits	1,502,904	61,358	34,050	36,941
General and Administrative Expenses	7,576	1,955	893	1,404
Refunds	7,182	1,148	23	202
Total Deductions	1,517,662	64,461	34,966	38,547
Net Increase (Decrease) in Fiduciary Net Position	(2,717,395)	(146,547)	(88,872)	9,543
Net Position, July 1	16,547,905	1,202,262	605,426	591,422
Net Position, June 30	\$ 13,830,510	\$ 1,055,715	\$ 516,554	\$ 600,965



Peace Officers' Annuity and Benefit Fund	Public School Employees Retirement System	Teachers Retirement System of Georgia	Total
\$ —	\$ —	\$ 2,691,212	\$ 3,330,921
—	—	—	501
22,704	32,491	5,398	124,919
4,584	2,256	853,376	906,921
284	—	—	124
21,637	22,010	1,840,676	2,191,620
(163,512)	(159,143)	(14,550,380)	(17,196,115)
(4,217)	(1,012)	(60,860)	(91,729)
—	—	104	2,811
(118,520)	(103,398)	(9,220,474)	(10,730,027)
52,768	68,203	5,692,032	7,448,256
1,761	1,523	16,470	31,582
533	614	94,853	104,555
55,062	70,340	5,803,355	7,584,393
(173,582)	(173,738)	(15,023,829)	(18,314,420)
1,026,598	1,199,970	102,146,688	123,320,271
\$ 853,016	\$ 1,026,232	\$ 87,122,859	\$ 105,005,851

State of Georgia

Combining Statement of Fiduciary Net Position

Pension and Other Employee Benefit Trust Funds

Defined Benefit Pension Plans

Other Defined Benefit Pension Plans

June 30, 2022

(amounts in thousands)

	District Attorneys Retirement Fund	Augusta University Early Retirement Pension Plan	Judges of the Probate Courts Retirement Fund of Georgia	Legislative Retirement System	Magistrates Retirement Fund of Georgia
Assets					
Cash and Cash Equivalents	\$ 4	\$ 23,763	\$ 2,989	\$ 45	\$ 1,182
Receivables, Net					
Interest and Dividends	—	—	254	—	84
Due from Brokers for Securities Sold	—	—	165	—	18
Investments					
Pooled Investments	—	—	—	36,112	—
Mutual Funds	—	53,670	—	—	6,378
Municipal, U.S. and Foreign Government Obligations	—	—	9,202	—	7,574
Corporate Bonds/Notes/Debentures	—	—	8,873	—	4,802
Stocks	—	45,422	101,588	—	21,195
Asset-backed Securities	—	—	3,647	—	—
Mortgage Investments	—	—	—	—	658
Real Estate Investment Trusts	—	—	—	—	—
Capital Assets					
Machinery and Equipment	—	—	—	—	—
Accumulated Depreciation	—	—	—	—	—
Total Assets	4	122,855	126,718	36,157	41,891
Liabilities					
Accounts Payable and Other Accruals	2	—	62	125	30
Due to Other Funds	—	—	—	1	—
Due to Brokers for Securities Purchased	—	—	166	—	—
Unearned Revenue	—	—	—	—	—
Total Liabilities	2	—	228	126	30
Net Position					
Restricted for Pension Benefits	<u>\$ 2</u>	<u>\$ 122,855</u>	<u>\$ 126,490</u>	<u>\$ 36,031</u>	<u>\$ 41,861</u>



Georgia Military Pension Fund	Sheriffs' Retirement Fund of Georgia	Superior Court Clerks' Retirement Fund of Georgia	Superior Court Judges Retirement Fund of Georgia	Total
\$ 56	\$ 2,289	\$ 3,935	\$ 11	\$ 34,274
—	—	358	—	696
—	—	4	—	187
34,923	—	—	—	71,035
—	23,447	27,613	—	111,108
—	11,583	35,839	—	64,198
—	12,836	24,826	—	51,337
—	46,696	40,887	—	255,788
—	—	3,256	—	6,903
—	—	5,028	—	5,686
—	—	1,007	—	1,007
—	6	—	—	6
—	(2)	—	—	(2)
34,979	96,855	142,753	11	602,223
91	243	131	5	689
—	—	—	—	1
—	—	394	—	560
—	8	—	—	8
91	251	525	5	1,258
<u>\$ 34,888</u>	<u>\$ 96,604</u>	<u>\$ 142,228</u>	<u>\$ 6</u>	<u>\$ 600,965</u>

State of Georgia

Combining Statement of Changes in Fiduciary Net Position

Pension and Other Employee Benefit Trust Funds

Defined Benefit Pension Plans

Other Defined Benefit Pension Plans

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	District Attorneys Retirement Fund	Early Retirement Pension Plan - Augusta University	Judges of the Probate Courts Retirement Fund of Georgia	Legislative Retirement System	Magistrates Retirement Fund of Georgia
Additions:					
Contributions/Assessments					
Employer	\$ 23	\$ 20,416	\$ —	\$ —	\$ —
Fees	2	—	—	—	—
NonEmployer	—	—	1,484	—	1,138
Plan Members	—	—	193	344	184
Rebates	—	—	—	—	—
Miscellaneous	—	—	—	—	—
Interest and Other Investment Income					
Dividends and Interest	—	2,188	1,766	772	627
Net Appreciation (Depreciation) in					
Investments Reported at Fair Value	—	(16,904)	28,776	(5,583)	7,119
Less: Investment Expense	—	(139)	(911)	(38)	(216)
Transfers from Other Funds	—	—	—	—	—
Total Additions	25	5,561	31,308	(4,505)	8,852
Deductions:					
Distributions					
Benefits	23	14,316	4,991	1,818	558
General and Administrative Expenses	2	—	174	326	146
Refunds	—	—	62	33	41
Total Deductions	25	14,316	5,227	2,177	745
Net Increase (Decrease) in Fiduciary Net Position	—	(8,755)	26,081	(6,682)	8,107
Net Position, July 1	2	131,610	100,409	42,713	33,754
Net Position, June 30	\$ 2	\$ 122,855	\$ 126,490	\$ 36,031	\$ 41,861



Georgia Military Pension Fund	Sheriffs' Retirement Fund of Georgia	Superior Court Clerks' Retirement Fund of Georgia	Superior Court Judges Retirement Fund of Georgia	Total
\$ —	\$ —	\$ —	\$ 275	\$ 20,714
—	—	—	2	4
—	1,773	2,982	—	7,377
—	98	136	—	955
—	1	—	—	1
749	(24,198)	3,174	—	(14,922)
(5,415)	4,949	21,183	—	34,125
(27)	(822)	(708)	—	(2,861)
2,697	—	—	—	2,697
(1,996)	(18,199)	26,767	277	48,090
1,527	6,572	6,861	275	36,941
266	292	196	2	1,404
—	—	66	—	202
1,793	6,864	7,123	277	38,547
(3,789)	(25,063)	19,644	—	9,543
38,677	121,667	122,584	6	591,422
\$ 34,888	\$ 96,604	\$ 142,228	\$ 6	\$ 600,965



Combining Statement of Fiduciary Net Position

Investment Trust Funds

June 30, 2022

(amounts in thousands)

	Georgia Fund 1
Assets	
Pooled Investments with State Treasury	\$ 13,543,331
Interest Receivable	9,006
Total Assets	<u>13,552,337</u>
Liabilities	
Accounts Payable and Other Accruals	<u>—</u>
Total Liabilities	<u>—</u>
Net Position	
Restricted for Pool Participants	<u>\$ 13,552,337</u>



Combining Statement of Changes in Fiduciary Net Position

Investment Trust Funds

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	Georgia Fund 1
Additions:	
Contributions/Assessments	
Pool Participant Deposits	\$ 16,081,724
Interest and Other Investment Income	
Dividends and Interest	36,046
Net Appreciation (Depreciation) in Investments	
Reported at Fair Value	—
Less: Investment Expense	(5,178)
Total Additions	16,112,592
Deductions:	
Distributions	
Pool Participant Withdrawals	14,862,795
Change in Net Position Restricted for Pool Participants	1,249,797
Net Position, July 1	12,302,540
Net Position, June 30	\$ 13,552,337



Combining Statement of Fiduciary Net Position

Private Purpose Trust Funds

June 30, 2022

(amounts in thousands)

	Auctioneers Education, Research and Recovery Fund	Real Estate Education, Research and Recovery Fund	Subsequent Injury Trust Fund	Tuition Guaranty Trust Fund	Total
Assets					
Cash and Cash Equivalents	\$ 186	\$ —	\$ —	\$ 552	\$ 738
Pooled Investments with State Treasury	578	2,351	313,198	3,915	320,042
Receivables, Net					
Other	—	—	6,182	—	6,182
Capital Assets					
Machinery and Equipment	—	—	94	—	94
Accumulated Depreciation	—	—	(94)	—	(94)
Intangible Right-to-Use Assets					
Buildings	—	—	206	—	206
Accumulated Amortization	—	—	(103)	—	(103)
Net OPEB Asset	—	—	369	—	369
Total Assets	764	2,351	319,852	4,467	327,434
Deferred Outflows of Resources	—	—	407	—	407
Liabilities					
Accounts Payable and Other Accruals	—	17	—	1	18
Cash Overdraft	—	141	—	—	141
Compensated Absences Payable	—	—	68	—	68
Lease Obligation	—	—	105	—	105
Net OPEB Liability	—	—	63	—	63
Net Pension Liability	—	—	633	—	633
Other Liabilities	—	3	69	—	72
Total Liabilities	—	161	938	1	1,100
Deferred Inflows of Resources	—	—	1,098	—	1,098
Net Position					
Restricted for:					
Other Purposes	764	2,190	318,223	4,466	325,643
Total Net Position	\$ 764	\$ 2,190	\$ 318,223	\$ 4,466	\$ 325,643



Combining Statement of Changes in Fiduciary Net Position

Private Purpose Trust Funds

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	Auctioneers Education, Research and Recovery Fund	Real Estate Education, Research and Recovery Fund	Subsequent Injury Trust Fund	Tuition Guaranty Trust Fund	Total
Additions:					
Contributions/Assessments					
Plan Members/Participants	\$ 10	\$ 243	\$ —	\$ 245	\$ 498
Interest and Other Investment Income					
Dividends and Interest	1	4	429	9	443
Total Additions	11	247	429	254	941
Deductions:					
Distributions					
Benefits	—	—	20,646	—	20,646
General and Administrative Expenses	—	75	1,012	26	1,113
Total Deductions	—	75	21,658	26	21,759
Net Increase (Decrease) in Fiduciary Net Position	11	172	(21,229)	228	(20,818)
Net Position, July 1	753	2,018	339,452	4,238	346,461
Net Position, June 30	\$ 764	\$ 2,190	\$ 318,223	\$ 4,466	\$ 325,643

State of Georgia

Combining Statement of Fiduciary Net Position

Custodial Funds

June 30, 2022

(amounts in thousands)

	ARPA NEU for Local Governments	Child Support Recovery Program	Detainees' Accounts	Flexible Benefits Program	Insurance Premium Tax Collections for Local Governments
Assets					
Cash and Cash Equivalents	\$ 434,092	\$ 43,253	\$ 70,727	\$ 2,712	\$ —
Pooled Investments with State Treasury	—	—	—	9,057	—
Accounts Receivable, Net					
Sales Tax Collected for Other Taxing Units	—	—	—	—	—
Other	—	—	—	—	—
Investments, at Fair Value					
Certificates of Deposits	—	—	—	—	—
Pooled Investments	—	—	—	—	—
Mutual Funds	—	—	—	—	—
Municipal, U.S. and Foreign Government Obligations	—	—	—	—	—
Other Assets	—	1	—	—	—
Total Assets	<u>434,092</u>	<u>43,254</u>	<u>70,727</u>	<u>11,769</u>	<u>—</u>
Liabilities					
Accounts Payable and Other Accruals	434,092	26	—	2,250	—
Cash Overdraft	—	—	—	—	—
Salaries Payable	—	—	—	—	—
Due to Component Units	—	—	—	—	—
Due to Local Governments	—	—	—	—	—
Unearned Revenue	—	—	—	—	—
Other Liabilities	—	852	—	—	—
Total Liabilities	<u>434,092</u>	<u>878</u>	<u>—</u>	<u>2,250</u>	<u>—</u>
Net Position					
Restricted for:					
Pool Participants	—	—	—	—	—
Individuals, Organizations, and Other Governments	—	42,376	70,727	9,519	—
Total Net Position	<u>\$ —</u>	<u>\$ 42,376</u>	<u>\$ 70,727</u>	<u>\$ 9,519</u>	<u>\$ —</u>



Revenue Tax Collections for Local Governments	Survivor's Benefit Fund	Student Financial Aid and Support	Other Custodial Funds	Total	Investment Pool
\$ 46,000	\$ 86	\$ 385	\$ 28,608	\$ 625,863	\$ —
15,486	—	—	12,844	37,387	—
1,025,333	—	—	—	1,025,333	—
6,075	—	95,661	1,148	102,884	—
—	—	—	1,225	1,225	—
—	191,101	—	280	191,381	65,338
—	—	—	9,288	9,288	—
—	—	—	29,438	29,438	—
—	—	—	1,088	1,089	—
1,092,894	191,187	96,046	83,919	2,023,888	65,338
—	—	2,204	3,889	442,461	—
—	—	74,477	—	74,477	—
—	—	—	6	6	—
—	—	250	—	250	—
1,092,894	—	—	—	1,092,894	—
—	—	2,418	—	2,418	—
—	—	1,115	—	1,967	—
1,092,894	—	80,464	3,895	1,614,473	—
—	—	—	—	—	65,338
—	191,187	15,582	80,024	409,415	—
\$ —	\$ 191,187	\$ 15,582	\$ 80,024	\$ 409,415	\$ 65,338

State of Georgia

Combining Statement of Changes in Fiduciary Net Position Custodial Funds

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	ARPA NEU for Local Governments	Child Support Recovery Program	Detainees' Accounts	Flexible Benefits Program	Insurance Premium Tax Collections for Local Governments
Additions:					
Contributions/Assessments					
Child Support Recovery Program	\$ —	\$ 785,709	\$ —	\$ —	\$ —
Collections for Local Governments	—	—	—	—	767,344
Coronavirus Fiscal Recovery Funds	430,914	—	—	—	—
Detainees' Accounts	—	—	163,149	—	—
Plan Members/Participants	—	—	—	148,193	—
Pool Participant Deposits	—	—	—	—	—
Student Financial Aid	—	—	—	—	—
Student Support	—	—	—	—	—
Miscellaneous	—	—	—	—	—
Interest and Other Investment Income					
Dividends and Interest	—	—	—	25	—
Net Appreciation (Depreciation) in Investments Reported at Fair Value	—	—	—	—	—
Less: Investment Expense	—	—	—	—	—
Total Additions	430,914	785,709	163,149	148,218	767,344
Deductions:					
Distributions					
Benefits	—	—	—	142,850	—
Child Support Recovery Program	—	787,708	—	—	—
Detainees' Accounts	—	—	168,447	—	—
Distributions to Local Governments	677,679	—	—	—	767,344
Pool Participant Withdrawals	—	—	—	—	—
Student Financial Aid	—	—	—	—	—
Student Support	—	—	—	—	—
Miscellaneous	—	—	—	1	—
Transfers to Other Funds	—	—	—	5,592	—
Total Deductions	677,679	787,708	168,447	148,443	767,344
Net Increase (Decrease) in Fiduciary Net Position	(246,765)	(1,999)	(5,298)	(225)	—
Net Position, July 1 (restated)	246,765	44,375	76,025	9,744	—
Net Position, June 30	\$ —	\$ 42,376	\$ 70,727	\$ 9,519	\$ —



Revenue Tax Collections for Local Governments	Survivor's Benefit Fund	Student Financial Aid and Support	Other Custodial Funds	Total	External Investment Pool
\$ —	\$ —	\$ —	\$ —	\$ 785,709	\$ —
7,743,575	—	—	—	8,510,919	—
—	—	—	—	430,914	—
—	—	—	—	163,149	—
—	—	—	—	148,193	—
—	—	—	—	—	6,789
—	—	2,146,241	—	2,146,241	—
—	—	114,210	—	114,210	—
—	—	2,227	79,875	82,102	—
—	(25,611)	—	67	(25,519)	1,269
—	—	(1)	—	(1)	(9,209)
—	—	—	(83)	(83)	(66)
<u>7,743,575</u>	<u>(25,611)</u>	<u>2,262,677</u>	<u>79,859</u>	<u>12,355,834</u>	<u>(1,217)</u>
—	—	—	—	142,850	—
—	—	—	—	787,708	—
—	—	—	—	168,447	—
7,743,575	—	—	—	9,188,598	—
—	—	—	—	—	5,638
—	—	2,147,127	—	2,147,127	—
—	—	110,607	—	110,607	—
—	—	943	74,863	75,807	—
—	—	—	—	5,592	—
<u>7,743,575</u>	<u>—</u>	<u>2,258,677</u>	<u>74,863</u>	<u>12,626,736</u>	<u>5,638</u>
—	(25,611)	4,000	4,996	(270,902)	(6,855)
—	216,798	11,582	75,028	680,317	72,193
<u>\$ —</u>	<u>\$ 191,187</u>	<u>\$ 15,582</u>	<u>\$ 80,024</u>	<u>\$ 409,415</u>	<u>\$ 65,338</u>



NONMAJOR COMPONENT UNITS





Description of Nonmajor Component Units

Component units are legally separate organizations for which the State's elected officials are considered to be financially accountable. Nonmajor component units are described below:

The **Atlanta-region Transit Link "ATL" Authority** is a body corporate and politic. The purpose of which is to manage transit and air quality within certain areas of the State of Georgia. The Board of Directors of the Authority consists of 16 members; of which, the primary government appoints or elects a majority.

Economic Development Organizations

The Economic Development organizations cultivate business for the State. These organizations are described below:

The **Georgia Development Authority** is a body corporate and politic. The Authority was created to assist agricultural and industrial interests by providing credit and servicing functions to better enable farmers and businessmen to obtain needed capital funds. The Board consists of three State officials designated by statute and four members appointed by the Governor.

The **OneGeorgia Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The purpose of the Authority is to promote the health, welfare, safety and economic society of the rural citizens of the State through the development and retention of employment opportunities in rural areas and the enhancement of the infrastructures that accomplish that goal. The six members of the Authority are State officials designated by statute.

The **Savannah-Georgia Convention Center Authority** a state Authority, effective July 1, 2019, formally Georgia International and Maritime Trade Center Authority is a body corporate and politic. The Authority was created to develop and promote the growth of the State's import and export markets through its ports and other transportation modes, and to construct, operate and maintain the Savannah International Trade and Convention Center. The Authority is governed by a board of directors composed of 11 members; 6 members appointed by the Governor; 3 members appointed by the members of the Georgia General Assembly representing Chatham County; the President of the Savannah Area Convention and Visitors' Bureau; and the President of the Savannah Economic Development Authority.

The **Georgia Seed Development Commission** is a body corporate and politic and an instrumentality and public corporation of the State whose purpose is to purchase, process, and resell breeders' and foundation seeds. The Commission consists of 11 members who are accountable as trustees. Of the 11 members serving on the Board, six members are State officials or are appointed by State officials.

The **Georgia Higher Education Assistance Corporation** is a nonprofit public authority, body corporate and politic. The Corporation was created to improve the higher educational opportunities of eligible students by guaranteeing educational loan credit to students and to parents of students. The Corporation is governed by the Board of Commissioners of the Georgia Student Finance Commission. The Board consists of 14 members appointed by the Governor.

The **Georgia Military College (GMC)** is a public authority, body corporate and politic, and is an instrumentality and a public corporation of the State. GMC is dedicated to providing a high-quality military education to the youth of the State. The Board of Trustees consists of the mayor of the City of Milledgeville and six additional members, one of which is elected from each of the six municipal voting districts of the City, as required by statute. The government, control, and management of GMC are vested in the Board of Trustees. GMC receives any designated funds appropriated by the General Assembly through the Board of Regents of the University System of Georgia.



Description of Nonmajor Component Units

The **Georgia Public Telecommunications Commission** is a body corporate and politic. This Commission is a public charitable organization created for the purpose of providing educational, instructional and public broadcasting services to citizens of Georgia. The budget of the Commission must be approved by the State. The Board consists of nine members appointed by the Governor. Financial information presented for the Commission includes its component unit, Foundation for Public Broadcasting in Georgia, Inc.

The **Georgia Regional Transportation Authority** is a body corporate and politic. Within its jurisdiction, the purpose of the Authority is to manage land transportation and air quality, review all Developments of Regional Impact (DRI), and approve the allocation of state and federal transportation resources in metro Atlanta via the Atlanta Transportation Improvement Program (TIP). The Governor appoints all 15 Board Members of the Authority.

The **Georgia Student Finance Authority** is a body corporate and politic. This Authority was created for the purpose of improving higher educational opportunities by providing educational scholarship, grant and loan assistance. A substantial amount of funding is provided to the Authority by the State. State officials comprise four of the 14 members of the Board, and the Governor appoints the remaining 10.

The **Higher Education Foundations** are nonprofit organizations established to secure and manage support for various projects including acquisitions and improvements of properties and facilities for the University System of Georgia.

The **REACH Georgia Foundation** is a nonprofit organization that was formed to ensure that Georgia's academically promising students have the academic, social and financial support needed to graduate from high school, access college and achieve postsecondary success. The REACH Georgia Program is the State of Georgia's first needs-based mentorship and college scholarship program and the Foundation's mission is to raise and invest funds.

The **Regional Educational Service Agencies** were established to provide shared services to improve the effectiveness of educational programs and services of local school systems and to provide direct instructional programs to selected public school students. The State has 16 of these agencies.

The **Georgia Superior Court Clerks' Cooperative Authority** is a body corporate and politic and an instrumentality and public corporation of the State created to provide a cooperative for the development, acquisition and distribution of record management systems, information, services, supplies and materials for superior court clerks of the State. Of the 10 members of the Board, the Governor appoints four. The nature of this organization is such that it would be misleading to exclude it from the reporting entity.

Tourism / State Attractions

These organizations promote State interests or encourage visitation to the State through the operation and maintenance of various attractions. Organizations involved in such activities are described below:

The **Georgia Agricultural Exposition Authority** is a body corporate and politic. This Authority is responsible for provision of a facility for the agricultural community, for public events, exhibits and other activities and for promotion and staging of a statewide fair. The Governor appoints the nine Board members.



Description of Nonmajor Component Units

The **Jekyll Island - State Park Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The Authority was created to operate and manage resort recreational facilities on Jekyll Island. The Board consists of one State official designated by statute and eight members appointed by the Governor. Financial information presented for the Authority includes its component unit, Jekyll Island Foundation, Inc.

The **Lake Lanier Islands Development Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The purpose of the Authority is to manage, preserve and protect projects on Lake Lanier Islands. The Board consists of one State official designated by statute and eight members appointed by the Governor.

The **North Georgia Mountains Authority** is a body corporate and politic and an instrumentality and public corporation of the State responsible for the construction and management of recreation, accommodation and tourist facilities and services. The Governor appoints the nine members of the Board.

The **Stone Mountain Memorial Association** is a body corporate and politic and an instrumentality and public corporation of the State. The Authority is responsible for the maintaining and operating of Stone Mountain as a Confederate memorial and public recreational area. The Board consists of one State official designated by statute and nine members appointed by the Governor.

State of Georgia

Combining Statement of Net Position

Nonmajor Component Units

June 30, 2022

(amounts in thousands)

	Atlanta-Region Transit Link Authority	Economic Development Organizations	Georgia Higher Education Assistance Corporation	Higher Education Foundations	Georgia Military College	Georgia Public Telecommunications Commission
Assets						
Current Assets:						
Cash and Cash Equivalents	\$ 15,319	\$ 30,137	\$ 11,009	\$ 436,160	\$ 15,889	\$ 11,317
Pooled Investment with State Treasurer	28,028	190,901	15,875	279	—	—
Investments	—	—	—	52,429	—	12,978
Receivables						
Accounts (Net)	11,494	2,249	185	359,944	5,792	909
Leases from						
Primary Government	—	—	—	15,972	—	—
External	—	—	—	—	—	1,237
Interest and Dividends	—	1,953	—	—	—	—
Primary Government	—	—	—	97,220	—	—
External	—	6,317	—	—	—	—
Taxes	—	1,317	—	—	—	—
Due from Primary Government	—	—	—	10,013	—	—
Due from Component Units	—	—	—	67	—	—
Inventory	1	128	—	—	2,018	—
Other Current Assets	—	80	—	34,615	12	—
Restricted Assets						
Cash and Cash Equivalents	—	—	—	93,227	—	—
Investments	—	—	—	165,810	—	—
Other	—	—	—	71,102	—	—
Total Current Assets	54,842	233,082	27,069	1,336,838	23,711	26,441
Noncurrent Assets:						
Investments	—	—	—	444,148	—	—
Receivables						
Leases from						
Primary Government	—	—	—	98,534	—	—
External	—	—	—	—	—	1,910
Notes and Loans (net)						
Primary Government	—	—	—	1,973,972	—	—
External	—	170,648	—	—	—	—
Other (Net)	—	—	—	57,755	—	—
Restricted Assets						
Cash and Cash Equivalents	—	—	—	161,506	—	—
Investments	—	—	—	2,058,167	—	—
Net OPEB Asset	299	—	—	—	70	1,125
Receivables						
Other	—	—	—	85,683	—	—
Non-depreciable Capital Assets	—	10,651	—	211,803	8,923	1,479
Depreciable Capital Assets (Net)	—	7,258	—	675,739	87,239	6,023
Right-to-use Assets (Net)	4,036	—	—	199,680	34,335	618
Other Noncurrent Assets	—	—	—	13,307	—	—
Total Noncurrent Assets	4,335	188,557	—	5,980,294	130,567	11,155
Total Assets	59,177	421,639	27,069	7,317,132	154,278	37,596
Deferred Outflows of Resources	2,607	—	—	31,340	22,026	8,530



REACH Georgia Foundation	Regional Educational Service Agencies	Georgia Regional Transportation Authority	Georgia Student Finance Authority	Georgia Superior Court Clerks' Cooperative Authority	Tourism State Attractions	Total
\$ 121	\$ 22,022	\$ 19	\$ 54,446	\$ 8,932	\$ 50,010	\$ 655,381
—	2,711	4	20,118	—	7,691	265,607
53,046	418	—	—	—	—	118,871
—	16,871	8,290	209	1,938	4,231	412,112
—	—	—	—	—	—	15,972
—	—	—	—	—	3,026	4,263
—	—	—	1,869	—	1,828	5,650
—	—	—	—	—	—	97,220
—	—	—	179,229	—	4,860	190,406
—	—	—	—	—	—	1,317
—	—	—	1,017	—	—	11,030
—	—	—	36,012	—	—	36,079
—	2,710	—	—	—	1,336	6,193
—	518	—	1,011	256	2,045	38,537
1,044	—	—	—	21,900	—	116,171
—	—	—	—	—	—	165,810
—	—	—	—	—	—	71,102
54,211	45,250	8,313	293,911	33,026	75,027	2,211,721
—	—	—	—	—	—	444,148
—	—	—	—	—	—	98,534
—	—	—	—	—	147,979	149,889
—	—	—	—	—	—	1,973,972
—	—	—	—	—	—	170,648
—	—	—	—	—	—	57,755
—	—	—	—	—	—	161,506
—	—	—	—	—	—	2,058,167
—	176	—	—	369	1,511	3,550
—	—	—	—	—	—	85,683
—	497	—	630	913	30,192	265,088
—	6,987	—	1,258	2,065	200,441	987,010
—	86	—	—	1,522	607	240,884
—	—	—	187	—	—	13,494
—	7,746	—	2,075	4,869	380,730	6,710,328
54,211	52,996	8,313	295,986	37,895	455,757	8,922,049
—	46,064	—	—	526	5,211	116,304

(continued)

State of Georgia

Combining Statement of Net Position

Nonmajor Component Units

June 30, 2022

(amounts in thousands)

	Atlanta-Region Transit Link Authority	Economic Development Organizations	Georgia Higher Education Assistance Corporation	Higher Education Foundations	Georgia Military College	Georgia Public Telecommunications Commission
Liabilities						
Current Liabilities:						
Accounts Payable and Other Accruals	4,877	2,374	1,629	65,180	2,722	788
Due to Primary Government	539	—	—	420,214	—	—
Due to Component Units	—	—	—	67	—	—
Funds Held for Others	1,040	—	—	69,087	—	—
Unearned Revenue	15,000	305	—	183,803	4,105	1,891
Notes and Loans Payable						
External	—	—	—	51,971	—	—
Lease Obligations						
Primary Government	—	—	—	349	—	—
External	778	—	—	24,494	3,089	109
Revenue/Mortgage Bonds Payable	—	—	—	85,751	—	—
Other Current Liabilities	87	1,288	—	23,937	629	604
Current Liabilities Payable from Restricted Assets:						
Other	—	—	—	—	—	—
Total Current Liabilities	22,321	3,967	1,629	924,853	10,545	3,392
Noncurrent Liabilities:						
Unearned Revenue	—	—	—	21,295	—	—
Notes and Loans Payable						
External	—	—	—	170,239	—	—
Lease Obligations						
Primary Government	—	—	—	4,870	—	—
External	3,384	—	—	133,462	31,452	538
Revenue/Mortgage Bonds Payable	—	—	—	2,335,173	—	—
Derivative Instrument Payable	—	—	—	2,617	—	—
Net OPEB Liability	—	—	—	—	25,107	14,559
Net Pension Liability	1,877	—	—	—	16,619	7,127
Other Noncurrent Liabilities	243	54,542	34	10,917	—	636
Total Noncurrent Liabilities	5,504	54,542	34	2,678,573	73,178	22,860
Total Liabilities	27,825	58,509	1,663	3,603,426	83,723	26,252
Deferred Inflows of Resources	1,918	—	—	111,494	39,024	14,225
Net Position						
Net Investment in Capital Assets	(16)	13,179	—	373,348	95,957	7,473
Restricted for:						
Bond Covenants/Debt Service	—	—	—	33,275	—	—
Capital Projects	—	—	—	212,082	—	—
Permanent Trust Expendable	—	—	—	860,563	—	—
Other Purposes	14,393	81,085	—	98,471	—	—
Nonexpendable:						
Permanent Trust	—	—	—	1,234,367	—	—
Other Purposes	—	—	—	71,059	—	—
Unrestricted	17,664	268,866	25,406	750,387	(42,400)	(1,824)
Total Net Position	\$ 32,041	\$ 363,130	\$ 25,406	\$ 3,633,552	\$ 53,557	\$ 5,649



REACH Georgia Foundation	Regional Educational Service Agencies	Georgia Regional Transportation Authority	Georgia Student Finance Authority	Superior Court Clerks' Cooperative Authority	Tourism State Attractions	Total
—	7,785	11,233	497	10,714	3,582	111,381
—	1	—	—	—	5	420,759
36,012	—	—	—	—	—	36,079
98	—	—	—	—	—	70,225
—	126	—	548	—	9,379	215,157
—	363	—	—	—	1,158	53,492
—	—	—	—	—	—	349
—	24	—	15	226	154	28,889
—	—	—	—	—	606	86,357
—	13	1	—	—	454	27,013
—	—	—	—	6,618	—	6,618
36,110	8,312	11,234	1,060	17,558	15,338	1,056,319
—	—	—	—	—	—	21,295
—	1,671	—	—	—	6,096	178,006
—	—	—	—	—	—	4,870
—	62	—	8	1,356	460	170,722
—	—	—	—	—	3,557	2,338,730
—	—	—	—	—	—	2,617
—	46,807	—	—	73	190	86,736
—	33,678	—	—	735	7,913	67,949
—	104	—	3,425	—	877	70,778
—	82,322	—	3,433	2,164	19,093	2,941,703
36,110	90,634	11,234	4,493	19,722	34,431	3,998,022
—	84,785	—	187	1,132	157,426	410,191
—	7,559	—	1,866	2,918	223,092	725,376
—	—	—	—	—	—	33,275
—	—	—	—	—	—	212,082
—	—	—	—	—	—	860,563
18,078	104	—	254,028	—	4,725	470,884
—	—	—	—	—	—	1,234,367
—	—	—	—	—	—	71,059
23	(84,022)	(2,921)	35,412	14,649	41,294	1,022,534
\$ 18,101	\$ (76,359)	\$ (2,921)	\$ 291,306	\$ 17,567	\$ 269,111	\$ 4,630,140

State of Georgia

Combining Statement of Activities

Nonmajor Component Units

For the Fiscal Year Ended June 30, 2022

(amounts in thousands)

	Atlanta-Region Transit Link Authority	Economic Development Organizations	Georgia Higher Education Assistance Corporation	Higher Education Foundations	Georgia Military College	Georgia Public Telecommunications Commission
Expenses	\$ 38,951	\$ 103,703	\$ 1,465	\$ 2,186,809	\$ 85,707	\$ 37,038
Program Revenues:						
Sales and Charges for Services	1,385	19,416	3,553	502,727	34,724	7,325
Operating Grants and Contributions	26,822	8,293	37	1,606,334	56,340	13,757
Capital Grants and Contributions	—	321	—	3,209	536	713
Total Program Revenues	28,207	28,030	3,590	2,112,270	91,600	21,795
Net (Expenses) Revenue	(10,744)	(75,673)	2,125	(74,539)	5,893	(15,243)
General Revenues:						
Taxes	—	6,692	—	—	—	—
Unrestricted Investment Income	—	974	—	(47,318)	—	—
Payments from the Primary Government	12,940	66,532	—	—	—	17,923
Contributions to Permanent Endowments	—	—	—	70,254	—	—
Total General Revenues	12,940	74,198	—	22,936	—	17,923
Change in Net Position	2,196	(1,475)	2,125	(51,603)	5,893	2,680
Net Position, July 1 - (Restated)	29,845	364,605	23,281	3,685,155	47,664	2,969
Net Position, June 30	\$ 32,041	\$ 363,130	\$ 25,406	\$ 3,633,552	\$ 53,557	\$ 5,649



REACH Georgia Foundation	Regional Educational Service Agencies	Georgia Regional Transportation Authority	Georgia Student Finance Authority	Georgia Superior Court Clerks' Cooperative Authority	Tourism State Attractions	Total
\$ 1,014	\$ 94,957	\$ 29,300	\$ 42,137	\$ 27,969	\$ 61,536	\$ 2,710,586
—	22,308	2,017	50,228	27,399	63,993	735,075
(5,448)	88,845	18,245	26,000	(14)	3,341	1,842,552
—	—	—	—	—	880	5,659
(5,448)	111,153	20,262	76,228	27,385	68,214	2,583,286
(6,462)	16,196	(9,038)	34,091	(584)	6,678	(127,300)
—	—	—	—	—	3,976	10,668
400	—	—	—	—	—	(45,944)
422	—	346	—	—	1,296	99,459
—	—	—	—	—	—	70,254
822	—	346	—	—	5,272	134,437
(5,640)	16,196	(8,692)	34,091	(584)	11,950	7,137
23,741	(92,555)	5,771	257,215	18,151	257,161	4,623,003
\$ 18,101	\$ (76,359)	\$ (2,921)	\$ 291,306	\$ 17,567	\$ 269,111	\$ 4,630,140



STATISTICAL SECTION



University of North Georgia – The Commons
Dahlonega, Georgia
Submitted by the Board of Regents





This part of the *Annual Comprehensive Financial Report* presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the State's overall financial health.

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Financial Trends Information

These schedules contain trend information to help the reader understand how the State's financial performance and well-being have changed over time.

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These schedules offer demographic and economic indicators to help the reader understand the environment within which the State's financial activities take place.

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Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the State's financial report relates to the services the State provides and the activities it performs.

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Sources: : Unless otherwise noted, the information in these schedules is derived from the *Annual Comprehensive Financial Reports* for the relevant year.

State of Georgia

Schedule 1

Net Position by Component For the Last Ten Fiscal Years

(accrual basis of accounting)

(amounts in thousands)

	2022	2021	2020	2019
Governmental Activities ^{(1) (3)}				
Net Investment in Capital Assets	\$ 23,922,912	\$ 23,070,070	\$ 21,408,838	\$ 20,361,680
Restricted	8,797,900	7,834,065	6,342,472	6,275,129
Unrestricted	4,130,094	(4,264,983)	(7,609,857)	(7,660,565)
Total Governmental Activities Net Position	\$ 36,850,906	\$ 26,639,152	\$ 20,141,453	\$ 18,976,244
Business-Type Activities ^{(1) (2)}				
Net Investment in Capital Assets	\$ 9,103,939	\$ 8,593,594	\$ 8,529,759	\$ 8,429,136
Restricted	2,258,572	1,689,450	1,872,318	3,349,557
Unrestricted	(5,843,378)	(6,846,987)	(6,344,267)	(6,201,340)
Total Business-type Activities Net Position	\$ 5,519,133	\$ 3,436,057	\$ 4,057,810	\$ 5,577,353
Total Primary Government ^{(1) (2) (3)}				
Net Investment in Capital Assets	\$ 29,653,291	\$ 28,290,100	\$ 26,614,216	\$ 25,566,212
Restricted	11,056,472	9,523,515	8,214,790	9,624,686
Unrestricted	1,660,276	(7,738,406)	(10,629,743)	(10,637,301)
Total Primary Government Net Position	\$ 42,370,039	\$ 30,075,209	\$ 24,199,263	\$ 24,553,597

(1) In fiscal year 2015, the activities of SRTA were re-examined and all activities of this blended component unit were reported as governmental activities. In fiscal year 2017, SRTA was re-examined again and it was determined that the toll facilities and customer service center (previously part of governmental activities) are now reported as part of business-type activities.

(2) Beginning in fiscal year 2013, the activity of the Armstrong Atlantic State University Educational Properties Foundation, Inc., the Georgia State University Foundation, Inc., the Georgia State University Research Foundation, Inc., the Georgia Tech Facilities, Inc., the University System of Georgia Foundation, Inc. and the VSU Auxiliary Services Real Estate Foundation, Inc., component units, are blended with those of the nonmajor enterprise funds (previously discretely presented). Beginning in the fiscal year 2014, the activity of the Georgia Southern University Housing Foundation, Inc., the Middle Georgia State University Real Estate Foundation, Inc., the North Georgia Real Estate Foundation, Inc., and the UWG Real Estate Foundation, Inc. component units, are blended with those of the nonmajor enterprise funds (previously discretely presented). Beginning in fiscal year 2015, the activity of the Georgia State University Foundation, Inc. is discretely presented (previously blended) and the activity of the Armstrong Atlantic State University Educational Properties Foundation, Inc. is removed as it no longer met requirements for inclusion in the financial reporting entity as nonmajor enterprise funds. Beginning in fiscal year 2016, the Georgia Tech Facilities, Inc., the Middle Georgia State University Real Estate Foundation, Inc., the University of North Georgia Real Estate Foundation, Inc., and the University System of Georgia Foundation, Inc. are discretely presented (previously blended) and the activity of the Georgia State University Research Foundation, Inc. is removed as it no longer met requirements for inclusion in the financial reporting entity as nonmajor enterprise funds. In fiscal year 2017 the Georgia Southern University Housing Foundation, Inc., UWG Real Estate Foundation, Inc. and VSU Auxiliary Services Real Estate Foundation, Inc. are reported as discretely presented component units (previously Higher Education Fund).

(3) Beginning in fiscal year 2015, Governmental Activities classification of outstanding general obligation bonds for the purposes of capital acquisition and construction on behalf of Business -Type Activities, previously reported as net investment in capital assets, is presented as unrestricted. For the Primary Government, the presentation of these outstanding general obligation bonds is presented as net investment in capital assets.

Source: Financial Statements included in Current and Prior Years' *Annual Comprehensive Financial Reports*

**Fiscal Year**

2018	2017	2016	2015	2014	2013
\$ 19,542,361	\$ 18,575,368	\$ 17,213,380	\$ 16,562,899	\$ 13,186,605	\$ 13,737,276
5,792,152	5,013,504	4,499,014	3,668,030	3,653,903	3,301,316
(8,506,350)	(5,210,957)	(5,745,504)	(6,914,616)	(1,644,265)	(1,781,096)
<u>\$ 16,828,163</u>	<u>\$ 18,377,915</u>	<u>\$ 15,966,890</u>	<u>\$ 13,316,313</u>	<u>\$ 15,196,243</u>	<u>\$ 15,257,496</u>
\$ 7,849,961	\$ 7,773,009	\$ 7,529,660	\$ 7,344,726	\$ 6,575,166	\$ 6,502,029
2,955,296	2,639,561	1,837,521	1,546,723	1,367,598	816,428
(6,250,035)	(4,484,701)	(3,857,184)	(3,957,761)	(820,616)	(1,063,406)
<u>\$ 4,555,222</u>	<u>\$ 5,927,869</u>	<u>\$ 5,509,997</u>	<u>\$ 4,933,688</u>	<u>\$ 7,122,148</u>	<u>\$ 6,255,051</u>
\$ 24,372,160	\$ 23,502,948	\$ 21,892,080	\$ 20,926,469	\$ 19,761,771	\$ 20,239,305
8,747,448	7,653,065	6,336,535	5,214,753	5,021,501	4,117,744
(11,736,223)	(6,850,229)	(6,751,728)	(7,891,221)	(2,464,881)	(2,844,502)
<u>\$ 21,383,385</u>	<u>\$ 24,305,784</u>	<u>\$ 21,476,887</u>	<u>\$ 18,250,001</u>	<u>\$ 22,318,391</u>	<u>\$ 21,512,547</u>

State of Georgia

Schedule 2

Changes in Net Position For the Last Ten Fiscal Years

(accrual basis of accounting)

(amounts in thousands)

	2022	2021	2020	2019
Expenses				
Governmental Activities				
General Government	\$ 1,858,419	\$ 2,305,031	\$ 1,580,323	\$ 1,262,837
Education	17,159,895	16,048,419	14,744,905	13,892,451
Health and Welfare	25,394,670	22,446,647	19,182,338	18,015,041
Transportation ⁽¹⁾	2,877,965	2,602,147	2,831,753	2,668,539
Public Safety	2,678,996	2,196,467	2,557,268	2,605,402
Economic Development and Assistance	600,685	492,212	414,177	465,465
Culture and Recreation	328,455	296,593	291,934	309,863
Conservation	76,462	65,701	59,402	54,758
Interest and Other Charges on Long-Term Debt ⁽¹⁾	335,152	415,166	309,200	381,895
Total Governmental Activities	51,310,699	46,868,383	41,971,300	39,656,251
Business-type Activities				
Higher Education Fund ⁽²⁾	10,541,832	10,208,186	10,355,168	9,739,025
State Health Benefit Plan	3,477,097	3,173,666	2,735,542	2,613,192
Unemployment Compensation Fund	253,672	12,925,409	10,229,884	319,367
Nonmajor Enterprise Funds ⁽¹⁾⁽²⁾	67,034	87,827	204,559	205,638
Total Business-type Activities	14,339,635	26,395,088	23,525,153	12,877,222
Total Primary Government Expenses	\$ 65,650,334	\$ 73,263,471	\$ 65,496,453	\$ 52,533,473
Program Revenues				
Governmental Activities ⁽¹⁾⁽²⁾⁽³⁾				
Sales and Charges for Services				
General Government	\$ 911,257	\$ 838,181	\$ 759,685	\$ 761,015
Health and Welfare	582,058	97,934	70,209	75,300
Public Safety	165,233	184,815	166,570	187,020
Other Sales and Charges for Services	314,830	308,672	295,692	277,008
Operating Grants and Contributions	27,055,205	23,237,101	17,728,046	16,236,248
Capital Grants and Contributions	1,522,385	1,580,949	1,730,727	1,614,685
Total Governmental Activities	30,550,968	26,247,652	20,750,929	19,151,276
Business-type Activities ⁽¹⁾				
Sales and Charges for Services				
Higher Education Fund ⁽²⁾	3,774,710	3,490,490	3,583,317	3,730,124
State Health Benefit Plan ⁽⁴⁾	3,102,277	3,079,378	2,827,312	2,523,714
Unemployment Compensation Fund ⁽⁴⁾	562,576	570,965	633,361	592,707
Nonmajor Enterprise Funds ⁽¹⁾⁽²⁾	70,183	40,407	39,844	40,566
Operating Grants and Contributions	5,030,248	15,698,794	11,723,271	3,354,730
Capital Grants and Contributions	54,308	27,227	103,004	109,838
Total Business-type Activities	12,594,302	22,907,261	18,910,109	10,351,679
Total Primary Government Program Revenues	\$ 43,145,270	\$ 49,154,913	\$ 39,661,038	\$ 29,502,955
Net (Expense) Revenue				
Governmental Activities ⁽¹⁾	\$ (20,759,731)	\$ (20,620,731)	\$ (21,220,371)	\$ (20,504,975)
Business-type Activities ⁽²⁾⁽³⁾⁽⁴⁾	(1,745,333)	(3,487,827)	(4,615,044)	(2,525,543)
Total Primary Government	\$ (22,505,064)	\$ (24,108,558)	\$ (25,835,415)	\$ (23,030,518)



Fiscal Year					
2018	2017	2016	2015	2014	2013
\$ 1,380,132	\$ 1,229,891	\$ 1,385,643	\$ 1,735,174	\$ 1,658,846	\$ 1,606,626
13,266,545	12,655,824	12,024,645	11,408,408	10,788,262	10,770,532
18,082,536	17,238,499	16,795,986	16,589,708	16,107,840	16,033,221
2,400,875	1,964,380	1,917,223	1,904,464	1,845,850	1,656,662
2,525,521	2,628,645	2,145,769	1,994,413	2,002,615	2,012,501
524,516	645,604	509,074	590,676	510,338	515,874
308,917	279,375	279,772	236,922	247,170	240,018
72,135	60,603	59,409	54,280	37,002	51,038
379,211	394,388	424,595	678,888	592,668	616,328
38,940,388	37,097,209	35,542,116	35,192,933	33,790,591	33,502,800
9,300,291	9,063,716	8,576,540	8,323,884	7,984,962	7,931,918
2,882,954	2,296,062	2,153,073	2,025,638	2,032,910	2,193,829
325,523	328,266	379,714	458,112	1,152,763	1,858,989
207,054	194,402	11,587	158,809	229,630	191,949
12,715,822	11,882,446	11,120,914	10,966,443	11,400,265	12,176,685
\$ 51,656,210	\$ 48,979,655	\$ 46,663,030	\$ 46,159,376	\$ 45,190,856	\$ 45,679,485
\$ 724,539	\$ 698,096	\$ 799,281	\$ 621,448	\$ 2,770,681	\$ 2,205,860
78,995	292,832	91,838	134,140	562,606	576,110
184,472	186,972	167,297	157,056	154,324	161,190
273,257	236,843	275,045	260,346	236,035	235,067
16,277,251	15,611,324	15,372,385	15,758,799	14,780,822	15,317,258
1,560,745	1,608,086	1,377,654	1,182,723	1,239,876	1,310,696
19,099,259	18,634,153	18,083,500	18,114,512	19,744,344	19,806,181
3,578,611	3,552,863	3,509,384	3,241,333	2,993,298	2,992,037
2,965,082	2,188,034	2,121,100	2,363,917	—	—
649,655	709,830	785,392	849,070	—	—
43,124	30,181	11,640	95,020	146,407	114,152
3,031,969	2,788,516	2,636,285	2,611,058	6,695,670	7,251,162
107,167	79,085	60,543	102,216	36,664	90,665
10,375,608	9,348,509	9,124,344	9,262,614	9,872,039	10,448,016
\$ 29,474,867	\$ 27,982,662	\$ 27,207,844	\$ 27,377,126	\$ 29,616,383	\$ 30,254,197
\$ (19,841,129)	\$ (18,463,056)	\$ (17,458,616)	\$ (17,078,421)	\$ (14,046,247)	\$ (13,696,619)
(2,340,214)	(2,533,937)	(1,996,570)	(1,703,829)	(1,528,226)	(1,728,669)
\$ (22,181,343)	\$ (20,996,993)	\$ (19,455,186)	\$ (18,782,250)	\$ (15,574,473)	\$ (15,425,288)

(continued)

State of Georgia

Schedule 2

Changes in Net Position For the Last Ten Fiscal Years

(accrual basis of accounting)

(amounts in thousands)

	2022	2021	2020	2019
General Revenues and Other Changes in Net Position				
Governmental Activities ⁽¹⁾⁽²⁾				
General Revenues				
Taxes				
Individual Income	\$ 17,424,758	\$ 13,699,488	\$ 12,529,857	\$ 12,255,424
Sales - General	8,447,837	7,268,260	6,212,812	6,226,817
Motor Fuel Tax	1,601,486	1,779,560	1,872,628	1,836,890
Motor Vehicle License and Title Ad Valorem Taxes ⁽⁴⁾	1,240,166	1,139,049	1,041,107	1,253,113
Corporate Tax	2,393,161	1,741,239	1,214,809	1,272,157
Other Taxes	1,114,093	1,321,424	1,069,632	939,419
Lottery for Education - Lottery Proceeds ⁽⁴⁾	1,474,003	1,544,954	1,237,345	1,207,369
Nursing Home and Hospital Provider Fees ⁽⁴⁾	525,555	519,078	513,666	488,218
Tobacco Settlement Funds ⁽⁴⁾	180,573	175,995	157,009	163,851
Unrestricted Investment Income	(24,622)	15,468	148,822	205,072
Unclaimed Property	129,263	179,098	141,925	144,841
Other	217,998	171,346	185,350	221,221
Transfers	(3,785,712)	(2,871,515)	(3,035,910)	(3,485,850)
Total Governmental Activities	30,938,559	26,683,444	23,289,052	22,728,542
Business-type Activities ⁽¹⁾⁽²⁾				
General Revenues				
Contributions to Permanent Endowments	11,817	731	964	1,300
Transfers	3,785,712	2,871,515	3,035,910	3,485,850
Total Business-type Activities	3,797,529	2,872,246	3,036,874	3,487,150
Total Primary Government General Revenues and Other Changes in Net Position	\$ 34,736,088	\$ 29,555,690	\$ 26,325,926	\$ 26,215,692
Changes in Net Position				
Governmental Activities ⁽¹⁾⁽²⁾	\$ 10,178,828	\$ 6,062,713	\$ 2,068,681	\$ 2,223,567
Business-type Activities ⁽¹⁾⁽²⁾⁽³⁾	2,052,196	(615,581)	(1,578,170)	961,607
Total Primary Government	\$ 12,231,024	\$ 5,447,132	\$ 490,511	\$ 3,185,174

(1) Beginning in fiscal year 2013, the activity of the Armstrong Atlantic State University Educational Properties Foundation, Inc., the Georgia State University Foundation, Inc., the Georgia State University Research Foundation, Inc., the Georgia Tech Facilities, Inc., the University System of Georgia Foundation, Inc. and the VSU Auxiliary Services Real Estate Foundation, Inc., component units, are blended with those of the nonmajor enterprise funds (previously discretely presented). Beginning in the fiscal year 2014, the activity of the Georgia Southern University Housing Foundation, Inc., the Middle Georgia State University Real Estate Foundation, Inc., the North Georgia Real Estate Foundation, Inc., and the UWG Real Estate Foundation, component units, are blended with those of the nonmajor enterprise funds (previously discretely presented). Beginning in fiscal year 2015, the activity of the Georgia State University Foundation, Inc. is discretely presented (previously blended) and the activity of the Armstrong Atlantic State University Educational Properties Foundation, Inc. is removed as it no longer met requirements for inclusion in the financial reporting entity as nonmajor enterprise funds. Beginning in fiscal year 2016, the Georgia Tech Facilities, Inc., the Middle Georgia State University Real Estate Foundation, Inc., the University of North Georgia Real Estate Foundation, Inc., and the University System of Georgia Foundation, Inc. are discretely presented (previously blended) and the activity of the Georgia State University Research Foundation, Inc. is removed as it no longer met requirements for inclusion in the financial reporting entity as nonmajor enterprise funds. Additionally, Georgia Southern University Housing Foundation, Inc., UWG Real Estate Foundation, Inc., and VSU Auxiliary Services Real Estate Foundation, Inc. are reported in the Higher Education Fund (previously blended nonmajor enterprise funds). Then in fiscal year 2017 these three foundations no longer met the requirements for being reported in the Higher Education Fund and are reported as discretely presented component units.

(2) In fiscal year 2015, the activities of SRTA were re-examined and all activities of this blended component unit are reported as Governmental Activities. In fiscal year 2017, SRTA was re-examined again and it was determined that the toll facilities and customer service center (previously part of governmental activities) are now reported as part of business-type activities.



Fiscal Year

	2018	2017	2016	2015	2014	2013
\$	11,109,361	\$ 11,318,052	\$ 9,799,035	\$ 9,769,658	\$ 8,976,720	\$ 8,854,916
	5,905,929	5,798,400	5,730,560	5,235,481	4,988,620	5,082,342
	1,800,191	1,741,413	1,668,568	1,210,079	1,196,154	1,149,110
	1,314,354	1,347,626	1,307,054	1,167,421	—	—
	1,004,524	955,791	981,475	1,014,290	949,815	806,881
	1,124,370	607,929	1,515,674	774,605	801,605	752,103
	1,143,515	1,101,062	1,097,823	980,653	—	—
	465,595	442,576	434,126	454,372	—	—
	168,926	140,938	137,035	138,385	—	—
	104,230	50,631	33,936	9,103	4,995	323
	151,462	143,683	153,257	156,360	148,129	138,832
	184,240	196,046	12,916	9,646	12,112	126,862
	(2,993,509)	(2,803,960)	(2,639,131)	(2,657,978)	(2,308,895)	(2,377,595)
	21,483,188	21,040,187	20,232,328	18,262,075	14,769,255	14,533,774
	345	833	137	—	7,522	1,231
	2,993,509	2,803,960	2,639,131	2,657,978	2,308,895	2,377,595
	2,993,854	2,804,793	2,639,268	2,657,978	2,316,417	2,378,826
\$	24,477,042	\$ 23,844,980	\$ 22,871,596	\$ 20,920,053	\$ 17,085,672	\$ 16,912,600
\$	1,642,059	\$ 2,577,131	\$ 2,773,712	\$ 1,183,654	\$ 723,008	\$ 837,155
	653,640	270,856	642,698	954,149	788,191	650,157
\$	2,295,699	\$ 2,847,987	\$ 3,416,410	\$ 2,137,803	\$ 1,511,199	\$ 1,487,312

Beginning in fiscal year 2015, Motor Vehicle License and Title ad valorem Taxes, Lottery for Education - Lottery Proceeds, Nursing Home and Hospital Provider Fees, and Tobacco Settlement Funds, previously reported within the General Government function program revenues, are reported as general revenues of the Governmental Activities.

Beginning in fiscal year 2015, State Health Benefit Plan - Contributions/Premiums and Unemployment Compensation Fund - Contributions, previously reported within Program Revenues, Business-type Activities, Operating Grants and Contributions are reported as Sales and Charges for Services.

Source: Financial Statements included in Current and Prior Years' *Annual Comprehensive Financial Reports* and supporting working papers (certain amounts restated for purposes of comparability)

State of Georgia

Schedule 3

Fund Balances of Governmental Funds

For the Last Ten Fiscal Years

(modified accrual basis of accounting)

(amounts in thousands)

	2022	2021	2020	2019	2018
General Fund					
Nonspendable	\$ 39,268	\$ 27,612	\$ 39,561	\$ 20,780	\$ 35,375
Restricted	6,681,824	6,297,540	5,440,832	5,438,608	5,118,497
Unrestricted					
Committed	30,689	21,145	17,372	9,385	11,753
Assigned	1,504,894	818,728	494,586	522,273	437,737
Unassigned	11,761,403	6,184,089	2,414,540	2,833,072	2,506,449
Total General Fund	\$ 20,018,078	\$ 13,349,114	\$ 8,406,891	\$ 8,824,118	\$ 8,109,811
All Other Governmental Funds ⁽¹⁾					
Nonspendable	\$ —	\$ —	\$ 16,770	\$ 16,770	\$ 16,770
Restricted	2,775,287	2,548,478	1,781,860	1,916,578	1,475,928
Unrestricted					
Assigned	99,336	47,877	54,949	72,796	84,912
Total All Other Governmental Funds	\$ 2,874,623	\$ 2,596,355	\$ 1,853,579	\$ 2,006,144	\$ 1,577,610

(1) Beginning in fiscal year 2015, all activities of SRTA, a blended component unit, are reported as Special Revenue Funds (previously only the balances of its General Fund are included in the State's Special Revenue Funds). In fiscal year 2017, the activities of SRTA were re-examined, and only SRTA's General Fund is included in the State's Special Revenue Funds.

Source: Financial Statements included in Current and Prior Years' *Annual Comprehensive Financial Reports*
(certain amounts restated for purposes of comparability)

**Fiscal Year**

2017	2016	2015	2014	2013
\$ 82,570	\$ 66,744	\$ 50,979	\$ 54,972	\$ 56,937
4,652,244	4,112,561	3,284,676	3,371,495	3,177,010
10,921	9,287	7,713	3,232	4,954
418,815	345,667	444,077	325,552	365,985
2,211,442	1,795,230	1,282,974	1,073,662	798,630
<u>\$ 7,375,992</u>	<u>\$ 6,329,489</u>	<u>\$ 5,070,419</u>	<u>\$ 4,828,913</u>	<u>\$ 4,403,516</u>
\$ 15,289	\$ 136	\$ 257	\$ 14	\$ 14
1,310,861	1,242,119	1,074,877	1,216,195	1,065,153
74,100	69,288	60,062	74,489	55,061
<u>\$ 1,400,250</u>	<u>\$ 1,311,543</u>	<u>\$ 1,135,196</u>	<u>\$ 1,290,698</u>	<u>\$ 1,120,228</u>

State of Georgia

Schedule 4

Changes in Fund Balances of Governmental Funds For the Last Ten Fiscal Years

(modified accrual basis of accounting)

(amounts in thousands)

	2022	2021	2020	2019	2018
Revenues ⁽¹⁾					
Taxes					
Individual Income	\$ 17,399,160	\$ 14,024,344	\$ 12,545,944	\$ 12,202,473	\$ 11,644,160
Sales - General	8,445,396	7,343,273	6,230,249	6,286,292	6,019,297
Motor Fuel Tax	1,601,486	1,779,560	1,872,628	1,836,890	1,800,191
Motor Vehicle License and Title ad valorem Taxes ⁽³⁾	1,240,166	1,139,049	1,041,107	1,253,113	1,314,354
Corporate Tax	2,298,751	1,741,239	1,214,809	1,272,157	1,004,524
Other Taxes	1,110,454	1,003,107	1,125,499	851,105	1,057,108
Licenses and Permits	458,548	432,292	411,368	406,811	423,796
Intergovernmental - Federal	27,460,439	23,892,327	18,280,850	16,930,680	16,926,361
Intergovernmental - Other	943,281	732,248	618,597	663,598	637,053
Sales and Services	521,107	535,639	444,394	429,050	426,328
Fines and Forfeits	515,805	483,319	482,952	523,033	475,711
Interest and Other Investment Income	(41,960)	35,523	208,359	285,225	142,282
Unclaimed Property	131,181	180,361	141,925	144,841	151,462
Lottery Proceeds	1,474,003	1,544,954	1,237,345	1,207,369	1,143,515
Nursing Home Provider Fees	150,790	152,797	168,453	154,263	161,575
Hospital Provider Payments	374,765	366,281	345,213	333,955	304,020
Other	387,039	320,865	380,507	328,212	308,655
Total Revenues	64,470,411	55,707,178	46,750,199	45,109,067	43,940,392
Expenditures ⁽¹⁾					
Current					
General Government	1,933,951	1,624,883	1,200,665	1,018,790	963,123
Education	17,313,420	16,025,139	14,693,652	13,859,041	13,271,141
Health and Welfare	25,535,004	22,530,467	19,231,330	18,192,601	18,205,579
Transportation	3,470,747	3,426,702	3,450,047	3,239,744	2,882,072
Public Safety	2,642,397	2,303,584	2,597,921	2,697,770	2,607,044
Economic Development and Assistance	640,045	489,623	414,221	525,126	565,462
Culture and Recreation	361,559	324,340	292,628	311,170	302,262
Conservation	70,155	61,522	58,921	62,549	85,328
Capital Outlay	766,967	793,847	959,817	890,631	902,083
Debt Service					
Principal	1,136,230	931,555	1,056,725	1,029,075	1,068,590
Interest	515,638	420,137	440,086	436,216	430,077
Other Charges	161,868	195,734	22,676	23,765	27,036
Intergovernmental	267,633	230,413	276,081	178,421	246,015
Total Expenditures	54,815,614	49,357,946	44,694,770	42,464,899	41,555,812
Excess (Deficiency) of Revenues Over (Under) Expenditures	9,654,797	6,349,232	2,055,429	2,644,168	2,384,580

**Fiscal Year**

	2017	2016	2015	2014	2013
\$	11,023,806	\$ 10,078,312	\$ 9,714,090	\$ 8,976,720	\$ 8,854,916
	5,781,149	5,473,282	5,263,011	4,988,620	5,082,342
	1,741,414	1,668,568	1,210,079	1,196,154	1,149,110
	1,347,626	1,307,054	1,167,421	—	—
	955,790	981,475	1,014,290	949,815	806,881
	977,494	1,186,308	871,158	801,605	752,103
	392,102	499,313	328,028	1,387,113	753,517
	16,543,931	15,946,548	16,056,116	15,359,809	15,935,839
	519,077	547,897	646,442	590,000	626,723
	608,204	403,849	439,342	449,697	483,606
	475,421	464,064	444,301	446,646	607,862
	68,780	50,219	26,243	23,365	7,244
	143,683	153,257	156,360	148,129	138,832
	1,101,062	1,097,823	980,653	945,097	927,479
	156,746	163,524	175,414	169,521	176,864
	285,830	270,602	278,958	237,978	232,080
	288,396	130,774	129,092	68,375	75,148
	42,410,511	40,422,869	38,900,998	36,738,644	36,610,546
	915,149	1,021,257	1,059,255	1,119,722	1,045,120
	12,605,566	12,010,308	11,435,031	10,787,182	10,768,786
	17,225,344	16,872,312	16,713,851	16,106,379	16,031,121
	2,901,428	2,181,785	2,095,554	1,847,149	1,879,877
	2,540,030	2,193,494	2,122,905	1,969,468	2,033,814
	692,393	600,031	610,472	512,286	494,016
	301,768	304,703	263,263	257,416	263,636
	58,888	56,514	53,394	47,471	51,314
	889,793	765,976	1,010,110	699,126	600,128
	1,042,625	988,145	966,445	850,290	774,855
	419,177	449,666	460,214	466,787	461,432
	26,541	25,848	27,284	75,372	155,290
	175,136	200,373	223,531	209,097	138,161
	39,793,838	37,670,412	37,041,309	34,947,745	34,697,550
	2,616,673	2,752,457	1,859,689	1,790,899	1,912,996

(continued)

State of Georgia

Schedule 4

Changes in Fund Balances of Governmental Funds For the Last Ten Fiscal Years

(modified accrual basis of accounting)

(amounts in thousands)

	2022	2021	2020	2019	2018
Other Financing Sources (Uses) ⁽¹⁾					
General Obligation Bonds Issuance	1,096,630	1,132,515	914,675	1,228,625	1,041,015
Refunding Bonds Issuance	—	—	321,835	285,915	634,545
Revenue Bond Issuance	—	—	—	—	—
GARVEE Bond Issuance	—	484,160	—	—	—
Debt Issuance - Other	—	—	63,850	63,850	63,850
Premium on General Obligation Bonds Sold	187,541	183,801	85,090	95,163	119,498
Premium on Refunding Bonds Sold	—	—	29,772	27,159	91,178
Premium on GARVEE Bonds Sold	—	117,790	11,455	11,455	11,455
Payment to Refunded Bond Escrow Agent	—	—	(351,591)	(313,095)	(724,870)
Capital Leases	71,368	28,248	13,300	16,304	9,625
Transfers In	2,011,196	1,782,170	1,758,836	1,653,039	1,705,963
Transfers Out	(6,036,214)	(4,498,939)	(4,630,778)	(4,477,445)	(4,425,660)
Net Other Financing Sources (Uses)	(2,669,479)	(770,255)	(1,783,556)	(1,409,030)	(1,473,401)
Net Change in Fund Balance	\$ 6,985,318	\$ 5,578,977	\$ 271,873	\$ 1,235,138	\$ 911,179
Debt Service Expenditures as a Percentage of Noncapital Expenditures ⁽²⁾	3.12 %	2.87 %	3.54 %	3.60 %	3.77 %

- (1) Beginning in fiscal year 2015, all activities of SRTA, a blended component unit, are reported as Special Revenue Funds (previously only the balances of its General Fund are included in the State's Special Revenue Funds). In fiscal year 2017, the activities of SRTA were re-examined, and only SRTA's General Fund is included in the State's Special Revenue Funds.
- (2) Noncapital expenditures are calculated as total expenditures less capital outlay expenditures less capital expenditures in current expenditure functions. Capital expenditures in current expenditure functions are identified in the process of reconciling Governmental Funds to Governmental Activities.
- (3) Beginning in fiscal year 2015, Motor Vehicle License and Title ad valorem Taxes previously reported as Licenses and Permits are reported as Taxes.

Source: Financial Statements included in Current and Prior Years' *Annual Comprehensive Financial Reports* and supporting working papers



Fiscal Year				
2017	2016	2015	2014	2013
920,035	1,008,355	823,555	857,670	834,870
1,340,265	275,985	159,350	—	486,825
—	—	11,057	32,718	—
—	—	—	—	—
52,720	20,926	—	—	—
111,054	94,194	78,602	62,075	124,742
283,301	—	13,819	—	102,681
—	—	—	—	—
(1,620,595)	(302,322)	(173,032)	—	(587,396)
35,155	27,617	12,825	8,207	5,847
1,594,219	1,718,186	1,609,361	1,550,566	1,424,420
(4,165,721)	(4,081,733)	(3,882,868)	(3,706,268)	(3,481,263)
(1,449,567)	(1,238,792)	(1,347,331)	(1,195,032)	(1,089,274)
<u>\$ 1,167,106</u>	<u>\$ 1,513,665</u>	<u>\$ 512,358</u>	<u>\$ 595,867</u>	<u>\$ 823,722</u>
3.90 %	3.98 %	3.98 %	3.91 %	3.67 %

State of Georgia

Schedule 5

Revenue Base - Personal Income by Industry For the Last Ten Calendar Years

(amounts in millions)

	2021	2020	2019	2018
Accommodation and Food Services	\$ 12,969	\$ 11,381	\$ 11,904	\$ 10,980
Administrative and Waste Management Services	22,453	19,288	18,895	17,805
Arts, Entertainment and Recreation	2,992	2,699	2,777	2,527
Construction	25,569	23,232	21,712	21,267
Educational Services	6,506	5,820	5,658	5,362
Farm Earnings	1,968	1,669	1,907	2,649
Federal Government - Civilian	13,029	12,536	12,262	11,313
Federal Government - Military	7,533	7,330	7,212	6,838
Finance and Insurance	27,097	24,605	23,368	22,063
Forestry, Fishing and Related Activities	1,207	1,133	1,125	1,000
Health Care and Social Assistance	42,032	37,427	37,057	34,561
Information	25,713	20,926	21,721	21,089
Management of Companies and Enterprises	14,043	13,895	14,117	10,529
Manufacturing	33,849	30,848	31,096	31,805
Mining	869	948	994	862
Other Services, Except Public Administration	13,166	11,981	12,130	11,361
Professional, Scientific and Technical Services	42,233	38,693	36,339	34,522
Real Estate, Rental and Leasing	14,665	12,376	9,354	7,766
Retail Trade	25,597	23,020	21,203	20,738
State and Local Government	39,478	37,978	39,087	37,692
Transportation and Warehousing	19,087	18,484	17,170	17,980
Utilities	3,845	3,817	3,467	3,012
Wholesale Trade	23,351	21,559	22,951	20,846
Other	177,849	166,331	138,238	126,646
Total Personal Income	<u>\$ 597,100</u>	<u>\$ 547,976</u>	<u>\$ 511,744</u>	<u>\$ 481,213</u>
Average Effective Rate ⁽¹⁾	2.3 %	2.3 %	2.4 %	2.4 %

(1) The total direct rate for personal income is not available. The average effective rate was calculated by dividing individual income tax collections on a fiscal year basis (see Schedule 4) by total personal income on a calendar year basis.

Source: U. S. Department of Commerce, Bureau of Economic Analysis



Calendar Year

2017	2016	2015	2014	2013	2012
\$ 10,507	\$ 10,209	\$ 9,838	\$ 9,551	\$ 8,969	\$ 8,595
16,932	15,610	15,166	14,828	13,744	12,873
2,483	2,171	2,231	2,379	2,277	2,162
18,941	17,604	15,391	14,766	13,365	12,471
5,120	4,849	4,705	4,638	4,391	4,318
1,946	1,814	2,476	3,230	3,640	3,429
11,183	10,806	10,421	9,824	9,796	10,076
6,579	6,446	6,825	6,833	7,048	7,229
21,193	19,269	18,663	18,200	17,386	16,492
973	1,045	1,010	1,010	872	847
32,850	31,688	29,914	28,658	27,487	26,127
21,069	18,669	15,118	12,225	11,414	10,922
9,189	8,443	8,179	7,776	7,009	6,626
30,423	29,125	27,921	26,822	25,876	24,977
783	787	560	592	558	524
10,875	10,528	10,309	10,460	10,055	9,619
32,809	31,180	30,183	28,908	26,708	25,972
7,335	6,262	5,784	6,454	6,135	5,740
20,097	19,375	19,046	18,127	17,303	16,415
37,087	35,643	33,051	32,454	32,139	32,100
17,013	16,172	14,838	13,881	13,143	12,498
2,935	2,902	2,657	2,435	2,401	2,294
21,385	21,150	20,493	19,539	18,709	17,917
120,696	112,931	106,943	101,183	97,731	98,926
<u>\$ 460,403</u>	<u>\$ 434,678</u>	<u>\$ 411,722</u>	<u>\$ 394,773</u>	<u>\$ 378,156</u>	<u>\$ 369,149</u>

2.4 % 2.3 % 2.4 % 2.3 % 2.3 % 2.2 %



Schedule 6

Individual Income Tax Rates by Filing Status and Income Level For the Last Ten Calendar Years

Filing Status

Income Level	<u>Georgia Taxable Net Income Level</u>	
	2022 - 2018	2017 - 2013
Single	Tax Rate	Tax Rate
Not Over \$750	1%	1%
Over \$750 But Not Over \$2,250	\$7.50 Plus 2% of Amount Over \$750	\$7.50 Plus 2% of Amount Over \$750
Over \$2,250 But Not Over \$3,750	\$37.50 Plus 3% of Amount Over \$2,250	\$37.50 Plus 3% of Amount Over \$2,250
Over \$3,750 But Not Over \$5,250	\$82.50 Plus 4% of Amount Over \$3,750	\$82.50 Plus 4% of Amount Over \$3,750
Over \$5,250 But Not Over \$7,000	\$142.50 Plus 5% of Amount Over \$5,250	\$142.50 Plus 5% of Amount Over \$5,250
Over \$7,000	\$230.00 Plus 5.75% of Amount Over \$7,000	\$230.00 Plus 6% of Amount Over \$7,000

Married Filing Separately

Not Over \$500	1%	1%
Over \$500 But Not Over \$1,500	\$5.00 Plus 2% of Amount Over \$500	\$5.00 Plus 2% of Amount Over \$500
Over \$1,500 But Not Over \$2,500	\$25.00 Plus 3% of Amount Over \$1,500	\$25.00 Plus 3% of Amount Over \$1,500
Over \$2,500 But Not Over \$3,500	\$55.00 Plus 4% of Amount Over \$2,500	\$55.00 Plus 4% of Amount Over \$2,500
Over \$3,500 But Not Over \$5,000	\$95.00 Plus 5% of Amount Over \$3,500	\$95.00 Plus 5% of Amount Over \$3,500
Over \$5,000	\$170.00 Plus 5.75% of Amount Over \$5,000	\$170.00 Plus 6% of Amount Over \$5,000

Head of Household and Married Filing Jointly

Not Over \$1,000	1%	1%
Over \$1,000 But Not Over \$3,000	\$10.00 Plus 2% of Amount Over \$1,000	\$10.00 Plus 2% of Amount Over \$1,000
Over \$3,000 But Not Over \$5,000	\$50.00 Plus 3% of Amount Over \$3,000	\$50.00 Plus 3% of Amount Over \$3,000
Over \$5,000 But Not Over \$7,000	\$110.00 Plus 4% of Amount Over \$5,000	\$110.00 Plus 4% of Amount Over \$5,000
Over \$7,000 But Not Over \$10,000	\$190.00 Plus 5% of Amount Over \$7,000	\$190.00 Plus 5% of Amount Over \$7,000
Over \$10,000	\$340.00 Plus 5.75% of Amount Over \$10,000	\$340.00 Plus 6% of Amount Over \$10,000

Source: OCGA § 48-7-20, Paragraph (b)(1)

**Schedule 7****Individual Income Tax Filers and Liability by Income Level
For Calendar Years 2020(1) and 2011**

(amounts, except income level, are in thousands)

	2020(1)			
	Number of Filers	Percentage of Total	Personal Income Tax Liability	Percentage of Total
Income Level				
\$1,000 and under (2)	1,010,991	20.3 %	\$ 958,040	6.9 %
\$1,001 to \$5,000	212,987	4.3 %	1	0.0 %
\$5,001 to \$10,000	269,095	5.4 %	2,105	0.0%
\$10,001 to \$15,000	300,178	6.0 %	28,101	0.2 %
\$15,001 to \$20,000	302,101	6.1 %	83,299	0.6 %
\$20,001 to \$25,000	289,328	5.8 %	147,362	1.1 %
\$25,001 to \$30,000	277,494	5.6 %	210,552	1.5 %
\$30,001 to \$50,000	803,673	16.1 %	1,093,832	7.9 %
\$50,001 to \$100,000	836,951	16.8 %	2,483,609	17.9 %
\$100,001 to \$500,000	642,768	12.9 %	5,453,095	39.3 %
\$500,001 to \$1,000,000	29,067	0.6 %	1,020,390	7.4 %
\$1,000,001 and higher	14,735	0.3 %	2,378,422	17.2 %
Totals	4,989,368	100.0 %	\$ 13,858,808	100.0 %

	2011			
	Number of Filers	Percentage of Total	Personal Income Tax Liability	Percentage of Total
Income Level				
\$1,000 and under (2)	679,679	16.5 %	\$ 460,065	5.9 %
\$1,001 to \$5,000	213,806	5.2 %	5	0.0 %
\$5,001 to \$10,000	330,993	8.1 %	9,624	0.1 %
\$10,001 to \$15,000	358,428	8.7 %	44,598	0.6 %
\$15,001 to \$20,000	326,187	7.9 %	94,295	1.2 %
\$20,001 to \$25,000	273,751	6.7 %	137,534	1.8 %
\$25,001 to \$30,000	229,322	5.6 %	167,471	2.2 %
\$30,001 to \$50,000	608,972	14.8 %	766,000	9.9 %
\$50,001 to \$100,000	665,761	16.2 %	1,805,790	23.3 %
\$100,001 to \$500,000	403,127	9.8 %	2,987,893	38.5 %
\$500,001 to \$1,000,000	13,810	0.3 %	465,075	6.0 %
\$1,000,001 and higher	6,172	0.2 %	827,101	10.7 %
Totals	4,110,008	100.0 %	\$ 7,765,451	100.0 %

(1) Most recent available data.

(2) Category also includes payments from out-of-state residents and partial-year payers

Source: Department of Revenue

State of Georgia

Schedule 8

Ratios of Outstanding Debt by Type For the Last Ten Fiscal Years

(amounts in thousands, except per capita amounts)

Fiscal Year	Governmental Activities ⁽¹⁾			
	General	Revenue(2)	Capital	Notes and
	Obligation Bonds	Bonds	Leases	Loans
2022	\$ 10,947,663	\$ 593,139	\$ 894,815	\$ 47,315
2021	10,696,568	670,231	321,873	55,299
2020	10,351,636	613,770	212,709	62,364
2019	10,352,603	613,770	219,259	69,262
2018	10,043,489	613,770	233,398	74,141
2017	9,851,713	745,477	237,505	78,450
2016	9,493,441	983,947	184,689	87,228
2015	9,367,381	1,200,365	221,690	21,662
2014	9,437,844	1,367,068	252,830	4,024
2013	9,072,784	1,503,925	255,763	4,000

(1) In fiscal year 2015, the activities of State Road and Tollway Authority (SRTA), a blended component unit, were reported as Governmental Activities. In fiscal year 2017, a re-examination determined that activities of this blended component unit should be reported in both Governmental Activities and Business-type Activities as was the presentation in fiscal years 2014 and prior.

(2) The Governmental Activities Revenue Bonds include \$41.9 million of bonds secured by a joint resolution between the Department of Transportation (DOT) (General Fund) and the SRTA (Nonmajor Governmental Fund) whereby DOT has pledged to provide sufficient motor fuel tax funds to pay the principal and interest of the revenue bonds. According to the State Constitution, motor fuel tax funds are imposed and appropriated for all activities incident to maintaining an adequate system of roads and bridges in the State. In fiscal year 2022, the State collected \$1.6 billion of motor fuel tax funds. The principal and interest on the revenue bonds for fiscal year 2022 was \$24.2 million. The debt service requirements to maturity on these bonds is included in the Notes to the Financial Statements.

(3) See Schedule 11 (Population/Demographics) for personal income and population data.

Source: Financial Information included in Current and Prior Years' *Annual Comprehensive Financial Reports*



Business -Type Activities ⁽¹⁾			Total Primary Government	Percentage of Personal Income ⁽³⁾	Outstanding Debt Per Capita ⁽³⁾
Revenue Bonds	Capital Leases	Notes and Loans			
\$ 610,031	\$ 515,264	\$ 2,457,936	\$ 16,066,163	2.7 %	\$ 1,488
232,337	2,676,623	299	14,952,250	2.7 %	1,396
234,234	2,810,668	267,240	14,552,621	2.8 %	1,371
242,003	2,856,209	269,459	14,612,268	3.0 %	1,389
266,150	2,914,195	264,793	14,407,067	3.1 %	1,376
269,136	3,044,125	256,768	14,483,174	3.3 %	1,400
756,539	2,633,261	11,677	14,150,782	3.4 %	1,380
1,384,058	1,948,804	6,027	14,149,987	3.6 %	1,396
1,781,514	1,829,517	3,923	14,676,720	3.9 %	1,464
1,211,200	2,370,028	397,692	14,815,392	4.0 %	1,488



Schedule 9

Ratios of General Bonded Debt Outstanding For the Last Ten Fiscal Years

(amounts in thousands, except per capita amounts)

Fiscal Year		Net General Bonded Debt ⁽¹⁾	Percentage of Personal Income ⁽²⁾		Outstanding Debt Per Capita ⁽²⁾
2022	\$	10,933,141	1.83%	\$	1,012.37
2021		10,720,348	1.96%		1,000.96
2020		10,449,792	2.04%		984.21
2019		10,450,756	2.17%		993.47
2018		10,141,642	2.20%		972.41
2017		10,061,106	2.31%		975.82
2016		9,720,956	2.36%		951.65
2015		9,620,047	2.44%		952.75
2014		9,767,110	2.58%		977.54
2013		9,427,553	2.55%		950.58

(1) In fiscal year 2015, the activities of SRTA were re-examined and all activities of this blended component unit are reported as Governmental Activities. In fiscal year 2017, SRTA's activities reverted back to the blended presentation, where its activity and balances are included in both Governmental Activities and Business-type Activities.

(2) See Schedule 11 (Population/Demographics) for personal income and population data.

Source: Financial Information included in Current and Prior Years' *Annual Comprehensive Financial Reports*



State of Georgia

Schedule 10

Computation of Legal Debt Margin

For the Last Ten Fiscal Years

(amounts in whole dollars)

	2022	2021	2020 ⁽³⁾	2019	2018
Revenue Base:					
Treasury Receipts for the Preceding Fiscal Year ⁽¹⁾	\$ 30,316,588,230	\$ 26,900,038,894	\$ 22,748,258,000	\$ 25,649,499,261	\$24,519,402,190
Debt Limit Amount:					
Highest Aggregate Annual Commitments (Principal and Interest) Permitted Under Constitutional Limitation (10% of above)	\$ 3,031,658,823	\$ 2,690,003,889	\$ 2,274,825,800	\$ 2,564,949,926	\$ 2,451,940,219
Debt Applicable to the Limit:					
Highest Total Annual Commitments in Current or any Subsequent Fiscal Year ⁽²⁾	1,332,216,725	1,364,751,098	1,452,097,870	1,432,215,164	1,398,096,186
Legal Debt Margin	\$ 1,699,442,098	\$ 1,325,252,791	\$ 822,727,930	\$ 1,132,734,762	\$ 1,053,844,033
Total Debt Applicable to the Limit as Percentage of					
Debt Limit Amount	43.9 %	50.7 %	63.8 %	55.8 %	57.0 %

(1) Includes Indigent Care Trust Fund Receipts, Brain and Spinal Injury Trust Fund Receipts, Lottery Proceeds and Tobacco Settlement Funds.

(2) Includes issued and outstanding debt as of the end of each fiscal year and appropriated debt service for any authorized but unissued general obligation (and guaranteed revenue) bonds.

(3) The 2020 treasury receipts, debt limit amount and debt applicable to the limit is based on unaudited, preliminary data due to the timing of the series 2020AB bonds issuance in August (fiscal year 2021) and pandemic related impacts on state revenues. Final fiscal year 2020 data was not available as of the date of the 2020AB Official Statement. The unaudited, preliminary treasury receipts used for the legal debt margin calculation includes only those revenues received by the Department of Revenue through July 6, 2020. It does not include receipts of various other state revenues collected by other state agencies which were not available as of the time of the 2020AB Official Statement. Additionally, no provision was made for state individual or corporate income taxes collected in July due to the State's decision to align its tax payment deadlines to coincide with the extended federal income tax payment deadline of July 15, 2020 for calendar year 2019 and the first and second quarters of 2020. The legal debt margin calculation follows the provisions set forward in the State Constitution.

Source: *Prior Year's Annual Comprehensive Financial Reports, other annual state reports, Georgia State Financing and Investment Commission, Constitution of the State of Georgia.*

Note: The Constitution of the State of Georgia limits the combined total of highest annual debt service requirements for general obligation and guaranteed revenue debt to 10% of the prior year's revenue collections.



Fiscal Year

<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
<u>\$ 23,476,964,889</u>	<u>\$ 21,557,498,541</u>	<u>\$ 20,256,765,494</u>	<u>\$ 19,539,691,058</u>	<u>\$ 18,316,797,048</u>
\$ 2,347,696,489	\$ 2,155,749,854	\$ 2,025,676,549	\$ 1,953,969,106	\$ 1,831,679,705
<u>1,405,379,184</u>	<u>1,311,486,764</u>	<u>1,305,012,971</u>	<u>1,320,929,740</u>	<u>1,289,411,544</u>
<u>\$ 942,317,305</u>	<u>\$ 844,263,090</u>	<u>\$ 720,663,578</u>	<u>\$ 633,039,366</u>	<u>\$ 542,268,161</u>
59.9 %	60.8 %	64.4 %	67.6 %	70.4 %



Schedule 11

Population/Demographics

For the Last Ten Calendar Years

Year	Population	Personal Income (in millions)	Per Capita Personal Income	Public School Enrollment	Unemployment Rate
2021	10,799,566	\$ 597,101	\$ 55,289	1,736,159	4.5%
2020	10,710,017	547,976	51,165	1,723,127	8.4%
2019	10,617,423	511,744	48,236	1,760,739	3.5%
2018	10,519,475	481,213	45,745	1,759,838	3.9%
2017	10,429,379	460,403	44,145	1,761,472	4.7%
2016	10,310,371	434,678	42,159	1,757,543	5.4%
2015	10,214,860	411,722	40,306	1,749,852	5.9%
2014	10,097,132	394,773	39,097	1,736,416	7.1%
2013	9,991,562	378,156	37,845	1,716,905	8.2%
2012	9,917,639	369,149	37,229	1,693,374	9.2%

Sources: Population - U. S. Department of Commerce, Bureau of the Census (midyear population estimates)
 Personal Income - U. S. Department of Commerce, Bureau of Economic Analysis
 Public School Enrollment - Georgia Department of Education (March of each school year)
 Unemployment Rate - U. S. Department of Labor (annual average)



Schedule 12

Principal Private Sector Employers

Fiscal Year 2022 and Nine Years Previous (2013)

2022 Employers

Amazon.Com Services, Inc.

Chick-Fil-A, Inc.

Children's Healthcare

Delta Air Lines, Inc.

Emory Healthcare, Inc.

Emory University

Lowe's Home Center, Inc.

McDonalds

Northside Hospital, Inc.

Publix Super Markets, Inc.

Shaw Industries Group, Inc.

Target

The Home Depot, Inc.

The Kroger Company

United Parcel Service, Inc.

Wal-Mart Stores, Inc.

Wellstar Health System, Inc.

2013 Employers

AT&T Services, Inc.

Delta Air Lines, Inc.

Emory Healthcare, Inc.

Emory University

Georgia Power Company

The Home Depot, Inc.

Lowe's Home Center, Inc.

Northside Hospital, Inc.

Publix Supermarkets, Inc.

Rare Hospitality
International, Inc.

Shaw Industries Group, Inc.

The Kroger Company

United Parcel Service, Inc.

Wal-Mart Stores, Inc.

Wellstar Health System

To protect employer confidentiality, OCGA § 34-8-121(b)(3) prohibits the release of employee numbers by employer.

Sources: 2022 - Department of Labor (1st quarter 2022)

2013 - Comprehensive Annual Financial Report - Fiscal Year Ended June 30, 2013

State of Georgia

Schedule 13

State Government Employment by Function For the Last Ten Fiscal Years ⁽¹⁾

	2022	2021	2020	2019	2018
Governmental Activities					
General Government	7,999	8,020	8,118	8,619	8,408
Education	2,521	2,462	2,466	2,513	2,342
Health and Welfare	20,532	21,212	21,013	20,922	21,203
Transportation	4,392	4,335	4,618	4,883	4,863
Public Safety	20,026	21,551	24,991	26,789	28,686
Economic Development and Assistance	2,210	1,998	2,026	2,092	2,258
Culture and Recreation	3,189	3,066	3,097	3,227	3,112
Conservation	733	743	766	808	818
	<u>61,602</u>	<u>63,387</u>	<u>67,095</u>	<u>69,853</u>	<u>71,690</u>
Business-Type Activities ⁽²⁾⁽⁵⁾					
State Road and Tollway Authority ⁽³⁾	140	130	132	129	116
Higher Education Fund ⁽⁴⁾	<u>92,077</u>	<u>89,175</u>	<u>85,707</u>	<u>82,525</u>	<u>80,237</u>
	<u>92,217</u>	<u>89,305</u>	<u>85,839</u>	<u>82,654</u>	<u>80,353</u>
Total Employment	<u><u>153,819</u></u>	<u><u>152,692</u></u>	<u><u>152,934</u></u>	<u><u>152,507</u></u>	<u><u>152,043</u></u>

- (1) Includes employees that were active at any time during the Fiscal Year. An individual employee may, therefore, be included in multiple functions if the employee transferred among functions during the fiscal year. This does not represent the number of active employees at the end of the year.
- (2) Employees of certain Business-Type Activities organizations are included in Governmental Activities as follows:
 Employees of the State Health Benefit Plan are included as employees of the Department of Community Health in Health and Welfare.
 Employees of the Unemployment Compensation Fund are included as employees of the Department of Labor in Economic Development and Assistance.
- (3) In fiscal year 2015, the activities of State Road and Tollway Authority (SRTA) were examined and all activity was reported as Governmental Activities. In fiscal year 2017 SRTA, was re-examined and it was determined that the toll facilities and customer service center (previously part of Governmental Activities) are now reported as part of Business-Type Activities.
- (4) Beginning in fiscal year 2013, Georgia Military College, formerly a blended component unit included in the Higher Education Fund, is reported as a discretely presented component unit and is no longer included in this schedule.
- (5) No employees for the Nonmajor Enterprise Funds (Business-Type Activities) Georgia Higher Education Finance Authority and Higher Education Foundations are included as these organizations either have no employees, their data is not available or their employees are already reported as employees of another organization in either the Governmental Activities or Business-Type Activities.

Source: Open.Georgia.gov



Fiscal Year

2017	2016	2015	2014	2013
8,432	8,722	8,402	7,848	8,194
2,152	2,184	1,836	1,419	1,422
21,845	21,073	22,102	18,868	20,463
4,872	5,023	5,102	4,379	4,385
27,780	25,728	25,513	23,430	21,418
2,421	2,487	2,760	2,757	2,459
3,080	2,982	2,838	2,284	2,403
852	820	837	638	647
71,434	69,019	69,390	61,623	61,391
107	—	—	70	79
79,456	80,004	76,972	76,594	74,503
79,563	80,004	76,972	76,664	74,582
150,997	149,023	146,362	138,287	135,973

State of Georgia

Schedule 14

Operating Indicators and Capital Assets by Function For the Last Ten Years ⁽¹⁾

	2022	2021	2020	2019
General Government				
Department of Revenue				
Number of Personal Income Tax Filers	NCA	NCA	4,989,368	4,826,829
Education				
Department of Education				
Public School Enrollment (March FTE Count)				
Pre Kindergarten through Grade 5	803,799	792,304	833,266	841,190
Grades 6 through 8	407,442	413,283	415,766	409,008
Grades 9 through 12	524,918	517,540	511,707	509,640
Board of Regents of the University System of Georgia				
Number of Separate Institutions	26	26	26	26
Number of Active Educators	14,859	14,902	15,242	15,197
Number of Students	340,638	341,489	333,507	328,712
Health and Welfare				
Department of Human Services				
Food Stamp Recipients	1,557,946	1,690,194	1,396,889	1,379,463
Temporary Assistance for Needy Families Recipients	13,299	15,285	15,852	18,968
Transportation				
Department of Transportation				
Miles of State Highway	17,922	17,923	17,953	17,943
Public Safety				
Department of Corrections				
Number of Inmates	47,815	46,586	51,219	54,757
Number of Probationers	NCA	NCA	NCA	NCA
Number of Offenders	193,158	210,246	223,635	221,434
Economic Development and Assistance				
Department of Economic Development				
Economic Impact of Tourism (in millions):				
Domestic Traveler Spending - Direct	NCA \$	28,487 \$	21,057 \$	29,465
Domestic Travel-generated State Tax Revenues	NCA \$	2,295 \$	1,666 \$	1,497
Culture and Recreation:				
Department of Natural Resources				
Number of State Parks	43	51	51	50
Number of Historic Sites	13	15	15	15
Acreage of State Parks and Historic Sites (in acres)	84,506	88,237	83,184	79,216
Number of Daily Park Passes Sold	1,023,640	1,170,802	962,076	871,566
Number of Annual Park Passes Sold	69,448	65,453	46,300	26,981
Number of Hunting and Fishing Licenses Sold	1,638,328	1,626,599	1,584,133	1,443,657
Number of Registered Boats	353,862	362,580	367,762	368,094
Conservation				
Forestry Commission				
Economic Impact of Forestry Industry				
Output (in millions)	NCA	NCA \$	23,400 \$	22,000
Employment	NCA	NCA	54,185	55,562
Compensation (in millions)	NCA	NCA \$	4,200 \$	3,900

(1) Data is presented by either fiscal year or calendar year based on availability of information.

(2) As of 2017 -DCS no longer uses the categories Parolees and Probationers. DCS has one category-Felony Offenders

Source: NCA - Not Currently Available; Information obtained from the individual organizations listed.



Fiscal Year

2018	2017	2016	2015	2014	2013
4,642,733	4,532,560	4,389,981	4,423,664	4,471,307	4,319,711
850,534	856,077	856,413	854,352	846,364	836,627
400,469	394,565	392,095	392,433	392,381	388,542
510,469	506,901	500,808	489,631	478,160	468,205
29	29	29	30	31	31
15,161	15,012	14,606	14,478	14,309	13,903
325,203	321,551	318,164	312,936	309,469	314,365
1,564,906	1,654,152	1,745,876	1,825,606	1,823,017	1,957,886
21,993	21,876	26,635	27,219	31,598	35,185
17,959	17,912	17,902	17,907	17,912	17,967
54,758	54,636	53,852	51,002	51,216	53,168
NCA	165,635	168,088	165,926	165,560	164,051
275,777	258,843	—	—	—	—
\$ 27,902	\$ 26,483	\$ 25,558	\$ 24,526	\$ 23,707	\$ 22,354
\$ 1,421	\$ 1,356	\$ 1,307	\$ 1,170	\$ 1,059	\$ 989
49	49	49	49	49	49
15	15	15	15	15	15
85,490	85,430	85,430	85,647	92,880	92,880
875,817	905,504	802,267	790,020	659,391	650,651
15,498	11,954	9,444	7,852	6,187	5,595
1,196,097	1,335,703	1,346,360	1,346,360	1,025,782	955,340
338,210	134,095	143,587	144,979	147,854	125,280
\$ 21,500	\$ 21,300	\$ 20,800	\$ 19,200	\$ 16,800	\$ 16,900
55,089	53,933	51,900	50,385	48,740	50,110
\$ 4,000	\$ 3,840	\$ 3,740	\$ 3,550	\$ 3,030	\$ 3,100

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Statistical Information

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SELECTED EMPLOYMENT AND POPULATION DATA

The following tables under this heading set forth certain categories of employment and population data for the State of Georgia. Additional schedules are reflected in APPENDIX B - Statistical Section beginning on page 346 of the State's Annual Comprehensive Financial Report for the Fiscal Year ended June 30, 2022.

State of Georgia (Annual Averages)

Year	Civilian Labor Force	Employment	Unemployment	Unemployment Rate
2018	5,120,393	4,915,661	204,732	4.0 %
2019	5,153,495	4,968,816	184,679	3.6
2020	5,077,844	4,749,218	328,626	6.5
2021	5,185,033	4,982,547	202,486	3.9
2022	5,233,050	5,074,129	158,921	3.0
January 2023	5,239,336	5,077,586	161,750	3.1

Note: 2018 through 2022 data are annual averages.

2023 data are January values (not the annual average), and are seasonally adjusted.

All data are the latest revised values as of March 15, 2023.

Source: U.S. Department of Labor, Bureau of Labor Statistics

Labor Force Size and Unemployment Seasonally adjusted (in thousands)

Year	Civilian Labor Force			Unemployment Rate		
	United States	Southeast	Georgia	United States	Southeast	Georgia
2018	16,207,825	39,861,692	5,126,366	3.9%	3.8%	4.0%
2019	16,353,442	40,390,821	5,161,136	3.7%	3.5%	3.6%
2020	16,076,267	39,744,170	5,093,995	8.1%	7.2%	6.5%
2021	16,121,208	40,238,912	5,181,106	5.4%	4.4%	3.9%
2022	16,429,067	41,142,943	5,233,050	3.6%	3.2%	3.0%

Note: Southeast refers to the twelve state region made up of Alabama, Arkansas, Florida, Georgia, Kentucky, Louisiana, Mississippi, North Carolina, South Carolina, Tennessee, Virginia, and West Virginia.

All data are the latest revised values as of March 15, 2023.

Source: U.S. Department of Commerce, Bureau of Economic Analysis

Major Nongovernmental Employers

Amazon.Com Services, Inc.
AT&T Services, Inc.
Chick-Fil-A
Childrens Healthcare
Delta Air Lines, Inc.
Dollar General
Emory Healthcare, Inc.
Emory University
FedEx Ground Package System, Inc.
G4s Secure Solutions USA, Inc.
Georgia Power Co
Gulfstream Aerospace Corp
Ingles Markets, Inc.
Jogan Health, LLC
Lowe's Home Centers, Inc.
McDonalds
Mohawk Carpet Distribution, L.P.
Northeast Ga Medical Center
Northside Hospital, Inc.
Procera Networks, Inc.
Publix Super Market, Inc.
Red Lobster
Security Forces LLC
Shaw Industries Group, Inc.
State Farm Mutual Auto Insurance Company
Target
The Home Depot
The Kroger Company
Truist Bank
United Parcel Service
Waffle House
Walmart
Wellstar Health System, Inc.
Wendy's

Source: Georgia Department of Labor (4th quarter 2022)

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Employment in Non-Agricultural Establishments by Sector in Georgia
(Annual Average in thousands)

Sector	2018	2019	2020	2021	2022	January 2023
Mining and logging	9.5	9.5	9.5	9.5	9.7	9.7
Construction	196.2	204.7	201.3	205.6	214.0	220.1
Manufacturing	408.0	406.8	385.1	394.4	415.1	417.4
Total – Goods Producing	613.7	621.0	595.9	609.5	638.8	647.2
Trade, transportation and utilities	943.0	944.1	923.9	962.8	1,027.5	1,021.0
Information	114.6	118.1	109.3	123.4	127.7	132.5
Financial activities	248.2	249.9	250.6	258.5	273.7	279.6
Professional & business services	692.4	720.7	692.9	733.8	778.6	784.2
Education and health services	584.5	605.8	586.9	604.5	628.6	647.3
Leisure and hospitality	490.6	498.0	414.7	451.2	486.2	509.1
Other services	159.3	165.8	150.3	157.3	163.8	169.7
Government	693.8	688.9	680.2	669.4	677.4	683.6
Total – Service Producing	3,926.4	3,991.3	3,808.8	3,960.9	4,163.5	4,227.0
Total Non-Farm Employment	4,540.1	4,612.3	4,404.7	4,570.4	4,802.3	4,874.2

Note: 2018 through 2022 data are annual averages.

2023 data are January values (not the annual average), and are seasonally adjusted.

All data are the latest revised values as of March 15, 2023.

Amounts may not add precisely due to rounding.

Source: U. S. Department of Labor, Bureau of Labor Statistics

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Population Trends
Per the Following Census Reports

	1980	1990	2000	2010	2020
State Total	5,464,265	6,478,000	8,186,453	9,687,653	10,711,908
Percent Urban	62.4%	65.0%	71.6%	75.1%	NA
Percent Rural	37.6%	35.0%	28.4%	24.9%	NA
Median Age	28.6 years	31.5 years	33.4 years	35.3 years	NA

NA: Not Available from the Cited Source

Source: U.S. Bureau of Census

Georgia Public School Enrollment (Pre-K –12)

Year	Annual Enrollment (a)
2018-2019	1,767,178
2019-2020	1,769,621
2020-2021	1,729,966
2021-2022	1,740,812
2022-2023	1,750,888

(a) Enrollment as of October, yearly.

Source: Georgia Department of Education

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Per Capita Income					
Year	U.S.	Southeast	Georgia		
			Income	% of U.S.	% of Southeast
2018	\$53,817	\$47,633	\$46,824	87.0%	98.3%
2019	55,724	49,414	48,697	87.4	98.5
2020	59,147	52,213	51,704	87.4	99.0
2021	63,444	56,118	55,289	87.1	98.5
2022 (Q3)	64,113	58,523	57,779	90.1	98.7

Note: Southeast refers to the twelve state region made up of Alabama, Arkansas, Florida, Georgia, Kentucky, Louisiana, Mississippi, North Carolina, South Carolina, Tennessee, Virginia, and West Virginia.

2022 data is through the 3rd quarter.

All data are the latest revised values as of March 15, 2023.

Source: U.S. Department of Commerce, Bureau of Economic Analysis

Average Annual Growth Rates in Per Capita Income			
Years	U.S.	Southeast	Georgia
2012 - 2017	3.1%	2.6%	3.6%
2017 - 2022 (Q3)	4.8%	4.6%	4.9%

Note: Southeast refers to the twelve state region made up of Alabama, Arkansas, Florida, Georgia, Kentucky, Louisiana, Mississippi, North Carolina, South Carolina, Tennessee, Virginia, and West Virginia.

2022 data is through the 3rd quarter.

All data are the latest revised values as of March 15, 2023.

Source: U.S. Department of Commerce, Bureau of Economic Analysis

Real Median Household Income (2021 Inflation-Adjusted Dollars per Household)			
Year	U.S.	Georgia	Georgia % of U.S.
2017	\$67,571	\$64,089	94.8%
2018	68,168	60,229	88.4
2019	72,808	60,012	82.4
2020	71,186	62,033	87.1
2021	70,784	61,497	86.9

Note: All data are the latest revised values as of March 15, 2023.

Source: U.S. Bureau of Census - Current Population Survey Money Income of Households

**Real Per Capita Gross State Product
(Current Dollars)**

Year	United States	Southeast	Georgia
2018	\$62,498	\$51,817	\$57,191
2019	64,745	53,727	59,945
2020	63,531	53,041	58,310
2021	70,249	58,041	64,042
2022 (Q3)	77,250	64,259	69,900

Note: Southeast refers to the twelve state region made up of Alabama, Arkansas, Florida, Georgia, Kentucky, Louisiana, Mississippi, North Carolina, South Carolina, Tennessee, Virginia, and West Virginia.
2022 data is through the 3rd quarter.
All data are the latest revised values as of March 15, 2023.

Source: U.S. Department of Commerce, Bureau of Economic Analysis

Georgia Revenues and Personal Income

Fiscal Year	Georgia Revenues ^(a)		State Personal Income		Georgia Revenues as % of State Personal Income
	\$Billions	Annual % Change Over 1-year Period	\$Billions	Annual % Change Over 1-year Period	
2018	\$24.320	4.5 %	\$493.175	5.1 %	4.9 %
2019	25.571	5.1	518.278	5.1	4.9
2020	25.479	(0.4)	554.567	7.0	4.6
2021	28.592	12.2	597.100	7.7	4.8
2022 ^(b)	34.936	22.2	629.936	5.5	5.5

(a) Amounts derived from the table "GEORGIA REVENUES" under line-item "Total State General Funds" in APPENDIX A.

(b) State Personal Income for 2022 is an annualized estimate based on data through the 3rd quarter.

Note: All data are the latest revised values as of March 15, 2023.

Sources: U.S. Department of Commerce, Bureau of Economic Analysis; State Accounting Office's annual State of Georgia Revenues and Reserves Reports

SELECTED AGRICULTURAL DATA

The following two tables reflect data as of February 7, 2023 per the U.S. Department of Agriculture's Economic Research Service. Data is released three times a year, usually in early February, late August/early September, and late November/early December. The top three Georgia commodities for 2021 within the two categories (Animal & Products and Crops) are Poultry & Eggs, Cotton, and Oil Crops, as reflected below.

Georgia Cash Receipts by Selected Commodities (\$ in Millions)

Year	Total Commodities			Selected Commodities		
	Animals & Products	Crops	Total	Poultry & Eggs	Cotton	Oil Crops
2017	\$5,869.5	\$3,126.8	\$8,996.3	\$4,984.6	\$832.3	\$721.2
2018	6,042.4	3,042.0	9,084.4	5,242.1	781.2	778.6
2019	5,436.7	2,921.3	8,358.0	4,615.4	763.6	552.2
2020	4,361.1	3,346.3	7,707.3	3,537.4	904.6	628.7
2021	5,793.6	3,759.7	9,553.3	4,869.4	1,030.9	784.1

2021 Farm Cash Receipts (\$ in Millions)

	Georgia	United States
<u>Animals and Products</u>		
Meat Animals	\$ 440.2	\$ 100,894.1
Dairy Products, Milk	367.0	41,756.4
Poultry and Eggs	4,869.4	46,103.8
Miscellaneous Animals and Products	117.0	7,037.4
Total Animals and Products	5,793.6	195,791.7
<u>Crops</u>		
Food Grains	35.8	15,275.3
Feed Crops	478.7	83,805.0
Cotton	1,030.9	7,693.0
Tobacco	32.9	924.7
Oil Crops	784.1	52,124.4
Vegetables and Melons	573.0	17,887.8
Fruits and Nuts	321.8	30,163.0
All Other Crops	502.4	33,096.8
Total Crops	3,759.7	240,970.1
Total Farm Cash Receipts	\$ 9,553.3	\$ 436,761.8

Note: Amounts may not add precisely due to rounding; Data as of February 7, 2023.

Source: U.S. Department of Agriculture, Economic Research Service

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APPENDIX D

Continuing Disclosure Agreement

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CONTINUING DISCLOSURE AGREEMENT

This Continuing Disclosure Agreement (this “Disclosure Agreement”) is executed and delivered by the State of Georgia acting by and through the Georgia State Financing and Investment Commission (the “Issuer”) in connection with the issuance of \$417,735,000 aggregate principal amount of State of Georgia General Obligation Bonds 2023A, \$203,600,000 aggregate principal amount of State of Georgia General Obligation Bonds 2023B (Federally Taxable), and \$259,545,000 aggregate principal amount of State of Georgia General Obligation Refunding Bonds 2023C (collectively, the “Bonds”). The Bonds are being issued pursuant to resolutions adopted by the Georgia State Financing and Investment Commission on April 18, 2023 and June 28, 2023 (collectively, the “Bond Resolutions”). The Issuer hereby covenants and agrees as follows:

Section 1. Purpose of the Disclosure Agreement. This Disclosure Agreement is being executed and delivered by the Issuer for the benefit of the Beneficial Owners (as hereinafter defined) of the Bonds and in order to assist the Participating Underwriters (as hereinafter defined) in complying with Rule 15c2-12 (as hereinafter defined).

Section 2. Definitions. In addition to the definitions set forth in the Bond Resolutions which apply to any capitalized term used in this Disclosure Agreement unless otherwise defined in this Section 2, the following capitalized terms shall have the following meanings:

“Annual Filing” shall mean any annual report provided by the Issuer pursuant to Rule 15c2-12 and this Disclosure Agreement.

“Annual Filing Date” shall mean the date set forth in Section 4(a) and Section 4(c) hereof, by which the Annual Filing is to be filed with the MSRB.

“Audited Financial Statements” shall mean the Issuer’s basic financial statements for the preceding Fiscal Year, which shall be prepared in accordance with generally accepted accounting principles, as in effect from time to time (except for any departures from generally accepted accounting principles that result in the Issuer’s inability to conform to future changes in generally accepted accounting principles), and which shall be accompanied by an audit report resulting from an audit conducted by (a) the State of Georgia Department of Audits and Accounts or (b) an independent certified public accountant or firm of independent certified public accountants, in conformity with generally accepted auditing standards (except for departures from generally accepted auditing standards disclosed from time to time in the audit report).

“Beneficial Owner” shall mean any person who (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories, or other intermediaries) or (b) is treated as the owner of any Bonds for federal income tax purposes.

“Dissemination Agent” shall mean any Dissemination Agent designated in writing by the Issuer and which has filed with the Issuer a written acceptance of such designation.

“Effective Date” shall mean the date of original issuance and delivery of the Bonds.

“EMMA” shall mean the Electronic Municipal Market Access system as described in 1934 Act Release No. 59062 and maintained by the MSRB for purposes of Rule 15c2-12.

“Filing” shall mean, as applicable, any Annual Filing or Listed Event Filing or any other notice or report made public under this Disclosure Agreement and made to the MSRB in such form as shall be prescribed by the MSRB. As of the date hereof, all such filings shall be made in accordance with EMMA.

“Financial Obligation” means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term Financial Obligation does not include municipal securities as to which a final official statement has been otherwise provided to the MSRB consistent with Rule 15c2-12.

“Fiscal Year” shall mean any period of twelve consecutive months adopted by the Issuer as its fiscal year for financial reporting purposes and shall initially mean the period beginning on July 1 of each calendar year and ending on June 30 of the next calendar year.

“Issuer” shall mean the State of Georgia acting by and through the Georgia State Financing and Investment Commission.

“Listed Events” shall mean any of the events listed in Section 7(a) hereof.

“Listed Event Filing” shall have the meaning specified in Section 7(c) hereof.

“MSRB” shall mean the Municipal Securities Rulemaking Board, or any successor thereto for purposes of Rule 15c2-12.

“Official Statement” shall mean the Official Statement of the Issuer dated June 28, 2023 with respect to the Bonds.

“Participating Underwriter” shall mean any of the original underwriters of the Bonds required to comply with Rule 15c2-12 in connection with the offering of the Bonds.

“Rule 15c2-12” shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

“Securities and Exchange Commission” shall mean the United States Securities and Exchange Commission.

“Third Party Beneficiary” shall have the meaning specified in Section 12 hereof.

“Voluntary Filing” means the information provided to the MSRB by the Issuer pursuant to Section 6 hereof.

Section 3. Actions of the Issuer. The Secretary and Treasurer of the Georgia State Financing and Investment Commission (the “Secretary”) (or the Secretary’s authorized designee) shall be the individual person authorized to be responsible for taking all actions described in this Disclosure Agreement.

Section 4. Provision of Annual Filings.

(a) Not later than one year after the end of each Fiscal Year, commencing with the Fiscal Year ending June 30, 2023, the Issuer shall provide to the MSRB the Annual Filing which is consistent with the requirements of Section 5 hereof. In each case, the Annual Filing may be submitted as a single document or as separate documents comprising a package, and may cross reference other information as provided in Section 5 hereof. Notwithstanding the foregoing, the

Audited Financial Statements of the Issuer may be submitted separately from the balance of the Annual Filing when such Audited Financial Statements are available. If the Audited Financial Statements are not submitted as part of the Annual Filing to the MSRB pursuant to this Section 4(a), the Issuer shall provide unaudited financial statements to the MSRB with such Annual Filing and file the Audited Financial Statements with the MSRB when they are available to the Issuer.

(b) If the Annual Filing is not filed with the MSRB by the Annual Filing Date, the Issuer shall in a timely manner send a notice of such failure to the MSRB.

(c) The Issuer shall promptly file a notice of any change in its Fiscal Year and the new Annual Filing Date with the MSRB.

Section 5. Contents of Annual Filings. Each Annual Filing shall contain or incorporate by reference the following:

(a) the Audited Financial Statements;

(b) if generally accepted accounting principles have changed since the last Annual Filing was submitted pursuant to Section 4(a) hereof and if such changes are material to the Issuer, a narrative explanation describing the impact of such changes on the Issuer; and

(c) information for the preceding Fiscal Year regarding the following categories of financial information and operating data of the Issuer: (i) authorized indebtedness, (ii) state treasury receipts, legal debt margin and debt ratios, (iii) revenue shortfall reserve, (iv) state revenues, (v) analysis of general fund receipts, (vi) summary of appropriation allotments, (vii) monthly cash investments, and (viii) purchases for cancellation of state general obligation debt and state guaranteed revenue debt.

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues with respect to which the Issuer is an “obligated person” (as defined by Rule15c2-12), which have been submitted to the MSRB or the Securities and Exchange Commission. Any document incorporated by reference must be available to the public on the MSRB’s Internet Website or be filed with the Securities and Exchange Commission. The Issuer shall clearly identify each such other document so incorporated by reference.

Section 6. Voluntary Filings.

(a) The Issuer may file information with the MSRB from time to time (a “Voluntary Filing”).

(b) Nothing in this Disclosure Agreement shall be deemed to prevent the Issuer from disseminating any other information using the means of dissemination set forth in this Disclosure Agreement or including any other information in any Annual Filing, Annual Financial Statement, Voluntary Filing or Listed Event Filing, in addition to that specifically required by this Disclosure Agreement. If the Issuer chooses to include any information in any Annual Filing, Annual Financial Statement, Voluntary Filing or Listed Event Filing in addition to that which is specifically required by this Disclosure Agreement, the Issuer shall have no obligation under this Disclosure Agreement to update such information or include it in any future Annual Filing, Annual Financial Statement, Voluntary Filing or Listed Event Filing.

(c) Notwithstanding the foregoing provisions of this Section 6, the Issuer is under no obligation to provide any Voluntary Filing.

Section 7. Reporting of Significant Events.

(a) The occurrence of any of the following events with respect to a particular series of the Bonds constitutes a “Listed Event” only with respect to such series of the Bonds:

- (i) Principal and interest payment delinquencies.
- (ii) Non-payment related defaults, if material.
- (iii) Unscheduled draws on debt service reserves reflecting financial difficulties.
- (iv) Unscheduled draws on credit enhancements reflecting financial difficulties.
- (v) Substitution of credit or liquidity providers or their failure to perform.
- (vi) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds.
- (vii) Modifications to rights of Beneficial Owners, if material.
- (viii) Bond calls, if material, and tender offers.
- (ix) Defeasances.
- (x) Release, substitution, or sale of property securing repayment, if material.
- (xi) Rating changes.
- (xii) Bankruptcy, insolvency, receivership, or similar event of the Issuer.
- (xiii) The consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material.
- (xiv) Appointment of a successor or additional trustee or the change of name of a trustee, if material.
- (xv) Incurrence of a Financial Obligation of the Issuer, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the Issuer, any of which affect security holders, if material; and

(xvi) Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Issuer, any of which reflect financial difficulties.

(b) For the purposes of the event identified in Section 7(a)(xii) hereof, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent, or similar officer for the Issuer in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Issuer, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement, or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Issuer.

(c) The Issuer shall in a timely manner and not in excess of ten (10) business days after the occurrence of any Listed Event, file a notice of the occurrence of such Listed Event with the MSRB (each a “Listed Event Filing”). Notice of Listed Events described in subsections (a)(viii) and (ix) above shall be disseminated automatically and need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to the Beneficial Owners of affected Bonds pursuant to the Bond Resolutions.

Section 8. Termination of Reporting Obligation. The Issuer’s obligations under this Disclosure Agreement shall terminate as to a particular series of the Bonds upon the legal defeasance, prior redemption, or payment in full of the affected series of Bonds. If such termination occurs prior to the final maturity of the affected series of Bonds, the Issuer shall give notice of such termination in the same manner as for a Listed Event under Section 7(c) hereof.

Section 9. Dissemination Agent. The Issuer may, from time to time, appoint a dissemination agent to assist it in carrying out its obligations under this Disclosure Agreement, and the Issuer may, from time to time, discharge the dissemination agent, with or without appointing a successor dissemination agent. If at any time there is not a designated dissemination agent, the Issuer shall be the dissemination agent.

Section 10. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Agreement, the Issuer may amend this Disclosure Agreement, and any provision of this Disclosure Agreement may be waived, if:

(a) such amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the Issuer, or type of business conducted by the Issuer;

(b) such amendment or waiver does not materially impair the interests of the Beneficial Owners, as determined either by an unqualified opinion of nationally recognized bond counsel filed with the Issuer or by the approving vote of the Beneficial Owners owning more than two-thirds in aggregate principal amount of the Bonds outstanding at the time of such amendment or waiver; and

(c) such amendment or waiver is supported by an opinion of counsel expert in federal securities laws, to the effect that such amendment or waiver would not, in and of itself, cause the undertakings herein to violate Rule 15c2-12 if such amendment or waiver had been effective on the

date hereof but taking into account any subsequent change in or official interpretation of Rule 15c2-12, as well as any change in circumstances.

If any provision of Section 5 hereof is amended or waived, the first Annual Filing containing any amended, or omitting any waived, operating data or financial information shall explain, in narrative form, the reasons for the amendment or waiver and the impact of the change in the type of operating data or financial information being provided.

If the provisions of Section 5 hereof specifying the accounting principles to be followed in preparing the Issuer's financial statements are amended or waived, the Annual Filing for the Fiscal Year in which the change is made shall present a comparison between the financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles. The comparison shall include a qualitative discussion of the differences in the accounting principles and the impact of the change in the accounting principles on the presentation of the financial information, in order to provide information to the Beneficial Owners to enable them to evaluate the ability of the Issuer to meet its obligations. To the extent reasonably feasible, the comparison shall also be quantitative. The Issuer shall file a notice of the change in the accounting principles in the same manner as for a Listed Event under Section 7(c) hereof on or before the effective date of any such amendment or waiver.

Section 11. Default. In the event of a failure of the Issuer to comply with any provision of this Disclosure Agreement, any Third-Party Beneficiary may take such actions as may be necessary or appropriate, including seeking mandamus or specific performance by court order, to cause the Issuer to comply with its obligations under this Disclosure Agreement. A default under this Disclosure Agreement shall not be deemed a "default" or an "event of default" under the Bond Resolutions, and the sole remedy under this Disclosure Agreement in the event of any failure of the Issuer to comply with this Disclosure Agreement shall be an action to compel performance. The cost to the Issuer of performing its obligations under the provisions hereof shall be paid solely from funds lawfully available for such purpose. Nothing contained in the Bond Resolutions or in this Disclosure Agreement shall obligate the levy of any tax for the Issuer's obligations set forth herein.

Section 12. Beneficiaries. This Disclosure Agreement shall inure solely to the benefit of the Issuer, the Participating Underwriters, and the Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

Neither this Disclosure Agreement, nor the performance by the Issuer of its obligations hereunder, shall create any third party beneficiary rights, shall be directly enforceable by any third party, or shall constitute a basis for a claim by any person except as expressly provided herein and except as required by law, including, without limitation, Rule 15c2-12; provided, however, the Participating Underwriters and the Beneficial Owners are hereby made third party beneficiaries hereof (collectively, and each respectively, a "Third Party Beneficiary") and shall have the right to enforce the obligations of the parties hereunder pursuant to Section 11 hereof.

Section 13. Intermediaries; Expenses. The Dissemination Agent appointed hereunder, if any, is hereby authorized to employ intermediaries to carry out its obligations hereunder. The Dissemination Agent shall be reimbursed immediately for all such expenses and any other reasonable expense incurred hereunder (including, but not limited to, attorney's fees).

Section 14. Counterparts. This Disclosure Agreement may be executed in several counterparts, each of which shall be an original and all of which shall constitute but one and the same instrument.

Section 15. Governing Law. This Disclosure Agreement shall be governed by and construed in accordance with the laws of the State of Georgia, excluding choice of law provisions, and applicable federal law.

Section 16. Severability. In case any one or more of the provisions of this Disclosure Agreement shall for any reason be held to be illegal or invalid, such illegality or invalidity shall not affect any other provision of this Disclosure Agreement, but this Disclosure Agreement shall be construed and enforced as if such illegal or invalid provision had not been contained herein.

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SIGNATURE PAGE TO CONTINUING DISCLOSURE AGREEMENT

FOR

STATE OF GEORGIA GENERAL OBLIGATION BONDS 2023A

STATE OF GEORGIA GENERAL OBLIGATION BONDS 2023B (FEDERALLY TAXABLE)

STATE OF GEORGIA GENERAL OBLIGATION REFUNDING BONDS 2023C

This Continuing Disclosure Agreement is hereby executed and delivered by a duly authorized official of the Issuer, to be effective as of the Effective Date.

STATE OF GEORGIA

By: /s/ *Greg S. Griffin*

GREG S. GRIFFIN

**Secretary and Treasurer, Georgia State Financing
and Investment Commission**

APPENDIX E

Form of Opinion of Bond Counsel

2023A Bonds

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323 East Congress Street
Savannah, Georgia 31401
(912) 443-4040

336 Hill Street
Athens, Georgia 30601
(706) 510-1550

gpwlawfirm.com

[Date of Closing]

Georgia State Financing and Investment Commission
State Capitol
Atlanta, Georgia

Re: \$417,735,000 STATE OF GEORGIA GENERAL OBLIGATION BONDS 2023A

To the Addressee:

We have acted as bond counsel to the State of Georgia (the “State”) and the Georgia State Financing and Investment Commission (the “Commission”) in connection with the issuance by the State of its \$417,735,000 STATE OF GEORGIA GENERAL OBLIGATION BONDS 2023A (the “2023A Bonds”). In such capacity, we have examined such law and such certified proceedings, certifications, and other documents as we have deemed necessary to render this opinion, including the resolution of the Commission adopted on April 18, 2023, as supplemented and amended on June 28, 2023 (together, the “Resolution”) authorizing the issuance of the 2023A Bonds.

As to questions of fact material to our opinion, we have relied upon certified proceedings and certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

Based upon the foregoing, we are of the opinion that, under existing law:

1. The 2023A Bonds have been duly authorized and executed by the State, and are valid and binding general obligations of the State in accordance with their terms.

2. Under the Constitution of the State of Georgia (the “State Constitution”), the General Assembly of the State is required to raise by taxation and to appropriate to a special trust fund designated STATE OF GEORGIA GENERAL OBLIGATION DEBT SINKING FUND (the “Sinking Fund”) in each fiscal year such amounts as are necessary to pay the debt service requirements in such fiscal year on all general obligation bonds issued pursuant to the State Constitution. The State Constitution also provides that if for any reason the monies in the Sinking Fund are insufficient to make, when due, all payments required with respect to general obligation bonds, the first revenues thereafter received in the general fund of the State shall be set aside to the extent necessary to cure the deficiency and deposited into the Sinking Fund; provided, however, the obligation to make such Sinking Fund deposits shall be subordinate to the obligation imposed upon the fiscal officers of the State pursuant to the provisions of Article VII, Section IV, Paragraph III of the State Constitution with respect to contracts of the State securing outstanding obligations of various State authorities. The State Constitution now provides that the State and all State institutions, departments, and agencies of the State are prohibited from entering into any contract (except contracts pertaining to

guaranteed revenue debt) intended to secure any bonds or other obligations of any public agency, public corporation, authority, or similar entity.

3. The full faith, credit, and taxing power of the State are pledged to the payment of the principal of and interest on the 2023A Bonds.

4. Interest on the 2023A Bonds (including any original issue discount properly allocable to an owner thereof) is excludable from gross income for federal income tax purposes and is not an item of preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; however, interest on the 2023A Bonds is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on certain corporations. The opinion set forth in the preceding sentence is subject to the condition that the State and the Commission comply with all requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied subsequent to the issuance of the 2023A Bonds in order that the interest thereon be, and continue to be, excludable from gross income for federal income tax purposes. The State and the Commission have covenanted to comply with all such requirements. Failure to comply with certain of such requirements may cause interest on the 2023A Bonds to be included in gross income for federal income tax purposes retroactively to the date of issuance of the 2023A Bonds. We express no opinion regarding other federal income tax consequences caused by the receipt or accrual of interest on the 2023A Bonds.

5. The interest on the 2023A Bonds is exempt from present State of Georgia income taxation.

6. Under existing law, registration of the 2023A Bonds with the Securities and Exchange Commission is not required under the Securities Act of 1933, as amended, in connection with the offering and sale of the 2023A Bonds and the Resolution is not required to be qualified under the Trust Indenture Act of 1939.

7. The 2023A Bonds are exempt from the registration provisions of the Georgia Uniform Securities Act of 2008 by virtue of O.C.G.A. § 10-5-10(1) thereof.

The rights of the owners of the 2023A Bonds and the enforceability of the 2023A Bonds are limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

We express no opinion herein regarding the accuracy, adequacy, or completeness of the Official Statement, dated June 28, 2023, relating to the 2023A Bonds. Further, we express no opinion regarding tax consequences arising with respect to the 2023A Bonds other than as expressly set forth herein.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

Very truly yours,

GRAY PANNELL & WOODWARD LLP

By: _____

A Partner

APPENDIX F

Form of Opinion of Bond Counsel

2023B Bonds

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336 Hill Street
Athens, Georgia 30601
(706) 510-1550

gpwlawfirm.com

[Date of Closing]

Georgia State Financing and Investment Commission
State Capitol
Atlanta, Georgia

Re: \$203,600,000 STATE OF GEORGIA GENERAL OBLIGATION BONDS 2023B
(FEDERALLY TAXABLE)

To the Addressee:

We have acted as bond counsel to the State of Georgia (the “State”) and the Georgia State Financing and Investment Commission (the “Commission”) in connection with the issuance by the State of its \$203,600,000 STATE OF GEORGIA GENERAL OBLIGATION BONDS 2023B (FEDERALLY TAXABLE) (the “2023B Bonds”). In such capacity, we have examined such law and such certified proceedings, certifications, and other documents as we have deemed necessary to render this opinion, including the resolution of the Commission adopted on April 18, 2023, as supplemented and amended on June 28, 2023 (together, the “Resolution”) authorizing the issuance of the 2023B Bonds.

As to questions of fact material to our opinion, we have relied upon certified proceedings and certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

Based upon the foregoing, we are of the opinion that, under existing law:

1. The 2023B Bonds have been duly authorized and executed by the State, and are valid and binding general obligations of the State in accordance with their terms.

2. Under the Constitution of the State of Georgia (the “State Constitution”), the General Assembly of the State is required to raise by taxation and to appropriate to a special trust fund designated STATE OF GEORGIA GENERAL OBLIGATION DEBT SINKING FUND (the “Sinking Fund”) in each fiscal year such amounts as are necessary to pay the debt service requirements in such fiscal year on all general obligation bonds issued pursuant to the State Constitution. The State Constitution also provides that if for any reason the monies in the Sinking Fund are insufficient to make, when due, all payments required with respect to general obligation bonds, the first revenues thereafter received in the general fund of the State shall be set aside to the extent necessary to cure the deficiency and deposited into the Sinking Fund; provided, however, the obligation to make such Sinking Fund deposits shall be subordinate to the obligation imposed upon the fiscal officers of the State pursuant to the provisions of Article VII, Section IV, Paragraph III of the State Constitution with respect to contracts of the State securing outstanding obligations of various State authorities. The State Constitution now provides that the State and all State institutions, departments, and agencies of the State are prohibited from entering into any contract (except contracts pertaining to

guaranteed revenue debt) intended to secure any bonds or other obligations of any public agency, public corporation, authority, or similar entity.

3. The full faith, credit, and taxing power of the State are pledged to the payment of the principal of and interest on the 2023B Bonds.

4. The interest on the 2023B Bonds is not excludable from gross income for federal income tax purposes. The interest on the 2023B Bonds is exempt from present State of Georgia income taxation.

5. Under existing law, registration of the 2023B Bonds with the Securities and Exchange Commission is not required under the Securities Act of 1933, as amended, in connection with the offering and sale of the 2023B Bonds and the Resolution is not required to be qualified under the Trust Indenture Act of 1939.

6. The 2023B Bonds are exempt from the registration provisions of the Georgia Uniform Securities Act of 2008 by virtue of O.C.G.A. § 10-5-10(1) thereof.

The rights of the owners of the 2023B Bonds and the enforceability of the 2023B Bonds are limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

We express no opinion herein regarding the accuracy, adequacy, or completeness of the Official Statement, dated June 28, 2023, relating to the 2023B Bonds. Further, we express no opinion regarding tax consequences arising with respect to the 2023B Bonds other than as expressly set forth herein.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

Very truly yours,

GRAY PANNELL & WOODWARD LLP

By: _____

A Partner

APPENDIX G

Form of Opinion of Bond Counsel

2023C Bonds

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gpwlawfirm.com

[Date of Closing]

Georgia State Financing and Investment Commission
State Capitol
Atlanta, Georgia

Re: \$259,545,000 STATE OF GEORGIA GENERAL OBLIGATION REFUNDING BONDS
2023C

To the Addressee:

We have acted as bond counsel to the State of Georgia (the “State”) and the Georgia State Financing and Investment Commission (the “Commission”) in connection with the issuance by the State of its \$259,545,000 STATE OF GEORGIA GENERAL OBLIGATION REFUNDING BONDS 2023C (the “2023C Bonds”). In such capacity, we have examined such law and such certified proceedings, certifications, and other documents as we have deemed necessary to render this opinion, including the resolution of the Commission adopted on April 18, 2023, as supplemented and amended on June 28, 2023 (together, the “Resolution”) authorizing the issuance of the 2023C Bonds.

As to questions of fact material to our opinion, we have relied upon certified proceedings and certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

Based upon the foregoing, we are of the opinion that, under existing law:

1. The 2023C Bonds have been duly authorized and executed by the State, and are valid and binding general obligations of the State in accordance with their terms.

2. Under the Constitution of the State of Georgia (the “State Constitution”), the General Assembly of the State is required to raise by taxation and to appropriate to a special trust fund designated STATE OF GEORGIA GENERAL OBLIGATION DEBT SINKING FUND (the “Sinking Fund”) in each fiscal year such amounts as are necessary to pay the debt service requirements in such fiscal year on all general obligation bonds issued pursuant to the State Constitution. The State Constitution also provides that if for any reason the monies in the Sinking Fund are insufficient to make, when due, all payments required with respect to general obligation bonds, the first revenues thereafter received in the general fund of the State shall be set aside to the extent necessary to cure the deficiency and deposited into the Sinking Fund; provided, however, the obligation to make such Sinking Fund deposits shall be subordinate to the obligation imposed upon the fiscal officers of the State pursuant to the provisions of Article VII, Section IV, Paragraph III of the State Constitution with respect to contracts of the State securing outstanding obligations of various State authorities. The State Constitution now provides that the State and all State institutions, departments, and agencies of the State are prohibited from entering into any contract (except contracts pertaining to

guaranteed revenue debt) intended to secure any bonds or other obligations of any public agency, public corporation, authority, or similar entity.

3. The full faith, credit, and taxing power of the State are pledged to the payment of the principal of and interest on the 2023C Bonds.

4. Interest on the 2023C Bonds (including any original issue discount properly allocable to an owner thereof) is excludable from gross income for federal income tax purposes and is not an item of preference for purposes of the federal alternative minimum tax imposed on individuals and corporations; however, interest on the 2023C Bonds is taken into account in determining the annual adjusted financial statement income of certain corporations for the purpose of computing the alternative minimum tax imposed on certain corporations. The opinion set forth in the preceding sentence is subject to the condition that the State and the Commission comply with all requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied subsequent to the issuance of the 2023C Bonds in order that the interest thereon be, and continue to be, excludable from gross income for federal income tax purposes. The State and the Commission have covenanted to comply with all such requirements. Failure to comply with certain of such requirements may cause interest on the 2023C Bonds to be included in gross income for federal income tax purposes retroactively to the date of issuance of the 2023C Bonds. We express no opinion regarding other federal income tax consequences caused by the receipt or accrual of interest on the 2023C Bonds.

5. The interest on the 2023C Bonds is exempt from present State of Georgia income taxation.

6. Under existing law, registration of the 2023C Bonds with the Securities and Exchange Commission is not required under the Securities Act of 1933, as amended, in connection with the offering and sale of the 2023C Bonds and the Resolution is not required to be qualified under the Trust Indenture Act of 1939.

7. The 2023C Bonds are exempt from the registration provisions of the Georgia Uniform Securities Act of 2008 by virtue of O.C.G.A. § 10-5-10(1) thereof.

The rights of the owners of the 2023C Bonds and the enforceability of the 2023C Bonds are limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

We express no opinion herein regarding the accuracy, adequacy, or completeness of the Official Statement, dated June 28, 2023, relating to the 2023C Bonds. Further, we express no opinion regarding tax consequences arising with respect to the 2023C Bonds other than as expressly set forth herein.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

Very truly yours,

GRAY PANNELL & WOODWARD LLP

By: _____
A Partner

APPENDIX H

Currently Outstanding Bonds to be Refunded
By the 2023C Bonds

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The State is proposing to refund certain outstanding general obligation bonds as shown below. The bonds to be refunded are not final and are subject to change. The State reserves the right to refund all bonds to be refunded in full or in part as to principal amount, a portion of, or none of the bonds listed below, and also reserves the right to refund bonds in addition to, or lieu of, those listed below. In the event that any of the bonds or principal amounts listed are not refunded with proceeds of 2023C Bonds, the State reserves the right to refund any such bonds or portions thereof in the future.

THE 2023C REFUNDED BONDS – ALL REDEMPTIONS AT 100% (PAR)					
Bond Series	CUSIP	Maturity Date	Interest Rate	Par Amount	Redemption Date
2013A	373384B88	January 1, 2024	5.000%	\$10,380,000	October 10, 2023
2013A	373384B96	January 1, 2025	5.000	10,895,000	October 10, 2023
2013A	373384C20	January 1, 2026	5.000	11,440,000	October 10, 2023
2013A	373384C38	January 1, 2027	4.000	12,015,000	October 10, 2023
2013A	373384C46	January 1, 2028	4.000	12,615,000	October 10, 2023
2013D	373384F43	February 1, 2024	5.000	18,400,000	October 10, 2023
2013D	373384F50	February 1, 2025	5.000	18,635,000	October 10, 2023
2013D	373384F68	February 1, 2026	5.000	20,095,000	October 10, 2023
2013D	373384F76	February 1, 2027	4.000	20,900,000	October 10, 2023
2013D	373384F84	February 1, 2028	4.000	21,745,000	October 10, 2023
2013D	373384F92	February 1, 2029	4.000	21,960,000	October 10, 2023
2013D	373384G26	February 1, 2030	4.000	22,840,000	October 10, 2023
2013D	373384G34	February 1, 2031	4.000	23,750,000	October 10, 2023
2013D	373384G59	February 1, 2032	4.000	24,705,000	October 10, 2023
2013D	373384G42	February 1, 2033	4.000	25,690,000	October 10, 2023

Note: CUSIPs are not assigned by the State or Commission, are included herein only for convenience, and no representation as to their accuracy is implied or may be inferred by any reader.

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