RATINGS:
Moody's: Aaa
S&P: AAA
Fitch: AAA
See "RATINGS" herein.

Due: As shown on inside cover

In the opinion of Bond Counsel, based upon an analysis of existing laws, regulations, rulings and judicial decisions, and assuming, among other matters, the accuracy of certain representations and the continued compliance with certain covenants and tax law requirements, interest on the 2020A Bonds (the "Tax-Exempt Bonds") is excludable from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended, and is not a specific preference item for purposes of the federal alternative minimum tax. INTEREST EARNED ON THE 2020B BONDS (THE "TAXABLE BONDS") IS NOT EXCLUDABLE FROM GROSS INCOME OF THE HOLDERS OF THE TAXABLE BONDS FOR FEDERAL INCOME TAX PURPOSES. In the opinion of Bond Counsel, interest on the Tax-Exempt Bonds and the Taxable Bonds (collectively, the "Bonds") is exempt from present State of Georgia income taxation. See APPENDIX E and APPENDIX F herein for the forms of the opinions Bond Counsel proposes to deliver in connection with the issuance of the Bonds. For a more complete discussion of the tax status of the Bonds and certain other tax consequences relating to the Bonds, see "LEGAL AND TAX STATUS" herein.



# \$1,132,515,000 STATE OF GEORGIA

\$802,570,000 General Obligation Bonds 2020A \$329,945,000 General Obligation Bonds 2020B (Federally Taxable)

#### **Dated: Date of Delivery**

This Official Statement has been prepared by the Georgia State Financing and Investment Commission (the "Commission") for and on behalf of the State of Georgia (the "State") to provide information on the above-captioned bonds (respectively, the "2020A Bonds," the "2020B Bonds," and collectively, the "Bonds"). The summary information on this cover is for convenience only. To make an informed decision regarding the Bonds, a prospective investor should read this Official Statement in its entirety.

Security The Bonds constitute general obligations of the State to which its full faith,

credit, and taxing powers are pledged.

Redemption Certain of the Bonds are not subject to optional redemption prior to their

maturity and certain of the Bonds are subject to optional redemption prior to

their maturity, as further described herein.

Purpose The Bonds are being issued to provide funds for various capital outlay projects

of the State, to make grants to various governmental entities for capital outlay projects, to purchase and retire certain outstanding general obligation bonds of the State, and to pay costs of issuance of the Bonds, as further described herein.

Interest Payment Dates Semiannual, as described herein.

Denomination \$5,000 and integral multiples thereof.

Registration Full book-entry only and registered in the name of Cede & Co., as nominee for

The Depository Trust Company, New York, New York.

Closing/Delivery Date On or about August 27, 2020.

The Bonds are being offered when, as and if issued by the State and accepted by the Underwriters, subject to prior sale or withdrawal or modification of the offer without notice, validation by the Superior Court of Fulton County, Georgia and approval as to legality by Gray Pannell & Woodward LLP, Savannah and Atlanta, Georgia, Bond Counsel. Certain legal matters will be passed upon for the State by its Disclosure Counsel, Kutak Rock LLP, Atlanta, Georgia. Public Resources Advisory Group and Terminus Municipal Advisors, LLC are serving as Co-Financial Advisors to the State.

## \$802,570,000 State of Georgia General Obligation Bonds 2020A Maturity Schedule

# (Base CUSIP Number 373385<sup>(a)</sup>)

| Maturing  | Principal    | Interest |       | CUSIP <sup>(a)</sup> | Maturing  | Principal    | Interest |        | CUSIP <sup>(a)</sup> |
|-----------|--------------|----------|-------|----------------------|-----------|--------------|----------|--------|----------------------|
| August 1, | Amount       | Rate     | Yield | Suffix               | August 1, | Amount       | Rate     | Yield  | Suffix               |
| 2021      | \$41,185,000 | 5.00%    | 0.13% | GG2                  | 2031      | \$34,190,000 | 5.00%    | 0.83*% | GS6                  |
| 2022      | 43,300,000   | 5.00     | 0.14  | GH0                  | 2032      | 35,945,000   | 5.00     | 0.91*  | GT4                  |
| 2023      | 45,515,000   | 5.00     | 0.15  | GJ6                  | 2033      | 37,790,000   | 5.00     | 1.00*  | GU1                  |
| 2024      | 47,850,000   | 5.00     | 0.16  | GK3                  | 2034      | 39,525,000   | 4.00     | 1.12*  | GV9                  |
| 2025      | 50,310,000   | 5.00     | 0.21  | GL1                  | 2035      | 41,135,000   | 4.00     | 1.20*  | GW7                  |
| 2026      | 28,780,000   | 5.00     | 0.31  | GM9                  | 2036      | 42,600,000   | 3.00     | 1.39*  | GX5                  |
| 2027      | 30,260,000   | 5.00     | 0.41  | GN7                  | 2037      | 43,895,000   | 3.00     | 1.45*  | GY3                  |
| 2028      | 31,815,000   | 5.00     | 0.56  | GP2                  | 2038      | 45,235,000   | 3.00     | 1.50*  | GZ0                  |
| 2029      | 33,440,000   | 5.00     | 0.65  | GQ0                  | 2039      | 46,610,000   | 3.00     | 1.56*  | HA4                  |
| 2030      | 35,160,000   | 5.00     | 0.74  | GR8                  | 2040      | 48,030,000   | 3.00     | 1.60*  | HB2                  |

<sup>\*</sup> Priced to August 1, 2030 optional redemption date.

# \$329,945,000 State of Georgia General Obligation Bonds 2020B (Federally Taxable) Maturity Schedule (Base CUSIP Number 373385<sup>(a)</sup>)

| Maturing  | Principal    | Interest |       | CUSIP <sup>(a)</sup> | Maturing  | Principal    | Interest |        | CUSIP <sup>(a)</sup> |
|-----------|--------------|----------|-------|----------------------|-----------|--------------|----------|--------|----------------------|
| August 1, | Amount       | Rate     | Yield | Suffix               | August 1, | Amount       | Rate     | Yield  | Suffix               |
| 2021      | \$20,555,000 | 1.25%    | 0.19% | HC0                  | 2031      | \$14,365,000 | 1.25%    | 1.16*% | FW8                  |
| 2022      | 20,860,000   | 1.25     | 0.22  | HD8                  | 2032      | 14,595,000   | 1.35     | 1.26*  | FX6                  |
| 2023      | 20,950,000   | 0.26     | 0.25  | FN8                  | 2033      | 14,855,000   | 1.40     | 1.36*  | FY4                  |
| 2024      | 21,070,000   | 0.42     | 0.42  | FP3                  | 2034      | 15,135,000   | 1.45     | 1.43*  | FZ1                  |
| 2025      | 21,215,000   | 0.52     | 0.52  | FQ1                  | 2035      | 15,430,000   | 1.55     | 1.51*  | GA5                  |
| 2026      | 13,345,000   | 0.70     | 0.70  | FR9                  | 2036      | 15,745,000   | 1.70     | 1.70   | GB3                  |
| 2027      | 13,550,000   | 0.80     | 0.80  | FS7                  | 2037      | 16,080,000   | 1.80     | 1.80   | GC1                  |
| 2028      | 13,775,000   | 0.99     | 0.99  | FT5                  | 2038      | 16,420,000   | 1.85     | 1.84*  | GD9                  |
| 2029      | 13,955,000   | 1.06     | 1.06  | FU2                  | 2039      | 16,770,000   | 1.90     | 1.89*  | GE7                  |
| 2030      | 14,150,000   | 1.11     | 1.11  | FV0                  | 2040      | 17,125,000   | 1.94     | 1.94   | GF4                  |

<sup>\*</sup> Priced to August 1, 2030 optional redemption date.

<sup>(</sup>a) CUSIP® is a registered trademark of the American Bankers Association ("ABA"). CUSIP data herein are provided by CUSIP Global Services (CGS), operated on behalf of the ABA by S&P Global Market Intelligence, a division of S&P Global Inc. This data is not intended to create a database and does not serve in any way as a substitute for the CGS database. The CUSIP numbers shown above have been assigned by an independent company not affiliated with the State and are being provided solely for the convenience of bondholders only at the time of issuance of the Bonds, and neither the State nor the Commission makes any representation with respect to such numbers or undertakes any responsibility for their accuracy now or at any time in the future. The CUSIP number for a specific maturity is subject to being changed after the issuance of the Bonds as a result of various subsequent actions that are applicable to all or a portion of certain maturities of the Bonds.

## STATE OF GEORGIA

**Governor** BRIAN P. KEMP

**Lieutenant Governor**GEOFF DUNCAN

Georgia State Financing and Investment Commission 270 Washington Street Suite 2140 Atlanta, Georgia 30334 Telephone (404) 463-5700

#### **Members**

BRIAN P. KEMP - Governor, Chair
GEOFF DUNCAN - President of the Senate, Vice-Chair
DAVID RALSTON - Speaker of the House of Representatives
CHRISTOPHER M. CARR - Attorney General
GARY W. BLACK - Commissioner of Agriculture
STEVE McCOY - State Treasurer
GREG S. GRIFFIN - State Auditor, Secretary and Treasurer

# Financing and Investment Division

**DIANA POPE - Director** 

#### **Construction Division**

MARTY W. SMITH - Director and Executive Secretary to the Commission

**State Law Department (State's Counsel)** CHRISTOPHER M. CARR - Attorney General

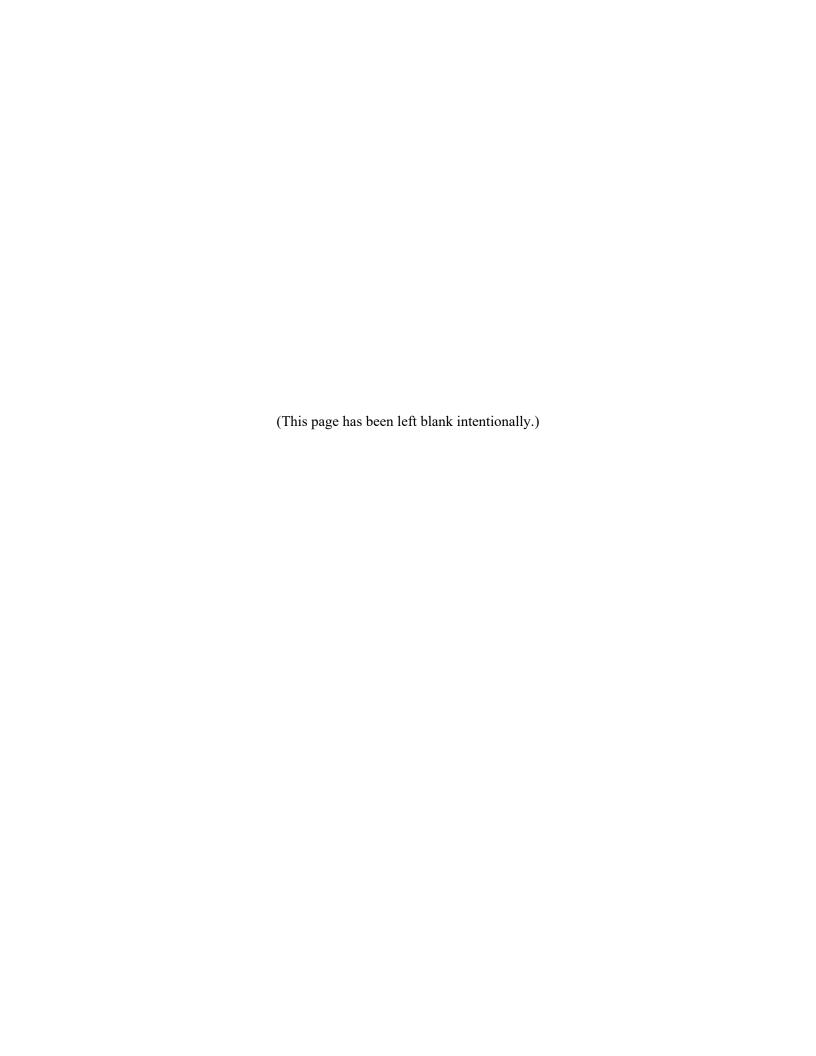
## **Bond Counsel**

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Disclosure Counsel KUTAK ROCK LLP Atlanta, Georgia

Co-Financial Advisors
PUBLIC RESOURCES ADVISORY GROUP
New York, New York

TERMINUS MUNICIPAL ADVISORS, LLC Atlanta, Georgia

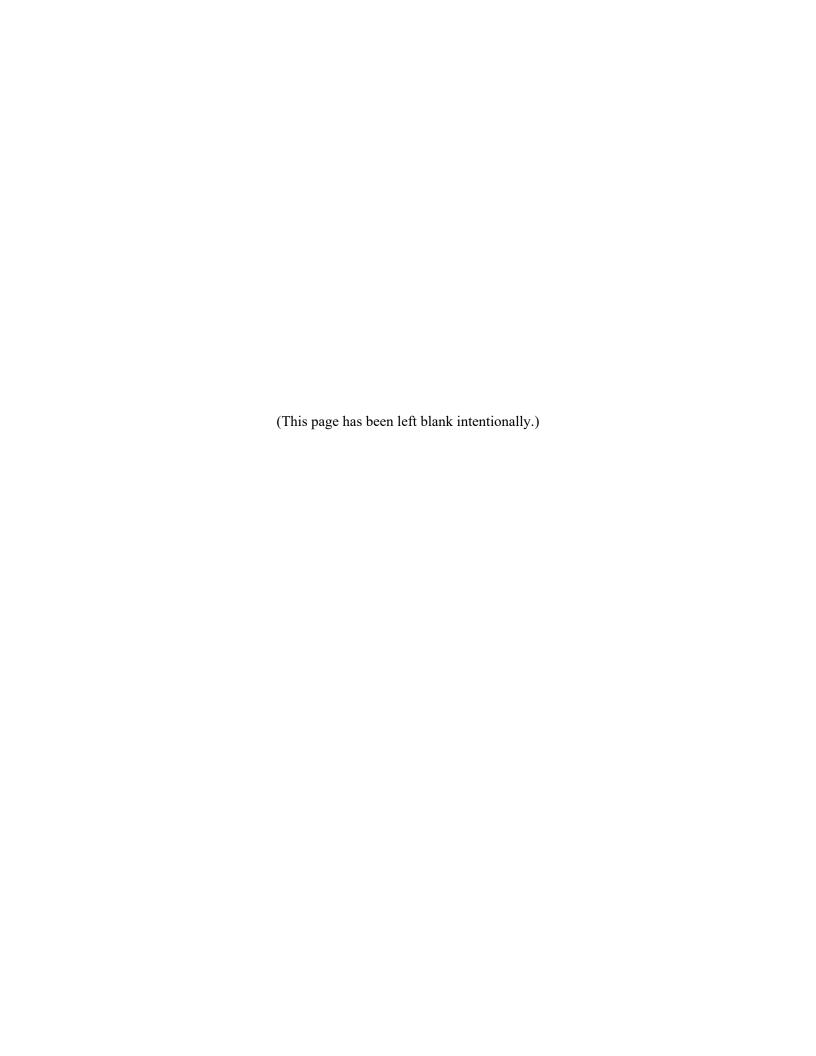


No dealer, broker, salesperson or other person has been authorized by the Commission or the State to give any information or to make any representations, other than as contained in this Official Statement in connection with the issuance of the Bonds described herein and, if given or made, such information or representations must not be relied upon as having been authorized by the Commission or the State. This Official Statement does not constitute a contract between the Commission or the State and any one or more owners of the Bonds, nor does this Official Statement constitute an offer to sell the Bonds or a solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such an offer, solicitation or sale. The information set forth herein has been furnished by the Commission or the State and by other sources which are believed to be reliable. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implications that there has been no change in the affairs of the State or any other parties described herein since the date hereof.

This Official Statement (including the Appendices attached hereto) contains forecasts, projections, and estimates that are based on current expectations but are not intended as representations of fact or guarantees of results. If and when included in this Official Statement (including the Appendices attached hereto), the words "expects," "forecasts," "projects," "intends," "anticipates," "estimates," and analogous expressions are intended to identify forward looking statements as defined in the Securities Act of 1933, as amended, and any such statements inherently are subject to a variety of risks and uncertainties, which could cause actual results to differ materially from those contemplated in such forward looking statements. These forward looking statements speak only as of the date of this Official Statement. The Commission and the State disclaim any obligation or undertaking to release publicly any updates or revisions to any forward looking statement contained herein to reflect any change in the Commission's or the State's expectations with regard thereto or any change in events, conditions, or circumstances on which any such statement is based.

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#### SUMMARY STATEMENT

(Subject in all respects to more complete information herein this Official Statement.)

**Issuer:** The State of Georgia ("State") acting by and through the Georgia State

Financing and Investment Commission.

**Offering:** \$802,570,000 General Obligation Bonds 2020A

\$329,945,000 General Obligation Bonds 2020B (Federally Taxable)

Maturity: The 2020A Bonds and the 2020B Bonds mature on each August 1, from

August 1, 2021 to August 1, 2040. See the inside front cover herein.

**Redemption:** See "DESCRIPTION OF THE BONDS – Redemption Provisions" herein.

**Interest:** Interest on the 2020A Bonds and the 2020B Bonds is payable each February

1 and August 1, with the first interest payment due on February 1, 2021, until final payment, as further described in "DESCRIPTION OF THE BONDS"

herein.

**Dated Date:** Date of Initial Delivery.

**Delivery Date:** On or about August 27, 2020.

**Purpose:** The proceeds from the sale of the 2020A Bonds and the 2020B Bonds,

including net original issue premium, will be used to: (i) fund various capital outlay projects of the State, (ii) make grants to various governmental entities for capital outlay projects, (iii) purchase and retire certain outstanding general obligation bonds of the State, (iv) pay costs of issuance of the Bonds, or (v) any combination in part or in whole of (i), (ii), (iii), and (iv) above. See "PURPOSE OF THE 2020A BONDS AND THE 2020B BONDS" herein for

details.

**Security:** General obligations of the State to which its full faith, credit, and taxing

power are pledged.

**Book-Entry Bonds:** Bonds will be issued in fully registered form without interest coupons in

denominations of \$5,000 and integral multiples thereof. Bonds will be registered in the name of Cede & Co., as nominee for The Depository Trust

Company, New York, New York.

**Redemption**: See "DESCRIPTION OF THE BONDS – Redemption Provisions" herein.

**Bond Counsel:** Gray Pannell & Woodward LLP, Savannah and Atlanta, Georgia.

**Disclosure Counsel:** Kutak Rock LLP, Atlanta, Georgia.

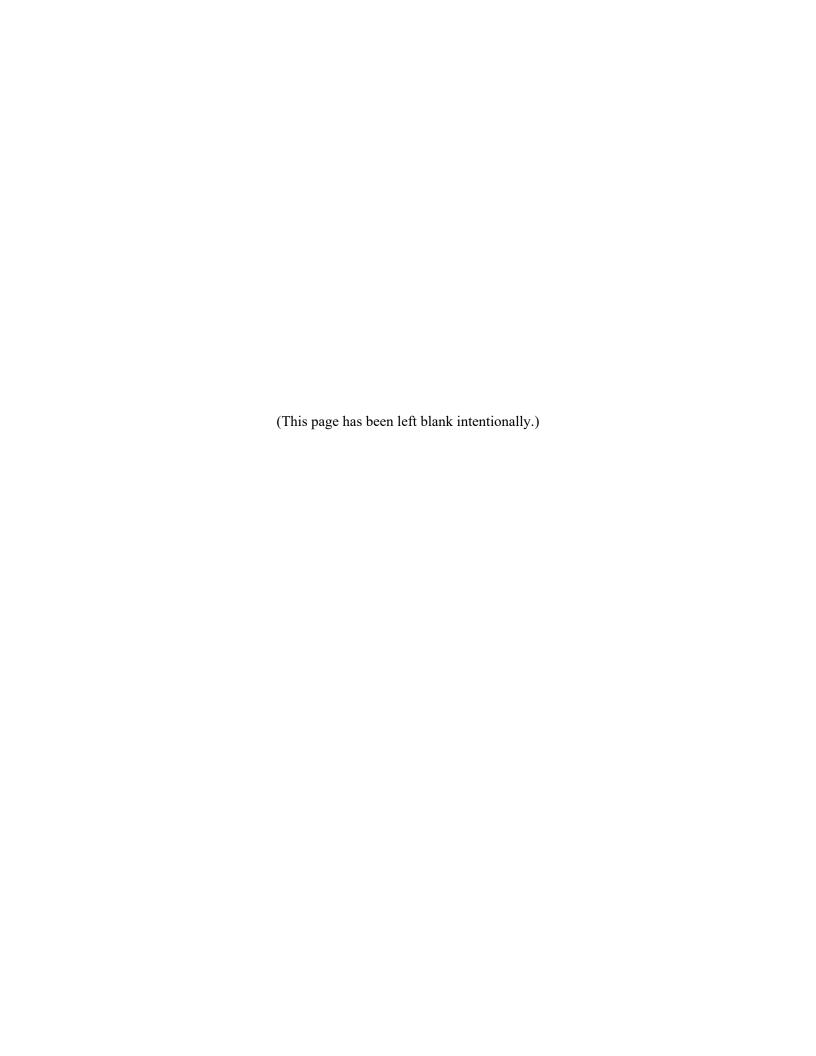
Co-Financial Advisors: Public Resources Advisory Group, New York, New York and Terminus

Municipal Advisors, LLC, Atlanta, Georgia.

**Registrar/ Paying Agent:** The Bank of New York Mellon Trust Company, N.A.

**Bond Ratings:** Credit ratings are as shown on the front cover of this Official Statement and

as more completely described in "RATINGS" herein.



# \$1,132,515,000 State of Georgia

## \$802,570,000 General Obligation Bonds 2020A \$329,945,000 General Obligation Bonds 2020B (Federally Taxable)

## **INTRODUCTION**

The purpose of this Official Statement, which includes the cover page and Appendices hereto, is to provide certain information concerning the State of Georgia (the "State") and the above referenced bonds comprised of: (i) State of Georgia General Obligation Bonds 2020A (the "2020A Bonds") and (ii) State of Georgia General Obligation Bonds 2020B (Federally Taxable) (the "2020B Bonds" and collectively with the 2020A Bonds, the "Bonds"). The 2020A Bonds also are referred to herein as the "Tax-Exempt Bonds" and the 2020B Bonds also are referred to herein as the "Taxable Bonds."

The Bonds are being issued by the Georgia State Financing and Investment Commission (the "Commission"), acting for and on behalf of the State, pursuant to the Constitution and laws of the State of Georgia and resolutions adopted by the Commission on July 8, 2020 and August 20, 2020 (collectively, the "Resolutions"). The Bonds will constitute a debt of the State for which the full faith, credit, and taxing power of the State are pledged to the payment of the Bonds and the interest thereon. See "SECURITY FOR THE BONDS" herein. The proceeds from the sale of the 2020A Bonds and the 2020B Bonds, including net original issue premium, will be used to: (i) fund various capital outlay projects of the State, (ii) make grants to various governmental entities for capital outlay projects, (iii) purchase and retire certain outstanding general obligation bonds of the State, (iv) pay costs of issuance of the Bonds, or (v) any combination in part or in whole of (i), (ii), (iii), and (iv) above. See "USE OF PREMIUM ON THE 2020A BONDS AND THE 2020B BONDS" herein.

The Bonds are authorized to be issued pursuant to powers granted to the Commission in Article VII, Section IV of the Constitution of the State of Georgia (the "State Constitution") and the Georgia State Financing and Investment Commission Act (Ga. Laws 1973, p. 750, et seq., as amended, codified at Official Code of Georgia Annotated ("O.C.G.A.") § 50-17-20, et seq., referred to herein as the "Commission Act"). See "SECURITY FOR THE BONDS," "THE COMMISSION" and "APPENDIX A - DEBT AND REVENUE INFORMATION – DEBT INFORMATION - Appropriations and Debt Limitations" herein.

In the opinion of Bond Counsel, based upon an analysis of existing laws, regulations, rulings, and judicial decisions, and assuming, among other things, the accuracy of certain representations and the continued compliance with certain covenants and tax law requirements, interest on the Tax-Exempt Bonds is excludable from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended, and is not a specific preference item for purposes of the federal alternative minimum tax. Interest on the Taxable Bonds is not excludable from gross income of the holders of the Taxable Bonds for federal income tax purposes. In the opinion of Bond Counsel, interest on the Tax-Exempt Bonds and Taxable Bonds is exempt from present State of Georgia income taxation. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Bonds. See "APPENDIX E" and "APPENDIX F" herein for the forms of opinions Bond Counsel proposes to deliver in connection with the issuance of the 2020A Bonds and the 2020B Bonds, respectively. For a more complete discussion of the tax status of the Bonds and certain other tax consequences relating to the Bonds, see "LEGAL AND TAX STATUS" herein.

The Bonds are offered when, as, and if issued, as validated by the Superior Court of Fulton County, Georgia (see "VALIDATION" herein), and subject to the approving legal opinions of Gray Pannell & Woodward LLP, Savannah and Atlanta, Georgia, Bond Counsel. Certain legal matters will be passed on

for the State by its Disclosure Counsel, Kutak Rock LLP, Atlanta, Georgia. See "LEGAL MATTERS" herein.

It is expected that the Bonds will be available for delivery in New York, New York, on or about August 27, 2020, in book-entry form only, with actual bond certificates immobilized in the custody of The Depository Trust Company ("DTC"), New York, New York, a registered securities depository, or its agent.

This Official Statement speaks only as of its date and is subject to change. This Introduction and the Summary Statement presented above represent a brief description of the matters contained herein, and a full review should be made of the entire Official Statement, as well as the appendices hereto and any documents described or summarized herein. Requests for additional information with respect to this Official Statement (including the appendices attached hereto) or a copy of the Resolutions may be directed to Diana Pope, Director, Financing and Investment Division, Georgia State Financing and Investment Commission, 270 Washington Street, S.W., Suite 2140, Atlanta, Georgia 30334, telephone number (404) 463-5600.

#### **DESCRIPTION OF THE BONDS**

## General

The Bonds will be dated the date of delivery.

Interest on the Bonds is payable semiannually on February 1 and August 1 in each year (each as to the 2020A Bonds and the 2020B Bonds, an "Interest Payment Date"), commencing February 1, 2021, until final payment for the respective series of Bonds.

The Bonds will bear interest from the applicable Interest Payment Date next preceding their date of authentication to which interest has been paid at the rates per annum set forth on the inside cover page of this Official Statement (computed on the basis of a 360-day year comprised of twelve 30-day months). Payment of the principal of and interest on the Bonds will be made by the designated corporate trust office of The Bank of New York Mellon Trust Company, N.A., as Bond Registrar and Paying Agent, directly to Cede & Co., as nominee for DTC, as registered owner of the Bonds, and subsequently will be disbursed to DTC Participants and thereafter to beneficial owners thereof (the "Beneficial Owners") of the Bonds as described below. When not in book-entry form, interest on the Bonds is payable by check or draft mailed by first-class mail on the Interest Payment Date to the owners thereof as shown on the books and records of the Bond Registrar on the 15th day of the calendar month next preceding the applicable Interest Payment Date. When not in book-entry form, principal of the Bonds is payable upon surrender thereof at the designated corporate trust office of the Paying Agent.

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## **Redemption Provisions**

Optional Redemption of the 2020A Bonds

The 2020A Bonds maturing on or before August 1, 2030 are not subject to optional redemption prior to their stated maturity. The 2020A Bonds maturing on or after August 1, 2031 will be subject to redemption at the option of the Commission, on behalf of the State, on and after August 1, 2030, and prior to their stated maturity, in whole or in part at any time at a redemption price equal to the principal amount of the 2020A Bonds to be redeemed, plus accrued and unpaid interest thereon to the date fixed for redemption.

## Optional Redemption of the 2020B Bonds

The 2020B Bonds are subject to redemption on any Business Day prior to their stated maturity at the option of the Commission, on behalf of the State, in whole or in part at any time, at a redemption price, which prior to August 1, 2030 shall equal the Make-Whole Redemption Price (as defined below) and on or after August 1, 2030 shall equal one hundred percent (100%) of the principal amount of the 2020B Bonds to be redeemed plus accrued and unpaid interest thereon to the date fixed for redemption.

The "Make-Whole Redemption Price" is equal to the greater of (i) Amortized Value (as defined below) of the 2020B Bonds (but not less than one hundred percent (100%) of the principal amount of such 2020B Bonds to be redeemed on the redemption date; or (ii) the sum of the present values of the remaining scheduled payments of principal and interest to the maturity date on the 2020B Bonds to be redeemed, not including any portion of those payments of interest accrued and unpaid as of the date on which the 2020B Bonds are to be redeemed, discounted to the date on which the 2020B Bonds are to be redeemed on a semi-annual basis, assuming a 360-day year consisting of twelve 30-day months, at the Treasury Rate (as defined below), plus (i) with respect to such 2020B Bonds maturing on August 1, 2021 through August 1, 2023, five (5) basis points, (ii) with respect to such 2020B Bonds maturing on August 1, 2024 through August 1, 2030, twenty (20) basis points, and (iii) with respect to such 2020B Bonds maturing on or after August 1, 2031, twenty-five (25) basis points; plus, in each case, accrued interest on the 2020B Bonds to be redeemed to the redemption date.

"Amortized Value" means, with respect to a 2020B Bond to be redeemed at a Make-Whole Redemption Price, the principal amount of the 2020B Bond to be redeemed, multiplied by the price of such 2020B Bond expressed as a percentage, calculated based on the industry standard method of calculating bond prices, with a delivery date equal to the redemption date, the maturity date of such 2020B Bond, an initial par call date of August 1, 2030 and a yield equal to such 2020B Bond's original reoffering yield set forth on the inside cover page hereof.

"Treasury Rate" means, with respect to any redemption date for a particular 2020B Bond, the yield to maturity as of such redemption date of United States Treasury securities with a constant maturity (as compiled and published in the Federal Reserve Statistical Release H.15 (519) (the "Statistical Release") that has become publicly available at least two (2) business days, but not more than forty-five (45) calendar days, prior to the redemption date (excluding inflation indexed securities) (or, if such Statistical Release is no longer published, any publicly available source of similar market data)) most nearly equal to the period from the redemption date to the maturity date of the 2020B Bonds to be redeemed.

## Redemption Notices - Selection of Bonds to be Redeemed

Upon receipt of notice from the State of its election to redeem any or all of the Bonds, the Paying Agent is to give notice of such redemption by mail to the holders of such Bonds to be redeemed not less than thirty (30) days or more than sixty (60) days prior to the date set for redemption. Failure by a particular

holder to receive notice, or any defect in the notice to such holder, will not affect the redemption of any other Bond. The particular maturities of the Bonds to be redeemed will be determined by the Commission, on behalf of the State, in its sole discretion.

If the Bonds are registered in book-entry only form and so long as DTC or a successor securities depository is the sole registered owner of the Bonds, if less than all of the Bonds of a maturity are called for redemption prior to maturity, the particular Bonds of such maturity, or portions thereof to be redeemed shall be selected for redemption on a pro rata pass-through distribution of principal basis among the registered owners of such maturity, in accordance with DTC procedures, provided that, so long as the Bonds are held in book-entry form, the selection for redemption of such Bonds shall be made in accordance with the operational arrangements of DTC then in effect, and, if the DTC operational arrangements do not allow for redemption on a pro rata pass-through distribution of principal basis, the Bonds will be selected for redemption, in accordance with DTC procedures then in effect.

It is the Commission's intent that redemption allocations for the Bonds made by DTC be made on a pro rata pass-through distribution of principal basis as described above, however, the Commission cannot provide any assurance that DTC, DTC's direct and indirect participants or any other intermediary will allocate the redemption of the Bonds on such basis. If the DTC operational arrangements do not allow for the redemption of the Bonds on a pro rata pass-through distribution of principal basis as discussed above, then the Bonds to be redeemed will be selected for redemption in accordance with DTC procedures then in effect. If the Bonds are not registered in book-entry only form any redemption of less than all of a series and maturity of the Bonds shall be allocated among the registered owners of such Bonds on a pro-rata basis. See "DESCRIPTION OF THE BONDS - Book-Entry System" herein.

### Registration, Exchange and Transfer

The Bonds will be issued only as fully registered bonds without coupons in denominations of \$5,000 and integral multiples thereof. The Commission and the Bond Registrar and Paying Agent may deem and treat the registered owner of a Bond as the absolute owner of such Bond for purposes of receiving payment of or on account of principal and interest payable thereon, and for other purposes; the Commission and the Bond Registrar and Paying Agent will not be affected by any notice to the contrary.

The Bonds will be issued in book-entry form registered in the name of Cede & Co., the nominee of DTC. Beneficial Owners of the Bonds will not receive physical delivery of bond certificates. While in book-entry form, registration of exchanges and transfers of beneficial ownership interests in the Bonds will be effected in accordance with DTC practices and procedures described below.

When not in book-entry form, ownership of any Bond is transferable upon surrender thereof to the Bond Registrar, together with an instrument of transfer assignment duly executed by the registered owner or its duly authorized agent, in such form as shall be satisfactory to the Bond Registrar. Upon any such transfer of ownership, the Bond Registrar will cause to be authenticated and delivered a new Bond or Bonds registered in the name of the transferee in an authorized denomination in the same aggregate principal amount and interest rate as the Bonds surrendered for such transfer. The Bonds may be exchanged for a like principal amount of Bonds of the same interest rate of other authorized denominations. For every exchange or registration of transfer, the Bond Registrar may charge an amount sufficient to reimburse it for any tax or other governmental charge required to be paid with respect to such exchange or registration of transfer, but no other charge may be made to the owner for any exchange or registration of transfer of the Bonds.

## **Book-Entry System**

The information in this section concerning DTC and DTC's book-entry only system has been obtained from sources believed to be reliable. No representation is made herein by the Commission or the State as to the accuracy, completeness, or adequacy of such information, or as to the absence of material adverse changes in such information subsequent to the date of this Official Statement.

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity in the aggregate principal amount of such maturity, and will be deposited with DTC. Purchasers may own beneficial interests in the Bonds in the United States through DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of the Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmation providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the documents relating to the Bonds. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity, or maturities, to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Commission as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Bonds will be made to Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Paying Agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Paying Agent, or the Commission, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the Commission and the Paying Agent. Under such circumstances, in the event that a substitute or successor securities depository is not obtained, Bond certificates will be printed and delivered as provided in the Resolutions.

Should the State decide to discontinue use of the system of book-entry-only transfers through the DTC (or a successor securities depository), Bond certificates would be printed and delivered as provided in the Resolutions.

THE ABOVE INFORMATION CONCERNING DTC AND DTC'S BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM SOURCES THAT THE COMMISSION AND THE STATE BELIEVE TO BE RELIABLE, BUT NEITHER THE COMMISSION NOR THE STATE TAKE ANY RESPONSIBILITY FOR THE ACCURACY THEREOF. NEITHER THE COMMISSION, THE STATE, NOR THE PAYING AGENT WILL HAVE ANY RESPONSIBILITY OR OBLIGATION TO DTC PARTICIPANTS, BENEFICIAL OWNERS OR OTHER NOMINEES OF SUCH BENEFICIAL OWNERS FOR (i) SENDING TRANSACTION STATEMENTS; (ii) MAINTAINING, SUPERVISING OR REVIEWING, OR THE ACCURACY OF, ANY RECORDS MAINTAINED BY DTC OR ANY DTC

PARTICIPANT OR OTHER NOMINEES OF SUCH BENEFICIAL OWNERS; (iii) PAYMENT OR THE TIMELINESS OF PAYMENT BY DTC TO ANY DTC PARTICIPANT, OR BY ANY DTC PARTICIPANT OR OTHER NOMINEES OF BENEFICIAL OWNERS TO ANY BENEFICIAL OWNER, OF ANY AMOUNT DUE IN RESPECT OF THE PRINCIPAL OF AND INTEREST ON THE BONDS; (iv) DELIVERY OR TIMELY DELIVERY BY DTC TO ANY DTC PARTICIPANT, OR BY ANY DTC PARTICIPANT OR OTHER NOMINEES OF BENEFICIAL OWNERS TO ANY BENEFICIAL OWNER, OF ANY NOTICE OR OTHER COMMUNICATION WHICH IS REQUIRED OR PERMITTED UNDER THE TERMS OF THE RESOLUTION TO BE GIVEN TO BONDHOLDERS OR OWNERS OF THE BONDS; OR (v) ANY ACTION TAKEN BY DTC OR ITS NOMINEE AS THE REGISTERED OWNER OF THE BONDS.

So long as Cede & Co., as nominee for DTC, is the registered owner of the Bonds, reference herein to the registered owners of the Bonds (other than under the heading "LEGAL AND TAX STATUS - Tax Consequences of Owning the Bonds" herein) shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners of the Bonds.

#### **SECURITY FOR THE BONDS**

The Bonds are direct and general obligations of the State. The Bonds are issued by the Commission pursuant to powers granted to the Commission in Article VII, Section IV of the State Constitution and the Commission Act. Article VII, Section IV, Paragraph VI of the State Constitution provides:

The full faith, credit, and taxing power of the state are hereby pledged to the payment of all public debt incurred under this article and all such debt and the interest on the debt shall be exempt from taxation. Such debt may be validated by judicial proceedings in the manner provided by law. Such validation shall be incontestable and conclusive.

Article VII, Section IV, Paragraph III(a)(1) of the State Constitution provides:

General obligation debt may not be incurred until legislation is enacted stating the purposes, in general or specific terms, for which such issue of debt is to be incurred, specifying the maximum principal amount of such issue and appropriating an amount at least sufficient to pay the highest annual debt service requirements for such issue. All such appropriations for debt service purposes shall not lapse for any reason and shall continue in effect until the debt for which such appropriation was authorized shall have been incurred, but the General Assembly may repeal any such appropriation at any time prior to the incurring of such debt. The General Assembly shall raise by taxation and appropriate each fiscal year, in addition to the sum necessary to make all payments required under contracts entitled to the protection of the second paragraph of Paragraph I(a), Section VI, Article IX of the Constitution of 1976, such amounts as are necessary to pay debt service requirements in such fiscal year on all general obligation debt.

Article VII, Section IV, Paragraph III(a)(2)(A) of the State Constitution provides:

The General Assembly shall appropriate to a special trust fund to be designated "State of Georgia General Obligation Debt Sinking Fund" such amounts as are necessary to pay annual debt service requirements on all general obligation debt. The sinking fund shall be used solely for the retirement of general obligation debt payable from the fund. If for any reason the monies in the sinking fund are insufficient to make, when due, all payments required with respect to such general obligation debt, the first revenues thereafter received in the general fund of the state shall be set aside by the appropriate state fiscal officer to the extent necessary to cure the deficiency and shall

be deposited by the fiscal officer into the sinking fund. The appropriate state fiscal officer may be required to set aside and apply such revenues at the suit of any holder of any general obligation debt incurred under this section.

Article VII, Section IV, Paragraph V of the State Constitution provides, in relevant part:

The state may incur general obligation debt or guaranteed revenue debt to fund or refund any such debt or to fund or refund any obligations issued upon the security of contracts to which the provisions of the second paragraph of Paragraph I(a), Section VI, Article IX of the Constitution of 1976 are applicable. The issuance of any such debt for the purposes of said funding or refunding shall be subject to the 10 percent limitation in Paragraph II(b) of this section to the same extent as debt incurred under Paragraph I of this section; provided, however, in making such computation the annual debt service requirements and annual contract payments remaining on the debt or obligations being funded or refunded shall not be taken into account. The issuance of such debt may be accomplished by resolution of the Georgia State Financing and Investment Commission without any action on the part of the General Assembly and any appropriation made or required to be made with respect to the debt or obligation being funded or refunded shall immediately attach and inure to the benefit of the obligations to be issued in connection with such funding or refunding.

In compliance with the above provisions of the State Constitution, the General Assembly has appropriated to the State of Georgia General Obligation Debt Sinking Fund (the "Sinking Fund") amounts sufficient to pay the highest annual debt service requirements on all outstanding general obligation debt. There are no contracts currently outstanding which are entitled to the protection of the second paragraph of Paragraph I(a), Section VI, Article IX of the Constitution of 1976. See "APPENDIX A – DEBT AND REVENUE INFORMATION – DEBT INFORMATION" and "APPENDIX B – COMPREHENSIVE FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2019."

#### PURPOSE OF THE 2020A BONDS AND THE 2020B BONDS

The State Constitution provides that the State may incur two types of debt: (i) general obligation debt and (ii) guaranteed revenue debt. General obligation debt may be incurred to: acquire, construct, develop, extend, enlarge, or improve land, waters, property, highways, buildings, structures, equipment, or facilities of the State, its agencies, departments, institutions and certain State authorities; to provide educational facilities for county and independent school systems and to provide public library facilities for county and independent school systems, counties, municipalities, and boards of trustees of public libraries or boards of trustees of public library systems; and to make loans to counties, municipal corporations, political subdivisions, local authorities and other local government entities for water or sewerage facilities or systems or for regional or multijurisdictional solid waste recycling or solid waste facilities or systems. Guaranteed revenue debt may be incurred by guaranteeing the payment of certain revenue obligations issued by an instrumentality of the State as set forth in the State Constitution to finance certain specified public projects. There being no general obligation debt or guaranteed revenue debt scheduled to retire on or between the date of this Official Statement and prior to September 1, 2020, as of the date of this Official Statement the State will have general obligation debt outstanding in an aggregate principal amount of \$9,015,630,000 and guaranteed revenue debt outstanding in an aggregate principal amount of See "APPENDIX A - DEBT AND REVENUE INFORMATION - DEBT \$112,135,000. INFORMATION."

The proceeds of the 2020A Bonds and the 2020B Bonds, including all or a portion of the net original issue premium, are expected to be used for the purposes described below. A more detailed description of the purposes may be obtained from the legislative authorizations for the Bonds, as required

by the State Constitution, in appropriations enacted as follows: (i) the General Appropriations Act for State Fiscal Year 2014-2015 (Ga. L. 2014, Volume One Appendix, commencing at p. 1 of 139, Act No. 632, 2014 Regular Session, H.B. 744) signed by the Governor on April 28, 2014, as amended by the supplementary Appropriations Act for State Fiscal Year 2014-2015 (Ga. L. 2015, Volume One Appendix, commencing at p. 1 of 98, Act No. 1, 2015 Regular Session, H.B. 75) signed by the Governor on February 19, 2015; (ii) the General Appropriations Act for State Fiscal Year 2015-2016 (Ga. L. 2015, Volume One Appendix, commencing at p. 1 of 251, Act No. 198, 2015 Regular Session, H.B. 76) signed by the Governor on May 11, 2015, as amended by the supplementary Appropriations Act for State Fiscal Year 2015-2016 (Ga. L. 2016, Volume One Appendix, commencing at p. 1 of 182, Act No. 312, 2016 Regular Session, H.B. 750) signed by the Governor on February 17, 2016; (iii) the General Appropriations Act for State Fiscal Year 2016-2017 (Ga. L. 2016, Volume One Appendix, commencing at p. 1 of 145, Act No. 517, 2016 Regular Session, H.B. 751) signed by the Governor on May 2, 2016, as amended by the supplementary Appropriations Act for State Fiscal Year 2016-2017 (Ga. L. 2017, Volume One Appendix, commencing at p. 1 of 113, Act No. 5, 2017 Regular Session, H.B. 43) signed by the Governor on February 15, 2017; (iv) the General Appropriations Act for State Fiscal Year 2017-2018 (Ga. L. 2017, Volume One Appendix, commencing at p. 1 of 249, Act No. 37, 2017 Regular Session, H.B. 44) signed by the Governor on May 1, 2017, as amended by the supplementary Appropriations Act for State Fiscal Year 2017-2018 (Ga. L. 2018, Volume One Appendix, commencing at p. 1 of 195, Act No. 286, 2018 Regular Session, H.B. 683) signed by the Governor on March 9, 2018; (v) the General Appropriations Act for State Fiscal Year 2018-2019 (Ga. L. 2018, Volume One Appendix, commencing at p. 1 of 135, Act No. 301, 2018 Regular Session, H.B. 684) signed by the Governor on May 2, 2018, as amended by the supplementary Appropriations Act for State Fiscal Year 2018-2019 (Ga. L. 2019, Volume One, commencing at p. 1 of 85, Act No. 1EX, 2018 Special Session, H.B. 1EX) signed by the Governor on November 17, 2018, as further amended by the supplementary Appropriations Act for State Fiscal Year 2018-2019 (Ga. L. 2019, Volume One Appendix, commencing at p. 1 of 108, Act. No. 3, 2019 Regular Session, H.B. 30) signed by the Governor on March 12, 2019; (vi) the General Appropriations Act for State Fiscal Year 2019-2020 (Ga. L. 2019, Volume One Appendix, commencing at p. 1 of 259, Act No. 319, 2019 Regular Session, H.B. 31) signed by the Governor on May 10, 2019, as amended by the supplementary Appropriations Act for State Fiscal Year 2019-2020 (commencing at p. 1 of 211, Act No. 326, 2020 Regular Session, H.B. 792) signed by the Governor on March 17, 2020; and (vii) the General Appropriations Act for State Fiscal Year 2020-2021 (commencing at p. 1. of 170, Act No. 404, 2020 Regular Session, H.B. 793) signed by the Governor on June 30, 2020.

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| Amount <sup>1</sup> | 2020A Bonds Purpose   |
|---------------------|---|
| \$375,575,000       | To finance grants to county and independent school systems for educational          |
|                     | facilities and equipment through the State Board of Education (Department of        |
|                     | Education)  |
| 145,500,000         | To finance projects and facilities for the Board of Regents of the University       |
|                     | System of Georgia   |
| 115,000,000         | To finance projects and facilities for the Department of Transportation             |
| 48,390,000          | To finance projects and facilities for the Department of Corrections                |
| 17,865,000          | To finance projects and facilities for the Department of Natural Resources          |
| 16,505,000          | To finance grants for public library facilities for counties, municipalities, and   |
|                     | boards of trustees of public libraries or boards of trustees of public library      |
|                     | systems through the Board of Regents of the University System of Georgia            |
| 15,305,000          | To finance projects and facilities for the Department of Public Safety              |
| 14,000,000          | To finance projects and facilities for the Department of Defense                    |
| 12,560,000          | To finance projects and facilities for the Department of Juvenile Justice           |
| 9,900,000           | To finance projects and facilities for the Georgia Bureau of Investigation          |
| 8,500,000           | To finance projects and facilities for the Georgia Building Authority               |
| 5,860,000           | To finance projects and facilities for the Department of Driver Services            |
| 5,100,000           | To finance grants to the Georgia Environmental Finance Authority for the            |
|                     | purpose of providing loans to local governments and local government entities       |
|                     | for water and sewerage facilities or systems or for regional or multijurisdictional |
|                     | solid waste recycling or solid waste facilities or systems                          |
| 5,000,000           | To finance projects and facilities for the Department of Behavioral Health and      |
|                     | Developmental Disabilities  |
| 4,255,000           | To finance projects and facilities for the State Forestry Commission                |
| 3,000,000           | To finance projects and facilities for the Department of Education                  |
| 2,500,000           | To finance projects and facilities for the Georgia Military College through the     |
|                     | Board of Regents of the University System of Georgia                                |
| 1,805,000           | To finance projects and facilities for the Georgia Public Safety Training Center    |
|                     | through the Department of Public Safety   |
| 1,515,000           | To finance projects and facilities for the Department of Community Supervision      |
| 1,000,000           | To finance projects and facilities for the Department of Veterans Service           |
| \$809,135,000       | 2020A Bonds Total   |
|                     |   |

<sup>&</sup>lt;sup>1</sup> Note: total amount funded from bond principal and a portion of net original issue premium.

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| Amount <sup>1</sup>  | 2020B Bonds Purpose   |
|----------------------|---|
| \$ 99,090,000        | To finance projects and facilities for the Technical College System of Georgia    |
| 70,000,000           | To finance projects and facilities for the Savannah-Georgia Convention Center     |
|                      | Authority through the Department of Economic Development                          |
| 55,600,000           | To finance projects and facilities for the Board of Regents of the University     |
|                      | System of Georgia   |
| 37,170,000           | To finance projects and facilities for the Department of Transportation           |
| 25,000,000           | To finance projects and facilities for the Georgia State Financing and Investment |
|                      | Commission  |
| 20,080,000           | To finance projects and facilities for the Lake Lanier Islands Development        |
|                      | Authority through the Department of Natural Resources                             |
| 12,000,000           | To finance projects and facilities for the Georgia World Congress Center          |
|                      | Authority through the Department of Economic Development                          |
| 5,000,000            | To finance projects and facilities for the Department of Education                |
| 4,525,000            | To finance projects and facilities for the Department of Agriculture              |
| 1,000,000            | To finance projects and facilities for the Georgia Vocational Rehabilitation      |
|                      | Agency  |
|                      | To finance projects and facilities for the Georgia Public Telecommunications      |
| 480,000              | Commission through the Board of Regents of the University System of Georgia       |
| <u>\$329,945,000</u> | 2020B Bonds Total   |

<sup>&</sup>lt;sup>1</sup> Note: total amount funded from bond principal.

The Commission Act provides that the Commission shall be responsible for the proper application of the proceeds of the 2020A Bonds and the 2020B Bonds to the purposes for which they are incurred and that the proceeds received from the sale of the 2020A Bonds and the 2020B Bonds shall be held in trust by the Commission and disbursed promptly by the Commission in accordance with the original purpose set forth in the authorization of the General Assembly and in accordance with rules and regulations established by the Commission.

#### Use of Premium on the 2020A Bonds and the 2020B Bonds

The State currently expects to use the net original issue premium generated from the sale of the 2020A Bonds to: (i) fund various capital outlay projects of the State, (ii) make grants to various governmental entities for capital outlay projects, (iii) purchase and retire certain outstanding general obligation bonds of the State, (iv) pay costs of issuance of the Bonds, or (v) any combination in part or in whole of (i), (ii), (iii), and (iv) above.

The State currently expects to use the original issue premium generated from the sale of the 2020B Bonds to pay all or a portion of the costs of issuance of the 2020B Bonds.

#### **AUTHORIZED INDEBTEDNESS**

During the 2020 Regular Session, the General Assembly adopted H.B. 793, the General Appropriations Act for the State Fiscal Year beginning July 1, 2020 and ending June 30, 2021 ("FY 2021"), and the Governor approved the authorization of an aggregate principal amount of \$1,129,230,000 of new general obligation debt in the FY 2021 budget, the proceeds of which are to be used for various planned capital projects of the State, its departments and agencies as well as grants to county and independent school systems and various government entities; the General Assembly did not repeal any previously authorized

but unissued general obligation debt, currently authorized in an aggregate amount of \$337,255,000. As of August 1, 2020 the aggregate amount of authorized but unissued general obligation debt was \$1,466,485,000. Upon the issuance of the Bonds, there will remain \$327,405,000 of authorized but unissued general obligation debt. See "APPENDIX A – DEBT AND REVENUE INFORMATION – DEBT INFORMATION – Authorized Indebtedness."

#### THE COMMISSION

The Commission is an agency and instrumentality of the State, and its members are the Governor, the President of the Senate, the Speaker of the House of Representatives, the State Auditor, the Attorney General, the State Treasurer, and the Commissioner of Agriculture.

The Commission is responsible for the issuance of all public debt of the State, including general obligation debt and guaranteed revenue debt. The Commission is further responsible for the proper application of the proceeds of such debt to the purposes for which it is incurred.

The Commission has two statutory divisions, a Financing and Investment Division and a Construction Division, each administered by a Director who reports directly to the Commission. The Financing and Investment Division performs all services relating to the issuance of public debt, the investment and accounting of all proceeds derived from the incurring of general obligation debt or such other amounts as may be appropriated to the Commission for capital outlay purposes, the management of other State debt, and all financial advisory matters pertaining thereto. The Construction Division is responsible for all construction and construction related matters resulting from the issuance of public debt or from any such other amounts as may be appropriated to the Commission for capital outlay purposes, except that in the case of bond proceeds for public road and bridge construction or reconstruction, the Commission contracts with the Department of Transportation or the Georgia Highway Authority for the supervision of and contracting for designing, planning, building, rebuilding, constructing, improving, operating, owning, maintaining, leasing and managing of public roads and bridges for which general obligation debt has been authorized. In all other cases when the Commission contracts with a State department, authority or agency for the acquisition or construction of projects, the projects are acquired and constructed under policies, standards and operating procedures established by the Commission. The Construction Division also is responsible for performing such construction-related services for State agencies and instrumentalities as may be assigned to the Commission by Executive Order of the Governor.

See "APPENDIX A – DEBT AND REVENUE INFORMATION" for information regarding, among other things, the State's appropriations and debt limitations, State revenues, authorized indebtedness, outstanding debt, State Treasury receipts, assessed valuation and debt ratios, and analysis of state general fund receipts and revenues. See "APPENDIX B – COMPREHENSIVE FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2019" for information regarding, among other things, the budgetary processes, the accounting policies, the retirement systems, and the financial position of the State. See "APPENDIX C – STATISTICAL INFORMATION" for certain information regarding the economy and population of the State.

#### INVESTMENT OF STATE FUNDS

All funds within the State Treasury (which include proceeds of general obligation debt administered by the Commission) are invested in accordance with Georgia law and the investment policy established by the State Depository Board (the "Investment Policy"). The Investment Policy has four objectives and each

portfolio is managed in a manner that is intended to: (1) preserve principal; (2) ensure adequate liquidity; (3) obtain a market rate of return taking cash flow requirements into consideration; and (4) diversify the portfolio. The Investment Policy also sets forth various credit constraints and limitations, as discussed more fully below.

Investment of General Obligation Debt Proceeds. The Commission Act provides that investment of proceeds of general obligation debt shall be limited to: (i) general obligations of the United States or of subsidiary corporations of the United States government fully guaranteed by such government; (ii) obligations issued by the Federal Land Bank, Federal Home Loan Bank, Federal Intermediate Credit Bank, Bank for Cooperatives, Federal Farm Credit Banks regulated by the Farm Credit Administration, Federal Home Loan Mortgage Corporation, Federal National Mortgage Association; (iii) tax exempt obligations issued by any state, county, municipal corporation, district, or political subdivision, or civil division or public instrumentality of any such government or unit of such government; (iv) prime bankers' acceptances; (v) units of any unit investment trusts the assets of which are exclusively invested in obligations of the type described above; or (vi) shares of any mutual fund the investments of which are limited to securities of the type described in clauses (i), (ii), (iii), and (iv) above and distributions from which are treated for federal income tax purposes in the same manner as the interest on such obligations, provided that at the time of investment such obligations or the obligations held by any such unit investment trust or the obligations held or to be acquired by any such mutual fund are limited to obligations which are rated within one of the top two rating categories of any nationally recognized rating service or any rating service recognized by the State Commissioner of Banking and Finance, and no others, or to securities lending transactions involving securities of the type described in this paragraph. Pursuant to Article VII, Section IV, Paragraph VII of the State Constitution, the Commission is responsible for the investment of the proceeds of general obligation debt and, as provided by law, including the Commission Act, is required to use the income earned on such proceeds to pay operating expenses of the Commission or to purchase and retire State debt. See "APPENDIX A - DEBT AND REVENUE INFORMATION - DEBT INFORMATION - Market Transactions to Retire Debt."

Investment of Sinking Fund Monies. Article VII, Section IV, Paragraph III(c) of the State Constitution and the Commission Act provide that (i) funds in the Sinking Fund be as fully invested as is practicable, consistent with the requirements to make current principal and interest payments and (ii) any Sinking Fund investments shall be restricted to obligations constituting direct and general obligations of the United States government or obligations unconditionally guaranteed as to the payment of principal and interest by the United States government, maturing no longer than 12 months from date of purchase.

Investment of State General Funds. Under Georgia law the State may invest its general fund monies in: (i) bankers' acceptances; (ii) commercial paper; (iii) bonds, bills, certificates of indebtedness, notes, or other obligations of the United States and its subsidiary corporations and instrumentalities or entities sanctioned or authorized by the United States government including, but not limited to, obligations or securities issued or guaranteed by Banks for Cooperatives regulated by the Farm Credit Administration, the Commodity Credit Corporation, Farm Credit Banks regulated by the Farm Credit Administration, Federal Assets Financing Trusts, the Federal Financing Bank, Federal Home Loan Banks, the Federal Home Loan Mortgage Corporation, the Federal National Mortgage Association, the Financial Assistance Corporation chartered by the Farm Credit Administration, the Government National Mortgage Association, the Import-Export Bank, Production Credit Associations regulated by the Farm Credit Administration, the Resolution Trust Corporation, and the Tennessee Valley Authority; (iv) obligations of corporations organized under the laws of Georgia or any other state but only if the corporation has a market capitalization equivalent of at least \$100 million; provided, however, that such obligation shall be listed as investment grade by a nationally recognized rating agency; (v) bonds, notes, warrants, and other securities not in default which are the direct obligations of the government of any foreign country which the International Monetary Fund lists as an industrialized country and for which the full faith and credit of such government has been pledged for the payment of principal and interest, provided that such securities are listed as investment grade by a nationally recognized rating agency; or (vi) obligations issued, assumed, or guaranteed by the International Bank for Reconstruction and Development or the International Financial Corporation, provided that such securities are listed as investment grade by a nationally recognized rating agency and are fully negotiable and transferable. The Depository Board may also permit the lending of any securities of the type identified in this paragraph.

Georgia law also provides that the State may invest in the securities described above by selling and purchasing such obligations under agreements to resell or repurchase the obligations at a date certain in the future at a specific price which reflects a premium over the purchase or selling price equivalent to a stated rate of interest ("Repurchase Agreements").

Because of the credit constraints and limitations contained in the Investment Policy established by the State Depository Board, the State currently is authorized to invest the monies on deposit in its general fund in: direct obligations of the United States Treasury; obligations unconditionally guaranteed by agencies of the United States government; obligations of subsidiary corporations and instrumentalities or entities sanctioned or authorized by the United States government; and other permitted investments subject to certain criteria established by statute and the State Depository Board which include, among other things, credit and diversification requirements. Such other permitted investments currently include: repurchase agreements, certificates of deposit, commercial paper, bank deposits held for investment purposes, prime bankers' acceptances, obligations of the State or state agencies, obligations of other political subdivisions of the State, obligations of corporations, obligations issued by the government of any foreign country, obligations issued by the International Bank for Reconstruction and Development or the International Financial Corporation, and other such limitations as determined by the State Treasurer to be necessary for the preservation of principal, liquidity, or marketability of any of the portfolios.

Other State Treasury Investments. The Office of the State Treasurer ("OST") manages the Local Government Investment Pool Trust ("LGIP") currently comprised of four LGIP Offerings: Georgia Fund 1 ("GF1"), Georgia Fund 1 Plus ("GF1+"), Georgia Extended Asset Pool (GEAP"), and Georgia Extended Asset Pool Plus ("GEAP+"). The LGIP is administered in accordance to the LGIP Trust Policy approved by the State Depository Board. The LGIP Trust Policy allows commingling local government monies with State operating funds and State agencies' funds. GF1 is managed to maintain a constant net asset value ("NAV") of \$1.00 and maintains Standard & Poor's ratings of AAAf for fund credit quality and S1+ for fund volatility. GF1+ also is managed to maintain a constant NAV of \$1.00. GEAP and GEAP+ offer a series of fixed income target maturity funds with emphasis on principal preservation. OST also manages investment portfolios for the Commission, the Department of Administration Services Risk Management Fund, and the Guaranteed Revenue Debt Common Reserve.

#### LEGAL AND TAX STATUS

## **Legality for Investments**

The Commission Act provides that the Bonds are securities in which all public officers and bodies of the State and all municipalities and all municipal subdivisions, all insurance companies and associations and other persons carrying on an insurance business, all banks, bankers, trust companies, saving banks and savings associations, including savings and loan associations, building and loan associations, investment companies and other persons carrying on a banking business, all administrators, guardians, executors, trustees and other fiduciaries and all other persons whatsoever who are authorized to invest in bonds or other obligations of the State may properly and legally invest funds, including capital, in their control or belonging to them. The Commission Act further provides that the Bonds are securities which may be deposited with and shall be received by all public officers and bodies of the State and all municipalities and

municipal subdivisions for any purpose for which the deposit of the Bonds or other obligations of the State may be authorized.

## **Tax Consequences of Owning the Bonds**

## The Tax-Exempt Bonds

Federal Tax Exemption. In the opinion of Bond Counsel, based upon an analysis of existing laws, regulations, rulings, and judicial decisions, and assuming, among other things, the accuracy of certain representations and the continued compliance with certain covenants and tax law requirements, interest on the Tax-Exempt Bonds is excludable from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code") and is not a specific preference item for purposes of the federal alternative minimum tax. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Bonds.

*State Tax Exemption.* In the opinion of Bond Counsel, interest on the Tax-Exempt Bonds is exempt from present State of Georgia income taxation.

Maintenance of Tax Status. The Code and the regulations promulgated thereunder contain a number of restrictions, conditions, and requirements that must be satisfied subsequent to the issuance of the Tax-Exempt Bonds in order for the interest thereon to be and remain excludable from gross income for federal income tax purposes. Failure to comply with such requirements may cause the inclusion of interest on the Tax-Exempt Bonds in the gross income of the holders thereof for federal income tax purposes retroactively to the date of issuance of the Tax-Exempt Bonds. The Issuer has covenanted to comply with each such requirement of the Code that must be satisfied subsequent to the issuance of the Tax-Exempt Bonds in order that interest thereon be, or continue to be, excludable from gross income for federal income tax purposes. The opinion of Bond Counsel is subject to the condition that the Issuer complies with all such requirements. Bond Counsel has not been retained to monitor compliance with the described post-issuance tax requirements subsequent to the issuance of the Tax-Exempt Bonds. Bond Counsel has not undertaken to determine or to inform any person whether any action taken or not taken or any event occurring or not occurring after the date of issuance of the Tax-Exempt Bonds may adversely affect the value of, or the tax status of interest on, the Tax-Exempt Bonds.

Current and legislative proposals, if enacted into law, clarification of the Code by the Treasury Department or the Internal Revenue Service, or future court decisions may cause interest on the Tax-Exempt Bonds to be subject, directly or indirectly, in whole or in part, to federal income taxation or otherwise prevent owners of the Tax-Exempt Bonds from realizing the full current benefit of the tax status of such interest. The introduction or enactment of any such legislative proposals also may affect the market price for or marketability of the Tax-Exempt Bonds. Prospective purchasers of the Tax-Exempt Bonds are encouraged to consult their own tax advisors regarding any pending or proposed federal legislation, regulatory initiatives, or litigation.

The opinions expressed by Bond Counsel are based upon existing law, legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Tax-Exempt Bonds, cover certain matters not directly addressed by such authorities, and represent Bond Counsel's judgment as to the treatment of the Tax-Exempt Bonds for federal income tax purposes. Such opinions are not binding on the Internal Revenue Service (the "IRS") or the courts. Furthermore, Bond Counsel cannot give and has not given any opinion or assurance about the future activities of the Issuer or about the effect of future changes in the Code, the applicable regulations, the interpretation thereof, or the enforcement thereof by the IRS. The Issuer has covenanted, however, to comply with the requirements of the Code.

Bond Counsel's engagement with respect to the Tax-Exempt Bonds ends with the issuance of the Tax-Exempt Bonds, and, unless separately engaged, Bond Counsel is not obligated to defend the Issuer or the beneficial owners of the Tax-Exempt Bonds regarding the tax-exempt status of the Tax-Exempt Bonds in the event of an audit examination by the IRS. Under current procedures, parties (such as the beneficial owners) other than the Issuer and its appointed counsel would have little, if any, right to participate in the audit examination process. Moreover, because achieving judicial review in connection with an audit examination of tax-exempt bonds is difficult, obtaining an independent review of IRS positions with which the Issuer legitimately disagrees may not be practicable. Any action of the IRS, including but not limited to selection of the Tax-Exempt Bonds for audit, or the course or result of such audit, or an audit of bonds presenting similar tax issues may affect the market price for, or the marketability of, the Tax-Exempt Bonds, and may cause the Issuer or the beneficial owners of the Tax-Exempt Bonds to incur significant expense.

As to certain questions of fact material to the opinion of Bond Counsel, Bond Counsel has relied upon representations and covenants made on behalf of the Issuer and certificates of appropriate officers and public officials (including certifications as to the use of proceeds of the Tax-Exempt Bonds and of the property financed or refinanced thereby).

Reference is made to the proposed form of opinion of Bond Counsel relating to the Tax-Exempt Bonds attached hereto in APPENDIX E for the complete text thereof. See also "LEGAL MATTERS" herein.

Premium Bonds. The Tax-Exempt Bonds have been sold to the public at an original issue premium. Tax-Exempt Bonds purchased, whether at original issuance or otherwise, for an amount higher than their principal amount payable at maturity (or, in some cases, at their earlier call date) (the "Tax-Exempt Premium Bonds") will be treated as having amortizable bond premium. No deduction is allowable for the amortizable bond premium in the case of bonds, like the Tax-Exempt Premium Bonds, the interest on which is excludable from gross income. However, the purchaser's basis in a Tax-Exempt Premium Bond will be reduced by the amount of the amortizable bond premium properly allocable to such purchase during each year. Proceeds received from the sale, exchange, redemption, or payment of a Tax-Exempt Premium Bond in excess of the owner's adjusted basis (as reduced pursuant to § 1016(a)(5) of the Code) will be treated as a gain from the sale or exchange of such Tax-Exempt Premium Bond and not as interest.

The federal income tax treatment of bond premium under the Code, including the determination of the amount of amortizable bond premium that is allocable to each year, is complicated and holders of Tax-Exempt Premium Bonds should consult an independent tax advisor in order to determine the federal income tax consequences to such holders of purchasing, holding, selling, or surrendering a Tax-Exempt Premium Bond at its maturity.

Other Tax Consequences. Prospective purchasers of the Tax-Exempt Bonds should be aware that ownership of the Tax-Exempt Bonds may result in collateral federal income tax consequences to certain taxpayers depending upon their status and income. Prospective purchasers of the Tax-Exempt Bonds should consult independent advisors as to the consequences of owning the Tax-Exempt Bonds, including the effect of such ownership under applicable state and local laws and any collateral federal income tax and state tax consequences.

Information Reporting and Backup Withholding. Interest paid on the Tax-Exempt Bonds is subject to information reporting to the Internal Revenue Service in a manner similar to interest paid on taxable obligations. This reporting requirement does not affect the excludability of interest on the Tax-Exempt Bonds from gross income for federal income tax purposes, however, in conjunction with that information reporting requirement, the Code subjects certain non-corporate owners of Tax-Exempt Bonds, under certain circumstances, to "backup withholding" at the fourth lowest rate applicable to unmarried individuals with

respect to payments on the Tax-Exempt Bonds and proceeds from the sale of the Tax-Exempt Bonds. Any amounts so withheld would be refunded or allowed as a credit against the federal income tax of such owner of Tax-Exempt Bonds. This backup withholding generally applies if the owner of Tax-Exempt Bonds (i) fails to furnish the paying agent (or other person who otherwise would be required to withhold tax from such interest payments) such owner's social security number or other taxpayer identification number ("TIN"), (ii) furnishes the paying agent an incorrect TIN, (iii) fails to properly report interest, dividends, or other "reportable payments" as defined in the Code, or (iv) under certain circumstances fails to provide the paying agent or such owner's securities broker with a certified statement, signed under penalty of perjury, that the TIN provided is correct and that such owner is not subject to backup withholding. Prospective purchasers of the Tax-Exempt Bonds also may wish to consult with independent tax advisors with respect to the need to furnish certain taxpayer information in order to avoid backup withholding and the procedures for obtaining exemptions from backup withholding.

Disposition of the Tax-Exempt Bonds. Unless a non-recognition provision of the Code applies, the sale, exchange, redemption, retirement, reissuance or other disposition of a Tax-Exempt Bond may result in a taxable event for federal income tax purposes.

#### The Taxable Bonds

The following general discussion sets forth certain of the anticipated federal income tax consequences from the purchase, ownership, or disposition of the Taxable Bonds. This summary and the opinions referred to below are based upon the Code, including regulations, rulings, and decisions now in effect, all of which are subject to change. The discussion below does not purport to address all aspects of federal taxation that may be relevant to particular investors in light of their individual circumstances, or to certain types of investors subject to special treatment under the federal income tax laws. Moreover there can be no assurance that contrary positions to those positions expressed below will not be taken by the Internal Revenue Service.

A prospective purchaser of the Taxable Bonds or other taxpayer should seek advice from an independent tax advisor which is based on the taxpayer's particular circumstances. Prospective purchasers are advised to consult their own tax advisors regarding both the federal income tax consequences from the purchase, ownership, or disposition of the Taxable Bonds and any tax consequences arising under the laws of any state or other taxing jurisdiction.

*Federal Income Taxation.* Interest earned on the Taxable Bonds is <u>not</u> excludable from gross income of the holders of the Taxable Bonds for federal income tax purposes.

State Income Tax Exemption. In the opinion of Bond Counsel, interest on the Taxable Bonds is exempt from present State of Georgia income taxation.

Reference is made to the proposed form of opinion of Bond Counsel relating to the Taxable Bonds attached hereto as APPENDIX F for the complete text thereof.

Original Issue Premium. Certain Taxable Bonds have been sold to the public at an original issue premium (collectively, the "Taxable Premium Bonds"). Section 171 of the Code provides rules under which a premium paid for a Taxable Premium Bond may be amortized. Those rules permit the interest paid on a Taxable Premium Bond that would otherwise be included in the bondholder's gross income for federal income tax purposes to be reduced by the amount of the amortizable bond premium for the taxable year. Each holder of a Taxable Premium Bond may elect whether to amortize the original issue premium paid by it for federal income tax purposes. An election to amortize the original issue premium shall apply to all Taxable Premium Bonds held by the bondholder at the beginning of the first taxable year to which the election applies or thereafter acquired by the bondholder and would be irrevocable without the consent of

the Internal Revenue Service. If an election to amortize the original issue premium is made, § 1016(a)(5) of the Code generally requires a reduction of the bondholder's basis in a Taxable Premium Bond held by it by the amount of the amortizable bond premium applied to reduce the interest income received on such Taxable Premium Bond. Proceeds received from the sale, exchange, redemption, or payment of a Taxable Premium Bond in excess of the bondholder's adjusted basis (as reduced pursuant to § 1016(a)(5) of the Code) will be treated as a gain from the sale or exchange of such Taxable Premium Bond and not as interest.

The federal income tax treatment of original issue premium under the Code, including the determination of the amount of amortizable bond premium that is allocable to each year, is complicated and holders of Taxable Premium Bonds should consult their own tax advisors in order to determine the federal income tax consequences to such holders of purchasing, holding, selling, or surrendering Taxable Premium Bonds at their maturity.

Tax Treatment of Foreign Investors. Under §§ 871 and 881 of the Code, interest income with respect to the Taxable Bonds held by non-resident alien individuals, foreign corporations, or other non-United States persons ("Non-Residents") may be subject to a thirty percent (30%) United States withholding tax unless that tax is reduced or eliminated pursuant to an applicable tax treaty. That withholding tax generally will not be imposed if the paying agent (or other person who would otherwise be required to withhold tax from such payments) is provided with an appropriate statement identifying the beneficial owner of the Taxable Bonds and stating, among other things, that the beneficial owner is a Non-Resident. The withholding tax also will not apply if interest on the Taxable Bonds is effectively connected with a United States business conducted by the Non-Resident. Foreign investors should consult an independent tax advisor regarding potential imposition of the thirty percent (30%) withholding tax.

Backup Withholding. The Code subjects certain non-corporate owners of Taxable Bonds, under certain circumstances, to "backup withholding" at the fourth lowest rate applicable to unmarried individuals with respect to interest payments on the Taxable Bonds and proceeds from the sale of Taxable Bonds. Any amounts so withheld would be refunded or allowed as a credit against the federal income tax of such owner of Taxable Bonds. This withholding generally applies if the owner of Taxable Bonds (i) fails to furnish the paying agent (or other person who would otherwise be required to withhold tax from such payments) such owner's social security number or other TIN, (ii) furnishes the paying agent an incorrect TIN, (iii) fails to properly report interest, dividends, or other "reportable payments" as defined in the Code, or (iv) under certain circumstances fails to provide the paying agent or such owner's securities broker with a certified statement, signed under penalty of perjury, that the TIN provided is correct and that such owner is not subject to backup withholding. Prospective purchasers of the Taxable Bonds also may wish to consult with their tax advisors with respect to the need to furnish certain taxpayer information in order to avoid backup withholding and the procedures for obtaining exemptions from backup withholding.

Disposition of the Taxable Bonds. Unless a non-recognition provision of the Code applies, the sale, exchange, redemption, retirement, reissuance or other disposition of a Taxable Bond may result in a taxable event for federal income tax purposes.

*Defeasance*. Defeasance of any Taxable Bond may result in a deemed reissuance thereof for federal income tax purposes, which may be a taxable event for federal income tax purposes.

#### **VALIDATION**

As required by and in accordance with the procedure of the Commission Act, the Bonds were validated on July 29, 2020 by order of the Superior Court of Fulton County prior to their issuance. Under the laws of the State of Georgia, the judgment of validation is final and conclusive with respect to the Bonds and the security therefor.

#### RATINGS

Moody's Investors Service, Inc. ("Moody's), S&P Global Ratings ("S&P"), a division of Standard & Poor's Financial Services LLC, and Fitch Ratings ("Fitch") have assigned the Bonds ratings of "Aaa," "AAA," and "AAA," respectively. The ratings reflect only the view of the respective rating agency. Any desired explanation of the significance of such ratings should be obtained from the rating agency furnishing it. Generally, rating agencies base their ratings on information and materials furnished to the agencies and on investigations, studies, and assumptions by the rating agencies. There is no assurance that any rating will remain in effect for a given period of time or that any rating will not be lowered or withdrawn entirely if, in the judgment of the agency originally establishing the rating, circumstances so warrant. Any such change or withdrawal of a rating could have an adverse effect on the market price of the Bonds. Except as described under "CONTINUING DISCLOSURE" herein, neither the Commission nor the Underwriters have undertaken any responsibility either to bring to the attention of the holders of the Bonds any proposed revision, suspension or withdrawal of a rating or to oppose any such revision, suspension or withdrawal.

#### SALE AT COMPETITIVE BIDDING - UNDERWRITING

The 2020A Bonds and the 2020B Bonds were awarded pursuant to electronic competitive bidding on August 19, 2020 and Commission action on August 20, 2020. The 2020A Bonds maturing on each August 1 from August 1, 2021 to August 1, 2027, inclusive (the "2020A Bidding Group 1 Bonds"), were awarded to BofA Securities, Inc. (the "2020A Bidding Group 1 Underwriter") at an aggregate discount of \$169,448.00 from the initial public offering prices derived from the yields set forth on the inside cover page of this Official Statement. The 2020A Bidding Group 1 Underwriter has supplied the information as to the initial yields on the 2020A Bidding Group 1 Bonds as set forth on the inside cover of this Official Statement. The 2020A Bonds maturing on each August 1 from August 1, 2028 to August 1, 2034, inclusive (the "2020A Bidding Group 2 Bonds"), were awarded to J.P. Morgan Securities LLC (the "2020A Bidding Group 2 Underwriter") at an aggregate discount of \$549,626.76 from the initial public offering prices derived from the yields set forth on the inside cover page of this Official Statement. The 2020A Bidding Group 2 Underwriter has supplied the information as to the initial yields on the 2020A Bidding Group 2 Bonds as set forth on the inside cover of this Official Statement. The 2020A Bonds maturing on each August 1 from August 1, 2035 to August 1, 2040, inclusive (the "2020A Bidding Group 3 Bonds"), were awarded to J.P. Morgan Securities LLC (the "2020A Bidding Group 3 Underwriter") at an aggregate discount of \$429,285.07 from the initial public offering prices derived from the yields set forth on the inside cover page of this Official Statement. The 2020A Bidding Group 3 Underwriter has supplied the information as to the initial yields on the 2020A Bidding Group 3 Bonds as set forth on the inside cover of this Official Statement. The 2020B Bonds maturing on each August 1 from August 1, 2021 to August 1, 2030, inclusive (the "2020B Bidding Group 1 Bonds"), were awarded to Morgan Stanley & Co. LLC (the "2020B Bidding Group 1 Underwriter") at an aggregate discount of \$96,669.87 from the initial public offering prices derived from the yields set forth on the inside cover page of this Official Statement. The 2020B Bidding Group 1 Underwriter has supplied the information as to the initial yields on the 2020B Bidding Group 1 Bonds as set forth on the inside cover of this Official Statement. The 2020B Bonds maturing on each August 1 from August 1, 2031 to August 1, 2040, inclusive (the "2020B Bidding Group 2 Bonds"), were awarded to Morgan Stanley & Co. LLC (the "2020B Bidding Group 2 Underwriter") at an aggregate discount of \$255,428.90 from the initial public offering prices derived from the yields set forth on the inside cover page of this Official Statement. The 2020B Bidding Group 2 Underwriter has supplied the information as to the initial yields on the 2020B Bidding Group 2 Bonds as set forth on the inside cover of this Official Statement. Morgan Stanley & Co. LLC, the underwriter of the 2020B Bonds, provided the following three sentences for inclusion in this Official Statement. Morgan Stanley and Co. LLC has entered into a distribution agreement with its affiliate, Morgan Stanley Smith Barney LLC. As part of the distribution arrangement, Morgan Stanley & Co. LLC may distribute municipal securities to retail investors

through the financial advisor network of Morgan Stanley Smith Barney LLC. As part of this arrangement, Morgan Stanley & Co. LLC may compensate Morgan Stanley Smith Barney LLC for its selling efforts with respect to the Bonds.

All other information as to the nature and terms and any reoffering of the 2020A Bonds and 2020B Bonds should be obtained from the respective Underwriters, as applicable, and not from the State.

## **LEGAL MATTERS**

Legal matters incident to the validity of the Bonds are subject to the approving opinions of Gray Pannell & Woodward LLP, Savannah and Atlanta, Georgia, Bond Counsel. Bond Counsel has not been engaged to express any opinion with respect to the accuracy, completeness, or sufficiency of any offering documents used in connection with the offering or sale of the Bonds. A copy of the proposed text of the opinion of Bond Counsel for the 2020A Bonds and the 2020B Bonds, respectively, are set forth in APPENDIX E and APPENDIX F. A signed copy of such opinions for the Bonds dated and speaking only as of the date of original delivery of the Bonds will be available at the time of original delivery of the Bonds. See "LEGAL AND TAX STATUS" herein. Certain legal matters will be passed on for the State by its Disclosure Counsel, Kutak Rock LLP, Atlanta, Georgia.

#### **ABSENCE OF CERTAIN LITIGATION**

The Commission and the State, like other similar entities, are each subject to a variety of suits and proceedings arising in the ordinary conduct of its affairs. The Commission, after reviewing the current status of all pending and threatened litigation with its counsel, the Department of Law of the State, believes that, while the outcome of litigation cannot be predicted, the final settlement of all lawsuits that have been filed and of any actions or claims pending or threatened against the Commission or its officials in such capacity are adequately covered by insurance or self-insurance reserves maintained by the Commission or will not have a material adverse effect upon the financial position or results of operations of the Commission. The Commission, on behalf of the State, after reviewing the current status of all pending and threatened litigation with the State's counsel, the Department of Law of the State, believes that, while the outcome of litigation cannot be predicted, the final settlement of all lawsuits that have been filed and of any actions or claims pending or threatened against the State or its officials in such capacity are adequately covered by insurance or self-insurance reserves maintained by the State or will not have a material adverse effect upon the financial position or results of operations of the State. See "APPENDIX A – DEBT AND REVENUE INFORMATION - SIGNIFICANT CONTINGENT LIABILITIES" and "APPENDIX B -COMPREHENSIVE FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2019 - Notes to the Financial Statements – Note 20: Litigation, Contingencies and Commitments."

There is no controversy or litigation pending, or to the knowledge of the Commission threatened, seeking to restrain or enjoin the issuance, sale, execution or delivery of the Bonds or the pledge by the State of the full faith, credit and taxing power of the State to the payment of the Bonds, or the organization or powers of the Commission, including the power to issue general obligation debt on behalf of the State and to pledge the full faith, credit and taxing power of the State to the payment thereof. The State is a party to certain litigation from time to time, which the Commission believes will not have a material adverse effect upon the ability of the Commission, on behalf of the State, to issue, sell, execute and deliver the Bonds and pledge the full faith, credit, and taxing power of the State to the payment thereof.

#### CERTIFICATION AS TO OFFICIAL STATEMENT

At the time of payment for and delivery of the Bonds, the Chairman and Secretary of the Commission will furnish a certificate to the effect that, to the best of their knowledge, the Final Official Statement does not, as of the Date of Delivery of the Bonds, contain any untrue statement of a material fact or omit to state a material fact which should be included therein for the purpose for which the Final Official Statement is to be used or which is necessary in order to make the statements contained therein, in light of the circumstances in which they were made, not misleading.

#### FINANCIAL STATEMENTS

The Comprehensive Financial Statements of the State (the "State CAFR") as of and for the State Fiscal Year ended June 30, 2019, included as APPENDIX B, were prepared by the State Accounting Office and audited by the Department of Audits and Accounts. According to the Independent Auditor's Report, the financial statements of each major fund, aggregated remaining funds, aggregated discretely presented component units, business-type activities, and governmental activities are fairly presented in conformity with accounting principles generally accepted in the United States of America.

## **CORONAVIRUS (COVID-19) DISCLOSURE**

## Background

In late 2019, a novel strain of coronavirus emerged in Wuhan, Hubei Province, China, which can cause the disease known as COVID-19 ("COVID-19"). COVID-19 is highly infectious, with high rates of morbidity and mortality, and has spread throughout the world, including the United States and the State. The World Health Organization declared COVID-19 to be a global pandemic on March 11, 2020. President Trump declared COVID-19 to be a national emergency on March 13, 2020.

In response to the spread of COVID-19, the United States government, state governments, local governments, school districts, and private industries throughout the country began implementing measures in late March of this year to limit social and work interactions in an effort to minimize the spread of the disease. While the spread of COVID-19 and responses from both governmental and private parties continue to change, the disease already has severely curtailed local, State, national and global economic activity, while dramatically increasing both public and private health emergency response costs. This curtailment has reduced State and local government revenues and has resulted in significant volatility in financial and labor markets, both in the United States and other countries throughout the world.

The first confirmed cases of COVID-19 in the State were announced on March 2, 2020 and as of August 9, 2020 the State's Department of Public Health reports approximately 216,596 confirmed cases, 20,628 hospitalizations, and 4,199 deaths which are attributed to the disease. Additional public health data and other information related to the State's response to COVID-19 is available on the following website: <a href="https://dph.georgia.gov/covid-19-daily-status-report">https://dph.georgia.gov/covid-19-daily-status-report</a>. This website is provided for convenience only and is not incorporated by reference into this Official Statement.

## **State Actions in Response to COVID-19**

On February 28, 2020, Governor Kemp established a Coronavirus Task Force to assess Georgia's preparations and procedures for preventing, identifying, and addressing cases of COVID-19. Since

February, the Task Force has coordinated efforts between multiple State agencies along with federal and local partners to attempt to identify and mitigate spread within the State and private institutions, including nursing homes, to establish alternate or surge medical facility capacity, and to rapidly expand community testing.

On March 14, 2020, Governor Kemp issued Executive Order No. 03.14.20.01, declaring that a "Public Health State of Emergency" existed in the State due to the spread of COVID-19. On March 16, 2020, the State's General Assembly concurred with Governor Kemp's Executive Order by joint resolution of both the State House and State Senate.

Since his initial Executive Order establishing the Public Health State of Emergency, Governor Kemp signed additional Executive Orders relating to COVID-19 which have, among other effects: (i) limited large gatherings statewide, ordered "shelter in place" for specific populations, and closed bars and nightclubs in the State; (ii) closed public elementary, secondary, and post-secondary schools throughout the State for the remainder of the 2019-2020 school year; (iii) authorized the State Board of Education to waive certain state rules, regulations, policies, procedures, and provisions to assist in the State's response to COVID-19; (iv) reduced regulations to facilitate the State's response to limit and reduce the spread of COVID-19; and (v) authorized the appropriation of \$100 million from the State's Revenue Shortfall Reserve to the Governor's Emergency Fund to cover unplanned costs and expenditures associated with the State's response to COVID-19. On April 1, 2020, Governor Kemp signed Executive Order No. 04.02.20.01 ordering a statewide "shelter-in-place" from April 3, 2020 through April 13, 2020, which he subsequently renewed through May 13, 2020 by signing Executive Order No. 04.08.20.02, and then renewed again for certain high-risk segments of the population through June 12, 2020 by signing Executive Order No. 04.30.20.01. More recently, Governor Kemp issued Executive Orders for reopening the State's economy, allowing certain "non-essential" businesses to resume operations and allowing restaurants to resume dine-in service, so long as these businesses implemented measures designed to mitigate exposure to COVID-19 and limit its spread to previously non-infected persons. On July 31, 2020, Governor Kemp further extended the Public Health State of Emergency from August 11, 2020 to September 10, 2020. On July 31, 2020, Governor Kemp also signed Executive Order 07.31.20.02, which was effective through August 15, 2020 (and was extended to August 31, 2020 by Executive Order 08.15.20.01 and is subject to further extension). Executive Order 08.15.20.01 continues to require social distancing, bans gatherings of more than 50 people unless there is six feet between each person, outlines mandatory criteria for businesses, strongly encourages use of face coverings, and requires sheltering in place for those living in long-term care facilities and the medically fragile. Executive Order 08.15.20.01 also outlines that the State Board of Education must provide rules, regulations, and guidance for the operation of public elementary and secondary schools for local boards of education in accordance with guidance from the State's Department of Public Health and the American Academy of Pediatrics.

On March 23, 2020, the Georgia Department of Revenue announced the deadline for filing and paying 2019 State income taxes had been extended from April 15, 2020 to July 15, 2020. Estimated State income tax payments due on or after April 15, 2020 and before July 15, 2020 also were extended to July 15, 2020.

## Federal Actions in Response to COVID-19

Congress passed a \$2.2 trillion stimulus bill, the Coronavirus Aid, Relief, and Economic Security Act (the "CARES Act"), which President Trump signed into law on March 27, 2020, which, among other things, was designed to help offset the financial impact of COVID-19 and to provide economic support to the health care sector, the business sector, employees, individuals and families.

To date, the State has received a total of approximately \$3.5 billion in direct aid under Title V of the CARES Act, which established the Coronavirus Relief Fund ("CRF"). Per guidance provided by the

U.S. Treasury, approximately \$1.23 billion may be allocated to local governments in the State that did not receive direct disbursements of funds under the CARES Act. Of the approximately \$2.27 billion balance of CRF funds directly received by the State, the State currently has budgeted for approximately \$535 million in direct response expenses incurred to date. This \$535 million figure does not yet include payroll costs for "substantially dedicated" State employees; however, those costs could account for more than \$200 million in FY 2020 and more than \$300 million in FY 2021 as staff remain heavily engaged in mitigating the spread of COVID-19. In addition, approximately \$457 million was received from the Elementary and Secondary School Emergency Relief Fund, and approximately \$406 million was received from the Higher Education Emergency Relief Fund. The State also expects a positive budget impact in the amount of approximately \$305 million for Medicaid expenses during the second half of FY 2020 as a result of an increase to the Federal Medical Assistance Percentage ("FMAP") rate by 6.2% to 73.5%, effective January 1, 2020. The State currently is assuming, for planning purposes, that the enhanced FMAP rate will continue through the first quarter of FY 2021.

### **Impact of COVID-19 on the State**

For more detailed information about the effect on COVID-19 on the State during FY 2020, including revenue and expense impacts, see APPENDIX A hereto. In addition, APPENDIX A contains more detailed information about the State's FY 2021 budget, including revenue estimates, spending reductions, accrual of deferred taxes, use of monies from the Revenue Shortfall Reserve, and use of funds under the CARES Act.

Developments relating to COVID-19 continue to occur rapidly. The duration and severity of COVID-19, and its ongoing impact on the State, is unknown and will continue to evolve; however, the State continues to diligently monitor revenue and expense impacts due to COVID-19. The State currently believes its plan for proposed spending reductions in FY 2021, as well as ongoing support from the federal government and, if necessary, use of State reserves, will allow the State to manage revenue and expense impacts in FY 2021 due to COVID-19.

#### CONTINUING DISCLOSURE

The State has covenanted for the benefit of the owners of the Bonds to provide certain financial information and operating data relating to the State (the "Annual Report") by not later than twelve (12) months after the end of each fiscal year, commencing with the fiscal year ended June 30, 2020, and to provide notice of the occurrence of certain events (the "Listed Events"). The Annual Report and any notices of Listed Events will be filed by the State with the centralized information repository developed and operated by the Municipal Securities Rulemaking Board (the "MSRB") through the Electronic Municipal Market Access ("EMMA") System in an electronic format as prescribed by the MSRB and with any similar repositories established by the State (if any). The specific nature of the information to be contained in the Annual Report and a description of the Listed Events is provided in "APPENDIX D – CONTINUING DISCLOSURE AGREEMENT." These covenants have been made in order to assist the Underwriters in complying with Rule 15c2-12.

#### FORWARD LOOKING STATEMENTS

Any statements made in this Official Statement, including in the Appendices, involving estimates or matters of opinion, whether or not so expressly stated, are set forth as such and not as representations of fact, and no representation is made that any of the estimates or matters of opinion will be realized.

The statements contained in this Official Statement, including in the Appendices, that are not purely historical, are forward looking statements. Readers should not place undue reliance on forward looking statements. All forward looking statements included in this Official Statement are based on information available on the date hereof and the State does not assume any obligation to update any such forward looking statements. It is important to note that the actual results could differ materially from those in such forward looking statements. The forward looking statements herein are necessarily based on various assumptions and estimates and are inherently subject to various risks and uncertainties, including risks and uncertainties relating to the possible invalidity of the underlying assumptions and estimates and possible changes or developments in social, economic, business, industry, market, legal and regulatory circumstances and conditions and actions taken or omitted to be taken by third parties, including customers, suppliers, business partners and competitors, and legislative, judicial and other governmental authorities and officials. Assumptions related to the foregoing involve judgments with respect to, among other things, future economic, competitive, and market conditions and future business decisions, all of which are difficult or impossible to predict accurately and many of which are beyond the control of the State. Any of such assumptions could be inaccurate and, therefore, there can be no assurance that the forward looking statements included in this Official Statement, including in the appendices, would prove to be accurate.

#### **MISCELLANEOUS**

The references herein to the Bonds and the Resolutions are brief outlines of certain provisions thereof. Such outlines do not purport to be complete. For full and complete statements of such provisions, reference is made to the Bonds and the Resolutions. A copy of each Resolution is on file in the offices of the Commission and following the delivery of the Bonds will be on file at the designated corporate trust office of the Paying Agent.

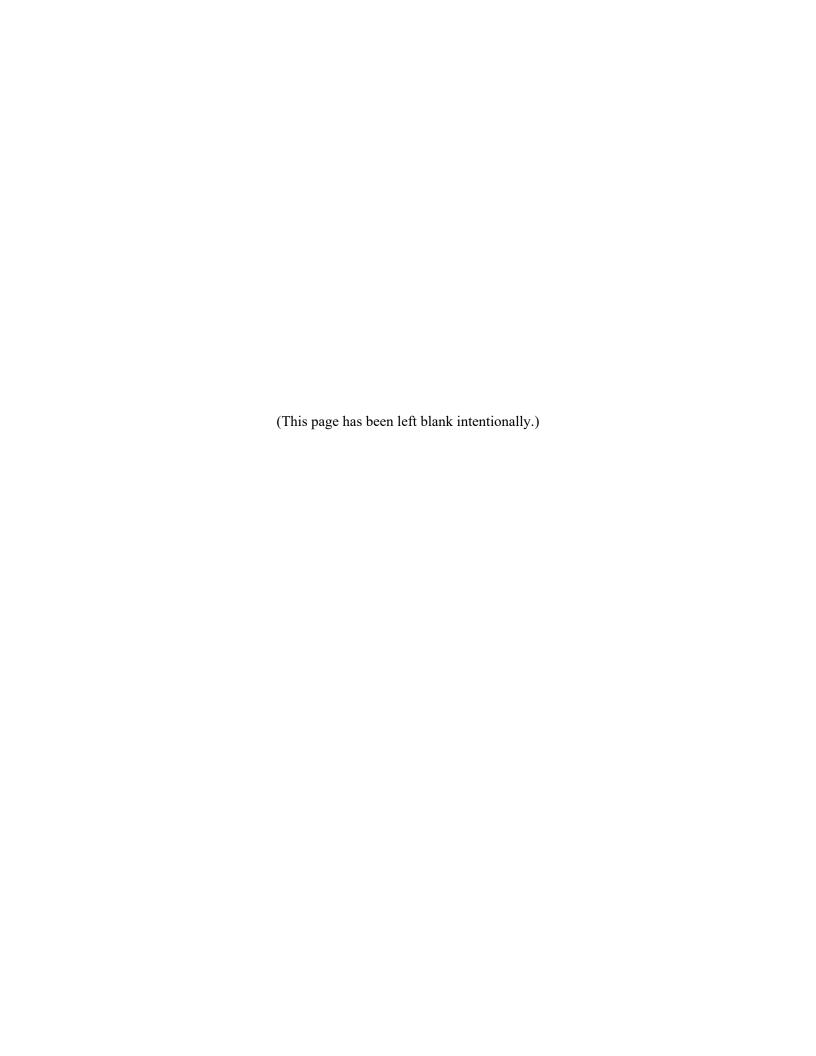
The agreement of the Commission with the holders of the Bonds is fully set forth in the Bonds and the Resolutions, and neither any advertisement of the Bonds nor this Official Statement is to be construed as constituting an agreement by the Commission with the purchasers of the Bonds.

The attached Appendices are integral parts of this Official Statement and should be read together with all of the foregoing statements. All estimates and other statements in this Official Statement, including the Appendices attached hereto, involving matters of opinion, whether or not expressly so stated, are intended as such and not as representations of fact.

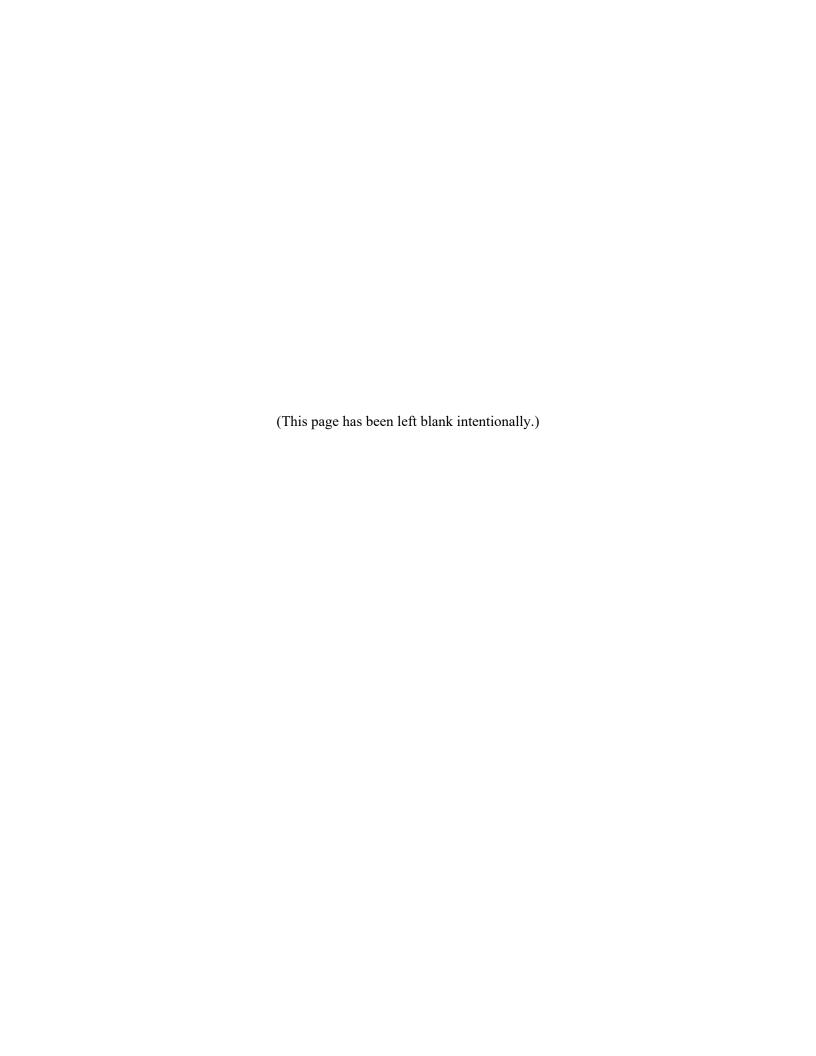
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The execution and distribution of this Official Statement has been approved in connection with the public offering of the Bonds.

/s/\_Greg S. Griffin
Secretary and Treasurer
Georgia State Financing and Investment Commission



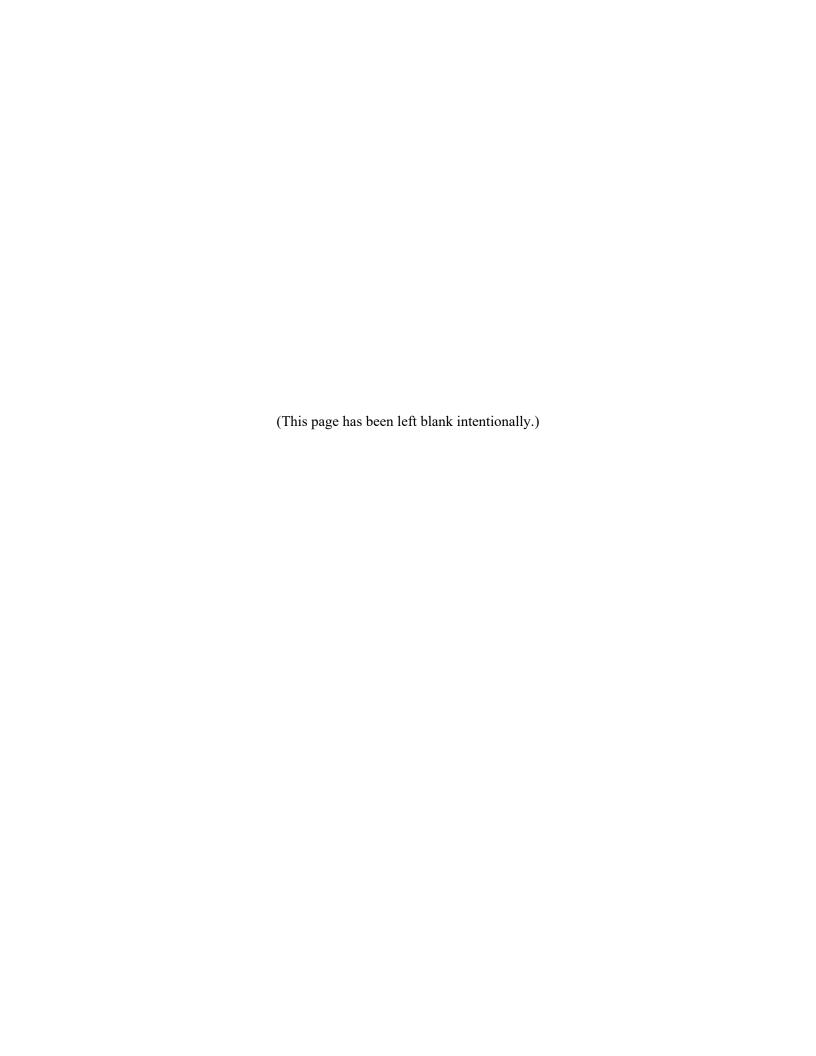
**DEBT AND REVENUE INFORMATION** 



# APPENDIX A

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This APPENDIX A to the Official Statement sets forth certain information with respect to the constitutional and statutory limitations with respect to indebtedness incurred by the State and its various institutions, departments and agencies and certain selected budgetary and financial data.

#### **DEBT INFORMATION**

# **Appropriations and Debt Limitations**

Article III, Section IX, Paragraph IV(b) of the State Constitution provides in relevant part:

The General Assembly shall not appropriate funds for any given fiscal year which, in aggregate, exceed a sum equal to the amount of unappropriated surplus expected to have accrued in the state treasury at the beginning of the fiscal year together with an amount not greater than the total treasury receipts from existing revenue sources anticipated to be collected in the fiscal year, less refunds, as estimated in the budget report and amendments thereto.

Article III, Section IX, Paragraph V of the State Constitution provides in relevant part:

In addition to the appropriations made by the general appropriations Act and amendments thereto, the General Assembly may make additional appropriations by Acts, which shall be known as supplementary appropriation Acts, provided no such supplementary appropriation shall be available unless there is an unappropriated surplus in the state treasury or the revenue necessary to pay such appropriation shall have been provided by a tax laid for such purpose and collected into the general fund of the state treasury.

Article VII, Section IV, Paragraph III(a)(1) of the State Constitution provides in relevant part:

All such appropriations for debt service purposes shall not lapse for any reason and shall continue in effect until the debt for which such appropriation was authorized shall have been incurred, but the General Assembly may repeal any such appropriation at any time prior to the incurring of such debt.

Article VII, Section IV, Paragraph I of the State Constitution provides that the State may incur two types of debt: (i) general obligation debt and (ii) guaranteed revenue debt. Pursuant to subparagraphs (c), (d), and (e) of Paragraph I, general obligation debt may be incurred to: acquire, construct, develop, extend, enlarge, or improve land, waters, property, highways, buildings, structures, equipment, or facilities of the State, its agencies, departments, institutions and certain State authorities; to provide educational facilities for county and independent school systems and to provide public library facilities for county and independent school systems, and boards of trustees of public libraries or boards of trustees of public library systems; and to make loans to counties, municipal corporations, political subdivisions, local authorities, and other local government entities for water or sewerage facilities or systems or for regional or multijurisdictional solid waste recycling or solid waste facilities or systems. Pursuant to subparagraph (f) of Paragraph I, guaranteed revenue debt may be incurred by guaranteeing the payment of certain revenue obligations issued by an instrumentality of the State as set forth in the State Constitution to finance certain specified public projects.

Article VII, Section IV, Paragraph II (b) - (e) of the State Constitution provides that:

- (b) No debt may be incurred under subparagraphs (c), (d), and (e) of Paragraph I of this section or Paragraph V of this section at any time when the highest aggregate annual debt service requirements for the then current year or any subsequent year for outstanding general obligation debt and guaranteed revenue debt, including the proposed debt, and the highest aggregate annual payments for the then current year or any subsequent fiscal year of the state under all contracts then in force to which the provisions of the second paragraph of Article IX, Section VI, Paragraph I(a) of the Constitution of 1976 are applicable, exceed 10 percent of the total revenue receipts, less refunds of the state treasury in the fiscal year immediately preceding the year in which any such debt is to be incurred.
- (c) No debt may be incurred under subparagraphs (c) and (d) of Paragraph I of this section at any time when the term of the debt is in excess of 25 years.
- (d) No guaranteed revenue debt may be incurred to finance water or sewage treatment facilities or systems when the highest aggregate annual debt service requirements for the then current year or any subsequent fiscal year of the state for outstanding or proposed guaranteed revenue debt for water facilities or systems or sewage facilities or systems exceed 1 percent of the total revenue receipts less refunds, of the state treasury in the fiscal year immediately preceding the year in which any such debt is to be incurred.
- (e) The aggregate amount of guaranteed revenue debt incurred to make loans for educational purposes that may be outstanding at any time shall not exceed \$18 million, and the aggregate amount of guaranteed revenue debt incurred to purchase, or to lend or deposit against the security of, loans for educational purposes that may be outstanding at any time shall not exceed \$72 million.

In addition, Article VII, Section IV, Paragraph IV of the State Constitution provides:

The state, and all state institutions, departments and agencies of the state are prohibited from entering into any contract, except contracts pertaining to guaranteed revenue debt, with any public agency, public corporation, authority, or similar entity if such contract is intended to constitute security for bonds or other obligations issued by any such public agency, public corporation, or authority and, in the event any contract between the state, or any state institution, department or agency of the state and any public agency, public corporation, authority or similar entity, or any revenues from any such contract, is pledged or assigned as security for the repayment of bonds or other obligations, then and in either such event, the appropriation or expenditure of any funds of the state for the payment of obligations under any such contract shall likewise be prohibited.

Article VII, Section IV, Paragraph I (b) of the State Constitution provides that the State may incur: "Public debt to supply a temporary deficit in the state treasury in any fiscal year created by a delay in collecting the taxes of that year. Such debt shall not exceed, in the aggregate, 5 percent of the total revenue receipts, less refunds, of the state treasury in the fiscal year immediately preceding the year in which such debt is incurred. The debt incurred shall be repaid on or before the last day of the fiscal year in which it is incurred out of taxes levied for that fiscal year. No such debt may be incurred in any fiscal year under the

provisions of this subparagraph (b) if there is then outstanding unpaid debt from any previous fiscal year which was incurred to supply a temporary deficit in the state treasury." Pursuant to O.C.G.A. § 50-17-24(b)(2), the amount of aggregate borrowing under this constitutional authorization currently is statutorily restricted to "1 percent of the total revenue receipts, less refunds, of the state treasury in the fiscal year immediately preceding the year in which such debt is incurred." No such debt has been incurred under this provision since its inception.

See "SECURITY FOR THE BONDS" and "APPENDIX B – COMPREHENSIVE FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2019" herein.

#### **Authorized Indebtedness**

The following table sets forth the aggregate net principal amount of general obligation debt and guaranteed revenue debt authorized by the General Assembly of the State to be issued during the fiscal years ended June 30, 1975, through June 30, 2021. (Note, throughout this Official Statement a State fiscal year beginning on July 1 in one calendar year and on ending on June 30 of the subsequent calendar year (both historical and forward looking) may be referred to, for example, as FY 2021 for the State fiscal year beginning on July 1, 2020 and ending on June 30, 2021, and therefore the table below encompasses the period of FY 1975 through FY 2021.) The amounts of such general obligation debt and guaranteed revenue debt actually funded (including the Bonds) and the remaining amounts authorized but unissued as of the date of issuance of the Bonds have been aggregated for presentation in the third and fourth columns of this table and labeled "Total State Debt Funded (Including the Bonds)" and "Unissued Authorized Indebtedness." The amounts reflected in the column labeled "Total State Debt Funded (Including the Bonds)" reflect the amount of authorized general obligation debt and guaranteed revenue debt funded through the issuance of bonds, a portion of which has been funded with initial issue premium upon the issuance of the bonds.

|   |                  |               | Total State      |               |
|---|------------------|---------------|------------------|---------------|
|   | General          | Guaranteed    | Debt Funded      | Unissued      |
|   | Obligation Debt  | Revenue Debt  | (Including the   | Authorized    |
| Purpose   | Authorized       | Authorized    | Bonds)           | Indebtedness  |
| K-12 School Construction                          | \$ 7,733,570,000 |               | \$ 7,406,165,000 | \$327,405,000 |
| University Facilities                             | 6,769,218,000    |               | 6,769,218,000    |               |
| Transportation                                    | 5,198,050,000    | \$755,245,000 | 5,953,295,000    |               |
| Technical College System                          | 2,291,997,000    |               | 2,291,997,000    |               |
| Department of Corrections                         | 1,186,370,000    |               | 1,186,370,000    |               |
| Department of Natural Resources                   | 903,150,000      |               | 903,150,000      |               |
| Port Facilities                                   | 898,815,000      |               | 898,815,000      |               |
| Environmental Finance Authority                   | 833,700,000      | 97,470,000    | 931,170,000      |               |
| World Congress Center <sup>(1)</sup>              | 814,200,000      |               | 814,200,000      |               |
| Building Authority                                | 705,315,000      |               | 705,315,000      |               |
| Human Services Facilities                         | 462,485,000      |               | 462,485,000      |               |
| Department of Juvenile Justice                    | 456,135,000      |               | 456,135,000      |               |
| Secretary of State                                | 205,050,000      |               | 205,050,000      |               |
| Public Safety                                     | 194,355,000      |               | 194,355,000      |               |
| Public Libraries                                  | 180,260,000      |               | 180,260,000      |               |
| Bureau of Investigations                          | 188,545,000      |               | 188,545,000      |               |
| Department of Economic Development <sup>(1)</sup> | 172,390,000      |               | 172,390,000      |               |
| Department of Revenue                             | 128,475,000      |               | 128,475,000      |               |
| Savannah-Georgia Convention Center <sup>(1)</sup> | 107,700,000      |               | 107,700,000      |               |
| Department of Agriculture                         | 107,650,000      |               | 107,650,000      |               |
| Jekyll Island-State Park Authority                | 99,065,000       |               | 99,065,000       |               |
| Department of Defense                             | 82,385,000       |               | 82,385,000       |               |
| Department of Community Affairs                   | 81,740,000       |               | 81,740,000       |               |
| Forestry Commission                               | 68,020,000       |               | 68,020,000       |               |
| Stone Mountain Memorial Association               | 66,900,000       |               | 66,900,000       |               |
| Department of Administrative Services             | 59,605,000       |               | 59,605,000       |               |

|  |                  |                      | Total State      |                      |
|--|------------------|----------------------|------------------|----------------------|
|  | General          | Guaranteed           | Debt Funded      | Unissued             |
|  | Obligation Debt  | Revenue Debt         | (Including the   | Authorized           |
| Purpose                                | Authorized       | Authorized           | Bonds)           | Indebtedness         |
| Department of Labor                    | 56,850,000       |                      | 56,850,000       |                      |
| Soil and Water Conservation Commission | 43,540,000       |                      | 43,540,000       |                      |
| Agricultural Exposition                | 39,395,000       |                      | 39,395,000       |                      |
| Financing and Investment Commission    | 35,205,000       |                      | 35,205,000       |                      |
| Department of Veterans Service         | 25,390,000       |                      | 25,390,000       |                      |
| Department of Driver Services          | 24,660,000       |                      | 24,660,000       |                      |
| Vocational Rehabilitation Agency       | 10,690,000       |                      | 10,690,000       |                      |
| All Other                              | 51,175,000       |                      | 51,175,000       |                      |
| <u>Total</u>                           | \$30,282,050,000 | <u>\$852,715,000</u> | \$30,807,360,000 | <u>\$327,405,000</u> |

<sup>(1)</sup> Prior bond authorizations for the former Georgia Maritime and International Trade Center, renamed to the Savannah-Georgia Convention Center via statutory changes, which previously had been included in the World Congress Center and Economic Development purposes, now are consolidated in the Savannah-Georgia Convention Center purpose.

Source: Georgia State Financing and Investment Commission

# **Outstanding Debt**

The following table sets forth the projected outstanding principal amount of indebtedness of the State upon issuance of the Bonds. Subsequent to the issuance of the Bonds, there will be \$327,405,000 of unissued authorized general obligation debt remaining to be issued. There is no unissued authorized guaranteed revenue debt to be issued.

|   | General                | Guaranteed    | Total            |
|---|------------------------|---------------|------------------|
| Description   | Obligation             | Revenue       | Outstanding      |
| Total debt outstanding as of June 30, 2020            | \$ 9,439,470,000       | \$112,135,000 | \$ 9,551,605,000 |
| Less debt retired on July 1, 2020 and August 1, 2020  | -423,840,000           | 0             | -423,840,000     |
| Subtotal debt outstanding prior to the Bonds          | 9,015,630,000          | 112,135,000   | 9,127,765,000    |
| Plus the Bonds  | 1,132,515,000          | 0             | 1,132,515,000    |
| Less debt purchased and retired                       | -171,740,000           | 0             | -171,740,000     |
| Projected total debt outstanding upon issuance of the |                        |               |                  |
| Bonds   | <u>\$9,976,405,000</u> | \$112,135,000 | \$10,088,540,000 |

Source: Georgia State Financing and Investment Commission

In November 2010, Georgia voters approved an amendment to the State Constitution which provided that "The General Assembly may by general law authorize state governmental entities to incur debt for the purpose of entering into multiyear contracts for governmental energy efficiency or conservation improvement projects in which payments are guaranteed over the term of the contract by vendors based on the realization of specified savings or revenue gains attributable solely to the improvements...." (Ga. L. 2010, Volume One, Book One, p. 1264, 2010 Regular Session, S.R. 1231) Consequent to the ratification of said amendment to the State Constitution, S.B. 194, passed by the General Assembly during its 2010 session and signed by the Governor on June 4, 2010, became effective January 1, 2011 (Ga. L. 2010, Volume One, Book One, commencing at p. 1091, Act No. 669, 2010 Regular Session, S.B. 194). S.B. 194 amended Title 50 of the Official Code of Georgia Annotated by adding Chapter 37, which is codified as O.C.G.A. § 50-37-1 through O.C.G.A. § 50-37-8 (the "Guaranteed Energy Savings Performance Act ("GESP Act")). The GESP Act, among other things, authorizes State governmental units to enter into such guaranteed energy savings performance contracts ("EPC" or "EPCs") for terms not to exceed twenty years. O.C.G.A. § 50-37-7(3) authorizes the Commission to establish a total multiyear guaranteed energy savings performance contract value and provided that any EPC entered into by a state entity that was not in compliance with the total contract value set by the Commission shall be void and of no effect. Through FY

2020, approximately \$80 million of Commission approved EPC contract value authority has been utilized. At its June 24, 2020 meeting the Commission approved the Georgia Environmental Finance Authority's request for \$8.2 million of EPC contract value authority previously approved for Augusta University to be extended into FY 2021. Per the Commission's adopted fiscal guideline policies for EPCs and multiyear rental agreements, the Commission generally will limit the total contract value authority to an amount that will not cause the ratio for debt service to prior year receipts in the Commission's debt management model to increase by more than one-half percent (0.50%), or exceed the established debt management planning target, when including all existing and anticipated multiyear obligations. EPCs are not general obligation debt or guaranteed revenue debt of the State and therefore are not subject to the ten percent (10%) debt limit described under "DEBT INFORMATION - Appropriations and Debt Limitations" herein.

In November 2012, Georgia voters approved an amendment to the State Constitution to authorize the General Assembly to allow certain State agencies to enter into multiyear rental agreements, without obligating present funds for the full amount of obligation the State may bear under the full term of such agreements. Consequent to the ratification of said amendment to the State Constitution, S.B. 37, passed by the General Assembly during its 2012 session and signed by the Governor on May 2, 2012, became effective January 1, 2013 (Ga. L. 2012, Volume One, Book Two, commencing at p. 989, Act No. 717, 2012 Regular Session, S.B. 37). As amended by S.B. 37, O.C.G.A. § 50-16-41(c) authorizes the State Properties Commission (the "SPC") to enter into multiyear lease agreements for administrative space on behalf of state agencies for terms not to exceed twenty years. Pursuant to O.C.G.A. § 50-16-41(1) the Commission established fiscal policies regarding multiyear lease and rental agreements and, each year, the Commission establishes total multiyear contract value authority for use by SPC and the Board of Regents ("BOR"). Through FY 2020, the SPC has entered into 81 leases utilizing approximately \$568.331 million of Commission approved multiyear rental agreement contract value authority. At its June 24, 2020 meeting, the Commission approved the SPC's request for \$109 million for new multiyear rental agreement contract value authority for FY 2021. Through FY 2020, the BOR had entered into four leases utilizing approximately \$129.2 million of Commission approved multiyear rental agreement contract value authority. At its June 24, 2020 meeting the Commission approved the BOR's request for new multiyear rental agreement contract value authority for FY 2021 in the amount of \$15 million. Such multiyear rental agreements are not subject to the ten percent (10%) debt limitation described under "DEBT INFORMATION - Appropriations and Debt Limitations" herein.

In addition to the above, the State periodically acquires certain property and equipment through multiyear lease, purchase, or lease purchase contracts that are considered for accounting purposes to be capital lease or installment purchase obligations. The State also periodically leases land, office facilities, office and computer equipment, and other assets pursuant to leases that are considered for accounting purposes to be operating leases. For information regarding outstanding capital and operating leases entered into by the State, reference is made to Note 11 – "Leases" in the State CAFR for FY 2019, included herein as APPENDIX B.

# **Outstanding Debt Service**

Principal and interest debt service payments are made in various months throughout the year; amounts shown in the following schedule are the maximum aggregate scheduled sinking fund payments by fiscal year for all issued and outstanding general obligation bonds and guaranteed revenue bonds as of June 30, 2020, excluding the Bonds.

|                | General Obli     | gation Bonds     | Guaranteed Rev | venue Bonds  |                  | Total Bonds      |                    |
|----------------|------------------|------------------|----------------|--------------|------------------|------------------|--------------------|
| Fiscal<br>Year | Principal        | Interest         | Principal      | Interest     | Principal        | Interest         | Total Debt Service |
| 2021           | \$ 864,370,000   | \$ 385,018,782   | \$ 48,675,000  | \$ 5,094,500 | \$ 913,045,000   | \$ 390,113,282   | \$ 1,303,158,282   |
| 2022           | 803,250,000      | 346,840,833      | 21,545,000     | 2,634,375    | 824,795,000      | 349,475,208      | 1,174,270,208      |
| 2023           | 759,825,000      | 312,433,985      | 22,650,000     | 1,529,500    | 782,475,000      | 313,963,485      | 1,096,438,485      |
| 2024           | 743,070,000      | 279,636,901      | 19,265,000     | 481,625      | 762,335,000      | 280,118,526      | 1,042,453,526      |
| 2025           | 682,970,000      | 248,780,949      | -              | -            | 682,970,000      | 248,780,949      | 931,750,949        |
| 2026           | 639,120,000      | 219,106,886      | -              | -            | 639,120,000      | 219,106,886      | 858,226,886        |
| 2027           | 655,420,000      | 191,725,960      | -              | -            | 655,420,000      | 191,725,960      | 847,145,960        |
| 2028           | 597,655,000      | 164,303,092      | -              | -            | 597,655,000      | 164,303,092      | 761,958,092        |
| 2029           | 574,155,000      | 138,314,234      | -              | -            | 574,155,000      | 138,314,234      | 712,469,234        |
| 2030           | 494,805,000      | 114,568,480      | -              | -            | 494,805,000      | 114,568,480      | 609,373,480        |
| 2031           | 459,280,000      | 94,369,244       | -              | -            | 459,280,000      | 94,369,244       | 553,649,244        |
| 2032           | 446,500,000      | 75,524,672       | -              | -            | 446,500,000      | 75,524,672       | 522,024,672        |
| 2033           | 412,300,000      | 57,993,068       | -              | -            | 412,300,000      | 57,993,068       | 470,293,068        |
| 2034           | 327,125,000      | 42,808,791       | -              | -            | 327,125,000      | 42,808,791       | 369,933,791        |
| 2035           | 275,915,000      | 31,628,753       | -              | -            | 275,915,000      | 31,628,753       | 307,543,753        |
| 2036           | 227,225,000      | 21,789,505       | -              | -            | 227,225,000      | 21,789,505       | 249,014,505        |
| 2037           | 181,310,000      | 13,756,050       | -              | -            | 181,310,000      | 13,756,050       | 195,066,050        |
| 2038           | 119,080,000      | 7,724,740        | -              | -            | 119,080,000      | 7,724,740        | 126,804,740        |
| 2039           | 123,120,000      | 3,691,600        | -              | -            | 123,120,000      | 3,691,600        | 126,811,600        |
| 2040           | 52,975,000       | 802,678          | -              | -            | 52,975,000       | 802,678          | 53,777,678         |
| Total          | \$ 9,439,470,000 | \$ 2,750,819,204 | \$ 112,135,000 | \$ 9,740,000 | \$ 9,551,605,000 | \$ 2,760,559,204 | \$ 12,312,164,204  |

Note: Total Interest and Total Debt Service amounts may not add precisely due to rounding.

Source: Georgia State Financing and Investment Commission

#### **Rate of Debt Retirement**

Shown below are the rates of scheduled debt retirement on all outstanding general obligation bonds and guaranteed revenue bonds of the State as of June 30, 2020, but not including the Bonds.

| Principal Amount Due     | <u>Amount</u>   | <u>% of Total</u> |
|--------------------------|-----------------|-------------------|
| In 5 Years (60 Months)   | \$3,965,620,000 | 41.5%             |
| In 10 Years (120 Months) | \$6,926,775,000 | 72.5%             |

Source: Georgia State Financing and Investment Commission

# **Market Transactions to Retire Debt**

From time to time the State uses earnings on invested general obligation bond proceeds to purchase outstanding general obligation bonds in secondary market transactions with dealers; bonds so purchased are then cancelled and are no longer outstanding. During the period shown below, very low interest rates available on the invested general obligation bond proceeds resulted in significantly fewer funds available for this program than in preceding years; this condition is expected to continue for an indeterminate period of time into the future. The schedule below summarizes these transactions for the years indicated.

| Fiscal Year | Par Value  | Purchase Price (a) | Purchase Price as % of Par Value |
|-------------|------------|--------------------|----------------------------------|
| 2016        | \$ 0       | \$ 0               | NA                               |
| 2017        | 0          | 0                  | NA                               |
| 2018        | 200,000    | 228,425            | 114.212%                         |
| 2019        | 400,000    | 426,460            | 106.615                          |
| 2020        | 16,635,000 | 17,088,347         | 102.725                          |

# (a) Excluding Accrued Interest

Source: Georgia State Financing and Investment Commission

#### **Debt Statistics**

Certain information and statistics regarding the debt of the State are set forth in the following tables.

#### **State Treasury Receipts**

The State's compliance with its constitutional debt limitation is calculated on the basis of the State Treasury Receipts (revenue receipts less refunds) set forth in the table below. The annual percentage increase in such State Treasury Receipts is set forth in the third column of the table below. Note: Final FY 2020 revenues amounts are not available as of the date of this Official Statement. For preliminary information regarding major tax category collections during FY 2020, see the subsequent table titled "Georgia Department of Revenue – FY 2020 Preliminary Unaudited State Revenues" herein.

|             | State             | % Change        |
|-------------|-------------------|-----------------|
| Fiscal Year | Treasury Receipts | From Prior Year |
| 2015        | \$21,557,498,541  | 6.4%            |
| 2016        | 23,476,964,889    | 8.9             |
| 2017        | 24,519,402,190    | 4.4             |
| 2018        | 25,649,499,261    | 4.6             |
| 2019        | 26,973,017,172    | 5.2             |

Source: State Accounting Office – Georgia Revenues and Reserve Report

# Legal Debt Margin

The amounts permissible under the State's constitutional debt limitation are set forth below:

| • | Preliminary unaudited State Treasury Receipts for FY 2020(a)                    | \$22,748,258,000 |
|---|---|------------------|
| • | Highest annual commitments permitted under constitutional limitation – 10%      | \$2,274,825,800  |
|   | of Preliminary State Treasury Receipts for FY 2020 <sup>(a)</sup>               |                  |
| • | Highest debt service for currently outstanding debt in any year (FY 2021)       | \$1,303,158,282  |
| • | FY 2021 Appropriated Debt Service for the Bonds                                 | \$120,919,720    |
| • | Total highest current outstanding debt service plus appropriated debt service   | \$1,424,072,002  |
|   | for the Bonds   |                  |
|   | <ul> <li>As a percent of Preliminary FY 2020 State Treasury Receipts</li> </ul> | 6.26%            |
| • | Total additional debt service appropriations for all remaining currently        | \$28,025,868     |
|   | authorized but unissued bonds, after issuance of the Bonds                      |                  |
| • | Total highest annual commitments in any fiscal year, current outstanding        | \$1,452,097,870  |
|   | debt service plus debt service appropriations for all currently authorized but  |                  |
|   | unissued bonds  |                  |
|   | <ul> <li>As a percent of Preliminary FY 2020 State Treasury Receipts</li> </ul> | 6.38%            |
|   | <ul> <li>Projected State Treasury Receipts for FY 2021</li> </ul>               | \$25,660,505,195 |
|   | <ul> <li>As a percent of FY 2021 Projected State Treasury Receipts</li> </ul>   | 5.66%            |

(a) Unaudited, preliminary, and subject to change. Final FY 2020 revenues amounts are not available as of the date of this Official Statement. The preliminary FY 2020 amount used for the legal debt margin calculation shown above includes only those revenues received through June 30, 2020 as reported by the Georgia Department of Revenue on July 6, 2020. Reported FY 2020 Georgia Department of Revenue collections as of June 30, 2020 does not include receipts of various other state revenues collected by other state agencies which are not available as of the date of this Official Statement. Also, as shown above, no provision has been made for state income taxes (either individual or corporate) due for calendar year 2019 and the first and second quarters of calendar year 2020 which may not have been made until after June 30, 2020 and before or on July 15, 2020 pursuant to the State's decision to align its tax payment deadlines to coincide with the extended federal income tax payment deadline of July 15, 2020 for calendar year 2019 and the first and second quarters of 2020. The final audited FY 2020 amounts will include income tax receipts through July 31, 2020 that would have been accounted for in FY 2020 had there not been the tax payment deadline extension described above. (The aggregate amount of such incremental revenues subsequently reported on August 7, 2020 was \$952.671 million.) For preliminary information regarding major tax category collections during FY 2020, see the subsequent table titled "Georgia Department of Revenue – FY 2020 Preliminary Unaudited State Revenues" herein.

Sources: Georgia State Financing and Investment Commission; State Accounting Office

# Assessed Valuation (Real Estate and Personal Property)

The assessed valuation of real and personal property located in the State, its estimated actual value ("EAV"), and the assessed value as a percentage of the EAV are set forth in the table below.

| Year              | ear Assessed Valuation Estimated Actual Va |                    | Assessed as a % of |  |
|-------------------|--|--------------------|--------------------|--|
|                   |  |                    | EAV                |  |
| 2015              | \$359,547,653,892                          | \$ 920,500,906,022 | 39.0%              |  |
| 2016              | 375,667,703,224                            | 969,465,040,579    | 38.7               |  |
| 2017              | 394,723,489,792                            | 1,020,220,960,952  | 38.6               |  |
| 2018              | 422,974,639,944                            | 1,093,240,216,966  | 38.6               |  |
| 2019 <sup>a</sup> | 450,625,408,353                            | 1,162,304,380,586  | 38.8               |  |

<sup>&</sup>lt;sup>a</sup> Note: Amounts for 2019 are preliminary and subject to change until November 15, 2020, when they are scheduled to be finalized and further subject to any ongoing appeals at that time.

Source: State of Georgia Department of Audits and Accounts, Sales Ratio Division

Article VII, Section I, Paragraph II (a) of the State Constitution provides:

"The annual levy of state ad valorem taxes on tangible property for all purposes, except for defending the state in an emergency, shall not exceed one-fourth mill on each dollar of the assessed value of the property."

The State last imposed a tax levy under this provision in 2015, although occasionally payments will be received as appraisal and assessment appeals and court cases are resolved with taxes owed to the State or a refund owed by the State to a successful appellant or litigant.

#### **Debt Ratios**

The debt ratios set forth below in this table are based on the Assessed Valuation set forth in the table above and the following key statistics:

| Projected Total State Debt Outstanding Upon Issuance of the Bonds (see |                   |
|--|-------------------|
| "Outstanding Debt" herein)   | \$10,088,540,000  |
| 2019 Population Estimate (a)   | 10,617,423        |
| 2019 Total Personal Income Estimate (b)                                | \$511,745,000,000 |
| Debt per Capita  | \$959             |
| Debt to Personal Income  | 1.99%             |
| Debt to Estimated Actual Value   | 0.88%             |
| Debt to Assessed Valuation   | 2.26%             |

(a) As of July 1, 2019, U.S. Department of Commerce, Bureau of the Census

(b) U.S. Department of Commerce, Bureau of Economic Analysis - Calendar Year 2019

Source: Georgia State Financing and Investment Commission

#### **REVENUE INFORMATION**

# **Fiscal Policy**

Under Georgia law, the Governor is the State's Chief Executive and also is the ex officio Director of the Budget. The Governor is assisted in financial management by the Director of the Governor's Office of Planning and Budget ("OPB"). The State Constitution assigns responsibility for revenue estimates to the Governor. The Governor is aided in this determination by revenue projections developed by the State Economist. The State Economist utilizes various sources of information and other forecasts of key U.S. and Georgia economic data when developing his forecasts. The State Economist's forecasts then are compared to publicly available forecasts such as those produced by the Georgia State University Economic Forecasting Center, and to consensus forecasts of the U.S. economy. The Governor also appoints a Council of Economic Advisors separate from the State Economist. The Council of Economic Advisors is comprised of economists from public and private entities who meet at the call of the Governor to provide independent economic and revenue forecasts on the current and future fiscal years.

#### **Budgetary Controls and Budget Process**

The State Constitution requires the State to adopt a balanced budget. The State Constitution assigns responsibility for revenue estimates to the Governor, provides that no money may be drawn from the State Treasury except for appropriations made by law, and requires that the General Assembly annually appropriate state and federal funds necessary to operate all of the various departments and agencies of State government. It further provides that the general appropriations bill embrace only appropriations that were fixed by previous laws; the ordinary expenses of the executive, legislative, and judicial departments of State government; payment of the public debt and the interest thereon; and, support of the public institutions and educational interests of the State.

Each year, the General Assembly passes and the Governor signs two separate budgets with the primary one being the budget for the upcoming fiscal year (July 1 – June 30). The other is the "amended" current fiscal year budget, which makes adjustments to the current fiscal year to account for changes in school enrollment and for other unanticipated needs that arise. If necessary, the Governor has the authority to call a special session of the General Assembly to take up a supplemental budget to address critical fiscal issues. The next regular session of the legislature is scheduled to begin in January 2021. A special legislative session may be called by the Governor sometime prior to January 2021 if necessary to address any budgetary or revenue issues, or other legislative priorities.

#### **Cash Flow Management**

Before money can be disbursed pursuant to an appropriation, it must be allotted (administratively allocated and approved for expenditure). Allotments are provided to State agencies and other budget units by issuance of warrants by OPB. A warrant is the approval of funding a portion of the appropriated amount to a budget unit such that the budget unit has the funding available to expend in accordance with an appropriation. The Office of the State Treasurer ("OST") funds warrants against the allotments as allotment draw requests are presented to it by the various State budget units and monitors approved, but undrawn allotment balances. Undrawn allotment balances include funding for expenditures associated with contracts resulting in some carry-forwards from the previous fiscal year. Allotments tend to be paid out gradually; however, there is a risk that a sudden increase in requests by budget units for previously allotted funds could strain the State's cash resources. OPB has the authority to withhold undrawn allotments prior to such allotments being funded by the OST, if necessary, to manage state expenditures to available revenues, or to maintain liquidity. During the course of a fiscal year, if it appears that revenues have fallen below the amounts originally anticipated, OPB can take steps to reduce State expenditures by requiring budget units

to reserve appropriations or, through coordination with State agencies and other budget units, can delay approval of allotments and rescind prior allotments. OPB also may rescind previously approved but undrawn allotments should the funds no longer be needed for the purpose as originally budgeted. In addition, the Governor can reduce the revenue estimate for a fiscal year and recommend that the legislature amend the then current budget to reflect lowered revenue estimates.

Treasury monitors cash balances available to fund appropriation allotments as they are presented for payment. If necessary, the State may take steps to ensure liquidity which could include managing the timing of allotments for appropriations and tax refunds as permitted by state law, withholding appropriation allotments, or rescinding appropriation allotments. Although it has not used other measures to maintain sufficient liquidity, the State has other legally authorized options available to enable it to access liquidity in more extraordinary circumstances, including securing a bank line of credit, issuing short-term debt, transacting reverse repurchase agreements, or internal borrowing. Under current State law, the amount that could be drawn on an external line of credit is limited to one percent (1%) of the prior year's receipts and any such borrowing must be repaid within the same fiscal year it was incurred.

#### **Revenue Shortfall Reserve**

With respect to the revenue shortfall reserve and the mid-year adjustment reserve, O.C.G.A. § 45-12-93 provides in relevant part:

- (a) There shall be a reserve of state funds known as the "Revenue Shortfall Reserve."
- (b) The amount of all surplus in state funds existing as of the end of each fiscal year shall be reserved and added to the Revenue Shortfall Reserve. Funds in the Revenue Shortfall Reserve shall carry forward from fiscal year to fiscal year, without reverting to the general fund at the end of a fiscal year. The Revenue Shortfall Reserve shall be maintained, accumulated, appropriated, and otherwise disbursed only as provided in this Code section.
- (c) For each existing fiscal year, the General Assembly may appropriate from the Revenue Shortfall Reserve an amount up to one percent (1%) of the net revenue collections of the preceding fiscal year for funding increased K-12 needs.
- (d) The Governor may release for appropriation by the General Assembly a stated amount from funds in the Revenue Shortfall Reserve that are in excess of four percent (4%) of the net revenue of the preceding fiscal year.
- (e) As of the end of each fiscal year, an amount shall be released from the Revenue Shortfall Reserve to the general fund to cover any deficit by which total expenditures and contractual obligations of state funds authorized by appropriation exceed net revenue and other amounts in state funds made available for appropriation.
- (f) The Revenue Shortfall Reserve shall not exceed fifteen percent (15%) of the previous fiscal year's net revenue for any given fiscal year.

The following tables set forth certain information regarding the State's Revenue Shortfall Reserve for the fiscal years shown.

Total State General Funds and Revenue Shortfall Reserve (\$ in millions)

|             |                           | Revenue Shortfall Reserve (1) |                          |         |
|-------------|---------------------------|-------------------------------|--------------------------|---------|
| Fiscal Year | Total State General Funds | Total Reserves                | Uses of Reserves (2) (3) | Net     |
| 2015        | \$20,435                  | \$1,635                       | \$204                    | \$1,431 |
| 2016        | 22,237                    | 2,255                         | 222                      | 2,033   |
| 2017        | 23,268                    | 2,541                         | 233                      | 2,309   |
| 2018        | 24,320                    | 2,800                         | 243                      | 2,557   |
| 2019        | 25,571                    | 3,063                         | 356                      | 2,708   |

- (1) The amount by which the total Revenue Shortfall Reserve exceeds four percent (4%) of the net revenue collections (referred to as "Total State General Funds" above) of the preceding fiscal year may be released by the Governor for appropriation by the General Assembly. For the fiscal years shown above, no funds in addition to the one percent (1%) for funding increased educational needs (see (2) below) were released by the Governor.
- (2) Up to one percent (1%) of the net revenue collections (referred to as "Total State General Funds" above) of the preceding fiscal year may be used for funding increased educational (K-12) needs. Such amounts for the fiscal years shown above were appropriated in the immediate subsequent fiscal year for this purpose (see the table on page 6 herein). For FY 2015 through FY 2018, the amounts used per footnote 2 above are as shown in the table; for FY 2019 the amount used in accordance with footnote 2 was \$256 million.
- (3) In addition to the amount per footnote 2 above, \$100 million was authorized for release from the Revenue Shortfall Reserve by the Governor on March 14, 2020 for appropriation in the Amended Appropriations Act for FY 2020. See "Budgetary Uses of Revenue Shortfall Reserve," below.

Source: State Accounting Office

Note: Amounts may not add precisely due to rounding.

### Reconciliation of Revenue Shortfall Reserve - FY 2019

| Ending Net FY 2018 Revenue Shortfall Reserve Balance<br>Plus Excess of FY 2019 Total Budget-Based Revenues Available Over FY 2019 | \$2,556,604,004 |
|---|-----------------|
| Appropriations  | 415,240,634     |
| Plus Audited FY 2019 Agency Lapse of Surplus Funds  | 91,449,618      |
| Subtotal FY 2019 Revenue Shortfall Reserve Balance  | 3,063,294,257   |
| Less one percent (1%) Mid-year Adjustment for K-12 Education Appropriation in Amended   | (2              |
| FY 2020 Budget (see footnote 2 in table above)  | (255,710,647)   |
| Funds Released by the Governor for Appropriation in Amended Appropriations Act for FY 2020  | (100,000,000)   |
| Ending Net FY 2019 Revenue Shortfall Reserve Balance  | \$2,707,583,610 |

Source: State Accounting Office

Note: amounts may not add precisely due to rounding.

#### Budgetary Uses of Revenue Shortfall Reserve for FY 2020 and FY 2021

On March 14, 2020, Governor Brian P. Kemp notified the Georgia General Assembly that he was amending his revenue estimate for Fiscal Year 2020 to include \$100 million from the Revenue Shortfall Reserve, pursuant to O.C.G.A. § 45-12-93(d), as noted in the table immediately above. The Governor requested and the General Assembly appropriated in the Amended Appropriations Act for State Fiscal Year

2019-2020 (H.B. 792) the additional \$100 million to the Governor's Emergency Fund to cover costs and expenditures associated with the State's response to COVID-19. Subsequent to the appropriation of the \$100 million for COVID-19 response, on March 27, 2020, the federal government enacted the Coronavirus Aid, Relief, and Economic Security ("CARES") Act, which included \$3.5 billion for the state in direct financial assistance through the Coronavirus Relief Fund. As a result of the federal action, it is anticipated that the state will return the majority of the appropriated \$100 million to the Revenue Shortfall Reserve at year end. The State believes it was in a position to manage the shortfalls or delays in revenue, and the increases in expenses, caused by COVID-19 during FY 2020. While the State expects it may be necessary to utilize some funds from the Revenue Shortfall Reserve to address those revenue and expense impacts once FY 2020 results are finalized, it will prioritize use of spending reductions, agency surplus and funds provided under the CARES Act.

Additionally, as a result of the anticipated economic impact of the COVID-19 pandemic, on June 22, 2020 Governor Kemp revised his revenue estimate for FY 2021. To offset anticipated tax revenue declines, Governor Kemp included a transfer of \$250,000,000 from the Revenue Shortfall Reserve in his revised revenue estimate for State Fiscal Year 2020-2021 (H.B. 793), which was adopted by the General Assembly on June 26, 2020. This transfer, if necessary, along with the annual appropriation of one percent (1%) of prior year net revenues for the mid-term adjustment for K-12 enrollment (see (c), above), anticipated to be included in the FY 2021 Amended Appropriations Act in January 2021, will impact subsequent ending balances of the Revenue Shortfall Reserve.

### Changes to Georgia's Tax Code

During its more recent legislative sessions, the General Assembly has passed a number of bills that were signed into law by the Governor which amended Georgia's income tax code. Most notably, in its 2018 session the General Assembly passed and the Governor signed into law House Bill 918 ("HB 918") which took significant steps to align Georgia's income tax code with the federal tax code after passage by Congress of the Tax Cut and Jobs Act ("TCJA"), and to adjust Georgia's tax structure in response to expected revenue changes resulting from conformity with the TCJA. The TCJA essentially expanded the tax base for individual and corporate income taxpayers and lowered federal income tax rates. Simply conforming to the federal tax base changes would have resulted in significant increases in tax revenues to Georgia. HB 918 established and initiated a three-step process to adjust Georgia's income tax structure. First, effective January 1, 2018, the standard deduction for all individual filers was doubled. Second, effective January 1, 2019, the top tax rate for individual and corporate taxpayers was reduced from 6.0% to 5.75%. The third step in the process was to have been an additional 0.25% reduction of the top tax rate effective January 1, 2020 from 5.75% to 5.50%; however, because the rate decrease from 5.75% to 5.50% had been projected to result in a decrease of approximately \$600 million per year of state income tax collections from FY 2021 forward, the Governor did not include this additional rate reduction in his revenue estimates presented to the General Assembly in January 2020. The General Assembly did not adopt such resolution during the 2020 legislative session and new legislation would be required to accomplish that step at any point in the future. HB 918 also provided that these changes to Georgia's income tax code sunset on December 31, 2025, concurrent with the sunset of the changes to the federal tax code.

Prior to the changes included in HB 918 described above, Georgia's income tax structure had remained unchanged since 1937, although an amendment to the State Constitution related to State income taxes which became effective on January 1, 2015 effectively provided that the maximum marginal rate of income tax may not exceed six percent (6%). During the five fiscal years preceding HB 918 (FY 2014 through FY 2018), income taxes, considering both individual and corporate, accounted for approximately 49.0% of total State Treasury receipts.

During its FY 2019 legislative session, the General Assembly passed a number of bills that were signed into law by the Governor that will impact Georgia's tax code. These bills include adjusting

thresholds for economic nexus, adjustments to job tax credits, and adjustments to the Title Ad Valorem Tax ("TAVT"). In aggregate, these bills were expected to reduce General Fund revenues by about \$8.7 million in FY 2020 and \$59.3 million in FY 2021.

The General Assembly passed limited legislation during the FY 2020 legislative session. The most significant fiscal bill passed in the 2020 session was a marketplace facilitator tax law, making clear how internet-based marketplace facilitators must collect and remit sales taxes. This bill was signed by the Governor and went into effect on April 1, 2020. Based on early data, it appears this law will result in an increase in State sales tax collections on the order of \$300 million per year.

#### **Fiscal Performance**

FY 2019 Results. FY 2019 state general fund revenues totaled \$25.57 billion, an increase of 5.1% over FY 2018 state general fund revenues. Tax revenues totaled \$23.72 billion, which was 4.8% higher than in FY 2018. Revenues from interest, fees, and sales totaled \$1.85 billion, which was 9.8% higher than in FY 2018. Revenue performance in FY 2019 continued to be bolstered by House Bill 170 ("HB 170"), adopted by the General Assembly in its 2015 session and effective July 1, 2015, which restructured motor fuel excise taxes and implemented new fees to fund transportation infrastructure. HB 170 revenues are dedicated to maintaining and enhancing the State's roads and bridges transportation network.

Georgia's key tax components posted revenue growth for FY 2019 compared to FY 2018. FY 2019 individual income tax revenues grew by 4.6% compared to the prior fiscal year. Individual income tax withholding revenues grew by 1.8% in FY 2019 over FY 2018. In FY 2019, other individual income tax payments, including estimated payments, final return payments, and non-resident payments, grew by 488% over FY 2018.

FY 2019 corporate income tax revenues increased by 26.6% compared to FY 2018 revenues. Corporate payments grew by 14.8% in FY 2019 compared to FY 2018 while refunds paid in FY 2019 increased by 30.5% compared to FY 2018 refund payments.

Sales and use tax revenues grew by 5.1% in FY 2019 compared to FY 2018. In addition, the State's share of TAVT, which during FY 2013 had replaced the sales tax on dealer new and used car sales and expanded the tax base to include nearly all vehicle title transactions, decreased by 5.6% in FY 2019 compared to FY 2018. This decrease largely reflects the declining state share of the revenues generated by the 7.0% TAVT tax rate, which is determined by law.

Revenue Shortfall Reserve. Georgia's Revenue Shortfall Reserve ("RSR") increased to \$2.71 billion at the end of FY 2019 from \$2.56 billion at the end of FY 2018; this amount is net of the appropriation of the Amended FY 2020 budget 1% mid-year adjustment of \$256 million for K-12 education needs and the \$100 million which was released by the Governor on March 14, 2020 for appropriation in the Amended Appropriations Act for FY 2020. The increase in the RSR balance reflected excess funds over appropriations plus agency lapse. For additional details see "REVENUE INFORMATION – Revenue Shortfall Reserve" herein.

FY 2020 Preliminary Results. Due to the COVID-19 pandemic, the federal government deferred tax filing and payment deadlines in April, May, and June 2020 until July 15, 2020. Georgia conformed to these deferrals for individual and corporate income taxes, both annual return payments and estimated quarterly payments. In the interest of conforming to accrual accounting practices and to facilitate comparisons across fiscal years, Georgia will recognize all revenue collected in July 2020 that is clearly identifiable as deferred individual and corporate income tax payments that would have been due and paid during FY 2020 as having been received in FY 2020. The "pulling back" of these tax collections is ongoing

and the FY 2020 results discussed here are not final year-end numbers and have not been independently audited as of the date of this Official Statement.

For FY 2020 ("FY 2020"), preliminary (unaudited) net tax and other revenues as reported by the Georgia Department of Revenue ("GDOR") (which includes the deferred income tax payments for calendar year 2019 and the first and second quarters of calendar year 2020 which were received during July 2020 as previously described in "Appendix A, DEBT INFORMATION, Debt Statistics, Legal Debt Margin"), decreased by 0.4% as compared to FY 2019 results. (Other state revenues are collected and reported by individual agencies rather than GDOR; those amounts are not available as of the date of this Official Statement.) This reflects preliminary (unaudited) total net tax revenues and other interest, fees, and sales revenues of approximately \$23.70 billion for FY 2020 versus \$23.79 billion in FY 2019, a decline of \$92 million.

Individual income tax collections increased approximately 1.9% in FY 2020 compared to FY 2019 (\$12.41 billion versus \$12.18 billion) supported by workers returning to jobs after the Governor permitted businesses to reopen in May in accordance with social distancing and other standards designed to reduce the transmission of COVID-19 and by state income tax withholding on unemployment benefits (including the federal \$600 per week bonus payments) for those remaining either out of work or working reduced hours.

Corporate income tax collections declined 3.0% on a year to year basis even after the deferred payments were collected, representing a reduction from \$1.27 billion in FY 2019 to \$1.23 billion in FY 2020.

For sales tax collections, which are final but unaudited, FY 2020 results showed a 1.4% decline versus FY 2019 (\$6.16 billion compared to \$6.25 billion), indicating consumers resumed spending soon after the initial economic shutdown designed to slow the spread of COVID-19.

Motor fuel tax collections increased 1.9%, from \$1.84 billion to \$1.87 billion.

Motor Vehicle Revenues decreased 16.8% from \$1.26 billion to \$1.05 billion. The largest component of this category, Title Ad Valorem Tax ("TAVT"), a tax on car purchases, declined 23.5% from \$865 million to \$661 million, reflecting a combination of falling new car sales in the March to May period and a reallocation of these revenues passed by the General Assembly in 2019 which assigned a larger share of these monies to local governments versus the state government.

Interest, Fees and Sales Revenues reported by the Georgia Department of Revenue decreased by 5.2% (-\$29.4 million) on a year to year basis to \$536.6 million in FY 2020 from \$566.0 million in FY 2020.

Current Economic Indicators. The longest economic expansion in American history ended in February and March 2020 when consumer fears, followed by government-mandated shutdowns to slow the spread of the novel coronavirus which causes COVID-19, pushed the national economy into a recession. Growth in the first quarter of calendar 2020 was slightly negative with positive conditions in the first half of the quarter outweighed by forced business closures in the second half. Real second quarter U.S. GDP declined by 9.5%, due to a sharp drop in consumer purchases, particularly in the earlier part of the quarter. With states allowing reopening of their businesses on different schedules, many economists currently project economic growth should resume in the third and fourth quarters of calendar 2020 with a potential sharp rebound toward normality; however, the economy is not expected to regain full strength until either a vaccine or successful treatment regimen for COVID-19 is found and widely available.

The current economic outlook is more uncertain than normally would be the case, with many publicly traded companies suspending forward guidance, and government actions to control the spread of

the pandemic forcing businesses to close or significantly change operations on very short notice. Whether the unemployment resulting from the economic shutdowns becomes lengthy versus temporary will depend on how many businesses can remain solvent with either or both reduced revenues and higher operating costs until the pandemic ends.

National unemployment went from a record low of 3.5% prior to the arrival of the pandemic to the U.S. to a post-World War II record high in the mid-teens (data collection and classification errors currently complicate the accuracy of the calculations). Expectations are for national and Georgia's state unemployment by the end of calendar 2020 to be in the range of 7-9 percent with additional recovery in the labor market continuing from that point. Georgia's unemployment rate, which was 3.1% in February 2020, peaked at 12.6% in April 2020 before declining to 7.6% in June 2020, several percentage points below the national average. Georgia is a large, diverse, growing economy currently ranked the 9th largest state economy with an annualized Gross State Product of \$625 billion in Q4 of 2019. The Georgia labor market currently is expected to continue to recover faster than the national trend due to higher business formation over the first six months of 2020 as reported in Census Bureau Business Formation Statistics (http://census.gov/econ/bfs/index/html) and an earlier economic reopening within the state versus other regions of the U.S. As of June 2020, unemployment by metropolitan statistical area varied in Georgia from a low of 5.9% in Gainesville to a high of 8.7% in Columbus, with all areas below the national unemployment rate of 11.1%.

To date, consumer spending generally has continued more than expected in the face of rising unemployment, helped by federal assistance programs and consumers having lower debt burdens relative to disposable income than at the start of the previous recession in 2007. This has helped to support retail sales and thus sales tax collections and this trend currently is expected to continue. Housing had a similar, temporary sharp decline, but also is recovering. Georgia recorded 4,278 housing starts in June 2020, 3.5% of the national total, which is more than its 3.3% share of national population. The median home price in Georgia is up 4.9% in the past year, to \$206,804.

Prior to the pandemic Georgia's employment was well diversified across sectors and across all regions of the state. Georgia has significant, but not overly outsized, presence in information and technology, manufacturing, finance, real estate, professional services, healthcare, hospitality, transportation, and agriculture sectors of the economy. The diversity of Georgia's economy is expected to cushion the economic blow to the state from this recession. In addition, it appears that if economic conditions worsen, Congress could enact more stimulus programs and relief payments while the Federal Reserve has on several occasions indicated it stands ready to provide liquidity and maintain low interest rates for as long as they are needed to support the economy.

Amended FY 2020 Budget. The General Assembly convened for its annual legislative session in January 2020 to consider the Amended FY 2020 and FY 2021 budgets. The Amended FY 2020 budget anticipated state general fund revenues growth of 0.7% over the FY 2019 state general fund revenue collections, and total tax revenue growth of 1.2% over the FY 2019 tax revenue collections, primarily due to reduced projections for individual income tax revenues. This necessitated a reduction of \$404 million in general fund spending in the Amended FY 2020 budget from the original FY 2020 budget. To meet the reduced revenue projection, the Amended FY 2020 budget included across-the-board four percent operational reductions for state agencies, excluding K-12 and higher education funding formulas and Medicaid spending. In order to mitigate the impact of reductions in the second half of the fiscal year, the Office of Planning and Budget withheld four percent of agency allotments effective October 1, 2019. The Amended FY 2020 budget included \$256 million in Revenue Shortfall Reserve (RSR) funds for the midterm adjustment for K-12 enrollment growth. Additionally, prior to passage of the budget by the General Assembly, Governor Brian Kemp revised his revenue estimate to include \$100 million in RSR funds

specifically to appropriate to the Governor's Emergency Fund for coronavirus response which was included in the enacted budget.

The Amended FY 2020 budget fully funded growth needs in education and Medicaid and is structurally balanced with no reliance on one-time sources of funding:

- \$136 million for K-12 enrollment growth, including \$110 million the Quality Basic Education Formula and \$25 million State Charter Schools.
- \$39 million for Disproportionate Share Hospitals and Medicare Part B and D requirements offset by \$43 million in savings in Medicaid expense growth.
- \$25 million for Forestland Protection grants to meet projected need.
- \$100 million in Revenue Shortfall Reserve funds for COVID-19 response efforts.

The Amended FY 2020 Budget was adopted prior to the General Assembly entering into a recess on March 13, 2020 as a result of the COVID-19 pandemic. The General Assembly did not enact any additional changes to the Amended FY 2020 Budget upon reconvening in June. To mitigate the fiscal impact of COVID-19 and the federal government's decision to defer the federal tax filing deadline to July 15, 2020 and Georgia's decision to do likewise, the State will accrue individual and corporate income tax filings attributable to the 2019 tax filing year or estimated payments due in the first two quarters of 2020, but received in July as 2020 revenues.

FY 2021 Budget. The FY 2021 budget revenue estimate as recommended by Governor Brian Kemp in January 2020 assumed tax revenue growth of 3.7% and state general fund revenue growth of 3.5% compared to Amended FY 2020 budget revenue estimate. This was a \$489 million increase to the original adopted FY 2020 base budget. In order to fund estimated growth needs in K-12 and higher education, Medicaid, and transportation as well as a pay increase for teachers and state employees, the original introduced budget included a six percent across-the-board operational reduction to state agencies.

Prior to adopting the FY 2021 budget, the General Assembly suspended the legislative session on March 13, 2020. Based on the projected revenue impact from the COVID-19 pandemic, the General Assembly, along with OPB, requested agencies submit revised budget plans of 14% reduction. OPB adjusted this estimate to an 11% reduction prior to the General Assembly reconvening. After the General Assembly reconvened in mid-June, on June 22, 2020, Governor Kemp revised the FY 2021 revenue estimate downward by \$2.48 billion or 9.3% of general fund revenues. To offset this decline, the Governor authorized the use of \$250 million in RSR funds in the FY 2021 budget along with \$50 million in tobacco settlement reserve funds to be used for projected Medicaid expense. As a result of the one-time accrual of tax revenues which were deferred until July 15, 2020 back to FY 2020, the FY 2021 budget does not include a one-time "windfall" of tax revenues in July due to the federal tax deadline extension.

The Governor also recommended, and the General Assembly adopted, a 10 percent across-the-board operational reduction to state agencies in addition to K-12 and higher education funding formulas, approximately \$1.6 billion in total savings. In addition to the agency and formula program reductions, the budget includes \$192 million in savings from the employer contribution for the Teachers Retirement System while still fully funding the actuarially determined employer contribution and a \$278 million reduction to transportation funds as a result of the reduced revenue estimate.

The FY 2021 budget fully funds \$205 million in new growth to K-12 education, including \$141 million for enrollment growth and training and experience, \$32 million for the State Commission Charter Schools supplement, and \$32 million for Quality Basic Education Equalization grants for low wealth schools. The budget also includes \$430 million to fully fund anticipated needs for Medicaid programs and assumes only \$165 million in savings from one quarter of enhanced FMAP rate based on known dates at

the time for the federally declared public health emergency. The General Assembly adopted H.B. 793, the Fiscal Year 2021 Appropriations Act, on June 26, 2020, and Governor Kemp signed it into law as passed on June 30, 2020 with no vetoes.

Budget instructions for the Amended FY 2021 budget and the FY 2022 budget were issued August 6, 2020. State agencies were asked to submit budget requests equivalent to their original FY 2021 funding levels with no additional across-the-board reductions required. Agencies must submit budget requests to OPB by September 1, 2020.

# Georgia Revenues Actual FY 2015 – FY 2019

The following table sets forth actual budget-based State revenues available for appropriation. Note: Final FY 2020 revenues amounts are not available as of the date of this Official Statement. For preliminary information regarding major tax category collections during FY 2020, see the subsequent table titled "Georgia Department of Revenue – FY 2020 Preliminary Unaudited State Revenues" herein.

| State General Funds                   | FY 2015                | FY 2016                | FY 2017                | FY 2018                 | FY 2019          |
|---------------------------------------|------------------------|------------------------|------------------------|-------------------------|------------------|
| Net Taxes: Dept. of Revenue           |                        |                        |                        |                         |                  |
| Income Tax – Individual               | \$ 9,678,524,026       | \$10,439,533,668       | \$10,977,729,901       | \$11,643,861,634        | \$12,176,943,411 |
| Income Tax – Corporate                | 1,000,536,425          | 981,002,336            | 971,840,713            | 1,004,297,542           | 1,271,270,326    |
| Sales and Use Tax – General           | 5,390,353,066          | 5,480,196,159          | 5,715,917,830          | 5,945,877,598           | 6,250,309,667    |
| Motor Fuel                            | 1,025,819,044          | 1,655,027,765          | 1,740,963,444          | 1,801,686,710           | 1,837,953,784    |
| Tobacco Taxes                         | 215,055,115            | 219,870,412            | 220,773,541            | 224,910,391             | 223,363,457      |
| Alcoholic Beverages Tax               | 184,373,811            | 190,536,391            | 193,437,999            | 195,696,036             | 198,769,659      |
| Estate Tax                            | -                      | (414,376)              | -                      | -                       | 5,406            |
| Property Tax                          | 26,799,138             | 14,078,425             | 376,096                | 606,083                 | 227,457          |
| Motor Vehicle License Tax             | 339,611,871            | 368,005,068            | 368,131,657            | 398,498,915             | 388,482,660      |
| Title Ad Valorem Tax                  | 828,133,775            | 939,049,156            | 979,494,484            | 915,854,817             | 864,630,632      |
| Net Taxes: Other Depts.               |                        |                        |                        |                         |                  |
| Insurance Premium Tax                 | 419,653,207            | 428,699,713            | 480,154,181            | 505,054,096             | 510,850,096      |
| Total Net Taxes                       | 19,108,859,479         | 20,715,584,717         | 21,648,819,846         | 22,636,343,824          | 23,722,806,555   |
| Interest, Fees, and Sales -           |                        |                        |                        |                         |                  |
| Department of Revenue                 |                        |                        |                        |                         |                  |
| Transportation Fees                   | -                      | 161,252,054            | 183,158,660            | 185,640,800             | 191,476,700      |
| Other Interest, Fees, Sales           | 338,135,999            | 366,701,125            | 379,138,056            | 396,755,089             | 387,652,135      |
| Office of State Treasurer             |                        |                        |                        |                         |                  |
| Interest on Deposits                  | 11,044,230             | 28,614,277             | 42,017,828             | 90,005,539              | 162,743,593      |
| Other Fees and Sales                  | 134,254                | 7,200,674              | 20,244,589             | 4,321,963               | 32,621,433       |
| Behavioral Health                     | 2,516,533              | 2,152,419              | 2,032,490              | 2,183,806               | 1,468,288        |
| Driver Services                       | 51,274,419             | 69,405,804             | 77,825,665             | 74,352,292              | 77,421,216       |
| Natural Resources                     | 45,956,400             | 48,490,740             | 52,184,809             | 59,226,724              | 61,624,364       |
| Secretary of State                    | 78,617,291             | 84,820,885             | 93,424,715             | 95,724,145              | 105,220,961      |
| Labor                                 | 27,724,158             | 24,863,466             | 22,024,825             | 20,604,154              | 20,007,075       |
| Public Health                         | 9,836,616              | 11,308,266             | 13,133,756             | 12,320,067              | 12,765,470       |
| Human Services                        | 7,137,755              | 4,611,720              | 4,075,705              | 3,615,307               | 3,780,268        |
| Banking and Finance                   | 20,531,999             | 21,400,170             | 21,915,949             | 22,568,204              | 23,559,198       |
| Corrections                           | 15,110,617             | 14,537,413             | 14,251,948             | 12,762,073              | 12,690,619       |
| Workers' Compensation                 | 22,008,305             | 22,051,503             | 20,227,904             | 18,627,641              | 18,609,626       |
| Public Service Commission             | 833,665                | 1,101,834              | 495,954                | 692,962                 | 1,171,179        |
| Nursing Home Provider Fees            | 175,413,852            | 163,523,682            | 156,746,016            | 161,574,691             | 154,262,561      |
| Hospital Provider Payments            | 278,958,076            | 270,602,167            | 285,830,266            | 304,020,295             | 333,954,831      |
| Driver Services Super Speeder Fine    | 22,372,600             | 21,577,826             | 21,583,419             | 21,406,516              | 23,457,860       |
| Indigent Defense Fees                 | 39,068,313             | 37,756,236             | 36,878,313             | 37,245,210              | 37,299,402       |
| Peace Officers & Prosecutors Training | 24,405,610             | 23,494,949             | 22,725,077             | 22,501,619              | 23,036,896       |
| All Other                             | 154,802,863            | 136,340,671            | 149,685,723            | 137,376,355             | 163,434,473      |
| Total Interest, Fees & Sales          | 1,325,883,555          | 1,521,807,880          | 1,619,601,667          | 1,683,525,452           | 1,848,258,146    |
| Total State General Funds             | 20,434,743,034         | 22,237,392,597         | 23,268,421,512         | 24,319,869,276          | 25,571,064,702   |
| Lottery Funds                         | 982,460,046            | 1,100,790,077          | 1,108,123,219          | 1,157,766,023           | 1,233,319,151    |
| Tobacco Settlement Funds              | 138,441,332            | 137,152,014            | 141,256,202            | 169,773,074             | 165,919,164      |
| Guaranteed Revenue Debt Common        | 150,,552               | 107,102,011            | 1.1,200,202            | 105,775,071             | 100,515,10.      |
| Reserve Fund Interest Earnings        | 67,010                 | 168,758                | 272,331                | 665,642                 | 1,265,664        |
| Brain and Spinal Injury Trust Fund    | 1,784,064              | 1,458,567              | 1,325,935              | 1,422,131               | 1,445,857        |
| Other                                 | 3,054                  | 2,876                  | 2,992                  | 3,114                   | 2,635            |
| Total State Treasury Receipts         | 21,557,498,541         | 23,476,964,889         | 24,519,402,190         | 25,649,499,261          | 26,973,017,172   |
| Agency Surplus Returned <sup>a</sup>  | 113,520,036            | 306,966,328            | 260,385,409            | 196,877,269             | 153,917,971      |
| Mid-Year Adjustment for K-12Education | 191,678,066            | 204,347,430            | 222,373,926            | 232,684,215             | 243,198,693      |
| TOTAL STATE FUNDS                     | \$21,862,696,643       | \$23,988,278,647       | \$25,002,161,526       | \$26,079,060,745        | \$27,370,133,837 |
| TOTAL STATE FUNDS                     | <u>ψ41,004,070,043</u> | <u>443,700,470,047</u> | <u>443,004,101,340</u> | <u>\$20,077,000,743</u> | <u> </u>         |

<sup>&</sup>lt;sup>a</sup> Category renamed "Agency Surplus Returned" from "Funds Transferred from State Organizations" in previous state general obligation bond Official Statements.

Note: Amounts may not add precisely due to rounding.

Source: State Accounting Office

# Georgia Department of Revenue – FY 2020 Preliminary Unaudited State Revenues

The following table (\$ in thousands) sets forth preliminary, unaudited net revenue collections, which are subject to change, by the Department of Revenue in certain categories for FY 2019 and FY 2020. The FY 2019 amounts shown in this table may differ slightly from the FY 2019 amounts shown in the preceding table titled "Georgia Revenues Actual FY 2015 – FY 2019" as that table reflects final, audited amounts versus the preliminary, unaudited amounts which the Department of Revenue uses for year-to-year comparison purposes as shown below. There are various other revenues of the State which are not listed below that are collected by other State agencies and remitted to the Office of the State Treasurer.

| Tax Revenues:                                | FY 2019             | FY 2020 <sup>(a)</sup> | Change (\$)       | Change (%) |
|--|---------------------|------------------------|-------------------|------------|
| Income Tax – Individual                      | \$12,176,937        | \$12,408,141           | \$231,203         | 1.9%       |
| Income Tax - Corporate                       | 1,271,270           | 1,232,945              | (38,325)          | -3.0       |
| Sales and Use Tax – General                  |                     |                        |                   |            |
| Sales and Use Tax – Gross                    | 12,416,156          | 12,447,478             | 31,322            | 0.3        |
| Local Sales Tax Distribution <sup>(1)</sup>  | (6,097,100)         | (6,190,833)            | (93,733)          | -1.5       |
| Sales Tax Refunds/Adjustments                | (66,772)            | (93,137)               | (26,364)          | -39.5      |
| Total Net Sales and Use Taxes                | 6,252,284           | 6,163,509              | (88,775)          | -1.4       |
| - General                                    |                     |                        |                   |            |
| Motor Fuel Taxes                             | 1,837,954           | 1,873,220              | 35,266            | 1.9        |
| Tobacco Taxes                                | 223,363             | 225,531                | 2,167             | 1.0        |
| Alcohol Beverages Tax                        | 198,770             | 207,638                | 8,869             | 4.5        |
| Property Tax                                 | 1,280               | 1,123                  | (157)             | -12.3      |
| Motor Vehicle Revenues                       |                     |                        |                   |            |
| Highway Impact Fees                          | 15,859              | 15,276                 | (583)             | -3.7       |
| Tag, Title and Fees                          | 384,683             | 375,639                | (9,045)           | -2.4       |
| Title Ad Valorem Tax                         | 864,631             | 661,320                | (203,311)         | -23.5      |
| Total Motor Vehicle Revenues                 | 1,265,174           | 1,052,235              | (212,939)         | -16.8      |
| Total Net Tax Revenues                       | 23,227,032          | 23,164,342             | (62,690)          | -0.3       |
| Interest, Fees and Sales                     |                     |                        |                   |            |
| Hotel/Motel Fees                             | 179,984             | 152,391                | (27,593)          | -15.3      |
| Other Interest, Fees, & Sales <sup>(2)</sup> | 386,036             | 384,196                | (1,840)           | -0.5       |
| Total Interest, Fees, and Sales              | <u>566,020</u>      | 536,587                | (29,433)          | -5.2       |
| Total Taxes and Other Revenues               | <u>\$23,793,052</u> | <u>\$23,700,929</u>    | <u>\$(92,122)</u> | -0.4       |

<sup>(</sup>a)FY 2020 revenues include an aggregate of \$952.671 million of incremental income tax payments collected in July 2020 owing for calendar year 2019 and the first and second quarters of calendar year 2020 which had been deferred to July 15, 2020 in order to align the State's income tax filing and payment deadlines with similar action by the U.S. government. The Individual Income Tax amount was \$703.813 million and the Corporate Income Tax amount was \$248.859 million.

Note: Amounts may not add precisely due to truncating amounts less than \$1,000.

Source: State of Georgia Department of Revenue

<sup>(1)</sup> The Local Distribution is adjusted with an accrual to reflect payment activity that occurs <u>after</u> the actual distribution (three (3) business days prior to the end of a month).

<sup>(2) &</sup>quot;Other Interest, Fees, and Sales" include payments that have been deposited in the bank, but for which returns may not yet have been processed. These undistributed amounts are then re-classified (once the return is processed) to the appropriate tax revenue account. "Other Fees" also includes Unclaimed Property collections.

# Georgia Revenues Amended FY 2020 Budget and FY 2021 Budget

The following table sets forth projected budget-based State revenues available for appropriation for the Amended FY 2020 Budget and the FY 2021 Budget.

| State General Funds                                   | Amended FY 2020         | Enacted FY 2021         |
|---|-------------------------|-------------------------|
| Net Taxes: Department of Revenue                      |                         | *** *** ***             |
| Income Tax - Individual                               | \$12,299,242,300        | \$12,070,135,839        |
| Income Tax - Corporate                                | 1,408,489,534           | 770,118,103             |
| Sales and Use Tax-General                             | 6,450,147,613           | 6,272,141,290           |
| Motor Fuel  | 1,851,699,955           | 1,733,839,358           |
| Tobacco Taxes   | 230,000,000             | 235,000,000             |
| Alcoholic Beverages Tax                               | 206,000,000             | 230,000,000             |
| Property Tax  | 138,470                 | -                       |
| Motor Vehicle License Tax                             | 390,000,000             | 385,000,000             |
| Title Ad Valorem Tax                                  | 640,000,000             | 455,000,000             |
| Net Taxes: Other Organizations                        |                         |                         |
| Insurance Premium Tax                                 | 532,000,000             | 520,000,000             |
| Total Net Taxes                                       | 24,007,717,872          | 22,671,234,590          |
| Interest, Fees and Sales - Dept. of Revenue           |                         |                         |
| Transportation Fees                                   | 195,000,000             | 97,500,000              |
| Other Interest, Fees, and Sales                       | 384,000,000             | 335,000,000             |
| Office of State Treasurer - Interest on Deposits      | 137,000,000             | 20,000,000              |
| Other Fees and Sales:                                 |                         |                         |
| Banking and Finance                                   | 21,383,000              | 15,208,000              |
| Behavioral Health                                     | 1,900,000               | 1,850,000               |
| Corrections   | 12,500,000              | 12,500,000              |
| Human Services  | 3,700,000               | 3,700,000               |
| Labor   | 20,000,000              | 20,000,000              |
| Natural Resources                                     | 60,026,468              | 53,758,934              |
| Public Health   | 13,069,363              | 13,541,855              |
| Public Service Commission                             | 800,000                 | 800,000                 |
| Secretary of State                                    | 90,505,000              | 81,454,500              |
| Workers' Compensation                                 | 18,680,000              | 18,680,000              |
| Driver Services                                       | 65,000,000              | 72,000,000              |
| Driver Services Super Speeder Fine                    | 22,000,000              | 22,000,000              |
| Nursing Home Provider Fees                            | 155,482,177             | 157,165,756             |
| Hospital Provider Payment                             | 336,598,954             | 356,635,695             |
| Indigent Defense Fees                                 | 37,000,000              | 29,600,000              |
| Peace Officers' & Prosecutors' Training Funds         | 23,000,000              | 23,000,000              |
| All Other Departments                                 | 133,827,576             | 141,566,661             |
| Total Interest Fees and Sales                         | 1,731,472,538           | 1,475,961,401           |
| Total State General Funds                             | 25,739,190,410          | 24,147,195,991          |
| Lottery Funds   | 1,231,638,121           | 1,301,318,614           |
| Tobacco Settlement Funds                              | 155,881,578             | 210,559,061             |
| Brain and Spinal Injury Trust Fund                    | 1,409,333               | 1,431,529               |
| Total State Treasury Receipts                         | 27,128,119,442          | 25,660,505,195          |
| Other Funds Available for Expenditure:                | 27,120,119,442          | 25,000,505,175          |
| Payments from State Agencies                          |                         | 1,912,185               |
|   | -                       | 1,912,103               |
| Appropriation of Funds from Revenue Shortfall Reserve | 100,000,000             | 250 000 000             |
|   |                         | 250,000,000             |
| Mid-year Adjustment Reserve TOTAL STATE FUNDS         | 255,710,647             | ¢25 012 417 290         |
| TOTAL STATE FUNDS                                     | <u>\$27,483,830,089</u> | <u>\$25,912,417,380</u> |

Source: Governor's Office of Planning and Budget

# State Treasury Receipts

The following table sets forth, by category, the State Treasury Receipts available for appropriation for the period FY 2015 through FY 2019.

| State General Fund Receipts          | FY 2015                 | FY 2016          | FY 2017                 | FY 2018          | FY 2019          |
|--------------------------------------|-------------------------|------------------|-------------------------|------------------|------------------|
| Net Taxes                            |                         |                  |                         |                  |                  |
| Department of Revenue                |                         |                  |                         |                  |                  |
| Income Tax - Individual              | \$ 9,678,524,026        | \$10,439,533,668 | \$10,977,729,901        | \$11,643,861,634 | \$12,176,943,411 |
| Income Tax - Corporate               | 1,000,536,425           | 981,002,336      | 971,840,713             | 1,004,297,542    | 1,271,270,326    |
| Sales and Use Tax - General          | 5,390,353,066           | 5,480,196,159    | 5,715,917,830           | 5,945,877,598    | 6,250,309,667    |
| Motor Fuel                           |                         |                  |                         |                  |                  |
| Excise & Motor Carrier               |                         |                  |                         |                  |                  |
| Mileage Tax <sup>1</sup>             | 461,582,179             | 1,604,961,748    | 1,740,507,028           | 1,801,408,958    | 1,837,943,797    |
| Prepaid Motor Fuel Sales Tax1        | 564,236,865             | 50,066,016       | 456,416                 | 277,753          | 9,987            |
| Tobacco Products Tax                 | 215,055,115             | 219,870,412      | 220,773,541             | 224,910,392      | 223,363,457      |
| Alcoholic Beverages Tax              | 184,373,811             | 190,536,391      | 193,437,999             | 195,696,036      | 198,769,659      |
| Estate Tax                           | -                       | (414,376)        | -                       | -                | 5,406            |
| Property Tax                         | 26,799,138              | 14,078,425       | 376,096                 | 606,083          | 227,457          |
| Motor Vehicle License Tax            | 339,611,871             | 368,005,068      | 368,131,657             | 398,498,915      | 388,482,660      |
| Title Ad Valorem Tax                 | 828,133,775             | 939,049,156      | 979,494,484             | 915,854,817      | 864,630,632      |
| Total Department of Revenue          | 18,689,206,272          | 20,286,885,004   | 21,168,665,664          | 22,131,289,728   | 23,211,956,459   |
| Other Departments                    |                         |                  |                         |                  |                  |
| Insurance Premium Tax and Fees       | 419,653,207             | 428,699,713      | 480,154,181             | 505,054,096      | 510,850,096      |
| Total Taxes                          | 19,108,859,479          | 20,715,584,717   | 21,648,819,846          | 22,636,343,824   | 23,722,806,555   |
| Interest, Fees, and Sales            | 1,325,883,555           | 1,521,807,880    | 1,619,601,667           | 1,683,525,452    | 1,848,258,146    |
| Total State General Fund Receipts    | 20,434,743,034          | 22,237,392,597   | 23,268,421,512          | 24,319,869,276   | 25,571,064,702   |
| Other Revenues Retained <sup>2</sup> | 1,122,755,507           | 1,239,572,292    | 1,250,980,678           | 1,329,629,985    | 1,401,952,471    |
| Total State Treasury Receipts        | <u>\$21,557,498,541</u> | \$23,476,964,889 | <u>\$24,519,402,190</u> | \$25,649,499,261 | \$26,973,017,172 |

# Changes in State Treasury Receipts - FY 2018 to FY 2019

The following table sets forth, by category, the changes in budget-based revenue available for appropriation for FY 2019 as compared to FY 2018.

| State General Fund Receipts               | FY 2018          | FY 2019          | Change (\$)     | Change (%) |
|---|------------------|------------------|-----------------|------------|
| Net Taxes                                 |                  |                  |                 |            |
| Department of Revenue                     |                  |                  |                 |            |
| Income Tax – Individual                   | \$11,643,861,634 | \$12,176,943,411 | \$533,081,777   | 4.6%       |
| Income Tax – Corporate                    | 1,004,297,542    | 1,271,270,326    | 266,972,784     | 26.6       |
| Sales and Use Tax – General               | 5,945,877,598    | 6,250,309,667    | 304,432,069     | 5.1        |
| Excise and Motor Carrier Mileage Tax1     | 1,801,408,958    | 1,837,943,797    | 36,534,840      | 2.0        |
| Prepaid Motor Fuel Sales Tax <sup>1</sup> | 277,753          | 9,987            | (267,766)       | -96.4      |
| Tobacco Products Tax                      | 224,910,392      | 223,363,457      | (1,546,935)     | -0.7       |
| Alcoholic Beverages Tax                   | 195,696,036      | 198,769,659      | 3,073,622       | 1.6        |
| Estate Tax (Refund)                       | -                | 5,406            | 5,406           | NA         |
| Property Tax                              | 606,083          | 227,457          | (378,626)       | -62.5      |
| Motor Vehicle License Tax                 | 398,498,915      | 388,482,660      | (10,016,256)    | -2.5       |
| Title Ad Valorem Tax                      | 915,854,817      | 864,630,632      | (51,224,185     | -5.6       |
| Total Department of Revenue               | 22,131,289,728   | 23,211,956,459   | 1,080,666,730   | 4.9        |
| Other Departments                         |                  |                  |                 |            |
| Insurance Premium Tax and Fees            | 505,054,096      | 510,850,096      | 5,796,001       | 1.1        |
| Total Taxes                               | 22,636,343,824   | 23,722,806,555   | 1,086,462,731   | 4.8        |
| Interest, Fees, and Sales                 | 1,683,525,452    | 1,848,258,146    | 164,732,694     | 9.8        |
| Total State General Fund Receipts         | 24,319,869,276   | 25,571,064,702   | 1,251,195,425   | 5.1        |
| Other Revenues Retained <sup>2</sup>      | 1,329,629,985    | 1,401,952,471    | 72,322,486      | 5.4        |
| Total State Treasury Receipts             | \$25,649,499,261 | \$26,973,017,172 | \$1,323,517,911 | 5.2        |

Notes: See above table for explanation of footnotes; amounts may not add precisely due to rounding.

Source: State Accounting Office

Source: State Accounting Office; amounts may not add precisely due to rounding.

<sup>1</sup> Effective July 1, 2015, both the Prepaid Motor Fuel Sales Tax and the Motor Fuel Excise tax were repealed and replaced with a consolidated excise

<sup>&</sup>lt;sup>2</sup> Other Revenues Retained include Lottery Funds, Tobacco Settlement Funds, Guaranteed Revenue Debt Common Reserve Fund Earnings, Brain and Spinal Injury Trust Fund, Job and Growth Tax Relief, and Other amounts from the table "Georgia Revenues Actual FY 2015 – FY 2019" herein.

# Summary of Appropriation Allotments

The following table summarizes the appropriation allotment amounts to various areas of State government for the five fiscal years FY 2015 through FY 2019. Note: Final FY 2020 appropriation allotments are not available as of the date of this Official Statement.

| Category                                | FY 2015          | FY 2016          | FY 2017              | FY 2018                 | FY 2019          |
|---|------------------|------------------|----------------------|-------------------------|------------------|
| Education                               | \$11,419,439,731 | \$12,124,400,653 | \$12,770,159,454     | \$13,560,480,406        | \$14,239,025,291 |
| Public Health and<br>Welfare            | 4,874,516,201    | 5,081,448,026    | 5,195,042,337        | 5,327,185,727           | 5,744,582,403    |
| Transportation                          | 880,489,499      | 1,661,932,417    | 1,856,251,002        | 1,939,372,807           | 1,985,370,127    |
| Judicial, Penal and<br>Corrections      | 1,687,527,435    | 1,751,109,051    | 1,883,891,032        | 1,933,324,243           | 1,932,463,799    |
| Natural Resources                       | 179,953,073      | 188,280,731      | 216,814,121          | 210,574,947             | 313,328,859      |
| General Obligation<br>Debt Sinking Fund | 1,083,144,820    | 1,215,481,162    | 1,204,689,739        | 1,210,798,469           | 1,267,392,608    |
| General Government                      | 1,012,732,249    | 1,035,694,380    | <u>1,201,088,204</u> | 1,229,150,856           | 1,289,153,023    |
| Total Allotments                        | \$21,137,803,008 | \$23,058,346,420 | \$24,327,935,889     | <u>\$25,410,887,455</u> | \$26,771,316,110 |

Note: FY 2018 amounts shown for Public Health and Welfare, Natural Resources, General Government, and Total Allotments reflect minor corrections to amounts as shown in the State's Official Statement issued June 20, 2019.

Source: State Accounting Office

# FY 2021 Year to Date (July 2020) Unaudited State Revenues – Georgia Department of Revenue

The following table (\$ in thousands) sets forth preliminary, unaudited net revenue collections, which are subject to change, by the Georgia Department of Revenue in certain categories for the first month (July) of FY 2020 and FY 2021. There are various other revenues of the State which are not listed below which are collected by other State agencies and remitted to the Office of the State Treasurer.

| Tax Revenues:                                | FY 2020     | FY 2021 <sup>(a)</sup> | Change (\$) | Change (%) |
|--|-------------|------------------------|-------------|------------|
| Income Tax – Individual                      | \$ 969,594  | \$1,165,725            | \$196,131   | 20.2%      |
| Income Tax - Corporate                       | 524         | 77,887                 | 77,363      | 14,770.0   |
| Sales and Use Tax – General                  |             |                        |             |            |
| Sales and Use Tax – Gross                    | 1,060,615   | 1,133,877              | 73,262      | 6.9        |
| Local Sales Tax Distribution <sup>(1)</sup>  | (522,513)   | (541,716)              | (19,203)    | -3.7       |
| Sales Tax Refunds/Adjustments                | (3,250)     | (6,170)                | (2,920)     | -89.8      |
| Total Net Sales and Use Taxes - General      | 534,852     | 585,991                | 51,139      | 9.6        |
| Motor Fuel Taxes                             | 151,855     | 151,164                | (690)       | -0.5       |
| Tobacco Taxes                                | 18,565      | 19,882                 | 1,317       | 7.1        |
| Alcohol Beverages Tax                        | 16,330      | 20,160                 | 3,830       | 23.5       |
| Property Tax                                 | 13          | 863                    | 849         | 6,338.8    |
| Motor Vehicle Revenues                       |             |                        |             |            |
| Highway Impact Fees                          | 919         | 1,353                  | 435         | 47.3       |
| Tag, Title and Fees                          | 32,714      | 33,921                 | 1,207       | 3.7        |
| Title Ad Valorem Tax                         | 77,459      | 58,438                 | (19,021)    | -24.6      |
| Total Motor Vehicle Revenues                 | 111,091     | 93,712                 | (17,379)    | -15.6      |
| Total Net Tax Revenues                       | 1,802,824   | 2,115,383              | 312,559     | 17.3       |
| Interest, Fees and Sales                     |             |                        |             |            |
| Hotel/Motel Fees                             | 15,813      | 9,570                  | (6,244)     | -39.5      |
| Other Interest, Fees, & Sales <sup>(2)</sup> | 15,885      | 21,400                 | 5,515       | 34.7       |
| Total Interest, Fees, and Sales              | 31,698      | 30,970                 | (728)       | -2.3       |
| Total Taxes and Other Revenues               | \$1,834,522 | \$2,146,353            | \$311,831   | 17.0       |

<sup>(</sup>a) Income tax revenues for July 2021 as shown above are net amounts and have been adjusted from actual collections during the month to reflect the adjustment previously described for taxes owing for calendar year 2019 and the first and second quarters of calendar year 2020 which were not made until July 2020 due to the income tax filing and payment deadlines being extended to July 15, 2020 to align its deadlines with the extended federal income tax deadlines. These income tax payment adjustments were \$703.813 million of individual income taxes and \$248,859 million of corporate income taxes, for an aggregate total of \$952.671 million.

Note: Amounts may not add precisely due to truncating amounts less than \$1,000.

Source: State of Georgia Department of Revenue

<sup>(1)</sup> The Local Distribution is adjusted with an accrual to reflect payment activity that occurs <u>after</u> the actual distribution (three (3) business days prior to the end of a month).

<sup>&</sup>lt;sup>(2)</sup> "Other Interest, Fees, and Sales" include payments that have been deposited in the bank, but for which returns may not yet have been processed. These undistributed amounts are then re-classified (once the return is processed) to the appropriate tax revenue account. "Other Fees" also includes Unclaimed Property collections.

#### Monthly Cash Investments

The following table (\$ in millions) sets forth the month ending cash investments of State fund balances in the State Treasury for FY 2016 through FY 2020.

| <u>Month</u> | FY 2016 | FY 2017 | FY 2018 | FY 2019 | FY 2020 <sup>(a)</sup> |
|--------------|---------|---------|---------|---------|------------------------|
| July         | \$3,708 | \$4,781 | \$5,899 | \$6,368 | \$6,997                |
| August       | 3,833   | 5,069   | 5,835   | 6,602   | 7,126                  |
| September    | 4,191   | 5,534   | 6,092   | 6,876   | 7,375                  |
| October      | 3,754   | 4,999   | 5,583   | 6,245   | 6,836                  |
| November     | 3,825   | 4,938   | 5,538   | 6,302   | 6,603                  |
| December     | 4,286   | 5,374   | 5,895   | 6,678   | 6,972                  |
| January      | 4,771   | 5,732   | 6,815   | 6,984   | 7,342                  |
| February     | 4,287   | 5,120   | 5,916   | 6,086   | 6,553                  |
| March        | 4,338   | 5,131   | 5,856   | 5,957   | 6,470                  |
| April        | 4,825   | 5,758   | 6,553   | 7,256   | 9,969                  |
| May          | 4,833   | 5,789   | 6,482   | 7,088   | 9,541                  |
| June         | 5,164   | 6,098   | 6,719   | 7,421   | 9,736                  |

Note: Balances (i) exclude investments in the Lottery for Education Reserve, Brain and Spinal Injury Trust Fund, Guaranteed Revenue Debt Common Reserve, unspent bond funds including any unspent general obligation bond funds, and previously drawn allotment balances held in state agency accounts, and (ii) include both the RSR and certain state agency funds invested by the Treasury for and on behalf of the state agencies, such as Georgia Department of Transportation funds, which state agency funds may not be readily available for use by Treasury. In any given month, the amount available for use by Treasury may be significantly less than the amount reflected.

(a) Beginning with April, FY 2020 includes receipt of approximately \$3.5 billion from the Coronavirus Relief Fund established by the federal government under the Coronavirus Aid, Relief and Economic Security Act (the "CARES Act") to be used for necessary expenditures incurred due to the public health emergency that were not accounted for in the State's FY 2020 budget, and that were incurred during the period that begins on March 1, 2020 and ends on December 30, 2020. Approximately \$1.23 billion of the \$3.5 billion received by the State may be distributed to local governments in the State which did not receive direct distributions from the federal government under the CARES Act.

Source: Office of State Treasurer

# RETIREMENT SYSTEMS, OTHER POST-EMPLOYMENT BENEFIT PLANS AND EMPLOYEE HEALTH BENEFIT PLANS

# **Retirement Systems**

Introduction. The State administers various retirement plans under two major retirement systems: the Employees' Retirement System of Georgia ("ERS"), which administers multiple retirement plans for various employer entities of the State, and the Teachers Retirement System of Georgia ("TRS"), which administers a retirement plan for teachers in State public schools, the University System of Georgia and certain other employees in legislatively designated educational agencies. The ERS and TRS are referred to herein, collectively, as the "Systems." The ERS retirement plan for State employees in the executive branch is the most significant of the defined benefit pension plans operated by ERS. Statistical information included herein regarding ERS is limited to the plan for State employees in the executive branch. As of June 30, 2019, TRS and the ERS retirement plan for State employees in the executive branch comprise approximately 96.2% of the net position of the State's 15 defined benefit pension plans. For additional information on these two retirement plans (as well as four significantly smaller plans), including details regarding benefit eligibility, benefit formula and employee contributions rates, see Note 15, "Retirement Systems," in APPENDIX B hereto. The retirement plans are subject to the provisions of Title 47 of Official Code of Georgia in general and Chapter 2 (ERS) and Chapter 3 (TRS) thereof, in particular. The retirement plans administered by the Systems are the subject of annual actuarial valuations. In the opinion of the actuary for the Systems, as of June 30, 2019, each of ERS and TRS are operating on an actuarially sound basis and in conformity with minimum funding standards of Georgia law.

According to the most recent actuarial valuation of ERS, as of June 30, 2019, the funded ratio (actuarial value of assets ("AVA") / actuarial accrued liability ("AAL")) improved slightly to 75.6% as compared to 75.3% as of June 30, 2018 and the unfunded actuarial accrued liability ("UAAL") as a percentage of covered payroll also improved slightly to 166.5% as compared to 167.1% as of June 30, 2018.

According to the most recent actuarial valuation of TRS, as of June 30, 2019, the funded ratio decreased slightly to 76.7% as compared to 77.4% as of June 30, 2018 and the UAAL as a percentage of covered payroll worsened to 199.6% as compared to 186.9% as of June 30, 2018.

ERS and TRS each received 100% of its respective Actuarially Determined Employer Contribution ("ADEC") for FY 2018 and FY 2019. For FY 2020 and FY 2021, both the ERS and the TRS ADEC payments are budgeted at 100%. ADEC payments are funded from a variety of sources, including State general fund appropriations, as well as federal, local, and other sources.

The pension disclosures rely on information produced by the pension plans and their independent accountants and actuaries. Actuarial assessments are "forward-looking" valuation estimates that reflect the judgment of the fiduciaries of the retirement plans. Actuarial assessments are based upon a variety of assumptions, one or more of which may prove to be inconsistent with subsequent events or be changed in the future, and will change with the future experience of the retirement plans.

Statutory Requirements Regarding Benefit Changes with Fiscal Impacts. Pursuant to O.C.G.A § 47-20-34, any retirement bill having a fiscal impact may only be introduced in the first term of the regular biennial session of the General Assembly. If a majority of the standing retirement committee in the House or the Senate wishes to consider the bill further and votes in favor of an actuarial investigation of the bill, an actuarial investigation shall be required. O.C.G.A. § 47-20-34 also requires that any such retirement bill may be passed during the second year of the regular biennial session. Pursuant to O.C.G.A. § 47-20-50, any retirement bill having a fiscal impact which is enacted by the General Assembly and which is approved by the Governor or which otherwise becomes law shall become effective on the first day of July

immediately following the regular session during which it was enacted, but only if the enacted bill is concurrently funded. If an enacted bill, including one approved by the Governor, is not certified by the State Auditor to be concurrently funded, then such bill may not become effective as law and shall be null, void, and of no force and effect and shall stand repealed in its entirety on the first day of July immediately following its enactment.

The Georgia General Assembly created the University System of Georgia's Optional Retirement Plan ("ORP"), a defined contribution retirement plan, in 1990 pursuant to the Regents Retirement Plan Act (Section 47-21-1 *et seq.*, O.C.G.A.). The Regents Retirement Plan Act allowed eligible employees of the University System of Georgia ("USG") with less than 10 years of service to leave the TRS, a defined benefit plan, and participate in the ORP, and thereafter, allowed and allows eligible new employees of the USG to elect to participate in either the TRS or the ORP.

Prior to July 1, 2020, Section 47-21-5 of the Regents Retirement Plan Act stated that the University System shall remit to TRS certain amounts determined by the board of directors of TRS as described in such code section – an unfunded accrued liability payment and an amount equal to the increase in the normal contribution rate. The University System made these payments following the inception of ORP until 2001 when TRS determined that these payments were no longer required following receipt of a letter dated May 17, 2001, from the TRS actuary stating, "we recommend permanently ceasing the ORP accrued liability contribution to TRS," and subsequently not requesting any payments from the University System pursuant to Section 47-21-5 of the Regents Retirement Plan Act. Legislation, known as House Bill 292, was introduced in the 2019 legislative session of the Georgia General Assembly to repeal Section 47-21-5 of the Regents Retirement Plan Act. This legislation was certified as a fiscal retirement bill (i.e. retirement legislation that has a fiscal impact); therefore, in accordance with State law, it could not be acted upon by the Georgia General Assembly until the 2020 legislative session and after completion of an actuarial investigation.

On February 22, 2019, the Georgia Department of Audits and Accounts ("DOAA") released a report recommending that TRS calculate and bill the University System pursuant to Section 47-21-5 of the Regents Retirement Plan Act. The board of trustees of TRS determined it would assess the University System amounts pursuant to Section 47-21-5 of the Regents Retirement Plan Act for fiscal year 2021.

On October 31, 2019, the DOAA delivered the completed actuarial investigation for House Bill 292 to the Chairman of the House Retirement Committee of the Georgia General Assembly as required by statute; therefore, the Georgia General Assembly was permitted to act upon House Bill 292 during its 2020 legislative session. House Bill 292 was passed by the Georgia General Assembly during the 2020 legislative session and signed into law by the Governor of the State on June 29, 2020. This legislation repealed Section 47-21-5 of the Regents Retirement Plan Act effective July 1, 2020.

System Membership and Beneficiary Information. ERS was created in 1949 by an act of the General Assembly to provide benefits for employees of the State and is managed by a seven-member Board of Trustees (the "ERS Board") comprised of the State Auditor (ex-officio), the State Treasurer (ex-officio), the Commissioner of the Department of Administrative Services (ex-officio), one appointee of the Governor and three appointees of the ERS Board. TRS was created in 1943 by an act of the General Assembly to provide benefits for qualifying teachers and is managed by a ten-member Board of Trustees (the "TRS Board") comprised of the State Auditor (ex-officio), the State Treasurer (ex-officio), five appointees of the Governor, two appointees of the TRS Board and one appointee of the Board of Regents. The ERS and TRS plans are cost-sharing multiple employer defined benefit plans. The ERS plan for State employees consists of 420 employers, of which 419 are not in the State reporting entity. TRS consists of 313 employers, of which 312 are not in the State reporting entity. Membership in the plans as of June 30, 2019 is shown below.

|   | <b>ERS</b>     | <u>TRS</u>     |
|---|----------------|----------------|
| Retirees and beneficiaries currently receiving benefits                           | 52,275         | 131,802        |
| Terminated employees entitled to benefits, but not yet receiving benefits, vested | 6,370          | 14,060         |
| Terminated employees, non-vested  | 54,204         | 99,744         |
| Active plan members   | <u>59,207</u>  | 226,387        |
| Total   | <u>172,056</u> | <u>471,993</u> |

Sources: ERS and TRS Audited Financial Statements

According to the ERS audited financial statements as of June 30, 2019, ERS receipts (consisting of member and employer contributions and net investment earnings for the year) totaled \$1,558,875,000 (compared to \$1,855,320,000 for FY 2018) and ERS disbursements (consisting of benefit payments, member refunds, and administrative expenses for the year) totaled \$1,458,589,000 (compared to \$1,428,939,000 for FY 2018). According to the TRS audited financial statements as of June 30, 2019, TRS receipts (consisting of member and employer contributions, net investment earnings and unrealized appreciation for the year) totaled \$8,298,296,000 (compared to \$9,011,453,000 for FY 2018) and TRS disbursements (consisting of benefit payments, member refunds, and administrative expenses for the year) totaled \$5,042,284,000 (compared to \$4,791,846,000 for FY 2018).

Not all of the employers that comprise TRS participate in the Federal Social Security System (SSA) as certain of such employers have decided in the past not to join SSA. Most of these employers created 403(b)-type retirement plans for their employees in lieu of joining SSA. Since this decision not to join SSA was made at the local employer level, it has no bearing on either the State or TRS.

Obligations and Funded Status. The State reports the funded status for each of the retirement plans "as a whole" using a smoothing method to calculate each retirement plan's actuarial value of assets ("AVA"). Under this method, changes in the market value of assets ("MVA") are recognized over a period of years. Prior to the FY 2006 actuarial valuation report, the ERS and TRS used a 5-year smoothing period. For the FY 2006 through FY 2012 actuarial valuation reports, the ERS and TRS used a 7-year smoothing period. The funded status of ERS and TRS for the ten most recent actuarial valuation dates is presented in the following table. The actuarial valuations for TRS shown below for valuation years 2009 through 2012 reflect the TRS Board action on July 27, 2011 to use a 7-year smoothing method within a corridor of between 75% and 125% of the MVA around the AVA. The actuarial valuations for ERS and TRS from June 30, 2013 and later shown below reflect the funding policies adopted by the ERS Board and TRS Board to set the actuarial value of assets equal to the market value of assets as of June 30, 2013 and to use a 5year smoothing method in subsequent years. TRS uses a corridor of between 75% and 125% of the MVA around the AVA. For a more detailed explanation, see "Actuarial Methods and Assumptions" below. The retirement plans are the subject of five-year experience studies by actuarial firms and various assumptions and methods have been revised to reflect the results of such studies. The most recent experience study for ERS was completed for the five-year period ending June 30, 2014 with results first reflected in the June 30, 2015 valuation. For TRS, the most recent experience study was completed for the five-year period ending June 30, 2018 with results first reflected in the June 30, 2019 valuation.

# Historical Funding Progress Actuarial Value (Smoothed) (\$ in thousands)

| Valuation              | Actuarial<br>Value of<br>Assets<br>(AVA) | Actuarial Accrued Liability (AAL) – | Unfunded AAL (UAAL) (AAL – AVA) | Funded Ratio<br>(AVA/AAL) | Annual<br>Covered | UAAL as % of Annual Covered |
|------------------------|--|-------------------------------------|---------------------------------|---------------------------|-------------------|-----------------------------|
| <u>Date</u>            | (AVA)                                    | Entry Age                           | <u>AVA)</u>                     | (AVA/AAL)                 | <u>Payroll</u>    | <u>Payroll</u>              |
| <u>ERS</u>             |  |                                     |                                 |                           |                   |                             |
| 6/30/2019              | \$13,481,219                             | \$17,829,220                        | \$4,348,001                     | 75.6%                     | \$2,611,965       | 166.5%                      |
| 6/30/2018              | 13,412,046                               | 17,812,441                          | 4,400,395                       | 75.3                      | 2,634,129         | 167.1                       |
| 6/30/2017              | 13,088,185                               | 17,514,898                          | 4,426,713                       | 74.7                      | 2,546,492         | 173.8                       |
| 6/30/2016              | 12,854,518                               | 17,199,688                          | 4,345,170                       | 74.7                      | 2,384,358         | 182.2                       |
| 6/30/2015              | 12,675,649                               | 17,099,527                          | 4,423,878                       | 74.1                      | 2,352,920         | 188.0                       |
| 6/30/2014              | 12,376,120                               | 16,991,963                          | 4,615,843                       | 72.8                      | 2,315,625         | 199.3                       |
| 6/30/2013 <sup>a</sup> | 12,129,804                               | 16,982,449                          | 4,852,645                       | 71.4                      | 2,335,773         | 207.8                       |
| 6/30/2012              | 12,260,595                               | 16,777,922                          | 4,517,327                       | 73.1                      | 2,414,884         | 187.1                       |
| 6/30/2011              | 12,667,557                               | 16,656,905                          | 3,989,348                       | 76.0                      | 2,486,780         | 160.4                       |
| 6/30/2010              | 13,046,193                               | 16,295,352                          | 3,249,159                       | 80.1                      | 2,571,042         | 126.4                       |
| TRS                    |  |                                     |                                 |                           |                   |                             |
| 6/30/2019              | \$78,126,922                             | \$101,839,399                       | \$23,712,477                    | 76.7%                     | \$11,882,828      | 199.6%                      |
| 6/30/2018              | 75,024,364                               | 96,905,253                          | 21,880,889                      | 77.4                      | 11,704,334        | 186.9                       |
| 6/30/2017              | 71,212,660                               | 95,981,031                          | 24,768,371                      | 74.2                      | 11,333,997        | 218.5                       |
| 6/30/2016              | 68,161,710                               | 91,721,775                          | 23,560,065                      | 74.3                      | 10,783,277        | 218.5                       |
| 6/30/2015              | 65,514,119                               | 82,791,010                          | 17,276,891                      | 79.1                      | 10,347,332        | 167.0                       |
| 6/30/2014              | 62,061,722                               | 75,772,117                          | 13,710,395                      | 81.9                      | 9,993,686         | 137.2                       |
| 6/30/2013 <sup>b</sup> | 58,594,837                               | 72,220,865                          | 13,626,028                      | 81.1                      | 9,924,682         | 137.3                       |
| 6/30/2012              | 56,262,332                               | 68,348,678                          | 12,086,346                      | 82.3                      | 10,036,023        | 120.4                       |
| 6/30/2011              | 55,427,716                               | 65,978,640                          | 10,550,924                      | 84.0                      | 10,099,278        | 104.5                       |
| 6/30/2010              | 54,529,416                               | 63,592,037                          | 9,062,621                       | 85.7                      | 10,437,703        | 86.8                        |

<sup>&</sup>lt;sup>a</sup> Setting the AVA to equal the MVA as of June 30, 2013 as described under the heading "Actuarial Methods and Assumptions" below, resulted in a net increase of the AVA of approximately \$128.3 million as of June 30, 2013. Absent such action, the AVA as of June 30, 2013 would have been approximately \$12.002 billion and the funded ratio as of June 30, 2013 would have been 70.67%.

Sources: ERS and TRS actuarial reports.

<sup>&</sup>lt;sup>b</sup> Setting the AVA to equal the MVA as of June 30, 2013 as described under the heading "Actuarial Methods and Assumptions" below, resulted in a net increase of the AVA of approximately \$926.7 million as of June 30, 2013. Absent such action, the AVA as of June 30, 2013 would have been approximately \$57.668 billion and the funded ratio as of June 30, 2013 would have been 79.85%.

For comparative purposes, the funded status of the ERS and TRS plans for the ten most recent actuarial valuation dates, using the MVA instead of the AVA, is presented in the following table.

# Historical Funding Progress Market Value (\$ in thousands)

| Valuation<br>Date | Market Value<br>of Assets<br>(MVA) | Actuarial<br>Accrued Liability<br>(AAL) – Entry<br>Age | Unfunded<br>AAL (UAAL)<br>(AAL – MVA) | Funded<br>Ratio<br>(MVA /<br>AAL) | Annual<br>Covered<br>Payroll | UAAL as % of<br>Annual<br>Covered<br>Payroll |
|-------------------|------------------------------------|--|---------------------------------------|-----------------------------------|------------------------------|--|
| <u>ERS</u>        |                                    |  |                                       |                                   |                              |  |
| 6/30/2019         | \$13,617,472                       | \$17,829,220   | \$4,211,748                           | 76.4%                             | \$2,611,965                  | 161.2%                                       |
| 6/30/2018         | 13,517,186                         | 17,812,441   | 4,295,255                             | 75.9                              | 2,634,129                    | 163.1  |
| 6/30/2017         | 13,098,299                         | 17,514,898   | 4,416,599                             | 74.8                              | 2,546,492                    | 173.4  |
| 6/30/2016         | 12,373,567                         | 17,199,688   | 4,826,121                             | 71.9                              | 2,384,358                    | 202.4  |
| 6/30/2015         | 12,967,964                         | 17,099,527   | 4,131,563                             | 75.8                              | 2,352,920                    | 175.6  |
| 6/30/2014         | 13,291,531                         | 16,991,963   | 3,700,432                             | 78.2                              | 2,315,625                    | 159.8  |
| 6/30/2013         | 12,129,804                         | 16,982,449   | 4,852,645                             | 71.4                              | 2,335,773                    | 207.8  |
| 6/30/2012         | 11,537,408                         | 16,777,922   | 5,240,514                             | 68.8                              | 2,414,884                    | 217.0  |
| 6/30/2011         | 12,233,380                         | 16,656,905   | 4,423,525                             | 73.4                              | 2,486,780                    | 177.9  |
| 6/30/2010         | 10,872,348                         | 16,295,352   | 5,423,004                             | 66.7                              | 2,571,042                    | 210.9  |
| <u>TRS</u>        |                                    |  |                                       |                                   |                              |  |
| 6/30/2019         | \$78,788,937                       | \$101,839,399  | \$23,050,462                          | 77.4%                             | \$11,882,828                 | 194.0%                                       |
| 6/30/2018         | 75,532,925                         | 96,905,253   | 21,372,328                            | 77.9                              | 11,704,334                   | 182.6  |
| 6/30/2017         | 71,340,972                         | 95,981,031   | 24,640,059                            | 74.3                              | 11,333,997                   | 217.4  |
| 6/30/2016         | 65,552,411                         | 91,721,775   | 26,169,364                            | 71.5                              | 10,783,277                   | 242.7  |
| 6/30/2015         | 66,799,111                         | 82,791,010   | 15,991,899                            | 80.7                              | 10,347,332                   | 154.5  |
| 6/30/2014         | 66,466,091                         | 75,772,117   | 9,306,026                             | 87.7                              | 9,993,686                    | 93.1   |
| 6/30/2013         | 58,594,837                         | 72,220,865   | 13,626,028                            | 81.1                              | 9,924,682                    | 137.3  |
| 6/30/2012         | 53,487,149                         | 68,348,678   | 14,861,529                            | 78.3                              | 10,036,023                   | 148.1  |
| 6/30/2011         | 54,084,176                         | 65,978,640   | 11,894,464                            | 82.0                              | 10,099,278                   | 117.8  |
| 6/30/2010         | 45,925,549                         | 63,592,037   | 17,666,488                            | 72.2                              | 10,437,703                   | 169.3  |

Sources: ERS and TRS actuarial reports. Underlying actuarial data was used for purposes of percentage calculations.

The following table presents a comparison of the AVA to the MVA, the ratio of the AVA to the MVA and the funded ratio based on AVA compared to funded ratio based on MVA.

# Funding Progress Comparison (\$ in thousands)

| Valuation Date         | Actuarial Value of Assets (AVA) | Market Value of<br>Assets (MVA) | % of AVA to<br>MVA | Funded Ratio<br>(AVA) | Funded Ratio (MVA) |
|------------------------|---------------------------------|---------------------------------|--------------------|-----------------------|--------------------|
| ERS                    |                                 | •                               |                    | ·                     |                    |
| 6/30/2019              | \$13,481,219                    | \$13,617,472                    | 99.0%              | 75.6%                 | 76.4%              |
| 6/30/2018              | 13,412,046                      | 13,517,186                      | 99.2               | 75.3                  | 75.9               |
| 6/30/2017              | 13,088,185                      | 13,098,299                      | 99.9               | 74.7                  | 74.8               |
| 6/30/2016              | 12,854,518                      | 12,373,567                      | 103.9              | 74.7                  | 71.9               |
| 6/30/2015              | 12,675,649                      | 12,967,964                      | 97.7               | 74.1                  | 75.8               |
| 6/30/2014              | 12,376,120                      | 13,291,531                      | 93.1               | 72.8                  | 78.2               |
| 6/30/2013 <sup>a</sup> | 12,129,804                      | 12,129,804                      | 100.0              | 71.4                  | 71.4               |
| 6/30/2012              | 12,260,595                      | 11,537,408                      | 106.3              | 73.1                  | 68.8               |
| 6/30/2011              | 12,667,557                      | 12,233,380                      | 103.5              | 76.0                  | 73.4               |
| 6/30/2010              | 13,046,193                      | 10,872,348                      | 120.0              | 80.1                  | 66.7               |
| TRS                    |                                 |                                 |                    |                       |                    |
| 6/30/2019              | \$78,126,922                    | \$78,788,937                    | 99.2%              | 76.7%                 | 77.4%              |
| 6/30/2018              | 75,024,364                      | 75,532,925                      | 99.3               | 77.4                  | 77.9               |
| 6/30/2017              | 71,212,660                      | 71,340,972                      | 99.8               | 74.2                  | 74.3               |
| 6/30/2016              | 68,161,710                      | 65,552,411                      | 104.0              | 74.3                  | 71.5               |
| 6/30/2015              | 65,514,119                      | 66,799,111                      | 98.1               | 79.1                  | 80.7               |
| 6/30/2014              | 62,061,722                      | 66,466,091                      | 93.4               | 81.9                  | 87.7               |
| 6/30/2013 <sup>b</sup> | 58,594,837                      | 58,594,837                      | 100.0              | 81.1                  | 81.1               |
| 6/30/2012              | 56,262,332                      | 53,487,149                      | 105.2              | 82.3                  | 78.3               |
| 6/30/2011              | 55,427,716                      | 54,084,176                      | 102.5              | 84.0                  | 82.0               |
| 6/30/2010              | 54,529,416                      | 45,925,549                      | 118.7              | 85.7                  | 72.2               |

<sup>&</sup>lt;sup>a</sup> Setting the AVA to equal the MVA as of June 30, 2013 as described under the heading "Actuarial Methods and Assumptions" below, resulted in a net increase of the AVA of approximately \$128.3 million as of June 30, 2013. Absent such action, the AVA as of June 30, 2013 would have been approximately \$12.002 billion and the funded ratio as of June 30, 2013 would have been 70.67%.

Sources: ERS and TRS actuarial reports. Underlying actuarial data was used for purposes of percentage calculations.

<sup>&</sup>lt;sup>b</sup> Setting the AVA to equal the MVA as of June 30, 2013 as described under the heading "Actuarial Methods and Assumptions" below, resulted in a net increase of the AVA of approximately \$926.7 million as of June 30, 2013. Absent such action, the AVA as of June 30, 2013 would have been approximately \$57.668 billion and the funded ratio as of June 30, 2013 would have been 79.85%.

Financial Reporting of Net Pension Liability. ERS and TRS implemented the Governmental Accounting Standards Board ("GASB") Statement No. 67 ("GASB 67") beginning with their Comprehensive Annual Financial Statements for the fiscal year ended June 30, 2014. For additional information, refer to Note 15, "Retirement Systems," in APPENDIX B hereto. GASB 67 superseded previous guidance for the financial reports of pension plans by, among other things, requiring additional disclosure in the notes to financial statements and in required supplementary information; it also provides guidance regarding the calculation of the net pension liability (NPL) as the difference between the total pension liability (the present value of projected benefit payments to employees based on their past service, using new parameters) and the fiduciary net position (consisting mostly of investments reflected at fair value). These disclosures are reported in accordance with accounting standards, not funding standards, and do not change the actuarial methods or assumptions that ERS and TRS use for their actuarial valuations to determine the funding status of the plans.

# Net Pension Liability (\$ in thousands)

|               |               |              |              | Fiduciary Net |                        |              |
|---------------|---------------|--------------|--------------|---------------|------------------------|--------------|
|               |               |              |              | Position as   |                        | Net Pension  |
|               | Total         |              |              | Percentage of |                        | Liability as |
|               | Pension       | Fiduciary    | Net Pension  | Total Pension |                        | Percentage   |
|               | Liability     | Net Position | Liability    | Liability     | Covered                | of Covered   |
| Fiscal Year   | (TPL)         | (FNP)        | (NPL)        | (FNP/TPL)     | Payroll <sup>(a)</sup> | Payroll      |
| ERS           |               |              |              |               |                        |              |
| 6/30/2019     | \$17,744,003  | \$13,617,472 | \$4,126,531  | 76.7%         | \$ 2,615,491           | 157.8%       |
| 6/30/2018     | 17,628,219    | 13,517,186   | 4,111,033    | 76.7          | 2,635,896              | 156.0        |
| 6/30/2017     | 17,159,634    | 13,098,299   | 4,061,335    | 76.3          | 2,565,918              | 158.3        |
| 6/30/2016     | 17,103,987    | 12,373,567   | 4,730,420    | 72.3          | 2,390,457              | 197.9        |
| 6/30/2015     | 17,019,362    | 12,967,964   | 4,051,398    | 76.2          | 2,353,225              | 172.2        |
| 6/30/2014     | 17,042,149    | 13,291,531   | 3,750,618    | 78.0          | 2,335,773              | 160.6        |
| 6/30/2013 (b) | 16,982,449    | 12,129,804   | 4,852,645    | 71.4          | 2,335,773              | 207.8        |
| <u>TRS</u>    |               |              |              |               |                        |              |
| 6/30/2019     | \$100,291,641 | \$78,788,937 | \$21,502,704 | 78.6%         | \$12,279,440           | 175.1%       |
| 6/30/2018     | 94,095,067    | 75,532,925   | 18,562,142   | 80.3          | 12,009,066             | 154.6        |
| 6/30/2017     | 89,926,280    | 71,340,972   | 18,585,308   | 79.3          | 11,596,664             | 160.3        |
| 6/30/2016     | 86,183,526    | 65,552,411   | 20,631,115   | 76.1          | 11,075,907             | 186.3        |
| 6/30/2015     | 82,023,118    | 66,799,111   | 15,224,007   | 81.4          | 10,697,384             | 142.3        |
| 6/30/2014     | 79,099,772    | 66,466,091   | 12,633,681   | 84.0          | 10,349,862             | 122.1        |
| 6/30/2013 (b) | 76,019,717    | 58,594,837   | 17,424,880   | 77.1          | 10,345,916             | 168.4        |

<sup>(</sup>a) Covered Payroll may not equal the amount shown as Annual Covered Payroll in the previous table "Historical Funding Progress – Market Value (\$ in thousands)," which amounts present "snapshots" of the annualized compensation of the active members as of the dates of the respective valuations. As shown in this "Net Pension Liability" table, Covered Payroll represents the actual payroll during the fiscal years upon which the employer contributions were made.

Investment Fund Management. ERS and TRS are governed by Boards of Trustees with broad statutory powers including the power to invest and reinvest the assets of ERS and TRS, respectively. The investment functions of the Systems are vested in these Boards as set forth in Georgia law (O.C.G.A. § 47-2-31 and § 47-3-27). Each Board of Trustees elects an Investment Committee as set forth in the By-Laws of the said Board of Trustees. Investments for ERS and TRS are under the day-to-day management of the Division of Investment Services ("DIS"). In the domestic equity portion of the fund,

<sup>(</sup>b) Since GASB Statement No. 67 was not effective for FY 2013, the FY 2013 audited financial statement and the actuary's GASB Statement No. 67 Report as of June 30, 2014 was used to report the FY 2013 information. Sources: ERS and TRS audited financial statements.

the DIS utilizes different styles of management. Passive (index based) management is utilized as a low cost, low benchmark risk strategy for a core portion of the equity assets. Active management of the common stock portfolio is based on the belief that active management can enhance returns to the fund while maintaining the same conservative investment policy which is the guiding principle behind the investment of all of the System's assets. The DIS also employs investment advisory firms to assist in common stock management. Each such advisory firm is evaluated on both qualitative and quantitative criteria. As a minimum, an advisory firm must meet the following criteria:

- 1. Advisory firms shall have a five-year composite performance record that complies with AIMR-PPS or its successor organization and standards.
- 2. Assets under management of at least three billion dollars except assets under management shall be at least \$750 million for small or mid-capitalization advisory firms.
- 3. In all cases, the portfolio of either ERS or TRS allocated to the advisory firm shall not exceed twenty-five percent (25%) of the advisory firm's total assets under management. Additionally, the combined assets of ERS and TRS allocated to the advisory firm shall not exceed thirty-five (35%) of the advisory firm's total assets under management.
- 4. In choosing advisory firms, the credentials of the advisory firm shall be considered including consideration of the number of CFAs, the performance record of the firm, and the stability of the advisory firm's personnel.
- 5. Advisory firms shall respond promptly to queries offered by the DIS. Advisory firms are subject to the related procedures and reporting promulgated by the DIS.
- 6. In the event that two advisory firms are equally capable, an advisory firm with an office located in the State will be given preference.

The DIS maintains a "Master Approved List of Common Stocks" eligible for investment of pension funds. The Master Approved List contains a current list of companies which are considered to meet a level of risk and potential return suitable for the Systems. DIS undertakes an ongoing analysis of issuers of common stock and adds or removes companies from the Master Approved list based upon a variety of screening criteria. The Master Approved List assists the Investment Committee in its approval process by providing a population of eligible companies which have been thoroughly screened by DIS research analysts.

The Investment Committee reviews asset allocation decisions and the equity portfolio mix on a yearly basis. There may, however, be interim allocation decisions due to market or other conditions when rebalancing is necessary. The Investment Committee has authorized the Chief Investment Officer and the Co-Chief Investment Officers to move up to two percent (2%) of the market value of the respective portfolios among asset classes between Investment Committee meetings.

Asset Allocation. Permissible investments of the Systems are set forth in the Public Retirement Systems Investment Authority Law (O.C.G.A. § 47-20-80 through O.C.G.A. § 47-20-86). In accordance with O.C.G.A. § 47-20-84, the investment assets of the Systems are prohibited from being allocated more than 75% to equity securities. Accordingly, current policy is to maintain equity exposure on a cost basis between 55% and 75% and fixed income between 25% and 45%. The cost of investments is computed using the original cost of equity securities and the amortized cost of bonds, which means that premiums and discounts are recognized totally over the life of the bonds.

Fixed-income investments include both bonds and mortgages of various types selected on the basis of return, quality, marketability, and overall suitability to the System's portfolio. Equity investments include both domestic and international equities and allow for maximization of total return. Real estate assets of the Systems are limited and restricted by law solely to any structure occupied by the System and to real property acquired through judicial foreclosure of mortgage loans owned and held by such System at time of foreclosure, or by any other judicial or court action that assigns ownership of real property to the System. It is the policy of each System to make every effort to sell or otherwise dispose of all such property except that of any structure occupied by such System within five years of date of acquisition. Effective July 1, 2012, ERS is permitted to invest in alternative investment instruments, such as private placements and private placement investment pools, as described in and permitted by O.C.G.A. § 47-20-87; provided, however, that such alternative investments shall not in the aggregate exceed five percent (5%) of the assets of ERS at any time. Investment in alternative investment instruments is not authorized for TRS.

The following table presents the annualized rates of return (net of fees) of ERS and TRS through FY 2019.

#### **Historical Rates of Return**

|          | <u>ERS</u> | <u>TRS</u> |
|----------|------------|------------|
| 1 year   | 6.90%      | 6.80%      |
| 3 years  | 9.49       | 9.39       |
| 5 years  | 6.66       | 6.59       |
| 10 years | 9.70       | 9.66       |
| 20 years | 5.79       | 5.84       |

Source: Division of Investment Services, ERS and TRS.

The rates of return presented in the table above are "time-weighted rates of return" which reflect investment performance. The percentages above are derived by taking the ending daily plan balance, adjusted for contributions and distributions, and then dividing by beginning daily plan balance (with each daily result then linked together to provide for an annual return). For information on "money-weighted rates of return" for ERS and TRS, which is equivalent to an "internal rate of return" that just compares a beginning balance with an ending balance, see Note 15, "Retirement Systems," in APPENDIX B herein.

The following table presents a comparison of the assumed investment rate of return for each of ERS and TRS and the actual time-weighted investment rate of return for each of ERS and TRS for the last ten years.

#### **Historical Rates of Return**

|             | ER      | .S     |    | TR     | .S     |
|-------------|---------|--------|----|--------|--------|
| Fiscal Year | Assumed | Actual | As | ssumed | Actual |
| 2019        | 7.30%   | 6.90%  |    | 7.25%  | 6.80%  |
| 2018        | 7.30    | 9.18   |    | 7.25   | 8.95   |
| 2017        | 7.40    | 12.43  |    | 7.50   | 12.50  |
| 2016        | 7.50    | 1.40   |    | 7.50   | 1.37   |
| 2015        | 7.50    | 3.74   |    | 7.50   | 3.70   |
| 2014        | 7.50    | 17.29  |    | 7.50   | 17.17  |
| 2013        | 7.50    | 13.33  |    | 7.50   | 13.28  |
| 2012        | 7.50    | 2.19   |    | 7.50   | 2.16   |
| 2011        | 7.50    | 21.29  |    | 7.50   | 21.27  |
| 2010        | 7.50    | 10.99  |    | 7.50   | 11.09  |

Source: Division of Investment Services, ERS, and TRS.

Status of Actuarially Determined Employer Contribution. ERS is a multi-employer plan; however, State general fund appropriations are the source for the majority of the ADEC payments. According to O.C.G.A. § 47-2-55, ADEC payments for ERS are borne by appropriations from State and federal funds. O.C.G.A. § 47-2-57 specifies that, on or before June 1 of each year, the normal cost and unfunded accrued liability contribution rates, determined based on the last annual actuarial valuation, are to be certified by the ERS Board to each employer. Each employer is required to make provision in its annual budget for funds with which to pay to the ERS an amount equal to the normal cost and unfunded accrued liability contributions on the earnable compensation of all such employer's eligible members.

TRS is a multi-employer plan; however, the employer contributions for TRS are comprised of funds from State general fund appropriations, local school districts, colleges, and universities, and federal and other funds. O.C.G.A. § 47-3-48 specifies that, thirty (30) days prior to the time when the State Board of Education fixes the minimum schedule of teacher salaries for the ensuing year, the normal cost and unfunded accrued liability contribution rates, determined based on the last annual actuarial valuation, are to be certified by the TRS Board to each employer. Each employer (other than the Board of Regents) is required to make provision in its annual budget submitted to the State School Superintendent for funds with which to pay to the TRS an amount equal to the normal cost and unfunded accrued liability contributions on the earnable compensation of all such employer's eligible members. The Board of Regents in its estimates of funds necessary for the operation of its units submitted to the General Assembly is to include a request for an appropriation payable to the TRS Board in an amount equal to its portion of the normal cost and unfunded accrued liability contributions and the General Assembly is to make an appropriation to the TRS Board sufficient to provide for such contributions as a part of the earnable compensation of such employer's eligible members.

The following table indicates, on a fiscal year basis, the ADEC for ERS and TRS, the portion of the ADEC funded by organizations in the State reporting entity, any amount unfunded, and the portion of the ADEC funded by organizations in the State reporting entity as a percentage of total State general fund appropriations. (For additional information about the State reporting entity, refer to Note 1.B. *Financial Reporting Entity*, in APPENDIX B hereto.) Employer offsets are not included in the amounts provided below and are not available. An employer offset exists under the ERS plan for employees who maintain

membership with ERS based upon employment that started prior to July 1, 1982 (old plan members). The old plan offset as of June 30, 2019 is 4.75% of covered compensation paid by the employer on behalf of employees. As described under the heading "Projected Annual Actuarially Determined Employer Contributions," however, it is expected that a portion of the ADEC payments made to ERS and TRS by entities not within the State reporting entity are derived from State general fund appropriations. See "Projected Annual Actuarially Determined Employer Contributions" below.

#### State Reporting Entity Impact ERS Annual Contribution Status (\$ in thousands)

|        |           |                         |                        | State     |                       |
|--------|-----------|-------------------------|------------------------|-----------|-----------------------|
|        |           |                         |                        | Reporting | State Reporting       |
|        |           |                         | State Reporting        | Entity    | <b>Entity Portion</b> |
|        |           |                         | Entity                 | Portion   | as a % of State       |
| Fiscal |           | Amount                  | Portion                | Amount    | General Fund          |
| Year   | ADEC      | Unfunded <sup>(a)</sup> | of ADEC <sup>(b)</sup> | Unfunded  | Appropriations        |
| 2019   | \$649,209 | \$ (225)                | \$593,167              | -         | 2.32%                 |
| 2018   | 650,073   | (2,095)                 | 596,729                | -         | 2.47                  |
| 2017   | 624,623   | (658)                   | 551,590                | -         | 2.38                  |
| 2016   | 595,124   | (442)                   | 518,281                | -         | 2.36                  |
| 2015   | 517,220   | (942)                   | 452,708                | -         | 2.26                  |
| 2014   | 428,982   | (770)                   | 373,127                | -         | 1.95                  |
| 2013   | 358,376   | (616)                   | 306,738                | -         | 1.68                  |
| 2012   | 273,623   | (411)                   | 238,738                | -         | 1.37                  |
| 2011   | 261,132   | -                       | 222,401                | -         | 1.33                  |
| 2010   | 263,064   | -                       | 236,656                | -         | 1.51                  |

<sup>(</sup>a) Subsequent to the actuarial valuation as of June 30, 2009, ERS determined that an employer group — Locally Elected Tax Commissioners - within ERS had not contributed its required contribution and the financial statements were restated. Combined with an additional shortfall of \$5,262,000 for the same employer group in years prior to FY 2001, the total deficit of \$6,159,000 was expected to be repaid over ten years. Repayment of the deficit commenced in October 2011 and amounts shown in the "Amounts Unfunded" column for FY 2012 through FY 2019 represent such repayments. The repayment was completed during FY 2019, approximately three years ahead of the original schedule.

Sources: ERS audited financial statements, ERS actuarial reports, the State of Georgia CAFR and the Governor's Budget in Brief.

<sup>(</sup>b) Amounts reflect the portion of the ADEC funded by organizations within the State reporting entity and consist of State, federal and other monies.

## State Reporting Entity Impact TRS Annual Employer Contribution Status (\$ in thousands)

|        |             |          |                      | State     |                     |
|--------|-------------|----------|----------------------|-----------|---------------------|
|        |             |          | State                | Reporting | State Reporting     |
|        |             |          | Reporting            | Entity    | Entity Portion as a |
|        |             |          | Entity               | Portion   | % of State General  |
| Fiscal |             | Amount   | Portion              | Amount    | Fund                |
| Year   | ADEC        | Unfunded | of ADEC <sup>a</sup> | Unfunded  | Appropriations      |
| 2019   | \$2,566,403 | -        | \$447,990            | -         | 1.75%               |
| 2018   | 2,018,724   | -        | 349,152              | -         | 1.45                |
| 2017   | 1,654,844   | -        | 283,994              | -         | 1.23                |
| 2016   | 1,580,532   | -        | 269,656              | -         | 1.23                |
| 2015   | 1,406,706   | -        | 239,464              | -         | 1.20                |
| 2014   | 1,270,963   | -        | 214,220              | -         | 1.12                |
| 2013   | 1,180,469   | -        | 194,804              | -         | 1.06                |
| 2012   | 1,082,224   | -        | 175,588              | -         | 1.01                |
| 2011   | 1,089,912   | -        | 170,893              | -         | 1.02                |
| 2010   | 1,057,416   | -        | 161,184              | -         | 1.03                |

<sup>&</sup>lt;sup>a</sup> Amounts reflect the portion of the ADEC funded by organizations within the State reporting entity and consist of State, federal and other monies. Certain amounts funded by other entities, however, are derived from State appropriations.

Sources: TRS audited financial statements, TRS actuarial reports, the State of Georgia CAFR and the Governor's Budget in Brief.

Contribution Rate Structure. Actuarially determined employer contribution rates for ERS and TRS for FY 2020, FY 2021, and FY 2022 are as shown in the following table. The employer contribution rate structures of ERS and TRS are established by their respective Boards of Trustees under statutory guidelines, including requirements for the minimum annual contributions necessary to ensure the actuarial soundness of ERS and TRS (see O.C.G.A. § 47-20-10). Unless the employee elects otherwise, an employee who currently maintains membership with ERS based upon State employment that started prior to July 1, 1982, is an "old plan" member subject to the plan provisions in effect prior to July 1, 1982. Members hired on or after July 1, 1982 but prior to January 1, 2009 are "new plan" members subject to the modified plan provisions. Effective January 1, 2009, newly hired State employees, as well as rehired State employees who did not maintain eligibility for the "old" or "new" plan, are members of the Georgia State Employees' Pension and Savings Plan "GSEPS". ERS members hired prior to January 1, 2009 also have the option to irrevocably change their membership to the GSEPS plan. Employer offsets are the portion of the employees' required contribution to the pension system that the employer makes on the employees' behalf. An employer offset exists under the ERS plan for old plan members.

|                             |                        | ERS             |                 | TRS             |
|-----------------------------|------------------------|-----------------|-----------------|-----------------|
| Employer Contributions      |                        |                 |                 |                 |
| Expressed as a % of         | 01.1.01                | N DI            | CCEDC           |                 |
| Covered Compensation        | Old Plan               | New Plan        | <u>GSEPS</u>    |                 |
| For FY 2020                 |                        |                 |                 |                 |
| Normal Cost                 | 6.06%                  |                 |                 |                 |
| Less Employer Offset        | <u>-4.75</u>           |                 |                 |                 |
| Employer Normal Cost        | 1.31                   | 6.06%           | 3.04%           | 7.77%           |
| UAAL<br>Total Rate          | <u>18.60</u><br>19.91% | 18.60<br>24.66% | 18.60<br>21.64% | 13.37<br>21.14% |
| Total Rate                  | 19.91%                 | 24.00%          | 21.04%          | 21.14%          |
| For FY 2021                 |                        |                 |                 |                 |
| Normal Cost                 | 6.20%                  |                 |                 |                 |
| Less Employer Offset        | <u>-4.75</u>           |                 |                 |                 |
| Employer Normal Cost        | 1.45                   | 6.20%           | 3.11%           | 7.25%           |
| UAAL                        | 18.46                  | 18.46           | 18.46           | 11.81           |
| Total Rate                  | 19.91%                 | 24.66%          | 21.57%          | 19.06%          |
| For FY 2022                 |                        |                 |                 |                 |
| Normal Cost                 | 6.23%                  |                 |                 |                 |
| Less Employer Offset        | <u>-4.75</u>           |                 |                 |                 |
| <b>Employer Normal Cost</b> | 1.48                   | 6.23%           | 3.17%           | 7.45%           |
| UAAL                        | <u>18.40</u>           | <u>18.40</u>    | <u>18.40</u>    | <u>12.36</u>    |
| Total Rate                  | 19.88%                 | 24.63%          | 21.57%          | 19.81%          |
|                             |                        |                 |                 |                 |

Sources: ERS and TRS actuarial reports.

Employee contribution rates for ERS and TRS for FY 2020, FY 2021, and FY 2022 are as shown in the following table. Employee contribution rates for ERS are fixed by statute. The TRS Board may establish employee rates between 5.00% and 6.00%.

|  |          | ERS      |              | TRS         |
|--|----------|----------|--------------|-------------|
| Employee Contributions                 |          |          |              |             |
| Expressed as a % of Salary             | Old Plan | New Plan | <u>GSEPS</u> |             |
|  |          |          |              |             |
| <u>FY 2020</u>                         |          |          |              |             |
| Pension contribution                   | 6.00%    | 1.25%    | 1.25%        | 6.00%       |
| Group Term Life Insurance contribution | 0.50%    | 0.25%    | Not Covered  | Not Covered |
| Employer Off-set                       | 5.00%    |          |              |             |
| Total percent of pay contributed       | 1.50%    | 1.50%    | 1.25%        | 6.00%       |
|  |          |          |              |             |
| FY 2021                                |          |          |              |             |
| Pension contribution                   | 6.00%    | 1.25%    | 1.25%        | 6.00%       |
| Group Term Life Insurance contribution | 0.50%    | 0.25%    | Not Covered  | Not Covered |
| Employer Off-set                       | 5.00%    |          |              |             |
| Total percent of pay contributed       | 1.50%    | 1.50%    | 1.25%        | 6.00%       |
| ,                                      |          |          |              |             |
| FY 2022                                |          |          |              |             |
| Pension contribution                   | 6.00%    | 1.25%    | 1.25%        | 6.00%       |
| Group Term Life Insurance contribution | 0.50%    | 0.25%    | Not Covered  | Not Covered |
| Employer Off-set                       | 5.00%    |          |              |             |
| Total percent of pay contributed       | 1.50%    | 1.50%    | 1.25%        | 6.00%       |
| C EDG 1/EDG / 11                       |          |          |              | 1           |

Sources: ERS and TRS actuarial reports.

Projected Annual Actuarially Determined Employer Contributions. The following tables indicate, for the applicable fiscal and valuation years, commencing with FY 2020 and the valuation year ending June 30, 2017, the projected ADEC for ERS and TRS based on the estimated normal costs of benefits and the payments made to amortize the estimated UAAL. Also shown are the actual funded ratios per the 2017, 2018, and 2019 actuarial valuations, the estimated prospective funded ratios for valuation years 2020 through 2024, the estimated prospective portion of the projected ADEC funded by State general fund appropriations for fiscal years 2020 through 2027 (including payments made from State general fund appropriations for entities not within the State reporting entity), and the portion of the projected ADEC funded by State general fund appropriations as a percentage of total State general fund appropriations for fiscal years 2020 through 2027. Other than the last two columns, the information in the following tables regarding ERS and TRS was prepared by their enrolled actuary. The information in the last two columns of the following tables was derived by the Governor's Office of Planning and Budget from revenue estimates of the State Economist and using the assumptions noted. The following tables are based on the ERS and TRS actuarial valuations as of June 30, 2019 and utilize the same assumptions as the June 30, 2019 actuarial valuations.

For FY 2020, State general fund appropriations for the ADEC payments for ERS and TRS were approximately \$410.4 million and \$1.41 billion, respectively, and comprised, together, approximately 7.0% of total State general fund appropriations.

For FY 2021, State general fund appropriations are estimated to comprise approximately 54% of the ADEC payments for TRS and 69% for ERS. State general fund appropriations in FY 2021 for the ADEC payments for ERS and TRS are estimated to be approximately \$407.3 million and \$1.29 billion, respectively, and are estimated to comprise, together, approximately 7.0% of total State general fund appropriations.

## **State General Fund Appropriations Impact**

#### **ERS Projected Annual Actuarially Determined Employer Contribution Status** (\$ in thousands)

| Valua-<br>tion<br>Year | Fiscal<br>Year | Employer<br>Rate (%)                       | Annual Payroll | ADEC<br>Payment | AVA          | AAL          | UAAL        | Funded<br>Ratio<br>(%) | State Portion<br>of ADEC <sup>c</sup> | State Portion of<br>ADEC as % of<br>State General<br>Fund<br>Appropriations <sup>d</sup> |
|------------------------|----------------|--|----------------|-----------------|--------------|--------------|-------------|------------------------|---------------------------------------|--|
| 2017                   | 2020           | 24.66 <sup>a</sup> / 21.64 <sup>b</sup>    | \$2,599,534    | \$594,826       | \$13,088,185 | \$17,514,898 | \$4,426,713 | 74.7%                  | \$410,430                             | 1.57%  |
| 2018                   | 2021           | 24.66 <sup>a</sup> / 21.57 <sup>b</sup>    | 2,596,592      | 590,337         | 13,412,046   | 17,812,441   | 4,400,395   | 75.3                   | 407,333                               | 1.67   |
| 2019                   | 2022           | 24.63 <sup>a</sup> / 21.57 <sup>b</sup>    | 2,592,882      | 586,624         | 13,481,219   | 17,829,220   | 4,348,001   | 75.6                   | 404,771                               | 1.60   |
| 2020                   | 2023           | 24.59 <sup>a</sup> / 21.57 <sup>b</sup>    | 2,607,831      | 587,076         | 13,542,528   | 17,705,068   | 4,162,540   | 76.5                   | 405,082                               | 1.53   |
| 2021                   | 2024           | 24.53 <sup>a</sup> /<br>21.57 <sup>b</sup> | 2,621,770      | 587,318         | 13,804,383   | 17,609,492   | 3,805,109   | 48.4                   | 405,249                               | 1.47   |
| 2022                   | 2025           | 24.49 <sup>a</sup> /<br>21.57 <sup>b</sup> | 2,634,614      | 587,748         | 13,939,651   | 17,487,839   | 3,548,188   | 79.7                   | 405,546                               | 1.42   |
| 2023                   | 2026           | 24.45 <sup>a</sup> /<br>21.57 <sup>b</sup> | 2,647,745      | 588,467         | 14,024,688   | 17,340,930   | 3,316,242   | 80.9                   | 406,042                               | 1.37   |
| 2024                   | 2027           | 24.41 <sup>a</sup> /<br>21.57 <sup>b</sup> | 2,659,634      | 589,049         | 14,124,010   | 17,170,960   | 3,046,950   | 82.3                   | 406,444                               | 1.32   |

<sup>&</sup>lt;sup>a</sup> Old Plan and New Plan.

<sup>&</sup>lt;sup>b</sup> GSEPS.

<sup>&</sup>lt;sup>c</sup> Amounts reflect the portion of the projected ADEC, 69%, estimated to be comprised of State general fund appropriations. This portion of the projected ADEC for FY 2020 - FY 2026 is based upon the estimated percent of payroll to be paid through state general fund appropriations during FY 2020.

d State general fund appropriations for FY 2022 – FY 2027 are based on the most recent revenue estimates of the State

Economist.

#### **State General Fund Appropriations Impact**

## TRS Projected Annual Actuarially Determined Employer Contribution Status (\$ in thousands)

| Valua-<br>tion<br>Year | Fiscal<br>Year | Employer<br>Rate (%) | Annual<br>Payroll | ADEC<br>Payment | AVA          | AAL          | UAAL         | Funded<br>Ratio<br>(%) | State Portion of ADEC <sup>a</sup> | State Portion of<br>ADEC as % of<br>State General<br>Fund<br>Appropriations <sup>b</sup> |
|------------------------|----------------|----------------------|-------------------|-----------------|--------------|--------------|--------------|------------------------|------------------------------------|--|
|                        |                |                      |                   |                 |              |              |              |                        |                                    |  |
| 2017                   | 2020           | 21.14%               | \$12,391,334      | \$2,619,528     | \$71,212,660 | \$95,981,031 | \$24,768,371 | 74.2%                  | \$1,414,546                        | 5.42%  |
| 2018                   | 2021           | 19.06                | 12,574,534        | 2,396,706       | 75,024,364   | 96,905,253   | 21,880,889   | 77.4                   | 1,294,222                          | 5.30   |
| 2019                   | 2022           | 19.81                | 12,790,981        | 2,533,893       | 78,126,922   | 101,839,399  | 23,712,477   | 76.7                   | 1,368,303                          | 5.42   |
| 2020                   | 2023           | 19.94                | 13,026,590        | 2,597,502       | 81,745,141   | 105,379,344  | 23,634,203   | 77.6                   | 1,402,652                          | 5.28   |
| 2021                   | 2024           | 19.80                | 13,272,289        | 2,627,913       | 85,952,484   | 108,915,272  | 22,962,788   | 78.9                   | 1,419,074                          | 5.15   |
| 2022                   | 2025           | 19.89                | 13,525,472        | 2,690,216       | 89,657,147   | 112,456,785  | 22,799,638   | 79.7                   | 1,452,717                          | 5.08   |
| 2023                   | 2026           | 20.07                | 13,783,943        | 2,766,437       | 93,222,819   | 116,004,378  | 22,781,559   | 80.4                   | 1,493,876                          | 5.03   |
| 2024                   | 2027           | 20.22                | 14,054,332        | 2,841,786       | 96,895,807   | 119,554,709  | 22,658,902   | 81.0                   | 1,534,565                          | 4.98   |

<sup>&</sup>lt;sup>a</sup> Amounts reflect the portion of the projected ADEC estimated to be comprised of State general fund appropriations using the State Auditor's estimate of 54.0%. This portion of the projected ADEC for FY 2020 – FY 2027 is based upon the estimated percent of payroll to be paid through state general fund appropriations during FY 2020.

Actuarial Methods and Assumptions. A number of significant assumptions are used to determine projected pension obligations and related costs. The amount of benefit to be paid depends on a number of future events incorporated into the pension benefit formula, including estimates of the average life of employees/survivors and average years of service rendered and is measured based on assumptions concerning future interest rates and future employee compensation levels. In addition, actuarial valuations include assumptions regarding the long-term rate of return on plan assets. Should actual experience differ from actuarial assumptions, the projected pension obligations and related pension costs would be affected in future years. Refer to Note 15, "Retirement Systems," in APPENDIX B hereto for additional detail regarding significant actuarial assumptions.

Georgia law requires that at least once every five years an experience study be performed on TRS and ERS. An experience study is the investigation into the mortality, service and compensation experience of the members and beneficiaries by comparing the actual experience with the assumed experience during the five year period. The actuarial firm preparing the experience study will recommend changes to the assumptions and methods if there are any significant differences. The purpose of the experience study is to assess the reasonableness of the actuarial assumptions and methods used by the Systems.

The ERS experience study for the five year period ending June 30, 2014 was completed and presented to the ERS Board of Trustees on December 17, 2015. As a result of the study, the ERS Board of Trustees adopted: (1) revised rates of separation from active service due to withdrawal, disability, death, and retirement; (2) revised rates of salary increases; (3) revised rates of post-retirement mortality; and (4) reductions in the price inflation rate from 3.00% to 2.75% and the wage inflation rate from 3.75% to 3.25%. The aggregate effect of the changes noted above resulted in an increase to the ERS UAAL of \$80.4 million in valuation year 2015.

b State general fund appropriations for FY 2022 – FY 2027 are based on the most recent revenue estimates of the State Economist.

The TRS experience study for the five year period ending June 30, 2018 was completed and presented to the TRS Board of Trustees on May 13, 2020. As a result of the study, the TRS Board of Trustees adopted: (1) revised rates of separation from active service due to withdrawal, disability, death, and retirement; (2) revised rates of post-retirement mortality; and (3) reductions in the administrative expenses assumption from 0.25% to 0.20% of payroll. The aggregate effect of the changes noted above resulted in an increase to the TRS UAAL of \$1,204 million in valuation year 2019.

The next five year experience study for ERS for the period ending June 30, 2019 is expected to be completed in the fall of 2020. For TRS the next experience investigation is expected to be completed in the fall of 2023 for the five-year period July 1, 2018 through June 30, 2023.

Summary of Recent TRS Changes. On July 21, 2010, the TRS Board adopted a smoothed valuation interest rate methodology which has been used since the June 30, 2009 actuarial valuation to calculate the ADEC. The method utilizes a 30-year time horizon and determines the interest rate needed over a defined 23-year look-forward period, so that the ultimate investment rate of return (assumed to be 7.5% per year) is earned over such 30-year period, based on the actual rates of return for a 7-year look-back period. TRS adopted the smoothed valuation interest rate methodology based on its view that it allows for better alignment of employee and employer contribution rates with changes in the economy. With this method, TRS increases contribution rates during periods of rising revenues and investment returns, while maintaining current contribution rates during periods of declining revenues and investment returns. With the smoothed valuation interest rate method, the required contributions are counter-cyclical, allowing employees and employers to contribute at lower rates during bad economic times and at higher rates when funding is more readily available.

On July 27, 2011, the TRS Board of Trustees adopted a refinement of its smoothed valuation interest rate methodology to include a corridor around the long-term investment rate of return, effectively reducing the potential volatility of the actuarial valuation results reflected in the financial statements. This approach has been used since the June 30, 2010 actuarial valuation and was retroactively applied to the June 30, 2009 actuarial valuation. The corridor around the long-term investment rate of return (i.e., the average investment rate of return over the 40-year period beginning on the valuation date) is determined such that the long-term investment rate of return is within five (5) percentile ranks above and below the ultimate investment rate of return over a 40-year period based on TRS market assumptions and asset allocations, which as of the June 30, 2017 actuarial valuation is between 7.20% and 7.78%. The methodology to determine the AVA also includes a corridor between 75% and 125% of the MVA around the AVA. As discussed below, effective with the June 30, 2018 valuation, the Board's funding policy reflects a change from the smoothed valuation interest rate methodology to a constant interest rate method.

On November 20, 2013, the TRS Board adopted a formal funding policy to define TRS funding objectives, the benchmarks used to measure progress, and the primary methods and assumptions that were used to develop the benchmarks. At that time, two significant changes in actuarial methods and assumptions were adopted by the TRS Board. First, the method used to amortize the unfunded actuarial accrued liability (UAAL) was changed from an open 30-year period to a closed 30-year period. The previous 30-year open period meant that with each actuarial valuation, the total UAAL would be amortized over a new 30-year period and in effect "refinanced" the UAAL each year, resulting in the UAAL never being paid off. The new 30-year closed period meant that the initial UAAL (the UAAL as of June 30, 2013) would be amortized over a closed 30-year period. Each year thereafter, the change in the UAAL would be amortized over a separate closed 30-year period. The blended amortization period as of the June 30, 2019 actuarial valuation was 24.9 years. The purpose of this method was to lead to an eventual reduction in the UAAL with the intention of it being paid off. Second, the method used in smoothing asset values was changed from 7-year smoothing to 5-year smoothing, as a shorter period results in a closer fit to market value. The actuarial value of assets also was set to equal the market value of the assets which fully recognized the remaining

unrealized gains and losses from the prior 7 years and facilitated the transition from 7-year smoothing to 5-year smoothing.

On May 15, 2019, the TRS Board adopted changes to the Board's funding policy to reflect a change from the smoothed valuation interest rate methodology to a constant interest rate method. In conjunction with the change in methodology, the long-term assumed rate of return in assets (discount rate) has been changed from 7.50% to 7.25%, and the assumed annual rate of inflation has been reduced from 2.75% to 2.50%. The combined impact of these changes decreased the UAAL by \$133.4 million.

On May 13, 2020, the TRS Board adopted new rates of separation and mortality based on the results of an experience investigation that was prepared for the five-year period ending June 30, 2018. The impact of assumption and method changes increased the UAAL by \$1,204.2 million.

The TRS actuarial report prepared by the TRS enrolled actuary dated May 13, 2020 indicates that, as of June 30, 2019, TRS has an UAAL in the amount of \$23.7 billion and was used to set the ADEC for FY 2022. The valuation reflects the TRS Board adopted changes that were made on May 13, 2020 as described above. Significant actuarial assumptions used in the TRS actuarial report as of June 30, 2019 include: (a) an investment rate of return of 7.25%, (b) projected salary increases of 3.25% - 8.75%, (c) an annual inflation rate of 2.50%, (d) anticipated annual cost-of-living adjustments of 3.00%, (e) amortization of the UAAL over a closed period of 30 years, and (f) 5-year smoothing of assets. The TRS actuarial report indicates that, in the opinion of the actuary, TRS is operating on an actuarially sound basis, and in conformity with the minimum funding standards of Georgia law.

The TRS audited financial statements shows a net position restricted for pensions as of June 30, 2019 of approximately \$78.8 billion, an increase of 4.3% from the June 30, 2018 net position restricted for pensions of approximately \$75.5 billion. As of June 30, 2020, TRS had a net position restricted for pensions of approximately \$81.1 billion (preliminary, unaudited), an increase of approximately 3.0% from the June 30, 2019 net position restricted for pensions.

Summary of Recent ERS Changes. On December 19, 2013, the ERS Board adopted a formal funding policy to define ERS funding objectives, the benchmarks used to measure progress, and the primary methods and assumptions that will be used to develop the benchmarks. Two significant changes in actuarial methods and assumptions were adopted by the ERS Board. First, the method used to amortize the unfunded actuarial accrued liability (UAAL) was changed from an open 30-year period to a closed 25-year period. The previous 30-year open period meant that with each actuarial valuation, the total UAAL would be amortized over a new 30-year period and, in effect, "refinanced" the UAAL each year. The new 25-year closed period means that the initial UAAL (FY 2013) would be amortized over a closed 25-year period. Each vear thereafter, any incremental change in the UAAL would be amortized over a separate closed 25year period. The blended amortization period as of the June 30, 2019 actuarial valuation is 15.3 years. This method will lead to an eventual reduction in the UAAL with the intention of it being paid off, and in a shorter (25-year) timeframe than previously utilized. Second, the method used in smoothing assets was changed from 7-year smoothing to 5-year smoothing. A shorter period results in a closer fit to market value. The actuarial value of assets also was set to equal the market value of the assets for the FY 2013 actuarial valuation, which fully recognized the remaining unrealized gains and losses from the prior 7 years and facilitated the transition from 7-year smoothing to 5-year smoothing.

On March 15, 2018, the ERS Board adopted an updated version of its funding policy, effective with the June 30, 2017 valuation, which changes the system's assumed investment rate of return. In the years preceding the June 30, 2017 valuation, the system assumed a 7.50% rate of return. Beginning with the June 30, 2017 valuation, the rate of return assumption will be reduced by 0.1% (10 basis points) from the prior year in any year in which the actual investment rate of return exceeds the assumed rate of return. If the

actual rate of return does not exceed the assumed rate of return in a given year, then the assumed rate of return will remain the same for the following year. The reductions in the assumed rate of return will continue until the assumed rate of return reaches the Board's target of a 7.00% return assumption. For the year ended June 30, 2019, the system's actual rate of return of 6.90% did not exceed the assumed rate of return of 7.30%, which resulted in no change to the 7.30% rate of return assumption.

The ERS actuarial report prepared by the enrolled actuary dated April 16, 2020 indicates that, as of June 30, 2019, ERS has an UAAL in the amount of \$4.3 billion and was used to set the ADEC for FY 2022. The most significant reason for the decrease of \$52.4 million from the prior year UAAL was that the accrued liability contribution was greater than the interest on the prior year UAAL by \$246.2 million. This occurred due to the level dollar funding method used to amortize the UAAL (more payment applied to principal balance). Significant actuarial assumptions used in the ERS actuarial report as of June 30, 2019 include: (a) an investment rate of return of 7.30%, (b) projected salary increases of 3.25% - 7.00%, (c) an annual inflation rate of 2.75%, (d) no cost-of-living adjustments, (e) amortization of the UAAL over a closed period of 25 years, and (f) 5-year smoothing of assets. The ERS actuarial report indicates that, in the opinion of the actuary, ERS is operating on an actuarially sound basis and in conformity with the minimum funding standards of Georgia law.

The ERS audited financial statements show a net position restricted for pensions as of June 30, 2019 of approximately \$13.6 billion, an increase of 0.7% from the June 30, 2018 net position restricted for pensions of approximately \$13.5 billion. As of June 30, 2020, ERS had a net position restricted for pensions of approximately \$13.45 billion (preliminary, unaudited), a decrease of approximately 0.4% from the June 30, 2019 net position restricted for pensions.

Governmental Accounting Standards Board ("GASB") Statements 67 and 68. On June 25, 2012, the Governmental Accounting Standards Board ("GASB") approved GASB Statement Nos. 67 and 68, which impacts the accounting and financial reporting for defined benefit pension plans and for state and local governments that participate in such plans. Statement No. 67 superseded existing guidance for the financial reports of pension plans by, among other things, requiring additional disclosure in the notes to financial statements and in required supplementary information; it also provides guidance regarding the calculation of the net pension liability ("NPL") as the difference between the total pension liability (the present value of projected benefit payments to employees based on their past service, using new parameters) and the net plan position (consisting mostly of investments reflected at fair value). ERS and TRS implemented GASB Statement No. 67 in their Comprehensive Annual Financial Statements for FY 2014. For additional information, refer to the prior section entitled "Financial Reporting of Net Pension Liability" and also Note 15, "Retirement Systems," in APPENDIX B hereto. Statement No. 68 revises and establishes new financial reporting requirements for most state and local governments that provide their employees with pension benefits by, among other things, requiring governments to recognize long-term obligations for pension benefits as a liability. Major changes include: (1) the inclusion of the NPL on the government employer's balance sheet (previously, unfunded liabilities typically were included as notes to the government's financial statements) rather than the portion of the actuarially determined employer contribution that has not been funded; (2) separation of expenses from funding: reported annual pension expense will no longer be connected to the funding of the plan and could be significantly different from the actuarially determined employer contribution, and could be more volatile; (3) use of a single blended discount rate reflecting a long-term expected rate of return on plan assets to the extent that assets are projected to be available to pay benefits and a municipal borrowing rate to the extent a funding shortfall is projected; and (4) immediate recognition of certain benefit plan changes, which generally would increase pension expense; and shorter amortization periods than currently used to recognize the effects on the total pension liability for changes in assumptions and differences in assumptions and actual experience. In addition, the new standard requires cost-sharing employers to record a liability and expense equal to their proportionate share of the collective NPL and expense for the cost-sharing plan while under the prior

standard, an employer in a cost-sharing plan would report a liability only if it failed to make its full contractually required contribution to the plan. GASB Statement No. 68 was implemented by state and local governments that provide their employees with pension benefits for FY 2015. The State reported a net pension liability for all plans of the primary government of \$7.3 billion in its entity-wide financial statements for FY 2019; such liability also was \$7.3 billion for FY 2018. For additional information please refer to Note 15, "Retirement Systems" in APPENDIX B hereto.

#### **Other Post-Employment Benefit Plans**

Introduction. Retirees of State government and local school districts who are eligible to receive monthly retirement benefits from a State-sponsored retirement system and are enrolled in the State Health Benefit Plan ("SHBP") at the time they retire have the option to continue health-care coverage under SHBP. Retirees age 65 and older are required to enroll in a Medicare Advantage option in order to receive state contributions toward their health insurance policy premiums. Retirees and State employees hired prior to July 1, 2009 are also eligible to participate in group term life insurance ("GTLI"). These types of benefits are made available through plans which commonly are known as "Other Post-Employment Benefit" ("OPEB") plans.

The State provides the following significant OPEB plans:

Multi-employer Plans

Administered by the Department of Community Health ("DCH"):

Georgia State Employees Post-employment Health Benefit Fund ("State OPEB Fund")

Georgia School Personnel Post-employment Health Benefit Fund ("School OPEB Fund") *Administered by ERS*:

State Employees' Assurance Department – OPEB ("SEAD-OPEB") (For GTLI benefits)

Single-employer Plan

Administered by the Board of Regents of the University System of Georgia ("USG"): Board of Regents Retiree Health Benefit Fund ("BOR Retiree Plan")

For additional information on the OPEB plans, including details regarding basis of accounting, investments, plan descriptions, plan membership, funding policies, benefits provided, contribution rates, and certain actuarial information, see Note 16, "Postemployment Benefits – Multi-employer Plans," Note 17, "Postemployment Benefits – Single-employer Plans", and "Required Supplementary Information – Other Postemployment Benefits (OPEB)" in APPENDIX B hereto. In addition, APPENDIX B contains certain other OPEB information required by the Governmental Accounting Standards Board ("GASB"), including details regarding funded status, funding progress, and net OPEB liability.

The OPEB disclosures rely on information produced by the plan's management and their enrolled actuaries. Actuarial assessments are "forward-looking" valuation estimates that reflect the judgment of the fiduciaries of the plans. Actuarial assessments are based upon a variety of assumptions. Should actual experience differ from actuarial assumptions, the projected OPEB obligations and related OPEB costs would be affected in future years.

GASB Statement 74. During FY 2017, the State adopted the provisions of GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans ("GASB 74"). GASB 74 requires the disclosure of the net OPEB liability determined using a specified actuarial cost method, requires expanded footnote disclosure and required supplementary information for OPEB plans, and clarifies what constitutes an OPEB plan.

GASB Statement 75. In June 2015, the GASB issued Statement No. 75, Accounting and Financial Reporting for Postemployment Benefit Plans Other Than Pensions ("GASB 75"), effective for fiscal years beginning after June 15, 2017. GASB 75 addresses accounting and financial reporting for OPEB that is provided to the employees of state and local governmental employers. GASB 75 establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expenses in the employer financial statements. It also establishes requirements for related note disclosures and required supplementary information. GASB 75 was adopted with the FY 2018 financial statements. With the implementation of GASB 75, the State is not required to report information as previously reported in the Funding Progress Table shown hereinafter. Instead, the State is required to recognize its proportional share of the net OPEB liability of the OPEB plans applicable to said standard. The State reported a net OPEB liability for all plans of the primary government of \$6.8 billion in its entity-wide financial statements for FY 2019.

System Membership and Beneficiary Description. The State OPEB Fund and School OPEB Fund are cost-sharing multiple employer defined benefit post-employment healthcare plans. The State OPEB Fund provides postemployment health benefits due under the group health plan for employees of State organizations (including technical colleges) and other entities authorized by law to contract with DCH for inclusion in the plan. Retiree medical eligibility is attained when an employee retires, and is immediately eligible to draw a retirement annuity from ERS, Georgia Judicial Retirement System ("JRS"), and Legislative Retirement System ("LRS"). The School OPEB Fund provides postemployment health benefits due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies, and non-certified public school employees. Retiree medical eligibility is attained when an employee retires, and is immediately eligible to draw a retirement annuity from TRS and Public School Employees Retirement System ("PSERS"). SEAD-OPEB Plan is a cost-sharing multiple employer defined benefit post-employment plan that provides post-employment GTLI benefits to eligible members of the ERS, JRS, and LRS on a monthly, renewable term basis, with no return premiums or cash value available to be earned. The BOR Retiree Plan is a single employer, defined benefit, post-employment healthcare plan administered by the Board of Regents ("BOR").

Membership in the plans as of June 30, 2019 follows:

|  | State         | School         |               | BOR           |
|--|---------------|----------------|---------------|---------------|
|  | OPEB          | OPEB           | SEAD-         | Retiree       |
|  | <u>Fund</u>   | <u>Fund</u>    | <u>OPEB</u>   | <u>Plan</u>   |
| Retirees and beneficiaries               | 38,150        | 83,709         | 43,596        | 19,826        |
| Inactive members entitled to but not yet |               |                |               |               |
| receiving benefits                       | -             | -              | 1,018         | -             |
| Active plan members                      | <u>51,623</u> | 177,183        | 23,368        | 48,661        |
| Total                                    | <u>89,773</u> | <u>260,892</u> | <u>67,982</u> | <u>68,487</u> |

Source: State of Georgia Comprehensive Annual Financial Report Fiscal Year Ended June 30, 2019.

Plan Contribution Information. The State OPEB Fund, the School OPEB Fund, and the BOR Retiree Plan are currently funded in large part on a "pay-as-you-go" basis. That is, annual costs of providing benefits will be funded in the same year as claims occur, with historically, no significant assets accumulating, as would occur in an advance funding strategy. Each fiscal year the General Assembly in the general appropriations act determines the maximum amount of the State's contributions, and the Board of Community Health and the BOR, respectively, reacting to input from various entities, determine plan benefits, terms and conditions, contributions required from all employers offering coverage under the respective plans, and the subscription (premium) rate for participants. Neither changes in the UAAL and

the actuarially determined employer contribution ("ADEC"), nor changes in OPEB liability under GASB necessarily impact funding decisions, which remain within the discretion of the Board of Community Health, the BOR, and the annual appropriations process. GASB's promulgation of financial reporting standards does not necessarily dictate fiscal management policies or establish legal requirements.

Employer contributions to the State OPEB Fund currently are funded as a percent of state agency payroll. Employer contributions are funded through a mix of State funds appropriations, federal revenue, fee income and other income streams available to State agencies. For FY 2020, the budgeted employer share of pay-as-you-go contributions to the State OPEB Fund was approximately \$167 million. Approximately \$117 million, or 70% of the employer contributions, was budgeted from State funded appropriations.

Employer contributions to the School OPEB Fund currently are funded from local school district direct contributions, a significant portion of which is derived from State funds appropriations. For FY 2020, the budgeted employer share of pay-as-you-go contributions to the School OPEB Fund was approximately \$388 million. Approximately \$233 million, or 60% of the employer contributions, was budgeted from State funded appropriations.

For FY 2019, the total amount of employer contributions to the State OPEB Fund and the School OPEB Fund were \$534.7 million and \$538.6 million, respectively, which consisted of a pay-as-you-go amount of \$171 million to the State OPEB Fund and \$344 million to the School OPEB Fund. These total amounts of employer contributions also included additional contributions which were made voluntarily during the fiscal year of \$363.0 million and \$194.5 million to the State OPEB Fund and the School OPEB Fund, respectively.

Since FY 2014, SHBP has been directed to transfer funds exceeding Incurred But Not Reported ("IBNR") liability, plus a ten percent (10%) contingency reserve, to the State OPEB Fund and the School OPEB Fund each year at fiscal year-end; typically the excess amounts are determined in the fall after the completion of the State's CAFR with transfers made before the end of the following fiscal year. As a result of these efforts, the State has added more than \$2.2 billion to the OPEB Funds over the last five years. For FY 2019, the amount of excess funds beyond the IBNR liability and 10% contingency amounts was \$466.4 million. Due to the uncertainty regarding plan revenues and expenditures as a result of the unprecedented actions the State is undertaking in response to COVID-19, the FY 2019 year end OPEB transfer was deferred to help ensure there would be sufficient resources to maintain cash flow and meet any unanticipated expenses as a result of COVID-19. The FY 2020 excess amounts, if any, will be determined after the completion of the State's FY 2020 CAFR.

In May 2018, the State Depository Board approved the OPEB Trust Fund Investment Policy whereby assets in the State OPEB Fund and the School OPEB Fund are invested to generate investment earnings to the funds. As of June 30, 2020, the balances of the investment assets, including investment earnings, were approximately \$1.668 billion and \$614 million in the State OPEB Fund and School OPEB Fund, respectively, for a total of approximately \$2.282 billion in assets.

The BOR Retiree Plan is a single-employer plan. Employer contributions are funded through a mix of State appropriations, student tuition, fee income, and other income streams available to BOR.

The total amount of employer contributions to the BOR Retiree Plan for FY 2019 was approximately \$160.4 million, which consisted of a pay-as-you-go amount of \$102.2 million and additional transfers of \$58.2 million. Effective May 2017, any reserve funds in the BOR Health Benefit Plan remaining after allowing for the plan's IBNR liability plus twenty percent (20%) of plan benefit claims expense, are transferred to the BOR Retiree Plan annually, upon completion of the financial audit.

Additional one-time contributions also may be made on a discretionary basis in connection with de-risking and other objectives upon approval of the BOR.

The SEAD-OPEB plan is administered by a Board of Directors that establishes contributions by plan members and employer contribution rates. Such rates, when added to members' contributions, shall not exceed one percent (1%) of earnable compensation. A valuation analysis is conducted each year to determine if employer contributions will be necessary. There are no required employer contributions for the SEAD-OPEB plan in FY 2020, FY 2021, or FY 2022. Per legislation passed in 2008 and 2009, no new members can be added to this plan.

State OPEB Fund and School OPEB Fund Actuarial Report Information. The Georgia Department of Community Health's most recent available Report of the Actuary on the Retiree Medical Valuations, relating to the State OPEB Fund and the School OPEB Fund, is dated as of September 12, 2019 and prepared as of June 30, 2018. The total OPEB liability at June 30, 2019 is based upon the June 30, 2018 actuarial valuation.

For the State OPEB Fund, the June 30, 2018 UAAL actuarial valuation was approximately \$2.1 billion. The UAAL on the June 30, 2017 actuarial valuation was \$2.8 billion. The UAAL decreased \$637.2 million due to gains from FY 2018 actual contribution, claims and retiree premium experience, changes in actuarial assumptions, and actual experience differing from assumptions. The ADEC was \$210.0 million per the June 30, 2017 valuation (for FY 2020) and \$178.4 million per the June 30, 2018 valuation (for FY 2021). As of June 30, 2018, the actuary reported \$1,201.9 million as the market value of the State OPEB Fund assets, compared to \$854.9 million as of June 30, 2017.

For the School OPEB Fund, the June 30, 2018 UAAL actuarial valuation was approximately \$9.1 billion. The UAAL on the June 30, 2017 actuarial valuation was \$9.9 billion. The net decrease to the UAAL was approximately \$753.0 million, principally due to claims and retiree premium experience gains which exceeded loss due to actual contribution below the ADEC and actual experience differing from assumptions. The ADEC was \$786.9 million per the June 30, 2017 valuation (for FY 2020) and \$754.0 million per the June 30, 2018 valuation (for FY 2021). As of June 30, 2018, the actuary reported \$383.3 million as the market value of the School OPEB Fund assets, compared to \$229.7 million as of June 30, 2017.

The most recent actuarial valuation for the BOR Retiree Plan is prepared as of May 1, 2019. The total OPEB liability at June 30, 2019, is based upon the May 1, 2019 actuarial valuation, using generally accepted actuarial procedures; update procedures were used to roll forward the total OPEB liability to June 30, 2019. For the BOR Retiree Plan, the FY 2019 Net OPEB Liability (UAAL actuarial valuation equivalent) was approximately \$4.5 billion, compared to a Net OPEB Liability of \$4.4 billion as of May 1, 2018 (FY 2018). The increase of approximately \$61 million was due to changes in actuarial assumptions and actual experience differing from assumptions. The ADEC was \$467.3 million per the May 1, 2018 valuation and \$484.6 million per the May 1, 2019 (FY 2019) valuation. As of June 30, 2019, the actuary reported \$144.5 million as the market value of the BOR Retiree Plan assets.

As noted above, the State OPEB Fund, the School OPEB Fund, and the BOR Retiree Plan primarily operate on a pay-as-you-go basis and, thus, changes to or the size of the UAAL do not necessarily impact funding decisions.

BOR Retiree Plan Information. The BOR Retiree Plan is a single-employer, defined benefit, healthcare plan administered by BOR. The BOR Retiree Plan was authorized pursuant to OCGA § 47-21-21 for the purpose of accumulating funds necessary to meet employer costs of retiree post-employment health insurance benefits.

Pursuant to the general powers conferred by the OCGA § 20-3-31, the BOR has established group health and life insurance programs for regular employees of the BOR. It is the policy of the BOR to permit employees of the BOR eligible for retirement, or who become permanently and totally disabled, to continue as members of the group health and life insurance programs. The BOR offers its employees and retirees under the age of 65 access to three self-insured healthcare plan options and one fully insured plan option. For the BOR's Plan Year 2019, the following self-insured health care options were available: Blue Choice HMO plan, (Blue Cross and Blue Shield of Georgia) Consumer Choice HSA plan, and the (Blue Cross and Blue Shield of Georgia) Comprehensive Care plan. The BOR also offers a self-insured dental plan administered by Delta Dental.

Retirees age 65 and older participate in a secondary healthcare coverage for Medicare-eligible retirees and dependents provided through a retiree health care exchange option. The BOR makes contributions to the retirees' health reimbursement account, which can be used by the retiree to pay premiums and out-of-pocket healthcare related expenses.

*Funding Progress Table.* The funded status and funding progress of the OPEB plans for each of the past five actuarial valuation dates is presented in the following table.

# OPEB Plans Historical Funding Progress Market Value (\$ in thousands)

|                            |             | <u> </u>        | ,            |        |                | UAAL as a |
|----------------------------|-------------|-----------------|--------------|--------|----------------|-----------|
|                            |             | Actuarial       | Unfunded     |        |                | % of      |
|                            | Actuarial   | Accrued         | AAL          | Funded | Annual Covered | Covered   |
| OPEB Plan /                | Value of    | Liability (AAL) | (UAAL)       | Ratio  | Payroll        | Payroll   |
| Valuation Date             | Assets (a)  | (b)             | (b)-(a)      | (a/b)  | (c)            | ((b-a)/c) |
| State                      | ` `         | ` ′             |              |        | ` ′            |           |
| 6/30/2018                  | \$1,201,865 | \$3,351,782     | \$2,149,916  | 35.9%  | \$2,625,900    | 81.9%     |
| 6/30/2017 <sup>c</sup>     | 854,937     | 3,642,056       | 2,787,119    | 23.5   | 2,535,722      | 109.9     |
| 6/30/2016 <sup>a</sup>     | 516,245     | 3,609,889       | 3,093,644    | 14.3   | 2,404,901      | 128.6     |
| 6/30/2015 <sup>b</sup>     | 101,450     | 3,529,010       | 3,427,560    | 2.9    | 2,333,060      | 146.9     |
| 6/30/2014                  | 0           | 2,871,843       | 2,871,843    | 0.0    | 2,293,104      | 125.2     |
| 6/30/2013                  | 0           | 3,587,913       | 3,587,913    | 0.0    | 2,328,334      | 154.1     |
| 6/30/2012                  | 0           | 3,867,927       | 3,867,927    | 0.0    | 2,408,000      | 160.6     |
| <u>School</u> <sup>e</sup> |             |                 |              |        |                |           |
| 6/30/2018                  | \$383,263   | \$9,490,548     | \$ 9,107,285 | 4.0%   | \$10,760,082   | 84.6%     |
| 6/30/2017 <sup>c</sup>     | 229,685     | 10,089,950      | 9,860,265    | 2.3    | 10,516,260     | 93.8      |
| 6/30/2016a                 | 95,407      | 10,559,402      | 10,463,995   | 0.9    | 10,086,189     | 103.7     |
| 6/30/2015 <sup>b</sup>     | 30,853      | 10,543,010      | 10,512,157   | 0.3    | 9,687,485      | 108.5     |
| 6/30/2014                  | 0           | 8,514,320       | 8,514,320    | 0.0    | 9,429,531      | 90.3      |
| 6/30/2013                  | 0           | 10,788,795      | 10,788,795   | 0.0    | 9,445,376      | 114.2     |
| 6/30/2012                  | 0           | 10,869,930      | 10,869,930   | 0.0    | 9,678,000      | 112.3     |
| <u>SEAD</u>                |             |                 |              |        |                |           |
| 6/30/2019                  | \$1,233,856 | \$946,738       | \$(287,118)  | 130.3% | \$1,213,174    | (23.7)%   |
| 6/30/2018                  | 1,189,462   | 919,157         | (270,305)    | 129.4  | 1,323,540      | (20.4)    |
| 6/30/2017°                 | 1,121,251   | 876,586         | (244,665)    | 127.9  | 1,394,395      | (17.6)    |
| 6/30/2016                  | 1,028,541   | 832,369         | (196,172)    | 123.6  | 1,442,024      | (13.6)    |
| 6/30/2015                  | 1,046,559   | 769,747         | (276,812)    | 136.0  | 1,521,741      | (18.2)    |
| 6/30/2014                  | 1,037,901   | 788,020         | (249,881)    | 131.7  | 1,628,712      | (15.3)    |
| 6/30/2013                  | 907,831     | 754,786         | (153,045)    | 120.3  | 1,767,052      | (8.7)     |
| BOR Retireef               |             |                 |              |        |                |           |
| $7/1/2016^{d}$             | 2,899       | 3,068,726       | 3,065,827    | 0.1%   | 2,855,309      | 107.4%    |
| 7/1/2015                   | 281         | 2,657,096       | 2,656,815    | 0.0    | 3,087,013      | 86.1      |
| 7/1/2014                   | 82          | 4,278,445       | 4,278,364    | 0.0    | 2,608,757      | 164.0     |
| 7/1/2013                   | 217         | 4,095,304       | 4,095,087    | 0.0    | 2,594,800      | 157.8     |
| 7/1/2012                   | 166         | 3,758,970       | 3,758,804    | 0.0    | 2,466,314      | 152.4     |
|                            |             |                 |              |        |                |           |

<sup>&</sup>lt;sup>a</sup> Reflects changes made in September 2017 to reflect additional member data for Fulton County school employees and City of Atlanta school employees who are members of the SHBP but not TRS or PSERS.

Sources: Plan actuarial reports and underlying actuarial data; and the State CAFR for the fiscal year ended June 30, 2019.

<sup>&</sup>lt;sup>b</sup> Reflects assumption changes based on experience study of 5-year period ending June 30, 2014.

<sup>&</sup>lt;sup>c</sup> Funding method changed to entry age normal.

<sup>&</sup>lt;sup>d</sup> Reflects change in plan provisions: Effective January 1, 2016, all post-65 Medicare eligible retirees access medical coverage through an individual Healthcare Exchange marketplace. BOR provides an annual fixed dollar HRA contribution for these retirees.

<sup>&</sup>lt;sup>e</sup> Annual Covered Payroll: The salary amount shown is total salaries and is not the salary amount upon which regular employer contributions to the SHBP are based. Since individual PSERS salary is not available, it assumes annual salary for PSERS members of \$27,000 for 2019, 2018, 2017, 2016, 2015, and 2014.

<sup>&</sup>lt;sup>f</sup> With the implementation of GASB 75, the actuary no longer calculates the information required to continue this table for the BOR Plan beyond 7/1/2016.

Employer Contributions Table. The following table provides information regarding actual employer contributions that have been made during the fiscal years shown. Although currently the OPEB plans are funded on a "pay-as-you-go" basis, the actuarial determined employer contribution ("ADEC") is provided for informational purposes only. The Total Employer Contributions received during the fiscal year include the required pay-as-you-go amount plus any additional voluntary contributions from excess funds. The State Entity Portion of Total Employer Contributions is calculated by the State Accounting Office; the average percentage for the fiscal years shown is 93.48% for the State OPEB Plan, 0.60% for the School OPEB Plan, and 100% for the BOR Retiree Plan.

OPEB Plans Annual Employer Contributions (\$ in thousands)

|                    | Actuarial    | Actu          | ıal Employer Contrib | outions        |                  |
|--------------------|--------------|---------------|----------------------|----------------|------------------|
| OPEB               | Determined   |               |                      |                | State Entity     |
| Plan /             | Employer     |               |                      |                | Portion of Total |
| Fiscal             | Contribution | Pay-As-You-Go | Other Excess         | Total Employer | Employer         |
| Year               | (ADEC)       | Contributions | Contributions        | Contributions  | Contributions    |
| <u>State</u>       |              |               |                      |                |                  |
| 2019               | \$218,962    | \$171,018     | \$363,655            | \$534,673      | \$494,957        |
| 2018               | 232,161      | 169,948       | 331,626              | 501,574        | 462,545          |
| 2017               | 202,092      | 164,222       | 333,980              | 498,202        | 470,934          |
| 2016               | 259,250      | 152,480       | 414,827              | 567,307        | 533,269          |
| 2015               | 275,681      | 165,726       | 101,434              | 267,160        | 250,676          |
| 2014               | 321,456      | 177,045       | -                    | 177,045        | 165,917          |
| School             |              |               |                      |                |                  |
| 2019               | \$833,291    | \$344,171     | \$194,398            | \$538,569      | \$3,501          |
| 2018               | 824,872      | 369,275       | 149,015              | 518,290        | 3,243            |
| 2017               | 669,894      | 388,282       | 133,126              | 521,408        | 3,025            |
| 2016               | 873,736      | 354,113       | 64,564               | 418,677        | 2,345            |
| 2015               | 873,278      | 375,751       | 30,848               | 406,599        | 2,440            |
| 2014               | 943,310      | 408,422       | -                    | 408,422        | 2,395            |
| <b>BOR Retiree</b> |              |               |                      |                |                  |
| 2019               | \$484,599    | \$102,200     | \$58,183             | \$160,383      | \$160,383        |
| 2018               | 467,338      | 102,563       | 55,857               | 158,420        | 158,420          |
| 2017               | 349,859      | 99,584        | -                    | 99,584         | 99,584           |
| 2016               | 295,192      | 111,814       | -                    | 111,814        | 111,814          |
| 2015               | 442,359      | 129,823       | -                    | 129,823        | 129,823          |
| 2014               | 403,314      | 120,926       | -                    | 120,926        | 120,926          |

Sources: Plan annual reports and actuarial reports; the State of Georgia CAFR as of June 30, 2019; audited financial statements of the BOR Retiree Plan as of June 30, 2019; State Accounting Office.

Financial Reporting of Net OPEB Liability. For OPEB plans that are administered through trusts that meet the specified criteria, GASB 74 requires the net OPEB liability to be measured as the total OPEB liability, less the amount of the OPEB plan's fiduciary net position. The total OPEB liability is actuarially determined. The following schedule is presented from the perspective of the State as the sponsor of the various plans and summarizes the components of the Net OPEB Liability / Net OPEB Asset, by plan (\$000):

|               |              |             |                   | Plan         |                      |              |
|---------------|--------------|-------------|-------------------|--------------|----------------------|--------------|
|               |              |             |                   | Fiduciary    |                      |              |
|               |              |             |                   | Net Position |                      |              |
|               |              |             |                   | as           |                      | Net OPEB     |
|               |              | Plan        |                   | Percentage   |                      | Liability as |
|               |              | Fiduciary   |                   | of Total     |                      | Percentage   |
|               | Total OPEB   | Net         | Net OPEB          | OPEB         | Covered              | of Covered   |
|               | Liability    | Position    | Liability/(Asset) | Liability    | Employee             | Employee     |
| Fiscal Year   | (TOL)        | (PFNP)      | (TOL-PFNP)        | (PFNP/TOL)   | Payroll <sup>a</sup> | Payroll      |
| State         |              |             |                   |              |                      |              |
| 6/30/2019     | \$2,858,521  | \$1,617,207 | \$1,241,314       | 56.6%        | \$2,802,815          | 44.3%        |
| 6/30/2018     | 3,817,453    | 1,201,865   | 2,615,588         | 31.5         | 2,535,722            | 103.1        |
| 6/30/2017     | 4,929,142    | 854,937     | 4,074,205         | 17.3         | 2,483,060            | 164.1        |
| <u>School</u> |              |             |                   |              |                      |              |
| 6/30/2019     | \$12,867,274 | \$595,129   | \$12,272,145      | 4.6%         | \$10,760,082         | 114.1%       |
| 6/30/2018     | 13,092,956   | 383,263     | 12,709,693        | 2.9          | 10,516,261           | 120.9        |
| 6/30/2017     | 14,279,644   | 229,685     | 14,049,959        | 1.6          | 10,086,189           | 139.3        |
| <u>SEAD</u>   |              |             |                   |              |                      |              |
| 6/30/2019     | \$951,091    | \$1,233,856 | \$(282,765)       | 129.7%       | \$1,211,274          | (23.3)%      |
| 6/30/2018     | 918,816      | 1,189,462   | (270,646)         | 129.5        | 1,328,485            | (20.4)       |
| 6/30/2017     | 861,346      | 1,121,251   | (259,905)         | 130.2        | 1,383,860            | (18.8)       |
| BOR Retiree   |              |             |                   |              |                      |              |
| 6/30/2019     | \$4,616,023  | \$144,455   | \$4,471,568       | 3.1%         | \$3,375,246          | 132.5%       |
| 6/30/2018     | 4,486,796    | 76,045      | 4,410,751         | 1.7          | 3,218,771            | 137.0        |
| 6/30/2017     | 4,227,583    | 7,857       | 4,219,726         | 0.2          | 3,122,694            | 135.1        |
|               |              |             |                   |              |                      |              |

<sup>&</sup>lt;sup>a</sup> Covered Employee Payroll amounts for School are estimated, actual amounts are not available.

Source: State CAFR for fiscal year ended June 30, 2019

For additional information on the health benefit plans and OPEB, see Appendix B herein, Note 16 "Postemployment Benefits – Multi-Employer Plans", Note 17 "Postemployment Benefits – Single-Employer Plans" and "Required Supplementary Information – Other Postemployment Benefits (OPEB).

#### **Employee Health Benefit Plans**

State Health Benefit Plan. The SHBP is comprised of three health insurance plans: (1) a plan primarily for State employees (O.C.G.A. § 45-18-2), (the "State Employees' Plan"), (2) a plan for teachers (O.C.G.A. § 20-2-881) (the "Teachers' Plan"), and (3) a plan for non-certificated public school employees (O.C.G.A. § 20-2-911) (the "Public School Employees' Plan"). All three plans operate on a plan year that is coincident with the calendar year. The State Employees' Plan is supported by the fund described in O.C.G.A. § 45-18-12, which holds contributions from State departments and agencies and other entities authorized by law to contract with DCH for inclusion, as well as contributions from their employees and retirees. Starting September 1, 2009, retirees' contributions and the portion of employer contributions to the State Employees' Plan allocated by DCH for the payment of retiree benefits have been deposited in the Georgia State Employees' Post-employment Health Benefit Fund. For FY 2021, the budgeted share of the employer contributions to the State Employee's Plan from State appropriations is estimated to be approximately seventy percent (70%).

The Teachers' Plan is supported by the fund described in O.C.G.A. § 20-2-891, which holds contributions from the Department of Education, local school systems, libraries and regional educational service agencies ("RESAs"), as well as contributions from their employees and retirees. The Public School Employees' Plan is supported by the fund described in O.C.G.A. § 20-2-918, which holds contributions from the Department of Education, local school systems, libraries and RESAs, as well as contributions from their employees and retirees. Starting September 1, 2009, retirees' contributions and the portion of employer contributions to the Teachers' Plan and the Public School Employees' Plan allocated by DCH for the payment of retiree benefits under those plans have been deposited in the Georgia School Personnel Post-employment Health Benefit Fund. For FY 2020, the budgeted share of the employer contributions to the Teacher's Plan and the Public School Employees' Plan from State appropriations is approximately sixty percent (60%).

In March 2017 a Dependent Verification audit whereby members with covered dependents were required to submit proof of their dependent's eligibility for coverage under the Plan was completed and resulted in total potential annual savings of approximately \$55.9 million per year for the Plan. In Plan Year 2019, SHBP members will continue to have choice in vendors and plan design offerings, including two HMOs, three HRA options, a High-Deductible Health Plan, two standard and two premium Medicare Advantage options, and a Regional HMO. The SHBP continues to prioritize wellness. Members may earn incentive credits by completing various wellness activities.

On August 8, 2019, the DCH board voted to continue the existing rate for the Non Certificated Public School Employee Per Member Per Month (PMPM) Employer Contribution Rate (ECR) to remain the same as the previous year (\$945.00). The DCH board also voted to continue the Teachers Plan ECR at \$945.00 PMPM for each non library employee enrolled in the Teachers Plan and \$843.00 PMPM for each library employee enrolled in the Teachers Plan. The State Employee ECR was set at the annual rate of 30.454% of payroll. House Bill 31, the FY 2020 Appropriations Act, lowered the State Employee ECR percent of payroll to 29.454% effective July 1, 2019.

Board of Regents Health Benefit Fund. The University System of Georgia offers its employees and retirees under the age of 65 access to three self-insured healthcare plan options and one fully insured plan option. For the University System of Georgia's Plan Year 2018, the following self-insured health care options were available: Blue Choice HMO plan, (Blue Cross and Blue Shield of Georgia) Consumer Choice

HSA plan, and the (Blue Cross and Blue Shield of Georgia) Comprehensive Care plan. The USG also offers a self-insured dental plan administered by Delta Dental.

The University System of Georgia institutions and participating employees and eligible retirees pay premiums to the plan fund to access benefits coverage. All units of the University System of Georgia share the risk of loss for claims associated with these plans. The reserves for these plans are considered to be a self-sustaining risk fund. The Board of Regents has contracted with Blue Cross and Blue Shield of Georgia, a wholly owned subsidiary of Anthem, Inc., to serve as the claims administrator for the self-insured healthcare plan options. In addition to the self-insured healthcare plan options offered to the employees and eligible retirees of the University System of Georgia, a fully insured HMO healthcare plan option also is offered through Kaiser Permanente. The self-insured plans have a carved-out prescription drug plan administered through CVS Caremark. Pharmacy drug claims are processed in accordance with guidelines established for the Board of Regents' Prescription Drug Benefit Program. Generally, claims are submitted by participating pharmacies directly to CVS Caremark for verification, processing, and payment. CVS Caremark maintains an eligibility file based on information furnished by Blue Cross and Blue Shield of Georgia on behalf of the various organizational units of the University System of Georgia. Retirees age 65 and older participate in a secondary healthcare coverage for Medicare eligible retirees and dependents provided through a retiree healthcare exchange option. The University System of Georgia makes contributions to a health reimbursement account, which can be used by the retiree to pay premiums and out-of-pocket healthcare related expenses.

The self-funded plan reserve fund had the following cash basis activity for FY 2019: premiums collected of \$568,308,543; claims and expenses paid of \$553,322,514 net of prescription rebate expense credit of \$37,099,104; and other income of \$10,067,758 resulting in an overall self-funded plan fund balance at June 30, 2019 of \$234,354,587 of which \$150,875,131 is held exclusively for OPEB. As of June 30, 2019, the self-funded plans had IBNR claims of \$25,223,000 for active employees and \$3,513,000 for retirees. As of June 30, 2019, the self-funded plan held cash assets of \$36.8 million and investment assets of \$197.5 million.

The Board of Regents has made benefit plan changes since 2009 to reduce healthcare cost increases that include the following: moved from a 75% employer/25% employee contribution for health insurance premiums to a 70% employer/30% employee contribution; moved to a defined contribution pricing model for healthcare plan premiums; self-funded the BlueChoice HMO, a Consumer Choice HSA, and Comprehensive Care healthcare plans; added a monthly surcharge for tobacco users; added a surcharge for non-Medicare B enrollment; increased the number of hours per week that must be worked to qualify for benefits eligibility from 20 hours/week to 30 hours/week; increased co-pays for HMO plans; increased deductibles, co-pays, and co-insurance for the Comprehensive Care and Consumer Choice plans; moved Medicare-eligible retirees to a Medicare D pharmacy plan; required Medicare eligible retirees to enroll in Medicare Part B for primary coverage; and changed retiree healthcare benefits for employees hired on or after January 1, 2013 to base the employer subsidy for retiree health contributions on years of service with the USG - for example, retirees with only 10 years of service will pay 85% of healthcare premium rates and the USG will pay 15%. This is applied on a sliding scale so that 30 years of service will be required in order to receive a full employer contribution for healthcare premiums. Most recently, in January 2016 secondary coverage for Medicare eligible retirees 65 and older was moved from the University System healthcare plan to a private retiree healthcare exchange. Retirees purchase secondary coverage through the private retiree healthcare exchange and the University System makes an annual contribution to a health reimbursement account which Medicate eligible retirees then use to pay premiums and out-of-pocket healthcare related expenses. Each year the Board of Regents will determine the amount of the contribution to the health reimbursement account.

#### SIGNIFICANT CONTINGENT LIABILITIES

The State is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine governmental operations. Unless noted otherwise, the ultimate outcome of these proceedings is not presently determinable; however, it is not believed that any such outcome would have a material adverse effect on the financial condition of the State. The following are significant active, or recently concluded, litigation, claims, and assessments involving the State. For additional information, see "Appendix B – COMPREHENSIVE FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2019 – Notes to Financial Statements – Note 20: Litigation, Contingencies and Commitments."

#### Trecia Neal, et al. v. Georgia Department of Community Health

In 2014, a member of the State Health Benefit Plan ("SHBP") filed an action against the Department of Community Health ("DCH") seeking class action status for breach of contract, asserting that retroactive modifications to the SHBP that were made after members enrolled for the 2014 plan year had the effect of breaching the SHBP members' alleged contracts with SHBP. The case was definitively resolved in DCH's favor in *Trecia Neal*, et al. v. Georgia Department of Community Health, Ga. Court of Appeals Case No. A19A0369 and *Norman L. Boyd, et al. v. Trecia Neal*, Ga. Court of Appeals Case No. A19A0227, cert denied S16C0505 Ga. Supreme Court, December 23, 2019. This case is now concluded.

#### Judith Kelly, et al. v. Board of Community Health

In 2017, a group of members of the SHBP filed an action against DCH seeking class action status for breach of contract, asserting that retroactive modifications to the SHBP that were made in 2011 had the effect of breaching the SHBP members' alleged contracts with SHBP. The case was definitively resolved in DCH's favor in *Judith Kelly, et al. v. Board of Community Health*, Ga. Court of Appeals Case No. A19A0802, on appeal from Fulton County Superior Court Civil Case No. 2017-CV-298686, cert denied S20C0521 Ga. Supreme Court, June 1, 2020. This case is now concluded.

#### T-Mobile South, LLC v. David M. Curry

T-Mobile South, LLC v. David M. Curry, Commissioner, Georgia Department of Revenue, Ga. Tax Tribunal Docket Nos. 1732418, 1800700, filed April 14, 2017 and July 11, 2017, respectively. T-Mobile South seeks refunds of sales and use taxes allegedly paid on purchases of certain tangible personal property for tax periods May 30, 2012 through December 31, 2016, which T-Mobile South asserts to be subject to computer equipment related sales and use tax exemptions pursuant to O.C.G.A. § 48-8-3(68). The total of the sales and use tax refunds claimed by T-Mobile South for such periods is approximately \$11,500,000. The Department of Revenue ("DOR") ruled that the computer equipment purchases by T-Mobile South failed to exceed the required purchase amount of \$15,000,000 per calendar year and therefore do not qualify for the sales tax exemption. T-Mobile South appealed these decisions with the Georgia Tax Tribunal. The parties have concluded discovery and each filed cross-motions for summary judgment. Oral argument on the motions for summary judgment was heard on April 30, 2019. The Court denied both motions for summary judgment and returned the case to the Georgia Tax Tribunal to determine questions of fact, where a trial on all issues was held in mid-December 2019. On August 7, 2020, the Georgia Tax Tribunal ruled in favor of T-Mobile South and found that the equipment qualified as computer equipment and therefore qualified for the sales tax exemption. DOR intends to appeal this decision. At this stage of litigation, it is impracticable to render an opinion about whether the likelihood of an unfavorable outcome is either "probable" or "remote"; however, the State believes it has meritorious defenses and is vigorously defending this action.

#### **CSX Transportation v. David M. Curry**

CSX Transportation v. David M. Curry, Commissioner, Georgia Department of Revenue, Ga. Tax Tribunal Docket No. 1622264. CSX has filed multiple appeals of constructive denials of refunds for sales and use tax imposed on diesel fuel starting in 2013. DOR did not act on the refund claims due to the pendency of litigation on a comparable issue in the U.S. Supreme Court against the state of Alabama. The issue is whether the sales and use tax imposed on diesel fuel purchased by rail carriers violates Section 306 of the Railroad Revitalization and Regulatory Reform Act of 1976 (the "4-R Act"), prohibiting discriminatory treatment of rail carriers. CSX contends that the application of a four percent (4%) sales tax rate to its purchase of diesel fuel violates Section 306 of the 4-R Act because motor carriers are subject to state and local taxes but are exempt from the first three percent (3%) of the four percent (4%) sales tax rate under O.C.G.A. § 48-8-31, and because interstate water carriers are exempt from sales and use tax under O.C.G.A. § 48-8-3(17). The total of the sales and use tax refunds claimed by CSX for tax periods October 2010 through June 2015 is approximately \$37,500,000.

The Georgia Tax Tribunal cases have been stayed pending the outcome of pending litigation in Alabama in *CSX Trans., Inc. v. Alabama Dep't of Revenue*, Case No. 17-11705-G. The Eleventh Circuit ruled in *CSX Transp., Inc. v. Ala. Dep't of Revenue*, 888 F.3d 1163 (11th Cir. 2018) that Alabama's sales and use tax did not discriminate against railroads when compared to motor carriers but did discriminate against railroads when compared to water carriers. Alabama's petition for certiorari to the U.S. Supreme Court was filed on October 8, 2018. CSX also has filed a conditional petition for certiorari. The U.S. Supreme Court denied the petitions for certiorari on June 24, 2019. Therefore, the Eleventh Circuit's decision was affirmed and the case was remanded to the District Court in Alabama to conclude proceedings. DOR is awaiting a final ruling from the District Court. At this stage of litigation, it is impracticable to render an opinion about whether the likelihood of an unfavorable outcome is either "probable" or "remote"; however, the State believes it has meritorious defenses and is vigorously defending this action.

#### **OTHER SIGNIFICANT MATTERS**

#### Interstate Water Disputes Among Georgia, Alabama, and Florida

Background.

The State of Georgia is involved in a number of disputes concerning the operation of U.S. Army Corps of Engineers ("Corps") dams and reservoirs in the Apalachicola-Chattahoochee-Flint ("ACF") River Basin and the Alabama-Coosa-Tallapoosa ("ACT") River Basin for water supply and other purposes. These disputes include a suit the State of Florida filed in the U.S. Supreme Court seeking an equitable apportionment of the waters in the ACF River Basin, as well as other cases in federal courts pertaining to the ACF and ACT Basins.

Buford Dam impounds the Chattahoochee River to form Lake Lanier and is part of the ACF River Basin. Lake Lanier is the primary source of water supply to more than three million people in north Georgia, including a substantial portion of the metropolitan Atlanta region's population. The additional federal reservoirs are downstream of Lake Lanier in the ACF River Basin. The ACF River Basin is shared by Alabama, Florida, and Georgia. Lake Allatoona is in the ACT River Basin, which is shared by Alabama and Georgia. Lake Allatoona also is a major source of water supply to north Georgia.

ACF River Basin Litigation.

On October 1, 2013, the State of Florida filed a motion for leave to file a complaint in the U.S. Supreme Court against the State of Georgia, seeking an apportionment of the waters of the ACF River

Basin. The Supreme Court has original and exclusive jurisdiction over suits directly between states. The suit challenges Georgia's use of the waters of the ACF Basin for municipal and industrial use and for agriculture. Among other things, the suit alleges that municipal and agricultural water consumption in the State has reduced flows in the ACF River Basin to a sufficient degree to harm Florida's oyster industry, among other harms. Georgia denies that its actions are responsible for harms suffered by Florida, if any. On November 3, 2014, the Supreme Court granted Florida's motion for leave to file an action seeking the equitable apportionment of the waters of the ACF River Basin. This action was docketed as State of Florida v. State of Georgia, No. 142 Orig., S. Ct. On November 19, 2014, the Supreme Court appointed a Special Master in this case with authority to fix the time and conditions for the filing of additional pleadings, to direct subsequent proceedings, to summon witnesses, to issue subpoenas, and to take such evidence as may be introduced and such as the Special Master deems it necessary to call for. Commencing on October 31, 2016, and concluding on December 1, 2016, the Special Master conducted an evidentiary hearing on the matter. On February 14, 2017, the Special Master issued a Report. The Special Master found that Florida "failed to show that a consumption cap will afford adequate relief" and, based on that finding, recommended that "the Court deny Florida's request for relief." Fla. v. Ga., Report of Special Master at 69-70 (Feb. 14, 2017). The Special Master concluded that this "single, discrete issue" "resolves this case" and thus did not make any factual findings on other elements of Florida's claim, including the reasonableness of Georgia's water use, whether Florida suffered an injury, or whether any alleged injury was actually caused by Georgia's purportedly inequitable water use. Id. at 30. The Special Master's Report was received and deemed filed by the Supreme Court on March 20, 2017. Florida filed exceptions to the Report of the Special Master on May 31, 2017, and Georgia filed a reply in opposition to Florida's exceptions on July 31, 2017. The Supreme Court heard oral arguments regarding Florida's exceptions on January 8, 2018. On June 27, 2018, the Supreme Court issued an opinion sustaining one of Florida's exceptions. The Court ruled on "only the narrow 'threshold' question the Master addressed below" and "reserve[d] judgment as to the ultimate disposition of this case." Fla. v. Ga., 138 S. Ct. 2502, 2518 (2018). The Court remanded the case back to the Special Master, directing him "to make more specific factual findings and definitive recommendations" about whether Florida can demonstrate that the benefits from a cap substantially outweigh the harm to Georgia. Id. at 2527. To that end, the Court directed the Special Master to address specific questions on remand, including whether Georgia takes too much water from the Flint River, whether Florida has suffered any injuries, whether any of Florida's injuries were caused by Georgia, whether a consumption cap would increase water flow into Lake Seminole, to what extent additional water from a cap on Georgia's water consumption would result in additional streamflow into the Apalachicola River, and to what extent any additional water in the Apalachicola River might ameliorate Florida's injuries. Id. The court appointed a new Special Master on August 9, 2018, and the new Special Master issued a briefing schedule. The parties completed that briefing on February 28, 2019. On March 12, 2019, Florida moved for oral argument, and the Special Master granted Florida's request. The Special Master held oral argument on November 7, 2019. On December 11, 2019, the Special Master issued a Report denying Florida's request for relief and finding for Georgia on all issues that the Supreme Court identified. Fla. v. Ga., Report of Special Master at 7 (Dec. 11, 2019). In particular, the Special Master found that, though Florida pointed to harm in the oyster fishery, it had not proven that Georgia caused that harm by clear and convincing evidence. Additionally, though Georgia's water use from the Flint and Chattahoochee Rivers had increased since the 1970s, Georgia's water use was not unreasonable or inequitable. *Id.* at 7. Even if the Court were to enter a decree in Florida's favor, its effect would be minimal because, under the Corps' existing rules, very little streamflow would pass through to Florida in relevant times. Id. at 55. Lastly, the Special Master concluded that the benefits of an apportionment would not substantially outweigh the harm that might result from it (under either a clear-and-convincing or lower, preponderance-of-the-evidence standard). Id. at 7. Florida filed exceptions to the Report of the Special Master on April 13, 2020, Georgia filed a reply in opposition to Florida's exceptions on June 26, 2020, and Florida filed a sur-reply on July 27, 2020. The Supreme Court has not yet stated whether it will hear oral argument. Therefore, it is not possible at this time to predict the duration or outcome of this litigation.

In earlier water litigation, several cases involving the federal reservoirs in the ACF River Basin were consolidated by the Judicial Panel on Multidistrict Litigation and assigned to U.S. District Judge Paul Magnuson in the M.D. Fla. District Court. The consolidated litigation was divided into two phases: Phase 1, dealing with the authority of the Corps to supply water from Lake Lanier to communities in north Georgia, and Phase 2, dealing with issues under the Endangered Species Act. After a series of procedural and substantive rulings, appeals in Phase 1 and Phase 2 reached the United States Court of Appeals for the Eleventh Circuit (the "Eleventh Circuit"). The Phase 2 appeal was dismissed for mootness, leaving only the Phase 1 issues for decision by the Eleventh Circuit.

In an order issued on June 28, 2011, the Eleventh Circuit held, among other things, that (1) water supply is an authorized purpose of Lake Lanier under the River and Harbor Act of 1946 (the "1946 RHA"); (2) water supply is not subordinate to hydropower or other purposes under the 1946 RHA; (3) Congress contemplated in the 1946 RHA that water supply may have to be increased over time, at the expense of hydropower, as the metropolitan Atlanta area grows; (4) the 1946 RHA authorizes the Corps to reallocate storage from hydropower to water supply; and (5) the Water Supply Act of 1958 (the "WSA") supplies supplemental authority, in addition to the authority under the 1946 RHA, for the Corps to reallocate storage to water supply. *In Re: MDL 1824 Tri-State Water Rights Litigation*, 644 F.3d 1160 (11th Cir. 2011). The Eleventh Circuit directed the Corps to decide the extent to which it can reallocate storage to meet Georgia's present and future water supply needs in light of the Eleventh Circuit's holdings regarding interpretation of the 1946 RHA and the WSA. On June 26, 2012, the Corps determined that it possesses the legal authority to grant Georgia's water supply request in its entirety.

Georgia revised its water supply request in a letter to the Corps dated December 4, 2015. On December 16, 2016, the Corps published the Final Environmental Impact Statement for the ACF River Basin Master Water Control Manual Update and Water Supply Storage Assessment. In the Final Environmental Impact Statement, the Corps granted Georgia's revised water supply request. The Corps accepted public comments on the Final Environmental Impact Statement through February 1, 2017. On March 30, 2017, the Corps issued a Record of Decision adopting the water control plans and manuals for the ACF River Basin, as well as the Water Supply Storage Assessment. The ACF Record of Decision authorized the Corps to enter into a water supply agreement with Georgia or its authorized representatives for the use of 254,170 acre-feet of storage in Lake Lanier.

On April 5, 2017, the State of Alabama filed a lawsuit in the United States District Court for the District of Columbia (the "D.C. District Court") challenging the ACF Record of Decision, the Corps' water control manuals, the Final Environmental Impact Statement, and the Water Supply Storage Assessment, asserting that the Corps' actions were contrary to law. This action was docketed as *State of Alabama v. U.S. Army Corps of Engineers, et al.*, D.D.C. District Court Case No. 1:17cv607. Georgia moved to intervene in this action on May 12, 2017 and was granted intervention on May 16, 2017. On June 30, 2017, Georgia moved to transfer this action. The D.C. District Court granted Georgia's motion on March 29, 2018, transferring the case to the United States District Court for the Northern District of Georgia. The transferred action was docketed as *State of Alabama v. U.S. Army Corps of Engineers, et al.*, N.D. Ga. District Court Case No. 1:18cv1529.

On April 27, 2017, the National Wildlife Federation, the Florida Wildlife Federation, and Apalachicola Bay and River Keeper, Inc. (the "Environmental Plaintiffs") also filed a challenge in the D.C. District Court to the ACF water control manuals and the Final Environmental Impact Statement. This action was docketed as *National Wildlife Federation, et al. v. U.S. Army Corps of Engineers, et al.*, D.D.C. District Court Case No. 1:17cv772. Georgia moved to intervene in this action on June 26, 2017 and was granted intervention on July 17, 2017. On August 15, 2017, Georgia moved to transfer this action. The D.C. District Court granted Georgia's motion on March 29, 2018, transferring the case to the United States District Court for the Northern District of Georgia. The transferred action was docketed as *National* 

Wildlife Federation, et al. v. U.S. Army Corps of Engineers, et al., N.D. Ga. District Court Case No. 1:18cv1530.

On May 7, 2018, Judge Thrash of the United States District Court for the Northern District of Georgia held a consolidated status conference to discuss both the Alabama and National Wildlife Federation cases. The Court directed the parties to confer and attempt to reach an agreement on a case management order to be submitted within thirty (30) days to establish a schedule for compiling the Administrative Record and for briefing. On May 8, 2018, the Court ordered the two cases to be consolidated into a single action docketed as In Re ACF Basin Water Litigation, N.D. Ga. District Court Case No. 1:18-mi-043-TWT. On June 11, 2018, the Court issued a Case Management Order setting dates for the filing of any motions for judgment on the pleadings and for submission and review of the administrative record. On June 10, 2019, the Corps finalized the administrative record. In the summer of 2018, Georgia, along with the other two defendants, filed motions for partial judgment on the pleadings. The Court entered an order on May 22, 2020 granting those motions and dismissing certain of Alabama's and the Environmental Plaintiffs' claims. On June 5, 2020, the parties submitted a proposed Joint Case Management Statement addressing scheduling for amendments to pleadings and summary judgment briefing. The Court has not yet entered a corresponding Case Management Order. On June 27, 2020, the Environmental Plaintiffs moved to amend the Complaint to add two counts. All defendants opposed that motion, which is now fully briefed and pending. It is not possible at this time to predict the duration or outcome of this case.

#### ACT River Basin Litigation.

The State of Georgia has submitted a request to the Corps for it to accommodate water supply needs from Lake Allatoona beyond those that can be met under existing storage contracts. Georgia has determined that, depending on how the Corps accounts for storage usage, local governments that now withdraw water from Lake Allatoona may need additional storage to accommodate current levels of withdrawal, as well as future demands. The Corps has stated that it is reviewing that request and has yet to make a determination whether it will grant the request. The Corps has also been in the process of establishing revised operating procedures for the federal projects in the ACT River Basin. On November 7, 2014, the Corps published the Final Environmental Impact Statement for Revised Water Control Manuals for the ACT River Basin. On November 7, 2014, the State of Georgia sued the Corps in the United States District Court for the Northern District of Georgia, alleging that the Corps unlawfully failed to prepare water control plans and manuals reflecting current operations in the ACT River Basin and that the Corps had unlawfully failed to respond to Georgia's water supply requests. Georgia also alleged that the Final Environmental Impact Statement failed to meet applicable legal standards. This action is docketed as *The* State of Georgia v. The U.S. Army Corps of Engineers, et al., N.D. Ga. District Court Case No. 1:14cv3593. On May 4, 2015, the Corps issued a Record of Decision adopting the water control plans and manuals for the ACT River Basin. On May 4, 2015, Georgia amended its complaint to allege that the Record of Decision failed to meet applicable legal standards. Georgia and the Corps filed motions for summary judgment, and the Court heard oral argument on those motions on August 15, 2017. On September 29, 2017, the Court issued an order finding that the Corps had unreasonably delayed action on Georgia's water supply requests for storage at Lake Allatoona. On January 9, 2018, the Court issued a Final Order directing the Corps to respond to Georgia's water supply request no later than March 1, 2021. The Court retained limited jurisdiction over this action for the purpose of ensuring the Corps' compliance with the Final Order. On March 12, 2018, the Corps filed a Notice of Appeal with the Eleventh Circuit but then filed a motion for voluntary dismissal of the appeal, which was granted on March 20, 2018. Pursuant to the Court's judgment and order of January 9, 2018, the parties are required to file periodic Joint Status Reports regarding the progress of required studies in accordance with a court-prescribed schedule. The Corps expects to respond to Georgia's water supply requests by the March 2021 deadline established by the Court.

On May 7, 2015, the State of Alabama and Alabama Power also filed challenges in the D.C. District Court to the ACT Record of Decision, the Corps' water control manuals, and the Final Environmental Impact Statement, asserting that the Corps' actions were contrary to law. Both challenges have been consolidated into one litigation. This action is docketed as *State of Alabama v. U.S. Army Corps of Engineers, et al.*, D.D.C. District Court Case No. 1:15cv696. Those claims, if successful, could affect the Corps' operation of Lake Allatoona, including future water supply allocation and storage. Georgia moved to intervene in this litigation on October 7, 2016, and the D.C. District Court granted Georgia's motion to intervene on March 31, 2017. The parties completed briefing on summary judgement motions on December 11, 2017, and the D.C. District Court has yet to rule on those motions. It is not possible at this time to predict the duration or outcome of this case.

#### Review of Medicaid Funding Arrangements for Nursing Facilities

Following an onsite review in 2014 of Georgia's nursing facility funding arrangements by the United States Department of Health and Human Services, Centers for Medicare & Medicaid Services ("CMS"), CMS issued a report in November 2015 to the Department of Community Health ("DCH") concluding that certain funding arrangements for the payment of the State's share of upper payment limit payments to certain nursing homes owned by development authorities within the State were in violation of federal law and the State's Medicaid Plan. The report included a demand for the return of such upper payment limit payments for FY 2010 and FY 2011 in an aggregate amount of approximately \$76.0 million and the return of any upper payment limit payments made to such nursing homes in subsequent fiscal years, which DCH estimates to be in an aggregate amount of approximately \$94.0 million for both FY 2012 and FY 2013. DCH has taken no action to return the funds and appealed the demand. This matter is before the United States Department of Health and Human Services Departmental Board of Appeals for resolution. It is impracticable to predict the outcome of this matter, but DCH expects to vigorously assert its position contesting any unsubstantiated notice of disallowance issued by CMS.

#### **Authorization to Borrow for Funding of State Unemployment Benefits**

The Federal Unemployment Account ("FUA") established by Title XII of the Social Security Act provides for loans to state unemployment programs to ensure a continued flow of unemployment benefits during times of severe economic downturn. As of July 27, 2020, 14 states are participating in this program. Under O.C.G.A. § 34-8-87, the Commissioner of Labor is authorized to borrow such funds from the United States Treasury. Such borrowed funds must be used only if and when the Unemployment Compensation Fund is depleted, and all borrowed funds must be used only for the purpose of paying unemployment benefits to eligible persons. On July 24, 2020, Governor Kemp submitted the required letter to the U.S. Department of Labor, Secretary of Labor, applying for advances to the account of the State of Georgia in the Unemployment Trust Fund beginning with the month of August 2020 in the amount of \$85 million, and the amounts of \$585 million and \$430 million for the months of September 2020 and October 2020, respectively. Such amounts are estimates and could be less or more depending upon circumstances which are unforeseeable at the present time.

In the Emergency Unemployment Insurance Stabilization and Access Act of 2020 (a part of the Families First Coronavirus Response Act), Congress provided a temporary waiver of interest accrual on FUA loans during calendar year 2020; however, unless extended, the interest waiver will expire December 31, 2020, and interest will accrue thereafter at a rate to be announced (prior to the temporary waiver, the 2020 interest rate was 2.4087009% per annum). Title XII of the Social Security Act provides that the advances may be repaid at any time and may be paid from unemployment contributions or other funds in the state's unemployment trust fund; interest, if any, payable on the borrowings cannot be paid with unemployment contributions or administrative grant funding, thus other state funds must be used to pay interest costs. All borrowings must be repaid by November 10 of the second year of the loan; if the total

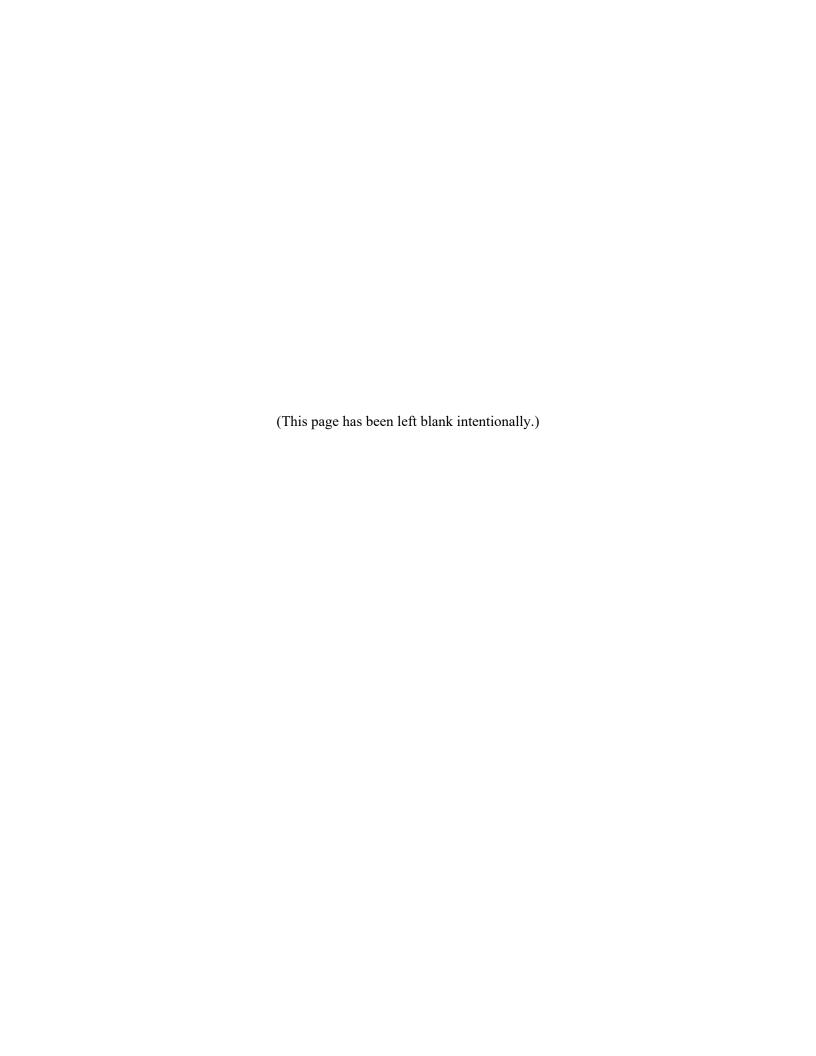
borrowed amount is not repaid by that date, the federal unemployment tax on the state's employers is effectively increased (by credit reduction) and the additional taxes are applied as payments against the loans. Inasmuch as no actual FUA loans have been made to the State at the present time, a repayment plan has not been implemented. The Commissioner of Labor has the statutory authority to adjust unemployment contribution rates upward from current levels for unemployment contributions in 2021.

Subsequent to the Great Recession, state law was amended to authorize the Commissioner of Labor to increase the overall unemployment contribution rate up to 50 percent the following year if, on June 30 of the current year, the quotient of the Unemployment Compensation Fund balance and covered wages paid in the state during the previous fiscal year fell below 1.25 percent. Moreover, state law now mandates that the Commissioner of Labor increase the overall unemployment contribution rate 50 percent the following year if, on June 30 of the current year, any funds borrowed by the State from the United States Treasury pursuant to O.C.G.A. § 34-8-87 are unpaid. Any increase in unemployment contribution revenues beyond what is needed to pay claims may be available to begin repayments of the principal component of the borrowed amount.

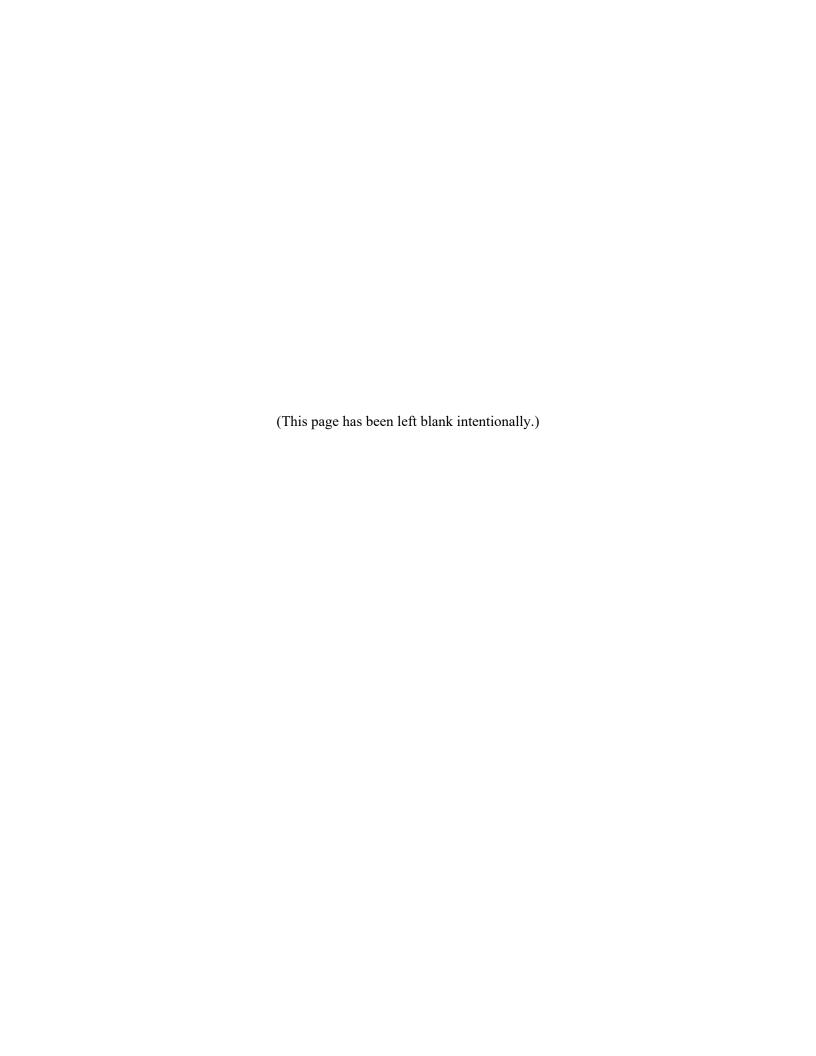
For additional information, see "Appendix B – COMPREHENSIVE FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2019 – Notes to Financial Statements – Note 20: Litigation, Contingencies and Commitments."

#### **INSURANCE**

The type and amounts of insurance that are carried by the various departments of the State and the State's agencies and authorities are specified through contracts and other arrangements between the Department of Administrative Services and each such department, agency or authority entered into pursuant to the provisions of O.C.G.A. Title 50, Chapter 5 and other sections of the Official Code of Georgia Annotated. See "APPENDIX B – COMPREHENSIVE FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2019" "Notes to the Financial Statements – Note 17: RISK MANAGEMENT" herein.



## COMPREHENSIVE FINANCIAL STATEMENTS FOR FISCAL YEAR ENDED JUNE 30, 2019





# Comprehensive Annual Financial Report Fiscal Year Ended June 30, 2019

Prepared by: State Accounting Office



GEORGIA STATE CAPITOL Atlanta, Georgia Submitted by the State Accounting Office

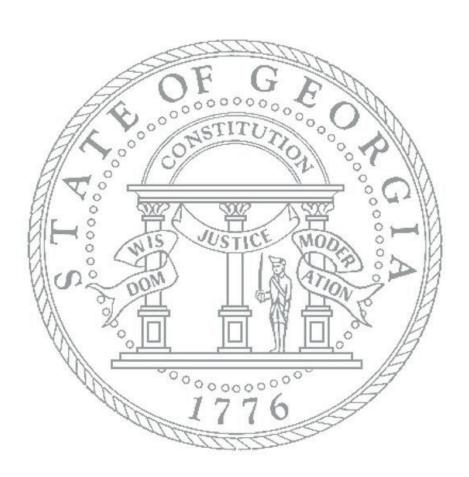
# GEORGIA



The Georgia State Capitol is one of only forty-three National Historic Landmarks in Georgia. The General Assembly convenes legislative sessions annually in January.



Prepared by: State Accounting Office



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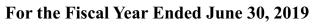




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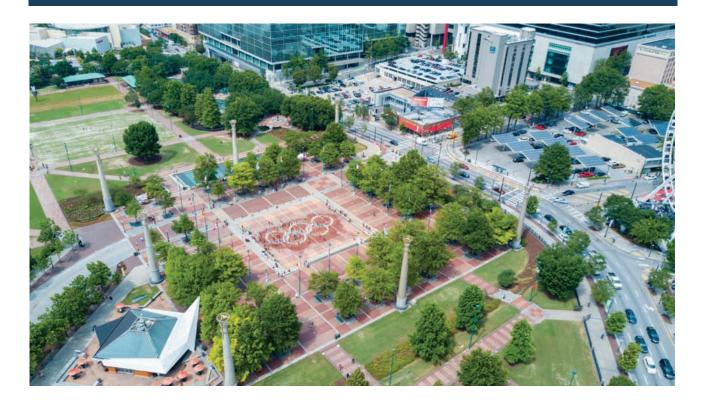


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## INTRODUCTORY SECTION



CENTENNIAL OLYMPIC PARK
Atlanta, Georgia
Submitted by the Georgia World Congress Center Authority



December 30, 2019

The Honorable Brian P. Kemp, Governor of Georgia

The Honorable Members of the General Assembly

Citizens of the State of Georgia

It is my privilege to present the *Comprehensive Annual Financial Report* (CAFR) on the operations of the State of Georgia (State) for the fiscal year ended June 30, 2019, in accordance with the Official Code of Georgia Annotated (OCGA), Section 50-5B-3(a)(7). The objective of this report is to provide a clear picture of our government as a single comprehensive reporting entity.

This report consists of management's representations concerning the State's finances and management assumes full responsibility for the completeness and reliability of the information presented. This report reflects my commitment to you, the citizens of the State, and to the financial community to maintain our financial statements in accordance with Generally Accepted Accounting Principles (GAAP) applicable to governments as prescribed by the Governmental Accounting Standards Board (GASB). Information presented in this report is believed to be accurate in all material respects, and all disclosures have been included that are necessary to enable the reader to obtain a thorough understanding of the State's financial activities.

#### **Internal Controls**

The State's management is responsible for the establishment and maintenance of internal accounting controls which are designed to provide reasonable, but not absolute, assurance that assets are safeguarded, financial transactions are properly recorded and adequately documented, and to ensure the reliability of financial records for preparing financial statements. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived from such control and that the evaluation of those costs and benefits requires estimates and judgments by the State's management.

#### **Independent Audit**

The financial statements of significant organizations comprising the State reporting entity have been separately audited and reported on by either the State Auditor or independent certified public accountants. The State Auditor and other independent auditors have performed an examination of the accompanying financial statements for the State and have issued unmodified opinions on the State's basic financial statements included in this report.

Federal regulations also require the State to undergo an annual Single Audit in conformance with the Single Audit Act Amendments of 1996 and the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (contained in Title 2 U.S. Code of Federal Regulations Part 200). Information related to the Single Audit, including the schedule of expenditures of federal awards, audit findings and recommendations, summary of prior audit findings, and the Independent Auditor's reports, is issued in a separate report and will be available at a later date.

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of MD&A. This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The State's MD&A can be found immediately following the independent auditor's report.

#### PROFILE OF THE STATE OF GEORGIA

The State, founded on February 12, 1733, was the last of the original 13 colonies and became the fourth state by ratifying the U.S. Constitution on January 2, 1788. The State is an economic hub of the southeast. Atlanta, the state capital, is the major economic and population center of the State with major regional economic and population centers in Augusta, Savannah, and Macon. The State's economic base is diverse with major port facilities on the coast, agricultural resources throughout the State, manufacturing and service industries, and is a major transportation center with one of the busiest airports in the nation. The State is the eighth largest state with an estimated population of 10.5 million people.

#### **Reporting Entity**

The Constitution of the State of Georgia (Constitution) provides the basic framework for the State's government, which is divided into three separate branches: legislative, executive, and judicial, as shown on the organizational chart on page v. The duties of each branch are outlined in the Constitution and in the OCGA.

For financial reporting purposes, the State's reporting entity consists of (1) the primary government, (2) component unit organizations for which the primary government is financially accountable, and (3) other component unit organizations for which the nature and significance of their relationship with the primary government is such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Further information about the State's reporting entity can be found in *Note 1 - Section B* to the financial statements.

The State and its component units provide a full range of services to its citizens, including education, health and welfare, transportation, public safety, economic development and assistance, culture and recreation, conservation, and general government services. The financial statements present information on the financial position and operations of state government associated with these services as a single comprehensive reporting entity. Accordingly, the various agencies, departments, boards, commissions, authorities, foundations, funds, and accounts of the State that have been identified as part of the primary government or a component unit have been included in this report.

#### **Budgetary Control**

The Constitution requires that budgeted expenditures not exceed the estimated revenues and other funding sources, including beginning fund balances. The State's legal level of budgetary control is funding source within program. Annually, the Governor submits a balanced budget by program to the Legislature. In addition to the internal controls previously discussed, the State maintains budgetary controls to ensure compliance with the legal provisions of the State's Appropriation Act, which reflects the Georgia General Assembly's approval of the annual budget. Budgetary control is maintained through a formal appropriation and allotment process.

The State's annual budget is prepared on a statutory basis which is principally the modified accrual basis utilizing encumbrance accounting. The State monitors spending activity to ensure that expenditures do not exceed appropriated amounts by agency at the legal level of control as provided for by the Constitution. Information regarding the State's budgetary process can be found in the Notes to Required Supplementary Information within this report.

The statutory basis of accounting required by state law differs materially from the basis used to report revenues and expenditures in accordance with GAAP. Detailed information on the statutory basis of accounting and the results of operations on that basis for fiscal year 2019 can be found in the separately issued Budgetary Compliance Report (BCR) dated November 27, 2019.

#### **Budget Stabilization**

The State maintains the Revenue Shortfall Reserve (RSR) which provides for the sound management of excess revenue collections in any given fiscal year. By statute, all surplus state funds existing at the end of each fiscal year shall be reserved and added to the RSR. Funds in the RSR carry forward from fiscal year to fiscal year without reverting to the revenue collections fund within the General Fund at the end of a fiscal year. Additional information about the State's RSR balances can be found in MD&A.

#### Long-term Financial Planning - Debt Management

Each year, the Georgia State Financing and Investment Commission (Commission) issues its debt management plan (Plan) which provides a five-year projection of the State's general obligation and guaranteed revenue bond issuances and the debt service requirements for all outstanding debt and projected new debt issuances. The Plan covers the current fiscal year and the four succeeding fiscal years. The resulting projected annual debt service requirements are compared to the actual treasury receipts of the State for the immediately preceding fiscal year and projected future treasury receipts of the State to determine the ratio of debt service requirements to the prior year's State treasury receipts. This ratio, which is established by the Constitution at a maximum of 10%, but the Plan is limited to a maximum of 7% by Commission policy, along with several other ratios discussed in the Plan, serves as a guide for the Governor and the General Assembly in their consideration of the authorization of new State debt during the budget preparation, review, and adoption process. Projected issuances of new debt may be increased or decreased depending on the capital needs of the State and projections of estimated treasury receipts in future years.

#### **Fiscal Year Budget Overview**

State General Fund Receipts deposited with the Office of the State Treasurer during fiscal year 2019 were \$25.6 billion, which was 1.0% greater than the final amended revenue estimate of \$25.3 billion and 5.1% greater than prior year 2018. Total Net Taxes were 4.8% greater in fiscal year 2019 than fiscal year 2018 and indicated continued economic growth in Georgia. As a result, the balance of the RSR as of June 30, 2019 was \$3.1 billion.

By statute, up to 1% of fiscal year 2019 net revenue collections (\$255.7 million) may be appropriated from the RSR in fiscal year 2020 for K-12 needs. As of the date of this report, the \$3.1 billion RSR balance has not been adjusted for this potential appropriation. In addition, the Governor may release, for appropriation in a subsequent year, funds in excess of 4% of current year (fiscal year 2019) revenue collections.

#### ECONOMIC FACTORS AND OUTLOOK

Many factors indicate that the State's economy has recovered from the Great Recession. Some of these indicators include job growth, personal income growth, lower initial unemployment claims and the recovery of home prices. Additional information on the economic outlook for the State, including detailed information on employment, personal income, and housing markets, can be found in the State's MD&A which can be found immediately following the independent auditor's report.

#### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association (GFOA) awarded the *Certificate of Achievement for Excellence in Financial Reporting* to the State of Georgia for its comprehensive annual financial report for the fiscal year ended June 30, 2018. This was the seventh consecutive year that the State has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to GFOA to determine its eligibility for another certificate. We are committed to this effort, and we intend to maintain a highly qualified and professional staff to make this certification possible.

The preparation of this report would not have been possible without the dedicated and efficient service of the entire staff of the State Accounting Office. We also express our appreciation to the fiscal officers throughout state government for their dedicated efforts in assisting us in the preparation of this report.

Respectfully submitted,

Thomas Alan Skelton State Accounting Officer



### JUDICIAL

Supreme Court Court of Appeals Superior Courts District Attorneys Judicial Agencies

#### EXECUTIVE

Constitutional Officers

Lieutenant Governor Public Service Commission State School Superintendent Secretary of State Commissioner of Insurance Attorney General Commissioner of Agriculture Commissioner of Labor

> Office of Planning and Budget Governor's Office

### LEGISLATIVE

General Assembly Senate

House of Representatives

Legislative Agencies

Department of Audits and Accounts

Department of Administrative Services

Department of Banking and Finance

Department of Behavioral Health & Developmental Disabilities

Department of Community Affairs

Department of Community Health

Department of Community Supervision

Department of Corrections

Department of Defense

Department of Driver Services

Department of Early Care and Learning

Department of Economic Development

Department of Education

Department of Human Services

Department of Juvenile Justice

Department of Natural Resources

Department of Public Health Department of Public Safety

Department of Revenue

Department of Transportation

Department of Veterans' Services

Employees' Retirement System of Georgia

Georgia Bureau of Investigation Georgia Forestry Commission

Georgia Lottery Corporation

Governor

Georgia State Financing and Investment

Commission

Georgia Student Finance Commission

Georgia Technology Authority

Office of the State Treasurer

State Accounting Office

State Board of Pardons and Paroles State Board of Workers' Compensation

Technical College System of Georgia

Teachers' Retirement System of Georgia

University System of Georgia

Examining and Licensing Boards Advisory Boards

Other Executive Agencies

Interstate Agencies

Authorities



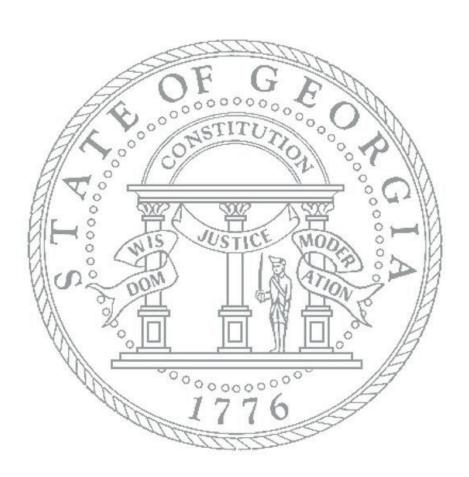
# State of Georgia Principal State Officials



## June 30, 2019

#### **Executive:**

| Brian P. Kemp                          |                       | Governor   |
|--|-----------------------|------------|
| Brad Raffensperger.                    | Secretar              | y of State |
| Chris Carr                             | Attorney              | General    |
| Mark Butler                            | Commissioner          | of Labor   |
| Richard Woods                          | ite Superintendent o  | f Schools  |
| John F. King                           | Commissioner of I     | Insurance  |
| Gary W. Black                          | Commissioner of Ag    | griculture |
| Chuck Eaton                            | Public Service Com    | missioner  |
| Tim Echols (Vice Chairman)             | Public Service Com    | missioner  |
| Lauren "Bubba" McDonald, Jr (Chairman) | Public Service Com    | missioner  |
| Tricia Pridemore                       | Public Service Com    | missioner  |
| Jason Shaw                             | Public Service Com    | missioner  |
| Legislative:                           |                       |            |
| Geoff Duncan Lieutenant Gove           | ernor/President of th | he Senate  |
| David Ralston                          | the House of Repres   | sentatives |
| Judicial:                              |                       |            |
| Harold D. Melton                       | Justice of the Supre  | me Court   |





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

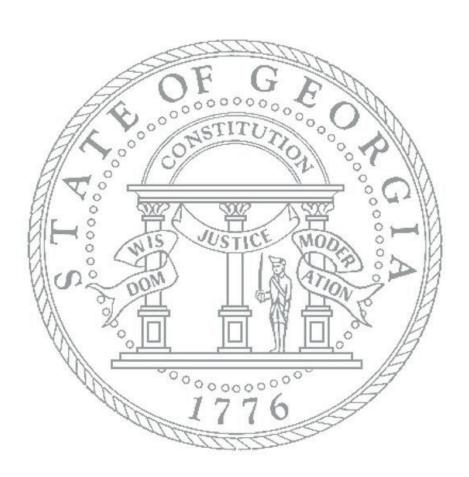
## State of Georgia

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2018

Executive Director/CEO

Christopher P. Morrill



### **ACKNOWLEDGEMENTS**

The Georgia Comprehensive Annual Financial Report (CAFR) for the fiscal year ending June 30, 2019 was prepared by:

### **STATE ACCOUNTING OFFICE**

Kris Martins, Deputy State Accounting Officer, Financial Reporting

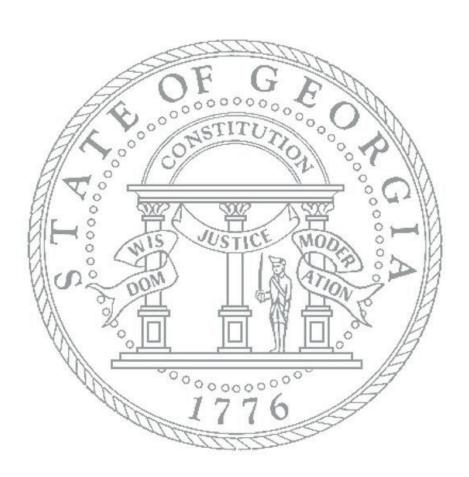
### STATEWIDE ACCOUNTING AND REPORTING

Nivia Allister Metsehet Ketsela Tanya Astin Rachael Krizanek Brian Benitez Dan Lawson Chelsea Bennett Kim Le

Kevin Bryant Vesna Mesihovic
Renita Coleman Phyllis Raines
Bobbie R. Davis Anna Read
Zeina Diallo Amanda Weary
Kristi Fuss Keri Williams
Tessica Harvey Donna G. Winn

### **SPECIAL APPRECIATION**

The State Accounting Office would like to extend special appreciation to all fiscal and accounting personnel throughout the State who contributed the financial information for their agencies. Additionally, the Division of Statewide Accounting and Reporting would like to acknowledge the efforts given by all of the functional and support personnel of the State Accounting Office.



## FINANCIAL SECTION



ABRAHAM BALDWIN AGRICULTURAL COLLEGE

Tifton, Georgia

Submitted by the University System of Georgia Board of Regents



270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

GREG S. GRIFFIN STATE AUDITOR (404) 656-2174

#### **Independent Auditor's Report**

The Honorable Brian P. Kemp, Governor of Georgia and
Members of the General Assembly of the State of Georgia

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Georgia (State), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the State's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the following entities:

AU Health System, Inc. Augusta University Foundation, Inc. and Subsidiaries

Augusta University Research Institute, Inc. Employees' Retirement System of Georgia Georgia Advanced Technology Ventures, Inc.

and Subsidiaries

Georgia College & State University Foundation, Inc.

and Subsidiaries

Georgia Gwinnett College Foundation, Inc. Georgia Health Sciences Foundation, Inc. Georgia Student Finance Authority

Georgia Tech Athletic Association

Georgia Tech Facilities, Inc. Georgia Tech Foundation, Inc.

Georgia Tech Research Corporation

Kennesaw State University Foundation, Inc. Medical College of Georgia Foundation, Inc. Middle Georgia State University Real Estate

Foundation, Inc. and Subsidiaries

Teachers Retirement System of Georgia

Georgia Higher Education Facilities Authority

Georgia Housing and Finance Authority

Georgia Lottery Corporation

Georgia Ports Authority

Georgia Southern University Housing Foundation, Inc.

and Subsidiaries

Georgia State Financing and Investment Commission

Georgia State University Athletic Association, Inc.

Georgia State University Foundation, Inc

Georgia State University Research Foundation, Inc.

The University of Georgia Foundation

University of Georgia Athletic Association, Inc. University of Georgia Research Foundation, Inc.

and Subsidiaries

University of North Georgia Real Estate

Foundation, Inc. and Subsidiaries UWG Real Estate Foundation, Inc.

University System of Georgia Foundation, Inc.

and Affiliates

VSU Auxiliary Services Real Estate Foundation, Inc.

Those financial statements represent part or all of the total assets, net position or fund balances, and revenues or additions of the governmental activities, the business-type activities, the aggregate discretely presented component units, the major governmental fund-General Obligation Bond Projects fund, and the aggregate remaining fund information as reported in the following table:

| Opinion Unit  | Percent of<br>Total<br>Assets | Percent of Net Position/ Fund Balance | Percent of<br>Total<br>Revenues/<br>Additions |
|---|-------------------------------|---------------------------------------|---|
| Governmental Activities                                   | 5%                            | 33%                                   | 0%  |
| Business-type Activities                                  | 3%                            | 5%                                    | 0%  |
| Aggregate Discretely Presented Component Units            | 72%                           | 59%                                   | 91%   |
| Governmental Fund – General Obligation Bond Projects Fund | 100%                          | 99%                                   | 100%  |
| Aggregate Remaining Fund Information                      | 85%                           | 87%                                   | 38%   |

Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinions, insofar as they relate to the amounts included for the above mentioned entities, are based solely on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The following financial statements were not audited in accordance with *Government Auditing Standards*:

Georgia Advanced Technology Ventures, Inc. and Subsidiaries

Georgia College & State University Foundation, Inc.

and Subsidiaries

Georgia Gwinnett College Foundation, Inc. Georgia Health Sciences Foundation, Inc.

Georgia Lottery Corporation

Georgia Southern University Housing Foundation, Inc. and Subsidiaries

Georgia State University Foundation, Inc.

Georgia Tech Foundation, Inc.

Georgia State University Athletic Association Kennesaw State University Foundation, Inc. Medical College of Georgia Foundation, Inc. Middle Georgia State University Real Estate

Foundation, Inc. and Subsidiaries The University of Georgia Foundation

University of Georgia Athletic Association, Inc. University of North Georgia Real Estate Foundation,

Inc. and Subsidiaries

Georgia Tech Athletic Association Georgia Tech Facilities, Inc. UWG Real Estate Foundation, Inc. VSU Auxiliary Services Real Estate Foundation, Inc.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the State's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. Georgia statutes, in addition to audit responsibilities, entrust other responsibilities to the Department of Audits and Accounts. Those responsibilities include service by the State Auditor on the governing boards of various agencies, authorities, commissions, and component units of the State. The Department of Audits and Accounts elected not to provide audit services for the organizational units of the State of Georgia associated with these boards. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the State, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Notes 2 and 3 to the financial statements, the fiscal year 2018 ending balances of the Governmental funds, the Governmental Activities, the Nonmajor Special Revenue funds, Nonmajor Debt Service fund, Business-type Activities, Nonmajor Enterprise funds, Higher Education fund, and aggregate discretely presented component unit financial statements have been restated for changes in accounting principles and to correct errors in previously issued financial statements. Our opinions are not modified with respect to these matters.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any

assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the reports of the other auditors, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

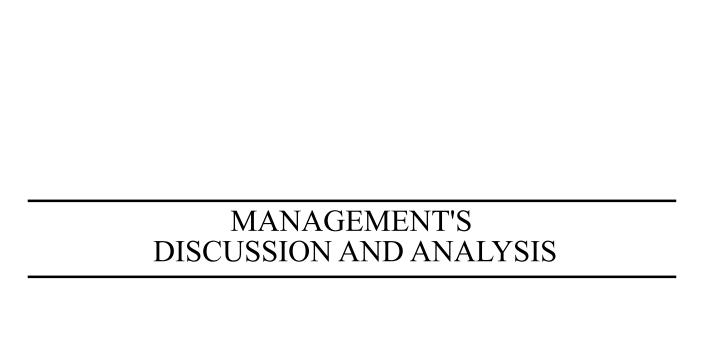
In accordance with Government Auditing Standards, we will also issue our report dated December 30, 2019, on our consideration of State's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. That report will be issued under separate cover in the State's Single Audit Report. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the State's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the State's internal control over financial reporting and compliance.

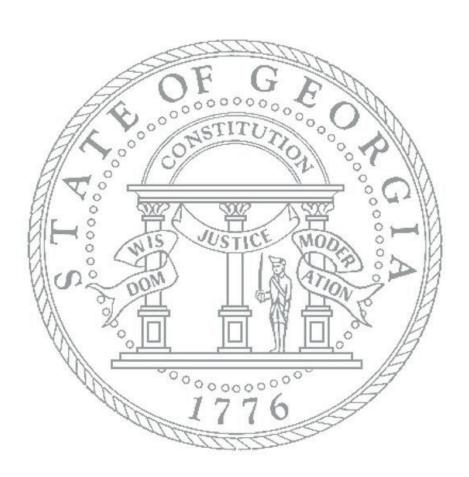
Respectfully submitted,

Gregs Buy-

Greg S. Griffin State Auditor

December 30, 2019





(Unaudited)



#### INTRODUCTION

The *Management's Discussion and Analysis* (MD&A) of the State of Georgia's *Comprehensive Annual Financial Report* (CAFR) presents an overview and analysis of the financial activities of the State for the fiscal year ended June 30, 2019. It should be read in conjunction with the letter of transmittal, located in the Introductory Section of this report, and the State's financial statements, including the notes to the financial statements, which are an integral part of the statements that follow this narrative.

### FINANCIAL HIGHLIGHTS – PRIMARY GOVERNMENT

#### Government-wide

- <u>Net Position</u> Total assets and deferred outflows of resources of the State exceeded liabilities and deferred inflows of resources by \$24.6 billion. Contributing to this amount, a deficit of \$10.6 billion was reported as unrestricted net position.
- <u>Changes in Net Position</u> The State's total net position increased by \$3.2 billion in fiscal year 2019 compared to the balances reported in the prior year. More specifically, net position of governmental activities increased by \$2.1 billion while net position of business-type activities increased by \$1.0 billion.
- Excess of Revenues over Expenses Governmental Activities The State's total revenues for governmental activities, which totaled \$45.4 billion were \$5.7 billion more than total expenses (excluding transfers). General revenues, which are primarily comprised of tax collections, totaled \$26.2 billion, and program revenues, which primarily come from operating grants and contributions, totaled \$19.2 billion.

#### **Fund Level**

- Governmental Funds Fund Balances The governmental funds reported combined ending fund balances of \$10.8 billion. This amount represents an increase of \$1.2 billion (12.9%) (as restated), when compared with the prior year. Of this total fund balance, \$37.6 million (0.3%) represents nonspendable fund balance; \$7.4 billion (67.9%) represents restricted fund balance; \$9.4 million (0.1%) represents committed fund balance; \$595.1 million (5.5%) represents assigned fund balance; and \$2.8 billion (26.2%) represents unassigned fund balance.
- <u>General Fund Fund Balances</u> The General Fund ended the fiscal year with a total fund balance of \$8.8 billion, of which \$2.8 billion was classified as unassigned fund balance. Total revenues increased by \$1.1 billion (2.4%) over the prior year.
- Enterprise Funds Net position The Enterprise Funds ended the fiscal year with a total net position of \$5.7 billion. More specifically, the major funds areas with significant net positions were the Higher Education Fund of \$2.4 billion, the Unemployment Compensation Fund of \$2.5 billion, and the State Health Benefit Plan of \$622.4 million.

#### **Long-term Debt**

The long-term bond debt of the primary government, prior to restatements, increased \$285.0 million (2.6%) during the fiscal year. The increase represents the net difference between new issuances and maturing principal payments. The amount owed for general obligation bonds increased by \$309.1 million (3.1%) for the primary government,

## State of Georgia

## **Management's Discussion and Analysis**





while the amount owed for revenue bonds decreased \$24.1 million (2.7%) for the primary government. The State issued new bonded debt during the year in the amount of \$1.6 billion for the primary government. The State continues to balance the need to issue debt for capital improvements against State management's desire to maintain a conservative approach to debt management.

### OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of this report includes four parts: (1) management's discussion and analysis, (2) basic financial statements, (3) required supplementary information, and (4) other supplementary information. The Basic Financial Statements consist of three components: government-wide financial statements, fund financial statements, and notes to the financial statements.

#### Government-wide Financial Statements – Reporting the State as a Whole

The Statement of Net Position and the Statement of Activities together comprise the government-wide financial statements and provide a broad overview of the State's financial activities as a whole. These statements are prepared with a long-term focus using the full-accrual basis of accounting, similar to private-sector businesses. This means all revenues and expenses associated with the fiscal year are recognized regardless of when cash is spent or received, and all assets, deferred outflows of resources, liabilities and deferred inflows of resources, including capital assets and long-term debt, are reported at the entity level.

The government-wide statements report the State's net position, which is the difference between total assets and deferred outflows of resources and total liabilities and deferred inflows of resources. These statements also include how these items have changed from the prior year. Over time, increases and decreases in net position measure whether the State's overall financial condition is improving or declining. In evaluating the State's overall condition, however, additional non-financial information should be considered, such as the State's economic outlook, changes in demographics, and the condition of its capital assets and infrastructure. The government-wide statements report three activities:

- Governmental Activities The majority of the State's basic services fall under this activity, including
  services related to general government, education, health and welfare, transportation, public safety,
  economic development and assistance, culture and recreation, and conservation. Taxes and
  intergovernmental revenues are the major funding sources for these programs.
- <u>Business-Type Activities</u> The State operates certain activities similar to private-sector businesses by charging fees to customers to recover all or a significant portion of their costs of providing goods and services. The Unemployment Compensation Fund, the self-insured State Health Benefit Plan (SHBP), and the Higher Education Fund are some examples of business-type activities. The Higher Education Fund consists of the University System of Georgia and the Technical College System of Georgia.
- <u>Component Units</u> Certain organizations are legally separate from the State; however, the State remains
  financially accountable for them. The Georgia Environmental Finance Authority, Georgia Housing and
  Finance Authority, and Georgia Lottery Corporation are examples of component units.

## State of Georgia

## **Management's Discussion and Analysis**





#### Fund Financial Statements – Reporting the State's Most Significant Funds

The fund financial statements provide detailed information about individual major funds, not the State as a whole, and are located in the Basic Financial Statements – Fund Financial Statements section. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The State, like other state and local governments, uses funds to ensure and demonstrate compliance with finance-related and legal requirements. All of the State funds are divided into three types, each of which use a different accounting approach and should be interpreted differently:

- Governmental Funds Most of the basic services provided by the State are financed through governmental funds and are essentially the same functions reported as governmental activities in the government-wide financial statements. Governmental funds use the modified accrual basis of accounting, and focus on short-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. These statements provide a detailed short-term view of the State's finances that assist in determining whether there will be adequate financial resources available to meet the current needs of the State.
- Proprietary Funds The Proprietary funds, which include enterprise funds and internal service funds, account for state activities that are similar to private-sector businesses. Like government-wide statements, proprietary fund statements are presented using the full-accrual basis of accounting. Activities whose customers are mostly outside of state government are accounted for in enterprise funds and are the same functions reported as business-type activities. The enterprise fund financial statements provide more detail and additional information than in the government-wide statements, such as cash flows. Activities whose customers are mostly other state organizations are accounted for in internal service funds. The internal service fund activities are allocated proportionately between the governmental activities (predominately) and the business-type activities in the government-wide statements based on the benefit of the services provided to those activities.
- <u>Fiduciary Funds</u> These funds are used to account for resources held for the benefit of parties outside
  the state government. The State is responsible for ensuring these assets are used for their intended
  purposes. Fiduciary funds use full-accrual accounting but are not reflected in the government-wide
  financial statements because the resources from these funds are not available to support the State's own
  programs.

#### **Reconciliation between Government-wide and Fund Statements**

This report also includes two schedules that reconcile and explain the differences between the amounts reported for the governmental activities on the government-wide statements (full-accrual accounting, long-term focus) with the amounts reported on the governmental fund statements (modified accrual accounting, short-term focus). The schedules are located in the Basic Financial Statements – Fund Financial Statements – Governmental Funds section. The following explanations represent some of the reporting differences between the two statements:

- Capital outlays result in capital assets on the government-wide statements but are reported as expenditures in the governmental fund financial statements.
- Bond proceeds are recorded as long-term debt on the government-wide statements but are listed as current financial resources on the governmental fund statements.





• Net pension and other postemployment (OPEB) assets/liabilities are reported on the government-wide statements but are not reported on the governmental fund statements.

#### **Notes to the Financial Statements**

The notes to the financial statements located at the end of the basic financial statements section provide additional information essential to a complete understanding of the financial statements. The notes are applicable to both the government-wide financial statements and the fund financial statements.

#### **Required and Other Supplementary Information**

In addition to this MD&A, the basic financial statements are followed by a section containing other required supplementary information which further explains and supports the information in the financial statements. This section of the report includes: (1) a budgetary comparison schedule of the General Fund (Budget Fund), including reconciliations of revenues and expenditures on the statutory and GAAP basis for the fiscal year, (2) information on the State's public entity risk pool, (3) information on the State's defined benefit pension plans and (4) information on the State's OPEB plans. Other supplementary information includes combined financial statements for the State's nonmajor governmental funds, nonmajor enterprise funds, internal service funds, fiduciary funds and non-major component units. The total columns of these combined financial statements carry forward to the applicable fund financial statements.

#### FINANCIAL ANALYSIS OF THE STATE AS A WHOLE

#### **Net Position**

Governmental entities are required by Generally Accepted Accounting Principles (GAAP) to report on their net position. The *Statement of Net Position* presents the value of all of the State's assets and deferred outflows of resources, as well as all liabilities and deferred inflows of resources, with the difference reported as net position.

As shown in Table 1 on the following page, the State reported a total net position of \$24.6 billion, which is comprised of \$25.6 billion in net investment in capital assets, \$9.6 billion in restricted net position, and an unrestricted portion of net position deficit of \$10.6 billion.

Based on this measurement, no funds were available for discretionary purposes. However, a significant contributing factor is that governments recognize long-term liabilities on the government-wide statement of net position as soon as a liability has been incurred. Accordingly, the State recognizes long-term liabilities (such as general obligation debt, net pension and OPEB liabilities) on the statement of net position. While financing and budgeting functions focus on when such liabilities will be paid, this statement focuses on when a liability has been incurred. The following table was derived from the current and prior year government-wide *Statement of Net Position*.

(Table on next page)



(Unaudited)

|                                   |                            |             | T     | able 1 - No    | et I  | Position                    |     |             |                             |              |    |              |  |
|-----------------------------------|----------------------------|-------------|-------|----------------|-------|-----------------------------|-----|-------------|-----------------------------|--------------|----|--------------|--|
|                                   |                            | As          | of Ju | ne 30, 2019 an | d 20  | 18 (in thousand             | ls) |             |                             |              |    |              |  |
|                                   | Governmental<br>Activities |             |       |                |       | Business-type<br>Activities |     |             | Total Primary<br>Government |              |    |              |  |
|                                   |                            | 2019        |       | 2018           |       | 2019 2018                   |     | 2018        | 2019                        |              |    | 2018         |  |
| Assets                            |                            |             |       |                |       |                             |     |             |                             |              | _  |              |  |
| Non-Capital Assets                | \$                         | 18,926,472  | \$    | 17,187,431     | \$    | 6,827,176                   | \$  | 6,407,815   | \$                          | 25,753,648   | \$ | 23,595,246   |  |
| Net Capital Assets                |                            | 23,695,200  |       | 23,009,176     |       | 11,592,071                  |     | 11,072,098  |                             | 35,287,271   |    | 34,081,274   |  |
| Total Assets                      |                            | 42,621,672  |       | 40,196,607     |       | 18,419,247                  |     | 17,479,913  |                             | 61,040,919   |    | 57,676,520   |  |
| Deferred Outflows of Resources    |                            | 1,919,380   |       | 1,705,307      |       | 1,432,993                   |     | 1,024,781   |                             | 3,352,373    |    | 2,730,088    |  |
| Liabilities                       |                            |             |       |                |       |                             |     |             |                             |              |    |              |  |
| Noncurrent Liabilities            |                            | 17,764,845  |       | 18,555,692     |       | 11,698,551                  |     | 11,740,526  |                             | 29,463,396   |    | 30,296,218   |  |
| Current Liabilities               |                            | 6,345,445   |       | 5,787,154      |       | 1,110,481                   |     | 1,092,444   |                             | 7,455,926    |    | 6,879,598    |  |
| Total Liabilities                 |                            | 24,110,290  |       | 24,342,846     |       | 12,809,032                  |     | 12,832,970  |                             | 36,919,322   |    | 37,175,816   |  |
| Deferred Inflows of Resources     |                            | 1,454,518   |       | 730,905        |       | 1,465,855                   |     | 1,116,502   |                             | 2,920,373    |    | 1,847,407    |  |
| Net Position                      |                            |             |       |                |       |                             |     |             |                             |              |    |              |  |
| Net Investment in Capital Assets  |                            | 20,361,680  |       | 19,542,361     |       | 8,429,136                   |     | 7,849,961   |                             | 25,566,212   |    | 24,372,160   |  |
| Restricted                        |                            | 6,275,129   |       | 5,792,152      |       | 3,349,557                   |     | 2,955,296   |                             | 9,624,686    |    | 8,747,448    |  |
| Unrestricted                      |                            | (7,660,565) |       | (8,506,350)    |       | (6,201,340)                 |     | (6,250,035) |                             | (10,637,301) |    | (11,736,223) |  |
| Total Net Position                | \$                         | 18,976,244  | \$    | 16,828,163     | \$    | 5,577,353                   | \$  | 4,555,222   | \$                          | 24,553,597   | \$ | 21,383,385   |  |
| Percent Change in Total:          |                            |             |       |                |       |                             |     |             | _                           |              | =  |              |  |
| Net Position from Prior Year      |                            | 12.8%       |       |                | 22.4% |                             |     |             | 14.8%                       |              |    |              |  |
| Percent Change after Restatements | 13.3% 20.8% 14.9%          |             |       |                |       |                             |     |             |                             |              |    |              |  |

Note: Prior year adjustments recorded in the current year have not been reflected in the prior year column in the table above.

Net position for governmental activities as originally reported increased by \$2.1 billion (12.8%), and also increased by \$2.2 billion (13.3%), when adjusted for restatements. The deficit unrestricted balance of \$7.7 billion is primarily the result of the following three types of transactions:

- The State continues to issue general obligation debt for the purposes of capital acquisition and construction on behalf of county and independent school systems. Since the issuance of this debt does not result in capital assets acquisitions for governmental activities, the debt of \$5.7 billion is not reflected in the net position category, net investment in capital assets, but rather in the unrestricted net position category.
- GASB Statement No. 68 (GASB 68), as related to pensions, required the State to recognize its proportional share of the net pension liability of the pension plans applicable to said standard. As of June 30, 2019, this liability resulted in a \$3.0 billion impact to unrestricted net position.
- GASB Statement No. 75 (GASB 75), as related to OPEB, required the State to recognize its proportional share of the net OPEB liability of the OPEB plans applicable to said standard. As of June 30, 2019, this liability resulted in a \$2.5 billion impact to unrestricted net position.

Net position for business-type activities as originally reported increased by \$1.0 billion (22.4%), and also increased by \$961.6 million (20.8%), when adjusted for restatements. The deficit unrestricted balance of \$6.2 billion is primarily due to the recognition of net pension and OPEB liabilities.

## State of Georgia

### **Management's Discussion and Analysis**

(Unaudited)

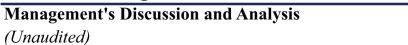


- GASB 68, as related to pensions, required the State to recognize its proportional share of the net pension liability of the pension plans applicable to said standard. As of June 30, 2019, this liability resulted in a \$2.6 billion impact to unrestricted net position.
- GASB 75, as related to OPEB, required the State to recognize its proportional share of the net OPEB liability of the OPEB plans applicable to said standard. As of June 30, 2019, this liability resulted in a \$4.8 billion impact to unrestricted net position.

#### **Changes in Net Position**

The revenue and expense information, as shown in Table 2 on the following page, was derived from the government-wide *Statement of Activities* and summarizes the State's total revenues, expenses and changes in net position for fiscal year 2019. Consistent with the prior year, the State received a majority of its \$55.7 billion in revenues from taxes and operating grants and contributions. Expenses of the primary government during fiscal year 2019 were \$52.5 billion with the increase over the prior year driven largely by education and transportation. As a result of the excess revenues over expenses, the total net position of the primary government increased by \$3.2 billion, net of transfers.

(Table on next page)





|  |                         | Changes in    |                          |              |               |                        |                               |  |
|--|-------------------------|---------------|--------------------------|--------------|---------------|------------------------|-------------------------------|--|
| For the second s | Governmental Activities |               | Business-type Activities |              | Prir          | otal<br>nary<br>rnment | Total<br>Percentage<br>Change |  |
|  | 2019                    | 2018          | 2019                     | 2018         | 2019          | 2018                   | 2018 to 2019                  |  |
| Revenues:  |                         |               |                          |              |               |                        |                               |  |
| Program Revenues:  |                         |               |                          |              |               |                        |                               |  |
| Sales and Charges for Services   | \$ 1,300,343            | \$ 1,261,263  | \$ 6,887,111             | \$ 7,236,472 | \$ 8,187,454  | \$ 8,497,735           | (3.7%)                        |  |
| Operating Grants/Contributions   | 16,236,248              | 16,277,251    | 3,354,730                | 3,031,969    | 19,590,978    | 19,309,220             | 1.5%                          |  |
| Capital Grants/Contributions   | 1,614,685               | 1,560,745     | 109,838                  | 107,167      | 1,724,523     | 1,667,912              | 3.4%                          |  |
| General Revenues:  |                         |               |                          |              |               |                        |                               |  |
| Taxes  | 23,783,820              | 22,258,729    | _                        | _            | 23,783,820    | 22,258,729             | 6.9%                          |  |
| Lottery for Education - Lottery Proceeds   | 1,207,369               | 1,143,515     | _                        | _            | 1,207,369     | 1,143,515              | 5.6%                          |  |
| Nursing Home and Hospital Provider Fees  | 488,218                 | 465,595       | _                        | _            | 488,218       | 465,595                | 4.9%                          |  |
| Tobacco Settlement Funds   | 163,851                 | 168,926       | _                        | _            | 163,851       | 168,926                | (3.0%)                        |  |
| Unrestricted Investment Income   | 205,072                 | 104,230       | _                        | _            | 205,072       | 104,230                | 96.7%                         |  |
| Unclaimed Property   | 144,841                 | 151,462       | _                        | _            | 144,841       | 151,462                | (4.4%)                        |  |
| Other  | 221,221                 | 184,240       | _                        | _            | 221,221       | 184,240                | 20.1%                         |  |
| Total Revenues   | 45,365,668              | 43,575,956    | 10,351,679               | 10,375,608   | 55,717,347    | 53,951,564             | 3.3%                          |  |
| Expenses:  |                         |               |                          |              |               |                        |                               |  |
| General Government   | 1,262,837               | 1,380,132     | _                        | _            | 1,262,837     | 1,380,132              | (8.5%)                        |  |
| Education  | 13,892,451              | 13,266,545    | _                        | _            | 13,892,451    | 13,266,545             | 4.7%                          |  |
| Health and Welfare   | 18,015,041              | 18,082,536    | _                        | _            | 18,015,041    | 18,082,536             | (0.4%)                        |  |
| Transportation   | 2,668,539               | 2,400,875     | _                        | _            | 2,668,539     | 2,400,875              | 11.1%                         |  |
| Public Safety  | 2,605,402               | 2,525,521     | _                        | _            | 2,605,402     | 2,525,521              | 3.2%                          |  |
| Economic Development and Assistance  | 465,465                 | 524,516       | _                        | _            | 465,465       | 524,516                | (11.3%)                       |  |
| Culture and Recreation   | 309,863                 | 308,917       | _                        | _            | 309,863       | 308,917                | 0.3%                          |  |
| Conservation   | 54,758                  | 72,135        | _                        | _            | 54,758        | 72,135                 | (24.1%)                       |  |
| Interest and Other Charges on Long-Term Debt   | 381,895                 | 379,211       | _                        | _            | 381,895       | 379,211                | 0.7%                          |  |
| Higher Education Fund  | _                       | _             | 9,739,025                | 9,300,291    | 9,739,025     | 9,300,291              | 4.7%                          |  |
| State Health Benefit Plan  | _                       | _             | 2,613,192                | 2,882,954    | 2,613,192     | 2,882,954              | (9.4%)                        |  |
| Unemployment Compensation Fund   | _                       | _             | 319,367                  | 325,523      | 319,367       | 325,523                | (1.9%)                        |  |
| Nonmajor Enterprise Funds  | _                       | _             | 205,638                  | 207,054      | 205,638       | 207,054                | (0.7%)                        |  |
| Total Expenses   | 39,656,251              | 38,940,388    | 12,877,222               | 12,715,822   | 52,533,473    | 51,656,210             | 1.7%                          |  |
| Increase (Decrease) in Net Position Before Contributions and<br>Transfers  | 5,709,417               | 4,635,568     | (2,525,543)              | (2,340,214)  | 3,183,874     | 2,295,354              | 1.770                         |  |
| Contributions to Permanent Endowments  |                         |               | 1,300                    | 345          | 1,300         | 345                    |                               |  |
| Transfers  | (3,485,850)             | (2,993,509)   | 3,485,850                | 2,993,509    | _             | _                      |                               |  |
| Change in Net Position   | 2,223,567               | 1,642,059     | 961,607                  | 653,640      | 3,185,174     | 2,295,699              |                               |  |
| Net Position July 1 - Restated   | 16,752,677              | 15,186,104    | 4,615,746                | 3,901,582    | 21,368,423    | 19,087,686             |                               |  |
| Net Position June 30   | \$ 18,976,244           | \$ 16,828,163 | \$ 5,577,353             | \$ 4,555,222 | \$ 24,553,597 | \$ 21,383,385          | 14.8 %                        |  |

Note: Prior year adjustments recorded in the current year have not been reflected in the prior year column in the table above.

#### **Governmental Activities**

The State's total revenues for governmental activities from all sources increased by \$1.8 billion (4.1%). The primary driver of this change was an increase in tax revenue totaling \$1.5 billion which continues to reflect the overall economic growth of the state economy.

The following table shows to what extent program revenues (charges for services and grants) covered program expenses. During fiscal year 2019, program revenues covered \$19.2 billion (48.3%) of the \$39.7 billion in total program expenses.



(Unaudited)

For the remaining \$20.5 billion (51.7%) of the total program expenses, the State relied on taxes and other general revenues.

Table 3 – Net Program Revenue

For the Year Ended June 30, 2019 (in billions) \$18 \$16 \$14 \$12 \$10 \$8 \$6 \$4 \$2 \$0 General Government Public Safety Other Education Health and Welfare Transportation Expenses Revenue

#### **Business-type Activities**

Net position of business-type activities (as restated) increased by \$961.6 million (20.8%) during the fiscal year. Total revenues and expenses for the State's business-type activities decreased by \$23.9 million and increased by \$161.4 million (0.2%) and 1.3% from prior year respectively.

In fiscal year 2019, business-type activities expenses were funded 80.4% from program revenues compared to 81.6% in the prior year. The amount of funding for these activities coming from program revenues remained flat at \$10.4 billion in fiscal years 2018 and 2019. The remaining expenses were funded by \$3.5 billion in transfers from governmental activities, of which the majority went to the Higher Education Fund. The amount of transfers increased by \$492.3 million over the prior year due to an increase in capital contributions for the addition of new campus buildings and a cyber security center.

(Unaudited)



## FINANCIAL ANALYSIS OF THE STATE'S GOVERNMENTAL FUNDS

#### **Fund Balances**

At June 30, 2019, the State's governmental funds reported a combined ending fund balance of \$10.8 billion. Of this amount \$7.4 billion (67.9%) is restricted for specific programs by constitutional provisions, external constraints, or contractual obligations and \$2.8 billion (26.2%) of fund balance is unassigned.

#### **General Fund**

The General Fund is the chief operating fund of the State and had a total fund balance of \$8.8 billion as of fiscal year end. The net change in fund balance during the fiscal year was \$714.3 million (8.8%). The following major revenues, expenditures and other sources/uses contributed to the change in fund balance:

- Revenues Revenues of the General Fund totaled \$44.8 billion in the fiscal year, for an increase of \$1.1 billion (2.4%) over the prior year. The primary factor contributing to this change was a \$862.4 million increase in tax revenues from fiscal year 2018 as a result of continued overall growth in the Georgia economy. This growth was consistent with the expected growth in taxes contemplated by the fiscal year 2019 budget. In addition to the increase in tax revenues, revenues from fines and forfeitures and lottery proceeds increased by \$47.3 million and \$63.9 million respectively.
- Expenditures Expenditures of the General Fund totaled \$39.8 billion in the fiscal year, an increase of \$1.0 billion over the prior year. The State continues to focus additional budgetary funding in the areas of education and transportation. For example, the two largest factors contributing to this change include:
  - Education expenses increased \$587.9 million consistent with additional funds allocated in the fiscal year 2019 budget for K-12 education to fund enrollment growth and teacher training and experience.
  - Transportation expenses increased \$357.7 million, which is consistent with continued long-term investment in infrastructure.

#### **Capital Project Fund - General Obligation Bond Projects Fund**

Fund balance in the General Obligation Bond Projects Fund increased by \$341.5 million (29.9%) from the prior year. This was primarily the result of general revenues, debt issuances, and transfers in exceeding capital expenditures and transfers out. Capital outlay expenditures decreased by \$11.5 million from the prior year.

(Unaudited)



## FINANCIAL ANALYSIS OF THE STATE'S PROPRIETARY FUNDS

#### **Higher Education Fund**

The total net position of the Higher Education Fund (as restated) increased \$753.2 million (45.3%) primarily due to an increase in transfers in from the general fund.

Operating revenues of the Higher Education Fund increased by \$336.1 million (6.2%), primarily due to increase in operating grants and contributions of \$335.5 million and net student tuition and fees revenue of \$29.3 million. Nonoperating revenues (net of expenses) decreased \$2.5 million primarily due to grants and contributions. In addition, the Higher Education Fund received an increase of \$196.8 million (7.3%) of transfers in, primarily from the General Fund and from Governmental Activities for the cyber security center, compared to the prior year.

Operating expenses increased \$310.7 million (3.4%), compared to the prior year. This amount is primarily attributable to increases in Board of Regents expenses for the following functional classifications: Research (\$73.4 million), Institutional Support (\$91.4 million), Plant Operations (\$81.7 million), and Patient Care (\$40.8 million).

#### State Health Benefit Plan

Operating revenues for SHBP decreased by \$441.4 million and operating expenses decreased by \$269.8 million, which resulted in an operating income loss of \$89.5 million in fiscal year 2019. The decrease in operating revenues and expenses is primarily due to a change in reporting of payments from the State Health Benefit Fund to fiduciary funds to contra-revenue from benefits expense.

#### **Unemployment Compensation Fund**

Georgia's unemployment rate at June 30, 2019 improved from 3.9% to 3.7% in fiscal year 2019. As a result, unemployment claims were slightly lower and unemployment benefit payments continued to decline annually and decreased \$22.8 million (7.0%) this year as compared to the prior year. In addition, employer unemployment rates were reduced and the corresponding federal revenue and unemployment tax revenue decreased by \$51.4 million (7.9%). In fiscal year 2019 employer taxes and other revenues exceeded benefit payments by \$332.6 million. Employer Unemployment Insurance (UI) tax bills are based on both a base rate and the employer's experience rating. The base rate did not change during state fiscal year 2019; however, the experience ratings for many of Georgia's employers declined due to the continued decrease in the state's unemployment rate. This led to lower UI tax bills and a lower UI receivable.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

The State's capital assets increased by a net \$1.2 billion (3.5%) during the year. The change consisted of a net increase in infrastructure of \$899.8 million, as well as net increases in machinery and equipment, software, land, and buildings of \$20.7 million, \$38.8 million, \$212.4 million and \$571.8 million respectively. Conversely, construction in progress decreased by \$(569.3) million.



(Unaudited)

At June 30, 2019, the State had general fund commitments of \$2.2 billion and capital project fund commitments of \$525.0 million for highway infrastructure and bridge construction. The State Road and Tollway Authority had \$465.2 million of commitments, which is primarily due to \$343.9 million for the I-285/GA 400 Interchange, \$109.4 million for the I-85 Widening Project and \$5.5 million for the Northwest Corridor Express Lane Project. Additionally, the Board of Regents had \$51.4 million for various construction and renovation projects.

Additional information on the State's capital assets can be found in *Note 9 – Capital Assets* of the Notes to the Financial Statements section of this report.

| Tabl  | Table 4 - Capital Assets, Net of Accumulated Depreciation |            |    |            |                             |                          |    |            |                             |            |    |            |
|---|---|------------|----|------------|-----------------------------|--------------------------|----|------------|-----------------------------|------------|----|------------|
| As of June 30, 2019 and 2018 (in thousands) |   |            |    |            |                             |                          |    |            |                             |            |    |            |
|   | Governmental Activities                                   |            |    |            | Business-type<br>Activities |                          |    |            | Total Primary<br>Government |            |    |            |
|   |   | 2019       |    | 2018       |                             | 2019                     |    | 2018       |                             | 2019       |    | 2018       |
| Buildings/Building Improvements             | \$  | 2,232,297  | \$ | 2,138,265  | \$                          | 9,490,556                | \$ | 9,012,743  | \$                          | 11,722,853 | \$ | 11,151,008 |
| Improvements Other Than Buildings           |   | 111,379    |    | 87,447     |                             | 188,454                  |    | 175,874    |                             | 299,833    |    | 263,321    |
| Infrastructure                              |   | 12,872,483 |    | 12,000,811 |                             | 255,850                  |    | 227,688    |                             | 13,128,333 |    | 12,228,499 |
| Intangibles - Other Than Software           |   | 125,568    |    | 123,822    |                             | _                        |    | _          |                             | 125,568    |    | 123,822    |
| Land  |   | 4,389,041  |    | 4,206,006  |                             | 520,658                  |    | 491,297    |                             | 4,909,699  |    | 4,697,303  |
| Library Collections                         |   | _          |    | _          |                             | 169,985                  |    | 179,577    |                             | 169,985    |    | 179,577    |
| Machinery and Equipment                     |   | 278,222    |    | 270,800    |                             | 564,063                  |    | 550,794    |                             | 842,285    |    | 821,594    |
| Software                                    |   | 283,852    |    | 267,735    |                             | 108,651                  |    | 85,946     |                             | 392,503    |    | 353,681    |
| Works of Art and Collections                |   | 1,400      |    | 1,391      |                             | 60,018                   |    | 57,006     |                             | 61,418     |    | 58,397     |
| Construction in Progress                    |   | 3,400,958  |    | 3,912,899  |                             | 233,836 291,173 3,634,79 |    | 3,634,794  | 94 4,204,072                |            |    |            |
| Total                                       | \$  | 23,695,200 | \$ | 23,009,176 | \$                          | 11,592,071               | \$ | 11,072,098 | \$                          | 35,287,271 | \$ | 34,081,274 |

Note: Prior year adjustments recorded in the current year have not been reflected in the prior year column in the table above.

#### **Debt Administration**

The Constitution authorizes issuing general obligation debt only as approved by the legislature and prohibits the issuance of general obligation bonds for operating purposes. The Constitution requires the State to maintain a reserve sufficient to pay annual debt service requirements on all general obligation debt. If for any reason the reserve balance is insufficient to make all debt service payments when due, the first revenues received thereafter in the General Fund will be set aside for such use. The Constitution also stipulates that no debt may be incurred when the highest aggregate annual debt service requirements for any year for outstanding general obligation debt and guaranteed revenue debt, including proposed debt, exceed 10% of the total revenue receipts, less refunds in the state treasury, in the fiscal year immediately preceding the year in which any such debt is to be incurred. At June 30, 2019, the State was \$1.1 billion below the annual debt service limit established by the Constitution.

(Table on next page)

(Unaudited)



| Table 5 - Net Outstanding Bond Debt As of June 30, 2019 and 2018 (in thousands) |              |                   |           |                     |                             |              |  |  |  |
|---|--------------|-------------------|-----------|---------------------|-----------------------------|--------------|--|--|--|
|   |              | imental<br>vities |           | ess-type<br>ivities | Total Primary<br>Government |              |  |  |  |
|   | 2019         | 2018              | 2019      | 2018                | 2019                        | 2018         |  |  |  |
| General Obligation Bonds  | \$10,352,603 | \$10,043,489      | \$ —      | <u></u> \$ —        | \$10,352,603                | \$10,043,489 |  |  |  |
| GARVEE Revenue Bonds  | 397,825      | 397,825           | _         | _                   | 397,825                     | 397,825      |  |  |  |
| Revenue Bonds   | 215,945      | 215,945           | 242,003   | 266,150             | 457,948                     | 482,095      |  |  |  |
|   | \$10,966,373 | \$10,657,259      | \$242,003 | \$ 266,150          | \$11,208,376                | \$10,923,409 |  |  |  |

Note: Prior year adjustments recorded in the current year have not been reflected in the prior year column in the table above.

At the end of the fiscal year, the State had \$11.2 billion in total outstanding bonded debt. Of this amount \$10.6 billion (net of premiums and discounts) (94.3%), is secured by the full faith and credit of the government for general obligation bonds and guaranteed revenue bonds; \$242.0 million (2.2%), is secured primarily by lease arrangements with the Board of Regents or applicable security deed and related assignment of contract documents; and \$397.8 million (3.5%) in State Road and Tollway Authority GARVEE debt is secured by Federal Highway Administration grant funds and state motor fuel funds.

Total general obligation bonds and revenue bonds payable, net of premiums and discounts, increased \$309.1 million (3.1%) and decreased \$24.1 million (2.7%) respectively, prior to restatements. During the fiscal year, the State issued \$1.2 billion of general obligation bonds, excluding premiums, discounts, and refunding issues. Of the general obligation bonds issued, \$304.7 million was issued for K-12 school facilities, \$485.1 million was issued for higher education facilities, \$200.0 million was issued for transportation projects and bridge maintenance, \$69.0 million for economic development, \$16.0 million for water and sewer loans to local governments, and \$153.8 million for various state agency facilities.

The State maintains a triple-A bond rating on its general obligation debt from all three national rating agencies. These ratings, the highest available, help the State achieve the lowest possible interest rates. Additional information regarding the State's outstanding debt can be found in *Note* 10 - Long-Term Liabilities of the notes to the financial statements section.

### **BUDGETARY HIGHLIGHTS**

### Fiscal Year 2019 Budget Highlights

The fiscal year 2019 budget focused on meeting growth needs in education, addressing needs in human services programming, and continuing to meet the state's pension obligations. The budget was built on 4.1% net revenue growth over the Amended FY 2018 budget, including 4.1% expected tax growth. Examples of growth in budgetary functions included:

#### **K-12 Education**

- \$114.9 million in additional funds for the Quality Basic Education (QBE) program to fund enrollment growth and teacher training and experience.
- \$166.8 million to eliminate remaining austerity adjustments and fully fund the QBE funding formula.
- \$30.7 million for the Quality Basic Education Equalization program to assist low-wealth school systems.

### **Management's Discussion and Analysis**

(Unaudited)



#### **Higher Education**

- \$54.3 million to fully fund enrollment growth for the University System.
- \$82.4 million in federal funds to transfer the Governor's Office of Workforce Development from the Department of Economic Development to leverage workforce development initiatives and education resources to meet industry workforce training demands.
- \$68.1 million in additional lottery funds to provide a 3% increase in the award amount for the HOPE scholarships and grants.
- \$26.7 million for growth in the Dual Enrollment program.

#### **Human Services**

- \$240.9 million for Medicaid.
- \$41.2 million to meet increased demand in child welfare programs.
- \$19.1 million for behavioral health services as recommended by the Commission on Children's Mental Health.
- \$11.8 million for additional waivers and services as part of the DOJ settlement extension.

### **Transportation Infrastructure**

- \$31.6 million for transportation projects as a result of additional revenues from HB 170.
- \$100 million in bond funds for the repair, replacement, and renovation of bridges throughout the state.
- \$100 million in bond funds for transit grants statewide.
- \$35 million in bond funds for the Savannah Harbor Deepening project.

#### Other

• \$364.9 million to meet the ADEC for the Teachers Retirement System

#### **Amended Fiscal Year 2019 Budget Highlights**

|  | FY 2018<br>Original<br>Budget | SFY 2019 Changes | AFY 2019 Changes | FY 2019<br>Amended<br>Amount |
|--|-------------------------------|------------------|------------------|------------------------------|
| State General Fund Receipts                    | 24,873,812,920                | 270,826,277      | 178,013,404      | 25,322,652,601               |
| Lottery for Education<br>Proceeds and Interest | 1,201,496,219                 |                  | 2,908,641        | 1,204,404,860                |
| Tobacco Settlement Funds and Interest          | 150,159,978                   |                  | 11,563,053       | 161,723,031                  |
| Brain and Spinal Injury<br>Trust Fund          | 1,445,857                     |                  |                  | 1,445,857                    |
| Mid-Year Adjustment for Education (K-12)       |                               |                  | 243,198,693      | 243,198,693                  |
| Total State Treasury<br>Receipts               | 26,226,914,974                | 270,826,277      | 435,683,791      | 26,933,425,042               |

### **Management's Discussion and Analysis**





In November 2018 Governor Nathan Deal convened a special session of the General Assembly to address supplemental funding needs resulting from Hurricane Michael, which caused widespread damage across southwest Georgia in October.

- Revenue estimate increase included \$205.9 million in state general funds and \$64.9 million in motor fuel funds.
- HB 1EX provided \$270.8 million of additional anticipated fiscal year 2019 revenue growth to address disaster response and economic development efforts in hurricane impacted counties, including:
  - \$69.3 million for the Governor's Emergency Fund to pay the state match for federal disaster assistance funding for expenses related to damages and operating costs associated with Hurricane Michael.
  - \$55 million for emergency disaster relief assistance for farmers and \$20 million for timberland owners in counties impacted by Hurricane Michael.
  - \$8.2 million for the Georgia Forestry Commission to replace equipment and facilities damaged by Hurricane Michael.
  - \$25 million for the OneGeorgia Authority to provide financial assistance to local communities impacted by Hurricane Michael and for statewide economic development efforts, and \$15 million for Regional Economic Business Assistance (REBA) grants for projects with immediate statewide economic impact.
  - \$69.3 million in state general and motor fuel funds estimated as a result of HB 170 to be used to offset expenses incurred as a result of Hurricane Michael.

The amended fiscal year 2019 appropriations bill was signed by the Governor on March 12, 2019 as passed by the General Assembly with no vetoes, and provides \$435.7 million in additional revenue over the current budget.

- The amended fiscal year 2019 budget was built on a 4.1% increase in general fund revenue collections over fiscal year 2018 actuals, including a 4.1% increase in tax revenues.
- Limited changes in amended bill over those included in the special legislative session, focused on meeting growth needs in education and human services:
  - \$88.9 million for a midterm adjustment for enrollment in the Quality Basic Education (QBE) program.
  - \$42.1 million for the State Commission Charter Schools supplement to implement HB 787 (2018 Session).
  - \$69.4 million to provide school security grants.
  - \$8.4 million to provide school-based mental health services in high schools through the Georgia Apex Program.
  - \$50.9 million for the Indigent Care Trust Fund and Medicaid
  - \$9.9 million for child welfare services for expenses associated with the increased number of children in state custody.
  - \$20 million for further disaster relief funding to agricultural communities affected by Hurricane Michael.

#### **Fiscal Performance**

Total state fund revenues increased by 5.1% to \$25.6 billion, which includes a 4.8% increase in tax revenue collections over fiscal year 2018, exceeding the revenue estimate by 1.0% and enabling the State to add to the revenue shortfall reserve.

These results are consistent with the State's practice of setting conservative revenue estimates and corresponding budgets. These results have a direct impact on the State's revenue shortfall reserve discussed below.

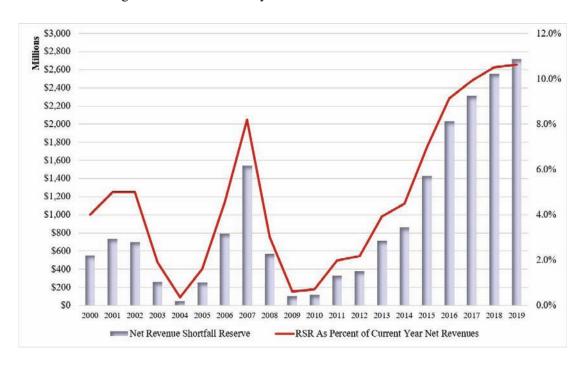


(Unaudited)

#### **Revenue Shortfall Reserve (RSR)**

The RSR provides for the sound management of excess revenue collections in any given fiscal year. By statute, all surplus State funds existing at the end of each fiscal year shall be reserved and added to the RSR. Each fiscal year, the General Assembly may appropriate from the RSR an amount up to 1% of the net revenue collections of the preceding fiscal year for funding increased K-12 education needs. Also, the Governor may release for appropriation by the General Assembly a stated amount of reserve funds in the RSR that are in excess of 4% of the net revenue collections of the preceding fiscal year. The RSR cannot exceed 15% of the previous fiscal year's net revenue collections.

The ending balance in the RSR is a critical tool in helping to address budget shortfalls similar to those witnessed during the Great Recession. After reaching a peak in fiscal year 2007 at \$1.7 billion (9.2% of state general fund receipts/net revenue collections), the State's RSR balance declined to a low of \$268.2 million in fiscal year 2010. For the year ended June 30, 2019, the RSR increased by \$263.5 million and has a current balance of \$3.1 billion. The RSR balance is now the largest balance in the history of the state.



The increase to the RSR was accomplished due to revenue collections exceeding revenue estimates (\$248.4 million) and return of unexpended and unobligated funds by agencies. By statute, 1% of fiscal year 2019 state general fund receipts/net revenue collections (\$255.7 million) is available from the RSR for the mid-year K-12 education appropriation adjustment in the amended fiscal year 2019 budget. However, this amount had not been appropriated as of the date of this report.

(Unaudited)



### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

#### **Economic Results During 2019**

Governor's revenue estimates assumed an economic track in which GDP growth slows from 2018 levels but continues in line with the overall post-Great Recession period. This indicates moderate growth, tightening of job markets, a pick up in wage growth and gradually rising interest rates. No recession is anticipated during the budget period.

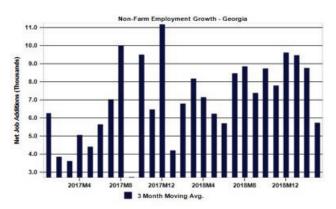
Market volatility, government shut-down, and other factors increased concerns about growth prospects but the most recent economic data has calmed those fears. Atlanta Fed GDPNow tracking estimate of 1<sup>st</sup> quarter GDP growth is 2.3%, still above trend growth post Great Recession.

Georgia's economy continues to grow. The pace of Georgia job growth exceeds that of the US. Unemployment is very low and unemployment insurance claims activity is below year ago levels. Home price growth nationally and, to a lesser extent, in Georgia is slowing but still positive. Growth in activity at Georgia's Ports remains strong.

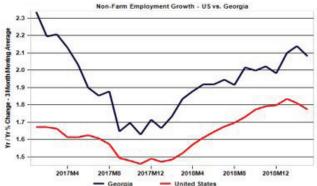
The economy appears to have shrugged off stock market volatility of December 2018 and the weak economic data of early 2019 and resumed growth in line with post-recession trends. This is expected to continue although there are risks. Slower global growth and potentially contentious trade negotiations could weigh on growth prospects.

#### **Georgia Labor Market Continues to Expand**

#### Georgia Added 85 Jobs over 12 Months Ended Mar18



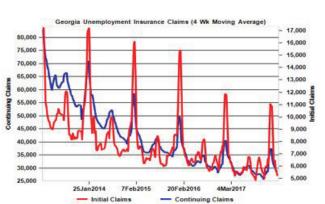
## Georgia Job Growth Continues to Outpace that of US



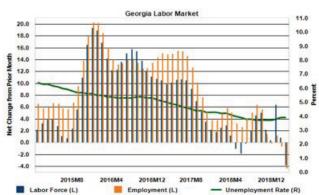


(Unaudited)

### **Unemployment Insurance Claims Healthy**



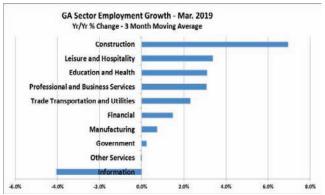
### Household Survey Data Reflect Strong Labor Market Conditions

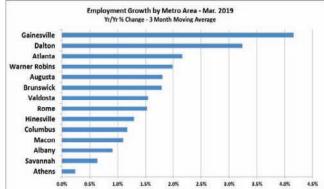


#### Job Growth is Diverse; International Trade Activity Still Strong

#### Job Growth Well-Diversified Across Sectors...

#### ...And Across Metro Areas

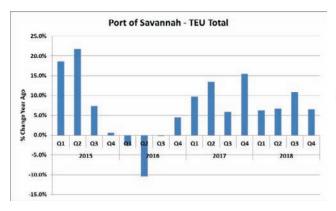




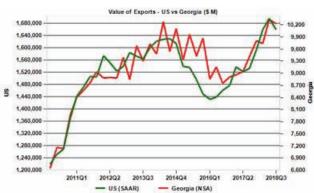
(Unaudited)



### **Total Port Throughput Growing Briskly**

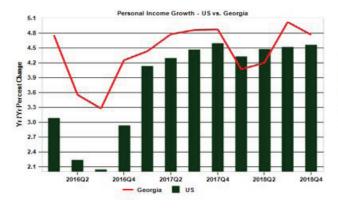


### Georgia Exports Slightly Off Recent Peak

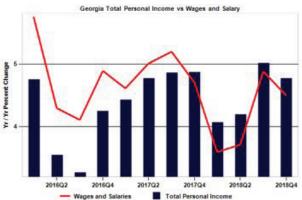


### Personal Income Growing at Moderate Pace

### Personal Income Growing at Moderate Pace; Georgia Growth Higher than US Growth



#### Georgia Wage and Salary Growth Lagging Overall Personal Income Growth



(Unaudited)



### **Housing Market has Weakened**

#### **Home Sales have Weakened**



## Housing Starts Down in US; Holding Up in Georgia



### **Growth in Home Prices Increasing is Slowing**



### Mortgage Foreclosures Declined Below Prerecession Rate

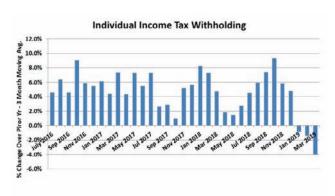


(Unaudited)



### Recent Revenue Collection Trends Impacted by Federal and State Tax Reform

## Tax Rate Reduction Impacting Withholding Revenue



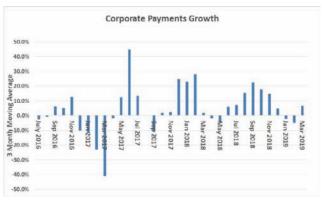
### SALT Limitation Having Major Impact on Timing of Payments



#### Sales Tax Revenue Growth Slowing a Bit



### **Corporate Payments Growth**



#### HB 918 - Annual Internal Revenue Code update (2018 Legislative Session)

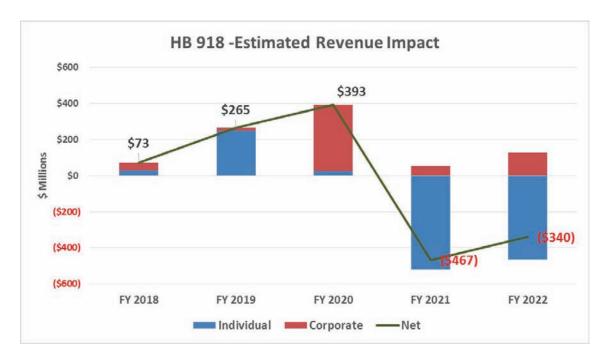
Conforms to IRS code post-2017 Federal tax changes (with selected exceptions) and incorporates changes to Georgia tax structure.

- Step 1 Double standard deduction (e.g. MFJ doubles from \$3,000 to \$6,000). Effective 1/1/2018.
- Step 2 Reduce income tax rate from 6.0% to 5.75%. Applies to top PIT rate and corporate rate. Effective 1/1/2019
- Step 3 Reduce income tax rate to 5.5%. Applies to top PIT rate and corporate rate. Effective 1/1/2020 but requires joint resolution from House and Senate and signature of Governor on or after 1/13/2020.
- These changes to Georgia tax structure sunset on 12/31/2025.

#### (Graph on next page)

(Unaudited)





#### Fiscal Year 2020 Budget Highlights

The fiscal year 2020 budget focused on meeting growth needs in education, including increasing the base salaries for teachers, addressing needs in human services programming, and continuing to meet the state's pension obligations. The budget was built on 3.2% general fund revenue growth over the Amended fiscal year 2019 budget, including 3.5% expected tax growth. On a budgetary basis, the State of Georgia's fiscal year 2020 net tax revenue collections for July 2019 through November 2019 totaled \$9.6 billion for a decrease of approximately \$33.6 million (0.3%) compared to the same period of fiscal year 2019.

#### **Education**

- \$532.3 million to provide a \$3,000 increase to the state base salary schedule for certified teachers and employees and a two percent increase for non-certificated employees.
- \$133.2 million for enrollment growth and training and experience to recognize a 0.05 percent increase in enrollment.
- \$78.6 million for the QBE Equalization program to assist low-wealth school systems.
- \$86.2 million for resident instruction to reflect an increase in credit hour enrollment, graduate medical education, and square footage at University System institutions.

#### **Human Services**

- \$165 million for Medicaid and PeachCare for Kids.
- \$12.6 million to meet increased demand in child welfare programs.
- \$26.4 million for core behavioral health services.

#### Other

- \$115.1 million to continue to address state employee salary needs through merit increases.
- \$21.5 million to fully fund the actuarially determined employer contribution for the Teachers Retirement System.
- \$32.2 million for transportation projects as a result of additional revenues from HB 170

### **Management's Discussion and Analysis**



(Unaudited)

## REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the State's finances for all of the State's citizens, taxpayers, customers, and investors and creditors. This financial report seeks to demonstrate the State's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: State Accounting Office, 200 Piedmont Avenue, Suite 1604 West Tower, and Atlanta, Georgia 30334-9010.



## **Statement of Net Position**

# June 30, 2019 (dollars in thousands)



|   | Governmental<br>Activities | Business-type<br>Activities | Total        | Component<br>Units |
|---|----------------------------|-----------------------------|--------------|--------------------|
| Assets  |                            |                             |              |                    |
| Cash and Cash Equivalents                     | \$ 4,283,091               | \$ 1,220,937                | \$ 5,504,028 | \$ 732,726         |
| Pooled Investments with State Treasury        | 4,734,377                  | 769,977                     | 5,504,354    | 1,626,783          |
| Investments                                   | 2,966,999                  | 794,708                     | 3,761,707    | 1,156,086          |
| Receivables (Net)                             | 5,688,793                  | 732,390                     | 6,421,183    | 5,848,833          |
| Due from Primary Government                   | _                          | _                           | _            | 78,944             |
| Due from Component Units                      | 104,910                    | 473,068                     | 577,978      | _                  |
| Internal Balances                             | 419,525                    | (419,525)                   | _            | _                  |
| Inventories                                   | 35,990                     | 30,313                      | 66,303       | 34,139             |
| Prepaid Items                                 | 48,774                     | 66,783                      | 115,557      | 59,380             |
| Other Assets                                  | 76,646                     | 2,751                       | 79,397       | 164,138            |
| Restricted Assets                             |                            |                             |              |                    |
| Cash and Cash Equivalents                     | _                          | 2,769,053                   | 2,769,053    | 424,097            |
| Pooled Investments with State Treasury        | 235,652                    | 124,191                     | 359,843      | 99,527             |
| Investments                                   | _                          | 250,495                     | 250,495      | 3,522,081          |
| Receivables (Net)                             | _                          | _                           | _            | 1,316,471          |
| Net Pension Asset                             | 100,647                    | _                           | 100,647      | 9,420              |
| Net OPEB Asset                                | 231,068                    | 12,035                      | 243,103      | 3,000              |
| Capital Assets                                |                            | ,                           | ,            | -,                 |
| Nondepreciable                                | 7,916,524                  | 809,738                     | 8,726,262    | 911,576            |
| Depreciable (Net of Accumulated Depreciation) | 15,778,676                 | 10,782,333                  | 26,561,009   | 3,559,974          |
| Total Assets                                  | 42,621,672                 | 18,419,247                  | 61,040,919   | 19,547,175         |
| Total Assets                                  | 12,021,072                 | 10,119,217                  | 01,010,515   | 19,517,175         |
| <b>Deferred Outflows of Resources</b>         | 1,919,380                  | 1,432,993                   | 3,352,373    | 137,423            |
| Liabilities                                   |                            |                             |              |                    |
| Accounts Payable and Accrued Liabilities      | 1,689,025                  | 290,801                     | 1,979,826    | 346,368            |
| Local Education Agencies Payable              | 1,300,055                  | _                           | 1,300,055    | _                  |
| Due to Primary Government                     | _                          | _                           | _            | 577,978            |
| Due to Component Units                        | 64,716                     | 14,228                      | 78,944       | _                  |
| Benefits Payable                              | 1,540,677                  | 248,343                     | 1,789,020    | 8                  |
| Accrued Interest Payable                      | 253,126                    | 2,703                       | 255,829      | 42,110             |
| Contracts Payable                             | 74,511                     | 29,388                      | 103,899      | 54,457             |
| Funds Held for Others                         | 156,547                    | 99,507                      | 256,054      | 43,338             |
| Unearned Revenue                              | 117,273                    | 370,290                     | 487,563      | 170,382            |
| Claims and Judgments Payable                  | 916,988                    | 2,667                       | 919,655      | 1,000              |
| Other Liabilities                             | 232,527                    | 52,554                      | 285,081      | 1,156,768          |
| Noncurrent Liabilities:                       | ŕ                          | ŕ                           | ,            | , ,                |
| Due within one year                           | 1,215,960                  | 329,203                     | 1,545,163    | 310,260            |
| Due in more than one year                     | , ,                        | ,                           | , ,          | ,                  |
| Net Pension Liability                         | 3,996,404                  | 3,370,692                   | 7,367,096    | 202,626            |
| Net OPEB Liability                            | 2,126,551                  | 4,693,818                   | 6,820,369    | 139,917            |
| Other Noncurrent Liabilities                  | 10,425,930                 | 3,304,838                   | 13,730,768   | 4,919,711          |
| Total Liabilities                             | 24,110,290                 | 12,809,032                  | 36,919,322   | 7,964,923          |
|   | , ,,,,,                    | ,,                          | , - ,-       |                    |
| <b>Deferred Inflows of Resources</b>          | 1,454,518                  | 1,465,855                   | 2,920,373    | 74,569             |
|   |                            |                             |              | (continued)        |

## **Statement of Net Position**



June 30, 2019 (dollars in thousands)

|   | Governmental<br>Activities | Business-type<br>Activities | Total         | Component<br>Units |
|---|----------------------------|-----------------------------|---------------|--------------------|
| Net Position                                |                            |                             |               |                    |
| Net Investment in Capital Assets (1)        | 20,361,680                 | 8,429,136                   | 25,566,212    | 3,534,685          |
| Restricted for:                             |                            |                             |               |                    |
| Bond Covenants/Debt Service                 | 64,016                     | _                           | 64,016        | 94,454             |
| Capital Projects                            | _                          | 13,076                      | 13,076        | 217,230            |
| Guaranteed Revenue Debt Common Reserve Fund | 53,776                     | _                           | 53,776        | _                  |
| Loan and Grant Programs                     | _                          | _                           | _             | 1,844,780          |
| Lottery for Education                       | 1,354,630                  | _                           | 1,354,630     | _                  |
| Motor Fuel Tax Funds                        | 3,508,961                  | _                           | 3,508,961     | _                  |
| Nonexpendable:                              |                            |                             |               |                    |
| Permanent Trust                             | _                          | 181,016                     | 181,016       | 2,398,751          |
| Other Programs                              | _                          | _                           | _             | 46,977             |
| Other Benefits                              | _                          | 305,877                     | 305,877       | _                  |
| Other Purposes                              | 1,293,746                  | 313,732                     | 1,607,478     | 407,868            |
| Permanent Trust Expendable                  | _                          | _                           | _             | 804,556            |
| Unemployment Compensation Benefits          | _                          | 2,535,856                   | 2,535,856     | _                  |
| Unrestricted (1)                            | (7,660,565)                | (6,201,340)                 | (10,637,301)  | 2,295,805          |
| Total Net Position                          | \$ 18,976,244              | \$ 5,577,353                | \$ 24,553,597 | \$ 11,645,106      |

<sup>(1)</sup> Refer to Note 4 for additional details

### **Statement of Activities**

### For the Fiscal Year Ended June 30, 2019

(dollars in thousands)

|  |    |            |             | Program Revenues |            |               |            |               |  |
|--|----|------------|-------------|------------------|------------|---------------|------------|---------------|--|
|  |    |            |             | Sales and        |            | Operating     |            | Capital       |  |
|  |    |            | Charges for |                  | Grants and |               | Grants and |               |  |
| Functions/Ducana   |    | Expenses   |             | Services         |            | Contributions |            | Contributions |  |
| Functions/Programs  Primary Courses and                  |    |            |             |                  |            |               |            |               |  |
| Primary Government Governmental Activities:              |    |            |             |                  |            |               |            |               |  |
| General Government                                       | \$ | 1.262.837  | \$          | 761.015          | \$         | 384.320       | \$         | 68,681        |  |
| Education  | Þ  | 13,892,451 | Ф           | 12,656           | Ф          | 2,358,034     | Ф          | 00,001        |  |
| Health and Welfare                                       |    | 18,015,041 |             | 75,300           |            | 12,655,639    |            | 4,028         |  |
| Transportation   |    | 2,668,539  |             | 42,858           |            | 61,500        |            | 1,525,618     |  |
| Public Safety  |    | 2,605,402  |             | 187,020          |            | 416,394       |            | 10,125        |  |
| Economic Development and Assistance                      |    | 465,465    |             | 52,198           |            | 248,575       |            | 2,080         |  |
| Culture and Recreation                                   |    | 309,863    |             | 165,437          |            | 93,895        |            | 3,472         |  |
| Conservation   |    | 54,758     |             | 3,859            |            | 17,891        |            | 681           |  |
| Interest and Other Charges on Long-Term Debt             |    | 381,895    |             |                  |            |               |            | _             |  |
| Total Governmental Activities                            |    | 39,656,251 |             | 1,300,343        |            | 16,236,248    |            | 1,614,685     |  |
| <b>Business-type Activities:</b>                         |    |            |             |                  |            |               |            |               |  |
| Higher Education   |    | 9,739,025  |             | 3,730,124        |            | 3,251,794     |            | 25,431        |  |
| State Health Benefit Plan                                |    | 2,613,192  |             | 2,523,714        |            | 21,978        |            | _             |  |
| Unemployment Compensation                                |    | 319,367    |             | 592,707          |            | 58,391        |            | _             |  |
| Other Business-type Activities                           |    | 205,638    |             | 40,566           |            | 22,567        |            | 84,407        |  |
| Total Business-type Activities                           |    | 12,877,222 |             | 6,887,111        |            | 3,354,730     |            | 109,838       |  |
| Total Primary Government                                 | \$ | 52,533,473 | \$          | 8,187,454        | \$         | 19,590,978    | \$         | 1,724,523     |  |
| Component Units  |    |            |             | _                |            |               |            | _             |  |
| Georgia Environmental Finance Authority                  | \$ | 47,011     | \$          | 32,668           | \$         | 122,416       | \$         | _             |  |
| Geo. L. Smith II Georgia World Congress Center Authority |    | 197,590    |             | 66,004           |            | 13,349        |            | 6,790         |  |
| Georgia Housing and Finance Authority                    |    | 187,208    |             | 87,787           |            | 125,496       |            | _             |  |
| Georgia Lottery Corporation                              |    | 4,545,758  |             | 4,553,368        |            | _             |            | _             |  |
| Georgia Ports Authority                                  |    | 304,938    |             | 473,619          |            | 7,498         |            | 21,151        |  |
| Georgia Tech Foundation, Incorporated                    |    | 122,586    |             | 32,981           |            | 137,048       |            | <i>′</i> —    |  |
| Nonmajor Component Units                                 |    | 3,199,983  |             | 1,523,881        |            | 1,682,709     |            | 33,503        |  |
| Total Component Units                                    | \$ | 8,605,074  | \$          | 6,770,308        | \$         | 2,088,516     | \$         | 61,444        |  |

#### General Revenues:

Taxes

Income Taxes - Individual

Sales and Use Taxes - General

Motor Fuel Taxes

Motor Vehicle License and Title Ad Valorem Taxes

Corporate Taxes

Other Taxes

Lottery for Education - Lottery Proceeds

Nursing Home and Hospital Provider Fees

Tobacco Settlement Funds

Unrestricted Investment Income/(Loss)

Unclaimed Property

Other

Payments from the Primary Government

Contributions to Permanent Endowments

Trancfer

Total General Revenues, Contributions to Permanent

Endowments and Transfers

Change in Net Position

Net Position, July 1 - Restated (Note 3)

Net Position, June 30



Net (Expense) Revenue and Changes in Net Position

|   | et Position   | imary Government                     |  |  |  |  |
|---|---|--------------------------------------|--|--|--|--|
| Component   |   | Business-Type                        | Governmental   |  |  |  |
| Units   | Total   |                                      |  |  |  |  |
|   |   |                                      |  |  |  |  |
|   | \$ (48,821)   |                                      | \$ (48,821)  |  |  |  |
|   | (11,521,761)  |                                      | (11,521,761)   |  |  |  |
|   | (5,280,074)   |                                      | (5,280,074)  |  |  |  |
|   | (1,038,563)   |                                      | (1,038,563)  |  |  |  |
|   | (1,991,863)   |                                      | (1,991,863)  |  |  |  |
|   | (162,612)   |                                      | (162,612)  |  |  |  |
|   | (47,059)  |                                      | (47,059)   |  |  |  |
|   | (32,327)  |                                      | (32,327)   |  |  |  |
|   | (381,895)   |                                      | (381,895)  |  |  |  |
|   | (20,504,975)  |                                      | (20,504,975)   |  |  |  |
|   | (2,731,676)   | \$ (2,731,676)                       |  |  |  |  |
|   | (67,500)  | (67,500)                             |  |  |  |  |
|   | 331,731   | 331,731                              |  |  |  |  |
|   | (58,098)  | (58,098)                             |  |  |  |  |
|   | (2,525,543)   | (2,525,543)                          |  |  |  |  |
|   | (23,030,518)  | (2,525,543)                          | (20,504,975)   |  |  |  |
| \$ 108,07   |   |                                      |  |  |  |  |
| (111,44   |   |                                      |  |  |  |  |
| 26,07   |   |                                      |  |  |  |  |
| 7,61  |   |                                      |  |  |  |  |
| 197,33  |   |                                      |  |  |  |  |
| 47,44   |   |                                      |  |  |  |  |
| 40,11   |   |                                      |  |  |  |  |
| 315,19  |   |                                      |  |  |  |  |
|   |   |                                      |  |  |  |  |
|   |   |                                      |  |  |  |  |
| -   | 12,255,424  | _                                    | 12,255,424   |  |  |  |
| -   | 6,226,817   | _                                    | 6,226,817  |  |  |  |
| -<br>-<br>-                                       |   | _<br>_<br>_                          |  |  |  |  |
| -<br>-<br>-                                       | 6,226,817   | _<br>_<br>_<br>_                     | 6,226,817  |  |  |  |
| -<br>-<br>-<br>-<br>-                             | 6,226,817<br>1,836,890  | _<br>_<br>_<br>_                     | 6,226,817<br>1,836,890   |  |  |  |
|   | 6,226,817<br>1,836,890<br>1,253,113   | _<br>_<br>_<br>_<br>_                | 6,226,817<br>1,836,890<br>1,253,113  |  |  |  |
|   | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157  | _<br>_<br>_<br>_<br>_                | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157   |  |  |  |
|   | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419   | -<br>-<br>-<br>-<br>-                | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419  |  |  |  |
|   | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419<br>1,207,369  | -<br>-<br>-<br>-<br>-<br>-           | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419<br>1,207,369   |  |  |  |
| 28,66   | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419<br>1,207,369<br>488,218   | -<br>-<br>-<br>-<br>-<br>-           | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419<br>1,207,369<br>488,218                                  |  |  |  |
| 28,66   | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419<br>1,207,369<br>488,218<br>163,851                                  | -<br>-<br>-<br>-<br>-<br>-<br>-      | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419<br>1,207,369<br>488,218<br>163,851                       |  |  |  |
| 28,66   | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419<br>1,207,369<br>488,218<br>163,851<br>205,072                       | -<br>-<br>-<br>-<br>-<br>-<br>-<br>- | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419<br>1,207,369<br>488,218<br>163,851<br>205,072            |  |  |  |
| 28,66<br>-<br>-<br>-<br>61,71<br>-                | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419<br>1,207,369<br>488,218<br>163,851<br>205,072<br>144,841            | -<br>-<br>-<br>-<br>-<br>-<br>-<br>- | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419<br>1,207,369<br>488,218<br>163,851<br>205,072<br>144,841 |  |  |  |
| 28,66<br>-<br>-<br>-<br>61,71<br>-<br>-<br>123,79 | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419<br>1,207,369<br>488,218<br>163,851<br>205,072<br>144,841            |                                      | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419<br>1,207,369<br>488,218<br>163,851<br>205,072<br>144,841 |  |  |  |
| 28,66<br>-<br>-<br>61,71<br>-<br>-<br>123,79      | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419<br>1,207,369<br>488,218<br>163,851<br>205,072<br>144,841<br>221,221 | 1,300<br>3,485,850                   | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419<br>1,207,369<br>488,218<br>163,851<br>205,072<br>144,841 |  |  |  |
| 28,66<br>   | 6,226,817<br>1,836,890<br>1,253,113<br>1,272,157<br>939,419<br>1,207,369<br>488,218<br>163,851<br>205,072<br>144,841<br>221,221 |                                      | 6,226,817 1,836,890 1,253,113 1,272,157 939,419 1,207,369 488,218 163,851 205,072 144,841 221,221                    |  |  |  |
| 28,66<br>   | 6,226,817 1,836,890 1,253,113 1,272,157 939,419 1,207,369 488,218 163,851 205,072 144,841 221,221                               | 3,485,850                            | 6,226,817 1,836,890 1,253,113 1,272,157 939,419 1,207,369 488,218 163,851 205,072 144,841 221,221 — (3,485,850)      |  |  |  |
| 28,66<br>   | 6,226,817 1,836,890 1,253,113 1,272,157 939,419 1,207,369 488,218 163,851 205,072 144,841 221,221                               | 3,485,850<br>3,487,150               | 6,226,817 1,836,890 1,253,113 1,272,157 939,419 1,207,369 488,218 163,851 205,072 144,841 221,221 (3,485,850)        |  |  |  |

## **Balance Sheet**

## Governmental Funds June 30, 2019



|   |    | General<br>Fund        | General Obligation ond Projects Fund |    | Nonmajor<br>Funds |    | Total                  |
|---|----|------------------------|--------------------------------------|----|-------------------|----|------------------------|
| Assets  Cash and Cash Equivalents   | \$ | 2 028 122              | \$<br>041 221                        | \$ | 200.040           | •  | 4 250 402              |
| Pooled Investments with State Treasury                                    | 2  | 3,028,133<br>4,600,903 | \$<br>941,321                        | 3  | 289,948<br>5,462  | \$ | 4,259,402<br>4,606,365 |
| Investments   |    | 2,180,667              | 659,699                              |    | 85,030            |    | 2,925,396              |
| Receivables (Net)   |    | 5,540,703              | 039,099                              |    | 38,686            |    | 5,579,389              |
| Due from Other Funds  |    | 17,245                 | _                                    |    | 25,654            |    | 42,899                 |
| Due from Component Units  |    | 104,859                |                                      |    | 23,034            |    | 104,859                |
| Inventories   |    | 20,397                 |                                      |    |                   |    | 20,397                 |
| Restricted Assets   |    | 20,377                 |                                      |    |                   |    | 20,377                 |
| Pooled Investments with State Treasury                                    |    | 61,640                 | _                                    |    | 174,012           |    | 235,652                |
| Other Assets  |    | 124,938                | _                                    |    | 190               |    | 125,128                |
| 0.1.0.7.1.0.0.0   |    | 12 1,750               | <br>                                 | _  |                   |    | 120,120                |
| Total Assets  | \$ | 15,679,485             | \$<br>1,601,020                      | \$ | 618,982           | \$ | 17,899,487             |
| Liabilities, Deferred Inflows of Resources and Fund Balances Liabilities: |    |                        |                                      |    |                   |    |                        |
| Accounts Payable and Other Accruals                                       | \$ | 2,874,874              | \$<br>49,356                         | \$ | 2,449             | \$ | 2,926,679              |
| Due to Other Funds  |    | 595,929                | 16,687                               |    | 15,292            |    | 627,908                |
| Due to Component Units  |    | 64,716                 | _                                    |    | _                 |    | 64,716                 |
| Benefits Payable  |    | 1,540,677              | _                                    |    | _                 |    | 1,540,677              |
| Contracts Payable   |    | 25,636                 | 26,029                               |    | 22,846            |    | 74,511                 |
| Undistributed Local Government Sales Tax                                  |    | 13,200                 | _                                    |    | _                 |    | 13,200                 |
| Funds Held for Others   |    | 155,758                | _                                    |    | _                 |    | 155,758                |
| Unearned Revenue  |    | 116,451                | 714                                  |    | _                 |    | 117,165                |
| Other Liabilities   |    | 91,033                 | <br>24,922                           |    | 55,563            |    | 171,518                |
| Total Liabilities   |    | 5,478,274              | <br>117,708                          | _  | 96,150            |    | 5,692,132              |
| Deferred Inflows of Resources   |    | 1,377,093              |                                      |    |                   |    | 1,377,093              |
| Fund Balances:  |    |                        |                                      |    |                   |    |                        |
| Nonspendable  |    | 20,780                 | _                                    |    | 16,770            |    | 37,550                 |
| Restricted  |    | 5,438,608              | 1,454,773                            |    | 461,805           |    | 7,355,186              |
| Unrestricted  |    |                        |                                      |    |                   |    |                        |
| Committed   |    | 9,385                  | _                                    |    | _                 |    | 9,385                  |
| Assigned  |    | 522,273                | 28,539                               |    | 44,257            |    | 595,069                |
| Unassigned  |    | 2,833,072              |                                      |    |                   |    | 2,833,072              |
| Total Fund Balances   |    | 8,824,118              | <br>1,483,312                        | _  | 522,832           |    | 10,830,262             |
| Total Liabilities, Deferred Inflows of Resources and Fund Balances        | \$ | 15,679,485             | \$<br>1,601,020                      | \$ | 618,982           | \$ | 17,899,487             |

## **Reconciliation of Fund Balances**

### To the Statement of Net Position June 30, 2019

(dollars in thousands)

| Total Fund Balances - Governmental Funds (from previous page)   |              | \$ 10,830 | ,262  |
|---|--------------|-----------|-------|
| Amounts reported for governmental activities in the Statement of Net Position are different because:  |              |           |       |
| Capital Assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. These assets consist of:  |              |           |       |
| Land  | \$ 4,366,669 |           |       |
| Buildings and Building Improvements   | 3,784,230    |           |       |
| Improvements Other Than Buildings   | 153,409      |           |       |
| Machinery and Equipment   | 1,067,712    |           |       |
| Infrastructure  | 32,464,073   |           |       |
| Construction in Progress  | 3,386,798    |           |       |
| Works of Art  | 126          |           |       |
| Intangibles - Other Than Software   | 126,769      |           |       |
|   |              |           |       |
| Software  | 545,806      | 22.227    | . 002 |
| Accumulated Depreciation  | (22,568,499) | 23,327    | ,093  |
| Deferred inflows of resources are not reported in the governmental funds:   |              |           |       |
| Revenues are not available soon enough after year end to pay for current period's expenditures  | 1,339,931    |           |       |
| Amount on refunding of bonded debt  | (854)        |           |       |
| Related to OPEB   | (1,104,514)  |           |       |
| Related to pensions   | (292,210)    | (57       | ,647) |
|   | (* ) )       | ( .       | ,,    |
| Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position. |              | 590       | ),564 |
|   |              |           |       |
| Deferred outflows of resources are not reported in the governmental funds:  |              |           |       |
| Amount on refunding of bonded debt  | 101,630      |           |       |
| Related to OPEB   | 678,939      |           |       |
| Related to pensions   | 1,119,259    | 1,899     | ,828  |
| Other assets not available in the current period and therefore are not reported in the governmental funds:  |              |           |       |
| Net OPEB Asset  | 227,194      |           |       |
| Net Pension Asset   | 100,647      |           |       |
| Other Assets  | 100          | 327       | ,941  |
| Certain long-term liabilities and related accrued interest are not due and payable in the current period and,   |              |           |       |
| therefore, are not reported in the funds.   | (0.200.505)  |           |       |
| General Obligation Bonds  | (9,388,795)  |           |       |
| Premiums  | (963,808)    |           |       |
| Accrued Interest Payable  | (248,727)    |           |       |
| Revenue Bonds   | (570,480)    |           |       |
| Premiums  | (43,290)     |           |       |
| Accrued Interest Payable  | (4,399)      |           |       |
| Capital Leases  | (178,564)    |           |       |
| Compensated Absences  | (382,056)    |           |       |
| Long-Term Notes   | (56,709)     |           |       |
| Net OPEB Liability  | (2,097,668)  |           |       |
| Net Pension Liability   | (3,946,432)  |           |       |
| Other   | (60,869)     | (17,941   | ,797) |
| Total Net Position - Governmental Activities  |              | \$ 18,976 | ,244_ |
|   |              |           |       |



## Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

## For the Fiscal Year Ended June 30, 2019

|  |     | General     |    | General<br>Obligation<br>Bond Projects |    | onmajor     |    | m . 1       |
|--|-----|-------------|----|--|----|-------------|----|-------------|
| Revenues:  |     | Fund        |    | Fund                                   |    | Funds       |    | Total       |
| Taxes  | \$  | 23,702,030  | \$ | _                                      | \$ | _           | \$ | 23,702,030  |
| Licenses and Permits   | y . | 406,811     | Ψ  | _                                      | Ψ  | _           | Ψ  | 406,811     |
| Intergovernmental - Federal                                  |     | 16,911,870  |    | 18,810                                 |    |             |    | 16,930,680  |
| Intergovernmental - Other                                    |     | 472,214     |    | 38,598                                 |    | 152,786     |    | 663,598     |
| Sales and Services   |     | 428,836     |    | 50,570                                 |    | 214         |    | 429,050     |
| Fines and Forfeits   |     | 523,033     |    | _                                      |    |             |    | 523,033     |
| Interest and Other Investment Income                         |     | 211,664     |    | 62,857                                 |    | 10,704      |    | 285,225     |
| Unclaimed Property   |     | 144,841     |    | 02,037                                 |    | 10,704      |    | 144,841     |
| Lottery Proceeds   |     | 1,207,369   |    |  |    |             |    | 1,207,369   |
| Nursing Home Provider Fees                                   |     | 154,263     |    |  |    |             |    | 154,263     |
| Hospital Provider Payments                                   |     | 333,955     |    |  |    |             |    | 333,955     |
| Other  |     | 327,806     |    | 406                                    |    |             |    | 328,212     |
|  |     |             |    |  |    |             |    |             |
| Total Revenues   |     | 44,824,692  |    | 120,671                                |    | 163,704     |    | 45,109,067  |
| Expenditures:  |     |             |    |  |    |             |    |             |
| Current:   |     |             |    |  |    |             |    |             |
| General Government   |     | 1,014,394   |    | 4,396                                  |    | _           |    | 1,018,790   |
| Education  |     | 13,859,041  |    | _                                      |    | _           |    | 13,859,041  |
| Health and Welfare   |     | 18,192,601  |    | _                                      |    | _           |    | 18,192,601  |
| Transportation   |     | 3,144,609   |    | _                                      |    | 95,135      |    | 3,239,744   |
| Public Safety  |     | 2,697,770   |    | _                                      |    | _           |    | 2,697,770   |
| Economic Development and Assistance                          |     | 493,208     |    | _                                      |    | 31,918      |    | 525,126     |
| Culture and Recreation                                       |     | 311,170     |    | _                                      |    | _           |    | 311,170     |
| Conservation   |     | 62,549      |    | _                                      |    | _           |    | 62,549      |
| Capital Outlay   |     | _           |    | 890,631                                |    | _           |    | 890,631     |
| Debt Service   |     |             |    |  |    |             |    |             |
| Principal  |     | _           |    | _                                      |    | 1,029,075   |    | 1,029,075   |
| Interest   |     | 178         |    | _                                      |    | 436,038     |    | 436,216     |
| Accrued Interest on Bonds Retired in Advance                 |     | _           |    | _                                      |    | 5           |    | 5           |
| Discount on Bonds Retired in Advance                         |     | _           |    | _                                      |    | 27          |    | 27          |
| Other Debt Service Expenditures                              |     | _           |    | 22,258                                 |    | 1,475       |    | 23,733      |
| Intergovernmental  |     |             |    | 178,421                                |    | _           |    | 178,421     |
| Total Expenditures   |     | 39,775,520  |    | 1,095,706                              |    | 1,593,673   |    | 42,464,899  |
| Excess (Deficiency) of Revenues Over (Under)<br>Expenditures |     | 5,049,172   |    | (975,035)                              |    | (1,429,969) |    | 2,644,168   |
| Other Financing Sources (Uses):                              |     |             | _  | <u> </u>                               |    |             |    | <u> </u>    |
| , ,  |     |             |    | 1 229 625                              |    |             |    | 1 229 625   |
| Debt Issuance - General Obligation Bonds                     |     | _           |    | 1,228,625                              |    | 285,915     |    | 1,228,625   |
| Debt Issuance - Refunding Bonds                              |     | _           |    | _                                      |    | ,           |    | 285,915     |
| Debt Issuance - GARVEE Bonds                                 |     | _           |    | 05.162                                 |    | 63,850      |    | 63,850      |
| Debt Issuance - General Obligation Bonds - Premium           |     | _           |    | 95,163                                 |    | 27.150      |    | 95,163      |
| Debt Issuance - Refunding Bonds - Premium                    |     | _           |    | _                                      |    | 27,159      |    | 27,159      |
| Debt Issuance - GARVEE Bonds - Premium                       |     | _           |    | _                                      |    | 11,455      |    | 11,455      |
| Payment to Refunded Bond Escrow Agent                        |     |             |    | _                                      |    | (313,095)   |    | (313,095)   |
| Capital Leases   |     | 16,304      |    |  |    |             |    | 16,304      |
| Transfers In   |     | 69,333      |    | 9,359                                  |    | 1,574,347   |    | 1,653,039   |
| Transfers Out  |     | (4,420,502) |    | (16,632)                               |    | (40,311)    |    | (4,477,445) |
| Net Other Financing Sources (Uses)                           |     | (4,334,865) | _  | 1,316,515                              |    | 1,609,320   |    | (1,409,030) |
| Net Change in Fund Balances                                  |     | 714,307     |    | 341,480                                |    | 179,351     |    | 1,235,138   |
| Fund Balances, July 1  |     | 8,109,811   |    | 1,141,832                              |    | 343,481     |    | 9,595,124   |
| Fund Balances, June 30                                       | \$  | 8,824,118   | \$ | 1,483,312                              | \$ | 522,832     | \$ | 10,830,262  |



2,223,567

### Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances

### **Governmental Funds to the Statement of Activities**

## For the Fiscal Year Ended June 30, 2019 (dollars in thousands)

| Net Change in Fund Balances - Governmental Funds (from previous page)  |                     | \$<br>1,235,138 |
|--|---------------------|-----------------|
| Amounts reported for governmental activities in the Statement of Activities are different because:   |                     |                 |
| Capital outlays are reported as expenditures in governmental funds. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.               |                     |                 |
| Capital outlay (net of losses), net of transfers to Business-Type Activities, Component Units and outside organizations  | \$<br>1,816,475     |                 |
| Depreciation expense   | (1,165,231)         | 651,244         |
| Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenue in the governmental funds.   |                     | (17,251)        |
| Bond proceeds (net of payments to refunding escrow) and notes provide current financial resources to governmental funds; however, issuing debt increases long-term liabilities in the Statement of Net Position.   |                     |                 |
| Revenue Bonds Issued   | (349,765)           |                 |
| Premiums on Revenue Bonds Issued   | (38,614)            |                 |
| General Obligation Bonds Issued  | (1,228,625)         |                 |
| Premiums on General Obligation Bonds Issued  | (95,163)            |                 |
| Payments to escrow agent for refunding   | <br>313,095         | (1,399,072)     |
| Some capital additions were financed through capital leases. In governmental funds, a capital lease arrangement is considered a source of financing, but in the Statement of Net Position, the lease obligation is reported as a liability.  |                     | (16,304)        |
| Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces the long-term liabilities in the Statement of Net Position. Payments were made on the following long-term liabilities:  |                     |                 |
| General Obligation Bonds   | 833,870             |                 |
| Revenue Bonds  | 195,205             |                 |
| Notes  | 2,903               |                 |
| Capital Leases   | 21,351              | 1,053,329       |
| Internal service funds are used by management to charge the costs of certain activities to individual funds. The incorporation of the external activities of these funds, and the elimination of profit/loss generated by primary government customers results in net revenue (expense) for Governmental Activities. |                     | 28,538          |
| Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. This adjustment combines the net changes in the following balances:   |                     |                 |
| Compensated Absences   | (14,642)            |                 |
| Accrued Interest on Bonds Payable  | (6,345)             |                 |
| Amortization of Deferred Amount on Refunding   | (43,478)            |                 |
| Bond Premiums  | 124,167             |                 |
| OPEB costs, net  | 547,380             |                 |
| · · · · · · · · · · · · · · · · · · ·  | •                   |                 |
| Pension costs, net   | 107,163<br>(26,300) | 687,945         |
| Other  |                     |                 |

**Change in Net Position - Governmental Activities** 

## **Statement of Net Position**

### Proprietary Funds June 30, 2019



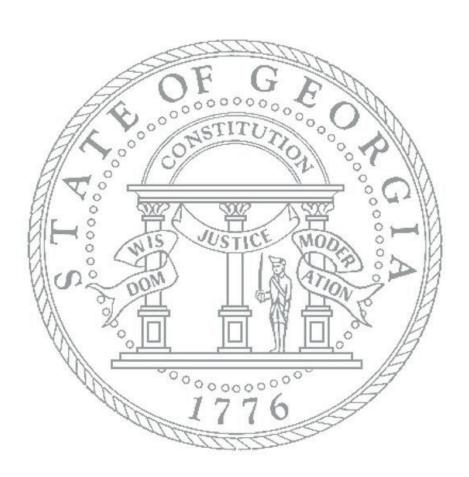
|  |                             | Governmental<br>Activities -     |                                      |                   |              |                              |  |
|--|-----------------------------|----------------------------------|--------------------------------------|-------------------|--------------|------------------------------|--|
|  | Higher<br>Education<br>Fund | State<br>Health Benefits<br>Plan | Unemployment<br>Compensation<br>Fund | Nonmajor<br>Funds | Total        | Internal<br>Service<br>Funds |  |
| Assets   |                             |                                  |                                      |                   |              |                              |  |
| Current Assets:                                      |                             |                                  |                                      |                   |              |                              |  |
| Cash and Cash Equivalents                            | \$ 1,025,378                | \$ 195,472                       | \$ —                                 | \$ 87             | \$ 1,220,937 | \$ 23,695                    |  |
| Pooled Investments with State Treasury               | 427,038                     | 303,835                          | _                                    | 39,104            | 769,977      | 128,012                      |  |
| Investments  | 72,644                      | 135,481                          | _                                    | 305,795           | 513,920      | 6,290                        |  |
| Accounts Receivable (Net)                            | 447,679                     | 118,292                          | 120,985                              | 10,104            | 697,060      | 109,385                      |  |
| Due from Other Funds                                 | 16,687                      | 4,706                            | _                                    | 72                | 21,465       | 834,254                      |  |
| Due from Component Units                             | 275,493                     | _                                | _                                    | 197,575           | 473,068      | 50                           |  |
| Inventories  | 30,187                      | _                                | _                                    | 126               | 30,313       | 15,593                       |  |
| Other Assets   | 69,504                      | _                                | _                                    | 30                | 69,534       | 193                          |  |
| Restricted Assets:                                   |                             |                                  |                                      |                   |              |                              |  |
| Cash and Cash Equivalents                            | 262,315                     | _                                | 2,495,750                            | 7,652             | 2,765,717    | _                            |  |
| Restricted Pooled Investments with State<br>Treasury | _                           | _                                | _                                    | 124,191           | 124,191      | _                            |  |
| Investments  | 519                         | _                                | _                                    | _                 | 519          | _                            |  |
| Total Current Assets                                 | 2,627,444                   | 757,786                          | 2,616,735                            | 684,736           | 6,686,701    | 1,117,472                    |  |
| Noncurrent Assets:                                   |                             |                                  |                                      |                   |              |                              |  |
| Investments  | 197,695                     | 83,093                           | _                                    | _                 | 280,788      | 35,313                       |  |
| Other Receivables                                    | 1,655                       | _                                | _                                    | _                 | 1,655        | _                            |  |
| Notes Receivable                                     | 33,603                      | _                                | _                                    | _                 | 33,603       | _                            |  |
| Restricted Assets:                                   |                             |                                  |                                      |                   |              |                              |  |
| Cash and Cash Equivalents                            | 3,336                       | _                                | _                                    | _                 | 3,336        | _                            |  |
| Investments  | 249,976                     | _                                | _                                    | _                 | 249,976      | _                            |  |
| Net OPEB Asset                                       | 11,340                      | 293                              | _                                    | 402               | 12,035       | 3,874                        |  |
| Non-Depreciable Capital Assets                       | 767,673                     | _                                | _                                    | 42,065            | 809,738      | 37,806                       |  |
| Depreciable Capital Assets, net                      | 10,724,825                  | _                                | _                                    | 57,508            | 10,782,333   | 330,300                      |  |
| Total Noncurrent Assets                              | 11,990,103                  | 83,386                           |                                      | 99,975            | 12,173,464   | 407,293                      |  |
| Total Assets   | 14,617,547                  | 841,172                          | 2,616,735                            | 784,711           | 18,860,165   | 1,524,765                    |  |
| Deferred Outflows of Resources                       | 1,417,337                   | 2,457                            |                                      | 13,199            | 1,432,993    | 19,556 (continued)           |  |

## **Statement of Net Position**

### Proprietary Funds June 30, 2019



|   |                             | Business-ty                      | pe Activities - Enterp               | orise Funds       |              | Governmental<br>Activities - |
|---|-----------------------------|----------------------------------|--------------------------------------|-------------------|--------------|------------------------------|
|   | Higher<br>Education<br>Fund | State<br>Health Benefits<br>Plan | Unemployment<br>Compensation<br>Fund | Nonmajor<br>Funds | Total        | Internal<br>Service<br>Funds |
| Liabilities                                     |                             |                                  |                                      |                   |              |                              |
| Current Liabilities:                            |                             |                                  |                                      |                   |              |                              |
| Accounts Payable and Other Accruals             | 255,471                     | 3,877                            | 10,255                               | 21,190            | 290,793      | 49,202                       |
| Due to Other Funds                              | 244,955                     | _                                | _                                    | 25,654            | 270,609      | 12                           |
| Due to Component Units                          | 14,228                      | _                                | _                                    | _                 | 14,228       | _                            |
| Benefits Payable                                | 45,015                      | 195,355                          | 7,973                                | _                 | 248,343      | _                            |
| Unearned Revenue                                | 256,803                     | 9,700                            | 62,651                               | _                 | 329,154      | 108                          |
| Notes and Loans Payable                         | 1,141                       | _                                | _                                    | 35,000            | 36,141       | 3,891                        |
| Claims and Judgments Payable                    | 2,667                       | _                                | _                                    | _                 | 2,667        | 916,988                      |
| Compensated Absences Payable                    | 174,136                     | 215                              | _                                    | 179               | 174,530      | 2,112                        |
| Capital Leases/Installment Purchases Payable    |                             |                                  |                                      |                   |              |                              |
| Component Units                                 | 92,116                      | _                                | _                                    | _                 | 92,116       | _                            |
| Other   | 20,545                      | _                                | _                                    | _                 | 20,545       | 5,548                        |
| Revenue Bonds Payable                           | _                           | _                                | _                                    | 5,580             | 5,580        | _                            |
| Other Current Liabilities                       | 150,152                     | 8                                | _                                    | 29,828            | 179,988      | 931                          |
| Current Liabilities Payable                     |                             |                                  |                                      |                   |              |                              |
| from Restricted Assets                          | _                           | _                                | _                                    | 29,671            | 29,671       | _                            |
| Total Current Liabilities                       | 1,257,229                   | 209,155                          | 80,879                               | 147,102           | 1,694,365    | 978,792                      |
| Noncurrent Liabilities:                         |                             |                                  |                                      |                   |              |                              |
| Compensated Absences Payable                    | 89,951                      | 190                              | _                                    | 559               | 90,700       | 2,828                        |
| Capital Leases/Installment Purchases Payable    |                             |                                  |                                      |                   |              |                              |
| Component Units                                 | 2,273,012                   | _                                | _                                    | _                 | 2,273,012    | _                            |
| Other   | 470,536                     | _                                | _                                    | _                 | 470,536      | 35,147                       |
| Claims and Judgments Payable                    | 4,464                       | _                                | _                                    | _                 | 4,464        | _                            |
| Revenue Bonds Payable                           | _                           | _                                | _                                    | 236,423           | 236,423      | _                            |
| Notes and Loans Payable                         | 11,620                      | _                                | _                                    | 221,698           | 233,318      | 8,662                        |
| Net OPEB Liability                              | 4,684,160                   | 2,848                            | _                                    | 6,810             | 4,693,818    | 28,884                       |
| Net Pension Liability                           | 3,354,840                   | 7,215                            | _                                    | 8,637             | 3,370,692    | 49,973                       |
| Other Noncurrent Liabilities                    | 11,465                      | _                                | _                                    | 849               | 12,314       | _                            |
| Total Noncurrent Liabilities                    | 10,900,048                  | 10,253                           |                                      | 474,976           | 11,385,277   | 125,494                      |
| Total Liabilities                               | 12,157,277                  | 219,408                          | 80,879                               | 622,078           | 13,079,642   | 1,104,286                    |
| Deferred Inflows of Resources                   | 1,462,682                   | 1,849                            |                                      | 1,324             | 1,465,855    | 19,779                       |
| Net Position                                    |                             |                                  |                                      |                   |              |                              |
| Net Investment in Capital Assets                | 8,340,144                   | _                                | _                                    | 88,992            | 8,429,136    | 323,800                      |
| Restricted for:                                 |                             |                                  |                                      |                   |              |                              |
| Capital Projects                                | 13,076                      | _                                | _                                    | _                 | 13,076       | _                            |
| Other Purpose                                   | 270,889                     | 261                              | _                                    | 42,582            | 313,732      | 3,066                        |
| Nonexpendable:                                  |                             |                                  |                                      | ,,,,,             |              | ,,,,,                        |
| Permanent Trust                                 | 181,016                     | _                                | _                                    | _                 | 181,016      | _                            |
| Other Benefits                                  | _                           | _                                | _                                    | 305,877           | 305,877      | _                            |
| Unemployment Compensation Benefits              | _                           | _                                | 2,535,856                            | _                 | 2,535,856    | _                            |
| Unrestricted                                    | (6,390,200)                 | 622,111                          |                                      | (262,943)         | (6,031,032)  | 93,390                       |
| Total Net Position                              | \$ 2,414,925                | \$ 622,372                       | \$ 2,535,856                         | \$ 174,508        | 5,747,661    | \$ 420,256                   |
| Adinaturant to medicate the consultation of the | amal Camaia a Para 1        | dividing malace to a Pro-        | main a Francis                       |                   | (170.200)    |                              |
| Adjustment to reflect the consolidation of Int  | ernal Service Fund ac       | tivities related to Ente         | rprise Funds.                        |                   | (170,308)    |                              |
| Net Position of Business-type Activities        |                             |                                  |                                      |                   | \$ 5,577,353 |                              |





## Statement of Revenues, Expenses, and Changes in Net Position

## **Proprietary Funds**

## For the Fiscal Year Ended June 30, 2019

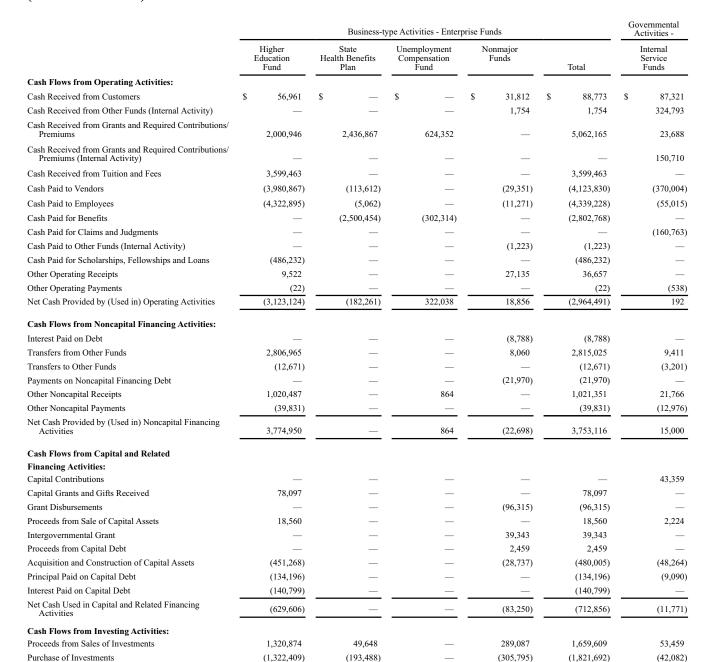
|  |                             | Governmental<br>Activities -     |                                      |                   |              |                              |  |
|--|-----------------------------|----------------------------------|--------------------------------------|-------------------|--------------|------------------------------|--|
|  | Higher<br>Education<br>Fund | State<br>Health Benefits<br>Plan | Unemployment<br>Compensation<br>Fund | Nonmajor<br>Funds | Total        | Internal<br>Service<br>Funds |  |
| Operating Revenues:                              |                             |                                  |                                      |                   |              |                              |  |
| Operating Contributions/Premiums                 | \$ 150,884                  | \$ 2,523,714                     | \$ 592,707                           | \$ 531            | \$ 3,267,836 | \$ 243,652                   |  |
| Operating Grants                                 | 2,016,509                   | _                                | 5,529                                | _                 | 2,022,038    | _                            |  |
| Rents and Royalties                              | 11,400                      | _                                | _                                    | _                 | 11,400       | 49,178                       |  |
| Sales and Services                               | 1,241,922                   | _                                | _                                    | 40,035            | 1,281,957    | 355,564                      |  |
| Tuition and Fees                                 | 3,010,313                   | _                                | _                                    | _                 | 3,010,313    | _                            |  |
| Less: Scholarship Allowances                     | (737,801)                   | _                                | _                                    | _                 | (737,801)    | _                            |  |
| Other  | 53,406                      |                                  |                                      |                   | 53,406       | 7,384                        |  |
| Total Operating Revenues                         | 5,746,633                   | 2,523,714                        | 598,236                              | 40,566            | 8,909,149    | 655,778                      |  |
| Operating Expenses:                              |                             |                                  |                                      |                   |              |                              |  |
| Personal Services                                | 5,443,270                   | 4,094                            | _                                    | 10,012            | 5,457,376    | 41,231                       |  |
| Services and Supplies                            | 2,494,627                   | 113,581                          | _                                    | 34,843            | 2,643,051    | 364,192                      |  |
| Scholarships and Fellowships                     | 478,914                     | _                                | _                                    | _                 | 478,914      | _                            |  |
| Benefits Expense                                 | 434,268                     | 2,495,517                        | 302,700                              | 3,424             | 3,235,909    | _                            |  |
| Claims and Judgments                             | _                           | _                                | _                                    | _                 | _            | 250,585                      |  |
| Interest Expense                                 | _                           | _                                | _                                    | 8,698             | 8,698        | _                            |  |
| Depreciation                                     | 587,775                     | _                                | _                                    | 11,685            | 599,460      | 27,657                       |  |
| Amortization                                     | _                           | _                                | _                                    | (312)             | (312)        | _                            |  |
| Other  |                             |                                  |                                      | 649               | 649          |                              |  |
| Total Operating Expenses                         | 9,438,854                   | 2,613,192                        | 302,700                              | 68,999            | 12,423,745   | 683,665                      |  |
| Operating Income (Loss)                          | (3,692,221)                 | (89,478)                         | 295,536                              | (28,433)          | (3,514,596)  | (27,887)                     |  |
| Nonoperating Revenues (Expenses):                |                             |                                  |                                      |                   |              |                              |  |
| Grants and Contributions                         | 1,164,563                   | _                                | _                                    | _                 | 1,164,563    | 7,388                        |  |
| Interest and Other Investment Income             | 67,497                      | 21,978                           | 52,862                               | 22,217            | 164,554      | 5,055                        |  |
| Interest Expense                                 | (139,227)                   |                                  | =                                    | (10,012)          | (149,239)    |                              |  |
| Other  | (144,524)                   | _                                | (16,667)                             | (126,283)         | (287,474)    | (1,825)                      |  |
|  |                             |                                  |                                      |                   |              |                              |  |
| Net Nonoperating Revenues (Expenses)             | 948,309                     | 21,978                           | 36,195                               | (114,078)         | 892,404      | 10,618                       |  |
| Income (Loss) Before Contributions and transfers | (2,743,912)                 | (67,500)                         | 331,731                              | (142,511)         | (2,622,192)  | (17,269)                     |  |
| Contributions to Permanent Endowments            | 1,300                       | _                                | _                                    | _                 | 1,300        | _                            |  |
| Capital Grants and Contributions                 | 603,888                     | _                                | _                                    | 84,407            | 688,295      | 118,339                      |  |
| Total Contributions                              | 605,188                     |                                  |                                      | 84,407            | 689,595      | 118,339                      |  |
|  | 003,166                     |                                  |                                      | 04,407            | 007,373      | 110,557                      |  |
| Transfers:                                       |                             |                                  |                                      |                   |              |                              |  |
| Transfers In                                     | 2,904,607                   | _                                | 864                                  | 14,660            | 2,920,131    | 15,065                       |  |
| Transfers Out                                    | (12,671)                    |                                  |                                      |                   | (12,671)     | (100,846)                    |  |
| Net Transfers                                    | 2,891,936                   |                                  | 864                                  | 14,660            | 2,907,460    | (85,781)                     |  |
| Change in Net Position                           | 753,212                     | (67,500)                         | 332,595                              | (43,444)          | 974,863      | 15,289                       |  |
| Net Position, July 1 - Restated (Note 3)         | 1,661,713                   | 689,872                          | 2,203,261                            | 217,952           |              | 404,967                      |  |
| Net Position, June 30                            | \$ 2,414,925                | \$ 622,372                       | \$ 2,535,856                         | \$ 174,508        |              | \$ 420,256                   |  |
| Adjustment to reflect the consolidation of Inte  | rnal Service Fund activ     | ities related to Enterp          | orise Funds.                         |                   | (13,256)     |                              |  |
| Change in Net Position of business-type acti     | vities                      |                                  |                                      |                   | \$ 961,607   |                              |  |

### **Statement of Cash Flows**

### **Proprietary Funds**

### For the Fiscal Year Ended June 30, 2019

(dollars in thousands)



20,801

(123,039)

(305,300)

804,607

499,307

52,863

52,863

375,765

2,119,985

2,495,750

22,152

30,759

36,203

(50,889)

221,923

171.034

160,382

30,759

29,058

104,827

4,779,331

4.884.158

5,534

16,911

20,332

131,369

(continued)

64,566

63,031

85,251

1,632,816

1,718,067

Interest and Dividends Received

Cash and Cash Equivalents, June 30

Net Cash Provided by (Used in) Investing Activities

Net Increase (Decrease) in Cash and Cash Equivalents

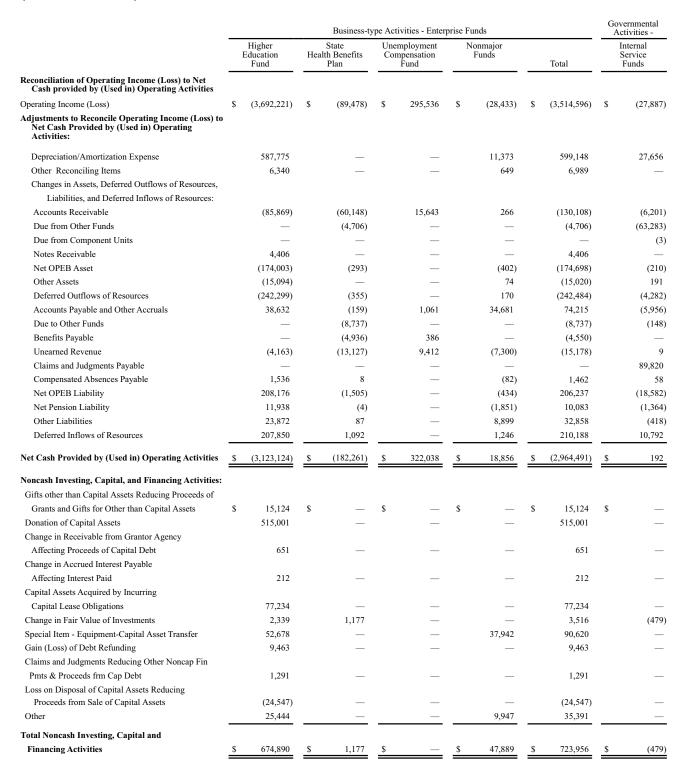
Cash and Cash Equivalents, July 1 - Restated (Note 3)

Other Investing Activities

### **Statement of Cash Flows**

### **Proprietary Funds**

### For the Fiscal Year Ended June 30, 2019





## **Statement of Fiduciary Net Position**

## Fiduciary Funds June 30, 2019



|  | sion and Other<br>bloyee Benefits<br>Trust |    | Investment<br>Trust | te Purpose<br>Trust |    | Agency  |    | Total                   |
|--|--|----|---------------------|---------------------|----|---------|----|-------------------------|
| Assets   |  |    |                     |                     |    |         |    |                         |
| Cash and Cash Equivalents  | \$<br>2,846,035                            | \$ | _                   | \$<br>11,307        | \$ | 137,911 | \$ | 2,995,253               |
| Pooled Investments with State Treasury                           | 1,729,573                                  |    | 9,292,165           | 274,729             |    | 70,493  |    | 11,366,960              |
| Restricted Pooled Investments with State Treasury<br>Receivables | 626  |    | _                   | _                   |    | _       |    | 626                     |
| Interest and Dividends   | 457,099                                    |    | 5,105               | _                   |    | _       |    | 462,204                 |
| Due from Brokers for Securities Sold                             | 26,706                                     |    | _                   | _                   |    | _       |    | 26,706                  |
| Other  | 324,703                                    |    | _                   | 21,106              |    | 5,570   |    | 351,379                 |
| Due from Other Funds   | 478  |    | _                   | _                   |    | _       |    | 478                     |
| Investments, at Fair Value                                       |  |    |                     |                     |    | 1.204   |    | 1.204                   |
| Certificates of Deposit  | 16 269 976                                 |    | _                   | _                   |    | 1,394   |    | 1,394                   |
| Pooled Investments   | 16,268,876                                 |    | _                   | _                   |    | 158,907 |    | 16,427,783              |
| Exchange Traded Funds  | 9,044                                      |    | _                   | _                   |    | _       |    | 9,044<br>2,579,070      |
| Mutual Funds<br>Municipal, U.S. and Foreign                      | 2,579,070                                  |    | _                   | _                   |    | _       |    | 2,379,070               |
|  | 17,911,665                                 |    |                     |                     |    | 24,758  |    | 17,936,423              |
| Government Obligations Corporate Bonds/Notes/Debentures          | 5,251,328                                  |    | _                   | _                   |    | 24,736  |    | 5,251,328               |
| Stocks   | 54,320,924                                 |    |                     |                     |    |         |    | 54,320,924              |
| Asset-backed Securities  | 43,332                                     |    |                     |                     |    |         |    | 43,332                  |
| Mortgage Investments   | 104,022                                    |    |                     |                     |    | _       |    | 104,022                 |
| Real Estate Investment Trusts                                    | 57,328                                     |    | _                   | _                   |    | _       |    | 57,328                  |
| Capital Assets   | 57,520                                     |    |                     |                     |    |         |    | 57,520                  |
| Land   | 8,883                                      |    | _                   | _                   |    | _       |    | 8,883                   |
| Buildings  | 7,793                                      |    | _                   | 826                 |    | _       |    | 8,619                   |
| Software   | 29,325                                     |    | _                   | _                   |    | _       |    | 29,325                  |
| Machinery and Equipment  | 6,804                                      |    | _                   | 94                  |    | _       |    | 6,898                   |
| Works of Art   | 114  |    | _                   | _                   |    | _       |    | 114                     |
| Construction in Progress   | 550  |    | _                   | _                   |    | _       |    | 550                     |
| Accumulated Depreciation   | (37,369)                                   |    | _                   | (698)               |    | _       |    | (38,067)                |
| Net OPEB Asset   | 2,883                                      |    | _                   | 114                 |    | _       |    | 2,997                   |
| Other Assets   | <br>                                       |    |                     | <br>                |    | 10,369  |    | 10,369                  |
| Total Assets   | <br>101,949,792                            | _  | 9,297,270           | <br>307,478         | _  | 409,402 |    | 111,963,942             |
| Deferred Outflows of Resources                                   | <br>12,167                                 |    |                     | <br>421             |    |         |    | 12,588                  |
| Liabilities  |  |    |                     |                     |    |         |    |                         |
| Accounts Payable and Other Accruals                              | 46,378                                     |    | 14                  | 37                  |    | 2,474   |    | 48,903                  |
| Due to Other Funds   | 567  |    | _                   | _                   |    | _       |    | 567                     |
| Due to Brokers for Securities Purchased                          | 204,494                                    |    | _                   | _                   |    | _       |    | 204,494                 |
| Salaries/Withholdings Payable                                    | 2  |    | _                   | _                   |    | 14      |    | 16                      |
| Benefits Payable   | 39,825                                     |    | _                   | _                   |    | _       |    | 39,825                  |
| Funds Held for Others  | _  |    | _                   | _                   |    | 406,712 |    | 406,712                 |
| Unearned Revenue   | 3  |    | _                   |                     |    | 198     |    | 201                     |
| Compensated Absences Payable                                     | 71   |    | _                   | 68                  |    | _       |    | 139                     |
| Net Pension Liability  | 22,840                                     |    | _                   | 658                 |    | _       |    | 23,498                  |
| Net OPEB Liability Other Liabilities                             | 27,823                                     |    | _                   | 1,153<br>282        |    | 4       |    | 28,976<br>286           |
| Total Liabilities  | <br>342,003                                | _  | 14                  | <br>2,198           | _  | 409,402 |    |                         |
| Deferred Inflows of Resources                                    |  | _  | 14                  |                     |    | 409,402 |    | 753,617                 |
|  | <br>12,131                                 | _  |                     | <br>626             | _  |         | _  | 12,757                  |
| Net Position   |  |    |                     |                     |    |         |    |                         |
| Restricted for:  | 08 017 176                                 |    |                     |                     |    |         |    | 08 017 176              |
| Pension Benefits Other Postemployment Repefits                   | 98,017,176                                 |    | _                   | _                   |    | _       |    | 98,017,176<br>3,590,649 |
| Other Postemployment Benefits Pool Participants                  | 3,590,649                                  |    | 9,297,257           | _                   |    | _       |    | 9,297,257               |
| Other Purposes   | <br>                                       |    | 9,291,231           | 305,075             |    |         |    | 305,075                 |
| Total Net Position   | \$<br>101,607,825                          | \$ | 9,297,257           | \$<br>305,075       | \$ |         | \$ | 111,210,157             |
|  |  |    |                     |                     |    |         |    |                         |



## Statement of Changes in Fiduciary Net Position

## **Fiduciary Funds**

## For the Fiscal Year Ended June 30, 2019

|   | Pension and O<br>Employee Ben<br>Trust |          | ]  | nvestment<br>Trust | Private Purpose<br>Trust | Tota | al         |
|---|--|----------|----|--------------------|--------------------------|------|------------|
| Additions:  |  |          |    |                    |                          |      |            |
| Contributions/Assessments   |  |          |    |                    |                          |      |            |
| Employer  | \$ 4,4                                 | 97,955   | \$ | _                  | \$ —                     | \$   | 4,497,955  |
| NonEmployer   | 1                                      | 08,720   |    | _                  | _                        |      | 108,720    |
| Plan Members/Participants   | 9                                      | 66,568   |    | _                  | 110,339                  |      | 1,076,907  |
| Other Contributions   |  |          |    |                    |                          |      |            |
| Insurance Premiums  |  | 3,328    |    | _                  | _                        |      | 3,328      |
| Other Fees  |  | 497      |    | _                  | _                        |      | 497        |
| Interest and Other Investment Income                                  |  |          |    |                    |                          |      |            |
| Dividends and Interest  | 2,1                                    | 67,392   |    | 210,694            | 5,523                    |      | 2,383,609  |
| Net Appreciation (Depreciation) in Investments Reported at Fair Value | 4,2                                    | 48,097   |    | 53                 | _                        |      | 4,248,150  |
| Less: Investment Expense  | (                                      | (78,510) |    | (4,464)            | _                        |      | (82,974)   |
| Pool Participant Deposits   |  | _        |    | 12,411,525         | _                        |      | 12,411,525 |
| Other   |  |          |    |                    |                          |      |            |
| Transfers from Other Funds  |  | 2,727    |    | _                  | _                        |      | 2,727      |
| Miscellaneous   |  | 1,045    |    | _                  |                          |      | 1,045      |
| Total Additions   | 11,9                                   | 017,819  |    | 12,617,808         | 115,862                  |      | 24,651,489 |
| Deductions:   |  |          |    |                    |                          |      |            |
| General and Administrative Expenses                                   |  | 41,181   |    | _                  | 1,248                    |      | 42,429     |
| Benefits  | 7,3                                    | 74,315   |    | _                  | 33,734                   |      | 7,408,049  |
| Pool Participant Withdrawals  |  | 5,753    |    | 10,678,886         | _                        |      | 10,684,639 |
| Refunds   |  | 98,024   |    |                    |                          |      | 98,024     |
| Total Deductions  | 7,5                                    | 519,273  |    | 10,678,886         | 34,982                   |      | 18,233,141 |
| Change in Net Position Restricted for:                                |  |          |    |                    |                          |      |            |
| Pension and Other Employee Benefits                                   | 4,3                                    | 98,546   |    | _                  | _                        |      | 4,398,546  |
| Pool Participants   |  | _        |    | 1,938,922          | _                        |      | 1,938,922  |
| Other Purposes  |  | _        |    | _                  | 80,880                   |      | 80,880     |
| Net Position, July 1  | 97,2                                   | 209,279  |    | 7,358,335          | 224,195                  | 1    | 04,791,809 |
| Net Position, June 30   | \$ 101,6                               | 607,825  | \$ | 9,297,257          | \$ 305,075               | \$ 1 | 11,210,157 |

## **Statement of Net Position**

# Component Units June 30, 2019

|  | Georgia<br>Environmental<br>Finance<br>Authority | Geo. L. Smith II<br>Georgia World<br>Congress Center<br>Authority | Georgia<br>Housing and<br>Finance<br>Authority | Georgia<br>Lottery<br>Corporation |  |
|--|--|---|--|-----------------------------------|--|
| Assets Current Assets:                 |  |   |  |                                   |  |
| Cash and Cash Equivalents              | \$ 5,372   | \$ 10,939   | \$ 104,636                                     | \$ 32,229                         |  |
| Pooled Investments with State Treasury | 1,066,798  | 15,240  | 74,948   | _                                 |  |
| Investments                            | 4,925  | _   | 83,683   | _                                 |  |
| Receivables                            |  |   |  |                                   |  |
| Accounts (Net)                         | 4,319  | 14,514  | _  | 193,063                           |  |
| Capital Leases from Primary Government | _  | _   | _  | _                                 |  |
| Interest and Dividends                 | 3,399  | _   | 752  | _                                 |  |
| Notes and Loans (Net)                  | _  | _   | _  | _                                 |  |
| Taxes                                  | _  | 3,070   | _  | _                                 |  |
| Due from Primary Government            | _  | _   | _  | 119                               |  |
| Due from Component Units               | _  | _   | _  | _                                 |  |
| Intergovernmental Receivables          | 1,716  | _   | _  | _                                 |  |
| Inventory                              | _  | 377   | _  | _                                 |  |
| Other Current Assets                   | _  | 115   | 84,695   | 1,095                             |  |
| Restricted for:                        |  |   |  |                                   |  |
| Cash and Cash Equivalents              | _  | _   | _  | _                                 |  |
| Pooled Investments with State Treasury | _  | _   | 99,527   | _                                 |  |
| Investments                            | _  | _   | _  | _                                 |  |
| Other Receivables (Net)                | _  | 75,826  | _  | _                                 |  |
| Total Current Assets                   | 1,086,529  | 120,081   | 448,241  | 226,506                           |  |
| Noncurrent Assets:                     |  |   |  |                                   |  |
| Investments                            | _  | _   | 159,832  | _                                 |  |
| Receivables                            |  |   |  |                                   |  |
| Capital Leases from Primary Government | _  | _   | _  | _                                 |  |
| Notes and Loans (Net)                  | 1,473,389  | _   | 858,200  | _                                 |  |
| Other (Net)                            | _  | _   | _  | _                                 |  |
| Restricted Assets                      |  |   |  |                                   |  |
| Cash and Cash Equivalents              | _  | 17,198  | 25,867   | 17,902                            |  |
| Investments                            | _  | _   | 68,477   | 190,224                           |  |
| Net OPEB Asset                         | 343  | 1,295   | _  | _                                 |  |
| Receivables                            |  |   |  |                                   |  |
| Notes and Loans (Net)                  | _  | _   | 1,016,822                                      | _                                 |  |
| Interest and Dividends                 | _  | _   | 8,901  | _                                 |  |
| Other (Net)                            | _  | _   | _  | _                                 |  |
| Non-depreciable Capital Assets         | _  | 73,557  | 800  | _                                 |  |
| Depreciable Capital Assets (Net)       | 217  | 1,496,993   | 2,114  | 11,477                            |  |
| Net Pension Asset                      | _  | _   | _  | _                                 |  |
| Other Noncurrent Assets                |  |   |  |                                   |  |
| Total Noncurrent Assets                | 1,473,949  | 1,589,043   | 2,141,013                                      | 219,603                           |  |
| Total Assets                           | 2,560,478  | 1,709,124   | 2,589,254                                      | 446,109                           |  |
| Deferred Outflows of Resources         | 1,458  | 6,674   |  | 50                                |  |



| Georgia Ports |      | rgia Tech<br>ındation, |    | onmajor<br>omponent |               |  |
|---------------|------|------------------------|----|---------------------|---------------|--|
| Authority     | Inco | orporated              |    | Units               | <br>Total     |  |
|               |      |                        | _  |                     |               |  |
| \$ 78,80      |      | 6,895                  | \$ | 493,851             | \$<br>732,726 |  |
| 321,90        |      | _                      |    | 147,894             | 1,626,783     |  |
| 17,24         | 43   | _                      |    | 138,816             | 244,667       |  |
| 70,63         | 33   | 12,958                 |    | 428,264             | 723,751       |  |
| -             | _    | 7,373                  |    | 84,743              | 92,116        |  |
| -             | _    | _                      |    | 4,040               | 8,191         |  |
| -             | _    | 700                    |    | 168,199             | 168,899       |  |
| -             | _    | _                      |    | 859                 | 3,929         |  |
| -             | _    | 3,286                  |    | 75,539              | 78,944        |  |
| -             | _    | 373                    |    | 25,385              | 25,758        |  |
| -             | _    | _                      |    | 11,666              | 13,382        |  |
| 5,5           |      | _                      |    | 28,191              | 34,139        |  |
| 13,8          | 17   | 1,504                  |    | 73,584              | 174,810       |  |
| -             | _    | 14,343                 |    | 85,169              | 99,512        |  |
| -             | _    | _                      |    | _                   | 99,527        |  |
| -             | _    | _                      |    | 154,443             | 154,443       |  |
| -             | _    | 23,922                 |    | 46,474              | 146,222       |  |
| 507,97        | 71   | 71,354                 |    | 1,967,117           | 4,427,799     |  |
|               |      |                        |    |                     |               |  |
| -             | _    | 293,194                |    | 458,393             | 911,419       |  |
| -             | _    | 102,857                |    | 2,170,155           | 2,273,012     |  |
| -             | _    | _                      |    | 175,848             | 2,507,437     |  |
| -             | _    | 15,008                 |    | 43,108              | 58,116        |  |
| -             | _    | _                      |    | 263,618             | 324,585       |  |
| -             | _    | 1,470,060              |    | 1,638,877           | 3,367,638     |  |
| -             | _    | _                      |    | 1,362               | 3,000         |  |
| -             | _    | _                      |    | _                   | 1,016,822     |  |
| -             | _    | _                      |    | _                   | 8,901         |  |
| -             | _    | 69,088                 |    | 75,438              | 144,526       |  |
| 488,02        | 22   | 68,154                 |    | 281,043             | 911,576       |  |
| 822,33        |      | 79,243                 |    | 1,147,592           | 3,559,974     |  |
| 9,42          |      | _                      |    | _                   | 9,420         |  |
| 4,58          |      | 23,519                 |    | 20,608              | 48,708        |  |
| 1,324,36      |      | 2,121,123              |    | 6,276,042           | 15,145,134    |  |
| 1,832,33      | 32   | 2,192,477              |    | 8,243,159           | 19,572,933    |  |
| 29,72         | 28   |                        |    | 99,513              | 137,423       |  |
| ·             | _    |                        |    |                     | (continued)   |  |

## **Statement of Net Position**

# Component Units June 30, 2019

|  | Georgia<br>Environmental<br>Finance<br>Authority | Geo. L. Smith II<br>Georgia World<br>Congress Center<br>Authority | Georgia Housing and Finance Authority | Georgia<br>Lottery<br>Corporation |
|--|--|---|---------------------------------------|-----------------------------------|
| Liabilities  |  |   |                                       |                                   |
| Current Liabilities:                               |  |   |                                       |                                   |
| Accounts Payable and Other Accruals                | 3,682  | 90  | 7,382                                 | 150,187                           |
| Due to Primary Government                          | 1,450  | 27,516  | 1,283                                 | 74,229                            |
| Due to Component Units                             | _  | _   | _                                     | _                                 |
| Funds Held for Others                              | _  | _   | _                                     | _                                 |
| Unearned Revenue                                   | _  | 5,425   | 3,070                                 | _                                 |
| Notes and Loans Payable                            | _  | _   | _                                     | _                                 |
| Revenue/Mortgage Bonds Payable                     | 2,025  | _   | 38,385                                | _                                 |
| Other Current Liabilities                          | 101  | 9,785   | 313,740                               | 5,191                             |
| Current Liabilities Payable from                   |  |   |                                       |                                   |
| Restricted Assets:                                 |  |   |                                       |                                   |
| Other  | _  | 13,181  | _                                     | 17,589                            |
| Total Current Liabilities                          | 7,258  | 55,997  | 363,860                               | 247,196                           |
|  |  |   |                                       |                                   |
| Noncurrent Liabilities:                            |  |   |                                       |                                   |
| Unearned Revenue                                   | _  | _   | _                                     | _                                 |
| Notes and Loans Payable                            | 20.215   | _   | 1 407 057                             | _                                 |
| Revenue/Mortgage Bonds Payable                     | 30,215   | _   | 1,407,057                             | 172.262                           |
| Grand Prizes Payable                               | _  | _   | _                                     | 173,363                           |
| Derivative Instrument Payable                      | 2 264  | 21.255  | _                                     | _                                 |
| Net OPEB Liability                                 | 2,264  | 21,255  | _                                     | 244                               |
| Net Pension Liability Other Noncurrent Liabilities | 4,440<br>304                                     | 24,816  | 595,780                               | 244<br>4,766                      |
| Total Noncurrent Liabilities                       | 37,223   | 65,530  | 2,002,837                             | 178,373                           |
| Total Nonetarent Entornites                        |  |   | 2,002,037                             | 170,373                           |
| Total Liabilities                                  | 44,481   | 167,598   | 2,366,697                             | 425,569                           |
| Deferred Inflows                                   | 1,793  | 8,244   |                                       | 7,176                             |
| Not Decition                                       |  |   |                                       |                                   |
| Net Position  Net Investment in Capital Assets     | 216  | 1,570,549   | 2,914                                 | 11,477                            |
| Restricted for:                                    | 210  | 1,370,349   | 2,914                                 | 11,4//                            |
| Bond Covenants/Debt Service                        | 81,326   |   |                                       |                                   |
| Capital Projects                                   |  |   |                                       |                                   |
| Permanent Trust Expendable                         |  |   |                                       |                                   |
| Other Purposes                                     | _  | 17,353  | _                                     | _                                 |
| Nonexpendable:                                     |  | 17,555  |                                       |                                   |
| Permanent Trust                                    | _  | _   | _                                     | _                                 |
| Other Purposes                                     | _  | _   | _                                     | _                                 |
| Loan and Grant Programs                            | 1,844,780  | _   | _                                     | _                                 |
| Unrestricted                                       | 589,340  | (47,946)  | 219,643                               | 1,937                             |
|  |  |   |                                       |                                   |
| Total Net Position                                 | \$ 2,515,662                                     | \$ 1,539,956  | \$ 222,557                            | \$ 13,414                         |



| Georgia Ports Authority | Georgia Tech Foundation, Incorporated | Nonmajor<br>Component<br>Units | Total         |
|-------------------------|---------------------------------------|--------------------------------|---------------|
|                         |                                       |                                |               |
| 71,209                  | 5,329                                 | 166,977                        | 404,856       |
| 410                     | 9,376                                 | 463,714                        | 577,978       |
| _                       | 6,414                                 | 19,344                         | 25,758        |
| _                       | _                                     | 43,338                         | 43,338        |
| _                       | 18,164                                | 117,260                        | 143,919       |
| _                       | 55,613                                | 42,459                         | 98,072        |
| _                       | 12,065                                | 113,687                        | 166,162       |
| 3,346                   | 2,816                                 | 94,825                         | 429,804       |
| _                       | _                                     | 7,317                          | 38,087        |
| 74,965                  | 109,777                               | 1,068,921                      | 1,927,974     |
|                         |                                       | 1,000,721                      | 1,727,771     |
|                         |                                       |                                |               |
| 11,321                  | _                                     | 15,142                         | 26,463        |
| _                       | 70,347                                | 117,571                        | 187,918       |
| _                       | 222,659                               | 2,756,002                      | 4,415,933     |
| _                       | _                                     | _                              | 173,363       |
| _                       | _                                     | 37,493                         | 37,493        |
| 11,580                  | _                                     | 104,818                        | 139,917       |
| 42,560                  | _                                     | 130,566                        | 202,626       |
| 20,845                  | 24,183                                | 167,586                        | 878,994       |
| 86,306                  | 317,189                               | 3,329,178                      | 6,062,707     |
| 161,271                 | 426,966                               | 4,398,099                      | 7,990,681     |
|                         |                                       |                                |               |
| 4,622                   |                                       | 52,734                         | 74,569        |
|                         |                                       |                                |               |
| 1,310,360               | (12,793)                              | 651,962                        | 3,534,685     |
| _                       | _                                     | 13,128                         | 94,454        |
| _                       | 16,984                                | 200,246                        | 217,230       |
| _                       | 175,413                               | 629,143                        | 804,556       |
| _                       | _                                     | 390,515                        | 407,868       |
| _                       | 1,396,470                             | 1,002,281                      | 2,398,751     |
| _                       |                                       | 46,977                         | 46,977        |
| _                       | _                                     |                                | 1,844,780     |
| 385,807                 | 189,437                               | 957,587                        | 2,295,805     |
| \$ 1,696,167            | \$ 1,765,511                          | \$ 3,891,839                   | \$ 11,645,106 |
|                         |                                       |                                |               |

## **Statement of Activities**

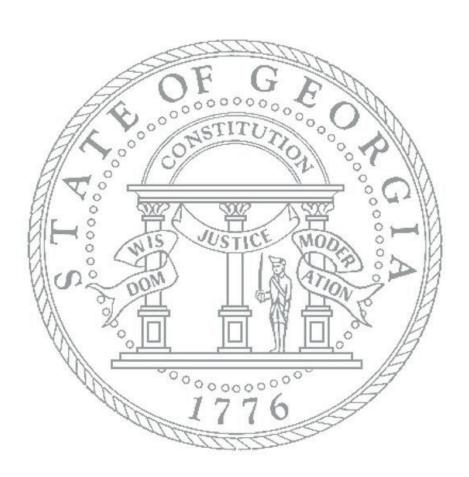
## **Component Units**

## For the Fiscal Year Ended June 30, 2019

|  | Georgia Environmental Finance Authority | Geo. L. Smith II Georgia World Congress Center Authority | Georgia Housing and Finance Authority | Georgia<br>Lottery<br>Corporation |  |
|--|---|--|---------------------------------------|-----------------------------------|--|
| Expenses                                 | \$ 47,011                               | \$ 197,590   | \$ 187,208                            | \$ 4,545,758                      |  |
| Program Revenues:                        |   |  |                                       |                                   |  |
| Sales and Charges for Services           | 32,668                                  | 66,004   | 87,787                                | 4,553,368                         |  |
| Operating Grants and Contributions       | 122,416                                 | 13,349   | 125,496                               | _                                 |  |
| Capital Grants and Contributions         |   | 6,790  |                                       |                                   |  |
| Total Program Revenues                   | 155,084                                 | 86,143   | 213,283                               | 4,553,368                         |  |
| Net (Expenses) Revenue                   | 108,073                                 | (111,447)  | 26,075                                | 7,610                             |  |
| General Revenues:                        |   |  |                                       |                                   |  |
| Taxes                                    | _                                       | 21,905   | _                                     | _                                 |  |
| Unrestricted Investment Income/(Loss)    | _                                       | _  | _                                     | _                                 |  |
| Payments from the Primary Government     | _                                       | _  | _                                     | _                                 |  |
| Contributions to Permanent Endowments    |   |  |                                       |                                   |  |
| Total General Revenues                   |   | 21,905   |                                       |                                   |  |
| Change in Net Position                   | 108,073                                 | (89,542)   | 26,075                                | 7,610                             |  |
| Net Position, July 1 - Restated (Note 3) | 2,407,589                               | 1,629,498  | 196,482                               | 5,804                             |  |
| Net Position, June 30                    | \$ 2,515,662                            | \$ 1,539,956   | \$ 222,557                            | \$ 13,414                         |  |



| Georgia Ports |           |    | Georgia Tech<br>Foundation, |    | Nonmajor<br>Component |       |            |  |
|---------------|-----------|----|-----------------------------|----|-----------------------|-------|------------|--|
|               | Authority |    | corporated                  |    | Units                 | Total |            |  |
| \$            | 304,938   | \$ | 122,586                     | \$ | 3,199,983             | \$    | 8,605,074  |  |
|               |           |    |                             |    |                       |       |            |  |
|               | 473,619   |    | 32,981                      |    | 1,523,881             |       | 6,770,308  |  |
|               | 7,498     |    | 137,048                     |    | 1,682,709             |       | 2,088,516  |  |
|               | 21,151    |    |                             |    | 33,503                |       | 61,444     |  |
|               | 502,268   |    | 170,029                     |    | 3,240,093             |       | 8,920,268  |  |
|               | 197,330   |    | 47,443                      |    | 40,110                |       | 315,194    |  |
|               |           |    |                             |    |                       |       |            |  |
|               | _         |    | _                           |    | 6,758                 |       | 28,663     |  |
|               | _         |    | 19,893                      |    | 41,824                |       | 61,717     |  |
|               | _         |    | _                           |    | 123,793               |       | 123,793    |  |
|               |           |    | 23,754                      |    | 57,200                |       | 80,954     |  |
|               | <u> </u>  |    | 43,647                      |    | 229,575               |       | 295,127    |  |
|               | 197,330   |    | 91,090                      |    | 269,685               |       | 610,321    |  |
|               | 1,498,837 |    | 1,674,421                   |    | 3,622,154             |       | 11,034,785 |  |
| \$            | 1,696,167 | \$ | 1,765,511                   | \$ | 3,891,839             | \$    | 11,645,106 |  |





# State of Georgia Notes to the Financial Statements Index

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### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Basis of Presentation

The accompanying financial statements of the State have been prepared in conformity with U.S. Generally Accepted Accounting Principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). Preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

The fiscal year end for the primary government and component units is June 30, except for, VSU Auxiliary Service Real Estate Foundation, Inc. (component unit) and the Stone Mountain Memorial Association (component unit) which have a fiscal year end of December 31.

#### B. Financial Reporting Entity

For financial reporting purposes, the State reporting entity includes the primary government and its component units. The primary government consists of all the organizations that compose the legal entity of the State. All agencies, departments, authorities, commissions, courts, councils, boards, universities, colleges, foundations, retirement funds, associations and other organizations that are not legally separate are, for financial reporting purposes, considered part of the primary government. Component units are legally separate organizations for which the State's elected officials are financially accountable.

Financial accountability is the ability of the State to appoint a voting majority of an organization's governing board and to impose its will upon the organization or when there exists the potential for the organization to provide specific financial benefits or impose specific financial burdens on the primary government. When the State does not appoint a voting majority of an organization's governing body, GASB standards require inclusion in the financial reporting entity if: (1) an organization is fiscally dependent upon the State because its resources are held for the direct benefit of the State or can be accessed by the State *and* (2) the potential exists for the organization to provide specific financial benefits to, or impose specific financial burdens on the State. In addition, component units can be other organizations for which the nature and significance of their relationships with the primary government are such that exclusion would cause the financial statements to be misleading.

Where noted below, the State's component units issue their own separate audited financial statements which may be obtained from their respective administrative offices. The most recent financial statements for component unit organizations with "AUD" at the end of their descriptions below may be obtained from the Department of Audits and Accounts (DOAA) online at <a href="www.audits.ga.gov">www.audits.ga.gov</a>. Certain component units (with "NSR" at the end of their descriptions below) are not required to prepare or issue separate financial statements beyond the financial information included in this report. The financial statements for discretely presented higher education foundations and similar organizations can be obtained from their respective administrative offices or from the Board of Regents.

#### **Blended Component Units**

Blended component units have governing bodies substantively the same as the State, provide services entirely or almost entirely to the primary government or have total debt outstanding, including leases, that is expected to be paid entirely, or almost entirely, with resources of the State. As such, although they are legally separate entities, they are, in substance, part of the government's operations. GASB standards require this type of component unit to be reported as part of the primary government and blended into the appropriate funds.

### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The State's blended component units, as described in the Nonmajor Governmental Funds and Internal Service Funds portions of the Supplementary Information – Combining and Individual Fund Statements category of the Financial Section, are as follows:

#### **Special Revenue Funds**

The following component units provide services entirely or almost entirely to the primary government and are therefore considered blended component units:

The **Georgia Aviation Authority** was created to provide oversight and efficient operation of state aircrafts and aviation operations, and ensure the safety of state air travelers and aviation property. (NSR)

The **State Road and Tollway Authority** (SRTA) is a legally separate public corporation created to finance transportation projects and operate toll facilities in the State of Georgia. SRTA's total debt outstanding is expected to be paid with resources of the Primary Government and therefore is considered a blended component unit. (AUD)

#### **Debt Service Fund**

The **State Road and Tollway Authority** uses a debt service fund for the payment of principal and interest on the debt of SRTA's governmental funds. SRTA issues bonded debt which finances State transportation infrastructure construction. (AUD)

### **Enterprise Funds**

The following component units provide services entirely or almost entirely to the primary government and are therefore considered blended component units:

The **Georgia Higher Education Facilities Authority** is a legally separate public corporation created for the purpose of financing eligible construction, renovation, improvement, and rehabilitation or restoration projects for the University System of Georgia. The Authority issues debt and enters into lease agreements principally with the University System of Georgia Foundation, Inc. (discretely presented component unit). The costs of the Authority's debt are recovered through lease payments from the Foundation. The Authority provides services entirely or almost entirely to the Primary Government and is therefore considered a blended component unit. (AUD)

**The State Employees' Assurance Department - Active (SEAD-Active)** is used to account for the accumulation of resources for the purpose of providing survivors' benefits for eligible members of the Employees', Judicial, and Legislative Retirement Systems. SEAD-Active is a cost-sharing multiple employer life insurance plan created in 2007 by the Georgia General Assembly to amend Title 47 of the Official Code of Georgia Annotated, relating to retirement, so as to establish a fund for the provision of term life insurance to active members of ERS, LRS, and GJRS. (AUD)

The **State Road and Tollway Authority** uses an enterprise fund to account for tolling and transit activities, including the Xpress Commuter Bus Service, the I-75 South Metro Express Lanes, and all other facilities of the tolling system (i.e. the I-85 Express Lanes and six toll facilities under planning and/or construction). (AUD)



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Internal Service Funds**

The following component units all provide services entirely or almost entirely to the Primary Government and are therefore considered blended component units:

The **Georgia Building Authority** is responsible for all services associated with the management of State office buildings, maintaining the grounds within the State Capitol complex, maintaining the Governor's Mansion and operating parking facilities. (AUD)

The **Georgia Correctional Industries Administration** utilizes the inmate work force to manufacture products and provide services for the penal system, other units of state government and local governments. (NSR)

The **Georgia Technology Authority** was created to provide technology enterprise management and technology portfolio management to state and local governments. (NSR)

#### **Discretely Presented Component Units**

Discrete presentation entails reporting component unit financial data in a separate column and/or rows in each of the government-wide statements to emphasize that these component units are legally separate from the State. Except for Georgia Military College, the other component units are included in the reporting entity because, under the criteria established by GASB, the State has the ability to impose its will on these organizations.

The determination of major component units is based on any of the following factors: (a) the services provided by the component unit to the citizenry are such that separate reporting as a major component unit is considered essential to financial statement users, (b) there are significant transactions with the primary government, or (c) there is a significant financial benefit or burden relationship with the primary government.

The State's <u>major</u> discretely presented component units are described below:

The **Georgia Environmental Finance Authority (GEFA)** is a body corporate and politic. GEFA provides funding to eligible municipalities, counties, water and sewer authorities in the State for construction and expansion of public water, sewer, and solid waste facilities. The State periodically provides general obligation bond proceeds to GEFA to fund various loan programs for water and sewerage facilities. GEFA is governed by a board of directors consisting of three officials designated by statute and eight members appointed by the Governor. (AUD)

The **Geo. L. Smith II Georgia World Congress Center Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The Authority is responsible for operating and maintaining a comprehensive international trade and convention center consisting of a complex of facilities suitable for multipurpose use. The Authority is governed by a board of directors composed of 15 members appointed by the Governor. (AUD)

The Georgia Housing and Finance Authority (GHFA) is a body corporate and politic. GHFA is responsible for facilitating housing, housing finance and financing for health facilities and health care services throughout the State. The powers of GHFA are vested in 18 members who also comprise the board of the Department of Community Affairs (DCA). Board members are appointed by the Governor and are composed of one member from each U.S. Congressional District in the State, plus four additional members from the State at large, and include elected officials of counties or municipalities, individuals with an interest or expertise in community or economic development, environmental issues, housing development or finance or citizens who in the judgment and discretion of the Governor would enhance the DCA board. (AUD)



### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The **Georgia Lottery Corporation (GLC)** is a public body, corporate and politic. GLC operates lottery games to provide continuing entertainment to the public and maximize revenues, the net proceeds of which are utilized to support improvements and enhancements for educational purposes. Net proceeds are remitted to the State's General Fund and are appropriated to certain educational agencies through the State's budget process. GLC is governed by a board of directors composed of seven members, all of which are appointed by the Governor. The State is legally entitled to residual resources of GLC. (AUD)

The Georgia Ports Authority (GPA) is a body corporate and politic. The purpose of the Authority is to develop and improve the harbors or seaports of the State for the handling of waterborne commerce and to acquire, construct, equip, maintain, develop and improve said harbors, seaports and their facilities. The State has provided general obligation bond proceeds to GPA to finance projects and facilities. The Board consists of 13 members, all of which are appointed by the Governor. (AUD)

The **Georgia Tech Foundation, Incorporated** is a nonprofit organization established to promote, in various ways, the cause of higher education in the State, to raise and receive funds for the support and enhancement of the Georgia Institute of Technology (GIT), and to aid the GIT in its development as a leading educational institution. The individual financial statements may be obtained from the foundation at the following address: 760 Spring St. NW, Atlanta, GA 30308.

The State's nonmajor discretely presented component units are as follows:

#### **Economic Development Organizations**

The Economic Development organizations cultivate business for the State. These organizations are described below:

The **Georgia Development Authority** is a body corporate and politic. The Authority was created to assist agricultural and industrial interests by providing credit and servicing functions to better enable farmers and businessmen to obtain needed capital funds. The Authority is governed by a board of directors composed of 7 members; 4 are appointed by the Governor and 3 are State Agency heads. (AUD)

The **Georgia International and Maritime Trade Center Authority** is a body corporate and politic. The Authority was created to develop and promote the growth of the State's import and export markets through its ports and other transportation modes, and to construct, operate and maintain the Savannah International Trade and Convention Center. The Authority is governed by a board of directors composed of 12 members; 9 members of the board are appointed by the General Assembly. (AUD)

The **OneGeorgia Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The purpose of the Authority is to promote the health, welfare, safety and economic society of the rural citizens of the State through the development and retention of employment opportunities in rural areas and the enhancement of the infrastructures that accomplish that goal. The six members of the Authority are State officials designated by statute. (NSR)

The **Georgia Higher Education Assistance Corporation** is a nonprofit public authority, body corporate and politic. The Corporation was created to improve the higher educational opportunities of eligible students by guaranteeing educational loan credit to students and to parents of students. The Corporation is governed by the Board of Commissioners of the Georgia Student Finance Commission. (AUD)

The **Georgia Military College (GMC)** is a body corporate and politic, and is an instrumentality and a public corporation of the State. GMC is dedicated to providing a high-quality military education to the youth of the State. The Board of

### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Trustees consists of the mayor of the City of Milledgeville and six additional members, one of which is elected from each of the six municipal voting districts of the City, as required by statute. The government, control, and management of GMC are vested in the Board of Trustees. GMC receives any designated funds appropriated by the General Assembly through the Board of Regents of the University System of Georgia. Although GMC does not meet the fiscal dependency or financial benefit/burden criteria, due to the nature and significance to the State and the potential assumption that GMC is the same as other colleges reported within the state reporting entity, management has determined that it would be misleading to exclude GMC from the state reporting entity. (NSR)

The **Georgia Public Telecommunications Commission** is a body corporate and politic. The Commission is a public charitable organization created for the purpose of providing educational, instructional and public broadcasting services to citizens of Georgia. The budget of the Commission must be approved by the State. (AUD)

The **Georgia Regional Transportation Authority** is a body corporate and politic. Within its jurisdiction, the purpose of the Authority is to manage land transportation and air quality, review all Developments of Regional Impact (DRI), and approve the allocation of state and federal transportation resources in metro Atlanta via the Atlanta Transportation Improvement Program (TIP). The Authority also serves in an advisory capacity to the State Road and Tollway Authority related to the management and operations of the Xpress Commuter Bus Service. The Governor appoints all 15 Board Members of the Authority.

The **Georgia Student Finance Authority** is a body corporate and politic. The Authority was created for the purpose of improving higher educational opportunities by providing educational scholarship, grant and loan assistance. A substantial amount of funding is provided to the Authority by the State. (AUD)

The **REACH Georgia Foundation** is a nonprofit organization that was formed to ensure that Georgia's academically promising students have the academic, social and financial support needed to graduate from high school, access college and achieve postsecondary success. The REACH Georgia Program is the State of Georgia's first needs-based mentorship and college scholarship program and the Foundation's mission is to raise and invest funds. (AUD)

The **Regional Educational Service Agencies** were established to provide shared services to improve the effectiveness of educational programs and services of local school systems and to provide direct instructional programs to selected public school students. The State has 16 of these agencies. (NSR)

The **Superior Court Clerks' Cooperative Authority** is a body corporate and politic and an instrumentality and public corporation of the State created to provide a cooperative for the development, acquisition and distribution of record management systems, information, services, supplies and materials for superior court clerks of the State. (AUD)

#### **Tourism / State Attractions**

These organizations promote State interests or encourage visitation to the State through the operation and maintenance of various attractions. Organizations involved in such activities are described below:

The **Georgia Agricultural Exposition Authority** is a body corporate and politic. The Authority is responsible for provision of a facility for the agricultural community, for public events, exhibits and other activities and for promotion and staging of a statewide fair. (NSR)

The **Jekyll Island State Park Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The Authority was created to operate and manage resort recreational facilities on Jekyll Island. The Authority includes its component unit, Jekyll Island Foundation, Inc. (NSR)

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The **Lake Lanier Islands Development Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The purpose of the Authority is to manage, preserve and protect projects on Lake Lanier Islands. (NSR)

The **North Georgia Mountains Authority** is a body corporate and politic and an instrumentality and public corporation of the State responsible for the construction and management of recreation, accommodation and tourist facilities and services. (NSR)

The **Stone Mountain Memorial Association** is a body corporate and politic and an instrumentality and public corporation of the State. The Authority is responsible for maintenance and operation of Stone Mountain as a Confederate memorial and public recreational area. (AUD)

The **Higher Education Foundations and Similar Organizations** are nonprofit organizations established to secure and manage support for various projects including acquisitions and improvements of properties and facilities for units of the University System of Georgia. The following are the organizations included in the Higher Education Foundations:

Georgia Advanced Technology Ventures, Inc. and Subsidiaries

AU Health System, Inc.

Augusta University Foundation, Inc. and Subsidiaries

Augusta University Research Institute, Inc.

Georgia College & State University Foundation, Inc. and Subsidiaries

Georgia Gwinnett College Foundation, Inc.

Georgia Health Sciences Foundation, Inc.

Georgia Southern University Housing Foundation, Inc. and Subsidiaries

Georgia State University Athletic Association, Inc.

Georgia State University Foundation, Inc.

Georgia State University Research Foundation, Inc.

Georgia Tech Athletic Association

Georgia Tech Facilities, Inc.

Georgia Tech Research Corporation

Kennesaw State University Foundation, Inc.

Medical College of Georgia Foundation, Inc.

Middle Georgia State University Real Estate Foundation, Inc. and Subsidiaries

University of Georgia Athletic Association, Inc.

University of Georgia Foundation

University of Georgia Research Foundation, Inc. and Subsidiaries

University of North Georgia Real Estate Foundation, Inc. and Subsidiaries

UWG Real Estate Foundation, Inc.

University System of Georgia Foundation, Inc. and Affiliates

VSU Auxiliary Services Real Estate Foundation, Inc.

### **Fiduciary Component Units**

GAAP requires fiduciary component units to be reported as fiduciary funds of the primary government rather than as discrete component units. In accordance with GAAP, fiduciary funds and component units that are fiduciary in nature are excluded from the government-wide financial statements. The State's two most significant fiduciary component units are the Employees' Retirement System of Georgia (System) and the Teachers Retirement System of Georgia (TRS). Fiduciary component units are detailed in the Fiduciary Funds portion of the Supplementary Information – Combining and Individual Fund Statements category of the Financial Section.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

C. Government-wide and Fund Financial Statements

#### **Government-wide Financial Statements**

The Statement of Net Position and Statement of Activities display information about the primary government and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities, which normally are financed through taxes, intergovernmental revenues, and other nonexchange revenues, are reported separately from business-type activities, which are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from its discretely presented component units.

The Statement of Net Position presents the State's non-fiduciary assets, liabilities and deferred outflows/inflows of resources, with the difference reported as net position. Net position is reported in three categories:

- Net Investment In Capital Assets consists of capital assets, net of accumulated amortization/depreciation and
  reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition,
  construction or improvement of those assets. In addition, deferred outflows/ inflows of resources that are
  attributable to the acquisition, construction or improvement of capital assets or related debt are included in
  Net Investment in Capital Assets. If there are significant unspent related debt proceeds or deferred inflows of
  resources at the end of the reporting period, the portion of the debt or deferred inflows of resources attributable
  to the unspent amount are not included.
- Restricted net position results when constraints placed on net position use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation.
- Unrestricted net position consists of net position that does not meet the definition of the two preceding categories. Unrestricted net position often is designated, indicating it is not available for general operations. Such designations have internally imposed constraints on resources, but can be removed or modified.

When both restricted and unrestricted resources are available for use, generally it is the State's policy to use restricted resources first. Other funds not otherwise remitted to the State Treasury, which may be available from restricted or unrestricted net position should be utilized next, prior to the use of State funds.

The Statement of Activities demonstrates the degree to which the direct expense of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. Program revenues include (a) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not meeting the definition of program revenues are instead reported as general revenues.

### **Fund Financial Statements**

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide statements. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements. All remaining



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

governmental and proprietary funds are aggregated and reported as nonmajor funds. Internal service funds are also aggregated and reported in a separate column on the proprietary funds financial statements.

#### D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to timing of the measurements made, regardless of the measurements focus applied.

The government-wide financial statements and the proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, with the exception of agency funds. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of cash flows. Grants and similar items are recognized as revenues in the fiscal year in which eligibility requirements imposed by the provider have been met. Unearned revenue is recorded when cash or other assets are received prior to being earned. Additionally, long-term assets and liabilities, such as capital assets and long-term debt, are included on the financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the State generally considers taxes and other revenues to be available if the revenues are collected within 30 days after fiscal year-end. An exception to this policy is federal grant revenues, which generally are considered to be available if collection is expected within 12 months after year-end. All unearned revenue reported represents transactions for which assets have been received, but for which not all earning criteria have been met. Capital purchases are recorded as expenditures and neither capital assets nor long-term liabilities, such as long-term debt, are reflected on the balance sheet.

Expenditures generally are recorded when the related fund liability is incurred, as under the accrual basis of accounting. However, debt service expenditures, as well as expenditures related to compensated absences, claims and judgments, and other long-term liabilities, are recorded only when payment is due or (for debt service expenditures), when amounts have been accumulated in the debt service fund for payments to be made early in the subsequent fiscal year.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The State's proprietary funds and discretely presented component units, other than certain higher education foundations and similar organizations, follow all GASB pronouncements, (including all National Council on Governmental Accounting (NCGA) Statements and Interpretations currently in effect). Certain higher education foundations and similar organizations report under the Financial Accounting Standards Board (FASB) standards; including FASB Codification Topic 958, *Not-for-Profit Entities*. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. The FASB reports were reclassified or reformatted, as applicable, to GASB presentation in these financial statements.

### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

GAAP requires that revenues and expenses relating to summer school activities, the dates of which cross the State's fiscal year, are allocated between fiscal years rather than reported in a single fiscal year with the exception of teachers' salaries which are recorded in the fiscal year earned.

The State reports the following major funds:

### **Major Governmental Funds**

**General Fund** – The principal operating fund of the State which accounts for all financial resources of the general government, except those required to be accounted for in another fund.

General Obligation Bond Projects Fund – Accounts for the financial resources to be used for the acquisition and construction of major capital facilities (other than those financed by proprietary funds) financed with general obligation bond proceeds, including educational facilities for county and independent school systems.

#### **Major Enterprise Funds**

**Higher Education Fund** – Accounts for the operations of State colleges and universities and State technical colleges.

**State Health Benefit Plan (SHBP)** – Administers self-insured program of health benefits for the employees of units of government of the State, units of county government and local education agencies located within the State.

**Unemployment Compensation Fund** – Accounts for the collection of employers' unemployment insurance tax and the payment of unemployment insurance benefits.

Additionally, the State reports the following fund types:

#### **Governmental Funds**

**Special Revenue Funds** – Account for specific revenue sources that are legally restricted to expenditures for specific purposes. The State's special revenue funds represent the blended component units that conduct general governmental functions and activities related to the Transportation Investment Act.

**Debt Service Funds** – Account for the payment of principal and interest on general long-term debt. The General Obligation Debt Sinking Fund, which is a legally mandated fund responsible for fulfilling annual debt service requirements on all general obligation debt, is included in this fund type, as is the SRTA Debt Service Fund.

### **Proprietary Funds**

**Enterprise Funds** – Account for those activities for which fees are charged to external users for goods or services. These funds are also used when the activity is financed with debt that is secured by a pledge of the net revenues from fees and charges.

The State's nonmajor enterprise funds are Georgia Higher Education Facilities Authority, State Employees' Assurance Department and State Road and Tollway Authority.

**Internal Service Funds** – Account for the financing of goods or services provided by one department or agency to other State departments or agencies, or to other governmental entities, on a cost-reimbursement



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

basis. The predominant participant in internal service fund activity is the primary government. The activities accounted for in the State's internal service funds include risk management, prison industries, property management, technology, and personnel administration.

#### **Fiduciary Funds**

**Pension and Other Employee Benefit Trust Funds** – Account for the retirement systems and plans administered by the System, TRS, and for pension plans administered on behalf of a variety of local government officials and employees. These funds also include those used to report the accumulation of resources for, and payment of other postemployment benefits.

**Investment Trust Funds** – Account for the external portions of government-sponsored investment pools, including Georgia Fund 1 and Georgia Fund 1 Plus.

**Private Purpose Trust Funds** – Report resources of all other trust arrangements in which principal and income benefit individuals, private organizations, or other governments. Auctioneers Education Research and Recovery Fund, Real Estate Education, Research, and Recovery Fund and the Subsequent Injury Trust Fund are reported in this category.

**Agency Funds** – Account for the assets and liabilities for deposits and investments entrusted to the State as an agent for other governmental units, other organizations, or individuals. These funds include tax collections, child support recoveries, and correctional detainees' accounts.

## E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balances

#### **Cash and Cash Equivalents**

Cash and cash equivalents include currency on hand and demand deposits with banks and other financial institutions and short-term, highly liquid investments with maturity dates within three months of the date acquired, such as certificates of deposit, money market certificates and repurchase agreements. Cash and cash equivalents also include the holdings of the Board of Regents short-term fund.

#### **Investments**

Investments include financial instruments with terms in excess of three months from the date of purchase, certain other securities held for the production of revenue, and land and other real estate held as investments by endowments. Investments are presented at fair value. Changes in the fair value of land and other real estate held as investments by endowments are reported as investment income.

### **Pooled Investments with State Treasury**

The Office of the State Treasurer (OST) manages the Local Government Investment Pool (LGIP) Trust. The LGIP Trust consists of 3 pools: Georgia Fund 1 ("GF1"), Georgia Fund 1 Plus ("GF1 Plus"), and Georgia Extended Asset Pool Plus ("GEAP Plus") and the LGIP Trust Reserve. For cash flow purposes, amounts reported in the Pooled Investments with State Treasury are considered cash equivalents.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The State's External Investment Pools (described below) generally value investments as follows:

- All investments except repurchase agreements, non-negotiable certificates of deposit ("CD"), direct-issued commercial paper, and other such nonparticipating investments are priced at fair value.
- Repurchase agreements, non-negotiable CD's, direct-issued commercial paper, and other such nonparticipating investments are carried at cost because they are nonparticipating contracts that do not capture interest rate changes in their value.

Security transactions are accounted for on a trade date basis which means that the purchases and sales of securities are recorded on the day the trade takes place with a corresponding payable or receivable.

#### **External Investment Pools**

The State Depository Board may permit any department, board, bureau or other agency to invest funds collected directly by such organization in short-term time deposit agreements, provided that the interest income of those funds is remitted to the State Treasurer as revenues of the State. As a matter of general practice, however, demand funds of any department, board, bureau or other agency in excess of current operating expenses are required to be deposited with the State Treasurer for the purpose of pooled investment per Official Code of Georgia (OCGA) 50-17-63. Such cash is managed primarily in pooled investment funds to maximize interest earnings. The pooled investment funds "Georgia Fund 1, and "Georgia Fund 1 Plus" are also available on a voluntary basis to organizations outside of the State reporting entity. The funds in the local government investment pool may be consolidated with State funds under control of the State Treasurer for investment purposes, per OCGA 36-83-8.

Georgia Fund 1 – The (GF1 or the Primary Liquidity Portfolio's) primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal. It is managed as a stable Net Asset Value (NAV) pool. The Pool operates and reports to participants on an amortized cost basis. The income, gains and losses, net of administration fees of the pool are allocated to participants monthly on the ratio of the participant's share of the total funds in the pool based on the participant's average daily balance. This method differs from the fair value method used to value investments in these financial statements because the amortized cost method is not designed to distribute to participants all unrealized gains and losses in the fair values of the pool's investments. Per the Governmental Accounting Standards Board ("GASB") 79, to qualify for the use of amortized cost accounting for financial reporting purposes, an investment pool must meet all the criteria listed in GASB 79. GFI is managed as a stable NAV pool but does not comply with all the requirements listed in GASB 79; therefore, the investments of the pool are reported at fair value at fiscal year end.

Georgia Fund 1 Plus – (GF1 Plus) was established on July 1, 2016, and initially funded through redemptions in GF1. It is managed to maintain a stable Net Asset Value (NAV) of \$1.00. For financial reporting purposes, the pool is reported at fair value. GF1 Plus was established as an additional LGIP investment option for the state, state agencies, and eligible municipalities looking to benefit from higher yields available by adding credit exposure.

Georgia Extended Asset Pool Plus – (GEAP Plus) was established on July 1, 2018 as an investment for the OPEB Trust funds. GEAP Plus was initially funded with OPEB Trust funds and received another contribution of OPEB funds in January 2019. In accordance with the OPEB Trust Policy, funds from each Target Maturity Portfolio (TMP) as they matured were partly distributed for reinvestment in equity investments managed by the Division of Investment Services of the Teachers Retirement System of Georgia with the remainder principal and interest reinvested in additional TMPs. For financial reporting purposes, investments of the pool are reported at fair value at fiscal year end.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Other Investments**

The State's Unemployment Compensation Fund monies are required by the Social Security Act to be invested in the U.S. Department of Treasury, Bureau of Public Debt Unemployment Trust Fund (BPDUTF), which is not registered with the Securities and Exchange Commission. The fair value of the position in the BPDUTF is the same as the value of the BPDUTF shares.

#### Receivables

Receivables in the State's governmental funds pertain primarily to the accrual of taxes, as well as to federal grants and to revenues related to charges for services. Receivables in all other funds have arisen in the ordinary course of business. Receivables are recorded, net of an allowance for uncollectible accounts, when either the asset or revenue recognition criteria (See Note 1-D) have been met. Receivables from the federal government are reasonably assured; an allowance for uncollectible accounts is not typically established for federal receivables. In the governmental fund financial statements, the portion considered "available" is recorded as revenue; the remainder is recorded as a deferred inflow of resources-unavailable.

### **Inventories and Prepaid Items**

Inventories of supplies and materials are determined by physical count and/or perpetual inventory records and are valued at cost, weighted average cost, moving average cost, or lower of weighted average cost or market, using the first-in/first-out (FIFO) method, depending on the individual organization's preference. The costs of governmental fund inventories are recorded as expenditures when consumed rather than when purchased for larger agencies and agencies with material inventories. Other agencies may use either the purchase or consumption method.

Prepaid items include payments made to vendors and local government organizations for services that will benefit periods beyond the fiscal year-end. Also, the employer's portion of health insurance benefits applicable to coverage effective after the fiscal year-end is recorded as a prepaid item.

The fund balance of governmental funds is reported as nonspendable for inventories and prepaid items to indicate that these amounts do not represent expendable available financial resources.

### **Restricted Assets**

Certain cash and cash equivalents, investments, and other assets are classified as restricted assets on the Balance Sheet and/or Statement of Net Position because their use is limited by applicable bond covenants, escrow arrangements or other regulations.

#### **Capital Assets**

Capital assets of governmental funds are recorded as expenditures at the time of purchase and capitalized in the governmental activities column of the government-wide Statement of Net Position. Capital assets of the State's proprietary funds and component units are capitalized in the fund in which they are utilized. Capital assets are stated at historical cost or, in some instances, estimated historical cost. Estimation methods include using historical sources to determine the cost of similar assets at the time of acquisition and indexing where the historical cost of an asset is estimated by taking the current cost of a similar asset and dividing it by an index figure which adjusts for inflation. Donated capital assets are stated at acquisition value at the time of donation and disposals are removed at recorded cost. Infrastructure and intangible assets, as defined by the State's policy, acquired after June 30, 1980, are reported.



### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

All acquisitions in the following asset categories are capitalized regardless of cost:

Land and non-depreciable land improvements
Bridges and roadways included in the State highway system
Works of art and collections, acquired or donated (unless held for financial gain)

Amounts for other asset categories are capitalized when the cost or value equals or exceeds the following thresholds. Items acquired through capital leases or donations are subject to these capitalization thresholds, using the classifications most closely related to the leased or donated assets.

| Asset Category   | Threshold   |
|--|-------------|
| Infrastructure other than bridges and roadways in State highway system | \$1,000,000 |
| Software   | \$1,000,000 |
| Intangible assets, other than software                                 | \$ 100,000  |
| Buildings and building improvements                                    | \$ 100,000  |
| Improvements other than buildings                                      | \$ 100,000  |
| Library collections – capitalize all if collection equals or exceeds   | \$ 100,000  |
| Machinery and equipment  | \$ 5,000    |

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives is not capitalized. The State holds certain assets such as works of art, historical documents, and artifacts that have not been capitalized or depreciated because either they are held for financial gain or they are protected and preserved for exhibition, education, or research and are considered to have inexhaustible useful lives. Major outlays for construction of bridges and roadways in the State highway system are capitalized as projects are constructed. All other major construction projects are capitalized when projects are completed. Interest incurred during construction is not capitalized in governmental funds. Interest incurred during the construction of proprietary fund assets is included in the capitalized value of the asset.

Capital assets are depreciated over their useful lives using the straight-line depreciation method. The government-wide, proprietary fund and component unit financial statements report depreciation expense.

Capital assets without indefinite or inexhaustible useful lives are generally amortized or depreciated on the straight-line basis over the following useful lives:

| Infrastructure                         | 10-100 years |
|--|--------------|
| Buildings and building improvements    | 5-60 years   |
| Improvements other than buildings      | 15-50 years  |
| Machinery and equipment                | 3-20 years   |
| Software                               | 3-10 years   |
| Intangible assets, other than software | 20 years     |
| Library collections                    | 10 years     |
| Works of art and collections           | 5-40 years   |



# Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Deferred Outflows of Resources**

In addition to assets, the government-wide and fund financial statements will sometimes report a separate section of deferred outflows of resources. This separate financial statement element represents a consumption of net position or fund balance that applies to future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

#### **Compensated Absences**

The compensated absences liability is accrued for the estimated value of leave payments (e.g., for vacation, holiday deferrals, FLSA compensatory time, etc.) using pay rates in effect at the balance sheet date.

Full-time employees earn annual leave ranging from 10 to 14 hours each month depending upon the employee's length of continuous State service with a maximum accumulation of 360 hours. Employees are paid for unused accumulated annual leave upon retirement or termination of employment. Funds are provided in the appropriation of funds each fiscal year to cover the cost of annual leave of terminated or retired employees.

Employees earn 10 hours of sick leave each month with a maximum accumulation of 720 hours. Sick leave does not vest with the employee. There is no liability for accumulated sick leave because the State has no obligation to pay sick leave upon termination or retirement of employment. Unused accumulated sick leave is forfeited upon retirement or termination of employment. However, certain employees who retire with 120 days or more of forfeited annual and sick leave are entitled to additional service credit in the Employees' Retirement System. No liability is recorded for rights to receive sick pay benefits.

Overtime for non-exempt employees is governed by the provisions of the Fair Labor Standards Act (FLSA). Overtime worked by non-exempt employees will normally be credited as FLSA compensatory time at a rate of one and one-half hours of compensatory time for each hour of overtime worked. Employees receive pay for overtime in lieu of FLSA compensatory time as provided in statewide policy or upon exceeding the accumulation limits of FLSA compensatory time and upon separation from employment.

### **Long-term Obligations**

Long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities column or business-type activities column on the government-wide Statement of Net Position and on the proprietary fund Statement of Net Position in the fund financial statements. Bond discounts and premiums are deferred and amortized over the life of the bonds using a method that approximates the effective interest method or the straight-line method. Bonds payable are reported net of the unamortized bond premium or discount. Bond issuance costs are recognized during the current period.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Principal and interest payments on long-term debt usually should be reported as expenditures under the modified accrual basis of accounting when due. When notes and loans payables become due and payable the liabilities are recorded in the fund from which payment will be made. When bonds or notes are a direct obligation and/or expected to be repaid from proprietary resources, they are recorded as a liability of the proprietary fund at face value.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The *Tax Reform Act of 1986* requires governmental organizations issuing tax-exempt bonds to refund to the U.S. Treasury, interest earnings on bond proceeds in excess of the yield on those bonds. Governmental organizations must comply with arbitrage rebate requirements in order for their bonds to maintain tax-exempt status. Organizations are required to remit arbitrage rebate payments for non-purpose interest to the federal government at least once every five years over the life of the bonds. Arbitrage liability is treated as an expense in the government-wide statements when the liability is recognized. In the fund financial statements, governmental funds report arbitrage (other debt service) expenditures when the liability is due.

Pollution remediation obligations are recorded when the State knows that a site is polluted and one or more obligating events have occurred. The amount recorded is an estimate of the current value of potential outlays for the cleanup, calculated using the "expected cash flows" measurement technique.

Lease obligation that transfers substantially all the benefits and risks inherent to ownership of the property or equipment is accounted for as a capital lease by the lessee. The recording of a capital lease reflects the acquisition of a capital asset and the incurrence of a long-term liability. All other leases are classified as operating leases.

Governmental funds recognize periodic payments on capital and operating leases as expenditures in the period incurred. State organizations reported as governmental funds are also recording other financing sources and capital outlay expenditures for the net present value of the minimum lease payments. This applies in the initial year of the lease term only. Principal amounts of lease payments due within 12 months are recorded as a current liability.

Proprietary funds, fiduciary funds, component units using the accrual basis, and the government-wide financial statements are reporting capital assets as well as long and short-term payables on the statement of net position. Therefore, for capital leases, a capital asset and lease obligation are recorded at inception of the lease and periodic lease payments are recorded as interest expense and a reduction to the capital lease obligation. Additionally, depreciation expense related to the leased capital asset are recorded.

#### **Deferred Inflows of Resources**

In addition to liabilities, the government-wide and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position or fund balance that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

### **Net Position**

The difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources is "Net Position" on the government-wide, proprietary fund and fiduciary fund financial statements.

Net position is reported as net investment in capital assets, restricted or unrestricted. "Net Investment in Capital Assets" consists of capital assets, net of accumulated amortization/depreciation and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction or improvement of those assets. In addition, deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of capital assets or related debt are included in Net Investment in Capital Assets. If there are significant unspent related debt proceeds or deferred inflows of resources at the end of the reporting period, the portion of the debt or deferred inflows of resources attributable to the unspent amount are not included.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Restricted net position results when constraints placed on net position use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of net position that does not meet the definition of the two preceding categories may be designated, indicating it is not available for general operations. Such designations have internally imposed constraints on resources, but can be removed or modified.

When both restricted and unrestricted net position are available for use, it is the State's policy to first utilize federal funds available from restricted net position. Other funds not otherwise remitted to the State Treasury, which may be available from restricted or unrestricted net position should be utilized next, prior to the use of State funds.

#### **Fund Balances**

Generally, fund balance represents the difference between the assets, deferred outflows of resources, liabilities and deferred inflows of resources under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

**Nonspendable** – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted into cash or (b) legally or contractually required to be maintained intact, such as inventory, prepaid items, and the principal in a permanent fund.

**Restricted** – Fund balances are reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation adopted by the State or through the external restrictions imposed by creditors, grantors or laws or regulations of other governments.

**Committed** – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal actions of both the Governor and the General Assembly. The Georgia Legislature and Governor represent the State's highest level of decision-making authority. Formal action consists of legislation passed by both the House and Senate and signed by the Governor and is required to establish, modify or rescind a limitation.

**Assigned** – Fund balances are reported as assigned when amounts are constrained by the State's intent that they be used for specific purposes, but they are neither restricted nor committed. Assignments may be made under statutory authority of management of the reporting organizations in the State.

**Unassigned** – The residual amount of fund balance is reported as unassigned for balances that do not meet the above constraints. The government reports positive unassigned fund balance only in the general fund. Negative unassigned fund balances may be reported in all funds.

As with net position, when both restricted and unrestricted (committed, assigned, unassigned) fund balances are available for use, it is the State's policy to first utilize federal funds available from restricted fund balance. Other funds not otherwise remitted to the State Treasury, which may be available from restricted, committed or assigned fund balance should be utilized next, prior to the use of State funds when expenditures are incurred for purposes for which amounts in any of those funding sources could be used. Within unrestricted fund balance, after the above consideration of funding source, the State's policy is that committed amounts generally should be reduced first, followed by assigned amounts and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Interfund Activity and Balances**

Equally offsetting asset and liability accounts (due from/to other funds) are used to account for amounts owed to a particular fund by another fund for obligations on goods sold or services rendered.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements with the exception of activities between governmental activities and business-type activities. In the fund financial statements, transfers represent flows of assets without equivalent flows of assets in return or requirements for repayment.

In addition, transfers are recorded when a fund receiving revenue provides it to the fund which expends the resources. Transfers of balances between funds are made to accomplish various provisions of law.

Interfund payables and receivables have been eliminated from the Statement of Net Position except for amounts due between governmental and business-type activities. These amounts are reported as internal balances on the Statement of Net Position.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### NOTE 2 - CHANGES IN FINANCIAL ACCOUNTING AND REPORTING

#### A. Implementation of New Accounting Standards

In fiscal year 2019, the State implemented the following GASB Statements:

GASB Statement No. 83, Certain Asset Retirement Obligations, establishes uniform guidance for accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. This Statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs. This Statement requires that recognition occur when the liability is both incurred and reasonably estimable. The determination of when the liability is incurred should be based on the occurrence of external laws, regulations, contracts, or court judgments, together with the occurrence of an internal event that obligates a government to perform asset retirement activities. Laws and regulations may require governments to take specific actions to retire certain tangible capital assets at the end of the useful lives of those capital assets, such as decommissioning nuclear reactors and dismantling and removing sewage treatment plants. Other obligations to retire tangible capital assets may arise from contracts or court judgments. Adoption of this Statement did not have a significant impact on the financial statements.

GASB Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements, improves the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. This Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. For notes to financial statements related to debt, this Statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt. Adoption of this Statement did not have a significant impact on the financial statements.

#### B. Change in Accounting Principles

#### **Primary Government**

Management has decided to report the State Road and Tollway Authority's financial position and activities on a one-year lag. This change resulted in a decrease to net position of \$14.5 million.

#### **Component Units**

During the fiscal year, it was determined that the Georgia Tech Facilities, Inc., part of the Higher Education Foundations discretely presented component unit, decreased net position by \$5.9 million due to changes related to revenue recognition, bond issuance cost accounting policy, and investment in sales-type lease policy.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 2 - CHANGES IN FINANCIAL ACCOUNTING AND REPORTING (continued)

#### C. Correction of Prior Year Errors

#### **Primary Government**

Unamortized premiums and deferred outflows were not appropriately adjusted for instances in which original bond offerings were partially refunded. This error resulted in a decrease of \$70.0 million to deferred outflows of resources and an increase of \$68.4 million to unamortized premiums for a net prior period adjustment of \$1.5 million.

An adjustment was made to Higher Education Fund, an Enterprise fund, for correction of prior year errors relating to capital assets, lease purchase obligations, accounts receivable and deferred outflows of resources. These adjustments resulted in an increase to beginning net position by \$1.0 million.

#### **Component Units**

During prior years, the Georgia International and Maritime Trade Center Authority operated under a policy of recording expense relating to its agreement to reimburse the Georgia World Congress Center Authority (GWCCA) for employees' rights to receive compensation for future absences based upon services already rendered. This obligation related to vesting of annual leave, compensated leave and banked holiday leave. It was determined that such earned, but unpaid compensated absences should remain the obligation of the GWCCA. As a result, the Authority recorded an entry adjusting beginning net position totaling an increase of \$0.1 million.

During the fiscal year, VSU Auxiliary Services Real Estate Foundation, part of the Higher Education Foundations discretely presented component unit, restated net position due to prior year errors in receivables. An adjustment was made in fiscal year 2019 to increase beginning net position by \$2.0 million.



### NOTE 3 - FUND EQUITY RECLASSIFICATIONS AND RESTATEMENTS

Reclassifications and Restatements consisted of the following (amount in thousands):

| General Obligation Bond Projects Fund         1,141,832         —         —         1,           Nonmajor Funds:         Special Revenue Funds         371,762         (28,551)         —           Debt Service Fund         64,016         (63,746)         —           Total Governmental Funds         9,687,421         (92,297)         —         9,           Government-wide Adjustments         Capital Assets, net of depreciation         22,637,242         9,235         22, | 18<br>ed) |
|---|-----------|
| General Fund         \$ 8,109,811         \$ — \$ — \$ 8,           General Obligation Bond Projects Fund         1,141,832         — — — — 1,           Nonmajor Funds:         Special Revenue Funds         371,762         (28,551)         — — — — — — — — — — — — — — — — — — —   |           |
| General Obligation Bond Projects Fund         1,141,832         —         —         1,           Nonmajor Funds:         Special Revenue Funds         371,762         (28,551)         —           Debt Service Fund         64,016         (63,746)         —           Total Governmental Funds         9,687,421         (92,297)         —         9,           Government-wide Adjustments         Capital Assets, net of depreciation         22,637,242         9,235         22, |           |
| Nonmajor Funds:         371,762         (28,551)         —           Special Revenue Funds         371,762         (28,551)         —           Debt Service Fund         64,016         (63,746)         —           Total Governmental Funds         9,687,421         (92,297)         —         9,           Government-wide Adjustments         Capital Assets, net of depreciation         22,637,242         9,235         22,   | 09,811    |
| Special Revenue Funds         371,762         (28,551)         —           Debt Service Fund         64,016         (63,746)         —           Total Governmental Funds         9,687,421         (92,297)         —         9,           Government-wide Adjustments         Capital Assets, net of depreciation         22,637,242         9,235         22,  | 41,832    |
| Debt Service Fund         64,016         (63,746)         —           Total Governmental Funds         9,687,421         (92,297)         —         9,           Government-wide Adjustments         Capital Assets, net of depreciation         22,637,242         9,235         22,   |           |
| Total Governmental Funds 9,687,421 (92,297) — 9, Government-wide Adjustments Capital Assets, net of depreciation 22,637,242 9,235 22,   | 343,211   |
| Government-wide Adjustments Capital Assets, net of depreciation 22,637,242 9,235 22,  | 270       |
| Capital Assets, net of depreciation 22,637,242 9,235 22,  | 595,124   |
| •   |           |
| Oil - Nov   | 546,477   |
| Other Noncurrent Assets and Liabilities (644,126) 144,215 (   | 199,911)  |
| Deferred Inflows/Outflows of Resources 1,241,674 (3,871) (69,962) 1,  | 67,841    |
| Long-Term Liabilities Related to Debt (10,686,267) (131,707) 68,422 (10,  | 749,552)  |
| OPEB Assets/Liabilities (2,842,826) (213) — (2,   | 343,039)  |
| Pension Assets/Liabilities (3,126,971) 692 — (3,  | 26,279)   |
| Inclusion of Internal Service Funds in  |           |
| Governmental Activities         562,016         —         —         —   | 62,016    |
| Total Governmental Funds and Activities <u>\$ 16,828,163</u> <u>\$ (73,946)</u> <u>\$ (1,540)</u> <u>\$ 16,</u>   | 52,677    |
| Proprietary Funds and Business-type Activities  |           |
| Major Funds:  |           |
| Higher Education Fund \$ 1,660,674 \$ — \$ 1,039 \$ 1,  | 661,713   |
| State Health Benefit Plan 689,872 — —   | 589,872   |
| Unemployment Compensation Fund 2,203,261 — 2,   | 203,261   |
| Nonmajor Funds:   |           |
| Enterprise Funds 158,464 59,488 —   | 217,952   |
| Internal Service Funds 404,967 — —  | 104,967   |
| Internal Service Funds Look-Back Adjustments  |           |
| Removal of Internal Service Funds Relating to   |           |
| Governmental Activities (562,016) (   | 662,016)  |
| Total Proprietary Funds and Business-type Activities \$ 4,555,222 \$ 59,488 \$ 1,039 \$ 4,  | 515,749   |
| Fiduciary Funds   |           |
| Pension and Other Employee Benefit Trust Funds \$ 97,209,279 \$ - \$ 97,  | 209,279   |
| Investment Trust Funds 7,358,335 — 7,   | 358,335   |
| Private Purpose Trust Funds         224,195         —         —   | 224,195   |
| Total Fiduciary Funds         \$ 104,791,809         \$ —         \$ —         \$ 104,  | 791,809   |
| Discretely Presented Component Units \$ 11,038,477 \$ (5,858) \$ 2,166 \$ 11,   | 34,785    |
| Total Reporting Entity <u>\$ 137,213,671</u> <u>\$ (20,316)</u> <u>\$ 1,665</u> <u>\$ 137,</u>  | 95,020    |



### NOTE 4 - FUND BALANCE AND NET POSITION

#### A. Fund Balances

The specific purposes of the governmental funds fund balances, classified as other than unassigned, at June 30, 2019 are as follows (amount in thousands):

|   |          | General<br>Fund | O        | General<br>Obligation<br>nd Projects<br>Fund |          | onmajor<br>vernmental<br>Funds |          | Total       |
|---|----------|-----------------|----------|--|----------|--------------------------------|----------|-------------|
| Nonspendable Fund Balance Inventories and Prepaid Amounts | \$       | 20,780          | s        | _  | \$       | 16,770                         | \$       | 37,550      |
| •   | <u> </u> |                 | <u> </u> |  | <u> </u> |                                | <u> </u> |             |
| Restricted Fund Balance                                   |          |                 |          |  |          |                                |          |             |
| Capital Projects  | \$       | _               | \$       | 1,384,813                                    | \$       | _                              | \$       | 1,384,813   |
| Guaranteed Revenue Debt                                   |          |                 |          |  |          |                                |          |             |
| Common Reserve Fund                                       |          | 53,776          |          | _  |          | _                              |          | 53,776      |
| Emission Regulation                                       |          | 5,102           |          | _  |          | _                              |          | 5,102       |
| Healthcare Facility Regulation                            |          | 17,321          |          | _  |          | _                              |          | 17,321      |
| Health Care Access and Improvement                        |          | 23,095          |          | _  |          | _                              |          | 23,095      |
| Indigent Care Trust Fund                                  |          | 8,643           |          | _  |          | _                              |          | 8,643       |
| Jasper Ocean Terminal Project                             |          | 7,551           |          | _  |          | _                              |          | 7,551       |
| Lottery For Education                                     |          | 1,354,631       |          | _  |          | _                              |          | 1,354,631   |
| Roads and Bridges (Motor Fuel Tax Funds)                  |          | 3,414,944       |          | _  |          | 94,017                         |          | 3,508,961   |
| Unclaimed Property  |          | 39,977          |          | _  |          | _                              |          | 39,977      |
| Underground Storage Tank Trust Fund                       |          | 75,297          |          | _  |          | _                              |          | 75,297      |
| Unissued Debt/Debt Service                                |          | 157,201         |          | _  |          | 64,016                         |          | 221,217     |
| Help America Vote Act                                     |          | 13,177          |          | _  |          | _                              |          | 13,177      |
| Victims of Violent Crime Emergency Fund                   |          | 21,234          |          | _  |          | _                              |          | 21,234      |
| Health and Welfare  |          |                 |          |  |          |                                |          |             |
| Behavioral Health   |          | 2,461           |          | _  |          | _                              |          | 2,461       |
| Community Health  |          | 13,115          |          | _  |          | _                              |          | 13,115      |
| Human Services  |          | 853             |          | _  |          | _                              |          | 853         |
| Public Health   |          | 13,646          |          | _  |          | _                              |          | 13,646      |
| Transportation  |          | 116,914         |          | _  |          | 303,772                        |          | 420,686     |
| Public Safety   |          | 7,531           |          | _  |          | _                              |          | 7,531       |
| Economic Development and Assistance                       |          | 3,640           |          | _  |          | _                              |          | 3,640       |
| Culture and Recreation                                    |          | 59,684          |          | _  |          | _                              |          | 59,684      |
| Other   |          | 28,815          |          | 69,960                                       |          | _                              |          | 98,775      |
| Total Restricted Fund Balance                             | \$       | 5,438,608       | \$       | 1,454,773                                    | \$       | 461,805                        | \$       | 7,355,186   |
| Committed Fund Balance                                    |          |                 |          |  | _        |                                |          |             |
| Administrative Services Fleet Management                  | \$       | 7,898           | \$       | _  | \$       | _                              | \$       | 7,898       |
| Billeting Funding   | Ψ        | 1,173           | Ψ        | _  | Ψ        | _                              | Ψ        | 1,173       |
| Other   |          | 314             |          |  |          |                                |          | 314         |
| <b>Total Committed Fund Balance</b>                       | \$       | 9,385           | \$       |  | \$       |                                | \$       | 9,385       |
|   |          |                 |          |  |          |                                |          | (continued) |



#### NOTE 4 - NET POSITION AND FUND BALANCES (continued)

|                                     |               | G   | General    |      |           |               |
|-------------------------------------|---------------|-----|------------|------|-----------|---------------|
|                                     |               | Ot  | oligation  | No   | nmajor    |               |
|                                     | General       | Bon | d Projects | Gove | ernmental |               |
|                                     | Fund          |     | Fund       | 1    | Funds     | Total         |
| Assigned Fund Balance               |               |     |            |      |           |               |
| General Government                  | \$<br>198,625 | \$  | 28,539     | \$   | 2,896     | \$<br>230,060 |
| Education                           | 26,258        |     | _          |      | _         | 26,258        |
| Health and Welfare                  | 151,852       |     | _          |      | _         | 151,852       |
| Transportation                      | 36,130        |     | _          |      | _         | 36,130        |
| Public Safety                       | 81,598        |     | _          |      | _         | 81,598        |
| Economic Development and Assistance | 10,710        |     | _          |      | _         | 10,710        |
| Culture and Recreation              | 10,638        |     | _          |      | _         | 10,638        |
| Conservation                        | <br>6,462     |     |            |      | 41,361    | <br>47,823    |
| Total Assigned Fund Balance         | \$<br>522,273 | \$  | 28,539     | \$   | 44,257    | \$<br>595,069 |

#### **B.** Restricted Net Position

The State's net position restricted by enabling legislation represents resources which a party external to a government, such as citizens, public interest groups, or the judiciary, can compel the government to use only for the purpose specified by the legislation. The government-wide Statement of Net Position reports \$9.6 billion of restricted net position.

#### C. Deficit Net Position

The governmental activities of the State ended the year with an unrestricted net position deficit of \$7.7 billion. The deficit is a result of pension and Other Postemployment Benefit (OPEB) liabilities and the continued practice of incurring debt for the purposes of capital acquisition and construction on behalf of county and independent school systems, business-type activities and State schools. As of June 30, 2019, outstanding general obligation bonds applicable to these projects was \$5.7 billion. Since the occurrence of this debt does not result in capital asset acquisitions for governmental activities, the debt is not reflected in the net position category, Net Investment in Capital Assets, but rather in the unrestricted net position category. The unrestricted deficit balance of the primary government however has been adjusted for the governmental activities outstanding debt balances related to capital assets reported in business-type activities in the amount of \$3.2 billion. GASB 68, as related to pensions required the State to recognize its proportional share of the net pension liability of the pension plans applicable to said standard. As of June 30, 2019, the liability resulted in a \$3.0 billion impact to unrestricted net position. GASB 75, as related to OPEB required the State to recognize its proportional share of the net OPEB liability of the OPEB plans applicable to said standard. As of June 30, 2019, the liability resulted in a \$2.5 billion impact to unrestricted net position.

The business-type activities of the State ended the year with an unrestricted net position deficit of \$6.2 billion, which is primarily due to the recognition of net pension and OPEB liabilities. The higher education fund has deficit balances due to pension and OPEB. GASB 68, as related to pensions, required the State to recognize its proportional share of the net pension liability of the pension plans applicable to said standard. As of June 30, 2019, the liability resulted in a \$2.6 billion impact to unrestricted net position. GASB 75, as related to OPEB, required the State to recognize its proportional share of the net OPEB liability of the OPEB plans applicable to said standard. As of June 30, 2019, the liability resulted in a \$4.8 billion impact to unrestricted net position. The State Road and Tollway Authority's deficit of \$263.7 million in unrestricted net position of business-type activities is primarily a result of \$256.7 million in outstanding balances for the TIFIA and Design Building finance loans related to the I-75 Northwest Corridor project and \$34.1 million in outstanding balances for the transportation revenue bonds related to the I-75S express Lanes project.



### **NOTE 5 - DEPOSITS AND INVESTMENTS**

Cash and cash equivalents and investments as of June 30, 2019 are classified in the accompanying financial statements as follows (amount in thousands):

|  | Primary<br>Government<br>and Fiduciary<br>Funds |             | Component<br>Units |           | Total       |
|--|---|-------------|--------------------|-----------|-------------|
| Primary Government                     |   | 1 11111     |                    | _         | 10001       |
| Cash and Cash Equivalents              | \$  | 5,504,028   | \$ 732,726         | \$        | 6,236,754   |
| Pooled Investments with State Treasury |   | 5,504,354   | 1,626,783          |           | 7,131,137   |
| Investments                            |   | 3,761,707   | 1,156,086          |           | 4,917,793   |
| Restricted Assets                      |   |             |                    |           |             |
| Cash and Cash Equivalents              |   | 2,769,053   | 424,097            |           | 3,193,150   |
| Pooled Investments with State Treasury |   | 359,843     | 99,527             |           | 459,370     |
| Investments                            |   | 250,495     | 3,522,081          |           | 3,772,576   |
| Fiduciary Funds                        |   |             |                    |           |             |
| Cash and Cash Equivalents              |   | 2,995,253   | _                  |           | 2,995,253   |
| Pooled Investments with State Treasury |   | 11,366,960  | _                  |           | 11,366,960  |
| Investments                            |   | 96,730,648  | _                  |           | 96,730,648  |
| Restricted Assets                      |   |             |                    |           |             |
| Pooled Investments with State Treasury |   | 626         |                    |           | 626         |
| <b>Total Cash and Investments</b>      | <u>\$</u>                                       | 129,242,967 | \$ 7,561,300       | <u>\$</u> | 136,804,267 |

Cash on hand, deposits and investments as of June 30, 2019 consist of the following (amount in thousands):

|  | Primary<br>Government<br>nd Fiduciary<br>Funds | C  | omponent<br>Units |           | Total       |
|--|--|----|-------------------|-----------|-------------|
| Cash on Hand                                       | \$<br>1,909                                    | \$ | 55                | \$        | 1,964       |
| Deposits with Financial Institutions (Note 5A)     | 4,211,654                                      |    | 958,028           |           | 5,169,682   |
| Investments (Note 5B)                              | 105,430,759                                    |    | 4,748,018         |           | 110,178,777 |
| Pooled Investments with State Treasury (Note 5D)   | 17,231,784                                     |    | 1,726,310         |           | 18,958,094  |
| Unemployment Compensation Funds with U.S. Treasury | 2,495,750                                      |    | _                 |           | 2,495,750   |
| Assets Held at the Board of Regents                |  |    |                   |           |             |
| on Behalf of Other Organizations                   | <br>(128,889)                                  |    | 128,889           |           |             |
| Total Cash and Investments                         | \$<br>129,242,967                              | \$ | 7,561,300         | <u>\$</u> | 136,804,267 |

#### A. Deposits

Deposits include certificates of deposit and demand deposit accounts. The State Depository Board (Board) has authority to determine collateral requirements for State demand deposit accounts. Beginning in October 2008, in response to the U.S. financial crisis, the Board required all uninsured State deposits to be fully collateralized until September 2012. Its investment policy was amended to permit the Office of the State Treasurer (OST) to diversify its portfolio to include



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### **NOTE 5 - DEPOSITS AND INVESTMENTS (continued)**

investments in deposit agreements that are with highly rated U.S. banks classified to be low or very low risk, as measured by the OST counterparty risk assessment model.

The Board permits OST to invest in deposit agreements in approved banks as an alternative to purchasing commercial paper and corporate notes issued by highly rated U.S. banks because of the clear preference of all depositor claims, insured and uninsured, over general creditors. OST has been advised that there is a clear and significant difference in favor of deposits over commercial paper in the event of insolvency or liquidation of a U.S. bank thus, OST gives preference to interest-bearing demand deposits due to both a preference in safety of capital and daily liquidity. For any single financial institution, investments deposit agreements, in approved banks that are not collateralized or secured as described below, together with purchases of commercial paper, cannot exceed 5% of total portfolio assets invested by OST.

Other than the deposit agreements referenced above, State demand deposits, time deposits and other certificates of deposit must be secured by eligible collateral, a Federal Home Loan Bank letter of credit, or a surety bond approved by the Board. There are currently no issuers of surety bonds that have been approved by the Board. Eligible collateral includes any one or more of the following securities as enumerated in OCGA 50-17-59:

- 1) Bonds, bills, certificates of indebtedness, notes or other direct obligations of the United States or of the State.
- Bonds, bills, certificates of indebtedness, notes or other obligations of the counties or municipalities of the State.
- 3) Bonds of any public authority created by the laws of the State, providing that the statute that created the authority authorized the use of the bonds for this purpose, the bonds have been duly validated and they are not in default.
- 4) Industrial revenue bonds and bonds of development authorities created by the laws of the State, for which bonds have been duly validated and they are not in default.
- 5) Bonds, bills, certificates of indebtedness, notes or other obligations of a subsidiary corporation of the U.S. Government, which are fully guaranteed, both as to principal and interest and debt obligations issued, or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Corporation and the Federal National Mortgage Association.

The Board is authorized in OCGA 50-17-58 to allow agencies of the State the option of exempting demand deposits from the collateral requirements. Currently, the Board has only authorized OST to waive collateral on special accounts approved by the Board, as referenced above, in accordance with its investment policy. The Board requires all other State demand deposits, time deposits and certificates of deposits to be collateralized in an amount equal to and not less than 110% of any deposit not insured by the FDIC. In addition, the Board instituted a requirement to limit total State deposits at any State depository to not exceed 100% of the depository's equity capital. The Board may temporarily increase the total State deposit limit at any State depository to 125% of equity capital to allow for fluctuation in demand deposit balances. Credit unions are not authorized to serve as State depositories.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

#### **Custodial Credit Risk – Deposits**

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the State's deposits may not be recovered. The OST Investment Policy specifies safety of capital as the first priority in investing funds and liquidity as the second priority, followed by investment return and diversification. In adherence to these objectives, OST maintains balances in deposit agreements in approved banks for investment unless commercial paper issued by those financial institutions offers a risk-adjusted advantage. OST closely monitors the credit of U.S. banks having deposit agreements.

Beginning in 2018, the Board implemented the Secure Deposit Program (SDP), a multi-bank pledging pool. The SDP requires participating banks that accept public deposits in Georgia to operate under the policy and procedures of the program. The State Treasurer sets the collateral requirements and pledging level for each covered depository. There are four tiers of collateralization levels specifying percentages of eligible securities to secure covered Deposits: 25%, 50%, 75%, and 110%. The SDP also provides for collateral levels to be increased to amount of up to 125% if economic or financial conditions warrants. The program lists the type of eligible collateral. The State Treasurer approves authorized custodians.

In accordance with the SDP, if a covered depository defaults, losses to public depositors are first satisfied with any applicable insurance, followed by demands of payment under any letters of credit or sale of the covered depository's collateral. If necessary, any remaining losses are to be satisfied by assessments made against the other participating covered depositories. Therefore, for disclosure purposes, all deposits of participants in the SDP are considered to be fully insured.

At June 30, 2019, bank balances of the primary government and its component units' deposits not included in the SDP totaled \$3.5 billion. It includes balances reported in fiduciary funds other than Pension and Other Employee Benefit Trust Funds as these balances are not separable from the holdings of the primary government. Of these bank balances, \$308.7 million were exposed to custodial credit risk as follows (amount in thousands):

Duimaux

|   | P     | rimary     |    |          |               |
|---|-------|------------|----|----------|---------------|
|   | Gover | rnment and | C  | omponent |               |
|   | Fiduc | iary Funds |    | Units    | Total         |
| Uninsured and uncollateralized                    | \$    | 28,847     | \$ | 134,952  | \$<br>163,799 |
| Uninsured and collateralized with securities      |       |            |    |          |               |
| held by the pledging financial institutions       |       | 1,412      |    | 549      | 1,961         |
| Uninsured and collateralized with securities held |       |            |    |          |               |
| by the pledging institutions' trust departments   |       |            |    |          |               |
| or agents, but not in the State's name            |       | 59,407     |    | 83,543   | <br>142,950   |
| Total deposits exposed to custodial credit risk   | \$    | 89,666     | \$ | 219,044  | \$<br>308,710 |
|   |       |            |    |          |               |

The carrying amounts of deposits of certain higher education foundations which utilize FASB standards were \$414.9 million. These deposits are not included in the balances reflected above.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

#### **B.** Investments

#### **Investment Policies**

#### **Primary Government**

The predominant portions of the primary government's investments are managed by OST and the University System of Georgia (USG). OST's and USG's investment policies are therefore presented as the investment policies of the primary government.

The State Depository Board has adopted two investment policies to govern State investments:

- 1) The Investment Policy for the Office of the State Treasurer (OST Investment Policy) dictates investment of assets managed by OST.
- 2) The Investment Policy for Approved State Investment Accounts (Investment Policy for Approved Agency Accounts) governs investments managed by organizations other than OST.

#### OST Investment Policy

OST is the only organization approved by the Board to invest funds pursuant to the OST Investment policy. The State Treasurer shall invest all funds with the degree of judgment and care, under circumstances then prevailing, which persons of prudence, discretion, and intelligence exercise in the management of their own affairs, not for speculation, but for investment. OST is to invest all funds prudently, considering first, the probable safety of capital and then probable income, while meeting daily cash flow requirements and conforming to all statutes governing the investment of public funds.

OST is authorized to invest in securities and other investments as permitted in OCGA Sections 36-83-2, 50-5A-7, 50-17-2, 50-17-27 and 50-17-63. Authorized investments are subject to certain restrictions pursuant to the OST Investment Policy and specific guidelines for the individual portfolios managed by OST. Authorized investments and related restrictions and guidelines are described below:

a) Repurchase agreements – Repurchase agreements and reverse repurchase agreements may be transacted with authorized institutions that are rated investment grade by one or more nationally recognized rating agency or are determined by the Treasurer to have adequate capital and liquidity, with maximum exposure per institution determined by the Treasurer and adjusted as needed due to the financial condition of such institutions, the size of the OST investment portfolios, and in accordance with the OST counterparty risk assessment model. Repurchase agreements must be collateralized by obligations of the United States and its subsidiary corporations and instrumentalities or entities sanctioned or authorized by the United States government or other securities authorized for investment by the Treasurer in subsection (b) of Code of Section 50-17-63. Collateral comprised of obligations of the United States and its subsidiary corporations and instrumentalities or entities sanctioned or authorized by the United States government must have a market value of at least 102% of the investment and other eligible collateral must have a market value of 105% of the investment. Collateral must be held by a third party custodian approved by the Treasurer and marked-to-market daily. Exceptions to the requirements for third party custody of collateral or collateral requirements may be approved by the Treasurer for authorized institutions if necessary on occasion. All counterparties, and exceptions to custody and collateral requirements shall be reported by the Treasurer



### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

to the State Depository Board. All reverse repurchase agreements shall be approved in advance by the Treasurer.

- b) Certificates of deposit (CD's) The maximum term of CD's shall not exceed five years. OST shall not place funds in non-negotiable CD's at any depository if such placement of funds will result in total state deposits at such depository in excess of 100% of total equity capital. Provided, however, that the Treasurer may authorize placement of funds in CD's at a depository if such placement of funds will result in total state deposits not to exceed 125% of total equity capital on an as needed basis to allow for fluctuations in demand deposit balances. All CD's must be fully insured by the FDIC or secured by collateral permitted by statute. Surety bonds acceptable as security for CD's shall require approval by the State Depository Board with such credit constraints or limitations it determines. Pledged securities shall be held by a third party custodian approved by OST. Pledged securities shall be marked-to-market at least monthly with depositories required to initially pledge to OST, and thereafter maintain upon notification or any shortfall, collateral having a market value equal to 110% of CD's or be secured through the Georgia multibank pledging pool program (Secure Deposit Program) with "Required Collateral" as defined therein.
- c) Commercial paper (CP) CP issued by domestic corporations carrying ratings no lower than P-1 by Moody's Investors Service and A-1 by Standard & Poor's Corporation, in an amount, including the balance of any bank deposit held for investment purposes described in (d) (4), below, that does not exceed 5% of portfolio assets for any single issuer.
- d) Bank deposits held for investment purposes (formerly referred to as negotiated investment deposit agreements). Deposit agreements with banks that are (1) secured by collateral permitted by statute, held by a third party custodian, marked-to-market daily, and having a market value equal to or exceeding 110% of the deposit; (2) secured through the Georgia multibank pledging pool program (Secure Deposit Program) with "Required Collateral" as defined therein; (3) fully secured by a letter-of-credit issued by a Federal Home Loan Bank; (4) fully secured by a surety bond issued by a financial institution approved by the State Depository Board; (5) fully insured by the FDIC; or, (6) subject to funds being available upon demand, with U.S. banks carrying ratings no lower than P-2 by Moody's Investors Service or A-2 by Standard & Poor's Corporation, are determined by the Treasurer to have adequate capital, with maximum exposure per institution determined by the Treasurer and adjusted as needed due to the financial condition of such institutions, the size of the OST investment portfolios, and in accordance with the OST counterparty risk assessment model in an amount, including any CP issued by the respective financial institution held for investment by OST, that does not exceed 5% of portfolio assets for any single institution.
- e) Prime bankers acceptances Bankers acceptances must carry the highest rating assigned to such investments by a nationally recognized rating agency.
- f) Obligations issued by this state or its agencies or other political subdivisions of this state. Such investments, if meeting statutory investment requirements, may be approved for investment by the Treasurer with the requirement that they are of high credit quality and are reported to the State Depository Board.
- g) Obligations of corporations Obligations of domestic corporations including notes, bonds, negotiable CD's, and other marketable securities must be rated investment grade or higher by a nationally recognized rating agency.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

- h) Obligations issued by the government of any foreign country Direct obligations of the government of any foreign country must be rated A or higher by a nationally recognized rating agency.
- International Bank for Reconstruction and Development or the International Financial Corporation –
  Obligations issued, assumed, or guaranteed by the International Bank for Reconstruction and Development
  or the International Financial Corporation must be rated A or higher by nationally recognized rating agency.
- j) Georgia Fund 1 (GF1), Georgia Fund 1 Plus, Georgia Extended Asset Pool (GEAP), Georgia Extended Asset Pool Plus (GEAP Plus), and any other funds comprising the local government investment pool in amounts necessary for prudent diversification, liquidity, and investment income.
- k) Asset-backed securities Pursuant to OCGA 50-5A-7(b), asset-backed securities rated AAA, having broad liquidity reflecting at least \$350 million of outstanding issuance and issued by an underlying credit rated A3/A or higher by Standard and Poor's Corporation or Moody's Investor Service.
- 1) Commercial mortgage-backed securities Pursuant to OCGA 50-5A-7(b), commercial mortgage-backed securities rated AAA by Standard and Poor's Corporation or Moody's Investors Service.
- m) Such other limitations as determined by the Treasurer to be necessary for the preservation of principal, liquidity, or marketability of any of the portfolios, including allowing investment in any single issuer of CP as described in (c) above or bank deposits held for investment purposes as described in (d) above to temporarily exceed 5% for a period not to exceed 10 business days to allow for efficient investment of accounts experiencing significant fluctuation of balances.

### Investment Policy for Approved Agency Accounts

The OST Investment Policy does not authorize organizations other than OST to invest funds. OCGA 50-17-63(a) requires all demand funds held by any State organization to be deposited in accounts at State depositories approved by the Board. In the alternative, with prior approval of the Board, a state entity may be permitted to invest in time deposits, other permitted investments and any interest income from the invested funds must be remitted to the Treasurer as revenues of the State unless specific statutes provide otherwise. Therefore, the Board adopted the Investment Policy for Approved State Agency Investment Accounts to govern investment activity in accounts approved by the Board other than investments managed or overseen by OST or "excluded entities". These "excluded entities" include, but are not limited to, the Georgia Higher Education Savings Plan, USG, the Employees' Retirement System (ERS), Teachers Retirement System (TRS), and the Georgia Lottery Corporation. Only organizations that are approved by the Board to establish and maintain investment accounts may rely on the Investment Policy for Approved Agency Accounts to invest funds. As of June 30, 2019, no State organizations had received Board approval to establish investment accounts governed by the Investment Policy for Approved Agencies.

### Board of Regents Investment Policies

The USG serves as fiscal agent for various units of the University System of Georgia and affiliated organizations. The USG pools the monies of these organizations with the USG's monies for investment purposes. The investment pool is not registered with the SEC as an investment company. The fair value of the investments is determined daily. The pool does not issue shares. Each participant is allocated a pro rata share of each pooled investment fund balance at fair value along with a pro rata share of the pooled fund's investment returns.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

The USG maintains investment policy guidelines for each pooled investment fund that is offered to qualified University System participants. These policies are intended to foster sound and prudent responsibility each institution has to the citizens of Georgia and which conforms to the Board of Regents investment policy. All investments must be consistent with donor intent, Board of Regents policy, and applicable Federal and state laws.

Units of the University System of Georgia and their affiliated organizations may participate in the Pooled Investment Fund program. The overall character of the pooled fund portfolio should be one of above average quality, possessing at most an average degree of investment risk. The Board of Regents' pooled investment fund options are described below:

- 1. Short-Term Fund The Short-Term Fund is available to both University System of Georgia institutions and their affiliated organizations. The Fund provides a current return and stability of principal while affording a means of overnight liquidity for projected cash needs. Investments are in securities allowed under OCGA § 50-17-59 and 50-17-63. The average maturities of investments in this fund will typically range between daily and three years, and the fund will typically have an overall average duration of 9 months to 1 year. The overall character of the portfolio is of Agency quality, possessing a minimal degree of financial risk. The market value of the Short Term Fund at June 30, 2019 was \$608.8 million.
- 2. <u>Legal Fund</u> The Legal Fund is available to both University System of Georgia institutions and their affiliated organizations. The Fund provides an opportunity for greater return and modest principal growth to the extent possible with the securities allowed under OCGA § 50-17-59 and 50-17-63. The average maturities of investments in this fund will typically range between three and five years, with a maximum of 30 years for any individual investment. The overall character of the portfolio is Agency quality, possessing a minimal degree of financial risk. The market value of the Legal Fund at June 30, 2019 was \$11.8 million.
- 3. <u>Balanced Income Fund</u> The Balanced Income Fund is available to both University System of Georgia institutions and their affiliated organizations. The Fund is designed to be a vehicle to invest funds that are not subject to the state regulations concerning investing in equities. This pool is appropriate for investing longer term funds that require a more conservative investment strategy. Permitted investments in the fund are domestic US equities, domestic investment grade fixed income, and cash equivalents. The equity allocation shall range between 20% and 40%, with a target of 30% of the total portfolio. The fixed income (bond) portion of the portfolio shall range between 60% and 80%, with a target of 70% of the total portfolio. Cash reserves and excess income are invested at all times in the highest quality par stable (A1, P1) institutional money market mutual funds, or other high quality short term instruments. The market value of the Balanced Income Fund at June 30, 2019 was \$152.3 million.
- 4. Total Return Fund The Total Return Fund is available to both University System of Georgia institutions and their affiliated organizations. The Fund is another pool designed to be a vehicle to invest funds that are not subject to state regulations concerning investing in equities. This pool offers greater overall equity exposure and is appropriate for investing longer term funds such as endowments. Permitted investments in the fund are domestic US equities, domestic investment grade fixed income, and cash equivalents. The equity allocation shall range between 60% and 80%, with a target of 70% of the total portfolio. The fixed income (bond) portion of the portfolio shall range between 20% and 40%, with a target of 30% of the total portfolio. Cash reserves and excess income are invested at all times in the highest quality par stable (A1, P1) institutional money market mutual funds, or other high quality short term instruments. The market value of the Total Return Fund at June 30, 2019 was \$14.7 million.



### NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

- 5. <u>Diversified Fund</u> The Diversified Fund is available to both University System of Georgia institutions and their affiliated organizations. The Fund is designed to provide improved return characteristics with reduced volatility through greater diversification. This pool is appropriate for investing longer term funds such as endowments. Permitted investments in the fund may include domestic, international and emerging market equities, domestic fixed income and global fixed income. The equity allocation shall range between 60% and 80% of the portfolio, with a target of 70% of the total portfolio. The fixed income (bond) portion of the portfolio shall range between 20% and 40%, with a target of 30% of the total portfolio. Cash reserves and excess income are invested at all times in the highest quality par stable (A1, P1) institutional money market mutual funds, or other high quality short term instruments. The market value of the Diversified Fund at June 30, 2019 was \$208.7 million.
- 6. <u>Diversified Fund for Foundations</u> The Diversified Fund for Foundations is available only to University System of Georgia affiliated organizations. Like the Diversified Fund, the fund is designed to provide improved return characteristics with reduced volatility through greater diversification and is appropriate for investing longer term funds such as endowments. Investments in the fund may include domestic, international and emerging market equities, domestic and global investment grade and non-investment grade fixed income and liquid alternative investments. The equity allocation shall range between 40% and 75% of the portfolio, with a target of 65% of the total portfolio. The fixed income (bond) portion of the portfolio shall range between 10% and 40% of the portfolio, with a target of 20% of the total portfolio. The alternatives portion of the portfolio shall range between 0% and 30% of the portfolio, with a target of 15% of the total portfolio. Cash reserves and invested income are invested at all times in the highest quality par stable (A1, P1) institutional money market funds, or other high quality short term instruments. The market value of the Diversified Fund for Foundations at June 30, 2019 was \$68.0 million.

#### Fiduciary Funds - Pension and Other Employee Benefit Trust Funds

In accordance with OCGA 47-20-83, Public Retirement Systems may invest in the following:

- 1) U.S. or Canadian corporations or their obligations with limits as to the corporations' size and credit rating.
- 2) Repurchase and reverse repurchase agreements for direct obligations of the U.S. Government and for obligations unconditionally guaranteed by agencies.
- 3) FDIC insured cash assets or deposits.
- 4) Bonds, notes, warrants, loans or other debt issued or guaranteed by the U.S. Government.
- 5) Taxable bonds, notes, warrants or other securities issued and guaranteed by any state, the District of Columbia, Canada or any province in Canada.
- 6) Bonds, debentures or other securities issued or insured or guaranteed by an agency, authority, unit, or corporate body created by the U.S. Government.
- 7) Investment grade collateralized mortgage obligations.
- 8) Obligations issued, assumed or guaranteed by the International Bank for Reconstruction and Development or the International Financial Corporation.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### **NOTE 5 - DEPOSITS AND INVESTMENTS (continued)**

- 9) Bonds, debentures, notes and other evidence of indebtedness issued, assumed, or guaranteed by any solvent institution existing under the laws of the U.S. or of Canada, or any state or province thereof, which are not in default and are secured to a certain level.
- 10) Secured and unsecured obligations issued by any solvent institution existing under the laws of the U.S. or of Canada, or any state or province thereof, bearing interest at a fixed rate, with mandatory principal and interest due at a specified time with additional limits.
- 11) Equipment trust obligations or interests in transportation equipment, wholly or in part within the U.S., and the right to receive determinate portions or related income.
- 12) Loans that are secured by pledge or securities eligible for investment.
- 13) Purchase money mortgages or like securities received upon the sale or exchange of real property acquired.
- 14) Secured mortgages or mortgage participation, pass-through, conventional pass-through, trust certificate, or other similar securities with restrictions.
- 15) Land and buildings on such land used or acquired for use as a fund's office for the convenient transaction of its own business with restrictions.
- 16) Real property and equipment acquired under various circumstances.
- 17) Shares of mutual funds registered with Securities and Exchange Commission.
- 18) Commingled funds and collective investment funds maintained by state chartered banks or trust companies.

In addition, large retirement systems have restrictions as to the concentration of investments in corporations and equities and additional stipulations exist related to decreases in a fund's asset value. The retirement systems have additional restrictions on the acquisition of securities of companies with activities in the Iran petroleum energy sector. A list of scrutinized companies with activities in the Iran petroleum energy sector has been compiled and is annually updated. This list is utilized to identify and potentially divest the retirement systems of such holdings.

In accordance with OCGA 47-20-87, certain eligible large retirement systems (excluding the Teachers Retirement System) are authorized to invest in alternative investments such as privately placed investment pools that include investments such as leveraged buyout funds, mezzanine funds, workout funds, debt funds, venture capital funds, merchant banking funds, funds of funds and secondary funds. In addition, these retirement systems are authorized to invest in private placements and other private investments such as leveraged buyouts, venture capital investment, equity investments such as preferred and common stock, warrants, options, private investments in public securities, recapitalizations, privatizations, mezzanine debt investments, distressed debt and equity investments, convertible securities, receivables, debt and equity derivative instruments, etc. The amount invested by an eligible large retirement system in alternative investments may not in the aggregate exceed 5% of the eligible large retirement system's assets at any time.

#### **Other Postemployment Benefits (OPEB)**

In May of 2018, the State created an investment policy for state and school OPEB trust funds. The policy requires at least 25% of funds to be invested at State Treasury and be subject to OST policy. The remaining funds are invested by ERS in publicly traded equities permitted in accordance with OCGA 47-20-84.



### **NOTE 5 - DEPOSITS AND INVESTMENTS (continued)**

#### **Component Units**

Component units follow applicable investing criteria as specifically authorized by statute or by the component unit's governing authority. Certain higher education foundations utilize FASB standards. Balances for those component units as of June 30, 2019, are as follows (amount in thousands):

|  | Fair  |           |  |
|--|-------|-----------|--|
|  | Value |           |  |
| Bond Securities                          | \$    | 192,424   |  |
| Certificates of Deposit                  |       | 1,000     |  |
| Corporate Bonds                          |       | 24,180    |  |
| Equity Securities- Domestic              |       | 758,039   |  |
| Equity Securities- International         |       | 402,338   |  |
| Equity Mutual Funds - Domestic           |       | 98,151    |  |
| Equity Mutual Funds - International      |       | 313,592   |  |
| Government and Agency Securities         |       | 4,224     |  |
| Investment Pools                         |       | 57,034    |  |
| Money Market Accounts                    |       | 161,584   |  |
| Mutual Bond Funds                        |       | 81,013    |  |
| Real Estate Investment Trusts            |       | 79,697    |  |
| Real Estate Held for Investment Purposes |       | 81,371    |  |
| Repurchase Agreements                    |       | 654       |  |
| U.S. Treasuries                          |       | 150,797   |  |
| Other                                    |       | 1,479,801 |  |
| <b>Total Investments</b>                 | \$    | 3,885,899 |  |

The component unit disclosures that follow do not include these balances, with the exception of the fair value measurement tables.

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment.

### **Primary Government**

OST's policy for management of interest rate risk attempts to match investments with expected cash requirements. However, certificates of deposit may not have a term exceeding five years. The State Treasurer may establish duration or maturity limitations for other investments.

USG's policy for managing interest rate risk is attempts to match investments with expected cash requirements.

The following table provides information about the primary government's exposure to interest rate risk. It includes balances reported in fiduciary funds other than Pension and Other Employee Benefit Trust Funds as these balances are not separable from the holdings of the primary government (amount in thousands):

(Table on next page)



### **NOTE 5 - DEPOSITS AND INVESTMENTS (continued)**

|  |              | Maturity Period |               |              |              |            |  |
|--|--------------|-----------------|---------------|--------------|--------------|------------|--|
|  | Total        | Less than       |               |              |              | More than  |  |
|  | Fair Value   | 3 Months        | 4 - 12 Months | 1 - 5 Years  | 6 - 10 Years | 10 Years   |  |
| Asset-Backed Securities                    |              |                 |               |              |              |            |  |
| Domestic                                   | \$ 4,689     | \$ 2,203        | \$ 1,750      | \$ 736       | \$ —         | \$ —       |  |
| Bank Deposits Held for Investment Purposes | 1,475,948    | 1,475,948       | _             | _            | _            | _          |  |
| Bond Securities                            | 19           | _               | _             | _            | _            | 19         |  |
| Corporate Debt                             |              |                 |               |              |              |            |  |
| Domestic                                   | 211,178      | 10,338          | 62,539        | 137,763      | 538          | _          |  |
| Money Market Mutual Funds                  | 69,008       | 68,405          | _             | 603          | _            | _          |  |
| Mortgage-Backed Securities                 |              |                 |               |              |              |            |  |
| Commercial                                 | 5,812        | 3,993           | 166           | 1,653        | _            | _          |  |
| Municipal Bonds                            | 997          | 6               | 101           | 332          | 338          | 220        |  |
| Mutual Funds - Debt*                       | 93,778       | 129             | _             | 18,988       | 29,924       | 44,737     |  |
| Repurchase Agreements                      | 3,297,250    | 2,529,250       | 768,000       | _            | _            | _          |  |
| Sovereign Credit                           | 25,007       | _               | 9,999         | 15,008       | _            | _          |  |
| Supranational Obligations                  | 381,000      | 109,973         | 42,841        | 228,186      | _            | _          |  |
| U.S. Agency Obligations                    | 1,893,933    | 385,400         | 284,402       | 1,129,129    | 33,607       | 61,395     |  |
| U.S. Treasury Obligations                  | 571,365      | 77,619          | 153,216       | 337,622      | 2,908        |            |  |
| <b>Total Debt Securities</b>               | 8,029,984    | \$ 4,663,264    | \$ 1,323,014  | \$ 1,870,020 | \$ 67,315    | \$ 106,371 |  |
| Equity Mutual Funds                        |              |                 |               |              |              |            |  |
| Domestic                                   | 138,422      |                 |               |              |              |            |  |
| International                              | 2,650        |                 |               |              |              |            |  |
| Equity Securities                          |              |                 |               |              |              |            |  |
| Domestic                                   | 156,957      |                 |               |              |              |            |  |
| International                              | 357          |                 |               |              |              |            |  |
| Real Estate Held for Investments           | 6,345        |                 |               |              |              |            |  |
| Real Estate Investment Trust               | 1,006        |                 |               |              |              |            |  |
| Other                                      | 130          |                 |               |              |              |            |  |
| Total Investments                          | \$ 8,335,851 |                 |               |              |              |            |  |

<sup>\*</sup>Maturity Period is weighted average maturity.



### **NOTE 5 - DEPOSITS AND INVESTMENTS (continued)**

## Fiduciary Funds – Pension and Other Employee Benefit Trust Funds Administered by the Employees' and Teachers Retirement Systems

The Boards of the Employees' and Teachers Retirement Systems have elected to manage interest rate risk of these pension and other employee benefit trust funds using the effective duration method. This method is widely used in the management of fixed income portfolios and quantifies to a much greater degree the sensitivity to interest rate changes when analyzing a bond portfolio with call options, prepayment provisions, and any other cash flows. Effective duration makes assumptions regarding the most likely timing and amounts of variable cash flows and is best utilized to gage the effect of a change in interest rates on the fair value of a portfolio. It is believed that the reporting of effective duration found in the table below quantifies to the fullest extent possible the interest rate risk of the funds' fixed income assets (amount in thousands):

|                            | ]  | Total<br>Fair Value | Effective<br>Duration<br>(Years) |
|----------------------------|----|---------------------|----------------------------------|
| Corporate and Other Bonds  | \$ | 5,751,008           | 3.8                              |
| International Obligations: |    |                     |                                  |
| Corporate                  |    | 500,705             | 0.8                              |
| U.S. Treasury Obligations  |    | 21,416,644          | 5.6                              |
| Total Debt Securities      |    | 27,668,357          |                                  |
| Common Stock               |    |                     |                                  |
| Domestic                   |    | 48,612,790          |                                  |
| International              |    | 15,957,938          |                                  |
| Mutual Funds - Equity      |    | 8,114               |                                  |
| Private Equity             |    | 335,306             |                                  |
| Commingled Funds           |    | 1,761,203           |                                  |
| <b>Total Investments</b>   | \$ | 94,343,708          |                                  |



### **NOTE 5 - DEPOSITS AND INVESTMENTS (continued)**

Fiduciary Funds – Pension and Other Employee Benefit Trust Funds Administered by Other than the Employees' and Teachers Retirement Systems

The Public Retirement System Investment Authority Law does not address specific policies for managing interest rate risk. The following table provides information about interest rate risks associated with these pension and other employee benefit trust funds' investments (amount in thousands):

|                                      |              | Maturity Period |               |             |              |            |
|--------------------------------------|--------------|-----------------|---------------|-------------|--------------|------------|
|                                      | Total        | Less than       |               |             |              | More than  |
|                                      | Fair Value   | 3 Months        | 4 - 12 Months | 1 - 5 Years | 6 - 10 Years | 10 Years   |
| Asset-backed Securities              |              |                 |               |             |              |            |
| Domestic                             | \$ 51,572    | \$              | \$ 1          | \$ 23,768   | \$ 9,696     | \$ 18,107  |
| International                        | 3,214        | _               | _             | 509         | 2,208        | 497        |
| Corporate Debt                       |              |                 |               |             |              |            |
| Domestic                             | 180,265      | 637             | 11,992        | 75,492      | 58,723       | 33,421     |
| International                        | 11,211       | _               | 455           | 7,626       | 2,420        | 710        |
| Exchange Traded Funds                | 6,191        | 6,191           | _             | _           | _            | _          |
| Guaranteed Investment Contracts      | 1,384        | _               | _             | _           | _            | 1,384      |
| International Government Obligations | 257          | _               | _             | 28          | _            | 229        |
| Money Market Mutual Funds            | 84,864       | 83,754          | _             | _           | _            | 1,110      |
| Mortgage-backed Securities           | 119,624      | _               | _             | 586         | 2,534        | 116,504    |
| Municipal Bonds                      | 957          | _               | _             | 174         | _            | 783        |
| Mutual Funds - Debt*                 | 134,531      | 26,967          | _             | 16,326      | 36,463       | 54,775     |
| U.S. Agency Obligations              | 72,927       | _               | 836           | 2,097       | 1,239        | 68,755     |
| U.S. Treasury Obligations            | 76,407       | 1,688           | 1,195         | 30,135      | 28,664       | 14,725     |
| <b>Total Debt Securities</b>         | 743,404      | \$ 119,237      | \$ 14,479     | \$ 156,741  | \$ 141,947   | \$ 311,000 |
| Commingled Funds                     | 122,374      |                 |               |             |              |            |
| Equity Mutual Funds                  |              |                 |               |             |              |            |
| Domestic                             | 522,840      |                 |               |             |              |            |
| International                        | 13,848       |                 |               |             |              |            |
| Equity Securities                    |              |                 |               |             |              |            |
| Domestic                             | 1,164,729    |                 |               |             |              |            |
| International                        | 82,585       |                 |               |             |              |            |
| Exchange Traded Funds - Equity       | 2,853        |                 |               |             |              |            |
| Private Equity                       | 44,606       |                 |               |             |              |            |
| Real Estate Investment Trust         | 53,075       |                 |               |             |              |            |
| Other                                | 882          |                 |               |             |              |            |
| <b>Total Investments</b>             | \$ 2,751,196 | -               |               |             |              |            |

<sup>\*</sup>Maturity period is weighted average maturity.



# **NOTE 5 - DEPOSITS AND INVESTMENTS (continued)**

# **Component Units**

The component units follow the applicable investing criteria specifically authorized by statute or by the component unit's governing authority.

The component units' exposure to interest rate risk is presented below (amount in thousands):

|                                      |      |         |            | N             | Maturity Period |              |            |
|--------------------------------------|------|---------|------------|---------------|-----------------|--------------|------------|
|                                      | Te   | otal .  | Less than  |               |                 |              | More than  |
|                                      | Fair | Value   | 3 Months   | 4 - 12 Months | 1 - 5 Years     | 6 - 10 Years | 10 Years   |
| Asset-Backed Securities              |      |         |            |               |                 |              |            |
| Domestic                             | \$   | 27      | \$ —       | \$ —          | \$ —            | \$ 8         | \$ 19      |
| Certificate of Deposits              |      | 5,682   | 489        | 733           | 4,460           | _            | _          |
| Corporate Debt                       |      |         |            |               |                 |              |            |
| Domestic                             |      | 134,534 | 10,175     | 10,672        | 83,007          | 13,056       | 17,624     |
| Insurance Contracts                  |      | 17,243  | _          | _             | _               | _            | 17,243     |
| International Government             |      |         |            |               |                 |              |            |
| Obligations                          |      | 6,177   | 1,069      | 725           | 3,627           | 756          | _          |
| Investment Agreements                |      | 14,638  | _          | _             | 5,468           | 2,354        | 6,816      |
| Money Market Mutual Funds            |      | 79,091  | 77,340     | 1,751         | _               | _            | _          |
| Mortgage-Backed Securities           |      | 92,381  | _          | _             | 2,158           | 1,371        | 88,852     |
| Municipal Bonds                      |      | 3,372   | 30         | 325           | 2,752           | 57           | 208        |
| Mutual Funds - Debt*                 |      | 21,501  | _          | _             | 14,074          | 7,427        | _          |
| Non-purpose investments              |      | 37,526  | _          | 37,526        | _               | _            | _          |
| Repurchase Agreements                |      | 58,377  | 52,612     | _             | _               | _            | 5,765      |
| Strategic Income Opportunities Funds |      | 24,851  | _          | _             | 24,851          | _            | _          |
| U.S. Agency Obligations              |      | 93,966  | 18,248     | 13,773        | 41,324          | 15,647       | 4,974      |
| U.S. Treasury Obligations            |      | 232,407 | 1,384      | 6,566         | 32,851          | 190,892      | 714        |
| Total Debt Securities                | :    | 821,773 | \$ 161,347 | \$ 72,071     | \$ 214,572      | \$ 231,568   | \$ 142,215 |
| Equity Mutual Funds                  |      |         |            |               |                 |              |            |
| Domestic                             |      | 32,554  |            |               |                 |              |            |
| International                        |      | 14,645  |            |               |                 |              |            |
| Equity Securities                    |      | ,       |            |               |                 |              |            |
| Domestic                             |      | 25,841  |            |               |                 |              |            |
| International                        |      | 10,180  |            |               |                 |              |            |
| Exchange Traded Funds                |      | 10,124  |            |               |                 |              |            |
| USG Investment Pool - Not LGIP       |      | 71,855  |            |               |                 |              |            |
| Other Investments                    |      | 4,036   |            |               |                 |              |            |
| <b>Total Investments</b>             | \$   | 991,008 |            |               |                 |              |            |

<sup>\*</sup> Maturity Period is weighted average maturity.



# Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

# **NOTE 5 - DEPOSITS AND INVESTMENTS (continued)**

#### **Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the holder of the investment. The credit risk tables presented on the following pages have been prepared using Standard and Poor's Corporation ratings scales.

#### **Primary Government**

OST utilizes a counterparty risk assessment model to assess credit risk of financial institutions that have been approved to serve as counterparties and major depositories. OST has assigned credit limits to each financial institution based upon its counterparty risk assessment model which incorporates market indicators, default probabilities, issuer research and issuer ratings to determine maximum credit exposure per institution, term of investment for respective counterparties and collateralization requirements in accordance with the OST Investment Policy.

The University System of Georgia's policy for managing credit risk is contained in the investment policy guidelines for the various pooled investment funds:

- 1) In the Short-Term Fund and Legal Fund, all debt issues must be eligible investments under O.C.G.A § 50-17-59 and 50-17-63. Other investment portfolios of debt securities funds also must meet the eligible investment criteria under the same code section.
- 2) In the Balanced Income Fund, Total Return Fund, and Diversified Fund, total fixed income portfolios should have an average credit quality rating of at least A. Overnight investments shall be limited to high quality institutional money market mutual funds rated A1, P1 or other high quality short-term debt instruments rated at least AA+.
- 3) In the Diversified Fund for Foundations, fixed income investments include investment grade and high yield domestic bonds, dollar-and non-dollar denominated global bonds, and emerging market bonds. Overnight investments shall be limited to high quality institutional money market mutual funds rated A1, P1 or other high quality short-term debt instruments rated at least AA+.



# NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

The exposure of the primary government's debt securities to credit risk is indicated below (amount in thousands):

|                                  | Total<br>Fair Val |      | AAA           |       | AA       | A             | BBB           | ВВ       | Short<br>Term<br>A-1 |        | ot<br>ted |
|----------------------------------|-------------------|------|---------------|-------|----------|---------------|---------------|----------|----------------------|--------|-----------|
| Asset-Backed Securities          |                   |      |               |       |          |               |               |          |                      |        |           |
| Domestic                         | \$ 4              | ,689 | \$<br>4,689   | \$    | _        | \$<br>_       | \$<br>_       | \$<br>_  | \$<br>_              | \$     | _         |
| Bond Securities                  |                   | 19   | _             |       | _        | _             | 19            | _        | _                    |        | _         |
| Corporate Debt                   |                   |      |               |       |          |               |               |          |                      |        |           |
| Domestic                         | 211               | ,178 | 1,746         |       | 2,918    | 203,306       | 3,197         | _        | _                    |        | 11        |
| Money Market Mutual Funds        | 69                | ,008 | 3,722         |       | _        | _             | _             | _        | _                    | 6:     | 5,286     |
| Mortgage-Backed Securities       |                   |      |               |       |          |               |               |          |                      |        |           |
| Commercial                       | 5                 | ,812 | 5,812         |       | _        | _             | _             | _        | _                    |        | _         |
| Municipal Bonds                  |                   | 997  | 322           |       | 389      | 276           | 10            | _        | _                    |        | _         |
| Mutual Funds - Debt              | 93                | ,778 | 381           |       | 47       | 46            | _             | 25       | _                    | 93     | 3,279     |
| Repurchase Agreements            | 1,822             | ,753 | 62,412        |       | 141,641  | 655,864       | 949,017       | _        | 13,819               |        | _         |
| Sovereign Credit                 | 25                | ,007 | _             |       | _        | 25,007        | _             | _        | _                    |        | _         |
| Supranational Obligations        | 381               | ,000 | 381,000       |       | _        | _             | _             | _        | _                    |        | _         |
| U.S. Agency Obligations          | 1,657             | ,492 | 383,656       | 1,    | ,273,836 | _             | _             | _        | _                    |        | _         |
| Total Credit Risk-Investments    | 4,271             | ,733 | \$<br>843,740 | \$ 1, | 418,831  | \$<br>884,499 | \$<br>952,243 | \$<br>25 | \$<br>13,819         | \$ 158 | 8,576     |
| Bank Deposit Held for            |                   |      |               |       |          |               |               |          |                      |        |           |
| Investment Purposes              | 1,475             | ,948 |               |       |          |               |               |          |                      |        |           |
| U.S. Agency Obligations          |                   |      |               |       |          |               |               |          |                      |        |           |
| Explicitly Guaranteed            | 236               | ,441 |               |       |          |               |               |          |                      |        |           |
| U.S. Treasury Obligations        | 571               | ,365 |               |       |          |               |               |          |                      |        |           |
| Repurchase Agreements Backed by: |                   |      |               |       |          |               |               |          |                      |        |           |
| U.S. Treasury Obligations        |                   | 204  |               |       |          |               |               |          |                      |        |           |
| U.S. Agency Obligations          |                   |      |               |       |          |               |               |          |                      |        |           |
| Explicitly Guaranteed            | 1,474             | ,293 |               |       |          |               |               |          |                      |        |           |
| <b>Total Debt Securities</b>     | \$ 8,029          | ,984 |               |       |          |               |               |          |                      |        |           |



# NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

#### Fiduciary Funds - Pension and Other Employee Benefit Trust Funds

The credit risk of pension and other employee benefit trust funds is managed by restricting investments to those authorized by the Public Retirement System Investment Authority Law as previously described. The Boards of individual funds may elect to implement more restrictive policies. The pension and other employee benefit trust funds' debt securities exposure to credit risk is indicated below (amount in thousands):

|  | Total      |           |            |             |             |         |         |         |       |       |       | Not       |
|--|------------|-----------|------------|-------------|-------------|---------|---------|---------|-------|-------|-------|-----------|
|  | Fair Value | AAA       | AA         | A           | BBB         | BB      | В       | CCC     | CC    | C     | D     | Rated     |
| Asset-backed<br>Securities                 |            |           |            |             |             |         |         |         |       |       |       |           |
| Domestic                                   | \$ 51,57   | \$ 32,862 | \$ 2,752   | \$ 2,796    | \$ 4,238    | \$ —    | \$ —    | \$ 500  | \$273 | \$150 | \$373 | \$ 7,628  |
| International                              | 3,21       | 3,214     | _          | _           | _           | _       | _       | _       | _     | _     | _     | _         |
| Corporate Debt                             |            |           |            |             |             |         |         |         |       |       |       |           |
| Domestic                                   | 5,931,27   | 855,580   | 809,297    | 2,892,065   | 1,364,064   | 5,575   | _       | _       | _     | _     | _     | 4,692     |
| International                              | 511,91     | 445       | 1,083      | 505,442     | 4,369       | 238     | _       | _       | _     | _     | _     | 339       |
| Exchange Traded Funds                      | 6,19       | . –       | _          | _           | _           | _       | _       | _       | _     | _     | _     | 6,191     |
| Guaranteed<br>Investment Contracts         | 1,38       | <b>.</b>  | _          | _           | _           | _       | _       | _       | _     | _     | _     | 1,384     |
| International<br>Government<br>Obligations | 25         | 7 —       | 229        | _           | 28          | _       | _       | _       | _     | _     | _     | _         |
| Money Market<br>Mutual Funds               | 84,86      | 2,783     | _          | 387         | _           | _       | _       | _       | _     | _     | _     | 81,694    |
| Mortgage-backed<br>Securities              | 119,62     | 43,997    | 18,606     | 13,390      | 6,968       | 777     | 1,031   | 1,343   | 212   | 80    | _     | 33,220    |
| Municipal Bonds                            | 95         | 7 —       | 957        | _           | _           | _       | _       | _       | _     | _     | _     | _         |
| Mutual Funds - Debt                        | 134,53     | _         | _          | _           | _           | _       | _       | _       | _     | _     | _     | 134,531   |
| U.S. Agency<br>Obligations                 | 66,39      | <u> </u>  | 2,441      |             | 252         |         |         |         |       |       |       | 63,704    |
| Total Credit Risk -                        |            |           | - <u>-</u> |             |             |         |         |         |       |       |       |           |
| Investments                                | 6,912,18   | \$938,881 | \$835,365  | \$3,414,080 | \$1,379,919 | \$6,590 | \$1,031 | \$1,843 | \$485 | \$230 | \$373 | \$333,383 |

U.S. Agency Obligations

Explicitly Guaranteed

6,530

U.S. Treasury Obligations

21,493,051

\$28,411,761



# **NOTE 5 - DEPOSITS AND INVESTMENTS (continued)**

# **Component Units**

The component units follow the applicable investing criteria specifically authorized by statute or by the component unit's governing authority. The exposure of the component units' debt securities to credit risk is indicated below (amount in thousands):

|                              |    | Total     |    |         |    |         |    |        |    |        |    |     |    |     |             | Not           |
|------------------------------|----|-----------|----|---------|----|---------|----|--------|----|--------|----|-----|----|-----|-------------|---------------|
|                              | Fa | air Value |    | AAA     |    | AA      |    | A      |    | BBB    | ]  | BB  | C  | CC  | A-1         | Rated         |
| Asset-Backed Securities      |    |           |    |         |    |         |    |        |    |        |    |     |    |     |             |               |
| Domestic                     | \$ | 26        | \$ | _       | \$ | 26      | \$ | _      | \$ | _      | \$ | _   | \$ | _   | \$<br>_     | \$<br>_       |
| Certificate of Deposits      |    | 5,683     |    | 5,683   |    | _       |    | _      |    | _      |    | _   |    | _   | _           | _             |
| Corporate Debt               |    |           |    |         |    |         |    |        |    |        |    |     |    |     |             |               |
| Domestic                     |    | 134,534   |    | 44,283  |    | 21,794  |    | 35,303 |    | 26,207 |    | 20  |    | 750 | _           | 6,177         |
| Insurance Contracts          |    | 17,243    |    | _       |    | _       |    | _      |    | _      |    | _   |    | _   | _           | 17,243        |
| International Government     |    |           |    |         |    |         |    |        |    |        |    |     |    |     |             |               |
| Obligations                  |    | 6,177     |    | 300     |    | 619     |    | 2,336  |    | 2,842  |    | 80  |    | _   | _           | _             |
| Investment Agreements        |    | 14,637    |    | 8,076   |    | _       |    | 6,561  |    | _      |    | _   |    | _   | _           | _             |
| Money Market Mutual Funds    |    | 79,091    |    | 71,660  |    | _       |    | _      |    | _      |    | _   |    | _   | 2,831       | 4,600         |
| Mortgage-Backed Securities   |    | 92,381    |    | 6,749   |    | 84,850  |    | 678    |    | _      |    | _   |    | _   | _           | 104           |
| Municipal Bonds              |    | 3,373     |    | 45      |    | 2,008   |    | 1,320  |    | _      |    | _   |    | _   | _           | _             |
| Mutual Funds - Debt          |    | 21,502    |    | _       |    | 736     |    | 3,610  |    | 3,817  |    | _   |    | _   | _           | 13,339        |
| Non-purpose investments      |    | 37,526    |    | _       |    | _       |    | _      |    | _      |    | _   |    | _   | _           | 37,526        |
| Strategic Income             |    |           |    |         |    |         |    |        |    |        |    |     |    |     |             |               |
| Opportunities Funds          |    | 24,851    |    | _       |    | _       |    | _      |    | _      |    | _   |    | _   | _           | 24,851        |
| Repurchase Agreements        |    | 58,377    |    | 5,765   |    | _       |    | _      |    | _      |    | _   |    | _   | _           | 52,612        |
| U.S. Agency Obligations      |    | 93,298    | _  | 45,113  | _  | 48,185  | _  |        | _  |        |    |     |    |     | <br>        | <br>          |
| Total Credit Risk -          |    |           |    |         |    |         |    |        |    |        |    |     |    |     |             |               |
| Investments                  |    | 588,699   | \$ | 187,674 | \$ | 158,218 | \$ | 49,808 | \$ | 32,866 | \$ | 100 | \$ | 750 | \$<br>2,831 | \$<br>156,452 |
| U.S. Treasury Obligations    |    | 232,408   |    |         |    |         |    |        |    |        |    |     |    |     |             |               |
| U.S. Agency Obligations      |    |           |    |         |    |         |    |        |    |        |    |     |    |     |             |               |
| <b>Explicitly Guaranteed</b> |    | 668       |    |         |    |         |    |        |    |        |    |     |    |     |             |               |
| <b>Total Debt Securities</b> | \$ | 821,775   |    |         |    |         |    |        |    |        |    |     |    |     |             |               |

# **Custodial Credit Risk - Investments**

Custodial credit risk for investments is the risk that, in the event of the failure of a counterparty to a transaction, the value of the investment or collateral securities in possession of a third party custodian may not be fully recovered by the State.

#### **Primary Government**

OST's policy for managing custodial credit risk for investments is:

- 1) OST has appointed a federally regulated banking institution, State Street, as its custodian. State Street performs its duties to the standards of a professional custodian.
- 2) All securities transactions are settled on a delivery versus payment basis through an approved depository institution such as the Federal Reserve or the Depository Trust Company.



# Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

# **NOTE 5 - DEPOSITS AND INVESTMENTS (continued)**

- 3) Repurchase agreements are collateralized by obligations of the United States and its subsidiary corporations and instrumentalities or entities sanctioned or authorized by the United States government or other securities authorized by the Treasurer in subsection (b) of Code Section 50-17-63 in accordance with the State Depository Board policy.
- 4) OST has retained an independent firm to serve as its liquidation agent in the event of a counterparty default.

The University System of Georgia's policy for managing custodial credit risk for investment is:

- The University System has appointed a federally regulated banking institution as custodian. The custodian performs its duties to the standards of a professional custodian and is liable to the University System of Georgia for claims, losses, liabilities and expenses arising from its failure to exercise ordinary care, its willful misconduct, or its failure to otherwise act in accordance with the contract.
- 2) All securities transactions are to be settled on a delivery vs. payment basis through an approved depository institution such as the Depository Trust Company or the Federal Reserve.
- 3) Repurchase agreements are to be collateralized by United States Treasury securities at 102% of the market value of the investment at all times.

#### Fiduciary Funds - Pension and Other Employee Benefit Trust Funds

The custodial credit risk of pension and other employee benefit trust funds is managed by restricting investments to those authorized by the Public Retirement System Investment Authority Law described above. At June 30, 2019, \$25.1 million of the pension and other employee benefit trust funds' investments were uninsured, unregistered and held by the counterparty or the counterparty's trust department, but not in the State's name.

#### **Component Units**

The component units follow the applicable investing criteria specifically authorized by statute or by the component unit's governing authority.

#### **Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of the State's investment in a single issuer.

#### **Primary Government**

To manage concentration risk, the OST Investment Policy requires diversification of investments to reduce overall portfolio risks while maintaining market rates of return. Investments in each portfolio shall be diversified to mitigate risk of loss from an over-concentration in a specific issuer, counterparty or depository. The State Treasurer establishes Investment Guidelines for each investment portfolio to assure that prudent diversification and adequate liquidity is maintained. OST utilizes a counterparty risk assessment model to determine maximum exposure to each approved financial institution.

The University System's policy for managing concentration requires diversification of investments to reduce overall portfolio risk while maintaining market rates of return.

At June 30, 2019, approximately 11.77%, 10.89%, 5.33%, 5.20% and 5.18% of business-type activity and fiduciary fund investments were investments in Federal National Mortgage Assoc. notes and pools, Government National



# Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

# NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Mortgage Assn. notes and pools, Vanguard Institutional Index Fund, Federal Home Loan Bank notes and pools, and Western Asset Core Bond Portfolio, respectively.

The Augusta University's Investment Policy and Guidelines for managing concentration of credit risk requires that stocks and debt issues be diversified. Augusta University also relies upon the concentration of credit risk policy of the individual investment vehicles related to plan assets. More than 5% of the Pension Plan's Investments are in Western Asset Core Plus Bond Fund, VanGuard Institutional Index Fund, and Vanguard Total Stock Market Exchange-traded Fund (ETF). These investments are 7.58%, 30.27%, and 19.93% respectively of the Plan's total investments.

At June 30, 2019, specifically for the Deferred Compensation Fiduciary Fund, approximately 31.98%, 20.37%, 16.54%, 8.26%, 7.90%, 5.49% and 5.31% of investments were invested in TIAA traditional annuity, TIAA Real Estate Fund, Fidelity Contrafund Fund, Fidelity Strategic Income Fund, Fidelity U.S. Bond Index Fund, Fidelity Low Priced Stock Fund, and Fidelity Investments Money Market Government Portfolio, respectively.

At June 30, 2019, approximately 72.2% of the primary government's total investments were investments in securities of U.S. agencies not explicitly guaranteed by the U.S. Government or Repurchase Agreements that were collateralized with investments in securities of U.S. agencies not explicitly guaranteed by the U.S. Government, and 5.6% was invested in supranational obligations.

#### Fiduciary Funds - Pension and Other Employee Benefit Trust Funds

The concentration of credit risk policy of pension limits investments to no more than 5% of total net investments in any one issuer of corporate bonds. Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments are excluded from this requirement. At June 30, 2019, no more than 5% of the pension's total investments were investments in any single issuer other than the U.S. Government or its agencies.

Information related to Other Postemployment Benefit trust funds (OPEB) disclosures is included in the LGIP Trust Fund Financial Statement report issued by OST. For concentration of credit risk, refer to the report published on OST's website <u>ost.georgia.gov</u>. For the remaining funds invested by ERS, concentration of credit risk policy of OPEB limits investments to no more than 5% of total net investments in any one issuer of corporate bonds.

#### **Component Units**

The component units follow the applicable investing criteria specifically authorized by statute or by the component unit's governing authority. At June 30, 2019, 10.2% of the component units' total investments were investments in securities of U.S. agencies not explicitly guaranteed by the U.S. Government.

#### C. Fair Value Measurements

In accordance with GASB Statement No. 72 (GASB 72), some investments are measured using inputs divided into three fair value hierarchies:

- Level 1: Unadjusted quoted prices for identical assets or liabilities in active markets that a government can access at the measurement date.
- Level 2: Inputs, other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.
- Level 3: Unobservable inputs for an asset or liability.



# Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

# NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Fixed-income securities use price evaluations; other investments are exempt from GASB 72's disclosure requirement because they are not reported at fair value, but instead valued using cost based measures.

In general, investments were valued using the following techniques:

- Equity securities classified in Level 1 are valued using prices quoted in active markets for those securities. Equity securities classified in Level 2 are valued using prices quoted for similar instruments in active markets. Equity securities classified in Level 3 are valued using third party valuations not currently observable in the market.
- Debt securities classified in Level 1 are valued using prices quoted in active market. Debt securities classified in Level 2 are valued using either a bid evaluation or a matrix pricing technique. Bid evaluations may include market quotations, yields, maturities, call features and ratings. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. These securities have nonproprietary information that are readily available to market participants, from multiple independent sources, which are known to be actively involved in the market. Debt securities classified in Level 3 are not currently observable in the market.
- Mutual funds and commingled funds classified in Level 1 are valued using prices quoted in active markets for those investments types. Mutual funds and commingled funds classified in Level 2 are valued using prices quoted for similar instruments in active markets.
- Investments classified in Level 3 include real estate funds that invest primarily in U.S. commercial real estate. The fair values of the investment in this category have been estimated using the net asset value of the University System of Georgia's (USG) ownership interest in partners' capital. Real estate investments are less liquid and, generally, cannot be redeemed with the funds through normal redemption procedures. Distributions from real estate investment funds will be received as the underlying investments of a fund are liquidated. Guaranteed investment contracts are valued by discounting the related cash flows based on current yields of similar instruments with comparable durations considering the credit worthiness of the issuer.



# NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

# **Primary Government**

The following table provides information about the primary government's investments in regards to GASB 72 (amount in thousands):

| Investments by fair value levels           | <br>Total       | _  | Level 1   | Level 2 |           | 1  | Level 3 | Net As | set Value |
|--|-----------------|----|-----------|---------|-----------|----|---------|--------|-----------|
| Asset-backed Securities                    | \$<br>4,689     | \$ | 1,990     | \$      | 2,699     | \$ | _       | \$     | _         |
| Bond Securities                            | 19              |    | 19        |         | _         |    | _       |        | _         |
| Corporate Debt                             | 211,178         |    | 11        |         | 211,167   |    | _       |        | _         |
| Equity Mutual Fund                         |                 |    |           |         |           |    |         |        |           |
| Domestic                                   | 138,422         |    | 138,422   |         | _         |    | _       |        | _         |
| International                              | 2,650           |    | 2,650     |         | _         |    | _       |        | _         |
| Equity Securities                          |                 |    |           |         |           |    |         |        |           |
| Domestic                                   | 156,957         |    | 156,805   |         | _         |    | _       |        | 152       |
| International                              | 357             |    | 119       |         | 238       |    | _       |        | _         |
| Money Market Mutual Funds                  | 69,008          |    | 69,008    |         | _         |    | _       |        | _         |
| Municipal Bonds                            | 997             |    | 997       |         | _         |    | _       |        | _         |
| Mutual Funds - Debt                        | 93,778          |    | 93,778    |         | _         |    | _       |        | _         |
| Mortgage Backed Securities                 | 5,812           |    | 3,993     |         | 1,819     |    | _       |        | _         |
| Real Estate Investment Trusts              | 1,006           |    | 1,006     |         | _         |    | _       |        | _         |
| Real Estate Held for Investment Purposes   | 6,345           |    | _         |         | _         |    | 6,345   |        | _         |
| Sovereign Credit                           | 25,007          |    | _         |         | _         |    | 25,007  |        | _         |
| Supranational Obligations                  | 381,000         |    | _         |         | 381,000   |    | _       |        | _         |
| U.S. Agencies                              | 1,893,933       |    | 95,634    |         | 1,798,299 |    | _       |        | _         |
| U.S. Treasuries                            | 571,365         |    | 571,365   |         | _         |    | _       |        | _         |
| Other                                      | 130             |    | 130       |         | _         |    | _       |        | _         |
|  | 3,562,653       | \$ | 1,135,927 | \$      | 2,395,222 | \$ | 31,352  | \$     | 152       |
| Reconciling Items:                         |                 |    |           |         |           |    |         |        |           |
| Bank Deposits Held for Investment Purposes | 1,475,948       |    |           |         |           |    |         |        |           |
| Repurchase Agreements                      | 3,297,250       |    |           |         |           |    |         |        |           |
|  | \$<br>8,335,851 |    |           |         |           |    |         |        |           |



# NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

# **Fiduciary Funds**

The following table provides information about the fiduciary investments in regards to GASB 72 (amount in thousands):

| Investments by fair value levels     | <br>Total        | <br>Level 1      | <br>Level 2     | <br>Level 3 | Net A | Asset Value |
|--------------------------------------|------------------|------------------|-----------------|-------------|-------|-------------|
| Asset-backed Securities              |                  |                  |                 |             |       |             |
| Domestic                             | \$<br>51,572     | \$<br>_          | \$<br>51,572    | \$<br>_     | \$    | _           |
| International                        | 3,214            | _                | 3,214           | _           |       | _           |
| Commingled Funds                     | 1,883,577        | 79,080           | 1,804,497       | _           |       | _           |
| Corporate Debt                       |                  |                  |                 |             |       |             |
| Domestic                             | 5,931,273        | _                | 5,931,273       | _           |       | _           |
| International                        | 511,916          | _                | 511,916         | _           |       | _           |
| Equity Securities                    |                  |                  |                 |             |       |             |
| Domestic                             | 49,777,519       | 49,777,519       | _               | _           |       | _           |
| International                        | 16,040,523       | 15,887,131       | 153,392         | _           |       | _           |
| Exchange Traded Funds                | 9,044            | 9,044            | _               | _           |       | _           |
| Guaranteed Investment Contracts      | 1,384            | _                | _               | 1,384       |       | _           |
| International Government Obligations | 257              | _                | 257             | _           |       | _           |
| Money Market Mutual Funds            | 84,864           | 8,184            | 76,680          | _           |       | _           |
| Mortgage Backed Securities           | 119,624          | _                | 119,624         | _           |       | _           |
| Municipal bonds                      | 957              | _                | 957             | _           |       | _           |
| Mutual Funds-Debt                    | 134,531          | 134,531          | _               | _           |       | _           |
| Mutual Fund Equities                 |                  |                  |                 |             |       |             |
| Domestic                             | 530,954          | 368,846          | 162,108         | _           |       | _           |
| International                        | 13,848           | 13,848           | _               | _           |       | _           |
| Private Equities                     | 379,912          | _                | _               | _           |       | 379,912     |
| Real Estate Investment Trust         | 53,075           | 53,075           | _               | _           |       | _           |
| U.S. Agencies Obligations            | 72,927           | _                | 72,927          | _           |       | _           |
| U.S. Treasuries Obligations          | 21,493,051       | 21,421,834       | 71,217          | _           |       | _           |
| Other                                | <br>882          | <br>882          | <br>            | <br>        |       |             |
|                                      | \$<br>97,094,904 | \$<br>87,753,974 | \$<br>8,959,634 | \$<br>1,384 | \$    | 379,912     |



# **NOTE 5 - DEPOSITS AND INVESTMENTS (continued)**

# **Component Units**

The following table provides information about the component unit investments in regards to GASB 72 (amount in thousands):

| Investments by fair value levels         | Total        | Level 1      | Level 2    | Level 3    | Net Asset Value |
|--|--------------|--------------|------------|------------|-----------------|
| Asset-backed Securities                  | \$ 26        | <u> </u>     | \$ 26      | \$ —       | \$ —            |
| Bond Securities                          | 192,424      | 141,100      | 21,999     | _          | 29,325          |
| Certificate of Deposits                  | 5,683        | 5,683        | _          | _          | _               |
| Corporate Debt                           | 158,714      | 47,753       | 110,961    | _          | _               |
| Equity Mutual Funds- Domestic            | 130,705      | 129,990      | 715        | _          | _               |
| Equity Mutual Funds- International       | 328,237      | 288,543      | 7,337      | _          | 32,357          |
| Equity Securities- Domestic              | 783,880      | 610,056      | _          | 173,456    | 368             |
| Equity Securities- International         | 412,516      | 364,197      | _          | _          | 48,319          |
| Exchange Traded Funds                    | 10,124       | 10,124       | _          | _          | _               |
| Insurance Contracts                      | 17,243       | _            | _          | _          | 17,243          |
| International Government Obligations     | 6,177        | 6,177        | _          | _          | _               |
| Investment Agreements                    | 14,638       | _            | _          | 14,638     | _               |
| Money Market Mutual Funds                | 240,675      | 239,049      | 1,626      | _          | _               |
| Municipal Obligations                    | 3,373        | _            | 3,373      | _          | _               |
| Mutual Bond Funds                        | 102,514      | 43,053       | 46,206     | 13,255     | _               |
| Mortgage Backed Securities               | 92,381       | 92,381       | _          | _          | _               |
| Non Purpose Investments                  | 37,526       | _            | 37,526     | _          | _               |
| Real Estate Held for Investment Purposes | 81,371       | _            | _          | 81,371     | _               |
| Real Estate Investment Trusts            | 79,697       | 44,425       | _          | _          | 35,272          |
| Strategic Income Opportunity fund        | 24,851       | 24,851       | _          | _          | _               |
| US Agencies                              | 98,190       | 85,633       | 12,557     | _          | _               |
| US Treasuries                            | 383,204      | 162,590      | 220,614    | _          | _               |
| Other                                    | 1,483,838    | 90,583       | 8,245      | 19,575     | 1,365,435       |
|  | 4,687,987    | \$ 2,386,188 | \$ 471,185 | \$ 302,295 | \$ 1,528,319    |
| Repurchase Agreements                    | 59,031       |              |            |            |                 |
| -  | \$ 4,747,018 |              |            |            |                 |



# Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

# **NOTE 5 - DEPOSITS AND INVESTMENTS (continued)**

#### **Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment.

#### Fiduciary Funds - Pension and Other Employee Benefit Trust Funds

The State's currency risk exposures, or exchange rate risks, primarily reside within the retirement system's international equity investment holdings. The retirement systems' foreign exchange risk management policy is to minimize risk and protect the investments from negative impact by hedging foreign currency exposures with foreign exchange instruments when market conditions and circumstances are deemed appropriate.

As of June 30, 2019, the State's exposure to foreign currency risk in U.S. Dollars are highlighted in the tables below (amounts in thousands):

(Table on next page)



# NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

International Investment Securities at Fair Value as of June 30, 2019

|                           | Employ                              | ees' Retirement | System of G     | eorgia       | a Teachers Retirement System of Georgia |               |                 |               |  |
|---------------------------|-------------------------------------|-----------------|-----------------|--------------|---|---------------|-----------------|---------------|--|
| Currency                  | Currency Equivalents Equities Incom |                 | Fixed<br>Income | Total        | Cash &<br>Cash<br>Equivalents           | Equities      | Fixed<br>Income | Total         |  |
| Australian Dollar         | \$ —                                | \$ 42,445       | \$ —            | \$ 42,445    | \$ —                                    | \$ 205,801    | \$ —            | \$ 205,801    |  |
| Brazilian Real            | _                                   | 26,253          | _               | 26,253       | _                                       | 126,557       | _               | 126,557       |  |
| British Pound             | _                                   | 103,475         | _               | 103,475      | _                                       | 487,348       | _               | 487,348       |  |
| Canadian Dollar           | _                                   | 34,070          | _               | 34,070       | _                                       | 168,556       | _               | 168,556       |  |
| Chilean Peso              | _                                   | 3,312           | _               | 3,312        | _                                       | 15,952        | _               | 15,952        |  |
| Chinese Renminbi          | 19                                  | 8,000           | _               | 8,019        | 91                                      | 39,077        | _               | 39,168        |  |
| Columbian Peso            | _                                   | 2,037           | _               | 2,037        | _                                       | 9,945         | _               | 9,945         |  |
| Czech Krone               | _                                   | 1,982           | _               | 1,982        | _                                       | 9,676         | _               | 9,676         |  |
| Danish Krone              | _                                   | 18,818          | _               | 18,818       | _                                       | 87,616        | _               | 87,616        |  |
| Euro                      | _                                   | 287,497         | _               | 287,497      | _                                       | 1,362,125     | _               | 1,362,125     |  |
| Hong Kong Dollar          | _                                   | 95,446          | _               | 95,446       | _                                       | 453,948       | _               | 453,948       |  |
| Indian Rupee              | 47                                  | 69,506          | _               | 69,553       | 217                                     | 327,307       | _               | 327,524       |  |
| Indonesian Rupiah         | _                                   | 6,098           | _               | 6,098        | _                                       | 29,773        | _               | 29,773        |  |
| Israeli Sheke             | _                                   | 2,288           | _               | 2,288        | _                                       | 11,433        | _               | 11,433        |  |
| Japanese Yen              | _                                   | 194,315         | _               | 194,315      | _                                       | 932,129       | _               | 932,129       |  |
| Malaysian Ringgit         | _                                   | 14,066          | _               | 14,066       | _                                       | 68,347        | _               | 68,347        |  |
| Mexican Peso              | _                                   | 9,801           | _               | 9,801        | _                                       | 45,546        | _               | 45,546        |  |
| New Taiwan Dollar         | _                                   | 35,607          | _               | 35,607       | _                                       | 173,458       | _               | 173,458       |  |
| Norwegian Krone           | _                                   | 2,074           | _               | 2,074        | _                                       | 10,416        | _               | 10,416        |  |
| Philippine Peso           | _                                   | 4,619           | _               | 4,619        | _                                       | 22,951        | _               | 22,951        |  |
| Polish Zloty              | _                                   | 2,997           | _               | 2,997        | _                                       | 14,812        | _               | 14,812        |  |
| Qatari Riyal              | _                                   | 3,771           | _               | 3,771        | _                                       | 18,421        | _               | 18,421        |  |
| Singapore Dollar          | _                                   | 22,411          | _               | 22,411       | _                                       | 104,384       | _               | 104,384       |  |
| South African Rand        | _                                   | 32,631          | _               | 32,631       | _                                       | 154,997       | _               | 154,997       |  |
| South Korean Won          | _                                   | 62,573          | _               | 62,573       | _                                       | 300,711       | _               | 300,711       |  |
| Swedish Krona             | _                                   | 31,653          | _               | 31,653       | _                                       | 147,920       | _               | 147,920       |  |
| Swiss Franc               | _                                   | 31,739          | _               | 31,739       | _                                       | 149,532       | _               | 149,532       |  |
| Thailand Baht             | _                                   | 26,527          | _               | 26,527       | _                                       | 126,757       | _               | 126,757       |  |
| UAE Dirham                | _                                   | 4,006           | _               | 4,006        | _                                       | 19,428        | _               | 19,428        |  |
| Total Holdings subject to |                                     |                 |                 |              |   |               |                 |               |  |
| Foreign Currency Risk     | 66                                  | 1,180,017       | _               | 1,180,083    | 308                                     | 5,624,923     | _               | 5,625,231     |  |
| Investment Securities     |                                     |                 |                 |              |   |               |                 |               |  |
| payable in U.S. Dollars   |                                     | 1,604,785       | 95,134          | 1,699,919    |   | 7,546,446     | 405,571         | 7,952,017     |  |
| Total International       |                                     |                 |                 |              |   |               |                 |               |  |
| Investment Securities -   |                                     |                 |                 |              |   |               |                 |               |  |
| at Fair Value             | \$ 66                               | \$ 2,784,802    | \$ 95,134       | \$ 2,880,002 | \$ 308                                  | \$ 13,171,369 | \$ 405,571      | \$ 13,577,248 |  |



# **NOTE 5 - DEPOSITS AND INVESTMENTS (continued)**

| Other Pension and Employee Benefit Trust Funds     |    |     |    |        |          |    |        |  |  |  |  |  |
|--|----|-----|----|--------|----------|----|--------|--|--|--|--|--|
| Australian Dollar                                  | \$ | _   | \$ | 1,741  | \$ —     | \$ | 1,741  |  |  |  |  |  |
| British Pound                                      |    | 91  |    | 25,423 | _        |    | 25,514 |  |  |  |  |  |
| Canadian Dollar                                    |    | _   |    | 1,528  | _        |    | 1,528  |  |  |  |  |  |
| Euro   |    | 67  |    | 4,275  | _        |    | 4,342  |  |  |  |  |  |
| Japanese Yen                                       |    | 1   |    | 149    | _        |    | 150    |  |  |  |  |  |
| Norwegian Krone                                    |    | _   |    | 643    | _        |    | 643    |  |  |  |  |  |
| Swedish Krona                                      | ,  |     |    | 1,133  |          |    | 1,133  |  |  |  |  |  |
| Total Holdings subject<br>to Foreign Currency Risk |    | 159 |    | 34,892 | _        |    | 35,051 |  |  |  |  |  |
| Investment Securities payable in U.S. Dollars      |    |     |    | 16,758 | 1,708    |    | 18,466 |  |  |  |  |  |
| Total International Investment Securities -        | ¢  | 159 | \$ | 51 650 | \$ 1.708 | \$ | 53 517 |  |  |  |  |  |

#### D. Pooled Investments with State Treasury

As of the end of the year, the state operates three local government investment pools managed by OST and is comprised of Georgia Fund 1, Georgia Fund 1 Plus, and Georgia Extended Asset Pool Plus (GEAP Plus). GEAP Plus was established in July of 2018 as an investment for the OPEB Trust. GEAP Plus is managed by a subadvisor overseen by OST. The pools invest funds of the State and funds of other governmental entities. The local government investment pools jointly maintain a reserve consisting of members' administrative fees. This reserve can be used to stabilize the investment pools and to fund the administrative expenses for managing the pools. Separate reports on the State's investment pools are issued. Refer to the OST website <a href="https://ost.georgia.gov">ost.georgia.gov</a> for additional information on the Georgia Fund 1, Georgia Fund 1 Plus, and GEAP Plus pools.

#### E. Securities Lending Program

The State is presently involved in securities lending programs with major brokerage firms. The State lends equity and fixed income securities for varying terms and receives a fee based on the loaned securities' value. During a loan, the State continues to receive dividends and interest as the owner of the loaned securities.



# Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

# NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

# <u>Fiduciary Funds – Pension and Other Employee Benefit Trust Funds</u>

In the pension and other employee benefit trust funds' securities lending agreements, the brokerage firms pledge collateral securities consisting of U.S. Government and agency securities, mortgage-backed securities issued by a U.S. Government agency, and U.S. corporate bonds. The collateral value must be equal to at least 102% to 109% of the loaned securities value, depending on the type of collateral security.

Securities loaned totaled \$26.3 billion at June 30, 2019, and the collateral value was equal to 104.3%. The loaned securities are in the accompanying note disclosures based on the custodial arrangements for the collateral securities. Loaned securities are included in the accompanying Statement of Net Position because the State maintains ownership. The related collateral securities are not recorded as assets on the Statement of Fiduciary Net Position, and a corresponding liability is not recorded, since the State does not pledge or trade the collateral securities. In accordance with the criteria set forth in GASB Statement No. 28, *Accounting and Financial Reporting for Securities Lending Transactions*, the State is deemed not to have the ability to pledge or sell collateral securities, since the State's lending contracts do not address whether the lender can pledge or sell the collateral securities without a borrower default. The State has not previously demonstrated that ability, and there are no indications of the State's ability to pledge or sell collateral securities.

#### F. Other Investments

The State's Unemployment Compensation Fund monies are required by the Social Security Act to be invested in the U.S. Department of Treasury, Bureau of Public Debt Unemployment Trust Fund (BPDUTF), which is not registered with the SEC. The fair value of the position in the BPDUTF is the same as the value of the BPDUTF shares.

The Commissioner of the Department of Agriculture is directed by statute to require dealers in certain agricultural products and livestock to make and deliver to the Department a surety or cash bond to secure the faithful accounting for and payment to producers of the proceeds of agricultural products or livestock handled or sold by the dealer. Cash bonds are required to designate the Department as trustee of the funds and may take the form of certificates of deposit, letters of credit, money orders or cashiers' checks. At June 30, 2019, the Department held surety bonds in the amount of \$59.4 million, and cash bonds in the amount of \$15.2 million. These bonds are not recorded on the Statement of Net Position.

Securities are held by the Commissioner of Insurance pursuant to statutes that require licensed insurance companies to deposit securities prior to issuance of a certificate of authority to transact insurance. These securities remain in the name of the licensed insurance company as long as the company has a pending claim in the State or until a proper order of a court of competent jurisdiction has been issued to the receiver, conservator, rehabilitator, or liquidator of the insurer or to any other properly designated official or officials who succeed to the management and control of the insurer's assets. The purchase and redemption of such securities are allowed as long as the required levels of deposits are maintained. At June 30, 2019, securities valued at \$187.3 million were held by the Department of Insurance. These securities are not recorded on the Balance Sheet.

Statutes require that surety bonds be provided for State public works contracts. The Department of Transportation holds surety bonds in the amount of \$901.0 million for construction performance to ensure proper completion and complete performance of construction contracts, and \$837.2 million for construction payment to ensure that payments are made by the general contractor to all subcontractors. These bonds are not recorded on the Statement of Net Position.



# Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

# NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

The Georgia State Financing and Investment Commission (GSFIC) State Construction Manual policies require that surety bonds be provided for payment and performance of all State projects of \$0.1 million or more. The Department of Corrections holds surety bonds in the amount of \$19.7 million for construction performance to ensure proper completion and complete performance of construction contracts. These bonds are not recorded on the Statement of Net Position.

For any organization that elects to assume the liability for unemployment compensation payments in lieu of making contributions to the Unemployment Compensation Fund, the Commissioner of the Department of Labor is authorized by statute to require such organization to execute and file with the Commissioner a cash deposit or surety bond. Cash deposits are held on behalf of such organizations in the Department's name, and are reported as agency funds. At June 30, 2019, the Department held surety bonds in the amount of \$70.5 million, and cash bonds in the amount of \$2.2 million. These bonds are not recorded on the Statement of Net Position.



#### **NOTE 6 - DERIVATIVE INSTRUMENTS**

Derivative Instruments are utilized by some of the higher education foundations (reported as component units) and consist primarily of interest rate swap agreements. Certain foundations (component units) have elected to apply FASB provisions and therefore the disclosure information for these foundations is presented separately. Details of the long term liabilities associated with the interest rate swap derivatives are within *Note 10 – Long-term Liabilities*.

# **Component Units – GASB Organizations**

The fair value balances and notional amounts of hedging derivative investments outstanding as reported in the fiscal year 2019 financial statements for higher education foundations reported as component units reporting under GASB provisions are as follows (amount in thousands):

|  | Change in Fair Value          |    |         | June 30, 2019  |    |                     |    |          |  |
|--|-------------------------------|----|---------|----------------|----|---------------------|----|----------|--|
|  | Classification                | 1  | Amount  | Classification |    | Amount              |    | Notional |  |
| Component unit activities - GASB Cash flow hedges: AU Health System Inc. |                               |    |         |                |    |                     |    |          |  |
| 2014A&B - Interest Rate Swap   | Investment Revenue            | \$ | (5,267) | Debt           | \$ | (20,084)            | \$ | 106,340  |  |
| University of Georgia Athletic Association, Inc.                         |                               |    |         |                |    |                     |    |          |  |
| 2005B - Interest Rate Swap   | Deferred outflow of resources |    | (953)   | Debt           | \$ | (3,738)<br>(23,822) |    | 20,685   |  |

|  | Change in Fair Value          |    |         | Fair Value at 06/30/18 |    |          |    |          |
|--|-------------------------------|----|---------|------------------------|----|----------|----|----------|
|  | Classification                |    | Amount  | Classification         |    | Amount   |    | Notional |
| Component unit activities - GASB                 |                               |    |         |                        |    |          |    |          |
| Cash flow hedges:                                |                               |    |         |                        |    |          |    |          |
| AU Health System Inc.                            |                               |    |         |                        |    |          |    |          |
| 2014A&B - Interest Rate Swap                     | Investment Revenue            | \$ | 5,994   | Debt                   | \$ | (14,819) | \$ | 108,380  |
| University of Georgia Athletic Association, Inc. |                               |    |         |                        |    |          |    |          |
| 2005B - Interest Rate Swap                       | Deferred outflow of resources |    | (1,177) | Debt                   |    | (2,784)  |    | 21,565   |
|  |                               |    |         |                        | \$ | (17,603) |    |          |

#### **Interest Rate Swap Derivatives**

AU Health System, Inc.

AU Health System, Inc. (The Health System) entered into a variable-to-fixed interest rate swap (the Swap) to convert Health Systems's variable interest rate concurrent with the 2008 bond issuance to a synthetic fixed rate of 3.302%.

The Swap matures on July 1, 2037. The notional amount of the Swap at June 30, 2019 and 2018, was \$106.3 and \$108.4 million, respectively. The notional amount decreased from the initial notional amount of \$135.0 million. The notional value of the Swap declines in conjunction with payments of bond principal such that the outstanding balance of the 2014A and 2014B Bonds approximate the notional amount of the Swap at all times. Under the Swap, the Health System pays the counterparty interest at a fixed rate of 3.302% and receives interest payments at a variable rate computed as 68% of LIBOR.

# Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

# **NOTE 6 - DERIVATIVE INSTRUMENTS (continued)**

The fair value of the Swap is recorded as an asset or liability, depending on whether the termination of the Swap would result in amounts due to the Health System or the Swap counterparty. At June 30, 2019 and 2018, the fair value of the Swap represented a liability to the Health System in the amount of \$20.1 and \$14.8 million, respectively. The Health System or the Swap counterparty is required to post collateral with the other party in the event that the fair value of the Swap exceeds certain thresholds, as defined. At June 30, 2019 and 2018, the Health System had \$20.2 and \$15.0 million posted cash and investment collateral with the Swap counterparty, respectively, which is included in other assets in the accompanying statements of net position.

As of June 30, 2019 and 2018, the Health System was exposed to credit risk in the amount of the fair value of the Swap. The Health System has two Swap counterparties. As of June 30, 2019 and 2018, the Swap counterparties were rated A+ and A by Fitch Ratings, A1 and A2 by Moody's Investors Services and A+ and A by Standard & Poor's. To mitigate the potential for credit risk, various levels of collateralization by the counterparty may be required should the counterparty's credit rating be downgraded and the fair value of the Swap be in a liability position at a level above certain thresholds specified in the Swap agreement.

The Health System or the counterparty may terminate the Swap if the other party fails to perform under the terms of the agreement. If the Swap is terminated, the variable rate bonds would no longer carry a synthetic fixed interest rate. Also, if at the time of termination, the Swap has a negative fair value (unfavorable to the Health System), the Health System would be liable to the counterparty for a payment equal to the Swap's fair value.

#### University of Georgia Athletic Association, Inc. (UGAA)

For derivative transactions, unless otherwise specified, Bank of America Merrill Lynch ("BOAML") furnishes a single value for each transaction, even if comprised of multiple legs. Unless otherwise specified, valuations for derivative instruments represent, or are derived from, mid-market values. For some derivative instruments, mid-market prices and inputs may not be observable. Instead, valuations may be derived from proprietary or other pricing models based on certain assumptions regarding past, present, and future market conditions. Some inputs may be theoretical, not empirical, and require BOAML to make subjective assumptions and judgments in light of its experience. For example, in valuing OTC equity options where there is no listed option with a corresponding expiration date, BOAML must estimate the future share price volatility based on realized volatility of the underlying shares over periods deemed relevant, implied volatilities of the longest dated listed options available on the underlying shares or major indices and other relevant factors. Valuations of securities with embedded derivatives may be based on assumptions as to the volatility of the underlying security, basket or index, interest rates, exchange rates, dividend yields, correlations between these or other factors, the impact of these factors upon the value of the security (including the embedded options), as well as issuer funding rates and credit spreads (actual or approximated) or additional relevant factors. While BOAML believes that the methodology and data it uses to value derivatives and securities with embedded derivatives are reasonable and appropriate, other dealers might use different methodology or data and may arrive at different valuations.

Objective and Terms - As a means of interest rate management, the Association entered into an interest rate swap transactions with Bank of America, N.A. (the "Counterparty") relating to its variable rate tax-exempt Series 2005B Bonds. Pursuant to an ISDA Master Agreement and Schedule to ISDA Master Agreement, each dated as of January 27, 2005, between the Association and the Counterparty and the Confirmation, the Association has agreed to pay to the Counterparty a fixed rate of interest in an amount equal to 3.48% per annum multiplied by the notional amount that is equal to the principal amount of the Series 2005B Bonds until August 2033. In return, the Counterparty has agreed to pay to the Association a floating rate of interest in an amount equal to 67% of LIBOR multiplied by the notional amount that is equal to the principal amount of the Series 2005B Bonds until July 2035.



# **NOTE 6 - DERIVATIVE INSTRUMENTS (continued)**

*Fair Value* - The Association will be exposed to variable rates if the Counterparty to a swap defaults or if a swap is terminated. A termination of the swap agreement may also result in the Association's making or receiving a termination payment.

As of June 30, 2019, the fair value of the interest rate swap agreements was \$3.7 million, indicating the amount that the Association would be required to pay the Counterparty to terminate the swap agreements.

<u>Swap Payments and Associated Debt</u> - As of June 30, 2019, debt service requirements of the variable rate debt and net swap payments, assuming current interest rates remain the same for their term, were as follows. As rates vary, variable rate bond interest payments and net swap payments will vary

|               | Variable F   | Rate | Bonds    | I  | nterest Rate |              |
|---------------|--------------|------|----------|----|--------------|--------------|
|               | Principal    |      | Interest |    | Swaps, Net   | Total        |
| Years ending: |              |      |          |    |              |              |
| 2020          | \$<br>910    | \$   | 317      | \$ | 372          | \$<br>1,599  |
| 2021          | 945          |      | 301      |    | 354          | 1,600        |
| 2022          | 980          |      | 286      |    | 336          | 1,602        |
| 2023          | 1,010        |      | 269      |    | 316          | 1,595        |
| 2024          | 1,045        |      | 253      |    | 297          | 1,595        |
| 2025-2029     | 5,800        |      | 992      |    | 1,165        | 7,957        |
| 2030-2034     | 6,890        |      | 476      |    | 560          | 7,926        |
| 2035-2036     | 3,105        |      | 25       |    | 30           | 3,160        |
| Total         | \$<br>20,685 | \$   | 2,919    | \$ | 3,430        | \$<br>27,034 |

<u>Credit Risk</u> - As of June 30, 2019, the fair value of the swaps represents the Association's exposure to the Counterparty. Should the Counterparty fail to perform in accordance with the terms of the swap agreement and variable interest rates remain at the current level, the Association could see a possible gain equivalent to \$4.0 million less the cumulative fair value of \$3.7 million.

As of June 30, 2019, the Counterparty was rated as follows by Moody's and S&P:

| _                     | Moody's | S&P |
|-----------------------|---------|-----|
| Bank of America, N.A. | Aa2     | A+  |

<u>Basis Risk</u> - The swaps expose the Association to basis risk. The interest rate on the Series 2003 Bonds and the Series 2005B Bonds is a tax-exempt interest rate, while the LIBOR basis on the variable rate receipt on the interest rate swap agreements is taxable. Tax-exempt interest rates can change without a corresponding change in the 30-day LIBOR rate due to factors affecting the tax-exempt market that do not have a similar effect on the taxable market. The Association will be exposed to basis risk under the swaps to the extent that the interest rates on the tax-exempt bonds trade at greater than 67% of LIBOR for extended periods of time. The Association would also be exposed to tax risk stemming from changes in the marginal income tax rates or those caused by a reduction or elimination in the benefits of tax exemption for municipal bonds.



#### **NOTE 6 - DERIVATIVE INSTRUMENTS (continued)**

<u>Termination Risk</u>- The interest rate swap agreement uses the International Swap Dealers Association Master Agreement, which includes standard termination events, such as failure to pay and bankruptcy. The Association or the Counterparty may terminate the swap if the other party fails to perform under the terms of the contract. If the swap is terminated, the variable rate bonds would no longer carry a synthetically fixed interest rate. Also, if at the time of termination, the swap has a negative fair value, then the Association would be liable to the Counterparty for a payment equal to the swap's fair value.

#### **Component Units - FASB Organizations**

The fair value balances and notional amounts of hedging derivative investments outstanding as reported in the fiscal year 2019 financial statements for higher education foundations reported as component units reporting under FASB provisions are as follows (amount in thousands):

|                                  | Change in Fa       | ir Va | lue    | Fair Value at 06/30/19 |        |          |    |          |  |  |
|----------------------------------|--------------------|-------|--------|------------------------|--------|----------|----|----------|--|--|
|                                  | Classification     |       | Amount | Classificatio          | Amount |          | ]  | Notional |  |  |
| Component unit activities - FASB |                    |       |        | n                      |        |          |    |          |  |  |
| Cash flow hedges:                |                    |       |        |                        |        |          |    |          |  |  |
| Georgia College & State          |                    |       |        |                        |        |          |    |          |  |  |
| University Foundation, Inc.      | Investment Revenue | \$    | (36)   | Debt                   | \$     | (1,219)  | \$ | 20,600   |  |  |
|                                  | Investment Revenue |       | (974)  | Debt                   |        | (5,271)  |    | 69,820   |  |  |
| University of Georgia Foundation | Investment Revenue |       | (334)  | Debt                   |        | (1,518)  |    | 4,192    |  |  |
|                                  | Investment Revenue |       | (722)  | Debt                   |        | (808)    |    | 10,925   |  |  |
| VSU Auxillary Services           |                    |       |        |                        |        |          |    |          |  |  |
| Real Estate Foundation           | Investment Revenue |       | 968    | Debt                   |        | (4,855)  |    | 27,130   |  |  |
|                                  |                    |       |        |                        | \$     | (13,671) |    |          |  |  |

#### Georgia College & State University Foundation, Inc. (GCSUF)

GCSUF maintains an interest rate risk management strategy that uses interest rate swap derivative instruments to minimize significant, unanticipated earnings fluctuations caused by interest rate volatility. GCSUF's specific goal is to lower (where possible) the cost of its borrowed funds.

In connection with the 2007 Series bonds, GCSUF entered into an interest rate swap transaction to convert its variablerate bond obligations to fixed rates. This swap is utilized to manage interest rate exposures over the period of the interest rate swap. The differential to be paid or received on all swap agreements is accrued as interest rates change and is recognized in interest expense over the life of the agreement. The swap agreements expire at various dates and have a fixed rate of 4.065%. The interest rate swap contains no credit-risk-related contingent features and is cross collateralized by certain assets of GCSUF.

On January 31, 2013, GCSUF modified the swap agreement to lower the interest rate from 4.715% to 4.065%. The present value of the interest savings over the life of the modified swap agreement is approximately \$6.9 million. The lease agreements with the Board of Regents was not modified as a result of the swap modification; however, 40% of the present value of the interest savings will be paid to the University annually. The deferred swap savings was \$1.8 million at June 30, 2019.



# Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

# **NOTE 6 - DERIVATIVE INSTRUMENTS (continued)**

#### The University of Georgia Foundation (UGAF)

The Foundation has an outstanding interest rate swap agreement effectively converting the interest rate exposure on the \$6.2 million note payable from variable to a 5.95% fixed rate over the term of the note payable. During November 2017, the Foundation modified and extended the agreement which included a fixed rate fee payment of \$0.3 million. As of June 30, 2019 and 2018, the total notional amount of the swap was \$4.2 and \$4.3 million, respectively. As of June 30, 2018 and 2017, the fair value of this interest rate swap was a liability of \$1.5 and \$1.2 million, respectively. The Foundation recorded an unrealized gain on such swap of \$0.3 million and \$0.4 million for the years ended June 30, 2019 and 2018, respectively.

The Foundation has an outstanding interest rate swap agreement effectively converting the interest rate exposure on the \$12.5 million note payable from variable to a 3.37% fixed rate over the term of the note payable. As of June 30, 2019 and 2018, the total notional amount of the swap was \$10.9 and \$11.3 million, respectively. As of June 30, 2019 and 2018, the fair value of this interest rate swap was a liability of \$0.8 and \$0.1 million, respectively. The Foundation recorded an unrealized gain on such swap of \$0.7 and \$0.5 million for the years ended June 30, 2019 and 2018, respectively.

#### VSU Auxiliary Services Real Estate Foundation, Inc,

The Foundation has an outstanding interest rate swap agreement effectively changing the interest rate exposure on the Georgia & Reade, LLC bond payable from variable to a 3.7196% fixed rate over the term of the bond payable. As of December 31, 2018 and 2017, the total notional amount of the swap was \$27.1 and \$27.5 million, respectively. As of December 31, 2018 and 2017, the fair value of this interest rate swap was a liability of \$4.9 and \$5.8 million, respectively, in the accompanying consolidated statements of financial position. The Foundation recorded gains on the swap of \$1.0 and \$0.5 million for the years ended December 31, 2018 and 2017, respectively.



# **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2019, consisted of the following (amount in thousands):

|   |    | Taxes     | N  | Notes and<br>Loans | d Inter- government Other Receivables |           | vernmental | R         | Gross<br>eceivables | Allowance<br>for<br>Uncollectibles |    |             | Total<br>eceivables<br>(Net) |           |
|---|----|-----------|----|--------------------|---------------------------------------|-----------|------------|-----------|---------------------|------------------------------------|----|-------------|------------------------------|-----------|
| <b>Governmental Activities</b>                |    |           |    |                    |                                       |           | _          |           |                     |                                    | _  |             |                              |           |
| General Fund                                  | \$ | 4,774,129 | \$ | _                  | \$                                    | 632,077   | \$         | 1,865,384 | \$                  | 7,271,590                          | \$ | (1,730,887) | \$                           | 5,540,703 |
| Nonmajor Governmental Funds                   |    | _         |    | _                  |                                       | 38,686    |            | _         |                     | 38,686                             |    | _           |                              | 38,686    |
| Total - Governmental Funds                    |    | 4,774,129 |    | _                  |                                       | 670,763   | _          | 1,865,384 |                     | 7,310,276                          | _  | (1,730,887) |                              | 5,579,389 |
| Government-wide adjustments:                  |    |           |    |                    |                                       |           |            |           |                     |                                    |    |             |                              |           |
| Internal Service Funds                        |    | _         |    | _                  |                                       | 104,786   |            | 5,111     |                     | 109,897                            |    | (493)       |                              | 109,404   |
| <b>Total - Governmental Activities</b>        | \$ | 4,774,129 | \$ | _                  | \$                                    | 775,549   | \$         | 1,870,495 | \$                  | 7,420,173                          | \$ | (1,731,380) | \$                           | 5,688,793 |
| Business-type Activities                      |    |           |    |                    |                                       |           |            |           |                     |                                    |    |             |                              |           |
| Higher Education Fund                         | \$ | _         | \$ | 35,849             | \$                                    | 396,949   | \$         | 105,101   | \$                  | 537,899                            | \$ | (54,962)    | \$                           | 482,937   |
| State Health Benefit Plan                     |    | _         |    | _                  |                                       | 122,211   |            | _         |                     | 122,211                            |    | (3,919)     |                              | 118,292   |
| Unemployment Compensation Fund                |    | _         |    | _                  |                                       | 136,885   |            | 56        |                     | 136,941                            |    | (15,956)    |                              | 120,985   |
| Georgia Higher Education Facilities Authority |    | _         |    | _                  |                                       | 371       |            | _         |                     | 371                                |    | _           |                              | 371       |
| State Road and Tollway Authority              |    | _         |    | _                  |                                       | 9,733     |            | _         |                     | 9,733                              |    | _           |                              | 9,733     |
| Government-wide adjustments:                  |    |           |    |                    |                                       |           |            |           |                     |                                    |    |             |                              |           |
| Other   |    | _         |    | _                  |                                       | 72        |            | _         |                     | 72                                 |    | _           |                              | 72        |
| Total - Business-type Activities              | \$ |           | \$ | 35,849             | \$                                    | 666,221   | \$         | 105,157   | \$                  | 807,227                            | \$ | (74,837)    | \$                           | 732,390   |
|   | =  |           |    |                    | =                                     |           | =          |           |                     |                                    | =  |             | _                            |           |
| Component Units                               |    |           |    |                    |                                       |           |            |           |                     |                                    |    |             |                              |           |
| Unrestricted:                                 |    |           |    |                    |                                       |           |            |           |                     |                                    |    |             |                              |           |
| Georgia Environmental Finance Authority       | \$ | _         | \$ | 1,473,389          | \$                                    | 7,718     | \$         | 1,716     | \$                  | 1,482,823                          | \$ | _           | \$                           | 1,482,823 |
| Georgia Geo. L. Smith II                      |    |           |    |                    |                                       |           |            |           |                     |                                    |    |             |                              |           |
| World Congress Center Authority               |    | 3,070     |    | _                  |                                       | 14,514    |            | _         |                     | 17,584                             |    | _           |                              | 17,584    |
| Georgia Housing and Finance Authority         |    | _         |    | 862,936            |                                       | 752       |            | _         |                     | 863,688                            |    | (4,736)     |                              | 858,952   |
| Georgia Lottery Corporation                   |    | _         |    | _                  |                                       | 197,057   |            | _         |                     | 197,057                            |    | (3,994)     |                              | 193,063   |
| Georgia Ports Authority                       |    | _         |    | _                  |                                       | 74,641    |            | _         |                     | 74,641                             |    | (4,008)     |                              | 70,633    |
| Georgia Tech Foundation, Incorporated         |    | _         |    | 700                |                                       | 138,196   |            | _         |                     | 138,896                            |    | _           |                              | 138,896   |
| Nonmajor Component Units                      |    | 859       |    | 373,720            |                                       | 2,815,316 |            | 15,972    |                     | 3,205,867                          |    | (118,985)   |                              | 3,086,882 |
| Total - Unrestricted                          |    | 3,929     |    | 2,710,745          | _                                     | 3,248,194 | _          | 17,688    |                     | 5,980,556                          | _  | (131,723)   |                              | 5,848,833 |
| Restricted:                                   | _  |           | _  |                    | _                                     |           | _          |           |                     |                                    | _  |             | _                            |           |
| Georgia Geo. L. Smith II                      |    |           |    |                    |                                       |           |            |           |                     |                                    |    |             |                              |           |
| World Congress Center Authority               |    | _         |    | _                  |                                       | 105,931   |            | _         |                     | 105,931                            |    | (30,105)    |                              | 75,826    |
| Georgia Housing and Finance Authority         |    | _         |    | 1,021,322          |                                       | 8,901     |            | _         |                     | 1,030,223                          |    | (4,500)     |                              | 1,025,723 |
| Georgia Tech Foundation, Incorporated         |    | _         |    | _                  |                                       | 101,358   |            | _         |                     | 101,358                            |    | (8,348)     |                              | 93,010    |
| Nonmajor Component Units                      |    | _         |    | _                  |                                       | 126,685   |            | _         |                     | 126,685                            |    | (4,773)     |                              | 121,912   |
| Total - Restricted                            |    |           |    | 1,021,322          |                                       | 342,875   |            |           |                     | 1,364,197                          |    | (47,726)    |                              | 1,316,471 |
| Total - Component Units                       | \$ | 3,929     | \$ | 3,732,067          | \$                                    | 3,591,069 | \$         | 17,688    | \$                  | 7,344,753                          | \$ | (179,449)   | \$                           | 7,165,304 |



# NOTE 8 - INTERFUND BALANCES AND TRANSFERS

# A. Due To/From Other Funds

Due To/From Other Funds at June 30, 2019, consist of the following (amount in thousands):

|  |                 |                                  |                              | Due From Otl                       | her Funds                       |                              |                    |                                |
|--|-----------------|----------------------------------|------------------------------|------------------------------------|---------------------------------|------------------------------|--------------------|--------------------------------|
|  | General<br>Fund | Nonmajor<br>Governmental<br>Fund | Higher<br>Education<br>Funds | State<br>Health<br>Benefit<br>Plan | Nonmajor<br>Enterprise<br>Funds | Internal<br>Service<br>Funds | Fiduciary<br>Funds | Total Due<br>To Other<br>Funds |
| <b>Due To Other Funds</b>                |                 |                                  |                              |                                    |                                 |                              |                    |                                |
| General Fund                             | \$ —            | \$ —                             | \$                           | \$ 2,380                           | \$ —                            | \$ 593,549                   | \$                 | \$ 595,929                     |
| General Obligation Bond<br>Projects Fund | _               | _                                | 16,687                       | _                                  | _                               | _                            | _                  | 16,687                         |
| Nonmajor Governmental<br>Funds           | 15,292          | _                                | _                            | _                                  | _                               | _                            | _                  | 15,292                         |
| Higher Education Fund                    | 1,953           | _                                | _                            | 2,326                              | _                               | 240,676                      | _                  | 244,955                        |
| Nonmajor Enterprise Funds                | _               | 25,654                           | _                            | _                                  | _                               | _                            | _                  | 25,654                         |
| Internal Service Funds                   | _               | _                                | _                            | _                                  | _                               | 12                           | _                  | 12                             |
| Fiduciary Funds                          |                 |                                  |                              |                                    | 72                              | 17                           | 478                | 567                            |
| <b>Total Due From Other Funds</b>        | \$ 17,245       | \$ 25,654                        | \$ 16,687                    | \$ 4,706                           | \$ 72                           | \$ 834,254                   | \$ 478             | \$ 899,096                     |

Interfund receivables and payables result from billings for goods/services provided between funds.



# NOTE 8 - INTERFUND BALANCES AND TRANSFERS (continued)

# B. Interfund Transfers

Interfund transfers at June 30, 2019, consist of the following (amount in thousands):

|  |                 |  |      |                                 | T                           | ran                                  | sfers In      |     |        |                              |                    |       |                           |
|--|-----------------|--|------|---------------------------------|-----------------------------|--------------------------------------|---------------|-----|--------|------------------------------|--------------------|-------|---------------------------|
|  |                 | Governmental F                                 | unds |                                 |                             |                                      | Proprietary 1 | Fun | ds     |                              |                    |       |                           |
|  | General<br>Fund | General<br>Obligation<br>Bond<br>Projects Fund |      | Nonmajor<br>vernmental<br>Funds | Higher<br>Education<br>Fund | Unemployment<br>Compensation<br>Fund |               |     |        | Internal<br>Service<br>Funds | Fiduciary<br>Funds |       | Total<br>Transfers<br>Out |
| Transfers Out:                           |                 |  |      |                                 |                             |                                      |               |     |        |                              |                    |       |                           |
| General Fund                             | \$ —            | \$ 9,359                                       | \$   | 1,573,881                       | \$2,806,962                 | \$                                   | 864           | \$  | 11,644 | \$ 15,065                    | \$                 | 2,727 | \$4,420,502               |
| General Obligation<br>Bond Projects Fund | 16,200          | _  |      | 432                             | _                           |                                      | _             |     | _      | _                            |                    | _     | 16,632                    |
| Nonmajor<br>Governmental<br>Funds        | 37,261          | _  |      | 34                              | _                           |                                      | _             |     | 3,016  | _                            |                    | _     | 40,311                    |
| Higher Education Fund                    | 12,671          | _  |      | _                               | _                           |                                      | _             |     | _      | _                            |                    | _     | 12,671                    |
| Internal Service<br>Funds                | 3,201           |  | _    |                                 | 97,645                      |                                      |               | _   |        |                              |                    |       | 100,846                   |
| Total Transfers In                       | \$ 69,333       | \$ 9,359                                       | \$   | 1,574,347                       | \$2,904,607                 | \$                                   | 864           | \$  | 14,660 | \$ 15,065                    | \$                 | 2,727 | \$4,590,962               |

Transfers are used to move revenues from the fund that statutes require to collect them to the fund that statutes require to expend them and to move unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.



# **NOTE 9 - CAPITAL ASSETS**

# A. Primary Government

Capital Asset activity for the fiscal year-ended June 30, 2019, was as follows (amount in thousands):

|  |       | Balance<br>7/1/2018 |    |           |    |             |    | Balance    |
|--|-------|---------------------|----|-----------|----|-------------|----|------------|
|  | (Rest | ated - Note 3)      |    | Increases |    | Decreases   |    | 6/30/2019  |
| Governmental Activities                      |       |                     |    |           |    |             |    |            |
| Capital Assets Not Being Depreciated:        |       |                     |    |           |    |             |    |            |
| Land   | \$    | 4,206,006           | \$ | 210,291   | \$ | (27,256)    | \$ | 4,389,041  |
| Works of Art and Collections                 |       | 1,391               |    | 12        |    | (3)         |    | 1,400      |
| Intangibles - Other Than Software            |       | 123,493             |    | 1,632     |    | _           |    | 125,125    |
| Construction in Progress                     |       | 3,914,014           |    | 2,736,318 |    | (3,249,374) |    | 3,400,958  |
| Total Capital Assets, Not Being Depreciated  |       | 8,244,904           | _  | 2,948,253 | _  | (3,276,633) | _  | 7,916,524  |
| Capital Assets Being Depreciated:            |       |                     |    |           |    |             |    |            |
| Infrastructure                               |       | 30,686,930          |    | 1,799,985 |    | (22,842)    |    | 32,464,073 |
| <b>Buildings and Building Improvements</b>   |       | 4,287,357           |    | 375,902   |    | (239,199)   |    | 4,424,060  |
| Improvements Other Than Buildings            |       | 149,407             |    | 27,396    |    | _           |    | 176,803    |
| Intangibles - Other than Software            |       | 1,383               |    | 261       |    | _           |    | 1,644      |
| Machinery and Equipment                      |       | 1,099,035           |    | 126,195   |    | (84,858)    |    | 1,140,372  |
| Software                                     |       | 549,581             |    | 59,926    |    | (8,622)     |    | 600,885    |
| Total Capital Assets Being Depreciated       |       | 36,773,693          |    | 2,389,665 |    | (355,521)   |    | 38,807,837 |
| Less Accumulated Depreciation For:           |       |                     |    |           |    |             |    |            |
| Infrastructure                               |       | 18,686,119          |    | 919,797   |    | (14,326)    |    | 19,591,590 |
| <b>Buildings and Building Improvements</b>   |       | 2,149,092           |    | 128,231   |    | (85,560)    |    | 2,191,763  |
| Improvements Other Than Buildings            |       | 61,960              |    | 3,563     |    | (99)        |    | 65,424     |
| Intangibles - Other Than Software            |       | 1,054               |    | 148       |    | (1)         |    | 1,201      |
| Machinery and Equipment                      |       | 820,115             |    | 105,885   |    | (63,850)    |    | 862,150    |
| Software                                     |       | 281,846             |    | 35,264    |    | (77)        |    | 317,033    |
| Total Accumulated Depreciation               |       | 22,000,186          |    | 1,192,888 | _  | (163,913)   |    | 23,029,161 |
| Total Capital Assets, Being Depreciated, Net |       | 14,773,507          |    | 1,196,777 |    | (191,608)   |    | 15,778,676 |
| Governmental Activities Capital Assets, Net  | \$    | 23,018,411          | \$ | 4,145,030 | \$ | (3,468,241) | \$ | 23,695,200 |



# Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

# **NOTE 9 - CAPITAL ASSETS (continued)**

|   |      | Balance 7/1/2018 |    |           |    |           |    | Balance    |
|---|------|------------------|----|-----------|----|-----------|----|------------|
|   | (Res | tated - Note 3)  | _  | Increases | 1  | Decreases |    | 6/30/2019  |
| <b>Business-type Activities</b>               |      |                  |    |           |    |           |    |            |
| Capital Assets Not Being Depreciated:         |      |                  |    |           |    |           |    |            |
| Land  | \$   | 482,654          | \$ | 38,032    | \$ | (28)      | \$ | 520,658    |
| Works of Art and Collections                  |      | 52,015           |    | 4,971     |    | (1,742)   |    | 55,244     |
| Construction in Progress                      |      | 275,011          |    | 200,760   |    | (241,935) |    | 233,836    |
| Total Capital Assets, Not Being Depreciated   |      | 809,680          |    | 243,763   |    | (243,705) |    | 809,738    |
| Capital Assets Being Depreciated:             |      |                  |    |           |    |           |    |            |
| Infrastructure                                |      | 357,921          |    | 55,157    |    | (1,104)   |    | 411,974    |
| Buildings and Building Improvements           |      | 13,501,931       |    | 863,444   |    | (35,758)  |    | 14,329,617 |
| Improvements Other Than Buildings             |      | 353,326          |    | 28,184    |    | (1,437)   |    | 380,073    |
| Machinery and Equipment                       |      | 2,123,371        |    | 198,444   |    | (81,102)  |    | 2,240,713  |
| Software                                      |      | 130,375          |    | 44,381    |    | _         |    | 174,756    |
| Library Collections                           |      | 959,851          |    | 32,945    |    | (9,010)   |    | 983,786    |
| Works of Art and Collections                  |      | 6,711            |    | 10        |    | (116)     |    | 6,605      |
| Total Capital Assets Being Depreciated        |      | 17,433,486       |    | 1,222,565 |    | (128,527) |    | 18,527,524 |
| Less Accumulated Depreciation For:            |      |                  |    |           |    |           |    |            |
| Infrastructure                                |      | 139,621          |    | 17,118    |    | (615)     |    | 156,124    |
| Buildings and Building Improvements           |      | 4,504,702        |    | 358,593   |    | (24,234)  |    | 4,839,061  |
| Improvements Other Than Buildings             |      | 177,452          |    | 14,787    |    | (620)     |    | 191,619    |
| Machinery and Equipment                       |      | 1,575,777        |    | 145,790   |    | (44,917)  |    | 1,676,650  |
| Software                                      |      | 44,430           |    | 21,675    |    | _         |    | 66,105     |
| Library Collections                           |      | 781,468          |    | 41,343    |    | (9,010)   |    | 813,801    |
| Works of Art and Collections                  |      | 1,672            |    | 159       |    | _         |    | 1,831      |
| Total Accumulated Depreciation                |      | 7,225,122        |    | 599,465   |    | (79,396)  |    | 7,745,191  |
| Total Capital Assets, Being Depreciated, Net  |      | 10,208,364       |    | 623,100   |    | (49,131)  |    | 10,782,333 |
| Business-type Activities, Capital Assets, Net | \$   | 11,018,044       | \$ | 866,863   | \$ | (292,836) | \$ | 11,592,071 |



# Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

# **NOTE 9 - CAPITAL ASSETS (continued)**

Current period depreciation expense was charged to functions of the primary government as follows (amount in thousands):

| Governmental Activities   |                 | Business-type Activities                           |    |         |  |  |  |  |  |
|---|-----------------|--|----|---------|--|--|--|--|--|
| General Government  | \$<br>29,929    | Higher Education Fund                              | \$ | 587,775 |  |  |  |  |  |
| Education   | 9,253           | Nonmajor Enterprise Funds                          |    | 11,685  |  |  |  |  |  |
| Health and Welfare  | 71,263          | Depreciation Expense -<br>Business-type Activities | \$ | 599,460 |  |  |  |  |  |
| Transportation  | 937,578         |  |    |         |  |  |  |  |  |
| Public Safety   | 74,397          |  |    |         |  |  |  |  |  |
| Economic Development  | 17,974          |  |    |         |  |  |  |  |  |
| Culture and Recreation  | 17,247          |  |    |         |  |  |  |  |  |
| Conservation  | 7,590           |  |    |         |  |  |  |  |  |
| Internal Service Funds  |                 |  |    |         |  |  |  |  |  |
| (Depreciation on capital assets held by the State's internal service funds are charged to the various functions based on their usage of assets) | <br>27,657      |  |    |         |  |  |  |  |  |
| Depreciation Expense - Governmental Activities  | \$<br>1,192,888 |  |    |         |  |  |  |  |  |



# Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

# **NOTE 9 - CAPITAL ASSETS (continued)**

# **B.** Component Units

Capital Asset activity for the fiscal year-ended June 30, 2019, was as follows (amount in thousands):

|  |         | alance        |    |           |              |            |              |
|--|---------|---------------|----|-----------|--------------|------------|--------------|
|  |         | y 1, 2018     |    |           | D.           |            | Balance      |
| Component Units                              | (Restat | ted - Note 3) |    | Increases | Decreases    | <u>J</u> i | ine 30, 2019 |
| Capital Assets Not Being Depreciated:        |         |               |    |           |              |            |              |
| Land   | \$      | 389,680       | \$ | 24,780    | \$ (12,839)  | e          | 401,621      |
| Works of Art and Collections                 | Ф       | 1,670         | Ф  | 24,780    | \$ (12,039)  | Ф          | 1,670        |
|  |         | · ·           |    | 252.547   | (146,000)    |            |              |
| Construction in Progress                     |         | 186,869       | _  | 252,547   | (146,809)    |            | 292,607      |
| Total Capital Assets, Not Being Depreciated  | -       | 578,219       | _  | 277,327   | (159,648)    |            | 695,898      |
| Capital Assets Being Depreciated:            |         |               |    |           |              |            |              |
| Infrastructure                               |         | 349,816       |    | 3,646     | (44)         |            | 353,418      |
| Buildings and Building Improvements          |         | 2,749,680     |    | 96,105    | (4,770)      |            | 2,841,015    |
| Improvements Other Than Buildings            |         | 748,386       |    | 68,421    | (552)        |            | 816,255      |
| Machinery and Equipment                      |         | 1,131,181     |    | 69,084    | (9,213)      |            | 1,191,052    |
| Software                                     |         | 35,101        |    | 2,597     | _            |            | 37,698       |
| Library Collections                          |         | 4,364         |    | 255       | _            |            | 4,619        |
| Works of Art and Collections                 |         | 71            |    | _         | _            |            | 71           |
| Total Capital Assets Being Depreciated       |         | 5,018,599     |    | 240,108   | (14,579)     |            | 5,244,128    |
| Less Accumulated Depreciation For:           |         |               |    |           |              |            |              |
| Infrastructure                               |         | 168,685       |    | 10,783    | (51)         |            | 179,417      |
| Buildings and Building Improvements          |         | 502,909       |    | 126,661   | (4,310)      |            | 625,260      |
| Improvements Other Than Buildings            |         | 359,435       |    | 33,384    | (509)        |            | 392,310      |
| Machinery and Equipment                      |         | 635,600       |    | 73,070    | (5,983)      |            | 702,687      |
| Software                                     |         | 27,926        |    | 1,736     | _            |            | 29,662       |
| Library Collections                          |         | 3,107         |    | 267       | (1)          |            | 3,373        |
| Works of Art and Collections                 |         | 21            |    | 1         | _            |            | 22           |
| Total Accumulated Depreciation               |         | 1,697,683     |    | 245,902   | (10,854)     |            | 1,932,731    |
| Total Capital Assets, Being Depreciated, Net |         | 3,320,916     |    | (5,794)   | (3,725)      |            | 3,311,397    |
| Component Units Capital Assets, Net*         | \$      | 3,899,135     | \$ | 271,533   | \$ (163,373) | \$         | 4,007,295    |

<sup>\*</sup>Certain higher education foundations and other similar organizations utilize FASB standards.



# Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

# **NOTE 9 - CAPITAL ASSETS (continued)**

As of June 30, 2019, the capital assets balances of FASB organizations are as follows:

| Capital Assets Not Being Depreciated:           |                 |
|---|-----------------|
| Land  | \$<br>152,548   |
| Works of Art and Collections                    | 2,876           |
| Construction in Progress                        | 60,254          |
| Total Capital Assets, Not Being Depreciated     | 215,678         |
| Capital Assets Being Depreciated                |                 |
| Infrastructure                                  | 4,225           |
| Buildings and Building Improvements             | 345,897         |
| Improvements Other Than Buildings               | 10,848          |
| Machinery and Equipment                         | 32,233          |
| Software  | 83              |
| Total Capital Assets Being Depreciated          | 393,286         |
| Less: Accumulated Depreciation                  | (144,709)       |
| Total Capital Assets, Being Depreciated, Net    | <br>248,577     |
| Capital Assets, Net (FASB presentation)         | <br>464,255     |
| Total Capital Assets, Net - All Component Units | \$<br>4,471,550 |



# **NOTE 10 - LONG-TERM LIABILITIES**

#### A. Changes in Long-term Liabilities

#### **Primary Government**

Changes in long-term liabilities for the fiscal year ended June 30, 2019, are as follows (amount in thousands):

|  | 7  | Balance<br>7/1/2018<br>ated - Note 3) |    | Additions | Reductions        |           | Balance 6/30/2019 | mounts Due<br>thin One Year |
|--|----|---------------------------------------|----|-----------|-------------------|-----------|-------------------|-----------------------------|
| <b>Governmental Activities</b>                 |    |                                       |    |           |                   |           |                   |                             |
| General Obligation Bonds Payable               | \$ | 8,994,040                             | \$ | 1,228,625 | \$<br>(833,870)   | \$        | 9,388,795         | \$<br>852,750               |
| Revenue Bonds Payable                          |    | 244,555                               |    | _         | (41,980)          |           | 202,575           | 44,105                      |
| GARVEE Bonds Payable                           |    | 469,980                               |    | 349,765   | (451,840)         |           | 367,905           | 123,220                     |
| Net Unamortized Premiums/(Discounts):          |    |                                       |    |           |                   |           |                   |                             |
| General Obligation Bonds                       |    | 981,027                               |    | 95,163    | (112,382)         |           | 963,808           | _                           |
| Revenue Bonds                                  |    | 18,883                                |    | _         | (5,513)           |           | 13,370            | _                           |
| GARVEE Bonds                                   |    | 12,059                                |    | 38,614    | (20,753)          |           | 29,920            | _                           |
| Total Bonds Payable                            |    | 10,720,544                            |    | 1,712,167 | (1,466,338)       |           | 10,966,373        | 1,020,075                   |
| Notes and Loans Payable - Direct<br>Borrowings |    | 62,317                                |    | 6,554     | (8,521)           |           | 60,350            | 3,958                       |
| Notes and Loans Payable - Other                |    | 11,824                                |    | _         | (2,912)           |           | 8,912             | 2,941                       |
| Capital Lease Obligations                      |    | 233,395                               |    | 16,304    | (30,440)          |           | 219,259           | 22,097                      |
| Compensated Absences Payable                   |    | 372,294                               | _  | 198,813   | (184,111)         |           | 386,996           | 166,889                     |
| <b>Total Governmental Activities</b>           | \$ | 11,400,374                            | \$ | 1,933,838 | \$<br>(1,692,322) | <u>\$</u> | 11,641,890        | \$<br>1,215,960             |
| Business-type Activities                       |    |                                       |    |           |                   |           |                   |                             |
| Revenue Bonds Payable                          | \$ | 261,066                               | \$ | 60,610    | \$<br>(89,970)    | \$        | 231,706           | \$<br>5,580                 |
| Net Unamortized Premiums/(Discounts):          |    |                                       |    |           |                   |           |                   |                             |
| Revenue Bonds                                  |    | 2,869                                 |    | 7,837     | (409)             |           | 10,297            | _                           |
| Total Bonds Payable                            |    | 263,935                               |    | 68,447    | (90,379)          |           | 242,003           | 5,580                       |
| Notes and Loans Payable                        |    | 254,602                               |    | 41,493    | (26,636)          |           | 269,459           | 36,141                      |
| Capital Lease Obligations                      |    | 2,915,354                             |    | 166,176   | (225,321)         |           | 2,856,209         | 112,661                     |
| Compensated Absences Payable                   |    | 263,456                               |    | 203,431   | (201,657)         |           | 265,230           | 174,530                     |
| Other Liabilities                              |    | 1,431                                 |    | _         | (291)             |           | 1,140             | 291                         |
| <b>Total Business-type Activities</b>          | \$ | 3,698,778                             | \$ | 479,547   | \$<br>(544,284)   | \$        | 3,634,041         | \$<br>329,203               |

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for these funds are included as part of the above total for governmental activities. The following long-term liabilities of internal service funds were included in the above balance as of June 30, 2019: capital leases of \$40.7 million, compensated absences of \$4.9 million and notes payable of \$12.6 million. Of these amounts, \$5.6 million, \$2.1 million and \$3.9 million, respectively, are due within one year. In general, the capital leases and compensated absences of the governmental activities are liquidated by the general fund.



# **NOTE 10 - LONG-TERM LIABILITIES (continued)**

# **Component Units**

Changes in long-term liabilities for the fiscal year ended June 30, 2019, are as follows (amount in thousands):

|                                       | ,  | Balance<br>7/1/2018<br>ated - Note 3) | Additions |         | Reductions |           |    | Balance 6/30/2019 | Amounts Due<br>Within One Year |         |
|---------------------------------------|----|---------------------------------------|-----------|---------|------------|-----------|----|-------------------|--------------------------------|---------|
| Component Units                       |    |                                       |           |         |            |           |    |                   |                                |         |
| Revenue Bonds Payable                 | \$ | 2,936,586                             | \$        | 211,755 | \$         | (154,237) | \$ | 2,994,104         | \$                             | 127,777 |
| Mortgage Bonds Payable                |    | 1,329,635                             |           | 236,640 |            | (130,175) |    | 1,436,100         |                                | 38,385  |
| Net Unamortized Premiums/(Discounts): |    |                                       |           |         |            |           |    |                   |                                |         |
| Revenue Bonds                         |    | 122,838                               |           | 32,116  |            | (12,405)  |    | 142,549           |                                | _       |
| Mortgage Bonds                        |    | 12,019                                |           | _       |            | (2,677)   |    | 9,342             |                                | _       |
| Total Bonds Payable                   |    | 4,401,078                             |           | 480,511 |            | (299,494) |    | 4,582,095         |                                | 166,162 |
| Notes and Loans Payable               |    | 280,784                               |           | 134,757 |            | (127,613) |    | 287,928           |                                | 98,072  |
| Net Unamortized Premiums              |    | (1,694)                               |           | 11      |            | (255)     |    | (1,938)           |                                | _       |
| Capital Lease Obligations             |    | 83,168                                |           | 13,094  |            | (12,391)  |    | 83,871            |                                | 9,099   |
| Compensated Absences Payable          |    | 33,315                                |           | 12,834  |            | (11,948)  |    | 34,201            |                                | 26,469  |
| Grand Prizes Payable                  |    | 188,720                               |           | 7,952   |            | (18,658)  |    | 178,014           |                                | 4,651   |
| Derivative Instruments Payable        |    | 30,176                                |           | 8,286   |            | (969)     |    | 37,493            |                                | _       |
| Other Liabilities                     |    | 27,213                                |           | 6,668   |            | (5,574)   |    | 28,307            |                                | 5,807   |
| Total Component Units                 | \$ | 5,042,760                             | \$        | 664,113 | \$         | (476,902) | \$ | 5,229,971         | \$                             | 310,260 |

# B. Bonds and Notes Payable

At June 30, 2019, bonds and notes payable currently outstanding are as follows (amount in thousands):

|   | Interest<br>Rates | Maturing<br>Through<br>Year | Original<br>Issue<br>Amount |    | Outstanding<br>Amount |  |
|---|-------------------|-----------------------------|-----------------------------|----|-----------------------|--|
| <b>Governmental Activities</b>                |                   |                             |                             |    |                       |  |
| General Obligation Bonds                      |                   |                             |                             |    |                       |  |
| General Government                            | 0.30% - 5.75%     | 2038                        | \$<br>12,618,820            | \$ | 6,654,605             |  |
| General Government - Refunding                | 1.50% - 5.00%     | 2030                        | 3,993,770                   |    | 2,734,190             |  |
| Revenue Bonds                                 |                   |                             |                             |    |                       |  |
| Transportation Projects                       | 4.00% - 5.00%     | 2024                        | 363,685                     |    | 202,575               |  |
| GARVEE Bonds                                  | 2.50% - 5.00%     | 2029                        | 949,765                     |    | 367,905               |  |
| Notes and Loans Payable                       | 1.00% - 5.92%     | 2034                        | 89,918                      |    | 69,262                |  |
| Business-type Activities                      |                   |                             |                             |    |                       |  |
| Revenue Bonds                                 |                   |                             |                             |    |                       |  |
| Georgia Higher Education Facilities Authority | 2.00% - 6.25%     | 2041                        | 438,880                     |    | 197,575               |  |
| Transportation Projects                       | 6.25% - 7.00%     | 2049                        | 26,070                      |    | 34,131                |  |
| Notes and Loans Payable                       | 2.00% - 3.79%     | 2031                        | 351,486                     |    | 269,459               |  |
| Component Units                               |                   |                             |                             |    |                       |  |
| Revenue Bonds                                 |                   |                             |                             |    |                       |  |
| Higher Education Foundations                  | 1.05% - 5.50%     | 2052                        | 3,128,560                   |    | 2,732,346             |  |
| Georgia Tech Foundation                       | 1.76% - 6.66%     | 2049                        | 358,955                     |    | 222,095               |  |
| Other Revenue Bonds                           | 4.16% - 5.28%     | 2031                        | 218,505                     |    | 39,663                |  |
| Mortgage Bonds                                |                   |                             |                             |    |                       |  |
| Georgia Housing and Financing Authority       | 0.15% - 5.00%     | 2049                        | 2,041,640                   |    | 1,436,100             |  |
| Notes and Loans Payable                       |                   |                             |                             |    |                       |  |
| Higher Education Foundations                  | 0.00% - 6.55%     | 2040                        | 220,124                     |    | 150,633               |  |
| Georgia Tech Foundation                       | 0.00% - 5.04%     | 2029                        | 153,152                     |    | 126,371               |  |
| Other Notes and Loans Payable                 | 2.98% - 4.16%     | 2027                        | 22,724                      |    | 10,924                |  |



# Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

# **NOTE 10 - LONG-TERM LIABILITIES (continued)**

#### C. General Obligation Bonds

#### **Primary Government**

The State issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities and equipment. On July 12, 2018, the State issued general obligation bonds, (Series 2018A and 2018B), totaling \$1.2 billion to provide funds for various capital outlay projects of the State, for county and independent school systems through the Department of Education, for county and local libraries through the Board of Regents, and to provide loans through the Georgia Environmental Finance Authority to local governments and local government entities for water and sewerage facilities. General obligation bonds are direct obligations of the State to which the full faith and credit of the State are pledged.

#### **Bonds Authorized but Unissued**

Authorized but unissued general obligation bonds as of June 30, 2019, are as follows (amount in thousands):

| Purpose                       | Authorized<br>Unissued Debt |         |  |
|-------------------------------|-----------------------------|---------|--|
| K-12 Education                | \$                          | 229,075 |  |
| Georgia World Congress Center |                             | 6,300   |  |
| General Assembly              |                             | 2,500   |  |
| Agriculture                   |                             | 500     |  |
| Total                         | \$                          | 238,375 |  |

#### **Defeasance and Refunding of General Obligation Bonds**

As of June 30, 2019, the State had total outstanding advance refunded bonds of \$216.2 million. The debt service for the refunded bonds is paid by a combination of cash and U.S. Treasury securities held irrevocably in escrow accounts. The escrow account assets and the liability for the defeased bonds are not included in the State's financial statements. There were no refunding bonds issued during fiscal year 2019.

#### **Early Retirement of Debt**

From funds received from the sale of state property and from interest earnings available for the advance retirement of debt, the State made two purchases of various series of State of Georgia General Obligation Bonds in the secondary market with a par value of \$0.4 million. The early retirements of the bonds will save the State \$0.7 million in future principal and interest appropriations. Since July 1, 2000 the early retirement program has saved the State over \$1.1 billion in future principal and interest appropriations.



# Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

# **NOTE 10 - LONG-TERM LIABILITIES (continued)**

#### D. Revenue Bonds

#### **Governmental Activities**

State Road and Tollway Authority (SRTA) has issued Guaranteed Revenue Bonds for the purpose of financing certain road and bridge projects in the State. The guaranteed revenue bonds are secured by a joint resolution between Department of Transportation (DOT) (General Fund) and SRTA (Nonmajor Governmental Fund) whereby DOT has pledged to provide sufficient motor fuel tax funds to pay the principal and interest of the revenue bonds. According to the State Constitution, motor fuel tax funds are imposed and appropriated for all activities incident to maintaining an adequate system of roads and bridges in the State. In fiscal year 2019, the State collected \$1.8 billion of motor fuel tax funds, which exceeds the principal and interest due on the revenue bonds of \$54.0 million for the same fiscal year. Further, the State has guaranteed the full payment of the bonds and the interest.

SRTA has issued Federal Highway Grant Anticipation Revenue Bonds and Federal Highway Reimbursement Revenue Bonds (GARVEE's) of \$349.8 million. These bond proceeds will be used for the purpose of providing funds for an approved land public transportation project. These bonds are pledged and payable solely from grant and reimbursement revenues received from the Federal Highway Administration. These bonds do not constitute a pledge of the faith and credit of SRTA or the State.

Of the SRTA bonds issued, \$285.9 million were refunding bonds used to refund a total of \$298.6 million in outstanding principal from previous revenue bond issuances. The difference between the cash flows required to service the old debt, the new debt, and complete the refunding transactions is \$27.2 million. This amount is being netted against the new debt and amortized over the remaining life of the refunding debt.

#### **Business-type Activities**

SRTA has issued toll revenue bonds of \$26.1 million for the purpose of paying the costs of certain tolling infrastructure relating to the I-75 South Metro Express Lanes Project, financing a debt service reserve and paying the costs of issuance of the bonds. Interest on the bonds will not be paid on a current basis, but will be added to the principal amount of such bonds on each "accretion date," which is each June 1 and December 1, commencing December 1, 2014. Interest on these bonds ranges from 6.25% to 7.00%. As of June 30, 2019, the outstanding principal balance is \$34.1 million. These bonds are pledged and payable solely from I-75 South Metro Express Lanes toll revenue.

Georgia Higher Education Facilities Authority (GHEFA) has issued revenue bonds for the purpose of acquiring, constructing and equipping several projects on college campuses throughout the State. The bonds are secured solely by the related security deed and related assignment of contract documents. As of June 30, 2019, the outstanding principal for these revenue bonds is \$197.6 million.

#### **Component Units**

Higher Education Foundations have issued various revenue bonds to finance the costs of acquiring, renovating, constructing and equipping various facilities located on the campuses of the Board of Regents. The bond issues have interest rates ranging from 1.05% to 5.50% with maturity dates through fiscal year 2052. As of June 30, 2019, the outstanding principal for these revenue bonds was \$2.7 billion. These bonds are secured by lease arrangements for these various facilities with the Board of Regents.



#### **NOTE 10 - LONG-TERM LIABILITIES (continued)**

Georgia Tech Foundation, Inc. has issued various revenue bonds to finance the costs of acquiring, renovating, constructing and equipping various facilities located on the campus of The Georgia Institute of Technology. The bond issues have interest rates ranging from 1.76% to 6.66% with maturity dates through fiscal year 2049. As of June 30, 2019, the outstanding principal for these revenue bonds was \$222.1 million. These bonds are secured by lease arrangements for these various facilities with the Board of Regents.

Other component units had revenue bonds payable outstanding at June 30, 2019, of \$39.7 million as detailed below (amounts in thousands):

|  | Amount |        |
|--|--------|--------|
| Georgia Environmental Finance Authority      | \$     | 32,345 |
| Lake Lanier Islands Development Authority    |        | 5,803  |
| Regional Educational Service Agencies (RESA) |        | 1,515  |
| Total  | \$     | 39,663 |

#### E. Mortgage Bonds

#### **Component Units**

Mortgage bonds outstanding of \$1.4 billion at June 30, 2019, were issued by the Georgia Housing and Finance Authority for financing the purchase of single-family mortgage loans for eligible persons and families of low and moderate income within the State. The bonds are secured by certain assets, which include mortgage loan purchased and certain cash and cash equivalents and investment securities in mortgage bond accounts, and any interest earned thereon.

#### F. Notes and Loans Payable

#### **Governmental Activities**

Notes and loans payable for direct borrowings in governmental activities as of June 30, 2019, were \$60.4 million.

• Of this amount, Energy Performance Contracts for the Department of Economic Development, the Department of Corrections and the Department of Natural Resources, attributed \$27.5 million, \$25.0 million, and \$4.2 million, respectively. These contracts contain provisions related to events of default. Significant to these provisions, an event of default occurs when: (a) the Primary Government fails to pay any payment of purchase price or other payment required to be paid when due, (b) the Primary Government has a breach in any material respect of the contract or failure of the Primary Government to observe or perform contract covenants for a period of 30 days after written notice, or (c) initiation by or against the Primary Government of a proceeding under any federal or state bankruptcy or insolvency seeking relief under such laws. Upon the occurrence of any event of default, the seller shall have the right to proceed by court action to enforce performance by the Primary Government of the applicable contract covenants or to recover for the the breach. The Primary Government would be responsible for attorney fees and expenses incurred by seller.



#### **NOTE 10 - LONG-TERM LIABILITIES (continued)**

• Georgia Technology Authority has total notes payable of \$3.6 million related to the Cyber Center Audio Visual with a 3.25% to 5.92% interest rate, and matures in 2023, and \$0.03 million in financing for equipment purchases with 4.6% interest rate and matures in 2019. Default occurs when payment is not made, at which point the assets revert back to the seller and additional penalties may be incurred.

Notes and loans payable - Other in governmental activities as of June 30, 2019, were \$8.9 million.

• Georgia Technology Authority has total notes payable \$8.9 million related to the Statewide Cost Allocation Plan for the fiscal years 2004 to 2009, and is payable to the U.S. Department of Health and Human Services with a 1.0% interest rate, and matures in 2022.

#### **Business-type Activities**

Notes and loans payable for business-type activities as of June 30, 2019, were as follows (amount in thousands):

|                                 | A  | Amount  |  |
|---------------------------------|----|---------|--|
| Transportation Projects         | \$ | 256,698 |  |
| Georgia Institute of Technology |    | 11,684  |  |
| University of Georgia           |    | 1,077   |  |
| Total                           | \$ | 269,459 |  |

#### **Transportation Projects Notes and Loans**

The notes and loans payable balance in Transportation Projects primarily consists of a Transportation Infrastructure Finance and Innovation Act (TIFIA) loan which is related to the I-75 Northwest Corridor Express Lanes Project. In November 2013, SRTA executed a TIFIA loan of up to \$275.0 million which proceeds, when drawn upon, will finance a portion of the costs for the project. During construction and for a period of up to five years following substantial completion, interest is compounded and added to the initial TIFIA loan. The TIFIA loan requires mandatory debt service payments at a minimum and scheduled debt service payments to the extent additional funds are available. TIFIA debt service payments are expected to commence in 2023, which is five years after substantial completion. The interest rate of the TIFIA loan is 3.79%. \$184.5 million was drawn on the TIFIA loan during fiscal year 2017. An additional \$27.3 million was drawn on the TIFIA loan.



#### **NOTE 10 - LONG-TERM LIABILITIES (continued)**

#### **Component Units**

Notes and loans payable for component units as of June 30, 2019, were as follows (amount in thousands):

|   |    | Amount  |  |  |
|---|----|---------|--|--|
| Higher Education Foundations              | \$ | 150,633 |  |  |
| Georgia Tech Foundation, Inc.             |    | 126,371 |  |  |
| Lake Lanier Islands Development Authority |    | 8,292   |  |  |
| Georgia Military College                  |    | 2,379   |  |  |
| Pioneer RESA                              |    | 253     |  |  |
| Total                                     | \$ | 287,928 |  |  |

#### **Higher Education Foundations Notes and Loans**

As of June 30, 2019 Georgia Tech Athletic Association has an unsecured notes payable representing the Association's obligation to Georgia Tech Foundation, Inc. with respect to the William C. Wardlaw Center, interest payable semi-annually. Effective interest rate at June 30, 2019, is 4.25%. The outstanding balance at June 30, 2019 is \$0.5 million.

As of June 30, 2019 Georgia Tech Athletic Association has an secured notes payable by real property, interest payable quarterly at a variable rate of 30-day LIBOR plus 1.85% per annum (3.10% at June 30, 2019) with quarterly principal payment of \$ 0.9 million beginning July 2014 through July 2023. The outstanding balance at June 30, 2019 is \$13.6 million.

In October 2016, the University System of Georgia (USG) Real Estate IV, LLC purchased the FVSU WildCat Commons Phase I (a student housing dormitory) from the Fort Valley State University Foundation Property, LLC for \$40.4 million by issuing a two year interest-only bond anticipation note (BAN) payable. At maturity, the BAN payable will be refinanced with a 30 year low-interest fixed rate USDA loan. The terms of the BAN payable require the USG Real Estate Foundation IV, LLC to lease the related facilities to the Board of Regents through year-to-year rental agreements that have multi-year renewal options, in amounts necessary to maintain the properties, pay interest on the note, and retire the debt. The BAN payable will mature on October 1, 2018, bears interest at a fixed rate of 1.2%, and is payable semiannually on October 1 and April 1. Interest will accrue at the fixed rate until converted to another fixed rate in accordance with the Indenture. At maturity, the BAN payable was fully refinanced with five, individual 30-year low-interest fixed rate USDA notes.

In November 2017, the University System of Georgia (USG) Real Estate V, LLC purchased the four real estate properties from various South Georgia State College (SGSC) LLC entities for \$35.6 million by issuing a two year interest-only BAN payable. At maturity, the BAN payable will be refinanced with a 30 year low-interest fixed rate USDA loan. The terms of the BAN payable require the USG Real Estate Foundation V, LLC to lease the related facilities to the Board of Regents through year-to-year rental agreements that have multi-year renewal options, in amounts necessary to maintain the properties, pay interest on the note, and retire the debt. The BAN payable will mature on December 1, 2019, bears interest at a fixed rate of 1.65% and is payable semiannually on June 1 and December 1. Interest will accrue at the fixed rate until converted to another fixed rate in accordance with the terms of the Indenture. The balance on the note at June 30, 2019 was \$35.6 million.

### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 10 - LONG-TERM LIABILITIES (continued)**

In September 2019, the University System of Georgia (USG) Real Estate V, LLC fully refinanced the BAN payable with five individual, 30 year low-interest fixed rate notes payable with the USDA. The real estate on which the facilities are constructed will be leased to USG Real Estate Foundation IV, LLC by the Board of Regents pursuant to a ground lease for minimal rent. The USDA notes payable will all mature on September 20, 2037, with a fixed interest rate of 2.75%, and are payable annually. The outstanding balance at June 30, 2019 is 40.5 million.

During fiscal year 2007, the University of Georgia Foundation signed a 10 year \$6.2 million promissory loan. During November 2017, the Foundation amended the agreement and made a one-time principal payment of \$0.8 million, extending the maturity date of the remaining outstanding balance to November 1, 2032. Interest is charged at the bank's 30-day LIBOR plus 0.33% basis points; such rate was 2.77% at June 30, 2019. Principal and interest are payable monthly. The outstanding balance at June 30, 2019 was \$4.2 million.

During October 2014, the University of Georgia Foundation entered into a series of transactions, as follows: (1) The Foundation entered into a tax-exempt financing project with the Washington D.C. District Council for \$12.5 million involving tax-exempt bonds, which expire on November 1, 2039 and accrue interest at a per annum rate equal to 75.00% of the sum of one-month LIBOR plus 1.60% payable monthly, (2) the University of Georgia Foundation entered into a loan agreement with a bank in which the Foundation fully repaid its obligation under the newly acquired tax-exempt bonds in exchange for a promissory loan relating to the same principal. The promissory loan agreement expires on November 1, 2039 and includes certain debt covenants and restrictions. Interest on the promissory loan agreement is charged at 75.00% of the sum of one-month LIBOR plus 1.60%; such rate was 3.03% at June 30, 2019. Principal and interest on the promissory loan agreement are payable quarterly. The outstanding balance at June 30, 2019 was \$10.8 million.

In October 2017, the University of Georgia Athletic Association, Inc. entered into a \$50.0 million revolving credit agreement, for a draw period of 18 months and a final maturity of five years. Borrowings under the revolving credit agreement bear interest at the bank's one month LIBOR plus 0.73%. At June 30, 2019, the rate applicable to the borrowings was 3.11%. The outstanding balance at June 30, 2019 was \$15.8 million.

In addition to the notes and loans discussed in the previous paragraphs, as of June 30, 2019, an additional \$29.6 million in notes was held by various higher education foundations.

#### **Other Component Units Notes and Loans**

The Georgia Tech Foundation, Inc. has \$46.0 million revolving lines of credit. One line of credit in the name of the Foundation totaling to \$5.0 million and two lines of credit totaling \$15.0 million. Interest is calculated using the 30-day LIBOR rate. This resulted in an average effective interest rate of 2.99% at June 30, 2019. As of June 30, 2019, the outstanding balance on the note was \$42.7 million.

In October 2016, the Georgia Tech Foundation, Inc. entered into a loan assumption and substitution agreement with the previous borrower and assumed a \$35.7 million note payable from a third party lender under terms of the existing loan agreement. The effective rate of interest at June 30, 2019 was 5.04%. As of June 30, 2019, the outstanding balance on the note was \$34.2 million.

In May 2017, the Georgia Tech Foundation, Inc. entered into a loan agreement with a bank, borrowing \$13.0 million. The effective interest rate at June 30, 2019 was 4.75%. As of June 30, 2019, the outstanding balance on the loan was \$12.4 million.



#### **NOTE 10 - LONG-TERM LIABILITIES (continued)**

In September 2018, the Georgia Tech Foundation, Inc. entered into a loan agreement with a bank, borrowing \$25.1 million. The effective interest rate at June 30, 2019 was 4.75%. As of June 30, 2019, the outstanding balance on the loan was \$25.1 million.

In November 2018, the Georgia Tech Foundation, Inc. entered into a loan agreement with a bank, borrowing \$24.0 million. The effective interest rate at June 30, 2019 was 0.00%. As of June 30, 2019, the outstanding balance on the loan was \$12.0 million.

#### G. Interest Rate Swaps

As a means of interest rate management, various higher education foundations have entered into interest rate swap agreements. For further details on these agreements, please refer to *Note 6-Derivative Instruments*.

#### H. Pollution Remediation

Pollution remediation obligations reflect estimates that have the potential to change due to such items as price increases or reductions, new technology, or changes in applicable laws or regulations.

#### **Governmental Activities**

#### **Department of Natural Resources**

Department of Natural Resources has recorded liabilities totaling \$60.5 million at June 30, 2019 for pollution remediation primarily related to sites included in the hazardous site inventory, Superfund sites where only operations and maintenance remains, and site containing underground storage tanks that are enrolled for remediation coverage in the Georgia Underground Storage Tank Program. The liabilities were determined by previous experience. Pollution remediation liability activity in fiscal year 2019 was as follows (amount in thousands):

| <b>Balance</b> /1/2018 | Ac | lditions | Rec | ductions | _  | alance<br>30/2019 | A  | Mounts Due<br>Within<br>One Year |
|------------------------|----|----------|-----|----------|----|-------------------|----|----------------------------------|
| \$<br>31,534           | \$ | 46,332   | \$  | 17.360   | \$ | 60,506            | \$ | 220                              |



### **NOTE 10 - LONG-TERM LIABILITIES (continued)**

#### I. Debt Service Requirements

Annual debt service requirements to maturity for general obligation bonds, revenue bonds, GARVEE bonds, mortgage bonds, and notes and loans payable are as follows (amount in thousands):

#### **Primary Government**

#### **Governmental Activities**

|           |           | General Obligation Bonds Revenue Bonds GARVEE Bonds |                |           |    |           | onds | Notes and Loans Payable -<br>Direct Borrowings |                    |         |    |           |    |          |    |        |
|-----------|-----------|---|----------------|-----------|----|-----------|------|--|--------------------|---------|----|-----------|----|----------|----|--------|
| Year      | Year Prin |   | rincipal Inter |           |    | Principal |      | Interest                                       | Principal Interest |         |    | Principal |    | Interest |    |        |
| 2020      | \$        | 852,750   | \$             | 390,020   | \$ | 44,105    | \$   | 9,665  | \$                 | 123,220 | \$ | 18,375    | \$ | 3,958    | \$ | 2,324  |
| 2021      |           | 822,675   |                | 352,117   |    | 46,335    |      | 7,436  |                    | 129,385 |    | 12,213    |    | 4,094    |    | 2,163  |
| 2022      |           | 751,620   |                | 315,793   |    | 48,675    |      | 5,095  |                    | 68,305  |    | 5,744     |    | 4,286    |    | 1,996  |
| 2023      |           | 707,965   |                | 283,495   |    | 21,545    |      | 2,634  |                    | 4,930   |    | 2,339     |    | 4,124    |    | 1,820  |
| 2024      |           | 686,955   |                | 252,909   |    | 22,650    |      | 1,530  |                    | 5,170   |    | 2,092     |    | 3,571    |    | 1,674  |
| 2025-2029 |           | 2,947,950   |                | 856,765   |    | 19,265    |      | 482  |                    | 36,895  |    | 6,706     |    | 20,429   |    | 6,215  |
| 2030-2034 |           | 1,934,285   |                | 320,763   |    | _         |      | _  |                    | _       |    | _         |    | 19,888   |    | 1,939  |
| 2035-2039 |           | 684,595   |                | 51,895    |    | _         |      | _  |                    | _       |    | _         |    | _        |    | _      |
| 2040-2044 |           | _   |                | _         |    | _         |      | _  |                    | _       |    | _         |    | _        |    | _      |
| 2045-2049 |           | _   |                | _         |    | _         |      | _  |                    | _       |    | _         |    | _        |    | _      |
| 2050-2054 |           | _   |                | _         |    | _         |      | _  |                    | _       |    | _         |    | _        |    | _      |
| Total     | \$        | 9,388,795   | \$             | 2,823,757 | \$ | 202,575   | \$   | 26,842   | \$                 | 367,905 | \$ | 47,469    | \$ | 60,350   | \$ | 18,131 |

|           | G                                  | overnmen | tal Ac   | tivities | <b>Business-type Activities</b> |        |          |         |              |                         |          |       |  |  |
|-----------|------------------------------------|----------|----------|----------|---------------------------------|--------|----------|---------|--------------|-------------------------|----------|-------|--|--|
|           | Notes and Loans Payable -<br>Other |          |          |          | Revenue Bonds                   |        |          |         |              | Notes and Loans Payable |          |       |  |  |
| Year      | Principal                          |          | Interest |          | Principal *                     |        | Interest |         | Principal ** |                         | Interest |       |  |  |
| 2020      | \$                                 | 2,941    | \$       | 89       | \$                              | 5,580  | \$       | 8,906   | \$           | 36,141                  | \$       | 259   |  |  |
| 2021      |                                    | 2,971    |          | 60       |                                 | 6,888  |          | 8,656   |              | 2,051                   |          | 261   |  |  |
| 2022      |                                    | 3,000    |          | 30       |                                 | 7,735  |          | 8,354   |              | 2,097                   |          | 216   |  |  |
| 2023      |                                    | _        |          | _        |                                 | 8,458  |          | 8,032   |              | 2,143                   |          | 169   |  |  |
| 2024      |                                    | _        |          | _        |                                 | 9,190  |          | 7,692   |              | 1,205                   |          | 123   |  |  |
| 2025-2029 |                                    | _        |          | _        |                                 | 46,572 |          | 42,922  |              | 3,244                   |          | 345   |  |  |
| 2030-2034 |                                    | _        |          | _        |                                 | 57,267 |          | 35,286  |              | 880                     |          | 17    |  |  |
| 2035-2039 |                                    | _        |          | _        |                                 | 70,440 |          | 22,349  |              | _                       |          | _     |  |  |
| 2040-2044 |                                    | _        |          | _        |                                 | 21,040 |          | 9,222   |              | _                       |          | _     |  |  |
| 2045-2049 |                                    | _        |          | _        |                                 | 14,175 |          | 4,435   |              | _                       |          | _     |  |  |
| 2050-2054 |                                    | _        |          | _        |                                 | 3,795  |          | 267     |              | _                       |          | _     |  |  |
| Total     | \$                                 | 8,912    | \$       | 179      | \$                              |        |          | 156,121 | \$           | 47,761                  | \$       | 1,390 |  |  |

<sup>\*</sup> Includes accreted interest of \$19.4 million that will be recorded in future years to increase bonds payable as the interest accretes.

<sup>\*\*</sup> A debt service schedule for the TIFIA loan will be provided after the last loan draw.



### **NOTE 10 - LONG-TERM LIABILITIES (continued)**

### **Component Units**

|                     | Higher Education<br>Foundations |                  |         |           |                         | Georgi<br>Found    |     |               |           | Other<br>Component Units |              |          |  |
|---------------------|---------------------------------|------------------|---------|-----------|-------------------------|--------------------|-----|---------------|-----------|--------------------------|--------------|----------|--|
|                     | Revenue Bonds                   |                  |         |           |                         | Revenu             | nds | Revenue Bonds |           |                          |              |          |  |
| Year                | P                               | rincipal         |         | Interest  |                         | Principal          |     | Interest      | Principal |                          |              | Interest |  |
| 2020                | \$                              | 112,684          | \$      | 138,829   | \$                      | 12,065             | \$  | 10,843        | \$        | 3,028                    | \$           | 1,931    |  |
| 2021                |                                 | 90,893           |         | 134,215   |                         | 12,850             |     | 10,163        |           | 1,051                    |              | 1,865    |  |
| 2022                |                                 | 96,799           |         | 129,624   |                         | 13,780             |     | 9,437         |           | 1,100                    |              | 1,815    |  |
| 2023                |                                 | 130,236          |         | 123,852   |                         | 12,430             |     | 8,721         |           | 606                      |              | 1,762    |  |
| 2024                |                                 | 107,189          |         | 117,716   |                         | 13,195             |     | 8,019         |           | 639                      |              | 1,729    |  |
| 2025-2029           |                                 | 630,535          |         | 497,595   |                         | 69,185             |     | 29,249        |           | 2,918                    |              | 8,108    |  |
| 2030-2034           |                                 | 686,875          |         | 326,352   |                         | 45,370             |     | 12,503        |           | 30,320                   |              | 2,719    |  |
| 2035-2039           |                                 | 584,920          |         | 158,415   |                         | 10,910             |     | 7,702         |           | _                        |              | _        |  |
| 2040-2044           |                                 | 221,930          |         | 37,345    |                         | 15,360             |     | 5,089         |           | _                        |              | _        |  |
| 2045-2049           |                                 | 53,790           |         | 11,264    |                         | 16,950             |     | 1,487         |           | _                        |              | _        |  |
| 2050-2054           |                                 | 16,495           |         | 1,410     |                         | _                  |     | _             |           | _                        |              | _        |  |
| Total               | \$                              | 2,732,346        | \$      | 1,676,617 | \$                      | 222,095            | \$  | 103,213       | \$        | 39,662                   | \$           | 19,929   |  |
|                     | Higher Education<br>Foundations |                  |         |           |                         | Georgi<br>Found    |     |               |           | Ot<br>Compon             | her<br>ent U | nits     |  |
|                     |                                 | Notes and L      | oans Pa | ayable    | Notes and Loans Payable |                    |     |               |           | Notes and Loans Payable  |              |          |  |
| Year                | P                               | rincipal         |         | Interest  |                         | Principal Interest |     |               |           | Principal                | Interest     |          |  |
| 2020                | \$                              | 41,079           | \$      | 3,033     | \$                      | 55,613             | \$  | 3,482         | \$        | 1,380                    | \$           | 381      |  |
| 2021                |                                 | 5,002            |         | 2,726     |                         | 973                |     | 3,436         |           | 1,408                    |              | 337      |  |
| 2022                |                                 | 30,426           |         | 2,104     |                         | 1,022              |     | 3,386         |           | 3,047                    |              | 283      |  |
| 2023                |                                 | 4,828            |         | 1,773     |                         | 1,473              |     | 3,328         |           | 1,150                    |              | 171      |  |
| 2024                |                                 | 12,571           |         | 1,536     |                         | 43,182             |     | 2,557         |           | 1,194                    |              | 127      |  |
| 2025 2020           |                                 | 22,040           |         | 6,134     |                         | 24,108             |     | 4,526         |           | 2,745                    |              | 117      |  |
| 2025-2029           |                                 |                  |         | 2,591     |                         | _                  |     | _             |           | _                        |              | _        |  |
| 2025-2029 2030-2034 |                                 | 19,749           |         | 2,391     |                         |                    |     |               |           |                          |              |          |  |
|                     |                                 | 19,749<br>14,893 |         | 1,332     |                         | _                  |     | _             |           | _                        |              | _        |  |
| 2030-2034           |                                 | · · · · · · ·    |         | ,         |                         | _                  |     | _             |           |                          |              | _        |  |

| Georgia Housing       |
|-----------------------|
| and Finance Authority |

| Mortgag         | gage Bonds   |  |  |  |  |
|-----------------|--|--|--|--|--|
| Principal       | Interest   |  |  |  |  |
| \$<br>38,385    | \$   | 48,618   |  |  |  |
| 42,755          |  | 47,385   |  |  |  |
| 41,255          |  | 46,326   |  |  |  |
| 39,950          |  | 45,246   |  |  |  |
| 37,315          |  | 44,184   |  |  |  |
| 190,300         |  | 204,885  |  |  |  |
| 262,065         |  | 169,417  |  |  |  |
| 306,405         |  | 119,552  |  |  |  |
| 302,420         |  | 63,332   |  |  |  |
| 175,250         |  | 16,311   |  |  |  |
| \$<br>1,436,100 |  | 805,256  |  |  |  |
|                 | Principal  \$ 38,385 42,755 41,255 39,950 37,315 190,300 262,065 306,405 302,420 175,250 | \$ 38,385 \$ 42,755   41,255   39,950   37,315   190,300   262,065   306,405   302,420   175,250 |  |  |  |



#### **NOTE 11 - LEASES**

#### A. Operating Leases

The State leases land, office facilities, office and computer equipment, and other assets. Some of these leases are considered for accounting purposes to be operating leases. Although lease terms vary, many leases are subject to appropriation from the General Assembly to continue the obligation. Other leases generally contain provisions that, at the expiration date of the original term of the lease, the State has the option of renewing the lease on a year-to-year basis. Leases renewed yearly for a specified time period, i.e. lease expires at 12 months and must be renewed for the next year, may not meet the qualification as an operating lease.

Total lease payments for the State's governmental activities, business-type activities, and component units were \$21.2 million, \$58.5 million, and \$26.5 million, respectively, for the year ended June 30, 2019. Future minimum commitments for operating leases as of June 30, 2019, are listed below (amount in thousands).

|   | Primary G                  |                             |                    |         |  |
|---|----------------------------|-----------------------------|--------------------|---------|--|
| Fiscal Year Ended June 30               | <br>ernmental<br>ctivities | Business-type<br>Activities | Component<br>Units |         |  |
| 2020                                    | \$<br>15,446               | \$ 58,715                   | \$                 | 30,464  |  |
| 2021                                    | 11,091                     | 53,144                      |                    | 29,628  |  |
| 2022                                    | 7,505                      | 48,023                      |                    | 26,221  |  |
| 2023                                    | 5,573                      | 46,352                      |                    | 23,497  |  |
| 2024                                    | 4,588                      | 43,166                      |                    | 14,622  |  |
| 2025-2029                               | 23,434                     | 153,623                     |                    | 37,358  |  |
| 2030-2034                               | 6,914                      | 91,207                      |                    | 12,022  |  |
| 2035-2039                               | 335                        | 4,696                       |                    | 5,892   |  |
| 2040-2044                               | _                          | 806                         |                    | 474     |  |
| 2045-2049                               | _                          | 664                         |                    | 190     |  |
| 2050-2054                               | _                          | 265                         |                    | _       |  |
| <b>Total Future Minimum Commitments</b> | \$<br>74,886               | \$ 500,661                  | \$                 | 180,368 |  |



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 11 - LEASES (continued)**

#### B. Capital Leases

The State acquires certain property and equipment through multi-year capital leases with varying terms and options. In accordance with OCGA 50-5-64, the majority of these agreements shall terminate absolutely and without further obligation at the close of the fiscal year in which it was executed and at the close of each succeeding fiscal year for which it may be renewed. These agreements may be renewed only by a positive action taken by the State. The agreements shall terminate immediately at such time as appropriated and otherwise unobligated funds are no longer available to satisfy the obligations of the State.

The expense resulting from the amortization of assets recorded under capital leases is included in depreciation expense. At June 30, 2019, the historical cost of assets acquired through capital leases was as follows (amount in thousands):

|  | Primary Government      |           |    |                            |    |                    |
|--|-------------------------|-----------|----|----------------------------|----|--------------------|
|  | Governmental Activities |           |    | isiness-type<br>Activities | C  | Component<br>Units |
| Land   | \$                      | _         | \$ | 58,410                     | \$ | _                  |
| Infrastructure                               |                         |           |    | 39,705                     |    | _                  |
| Buildings                                    |                         | 324,095   |    | 3,407,692                  |    | 66,936             |
| Improvements Other Than Buildings            |                         |           |    | 6,458                      |    | _                  |
| Machinery and Equipment                      |                         | 13,290    |    | 35,728                     |    | 529                |
| Software                                     |                         | 1,887     |    | _                          |    | _                  |
| Less: Accumulated Depreciation               |                         | (182,335) |    | (1,117,350)                |    | (18,811)           |
| <b>Total Assets Held Under Capital Lease</b> | \$                      | 156,937   | \$ | 2,430,643                  | \$ | 48,654             |



### **NOTE 11 - LEASES (continued)**

At June 30, 2019, future commitments under capital leases were as follows (amount in thousands):

|   | Primary G               |                             |                    |  |  |
|---|-------------------------|-----------------------------|--------------------|--|--|
| Fiscal Year Ended June 30               | Governmental Activities | Business-type<br>Activities | Component<br>Units |  |  |
| 2020                                    | \$ 56,319               | \$ 264,515                  | \$ 13,446          |  |  |
| 2021                                    | 52,532                  | 264,487                     | 12,088             |  |  |
| 2022                                    | 54,769                  | 264,126                     | 11,318             |  |  |
| 2023                                    | 38,472                  | 261,629                     | 10,050             |  |  |
| 2024                                    | 35,796                  | 260,620                     | 8,469              |  |  |
| 2025-2029                               | 203,310                 | 1,301,502                   | 30,056             |  |  |
| 2030-2034                               | 26,120                  | 1,121,403                   | 25,455             |  |  |
| 2035-2039                               | 5,853                   | 768,358                     | 2,069              |  |  |
| 2040-2044                               | 2,993                   | 181,445                     | _                  |  |  |
| 2045-2049                               | 30                      | 27,964                      | _                  |  |  |
| 2050-2054                               | 30                      | 2,322                       | _                  |  |  |
| 2055-2059                               | 30                      | _                           | _                  |  |  |
| 2060-2064                               | _                       |                             | _                  |  |  |
| 2062-2066                               | _                       | _                           | _                  |  |  |
| Total Capital Lease Payments            | 476,254                 | 4,718,371                   | 112,951            |  |  |
| Less: Interest                          | (248,521)               | (1,502,240)                 | (29,077)           |  |  |
| Executory Costs                         | (8,474)                 | (359,922)                   | (3)                |  |  |
| Present Value of Capital Lease Payments | \$ 219,259              | \$ 2,856,209                | \$ 83,871          |  |  |

The future commitments for capital leases of the business-type activities include leases payable to higher education foundations (component units) for various facilities located on the campuses of the University System of Georgia.



#### **NOTE 11 - LEASES (continued)**

#### C. Leases Receivable

The State leases certain facilities and land for use by others for terms varying from 1 to 60 years. The leases are accounted for as operating leases; revenues for services provided and for use of facilities are recorded when earned.

Total revenues from rental of land and facilities for the State's governmental activities and component units were \$9.2 million, and \$73.9 million, respectively, for the year ended June 30, 2019. Minimum future revenues and rentals to be received under operating leases as of June 30, 2019, are as follows (amount in thousands):

|                               | Primary G               |                             |                    |  |  |
|-------------------------------|-------------------------|-----------------------------|--------------------|--|--|
| Fiscal Year Ended June 30     | Governmental Activities | Business-type<br>Activities | Component<br>Units |  |  |
| 2020                          | \$ 1,099                | \$                          | \$ 67,284          |  |  |
| 2021                          | 1,060                   |                             | 38,436             |  |  |
| 2022                          | 1,052                   | _                           | 35,234             |  |  |
| 2023                          | 430                     | _                           | 29,339             |  |  |
| 2024                          | 407                     | _                           | 27,923             |  |  |
| 2025-2029                     | 1,957                   | _                           | 113,310            |  |  |
| 2030-2034                     | 1,606                   |                             | 97,571             |  |  |
| 2035-2039                     | 1,536                   |                             | 69,258             |  |  |
| 2040-2044                     | 1,229                   |                             | 63,336             |  |  |
| 2045-2049                     | 172                     |                             | 50,993             |  |  |
| 2050-2054                     | 6                       |                             | 43,364             |  |  |
| 2055-2059                     | 5                       |                             | 312,405            |  |  |
| 2060-2064                     | 4                       |                             | 14,819             |  |  |
| 2065-2069                     | 4                       |                             | 14,819             |  |  |
| 2070-2074                     | 4                       |                             | 14,819             |  |  |
| 2075-2079                     | 4                       |                             | 14,819             |  |  |
| <b>Total Minimum Revenues</b> | \$ 10,575               | <u> </u>                    | \$ 1,007,729       |  |  |



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 11 - LEASES (continued)**

#### **Component Units**

Foundations related to Higher Education have lease operations consisting of real estate leases to the Board of Regents. Minimum future payments to be received from these capital leases as of June 30, 2019, are as follows (amount in thousands):

| Fiscal Year Ended June 30 | Amount          |
|---------------------------|-----------------|
| 2020                      | \$<br>202,638   |
| 2021                      | 204,349         |
| 2022                      | 205,526         |
| 2023                      | 204,279         |
| 2024                      | 203,880         |
| Thereafter                | 2,901,984       |
| Total Minimum Revenues    | 3,922,656       |
| Less: Unearned Income     | (1,557,529)     |
| Net Revenue               | \$<br>2,365,127 |

#### D. Related Parties

#### **Primary Government**

#### **University System of Georgia Foundations**

During fiscal year 2019, various foundations that are not included in the government-wide financial statements have entered into transactions with institutions of the University System of Georgia. The University System of Georgia institutions have capital leases payable to these foundations that are not included as component units in the amount of \$340.3 million as of June 30, 2019.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 12 - ENDOWMENTS**

The State's donor restricted endowment funds reside primarily within the higher education institutions. The funds are pooled at the individual member institution level, unless required to be separately invested by the donor. There is no state law that governs endowment spending; rather, for University System of Georgia member institution controlled, donor-restricted endowments, where the donor has not provided specific instructions, the Board of Regents permits the individual member institution to develop policies for authorizing and spending realized and unrealized endowment income and appreciation as they determine to be prudent. Current year net appreciation for the endowment accounts was \$9.6 million and is reflected as restricted net position.

Changes in the endowment net position for the year ended June 30, 2019, are as follows (amount in thousands):

| Component Units                                   |    | hout Donor estriction | Vith Donor<br>Restriction | Total |           |  |
|---|----|-----------------------|---------------------------|-------|-----------|--|
| Endowment net position, July 1 (Restated)         | \$ | 270,306               | \$<br>2,695,210           | \$    | 2,965,516 |  |
| Contributions                                     |    | 9,987                 | 111,840                   |       | 121,827   |  |
| Net realized and unrealized gains                 |    | 11,864                | 144,054                   |       | 155,918   |  |
| Appropriation of endowment assets for expenditure |    | (7,741)               | (103,710)                 |       | (111,451) |  |
| Transfers to comply with donor intent             |    | (800)                 | (244)                     |       | (1,044)   |  |
| Other   |    | 4,954                 | 1,296                     |       | 6,250     |  |
| Endowment net position, June 30                   | \$ | 288,570               | \$<br>2,848,446           | \$    | 3,137,016 |  |



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 13 - SERVICE CONCESSION ARRANGEMENTS**

#### A. Primary Government

#### **University System of Georgia**

During fiscal year ended June 30, 2015, the Board of Regents of the University System of Georgia (BOR) entered into a Service Concession Arrangement (SCA) with Corvias Campus Living-USG,LLC (Corvias), whereby Corvias manages, maintains and operates certain existing student housing resources on the campuses of nine institutions: Abraham Baldwin Agricultural College; Armstrong State University; Augusta University; College of Coastal Georgia; Columbus State University; Dalton State College; East Georgia State College; Georgia State University; and the University of North Georgia.

Pursuant to the contractual stipulations of this SCA, whereby the BOR and Corvias are the "parties" participating in this agreement, as of May 14, 2015, the institutions noted above transferred the housing resources covered by this SCA, along with associated capital lease obligations to the University System Office (USO) in fiscal year 2015 through special item transfer. In accordance with the SCA, in May 2015, Corvias provided \$311.6 million which the BOR used to retire the capital lease obligations transferred to the USO.

On February 23, 2018, the SCA contractual agreement with Corvias was amended. While performance measures and the operating agreement remain intact, the term of the agreement has changed. The SCA, which was originally for 65 years (780 months) to end in June 2080, will now end on June 30, 2055. This contract modification accelerates the amortization of the deferred inflows.

For the \$311.6 million that was originally received from Corvias in fiscal year 2015, \$8.0 million was amortized at June 30, 2018, leaving a remaining deferred inflow of resources balance of \$287.7 million at year end.

In addition to the existing student housing arrangement, Corvias designs and constructs authorized new housing projects that, once constructed, are similarly managed, maintained and operated on seven of the nine campuses with existing student housing resources. Two of these projects were completed in fiscal year 2016 and their fair market values were capitalized increasing Capital Assets by \$23.1 million. In fiscal year 2017, five additional housing projects were completed and their fair market values were capitalized increasing capital assets by \$154.4 million. The deferred inflows associated with these projects are being amortized over the remaining life of the SCA in accordance with the term revision noted above. At June 30, 2019, the USO amortized \$4.6 million of deferred inflows related to these seven projects, leaving a remaining deferred inflow of resources balance of \$166.9 million at year end.

Also, as part of this SCA, and beginning in fiscal year 2016, the USO receives \$8.0 million in Ground Rent and \$0.5 million in Supplemental Capital Repair and Replacement funds each year for the next ten years, with each amount escalating by 3% annually. The USO recorded accounts receivable and deferred inflow of resources in the amount of \$73.2 million representing the present value of this revenue stream based on the agreement terms and will amortize the deferred inflows over a ten-year period. For the year ended June 30, 2019, the USO amortized \$7.6 million and recognized \$1.7 million in associated interest income, leaving a deferred inflow balance of \$42.0 million as of June 30, 2019.

The USO also receives retained services funds each year as a percentage of gross revenues for that year.

The USO has no reportable future obligation for these services.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### NOTE 13 - SERVICE CONCESSION ARRANGEMENTS (continued)

#### **Georgia Gwinnett College**

On May 13, 2014, Georgia Gwinnett College (GGC) entered into an agreement with Aramark Education Services, LLC (Aramark), whereby Aramark will operate food services operations from service participants. The agreement is renewable for each year for ten years.

Aramark is required to operate the food service facilities in accordance with the contractual agreement. The contract includes a period fixed fee ("Annual Fixed Fee") payable to Aramark in the amount of \$5.3 million per operating year. In the event that the amount paid to or retained by Aramark is less that the Annual Fixed Fee of \$5.3 million, then GGC shall remit the amount equivalent to the difference of the Annual Fixed Fee minus Actual Operating Retainage. In the event that the actual operation year retainage is greater than 199.9% (upper threshold amount) of the Annual Fixed Fee, then Aramark shall remit the difference of the Annual Fixed Fee minus the upper threshold amount to GGC. If the actual operation year retainage is more than the Annual Fixed Fee but less than the 199.9% of the Annual Fixed Fee, then neither party shall owe anything to the other. GGC and Aramark will review the annual Fixed Fee prior to the commencement of each operating year and a revised Annual Fixed Fee shall be set forth in a written supplemental contract.

Under the terms of the contract Aramark committed a lump sum upfront payment of \$0.4 million. The amortized revenue recorded related to the lump sum payment in fiscal year 2018 was \$36.0 thousand and the remaining deferred inflow was \$0.2 million.

Under terms of the original agreement Aramark also committed \$5.3 million in dining facility renovations. In fiscal year 2017, the contract amendment called for a return of outstanding unamortized amounts of \$1.6 million and for a reduction of \$0.7 million to deferred inflows for uncollected funds. The amortized revenue recorded in fiscal year 2019 for the remaining construction commitment was \$0.3 million leaving deferred inflow balance of \$1.6 million.

For Fiscal Year 2019, GGC reported a total remaining deferred inflow of resources of \$1.8 million related to the SCA.

#### **Kennesaw State University**

At June 30, 2019, Kennesaw State University (KSU) was a participant in four SCAs.

- 1. In August 2001, KSU entered into an agreement with KSUF whereby Kennesaw State University Foundation, Inc. (KSUF) will operate and collect revenues for housing operations from students. KSUF is required to operate the residence hall ("University Place") in accordance with a contractual agreement between the two parties. Under the terms of the agreement, the Institution received no funds upfront from KSUF, but will take full ownership of the residence hall at the end of the operating agreement in June, 2031.
- 2. In August 2003, KSU entered into an agreement with KSUF whereby KSUF will operate and collect revenues for housing operations from students. KSUF is required to operate the housing ("University Village") in accordance with a contractual agreement between the parties. Under the terms of the agreement, the Institution received no funds upfront from KSUF, but will take full ownership of the housing at the end of the operating agreement in June 2034.
- 3. In August 2007, KSU entered into an agreement with KSUF whereby KSUF will operate and collect revenues for housing operations from students. KSUF is required to operate the housing ("University Suites") in accordance with a contractual agreement between the parties. Under the terms of the agreement, the Institution received no funds upfront from KSUF, but will take full ownership of the housing at the end of the operating agreement in June 2037.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 13 - SERVICE CONCESSION ARRANGEMENTS (continued)**

4. In July 2017, KSU entered in to a lease agreement with a food service provider whereby the vendor will operate a restaurant in accordance with a contractual agreement between the two parties. Under the terms of the agreement, the Institution received no funds upfront, but will take full ownership of the equipment and lease improvements at the end of the operating agreement in June, 2027.

At June 30, 2019, the University reports the three housing residences and one retail space as capital assets with a net carrying value of \$57.0 million. For fiscal year 2019, the University reported a remaining deferred inflow of resources of \$57.0 million and amortized revenue of \$3.6 million.



#### **NOTE 14 - DEFERRED INFLOWS AND OUTFLOWS**

Deferred Outflows and Inflows of Resources reported on the Statement of Net Position as of June 30, 2019, consisted of the following (amount in thousands):

|  | Primary Government |                          |    |                           |    |           |           |                    |
|--|--------------------|--------------------------|----|---------------------------|----|-----------|-----------|--------------------|
|  |                    | vernmental<br>Activities |    | siness-type<br>Activities |    | Total     | (         | Component<br>Units |
| <b>Deferred Outflows of Resources</b>  |                    |                          |    |                           |    |           |           |                    |
| Accumulated Decrease in Fair Value of Hedging Derivatives                        | \$                 | _                        | \$ | _                         | \$ | _         | \$        | 3,738              |
| Deferred Amount on Refundings of Bonded Debt                                     |                    | 101,630                  |    | 48,565                    |    | 150,195   |           | 46,782             |
| Deferred Outflows Relating to Other Postemployment Benefits:                     |                    |                          |    |                           |    |           |           |                    |
| Difference between expected and actual experience                                |                    | 2,522                    |    | 307,698                   |    | 310,220   |           | 1,167              |
| Change of assumptions  |                    | 11,866                   |    | 598                       |    | 12,464    |           | 1,321              |
| Net difference between projected and actual                                      |                    |                          |    |                           |    |           |           |                    |
| earnings on pension plan investments   |                    | 49,123                   |    | 7,355                     |    | 56,478    |           | 1,591              |
| Change in proportion   |                    | 186,236                  |    | 1,607                     |    | 187,843   |           | 10,290             |
| State contribution subsequent to   |                    |                          |    |                           |    |           |           |                    |
| the measurement date   |                    | 436,238                  |    | 218,131                   |    | 654,369   |           | 6,347              |
| Deferred Outflows Relating to Pensions:  |                    |                          |    |                           |    |           |           |                    |
| Difference between expected and actual experience                                |                    | 135,078                  |    | 212,213                   |    | 347,291   |           | 11,539             |
| Change of assumptions  |                    | 224,046                  |    | 56,926                    |    | 280,972   |           | 7,724              |
| Net difference between projected and actual earnings on pension plan investments |                    | 585                      |    | 882                       |    | 1,467     |           | 5,703              |
| Change in proportion   |                    | 107,557                  |    | 115,504                   |    | 223,061   |           | 5,234              |
| State contribution subsequent to the measurement date                            |                    | 664,499                  |    | 463,514                   |    | 1,128,013 |           | 35,987             |
| State contribution subsequent to the measurement date                            |                    | 004,477                  |    | 403,314                   |    | 1,120,013 | _         | 33,767             |
| <b>Total Deferred Outflows of Resources</b>                                      | \$                 | 1,919,380                | \$ | 1,432,993                 | \$ | 3,352,373 | <u>\$</u> | 137,423            |
| Deferred Inflows of Resources  |                    |                          |    |                           |    |           |           |                    |
| Deferred Amount on Refundings of Bonded Debt                                     | \$                 | 854                      | \$ | 67,214                    | \$ | 68,068    | \$        | _                  |
| Deferred Service Concession Arrangement Receipts                                 |                    | _                        |    | 555,391                   |    | 555,391   |           | _                  |
| Deferred Inflows Relating to Other Postemployment Benefits:                      |                    |                          |    |                           |    |           |           |                    |
| Difference between expected and actual experience                                |                    | 167,115                  |    | 21,722                    |    | 188,837   |           | 5,220              |
| Change of assumptions  |                    | 770,327                  |    | 595,761                   |    | 1,366,088 |           | 20,573             |
| Net difference between projected and actual                                      |                    |                          |    |                           |    |           |           |                    |
| earnings on pension plan investments   |                    | 38,200                   |    | 1,984                     |    | 40,184    |           | 495                |
| Change in proportion   |                    | 145,652                  |    | 21,165                    |    | 166,817   |           | 5,384              |
| Deferred Inflows Relating to Pensions:   |                    |                          |    |                           |    |           |           |                    |
| Difference between expected and actual experience                                |                    | 23,242                   |    | 6,398                     |    | 29,640    |           | 2,068              |
| Change of assumptions  |                    | 27,007                   |    | _                         |    | 27,007    |           | 2,034              |
| Net difference between projected and actual earnings on pension plan investments |                    | 115,604                  |    | 93,636                    |    | 209,240   |           | 4,132              |
| Change in proportion   |                    | 129,355                  |    | 73,466                    |    | 202,821   |           | 11,249             |
| Unavailable Revenue  |                    | 37,162                   |    | 29,118                    |    | 66,280    |           | 23,414             |
| Total Deferred Inflows of Resources  | \$                 | 1,454,518                | \$ | 1,465,855                 | \$ | 2,920,373 | \$        | 74,569             |



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### NOTE 14 - DEFERRED INFLOWS AND OUTFLOWS (continued)

Of the \$1.9 billion of deferred outflows of resources reported in the governmental activities, \$686.0 million represent deferred outflows related to other postemployment benefits, of which \$7.0 million are reported in the internal service funds and \$1.1 billion represent deferred outflows relating to pensions, of which \$12.5 million are reported in the internal service funds. The remaining \$101.6 million represent deferred amounts on refundings of bonded debt.

Of the \$1.5 billion of deferred inflows of resources reported in the governmental activities, \$1.1 billion represent deferred inflows related to other postemployment benefits, of which \$16.8 million are reported in the internal service funds and \$295.2 million represent deferred inflows relating to pensions, of which \$3.0 million are reported in the internal service funds. Additionally, the U.S. Department of Justice settled an agreement with the Volkswagen Corporation in which an Environmental Mitigation Trust was established. The State has \$36.8 million in unavailable revenues to fund future eligible mitigation actions. The remaining \$1.2 million represent deferred amounts on refundings of bonded debt and unavailable revenue related to grant funds received before the period when those resources are permitted to be used.

Deferred outflows reported in business-type activities include \$1.4 billion which represent \$535.4 million relating to other postemployment benefits, \$849.0 million which represent deferred outflows relating to pensions and \$48.6 million, which represent deferred amounts on refundings of bonded debt.

Of the \$1.5 billion of deferred inflows of resources reported in the business-type activities, \$640.6 million represent deferred inflows relating to other postemployment benefits, \$173.5 million represent deferred inflows relating to pensions, \$555.4 million represent deferred service concession arrangement receipts described in *Note 13 - Service Concession Arrangements*, \$67.2 million represent deferred amounts on refundings of bonded debt and \$29.1 million in unavailable revenue represent grant funds received before the period when those resources are permitted to be used.

Of the \$137.4 million of deferred outflows of resources reported in the component units, \$20.7 million represent deferred outflows relating to other postemployment benefits, \$66.2 million represent deferred outflows relating to pensions and \$46.8 million represent deferred amounts on refundings of bonded debt.

Of the \$74.6 million of deferred inflows of resources reported in the component units, \$31.7 million represent deferred inflows relating to other postemployment benefits, \$19.5 million represent deferred inflows relating to pensions, and \$23.4 million in unavailable revenue represent grants funds received before the period when those resources are permitted to be used.

Under the modified accrual basis of accounting, governmental funds reported \$1.3 billion in unavailable revenue as deferred inflows of resources, which consisted primarily of taxes and interest received more than 30 days after close of the current fiscal year.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 15 - RETIREMENT SYSTEMS**

The State administers various retirement plans. Two of the major retirement systems are: the Teachers Retirement System (TRS) and the Employees' Retirement System of Georgia (the System) which includes the Employees' Retirement System (ERS), the Public School Employees Retirement System (PSERS), the Georgia Judicial Retirement System (GJRS). The State also administers retirement plans for the State's peace officers and firefighters. Those plans are the Peace Officers' Annuity and Benefit Fund of Georgia (Peace Officers') and the Georgia Firefighters' Pension Fund (Firefighters'). The State is the plan sponsor (Plan) of these plans and in many cases the participating employer (Employer). The notes to the financial statements and required supplementary information that follow are presented from the perspective of the State as Plan sponsor and the State as Employer. In addition, the State is the only entity with a statutory requirement to contribute on behalf of the employer directly to many of these Plans creating a situation defined as a Nonemployer Contributing Entity in a Special Funding Situation (SFS).

Each of these systems issue separate publicly available financial reports that include the applicable financial statements and required supplementary information. The reports may be obtained by visiting the following websites:

 Employees' Retirement System:
 www.ers.ga.gov

 Teachers Retirement System:
 www.trsga.com

Peace Officers' Annuity and Benefit Fund of Georgia: www.poab.georgia.gov

Georgia Firefighters' Pension Fund: <u>www.gfpf.org</u>

In addition, the State administers the Regents Retirement Plan, which is an optional retirement plan for certain university employees.

The State's significant retirement plans are described below. More detailed information can be found in the plan agreements and related legislation. Each plan, including benefit and contribution provisions, was established and can be amended by State law.

#### A. Basis of Accounting

Retirement plan financial statements are prepared on the accrual basis of accounting, except for the collection of fines and forfeitures which are recognized when collected from the courts and insurance company premium taxes which are recognized annually, upon receipt. Contributions from the employers and members are recognized as additions when due, pursuant to formal commitments, as well as statutory or contractual requirements. Retirement benefits and refund payments are recognized as deductions when due and payable. The retirement plan's fiduciary net positions have been determined on the same basis as they are reported by the various plans.

#### B. Investments

Investments are reported at fair value and net asset value (NAV) as a practical expedient to fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price.



#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

For the fiscal year ended June 30, 2019, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense for the System, is represented below, along with the TRS, Peace Officers', and Firefighters' plans.

| <b>Pension Plans</b>        | Net Annual Money-<br>Weighted Rate |
|-----------------------------|------------------------------------|
| ERS/PSERS/GJRS              | (1.80%)                            |
| Teacher's Retirement System | 4.08 %                             |
| Peace Officers'             | 6.14 %                             |
| Firefighters'               | 5.11 %                             |

For all plans mentioned above, the money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

ERS, PSERS, GJRS, TRS, Peace Officers' and Firefighters' have investment policies regarding the allocation of invested assets.

The ERS, PSERS, GJRS, and TRS policies are established on a cost basis in compliance with Georgia Statute. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through each pension plan.

Peace Officers' maintains an investment policy that may be amended by its Board of Commissioners both upon its own initiative and upon consideration of the advice and recommendations of its investment managers. The fund's policy in regard to the allocation of invested assets is established on a cost basis in compliance with Georgia Statute. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

Firefighters' policy in regard to the allocation of invested assets is established and may be amended by the fund's Board. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.



#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

The following table summarizes the adopted asset allocation policy by plan at June 30, 2019:

**Target Allocation** 

| Asset Class                  | ERS       | PSERS     | GJRS      | TRS       | Peace<br>Officers' | Firefighters' |
|------------------------------|-----------|-----------|-----------|-----------|--------------------|---------------|
| Fixed Income                 | 25% - 45% | 25% - 45% | 25% - 45% | 25% - 45% | 20% - 40%          | 19.5% - 49.5% |
| Equities                     | 55% - 75% | 55% - 75% | 55% - 75% | 55% - 75% | 30% - 75%          | 25.5% - 75.5% |
| Alternative<br>Investments   | 0% - 5%   | 0% - 5%   | 0% - 5%   |           | 0% - 5%            | _             |
| Cash and Cash<br>Equivalents | _         | _         | _         | _         | 0% - 10%           | _             |
| Other                        | _         | _         | _         | _         | _                  | 5% - 25%      |
| Total                        | 100.0%    | 100.0%    | 100.0%    | 100.0%    | 100.0%             | 100.0%        |

#### C. Defined Benefit Plans Descriptions and Funding Policies

#### **Employees' Retirement System of Georgia (The System)**

The System is comprised of individual retirement systems and plans covering substantially all employees of the State except for teachers and other employees covered by TRS, Peace Officers', and Firefighters' funds. The System is administrated by a Board of Trustees that is comprised of active and retired members, ex-officio state employees, and appointees by the Governor.

#### **Employees' Retirement System (ERS)**

**Plan Description:** One of the plans within the System, also titled ERS, is a cost-sharing multiple-employer defined benefit pension plan that was established by the Georgia General Assembly during the 1949 Legislative Session for the purpose of providing retirement allowances for employees of the State and its political subdivisions. ERS is directed by a Board of Trustees and has the powers and privileges of a corporation. ERS acts pursuant to statutory direction and guidelines, which may be amended prospectively for new hires but for existing members and beneficiaries may be amended in some aspects only subject to potential application of certain constitutional restraints against impairment of contract.

Benefits Provided: The benefit structure of ERS is established by the Board of Trustees under statutory guidelines. Unless the employee elects otherwise, an employee who currently maintains membership with ERS based upon State employment that started prior to July 1, 1982, is an "old plan" member subject to the plan provisions in effect prior to July 1, 1982. Members hired on or after July 1, 1982, but prior to January 1, 2009, are "new plan" members subject to the modified plan provisions. Effective January 1, 2009, newly hired State employees, as well as rehired State employees who did not maintain eligibility for the "old" or "new" plan, are members of the Georgia State Employees' Pension and Savings Plan (GSEPS). Members of the GSEPS plan may also participate in the GSEPS 401(k) defined contribution component described below. ERS members hired prior to January 1, 2009, also have the option to irrevocably change their membership to the GSEPS plan.

Under the old plan, new plan, and GSEPS, a member may retire and receive normal retirement benefits after completion of 10 years of creditable service and attainment of age 60 or 30 years of creditable service regardless



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

of age. Additionally, there are some provisions allowing for early retirement after 25 years of creditable service for members under age 60.

Retirement benefits paid to members are based upon a formula adopted by the Board of Trustees for such purpose. The formula considers the monthly average of the member's highest 24 consecutive calendar months of salary, the number of years of creditable service, the applicable benefit factor, and the member's age at retirement. Postretirement cost-of-living adjustments may be made to members' benefits provided the members were hired prior to July 1, 2009. The normal retirement pension is payable monthly for life; however, options are available for distribution of the member's monthly pension, at reduced rates, to a designated beneficiary upon the member's death. Death and disability benefits are also available through ERS.

Contributions: Member contribution rates are set by law. Member contributions under the old plan are 4% of annual compensation up to \$4,200 plus 6% of annual compensation in excess of \$4,200. Under the old plan, the State pays member contributions in excess of 1.25% of annual compensation. Under the old plan, these State contributions are included in the members' accounts for refund purposes and are used in the computation of the members' earnable compensation for the purpose of computing retirement benefits. Member contributions under the new plan and GSEPS are 1.25% of annual compensation. The State is required to contribute at a specified percentage of active member payroll established by the Board of Trustees and determined annually in accordance with an actuarial valuation and minimum funding standards as provided by law. These State contributions are not at any time refundable to the member or his/her beneficiary.

Employer and nonemployer contributions required, as a percentage of covered payroll, for fiscal year 2019 were based on the June 30, 2016 actuarial valuation as follows:

| Plan Segment | Contribution Rate 2019 |
|--------------|------------------------|
| Old Plan*    | 24.66%                 |
| New Plan     | 24.66%                 |
| GSEPS        | 21.66%                 |

<sup>4.75%</sup> of which was paid by the State on behalf of old plan \* members.

The State makes contributions to ERS on behalf of certain non-State employers as follows: Pursuant to The Official Code of Georgia Annotated (OCGA) 47-2-292(a) the Department of Revenue receives an annual appropriation from the Georgia General Assembly to be used to fund the employer contributions for certain local county tax commissioners and employees. Pursuant to OCGA 47-2-290(a) the Council of State Courts (CSC) and the Prosecuting Attorneys' Council (PAC) receive annual appropriations from the Georgia General Assembly for employer contributions of certain local employees in State Courts.

Members become vested after 10 years of service. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contributions the member forfeits all rights to retirement benefits.

### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

#### Public School Employees Retirement System (PSERS)

**Plan Description:** PSERS is also a plan within the System, and is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969, for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS.

**Benefits Provided:** A member may retire and elect to receive normal monthly retirement benefits after completion of 10 years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of 10 years of service. Upon retirement, the member will receive a monthly benefit of \$15.25, multiplied by the number of years of creditable service. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Death and disability benefits are also available through PSERS.

**Contributions:** Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year.

The State makes contributions to PSERS on behalf of certain non-State employers as follows: Pursuant to OCGA §47-4-29(a) and 60(b), the Georgia General Assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employer contributions required for the year ended June 30, 2019 were \$777.04 per active member and were based on the June 30, 2016, actuarial valuation.

Members become vested after 10 years of creditable service. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

#### Georgia Judicial Retirement System (GJRS)

**Plan Description:** Another plan within the System, GJRS, is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1998 for the purpose of providing retirement allowances for judges and solicitors generals of the state courts and juvenile court judges in Georgia, and their survivors and other beneficiaries, superior court judges of the state of Georgia, and district attorneys of the state of Georgia. The ERS Board of Trustees and three additional trustees administer GJRS.

GJRS was also created to serve the members and beneficiaries of the Trial Judges and Solicitors Retirement fund, the Superior Court Judges Retirement System, and the District Attorneys Retirement System (collectively, the Predecessor Retirement Systems). As of June 30, 1998, any person who was an active, inactive, or retired member or beneficiary of the Predecessor Retirement Systems was transferred to GJRS in the same status effective July 1, 1998. All assets of the Predecessor Retirement Systems were transferred to GJRS as of July 1, 1998.

**Benefits Provided:** The normal retirement for GJRS is age 60, with 16 years of creditable service; however, a member may retire at age 60 with a minimum of 10 years of creditable service.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

Annual retirement benefits paid to members are computed as 66.67% of State paid salary at retirement for district attorneys and superior court judges and 66.67% of the average over 24 consecutive months for trial judges and solicitors, plus 1% for each year of creditable service over 16 years, not to exceed 24 years. Early retirement benefits paid to members are computed as the pro rata portion of the normal retirement benefit, based on service not to exceed 16 years. Death, disability, and spousal benefits are also available.

**Contributions:** Members are required to contribute 7.5% of their annual salary. Those who became members prior to July 1, 2012 must also contribute an additional 2.5% of their annual salary if spousal benefit is elected. Employer contributions are actuarially determined and approved and certified by the GJRS Board of Trustees.

The State makes contributions to GJRS on behalf of certain non-State employers as follows: Pursuant to OCGA 47-23-81 the employer contributions for state court judges and solicitors are funded by the State of Georgia on behalf of the local county employers and pursuant to OCGA 47-23-82 the employer contributions for juvenile court judges are funded by the State on behalf of local county employers.

Employer and nonemployer contributions required for year ended June 30, 2019 were 7.83% of compensation and were based on the June 30, 2016 actuarial valuation.

Members become vested after 10 years of creditable service. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

#### **Teachers Retirement System of Georgia (TRS)**

*Plan Description:* TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of two appointees by the Board, two ex-officio State employees, five appointees by the Governor, and one appointee of the Board of Regents is ultimately responsible for the administration of TRS. All teachers in the state public schools, the University System of Georgia (except those professors and principal administrators electing to participate in an optional retirement plan), and certain other designated employees in educational-related work are eligible for membership.

**Benefits Provided:** TRS provides service retirement, disability retirement, and survivor's benefits. Title 47 of the OCGA assigns the authority to establish and amend the provisions of TRS to the State Legislature. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, may be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Options are available for distribution of the member's monthly pension, at a reduced rate, to a designated beneficiary on the member's death. Death, disability, and spousal benefits are also available.

### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

**Contributions:** TRS is funded by member, employer and nonemployer contributing entity (Nonemployer) contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation.

The State makes contributions to TRS on behalf of certain non-State employers as follows: Pursuant to OCGA 47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employers by the State of Georgia.

Member contributions as adopted by the Board of Trustees for fiscal year 2019 were 6% of covered payroll. Employer and Nonemployer contributions required for fiscal year 2019 were 20.90% of annual salary as required by the June 30, 2016, actuarial valuation.

#### Peace Officers' Annuity and Benefit Fund of Georgia (Peace Officers')

**Plan Description:** Peace Officers' is a cost-sharing multiple-employer defined benefit pension plan established in 1950 by the General Assembly of Georgia for the purpose of paying retirement benefits to peace officers of the State of Georgia. The Board of Commissioners of the Peace Officers' fund is comprised of six members consisting of the Governor or his designee, an appointee of the Governor other than the Attorney General, the Commissioner of Insurance or his designee and three active or retired peace officers appointed by the Governor in accordance with OCGA 47-17-20.

Individuals eligible to apply for membership in the Peace Officers' fund are defined in the OCGA 47-17-1 and generally include: any individual employed by the State of Georgia or any municipality, county, or other political subdivision thereof for the preservation of public order, the protection of life and property or the detection of crime; wardens and correction officers of correctional institutions; full-time parole officers; other individuals employed full-time for the purpose of law enforcement; and full-time employees of the Peace Officers' fund.

**Benefits Provided:** The Peace Officers' fund provides retirement as well as disability and death benefits. Title 47 of the OCGA assigns the authority to establish and amend the provisions of the Peace Officers' fund to the State Assembly. A member is eligible to receive retirement benefits with 30 years of service, regardless of age. A member is also eligible to receive retirement benefits at age 55 with 10 years of service; however, members joining on or after July 1, 2010, must have 15 years of service to be eligible for benefits. A member must have terminated his or her active employment as a peace officer to receive benefits.

The monthly benefit is a single life annuity payable in monthly payments for the life of the member only. The monthly payment amount at June 30, 2019, was \$24.78 per month (plus 1/12 of this amount for each month of any partial year) for each full year of creditable service up to a maximum of 30 years of total service. The Board of Commissioners is authorized to provide for increases effective as of January 1 and July 1 of each year up to 1.5% of the maximum monthly retirement benefit then in effect. Members may elect, as an alternate to the benefit described above, to receive a 100% joint life annuity payable during the life of the member or the member's spouse, or a contingency life annuity with a 50% monthly payment to the surviving spouse. The amount of the benefit for these options is an actuarially reduced portion of the single life annuity benefit described above.

At any time before a member begins drawing retirement benefits, the member may request a refund of 95% of all member contributions paid into the Peace Officers' fund during creditable service. No interest is paid on these withdrawals.

### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

**Contributions:** The Peace Officers' fund is funded by member and nonemployer contributing entity (Nonemployer) contributions. Contribution provisions are established by statute and may be amended only by the General Assembly of Georgia. A description of contribution requirements is as follows:

*Member Contributions*: Member contribution requirements are set forth in OCGA 47-17-44 and are not actuarially determined. Each member must contribute \$20 per month, to be paid no later than the tenth day of each month.

*Nonemployer Contributions:* Pursuant to OCGA 47-14-60, the State makes contributions to the Peace Officers' fund on behalf of non-State employers through the collection of court fines and forfeitures.

The fines and forfeitures are considered employer contributions for the purpose of determining whether the Peace Officers' fund has met minimum funding requirements specified in OCGA 47-20-10. This statute also prohibits any action to grant a benefit increase until such time as the minimum annual contribution requirements meet or exceed legislative requirements. The actuarial valuation as of June 30, 2019, calculated the minimum employer contribution for the fiscal year ended June 30, 2019, as \$10.4 million. The fines and forfeitures revenue of \$14.4 million for the fiscal year ended June 30, 2019, did meet the minimum required fund contribution.

Administrative expenses are generally funded from current member and court fine and forfeiture contributions. Investment earnings may be utilized to fund any expenses in excess of contributions.

#### Georgia Firefighters' Pension Fund (Firefighters')

**Plan Description:** Firefighters' is a cost-sharing multiple-employer defined benefit pension plan established in 1955 by the General Assembly of Georgia for the purpose of paying retirement benefits to firefighters of the State of Georgia. The Board of Trustees of the pension fund is comprised of five members and consists of the Governor or his designee, the Commissioner of Insurance or his designee, two active members of the pension fund appointed by the Governor and one retired beneficiary of the pension fund appointed by the Governor. Any person employed as a firefighter or enrolled as a volunteer firefighter within the State of Georgia or any regular employee of the pension fund is eligible for membership.

Benefits Provided: The Firefighters' fund provides retirement and death benefits. Disability benefits are provided under certain circumstances, and only as awarded to members prior to July 1, 1993. Benefit provisions and vesting requirements are established by statute and may be amended only by the General Assembly of Georgia. A member shall be eligible to receive retirement benefits at age 55 provided the member has 25 years of service. A member may be eligible to receive a pro rata share of benefits, at the latter of age 55 or at the member's termination as a firefighter or volunteer firefighter, after at least 15 years of service (amount received to be the maximum benefit amount times a ratio of years of service to 25 years). At age 50, a member may elect to receive a percentage of benefits to which the member would have been eligible to receive at age 55. Members may receive benefits and continue service as a volunteer firefighter as long as they receive no form of compensation for their volunteer department activity.

The maximum retirement benefit at June 30, 2019 is \$931 per month for the life of the member. The Board of Trustees is authorized to provide for ad hoc cost-of-living adjustments (COLAs) effective as of January 1 and July 1 of each year up to 1.5% of the maximum retirement benefit then in effect. Members retiring after July 1, 1984 with service in excess of 25 years are entitled to an additional 1% of the maximum benefit in effect at the time of retirement for each additional full year of service. Members retiring after July 1, 2002 with service in excess of 25 years are entitled to an additional 2% of the maximum benefit in effect at the time of retirement for each additional full year of service.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

Members may elect, as an alternate to the benefit described above, to receive either an actuarially reduced benefit payable during the joint lifetime of the member and the member's spouse, continuing after the death of the member during the lifetime of the spouse or a 10 years' certain and life option where an actuarially reduced benefit is received during the member's lifetime and, in the event of the member's death within 10 years of retirement, the same monthly benefits shall be payable to the member's selected beneficiary for the balance of the 10 year period.

In the event a member terminates prior to receiving retirement benefits, 95% of the member's contribution will be returned. No interest is paid upon amounts so withdrawn.

**Contributions:** The Firefighters' fund is funded by member and nonemployer contributing entity (Nonemployer) contributions. Contribution provisions are established by statute and may be amended only by the General Assembly of Georgia. A description of contribution requirements is as follows:

*Member Contributions*: Member contributions are set forth in OCGA 47-7-60 and are not actuarially determined. Each member must contribute \$25 per month, to be paid no later than the tenth day of each month.

Nonemployer Contributions: Pursuant to OCGA 47-7-61, the State makes contributions to the Firefighters' fund on behalf of non-State employers as follows: Nonemployer contributing entity contributions consist of contributions from fire insurance companies, corporations or associations doing business within the State of Georgia. These contributions must be paid to the Firefighters' fund and are comprised of 1% of the gross premiums, written by such insurance companies, corporations, or associations for fire, lightning, or extended coverage, inland marine or allied lines, or windstorm insurance policies covering property within the State of Georgia.

In accordance with OCGA 47-20-10, the insurance premiums tax are considered employer contributions for the purpose of determining whether the Pension Fund has met minimum funding requirements. This statute also prohibits any action to grant a benefit increase until such time as the minimum annual contribution requirements meet or exceed legislative requirements. The actuarial valuation as of June 30, 2019, calculated the minimum employer contribution for the fiscal year ended June 30, 2019, as \$29.7 million. The insurance premium tax revenue of \$37.9 million for the fiscal year ended June 30, 2019, meets the minimum required fund contribution.

Administrative expenses are generally funded from current member and insurance premium tax contributions. Investment earnings may be utilized to fund any expenses in excess of contributions.



#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

#### D. Defined Benefit Plans Membership and Participating Employers

The following table summarizes the participating membership and participating employers at June 30, 2019:

### Participating Membership by Plan June 30, 2019

| Plan Membership   | ERS     | PSERS   | GJRS | TRS     | Peace<br>Officers' | Firefighters' |
|---|---------|---------|------|---------|--------------------|---------------|
| Inactive plan members or<br>beneficiaries currently receiving<br>benefits | 52,275  | 18,990  | 400  | 131,802 | 6,572              | 5,864         |
| Inactive plan members entitled to but not yet receiving benefits          | 60,574  | 49,213  | 64   | 14,060  | 1,576              | 336           |
| Inactive plan members not entitled to benefits                            | _       | _       | _    | 99,744  | _                  | 2,439         |
| Active plan members   | 59,207  | 34,768  | 521  | 226,387 | 13,103             | 13,520        |
| Total   | 172,056 | 102,971 | 985  | 471,993 | 21,251             | 22,159        |
| Number of Employers   | 420     | 187     | 93   | 316     | 659                | 430           |

These counts treat each legal entity in the State reporting entity as one employer.

#### E. Defined Benefit Plans Net Pension Liability/(Asset) of Participating Employers and Nonemployer Contributing Entities

The following schedule is presented from the perspective of the State as the sponsor of the various Plans and summarizes the components of the Net Pension Liability (NPL)/ Net Pension Asset (NPA) of the participating employers and nonemployer contributing entities, as of June 30, 2019, by Plan (amount in thousands):

| Components of the Net<br>Pension Liability/(Asset)  | ERS          | PSERS        | GJRS        | TRS            | Peace<br>Officers' | Firefighters' |  |
|---|--------------|--------------|-------------|----------------|--------------------|---------------|--|
| Total Pension Liability   | \$17,744,003 | \$ 1,107,496 | \$ 440,041  | \$ 100,291,641 | \$ 802,169         | \$ 1,103,481  |  |
| Plan Fiduciary Net<br>Position  | 13,617,472   | 941,588      | 479,372     | 78,788,937     | 825,675            | 934,352       |  |
| Employers' and non-<br>employer contributing<br>entity's net pension<br>liability/(asset) | \$ 4,126,531 | \$ 165,908   | \$ (39,331) | \$ 21,502,704  | \$ (23,506)        | \$ 169,129    |  |
| Plan fiduciary net<br>position as a percentage<br>of the total pension<br>liability       | 76.74%       | 85.02%       | 108.94%     | 78.56%         | 102.93%            | 84.67%        |  |



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

F. Defined Benefit Plans Actuarial Methods and Assumptions

#### **Actuarial Valuation Date**

The total pension liability at June 30, 2019 is based upon the June 30, 2018 actuarial valuation for ERS, PSERS, GJRS, TRS, and Peace Officers, and upon the June 30, 2019 actuarial valuations for Firefighters', using generally accepted actuarial procedures/techniques.

#### **Actuarial Assumptions**

The total pension liability, as of June 30, 2019, for each plan was determined by an actuarial valuation date indicated in the table below using the following actuarial assumptions, applied to all periods included in the measurement:

(Table on next page)



# State of Georgia Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

| Plan               | Valuation<br>date | Inflation | Salary<br>increases | Investment rate of return <sup>1</sup> | Cost of<br>Living<br>Adjustment | Mortality   | Actuarial experience study |
|--------------------|-------------------|-----------|---------------------|--|---------------------------------|---|----------------------------|
| ERS                | 6/30/2018         | 2.75%     | 3.25% -<br>7.00%*   | 7.30%                                  | N/A                             | Post-retirement mortality rates were based on the RP-2000 Combined Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward two years for both males and females) for service retirements and dependents beneficiaries. The RP-2000 Disabled Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set back seven years for males and set forward three years for females) was used for death after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB. There is a margin for future mortality improvement in the tables used by the plan.  | 7/1/2009-<br>6/30/2014     |
| PSERS              | 6/30/2018         | 2.75%     | N/A                 | 7.30%                                  | 1.5% semi-<br>annually          | Post-retirement mortality rates were based on the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward for three years for males and two years for females) for the period after service retirement and dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward five years for both males and females) was used for death after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB. There is a margin for future mortality improvement in the tables used by the plan.  | 7/1/2009-<br>6/30/2014     |
| GJRS               | 6/30/2018         | 2.75%     | 4.50%*              | 7.30%                                  | N/A                             | Mortality rates were based in the RP-2000 Combined Mortality Table projected to 2025 with projection scale BB (set forward two years for both males and females) for the period after retirement and for dependent beneficiaries. For the period after disability retirement, the RP-2000 Disability Mortality Table projected to 2025 with projection scale BB (set back seven years for males and set forward three years for females) is used. Rates for mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projected scale BB.   | 7/1/2009-<br>6/30/2014     |
| TRS                | 6/30/2018         | 2.50%     | 3.00% -<br>8.75%*   | 7.25%                                  | 1.5% semi-<br>annually          | Post-retirement mortality rates were based on the RP-2000 White Collar Mortality Table for future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males) for service retirements and dependents beneficiaries. The RP-2000 Disabled Mortality Table with future mortality improvement projected to 2025 with Society of Actuaries projection scale BB (set forward two years for males and four years for females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the plan. The numbers of expected future deaths are 8-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projected scale BB. | 7/1/2009-<br>6/30/2014     |
| Peace<br>Officers' | 6/30/2018         | 1.90%     | N/A                 | 6.50%                                  | 1.5%                            | Mortality rates were based on the RP 2014 Healthy Mortality Table with blue collar adjustments and generational mortality projection using Conduent modified MP-2016 scale for healthy lives and the RP-2014 Disabled Retiree Mortality Table with generational mortality projection using the Conduent modified MP-2016 scale for disabled lives.  | 6/30/2008-<br>6/30/2015    |
| Firefighters'      | 6/30/2019         | 2.75%     | N/A                 | 6.00%                                  | N/A                             | Mortality rates for pre-retirement were based on the RP-2000 Employee Mortality Table projected to 2025 with Projection Scale BB. Mortality rates for post-retirement and for dependent beneficiaries were based on the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward one year for males and set forward four years for females). For current disability retirees, mortality rates are based on the RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward five years for males and set forward three years for females), however there are no longer any disability benefits in the plan. 80% of active members are assumed to be married with the male three years older than his spouse.   | 7/1/2009-<br>6/30/2015     |

<sup>&</sup>lt;sup>1</sup>Investment rate of return is net of pension plan investment expense, including inflation.

<sup>\*</sup>Includes respective inflation assumptions.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

The actuarial assumptions used in the valuations are based on the results of the most recent actuarial experience studies dates noted in the table, with the exception of the investment rate of return for the ERS, PSERS, GJRS, and TRS plans. The investment rate of return for ERS, PSERS, and GJRS was updated as reported in the June 30, 2017 actuarial valuation and at the June 30, 2018 measurement date, based on funding policy changes. Also, as reported in the June 30, 2018 actuarial valuation for TRS, the assumed investment rate of return was updated based on a funding policy change, and the annual rate of inflation was updated.

#### **Long-Term Expected Rate of Return**

The long-term expected rate of return on pension plan investments was determined using either a log-normal distribution analysis, a building-block method or a Monte Carlo simulation in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of pension plan investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized by plan in the table below:

(Table on next page)



## NOTE 15 - RETIREMENT SYSTEMS (continued)

Target Allocation

|   | Target Allocation    |   |                      |   |                      |   |                      |   |                      |   |                      |   |
|---|----------------------|---|----------------------|---|----------------------|---|----------------------|---|----------------------|---|----------------------|---|
| Asset Class                                   | ER                   | ERS   |                      | RS  | GJI                  | RS  | TR                   | S   | Peace O              | fficers'  | Firefig              | hters'  |
|   | Target<br>allocation | Long-<br>term<br>expected<br>real<br>rate of<br>return* |
| Investment<br>Grade Corporate<br>Credit       | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 12.0%                | 3.2%  |
| Mortgage<br>Backed<br>Securities              | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 12.0%                | 1.2%  |
| Fixed Income                                  | 30.0%                | (0.1%)  | 30.0%                | (0.1%)  | 30.0%                | (0.1%)  | 30.0%                | (0.1%)  | 6.6%                 | 2.9%  | _                    | _   |
| Fixed Income -<br>Domestic                    | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 22.6%                | 3.9%  | _                    | _   |
| Fixed Income -<br>International               | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   |
| Core Bonds                                    | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 10.5%                | 1.7%  |
| Domestic large equities                       | 46.2%                | 8.9 %   | 46.2%                | 8.9 %   | 46.2%                | 8.9 %   | 51.0%                | 8.9 %   | 31.6%                | 8.6%  | 15.5%                | 5.8%  |
| Domestic mid equities                         | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 13.8%                | 9.7%  | _                    | _   |
| Domestic small equities                       | 1.3%                 | 13.2 %  | 1.3%                 | 13.2 %  | 1.3%                 | 13.2 %  | 1.5%                 | 13.2 %  | 11.0%                | 9.1%  | _                    | _   |
| Global equities                               | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   |
| Small/mid cap equities                        | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 15.5%                | 6.5%  |
| International<br>developed<br>market equities | 12.4%                | 8.9 %   | 12.4%                | 8.9 %   | 12.4%                | 8.9 %   | 12.4%                | 8.9 %   | _                    | _   | _                    | _   |
| International<br>emerging market<br>equities  | 5.1%                 | 10.9 %  | 5.1%                 | 10.9 %  | 5.1%                 | 10.9 %  | 5.1%                 | 10.9 %  | _                    | _   | 6.5%                 | 9.5%  |
| International equity funds                    | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 9.4%                 | 8.5%  | 13.0%                | 6.6%  |
| Private equity                                | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 5.0%                 | 10.5%   |
| Real estate                                   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 5.0%                 | 6.8%  | 5.0%                 | 4.1%  |
| Real Assets<br>(liquid)                       | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 5.0%                 | 4.7%  |
| Commodities                                   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   |
| Alternatives                                  | 5.0%                 | 12.0 %  | 5.0%                 | 12.0 %  | 5.0%                 | 12.0 %  |                      | _   |                      | _   |                      | _   |
| Total   | 100.0%               |   | 100.0%               |   | 100.0%               |   | 100.0%               |   | 100.0%               |   | 100.0%               | •   |

<sup>\*</sup> Rates shown are net of the 2.75% assumed rate of inflation with the exception of TRS and Peace Officers', which assume a 2.50% and 1.90% rate of inflation, respectively.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

#### **Discount Rate**

The discount rate used for ERS, PSERS, and GJRS to measure the total pension liability, as of June 30, 2019, was 7.30%. The discount rate used for TRS to measure the total pension liability was 7.25%, as compared with last year's rate of 7.50%. The projection of cash flows used by each plan to determine the discount rate was assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, each pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The discount rate used to measure the total pension liability, as of June 30, 2019, for the Peace Officers' plan was 6.50%. The projection of cash flows used to determine the discount rate assumes revenues will remain level. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The discount rate used to measure the total pension liability, June 30, 2019, for the Firefighters' plan was 6.00% The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that nonemployer contributing entity contributions will remain at the level contributed the previous fiscal year. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.



#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

## Sensitivity of the Participating Employers and Nonemployer Contributing Entities NPL/(NPA) to Changes in the Discount Rate

The following schedule is presented from the perspective of the State as the sponsor of the various Plans and summarizes the NPL/(NPA) of the employer and nonemployer contributing entities, as of June 30, 2019. The NPL/(NPA) is calculated using the determined discount rate as well as what the NPL/(NPA) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate by the Plan (amount in thousands):

#### Sensitivity of the Plan Participating Employer and Nonemployer Contributing Entities Net Pension Liability (Asset) to Changes in the Discount Rate

|   | 1% Decrease |            |    | urrent Rate | 1% Increase |            |  |
|---|-------------|------------|----|-------------|-------------|------------|--|
|   |             | (6.30%)    |    | (7.30%)     |             | (8.30%)    |  |
| ERS's Net Pension Liability                   | \$          | 5,864,180  | \$ | 4,126,531   | \$          | 2,645,214  |  |
|   |             | (6.30%)    |    | (7.30%)     |             | (8.30%)    |  |
| PSERS's Net Pension Liability                 | \$          | 287,322    | \$ | 165,908     | \$          | 63,677     |  |
|   |             | (6.30%)    |    | (7.30%)     |             | (8.30%)    |  |
| GJRS's Net Pension Liability/(Asset)          | \$          | 1,681      | \$ | (39,331)    | \$          | (75,029)   |  |
|   |             | (6.25%)    |    | (7.25%)     |             | (8.25%)    |  |
| TRS's Net Pension Liability                   | \$          | 34,905,182 | \$ | 21,502,704  | \$          | 10,481,105 |  |
|   |             | (5.50%)    |    | (6.50%)     |             | (7.50%)    |  |
| Peace Officers' Net Pension Liability/(Asset) | \$          | 75,945     | \$ | (23,506)    | \$          | (105,897)  |  |
|   |             | (5.00%)    |    | (6.00%)     |             | (7.00%)    |  |
| Firefighters' Net Pension Liability           | \$          | 315,762    | \$ | 169,129     | \$          | 48,033     |  |



#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

The following information is from the perspective of the State as the employer.

## G. State's Proportionate Share of Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The State reported a liability as the Employer for its proportionate share of the NPL associated with the plans listed below. In addition, the State reported a liability for its proportionate share of the NPL as a result of its statutory requirement to contribute to certain plans. These contributions were made by the State as the Nonemployer Contributing Entity in a Special Funding Situation.

The following schedule is presented from the perspective of the State as the Employer and/or nonemployer contributing entity and details the proportional share of the pension amounts for each plan as of June 30, 2019 is as follows (amount in thousands):

#### **Aggregate Pension Amounts - All Plans**

|  | Primary<br>overnment | Component<br>Units |         |  |
|--|----------------------|--------------------|---------|--|
| Pension liabilities                                | \$<br>7,367,096      | \$                 | 202,626 |  |
| Pension assets                                     | \$<br>100,647        | \$                 | 9,420   |  |
| Deferred outflows of resources related to pensions | \$<br>1,980,804      | \$                 | 66,187  |  |
| Deferred inflows of resources related to pensions  | \$<br>468,708        | \$                 | 19,483  |  |
| Pension expense/expenditures                       | \$<br>935,380        | \$                 | 27,238  |  |



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

The information below includes all significant plans and funds administered by the State of Georgia.

The NPL and NPA for each plan was measured as of June 30, 2018. The total pension liability/asset used to calculate the NPL/NPA for each plan was based on an actuarial valuation as of June 30, 2017 for ERS, PSERS, GJRS, TRS, Peace Officers' and as of June 30, 2018 for Firefighters'.

#### **Employees' Retirement System**

#### State's Proportionate Share of Net Pension Liability and Pension Expense

**Primary Government:** At June 30, 2019, the State reported a liability of \$3.7 billion, for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2017, with standard roll-forward techniques performed to update the total pension liability to June 30, 2018. The State's proportion of the net pension liability was based on contributions to ERS during the fiscal year ended June 30, 2018. At June 30, 2018, the State's proportion for the ERS plan as Employer was 88.948204%, which was an increase of 0.53261% from its proportion measured as of June 30, 2017. For the year ended June 30, 2019, the State recognized pension expense of \$489.3 million.

At June 30, 2019, the State reported a liability of \$69.7 million, for its proportionate share of the net pension liability, based on contributions to ERS during the fiscal year ended June 30, 2018, for certain Local County Tax Commissioners and the CSC and PAC employees in certain counties. At June 30, 2018, the State's proportion was 1.696518% for certain Local County Tax Commissioners and the CSC and PAC employees in certain counties. For the year ended June 30, 2019, the State recognized expense of \$1.3 million.

Component Units: At June 30, 2019, the State reported a liability of \$56.3 million, for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2017, with standard roll-forward techniques performed to update the total pension liability to June 30, 2018. The State's proportion of the net pension liability was based on contributions to ERS during the fiscal year ended June 30, 2018. At June 30, 2018, the State's proportion for the ERS plan as Employer was 1.369623%, which was a decrease of 0.132012% from its proportion measured as of June 30, 2017. For the year ended June 30, 2019, the State recognized pension expense of \$4.9 million.



#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

#### State's Proportionate Share of Deferred Outflows/Inflows of Resources

At June 30, 2019, the State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (amount in thousands):

|  |    |                                      |      | Primary G                           | Component Units |                                      |    |                                     |                   |                                      |    |                                     |  |
|--|----|--------------------------------------|------|-------------------------------------|-----------------|--------------------------------------|----|-------------------------------------|-------------------|--------------------------------------|----|-------------------------------------|--|
|  |    | State as E                           | mple | oyer                                |                 | State as Noi<br>Contributi           |    |                                     | State as Employer |                                      |    |                                     |  |
|  | Ou | Deferred<br>Outflows of<br>Resources |      | Deferred<br>Inflows of<br>Resources |                 | Deferred<br>Outflows of<br>Resources |    | Deferred<br>Inflows of<br>Resources |                   | Deferred<br>Outflows of<br>Resources |    | Deferred<br>Inflows of<br>Resources |  |
| Differences between expected and actual experience   | \$ | 113,526                              | \$   | _                                   | \$              | 2,169                                | \$ |                                     | \$                | 1,753                                | \$ | _                                   |  |
| Changes of assumptions   |    | 171,839                              |      | _                                   |                 | 3,286                                |    | _                                   |                   | 2,652                                |    | _                                   |  |
| Net difference between<br>projected and actual earnings<br>on pension plan investments                     |    | _                                    |      | 84,066                              |                 | _                                    |    | 1,607                               |                   | _                                    |    | 1,296                               |  |
| Changes in proportion and differences between State contributions and proportionate share of contributions |    | 101,652                              |      | 83,843                              |                 | 208                                  |    | 7,181                               |                   | 303                                  |    | 3,905                               |  |
| State contributions subsequent to the measurement date   |    | 578,876                              |      |                                     |                 | 10,404                               |    |                                     |                   | 9,369                                |    |                                     |  |
| Total  | \$ | 965,893                              | \$   | 167,909                             | \$              | 16,067                               | \$ | 8,788                               | \$                | 14,077                               | \$ | 5,201                               |  |

**Primary Government:** State contributions as employer and nonemployer subsequent to the measurement date of \$578.9 million and \$10.4 million are reported as deferred outflows of resources and will be recognized as a reduction of the NPL in the year ended June 30, 2020.

**Component Units:** State contributions as employer subsequent to the measurement date of \$9.4 million are reported as deferred outflows of resources and will be recognized as a reduction of the NPL in the year ended June 30, 2020.



#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (amount in thousands):

|                     |       | Primai      | <b>Component Units</b>                      |                   |         |  |
|---------------------|-------|-------------|---|-------------------|---------|--|
| Year ended June 30: | State | as Employer | State as Nonemployer<br>Contributing Entity | State as Employer |         |  |
| 2020                | \$    | (288,124)   | \$<br>(82)                                  | \$                | (1,854) |  |
| 2021                |       | (109,523)   | (183)                                       |                   | (386)   |  |
| 2022                |       | 140,081     | 2,672                                       |                   | 2,157   |  |
| 2023                |       | 38,458      | 718   |                   | 576     |  |
| 2024                |       | _           | _   |                   |         |  |
| Thereafter          |       |             | <u>—</u> .                                  |                   | _       |  |

#### **Public School Employees Retirement System**

#### State's Proportionate Share of Net Pension Liability and Pension Expense

**Primary Government:** At June 30, 2019, the State reported a liability of \$158.0 million, for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2017, with standard roll-forward techniques performed to update the total pension liability to June 30, 2018. The State's proportion of the net pension liability was based on contributions to PSERS during the fiscal year ended June 30, 2018. At June 30, 2018, the State's proportion as nonemployer contributing entity was 100% for the PSERS plan for certain local school employees (bus drivers, cafeteria workers, and maintenance staff). For the year ended June 30, 2019, the State recognized pension expense of \$36.6 million.



#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

#### State's Proportionate Share of Deferred Outflows/Inflows of Resources

At June 30, 2019, the State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (amount in thousands):

|  | Primary Government                          |                              |    |                        |
|--|---|------------------------------|----|------------------------|
|  | State as Nonemployer Contributing<br>Entity |                              |    |                        |
|  |   | rred Outflows<br>f Resources |    | ed Inflows of esources |
| Differences between expected and actual experience   | \$  | _                            | \$ | 2,779                  |
| Changes of assumptions   |   | 12,456                       |    |                        |
| Net difference between projected and actual earnings on pension plan investments                           |   | _                            |    | 8,412                  |
| Changes in proportion and differences between State contributions and proportionate share of contributions |   | _                            |    | _                      |
| State contributions subsequent to the measurement date   |   | 30,263                       |    | _                      |
| Total  | \$  | 42,719                       | \$ | 11,191                 |

**Primary Government:** State contributions as nonemployer subsequent to the measurement date of \$30.3 million are reported as deferred outflows of resources and will be recognized as a reduction of the NPL in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (amount in thousands):

|                     | Primary Government |   |  |
|---------------------|--------------------|---|--|
| Year ended June 30: |                    | State as Nonemployer<br>Contributing Entity |  |
| 2020                | \$                 | 12,385                                      |  |
| 2021                |                    | 2,424                                       |  |
| 2022                |                    | (10,640)                                    |  |
| 2023                |                    | (2,904)                                     |  |
| 2024                |                    | _   |  |
| Thereafter          |                    | _   |  |



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

#### **Georgia Judicial Retirement System**

#### State's Proportionate Share of Net Pension Asset and Pension Expense

**Primary Government:** At June 30, 2019, the State reported an asset of \$22.0 million, for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2018. The total pension asset used to calculate the net pension asset was based on an actuarial valuation as of June 30, 2017, with standard roll-forward techniques performed to update the total pension asset to June 30, 2018. The State's proportion of the net pension asset was based on contributions to GJRS during the fiscal year ended June 30, 2018. At June 30, 2018, the State's proportion for the GJRS plan as Employer was 57.814059%, which was a decrease of 1.156281% from its proportion measured as of June 30, 2017. For the year ended June 30, 2019, the State recognized pension expense of \$1.7 million.

At June 30, 2019, the State reported an asset of \$16.0 million, for its proportionate share of the net pension asset, based on contributions to GJRS during the fiscal year ended June 30, 2018. At June 30, 2018, the State's proportion was 42.185941% for certain State court judges and solicitors general and for certain juvenile court judges. For the year ended June 30, 2019, the State recognized an expense of \$1.1 million.



#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

#### State's Proportionate Share of Deferred Outflows/Inflows of Resources

At June 30, 2019, the State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (amount in thousands):

|  | Primary Government |                                  |       |                               |   |                                 |                                     |       |  |  |  |
|--|--------------------|----------------------------------|-------|-------------------------------|---|---------------------------------|-------------------------------------|-------|--|--|--|
|  |                    | State as E                       | Emplo | yer                           | State as Nonemployer<br>Contributing Entity |                                 |                                     |       |  |  |  |
|  | Ou                 | eferred<br>tflows of<br>esources | Inf   | eferred<br>lows of<br>sources | Out   | eferred<br>tflows of<br>sources | Deferred<br>Inflows of<br>Resources |       |  |  |  |
| Differences between expected and actual experience   | \$                 | 4,850                            | \$    | 1,799                         | \$  | 3,538                           | \$                                  | 1,313 |  |  |  |
| Changes of assumptions   |                    | 3,486                            |       | 1,106                         |   | 2,544                           |                                     | 807   |  |  |  |
| Net difference between projected and actual earnings on pension plan investments                                 |                    | _                                |       | 2,614                         |   | _                               |                                     | 1,907 |  |  |  |
| Changes in proportion and differences<br>between State contributions and<br>proportionate share of contributions |                    | 486                              |       | 224                           |   | 905                             |                                     | 1,167 |  |  |  |
| State contributions subsequent to the measurement date   |                    | 2,741                            |       |                               |   | 2,065                           |                                     |       |  |  |  |
| Total  | \$                 | 11,563                           | \$    | 5,743                         | \$  | 9,052                           | \$                                  | 5,194 |  |  |  |

**Primary Government:** State contributions as employer and nonemployer subsequent to the measurement date of \$2.7 million and \$2.1 million are reported as deferred outflows of resources and will be recognized as an addition to the net pension asset in the year ended June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (amount in thousands):

|                     | Primary Government |             |   |  |  |  |  |  |  |  |
|---------------------|--------------------|-------------|---|--|--|--|--|--|--|--|
| Year ended June 30: | State a            | ns Employer | State as Nonemployer<br>Contributing Entity |  |  |  |  |  |  |  |
| 2020                | \$                 | 1,947 \$    | 1,397                                       |  |  |  |  |  |  |  |
| 2021                |                    | 1,146       | 717   |  |  |  |  |  |  |  |
| 2022                |                    | (1,238)     | (1,029)                                     |  |  |  |  |  |  |  |
| 2023                |                    | 899         | 503   |  |  |  |  |  |  |  |
| 2024                |                    | 325         | 205   |  |  |  |  |  |  |  |
| Thereafter          |                    | _           |   |  |  |  |  |  |  |  |



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

#### **Teachers Retirement System of Georgia**

#### State's Proportionate Share of Net Pension Liability and Pension Expense

*Primary Government:* At June 30, 2019, the State reported a liability of \$3.2 billion, for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2017, with standard roll-forward techniques performed to update the total pension liability to June 30, 2018. The State's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2018. At June 30, 2018, the State's proportion for the TRS plan as Employer was 17.011357%, which was an increase of 0.125692% from its proportion measured as of June 30, 2017. For the year ended June 30, 2019, the State recognized pension expense of \$347.4 million.

At June 30, 2019, the State reported a liability of \$41.0 million, for its proportionate share of the net pension liability, based on contributions to TRS during the fiscal year ended June 30, 2018. At June 30, 2018, the State's proportion was 0.220738% for certain full-time public school support personnel. For the year ended June 30, 2019, the State recognized expense of \$(5.8) million.

Component Units: At June 30, 2019, the State reported a liability of \$103.8 million, for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2017, with standard roll-forward techniques performed to update the total pension liability to June 30, 2018. The State's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2018. At June 30, 2018, the State's proportion for the TRS plan as Employer was 0.558992%, which was a decrease of 0.005747% from its proportion measured as of June 30, 2017. For the year ended June 30, 2019, the State recognized pension expense of \$9.1 million.



#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

#### State's Proportionate Share of Deferred Outflows/Inflows of Resources

At June 30, 2019, the State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (amount in thousands):

|  |                                      |            |                                     | Component Units |                                      |                           |                                     |        |                                      |        |                                     |        |  |
|--|--------------------------------------|------------|-------------------------------------|-----------------|--------------------------------------|---------------------------|-------------------------------------|--------|--------------------------------------|--------|-------------------------------------|--------|--|
|  |                                      | State as E | mplo                                | oyer            |                                      | State as No<br>Contributi |                                     |        | State as Employer                    |        |                                     |        |  |
|  | Deferred<br>Outflows of<br>Resources |            | Deferred<br>Inflows of<br>Resources |                 | Deferred<br>Outflows of<br>Resources |                           | Deferred<br>Inflows of<br>Resources |        | Deferred<br>Outflows of<br>Resources |        | Deferred<br>Inflows of<br>Resources |        |  |
| Differences between expected and actual experience   | \$                                   | 209,021    | \$                                  | 6,508           | \$                                   | 2,713                     | \$                                  | 84     | \$                                   | 6,870  | \$                                  | 214    |  |
| Changes of assumptions   |                                      | 47,643     |                                     | _               |                                      | 618                       |                                     | _      |                                      | 1,566  |                                     | _      |  |
| Net difference between<br>projected and actual earnings<br>on pension plan investments                     |                                      | _          |                                     | 86,329          |                                      | _                         |                                     | 1,120  |                                      | _      |                                     | 2,836  |  |
| Changes in proportion and differences between State contributions and proportionate share of contributions |                                      | 114,810    |                                     | 69,565          |                                      | 5,000                     |                                     | 40,841 |                                      | 4,931  |                                     | 7,344  |  |
| State contributions subsequent to the measurement date   |                                      | 434,861    |                                     |                 |                                      | 5,414                     |                                     |        |                                      | 14,338 |                                     |        |  |
| Total  | \$                                   | 806,335    | \$                                  | 162,402         | \$                                   | 13,745                    | \$                                  | 42,045 | \$                                   | 27,705 | \$                                  | 10,394 |  |

**Primary Government:** State contributions as employer and nonemployer subsequent to the measurement date of \$434.9 million and \$5.4 million are reported as deferred outflows of resources and will be recognized as a reduction of the NPL in the year ended June 30, 2020.

**Component Units:** State contributions as employer subsequent to the measurement date of \$14.3 million are reported as deferred outflows of resources and will be recognized as a reduction of the NPL in the year ended June 30, 2020.



#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (amount in thousands):

|                     |       | Prima       | <b>Component Units</b>                      |                   |         |  |
|---------------------|-------|-------------|---|-------------------|---------|--|
| Year ended June 30: | State | as Employer | State as Nonemployer<br>Contributing Entity | State as Employer |         |  |
| 2020                | \$    | 182,103     | \$<br>(7,725)                               | \$                | 4,101   |  |
| 2021                |       | 94,469      | (8,738)                                     |                   | 2,348   |  |
| 2022                |       | (74,423)    | (10,956)                                    |                   | (3,281) |  |
| 2023                |       | 3,506       | (5,828)                                     |                   | (276)   |  |
| 2024                |       | 3,417       | (467)                                       |                   | 81      |  |
| Thereafter          |       | _           | _   |                   |         |  |

#### Peace Officers' Annuity and Benefit Fund of Georgia

#### State's Proportionate Share of Net Pension Asset and Pension Expense

**Primary Government:** At June 30, 2019, the State reported an asset of \$14.0 million, for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2018. The total pension asset used to calculate the net pension asset was based on an actuarial valuation as of June 30, 2017, with standard roll-forward techniques performed to update the total pension asset to June 30, 2018. The State's proportion of the net pension asset was based on contributions to Peace Officers' during the fiscal year ended June 30, 2018. At June 30, 2018, the State's proportion was 100% for the Peace Officers' plan for local government Peace Officers. For the year ended June 30, 2019, the State recognized expense of \$12.9 million.



#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

#### State's Proportionate Share of Deferred Outflows/Inflows of Resources

At June 30, 2019, the State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (amount in thousands):

|  | Primary Government             |                                  |  |  |  |  |
|--|--------------------------------|----------------------------------|--|--|--|--|
|  | State as                       | Employer                         |  |  |  |  |
|  | Deferred Outflows of Resources | Deferred Inflows of<br>Resources |  |  |  |  |
| Differences between expected and actual experience   | \$                             | \$ 6,549                         |  |  |  |  |
| Changes of assumptions   | 6,677                          | 22,141                           |  |  |  |  |
| Net difference between projected and actual earnings on pension plan investments                           | _                              | 2,323                            |  |  |  |  |
| Changes in proportion and differences between State contributions and proportionate share of contributions |                                | _                                |  |  |  |  |
| State contributions subsequent to the measurement date   | 14,444                         |                                  |  |  |  |  |
| Total  | \$ 21,121                      | \$ 31,013                        |  |  |  |  |

**Primary Government:** State contributions subsequent to the measurement date of \$14.4 million are reported as deferred outflows of resources and will be recognized as an addition to the NPA in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (amount in thousands):

|                     |      |    | Primary Government |
|---------------------|------|----|--------------------|
| Year ended June 30: |      |    | State as Employer  |
|                     | 2020 | \$ | 2,656              |
|                     | 2021 |    | (3,883)            |
|                     | 2022 |    | (13,790)           |
|                     | 2023 |    | (8,613)            |
|                     | 2024 |    | (706)              |
| Thereafter          |      |    |                    |



#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

#### Georgia Firefighters' Pension Fund

#### State's Proportionate Share of Net Pension Liability and Pension Expense

**Primary Government:** At June 30, 2019, the State reported a liability of \$171.1 million, for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2018. The State's proportion of the net pension liability was based on contributions to Firefighters' during the fiscal year ended June 30, 2018. At June 30, 2018, the State's proportion was 100% for the Firefighters' plan for local government Firefighters. For the year ended June 30, 2019, the State recognized expense of \$43.3 million.

#### State's Proportionate Share of Deferred Outflows/Inflows of Resources

At June 30, 2019, the State reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (amount in thousands):

|  | <b>Primary Government</b> |                           |         |                        |  |  |
|--|---------------------------|---------------------------|---------|------------------------|--|--|
|  |                           | State as I                | Employe | r                      |  |  |
|  |                           | red Outflows<br>Resources |         | ed Inflows of esources |  |  |
| Differences between expected and actual experience   | \$                        | 7,073                     | \$      | 8,984                  |  |  |
| Changes of assumptions   |                           | 29,493                    |         | _                      |  |  |
| Net difference between projected and actual earnings on pension plan investments                           |                           | _                         |         | 8,790                  |  |  |
| Changes in proportion and differences between State contributions and proportionate share of contributions |                           | _                         |         | _                      |  |  |
| State contributions subsequent to the measurement date   |                           | 37,902                    |         |                        |  |  |
| Total  | \$                        | 74,468                    | \$      | 17,774                 |  |  |



### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

**Primary Government:** State contributions subsequent to the measurement date of \$37.9 million are reported as deferred outflows of resources and will be recognized as a reduction of the NPL in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (amount in thousands):

|                     | Primary Government State as Employer |         |  |  |  |  |  |  |
|---------------------|--------------------------------------|---------|--|--|--|--|--|--|
| Year ended June 30: |                                      |         |  |  |  |  |  |  |
| 2020                | \$                                   | 11,093  |  |  |  |  |  |  |
| 2021                |                                      | 3,639   |  |  |  |  |  |  |
| 2022                |                                      | (4,335) |  |  |  |  |  |  |
| 2023                |                                      | 3,526   |  |  |  |  |  |  |
| 2024                |                                      | 3,764   |  |  |  |  |  |  |
| Thereafter          |                                      | 1.105   |  |  |  |  |  |  |



### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

#### H. Actuarial Methods and Assumptions (GASB 68)

The total pension liability, as of June 30, 2018, for each plan was determined by an actuarial valuation date indicated in the table below using the following actuarial assumptions, applied to all periods included in the measurement:

| Plan            | Valuation<br>date | Inflation | Salary<br>increases | Investment<br>rate of<br>return <sup>1</sup> |                        | Actuarial experience study  |                         |
|-----------------|-------------------|-----------|---------------------|--|------------------------|---|-------------------------|
| ERS             | 6/30/2017         | 2.75%     | 3.25% -<br>7.00%*   | 7.30%  | N/A                    | Post-retirement mortality rates were based on the RP-2000 Combined Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward two years for both males and females) for service retirements and dependents beneficiaries. The RP-2000 Disabled Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set back seven years for males and set forward three years for females) was used for death after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB. There is a margin for future mortality improvement in the tables used by the plan.  | 7/1/2009-<br>6/30/2014  |
| PSERS           | 6/30/2017         | 2.75%     | N/A                 | 7.30%  | 1.5% semi-<br>annually | Post-retirement mortality rates were based on the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward for three years for males and two years for females for the period after service retirement and dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward five years for both males and females) was used for death after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB. There is a margin for future mortality improvement in the tables used by the plan.   | 7/1/2009-<br>6/30/2014  |
| GJRS            | 6/30/2017         | 2.75%     | 4.50%*              | 7.30%  | N/A                    | Mortality rates were based in the RP-2000 Combined Mortality Table projected to 2025 with projection scale BB (set forward two years for both males and females) for the period after retirement and for dependent beneficiaries. For the period after disability retirement, the RP-2000 Disability Mortality Table projected to 2025 with projection scale BB (set back seven years for males and set forward three years for females) is used. Rates for mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projected scale BB.   | 7/1/2009-<br>6/30/2014  |
| TRS             | 6/30/2017         | 2.75%     | 3.25% -<br>9.00%*   | 7.50%  | 1.5% semi-<br>annually | Post-retirement mortality rates were based on the RP-2000 White Collar Mortality Table for future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males) for service retirements and dependents beneficiaries. The RP-2000 Disabled Mortality Table with future mortality improvement projected to 2025 with Society of Actuaries projection scale BB (set forward two years for males and four years for females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the plan. The numbers of expected future deaths are 8-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projected scale BB. | 7/1/2009-<br>6/30/2014  |
| Peace Officers' | 6/30/2017         | 2.50%     | N/A                 | 6.50%  | N/A                    | Mortality rates were based on the RP 2014 Healthy Mortality Table with blue collar adjustment projected with the Conduent modified MP-2016 projection scale for healthy lives and the RP-2014 Disabled Retiree Mortality Table projected with the Conduent modified MP-2016 projection scale for disabled lives.  | 6/30/2008-<br>6/30/2015 |
| Firefighters'   | 6/30/2018         | 2.75%     | N/A                 | 6.00%  | N/A                    | Mortality rates for pre-retirement were based on the RP-2000 Employee Mortality Table projected to 2025 with Projection Scale BB. Mortality rates for post-retirement and for dependent beneficiaries were based on the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward one year for males and set forward four years for females). For current disability retirese, mortality rates are based on the RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward five years for males and set forward three years for females), however there are no longer any disability benefits in the plan. 80% of active members are assumed to be married with the male three years older than his spouse.   | 7/1/2009-<br>6/30/2015  |

<sup>&</sup>lt;sup>1</sup>Investment rate of return is net of pension plan investment expense, including inflation.

<sup>\*</sup>Includes respective inflation assumptions.



#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

#### **Long-Term Expected Rate of Return**

The long-term expected rate of return on pension plan investments was determined using either a log-normal distribution analysis, a building-block method or a Monte Carlo simulation in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of pension plan investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized by plan in the table below:

|   |                      | Target Allocation                                       |                      |   |                      |   |                      |   |                      |   |                      |   |  |
|---|----------------------|---|----------------------|---|----------------------|---|----------------------|---|----------------------|---|----------------------|---|--|
| Asset Class                                   | ER                   | ERS PSERS   |                      |   | GJI                  | RS  | TR                   | s   | Peace O              | fficers'  | Firefighters'        |   |  |
|   | Target<br>allocation | Long-<br>term<br>expected<br>real<br>rate of<br>return* |  |
| Investment<br>Grade<br>Corporate<br>Credit    | _                    | _   | _                    | _   | _                    | _   | _                    |   | _                    | _   | 12.0%                | 2.2%  |  |
| Mortgage<br>Backed<br>Securities              | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 12.0%                | 0.7%  |  |
| Fixed Income                                  | 30.0%                | (0.5%)  | 30.0%                | (0.5%)  | 30.0%                | (0.5%)  | 30.0%                | (0.5%)  | _                    | _   | _                    | _   |  |
| Fixed Income -<br>Domestic                    | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 20.0%                | 2.7%  | _                    | _   |  |
| Fixed Income -<br>International               | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 5.0%                 | 4.0%  | _                    | _   |  |
| Core Bonds                                    | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 10.5%                | 1.1%  |  |
| Domestic large equities                       | 37.2%                | 9.0 %   | 37.2%                | 9.0 %   | 37.2%                | 9.0 %   | 39.8%                | 9.0 %   | 35.0%                | 7.5%  | 15.5%                | 5.9%  |  |
| Domestic mid equities                         | 3.4%                 | 12.0 %  | 3.4%                 | 12.0 %  | 3.4%                 | 12.0 %  | 3.7%                 | 12.0 %  | 8.0%                 | 8.4%  | _                    | _   |  |
| Domestic small equities                       | 1.4%                 | 13.5 %  | 1.4%                 | 13.5 %  | 1.4%                 | 13.5 %  | 1.5%                 | 13.5 %  | 7.0%                 | 8.6%  | _                    | _   |  |
| Global equities                               | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 10.0%                | 8.2%  | _                    | _   |  |
| Small/mid cap equities                        | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 15.5%                | 6.7%  |  |
| International<br>developed<br>market equities | 17.8%                | 8.0 %   | 17.8%                | 8.0 %   | 17.8%                | 8.0 %   | 19.4%                | 8.0 %   | _                    | _   | _                    | _   |  |
| International<br>emerging<br>market equities  | 5.2%                 | 12.0 %  | 5.2%                 | 12.0 %  | 5.2%                 | 12.0 %  | 5.6%                 | 12.0 %  | _                    | _   | 6.5%                 | 9.5%  |  |
| International equity funds                    | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 10.0%                | 8.8%  | 13.0%                | 6.7%  |  |
| Private equity                                | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 5.0%                 | 8.7%  |  |
| Real estate                                   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 5.0%                 | 4.4%  |  |
| Real Assets<br>(liquid)                       | _                    | _   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 5.0%                 | 4.6%  |  |
| Commodities                                   | _                    | _   | _                    | _   | _                    | _   | _                    | _   | 5.0%                 | 6.4%  | _                    | _   |  |
| Alternatives                                  | 5.0%                 | 10.5 %  | 5.0%                 | 10.5 %  | 5.0%                 | 10.5 %  | _                    | _   | _                    | _   | _                    | _   |  |
| Total   | 100.0%               |   | 100.0%               |   | 100.0%               |   | 100.0%               |   | 100.0%               |   | 100.0%               |   |  |

<sup>\*</sup> Rates shown are net of the 2.75% assumed rate of inflation with the exception of Peace Officers', which assumed a 2.50% rate of inflation.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

#### **Discount Rate**

The discount rate used for ERS, PSERS, and GJRS to measure the total pension liability, as of June 30, 2018, was 7.30%. The discount rate used for TRS to measure the total pension liability was 7.50%. The projection of cash flows used by each plan to determine the discount rate was assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, each pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The discount rate used to measure the total pension liability for the Peace Officers' plan was 6.50%. The projection of cash flows used to determine the discount rate assumes revenues will remain level. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The discount rate used to measure the total pension liability for the Firefighters' plan was 6.00% The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that nonemployer contributing entity contributions will remain at the level contributed the previous fiscal year. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.



#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

The following schedule is presented from the perspective of the State as the employer and nonemployer contributing entity and details the State's proportionate share of the NPL/(NPA), as of June 30, 2018. The NPL/(NPA) is calculated using the discount rate detailed below, as well as what the State's proportionate share of the NPL/(NPA) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate (amount in thousands):

Sensitivity of the Plan Participating Employer Contributing Entities Net Pension Liability/(Asset) to Changes in the Discount Rate

|  |                                 | Pr                  | ima     | ry Governme          | nt          | <b>Component Units</b> |    |            |         |                      |             |         |  |
|--|---------------------------------|---------------------|---------|----------------------|-------------|------------------------|----|------------|---------|----------------------|-------------|---------|--|
|  | Current 1% Decrease Discount Ra |                     |         | Current iscount Rate | 1% Increase |                        |    | % Decrease | D       | Current iscount Rate | 1% Increase |         |  |
|  |                                 | (6.30%)             | (7.30%) |                      | (8.30%)     |                        |    | (6.30%)    |         | (7.30%)              | (8.30%)     |         |  |
| ERS's Net Pension<br>Liability<br>SFS            | \$                              | 5,201,105<br>99,201 | \$      | 3,656,194<br>69,744  | \$          | 2,340,809<br>44,646    | \$ | 80,087     | \$      | 56,305               | \$          | 36,044  |  |
| Total ERS Net Pension<br>Liability               | \$                              | 5,300,306           | \$      | 3,725,938            | \$          | 2,385,455              | \$ | 80,087     | \$      | 56,305               | \$          | 36,044  |  |
|  |                                 | (6.30%)             |         | (7.30%)              |             | (8.50%)                |    | (6.30%)    |         | (7.30%)              | (8.30%)     |         |  |
| PSERS's Net Pension<br>Liability                 | \$                              | 276,775             | \$      | 158,027              | \$          | 58,149                 | \$ |            | \$      |                      | \$          |         |  |
|  |                                 | (6.30%)             |         | (7.30%)              |             | (8.30%)                |    | (6.30%)    |         | (7.30%)              |             | (8.30%) |  |
| GJRS's Net Pension<br>(Asset)                    | \$                              | 1,414               | \$      | (21,988)             | \$          | (42,373)               | \$ | _          | \$      | _                    | \$          | _       |  |
| SFS  | _                               | 1,032               | _       | (16,045)             |             | (30,919)               | _  |            |         |                      |             |         |  |
| Total GJRS's Net Pension (Asset)                 | \$                              | 2,446               | \$      | (38,033)             | \$          | (73,292)               | \$ |            | \$      |                      | \$          |         |  |
|  |                                 | (6.50%)             |         | (7.50%)              |             | (8.50%)                |    | (6.50%)    | (7.50%) |                      | (8.50%)     |         |  |
| TRS's Net Pension<br>Liability                   | \$                              | 5,271,059           | \$      | 3,157,367            | \$          | 1,416,134              | \$ | 173,207    | \$      | 103,761              | \$          | 46,534  |  |
| SFS  | _                               | 68,397              |         | 40,974               |             | 18,376                 |    | _          |         | _                    |             |         |  |
| Total TRS's Net Pension<br>Liability             | \$                              | 5,339,456           | \$      | 3,198,341            | \$          | 1,434,510              | \$ | 173,207    | \$      | 103,761              | \$          | 46,534  |  |
|  |                                 | (5.50%)             |         | (6.50%)              |             | (7.50%)                |    | (5.50%)    |         | (6.50%)              |             | (7.50%) |  |
| Peace Officers' Net<br>Pension Liability/(Asset) | \$                              | 68,861              | \$      | (13,992)             | \$          | (113,805)              | \$ |            | \$      |                      | \$          |         |  |
|  |                                 | (5.00%)             |         | (6.00%)              |             | (7.00%)                |    | (5.00%)    | (6.00%) |                      | (7.00%)     |         |  |
| Firefighters' Net Pension<br>Liability           | \$                              | 313,594             | \$      | 171,054              | \$          | 53,386                 | \$ |            | \$      |                      | \$          |         |  |



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

#### I. Defined Contribution Plans

#### GSEPS 401(k) Component of ERS Plan

In addition to the ERS defined benefit pension described above, GSEPS members may also participate in the Peach State Reserves 401(k) defined contribution plan and receive an employer matching contribution. The 401(k) plan is administered by the System and was established by the Georgia Employee Benefit Plan Council in accordance with State law and Section 401(k) of the IRC. The GSEPS segment of the 401(k) plan was established by State law effective January 1, 2009. Plan provisions and contribution requirements specific to GSEPS can be amended by State law. Other general 401(k) plan provisions can be amended by the ERS Board of Trustees as required by changes in federal tax law or for administrative purposes. The State was not required to make significant contributions to the 401(k) plan prior to GSEPS because most members under other segments of the plan either were not State employees or were not eligible to receive an employer match on their contributions.

The GSEPS plan includes automatic enrollment in the 401(k) plan at a contribution rate of 5% of salary unless the participating member elects otherwise. The member may change such level of participation at any time. In addition, the member may make such additional contributions as he or she desires, subject to limitations imposed by federal law. The State will match 100% of the employee's initial 1% contribution and 50% of contribution percents two through five. Therefore, the State will match 3% of salary when an employee contributes at least 5% to the 401(k) plan. Employee contributions greater than 5% of salary do not receive any matching funds.

GSEPS employer contributions are subject to a vesting schedule, which determines eligibility to receive all or a portion of the employer contribution balance at the time of any distribution from the account after separation from all State service. Vesting is determined based on the table below:

| Less than 1 year | 0%   |
|------------------|------|
| 1 year           | 20%  |
| 2 years          | 40%  |
| 3 years          | 60%  |
| 4 years          | 80%  |
| 5 or more years  | 100% |

Employee contributions and earnings thereon are 100% vested at all times. The 401(k) plan also allows participants to roll over amounts from other qualified plans to their respective account in the 401(k) plan on approval of the 401(k) plan administrator. Such rollovers are 100% vested at the time of transfer. Participant contributions are invested according to the participant's investment election. If the participant does not make an election, investments are automatically defaulted to a Lifecycle fund based on the participant's date of birth.

The participants may receive the value of their vested accounts upon attaining age 59.5, qualifying financial hardship, or 30 days after retirement or other termination of service (employer contribution balances are only eligible for distribution upon separation from service). Upon the death of a participant, his or her beneficiary shall be entitled to the vested value of his or her accounts. Employees who die while actively employed and eligible for 401(k) employer matching contributions become fully vested in employer contributions upon death. Distributions are made in installments or in a lump sum.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 15 - RETIREMENT SYSTEMS (continued)**

There were 69,662 plan members and 468 participating employers in the plan at June 30, 2019.

For the fiscal year ended June 30, 2019, the State's employer and employee GSEPS contributions were \$31.6 million and \$62.6 million, respectively. Additionally, the State made contributions of \$0.1 million on behalf of employers that are not in the reporting entity. Employer contributions may be partially funded from non-vested contributions that were forfeited by employees.

#### **Regents Retirement Plan**

The Regents Retirement Plan, a single-employer defined contribution plan, is an optional retirement plan established by the Georgia General Assembly in OCGA 47-21-1. It is administered and may be amended by the Board of Regents of the University System of Georgia (Board of Regents). A participant in the plan is an "eligible university system employee" defined as a faculty member or all exempt full and partial benefit eligible employees as designated by the regulations of the Board. Under the Plan, a plan participant may purchase annuity contracts from three approved vendors (VALIC, Fidelity, and TIAA-CREF) for the purpose of receiving retirement and death benefits. The approved vendors have separately issued financial reports that may be obtained through their respective corporate offices.

Benefits depend solely on amounts contributed to the plan plus investment earnings. Benefits are payable to participating employees or their beneficiaries in accordance with the terms of the annuity contracts.

The institutions of the University System of Georgia make monthly employer contributions for the Regents Retirement Plan at rates determined by the Board of Regents in accordance with State statute and as advised by their independent actuary. For the fiscal year ended June 30, 2019, the employer contribution was 9.24% of the participating employee's earned compensation, and employees contributed 6% of their earned compensation. Amounts attributable to all plan contributions are fully vested and non-forfeitable at all times. For the fiscal year ended June 30, 2019, employer and employee contributions were \$131.9 million and \$85.6 million, respectively.

#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS

The State administers various cost sharing multiple-employer other postemployment benefit (OPEB) plans, which include:

Administered by Department of Community Health (DCH):

Georgia State Employees Post-employment Health Benefit Fund (State OPEB Fund) Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund)

Administered by the Employees' Retirement System (ERS): State Employees' Assurance Department (SEAD-OPEB Plan)

The State is the plan sponsor of these plans and the participating employer (Employer). The notes to the financial statements and required supplementary information that follow are presented from the perspective of the State as the plan sponsor and the State as Employer. The financial statements for the State OPEB Fund and School OPEB Fund are presented in the Fiduciary Funds section of this report. Separate financial reports that include the applicable financial statements and required supplementary information for the plan administered by ERS are publicly available and may be obtained from their website (www.ers.ga.gov).

#### A. Basis of Accounting

The financial statements of these plans are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions from employers and members are recognized in the period in which they are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. The OPEB plan's fiduciary net positions have been determined on the same basis as they are reported by the various plans.

#### **B.** Investments

Investments are reported at market value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price.

For the fiscal year ended June 30, 2019, the annual money-weighted rate of return on OPEB plan investments, net of OPEB plan investment expense are represented below:

| <b>OPEB Plans</b> | Net Annual Money-<br>Weighted Rate |
|-------------------|------------------------------------|
| State OPEB Fund   | 3.85 %                             |
| School OPEB Fund  | 3.80 %                             |
| SEAD-OPEB Plan    | (1.80%)                            |

For all plans mentioned above the money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. These three plans have investment policies regarding the allocation of invested assets, established on a cost basis in compliance with Georgia Statute. Plan assets are managed on a total return basis with a short-term objective of stability of principal while allowing for liquidity and a long-term objective of achieving and maintaining a fully funded status for the benefits provided through each OPEB plan. During fiscal year 2018, the State and School OPEB funds updated their investment strategy to a more long-term approach.



#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

The following table summarizes the adopted asset allocation policy by plan at June 30, 2019:

|                            |            | Target Allocation      |           |  |  |  |  |  |  |
|----------------------------|------------|------------------------|-----------|--|--|--|--|--|--|
| Asset Class                | State OPEB | State OPEB School OPEB |           |  |  |  |  |  |  |
| Fixed Income               | 25% - 45%  | 25% - 45%              | 25% - 45% |  |  |  |  |  |  |
| Equities                   | 55% - 75%  | 55% - 75%              | 55% - 75% |  |  |  |  |  |  |
| Alternative<br>Investments | 0% - 5%    | 0% - 5%                | 0% - 5%   |  |  |  |  |  |  |
| Total                      | 100.0%     | 100.0%                 | 100.0%    |  |  |  |  |  |  |

#### C. Plans Descriptions and Funding Policies

#### State OPEB Fund and School OPEB Fund

**Plan Description:** The State OPEB Fund and School OPEB Fund are cost-sharing multiple-employer defined benefit postemployment healthcare plans and are reported as employee benefit trust funds. The Funds are administered by a Board of Community Health (Board) that is comprised of nine members, including two former State of Georgia employees and seven industry professionals. The OCGA 45-18-25 and 20-2-875, for the State and School OPEB funds respectively, assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees to the Board.

Benefits Provided: The State OPEB Fund provides postemployment health benefits (including benefits to qualified beneficiaries of eligible former employees) due under the group health plan for employees of State organizations (including technical colleges) and other entities authorized by law to contract with DCH for inclusion in the plan. Retiree medical eligibility is attained when an employee retires, and is immediately eligible to draw a retirement annuity from one of the State's retirement plans. If elected, dependent coverage starts on the same day as retiree coverage. It also pays administrative expenses of the fund. By law, no other use of the assets of the State OPEB Fund is permitted. The plan designs offered for the 2019 plan year include various plan options. For Medicare-eligible members there are Medicare Advantage plan options (UnitedHealthcare and Blue Cross and Blue Shield of Georgia) Standard and Premium Plans. Alternatively, for non-Medicare eligible members the plan options include Health Reimbursement Arrangement Plan Options (Blue Cross and Blue Shield of Georgia Gold, Silver, Bronze), Health Maintenance Organization Plan Options (Blue Cross and Blue Shield of Georgia, Kaiser Permanente, and UnitedHealthcare), and a High Deductible Health Plan Option (UnitedHealthcare).

The School OPEB Fund provides postemployment health benefits (including benefits for qualified beneficiaries of eligible former employees) due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies, and non-certified public school employees. Retiree medical eligibility is attained when an employee retires, and is immediately eligible to draw a retirement annuity from one of the State's retirement plans. If elected, dependent coverage starts on the same day as retiree coverage. It also pays administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted. The plan designs offered for the 2019 plan year include various plan options, which are the same options offered for the State OPEB fund as described in the previous paragraph.



### Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

**Contributions:** The State OPEB Fund and School OPEB Fund are currently funded on a pay-as-you-go basis. That is, annual costs of providing benefits will be financed in the same year as claims occur, with historically, no significant assets accumulating, as would occur in an advance funding strategy.

Additional contributions were voluntarily made in fiscal year 2019 for financing future costs associated with the OPEB liabilities. For fiscal year 2019, amounts contributed to the State OPEB Fund and the School OPEB Fund were \$363.0 million and \$194.5 million, respectively.

The contribution requirements of plan members and participating employers are established by the Board in accordance with the 2019 Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. As of January 1, 2012, for members with fewer than five years of service, contributions also vary based on years of service. As of January 1, 2012, on average, members with five years or more of service pay approximately 25% of the cost of health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

The combined required employer contribution rates established by the Board for the active and retiree plans for the fiscal years ended June 30, 2019, were as summarized as follows:

#### Combined Active and State OPEB Fund Contribution Rates as a Percentage of Covered Payroll

State organizations, including technical colleges, and certain other eligible participating employers:

July 2018 - June 2019

30.454% for August 2018 - July 2019 coverage

#### Combined Active and School OPEB Fund Contribution Rates per Member per Month

Certificated teachers, librarians, regional educational service agencies, certain other eligible participating employers:

July 2018 - June 2019 \$945.00 for August 2018 - July 2019 coverage

Library employees:

July 2018 - June 2019 \$843.00 for August 2018 - July 2019 coverage

Non-certificated school personnel:

July 2018 - June 2019 \$945.00 for August 2018 - July 2019 coverage



# NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued) SEAD-OPEB Plan

*Plan Description:* The SEAD-OPEB Plan is a cost-sharing multiple-employer defined benefit other postemployment plan created by the 2007 Georgia General Assembly to provide term life insurance to eligible members of the ERS, Georgia Judicial Retirement System (JRS), and Legislative Retirement System (LRS). The SEAD-OPEB Plan provides benefits for retired and vested inactive members. Effective July 1, 2009, no newly hired members of any State public retirement system are eligible for term life insurance under the SEAD-OPEB Plan. The SEAD-OPEB Plan is administered by a Board of Directors that is comprised of six members, the State Auditor, State Treasurer, Department of Administrative Services Commissioner, Labor Commissioner, and two members appointed by the Governor. Pursuant to Title 47 of the OCGA, benefit provisions of the plan was established and can be amended by State statute.

Benefits Provided: The SEAD-OPEB Plan provides postemployment insurance coverage on a monthly, renewable term basis, with no return premiums or cash value available to be earned. The amount of insurance for a retiree with creditable service prior to April 1, 1964, is the full amount of insurance in effect on the date of retirement. The amount of insurance for a service retiree with no creditable service prior to April 1, 1964, is 70% of the amount of insurance in effect at age 60 or at termination, if earlier. Life insurance proceeds are paid in lump sum to the beneficiary upon death of the retiree. The net position represents the excess accumulation of investment income and premiums over benefit payments and expenses and is held as a reserve for payment of death benefits under existing policies. Administrative costs for the plan are determined based on the plan's share of overhead costs to accumulate and invest funds, actuarial services, and to process benefit payments to beneficiaries. Administrative fees are financed from the assets of the plan.

**Contributions:** Contributions by plan members are established by the Board of Directors, up to the maximum allowed by statute (not to exceed 0.5% of earnable compensation). The Board of Directors establishes employer contribution rates, such rates which, when added to members' contributions, shall not exceed 1% of earnable compensation. There were no employer contributions required for fiscal year ended June 30, 2019. Contributions were based on actuarial valuations, and for fiscal year 2019 were as follows:

SEAD\_OPER

|                               | Plan       |
|-------------------------------|------------|
|                               | Percentage |
| Member Rates:                 |            |
| ERS Old Plan                  | 0.45 %     |
| Less: Offset Paid by Employer | (0.22%)    |
| Net ERS Old Plan              | 0.23 %     |
| ERS New Plan, JRS, and LRS    | 0.23 %     |
| Employer Rates/Amounts        | 0.00 %     |



#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

#### D. Plan Membership and Participating Employers

The following table summarizes the participating membership and participating employers at June 30, 2019:

#### Participating Membership by Plan June 30, 2019

| Plan Membership   | State OPEB<br>Fund | School<br>OPEB Fund | SEAD-<br>OPEB Plan |
|---|--------------------|---------------------|--------------------|
| Inactive plan members or beneficiaries currently receiving benefits | 38,150             | 83,709              | 43,596             |
| Inactive plan members entitled to but not yet receiving benefits    | _                  | _                   | 1,018              |
| Active plan members   | 51,623             | 177,183             | 23,368             |
| Total   | 89,773             | 260,892             | 67,982             |
|   |                    |                     |                    |
| Open to New Members (Yes/No)  | Yes                | Yes                 | No                 |
| Number of Employers   | 203                | 251                 | 456                |

These counts treat each legal entity in the State reporting entity as one employer.

#### E. Net OPEB Liability/(Asset)

For defined benefit OPEB plans that are administered through trusts that meet the specified criteria, GASB 74 requires the net OPEB liability to be measured as the total OPEB liability, less the amount of the OPEB plan's fiduciary net position. The total OPEB liability is actuarially determined. The following schedule is presented from the perspective of the State as the sponsor of the various Plans and summarizes the components of the Net OPEB Liability (NOL)/ Net OPEB Asset (NOA), as of June 30, 2019, by Plan (amount in thousands):

| Components of the Net OPEB Liability/ (Asset)                           | State OPEB<br>Fund | School<br>OPEB Fund | SEAD-<br>OPEB Plan |
|---|--------------------|---------------------|--------------------|
| Total OPEB Liability  | \$ 2,858,521       | \$12,867,274        | \$ 951,091         |
| Plan Fiduciary Net Position   | 1,617,207          | 595,129             | 1,233,856          |
| Net OPEB liability/(asset)  | \$ 1,241,314       | \$12,272,145        | \$ (282,765)       |
| Plan fiduciary net position as a percentage of the total OPEB liability | 56.57%             | 4.63%               | 129.73%            |



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

#### F. Actuarial Methods and Assumptions

For the State OPEB fund and School OPEB fund, the impact of the Affordable Care Act (ACA) was addressed in the valuations. While the impact of certain provisions [such as the excise tax on high-value health insurance plans (if applicable), mandated benefits and participation changes due to the individual mandate] should be recognized in the determination of liabilities, overall future plan costs and the resulting liabilities are driven by amounts employers and retirees can afford (i.e., trend). The trend assumption forecasts the anticipated increase to initial per capita costs, taking into account health care cost inflation, increases in benefit utilization, plan changes, government-mandated benefits, and technological advances. Given the uncertainty regarding the ACA's implementation (e.g., the impact of excise tax on high-value health insurance plans, changes in participation resulting from the implementation of state based health insurance exchanges), continued monitoring of the ACA's impact on the Plan's liability will be required.

For the SEAD-OPEB Plan, the annual actuarial valuations providing the measures to assess funding progress will utilize the actuarial methods and assumptions last adopted by the Board based upon the advice and recommendations of the actuary. The Board will periodically have actuarial projections of the valuation results performed to assess the current and expected future progress towards the overall funding goals of the System.

Projections of benefits for financial reporting purposes for all plans are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

#### **Actuarial Valuation Date**

The total OPEB liability at June 30, 2019, is based upon the June 30, 2018 actuarial valuation for State OPEB Fund, School OPEB Fund and the SEAD-OPEB Plan, using generally accepted actuarial procedures/techniques.



#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

#### **Actuarial Assumptions**

The total OPEB liability, as of June 30, 2019, for each plan was determined by an actuarial valuation date indicated in the table below using the following actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date:

#### **Actuarial Assumptions**

| _  | State OPEB Fund | School OPEB Fund | SEAD-OPEB Plan |
|--|-----------------|------------------|----------------|
| Valuation date                                 | 6/30/2018       | 6/30/2018        | 6/30/2018      |
| Inflation                                      | 2.75%           | 2.50%            | 2.75%          |
| Salary increases                               | 3.25% - 7.00%*  | 3.00% - 8.75%*   | 3.25% - 7.00%* |
| Long-term expected rate of return <sup>1</sup> | 7.30%           | 7.30%            | 7.30%          |
| Initial Healthcare Cost<br>Trend               |                 |                  |                |
| Pre-Medicare Eligible                          | 7.25%           | 7.25%            | N/A            |
| Medicare Eligible                              | 5.38%           | 5.38%            | N/A            |
| Ultimate Trend Rate                            |                 |                  |                |
| Pre-Medicare Eligible                          | 4.75%           | 4.75%            | N/A            |
| Medicare Eligible                              | 4.75%           | 4.75%            | N/A            |
| Year Ultimate Trend is<br>Reached              |                 |                  |                |
| Pre-Medicare Eligible                          | 2028            | 2028             | N/A            |
| Medicare Eligible                              | 2022            | 2022             | N/A            |
| Mortality                                      |                 |                  |                |

The RP-2000 Combined Mortality Table projected to 2025 with projection scale BB (set forward two years for both males and females) is used for the period after service retirement and for dependent beneficiaries. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set back seven years for males and set forward three years for females) is used for the period after disability retirement.

For Teachers Retirement System (TRS) members: The RP-2000 White Collar Mortality Table projected to 2025 with projection scale BB (set forward one year for males) is used for death after service retirement and beneficiaries. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward two years for males and four years for females) is used for death after disability retirement. For Public School Émployees Retirement System (PSERS) members: The RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward three years for males and two years for females) is used for the period after service retirement and for beneficiaries of deceased members. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward five years for both males and females) is used for the period after disability retirement.

The RP-2000 Combined Mortality Table projected to 2025 with the Society of Actuaries' projection scale BB (set forward two years for both males and females) is used for the period after service retirement and for dependent beneficiaries. There is a margin for future mortality improvement in the tables used by the

#### Actuarial experience

7/1/2009 - 6/30/2014

7/1/2009 - 6/30/2014

7/1/2009 - 6/30/2014

<sup>&</sup>lt;sup>1</sup> Long-term expected rate of return is net of investment expense, including inflation

<sup>\*</sup>Includes respective inflation assumption.



#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

The actuarial assumptions used in the valuations, for the State and School OPEB funds, are based on the results of the most recent actuarial experience studies, which covered the five year period ending June 30, 2014, with the exception of the School Plan's annual rate of inflation. It was decreased effective with the June 30, 2018 valuation. The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2018 valuation for the State and School OPEB funds were based on a review of recent plan experience done concurrently with the June 30, 2018 valuation.

The actuarial assumptions used in the valuation, for the SEAD-OPEB Plan were based on the results of an actuarial experience study, which covered the five year period ending June 30, 2014, with the exception of the long-term expected rate of return. The assumed investment rate of return was decreased as reported in the June 30, 2017 and June 30, 2018 actuarial valuations, based on a funding policy change.

#### **Long-Term Expected Rate of Return**

For all plans, the long-term expected rate of return on OPEB plan investments were determined using a log-normal distribution analysis, in which expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized by plan in the table below:

Target Allocation **State-OPEB Fund School-OPEB Fund SEAD-OPEB Plan** Long-term Long-term expected expected Long-term real expected real real **Target** rate of **Target** rate of **Target** rate of allocation **Asset Class** return\* allocation return\* allocation return\* Fixed Income 30.0% (0.1%)30.0% (0.1%)30.0% (0.1%)Domestic large eauities 46.2% 8.9 % 46.2% 8.9 % 46.2% 8.9 % Domestic small equities 1.3% 13.2 % 1.3% 13.2 % 1.3% 13.2 % International developed 12.4% 8.9 % 12.4% 8.9 % 12.4% 8.9 % market equities International emerging market equities 5.1% 10.9 % 5.1% 10.9 % 5.1% 10.9 % Alternatives 5.0% 12.0 % 5.0% 12.0 % 5.0% 12.0 % Total 100.0% 100.0% 100.0%

<sup>\*</sup> Rates shown are net of the respective assumed rates of inflation.



#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

#### **Discount Rate**

In order to measure the total OPEB liability, as of June 30, 2019, for the State OPEB fund, a discount rate of 7.30% was used, as compared with last year's single equivalent rate of 5.22%. Based on those assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on investments was applied to all periods of projected benefit payments to determine the total OPEB liability. Projected future benefit payments for all current plan members were projected through 2120.

In order to measure the total OPEB liability for the School OPEB, a single equivalent interest rate of 3.58% was used as the discount rate, as compared with last year's rate of 3.87%. This is comprised mainly of the yield or index rate for 20 year tax-exempt general obligation bonds with an average rating of AA or higher (3.50% per the Municipal Bond Index Rate). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2119.

The discount rate used to measure the total OPEB liability for the SEAD-OPEB Plan was 7.30%, the same as last year's rate. The projection of cash flows used to determine the discount rate assumed that plan member insurance premiums will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Sensitivity of the Net OPEB Liability/(Asset) to Changes in the Discount Rate

The following schedule summarizes the NOL/(NOA) of the employers, as of June 30, 2019. The NOL/(NOA) is calculated using the determined discount rate as well as what the NOL/(NOA) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate by the Plan (amount in thousands):

## Sensitivity of the Plan Participating Employer Contributing Entities Net OPEB Liability/(Asset) to Changes in the Discount Rate

|                                   | 1% Decrease |            | <br>Current Rate | 1% Increase |            |  |
|-----------------------------------|-------------|------------|------------------|-------------|------------|--|
|                                   | (6.30%)     |            | (7.30%)          |             | (8.30%)    |  |
| State's Net OPEB Liability        | \$          | 1,536,763  | \$<br>1,241,314  | \$          | 990,162    |  |
|                                   |             | (2.58%)    | (3.58%)          |             | (4.58%)    |  |
| School's Net OPEB Liability       | \$          | 14,264,285 | \$<br>12,272,145 | \$          | 10,651,632 |  |
|                                   |             | (6.30%)    | (7.30%)          |             | (8.30%)    |  |
| SEAD-OPEB Plan's Net OPEB (Asset) | \$          | (156,471)  | \$<br>(282,765)  | \$          | (386,551)  |  |



#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

#### Sensitivity of the Net OPEB Liability/(Asset) to Changes in the Healthcare Cost Trends

The following schedule summarizes the NOL/(NOA) of the employers, as of June 30, 2019. The NOL/(NOA) is calculated using the determined healthcare cost trends as well as what the NOL/(NOA) would be if it were calculated using healthcare cost trends that are 1-percentage-point lower or 1-percentage-point higher than the current rate by the Plan (amount in thousands):

#### Sensitivity of the Plan Participating Employer Contributing Entities Net OPEB Liability/(Asset) to Changes in Healthcare Cost Trends

|                              | 1% Decrease   | 1% Decrease Current Rate 1% I |               |  |
|------------------------------|---------------|-------------------------------|---------------|--|
| State's Net OPEB Liability   | \$ 953,888    | \$ 1,241,315                  | \$ 1,582,447  |  |
| School's Net OPEB Liability  | \$ 10,337,984 | \$ 12,272,147                 | \$ 14,728,681 |  |
| SEAD-OPEB Plan's Net (Asset) | N/A           | N/A                           | N/A           |  |



#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

The following information is from the perspective of the State as the employer.

## G. State's Proportionate Share of OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The State reported a liability as the Employer for its proportionate share of the NOL associated with the plans listed below.

The following schedule is presented from the perspective of the State as the Employer details the proportional share of the OPEB amounts for each plan as of June 30, 2019 is as follows (amount in thousands):

#### **Aggregate OPEB Amounts - All Plans**

|   |    | Primary<br>overnment | Component<br>Units |        |  |
|---|----|----------------------|--------------------|--------|--|
| OPEB liabilities                                | \$ | 2,409,618            | \$                 | 84,640 |  |
| OPEB assets                                     | \$ | 243,103              | \$                 | 3,000  |  |
| Deferred outflows of resources related to OPEBs | \$ | 752,479              | \$                 | 15,175 |  |
| Deferred inflows of resources related to OPEBs  | \$ | 1,266,775            | \$                 | 23,415 |  |
| OPEB expense/expenditures                       | \$ | (142,287)            | \$                 | 3,770  |  |



#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

The information below includes all multi-employer plans and funds administered by the State of Georgia.

The NOL/NOA for each plan was measured as of June 30, 2018. The total OPEB liability/asset used to calculate the NOL/NOA for each plan was based on an actuarial valuation as of June 30, 2017 for State, School, and SEAD.

#### **State OPEB Fund**

#### State's Proportionate Share of Net OPEB Liability and OPEB Expense

*Primary Government:* At June 30, 2019, the State reported a liability of \$2.4 billion for it's proportionate share of net OPEB liability. The net OPEB liability was measured as of June 30, 2018. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2017, with standard roll-forward techniques performed to update the total OPEB liability to June 30, 2018. The State's proportion of the net OPEB liability was based on the State's proportion of the prior year contributions received by the OPEB plan relative to the contributions for all participants in the plan. At June 30, 2018, the State's proportion for the State plan as employer was 92.022957%, which was an increase of 0.546672% from its proportion measured as of June 30, 2017. For the year ended June 30, 2019, the State recognized OPEB expense of \$(121.4) million.

Component Units: At June 30, 2019, the State reported a liability of \$5.1 million, for it's proportionate share of net OPEB liability. The net OPEB liability was measured as of June 30, 2018. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2017, with standard roll-forward techniques performed to update the total OPEB liability to June 30, 2018. The State's proportion of the net OPEB liability was based on the State's proportion of the prior year contributions received by the OPEB plan relative to the contributions for all participants in the plan. At June 30, 2018, the State's proportion for the State plan as Employer was 0.209969%, which was a decrease of 0.003899% from its proportion measured as of June 30, 2017. For the year ended June 30, 2019, the State recognized OPEB expense of \$(0.5) million.

#### State's Proportionate Share of Deferred Outflows/Inflows of Resources

At June 30, 2019, the State reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources (amount in thousands):

(Table on next page)



### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

|  | P                 | rimary Go  | nment | Component Units                      |                   |                    |    |       |
|--|-------------------|--|-------|--------------------------------------|-------------------|--------------------|----|-------|
|  | State as Employer |  |       |                                      | State as Employer |                    |    |       |
|  | Out               | Deferred Deferred Outflows of Inflows of Resources Resources |       | Deferred<br>Outflows of<br>Resources |                   | utflows of Inflows |    |       |
| Differences between expected and actual experience   | \$                | _  | \$    | 188,837                              | \$                | _                  | \$ | 401   |
| Changes of assumptions   |                   |  |       | 870,937                              |                   | _                  |    | 1,852 |
| Net difference between projected<br>and actual earnings on OPEB plan<br>investments                        |                   | 55,537   |       |                                      |                   | 117                |    | _     |
| Changes in proportion and differences between State contributions and proportionate share of contributions |                   | 182,435  |       | 160,906                              |                   | 34                 |    | 507   |
| State contributions subsequent to the measurement date   |                   | 493,986  |       |                                      |                   | 971                |    |       |
| Total  | \$                | 731,958  | \$    | 1,220,680                            | \$                | 1,122              | \$ | 2,760 |
|  |                   |  |       |                                      |                   |                    |    |       |

**Primary Government:** State contributions as employer subsequent to the measurement date of \$494.0 million are reported as deferred outflows of resources and will be recognized as a reduction of the NOL in the year ended June 30, 2020.

**Component Units:** State contributions as employer subsequent to the measurement date of \$1.0 million are reported as deferred outflows of resources and will be recognized as a reduction of the NOL in the year ended June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (amount in thousands):

|                     |    | <b>Primary Government</b> | <b>Component Units</b> |
|---------------------|----|---------------------------|------------------------|
| Year ended June 30: |    | State as Employer         | State as Employer      |
| 2020                | \$ | (320,026)                 | \$<br>(929)            |
| 2021                |    | (320,026)                 | (929)                  |
| 2022                |    | (265,561)                 | (704)                  |
| 2023                |    | (77,095)                  | (47)                   |
| 2024                |    | _                         | _                      |
| Thereafter          |    | _                         | _                      |



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

#### **School OPEB Fund**

#### State's Proportionate Share of Net OPEB Liability and OPEB Expense

Component Units: At June 30, 2019, the State reported a liability of \$79.5 million, for it's proportionate share of net OPEB liability. The net OPEB liability was measured as of June 30, 2018. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2017, with standard roll-forward techniques performed to update the total OPEB liability to June 30, 2018. The State's proportion of the net OPEB liability was based on the State's proportion of the prior year contributions received by the OPEB plan relative to the contributions for all participants in the plan. At June 30, 2018, the State's proportion for the School plan as Employer was 0.625763% which was an increase of 0.027112% from its proportion measured as of June 30, 2017. For the year ended June 30, 2019, the State recognized OPEB expense of \$4.4 million.



#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

#### State's Proportionate Share of Deferred Outflows/Inflows of Resources

At June 30, 2019, the State reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources (amount in thousands):

|  | State as Employer |                     |                                  |        |  |
|--|-------------------|---------------------|----------------------------------|--------|--|
|  |                   |                     |                                  |        |  |
|  |                   | Outflows<br>sources | Deferred Inflows of<br>Resources |        |  |
| Differences between expected and actual experience   | \$                | _                   | \$                               | 1,809  |  |
| Changes of assumptions   |                   | _                   |                                  | 13,474 |  |
| Net difference between projected and actual earnings on OPEB plan investments                              |                   | 108                 |                                  | _      |  |
| Changes in proportion and differences between State contributions and proportionate share of contributions |                   | 10,057              |                                  | 4,863  |  |
| State contributions subsequent to the measurement date   |                   | 3,501               |                                  |        |  |
| Total  | \$                | 13,666              | \$                               | 20,146 |  |

**Component Units:** State contributions as employer subsequent to the measurement date of \$3.5 million are reported as deferred outflows of resources and will be recognized as a reduction of the NOL in the year ended June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (amount in thousands):

|                     | Component Units   |
|---------------------|-------------------|
| Year ended June 30: | State as Employer |
| 2020                | \$<br>(1,941)     |
| 2021                | (1,941)           |
| 2022                | (1,941)           |
| 2023                | (1,947)           |
| 2024                | (1,606)           |
| Thereafter          | (605)             |



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

**State Employees' Assurance Department (SEAD-OPEB Plan)** 

#### State's Proportionate Share of Net OPEB Asset and OPEB Expense

**Primary Government:** At June 30, 2019, the State reported an asset of \$243.1 million, for it's proportionate share of net OPEB asset. The net OPEB liability was measured as of June 30, 2018. The total OPEB asset used to calculate the net OPEB asset was based on an actuarial valuation as of June 30, 2017, with standard roll-forward techniques performed to update the total OPEB asset to June 30, 2018. The State's proportion of the net OPEB asset was based on the State's proportion of the prior year contributions received by the OPEB plan relative to the contributions for all participants in the plan. At June 30, 2018, the State's proportion for the SEAD plan as Employer was 84.826905%, which was an decrease of 4.732366% from its proportion measured as of June 30, 2017. For the year ended June 30, 2019, the State recognized OPEB expense of \$(20.9) million.

Component Units: At June 30, 2019, the State reported an asset of \$3.0 million, for it's proportionate share of net OPEB asset. The net OPEB asset was measured as of June 30, 2018. The total OPEB asset used to calculate the net OPEB asset was based on an actuarial valuation as of June 30, 2017, with standard roll-forward techniques performed to update the total OPEB asset to June 30, 2018. The State's proportion of the net OPEB asset was based on the State's proportion of the prior year contributions received by the OPEB plan relative to the contributions for all participants in the plan. At June 30, 2018, the State's proportion for the SEAD plan as Employer was 1.119336%, which was a decrease of 0.12606% from its proportion measured as of June 30, 2017. For the year ended June 30, 2019, the State recognized OPEB expense of \$(0.1) million.



#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

#### State's Proportionate Share of Deferred Outflows/Inflows of Resources

At June 30, 2019, the State reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources (amount in thousands):

|  | Primary Government                   |        |                                     |        | Component Units                      |     |                                     |     |
|--|--------------------------------------|--------|-------------------------------------|--------|--------------------------------------|-----|-------------------------------------|-----|
|  | State as Employer                    |        |                                     |        | State as Employer                    |     |                                     |     |
|  | Deferred<br>Outflows of<br>Resources |        | Deferred<br>Inflows of<br>Resources |        | Deferred<br>Outflows of<br>Resources |     | Deferred<br>Inflows of<br>Resources |     |
| Differences between expected and actual experience   | \$                                   | 2,649  | \$                                  | _      | \$                                   | 33  | \$                                  |     |
| Changes of assumptions   |                                      | 12,464 |                                     |        |                                      | 155 |                                     |     |
| Net difference between projected and actual earnings on OPEB plan investments                                    |                                      | _      |                                     | 40,184 |                                      |     |                                     | 495 |
| Changes in proportion and differences<br>between State contributions and<br>proportionate share of contributions |                                      | 5,408  |                                     | 5,911  |                                      | 199 |                                     | 14  |
| State contributions subsequent to the measurement date   |                                      |        |                                     |        |                                      |     |                                     |     |
| Total  | \$                                   | 20,521 | \$                                  | 46,095 | \$                                   | 387 | \$                                  | 509 |
|  |                                      |        |                                     |        |                                      |     |                                     |     |

There were no State contributions as employer subsequent to the measurement date.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (amount in thousands):

| Year ended June 30: |    | Primary Government | Component Units   |       |  |  |
|---------------------|----|--------------------|-------------------|-------|--|--|
|                     |    | State as Employer  | State as Employer |       |  |  |
| 2020                | \$ | (3,706)            | \$                | 79    |  |  |
| 2021                |    | (6,186)            |                   | (3)   |  |  |
| 2022                |    | (12,277)           |                   | (153) |  |  |
| 2023                |    | (3,405)            |                   | (45)  |  |  |
| 2024                |    | _                  |                   |       |  |  |
| Thereafter          |    | _                  |                   | _     |  |  |



#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

#### H. Actuarial Methods and Assumptions (GASB 75)

The total OPEB liability for each plan was determined by an actuarial valuation date indicated in the table below using the following actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date:

#### **Actuarial Assumptions**

|  | State OPEB Fund                     | School OPEB Fund | SEAD-OPEB Plan |  |  |
|--|-------------------------------------|------------------|----------------|--|--|
| Valuation date                                 | 6/30/2017                           | 6/30/2017        | 6/30/2017      |  |  |
| Inflation                                      | 2.75%                               | 2.75%            | 2.75%          |  |  |
| Salary increases                               | 3.25% - 7.00%*                      | 3.25% - 9.00%*   | 3.25% - 7.00%* |  |  |
| Long-term expected rate of return <sup>1</sup> | 7.30%                               | 7.30%            | 7.30%          |  |  |
| Initial Healthcare Cost<br>Trend               |                                     |                  |                |  |  |
| Pre-Medicare Eligible                          | 7.50%                               | 7.50%            | N/A            |  |  |
| Medicare Eligible                              | 5.50%                               | 5.50%            | N/A            |  |  |
| Ultimate Trend Rate                            |                                     |                  |                |  |  |
| Pre-Medicare Eligible                          | 4.75%                               | 4.75%            | N/A            |  |  |
| Medicare Eligible                              | 4.75%                               | 4.75%            | N/A            |  |  |
| Year Ultimate Trend is<br>Reached              |                                     |                  |                |  |  |
| Pre-Medicare Eligible                          | 2028                                | 2028             | N/A            |  |  |
| Medicare Eligible                              | 2022                                | 2022             | N/A            |  |  |
|  | For TDC months on The DD 2000 White |                  |                |  |  |

#### Mortality

RP-2000 Combined Mortality Table projected to 2025 with projection scale BB and set forward 2 years for both males and females is used for period after service retirement and for dependent beneficiaries. The RP-2000 Disabled Mortality Table Table 2025 to with projected projection scale BB and set back 7 years for males and set forward 3 years for females is used for the period after disability retirement.

For TRS members: The RP-2000 White Collar Mortality Table projected to 2025 with projection scale BB (set forward 1 year for males) is used for death after service retirement and beneficiaries. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward 2 years for males and 4 years for females) is used for death after disability retirement. For PSERS members: The RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) is used for the period after service retirement and for beneficiaries of deceased members. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) is used for the period after disability retirement.

The RP-2000 Combined Mortality Table projected to 2025 with projection scale BB and set forward 2 years for both males and females is used for the period after service retirement and for dependent beneficiaries. There is a margin for future mortality improvement in the tables used by the plan.

**Actuarial Experience Study** 

7/1/2009 - 6/30/2014

7/1/2009 - 6/30/2014

7/1/2009 - 6/30/2014

<sup>&</sup>lt;sup>1</sup> Long-term expected rate of return is net of investment expense, including inflation

<sup>\*</sup>Includes respective inflation assumption.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

The actuarial assumptions used in the valuations are based on the results of the most recent actuarial experience studies, which covered the last five year period ending June 30, 2014. The remaining actuarial assumptions (e.g. initial per capita costs, health care cost trends, rates of plan participation, rates of plan election, etc.) used in the June 30, 2017 valuation for the State and School OPEB funds were based on a review of the recent plan experience done concurrently with the June 30, 2017 valuation. The June 30, 2017 actuarial valuation was revised for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Also, there were changes to the discount rate and an increase in the long-term expected rate of return.

The actuarial assumptions used in the valuation for the SEAD-OPEB Plan were based on the results of an actuarial experience study, which covered the five year period ending June 30, 2014, with the exception of the long-term expected rate of return. The long-term expected rate of return was decreased as reported in the June 30, 2017 actuarial valuation, based on a funding policy change.

#### **Long-Term Expected Rate of Return**

The long-term expected rate of return on OPEB plan investments were determined using a log-normal distribution analysis, in which expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The long-term expected return on plan assets is to be reviewed as asset allocations and/or capital market assumptions change. Several factors should be considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation), as developed by the investment consultant for each major asset class. These ranges should be combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions to be developed by the investment consultant may cover a shorter investment horizon and may not be useful in setting the long-term rate of return for funding OPEB plans which are likely to cover a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.



### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the table below:

|                   |  | 0  |   |   |  |  |
|-------------------|--|--|---|---|--|--|
| State-OPE         | B Fund   | School-O   | PEB Fund  | SEAD-OPEB Plan  |  |  |
| Target allocation | Long-term<br>expected real<br>rate of<br>return*           | Target allocation  | Long-term<br>expected<br>real rate of<br>return*  | Target<br>allocation  | Long-term<br>expected<br>real rate of<br>return*   |  |
| 30.0%             | (0.5%)   | 30.0%  | (0.5%)  | 30.0%   | (0.5%)   |  |
| 37.2%             | 9.0 %  | 37.2%  | 9.0 %   | 37.2%   | 9.0 %  |  |
| 3.4%              | 12.0 %   | 3.4%   | 12.0 %  | 3.4%  | 12.0 %   |  |
| 1.4%              | 13.5 %   | 1.4%   | 13.5 %  | 1.4%  | 13.5 %   |  |
| 17.8%             | 8.0 %  | 17.8%  | 8.0 %   | 17.8%   | 8.0 %  |  |
| 5.2%              | 12.0 %   | 5.2%   | 12.0 %  | 5.2%  | 12.0 %   |  |
| 5.0%              | 10.5 %   | 5.0%   | 10.5 %  | 5.0%  | 10.5 %   |  |
| 100.0%            |  | 100.0%   |   | 100.0%  |  |  |
|                   | Target allocation  30.0% 37.2% 3.4% 1.4%  17.8%  5.2% 5.0% | Target allocation         expected real rate of return*           30.0%         (0.5%)           37.2%         9.0 %           3.4%         12.0 %           1.4%         13.5 %           17.8%         8.0 %           5.2%         12.0 %           5.0%         10.5 % | State-OPEB Fund         School-Order           Target allocation         Long-term expected real rate of return*         Target allocation           30.0%         (0.5%)         30.0%           37.2%         9.0 %         37.2%           3.4%         12.0 %         3.4%           1.4%         13.5 %         1.4%           17.8%         8.0 %         17.8%           5.2%         12.0 %         5.2%           5.0%         10.5 %         5.0% | State-OPEB Fund           Long-term expected real allocation         Long-term expected real rate of return*         Long-term expected real real rate of return*           30.0%         (0.5%)         30.0%         (0.5%)           37.2%         9.0 %         37.2%         9.0 %           3.4%         12.0 %         3.4%         12.0 %           1.4%         13.5 %         1.4%         13.5 %           17.8%         8.0 %         17.8%         8.0 %           5.2%         12.0 %         5.2%         12.0 %           5.0%         10.5 %         5.0%         10.5 % | State-OPEB Fund         School-OPEB Fund         SEAD-OPED           Target allocation         Long-term expected real rate of return*         Long-term expected real rate of redurn*         Target allocation           30.0%         (0.5%)         30.0%         (0.5%)         30.0%           37.2%         9.0 %         37.2%         9.0 %         37.2%           3.4%         12.0 %         3.4%         12.0 %         3.4%           1.4%         13.5 %         1.4%         13.5 %         1.4%           17.8%         8.0 %         17.8%         8.0 %         17.8%           5.2%         12.0 %         5.2%         12.0 %         5.2%           5.0%         10.5 %         5.0%         10.5 %         5.0% |  |

<sup>\*</sup> Rates shown are net of the 2.75% assumed rate of inflation.

#### **Discount Rate**

In order to measure the total OPEB liability for the State OPEB, a single equivalent interest of 5.22% was used as the discount rate, as compared with the prior measurement period date rate of 3.60%. The 5.22% rate is comprised mainly of the yield or index rate for 20 year tax-exempt general obligation municipal bonds with an average rating of AA or higher (3.87% per the Bond Buyers Index). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the lat five years, adjusted for annual projected changes in head count. Projected future benefit payments for all current plan members were projected through 2118.

In order to measure the total OPEB liability for the School OPEB, a single equivalent interest of 3.87% was used as the discount rate, as compared with the prior measurement period date rate of 3.58%. The 3.87% rate is comprised mainly of the yield or index rate for 20 year tax-exempt general obligation municipal bonds with an average rating of AA or higher (3.87% per the Bond Buyers Index). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in head count. Projected future benefit payments for all current plan members were projected through 2118.

The discount rate used to measure the total OPEB liability for the SEAD-OPEB plan was 7.30%, as compared with the prior measurement period date rate of 7.50%. The projection of cash flow used to determine the discount rate assumed that plan member insurance premiums will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the fiduciary net position was projected to be available to make all projected



#### NOTE 16 - POSTEMPLOYMENT BENEFITS - MULTI-EMPLOYER PLANS (continued)

future benefit payments of current plan members. Therefore, the long-term expected rate of return on investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Sensitivity of the State's proportionate share of the NOL/(NOA) to changes in the discount rate

The following schedule is presented from the perspective of the State as the employer details the State's proportionate share of the NOL/(NOA) calculated using the discount rate detailed below, as well as what the State's proportionate share of the NOL/(NOA) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate (amount in thousands):

Sensitivity of the Plan Participating Employers' Contributing Entities

Not OPER Liability/(Asset) to Changes in the Discount Page

|                              | Net OPEB Liability/(Asset) to Changes in the Discount Rate |                |              |                 |              |                |  |  |
|------------------------------|--|----------------|--------------|-----------------|--------------|----------------|--|--|
|                              | P  | rimary Governm | ent          | Component Units |              |                |  |  |
|                              | 1% Decrease  | Current Rate   | 1% Increase  | 1%<br>Decrease  | Current Rate | 1%<br>Increase |  |  |
|                              | (4.22%)  | (5.22%)        | (6.22%)      | (4.22%)         | (5.22%)      | (6.22%)        |  |  |
| State's Net OPEB Liability   | \$ 2,928,413   | \$ 2,409,618   | \$ 2,081,991 | \$ 6,525        | \$ 5,107     | \$ 4,639       |  |  |
|                              | (2.87%)  | (3.87%)        | (4.87%)      | (2.87%)         | (3.87%)      | (4.87%)        |  |  |
| School's Net OPEB Liability  | \$ —   | \$ —           | \$ —         | \$ 92,869       | \$ 79,533    | \$ 68,778      |  |  |
|                              | (6.30%)  | (7.30%)        | (8.30%)      | (6.30%)         | (7.30%)      | (8.30%)        |  |  |
| SEAD Plan's Net OPEB (Asset) | \$ (130,969)   | \$ (243,103)   | \$ (334,967) | \$ (1,632)      | \$ (3,000)   | \$ (4,175)     |  |  |

#### Sensitivity of the State's proportionate share of the NOL/(NOA) to changes in the Healthcare Cost Trends

The following schedule is presented from the perspective of the State as the employer details the State's proportionate share of the NOL/(NOA) calculated using the discount rate detailed below, as well as what the State's proportionate share of the NOL/(NOA) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate (amount in thousands):

Sensitivity of the Plan Participating Employers' Contributing Entities Net OPEB Liability/(Asset) to Changes in the Healthcare Cost Trends

|                              | Pr             | imary Governm | ent            | Component Units |              |                |  |
|------------------------------|----------------|---------------|----------------|-----------------|--------------|----------------|--|
|                              | 1%<br>Decrease | Current Rate  | 1%<br>Increase | 1%<br>Decrease  | Current Rate | 1%<br>Increase |  |
| State's Net OPEB Liability   | \$ 2,033,386   | \$ 2,409,618  | \$ 2,992,703   | \$ 4,530        | \$ 5,107     | \$ 6,668       |  |
| School's Net OPEB Liability  | \$ —           | \$            | \$             | \$ 66,864       | \$ 79,533    | \$ 95,723      |  |
| SEAD Plan's Net OPEB (Asset) | N/A            | N/A           | N/A            | N/A             | N/A          | N/A            |  |



#### NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS

The State administers the following single-employer other postemployment benefit (OPEB) plan:

Administered by the Board of Regents of the University System of Georgia (Board of Regents): Board of Regents Retiree Health Benefit Fund (Regents Plan)

The State is the plan sponsor of this plan and the participating employer (Employer). The notes to the financial statements and required supplementary information that follow are presented from the perspective of the State as the plan sponsor and the State as Employer. A separate financial report that includes the applicable financial statements and required supplementary information for the plan administered by the Board of Regents is also publicly available and may be obtained from their website (www.usg.edu).

#### A. Basis of Accounting

The financial statements of this plan are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions from the employer are recognized in the period in which they are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. The OPEB plan's fiduciary net position has been determined on the same basis as reported by the plan.

#### B. Investments

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price.

For the fiscal year ended June 30, 2019, the annual money-weighted rate of return on OPEB plan investments, net of OPEB plan investment expense, for the Regents Plan was 7.99%.

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. The Regents Plan has an investment policy regarding the allocation of invested assets. The assets are invested in the Board of Regents' Balanced Income pooled investment fund, which is not subject to state regulations concerning investments. Plan assets are managed on a total return basis with a short-term objective of achieving the highest quality per stable and a long-term objective of a more conservative investment strategy.

The following table summarizes the adopted asset allocation policy by plan at June 30, 2019:

| Asset Class  | Target Allocation |
|--------------|-------------------|
|              |                   |
| Fixed Income | 70.0%             |
| Equities     | 30.0%             |
| Total        | 100.0%            |
|              |                   |



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

C. Plan Description and Funding Policy

#### **Regents Plan**

*Plan Description:* The Regents Plan is a single-employer, defined benefit, postemployment healthcare plan administered by the University System Office, an organizational unit of the University System of Georgia (USG). The Regents Plan was authorized pursuant to OCGA Section 47-21-21 for the purpose of accumulating funds necessary to meet employer costs of retiree postemployment health insurance benefits. The Plan is administered by the Board of Regents that is comprised of 19 members, all appointed by the Governor (five from state-at-large and one from each of the State's 14 congressional districts). Benefit provisions of the plans were established and can be amended by the Board of Regents.

Benefits Provided: Pursuant to the general powers conferred by OCGA Section 20-3-31, the USG has established group health and life insurance programs for regular employees of the USG. It is the policy of the USG to permit employees of the USG eligible for retirement or who become permanently and totally disabled to continue as members of the group health and life insurance programs. The USG offers its employees and retirees under the age of 65 access to three self-insured healthcare plan options and one fully insured plan option. For the USG's Plan Year 2019, the following self-insured health care options were available: Blue Choice HMO plan, Consumer Choice HSA plan (Blue Cross and Blue Shield of Georgia), and the Comprehensive Care plan (Blue Cross and Blue Shield of Georgia). The USG also offers a self-insured dental plan administered by Delta Dental.

Retirees age 65 and older participate in a secondary healthcare coverage for Medicare-eligible retirees and dependents provided through a retiree health care exchange option. The USG makes contributions to the retirees' health reimbursement account, which can be used by the retiree to pay premiums and out-of-pocket healthcare related expenses.

Contributions: The contribution requirements of plan members and the employer are established and may be amended by the Board of Regents. The Regents Plan is substantially funded on a pay-as-you-go basis; however, amounts above the pay-as-you-go basis may be contributed annually, either by specific appropriation or by Board of Regents designation. Organizational units of the USG pay the employer portion for group insurance for eligible retirees. The employer portion of health insurance for its eligible retirees is based on rates that are established annually by the Board of Regents for the upcoming plan year. For the 2019 plan year, the employer rate was approximately 90% of the total health insurance cost for eligible retirees, and the retiree rate was approximately 10%. For employees hired on or after January 1, 2013 and retirees after January 1, 2018, the amount the USG contributes is tied to year of service, which ranges from 0% to 100%. The employer covers the total premium cost for \$25,000 of basic life insurance. If an individual elects to have supplemental, and/or dependent life insurance coverage, such costs are borne entirely by the retiree. For fiscal year ended June 30, 2019, the USG contributed approximately \$160.4 million to the plan for current premiums or claims.



#### NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

#### D. Plan Membership and Participating Employers

The following table summarizes the participating membership and participating employers, for the Regents Plan at June 30, 2019:

| Plan Membership   | June 30, 2019 | June 30, 2018 |
|---|---------------|---------------|
| Inactive plan members or beneficiaries currently receiving benefits | 19,826        | 19,161        |
| Inactive plan members entitled to but not yet receiving benefits    | _             | _             |
| Active plan members   | 48,661        | 48,244        |
| Total   | 68,487        | 67,405        |
| Open to New Members (Yes/No)  | Yes           | Yes           |
| Number of Employers   | 1             | 1             |

This count treats each legal entity in the State reporting entity as one employer.

#### E. Net OPEB Liability of Participating Employers

#### **Net OPEB Liability**

For defined benefit OPEB plans that are administered through trusts that meet the specified criteria, GASB 74 requires the net OPEB liability to be measured as the total OPEB liability, less the amount of the OPEB plan's fiduciary net position. The total OPEB liability is actuarially determined. The following schedule is presented from the perspective of the State as the sponsor of the Regents Plan and summarizes the components of the Net OPEB Liability (NOL) of the employer, as of June 30, 2019 (amount in thousands):

| Components of the Net OPEB Liability                                    |                 |
|---|-----------------|
| Total OPEB Liability  | \$<br>4,616,023 |
| Plan Fiduciary Net Position   | 144,455         |
| Net OPEB liability  | \$<br>4,471,568 |
| Plan fiduciary net position as a percentage of the total OPEB liability | <br>3.13%       |



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

#### F. Actuarial Methods and Assumptions

The impact of the Affordable Care Act (ACA) was addressed in the valuations for the Regents Plan. While the impact of certain provisions [such as the excise tax on high-value health insurance plans (if applicable), mandated benefits and participation changes due to the individual mandate] should be recognized in the determination of liabilities, overall future plan costs and the resulting liabilities are driven by amounts employers and retirees can afford (i.e., trend). The trend assumption forecasts the anticipated increase to initial per capita costs, taking into account health care cost inflation, increases in benefit utilization, plan changes, government-mandated benefits, and technological advances. Given the uncertainty regarding the ACA's implementation (e.g., the impact of excise tax on high-value health insurance plans, changes in participation resulting from the implementation of state based health insurance exchanges), continued monitoring of the ACA's impact on the Plan's liability will be required.

The projection of benefits for financial reporting purposes for this Plan is based on the substantive plan (the plan as understood by the employer and plan members) and includes the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

#### **Actuarial Valuation Date**

The total OPEB liability at June 30, 2019, is based upon May 1, 2019 actuarial valuation for the Regents Plan, using generally accepted actuarial procedures/techniques. Update procedures were used to roll forward the total OPEB liability to June 30, 2019.



## NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

#### **Actuarial Assumptions**

The total OPEB liability for the Regents Plan was determined by an actuarial valuation date indicated in the table below using the following actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date:

| Valuation date                                 | 5/1/2019                    |
|--|-----------------------------|
| Inflation                                      | 2.50%                       |
| Salary increases                               | 4.00%                       |
| Long-term expected rate of return <sup>1</sup> | 4.50%                       |
| Initial Healthcare Cost Trend                  |                             |
| Pre-Medicare Eligible                          | 6.90%                       |
| Medicare Eligible                              | 4.50%                       |
| Ultimate Trend Rate                            |                             |
| Pre-Medicare Eligible                          | 4.50%                       |
| Medicare Eligible                              | 4.50%                       |
| Year Ultimate Trend is Reached                 |                             |
| Pre-Medicare Eligible                          | 2031                        |
| Medicare Eligible                              | 2020                        |
| Mortality                                      | Healthy: Pub-2010 for Teach |

Healthy: Pub-2010 for Teachers (as appropriate) headcount weighted projected with scale MP-2018.

Disabled: Pub-2010 Disabled Mortality for Teachers (as appropriate) headcount weighted projected with scale MP-2018.

Actuarial experience study

**Economic and demographic assumptions** 7/1/2017 - 6/30/2019 **All other assumptions** 7/1/2009 - 6/30/2014

The economic and demographic assumptions are based on the results of the most recent actuarial experience study over the Plan, which covered a three-year period ending June 30, 2019. All other actuarial assumptions used in the valuation are based on the results of the most recent actuarial experience studies, which covered the five-year period ending June 30, 2014.

#### **Long-Term Expected Rate of Return**

For the Regents Plan, the long-term expected rate of return on OPEB plan investments were determined using a buildingblock method in which expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return

<sup>&</sup>lt;sup>1</sup> Long-term expected rate of return is net of investment expense, including inflation



#### NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table below:

| Asset Class       | Target allocation | Long-term<br>expected real<br>rate of return* |
|-------------------|-------------------|---|
| Fixed Income      | 70.0%             | 1.09%   |
| Equity Allocation | 30.0%             | 4.46%   |
| Total             | 100.0%            |   |

<sup>\*</sup> Rates shown are net of the 2.50% assumed rate inflation.

#### **Discount Rate**

In order to measure the total OPEB liability for the Regents Plan, as of June 30, 2019, a yield or index rate of 3.50% was used as the discount rate, as compared with last year's rate of 3.87%. This is comprised mainly of the yield or index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA or higher (3.50% per the Bond Buyers Index). Assumed contributions are based on the contribution policy, and projected total contributions are the pay as you go costs of the plan. The current contribution policy is not designed to pre-fund the plan, and the unfunded liability is not expected to be paid off at any point in the future. Projected future benefit payments for all current plan members were projected through 2118.

#### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following schedule summarizes the NOL, as of June 30, 2019, of the employer. The NOL is calculated using the determined discount rate as well as what the NOL would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate by the Regents Plan (amount in thousands):

## Sensitivity of the Plan Participating Employer Contributing Entities Net OPEB Liability to Changes in the Discount Rate

|                        | 19 | % Decrease | Cı | irrent Rate | 1  | % Increase |
|------------------------|----|------------|----|-------------|----|------------|
|                        |    | (2.50%)    |    | (3.50%)     |    | (4.50%)    |
| Regents OPEB Liability | \$ | 5,293,080  | \$ | 4,471,568   | \$ | 3,786,697  |



#### NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

#### Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trends

The following schedule summarizes the NOL of the employer, as of June 30, 2019. The NOL is calculated using the determined healthcare cost trends as well as what the NOL would be if it were calculated using healthcare cost trends that are 1-percentage-point lower or 1-percentage-point higher than the current rate by the Regents Plan (amount in thousands):

#### Sensitivity of the Plan Participating Employer Contributing Entities Net OPEB Liability to Changes in Healthcare Cost Trends

|                        | 1% | 6 Decrease | Cı | irrent Rate | 19 | 6 Increase |
|------------------------|----|------------|----|-------------|----|------------|
| Regents OPEB Liability | \$ | 3,749,646  | \$ | 4,471,568   | \$ | 5,376,308  |



#### NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

The following information is from the perspective of the State as the employer.

## G. State's Proportionate Share of OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The State reported a liability as the Employer for its proportionate share of the NOL associated with the plans listed below.

The following schedule is presented from the perspective of the State as the Employer details the proportional share of the OPEB amounts for each plan as of June 30, 2019 is as follows (amount in thousands):

#### **Aggregate OPEB Amounts - All Plans**

|   | Primary<br>overnment | <br>Component<br>Units |
|---|----------------------|------------------------|
| OPEB liabilities                                | \$<br>4,410,751      | \$<br>55,277           |
| Deferred outflows of resources related to OPEBs | \$<br>468,895        | \$<br>5,541            |
| Deferred inflows of resources related to OPEBs  | \$<br>495,151        | \$<br>8,257            |
| OPEB expense/expenditures                       | \$<br>349,664        | \$<br>3,725            |

The information below includes all significant plans and funds administered by the State of Georgia.

The NOL for the Regents Plan was measured as of June 30, 2018. The total OPEB liability used to calculate the NOL was based on an actuarial valuation as of May 1, 2018.

#### **Regents Plan**

#### State's Proportionate Share of Net OPEB Liability and OPEB Expense

**Primary Government:** At June 30, 2019, the State reported a net OPEB liability of \$4.4 billion, for the Regents Plan. The net OPEB liability was measured as of June 30, 2018. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of May 1, 2018, with standard roll-forward techniques performed to update the total OPEB liability to June 30, 2018. The net OPEB liability was based on contributions during the fiscal year ended June 30, 2018. For the year ended June 30, 2019, the State recognized OPEB expense of \$349.7 million.



### NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

#### State's Proportionate Share of Deferred Outflows/Inflows of Resources

At June 30, 2019, the State reported deferred outflows of resources and deferred inflows of resources related to the Regents Plan from the following sources (amount in thousands):

|   | Primary Government |                           |    |                         |  |
|---|--------------------|---------------------------|----|-------------------------|--|
|   | State as Employer  |                           |    |                         |  |
|   |                    | red Outflows<br>Resources |    | red Inflows of esources |  |
| Differences between expected and actual experience                            | \$                 | 307,571                   | \$ | _                       |  |
| Changes of assumptions  |                    | _                         |    | 495,151                 |  |
| Net difference between projected and actual earnings on OPEB plan investments |                    | 941                       |    | _                       |  |
| State contributions subsequent to the measurement date                        |                    | 160,383                   |    |                         |  |
| Total   | \$                 | 468,895                   | \$ | 495,151                 |  |
|   |                    |                           |    |                         |  |

**Primary Government:** State contributions as Employer subsequent to the measurement date of \$160.4 million are reported as deferred outflows of resources and will be recognized as a reduction of the NOL in the year ended June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (amount in thousands):

|                     | Primary Government |
|---------------------|--------------------|
| Year ended June 30: | State as Employer  |
| 2020                | \$<br>(44,107)     |
| 2021                | (44,107)           |
| 2022                | (44,107)           |
| 2023                | (42,256)           |
| 2024                | (6,663)            |
| Thereafter          | (5,399)            |



## NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

#### **Changes in the Net OPEB Liability**

For single-employer, defined benefit OPEB plans that are administered through trusts that meet the specified criteria, GASB 75 requires a schedule of the changes in the net OPEB liability, for the current reporting period. The following schedule is presented from the perspective of the State as the Employer of the Regents Plan and summarizes the changes the Net OPEB Liability (NOL) of the employer (amount in thousands):

| Total OPEB liability:                              |                 |
|--|-----------------|
| Service cost                                       | \$<br>236,917   |
| Interest   | 158,223         |
| Differences between expected and actual experience | 264,729         |
| Changes of assumptions                             | (310,107)       |
| Benefit payments/refunds                           | (90,549)        |
| Net change in total OPEB liability                 | <br>259,213     |
| Total OPEB liability-beginning                     | 4,227,583       |
| Total OPEB liability-ending (a)                    | 4,486,796       |
| Plan fiduciary net position:                       |                 |
| Contributions-employer                             | 158,420         |
| Net investment income                              | 802             |
| Benefit payments/refunds                           | (90,549)        |
| Administrative expense                             | (485)           |
| Net change in plan fiduciary net position          | 68,188          |
| Plan fiduciary net position-beginning              | 7,857           |
| Plan fiduciary net position-ending (b)             | 76,045          |
| Net OPEB liability-ending (a)-(b)                  | \$<br>4,410,751 |



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

#### H. Actuarial Methods and Assumptions (GASB 75)

The impact of the Affordable Care Act (ACA) was addressed in the valuations for the Regents Plan. While the impact of certain provisions [such as the excise tax on high-value health insurance plans beginning in 2020 (if applicable), mandated benefits and participation changes due to the individual mandate] should be recognized in the determination of liabilities, overall future plan costs and the resulting liabilities are driven by amounts employers and retirees can afford (i.e., trend). The trend assumption forecasts the anticipated increase to initial per capita costs, taking into account health care cost inflation, increases in benefit utilization, plan changes, government-mandated benefits, and technological advances. Given the uncertainty regarding the ACA's implementation (e.g., the impact of excise tax on high-value health insurance plans, changes in participation resulting from the implementation of state based health insurance exchanges), continued monitoring of the ACA's impact on the Plan's liability will be required.

The projection of benefits for financial reporting purposes for this Plan is based on the substantive plan (the plan as understood by the employer and plan members) and includes the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

#### **Actuarial Valuation Date**

The total OPEB liability at June 30, 2018, is based upon the actuarial valuation for May 1, 2018 for the Regents Plan, using generally accepted actuarial procedures/techniques. Update procedures were used to roll forward the total OPEB liability to June 30, 2018.



#### NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

#### **Actuarial Assumptions**

The total OPEB liability for the Regents Plan was determined by an actuarial valuation date indicated in the table below using the following actuarial assumptions:

| Valuation date                                 | 5/1/2018 |
|--|----------|
| Inflation                                      | 2.50%    |
| Salary increases                               | 4.00%    |
| Long-term expected rate of return <sup>1</sup> | 4.50%    |
| Initial Healthcare Cost Trend                  |          |
| Pre-Medicare Eligible                          | 7.10%    |
| Medicare Eligible                              | 4.50%    |
| Ultimate Trend Rate                            |          |
| Pre-Medicare Eligible                          | 4.50%    |
| Medicare Eligible                              | 4.50%    |
| Year Ultimate Trend is Reached                 |          |
| Pre-Medicare Eligible                          | 2030     |
| Medicare Eligible                              | 2019     |

Healthy: RP-2014 White Collar Mortality Table with Generational Improvements by Scale MP-2014. Disabled: RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward two years for males and four years for females).

#### Actuarial experience study

Mortality

7/1/2009 - 6/30/2014

The actuarial assumptions used in the valuation are based on the results of the most recent actuarial experience studies, which covered the five-year period ending June 30, 2014. The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2016 valuation for the Plan were based on a review of recent plan experience done concurrently with the June 30, 2016 valuation.

#### **Long-Term Expected Rate of Return**

For the Regents Plan, the long-term expected rate of return on OPEB plan investments was determined using a building-block method, in which expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

<sup>&</sup>lt;sup>1</sup> Long-term expected rate of return is net of investment expense, including inflation



## NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the table below:

| Asset Class       | Target allocation | Long-term expected<br>real expected rate of<br>return* |
|-------------------|-------------------|--|
| Fixed Income      | 70%               | 1.1%   |
| Equity Allocation | 30%               | 3.98%  |
| Total             | 100.0%            |  |

<sup>\*</sup> Rates shown are net of investment expense, and include the assumed rate of inflation.

#### **Discount Rate**

In order to measure the total OPEB liability for the Regents Plan, as of June 30, 2018, a yield or index rate of 3.87% was used as the discount rate, as compared with the prior measurement period date rate of 3.58%. This is comprised mainly of the yield or index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA or higher (3.87% per the Bond Buyers Index). Assumed contributions are based on the contribution policy, and projected total contributions are the pay as you go costs of the plan. The current contribution policy is not designed to pre-fund the plan, and the unfunded liability is not expected to be paid off at any point in the future. Projected future benefit payments for all current plan members were projected through 2117.



#### NOTE 17 - POSTEMPLOYMENT BENEFITS - SINGLE-EMPLOYER PLANS (continued)

#### Sensitivity of the State's proportionate share of the NOL to changes in the Discount Rate

The following schedule is presented from the perspective of the State as the Employer and details the State's proportionate share of the NOL, as of June 30, 2018. The NOL was calculated using the discount rate detailed below, as well as what the State's proportionate share of the NOL would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate (amount in thousands):

#### Sensitivity of the Employer Net OPEB Liability to Changes in the Discount Rate

|                            | 19 | 1% Decrease |    | Current Rate |    | 1% Increase |
|----------------------------|----|-------------|----|--------------|----|-------------|
|                            |    | (2.87%)     |    | (3.87%)      |    | (4.87%)     |
| Regents Net OPEB Liability | \$ | 5,262,300   | \$ | 4,410,751    | \$ | 3,744,760   |

#### Sensitivity of the State's proportionate share of the NOL to changes in Healthcare Cost Trends

The following schedule is presented from the perspective of the State as the Employer and details the State's proportionate share of the NOL, as of June 30, 2018. The NOL was calculated using the healthcare cost trends detailed below, as well as what the State's proportionate share of the NOL would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current rate (amount in thousands):

#### Sensitivity of the Employer Net OPEB Liability to Changes in the Health Care Cost Trends

|                            | 1% Decrease     |    | Current Rate | 1% Increase |           |  |
|----------------------------|-----------------|----|--------------|-------------|-----------|--|
| Regents Net OPEB Liability | \$<br>3,719,385 | \$ | 4,410,751    | \$          | 5,320,399 |  |



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 18 - RISK MANAGEMENT**

#### A. Public Entity Risk Pool

The Department of Community Health (DCH) administers the State Health Benefit Plan (SHBP) for the State. Under OCGA Section 45-18-2, the DCH Board has the authority to establish a health insurance plan; provide rules and regulations; and general provisions of the plan. The plan is comprised of three health insurance plans: (1) a plan primarily for State employees OCGA Section 45-18-2, (2) a plan for teachers OCGA Section 20-2-881, and (3) a plan for non-certificated public school employees OCGA Section 20-2-911. The SHBP acts as the plan administrator for approximately 450 organizations (state, county and local educational agencies) and provides health coverage to more than 0.6 million employees, teachers, retirees and their dependents. All employees become members of the plan unless coverage is rejected or waived. An employee may withdraw from the plan if they become eligible for coverage under the aged program of the Social Security Administration OCGA Section 45-18-17. SHBP accepts all of the risk of insuring its employees.

SHBP is accounted for on the accrual basis. Claim liabilities are based on estimates for claims that have been incurred, but not reported. Liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Estimates of liabilities for incurred, (both reported and unreported) but unpaid are actuarially determined based on estimates of the ultimate cost of settling claims, using past experience adjusted for current trends and any other factors that would modify past experience. Because actual claim liabilities depend on such factors as inflation, changes in legal doctrines and damage awards, the process used in computing claim liabilities may not result in an exact amount. Claim liabilities are evaluated periodically to take into consideration recently settled claims, the frequency of claims and other economic and social factors.

SHBP's general objectives as required under Georgia Compensation Rules & Regulations OCGA 111-4-1 are to collect enrollment information from covered employer groups, collect health premiums and employer contributions, and provide management and planning of health benefits.

DCH utilizes third party administrators to process Medicaid, PeachCare, and State employee health benefit claims. Agreements between individual administrators and DCH are for the processing of specific claim types. If an administrator was unable to continue processing claims for DCH under such an agreement, the DCH's ability to adjudicate such claims in the short-term could be threatened.

The following table provides information about the changes in the reported claims liabilities for the past two years (amount in thousands):

(Table on next page)



## **NOTE 18 - RISK MANAGEMENT (continued)**

|   | Public Entity Risk Pool |             |    |             |  |  |
|---|-------------------------|-------------|----|-------------|--|--|
|   |                         | Fiscal      |    | Fiscal      |  |  |
|   |                         | ear Ended   | ,  | Year Ended  |  |  |
|   | 6/30/2019               |             |    | 6/30/2018   |  |  |
| Unpaid Claims and Claim   |                         |             |    |             |  |  |
| Adjustments July 1  | \$                      | 200,292     | \$ | 217,744     |  |  |
| Incurred claims and claim adjustment expenses:                    |                         |             |    |             |  |  |
| Provision for insured events of the current fiscal year           |                         | 2,542,632   |    | 2,386,526   |  |  |
| Decrease in provision for insured events of the prior fiscal year |                         | (47,115)    |    | (117,375)   |  |  |
| Total incurred claims and claim adjustment expenses               |                         | 2,495,517   |    | 2,269,151   |  |  |
| Payments:   |                         |             |    |             |  |  |
| Claims and claim adjustment attributable                          |                         |             |    |             |  |  |
| to insured events of the current year                             |                         | (2,348,115) |    | (2,187,695) |  |  |
| Claims and claim adjustment attributable                          |                         |             |    |             |  |  |
| to insured events of the prior year                               |                         | (152,339)   |    | (98,908)    |  |  |
| Total Payments  |                         | (2,500,454) |    | (2,286,603) |  |  |
| Total Unpaid Claims and Claim Adjustments June 30                 | \$                      | 195,355     | \$ | 200,292     |  |  |

#### B. Board of Regents Employee Health Benefits Plan

The University System of Georgia (USG) maintains a program of health benefits for its employees and retirees. This plan is funded jointly through premiums paid by participants covered under the plan and employer contributions paid by the Board of Regents (BOR) and its organizational units. A self–insured program of professional liability for its employees was established by the BOR of the USG under powers authorized by the OCGA 45–9–1. All units of the USG share the risk of loss for claims of the plan.

The following table represents changes in the balances of claims liabilities for the past two years (amount in thousands):

|  | Board of Regents Employee<br>Health Benefits Plan |           |        |                                   |  |  |
|--|---|-----------|--------|-----------------------------------|--|--|
|  | Fiscal<br>Year Ended<br>6/30/2019                 |           |        | Fiscal<br>Year Ended<br>6/30/2018 |  |  |
| Unpaid Claims and Claim Adjustments July 1   | \$  | 33,467    | \$     | 51,688                            |  |  |
| Current Year Claims and Changes in Estimates |   | 434,268   |        | 406,315                           |  |  |
| Claims Payments                              |   | (422,721) |        | (424,536)                         |  |  |
| Unpaid Claims and Claim Adjustments June 30  | \$ 45,014 \$                                      |           | 33,467 |                                   |  |  |



#### **NOTE 18 - RISK MANAGEMENT (continued)**

#### C. Other Risk Management

The Department of Administrative Services (DOAS) has the responsibility for the State of Georgia of making and carrying out decisions that will minimize the adverse effects of accidental losses that involve State government assets. The State believes it is more economical to manage its risks internally and set aside assets for claim settlement. Accordingly, DOAS processes claims for risk of loss to which the State is exposed, including general liability, property and casualty, workers' compensation, unemployment compensation, and law enforcement officers' and teachers' indemnification. Limited amounts of commercial insurance are purchased applicable to property, employee and automobile liability, fidelity and certain other risks.

The BOR is part of the State of Georgia reporting entity, and as such, is covered by the State of Georgia risk management program administered by DOAS. Premiums for the risk management program are charged to the various state organizations by DOAS to provide claims servicing and claims payment.

Charges by the workers' compensation risk management fund and the liability insurance risk management fund to other funds have failed to recover the full cost of claims over a reasonable period of time. Therefore, the unadjusted deficit at June 30, 2019, of \$882.1 million both for workers' compensation and liability was charged back to the contributing funds. Expenditures of \$559.1 million are reported in the General Fund, and expenses of \$240.0 million are reported in the Higher Education Fund (enterprise fund) relating to this charge-back.

The following table represents changes in the balances of claims liabilities for the past two years (amount in thousands):

|  | Risk Management Fund |           |    |                      |  |  |
|--|----------------------|-----------|----|----------------------|--|--|
|  | Fiscal<br>Year Ended |           |    | Fiscal<br>Year Ended |  |  |
|  | 6/30/2019            |           |    | 6/30/2018            |  |  |
| Unpaid Claims and Claim Adjustments July 1   | \$                   | 827,166   | \$ | 737,123              |  |  |
| Current Year Claims and Changes in Estimates |                      | 250,585   |    | 234,795              |  |  |
| Claims Payments                              |                      | (160,763) |    | (144,752)            |  |  |
| Unpaid Claims and Claim Adjustments June 30  | \$                   | 916,988   | \$ | 827,166              |  |  |

## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 19 - TAX ABATEMENT**

As of June 30, 2019, the State had three tax abatement programs, the Mega Project Tax Credit, the Tourism Development Act, and Projects that were designated as a Competitive Project of Regional Significance. However, given the limited number of recipients under each of these programs, the State is legally prohibited from disclosing detailed information relating to the tax abatement programs and amounts abated.

#### A. Tax Abatement Programs

#### Mega Project Tax Credit

The Mega Project Tax Credit provides tax abatements to encourage job creation under Official Code of Georgia (OCGA) §48-7-40.24. This abatement is obtained through application by the business enterprise and certification by a panel composed of the commissioner of community affairs, the commissioner of economic development, and the director of the Office of Planning and Budget. In order to receive the tax abatements projects must create a certain level of new full-time employee jobs with average wages above a percentage of average wage projects within the County, and meet other requirements. The tax abatement equals \$5,250 per new eligible full-time employee job for five years beginning with the year in which such job is created through year five after such creation; provided, however, that where the amount of such credit exceeds a business enterprise's liability for such taxes in a taxable year, the excess may be taken as a credit against such business enterprise's quarterly or monthly tax payment. Additionally, there are various recapture provisions such as forfeiting the right to the claim or a percentage of the credit, with allowances for relief from recapture based on certain major events.

#### **Tourism Development Act**

The Tourism Development Act provides tax abatements to encourage the creation of tourism attractions or expansion of existing tourism attractions under OCGA §48-8-270. This abatement is obtained through the discretion of the commissioner of economic development and the commissioner of community affairs, in consideration of the execution of the agreement and subject to the approved company's compliance with the terms of the agreement. The term of the agreement granting the tax abatement (sales and use tax refund for new projects or an incremental sales and use tax refund for expansions of existing tourism attractions) is ten years, commencing on the date the tourism attraction opens for business and begins to collect sales and use taxes or for an expansion, the date construction is complete. Additionally, there are various recapture provisions if an approved company fails to abide by the terms of the agreement, such as voiding of the agreement and all sales and use tax proceeds that were refunded shall become immediately due and payable back to the State.

#### **Competitive Project of Regional Significance**

The Competitive Project of Regional Significance designation provides tax abatements to a business enterprise whose location or expansion of some or all of the operations in this state would have a significant regional impact under OCGA §48-8-3(93)(D). This abatement is obtained in accordance with the regulations promulgated by the commissioner of economic development. The tax abatement indicates that sales and use taxes levied by or imposed by the State shall not apply to sales of personal property used for and in the construction of these designated projects.

#### B. Legal Prohibition

The State is legally prohibited from providing more detailed information relating to the tax abatement programs and amounts abated. The restrictions relating to reporting of confidential income tax information and other tax types are generally covered under OCGA §48-7-60 and §48-2-15, respectively.

## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### NOTE 20 - LITIGATION, CONTINGENCIES, AND COMMITMENTS

#### A. Grants and Contracts

The amounts received or receivable from grantor agencies are subject to audit and review by grantor agencies, principally the federal government. This could result in a request for reimbursement by the grantor agency for any expenditures which are disallowed under grant terms.

#### B. Litigation and Contingencies

The State is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine governmental operations. The ultimate disposition of these proceedings is not presently determinable. However, it is not believed that the ultimate disposition of these proceedings would have a material adverse effect on the financial condition of the State. The following are significant active litigation, claims and assessments involving the State:

#### **Primary Government**

Judith Kellv. et al. v. Board of Community Health, - Plaintiffs, who seek class action status, are retired state employees, public school teachers, or public school employees, and are enrolled in the health insurance plans administered by the State Health Benefit Plan ("SHBP"). On December 8, 2011 the Board of Community Health (the "Board") approved a policy modifying the subsidies for certain retired employees based on employee years of service. Plaintiffs have brought suit against the Board of Community Health and the members of Board, in their individual and official capacities, for breach of contract asserting that retroactive modifications to the annuitant subsidy provided to certain retired employees had the effect of breaching the Plaintiffs' alleged contracts with SHBP. Plaintiffs assert this policy is a breach of an alleged contract to provide health insurance to retired employees. Plaintiffs seek monetary damages, a writ of mandamus to require the application of the full subsidy to the purported class members, plus attorneys' fees. After the Board filed a Motion to Dismiss the Complaint, Plaintiffs amended their Complaint to add three additional counts for Equal Protection, Section 1983 and Declaratory Judgment. The Board filed a Motion to Dismiss the Second Amended Complaint on May 11, 2018, claiming that the allegations in the Complaint are either barred by sovereign immunity or fail to state a claim. On August 20, 2018, the trial court granted the Motion to Dismiss and dismissed the case in its entirety. Plaintiffs filed an appeal with the Georgia Court of Appeals and briefing of the issues is complete. Oral argument was held on June 18, 2019. The Court of Appeals ruled in favor the Board, and Plaintiffs have filed a petition for a writ of certiorari with the Georgia Supreme Court which is currently pending. At this stage of litigation, it is impracticable to render an opinion about whether the likelihood of an unfavorable outcome is either "probable" or "remote"; however, the State believes it has meritorious defenses and is vigorously defending this action.

T-Mobile South, LLC v. David M Curry. Commissioner, Georgia Department of Revenue,- T-Mobile South seeks refunds of sales and use taxes allegedly paid on purchases of certain tangible personal property for tax periods May 30, 2012 through December 31, 2016, which T-Mobile South asserts to be subject to computer equipment related sales and use tax exemptions pursuant to OCGA § 48-8-3(68). The total of the sales and use tax refunds claimed by T-Mobile South for such periods is approximately \$11.5 million. The Department of Revenue ("DOR") ruled that the computer equipment purchases by T-Mobile South failed to exceed the required purchase amount of \$15.0 million per calendar year and therefore do not qualify for the sales tax exemption. T-Mobile South appealed these decisions with the Georgia Tax Tribunal. The parties have concluded discovery and each filed cross-motions for



#### NOTE 20 - LITIGATION, CONTINGENCIES, AND COMMITMENTS (continued)

summary judgment. Oral argument on the motions for summary judgment was heard on April 30, 2019. The Court denied both motions for summary judgment and returned the case to the Georgia Tax Tribunal to determine questions of fact where a trial on all issues was held in mid-December 2019. The Georgia Tax Tribunal has not issued a decision in this matter. At this stage of litigation, it is impracticable to render an opinion about whether the likelihood of an unfavorable outcome is either "probable" or "remote"; however, the State believes it has meritorious defenses and is vigorously defending this action.

Transportation v. David M. Curry, Commissioner, Georgia Department of Revenue, - CSX has filed multiple appeals of constructive denials of refunds for sales and use tax imposed on diesel fuel starting in 2013. DOR did not act on the refund claims due to the pendency of litigation on a comparable issue in the U.S. Supreme Court against the state of Alabama. The issue is whether the sales and use tax imposed on diesel fuel purchased by rail carriers violates Section 306 of the Railroad Revitalization and Regulatory Reform Act of 1976 (the "4-R Act"), prohibiting discriminatory treatment of rail carriers. CSX contends that the application of a four percent (4%) sales tax rate to its purchase of diesel fuel violates Section 306 of the 4-R Act because motor carriers are subject to state and local taxes but are exempt from the first three percent (3%) of the four percent (4%) sales tax rate under OCGA § 48-8-31, and because interstate water carriers are exempt from sales and use tax under OCGA § 48-8-3(17). The total of the sales and use tax refunds claimed by CSX for tax periods October 2010 through June 2015 is approximately \$37.5 million.

The Georgia Tax Tribunal cases have been stayed pending the outcome of pending litigation in Alabama in <u>CSX Trans.. Inc. v. Alabama Department of Revenue.</u> The Eleventh Circuit ruled that Alabama's sales and use tax did not discriminate against railroads when compared to motor carriers but did discriminate against railroads when compared to water carriers. Alabama's petition for certiorari to the U.S. Supreme Court was filed on October 8, 2018. CSX also filed a conditional petition for certiorari. The U.S. Supreme Court denied the petitions for certiorari on June 24, 2019. Therefore, the Eleventh Circuit's decision was affirmed and the case was remanded to the District Court to conclude proceedings. We are awaiting a final ruling from the District Court in Alabama. At this stage of litigation, it is impracticable to render an opinion about whether the likelihood of an unfavorable outcome is either "probable" or "remote"; however, the State believes it has meritorious defenses and is defending this action.

Following an onsite review in 2014 of Georgia's nursing facility funding arrangements by the United States Department of Health and Human Services, Centers for Medicare & Medicaid Services (CMS), CMS issued a report in November 2015 to the Department of Community Health (DCH) concluding that certain funding arrangements for the payment of the State's share of upper payment limit payments to certain nursing homes owned by development authorities within the State were in violation of federal law and the State's Medicaid Plan. The report included a demand for the return of such upper payment limit payments for fiscal year 2010 and fiscal year 2011 in an aggregate amount of approximately \$76.0 million and the return of any upper payment limit payments made to such nursing homes in subsequent fiscal years, which DCH estimates to be in an aggregate amount of approximately \$94.0 million for both fiscal year 2012 and fiscal year 2013. DCH has taken no action to return the funds and appealed the demand. This matter is before the United States Department of Health and Human Services Departmental Board of Appeals for resolution. It is impracticable to predict the outcome of this matter, but DCH expects to vigorously assert its position contesting any unsubstantiated notice of disallowance issued by CMS.

Additionally, CMS informed DCH that as of October 17, 2016, negative Payment Management System (PMS) balances accruing between federal fiscal year 2005 through federal fiscal year 2013 totaling approximately \$50.0 million, should



#### NOTE 20 - LITIGATION, CONTINGENCIES, AND COMMITMENTS (continued)

be returned by DCH to CMS. According to an executive summary in an HHS-OIG report issued in March 2016, prior to federal fiscal year 2010, States had PMS grant award accounts that combined Medicaid funds from every year resulting in yearly balances that were not distinguishable. CMS used the PMS to record grant award amounts and process the States' withdrawals from the U.S. Department of Treasury. Beginning in federal fiscal year 2010, CMS began annualized grant award accounts with beginning and ending balances to improve Medicaid funding transparency. DCH shared two prepared reports with CMS comparing federal draws to reported expenditures for federal fiscal year 2005 through federal fiscal year 2013; DCH determined that while its analysis does indicate negative PMS balances exist, it has not been able to identify the root cause or options to address the balances due to the rolling grant funding process used prior to federal fiscal year 2010. In CMS's March 2016 report, it was acknowledged by CMS that it had "not issued guidance instructing States on the appropriate extent and timing of Medicaid withdrawals", and "did not publish formal guidance instructing States on how to handle the funds in annualized PMS accounts." This matter remains pending as unresolved between CMS and DCH.

The State is also involved in a number of disputes concerning the operation of U.S. Army Corps of Engineers (Corps) dams and reservoirs in the Apalachicola-Chattahoochee-Flint (ACF) River Basin and the Alabama-Coosa-Tallapoosa (ACT) River Basin for water supply and other purposes. Buford Dam impounds the Chattahoochee River to form Lake Lanier and is part of the ACF River Basin. Lake Lanier is the primary source of water supply to more than three million people in north Georgia, including a substantial portion of the metropolitan Atlanta region's population. The additional federal reservoirs are downstream of Lake Lanier in the ACF River Basin. The ACF River Basin is shared by Alabama, Florida, and Georgia. Lake Allatoona is in the ACT River Basin, which is shared by Alabama and Georgia. Lake Allatoona also is a major source of water supply to north Georgia. The Special Master appointed by the U.S. Supreme Court has recommended that the U.S Supreme Court dismiss Florida's case against Georgia. The U.S. Supreme Court must now decide whether to accept or reject the report of the Special Master, convene oral arguments in Washington or call the Special Master to revisit the case. It is not possible at this time to predict the duration or outcome of these disputes.

Sales tax refund claims that were filed with the Department of Revenue prior to July 1, 2019, are being reviewed by Legal Affairs & Tax Policy (LATP) and could be upheld by LATP (if Commissioner Curry concurred) in the approximate amount of \$16 million. About \$15.5 million of that amount consists of several taxpayer claims for refund of sales taxes that were paid on purchases of high-tech computer equipment which purchases the taxpayer now claims are exempt under OCGA Sec. 48-8-3(68).

#### C. Guarantees and Financial Risk

#### **Component Units**

Georgia Housing Finance Authority (GHFA) has uninsured single-family mortgage loans of approximately \$49.2 million as of June 30, 2019. The loans are for home mortgages in the State of Georgia. Economic conditions in Georgia have a direct impact on foreclosures and the rate of loss on foreclosed loans. If the economy declines, one impact of these conditions could be a decline in house values and an increase in unemployment and underemployment. GHFA could incur a higher rate of foreclosure and a higher rate of loss on foreclosed loans as a result of the decline in the value of its underlying collateral on uninsured loans. If the economy declines, GHFA could also experience a dramatic increase in foreclosures. It is possible that the combination of such an increase combined with lower housing prices could result in increased losses of loan assets that could have adverse impacts on GHFA's ability to repay its outstanding bonds.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### NOTE 20 - LITIGATION, CONTINGENCIES, AND COMMITMENTS (continued)

#### D. Other Significant Commitments

#### **Primary Government**

#### **Contractual Commitments**

The Georgia Constitution permits State organizations to enter into contractual commitments provided they have funds available (statutory basis) at the time of the execution of the contract. At June 30, 2019, the fund balances of the primary government include encumbrances of \$4.9 billion.

The University System of Georgia (Higher Education Fund) had significant, unearned, outstanding construction or renovation contracts executed in the amount of \$29.4 million as of June 30, 2019. This amount is not reflected in the financial statements.

As of June 30, 2019, Employees' Retirement System of Georgia committed to fund certain private equity partnerships for a total capital commitment of \$577.8 million. Of this amount, \$271.0 million remained unfunded and is not recorded on the Combining Statement of Fiduciary Net Position - Pension and Other Employee Benefit Trust Funds - Defined Benefit Pension Plans.

Georgia Technology Authority (GTA) has a significant commitment to AT&T totaling \$440.6 million which was effective January 1, 2016 and is a five year contract with three optional years, and has a remaining balance of \$233.1 million as of June 30, 2019.

On August 24, 2015, GTA entered into an agreement with Cappemini to provide service integration processes and systems, including billing, service desk, service catalog and request management, risk and security management, among other services. This agreement is a seven year contract with three optional years for a total contract amount of \$300.5 million, and a remaining balance of \$172.2 million as of June 30, 2019.

On December 1, 2017, GTA entered into an \$90.0 million services contract with ATOS. This is a four year contract with five optional years, and has a remaining balance of \$69.6 million as of June 30, 2019.

On June 1, 2018, GTA entered into an \$84.1 million services contract with Xerox. This is a three year contract with three optional years, and has a remaining balance of \$80.0 million.

On January 1, 2019, GTA entered into a \$219.0 million services contract with Unisys. This is a three year contract with three optional years, and has a remaining balance of \$204.8 million.

State Road and Tollway Authority has contractual commitments on uncompleted contracts of \$465.2 million, the majority of which are for the I-285 at SR 400 Interchange Reconstruction Project and the I-85 Widening Project. In addition, \$18.1 million of grants and loans were awarded to local governments and community improvements districts.

#### **Component Units**

#### **Contractual Commitments**

As of June 30, 2019, Georgia Environmental Finance Authority (GEFA) had commitments to fund projects, excluding the undisbursed portion of loans in process, totaling \$65.8 million.



#### NOTE 20 - LITIGATION, CONTINGENCIES, AND COMMITMENTS (continued)

On April 13, 2017, the FCC released a public notice impacting Georgia Public Telecommunications Commission (GPTC) formally closing the auction and beginning the repacking component. This is a 39-month period during which time some TV stations will need to transition to new channel assignments. As a result of the auction, GPTC has to repack seven of its nine TV stations with cost of \$11.3 million.

As of June 30, 2019, Georgia Ports Authority (GPA) had commitments for construction projects of approximately \$193.4 million.

During the fiscal year ended June 30, 2013, the GPA entered into a compromise and settlement agreement with the U.S. Army Corps of Engineers, the State of South Carolina and several nongovernmental environmental organizations relative to the project by the U.S. Army Corps of Engineers to deepen the Savannah River federal navigation channel. The project is commonly referred to as the Savannah Harbor Expansion Project (SHEP).

The respective SHEP agreement, approved by the U.S. Federal District Court for the District of South Carolina, resulted in a commitment by GPA in the amount of \$35.5 million, of which GPA had paid \$6.0 million through the year ended June 30, 2019, which includes the following provision to be funded by the GPA subject to satisfaction of certain conditions that at this time are based on all known and expected factors, and therefore, considered to be "probable" as defined by respective and authoritative financial reporting standards (GASB No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements):

- 1) The GPA will establish a letter of credit or escrow account within six months of the commencement of inner harbor dredging in the amount of \$2.0 million to serve as a contingency fund should the operation of the dissolved oxygen injection system not receive funding by the federal government. This letter of credit or escrow account will be maintained at a minimum of \$2.0 million for fifty years after completion of the SHEP.
- 2) The GPA will contribute \$3.0 million for water quality monitoring in the Lower Savannah River Basin, \$3.0 million for monitoring and research of Shortnose and Atlantic Sturgeon, \$15.0 million for conservation, wetlands preservation, acquisitions of easements and/or upland buffers, and creation, restoration or enhancement of wetlands to benefit the Lower Savannah River watershed.
- 3) The GPA will contribute \$12.5 million for environmental and conservation projects in the Savannah River Basin to the Savannah River Restoration Board whose membership is prescribed in the agreement.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 21 - SEGMENT INFORMATION**

Segments are identifiable activities reported within or as part of an enterprise fund by which some form of revenue-supported debt is outstanding. Furthermore, to qualify as a segment, an activity must meet an external requirement to separately account for a specific revenue stream and the associated expenses, gains, and losses. The State maintains two enterprise funds that qualify as a segment. Financial information for each segment is included within the nonmajor enterprise funds. The following paragraphs describe the State's segments.

**State Road and Tollway Authority - I-75 Northwest Corridor Express Lane Project**, received loan funds from the Transportation Infrastructure Finance and Innovation Act (TIFIA). The TIFIA loan funds used to build various express lanes.

**State Road and Tollway Authority - I-75 South Metro Express Lane Fund**, issued revenue bonds to pay the costs of certain tolling infrastructure, finance a debt service reserve, and pay the costs of issuance of the bonds.

(Table on next page)



## **NOTE 21 - SEGMENT INFORMATION (continued)**

Summary financial information for the State's segments for the year ended June 30, 2019 is presented below (amount in thousands):

| Condensed Statement of Net Position  Assets Current Assets Noncurrent Assets 13,926                            |
|--|
| Current Assets \$ 25,318 \$ 13,926   |
|  |
| 170110411011111111111111111111111111111  |
| Due from Other Funds — 876   |
| Capital Assets 16,956 9,873  |
| Total Assets 42,287 24,734   |
| Deferred Outflows 58 165   |
| Liabilities  |
| Current Liabilities 31,876 115 Noncurrent Liabilities 228.615 43,776   |
| Noncurrent Liabilities 228,615 43,776 Due to Other Funds 381 1,318   |
| Total Liabilities 260,872 45,209   |
|  |
|  |
| Net Position Net Investment in Capital Assets 16,956 (707  |
| Restricted — 3,507   |
| Unrestricted (235,543) (23,282   |
| Total Net Position (218,587) (20,482)  |
| Condensed Statement of Revenues, Expenses  |
| and Changes in Net Position  |
| Operating Revenues 2,000 2,453   |
| Depreciation/Amortization Expense — (2,920 Other Operating Expenses — (2,675) (4,413                           |
| Operating Income (Loss) (675) (4,880   |
| Nonoperating Revenues (Expenses)   |
| Investment Income 1,529 256  |
| Other Nonoperating Revenues 5,423 —  |
| Interest Expense (7,733) (2,215  |
| Other Nonoperating Expenses (117,800) —  |
| Capital Contributions 10,594 — Net Transfers (29) (71  |
| Change in Net Position (108,691) (6,910  |
| Beginning Net Position (restated) (109,896) (13,572)   |
| Ending Net Position <u>\$ (218,587)</u> <u>\$ (20,482)</u>   |
| Condensed Statement of Cash Flows  |
| Net Cash Provided By (Used In):  |
| Operating Activities \$ (17,153) \$ (4,585)  |
| Noncapital Financing Activities 400 (543 Capital and Related Financing (109,547) (2,600                        |
| Capital and Related Financing       (109,347)       (2,600)         Investing Activities       1,529       256 |
| Net Increase (Decrease) (124,771) (7,472   |
| Beginning Cash and Cash Equivalents 150,089 21,376   |
| Ending Cash and Cash Equivalents \$\\ \frac{\\$}{25,318}\$ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\              |



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 22 - SUBSEQUENT EVENTS**

#### A. Primary Government

#### **Long-term Debt Issues**

#### **General Obligation Bonds Issued**

In June 2019, the State sold General Obligation bonds 2019A and 2019B for \$636.1 million and \$278.6 million, respectively in the total amount of \$914.7 million, delivered on July 18, 2019. The bonds were sold to provide funds for various capital outlay projects of the State, for county and independent school systems through the Department of Education, to finance projects and facilities for both the Board of Regents of the University System of Georgia (BOR) and the Technical College System of Georgia, and to provide loans through Georgia Environmental Finance Authority (GEFA) to local governments and local government entities for water and sewerage facilities. The true interest cost on the 2019AB bonds was 2.486% and the average life is 10.444 years.

#### **General Obligation Refunding Bonds**

In June 2019, the State sold General Obligation refunding bonds in the total amount of \$35.9 million for delivery on July 18, 2019. To provide funds to refund all or a portion of the State Bonds 2009E (\$16.8 million refunding par) and 2009I (\$19.1 million refunding par). The true interest cost for the Series 2019C refunding bonds, which have an average life of 2.018 years, is 1.332%.

#### **Other Subsequent Events**

#### **Board of Regents**

In fiscal year 2019, Board of Regents (the Board), by and on behalf Georgia Tech Facilities, Inc, (GTFI) issued Series 2019A bonds (\$37.2 million par value) to refinance Series 2007A and Series 2009B-1 bonds related to the North Avenue Apartments. The Series 2019A bonds closed on September 18, 2019 with an All-In True Interest Cost of 1.59%. Total savings related to this refinancing is \$11.9 million.

GTFI issued Series 2019B bonds (\$28.5 million par value) to refinance Series 2009A bonds related to the Electrical Substation and System. The Series 2019B bonds closed on September 18, 2019 with an All-In True Interest Cost of 2.55%. Total savings related to this refinancing is \$11.3 million.

On July 9, 2019, the Board, by and on behalf University of Georgia Research Foundation, Inc., the Real Estate Board approved the \$10.5 million acquisition of a 6.6-mile, 77 acre, rail corridor that is adjacent to the University. A Real Estate Foundation LLC completed the purchase on August 19, 2019. The purchase was funded with unrestricted cash of \$5.0 million and borrowings of \$5.5 million on the revolving credit agreement.

#### B. Component Units

#### **Other Subsequent Events**

#### Georgia Housing and Finance Authority

The Georgia Housing and Finance Authority (GHFA) has issued 2019 Series B Single-Family Mortgage Bonds. The issue was for \$138.7 million and closed on October 10, 2019. On December 1, 2019, a bond redemption of \$21.3 million occurred.



## Notes to the Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 22 - SUBSEQUENT EVENTS (continued)**

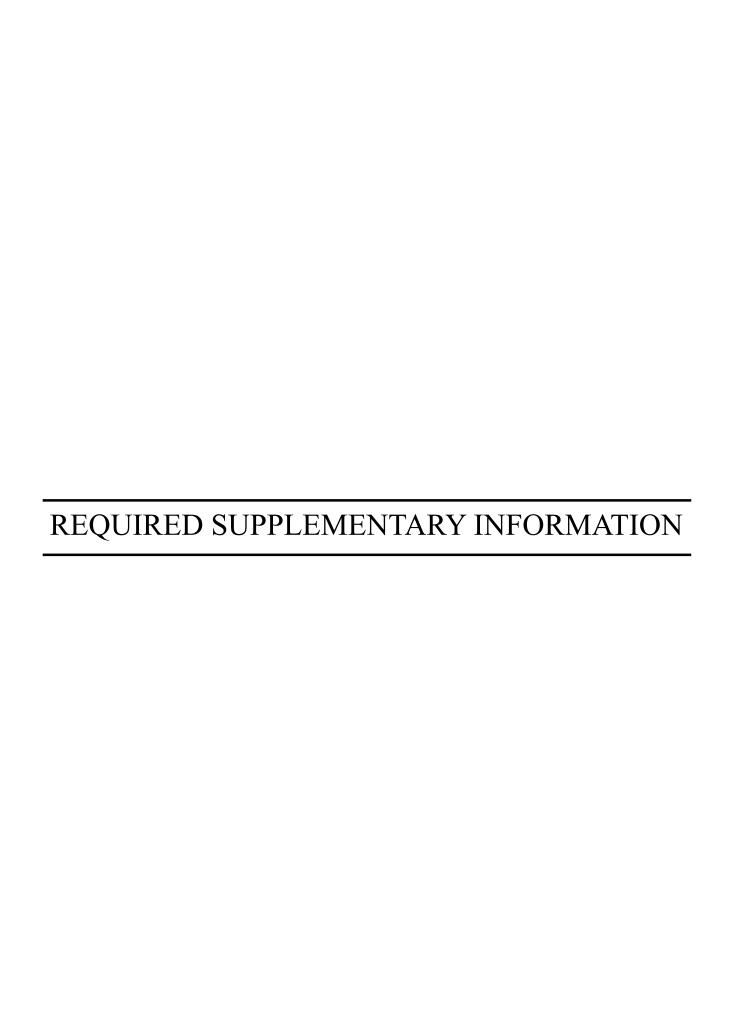
Additionally, GHFA has requested for the approval from the Georgia State Financing and Investment Commission (GSFIC) of the issuance and sale of up to \$250.0 million in aggregate principal of single family mortgage bonds during calendar year 2020 and GHFA recommended the underwriting team for calendar year 2020 through 2022.

#### **Georgia World Congress Center Authority**

The Georgia World Congress Center Authority has requested for the approval from GSFIC of the issuance and the sale of up to \$500.0 million in aggregate principal of hotel revenue bonds and the authorization of a non recourse loan up to \$60.0 million secured solely by certain stadium payments in order to provide additional funds for the hotel project.

#### **Georgia Ports Authority**

The Georgia Ports Authority board has unanimously voted to approve a resolution authorizing the executive director and the chief administrative officer to enter into a purchase and sale agreement to acquire 145 acres of real property from PCS Nitrogen Inc. for \$18.7 million, subject to due diligence.



## Required Supplementary Information Budgetary Comparison Schedule

## **Budget Fund**

## For the Fiscal Year Ended June 30, 2019

|  | Original<br>Appropriation | Amended<br>Appropriation | Final<br>Budget | Actual        | Variance    |
|--|---------------------------|--------------------------|-----------------|---------------|-------------|
| Funds Available  | трргоргиион               | прргоримион              |                 |               |             |
| State Appropriation  |                           |                          |                 |               |             |
| State General Funds  | \$ 22,559,798             | \$ 23,201,429            | \$ 23,201,429   | \$ 23,020,238 | \$ 181,191  |
| State Motor Fuel Funds   | 1,830,500                 |                          | 1,895,444       | 1,895,444     |             |
| Lottery Proceeds   | 1,201,496                 |                          | 1,204,405       | 1,204,209     | 196         |
| Tobacco Settlement Funds   | 150,160                   |                          | 161,723         | 161,723       |             |
| Brain and Spinal Injury Trust Fund                                 | 1,446                     |                          | 1,446           | 1,446         | _           |
| Nursing Home Provider Fees   | 157,326                   |                          | 154,263         | 154,263       | _           |
| Hospital Provider Fee  | 326,188                   |                          | 333,955         | 333,955       | _           |
| State Funds - Prior Year Carry-Over                                | 520,100                   | 311,033                  | 555,755         | 333,733       |             |
| State General Fund Prior Year                                      |                           | _                        | 177,793         | 197,500       | (19,707)    |
| Brain and Spinal Injury Trust Fund - Prior Year                    |                           | _                        | 1,058           | 1,037         | 21          |
| State Motor Fuel Funds - Prior Year                                |                           | _                        | 171,452         | 2,046,873     | (1,875,421) |
| Federal Funds  |                           |                          | 171,102         | 2,0.0,073     | (1,070,121) |
| CCDF Mandatory & Matching Funds                                    | 97,618                    | 97,618                   | 89,923          | 89,790        | 133         |
| Child Care and Development Block Grant                             | 127,918                   |                          | 201,802         | 201,715       | 87          |
| Community Mental Health Services Block Grant                       | 14,164                    |                          | 24,704          | 24,287        | 417         |
| Community Services Block Grant                                     | 16,845                    |                          | 20,667          | 20,176        | 491         |
| Federal Highway Administration - Highway Planning and Construction | 1,528,196                 |                          | 1,605,246       | 1,260,244     | 345,002     |
| Foster Care Title IV-E   | 102,896                   |                          | 97,557          | 98,536        | (979)       |
| Low-Income Home Energy Assistance                                  | 56,083                    |                          | 94,340          | 91,553        | 2,787       |
| Maternal and Child Health Services Block Grant                     | 16,884                    |                          | 27,581          | 27,050        | 531         |
| Medical Assistance Program   | 7,415,065                 |                          | 8,414,858       | 8,116,344     | 298,514     |
| Prevention and Treatment of Substance Abuse Block Grant            | 48,001                    |                          | 66,287          | 61,239        | 5,048       |
| Preventive Health and Health Services Block Grant                  | 2,207                     |                          | 6,100           | 5,001         | 1,099       |
| Social Services Block Grant  | 52,605                    |                          | 59,281          | 48,333        | 10,948      |
| State Children's Insurance Program                                 | 461,089                   | ,                        | 621,694         | 459,278       | 162,416     |
| Temporary Assistance for Needy Families Block Grant                | 326,177                   |                          | 334,344         | 317,820       | 16,524      |
| TANF Transfer to SSBG  | 4,202                     |                          | 1,764           | 1,764         | 10,324      |
| Federal Funds Not Itemized   | 3,769,794                 |                          | 4,504,072       | 4,289,358     | 214,714     |
| American Recovery and Reinvestment Act of 2009                     | 3,709,794                 | 4,034,303                | 4,304,072       | 4,209,330     | 214,/14     |
|  |                           |                          |                 | 21,416        | (21,416)    |
| Medical Assistance Program Federal Funds Not Itemized              | 36,134                    | 36,134                   | 54,208          | 41,824        |             |
| Other Funds  | 10,729,386                |                          | 15,069,516      | 15,079,273    | 12,384      |
| Other Fullus   | 10,729,380                | 11,136,307               | 15,009,510      | 13,079,273    | (9,757)     |
| Total Funds Available  | 51,032,178                | 52,517,388               | 58,596,912      | 59,271,689    | (674,777)   |
| Expenditures   |                           |                          |                 |               |             |
| Georgia Senate   | 11,626                    | ,                        | 12,342          | 10,285        | 2,057       |
| Georgia House of Representatives                                   | 19,590                    |                          | 21,085          | 17,721        | 3,364       |
| Georgia General Assembly Joint Offices                             | 12,123                    | 12,887                   | 13,172          | 11,704        | 1,468       |
| Audits and Accounts, Department of                                 | 36,349                    |                          | 36,368          | 35,485        | 883         |
| Appeals, Court of  | 21,435                    |                          | 21,694          | 21,395        | 299         |
| Judicial Council   | 20,169                    | 20,156                   | 22,012          | 21,252        | 760         |
| Juvenile Courts  | 8,751                     | 8,722                    | 8,823           | 8,384         | 439         |
| Prosecuting Attorneys  | 83,782                    | 83,824                   | 117,341         | 111,427       | 5,914       |
| Superior Courts  | 73,736                    | 73,751                   | 73,760          | 72,714        | 1,046       |
| Supreme Court  | 16,379                    | 16,216                   | 16,335          | 16,138        | 197         |
| Accounting Office, State   | 29,408                    | 29,079                   | 32,970          | 32,612        | 358         |
| Administrative Services, Department of                             | 200,722                   | 240,151                  | 260,979         | 247,447       | 13,532      |
| Agriculture, Department of   | 57,662                    | 155,954                  | 159,660         | 142,017       | 17,643      |
| Banking and Finance, Department of                                 | 13,293                    | 13,295                   | 13,360          | 13,150        | 210         |
| Behavioral Health & Developmental Disabilities, Department of      | 1,328,812                 | 1,357,237                | 1,440,704       | 1,404,666     | 36,038      |
| Community Affairs, Department of                                   | 277,780                   | 314,752                  | 313,538         | 312,628       | 910         |
| Community Health, Department of                                    | 15,334,734                | 15,648,995               | 19,345,804      | 15,812,002    | 3,533,802   |
| Community Supervision, Department of                               | 182,546                   | 182,830                  | 185,743         | 180,913       | 4,830       |
|  |                           |                          |                 |               | (continued) |



## Required Supplementary Information Budgetary Comparison Schedule Budget Fund

## For the Fiscal Year Ended June 30, 2019

|   | Original      | Amended       | Final      |              |                |
|---|---------------|---------------|------------|--------------|----------------|
|   | Appropriation | Appropriation | Budget     | Actual       | Variance       |
| Expenditures  |               |               |            |              |                |
| Corrections, Department of                            | 1,202,705     | 1,205,013     | 1,248,876  | 1,239,614    | 9,262          |
| Defense, Department of                                | 68,170        | 82,253        | 98,777     | 84,387       | 14,390         |
| Driver Services, Department of                        | 72,022        | 73,643        | 85,969     | 84,180       | 1,789          |
| Early Care and Learning, Department of                | 820,533       | 835,701       | 879,224    | 878,665      | 559            |
| Economic Development, Department of                   | 35,365        | 35,369        | 38,430     | 37,827       | 603            |
| Education, Department of                              | 11,901,526    | 12,245,744    | 12,286,146 | 12,123,962   | 162,184        |
| Employees' Retirement System of Georgia               | 60,670        | 59,698        | 59,698     | 57,749       | 1,949          |
| Forestry Commission, State                            | 50,249        | 60,460        | 71,446     | 70,681       | 765            |
| Governor, Office of the                               | 95,709        | 164,662       | 352,924    | 217,583      | 135,341        |
| Human Services, Department of                         | 1,941,205     | 1,935,329     | 2,026,363  | 1,925,895    | 100,468        |
| Insurance, Department of                              | 21,105        | 20,881        | 21,782     | 21,350       | 432            |
| Investigation, Georgia Bureau of                      | 248,506       | 286,014       | 331,286    | 301,489      | 29,797         |
| Juvenile Justice, Department of                       | 351,351       | 351,012       | 360,947    | 353,551      | 7,396          |
| Labor, Department of                                  | 128,166       | 120,450       | 113,777    | 101,833      | 11,944         |
| Law, Department of                                    | 72,964        | 72,872        | 97,772     | 95,146       | 2,626          |
| Natural Resources, Department of                      | 279,952       | 295,345       | 362,328    | 330,963      | 31,365         |
| Pardons and Paroles, State Board of                   | 17,617        | 18,050        | 18,229     | 17,857       | 372            |
| Properties Commission, State                          | 2,100         | 2,100         | 2,100      | 1,780        | 320            |
| Public Defender Council, Georgia                      | 92,418        | 92,670        | 96,500     | 90,214       | 6,286          |
| Public Health, Department of                          | 688,430       | 693,630       | 836,601    | 823,807      | 12,794         |
| Public Safety, Department of                          | 248,077       | 266,171       | 269,261    | 255,296      | 13,965         |
| Public Service Commission                             | 11,010        | 11,178        | 12,067     | 11,932       | 135            |
| Regents, University System of Georgia                 | 7,818,299     | 8,078,368     | 8,872,103  | 8,052,185    | 819,918        |
| Revenue, Department of                                | 194,679       | 229,110       | 251,668    | 244,170      | 7,498          |
| Secretary of State                                    | 29,776        | 29,611        | 33,069     | 32,108       | 961            |
| Student Finance Commission and Authority, Georgia     | 986,472       | 990,347       | 984,839    | 905,160      | 79,679         |
| Teachers' Retirement System                           | 39,718        | 41,043        | 41,043     | 37,116       | 3,927          |
| Technical College System of Georgia                   | 877,985       | 942,508       | 1,092,417  | 951,427      | 140,990        |
| Transportation, Department of                         | 3,598,793     | 3,683,459     | 4,095,475  | 3,563,462    | 532,013        |
| Veterans Service, Department of                       | 40,883        | 40,892        | 50,521     | 50,008       | 513            |
| Workers' Compensation, State Board of                 | 19,329        | 19,337        | 19,338     | 18,148       | 1,190          |
| State of Georgia General Obligation Debt Sinking Fund | 1,287,497     | 1,287,497     | 1,390,246  | 1,234,709    | 155,537        |
| Total Expenditures                                    | 51,032,178    | 52,517,388    | 58,596,912 | 52,686,194   | 5,910,718      |
| Excess of Funds Available over Expenditures           | <u> </u>      | <u> </u>      | <u>\$</u>  | \$ 6,585,495 | \$ (6,585,495) |

# Required Supplementary Information Budget to GAAP Reconciliation For the Fiscal Year Ended June 30, 2019

|  | General<br>Fund                 |
|--|---------------------------------|
| Sources/Inflows of Resources   |                                 |
| Summary  |                                 |
| Actual amounts (budgetary basis) "Total Funds Available" from the budgetary comparison schedule  | \$<br>59,271,689                |
| Differences - budget to GAAP   |                                 |
| Perspective Differences:   |                                 |
| Revenues of budgeted funds included in the Budget Fund, but removed from the General Fund for financial reporting purposes.  | (10,671,311)                    |
| Revenues of nonbudgeted funds included within the State's reporting entity, and shown in the General Fund for financial reporting purposes.  | 27,082,123                      |
| State appropriations revenues are budgetary resources, but are netted with the State's treasury disbursements for GAAP purposes.   | (26,771,280)                    |
| Basis Differences:   |                                 |
| Accrual of taxpayer assessed receivables and revenues.   | (46,565)                        |
| Fund balance adjustments are not inflows of budgetary resources, but affect current year revenues for GAAP reporting purposes.   | (115,635)                       |
| Prior Year Reserves Available for Expenditure are included in Funds Available, but are not revenues for GAAP reporting purposes.   | (5,666,188)                     |
| Revenues from intrafund transactions are budgetary resources, but are not revenues for GAAP reporting purposes.  | (578,297)                       |
| Receivables and revenues accrued based on encumbrances reported for goods and services ordered but not received are reported in the year the order is placed for budgetary purposes, but in the year the goods and services are received for GAAP reporting. | 18,186                          |
| Transfers from other funds are inflows of budgetary resources, but are not revenues for financial reporting purposes.  | (62,269)                        |
| Revenue reported for nonbudgetary food stamp program and donated commodities.  | 2,361,097                       |
| Revenue reported for on-behalf payments related to pensions.   | 60,686                          |
| Other net accrued receivables and revenues.  | <br>(57,544)                    |
| Total Revenues (General Fund) as reported on the Statement of Revenues, Expenditures, and  | 44.00 : 505                     |
| Changes in Fund Balance - Governmental Funds   | \$<br>44,824,692<br>(continued) |
|  |                                 |

# Required Supplementary Information Budget to GAAP Reconciliation For the Fiscal Year Ended June 30, 2019

|   | General<br>Fund |
|---|-----------------|
| Uses/Outflows of Resources  |                 |
| Summary   |                 |
| Actual amounts (budgetary basis) "Total Expenditures" from the budgetary comparison schedule  | \$ 52,686,194   |
| Differences - budget to GAAP  Perspective Differences:  |                 |
| Expenditures of Budgeted Funds for organizations not reported in the General Fund.  | (12,923,162     |
| Expenditures of nonbudgeted Funds included within the State's reporting entity, and shown in the General Fund for financial reporting purposes.   | 139,331         |
| Basis Differences:  |                 |
| Accrual of teacher salaries not included in current budget year.  | (4,526          |
| Capital lease acquisitions are not outflows of budgetary resources, but are recorded as current expenditures and other financing sources for GAAP reporting.  | 16,304          |
| Change in expenditure accrual for nonbudgetary Medicaid claims  | 3,500           |
| Encumbrances for goods and services ordered but not received are reported as budgetary expenditures in the year the order is placed, but are reported as GAAP expenditures in the year the goods and services are received. | 11,653          |
| Expenditures from intrafund transactions are budgetary outflows, but are not expenditures for GAAP reporting purposes.  | (579,161        |
| Expenditures reported for nonbudgetary food stamp program and donated commodities.  | 2,361,097       |
| Expenditures reported for on-behalf payments related to pensions.   | 60,686          |
| Fund balance adjustments are not outflows of budgetary resources, but affect current year expenditures for GAAP reporting purposes.   | (353,997        |
| Transfers to other funds are outflows of budgetary resources, but are not expenditures for GAAP reporting purposes.   | (1,599,361      |
| Other net accrued liabilities and expenditures.   | (43,038         |
| Total Expenditures (General Fund) as reported on the Statement of Revenues, Expenditures, and   |                 |
| Changes in Fund Balance - Governmental Funds  | \$ 39,775,520   |



Required Supplementary Information
Notes to Required Supplementary Information
Budgetary Comparison
For the Fiscal Year Ended June 30, 2019
(dollars in thousands)

#### **Budgetary Reporting**

#### **Budgetary Process**

OCGA Title 45, Chapter 12, Article 4 sets forth the process for the development and monitoring of an appropriated budget for the State. Not later than September 1 of each year, the head of each executive branch budget unit (e.g. agencies, departments, and commissions) must submit estimates of the financial requirements for the subsequent fiscal year to Office of Planning and Budget (OPB), which operates under the direction of the Governor. Budget estimates relative to the legislative and judicial branches of State government are provided to OPB for the purpose of estimating the total financial needs of the State, but are not subject to revision or review by OPB.

The Governor, through the OPB, examines the estimates and may investigate and revise executive branch submissions as necessary. Upon the completion and revisions of the estimates, the Governor must prepare and submit a budget report to the General Assembly within five days of the date on which the General Assembly convenes. The Governor also possesses the responsibility and authority to establish the revenue estimate for the corresponding fiscal year.

The General Assembly, after adopting such modifications to the Governor's budget report as it deems necessary, enacts the General Appropriations Act for the subsequent fiscal year. Each General Appropriations Act enacted, along with amendments as are adopted, continues in force and effect for the next fiscal year after adoption. In accordance with the Georgia Constitution, Article III, Section IX, Paragraph IV, "The General Assembly shall not appropriate [State] funds for any given fiscal year which, in aggregate, exceed a sum equal to the amount of unappropriated surplus expected to have accrued in the state treasury at the beginning of the fiscal year together with an amount not greater than the total treasury receipts from existing revenue sources anticipated to be collected in the fiscal year, less refunds, as estimated in the budget report and amendments thereto." The Constitution also authorizes the passage of additional Supplementary Appropriation Acts, provided sufficient surplus is available or additional revenue measures have been enacted. Finally, the Governor may withhold allotments of funds to budget units in order to maintain this balance of revenues and expenditures. Compliance with this requirement is demonstrated in the Governor's budget report and the Appropriation Acts for each fiscal year.

To the extent that federal funds received by the State are changed by federal authority or exceed the amounts appropriated by the original or supplementary appropriations acts, such excess, changed or unanticipated funds are "continually appropriated;" that is, they are amended in to departmental budgets when such events are known. Similarly, revenues generated by departments that may be retained for departmental operations ("other funds") are amended in as such funds are collected or anticipated.

Internal transfers within a budget unit are subject to the condition that no funds shall be transferred for the purpose of initiating a new program area which otherwise had received no appropriation of any funding source.

The Governor, through OPB, requires each budget unit, other than those of the legislative and judicial branches, to submit an annual operating budget based on the programs set forth in the Appropriations Act. Budget units submit periodic allotment requests, which must be approved in conjunction with quarterly work programs prior to release of appropriated funds. Further monitoring of budget unit activities is accomplished by review of expenditure reports, which are submitted quarterly to OPB.



## Required Supplementary Information Notes to Required Supplementary Information Budgetary Comparison For the Fiscal Year Ended June 30, 2019

(dollars in thousands)

The appropriated budget covers a majority of the organizations comprising the State's General Fund, and includes appropriations for debt service. The budget also includes certain proprietary funds, the Higher Education Fund, and the administrative costs of operating certain public employee retirement systems.

Budget units of the State are responsible for budgetary control of their respective portion of the total State appropriated budget. The legal level of budgetary control is at the program level by funding source. Due to the complex nature of the State appropriated budget, a separate *Budgetary Compliance Report* is published each year to report on compliance at the legal level of budgetary control.

#### **Budgetary Basis of Accounting**

The annual budget of the State is prepared on the modified accrual basis utilizing encumbrance accounting with the following exceptions: federal and certain other revenues are accrued based on the unexecuted portion of long-term contracts; and intrafund transactions are disclosed as revenues and expenditures. Under encumbrance accounting, encumbrances are used to indicate the intent to purchase goods or services. Liabilities and expenditures are recorded upon issuance of completed purchase orders. Goods or services need not have been received for liabilities and expenditures to be recorded.

The budget represents departmental appropriations recommended by the Governor and adopted by the General Assembly prior to the beginning of the fiscal year. Annual appropriated budgets are adopted at the departmental (budget unit) level by program and funding source. All unencumbered annual appropriations lapse at fiscal year-end unless otherwise specified by constitutional or statutory provisions. Supplementary and amended appropriations may be enacted during the next legislative session by the same process used for original appropriations.

#### **Budgetary Compliance Exceptions**

Expenditures of State funds may not exceed the amount appropriated at the legal level of control as provided by the Constitution. For the year ended June 30, 2019, total State funds expenditures did not exceed appropriated amounts.

For more information on budgetary exceptions, please refer to the *Budgetary Compliance Report* issued under separate cover. This report can be found on website of the State Accounting Office at <a href="http://sao.georgia.gov/">http://sao.georgia.gov/</a>.

#### **Budgetary Presentation**

The accompanying Budgetary Comparison Schedule for the Budget Fund presents comparisons of the legally adopted budget with actual data prepared on the budgetary basis of accounting utilized by the State. The Budget Fund, a compilation of the budget units of the State, differs from the funds presented in the basic financial statements. The Budget-to-GAAP reconciliation immediately following the budgetary comparison schedule identifies the types and amounts of adjustments necessary to reconcile the Budget Fund with the General Fund as reported in accordance with generally accepted accounting principles.



# Required Supplementary Information Public Entity Risk Pool For the Fiscal Year Ended June 30, 2019 (dollars in thousands)

#### **Claims Development Information**

The table below illustrates how the State Health Benefit Plan's (SHBP) earned revenues and investment income compare to related costs of loss and other expenses assumed by the SHBP as of the end of the current fiscal year. The rows of the table are defined as follows: (1) This line shows the total of each fiscal year's earned contribution revenues and investment revenues. (2) This line shows each fiscal year's other operating costs of the fund including overhead and claims expense not allocable to individual claims. (3) This line shows the fund's incurred claims and allocated claim adjustment expenses (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (policy year). (4) This section shows the cumulative net amounts paid as of the end of the policy year. (5) This section shows how current year's net incurred claims increased or decreased as of the end of the year. This annual reestimation results from new information received on known claims, reevaluation of existing information on known claims, as well as emergence of new claims not previously known. (6) This line compares the latest reestimated net incurred claims amount to the amount originally established (line 3) and shows whether this latest estimate of claims cost is greater or less than originally thought. As data for individual policy years mature, the correlation between original estimates and reestimated amounts is commonly used to evaluate the accuracy of net incurred claims currently recognized in less mature policy years.

(Table on next page)



## **Required Supplementary Information Public Entity Risk Pool** For the Fiscal Year Ended June 30, 2019

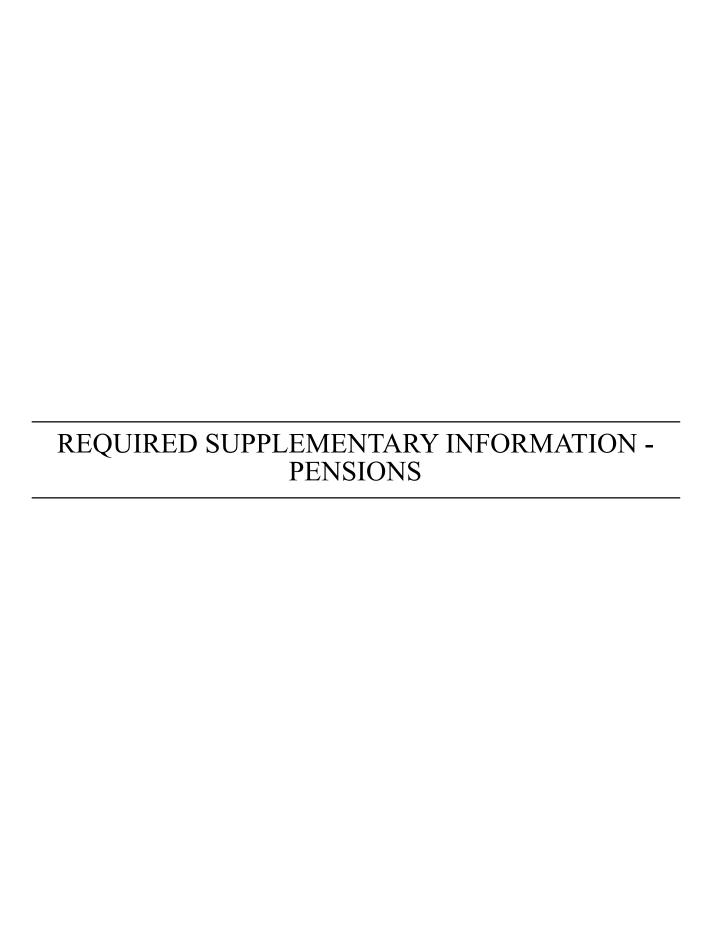
(dollars in thousands)

### Fiscal and Policy Year Ended

|   | <u>2013</u> | <u>2014</u>  | <u>2015</u>  | <u>2016</u>  | <u>2017</u> | <u>2018</u> | <u>2019</u>  |
|---|-------------|--------------|--------------|--------------|-------------|-------------|--------------|
| (1) Required contribution and investment revenue earned (fiscal year)                             | \$2,366,054 | \$ 2,434,392 | \$ 2,267,667 | \$ 2,145,197 | \$2,271,697 | \$2,966,874 | \$ 2,457,668 |
| • • •   | 100,532     | 150,939      | 155,501      | 144,515      | 140,450     | 132,097     | 118,674      |
| 1   | 100,332     | 130,939      | 133,301      | 144,313      | 140,430     | 132,097     | 118,074      |
| (3) Estimated claims and expenses,<br>end of policy year, net<br>incurred                         | 2,074,390   | 1,880,541    | 1,882,588    | 2,013,443    | 2,158,188   | 2,269,151   | 2,495,517    |
| (4) Net paid (cumulative) as of:  |             |              |              |              |             |             |              |
| End of policy year  | 1,919,597   | 1,758,032    | 1,708,902    | 1,847,202    | 2,052,213   | 2,187,695   | 2,348,115    |
| One year later  | 2,223,219   | 1,931,895    | 1,871,509    | 1,915,972    | 2,151,121   | 2,340,034   |              |
| Two years later   | 2,223,219   | 1,931,895    | 1,871,509    | 1,915,972    | 2,151,121   |             |              |
| Three years later   | 2,223,219   | 1,931,895    | 1,871,509    | 1,915,972    |             |             |              |
| Four years later  | 2,223,219   | 1,931,895    | 1,871,509    |              |             |             |              |
| Five years later  | 2,223,219   | 1,931,895    |              |              |             |             |              |
| Six years later <sup>(1)</sup>  | 2,223,219   |              |              |              |             |             |              |
| (5) Reestimated net incurred claims and expenses:   |             |              |              |              |             |             |              |
| End of policy year  | 2,074,390   | 1,880,541    | 1,882,588    | 2,013,443    | 2,158,188   | 2,269,151   | 2,495,517    |
| One year later  | 2,068,566   | 1,879,800    | 1,871,599    | 1,915,823    | 2,150,162   | 2,340,850   |              |
| Two years later   | 2,014,054   | 1,934,321    | 1,871,599    | 1,915,823    | 2,148,700   |             |              |
| Three years later   | 2,019,869   | 1,934,321    | 1,871,599    | 1,915,846    |             |             |              |
| Four years later  | 2,019,869   | 1,934,321    | 1,871,599    |              |             |             |              |
| Five years later  | 2,019,869   | 1,934,321    |              |              |             |             |              |
| Six years later <sup>(1)</sup>  | 2,019,869   |              |              |              |             |             |              |
| (6) Increase (decrease) in estimated net incurred claims and expenses from the end of policy year | \$ (54,521) | \$ 53,780    | \$ (10,989)  | \$ (97,597)  | \$ (9,488)  | \$ 71,699   | \$ —         |

<sup>&</sup>lt;sup>(1)</sup>Data not available prior to fiscal year 2013







## Required Supplementary Information Schedules of Employers' and Nonemployers' Contributions Defined Benefit Pension Plans For the Last Ten Fiscal Years

(dollars in thousands)

|  | Year<br>Ended          | Actuarially<br>determined<br>contribution<br>(a) | Contributions in relation<br>to the actuarially<br>determined contribution<br>(b) | Contribution<br>deficiency<br>(excess)<br>(a-b) | Covered payroll (c) | Contributions as a<br>percentage of covered<br>payroll<br>(b/c) |
|--|------------------------|--|---|---|---------------------|---|
| Employees' Retirement System                             | 6/30/2010              | 263,064  | 263,064   | _   | 2,571,042           | 10.23%  |
|  | 6/30/2011              | 261,132  | 261,132   | _   | 2,486,780           | 10.50%  |
|  | 6/30/2012              | 273,623  | 274,034   | (411)   | 2,414,884           | 11.35%  |
|  | 6/30/2013              | 358,376  | 358,992   | (616)   | 2,335,773           | 15.37%  |
|  | 6/30/2014              | 428,982  | 429,752   | (770)   | 2,335,773           | 18.40%  |
|  | 6/30/2015              | 517,220  | 519,163   | (943)   | 2,353,225           | 22.06%  |
|  | 6/30/2016              | 595,124  | 595,566   | (442)   | 2,390,457           | 24.91%  |
|  | 6/30/2017              | 624,623  | 625,281   | (658)   | 2,565,918           | 24.37%  |
|  | 6/30/2018              | 650,073  | 652,167   | (2,094)   | 2,635,896           | 24.74%  |
|  | 6/30/2019              | 649,209  | 649,209   | _   | 2,615,491           | 24.82%  |
| Public School Employees Retirement System 1              | 6/30/2010              | 5,530  | 5,530   | _   | N/A                 | N/A   |
| F  | 6/30/2011              | 7,509  | 7,509   | _   | N/A                 | N/A   |
|  | 6/30/2012              | 15,884   | 15,884  | _   | N/A                 | N/A   |
|  | 6/30/2013              | 24,829   | 24,829  | _   | N/A                 | N/A   |
|  | 6/30/2014              | 27,160   | 27,160  | _   | N/A                 | N/A   |
|  | 6/30/2015              | 28,461   | 28,461  | _   | N/A                 | N/A   |
|  | 6/30/2016              | 28,580   | 28,580  | _   | N/A                 | N/A   |
|  | 6/30/2017              | 26,277   | 26,277  | _   | N/A                 | N/A   |
|  | 6/30/2018              | 29,276   | 29,276  | _   | N/A                 | N/A   |
|  | 6/30/2019              | 30,263   | 30,263  | _   | N/A                 | N/A   |
| Georgia Judicial Retirement System                       | 6/30/2010              | 2,600  | 2,600   | _   | 51,293              | 5.07%   |
|  | 6/30/2011              | 1,932  | 1,932   | _   | 52,331              | 3.69%   |
|  | 6/30/2012              | 2,083  | 2,083   | _   | 51,898              | 4.01%   |
|  | 6/30/2013              | 2,279  | 2,279   | _   | 52,807              | 4.32%   |
|  | 6/30/2014              | 2,375  | 2,375   | _   | 54,787              | 4.33%   |
|  | 6/30/2015              | 4,261  | 4,261   | _   | 54,272              | 7.85%   |
|  | 6/30/2016              | 7,623  | 7,623   | _   | 57,401              | 13.28%  |
|  | 6/30/2017              | 6,684  | 6,684   | _   | 59,695              | 11.20%  |
|  | 6/30/2018<br>6/30/2019 | 6,566<br>5,254                                   | 6,566<br>5,254  | _   | 60,572<br>60,532    | 10.84%<br>8.68%   |
| Teachers Retirement System of Georgia                    | 6/30/2010              | 1,057,416  | 1,057,416   | _   | 10,856,427          | 9.74%   |
|  | 6/30/2011              | 1,089,912  | 1,089,912   | _   | 10,602,257          | 10.28%  |
|  | 6/30/2012              | 1,082,224  | 1,082,224   | _   | 10,527,471          | 10.28%  |
|  | 6/30/2013              | 1,180,469  | 1,180,469   | _   | 10,345,916          | 11.41%  |
|  | 6/30/2014              | 1,270,963  | 1,270,963   | _   | 10,349,862          | 12.28%  |
|  | 6/30/2015              | 1,406,706  | 1,406,706   | _   | 10,697,384          | 13.15%  |
|  | 6/30/2016              | 1,580,532  | 1,580,532   | _   | 11,075,907          | 14.27%  |
|  | 6/30/2017              | 1,654,844  | 1,654,844   | _   | 11,596,664          | 14.27%  |
|  | 6/30/2018              | 2,018,724  | 2,018,724   | _   | 12,009,066          | 16.81%  |
| D 000 11 11 12 12 14 14 14 14 14 14 14 14 14 14 14 14 14 | 6/30/2019              | 2,566,403  | 2,566,403   | _   | 12,279,440          | 20.90%  |
| Peace Officers' Annuity and Benefit Fund of Georgia      | 6/30/2010              | 14,034   | 17,281  | (3,247)   | N/A                 | N/A   |
|  | 6/30/2011              | 19,760   | 16,185  | 3,575   | N/A<br>N/A          | N/A   |
|  | 6/30/2012              | 19,760<br>22,343                                 | 16,256  | 3,504   | N/A<br>N/A          | N/A<br>N/A  |
|  | 6/30/2013<br>6/30/2014 | 22,343   | 15,472  | 6,871<br>6,998                                  | N/A<br>N/A          | N/A<br>N/A  |
|  |                        | 17,815   | 15,342  |   |                     | N/A<br>N/A  |
|  | 6/30/2015<br>6/30/2016 | 18,082   | 15,341<br>14,713  | 2,474<br>3,369                                  | N/A<br>N/A          | N/A<br>N/A  |
|  | 6/30/2017              | 12,651   | 14,005  | (1,354)   | N/A                 | N/A   |
|  | 6/30/2017              | 11,351   | 13,826  | (2,475)   | N/A                 | N/A   |
|  | 6/30/2019              | 10,430   | 14,444  | (4,014)   | N/A                 | N/A   |
| Georgia Firefighters' Pension Fund                       | 6/30/2010              | 36,031   | 25,328  | 10,703  | N/A                 | N/A   |
|  | 6/30/2011              | 36,031   | 25,966  | 10,065  | N/A                 | N/A   |
|  | 6/30/2012              | 29,995   | 27,073  | 2,922   | N/A                 | N/A   |
|  | 6/30/2013              | 29,995   | 28,442  | 1,553   | N/A                 | N/A   |
|  | 6/30/2014              | 28,956   | 30,034  | (1,078)   | N/A                 | N/A   |
|  | 6/30/2015              | 26,215   | 31,489  | (5,274)   | N/A                 | N/A   |
|  | 6/30/2016              | 28,030   | 32,684  | (4,654)   | N/A                 | N/A   |
|  | 6/30/2017              | 28,987   | 34,152  | (5,165)   | N/A                 | N/A   |
|  | 6/30/2018              | 28,191   | 35,715  | (7,524)   | N/A                 | N/A   |
|  | 6/30/2019              | 29,732   | 37,902  | (8,170)   | N/A                 | N/A   |

This data, except for annual covered payroll, was provided by each plan's actuary.

No statistics regarding covered payroll are available. Contributions are not based upon members' salaries, but are simply \$4.00 per member, per month, for nine months, each fiscal year if hired prior to July 1, 2012 and \$10 per month, per member, per month, for nine months, if hired after July 1, 2012.



## **Required Supplementary Information**

## Schedules of Employers' and Nonemployers' Net Pension Liability

## **Defined Benefit Pension Plans**

For the Last Six Fiscal Years

(dollars in thousands)

|  | 2019             | 2018             | 2017             | 2016             | 2015             | 2014                    |
|--|------------------|------------------|------------------|------------------|------------------|-------------------------|
| Employees' Retirement<br>System:   |                  |                  |                  |                  |                  |                         |
| Total pension liability  | \$<br>17,744,003 | \$<br>17,628,219 | \$<br>17,159,634 | \$<br>17,103,987 | \$<br>17,019,362 | \$<br>17,042,149        |
| Plan fiduciary net position  | 13,617,472       | 13,517,186       | 13,098,299       | 12,373,567       | 12,967,964       | 13,291,531              |
| Employers' and nonemployers' net pension liability   | \$<br>4,126,531  | \$<br>4,111,033  | \$<br>4,061,335  | \$<br>4,730,420  | \$<br>4,051,398  | \$<br>3,750,618         |
| Plan fiduciary net position as<br>a percentage of the total<br>pension liability               | 76.74 %          | 76.68 %          | 76.33 %          | 72.34 %          | 76.20 %          | 77.99 %                 |
| Covered payroll  | \$<br>2,615,491  | \$<br>2,635,896  | \$<br>2,565,918  | \$<br>2,390,457  | \$<br>2,353,225  | \$<br>2,335,773         |
| Employers' and<br>nonemployers' net pension<br>liability as a percentage of<br>covered payroll | 157.77 %         | 155.96 %         | 158.28 %         | 197.89 %         | 172.16 %         | 160.57 %                |
| Public School Employees<br>Retirement System:  |                  |                  |                  |                  |                  |                         |
| Total pension liability  | \$<br>1,107,496  | \$<br>1,072,165  | \$<br>1,013,163  | \$<br>992,292    | \$<br>946,200    | \$<br>930,745           |
| Plan fiduciary net position  | 941,588          | 914,138          | 868,134          | 803,775          | 823,150          | 821,733                 |
| Employers' and nonemployers' net pension liability   | \$<br>165,908    | \$<br>158,027    | \$<br>145,029    | \$<br>188,517    | \$<br>123,050    | \$<br>109,012           |
| Plan fiduciary net position as<br>a percentage of the total<br>pension liability               | 85.02 %          | 85.26 %          | 85.69 %          | 81.00 %          | 87.00 %          | 88.29 %                 |
| Covered payroll  | N/A              | N/A              | N/A              | N/A              | N/A              | N/A                     |
| Employers' and<br>nonemployers' net pension<br>liability as a percentage of<br>covered payroll | N/A              | N/A              | N/A              | N/A              | N/A              | N/A                     |
| Georgia Judicial Retirement System:  |                  |                  |                  |                  |                  |                         |
| Total pension liability  | \$<br>440,041    | \$<br>428,624    | \$<br>394,736    | \$<br>368,669    | \$<br>357,081    | \$<br>350,443           |
| Plan fiduciary net position  | 479,372          | 466,657          | 441,182          | 403,011          | 404,852          | 400,790                 |
| Employers' and nonemployers' net pension (asset)   | \$<br>(39,331)   | \$<br>(38,033)   | \$<br>(46,446)   | \$<br>(34,342)   | \$<br>(47,771)   | \$<br>(50,347)          |
| Plan fiduciary net position as<br>a percentage of the total<br>pension liability               | 108.94 %         | 108.87 %         | 111.77 %         | 109.32 %         | 113.38 %         | 114.37 %                |
| Covered payroll  | \$<br>60,532     | \$<br>60,572     | \$<br>59,695     | \$<br>57,401     | \$<br>54,272     | \$<br>54,787            |
| Employers' and<br>nonemployers' net pension<br>(asset) as a percentage of<br>covered payroll   | (64.98%)         | (62.79%)         | (77.81%)         | (59.83%)         | (88.02%)         | (91.90%)<br>(continued) |

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available. Schedule includes all significant plans and funds administered by the State of Georgia.



## Required Supplementary Information Schedules of Employers' and Nonemployers' Net Pension Liability Defined Benefit Pension Plans

#### For the Last Six Fiscal Years

(dollars in thousands)

|   |    | 2019        |      | 2018       |      | 2017       |     | 2016      |      | 2015      |      | 2014      |
|---|----|-------------|------|------------|------|------------|-----|-----------|------|-----------|------|-----------|
| Teachers Retirement System:   | _  |             | _    |            | _    |            |     |           |      |           |      |           |
| Total pension liability   | \$ | 100,291,641 | \$ 9 | 94,095,067 | \$ 8 | 89,926,280 | \$8 | 6,183,526 | \$8  | 2,023,120 | \$7  | 9,099,772 |
| Plan fiduciary net position   |    | 78,788,937  | 7    | 75,532,925 | 7    | 71,340,972 | 6   | 5,552,411 | 6    | 6,799,111 | 6    | 6,466,091 |
| Employers' and nonemployers' net pension liability  | \$ | 21,502,704  | \$ 1 | 18,562,142 | \$1  | 18,585,308 | \$2 | 0,631,115 | \$ 1 | 5,224,009 | \$ 1 | 2,633,681 |
| Plan fiduciary net position as<br>a percentage of the total<br>pension liability                          |    | 78.56 %     |      | 80.27 %    |      | 79.33 %    |     | 76.06 %   |      | 81.44 %   |      | 84.03 %   |
| Covered payroll   | \$ | 12,279,440  | \$ 1 | 12,009,066 | \$ 1 | 11,596,664 | \$1 | 1,075,907 | \$1  | 0,697,384 | \$1  | 0,349,862 |
| Employers' and nonemployers' net pension liability as a percentage of covered payroll                     |    | 175.11 %    |      | 154.57 %   |      | 160.26 %   |     | 186.27 %  |      | 142.32 %  |      | 122.07 %  |
| Peace Officers' Annuity and<br>Benefit Fund of Georgia:   |    |             |      |            |      |            |     |           |      |           |      |           |
| Total pension liability   | \$ | 802,169     | \$   | 781,281    | \$   | 742,609    | \$  | 747,459   | \$   | 720,213   | \$   | 674,725   |
| Plan fiduciary net position   | _  | 825,675     | _    | 795,273    |      | 754,615    |     | 689,022   |      | 703,536   |      | 698,889   |
| Employers' and<br>nonemployers' net<br>pension liability/<br>(asset)                                      | \$ | (23,506)    | \$   | (13,992)   | \$   | 12.006     | \$  | 58,437    | \$   | 16,677    | \$   | (24,164)  |
| Plan fiduciary net position as<br>a percentage of the total<br>pension liability                          |    | 102.93 %    |      | 101.79 %   |      | 101.62 %   |     | 92.18 %   |      | 97.68 %   |      | 103.58 %  |
| Covered payroll   |    | N/A         |      | N/A        |      | N/A        |     | N/A       |      | N/A       |      | N/A       |
| Employers' and<br>nonemployers' net pension<br>liability/(asset) as a<br>percentage of covered<br>payroll |    | N/A         |      | N/A        |      | N/A        |     | N/A       |      | N/A       |      | N/A       |
| Georgia Firefighters' Pension Fund:   |    |             |      |            |      |            |     |           |      |           |      |           |
| Total pension liability   | \$ | 1,103,481   | \$   | 1,065,923  | \$   | 1,007,205  | \$  | 970,157   | \$   | 923,835   | \$   | 848,314   |
| Plan fiduciary net position   |    | 934,352     |      | 894,871    |      | 843,414    |     | 766,678   |      | 767,333   |      | 761,115   |
| Employers' and nonemployers' net pension liability  | \$ | 169,129     | \$   | 171,052    | \$   | 163,791    | \$  | 203,479   | \$   | 156,502   | \$   | 87,199    |
| Plan fiduciary net position as<br>a percentage of the total<br>pension liability                          |    | 84.67 %     |      | 83.95 %    |      | 83.74 %    |     | 79.03 %   |      | 83.06 %   |      | 89.72 %   |
| Covered payroll   |    | N/A         |      | N/A        |      | N/A        |     | N/A       |      | N/A       |      | N/A       |
| Employers' and<br>nonemployers' net pension<br>liability as a percentage of<br>covered payroll            |    | N/A         |      | N/A        |      | N/A        |     | N/A       |      | N/A       |      | N/A       |

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available. Schedule includes all significant plans and funds administered by the State of Georgia.



## **Required Supplementary Information**

## Schedules of Changes in Employers' and Nonemployers' Net Pension Liability Defined Benefit Pension Plans

#### For the Last Six Fiscal Years

(dollars in thousands)

| Employees' Retirement System:                      | 2019         |    | 2018        |    | 2017        |    | 2016        |    | 2015        |    | 2014        |
|--|--------------|----|-------------|----|-------------|----|-------------|----|-------------|----|-------------|
| Total pension liability:                           |              |    |             |    |             |    |             |    |             |    |             |
| Service cost                                       | \$ 135,679   | \$ | 129,294     | \$ | 125,910     | \$ | 143,043     | \$ | 145,045     | \$ | 150,075     |
| Interest   | 1,233,882    |    | 1,233,689   |    | 1,230,175   |    | 1,225,650   |    | 1,227,846   |    | 1,224,380   |
| Benefit changes                                    | 42,097       |    | 31,097      |    | 30,563      |    | _           |    | _           |    | _           |
| Differences between expected and actual experience | 155,573      |    | 180,655     |    | 72,315      |    | (238)       |    | (53,950)    |    | _           |
| Changes of assumptions                             | _            |    | 314,733     |    | _           |    | 70,890      |    | _           |    | _           |
| Benefit payments                                   | (1,443,756)  |    | (1,413,298) |    | (1,394,283) |    | (1,347,633) |    | (1,334,278) |    | (1,305,998) |
| Refunds of contributions                           | (7,691)      |    | (7,585)     |    | (9,033)     |    | (7,087)     |    | (7,450)     |    | (8,757)     |
| Net change in total pension liability              | 115,784      |    | 468,585     |    | 55,647      |    | 84,625      |    | (22,787)    |    | 59,700      |
| Total pension liability-beginning                  | 17,628,219   |    | 17,159,634  |    | 17,103,987  |    | 17,019,362  |    | 17,042,149  |    | 16,982,449  |
| Total pension liability-ending (a)                 | 17,744,003   |    | 17,628,219  |    | 17,159,634  |    | 17,103,987  |    | 17,019,362  |    | 17,042,149  |
| Plan fiduciary net position:                       |              |    |             |    |             |    |             |    |             |    |             |
| Contributions-employer                             | 638,989      |    | 639,302     |    | 613,191     |    | 583,082     |    | 505,668     |    | 418,807     |
| Contributions-nonemployer                          | 10,220       |    | 12,865      |    | 12,080      |    | 12,484      |    | 12,495      |    | 10,945      |
| Contributions-member                               | 36,252       |    | 37,130      |    | 35,863      |    | 31,961      |    | 33,713      |    | 32,423      |
| Administrative expense allotment                   | 10           |    | 10          |    | 10          |    | 10          |    | 10          |    | _           |
| Net investment income                              | 873,404      |    | 1,166,013   |    | 1,475,626   |    | 141,292     |    | 474,147     |    | 2,021,748   |
| Benefit payments                                   | (1,443,756)  |    | (1,413,298) |    | (1,394,283) |    | (1,347,633) |    | (1,334,278) |    | (1,305,998) |
| Administrative expense                             | (7,142)      |    | (8,056)     |    | (8,732)     |    | (8,506)     |    | (7,872)     |    | (7,440)     |
| Refunds of contributions                           | (7,691)      |    | (7,585)     |    | (9,033)     |    | (7,087)     |    | (7,450)     |    | (8,757)     |
| Other*   | _            |    | (7,494)     |    | 10          |    | _           |    | _           |    | _           |
| Net change in plan fiduciary net position          | 100,286      |    | 418,887     |    | 724,732     |    | (594,397)   |    | (323,567)   |    | 1,161,728   |
| Plan fiduciary net position-beginning              | 13,517,186   |    | 13,098,299  |    | 12,373,567  |    | 12,967,964  |    | 13,291,531  |    | 12,129,803  |
| Plan fiduciary net position-ending (b)             | 13,617,472   | _  | 13,517,186  | _  | 13,098,299  | _  | 12,373,567  |    | 12,967,964  | _  | 13,291,531  |
| Net pension liability-ending (a)-(b)               | \$ 4,126,531 | \$ | 4,111,033   | \$ | 4,061,335   | \$ | 4,730,420   | \$ | 4,051,398   | \$ | 3,750,618   |
| Public School Employees Retirement System:         |              |    |             |    |             |    |             |    |             |    |             |
| Total pension liability:                           |              |    |             |    |             |    |             |    |             |    |             |
| Service cost                                       | \$ 13,762    | \$ | 13,180      | \$ | 12,788      | \$ | 11,952      | \$ | 12,089      | \$ | 11,049      |
| Interest   | 75,923       |    | 73,643      |    | 72,157      |    | 68,776      |    | 67,652      |    | 66,143      |
| Benefit changes                                    | 18,050       |    | 17,289      |    | _           |    | _           |    | _           |    | _           |
| Differences between expected and actual experience | (8,159)      |    | (3,943)     |    | (3,665)     |    | (9,483)     |    | (6,858)     |    | _           |
| Changes of assumptions                             | _            |    | 21,354      |    | _           |    | 33,215      |    | _           |    | _           |
| Benefit payments                                   | (63,637)     |    | (61,820)    |    | (59,378)    |    | (57,903)    |    | (56,972)    |    | (56,189)    |
| Refunds of contributions                           | (609)        |    | (700)       |    | (1,031)     |    | (465)       |    | (456)       |    | (514)       |
| Net change in total pension liability              | 35,330       | _  | 59,003      |    | 20,871      |    | 46,092      | _  | 15,455      |    | 20,489      |
| Total pension liability-beginning                  | 1,072,166    |    | 1,013,163   |    | 992,292     |    | 946,200     |    | 930,745     |    | 910,256     |
| Total pension liability-ending (a)                 | 1,107,496    | _  | 1,072,166   |    | 1,013,163   |    | 992,292     |    | 946,200     | _  | 930,745     |
| Plan fiduciary net position:                       |              |    |             | _  |             | _  |             | _  |             | _  |             |
| Contributions-nonemployer                          | 30,263       |    | 29,276      |    | 26,277      |    | 28,580      |    | 28,461      |    | 27,160      |
| Contributions-member                               | 2,256        |    | 2,162       |    | 2,084       |    | 1,925       |    | 1,800       |    | 1,659       |
| Net investment income                              | 60,554       |    | 78,417      |    | 97,715      |    | 9,809       |    | 30,129      |    | 123,799     |
| Benefit payments                                   | (63,636)     |    | (61,820)    |    | (59,378)    |    | (57,903)    |    | (56,972)    |    | (56,189)    |
| Administrative expense                             | (1,378)      |    | (1,331)     |    | (1,308)     |    | (1,321)     |    | (1,545)     |    | (1,450)     |
| Refunds of contributions                           | (609)        |    | (700)       |    | (1,031)     |    | (465)       |    | (456)       |    | (514)       |
| Net change in plan fiduciary net position          | 27,450       |    | 46,004      | _  | 64,359      | _  | (19,375)    | _  | 1,417       | _  | 94,465      |
| Plan fiduciary net position-beginning              | 914,138      |    | 868,134     |    | 803,775     |    | 823,150     |    | 821,733     |    | 727,268     |
| Plan fiduciary net position-ending (b)             | 941,588      | _  | 914,138     | _  | 868,134     | _  | 803,775     | _  | 823,150     | _  | 821,733     |
| Net pension liability-ending (a)-(b)               | \$ 165,908   | \$ | 158,028     | \$ | 145,029     | \$ | 188,517     | \$ | 123,050     | \$ | 109,012     |
| 1 , , , (-) (-)                                    | ,- 30        | ÷  | ,0          | _  | -,/         |    | /           | ÷  | ,0          | É  | (continued) |

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

<sup>\*</sup>Pursuant to the requirements of GASB Statement 75, the fiscal year 2018 beginning Fiduciary Net Position was restated by \$7,494 to reflect the impact of recording the initial Deferred Outflows of Resources and the Net OPEB liabilities and OPEB asset.



## **Required Supplementary Information**

## Schedules of Changes in Employers' and Nonemployers' Net Pension Liability Defined Benefit Pension Plans

#### For the Last Six Fiscal Years

(dollars in thousands)

| Georgia Judicial Retirement System:                | 2019      |       |    | 2018        |    | 2017        |    | 2016        |    | 2015        |    | 2014        |
|--|-----------|-------|----|-------------|----|-------------|----|-------------|----|-------------|----|-------------|
| Total pension liability:                           |           |       |    |             |    |             | _  |             | _  |             |    |             |
| Service cost                                       | \$ 13     | ,350  | \$ | 13,019      | \$ | 12,514      | \$ | 12,713      | \$ | 7,751       | \$ | 7,584       |
| Interest   | 30        | ,267  |    | 28,666      |    | 26,826      |    | 26,058      |    | 25,566      |    | 24,530      |
| Benefit changes                                    | 1         | ,065  |    | 3,442       |    | 3,419       |    | _           |    | _           |    | _           |
| Differences between expected and actual experience | (5        | ,250) |    | 6,379       |    | 5,258       |    | (3,603)     |    | (7,542)     |    | _           |
| Changes of assumptions                             |           | _     |    | 7,466       |    | _           |    | (4,308)     |    |             |    | _           |
| Benefit payments                                   | (27       | ,462) |    | (24,934)    |    | (21,784)    |    | (19,011)    |    | (18,365)    |    | (17,441)    |
| Refunds of contributions                           |           | (553) |    | (150)       |    | (166)       |    | (261)       |    | (772)       |    | (22)        |
| Net change in total pension liability              | 11        | 417   |    | 33,888      | _  | 26,067      | _  | 11,588      | _  | 6,638       |    | 14,651      |
| Total pension liability-beginning                  | 428       | ,624  |    | 394,736     |    | 368,669     |    | 357,081     |    | 350,443     |    | 335,792     |
| Total pension liability-ending (a)                 |           | 041   | _  | 428,624     | _  | 394,736     | _  | 368,669     | _  | 357,081     | _  | 350,443     |
| Plan fiduciary net position:                       |           |       | _  |             | _  |             | _  |             | _  |             | _  |             |
| Contributions-employer                             | 3         | 117   |    | 4,725       |    | 4,081       |    | 4,754       |    | 2,696       |    | 1,373       |
| Contributions-nonemployer                          | 2         | 137   |    | 1,841       |    | 2,603       |    | 2,869       |    | 1,564       |    | 1,002       |
| Contributions-member                               | 5         | 469   |    | 4,910       |    | 4,906       |    | 5,507       |    | 5,061       |    | 4,731       |
| Net investment income                              | 30        | .827  |    | 39,877      |    | 49,259      |    | 5,055       |    | 14,697      |    | 60,012      |
| Benefit payments                                   |           | ,462) |    | (24,934)    |    | (21,784)    |    | (19,011)    |    | (18,365)    |    | (17,441)    |
| Administrative expense                             | ,         | (820) |    | (794)       |    | (728)       |    | (754)       |    | (819)       |    | (754)       |
| Refunds of contributions                           |           | (553) |    | (150)       |    | (166)       |    | (261)       |    | (772)       |    | (22)        |
| Net change in plan fiduciary net position          |           | 715   | _  | 25,475      | _  | 38,171      | _  | (1,841)     | _  | 4,062       | _  | 48,901      |
| Plan fiduciary net position-beginning              |           | ,657  |    | 441,182     |    | 403,011     |    | 404,852     |    | 400,790     |    | 351,889     |
| Plan fiduciary net position-ending (b)             |           | 372   |    | 466,657     | _  | 441,182     | _  | 403,011     | _  | 404,852     |    | 400,790     |
| Net pension (asset)-ending (a)-(b)                 |           | ,331) | \$ | (38,033)    | \$ | (46,446)    | \$ | (34,342)    | \$ | (47,771)    | \$ | (50,347)    |
| • , , , , , , , , , , , , , , , , , , ,            | 4 (2)     | ,,,,, | Ť  | (==,===)    | Ť  | (10,110)    | Ť  | (= :,= :=)  | Ť  | (.,,,,,,)   | Ť  | (= =,=)     |
| Teachers Retirement System:                        |           |       |    |             |    |             |    |             |    |             |    |             |
| Total pension liability:                           |           |       |    |             |    |             |    |             |    |             |    |             |
| Service cost                                       | \$ 1,536  |       | \$ | 1,484,705   | \$ | 1,413,080   | \$ | 1,435,808   | \$ | 1,386,498   | \$ | 1,374,556   |
| Interest   | 6,868     |       |    | 6,565,372   |    | 6,293,611   |    | 5,990,178   |    | 5,779,597   |    | 5,557,046   |
| Differences between expected and actual experience |           | ,272  |    | 894,691     |    | 573,483     |    | 380,526     |    | (165,785)   |    | _           |
| Changes of assumptions                             | 2,388     |       |    | _           |    | _           |    | 662,047     |    | _           |    | _           |
| Benefit payments                                   | (4,950    |       |    | (4,699,920) |    | (4,461,124) |    | (4,228,819) |    | (3,996,879) |    | (3,764,452) |
| Refunds of contributions                           |           | ,543) |    | (76,061)    |    | (76,296)    |    | (79,334)    |    | (80,083)    |    | (87,095)    |
| Net change in total pension liability              | 6,196     | ,     |    | 4,168,787   |    | 3,742,754   |    | 4,160,406   |    | 2,923,348   |    | 3,080,055   |
| Total pension liability-beginning                  | 94,095    |       | _  | 89,926,280  | _  | 86,183,526  | _  | 82,023,120  | _  | 79,099,772  |    | 76,019,717  |
| Total pension liability-ending (a)                 | 100,291   | ,641  |    | 94,095,067  |    | 89,926,280  |    | 86,183,526  | _  | 82,023,120  |    | 79,099,772  |
| Plan fiduciary net position:                       |           |       |    |             |    |             |    |             |    |             |    |             |
| Contributions - employer                           | 2,560     | ,810  |    | 2,014,088   |    | 1,648,411   |    | 1,572,624   |    | 1,399,668   |    | 1,264,546   |
| Contributions-nonemployer                          | 5         | ,414  |    | 4,416       |    | 6,175       |    | 7,908       |    | 7,038       |    | 6,417       |
| Contributions-member                               | 759       | ,474  |    | 745,574     |    | 716,233     |    | 685,626     |    | 661,835     |    | 640,120     |
| Net investment income                              | 4,972     | ,419  |    | 6,247,155   |    | 7,971,677   |    | 810,574     |    | 2,384,145   |    | 9,826,743   |
| Benefit payments                                   | (4,950    | ,465) |    | (4,699,920) |    | (4,461,124) |    | (4,228,819) |    | (3,996,879) |    | (3,764,452) |
| Administrative expense                             | (15       | ,276) |    | (15,865)    |    | (16,773)    |    | (15,281)    |    | (14,996)    |    | (15,025)    |
| Refunds of contributions                           | (76       | ,543) |    | (76,061)    |    | (76,296)    |    | (79,334)    |    | (80,085)    |    | (87,095)    |
| Other**  |           | 179   |    | (27,434)    |    | 258         |    | _           |    | (27,706)    |    | _           |
| Net change in plan fiduciary net position          | 3,256     | ,012  |    | 4,191,953   |    | 5,788,561   |    | (1,246,702) | _  | 333,020     | _  | 7,871,254   |
| Plan fiduciary net position-beginning              | 75,532    | ,925  |    | 71,340,972  |    | 65,552,411  |    | 66,799,113  |    | 66,466,091  |    | 58,594,837  |
| Plan fiduciary net position-ending (b)             | 78,788    | ,937  | _  | 75,532,925  | _  | 71,340,972  | _  | 65,552,411  | _  | 66,799,113  | _  | 66,466,091  |
| Net pension liability-ending (a)-(b)               | \$ 21,502 | ,704  | \$ | 18,562,142  | \$ | 18,585,308  | \$ | 20,631,115  | \$ | 15,224,007  | \$ | 12,633,681  |
|  |           |       | _  |             |    |             |    |             | =  |             |    | (continued) |

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

<sup>\*\*</sup>Pursuant to the requirement of GASB 75, the fiscal year 2018 beginning Fiduciary Net Position was restated by \$27,654 to reflect the impact of recording the initial Deferred Outflows of Resources and the Net OPEB liabilities and OPEB asset.



## **Required Supplementary Information**

## Schedules of Changes in Employers' and Nonemployers' Net Pension Liability Defined Benefit Pension Plans

#### For the Last Six Fiscal Years

(dollars in thousands)

| Peace Officers' Annuity and Benefits Fund of Georgia |    | 2019      |    | 2018      |    | 2017      |    | 2016     |    | 2015     |    | 2014     |
|--|----|-----------|----|-----------|----|-----------|----|----------|----|----------|----|----------|
| Total pension liability:                             | -  |           |    |           |    |           |    |          |    |          |    |          |
| Service cost   | \$ | 14,015    | \$ | 13,771    | \$ | 15,049    | \$ | 12,826   | \$ | 13,085   | \$ | 17,890   |
| Interest   |    | 49,361    |    | 48,066    |    | 52,255    |    | 50,242   |    | 47,138   |    | 43,877   |
| Benefit changes***                                   |    | 12,271    |    | 11,546    |    | _         |    | _        |    | _        |    | _        |
| Differences between expected and actual experience   |    | (17,616)  |    | (350)     |    | (6,615)   |    | (4,688)  |    | _        |    | _        |
| Changes of assumptions                               |    | _         |    | _         |    | (32,942)  |    | _        |    | 14,577   |    | _        |
| Benefit payments                                     |    | (36,684)  |    | (33,890)  |    | (32,216)  |    | (30,696) |    | (28,879) |    | (27,263) |
| Refunds of contributions                             |    | (460)     |    | (470)     |    | (406)     |    | (413)    |    | (433)    |    | (437)    |
| Net change in total pension liability                | -  | 20,887    |    | 38,673    |    | (4.875)   |    | 27,271   |    | 45,488   |    | 34,067   |
| Total pension liability-beginning                    |    | 781,282   |    | 742,609   |    | 747,484   |    | 720,213  |    | 674,725  |    | 640,658  |
| Total pension liability-ending (a)                   |    | 802,169   |    | 781,282   |    | 742,609   |    | 747,484  |    | 720,213  |    | 674,725  |
| Plan fiduciary net position:                         |    |           |    |           |    |           |    |          |    |          |    |          |
| Contributions-nonemployer                            |    | 14,444    |    | 13,826    |    | 14,005    |    | 14,713   |    | 15,341   |    | 15,342   |
| Contributions-member                                 |    | 3,542     |    | 3,460     |    | 3,482     |    | 3,527    |    | 3,537    |    | 3,532    |
| Net investment income                                |    | 50,633    |    | 58,716    |    | 81,611    |    | (837)    |    | 15,771   |    | 103,600  |
| Benefit payments                                     |    | (36,683)  |    | (33,890)  |    | (32,216)  |    | (30,696) |    | (28,879) |    | (27,263) |
| Miscellaneous  |    | 119       |    | 92        |    | 64        |    | 66       |    | 65       |    | 90       |
| Administrative expense                               |    | (1,193)   |    | (1,076)   |    | (947)     |    | (874)    |    | (755)    |    | (730)    |
| Refunds of contributions                             |    | (460)     |    | (470)     |    | (406)     |    | (413)    |    | (433)    |    | (437)    |
| Net change in plan fiduciary net position            |    | 30,402    |    | 40,658    |    | 65,593    |    | (14,514) |    | 4,647    |    | 94,134   |
| Plan fiduciary net position-beginning                |    | 795,273   |    | 754,616   |    | 689,021   |    | 703,535  |    | 698,889  |    | 604,755  |
| Plan fiduciary net position-ending (b)               |    | 825,675   |    | 795,273   |    | 754,615   |    | 689,021  |    | 703,536  |    | 698,889  |
| Net pension liability/(asset)-ending (a)-(b)         | \$ | (23,506)  | \$ | (13,992)  | \$ | (12,006)  | \$ | 58,463   | \$ | 16,677   | \$ | (24,164) |
| Georgia Firefighters' Pension Fund:                  |    |           |    |           |    |           |    |          |    |          |    |          |
| Total pension liability:                             |    |           |    |           |    |           |    |          |    |          |    |          |
| Service cost   | \$ | 20,381    | \$ | 19,713    | \$ | 19,557    | \$ | 19,398   | \$ | 18,377   | \$ | 17,889   |
| Interest   |    | 62,400    |    | 58,986    |    | 56,847    |    | 54,164   |    | 53,833   |    | 51,850   |
| Benefit changes                                      |    | 10,795    |    | 20,553    |    | 9,980     |    | 14,201   |    | _        |    | _        |
| Differences between expected and actual experience   |    | (4,165)   |    | 7,676     |    | (3,913)   |    | 771      |    | (11,448) |    | _        |
| Changes of assumptions                               |    | _         |    | _         |    | _         |    | _        |    | 54,973   |    | _        |
| Benefit payments                                     |    | (50,704)  |    | (47,256)  |    | (44,301)  |    | (41,562) |    | (39,379) |    | (37,530) |
| Refunds of contributions                             |    | (1,149)   |    | (954)     |    | (1,121)   |    | (650)    |    | (835)    |    | (694)    |
| Net change in total pension liability                |    | 37,558    |    | 58,718    | _  | 37,049    | _  | 46,322   |    | 75,521   | _  | 31,515   |
| Total pension liability-beginning                    |    | 1,065,923 |    | 1,007,205 |    | 970,156   |    | 923,835  |    | 848,314  |    | 816,799  |
| Total pension liability-ending (a)                   |    | 1,103,481 | _  | 1,065,923 | _  | 1,007,205 | _  | 970,157  | _  | 923,835  |    | 848,314  |
| Plan fiduciary net position:                         | _  | ,, .      | _  | ,,,,,,    | _  | ,,,,,,    |    |          |    | ,        |    | ,-       |
| Contributions-nonemployer                            |    | 37,902    |    | 35,715    |    | 34,152    |    | 32,684   |    | 31,489   |    | 30,034   |
| Contributions-member                                 |    | 4,022     |    | 3,960     |    | 3,952     |    | 3,970    |    | 3,896    |    | 3,836    |
| Net investment income                                |    | 50,109    |    | 60,756    |    | 85,059    |    | 5,973    |    | 12,080   |    | 111,715  |
| Benefit payments                                     |    | (50,704)  |    | (47,256)  |    | (44,301)  |    | (41,562) |    | (39,379) |    | (37,530) |
| Administrative expense                               |    | (1,509)   |    | (1,484)   |    | (1,341)   |    | (1,362)  |    | (1,329)  |    | (1,209)  |
| Refunds of contributions                             |    | (1,149)   |    | (954)     |    | (1,121)   |    | (651)    |    | (835)    |    | (693)    |
| Other  |    | 810       |    | 718       |    | 337       |    | 293      |    | 296      |    | 332      |
| Net change in plan fiduciary net position            |    | 39,481    | _  | 51,455    | _  | 76,737    |    | (655)    |    | 6,218    |    | 106,485  |
| Plan fiduciary net position-beginning                |    | 894,871   |    | 843,414   |    | 766,677   |    | 767,333  |    | 761,115  |    | 654,630  |
| Plan fiduciary net position-ending (b)               | -  | 934,352   | _  | 894.871   | _  | 843,414   |    | 766,678  | _  | 767,333  |    | 761,115  |
| Net pension liability-ending (a)-(b)                 | \$ | 169,129   | \$ | 171,054   | \$ | 163,791   | \$ | 203,479  | \$ | 156,502  | \$ | 87,199   |
| 110t pension naturny-ending (a)=(0)                  | Ф  | 107,127   | φ  | 1/1,034   | φ  | 103,771   | ψ  | 203,719  | Ψ  | 100,002  | Ψ  | 07,199   |

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available. Schedule includes all significant plans and funds administered by the State of Georgia.



## State of Georgia Required Supplementary Information **Schedules of Investment Returns Defined Benefit Pension Plans** For the Last Six Fiscal Years

#### Annual money-weighted rate of return, net of investment expense

|   | 2019    | 2018  | 2017   | 2016    | 2015    | 2014    |
|---|---------|-------|--------|---------|---------|---------|
| Pooled Investment Fund (ERS): Employees' Retirement System Public School Employees Retirement System Georgia Judicial Retirement System | (1.80%) | 0.60% | 2.90%  | (7.23%) | (5.32%) | (5.95%) |
| Teachers Retirement System  | 4.08%   | 5.05% | 7.62%  | (2.92%) | (0.45%) | 12.17%  |
| Peace Officers' Annuity and Benefit Fund of Georgia   | 6.14%   | 7.89% | 11.91% | 0.08%   | 2.53%   | 18.49%  |
| Georgia Firefighters' Pension Fund  | 5.11%   | 7.76% | 11.10% | 0.96%   | 1.23%   | 17.60%  |

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.



Required Supplementary Information
Notes to Required Supplementary Information
Defined Benefit Pension Plans
Methods and Assumptions
For the Fiscal Year Ended June 30, 2019

#### **Actuarial Methods and Assumptions - Plan Perspective:**

This note provides information about changes of benefit terms, changes of assumptions, and methods and assumptions used in calculations of actuarially determined contributions.

#### **Employees' Retirement System**

Changes of benefit terms: A new benefit tier was added for members joining the System on and after July 1, 2009. A one-time 3% payment was granted to certain retirees and beneficiaries effective July 2016, and a one-time 3% payment was granted to certain retirees and beneficiaries effective July 2017. Two one-time 2% payments were granted to certain retirees and beneficiaries effective July 2018 and January 2019.

Changes of assumptions: Subsequent to the June 30, 2017 measurement date, the ERS Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for the June 30, 2017 actuarial valuation. In addition, based on the ERS board's new funding policy the assumed investment rate of return was reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date. Therefore, an assumption change from 7.50% to 7.30% is reflected in the calculation of the total pension liability.

#### **Public School Employees Retirement System**

Changes of benefit terms: The member contribution rate was increased from \$4.00 to \$10.00 per month for members joining the System on or after July 1, 2012. The monthly benefit accrual rate was increased from \$14.75 to \$15.00 per year of credible service effective July 1, 2017. The monthly benefit accrual was increased from \$15.00 to \$15.25 per year of credible service effective July 1, 2018.

Changes of assumptions: Subsequent to the June 30, 2017 measurement date, the PSERS Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for the June 30, 2017 actuarial valuation. In addition, based on the PSERS board's new funding policy the assumed investment rate of return was reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date. Therefore, an assumption change from 7.50% to 7.30% is reflected in the calculation of the total pension liability.

#### Georgia Judicial Retirement System

Changes of benefit terms: Spouses benefits were changed for members joining the System on or after July 1, 2012. A 2% cost-of-living adjustment (COLA) was granted to certain retired members and beneficiaries effective July 1, 2016, another 2% COLA was granted effective July 1, 2018, and a 2% COLA was also granted effective July 1, 2019.

Changes of assumptions: Subsequent to the June 30, 2017 measurement date, the GJRS Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for the June 30, 2017 actuarial valuation. In addition, based on the ERS board's new funding policy the assumed investment rate of return was reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date. Therefore, an assumption change from 7.50% to 7.30% is reflected in the calculation of the total pension liability.



Required Supplementary Information
Notes to Required Supplementary Information
Defined Benefit Pension Plans
Methods and Assumptions
For the Fiscal Year Ended June 30, 2019

**Actuarial Methods and Assumptions - Plan Perspective:** 

#### **Teachers Retirement System**

Changes of benefit terms: There were no changes in benefits terms that affect the measurement of the total pension liability since the prior measurement date.

Changes of assumptions: On December 17, 2015, the Board adopted recommend changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal, and salary increases.

#### Peace Officers' Annuity and Benefit Fund of Georgia

*Changes of benefit terms:* For fiscal year 2019, the Board of Commissioners approved a 1.5% COLA effective January 1, 2018. For fiscal year 2020, the Board of Commissioners approved a 1.5% COLA effective January 1, 2020.

Change in assumptions: For fiscal year 2015, the mortality table was changed to the RP 2014 Healthy Mortality Table with blue collar adjustment and generational mortality projection using Scale MP-2014 for healthy lives and to the RP-2014 Disabled Retiree Mortality Table with generational mortality projection using Scale MP-2014 for disabled lives. For fiscal year 2017, the mortality table for healthy lives was updated to the RP-2014 Healthy Mortality Table with blue collar adjustments and generational mortality projection using with Conduent modified MP-2016 scale and the mortality table for disabled lives was updated to the RP-2014 Disabled Retiree Mortality Table with generational mortality projection using the Conduent modified MP-2016 scale. Also, the active retirement and termination rates were updated based on the results of an experience study covering the period June 30, 2008 through June 30, 2015. In addition, the discount rate was decreased from 7.0% to 6.50%.



Required Supplementary Information
Notes to Required Supplementary Information
Defined Benefit Pension Plans
Methods and Assumptions
For the Fiscal Year Ended June 30, 2019

#### Georgia Firefighters' Pension Fund

Changes of benefit terms: In 2016, a one-time 1.5% COLA was granted to retired members and beneficiaries and to the benefit rate for future retirees effective as of July 1, 2016. In 2017, a one-time 1% Cost-of Living Adjustment (COLA) was granted to retired members and beneficiaries and to the benefit rate for future retirees effective as of July 1, 2017. In 2018, a one-time 1% COLA was granted to retired members and beneficiaries and to the benefit rate for future retirees effective as of January 1, 2018 and an additional 1% COLA was granted July 1, 2018.

*Change in assumptions:* In 2013, a funding policy was adopted which changes the amortization period of the unfunded actuarial accrued liability from 15 to 30 years. Also, in 2015 the following changes were made:

- The assumed investment rate of return was lowered from 6.5% to 6.0%.
- The assumed rate of inflation was lowered from 3.0% to 2.75%
- Rates of withdrawal and retirement were adjusted to more closely reflect actual experience.
- Rates of mortality were adjusted during the experience study. Pre-retirement mortality rates were changed to the RP 2000 employee mortality table projected to 2025 with projection scale BB set forward one year for males and four years for females. Post-retirement mortality rates were changed to the RP 2000 blue collar mortality table projected to 2025 with projection scale BB. Post-disability mortality rates were changed to the RP 2000 disabled mortality table projected to 2025 with projection scale BB set forward five years for males and three years for females, however there are no longer any disability benefits included in the plan. Post-disability mortality rates were changed to the RP 2000 disabled mortality table projected to 2025 with projection scale BB.



# Required Supplementary Information Notes to Required Supplementary Information Defined Benefit Pension Plans Methods and Assumptions For the Fiscal Year Ended June 30, 2019

#### **Actuarial Methods and Assumptions - Plan Perspective:**

Methods and assumptions used in calculations of actuarially determined contributions: The actuarially determined contribution rates in the schedules of employers' and non-employers' contributions are calculated as of June 30, one to three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the most recent contribution rates in those schedules:

|                                    | ERS                                   | GJRS                                       |
|------------------------------------|---------------------------------------|--|
| Valuation date                     | June 30, 2016                         | June 30, 2016                              |
| Actuarial cost method              | Entry age                             | Entry age                                  |
| Amortization method                | Level dollar, closed                  | Level percent of pay, closed               |
| Remaining amortization period      | 18.2 years                            | 17.8 years                                 |
| Asset valuation method             | 5-year smoothed fair                  | 5-year smoothed fair                       |
| Inflation                          | 2.75%                                 | 2.75%                                      |
| Salary increases:                  | 3.25 - 7.0%                           | 4.50%                                      |
| Investment rate of return          | 7.50%, net of pension plan investment | 7.50%, net of pension plan investment      |
|                                    | expense, including inflation          | expense, including inflation               |
|                                    | PSERS                                 | TRS  |
| Valuation date                     | June 30, 2016                         | June 30, 2016                              |
| Actuarial cost method              | Entry age                             | Entry age                                  |
| Amortization method                | Level dollar, closed                  | Level percent of payroll, closed           |
| Remaining amortization period      | 21.9 years                            | 28.0 years                                 |
| Asset valuation method             | 5-year smoothed fair                  | 5-year smoothed market                     |
| Inflation                          | 2.75%                                 | 2.75%                                      |
| Salary increases                   | N/A                                   | 3.25 - 9.0%, including inflation           |
| Investment rate of return          | 7.50%, net of pension plan investment | 7.50%, net of pension plan investment      |
|                                    | expense, including inflation          | expense, including inflation               |
| Cost-of-living adjustment          | 1.50%, semi-annually                  |  |
| Post-retirement benefit increases: | •                                     | 1.50%, semi-annually                       |
|                                    | Peace Officers'                       | Firefighters'                              |
| Valuation date                     | June 30, 2018                         | June 30, 2018                              |
| Actuarial cost method              | Entry age normal                      | Entry age normal                           |
| Amortization method                | Level dollar, open                    | Level dollar, open                         |
| Remaining amortization period      | 30 years                              | 26.3 years                                 |
| Asset valuation method             | Actuarial value                       | 5-year smoothed market with 15.0% corridor |
|                                    | 1.90%                                 | 2.75%                                      |
| Inflation                          |                                       |  |
| Salary increases                   | N/A                                   | N/A  |
| Investment rate of return          | 6.50%, net of pension plan investment | 6.0%, net of pension plan investment       |
|                                    | expense, including inflation          | expense, including inflation               |



## Required Supplementary Information Schedules of State's Contributions - As Employer Defined Benefit Pension Plans

#### For the Last Five Fiscal Years

(dollars in thousands)

|  |          | 2019      |              | 2018      |    | 2017      |    | 2016      |               | 2015      |
|--|----------|-----------|--------------|-----------|----|-----------|----|-----------|---------------|-----------|
| Primary Government   |          |           |              |           |    |           |    |           |               |           |
| Employees' Retirement System:                                      |          |           |              |           |    |           |    |           |               |           |
| Statutorily required contribution                                  | \$       | 578,876   | \$           | 582,189   | \$ | 554,976   | \$ | 505,411   | \$            | 440,602   |
| Contributions in relation to the statutorily required contribution |          | (578,876) |              | (582,189) |    | (554,976) |    | (505,411) |               | (440,602) |
| Contribution Deficiency (excess)                                   | \$       |           | \$           |           | \$ |           | \$ |           | \$            |           |
| State's covered payroll  | \$       | 2,378,687 | \$           | 2,403,879 | \$ | 2,257,282 | \$ | 2,103,422 | \$            | 1,875,953 |
| Contributions as a percentage of the covered payroll               |          | 24.34%    |              | 24.22%    |    | 24.59%    |    | 24.03%    |               | 23.49%    |
| Georgia Judicial Retirement System:                                |          |           |              |           |    |           |    |           |               |           |
| Statutorily required contribution                                  | \$       | 2,741     | \$           | 2,507     | \$ | 3,701     | \$ | 4,134     | \$            | 2,209     |
| Contributions in relation to the statutorily                       |          | (2,741)   |              | (2,507)   |    | (3,701)   |    | (4,134)   |               | (2,209)   |
| required contribution Contribution Deficiency (excess)             | \$       |           | \$           |           | \$ |           | \$ |           | \$            |           |
| State's covered payroll  | <u> </u> | 34,988    | <del>=</del> | 34,956    | \$ | 35,440    | \$ | 33,710    | <del>==</del> | 31,184    |
| Contributions as a percentage of the covered payroll               |          | 7.83%     | ,            | 7.17%     | ,  | 10.44%    | •  | 12.26%    | •             | 7.08%     |
| Teachers Retirement System:  |          |           |              |           |    |           |    |           |               |           |
| Statutorily required contribution                                  | \$       | 434,861   | \$           | 339,634   | \$ | 276,210   | \$ | 261,758   | \$            | 230,939   |
| Contributions in relation to the statutorily required contribution |          | (434,861) |              | (339,634) |    | (276,210) |    | (261,758) |               | (230,939) |
| Contribution Deficiency (excess)                                   | \$       |           | \$           |           | \$ |           | \$ |           | \$            |           |
| State's covered payroll  | \$       | 2,075,231 | \$           | 2,016,415 | \$ | 1,934,055 | \$ | 1,832,311 | \$            | 1,756,586 |
| Contributions as a percentage of the covered payroll               |          | 20.95%    |              | 16.84%    |    | 14.28%    |    | 14.29%    |               | 13.15%    |
| Component Units  |          |           |              |           |    |           |    |           |               |           |
| Employees' Retirement System:                                      |          |           |              |           |    |           |    |           |               |           |
| Statutorily required contribution                                  | \$       | 9,369     | \$           | 9,184     | \$ | 9,576     | \$ | 9,425     | \$            | 8,304     |
| Contributions in relation to the statutorily required contribution |          | (9,369)   |              | (9,184)   |    | (9,576)   |    | (9,425)   |               | (8,304)   |
| Contribution Deficiency (excess)                                   | \$       |           | \$           |           | \$ |           | \$ |           | \$            |           |
| State's covered payroll  | \$       | 40,121    | \$           | 37,649    | \$ | 36,171    | \$ | 39,238    | \$            | 35,265    |
| Contributions as a percentage of the covered payroll               |          | 23.35%    |              | 24.39%    |    | 26.47%    |    | 24.02%    |               | 23.55%    |
| <b>Teachers Retirement System:</b>                                 |          |           |              |           |    |           |    |           |               |           |
| Statutorily required contribution                                  | \$       | 14,338    | \$           | 11,195    | \$ | 9,248     | \$ | 8,616     | \$            | 8,231     |
| Contributions in relation to the statutorily                       |          | (14,338)  |              | (11,195)  |    | (9,248)   |    | (8,616)   |               | (8,231)   |
| required contribution Contribution Deficiency (excess)             | \$       |           | \$           |           | \$ |           | \$ |           | \$            |           |
| State's covered payroll  | \$       | 68,606    | \$           | 66,582    | \$ | 64,715    | \$ | 63,339    | \$            | 62,558    |
| Contributions as a percentage of the covered payroll               | *        | 20.90%    | •            | 16.81%    |    | 14.29%    | •  | 13.60%    | •             | 13.16%    |

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.



### **Required Supplementary Information**

## Schedules of State's Contributions - As Nonemployer Contributing Entity Defined Benefit Pension Plans

#### For the Last Five Fiscal Years

(dollars in thousands)

|  | 2019         | 2018         | 2017         | 2016         | 2015         |
|--|--------------|--------------|--------------|--------------|--------------|
| Employees' Retirement System:                                      |              |              |              |              |              |
| Statutorily required contribution                                  | \$<br>10,404 | \$<br>10,781 | \$<br>11,967 | \$<br>12,138 | \$<br>11,174 |
| Contributions in relation to the statutorily required contribution | (10,404)     | (10,781)     | (11,967)     | (12,138)     | (11,174)     |
| Contribution Deficiency (excess)                                   | \$<br>       | \$<br>       | \$<br>       | \$<br>       | \$<br>       |
| Public School Employees Retirement System:                         |              |              |              |              |              |
| Statutorily required contribution                                  | \$<br>30,263 | \$<br>29,276 | \$<br>26,277 | \$<br>28,580 | \$<br>28,461 |
| Contributions in relation to the statutorily required contribution | (30,263)     | (29,276)     | (26,277)     | (28,580)     | (28,461)     |
| Contribution Deficiency (excess)                                   | \$<br>       | \$<br>       | \$<br>       | \$<br>_      | \$<br>       |
| Georgia Judicial Retirement System:                                |              |              |              |              |              |
| Statutorily required contribution                                  | \$<br>2,065  | \$<br>1,838  | \$<br>2,575  | \$<br>2,902  | \$<br>1,558  |
| Contributions in relation to the statutorily required contribution | (2,065)      | (1,838)      | (2,575)      | (2,902)      | (1,558)      |
| Contribution Deficiency (excess)                                   | \$<br>       | \$<br>       | \$<br>       | \$<br>       | \$<br>       |
| Teachers Retirement System:  |              |              |              |              |              |
| Statutorily required contribution                                  | \$<br>5,414  | \$<br>4,420  | \$<br>6,152  | \$<br>7,944  | \$<br>7,038  |
| Contributions in relation to the statutorily required contribution | (5,414)      | (4,420)      | (6,152)      | (7,944)      | (7,038)      |
| Contribution Deficiency (excess)                                   | \$<br>       | \$<br>       | \$<br>       | \$<br>_      | \$<br>       |
| Peace Officers' Annuity and Benefit Fund of<br>Georgia             |              |              |              |              |              |
| Statutorily required contribution                                  | \$<br>14,444 | \$<br>13,826 | \$<br>14,005 | \$<br>14,713 | \$<br>15,341 |
| Contributions in relation to the statutorily required contribution | (14,444)     | (13,826)     | (14,005)     | (14,713)     | (15,341)     |
| Contribution Deficiency (excess)                                   | \$           | \$<br>       | \$<br>       | \$<br>       | \$<br>       |
| Georgia Firefighters' Pension Fund:                                |              |              |              |              |              |
| Statutorily required contribution                                  | \$<br>37,902 | \$<br>35,715 | \$<br>34,152 | \$<br>32,684 | \$<br>31,489 |
| Contributions in relation to the statutorily required contribution | (37,902)     | (35,715)     | (34,152)     | (32,684)     | (31,489)     |
| Contribution Deficiency (excess)                                   | \$<br>       | \$<br>       | \$<br>       | \$<br>       | \$<br>       |

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.



### **Required Supplementary Information**

## ${\bf Schedules\ of\ State's\ Proportionate\ Share\ of\ the\ Net\ Pension\ Liability\ -\ As\ Employer}$

## **Defined Benefit Pension Plans For the Last Five Fiscal Years**

(dollars in thousands)

|   | 2019            | 2018            | 2017                     | 2016                     | 2015                     |
|---|-----------------|-----------------|--------------------------|--------------------------|--------------------------|
| Primary Government  |                 |                 |                          |                          |                          |
| Employees' Retirement System:   |                 |                 |                          |                          |                          |
| State's proportion of the net pension liability   | 88.948204 %     | 88.415594 %     | 87.798535 %              | 87.682412 %              | 87.266834 %              |
| State's proportionate share of the net pension liability  | \$<br>3,656,194 | \$<br>3,590,854 | \$<br>4,153,237          | \$<br>3,552,363          | \$<br>3,273,046          |
| State's Covered payroll   | \$<br>2,403,879 | \$<br>2,257,282 | \$<br>2,103,422          | \$<br>1,875,953          | \$<br>1,615,070          |
| State's proportionate share of the net pension liability as a percentage of its covered payroll | 152.10 %        | 159.08 %        | 197.45 %                 | 189.36 %                 | 202.66 %                 |
| Plan fiduciary net position as a percentage of the total pension liability                      | 76.68 %         | 76.33 %         | 72.34 %                  | 76.20 %                  | 77.99 %                  |
| Georgia Judicial Retirement System:   |                 |                 |                          |                          |                          |
| State's proportion of the net pension liability   | 57.814059 %     | 58.970340 %     | 58.753912 %              | 58.635878 %              | 57.356971 %              |
| State's proportionate share of the net pension  | \$<br>(21,988)  | \$<br>(27,390)  | \$<br>(20.177)           | \$<br>(28.011)           | \$<br>(20 070)           |
| liability State's Covered payroll   | \$<br>34,956    | \$<br>35,440    | \$<br>(20,177)<br>33,710 | \$<br>(28,011)<br>31,184 | \$<br>(28,878)<br>29,887 |
| State's proportionate share of the net pension liability as a percentage of its covered payroll | (62.90%)        | (77.29%)        | (59.85%)                 | (89.82%)                 | (96.62%)                 |
| Plan fiduciary net position as a percentage of the total pension liability                      | 108.87 %        | 111.77 %        | 109.32 %                 | 113.38 %                 | 114.37 %                 |
| Teachers Retirement System:   |                 |                 |                          |                          |                          |
| State's proportion of the net pension liability   | 17.011357 %     | 16.885665 %     | 16.741530 %              | 16.687812 %              | 16.517474 %              |
| State's proportionate share of the net pension liability  | \$<br>3,157,367 | \$<br>3,137,798 | \$<br>3,453,291          | \$<br>2,540,211          | \$<br>2,086,629          |
| State's Covered payroll   | \$<br>2,016,415 | \$<br>1,934,055 | \$<br>1,832,311          | \$<br>1,756,586          | \$<br>1,683,292          |
| State's proportionate share of the net pension liability as a percentage of its covered payroll | 156.58 %        | 162.24 %        | 188.47 %                 | 144.61 %                 | 123.96 %                 |
| Plan fiduciary net position as a percentage of the total pension liability                      | 80.27 %         | 79.33 %         | 76.06 %                  | 81.44 %                  | 84.03 %                  |
| Component Units   |                 |                 |                          |                          |                          |
| Employees' Retirement System:   |                 |                 |                          |                          |                          |
| State's proportion of the net pension liability   | 1.369623 %      | 1.501635 %      | 1.639295 %               | 1.557127 %               | 1.543905 %               |
| State's proportionate share of the net pension liability  | \$<br>56,305    | \$<br>60,985    | \$<br>77,545             | \$<br>63,085             | \$<br>57,906             |
| State's Covered payroll   | \$<br>37,649    | \$<br>36,171    | \$<br>39,238             | \$<br>35,265             | \$<br>28,075             |
| State's proportionate share of the net pension liability as a percentage of its covered payroll | 149.55 %        | 168.60 %        | 197.63 %                 | 178.89 %                 | 206.25 %                 |
| Plan fiduciary net position as a percentage of the total pension liability                      | 76.68 %         | 76.33 %         | 72.34 %                  | 76.20 %                  | 77.99 %                  |

continued



### **Required Supplementary Information**

## ${\bf Schedules\ of\ State's\ Proportionate\ Share\ of\ the\ Net\ Pension\ Liability\ -\ As\ Employer}$

## **Defined Benefit Pension Plans For the Last Five Fiscal Years**

(dollars in thousands)

|   | <br>2019      |    | 2018       |        | 2017       |        | 2016       |        | 2015       |
|---|---------------|----|------------|--------|------------|--------|------------|--------|------------|
| Component Units   |               |    |            |        |            |        |            |        |            |
| Teachers Retirement System:   |               |    |            |        |            |        |            |        |            |
| State's proportion of the net pension liability   | 0.558992 %    | ó  | 0.564739 % | ,<br>) | 0.577541 % | ,<br>0 | 0.564109 % | ,<br>0 | 0.590520 % |
| State's proportionate share of the net pension liability  | \$<br>103,761 | \$ | 104,910    | \$     | 118,967    | \$     | 85,798     | \$     | 74,604     |
| State's Covered payroll   | \$<br>66,582  | \$ | 64,715     | \$     | 63,339     | \$     | 62,558     | \$     | 60,180     |
| State's proportionate share of the net pension liability as a percentage of its covered payroll | 155.84 %      | ó  | 162.11 %   | ,<br>) | 187.83 %   | ,<br>o | 137.15 %   | ó      | 123.97 %   |
| Plan fiduciary net position as a percentage of the total pension liability                      | 80.27 %       | ó  | 79.33 %    | ,<br>) | 76.06 %    | ,<br>0 | 81.44 %    | ,<br>0 | 84.03 %    |

The amounts presented for each fiscal year were determined as of the prior fiscal year-end.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.



#### **Required Supplementary Information**

## Schedules of State's Proportionate Share of the Net Pension Liability -

## As Nonemployer Contributing Entity

### **Defined Benefit Pension Plans**

#### For the Last Five Fiscal Years

(dollars in thousands)

|  | 2019           | 2018           | 2017           | 2016           | 2015           |
|--|----------------|----------------|----------------|----------------|----------------|
| <b>Employees' Retirement System:</b>                                       |                |                |                |                |                |
| State's proportion of the net pension liability (asset)                    | 1.696518%      | 1.891959%      | 2.111751%      | 2.225584%      | 2.410713%      |
| State's proportionate share of the net pension liability (asset)           | \$<br>69,744   | \$<br>76,839   | \$<br>99,895   | \$<br>90,167   | \$<br>90,417   |
| Plan fiduciary net position as a percentage of the total pension liability | 76.68%         | 76.33%         | 72.34%         | 76.20%         | 77.99%         |
| Public School Employees Retirement System:                                 |                |                |                |                |                |
| State's proportion of the net pension liability (asset)                    | 100.000000%    | 100.000000%    | 100.000000%    | 100.000000%    | 100.000000%    |
| State's proportionate share of the net pension liability (asset)           | \$<br>158,027  | \$<br>145,029  | \$<br>188,517  | \$<br>123,050  | \$<br>109,012  |
| Plan fiduciary net position as a percentage of the total pension liability | 85.26%         | 85.69%         | 81.00%         | 87.00%         | 88.29%         |
| Georgia Judicial Retirement System:  |                |                |                |                |                |
| State's proportion of the net pension liability (asset)                    | 42.185941%     | 41.029660%     | 41.246088%     | 41.364122%     | 42.643029%     |
| State's proportionate share of the net pension liability (asset)           | \$<br>(16,045) | \$<br>(19,057) | \$<br>(14,165) | \$<br>(19,760) | \$<br>(21,469) |
| Plan fiduciary net position as a percentage of the total pension liability | 108.87%        | 111.77%        | 109.32%        | 113.38%        | 114.37%        |
| Teachers Retirement System:  |                |                |                |                |                |
| State's proportion of the net pension liability (asset)                    | 0.220738%      | 0.375432%      | 0.507487%      | 0.507036%      | 0.504588%      |
| State's proportionate share of the net pension liability (asset)           | \$<br>40,974   | \$<br>69,775   | \$<br>104,700  | \$<br>77,191   | \$<br>63,748   |
| Plan fiduciary net position as a percentage of the total pension liability | 80.27%         | 79.33%         | 76.06%         | 81.44%         | 84.03%         |
| Peace Officers' Annuity and Benefit Fund of Georgia:                       |                |                |                |                |                |
| State's proportion of the net pension liability (asset)                    | 100.000000%    | 100.000000%    | 100.000000%    | 100.000000%    | 100.000000%    |
| State's proportionate share of the net pension liability (asset)           | \$<br>(13,992) | \$<br>(12,006) | \$<br>58,463   | \$<br>16,677   | \$<br>(24,164) |
| Plan fiduciary net position as a percentage of the total pension liability | 101.79%        | 101.62%        | 92.18%         | 97.68%         | 103.58%        |
| Georgia Firefighters' Pension Fund:  |                |                |                |                |                |
| State's proportion of the net pension liability (asset)                    | 100.000000%    | 100.000000%    | 100.000000%    | 100.000000%    | 100.000000%    |
| State's proportionate share of the net pension liability (asset)           | \$<br>171,054  | \$<br>163,791  | \$<br>203,479  | \$<br>156,502  | \$<br>87,199   |
| Plan fiduciary net position as a percentage of the total pension liability | 83.95%         | 83.74%         | 79.03%         | 83.06%         | 89.72%         |

The amounts presented for each fiscal year were determined as of the prior fiscal year-end.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.



# Required Supplementary Information Notes to Required Supplementary Information Defined Benefit Pension Plans Methods and Assumptions For the Fiscal Year Ended June 30, 2019

#### Actuarial Methods and Assumptions - State as Employer Perspective

This note provides information about changes of benefit terms, changes of assumptions, and methods and assumptions used in calculations of actuarially determined contributions.

#### **Employees' Retirement System**

Changes of benefit terms: A new benefit tier was added for members joining the System on and after July 1, 2009. A one-time 3% payment was granted to certain retirees and beneficiaries effective July 2016. A one-time 3% payment was granted to certain retirees and beneficiaries effective July 2017.

*Changes of assumptions:* On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, and withdrawal.

On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of June 30, 2018 Measurement Date.

#### **Public School Employees Retirement System**

Changes of benefit terms: The member contribution rate was increased from \$4 to \$10 per month for members joining the System on or after July 1, 2012. The monthly benefit accrual rate was increased from \$14.75 to \$15.00 per year of creditable service effective July 1, 2017.

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On December 17, 2015, the Board adopted recommend changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP-2000 Combined Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years females.)

On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of June 30, 2018 Measurement Date.

#### **Georgia Judicial Retirement System**

Changes of benefit terms: Spouses' benefits were changed for members joining the System on or after July 1, 2012. A 2% cost -of-living adjustment was granted to certain retired members and beneficiaries effective July 1, 2016. Two one-time payments were granted to certain retired members and beneficiaries payable in August 2018 and February 2019.



Required Supplementary Information
Notes to Required Supplementary Information
Defined Benefit Pension Plans
Methods and Assumptions
For the Fiscal Year Ended June 30, 2019

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect tactual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

On December 17, 2015, the Board adopted recommend changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, withdrawal, and salary increases. The expectation of retired life mortality was changed to the RP-2000 Combined Mortality Table projected to 2025 with projection scale BB (set forward 2 years for both males and females.)

On March 15, 2018 the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of June 30, 2018 Measurement Date.

#### **Teachers Retirement System**

*Changes of benefit terms:* There were no changes in benefits terms that affect the measurement of the total pension liability since the prior measurement date.

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect tactual experience. Also, in 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

On November 18, 2015, the Board adopted recommend changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, withdrawal, and salary increases. The expectation of retired life mortality was changed to the RP-2000 Combined Mortality Table projected to 2025 with projection scale BB (set forward one year for males.)



# Required Supplementary Information Notes to Required Supplementary Information Defined Benefit Pension Plans Methods and Assumptions For the Fiscal Year Ended June 30, 2019

Actuarial Methods and Assumptions - State as Employer Perspective

#### Peace Officers' Annuity and Benefit Fund of Georgia

Changes of benefit terms: There have been no changes in benefit terms.

Change in assumptions: For fiscal year 2015, the RP 2014 Healthy Mortality Table with blue collar adjustment and generational mortality projection using Scale MP 2014 for health lives and RP 2014 Disabled Retiree Mortality Table with generational mortality projection using Scale MP 2014 for disabled lives, were used. For fiscal year 2017, the mortality table for healthy lives was updated to the RP 2014 Healthy Mortality Table with blue collar adjustment projected with Conduent modified MP 2016 projection scale and the mortality table for disabled lives was updated to the RP 2014 Disabled Retiree Mortality Table projected with the Conduent modified MP 2016 projection scale. Also, the active retirement and termination rates were updated based on the results of an experience study covering the period June 30, 2008 through June 30, 2015. In addition, the discount rate was decreased from 7.00% to 6.50%.

#### Georgia Firefighters' Pension Fund

Changes of benefit terms:

- In 2013, membership dues were increased from \$15 per month to \$25 per month.
- In 2016, a one-time 1.5% Cost-of Living Adjustment (COLA) was granted to retired members and beneficiaries and to the benefit rate for future retirees effective as of July 1, 2016.
- In 2017, a one-time 1% COLA was granted to retired members and beneficiaries and to the benefit rate for future retirees effective as of July 1, 2017.
- In 2018, a one-time 1% COLA was granted to retired members and beneficiaries and to the benefit rate for future retirees effective as of January 1, 2018 and an additional COLA was granted on July 1, 2018

#### Change in assumptions:

- In 2015 the following changes were made:
  - The assumed investment rate of return was lowered from 6.5% to 6.0%.
  - The assumed rate of inflation was lowered from 3.0% to 2.75%
  - Rates of withdrawal and retirement were adjusted to more closely reflect actual experience.
  - Rates of mortality were adjusted during the most recent experience study. Pre-retirement mortality rates were changed to the RP 2000 employee mortality table projected to 2025 with projection scale BB. Post-retirement mortality rates were changed to the RP 2000 blue collar mortality table projected to 2025 with projection scale BB. Post-disability mortality rates were changed to the RP 2000 disabled mortality table projected to 2025 with projection scale BB.
- In 2013, a funding policy was adopted which changes the amortization period of the unfunded actuarial accrued liability from 15 to 30 years.

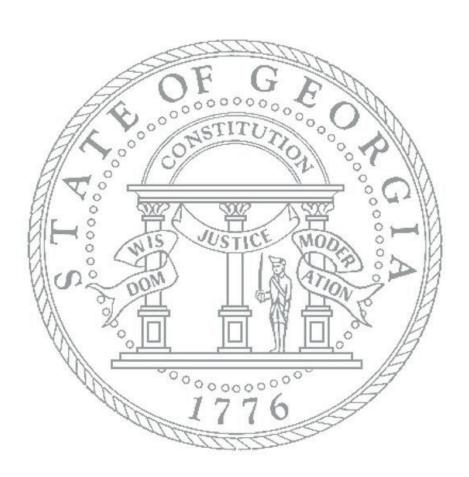


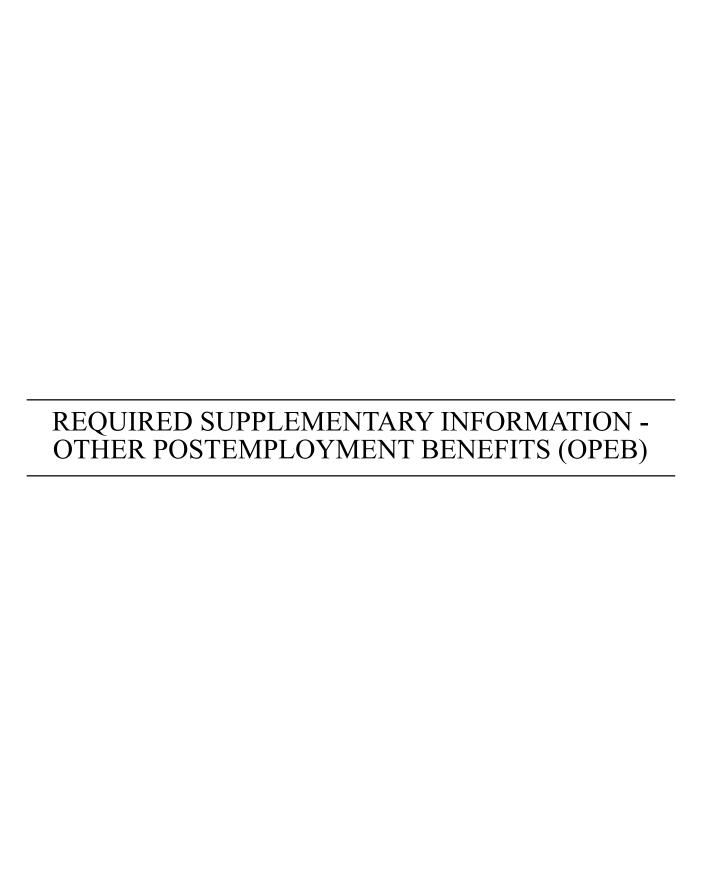
# Required Supplementary Information Notes to Required Supplementary Information Defined Benefit Pension Plans Methods and Assumptions For the Fiscal Year Ended June 30, 2019

#### Actuarial Methods and Assumptions - State as Employer Perspective

Methods and assumptions used in calculations of actuarially determined contributions: The actuarially determined contribution rates in the schedules of employers' and non-employers' contributions are calculated as of June 30, one to three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the most recent contribution rates in those schedules:

|                                   | ERS   | GJRS   |
|-----------------------------------|---|--|
| Valuation date                    | June 30, 2015   | June 30, 2015  |
| Actuarial cost method             | Entry age   | Entry age  |
| Amortization method               | Level dollar, closed  | Level percent of pay, closed                                       |
| Remaining amortization period     | 19.4 years  | 19 years   |
| Asset valuation method            | 5-year smoothed market  | 5-year smoothed market   |
| Inflation                         | 2.75%   | 2.75%  |
| Salary increases:                 | 3.25 - 7.00%, including inflation                                 | 4.50%, including inflation   |
| Investment rate of return         | 7.50%, net of pension plan investment                             | 7.50%, net of pension plan investment                              |
|                                   | expense, including inflation                                      | expense, including inflation                                       |
|                                   | PSERS   | TRS  |
| Valuation date                    | June 30, 2015   | June 30, 2015  |
| Actuarial cost method             | Entry age   | Entry age  |
| Amortization method               | Level dollar, closed  | Level percent of payroll, closed                                   |
| Remaining amortization period     | 22.9 years  | 28.4 years   |
| Asset valuation method            | 5-year smoothed market  | 5-year smoothed market   |
| Inflation                         | 2.75%   | 2.75%  |
| Salary increases                  | N/A   | 3.25 - 9.00%, including inflation                                  |
| Investment rate of return         | 7.50%, net of pension plan investment                             | 7.50%, net of pension plan investment                              |
|                                   | expense, including inflation                                      | expense, including inflation                                       |
| Post-Retirement Benefit Increases | 1.50% semi-annually   | 1.50% semi-annually  |
|                                   | Peace Officers'   | Firefighters'  |
| Valuation date                    | June 30, 2017   | June 30, 2017  |
| Actuarial cost method             | Entry age normal  | Entry age normal   |
| Amortization method               | Level dollar, open  | Level dollar, open   |
| Remaining amortization period     | 30 years  | 27 years   |
| Asset valuation method            | Actuarial value   | 5-year smoothed market with 15% corridor                           |
| Inflation                         | 2.50%   | 2.75%  |
| Salary increases                  | N/A   | N/A  |
| Investment rate of return         | 6.5%, net of pension plan investment expense, including inflation | 6.00%, net of pension plan investment expense, including inflation |







## Required Supplementary Information Schedule of Employers' Contributions Multi-Employer and Single-Employer OPEB Plans For the Last Ten Fiscal Years

(dollars in thousands)

|                          | Year<br>Ended | Actuarially<br>Determined<br>Contribution<br>(a) | Contributions in<br>Relation to the<br>Actuarially<br>Determined<br>Contribution<br>(b) | Contribution Deficiency/ (Excess) (a - b) | Covered<br>Payroll | Contributions<br>as a Percentage<br>of Covered<br>Payroll<br>(b/c) |
|--------------------------|---------------|--|---|---|--------------------|--|
| State OPEB <sup>1</sup>  | 6/30/2010     | \$ 347,772                                       | \$ 22,209   | \$ 325,563                                | \$ 2,626,081       | 0.85%  |
|                          | 6/30/2011     | 327,053  | 168,384   | 158,669                                   | 2,542,891          | 6.62%  |
|                          | 6/30/2012     | 317,100  | 181,899   | 135,201                                   | 2,408,000          | 7.55%  |
|                          | 6/30/2013     | 338,819  | 181,504   | 157,315                                   | 2,328,334          | 7.80%  |
|                          | 6/30/2014     | 321,456  | 177,045   | 144,411                                   | 2,293,104          | 7.72%  |
|                          | 6/30/2015     | 275,681  | 267,235   | 8,446                                     | 2,333,060          | 11.45%   |
|                          | 6/30/2016     | 259,250  | 574,015   | (314,765)                                 | 2,404,901          | 23.87%   |
|                          | 6/30/2017     | 202,092  | 498,202   | (296,110)                                 | 2,483,060          | 20.06%   |
|                          | 6/30/2018     | 232,161  | 501,574   | (269,413)                                 | 2,535,722          | 19.78%   |
|                          | 6/30/2019     | 218,962  | 534,673   | (315,711)                                 | 2,802,815          | 19.08%   |
| School OPEB <sup>1</sup> | 6/30/2010     | 1,080,042  | 308,539   | 771,503                                   | N/A                | N/A  |
|                          | 6/30/2011     | 1,050,851  | 339,221   | 711,630                                   | N/A                | N/A  |
|                          | 6/30/2012     | 1,054,708  | 380,859   | 673,849                                   | N/A                | N/A  |
|                          | 6/30/2013     | 982,120  | 362,527   | 619,593                                   | N/A                | N/A  |
|                          | 6/30/2014     | 943,310  | 408,422   | 534,888                                   | N/A                | N/A  |
|                          | 6/30/2015     | 873,278  | 408,538   | 464,740                                   | N/A                | N/A  |
|                          | 6/30/2016     | 873,736  | 432,438   | 441,298                                   | N/A                | N/A  |
|                          | 6/30/2017     | 669,894  | 521,408   | 148,486                                   | N/A                | N/A  |
|                          | 6/30/2018     | 824,872  | 518,290   | 306,582                                   | N/A                | N/A  |
|                          | 6/30/2019     | 833,291  | 538,569   | 294,722                                   | N/A                | N/A  |
|                          |               |  |   |   |                    | (continued)  |

Refer to the "Notes to the Required Supplementary Information" (Plan Perspective) for additional information regarding OPEB funding.



## Required Supplementary Information Schedule of Employers' Contributions Multi-Employer and Single-Employer OPEB Plans For the Last Ten Fiscal Years

(dollars in thousands)

|                               | Year<br>Ended | Actuarially<br>Determined<br>Contribution<br>(a) | Contributions in<br>Relation to the<br>Actuarially<br>Determined<br>Contribution<br>(b) | Contribution<br>Deficiency/<br>(Excess)<br>(a - b) | Covered<br>Payroll | Contributions<br>as a Percentage<br>of Covered<br>Employee<br>Payroll<br>(b/c) |
|-------------------------------|---------------|--|---|--|--------------------|--|
| Regents Plan <sup>2,4,5</sup> | 6/30/2010     | \$ 381,700                                       | \$ 69,900   | \$ 311,800   | \$ 2,399,532       | 2.91%  |
|                               | 6/30/2011     | 411,516  | 80,262  | 331,254  | 2,432,367          | 3.30%  |
|                               | 6/30/2012     | 345,298  | 88,836  | 256,462  | 2,526,212          | 3.52%  |
|                               | 6/30/2013     | 362,426  | 83,414  | 279,012  | 2,466,314          | 3.58%  |
|                               | 6/30/2014     | 403,314  | 120,926   | 282,388  | 2,594,800          | 4.66%  |
|                               | 6/30/2015     | 442,359  | 129,823   | 312,536  | 2,608,757          | 4.98%  |
|                               | 6/30/2016     | 295,192  | 111,814   | 183,378  | 3,087,013          | 3.62%  |
|                               | 6/30/2017     | 349,859  | 99,584  | 250,275  | 3,122,694          | 3.19%  |
|                               | 6/30/2018     | 467,338  | 158,420   | 308,918  | 3,218,771          | 4.92%  |
|                               | 6/30/2019     | 484,599  | 160,383   | 324,216  | 3,375,246          | 4.75%  |
| SEAD-OPEB <sup>5</sup>        | 6/30/2010     | _  | _   | _  | N/A                | N/A  |
|                               | 6/30/2011     | _  | _   | _  | N/A                | N/A  |
|                               | 6/30/2012     | 12,724   | 12,724  | _  | 2,085,902          | 0.61%  |
|                               | 6/30/2013     | 5,009  | 5,009   | _  | 1,855,185          | 0.27%  |
|                               | 6/30/2014     | _  | _   | _  | N/A                | N/A  |
|                               | 6/30/2015     | _  | _   | _  | N/A                | N/A  |
|                               | 6/30/2016     | _  | _   | _  | N/A                | N/A  |
|                               | 6/30/2017     | _  | _   | _  | N/A                | N/A  |
|                               | 6/30/2018     | _  | _   | _  | N/A                | N/A  |
|                               | 6/30/2019     | _  | _   | _  | N/A                | N/A  |

<sup>&</sup>lt;sup>2</sup> For purposes of GASB 75, the Regents plans present Covered-Employee Payroll.

June 30, 2017 covered employee payroll for the Board of Regents Retiree Health Benefit Plan was restated.

<sup>&</sup>lt;sup>4</sup> Refer to the "Notes to the Required Supplementary Information" (Plan Perspective) for additional information regarding OPEB funding.

<sup>&</sup>lt;sup>5</sup> This data, except for annual covered payroll, was provided by each plan's actuary. Schedule includes all significant plans and funds administered by the State of Georgia.



## Required Supplementary Information Schedule of Employers' Net OPEB Liability Multi-Employer and Single-Employer OPEB Plans For the Last Three Fiscal Years

(dollars in thousands)

|   | 2019             |     | 2018       |    | 2017       |
|---|------------------|-----|------------|----|------------|
| State OPEB Fund:  |                  |     |            |    |            |
| Total OPEB liability  | \$<br>2,858,521  | \$  | 3,817,453  | \$ | 4,929,142  |
| Plan fiduciary net position   | 1,617,207        |     | 1,201,865  |    | 854,937    |
| Employers' net OPEB liability   | \$<br>1,241,314  | \$  | 2,615,588  | \$ | 4,074,205  |
| Plan fiduciary net position as a percentage of the total OPEB liability | 56.57 %          |     | 31.48 %    |    | 17.34 %    |
| Covered payroll   | \$<br>2,802,815  | \$  | 2,535,722  | \$ | 2,483,060  |
| Employers' net OPEB liability as a percentage of covered payroll        | 44.29 %          |     | 103.15 %   |    | 164.08 %   |
| School OPEB Fund:   |                  |     |            |    |            |
| Total OPEB liability  | \$<br>12,867,274 | \$  | 13,092,956 | \$ | 14,279,644 |
| Plan fiduciary net position   | 595,129          |     | 383,263    |    | 229,685    |
| Employers' net OPEB liability   | \$<br>12,272,145 | \$  | 12,709,693 | \$ | 14,049,959 |
| Plan fiduciary net position as a percentage of the total OPEB liability | 4.63 %           |     | 2.93 %     |    | 1.61 %     |
| Covered payroll   | N/A              |     | N/A        |    | N/A        |
| Employers' net OPEB liability as a percentage of covered payroll        | N/A              | N/A |            |    | N/A        |
| SEAD-OPEB Plan:   |                  |     |            |    |            |
| Total OPEB liability  | \$<br>951,091    | \$  | 918,816    | \$ | 861,346    |
| Plan fiduciary net position   | 1,233,856        |     | 1,189,462  |    | 1,121,251  |
| Employers' net OPEB (asset)   | \$<br>(282,765)  | \$  | (270,646)  | \$ | (259,905)  |
| Plan fiduciary net position as a percentage of the total OPEB liability | 129.73 %         |     | 129.46 %   |    | 130.17 %   |
| Covered payroll   | \$<br>1,211,274  | \$  | 1,328,485  | \$ | 1,383,860  |
| Employers' net OPEB (asset) as a percentage of covered payroll          | (23.34%)         |     | (20.37%)   |    | (18.78%)   |
| Regents Plan:   |                  |     |            |    |            |
| Total OPEB liability  | \$<br>4,616,023  | \$  | 4,486,796  | \$ | 4,227,583  |
| Plan fiduciary net position   | <br>144,455      |     | 76,045     |    | 7,857      |
| Employers' net OPEB liability   | \$<br>4,471,568  | \$  | 4,410,751  | \$ | 4,219,726  |
| Plan fiduciary net position as a percentage of the total OPEB liability | 3.13 %           |     | 1.69 %     |    | 0.19 %     |
| Covered payroll*  | \$<br>3,375,246  | \$  | 3,218,771  | \$ | 3,122,694  |
| Employers' net OPEB liability as a percentage of covered payroll        | 132.48 %         |     | 137.03 %   |    | 135.13 %   |

<sup>\*</sup> June 30, 2017 covered employee payroll for the Board of Regents Retiree Health Benefit Plan was restated.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available. Schedule includes all significant plans and funds administered by the State of Georgia.



## Required Supplementary Information Schedule of Changes in Employers' Net OPEB Liability Multi-Employer and Single-Employer OPEB Plans For the Last Three Fiscal Years

(dollars in thousands)

|  |    | 2019   | 2018  | 2017   |
|--|----|--|---|--|
| State OPEB Fund:   |    |  |   |  |
| Total OPEB liability:  |    |  |   |  |
| Service cost   | \$ | 63,724   | \$<br>112,297   | \$<br>119,686                                      |
| Interest   |    | 194,860  | 174,427   | 158,096  |
| Differences between expected and actual experience   |    | (371,757)  | (267,124)   | _  |
| Changes of assumptions   |    | (676,765)  | (963,394)   | (383,932)  |
| Benefit payments   |    | (168,993)  | (167,896)   | (162,145)  |
| Net change in total OPEB liability   |    | (958,931)  | (1,111,690)   | (268,295)  |
| Total OPEB liability-beginning   |    | 3,817,452  | 4,929,142   | 5,197,437  |
| Total OPEB liability-ending (a)  |    | 2,858,521  | 3,817,452   | 4,929,142  |
| Plan fiduciary net position:   |    |  |   |  |
| Contributions-employer   |    | 534,673  | 501,574   | 498,202  |
| Net investment income  |    | 51,687   | 15,300  | 4,696  |
| Benefit payments   |    | (168,993)  | (167,896)   | (162,145)  |
| Administrative expense   |    | (2,025)  | (2,052)   | (2,077)  |
| Net change in plan fiduciary net position  |    | 415,342  | <br>346,926   | 338,676  |
| Plan fiduciary net position-beginning  |    | 1,201,865  | 854,939   | 516,261  |
| Plan fiduciary net position-ending (b)   |    | 1,617,207  | <br>1,201,865   | <br>854,937  |
| Net OPEB liability-ending (a)-(b)  | \$ | 1,241,314  | \$<br>2,615,587   | \$<br>4,074,205                                    |
| School OPEB Fund:  |    |  |   |  |
| Total OPEB liability:  |    |  |   |  |
| Service cost   | \$ | 408,667  | \$<br>521,135   | \$<br>557,770                                      |
| Interest   |    | 500,123  | 504,681   | 452,024  |
| Differences between expected and actual experience   |    | (1,298,677)  | (341,373)   | _  |
| Changes of assumptions   |    | 503,959  | (1,506,313)   | (1,262,291)  |
| Benefit payments   |    | (339,754)  | (364,818)   | (383,556)  |
| Net change in total OPEB liability   |    | (225,682)  | (1,186,688)   | (636,053)  |
| Total OPEB liability-beginning   |    | 13,092,956   | 14,279,644  | 14,915,697   |
| Total OPEB liability-ending (a)  |    | 12,867,274   | <br>13,092,956  | <br>14,279,644                                     |
| , and a second s |    |  | .,  | <br>,,.  |
| Plan fiduciary net position:   |    |  |   | 501 400  |
| Plan fiduciary net position:  Contributions-employer   |    | 538 569  | 518 290   | 521 408  |
| Contributions-employer   |    | 538,569<br>17 468                                    | 518,290<br>4 563  | 521,408  |
| Contributions-employer Net investment income   |    | 17,468   | 4,563   | 1,148  |
| Contributions-employer Net investment income Benefit payments  |    | 17,468<br>(339,754)                                  | 4,563<br>(364,818)                                      | 1,148<br>(383,556)                                 |
| Contributions-employer Net investment income Benefit payments Administrative expense   | _  | 17,468<br>(339,754)<br>(4,417)                       | 4,563<br>(364,818)<br>(4,457)                           | 1,148<br>(383,556)<br>(4,727)                      |
| Contributions-employer Net investment income Benefit payments Administrative expense Net change in plan fiduciary net position   |    | 17,468<br>(339,754)<br>(4,417)<br>211,866            | 4,563<br>(364,818)<br>(4,457)<br>153,578                | 1,148<br>(383,556)<br>(4,727)<br>134,273           |
| Contributions-employer  Net investment income  Benefit payments  Administrative expense  Net change in plan fiduciary net position  Plan fiduciary net position-beginning  | _  | 17,468<br>(339,754)<br>(4,417)<br>211,866<br>383,263 | <br>4,563<br>(364,818)<br>(4,457)<br>153,578<br>229,685 | 1,148<br>(383,556)<br>(4,727)<br>134,273<br>95,412 |
| Contributions-employer Net investment income Benefit payments Administrative expense Net change in plan fiduciary net position   |    | 17,468<br>(339,754)<br>(4,417)<br>211,866            | <br>4,563<br>(364,818)<br>(4,457)<br>153,578            | <br>1,148<br>(383,556)<br>(4,727)<br>134,273       |

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available. Schedule includes all significant plans and funds administered by the State of Georgia



## Required Supplementary Information Schedule of Changes in Employers' Net OPEB Liability Multi-Employer and Single-Employer OPEB Plans For the Last Three Fiscal Years

(dollars in thousands)

| SEAD-OPEB Plan:                                    | 2019            | 2018            | 2017            |
|--|-----------------|-----------------|-----------------|
| Total OPEB liability:                              |                 |                 |                 |
| Service cost                                       | \$<br>3,617     | \$<br>3,695     | \$<br>3,959     |
| Interest   | 65,708          | 63,242          | 61,076          |
| Differences between expected and actual experience | 366             | 4,697           | _               |
| Changes of assumptions                             | _               | 22,085          | _               |
| Benefit payments                                   | (37,416)        | (36,249)        | (36,058)        |
| Net change in total OPEB liability                 | 32,275          | 57,470          | 28,977          |
| Total OPEB liability-beginning                     | 918,816         | 861,346         | 832,369         |
| Total OPEB liability-ending (a)                    | 951,091         | 918,816         | 861,346         |
| Plan fiduciary net position:                       |                 |                 |                 |
| Insurance premiums-member                          | 3,328           | 3,599           | 3,793           |
| Net investment income                              | 79,193          | 101,542         | 125,550         |
| Benefit payments                                   | (37,416)        | (36,249)        | (36,058)        |
| Administrative expense                             | (716)           | (681)           | (576)           |
| Other  | 5               | _               | 1               |
| Net change in plan fiduciary net position          | 44,394          | 68,211          | 92,710          |
| Plan fiduciary net position-beginning              | 1,189,462       | 1,121,251       | 1,028,541       |
| Plan fiduciary net position-ending (b)             | 1,233,856       | 1,189,462       | <br>1,121,251   |
| Net OPEB (asset)-ending (a)-(b)                    | \$<br>(282,765) | \$<br>(270,646) | \$<br>(259,905) |
| Regents Plan:                                      |                 |                 |                 |
| Total OPEB liability:                              |                 |                 |                 |
| Service cost                                       | \$<br>217,648   | \$<br>236,917   | \$<br>211,513   |
| Interest   | 180,173         | 158,223         | 124,612         |
| Benefit changes                                    | (11,211)        | _               | _               |
| Differences between expected and actual experience | (29,667)        | 264,729         | 123,090         |
| Changes of assumptions                             | (129,153)       | (310,107)       | (347,331)       |
| Benefit payments                                   | (98,563)        | (90,549)        | (89,653)        |
| Net change in total OPEB liability                 | 129,227         | 259,213         | <br>22,231      |
| Total OPEB liability-beginning                     | 4,486,796       | 4,227,583       | 4,205,352       |
| Total OPEB liability-ending (a)                    | 4,616,023       | 4,486,796       | <br>4,227,583   |
| Plan fiduciary net position:                       |                 |                 |                 |
| Contributions-employer                             | 160,383         | 158,420         | 99,584          |
| Net investment income                              | 7,126           | 802             | 72              |
| Benefit payments                                   | (98,563)        | (90,549)        | (89,653)        |
| Administrative expense                             | (536)           | (485)           | (5,045)         |
| Net change in plan fiduciary net position          | 68,410          | 68,188          | 4,958           |
| Plan fiduciary net position-beginning              | 76,045          | 7,857           | 2,899           |
| Plan fiduciary net position-ending (b)             | 144,455         | 76,045          | 7,857           |
| Net OPEB liability-ending (a)-(b)                  | \$<br>4,471,568 | \$<br>4,410,751 | \$<br>4,219,726 |
|  |                 |                 |                 |

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available. Schedule includes all significant plans and funds administered by the State of Georgia.



## Required Supplementary Information Schedule of Investment Returns Multi-Employer and Single-Employer OPEB Plans For the Last Three Fiscal Years

## Annual money-weighted rate of return, net of investment expense

|                         | 2019    | 2018  | 2017  |
|-------------------------|---------|-------|-------|
| Pooled Investment Fund: |         |       |       |
| State OPEB Fund         | 3.85%   | 1.54% | 0.74% |
| School OPEB Fund        | 3.80%   | 1.57% | 0.78% |
| SEAD-OPEB Plan          | (1.80%) | 0.60% | 2.90% |
| Regents Plan            | 7.99%   | 2.85% | 0.99% |

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.



# Required Supplementary Information Notes to Required Supplementary Information Methods and Assumptions Multi-Employer and Single-Employer OPEB Plans June 30, 2019

#### **Actuarial Methods and Assumptions - Plan Perspective:**

This note provides information about changes of benefit terms, changes of assumptions, and methods and assumptions used in calculations of the OPEB liability/asset and required contributions.

#### **State OPEB Fund**

Changes of benefit terms: There have been no changes in benefit terms.

#### Changes of assumptions:

- June 30, 2017 valuation: The participation assumption, tobacco use assumption and morbidity factors were revised. The June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to the State OPEB Fund based on their last employer payroll location; irrespective of retirement system affiliation. Additionally, there were changes the discount rate and an increase in the investment rate of return due to a longer term investment strategy.
- June 30, 2015 valuation: Decremental and underlying inflation assumptions were changed to reflect the Retirement Systems' experience studies.
- June 30, 2012 valuation: A data audit was performed and data collection procedures and assumptions were changed.

#### **School OPEB Fund**

Changes of benefit terms: There have been no changes in benefit terms.

#### Changes of assumptions:

- June 30, 2017 valuation: The participation assumption, tobacco use assumption and morbidity factors were revised. The June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to the State OPEB Fund based on their last employer payroll location; irrespective of retirement system affiliation. Additionally, there were changes the discount rate and an increase in the investment rate of return due to a longer term investment strategy.
- June 30, 2015 valuation: Decremental and underlying inflation assumptions were changed to reflect the Retirement Systems' experience studies.
- June 30, 2012 valuation: A data audit was performed and data collection procedures and assumptions were changed.



Required Supplementary Information Notes to Required Supplementary Information Methods and Assumptions Multi-Employer and Single-Employer OPEB Plans June 30, 2019

**Actuarial Methods and Assumptions - Plan Perspective:** 

#### **SEAD-OPEB Plan**

Changes of benefit terms: There have been no changes in benefit terms.

#### Changes of assumptions:

- Subsequent to the June 30, 2017 measurement date, the SEAD Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the SEAD Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date.
- On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the Fund. Primary among the changes were the updates to rates of mortality, retirement, withdrawal, and salary increases.

#### **Regents Plan**

Changes of benefit terms: There have been no changes in benefit terms.

#### Changes of assumptions:

- Expected claims were updated to reflect actual claims experience.
- Trend rate schedule was updated to reflect current estimates of the impact of the Excise Tax, due to the updated claims assumption.
- Mortality rates were changed from RP-2014 White Collar Mortality Table with Generational Improvements by Scale MP-2014 to Pub-2010 for Teachers (as appropriate) headcount weighted projected with scale MP-2018.
- Retirement rates were updated from rates developed for Teacher's Retirement System to rates based on actual experience.
- The discount rate was updated from 3.87% as June 30, 2018 to 3.50% as of June 30, 2019.



### Required Supplementary Information Notes to Required Supplementary Information Methods and Assumptions Multi-Employer and Single-Employer OPEB Plans June 30, 2019

#### **Actuarial Methods and Assumptions - Plan Perspective:**

Methods and assumptions used in calculations of actuarially determined contributions: The actuarially determined contribution rates in the schedule of employers' contributions are calculated as of June 30, three years prior to the end of the fiscal year in which contributions are reported for State, School, and SEAD-OPEB Plan, and as of June 30, 2018 for the Regents Plan. The following actuarial methods and assumptions were used to determine the most recent contribution rates in the schedule:

|   | State OPEB                 | School OPEB   |
|---|----------------------------|---|
| Valuation date  | June 30, 2016              | June 30, 2016   |
| Actuarial cost method                                   | Projected unit credit      | Projected unit credit   |
| Amortization method                                     | Level percent of pay, open | Level percent of pay, open  |
| Remaining amortization period                           | 30 years                   | 30 years  |
| Asset Valuation method                                  | Market Value               | Market Value  |
| Inflation   | 2.75%                      | 2.75%   |
| Healthcare cost trend rate                              |                            |   |
| Pre-Medicare Eligible                                   | 7.75%                      | 7.75%   |
| Medicare Eligible                                       | 5.75%                      | 5.75%   |
| Ultimate Trend Rate                                     |                            |   |
| Pre-Medicare Eligible                                   | 5.00%                      | 5.00%   |
| Medicare Eligible                                       | 5.00%                      | 5.00%   |
| Year of ultimate trend rate                             | 2022                       | 2022  |
| Investment Rate of return*                              | 4.50%                      | 4.50%   |
|   | SEAD-OPEB Plan             | Regents Plan  |
| Valuation date  | June 30, 2016              | May 1, 2019   |
| Actuarial cost method                                   | Entry Age                  | Entry Age Normal  |
| Amortization method                                     | Level percent, open        | Closed amortization period for initial unfunded and subsequent actuarial gains/ |
| Remaining amortization period                           | Infinite                   | losses  |
| Asset Valuation method                                  | Fair Value                 | Fair Value  |
| Inflation   | 2.75%                      | 2.50%   |
| Salary Increases  | 3.25 - 7.00%               | 4.00%   |
| Healthcare cost trend rate                              |                            |   |
| Pre-Medicare Eligible                                   |                            | 6.90%   |
| Medicare Eligible                                       | N/A                        | 4.50%   |
| Ultimate Trend Rate                                     |                            |   |
| Pre-Medicare Eligible                                   | N/A                        | 4.50%   |
| Medicare Eligible                                       | $N/\Delta$                 | 4.50%   |
| _   | IV/A                       |   |
| Year of ultimate trend rate                             | N/A                        | 2031 Pre-Medicare Eligible  |
| Year of ultimate trend rate  Investment Rate of return* |                            |   |

<sup>\*</sup> Includes respective rates of inflation, net of investment expense.

The State OPEB Fund, School OPEB Fund, and the Regents Plan are funded on a pay-as-you basis, and not funded based on the actuarially determined contributions.



## Required Supplementary Information Schedules of State's Contributions - As Employer Multi-Employer OPEB Plans

#### For the last Two Fiscal Years

(dollars in thousands)

|  |         | 2019      |    |           |
|--|---------|-----------|----|-----------|
| Primary Government   |         |           |    |           |
| State OPEB Fund:   |         |           |    |           |
| Statutorily required contribution                                  | \$      | 493,986   | \$ | 461,566   |
| Contributions in relation to the statutorily required contribution |         | (493,986) |    | (461,566) |
| Contribution Deficiency (excess)                                   | \$      |           | \$ |           |
| State's covered payroll*   | \$      | 2,636,539 | \$ | 2,454,971 |
| Contributions as a percentage of the covered payroll               |         | 18.74%    |    | 18.80%    |
| SEAD-OPEB Plan:  |         |           |    |           |
| Actuarially determined contribution                                | \$      | _         | \$ | _         |
| Contributions in relation to the statutorily required contribution |         | _         |    | _         |
| Contribution Deficiency (excess)                                   | \$      |           | \$ | _         |
| State's covered payroll*   | \$      | 1,145,756 | \$ | 1,247,936 |
| Contributions as a percentage of the covered payroll               |         | N/A       |    | N/A       |
| Component Units  |         |           |    |           |
| State OPEB Fund:   |         |           |    |           |
| Statutorily required contribution                                  | \$      | 971       | \$ | 979       |
| Contributions in relation to the statutorily required contribution |         | (971)     |    | (979)     |
| Contribution Deficiency (excess)                                   | \$      |           | \$ |           |
| State's covered payroll*   | \$      | 12,585    | \$ | 13,038    |
| Contributions as a percentage of the covered payroll               |         | 7.72%     |    | 7.51%     |
| School OPEB Fund:  |         |           |    |           |
| Statutorily required contribution                                  | \$      | 3,501     | \$ | 3,243     |
| Contributions in relation to the statutorily required contribution |         | (3,501)   |    | (3,243)   |
| Contribution Deficiency (excess)                                   | \$      |           | \$ |           |
| State's covered-employee payroll*                                  | \$      | 68,679    | \$ | 65,272    |
| Contributions as a percentage of the covered-employee payroll      |         | 5.10%     |    | 4.97%     |
| SEAD-OPEB Plan:  |         |           |    |           |
| Actuarially determined contribution                                | \$      | _         | \$ | _         |
| Contributions in relation to the statutorily required contribution | <u></u> |           |    |           |
| Contribution Deficiency (excess)                                   | \$      |           | \$ |           |
| State's covered payroll*   | \$      | 14,739    | \$ | 15,496    |
| Contributions as a percentage of the covered payroll               |         | N/A       |    | N/A       |

<sup>\*</sup> current year amounts are estimates

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available. Schedule includes all significant plans and funds administered by the State of Georgia.



## **Required Supplementary Information**

## Schedules of State's Proportionate Share of the Net OPEB Liability - As Employer For the last Two Fiscal Years

(dollars in thousands)

|   | 2019 |              | 2018   |              |  |
|---|------|--------------|--------|--------------|--|
| Primary Government  |      |              |        |              |  |
| Multi-Employer Plans  |      |              |        |              |  |
| State OPEB Fund:  |      |              |        |              |  |
| State's proportion of the net OPEB liability  |      | 92.022957 %  |        | 91.476285 %  |  |
| State's proportionate share of the net OPEB liability   | \$   | 2,409,618    | \$     | 3,726,929    |  |
| State's covered payroll   | \$   | 2,454,971    | \$     | 2,305,259    |  |
| State's proportionate share of the net OPEB liability as a percentage of its covered payroll          |      | 98.15 %      |        | 161.67 %     |  |
| Plan fiduciary net position as a percentage of the total OPEB liability                               |      | 31.48 %      |        | 17.34 %      |  |
| SEAD-OPEB Plan:   |      |              |        |              |  |
| State's proportion of the net OPEB liability  |      | 84.826905 %  |        | 89.559271 %  |  |
| State's proportionate share of the net OPEB liability   | \$   | (243,103)    | \$     | (232,195)    |  |
| State's covered payroll   | \$   | 1,247,936    | \$     | 1,247,936    |  |
| State's proportionate share of the net OPEB liability as a percentage of its covered payroll          |      | (19.48%)     |        | (18.61%)     |  |
| Plan fiduciary net position as a percentage of the total OPEB liability                               |      | 129.46 %     | 130.17 |              |  |
| Single-Employer Plan  |      |              |        |              |  |
| Regents Plan:   |      |              |        |              |  |
| State's proportion of the net OPEB liability  |      | 100.000000 % |        | 100.000000 % |  |
| State's proportionate share of the net OPEB liability   | \$   | 4,410,751    | \$     | 4,219,726    |  |
| State's covered-employee payroll  | \$   | 3,218,771    | \$     | 3,122,694    |  |
| State's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll |      | 137.03 %     |        | 135.13 %     |  |
| Plan fiduciary net position as a percentage of the total OPEB liability                               |      | 1.69 %       |        | 0.19 %       |  |



#### **Required Supplementary Information**

## Schedules of State's Proportionate Share of the Net OPEB Liability - As Employer For the last Two Fiscal Years

(dollars in thousands)

| Component Units   |    | 2019       | 2018          |  |  |  |
|---|----|------------|---------------|--|--|--|
| Multi-Employer Plans  |    |            |               |  |  |  |
| State OPEB Fund:  |    |            |               |  |  |  |
| State's proportion of the net OPEB liability  |    | 0.209969 % | 0.213868 %    |  |  |  |
| State's proportionate share of the net OPEB liability   | \$ | 5,107      | \$<br>8,097   |  |  |  |
| State's covered payroll   | \$ | 13,038     | \$<br>12,526  |  |  |  |
| State's proportionate share of the net OPEB liability as a percentage of its covered payroll          |    | 39.17 %    | 64.64 %       |  |  |  |
| Plan fiduciary net position as a percentage of the total OPEB liability                               |    | 31.48 %    | 17.34 %       |  |  |  |
| School OPEB Fund:   |    |            |               |  |  |  |
| State's proportion of the net OPEB liability  |    | 0.625763 % | 0.598651 %    |  |  |  |
| State's proportionate share of the net OPEB liability   | \$ | 79,533     | \$<br>84,110  |  |  |  |
| State's covered-employee payroll  | \$ | 65,272     | \$<br>63,442  |  |  |  |
| State's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll |    | 121.85 %   | 132.58 %      |  |  |  |
| Plan fiduciary net position as a percentage of the total OPEB liability                               |    | 2.93 %     | 1.61 %        |  |  |  |
| SEAD-OPEB Plan:   |    |            |               |  |  |  |
| State's proportion of the net OPEB liability  |    | 1.119336 % | 1.245396 %    |  |  |  |
| State's proportionate share of the net OPEB liability   | \$ | (3,000)    | \$<br>(3,195) |  |  |  |
| State's covered payroll   | \$ | 15,496     | \$<br>15,496  |  |  |  |
| State's proportionate share of the net OPEB liability as a percentage of its covered payroll          |    | (19.36%)   | (20.62%)      |  |  |  |
| Plan fiduciary net position as a percentage of the total OPEB liability                               |    | 129.46 %   | <br>130.17 %  |  |  |  |

The amounts presented for each fiscal year were determined as of the prior fiscal year-end.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.



## Required Supplementary Information Schedule of Employers' Net OPEB Liability - as Employer Single-Employer OPEB Plans

For the last Two Fiscal Years

(dollars in thousands)

|   | 2019            | 2018            |
|---|-----------------|-----------------|
| Regents Plan:   |                 |                 |
| Total OPEB liability                                      | \$<br>4,486,796 | \$<br>4,227,583 |
| Plan fiduciary net position                               | <br>76,045      | <br>7,857       |
| Employers' net OPEB liability                             | \$<br>4,410,751 | \$<br>4,219,726 |
| Plan fiduciary net position as a percentage of the total  | 1.69%           | 0.19%           |
| Covered-employee payroll                                  | \$<br>3,218,771 | \$<br>3,122,694 |
| Employers' net OPEB liability as a percentage of covered- |                 |                 |
| employee payroll  | 137.03%         | 135.13%         |

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.



# **Required Supplementary Information**

# Schedule of Changes in Employers' Net OPEB Liability - as Employer Single-Employer OPEB Plans

### For the Last Two Fiscal Years

(dollars in thousands)

|  | 2019         | 2018         |
|--|--------------|--------------|
| Regents Plan:                                      |              | -            |
| Total OPEB liability:                              |              |              |
| Service cost                                       | \$ 236,917   | \$ 211,513   |
| Interest   | 158,223      | 124,612      |
| Differences between expected and actual experience | 264,729      | 123,090      |
| Changes of assumptions                             | (310,107)    | (347,331)    |
| Benefit payments/Refunds                           | (90,549)     | (89,653)     |
| Net change in total OPEB liability                 | 259,213      | 22,231       |
| Total OPEB liability-beginning                     | 4,227,583    | 4,205,352    |
| Total OPEB liability-ending (a)                    | 4,486,796    | 4,227,583    |
| Plan fiduciary net position:                       |              |              |
| Contributions-employer                             | 158,420      | 99,584       |
| Net investment income                              | 802          | 72           |
| Benefit payments/Refunds                           | (90,549)     | (89,653)     |
| Administrative expense                             | (485)        | (5,045)      |
| Net change in plan fiduciary net position          | 68,188       | 4,958        |
| Plan fiduciary net position-beginning              | 7,857        | 2,899        |
| Plan fiduciary net position-ending (b)             | 76,045       | 7,857        |
| Net OPEB liability-ending (a)-(b)                  | \$ 4,410,751 | \$ 4,219,726 |

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule includes all significant plans and funds administered by the State of Georgia.



## Required Supplementary Information Notes to Required Supplementary Information Methods and Assumptions Multi-Employer and Single-Employer OPEB Plans June 30, 2019

#### Actuarial Methods and Assumptions - State as Employer Perspective

This note provides information about changes of benefit terms, changes of assumptions, and methods and assumptions used in calculations of the OPEB liability/asset and required contributions.

#### **State OPEB Fund**

Changes of benefit terms: There have been no changes in benefit terms.

#### Changes of assumptions:

- June 30, 2017 valuation: The June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to the State OPEB Fund based on their last employer payroll location; irrespective of retirement system affiliation.
- The discount rate was updated from 3.09% as June 30, 2016 to 3.60% as of June 30, 2017, and to 5.22% as of June 30, 2018.
- June 30, 2015 valuation: Decremental and underlying inflation assumptions were changed to reflect the Retirement Systems' experience studies.
- June 30, 2012 valuation: A data audit was performed and data collection procedures and assumptions were changed.

#### **School OPEB Fund**

Changes of benefit terms: There have been no changes in benefit terms.

#### Changes of assumptions:

- June 30, 2017 valuation: The June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to the State OPEB Fund based on their last employer payroll location; irrespective of retirement system affiliation.
- The discount rate was updated from 3.07% as June 30, 2016 to 3.58% as of June 30, 2017 and to 3.87% as of June 30, 2018.
- June 30, 2015 valuation: Decremental and underlying inflation assumptions were changed to reflect the Retirement Systems' experience studies.
- June 30, 2012 valuation: A data audit was performed and data collection procedures and assumptions were changed.



Required Supplementary Information
Notes to Required Supplementary Information
Methods and Assumptions
Multi-Employer and Single-Employer OPEB Plans
June 30, 2019

Actuarial Methods and Assumptions - State as Employer Perspective

#### **SEAD-OPEB Plan**

Changes of benefit terms: There have been no changes in benefit terms.

#### Changes of assumptions:

- The discount rate was updated from 7.50% as of June 30, 2017 to 7.30% as of June 30, 2018.
- Subsequent to the June 30, 2017 Measurement Date, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of June 30, 2018 Measurement Date.
- On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the Fund. Primary among the changes were the updates to rates of mortality, retirement, withdrawal, and salary increases.

#### **Regents Plan**

Changes of benefit terms: There have been no changes in benefit terms.

#### Changes of assumptions:

- The discount rate was updated from 2.85% as June 30, 2016 to 3.58% as of June 30, 2017 and to 3.87% as of June 30, 2018.
- Expected claims were updated to reflect actual claims experience. Trend was reset based on current conditions. Disability, Termination, Retirement, and Disabled Mortality were updated to reflect those used in the current TRS actuarial valuation.



# Required Supplementary Information Notes to Required Supplementary Information Methods and Assumptions Multi-Employer and Single-Employer OPEB Plans June 30, 2019

#### Actuarial Methods and Assumptions - State as Employer Perspective

Methods and assumptions used in calculations of actuarially determined contributions: The actuarially determined contribution rates in the schedules of employers' contributions are calculated as of June 30, as listed for all plans. The following actuarial methods and assumptions were used to determine the most recent contribution rates in those schedules:

|  | State OPEB  | School OPEB   |
|--|---|---|
| Valuation date   | June 30, 2018   | June 30, 2018   |
| Actuarial cost method  | Projected Unit Credit   | Projected Unit Credit   |
| Amortization method  | Level percent of pay, open                                    | Level percent of pay open   |
| Remaining amortization period  | 30 years  | 30 years  |
| Asset Valuation method   | Market Value  | Market Value  |
| Inflation  | 2.75%   | 2.50%   |
| Healthcare cost trend rate   |   |   |
| Pre-Medicare   | 7.25%   | 7.25%   |
| Medicare Eligibile   | 5.375%  | 5.375%  |
| Investment Rate of return*   | 4.50%   | 4.50%   |
|  |   |   |
|  |   |   |
|  | SEAD-OPEB Plan  | Regents Plan  |
| Valuation date   | SEAD-OPEB Plan<br>June 30, 2015                               | Regents Plan May 1, 2018  |
| Valuation date Actuarial cost method   |   |   |
| ,  | June 30, 2015   | May 1, 2018   |
| Actuarial cost method  | June 30, 2015<br>Entry Age                                    | May 1, 2018 Entry Age Normal Closed amortization period for initial unfunded and subsequent   |
| Actuarial cost method  Amortization method   | June 30, 2015<br>Entry Age Projected Unit Credit              | May 1, 2018 Entry Age Normal Closed amortization period for initial unfunded and subsequent actuarial gains/losses                      |
| Actuarial cost method  Amortization method  Remaining amortization period                                      | June 30, 2015 Entry Age  Projected Unit Credit Infinite       | May 1, 2018 Entry Age Normal Closed amortization period for initial unfunded and subsequent actuarial gains/losses 30 year closed       |
| Actuarial cost method  Amortization method  Remaining amortization period Inflation                            | June 30, 2015 Entry Age  Projected Unit Credit Infinite 2.75% | May 1, 2018 Entry Age Normal Closed amortization period for initial unfunded and subsequent actuarial gains/losses 30 year closed       |
| Actuarial cost method  Amortization method  Remaining amortization period Inflation Healthcare cost trend rate | June 30, 2015 Entry Age  Projected Unit Credit Infinite 2.75% | May 1, 2018 Entry Age Normal Closed amortization period for initial unfunded and subsequent actuarial gains/losses 30 year closed 2.50% |

<sup>\*</sup> Includes respective rates of inflation, net of investment expense.

The State OPEB Fund, School OPEB Fund, and the Regents Plan are funded on a pay-as-you basis, and not funded based on the actuarially determined contributions.

Schedule includes all significant plans and funds administered by the State of Georgia.









## **Description of Nonmajor Governmental Funds**



#### SPECIAL REVENUE FUNDS

Special Revenue Funds account for specific revenue sources that are legally restricted to expenditures for specific purposes. The State's special revenue funds, other than the Transportation Investment Act Fund, include the blended component units that conduct general governmental functions as described below:

The **Georgia Aviation Authority** was created to provide oversight and efficient operation of state aircrafts and aviation operations, and ensure the safety of state air travelers and aviation property.

The **State Road and Tollway Authority** (SRTA) is a legally separate public corporation created to finance transportation projects and operate toll facilities in the State of Georgia.

The **Transportation Investment Act Fund** (TIA) accounts for funds collected by the State and dispensed to the Department of Transportation for TIA projects in the relevant special tax districts.

#### **DEBT SERVICE FUNDS**

Debt Service Funds account for the accumulation of resources that are restricted, committed or assigned to expenditures for principal and interest.

The **General Obligation Debt Sinking Fund** accounts for the payment of principal and interest on the State's general long-term debt.

The **State Road and Tollway Authority Debt Service Fund** accounts for the payment of principal and interest on the debt of the Authority's governmental funds. The Authority issues bonded debt which finances State transportation infrastructure construction. Debt service payments due on outstanding bonds are paid by the Authority from redirected funds from the U. S. Department of Transportation and/or State motor fuel tax funds.

# Combining Balance Sheet Nonmajor Governmental Funds June 30, 2019

|  |                                  | Special Revenue |                                  |         |                                    | Debt Service |            |   |            |        |            |         |            |  |            |  |            |  |              |                                   |  |   |  |       |
|--|----------------------------------|-----------------|----------------------------------|---------|------------------------------------|--------------|------------|---|------------|--------|------------|---------|------------|--|------------|--|------------|--|--------------|-----------------------------------|--|---|--|-------|
|  | Georgia<br>Aviation<br>Authority |                 | State Road and Tollway Authority |         | Transportation Investment Act Fund |              | Investment |   | Investment |        | Investment |         | Investment |  | Investment |  | Investment |  | Obli<br>Debt | neral<br>gation<br>Sinking<br>und |  | State<br>Road and<br>Tollway<br>Authority |  | Total |
| Assets                                 |                                  |                 |                                  |         |                                    |              |            |   |            |        |            |         |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Cash and Cash Equivalents              | \$                               | 2,936           | \$                               | 396     | \$                                 | 222,600      | \$         | _ | \$         | 64,016 | \$         | 289,948 |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Pooled Investments with State Treasury |                                  | _               |                                  | 5,462   |                                    | _            |            | _ |            | _      |            | 5,462   |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Investments                            |                                  | _               |                                  | _       |                                    | 85,030       |            | _ |            | _      |            | 85,030  |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Accounts Receivable                    |                                  | 25              |                                  | 25,329  |                                    | 13,332       |            | _ |            | _      |            | 38,686  |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Due From Other Funds                   |                                  | _               |                                  | 25,654  |                                    | _            |            | _ |            | _      |            | 25,654  |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Restricted Assets                      |                                  |                 |                                  |         |                                    |              |            |   |            |        |            |         |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Pooled Investments with State Treasury |                                  | _               |                                  | 174,012 |                                    | _            |            | _ |            | _      |            | 174,012 |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Other Assets                           |                                  |                 | _                                | 190     |                                    |              |            |   | _          |        | _          | 190     |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Total Assets                           | \$                               | 2,961           | \$                               | 231,043 | \$                                 | 320,962      | \$         |   | \$         | 64,016 | \$         | 618,982 |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Liabilities and Fund Balances          |                                  |                 |                                  |         |                                    |              |            |   |            |        |            |         |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Liabilities:                           |                                  |                 |                                  |         |                                    |              |            |   |            |        |            |         |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Accounts Payable and Other Accruals    | \$                               | 65              | \$                               | 537     | \$                                 | 1,847        | \$         | _ | \$         | _      | \$         | 2,449   |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Due to Other Funds                     |                                  | _               |                                  | _       |                                    | 15,292       |            | _ |            | _      |            | 15,292  |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Contracts Payable                      |                                  | _               |                                  | 22,795  |                                    | 51           |            | _ |            | _      |            | 22,846  |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Other Liabilities                      |                                  |                 |                                  | 55,563  |                                    |              |            |   |            |        |            | 55,563  |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Total Liabilities                      |                                  | 65              |                                  | 78,895  |                                    | 17,190       |            |   | _          |        |            | 96,150  |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Fund Balances:                         |                                  |                 |                                  |         |                                    |              |            |   |            |        |            |         |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Nonspendable                           |                                  | _               |                                  | 16,770  |                                    | _            |            | _ |            | _      |            | 16,770  |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Restricted                             |                                  | _               |                                  | 94,017  |                                    | 303,772      |            | _ |            | 64,016 |            | 461,805 |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Unrestricted                           |                                  |                 |                                  |         |                                    |              |            |   |            |        |            |         |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Assigned                               |                                  | 2,896           |                                  | 41,361  |                                    |              |            |   | _          |        | _          | 44,257  |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Total Fund Balances                    |                                  | 2,896           |                                  | 152,148 |                                    | 303,772      |            |   |            | 64,016 |            | 522,832 |            |  |            |  |            |  |              |                                   |  |   |  |       |
| Total Liabilities and Fund Balances    | \$                               | 2,961           | \$                               | 231,043 | \$                                 | 320,962      | \$         |   | \$         | 64,016 | \$         | 618,982 |            |  |            |  |            |  |              |                                   |  |   |  |       |

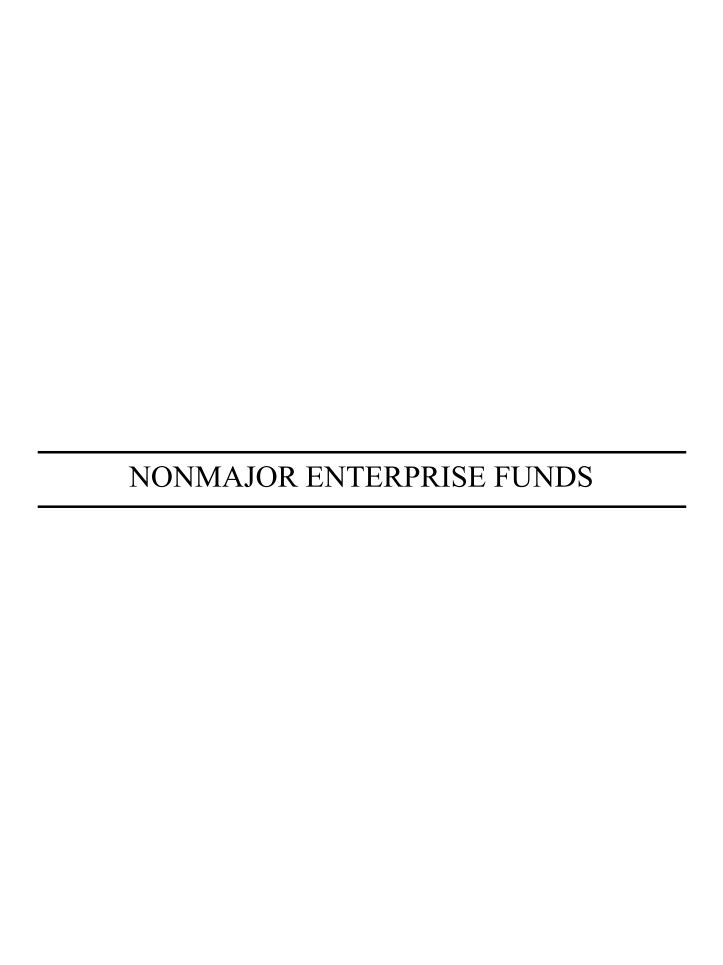


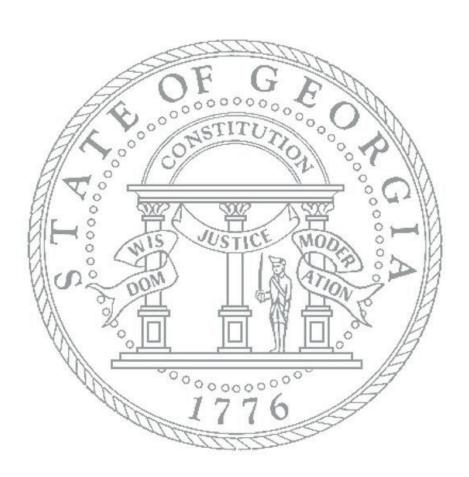
# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds

## For the Fiscal Year Ended June 30, 2019

| Suste  |   | Special Revenue |         |          |                  |    | Debt Service |    |                        |    |                     |                 |
|--|---|-----------------|---------|----------|------------------|----|--------------|----|------------------------|----|---------------------|-----------------|
| Intergovernmental - Other  |   | Avi             | ation   | Ro<br>To | ad and<br>ollway | In | vestment     |    | Obligation ebt Sinking |    | Road and<br>Tollway | <br>Total       |
| Sales and Services         214   —         —         —         —         214   10,000         7,492   —         —         1,012   10,704   10,  | Revenues                                  |                 |         |          |                  |    |              |    |                        |    |                     |                 |
| Interest and Other Investment Income   | Intergovernmental - Other                 | \$              | _       | \$       | 4,259            | \$ | 148,527      | \$ | _                      | \$ | _                   | \$<br>152,786   |
| Total Revenues   214   6,459   156,019     1,012   163,704   | Sales and Services                        |                 | 214     |          | _                |    | _            |    | _                      |    | _                   | 214             |
| Expenditures   Summar   Summ | Interest and Other Investment Income      |                 | _       |          | 2,200            |    | 7,492        |    |                        | _  | 1,012               | 10,704          |
| Transportation   | Total Revenues                            |                 | 214     |          | 6,459            |    | 156,019      |    |                        | _  | 1,012               | 163,704         |
| Debt Service   Principal   | Expenditures                              |                 |         |          |                  |    |              |    |                        |    |                     |                 |
| Debt Service   Principal   | Transportation                            |                 | _       |          | 82,884           |    | _            |    | _                      |    | 12,251              | 95,135          |
| Principal         —         —         —         833,870         195,205         1,029,075           Interest         —         —         —         401,239         34,799         436,038           Accrued Interest on Bonds Retired in Advance         —         —         —         5         —         5           Discount on Bonds Retired in Advance         —         —         —         27         —         27           Other Debt Service Expenditures         —         —         —         —         —         1,475         1,475           Total Expenditures         1,238         82,884         30,680         1,235,141         243,730         1,593,673           Excess (Deficiency) of Revenues Over (Under) Expenditures         (1,024)         (76,425)         125,339         (1,235,141)         242,718         (1,429,969)           Other Financing Sources (Uses)           Other Financing Bonds Over (Under) Expenditures         —         —         —         285,915         285,915         285,915         285,915         285,915         285,915         285,915         285,915         285,915         285,915         285,915         285,915         285,915         285,915         285,915         285,915         285   | Economic Development and Assistance       |                 | 1,238   |          | _                |    | 30,680       |    | _                      |    | _                   | 31,918          |
| Interest   | Debt Service                              |                 |         |          |                  |    |              |    |                        |    |                     |                 |
| Accrued Interest on Bonds Retired in Advance   | Principal                                 |                 | _       |          | _                |    | _            |    | 833,870                |    | 195,205             | 1,029,075       |
| Advance — — — — 5 — 5 Discount on Bonds Retired in Advance — — — — — 27 Other Debt Service Expenditures — — — — — — — — — — — — — — — — — — —  | Interest                                  |                 | _       |          | _                |    | _            |    | 401,239                |    | 34,799              | 436,038         |
| Discount on Bonds Retired in Advance   |   |                 | _       |          | _                |    | _            |    | 5                      |    | _                   | 5               |
| Excess (Deficiency) of Revenues Over (Under)   (1,024)   (76,425)   125,339   (1,235,141)   (242,718)   (1,429,969)  | Discount on Bonds Retired in Advance      |                 | _       |          | _                |    | _            |    | 27                     |    | _                   | 27              |
| Excess (Deficiency) of Revenues Over (Under)   (1,024)   (76,425)   125,339   (1,235,141)   (242,718)   (1,429,969)  | Other Debt Service Expenditures           |                 |         |          | _                |    |              |    |                        |    | 1,475               | 1,475           |
| Other Financing Sources (Uses)         Under F  | Total Expenditures                        |                 | 1,238   |          | 82,884           |    | 30,680       |    | 1,235,141              |    | 243,730             | 1,593,673       |
| Debt Issuance - Refunding Bonds         —         —         —         —         285,915         285,915           Debt Issuance - GARVEE Bonds         —         —         —         —         63,850         63,850           Debt Issuance - Refunding Bonds - Premium         —         —         —         27,159         27,159           Debt Issuance - GARVEE Bonds - Premium         —         —         —         —         11,455         11,455           Payment to Refunded Bond Escrow Agent         —         —         —         —         (313,095)         (313,095)           Transfers In         —         107,992         —         1,235,141         231,214         1,574,347           Transfers Out         —         (3,016)         (37,261)         —         (34)         (40,311)           Net Other Financing Sources (Uses)         —         104,976         (37,261)         1,235,141         306,464         1,609,320           Excess (Deficiency) of Revenues and Other Financing Uses         (1,024)         28,551         88,078         —         63,746         179,351           Fund Balances, July 1 - Restated (Note 3)         3,920         123,597         215,694         —         270         343,481  |   |                 | (1,024) |          | (76,425)         |    | 125,339      |    | (1,235,141)            |    | (242,718)           | <br>(1,429,969) |
| Debt Issuance - GARVEE Bonds         —         —         —         63,850         63,850           Debt Issuance - Refunding Bonds - Premium         —         —         —         27,159         27,159           Debt Issuance - GARVEE Bonds - Premium         —         —         —         —         11,455         11,455           Payment to Refunded Bond Escrow Agent         —         —         —         —         (313,095)         (313,095)           Transfers In         —         107,992         —         1,235,141         231,214         1,574,347           Transfers Out         —         (3,016)         (37,261)         —         (34)         (40,311)           Net Other Financing Sources (Uses)         —         104,976         (37,261)         1,235,141         306,464         1,609,320           Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses         (1,024)         28,551         88,078         —         63,746         179,351           Fund Balances, July 1 - Restated (Note 3)         3,920         123,597         215,694         —         270         343,481  | Other Financing Sources (Uses)            |                 |         |          |                  |    |              |    |                        |    |                     |                 |
| Debt Issuance - Refunding Bonds - Premium         —         —         —         27,159         27,159           Debt Issuance - GARVEE Bonds - Premium         —         —         —         —         11,455         11,455           Payment to Refunded Bond Escrow Agent         —         —         —         —         (313,095)         (313,095)           Transfers In         —         107,992         —         1,235,141         231,214         1,574,347           Transfers Out         —         (3,016)         (37,261)         —         (34)         (40,311)           Net Other Financing Sources (Uses)         —         104,976         (37,261)         1,235,141         306,464         1,609,320           Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses         (1,024)         28,551         88,078         —         63,746         179,351           Fund Balances, July 1 - Restated (Note 3)         3,920         123,597         215,694         —         270         343,481   | Debt Issuance - Refunding Bonds           |                 | _       |          | _                |    | _            |    | _                      |    | 285,915             | 285,915         |
| Debt Issuance - GARVEE Bonds - Premium         —         —         —         —         11,455         11,455           Payment to Refunded Bond Escrow Agent         —         —         —         (313,095)         (313,095)           Transfers In         —         107,992         —         1,235,141         231,214         1,574,347           Transfers Out         —         (3,016)         (37,261)         —         (34)         (40,311)           Net Other Financing Sources (Uses)         —         104,976         (37,261)         1,235,141         306,464         1,609,320           Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses         (1,024)         28,551         88,078         —         63,746         179,351           Fund Balances, July 1 - Restated (Note 3)         3,920         123,597         215,694         —         270         343,481   | Debt Issuance - GARVEE Bonds              |                 | _       |          | _                |    | _            |    | _                      |    | 63,850              | 63,850          |
| Payment to Refunded Bond Escrow Agent — — — — — — — — — — — — — — — — — — —  | Debt Issuance - Refunding Bonds - Premium |                 | _       |          | _                |    | _            |    | _                      |    | 27,159              | 27,159          |
| Transfers In         —         107,992         —         1,235,141         231,214         1,574,347           Transfers Out         —         (3,016)         (37,261)         —         (34)         (40,311)           Net Other Financing Sources (Uses)         —         104,976         (37,261)         1,235,141         306,464         1,609,320           Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses         (1,024)         28,551         88,078         —         63,746         179,351           Fund Balances, July 1 - Restated (Note 3)         3,920         123,597         215,694         —         270         343,481  | Debt Issuance - GARVEE Bonds - Premium    |                 | _       |          | _                |    | _            |    | _                      |    | 11,455              | 11,455          |
| Transfers Out         —         (3,016)         (37,261)         —         (34)         (40,311)           Net Other Financing Sources (Uses)         —         104,976         (37,261)         1,235,141         306,464         1,609,320           Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses         (1,024)         28,551         88,078         —         63,746         179,351           Fund Balances, July 1 - Restated (Note 3)         3,920         123,597         215,694         —         270         343,481   | Payment to Refunded Bond Escrow Agent     |                 | _       |          | _                |    | _            |    | _                      |    | (313,095)           | (313,095)       |
| Net Other Financing Sources (Uses)         —         104,976         (37,261)         1,235,141         306,464         1,609,320           Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses         (1,024)         28,551         88,078         —         63,746         179,351           Fund Balances, July 1 - Restated (Note 3)         3,920         123,597         215,694         —         270         343,481  | Transfers In                              |                 | _       |          | 107,992          |    | _            |    | 1,235,141              |    | 231,214             | 1,574,347       |
| Excess (Deficiency) of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses (1,024) 28,551 88,078 — 63,746 179,351 Fund Balances, July 1 - Restated (Note 3) 3,920 123,597 215,694 — 270 343,481  | Transfers Out                             |                 |         |          | (3,016)          |    | (37,261)     |    |                        |    | (34)                | <br>(40,311)    |
| Financing Sources Over (Under)         Expenditures and Other Financing Uses         (1,024)         28,551         88,078         —         63,746         179,351           Fund Balances, July 1 - Restated (Note 3)         3,920         123,597         215,694         —         270         343,481  | Net Other Financing Sources (Uses)        |                 |         |          | 104,976          |    | (37,261)     |    | 1,235,141              |    | 306,464             | <br>1,609,320   |
|  | Financing Sources Over (Under)            |                 | (1,024) |          | 28,551           |    | 88,078       |    | _                      |    | 63,746              | 179,351         |
| Fund Balances, June 30 \$ 2,896 \$ 152,148 \$ 303,772 \$ - \$ 64,016 \$ 522,832  | Fund Balances, July 1 - Restated (Note 3) |                 | 3,920   |          | 123,597          |    | 215,694      |    |                        |    | 270                 | 343,481         |
|  | Fund Balances, June 30                    | \$              | 2,896   | \$       | 152,148          | \$ | 303,772      | \$ |                        | \$ | 64,016              | \$<br>522,832   |







## **Description of Nonmajor Enterprise Funds**



The Enterprise Funds account for the business type activities of smaller governmental agencies that are funded by the issuance of debt or fees charged to external customers. The State's Nonmajor Enterprise Funds are described below:

**The State Employees' Assurance Department - Active** is used to account for the accumulation of resources for the purpose of providing survivors' benefits for eligible members of the Employees', Judicial, and Legislative Retirement Systems. SEAD - Active is a cost-sharing multiple employer life insurance plan created in 2007 by the Georgia General Assembly to amend Title 47 of the Official Code of Georgia Annotated, relating to retirement, so as to establish a fund for the provision of term life insurance to active members of ERS, LRS, and GJRS.

The Georgia Higher Education Facilities Authority is a legally separate public corporation created for the purpose of financing eligible construction, renovation, improvement, and rehabilitation or restoration projects for the Board of Regents of the University System of Georgia and the Technical College System of the State of Georgia through the issuance of revenue bonds. The Authority issues debt and enters into lease agreements. The current lease agreements outstanding are with an affiliate of the University System of Georgia Foundation, Inc. (nonmajor enterprise fund). The costs of the Authority's debt are recovered through lease payments from the Higher Education Foundations.

The **State Road and Tollway Authority (SRTA)** is a legally separate public corporation created to finance transportation projects and operate toll facilities in the State of Georgia. SRTA uses an enterprise fund to account for tolling and transit activities, including the Xpress Commuter Bus Service, the I-75 South Metro Express Lanes, and all other facilities of the rolling system (i.e. the I-85 Express Lanes and six toll facilities under planning and/or construction).

# Combining Statement of Net Position Nonmajor Enterprise Funds

## June 30, 2019

|  | State Employees' Assurance Department - Active | Georgia Higher<br>Education<br>Facilities<br>Authority | State<br>Road and<br>Tollway<br>Authority | Total      |
|--|--|--|---|------------|
| Assets   |  |  |   |            |
| Current Assets:                                    | ¢ 52   | 6 2  | \$ 33                                     | ¢ 07       |
| Cash and Cash Equivalents                          | \$ 52  | \$ 2   |   | \$ 87      |
| Pooled Investments with State Treasury             |  | 486  | 38,618                                    | 39,104     |
| Investments  | 305,795  | _  | _   | 305,795    |
| Accounts Receivable (Net)                          | _  | 371  | 9,733                                     | 10,104     |
| Due from Other Funds                               | 72   | _  | _   | 72         |
| Due from Component Units                           | _  | 197,575  | _   | 197,575    |
| Inventories  | _  | _  | 126                                       | 126        |
| Other Assets                                       | _  | _  | 30  | 30         |
| Restricted Assets:                                 |  |  |   |            |
| Cash and Cash Equivalents                          | _  | _  | 7,652                                     | 7,652      |
| Pooled Investments with State Treasury             |  |  | 124,191                                   | 124,191    |
| Total Current Assets                               | 305,919  | 198,434  | 180,383                                   | 684,736    |
| Noncurrent Assets:                                 |  |  |   |            |
| Restricted Assets: Net OPEB Asset                  | _  | _  | 402                                       | 402        |
| Nondepreciable Capital Assets                      | _  | _  | 42,065                                    | 42,065     |
| Depreciable Capital Assets, net                    | _  | _  | 57,508                                    | 57,508     |
| Total Noncurrent Assets                            |  |  | 99,975                                    | 99,975     |
| Total Assets                                       | 305,919  | 198,434  | 280,358                                   | 784,711    |
| Total Assets                                       | 303,717  | 170,434  | 200,550                                   | 764,711    |
| Deferred Outflows of Resources                     |  | 10,587   | 2,612                                     | 13,199     |
| Liabilities  |  |  |   |            |
| Current Liabilities:                               |  |  |   |            |
| Accounts Payable and Other Accruals                | 42   | _  | 21,148                                    | 21,190     |
| Due to Other Funds                                 | _  | _  | 25,654                                    | 25,654     |
| Notes and Loans Payable                            | _  | _  | 35,000                                    | 35,000     |
| Compensated Absences Payable                       | _  | _  | 179                                       | 179        |
| Revenue Bonds Payable                              | _  | 5,580  | _   | 5,580      |
| Other Current Liabilities                          | _  | 371  | 29,457                                    | 29,828     |
| Current Liabilities Payable from Restricted Assets |  |  | 29,671                                    | 29,671     |
| Total current Liabilities                          | 42   | 5,951  | 141,109                                   | 147,102    |
| Noncurrent Liabilities:                            |  |  |   |            |
| Compensated Absences Payable                       | _  | _  | 559                                       | 559        |
| Revenue Bonds Payable                              | _  | 202,292  | 34,131                                    | 236,423    |
| Notes and Loans Payable                            | _  | _  | 221,698                                   | 221,698    |
| Other Noncurrent Liabilities                       | _  | _  | 849                                       | 849        |
| Net OPEB Liability                                 | _  | _  | 6,810                                     | 6,810      |
| Net Pension Liability                              |  |  | 8,637                                     | 8,637      |
| Total Noncurrent Liabilities                       |  | 202,292  | 272,684                                   | 474,976    |
| Total Liabilities                                  | 42   | 208,243  | 413,793                                   | 622,078    |
| Deferred Inflows of Resources                      | _  |  | 1,324                                     | 1,324      |
| Net Position                                       |  |  |   |            |
| Net Investment in Capital Assets                   | _  | _  | 88,992                                    | 88,992     |
| Restricted for:                                    |  |  |   |            |
| Other Benefits                                     | 305,877  | _  | _   | 305,877    |
| Other Purposes                                     | _  | _  | 42,582                                    | 42,582     |
| Unrestricted                                       |  | 778  | (263,721)                                 | (262,943)  |
| Total Net Position                                 | \$ 305,877                                     | \$ 778   | \$ (132,147)                              | \$ 174,508 |



# Combining Statement of Revenues, Expenses, and Changes in Net Position Nonmajor Enterprise Funds

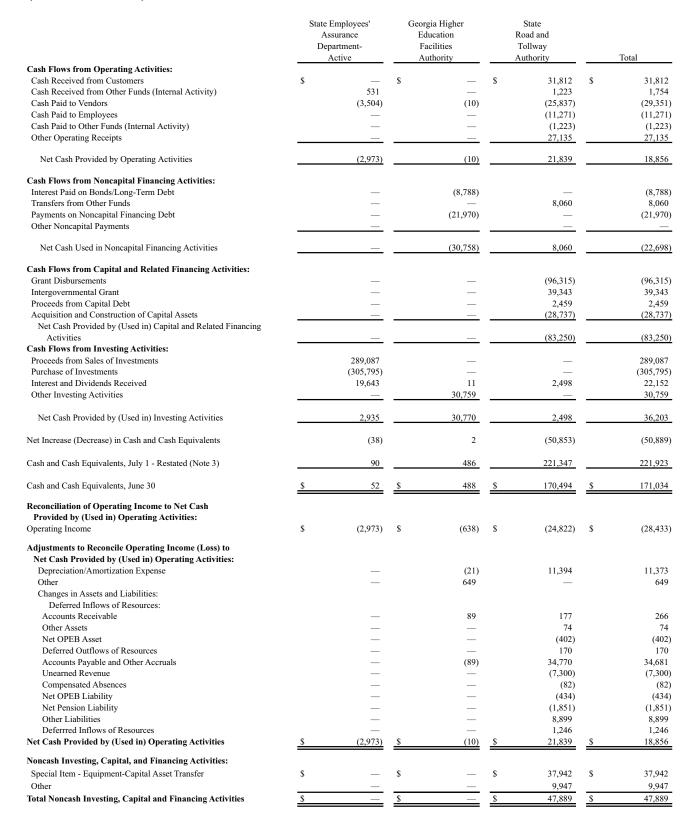
## For the Fiscal Year Ended June 30, 2019

|  | State Employees' Assurance Department- Active | Georgia Higher Education Facilities Authority | State<br>Road and<br>Tollway<br>Authority | Total      |
|--|---|---|---|------------|
| Operating Revenues:                              |   |   |   |            |
| Contributions/Premiums                           | \$ 531  | \$  | \$ —                                      | \$ 531     |
| Sales and Services                               |   | 8,698   | 31,337                                    | 40,035     |
| Total Operating Revenues                         | 531   | 8,698   | 31,337                                    | 40,566     |
| Operating Expenses:                              |   |   |   |            |
| Personal Services                                | 80  | _   | 9,932                                     | 10,012     |
| Services and Supplies                            | _   | 10  | 34,833                                    | 34,843     |
| Interest Expense                                 | _   | 8,698   | _   | 8,698      |
| Benefits   | 3,424   | _   | _   | 3,424      |
| Depreciation                                     | _   | _   | 11,685                                    | 11,685     |
| Amortization                                     | _   | (21)  | (291)                                     | (312)      |
| Other  |   | 649   |   | 649        |
| Total Operating Expenses                         | 3,504   | 9,336   | 56,159                                    | 68,999     |
| Operating Income                                 | (2,973)                                       | (638)   | (24,822)                                  | (28,433)   |
| Nonoperating Revenues (Expenses):                |   |   |   |            |
| Interest and Other Investment Income             | 19,708  | 11  | 2,498                                     | 22,217     |
| Interest Expense                                 | (65)  | _   | (9,947)                                   | (10,012)   |
| Other  |   |   | (126,283)                                 | (126,283)  |
| Total Nonoperating Revenues (Expenses)           | 19,643  | 11  | (133,732)                                 | (114,078)  |
| Income (Loss) Before Contributions and Transfers | 16,670  | (627)   | (158,554)                                 | (142,511)  |
| Capital Contributions                            |   |   | 84,407                                    | 84,407     |
| Transfers:                                       |   |   |   |            |
| Transfers In                                     |   |   | 14,660                                    | 14,660     |
| Change in Net Position                           | 16,670  | (627)   | (59,487)                                  | (43,444)   |
| Net Position, July 1 - Restated (Note 3)         | 289,207                                       | 1,405   | (72,660)                                  | 217,952    |
| Net Position, June 30                            | \$ 305,877                                    | \$ 778  | \$ (132,147)                              | \$ 174,508 |

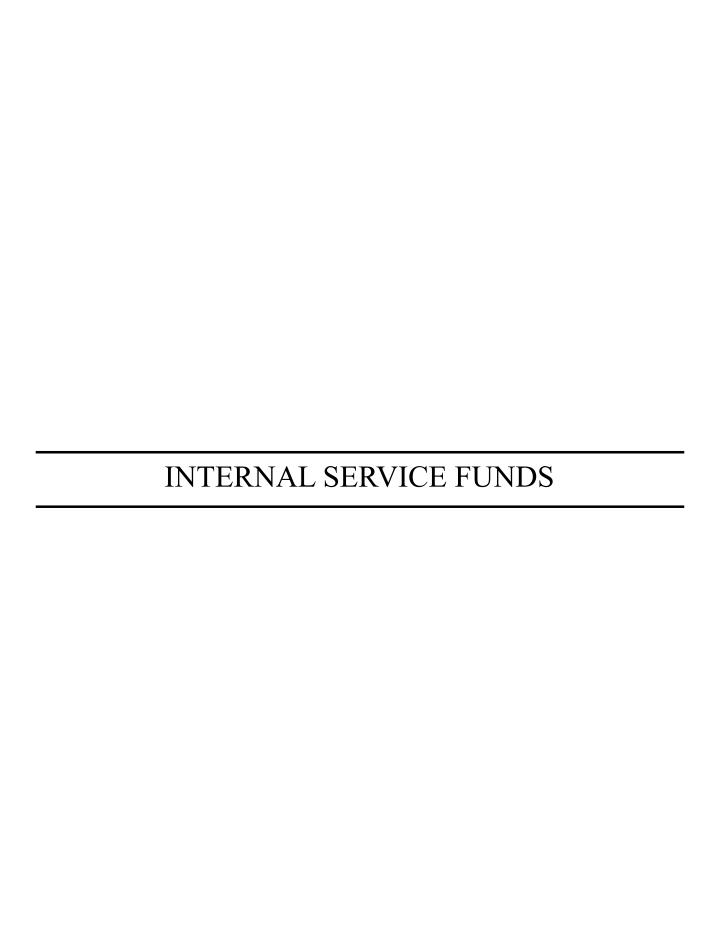
## **Combining Statement of Cash Flows**

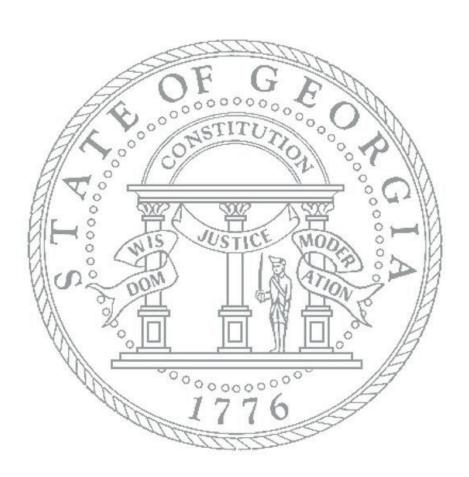
### **Nonmajor Enterprise Funds**

### For the Fiscal Year Ended June 30, 2019









## **Description of Internal Service Funds**



Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost reimbursement basis. The State's internal service funds are described below:

The **Department of Administrative Services** delivers a variety of supportive services to all state agencies and, upon request, to local governments in Georgia. Among the services provided are purchasing (procurement), surplus property transactions, document services, fleet management, and human resources administration.

The **Georgia Building Authority** is responsible for all services associated with the management of State office buildings, maintaining the grounds within the State Capitol complex, maintaining the Governor's Mansion and operating parking facilities.

The **Georgia Correctional Industries Administration** utilizes the inmate work force to manufacture products and provide services for the penal system, other units of state government and local governments.

The **Risk Management** column is an accumulation of the funds used to account for the State's self-insurance programs established by individual agreement, statute or administrative action:

The **Cyber Insurance Coverage Fund** was created for the development of a cyber insurance product for direct loss and out of pocket expenses incurred as a result of damage to data, systems or income defense and liability incurred as a result of employees' actions. Department of Administrative Services (DOAS) engaged with an insurance broker to develop an underwriting submission to present to the commercial insurance underwriters. DOAS Risk Management Services manages the insurance product with assistance from Georgia Technology Authority.

The **Liability Insurance Fund** is used to account for the accumulation of funds for the purpose of providing liability insurance coverage for employees of the State against personal liability for damages arising out of performance of their duties.

The **Property Insurance Fund** is used to account for the assessment of premiums against various state agencies for the purpose of providing property, fire and extended coverage, automobile, aircraft and marine insurance.

The **State Indemnification Fund** is used to account for the accumulation of funds for the purpose of providing indemnification with respect to the death of any law enforcement officer, fireman or prison guard killed in the line of duty.

The **Teacher Indemnification Fund** is used to account for the accumulation of funds for the purpose of providing indemnification with respect to the death of any public school employees killed or permanently disabled by an act of violence in the line of duty on or after July 1, 2001.

The **Unemployment Compensation Fund** was created for the purpose of consolidating processing of unemployment compensation claims against state agencies and the payment of sums due to the Department of Labor.

The **Workers' Compensation Fund** was established to authorize insurance coverage for employees of the State and for the receipt of premiums as prescribed by the Workers' Compensation statutes of the State.

The **Georgia Technology Authority** was created to provide technology enterprise management and technology portfolio management to state and local governments.

# Combining Statement of Net Position Internal Service Funds June 30, 2019

|  | Adı | partment of ministrative Services | E  | Georgia<br>Building<br>uthority | In  | Correctional dustries inistration |
|--|-----|-----------------------------------|----|---------------------------------|-----|-----------------------------------|
| Assets                                 |     |                                   |    |                                 |     |                                   |
| Current Assets:                        |     |                                   |    |                                 |     |                                   |
| Cash and Cash Equivalents              | \$  | 1,656                             | \$ | 669                             | \$  | 9,287                             |
| Pooled Investments with State Treasury |     | 2,074                             |    | 37,334                          |     | 1,048                             |
| Investments                            |     | _                                 |    | _                               |     | _                                 |
| Accounts Receivable (Net)              |     | 766                               |    | 1,252                           |     | 5,631                             |
| Due from Other Funds                   |     | _                                 |    | _                               |     | _                                 |
| Due from Component Units               |     | _                                 |    | _                               |     | _                                 |
| Inventories                            |     | _                                 |    | 447                             |     | 15,146                            |
| Other Assets                           |     | _                                 |    | 143                             |     | 1                                 |
| Total Current Assets                   |     | 4,496                             |    | 39,845                          |     | 31,113                            |
| Nonaument Assets                       |     |                                   |    |                                 |     |                                   |
| Noncurrent Assets:                     |     |                                   |    |                                 |     |                                   |
| Investments                            |     | _                                 |    | _                               |     | _                                 |
| Restricted Assets:                     |     | 212                               |    | 750                             |     | 7.50                              |
| Net OPEB Asset                         |     | 312                               |    | 750                             |     | 752                               |
| Capital Assets:                        |     |                                   |    |                                 |     |                                   |
| Construction in Progress               |     | _                                 |    | 14,160                          |     | _                                 |
| Land                                   |     | _                                 |    | 22,359                          |     | _                                 |
| Buildings and Building Improvements    |     | _                                 |    | 613,676                         |     | 12,923                            |
| Improvements Other Than Buildings      |     | _                                 |    | 23,394                          |     | _                                 |
| Machinery and Equipment                |     | _                                 |    | 9,484                           |     | 29,469                            |
| Software                               |     | _                                 |    | _                               |     | _                                 |
| Works of Art and Collections           |     | _                                 |    | 1,274                           |     | _                                 |
| Accumulated Depreciation               |     |                                   |    | (328,383)                       |     | (34,545)                          |
| Total Noncurrent Assets                |     | 312                               |    | 356,714                         |     | 8,599                             |
| Total Assets                           |     | 4,808                             |    | 396,559                         |     | 39,712                            |
| Deferred Outflows of Resources         |     | 1,939                             |    | 4,081                           |     | 4,551                             |
| Liabilities                            |     |                                   |    |                                 |     |                                   |
| Current Liabilities:                   |     |                                   |    |                                 |     |                                   |
| Cash Overdraft                         |     |                                   |    |                                 |     |                                   |
| Accounts Payable and Other Accruals    |     | 470                               |    | 2,403                           |     | 4,957                             |
| Due to Other Funds                     |     | 470                               |    | 2,403                           |     | 3                                 |
| Unearned Revenue                       |     | _                                 |    | 108                             |     | 3                                 |
|  |     | _                                 |    | 108                             |     | _                                 |
| Notes and Loans Payable                |     | _                                 |    | _                               |     | _                                 |
| Claims and Judgments Payable           |     | _                                 |    |                                 |     |                                   |
| Compensated Absences Payable           |     | _                                 |    | 733                             |     | 444                               |
| Capital Leases Payable                 |     |                                   |    | 3,721                           |     | 220                               |
| Other Current Liabilities              |     | 824                               |    | <del></del>                     |     |                                   |
| Total Current Liabilities              |     | 1,294                             |    | 6,974                           |     | 5,624                             |
| Noncurrent Liabilities:                |     |                                   |    |                                 |     | 1.256                             |
| Compensated Absences Payable           |     | _                                 |    | 20.105                          |     | 1,256                             |
| Capital Leases Payable                 |     | _                                 |    | 30,105                          |     | 344                               |
| Notes and Loans Payable                |     | _                                 |    |                                 |     |                                   |
| Net OPEB Liability                     |     | 2,626                             |    | 6,143                           |     | 6,880                             |
| Net Pension Liability                  |     | 4,747                             |    | 10,439                          |     | 11,602                            |
| Other Noncurrent Liabilities           |     |                                   |    |                                 |     |                                   |
| Total Noncurrent Liabilities           |     | 7,373                             |    | 46,687                          |     | 20,082                            |
| Total Liabilities                      |     | 8,667                             |    | 53,661                          |     | 25,706                            |
| Deferred Inflows of Resources          |     | 1,478                             |    | 3,875                           |     | 4,379                             |
| Net Position                           |     |                                   |    |                                 |     |                                   |
| Net Investment in Capital Assets       |     | _                                 |    | 322,138                         |     | 7,284                             |
| Restricted for:                        |     |                                   |    |                                 |     |                                   |
| Other Purpose                          |     | _                                 |    | 691                             |     | 676                               |
| Unrestricted                           |     | (3,398)                           |    | 20,275                          |     | 6,218                             |
| Total Net Position                     | \$  | (3,398)                           | \$ | 343,104                         | _\$ | 14,178                            |
|  |     |                                   |    |                                 |     |                                   |



| Risk Management (see combining) | Georgia<br>Technology<br>Authority | Total            |  |  |  |
|---------------------------------|------------------------------------|------------------|--|--|--|
|                                 |                                    |                  |  |  |  |
| \$ 10,357                       | \$ 2,582                           | \$ 24,551        |  |  |  |
| 34,286                          | 55,210                             | 129,952          |  |  |  |
| 6,290                           | 33,210                             | 6,290            |  |  |  |
| 90,120                          | 11,618                             | 109,387          |  |  |  |
| 801,796                         | 32,458                             | 834,254          |  |  |  |
| 001,770                         | 50                                 | 50               |  |  |  |
| _                               | 30                                 |                  |  |  |  |
| _                               | 49                                 | 15,593           |  |  |  |
| 942,849                         | 101,967                            | 193<br>1,120,270 |  |  |  |
| 772,047                         | 101,707                            | 1,120,270        |  |  |  |
| 35,313                          | _                                  | 35,313           |  |  |  |
| 130                             | 1,930                              | 3,874            |  |  |  |
|                                 |                                    | 14.160           |  |  |  |
| _                               |                                    | 14,160           |  |  |  |
| _                               | 13                                 | 22,372           |  |  |  |
| _                               | 13,230                             | 639,829          |  |  |  |
| _                               |                                    | 23,394           |  |  |  |
| _                               | 33,707                             | 72,660           |  |  |  |
| _                               | 55,079                             | 55,079           |  |  |  |
| _                               |                                    | 1,274            |  |  |  |
|                                 | (97,734)                           | (460,662)        |  |  |  |
| 35,443                          | 6,225                              | 407,293          |  |  |  |
| 978,292                         | 108,192                            | 1,527,563        |  |  |  |
| 678                             | 8,307                              | 19,556           |  |  |  |
|                                 |                                    |                  |  |  |  |
| 2,799                           | _                                  | 2,799            |  |  |  |
| 599                             | 40,772                             | 49,201           |  |  |  |
| _                               | _                                  | 12               |  |  |  |
| _                               | _                                  | 108              |  |  |  |
| _                               | 3,891                              | 3,891            |  |  |  |
| 916,988                         | _                                  | 916,988          |  |  |  |
| _                               | 935                                | 2,112            |  |  |  |
| _                               | 1,607                              | 5,548            |  |  |  |
| 103                             | 4                                  | 931              |  |  |  |
| 920,489                         | 47,209                             | 981,590          |  |  |  |
| _                               | 1,572                              | 2,828            |  |  |  |
| _                               | 4,698                              | 35,147           |  |  |  |
| _                               | 8,662                              | 8,662            |  |  |  |
| 1,100                           | 12,135                             | 28,884           |  |  |  |
| 1,801                           | 21,384                             | 49,973           |  |  |  |
|                                 | 40.451                             | 105 104          |  |  |  |
| 2,901                           | 48,451                             | 125,494          |  |  |  |
| 923,390                         | 95,660                             | 1,107,084        |  |  |  |
| 614                             | 9,433                              | 19,779           |  |  |  |
| _                               | (5,622)                            | 323,800          |  |  |  |
| _                               | 1,699                              | 3,066            |  |  |  |
| 54,966                          | 15,329                             | 93,390           |  |  |  |
| \$ 54,966                       | \$ 11,406                          | \$ 420,256       |  |  |  |

# Combining Statement of Revenues, Expenses, and Changes in Net Position Internal Service Funds

## For the Fiscal Year Ended June 30, 2019

|  | Admir | tment of nistrative vices | Ві | eorgia<br>uilding<br>uthority | Corr<br>Ind | eorgia<br>ectional<br>ustries<br>nistration |
|--|-------|---------------------------|----|-------------------------------|-------------|---|
| Operating Revenues:                              |       |                           |    |                               |             |   |
| Contributions/Premiums                           | \$    | _                         | \$ | _                             | \$          | _   |
| Rents and Royalties                              | •     | _                         | •  | 49,177                        |             | 1   |
| Sales and Services                               |       | 7,345                     |    | 2,700                         |             | 68,481                                      |
| Other  |       | 6,478                     |    | 881                           |             | 25  |
|  |       | -,                        |    |                               |             |   |
| Total Operating Revenues                         |       | 13,823                    |    | 52,758                        |             | 68,507                                      |
| Operating Expenses:                              |       |                           |    |                               |             |   |
| Personal Services                                |       | 3,591                     |    | 9,096                         |             | 11,131                                      |
| Services and Supplies                            |       | 9,021                     |    | 30,904                        |             | 47,825                                      |
| Claims and Judgments                             |       | _                         |    | _                             |             | _   |
| Depreciation                                     |       | <u> </u>                  |    | 18,793                        |             | 6,713                                       |
|  |       |                           |    |                               |             |   |
| Total Operating Expenses                         |       | 12,612                    |    | 58,793                        |             | 65,669                                      |
| Operating Income (Loss)                          |       | 1,211                     |    | (6,035)                       |             | 2,838                                       |
| Nonoperating Revenues (Expenses):                |       |                           |    |                               |             |   |
| Interest and Other Investment Income             |       | 48                        |    | 975                           |             | 28  |
| Nonoperating Grants & Contributions              |       | 7,388                     |    | _                             |             | _   |
| Other  |       | (7,388)                   |    | 240                           |             | 13  |
|  |       |                           |    |                               |             |   |
| Total Nonoperating Revenues (Expenses)           |       | 48                        |    | 1,215                         |             | 41  |
| Income (Loss) Before Contributions and Transfers |       | 1,259                     |    | (4,820)                       |             | 2,879                                       |
| Capital Contributions                            |       | _                         |    | 73,306                        |             | _   |
| Transfers:                                       |       |                           |    |                               |             |   |
| Transfers In                                     |       | _                         |    | _                             |             | _   |
| Transfers Out                                    |       | _                         |    | _                             |             | _   |
|  |       |                           |    |                               |             |   |
| Net Transfers                                    |       |                           |    |                               |             |   |
| Change in Net Position                           |       | 1,259                     |    | 68,486                        |             | 2,879                                       |
| Net Position, July 1                             |       | (4,657)                   |    | 274,618                       |             | 11,299                                      |
| Net Position, June 30                            | \$    | (3,398)                   | \$ | 343,104                       | \$          | 14,178                                      |



| Risk<br>Management | Georgia<br>Technology |            |
|--------------------|-----------------------|------------|
| (see combining)    | Authority             | Total      |
|                    |                       |            |
| \$ 241,296         | \$ 2,356              | \$ 243,652 |
| _                  | _                     | 49,178     |
| 196                | 276,842               | 355,564    |
|                    |                       | 7,384      |
| 241,492            | 279,198               | 655,778    |
| 645                | 16,768                | 41,231     |
| 35,128             | 241,314               | 364,192    |
| 250,585            | _                     | 250,585    |
|                    | 2,151                 | 27,657     |
| 286,358            | 260,233               | 683,665    |
| (44,866)           | 18,965                | (27,887)   |
|                    |                       |            |
| 3,015              | 989                   | 5,055      |
|                    | (2.400)               | 7,388      |
| 8,710              | (3,400)               | (1,825)    |
| 11,725             | (2,411)               | 10,618     |
| (33,141)           | 16,554                | (17,269)   |
|                    | 45,033                | 118,339    |
|                    |                       |            |
| 15,065             | _                     | 15,065     |
|                    | (100,846)             | (100,846)  |
| 15,065             | (100,846)             | (85,781)   |
| (18,076)           | (39,259)              | 15,289     |
| 73,042             | 50,665                | 404,967    |
| \$ 54,966          | \$ 11,406             | \$ 420,256 |

# Combining Statement of Cash Flows Internal Service Funds For the Fiscal Year Ended June 30, 2019 (dollars in thousands)

|  | Department of Administrative Services |         | I  | Georgia<br>Building<br>authority | Georgia Correctional Industries Administration |          |
|--|---------------------------------------|---------|----|----------------------------------|--|----------|
| Cash Flows from Operating Activities:                                  |                                       |         |    |                                  |  |          |
| Cash Received from Customers   | \$                                    | 2,061   | \$ | 5,102                            | \$   | 13,123   |
| Cash Received from Other Funds (Internal Activity)                     |                                       | 11,645  |    | 47,031                           |  | 57,505   |
| Cash Received from Required Contributions/Premiums                     |                                       | _       |    | _                                |  | _        |
| Cash Received from Required Contributions/Premiums (Internal Activity) |                                       | _       |    | _                                |  | _        |
| Cash Paid to Vendors   |                                       | (9,197) |    | (31,299)                         |  | (48,491) |
| Cash Paid to Employees   |                                       | (4,417) |    | (11,690)                         |  | (14,051) |
| Cash Paid for Claims and Judgments                                     |                                       | _       |    | _                                |  | _        |
| Other Operating Payments   |                                       | (467)   |    |                                  |  |          |
| Net Cash Provided by (Used in) Operating Activities                    |                                       | (375)   |    | 9,144                            |  | 8,086    |
| Cash Flows from Noncapital Financing Activities:                       |                                       |         |    |                                  |  |          |
| Transfers from Other Funds   |                                       | _       |    | _                                |  | _        |
| Transfers to Other Funds   |                                       | _       |    | _                                |  | _        |
| Other Noncapital Receipts  |                                       | 7,388   |    | _                                |  | 13       |
| Other Noncapital Payments  |                                       | (7,388) |    |                                  |  |          |
| Net Cash Provided by (Used in) Noncapital Financing Activities         |                                       |         |    |                                  |  | 13       |
| Cash Flows from Capital and Related Financing Activities:              |                                       |         |    |                                  |  |          |
| Capital Contributions  |                                       | _       |    | 1,726                            |  | _        |
| Proceeds from Sale of Capital Assets                                   |                                       | _       |    | 2,224                            |  | _        |
| Acquisition and Construction of Capital Assets                         |                                       | _       |    | (12,412)                         |  | (7,041)  |
| Principal Paid on Capital Debt   |                                       |         |    | (7,178)                          |  | (670)    |
| Net Cash Used in Capital and Related Financing Activities              |                                       |         |    | (15,640)                         |  | (7,711)  |
| Cash Flows from Investing Activities:                                  |                                       |         |    |                                  |  |          |
| Proceeds from Sales of Investments                                     |                                       | _       |    | _                                |  | _        |
| Purchase of Investments  |                                       | _       |    | _                                |  | _        |
| Interest and Dividends Received  |                                       | 48      |    | 975                              |  | 29       |
| Net Cash Provided by Investing Activities                              |                                       | 48      |    | 975                              |  | 29       |
| Net Increase (Decrease) in Cash and Cash Equivalents                   |                                       | (327)   |    | (5,521)                          |  | 417      |
| Cash and Cash Equivalents, July 1                                      |                                       | 4,057   |    | 43,524                           |  | 9,918    |
| Cash and Cash Equivalents, June 30                                     | \$                                    | 3,730   | \$ | 38,003                           | \$   | 10,335   |



| Risk<br>magement<br>combining) | <br>Georgia Technology Authority | <br>Total     |
|--------------------------------|----------------------------------|---------------|
| \$<br>196                      | \$<br>66,839                     | \$<br>87,321  |
| _                              | 208,612                          | 324,793       |
| 23,688                         | _                                | 23,688        |
| 150,710                        | _                                | 150,710       |
| (35,441)                       | (245,576)                        | (370,004)     |
| (1,915)                        | (22,942)                         | (55,015)      |
| (160,763)                      | _                                | (160,763)     |
|                                | <br>(71)                         | <br>(538)     |
| (23,525)                       | <br>6,862                        | 192           |
| 9,411                          | _                                | 9,411         |
| _                              | (3,201)                          | (3,201)       |
| 14,365                         | _                                | 21,766        |
| <br>_                          | <br>(5,588)                      | <br>(12,976)  |
| 23,776                         | <br>(8,789)                      | <br>15,000    |
| _                              | 41,633                           | 43,359        |
| _                              |                                  | 2,224         |
| _                              | (28,811)                         | (48,264)      |
| <br>                           | <br>(1,242)                      | <br>(9,090)   |
|                                | <br>11,580                       | (11,771)      |
| 53,459                         |                                  | 53,459        |
| (42,082)                       |                                  | (42,082)      |
| 3,494                          | <br>991                          | <br>5,537     |
| <br>14,871                     | <br>991                          | <br>16,914    |
| 15,122                         | 10,644                           | 20,335        |
| 26,722                         | <br>47,148                       | <br>131,369   |
| \$<br>41,844                   | \$<br>57,792                     | \$<br>151,704 |
| <br>_                          | _                                | (continued)   |

# Combining Statement of Cash Flows Internal Service Funds For the Fiscal Year Ended June 30, 2019

|  |    | partment of | Georgia<br>Building |           | Georgia<br>Correctional<br>Industries |                |  |
|--|----|-------------|---------------------|-----------|---------------------------------------|----------------|--|
|  |    | Services    |                     | Authority |                                       | Administration |  |
| Reconciliation of Operating Income (Loss) to Net Cash provided by (Used in)<br>Operating Activities: |    |             |                     |           |                                       |                |  |
| Operating Income (Loss)  | \$ | 1,211       | \$                  | (6,035)   | \$                                    | 2,838          |  |
| Reconciliation of Operating Income (Loss) to Net Cash provided by (Used in)<br>Operating Activities: |    |             |                     |           |                                       |                |  |
| Depreciation Expense   |    | _           |                     | 18,792    |                                       | 6,713          |  |
| Changes in Assets, Deferred Outflows of Resources, Liabilities, and Deferred Inflows of Resources:   |    |             |                     |           |                                       |                |  |
| Accounts Receivable  |    | (117)       |                     | (633)     |                                       | 1,794          |  |
| Due from Other Funds   |    | _           |                     | _         |                                       | 113            |  |
| Due from Component Units   |    | _           |                     | _         |                                       | _              |  |
| Other Assets   |    | _           |                     | (162)     |                                       | 402            |  |
| Net OPEB Asset   |    | (13)        |                     | (7)       |                                       | (49)           |  |
| Deferred Outflows of Resources   |    | (306)       |                     | (1,043)   |                                       | (1,080)        |  |
| Accounts Payable and Other Accruals  |    | (202)       |                     | (87)      |                                       | (1,044)        |  |
| Due to Other Funds   |    | _           |                     | (148)     |                                       | _              |  |
| Unearned Revenue   |    | _           |                     | 9         |                                       | _              |  |
| Claims and Judgments Payable   |    | _           |                     | _         |                                       | _              |  |
| Compensated Absences Payable   |    | _           |                     | (52)      |                                       | 206            |  |
| Net OPEB Liability   |    | (1,570)     |                     | (3,896)   |                                       | (4,130)        |  |
| Net Pension Liability  |    | (20)        |                     | (423)     |                                       | 102            |  |
| Other Liabilities  |    | (442)       |                     | _         |                                       | _              |  |
| Deferred Inflows of Resources  |    | 1,084       |                     | 2,829     |                                       | 2,221          |  |
| Net Cash Provided by (Used in) Operating Activities  | \$ | (375)       | \$                  | 9,144     | \$                                    | 8,086          |  |
| Noncash Investing, Capital, and Financing Activities:  |    |             |                     |           |                                       |                |  |
| Change in Fair Value of Investments  | \$ |             | \$                  |           | \$                                    |                |  |



| Mar | Risk Management (see combining) |    | Management Technology |    | Total               |  |  |
|-----|---------------------------------|----|-----------------------|----|---------------------|--|--|
| \$  | (44,866)                        | \$ | 18,965                | \$ | (27,887)            |  |  |
|     | _                               |    | 2,151                 |    | 27,656              |  |  |
|     | (4,020)                         |    | (3,225)               |    | (6,201)             |  |  |
|     | (62,877)                        |    | (519)                 |    | (63,283)            |  |  |
|     | _                               |    | (3)                   |    | (3)                 |  |  |
|     | _                               |    | (49)                  |    | 191                 |  |  |
|     | 26                              |    | (167)                 |    | (210)               |  |  |
|     | (79)                            |    | (1,774)               |    | (4,282)             |  |  |
|     | (410)                           |    | (4,213)               |    | (5,956)             |  |  |
|     | _                               |    | _                     |    | (148)               |  |  |
|     | _                               |    | _                     |    | 9                   |  |  |
|     | 89,820                          |    | _                     |    | 89,820              |  |  |
|     | (1.001)                         |    | (96)                  |    | 58                  |  |  |
|     | (1,091)                         |    | (7,895)<br>(491)      |    | (18,582)<br>(1,364) |  |  |
|     | (532)<br>95                     |    | (71)                  |    | (418)               |  |  |
|     | 409                             |    | 4,249                 |    | 10,792              |  |  |
| \$  | (23,525)                        | \$ | 6,862                 | \$ | 192                 |  |  |
| \$  | (479)                           | \$ | _                     | \$ | (479)               |  |  |

# Combining Statement of Net Position Internal Service Funds

## Risk Management

June 30, 2019

|  | Cyber Liability Insurance Fund |       | Liability<br>Insurance<br>Fund |         | Property<br>Insurance<br>Fund |        |
|--|--------------------------------|-------|--------------------------------|---------|-------------------------------|--------|
| Assets                                 |                                |       |                                |         |                               |        |
| Current Assets:                        |                                |       |                                |         |                               |        |
| Cash and Cash Equivalents              | \$                             | 76    | \$                             | _       | \$                            | 7,275  |
| Pooled Investments with State Treasury |                                | 728   |                                | _       |                               | 21,963 |
| Investments                            |                                | 46    |                                | _       |                               | 4,408  |
| Accounts Receivable (Net)              |                                | 118   |                                | 23,306  |                               | 1,057  |
| Due From Other Funds                   |                                | _     |                                | 161,179 |                               | 226    |
| Total Current Assets                   |                                | 968   |                                | 184,485 |                               | 34,929 |
| Noncurrent Assets:                     |                                |       |                                |         |                               |        |
| Investments                            |                                | 259   |                                | _       |                               | 24,777 |
| Restricted Assets:                     |                                |       |                                |         |                               |        |
| Net OPEB Asset                         |                                |       |                                | 48      |                               | 33     |
| Total Noncurrent Assets                |                                | 259   |                                | 48      |                               | 24,810 |
| Total Assets                           |                                | 1,227 |                                | 184,533 |                               | 59,739 |
| Deferred Outflows of Resources         |                                | _     |                                | 249     |                               | 175    |
| Liabilities                            |                                |       |                                |         |                               |        |
| Current Liabilities:                   |                                |       |                                |         |                               |        |
| Cash Overdraft                         |                                | _     |                                | 592     |                               | _      |
| Accounts Payable and Other Accruals    |                                | _     |                                | 227     |                               | 21     |
| Claims and Judgments Payable           |                                | _     |                                | 182,659 |                               | 29,161 |
| Other Current Liabilities              |                                | 2     |                                | 14      |                               | 79     |
| Total Current Liabilities              |                                | 2     |                                | 183,492 |                               | 29,261 |
| Noncurrent Liabilities:                |                                |       |                                |         |                               |        |
| Net OPEB Liability                     |                                | _     |                                | 404     |                               | 282    |
| Net Pension Liability                  |                                |       |                                | 661     |                               | 462    |
| Total Noncurrent Liabilities           |                                | _     |                                | 1,065   |                               | 744    |
| Total Liabilities                      |                                | 2     |                                | 184,557 |                               | 30,005 |
| Deferred Inflows of Resources          |                                | _     |                                | 225     |                               | 158    |
|  |                                |       |                                |         |                               |        |
| Net Position                           |                                |       |                                |         |                               |        |
| Restricted for:                        |                                |       |                                |         |                               |        |
| Unrestricted                           |                                | 1,225 |                                |         |                               | 29,751 |
| Total Net Position                     | \$                             | 1,225 | \$                             |         | \$                            | 29,751 |



| State Indemnification Fund |          | Teacher Indemnification Fund | Unemployment Compensation Fund | Workers' Compensation Fund | Total                  |
|----------------------------|----------|------------------------------|--------------------------------|----------------------------|------------------------|
| \$                         | _        | \$ 402                       | \$ 2,604                       | s —                        | \$ 10,357              |
|                            | 2,284    | 1,212                        | 7,846                          | 253                        | 34,286                 |
|                            | _        | 246                          | 1,590                          | _                          | 6,290                  |
|                            | _        | _                            | 182                            | 65,457                     | 90,120                 |
|                            | _        | _                            | _                              | 640,391                    | 801,796                |
|                            | 2,284    | 1,860                        | 12,222                         | 706,101                    | 942,849                |
|                            | _        | 1,375                        | 8,902                          | _                          | 35,313                 |
|                            | 1        | _                            | 1                              | 47                         | 130                    |
|                            | 1        | 1,375                        | 8,903                          | 47                         | 35,443                 |
|                            | 2,285    | 3,235                        | 21,125                         | 706,148                    | 978,292                |
|                            | 5        |                              | 5                              | 244                        | 678                    |
|                            | 307      | _                            |                                | 1,900                      | 2,799                  |
|                            |          | _                            | _                              | 351                        | 599                    |
|                            | 701      | 34                           | 1,566                          | 702,867                    | 916,988                |
|                            | _        | _                            | _                              | 8                          | 103                    |
|                            | 1,008    | 34                           | 1,566                          | 705,126                    | 920,489                |
|                            | 10       |                              | 8                              | 396                        | 1,100                  |
|                            | 16       |                              | 14                             | 648                        | 1,801                  |
|                            |          |                              |                                |                            |                        |
|                            | 1,034    | 34                           | 1,588                          | 1,044<br>706,170           | 2,901<br>923,390       |
|                            | <u> </u> |                              |                                |                            |                        |
|                            | 5        |                              | 4                              | 222                        | 614                    |
|                            | 1 251    | 2.50                         | 10.522                         |                            | ****                   |
| \$                         | 1,251    | 3,201                        | 19,538                         | <u> </u>                   | \$ 54,966<br>\$ 54,966 |
| φ                          | 1,251    | \$ 3,201                     | \$ 19,538                      | φ —                        | <i>σ</i> 34,966        |

# Combining Statement of Revenues, Expenses, and Changes in Net Position Internal Service Funds

## Risk Management

For the Fiscal Year Ended June 30, 2019

|  | Cyber Liability Insurance Fund | Liability<br>Insurance<br>Fund | Property Insurance Fund |  |
|--|--------------------------------|--------------------------------|-------------------------|--|
| Operating Revenues:                    |                                |                                |                         |  |
| Contributions/Premiums                 | \$ 1,822                       | \$ 51,170                      | \$ 19,396               |  |
| Sales and Services                     |                                |                                |                         |  |
| Total Operating Revenues               | 1,822                          | 51,170                         | 19,396                  |  |
| Operating Expenses:                    |                                |                                |                         |  |
| Personal Services                      | 3                              | 437                            | 4                       |  |
| Services and Supplies                  | 1,777                          | 4,934                          | 15,738                  |  |
| Claims and Judgments                   | 48                             | 45,979                         | 34,088                  |  |
| Total Operating Expenses               | 1,828                          | 51,350                         | 49,830                  |  |
| Operating Income (Loss)                | (6)                            | (180)                          | (30,434)                |  |
| Nonoperating Revenues (Expenses):      |                                |                                |                         |  |
| Interest and Other Investment Income   | 10                             | 180                            | 1,847                   |  |
| Other                                  |                                |                                |                         |  |
| Total Nonoperating Revenues (Expenses) | 10                             | 180                            | 1,847                   |  |
| Income (Loss) Before Transfers         | 4                              |                                | (28,587)                |  |
| Transfers:                             |                                |                                |                         |  |
| Transfers In                           | 500                            |                                | 8,981                   |  |
| Net Transfers                          | 500                            |                                | 8,981                   |  |
| Change in Net Position                 | 504                            | _                              | (19,606)                |  |
| Net Position, July 1                   | 721                            |                                | 49,357                  |  |
|  |                                |                                |                         |  |
| Net Position, June 30                  | \$ 1,225                       | \$                             | \$ 29,751               |  |



| State<br>Indemnification<br>Fund | Teacher<br>Indemnification<br>Fund | Unemployment Compensation Fund | Workers' Compensation Fund | Total                    |  |  |
|----------------------------------|------------------------------------|--------------------------------|----------------------------|--------------------------|--|--|
| \$ — 196                         | \$                                 | \$ 3,983                       | \$ 164,925<br>—            | \$ 241,296<br>196        |  |  |
| 196                              |                                    | 3,983                          | 164,925                    | 241,492                  |  |  |
| 18<br>30<br>550                  | _<br>2<br>_                        | 4<br>56<br>3,601               | 179<br>12,591<br>166,319   | 645<br>35,128<br>250,585 |  |  |
| 598                              | 2                                  | 3,661                          | 179,089                    | 286,358                  |  |  |
| (402)                            | (2)                                | 322                            | (14,164)                   | (44,866)                 |  |  |
| 18                               | 86                                 | 574                            | 300<br>8,710               | 3,015<br>8,710           |  |  |
| 18                               | 86                                 | 574                            | 9,010                      | 11,725                   |  |  |
| (384)                            | 84                                 | 896                            | (5,154)                    | (33,141)                 |  |  |
| 430                              |                                    |                                | 5,154                      | 15,065                   |  |  |
| 430                              |                                    |                                | 5,154                      | 15,065                   |  |  |
| 46                               | 84                                 | 896                            | _                          | (18,076)                 |  |  |
| 1,205                            | 3,117                              | 18,642                         |                            | 73,042                   |  |  |
| \$ 1,251                         | \$ 3,201                           | \$ 19,538                      | <u> </u>                   | \$ 54,966                |  |  |

# **Combining Statement of Cash Flows**

## **Internal Service Funds**

## Risk Management

## For the Fiscal Year Ended June 30, 2019

|  | <br>ber Liability<br>Insurance<br>Fund | Liability<br>Insurance<br>Fund | <br>Property<br>Insurance<br>Fund |
|--|--|--------------------------------|-----------------------------------|
| Cash Flows from Operating Activities:  |  |                                |                                   |
| Cash Received from Customers   | \$<br>_                                | \$<br>_                        | \$<br>_                           |
| Cash Received from Required Contributions/Premiums   | 204                                    | 5,214                          | 1,262                             |
| Cash Received from Required Contributions/Premiums (Internal Activity)                             | 1,770                                  | 44,726                         | 17,164                            |
| Cash Paid to Vendors   | (1,773)                                | (5,021)                        | (15,730)                          |
| Cash Paid to Employees   | (3)                                    | (620)                          | (413)                             |
| Cash Paid for Claims and Judgments   | (48)                                   | (45,030)                       | (11,063)                          |
| Net Cash Provided by (Used in) Operating Activities  | 150                                    | (731)                          | (8,780)                           |
| Cash Flows from Noncapital Financing Activities:   |  |                                |                                   |
| Transfers from Other Funds   | _                                      | _                              | 8,981                             |
| Other Noncapital Receipts  | 500                                    |                                | <br>_                             |
| Net Cash Provided by (Used in) Noncapital Financing Activities                                     | <br>500                                |                                | 8,981                             |
| Cash Flows from Investing Activities:  |  |                                |                                   |
| Proceeds from Sales and Maturities of Investments  | 299                                    | _                              | 37,305                            |
| Purchase of Investments  | (306)                                  | _                              | (30,022)                          |
| Interest and Dividends Received  | <br>10                                 | <br>180                        | 2,684                             |
| Net Cash Provided by (Used in) Investing Activities  | <br>3                                  | <br>180                        | <br>9,967                         |
| Net Increase (Decrease) in Cash and Cash Equivalents   | 653                                    | (551)                          | 10,168                            |
| Cash and Cash Equivalents, July 1  | 151                                    | (41)                           | 19,070                            |
| Cash and Cash Equivalents, June 30   | \$<br>804                              | \$<br>(592)                    | \$<br>29,238                      |
| Reconciliation of Operating Income (Loss) to Net Cash provided by (Used in) Operating Activities:  |  |                                |                                   |
| Operating Income (Loss)  | \$<br>(6)                              | \$<br>(180)                    | \$<br>(30,434)                    |
| Adjustments to Reconcile Operating Income (Loss) to  |  |                                |                                   |
| Net Cash Provided by (Used in) Operating Activities:   |  |                                |                                   |
| Changes in Assets, Deferred Outflows of Resources, Liabilities, and Deferred Inflows of Resources: |  |                                |                                   |
| Accounts Receivable  | 153                                    | (73)                           | (744)                             |
| Due from Other Funds   | _                                      | (1,157)                        | (226)                             |
| Net OPEB Asset   | _                                      | _                              | 9                                 |
| Deferred Outflows of Resources   | _                                      | (33)                           | (19)                              |
| Accounts Payable and Other Accruals  | _                                      | (98)                           | (70)                              |
| Claims and Judgments Payable   | _                                      | 949                            | 23,025                            |
| Net OPEB Liability   | _                                      | (263)                          | (320)                             |
| Net Pension Liability  | _                                      | (49)                           | (179)                             |
| Other Liabilities  | 3                                      | 10                             | 77                                |
| Deferred Inflows of Resources  |  | 163                            | 101                               |
| Net Cash Provided by (Used in) Operating Activities  | \$<br>150                              | \$<br>(731)                    | \$<br>(8,780)                     |
| Noncash Investing Activities:  |  |                                |                                   |
| Change in Fair Value of Investments  | \$<br>                                 | \$<br>                         | \$<br>(837)                       |



| State<br>Indemnification<br>Fund |       | fication Indemnification |          |          | employment<br>mpensation<br>Fund |    | Workers'<br>Compensation<br>Fund | Total |                     |  |
|----------------------------------|-------|--------------------------|----------|----------|----------------------------------|----|----------------------------------|-------|---------------------|--|
|                                  |       |                          |          |          |                                  |    |                                  |       |                     |  |
| \$                               | 196   | \$                       | _        | \$       | _                                | \$ | _                                | \$    | 196                 |  |
|                                  | _     |                          | _        |          | 303                              |    | 16,705                           |       | 23,688              |  |
|                                  | _     |                          | _        |          | 3,571                            |    | 83,479                           |       | 150,710             |  |
|                                  | (33)  |                          | (2)      |          | (61)                             |    | (12,821)                         |       | (35,441)            |  |
|                                  | (22)  |                          | _        |          | (8)                              |    | (849)                            |       | (1,915)             |  |
|                                  | (687) |                          | (15)     |          | (3,917)                          |    | (100,003)                        |       | (160,763)           |  |
|                                  | (546) |                          | (17)     |          | (112)                            |    | (13,489)                         |       | (23,525)            |  |
|                                  | 430   |                          | _        |          | _                                |    | _                                |       | 9,411               |  |
|                                  |       |                          | _        |          |                                  |    | 13,865                           |       | 14,365              |  |
|                                  | 430   |                          | <u> </u> |          |                                  |    | 13,865                           |       | 23,776              |  |
|                                  | 129   |                          | 2,106    |          | 13,620                           |    | _                                |       | 53,459              |  |
|                                  |       |                          | (1,573)  |          | (10,181)                         |    | _                                |       | (42,082)            |  |
|                                  | 18    |                          | 38       |          | 264                              |    | 300                              |       | 3,494               |  |
|                                  | 147   |                          | 571      |          | 3,703                            |    | 300                              |       | 14,871              |  |
|                                  | 31    |                          | 554      |          | 3,591                            |    | 676                              |       | 15,122              |  |
|                                  | 1,946 |                          | 1,060    |          | 6,859                            |    | (2,323)                          |       | 26,722              |  |
| \$                               | 1,977 | \$                       | 1,614    | \$       | 10,450                           | \$ | (1,647)                          | \$    | 41,844              |  |
|                                  |       |                          |          |          |                                  |    |                                  |       |                     |  |
| \$                               | (402) | \$                       | (2)      | \$       | 322                              | \$ | (14,164)                         | \$    | (44,866)            |  |
|                                  |       |                          |          |          | (110)                            |    | (2246)                           |       | (4.020)             |  |
|                                  | _     |                          | _        |          | (110)                            |    | (3,246)<br>(61,494)              |       | (4,020)<br>(62,877) |  |
|                                  | _     |                          | _        |          | _                                |    | (61,494)                         |       | (62,877)            |  |
|                                  | (1)   |                          | _        |          | (1)                              |    | (25)                             |       | (79)                |  |
|                                  | (2)   |                          | _        |          | (3)                              |    | (237)                            |       | (410)               |  |
|                                  | (138) |                          | (15)     |          | (317)                            |    | 66,316                           |       | 89,820              |  |
|                                  | (6)   |                          | _        |          | (5)                              |    | (497)                            |       | (1,091)             |  |
|                                  | (1)   |                          | _        |          | (1)                              |    | (302)                            |       | (532)               |  |
|                                  | _     |                          | _        |          | _                                |    | 5                                |       | 95                  |  |
|                                  | 4     |                          |          |          | 3                                |    | 138                              |       | 409                 |  |
| \$                               | (546) | \$                       | (17)     | \$       | (112)                            | \$ | (13,489)                         | \$    | (23,525)            |  |
| \$                               | _     | \$                       | 48       | s        | 310                              | \$ | _                                | \$    | (479)               |  |
| _                                |       |                          |          | <u> </u> |                                  | _  |                                  | -     | (177)               |  |









Fiduciary funds are used to account for assets held by the State in a fiduciary capacity. The State has the following fiduciary funds.

#### PENSION AND OTHER EMPLOYEE BENEFIT TRUST FUNDS

Pension and Other Employee Benefit Trust Funds are used to account for activities and balances of the public employee retirement systems and other employee benefit plans. The State's pension and other employee benefit trust funds are described below:

#### **Pension Trust Funds**

#### **Defined Benefit Pension Plans**

The **Employees' Retirement System** is used to account for the accumulation of resources for the purpose of providing retirement allowances for qualified employees of the State and its political subdivisions.

The **Firefighters' Pension Fund** is used to account for the accumulation of resources for the purpose of paying retirement benefits to the firefighters of the State.

The **Georgia Judicial Retirement System** is used to account for the accumulation of resources for the purpose of providing retirement allowances for trial judges and solicitors of certain courts in Georgia, and their survivors and beneficiaries, superior court judges of the State, and district attorneys of the State.

Other Defined Benefit Plans is comprised of the following smaller plans:

The **District Attorneys Retirement Fund** (old plan) is used to account for the accumulation of resources for the purpose of paying retirement benefits to the district attorneys of the State.

The **Augusta University Early Retirement Pension Plan** is a single-employer defined benefit pension plan designed to provide eligible participants additional benefits above the amounts payable through Teachers Retirement System of Georgia (TRS). The plan was designed to allow vested employees aged 55 or employees of any age with 25 years of creditable service to retire without penalties as applied by the TRS for early retirement.

The **Judges of the Probate Courts Retirement Fund** is used to account for the accumulation of resources for the purpose of paying retirement benefits to the judges of the Probate Courts of the State.

The **Legislative Retirement System** is used to account for the accumulation of resources for the purpose of providing retirement allowances and other benefits for all members of the Georgia General Assembly.

The **Magistrates Retirement Fund** is used to account for the accumulation of resources for the purpose of providing retirement benefits for those serving as duly qualified and commissioned chief magistrates of counties in the State.

The **Georgia Military Pension Fund** is used to account for the accumulation of resources for the purpose of providing retirement allowances and other benefits to members of the Georgia National Guard.

The **Sheriffs' Retirement Fund** is used to account for the accumulation of resources for the purpose of paying retirement benefits to the sheriffs of the State.



The **Superior Court Clerks' Retirement Fund** is used to account for the accumulation of resources for the purpose of paying retirement benefits to the Superior Court clerks of the State.

The **Superior Court Judges Retirement Fund** (old plan) is used to account for the accumulation of resources for the purpose of paying retirement benefits to the Superior Court judges of the State.

The **Peace Officers' Annuity and Benefit Fund** is used to account for the accumulation of resources for the purpose of paying retirement benefits to the peace officers of the State.

The **Public School Employees Retirement System** is used to account for the accumulation of resources for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System.

The **Teachers Retirement System** is used to account for the accumulation of resources for the purpose of providing retirement allowances and other benefits for teachers and administrative personnel employed in State public schools and the University System of Georgia (except those professors and principal administrators electing to participate in an optional retirement plan), and for certain other designated employees in educational-related work.

#### **Defined Contribution / Deferred Compensation Pension Plans**

The **Georgia Defined Contribution Plan** is used to account for the accumulation of resources for the purpose of providing retirement allowances for State employees who are not members of a public retirement or pension system.

The **Deferred Compensation Plans** are used to account for the accumulation of resources for the purpose of providing retirement allowances for State and Board of Regents employees and employees of Community Service Boards who elect to defer a portion of their annual salary until future years.

#### **Other Postemployment Benefit Plans**

The **Board of Regents Retiree Health Benefit Fund** is used to account for the accumulation of resources necessary to meet employer costs of retiree post-employment health insurance benefits.

The Georgia State Employees Postemployment Health Benefit Fund (State OPEB Fund) pays postemployment health benefits (including benefits to qualified beneficiaries of eligible former employees) due under the group health plan for employees of State organizations and other entities authorized by law to contract with the Department of Community Health for inclusion in the plan. It also pays administrative expenses for the Fund. By law, no other use of assets of the State OPEB Fund is permitted.

The Georgia School Personnel Postemployment Health Benefit Fund (School OPEB Fund) pays postemployment health benefits (including benefits for qualified beneficiaries of eligible former employees) due under the group health plan for public school teachers including librarians and other certified employees of the public schools and regional educational service agencies, postemployment health benefits due under the group health plan for non-certificated public school employees, and administrative expenses of the Fund. By law, no other use of assets of the School OPEB Fund is permitted.

The **State Employees' Assurance Department (SEAD) - OPEB** is used to account for the accumulation of resources for the purpose of providing term life insurance to retired and vested inactive members of Employees', Judicial, and Legislative Retirement Systems.



#### INVESTMENT TRUST FUNDS

Investment Trust Funds are used to account for the external portion of a government sponsored investment pool. The State's investment trust funds are described below:

The **Georgia Fund 1** (GF1) is an investment pool of the LGIP Trust and an investment pool for the State and local governments, including state agencies, colleges and universities, counties, school districts, special districts, or any department, agency, or board of a political subdivision. The primary objectives of the pool is the prudent management of public funds on behalf of the State and local governments seeking income higher than money market rates.

The **Georgia Fund 1 Plus** (GF1+) is an additional investment option for the State, state agencies, and eligible municipalities looking to benefit from higher yields available by adding credit exposure.

#### PRIVATE PURPOSE TRUST FUNDS

Private Purpose Trust Funds are used to report resources of all other trust arrangements in which principal and income benefit individuals, private organizations, or other governments. The State's private purpose trust funds are described below:

The **Auctioneers Education, Research and Recovery Fund** provides for actual or compensatory damages in instances where a person is aggrieved by an act, representation, transaction, or conduct of a person licensed under OCGA 43-6 (duly licensed auctioneer, apprentice auctioneer, or auction company) who is in violation of state law. Also, the fund is used to help underwrite the cost of education and research programs for the benefit of licensees and the public.

The **Real Estate Education, Research and Recovery Fund** provides for actual or compensatory damages in instances where a person is aggrieved by an act, representation, transaction, or conduct of a duly licensed broker, associate broker or salesperson who is in violation of state law. Also, the fund is used to help underwrite the cost of developing courses, conducting seminars, conducting research projects on matters affecting real estate brokerage, publishing and distributing educational materials, or other education and research programs for the benefit of licensees and the public.

The **Subsequent Injury Trust Fund** is a special workers' compensation fund designed to encourage employers to hire workers with pre-existing impairments by insuring against the aggravating impact such impairment could have if the worker were subsequently injured on the job.

#### **AGENCY FUNDS**

Agency Funds are used to report assets and liabilities for deposits and investments entrusted to the State as an agent for others. The State's significant agency funds are described below:

The **Child Support Recovery Program** accounts for the collection of court ordered child support or child support amounts due as determined in conformity with the Social Security Act. Amounts collected are distributed and deposited in conformity with state law and the standards prescribed in the Social Security Act.

The **Detainees' Accounts** are held for the detainees of statewide probation offices, correctional institutions, diversion centers, detention centers, transitional centers and boot camps for the purpose of paying court-ordered fines, fees and restitutions and for operating recreational activities for detainees.



The **Flexible Benefits Program** accounts for participant payroll deductions for benefits and spending accounts; disbursements are made to insurance companies for premiums and to participants for spending account reimbursements.

The Insurance Premium Tax Collections for Local Governments Fund accounts for the pro-rata share of premium taxes collected on the behalf of each participating municipality and county. The participating counties and municipalities may have the distributions deposited directly into their Georgia Fund 1 account through the Office of the State Treasurer.

Sales Tax Collections for Local Governments Fund is used to account for the collection and disbursement of local option sales taxes on behalf of county and municipal governments. This fund includes activity for Education Local Option Sales Tax, Homestead Option Sales Tax, Local Option Sales Tax, MARTA Sales Tax, Special Purpose Local Option Sales Tax, and the Transportation Investment Act.

**Survivor Benefit Fund (SBF)** is within the Employees Retirement System (ERS) trust and is solely for maintaining group term life insurance coverage for members of the plan. All assets are limited to the payment of benefits and expenses for such coverage and cannot be used to pay pension benefits and expenses of ERS.

The **Telecommunications Relay Service Fund** was established to provide telecommunication services to hearing/speech impaired Georgians. All local exchange telephone companies in the State impose a monthly maintenance surcharge on residential and business local exchange access facilities, which are deposited into this fund solely for the provisions of the Dual Party Relay System.

The **Universal Service Fund** was established for the purpose of assisting low-income customers in times of emergency by providing energy conservation assistance to such customers; and to provide contributions in aid of construction to permit the electing distribution company to extend and expand its facilities from time to time as the Public Service Commission deems to be in the public interest. Funding comes from rate refunds from interstate pipeline suppliers, funds deposited by marketers, and various other refunds, surcharges and earnings.

**Miscellaneous** funds include agency funds not considered significant enough to warrant separate presentation.



#### Combining Statement of Fiduciary Net Position Pension and Other Employee Benefit Trust Funds June 30, 2019

|  |                 | Defined Contribution Plans |                             |                  |          |  |  |  |
|--|-----------------|----------------------------|-----------------------------|------------------|----------|--|--|--|
|  | Defined         | Georgia                    | Deferred Compensation Plans |                  |          |  |  |  |
|  | Benefit         | Defined                    | State of Georgia            | State of Georgia | Regents  |  |  |  |
|  | Pension Plans   | Contribution               | 401 (K)                     | 457              | 457 (F)  |  |  |  |
|  |                 |                            |                             |                  |          |  |  |  |
|  | (see combining) | Plan                       | Plan                        | Plan             | Plan     |  |  |  |
| Assets   |                 |                            |                             |                  |          |  |  |  |
| Cash and Cash Equivalents                          | \$ 2,792,472    | \$ 16,425                  | \$ 11,633                   | \$ 1,525         | \$ 339   |  |  |  |
| Pooled Investments with State Treasury             | 4               | _                          | _                           | _                | _        |  |  |  |
| Restricted Pooled Investments with State Treasury  | 602             | _                          | _                           | 24               | _        |  |  |  |
| Receivables  | 250 201         |                            |                             |                  |          |  |  |  |
| Interest and Dividends                             | 269,281         | 454                        | 20                          | 13               | _        |  |  |  |
| Due from Brokers for Securities Sold               | 26,706          | _                          | _                           | _                | _        |  |  |  |
| Other  | 278,455         | 1,051                      | 4,192                       | 604              | _        |  |  |  |
| Due from Other Funds                               | _               | _                          | _                           | _                | _        |  |  |  |
| Investments  | 14.622.566      |                            |                             |                  |          |  |  |  |
| Pooled Investments                                 | 14,632,566      | _                          | _                           |                  | _        |  |  |  |
| Mutual Funds                                       | 701,747         |                            | 1,138,219                   | 631,098          | 1,833    |  |  |  |
| Municipal, U.S. and Foreign Government Obligations | 17,824,365      | 87,300                     | _                           | _                |          |  |  |  |
| Corporate Bonds/Notes/Debentures                   | 5,229,036       | 20,908                     | _                           | _                | 1,384    |  |  |  |
| Stocks   | 54,281,416      | _                          | 9,873                       | 7,927            | _        |  |  |  |
| Asset-backed Securities                            | 43,332          | _                          | _                           | _                | _        |  |  |  |
| Exchange Traded Funds                              | 9,044           | _                          | _                           | _                | _        |  |  |  |
| Mortgage Investments                               | 104,022         | _                          | _                           | _                | _        |  |  |  |
| Real Estate Investment Trusts                      | 56,446          | _                          | _                           | _                | 882      |  |  |  |
| Capital Assets                                     |                 |                            |                             |                  |          |  |  |  |
| Land   | 8,883           | _                          | _                           | _                | _        |  |  |  |
| Buildings  | 7,793           | _                          | _                           | _                | _        |  |  |  |
| Software   | 29,325          | _                          | _                           | _                | _        |  |  |  |
| Machinery and Equipment                            | 6,804           | _                          | _                           | _                | _        |  |  |  |
| Works of Art                                       | 114             | _                          | _                           | _                | _        |  |  |  |
| Construction in Progress                           | 550             | _                          | _                           | _                | _        |  |  |  |
| Accumulated Depreciation                           | (37,369)        | _                          | _                           | _                | _        |  |  |  |
| Net OPEB Asset                                     | 2,883           |                            |                             |                  |          |  |  |  |
| Total Assets                                       | 96,268,477      | 126,138                    | 1,163,937                   | 641,191          | 4,438    |  |  |  |
| Deferred Outflows of Resources                     | 12,167          |                            |                             |                  |          |  |  |  |
| Liabilities  |                 |                            |                             |                  |          |  |  |  |
| Accounts Payable and Other Accruals                | 34,773          | 488                        | 2,728                       | 1,217            | _        |  |  |  |
| Due to Other Funds                                 | 567             | _                          | _                           | _                | _        |  |  |  |
| Due to Brokers for Securities Purchased            | 96,527          | _                          | _                           | _                | _        |  |  |  |
| Salaries/Withholdings Payable                      | 2               | _                          | _                           | _                | _        |  |  |  |
| Benefits Payable                                   | _               | _                          | _                           | _                | _        |  |  |  |
| Unearned Revenue                                   | 3               | _                          | _                           | _                | _        |  |  |  |
| Compensated Absences Payable                       | 71              | _                          | _                           | _                | _        |  |  |  |
| Net OPEB Liability                                 | 22,840          | _                          | _                           | _                | _        |  |  |  |
| Net Pension Liability                              | 27,823          |                            |                             |                  |          |  |  |  |
| Total Liabilities                                  | 182,606         | 488                        | 2,728                       | 1,217            |          |  |  |  |
| Deferred Inflows of Resources                      | 12,131          |                            |                             |                  |          |  |  |  |
| Net Position                                       |                 |                            |                             |                  |          |  |  |  |
| Restricted for:                                    |                 |                            |                             |                  |          |  |  |  |
| Pension Benefits                                   | 96,085,905      | 125,650                    | 1,161,209                   | 639,974          | 4,438    |  |  |  |
| Other Postemployment Benefits                      | 2               |                            |                             |                  |          |  |  |  |
| Total Net Position                                 | \$ 96,085,907   | \$ 125.650                 | \$ 1,161,209                | \$ 639,974       | \$ 4,438 |  |  |  |
|  |                 |                            |                             | <u> </u>         |          |  |  |  |



|                  |                  | yment Benefit Plans | Other I ost Emplo             |              |
|------------------|------------------|---------------------|-------------------------------|--------------|
|                  | State Employees' | Georgia             | Georgia                       | Board of     |
|                  | Assurance        | School Personnel    | State Employees               | Regents      |
|                  | Department -     | Postemployment      | Postemployment Postemployment |              |
| Total            | OPEB             | Health Benefit Fund | Health Benefit Fund           | Benefit Fund |
|                  |                  |                     |                               |              |
| 2,846,035        | \$<br>\$ 3       | \$ 180              | \$ 463                        | 22,995       |
| 1,729,573        | _                | 469,931             | 1,259,638                     | _            |
| 626              | _                | _                   | _                             | _            |
| 457,099          | _                | 50,896              | 136,435                       | _            |
| 26,706           | _                | _                   | _                             | _            |
| 324,703          | _                | 28,872              | 11,529                        | _            |
| 478              | 478              | _                   | _                             | _            |
| 16,268,876       | 1,233,750        | 103,452             | 299,108                       | _            |
| 2,579,070        | _                | _                   | · —                           | 106,173      |
| 17,911,665       | _                | _                   | _                             | _            |
| 5,251,328        | _                | _                   | _                             | _            |
| 54,320,924       | _                | _                   | _                             | 21,708       |
| 43,332           | _                | _                   | _                             | _            |
| 9,044<br>104,022 | _                | _                   | _                             | _            |
| 57,328           | _                | _                   | _                             | _            |
|                  |                  |                     |                               |              |
| 8,883            | _                | _                   | _                             | _            |
| 7,793            | _                | _                   | _                             | _            |
| 29,325           | _                | _                   | _                             | _            |
| 6,804<br>114     | _                | _                   | _                             | _            |
| 550              | _                | _                   | _                             | _            |
| (37,369          | _                | _                   | _                             | _            |
| 2,883            | <br>             |                     |                               |              |
| 101,949,792      | 1,234,231        | 653,331             | 1,707,173                     | 150,876      |
| 12,167           | <br>             |                     |                               |              |
|                  |                  |                     |                               |              |
| 46,378           | 375              | 5,415               | 1,382                         | _            |
| 567              | _                | _                   | _                             | _            |
| 204,494          | _                | 29,123              | 78,844                        | _            |
| 2                | _                | _                   | _                             | _            |
| 39,825           | _                | 23,664              | 9,740                         | 6,421        |
| 3<br>71          | _                | _                   | _                             | _            |
| 22,840           | _                | _                   | _                             | _            |
| 27,823           | <br>             |                     |                               |              |
| 342,003          | 375              | 58,202              | 89,966                        | 6,421        |
| 12,131           | <br>             |                     |                               |              |
|                  |                  |                     |                               |              |
| 98,017,176       | _                | _                   | _                             | _            |
| 3,590,649        | <br>1,233,856    | 595,129             | 1,617,207                     | 144,455      |

<u>\$ 144,455</u> <u>\$ 1,617,207</u> <u>\$ 595,129</u> <u>\$ 1,233,856</u> <u>\$ 101,607,825</u>

#### Combining Statement of Changes in Fiduciary Net Position Pension and Other Employee Benefit Trust Funds For the Fiscal Year Ended June 30, 2019

|  |               |            |    | Defined Contribution Plans |     |                |                  |                   |                    |         |
|--|---------------|------------|----|----------------------------|-----|----------------|------------------|-------------------|--------------------|---------|
|  |               | Defined    |    | Georgia                    |     | D              | eferred (        | Compensation Plan | ns                 |         |
|  |               | Benefit    |    | Defined                    | Sta | ate of Georgia | State of Georgia |                   | Regents<br>457 (F) |         |
|  | Pension Plans |            |    | Contribution               |     | 401 (K)        |                  | 457               |                    |         |
|  | (see          | combining) |    | Plan                       |     | Plan           |                  | Plan              | Plan               |         |
|  |               |            |    | _                          |     |                |                  |                   |                    |         |
| Additions:                             |               |            |    |                            |     |                |                  |                   |                    |         |
| Contributions                          |               |            |    |                            |     |                |                  |                   |                    |         |
| Employer                               | \$            | 3,216,653  | \$ | _                          | \$  | 47,170         | \$               | _                 | \$                 | 502     |
| NonEmployer                            |               | 108,720    |    | _                          |     | _              |                  | _                 |                    | _       |
| Plan Members                           |               | 811,956    |    | 14,578                     |     | 119,770        |                  | 20,264            |                    | _       |
| Insurance Premiums                     |               | _          |    | _                          |     | _              |                  | _                 |                    | _       |
| Other Fees                             |               | 444        |    | _                          |     | _              |                  | 53                |                    | _       |
| Interest and Other Investment Income   |               |            |    |                            |     |                |                  |                   |                    |         |
| Dividends and Interest                 |               | 2,087,731  |    | 2,759                      |     | 185            |                  | 1,332             |                    | 133     |
| Net Appreciation (Depreciation) in     |               |            |    |                            |     |                |                  |                   |                    |         |
| Investments Reported at Fair Value     |               | 4,059,302  |    | 5,627                      |     | 62,954         |                  | 38,546            |                    | 73      |
| Less: Investment Expense               |               | (74,251)   |    | (62)                       |     | (2,033)        |                  | (778)             |                    | (13)    |
| Other                                  |               |            |    |                            |     |                |                  |                   |                    |         |
| Transfers from Other Funds             |               | 2,727      |    | _                          |     | _              |                  | _                 |                    | _       |
| Miscellaneous                          |               | 501        |    |                            |     | 544            |                  |                   |                    |         |
| Total Additions                        |               | 10,213,783 |    | 22,902                     |     | 228,590        |                  | 59,417            |                    | 695     |
| Deductions:                            |               |            |    |                            |     |                |                  |                   |                    |         |
| General and Administrative Expenses    |               | 28,451     |    | 882                        |     | 3,431          |                  | 724               |                    | _       |
| Benefits                               |               | 6,607,854  |    | 10                         |     | 79,644         |                  | 42,081            |                    | _       |
| Refunds                                |               | 87,093     |    | 10,931                     |     | _              |                  | _                 |                    | _       |
| Pool Participant Withdrawals           |               |            |    |                            |     |                |                  |                   |                    | 5,753   |
| Total Deductions                       |               | 6,723,398  |    | 11,823                     |     | 83,075         |                  | 42,805            |                    | 5,753   |
| Change in Net Position Restricted for: |               |            |    |                            |     |                |                  |                   |                    |         |
| Pension and Other Employee Benefits    |               | 3,490,385  |    | 11,079                     |     | 145,515        |                  | 16,612            |                    | (5,058) |
| Net Position, July 1                   |               | 92,595,522 |    | 114,571                    |     | 1,015,694      |                  | 623,362           |                    | 9,496   |
| Net Position, June 30                  | \$            | 96,085,907 | \$ | 125,650                    | \$  | 1,161,209      | \$               | 639,974           | \$                 | 4,438   |



| Board of | Georgia         | Georgia          | State I |
|----------|-----------------|------------------|---------|
| Regents  | State Employees | School Personnel | Ass     |

Other Post Employment Benefit Plans

|    | Board of<br>Regents<br>Retiree Health<br>Benefit Fund | Georgia State Employees Postemployment Health Benefit Fund | Georgia School Personnel Postemployment Health Benefit Fund | State Employees' Assurance Department - OPEB | Total          |  |
|----|---|--|---|--|----------------|--|
| \$ | 160,383   | \$ 534,673   | \$ 538,569  | \$ 5   | \$ 4,497,955   |  |
|    | _   | _  | _   | _  | 108,720        |  |
|    | _   | _  | _   | _  | 966,568        |  |
|    | _   | _  | _   | 3,328  | 3,328          |  |
|    | _   | _  | _   | _  | 497            |  |
|    | 3,844   | 32,988   | 11,356  | 27,064                                       | 2,167,392      |  |
|    | 3,406   | 18,749   | 6,129   | 53,311                                       | 4,248,097      |  |
|    | (124)   | (50)   | (17)  | (1,182)                                      | (78,510)       |  |
|    | _   | _  | _   | _  | 2,727          |  |
|    |   |  |   |  | 1,045          |  |
|    | 167,509   | 586,360  | 556,037   | 82,526                                       | 11,917,819     |  |
|    | 535   | 2,025  | 4,417   | 716  | 41,181         |  |
|    | 98,563  | 168,993  | 339,754   | 37,416                                       | 7,374,315      |  |
|    | _   | _  | _   | _  | 98,024         |  |
| _  |   |  |   |  | 5,753          |  |
|    | 99,098  | 171,018  | 344,171   | 38,132                                       | 7,519,273      |  |
|    | 68,411  | 415,342  | 211,866   | 44,394                                       | 4,398,546      |  |
|    | 76,044  | 1,201,865  | 383,263   | 1,189,462                                    | 97,209,279     |  |
| \$ | 144,455   | \$ 1,617,207   | \$ 595,129  | \$ 1,233,856                                 | \$ 101,607,825 |  |

# Combining Statement of Fiduciary Net Position Pension and Other Employee Benefit Trust Funds Defined Benefit Pension Plans

June 30, 2019

|  | Employees' Retirement System | Firefighters'<br>Pension<br>Fund | Georgia<br>Judicial<br>Retirement<br>System | Other Defined Benefit Plans (see combining) |
|--|------------------------------|----------------------------------|---|---|
| Assets   |                              |                                  |   |   |
| Cash and Cash Equivalents                          | \$ 407,897                   | \$ 45,016                        | \$ 510                                      | \$ 13,264                                   |
| Pooled Investments with State Treasury             | _                            | _                                | _   | _   |
| Restricted Pooled Investments with State Treasury  | 572                          | _                                | 2   | 28  |
| Receivables  |                              |                                  |   |   |
| Interest and Dividends                             | 46,236                       | 1,672                            | _   | 689   |
| Due from Brokers for Securities Sold               | 1,374                        | 11,357                           | _   | 2,401                                       |
| Other  | 39,387                       | _                                | 766   | 334   |
| Investments  |                              |                                  |   |   |
| Pooled Investments                                 | 13,150,679                   | _                                | 478,823                                     | 60,963                                      |
| Mutual Funds                                       | _                            | 345,435                          | _   | 91,637                                      |
| Municipal, U.S. and Foreign Government Obligations | _                            | 64,016                           | _   | 63,691                                      |
| Corporate Bonds/Notes/Debentures                   | _                            | 108,343                          | _   | 18,918                                      |
| Stocks   | _                            | 231,028                          | _   | 233,638                                     |
| Asset-backed Securities                            | _                            | 12,821                           | _   | 7,926                                       |
| Exchange Traded Funds                              | _                            | _                                | _   | 2,853                                       |
| Mortgage Investments                               | _                            | 93,437                           | _   | 3,672                                       |
| Real Estate Investment Trusts                      | _                            | 46,099                           | _   | 812   |
| Capital Assets                                     |                              |                                  |   |   |
| Land   | 4,350                        | 85                               | _   | _   |
| Buildings  | 2,800                        | 1,535                            | _   | _   |
| Software   | 14,345                       | _                                | _   | _   |
| Machinery and Equipment                            | 3,511                        | 147                              | _   | _   |
| Works of Art                                       | _                            | 114                              | _   | _   |
| Accumulated Depreciation                           | (18,454)                     | (758)                            | _   | _   |
| Net OPEB Asset                                     | 541                          | _                                | _   | _   |
|  |                              |                                  |   |   |
| Total Assets                                       | 13,653,238                   | 960,347                          | 480,101                                     | 500,826                                     |
| Deferred Outflow of Resources                      | 1,156                        |                                  |   |   |
| Liabilities  |                              |                                  |   |   |
| Accounts Payable and Other Accruals                | 19,088                       | 2,650                            | 719   | 602   |
| Due to Other Funds                                 | 547                          |                                  | 10  | 3   |
| Due to Brokers for Securities Purchased            | 10,149                       | 23,274                           | _   | 1,705                                       |
| Salaries/Withholdings Payable                      |                              |                                  | _   | 2   |
| Unearned Revenue                                   | _                            | _                                | _   | 3   |
| Compensated Absences Payable                       | _                            | 71                               | _   | _   |
| Net OPEB Liability                                 | 4,749                        | _                                | _   | _   |
| Net Pension Liability                              | .,,,,,                       | _                                | _   | _   |
| Not I clision Elability                            |                              |                                  |   |   |
| Total Liabilities                                  | 34,533                       | 25,995                           | 729   | 2,315                                       |
| Deferred Inflow of Resources                       | 2,389                        |                                  |   |   |
| Net Position                                       |                              |                                  |   |   |
| Restricted for Pension Benefits                    | \$ 13,617,472                | \$ 934,352                       | \$ 479,372                                  | \$ 498,511                                  |



| Peace Officers' Annuity and Benefit Fund | Public School<br>Employees<br>Retirement<br>System | Teachers<br>Retirement<br>System | Total         |
|--|--|----------------------------------|---------------|
| \$ 26,082                                | 2 \$ 21:   | 2 \$ 2,299,491                   | \$ 2,792,472  |
| _  |  | - 4                              | 4             |
| _  |  |                                  | 602           |
| 1,406                                    | · _  | - 219,278                        | 269,281       |
| 4,902                                    |  | - 6,672                          | 26,706        |
| 10                                       |  |                                  | 278,455       |
| 10                                       | , 20   | 237,077                          | 270,100       |
| _  | 942,10   | 1 —                              | 14,632,566    |
| 264,675                                  | -  |                                  | 701,747       |
| 64,276                                   |  | 17,632,382                       | 17,824,365    |
| 49,839                                   | –  | 5,051,936                        | 5,229,036     |
| 383,454                                  | -  | 53,433,296                       | 54,281,416    |
| 22,585                                   | -  |                                  | 43,332        |
| 6,191                                    |  | _                                | 9,044         |
| 6,913                                    | -  |                                  | 104,022       |
| 9,535                                    | -  |                                  | 56,446        |
| 98                                       | 3 =  | 4,350                            | 8,883         |
| 658                                      |  | - 2,800                          | 7,793         |
| _  | ,<br>- –   | - 14,980                         | 29,325        |
| 193                                      | -  | - 2,953                          | 6,804         |
| _  |  |                                  | 114           |
| (395                                     | 5) —   | (17,762)                         |               |
|  | <u> </u>   |                                  | 2,883         |
| 840,422                                  | 2 942,57   | 4 78,890,419                     | 96,267,927    |
|  |  | - 11,011                         | 12,167        |
|  | _  |                                  | ·             |
| 590                                      | ) 98   | 5 10,138                         | 34,773        |
| _  |  | - 7                              | 567           |
| 14,707                                   | <i>-</i>   | 46,692                           | 96,527        |
| _  |  | _                                | 2             |
| _  |  | _                                | 3             |
| _  |  | _                                | 71            |
| _  |  | - 18,091                         | 22,840        |
|  | <u> </u>   | 27,823                           | 27,823        |
| 15,297                                   | 7 98   | 5 102,751                        | 182,606       |
|  |  | 9,742                            | 12,131        |
| \$ 825,675                               | \$ 941,58  | 8 \$ 78,788,937                  | \$ 96,085,907 |

#### Combining Statement of Changes in Fiduciary Net Position Pension and Other Employee Benefit Trust Funds Defined Benefit Pension Plans

#### For the Fiscal Year Ended June 30, 2019

|  | Employees'       |    | Firefighters' |            | Georgia<br>Judicial | (  | Other Defined<br>Benefit |  |
|--|------------------|----|---------------|------------|---------------------|----|--------------------------|--|
|  | Retirement       |    | Pension       | Retirement |                     |    | Plans                    |  |
|  | System           |    | Fund          |            | System              |    | (see combining)          |  |
| Additions:   |                  |    |               |            |                     |    |                          |  |
| Contributions  |                  |    |               |            |                     |    |                          |  |
| Employer   | \$<br>638,989    | \$ | _             | \$         | 3,117               | \$ | 13,737                   |  |
| NonEmployer  | 10,220           |    | 37,902        |            | 2,137               |    | 8,340                    |  |
| Plan Members   | 36,252           |    | 4,022         |            | 5,469               |    | 941                      |  |
| Other Fees   | 10               |    | 431           |            | _                   |    | 3                        |  |
| Interest and Other Investment Income                   |                  |    |               |            |                     |    |                          |  |
| Dividends and Interest                                 | 299,029          |    | 23,003        |            | 10,522              |    | 8,540                    |  |
| Net Appreciation (Depreciation) in Investments         |                  |    |               |            |                     |    |                          |  |
| Reported at Fair Value                                 | 589,035          |    | 32,484        |            | 20,726              |    | 28,913                   |  |
| Less: Investment Expense                               | (14,660)         |    | (5,378)       |            | (421)               |    | (2,617)                  |  |
| Other  |                  |    |               |            |                     |    |                          |  |
| Transfers from Other Funds                             | _                |    | _             |            | _                   |    | 2,548                    |  |
| Miscellaneous  | <br>             |    | 379           | _          |                     |    | 3                        |  |
| Total Additions  | 1,558,875        | _  | 92,843        | _          | 41,550              |    | 60,408                   |  |
| Deductions:  |                  |    |               |            |                     |    |                          |  |
| General and Administrative Expenses                    | 7,142            |    | 1,507         |            | 820                 |    | 1,137                    |  |
| Benefits   | 1,443,756        |    | 50,704        |            | 27,462              |    | 35,146                   |  |
| Refunds  | <br>7,691        | _  | 1,149         |            | 553                 |    | 88                       |  |
| Total Deductions                                       | <br>1,458,589    | _  | 53,360        | _          | 28,835              |    | 36,371                   |  |
| Change in Net Position Restricted for Pension Benefits | 100,286          |    | 39,483        |            | 12,715              |    | 24,037                   |  |
| Net Position, July 1                                   | <br>13,517,186   | _  | 894,869       |            | 466,657             |    | 474,474                  |  |
| Net Position, June 30                                  | \$<br>13,617,472 | \$ | 934,352       | \$         | 479,372             | \$ | 498,511                  |  |



|    |                 | Publ | ic School |                  |                  |
|----|-----------------|------|-----------|------------------|------------------|
|    | Peace Officers' | Em   | ployees   | Teachers         |                  |
|    | Annuity and     | Re   | tirement  | Retirement       |                  |
|    | Benefit Fund    | S    | ystem     | System           | Total            |
|    |                 |      |           |                  |                  |
| \$ | _               | \$   | _         | \$<br>2,560,810  | \$<br>3,216,653  |
|    | 14,444          |      | 30,263    | 5,414            | 108,720          |
|    | 3,542           |      | 2,256     | 759,474          | 811,956          |
|    | _               |      | _         | _                | 444              |
|    | 20,088          |      | 20,675    | 1,705,874        | 2,087,731        |
|    | 34,840          |      | 40,726    | 3,312,578        | 4,059,302        |
|    | (4,295)         |      | (847)     | (46,033)         | (74,251)         |
|    | _               |      | _         | 179              | 2,727            |
| _  | 119             |      |           | <br>             | <br>501          |
|    | 68,738          |      | 93,073    | <br>8,298,296    | <br>10,213,783   |
|    | 1,193           |      | 1,378     | 15,276           | 28,453           |
|    | 36,683          |      | 63,636    | 4,950,465        | 6,607,852        |
| _  | 460             |      | 609       | <br>76,543       | <br>87,093       |
| _  | 38,336          |      | 65,623    | 5,042,284        | 6,723,398        |
|    | 30,402          |      | 27,450    | 3,256,012        | 3,490,385        |
|    | 795,273         |      | 914,138   | <br>75,532,925   | 92,595,522       |
| \$ | 825,675         | \$   | 941,588   | \$<br>78,788,937 | \$<br>96,085,907 |

# Combining Statement of Fiduciary Net Position Pension and Other Employee Benefit Trust Funds Defined Benefit Pension Plans Other Defined Benefit Pension Plans June 30, 2019

|  | Dist<br>Attor<br>Retire<br>Fu | rneys<br>ement | Augusta University Early Retirement Pension Plan | Judges of the<br>Probate Courts<br>Retirement<br>Fund | Legislative<br>Retirement<br>System | Magistrates<br>Retirement<br>Fund |
|--|-------------------------------|----------------|--|---|-------------------------------------|-----------------------------------|
| Assets   |                               |                |  |   |                                     |                                   |
| Cash and Cash Equivalents                          | \$                            | 2              | \$ 3,476   | \$ 2,325  | \$ 23                               | \$ 1,048                          |
| Restricted Pooled Investments with State Treasury  |                               | _              | _  | _   | 28                                  | _                                 |
| Receivables  |                               |                |  |   |                                     |                                   |
| Interest and Dividends                             |                               | _              | _  | 286   | _                                   | 93                                |
| Due from Brokers for Securities Sold               |                               | _              | _  | 611   | _                                   | 87                                |
| Other  |                               | _              | _  | _   | 28                                  | _                                 |
| Investments  |                               |                |  |   |                                     |                                   |
| Pooled Investments                                 |                               | _              | _  | _   | 34,559                              | _                                 |
| Mutual Funds                                       |                               | _              | 67,692   | _   | _                                   | _                                 |
| Municipal, U.S. and Foreign Government Obligations |                               | _              | _  | 8,814   | _                                   | 3,458                             |
| Corporate Bonds/Notes/Debentures                   |                               | _              | _  | 8,171   | _                                   | 5,124                             |
| Stocks   |                               | _              | 34,208   | 67,324  | _                                   | 17,333                            |
| Asset-backed Securities                            |                               | _              | _  | 3,639   | _                                   | _                                 |
| Exchange Traded Funds                              |                               | _              | _  | _   | _                                   | _                                 |
| Mortgage Investments                               |                               | _              | _  | _   | _                                   | 587                               |
| Real Estate Investment Trusts                      |                               |                |  |   |                                     | 408                               |
| Total Assets                                       |                               | 2              | 105,376  | 91,170  | 34,638                              | 28,138                            |
| Liabilities  |                               |                |  |   |                                     |                                   |
| Accounts Payable and Other Accruals                |                               | _              | _  | (2)   | 97                                  | _                                 |
| Due to Other Funds                                 |                               | _              | _  | 2   | 1                                   | _                                 |
| Due to Brokers for Securities Purchased            |                               | _              | _  | 60  | _                                   | 90                                |
| Salaries/Withholdings Payable                      |                               | _              | _  | _   | _                                   | 2                                 |
| Unearned Revenue                                   |                               |                |  |   |                                     |                                   |
| Total Liabilities                                  |                               |                |  | 60  | 98                                  | 92                                |
| Net Position                                       |                               |                |  |   |                                     |                                   |
| Restricted for Pension Benefits                    | \$                            | 2              | \$ 105,376                                       | \$ 91,110   | \$ 34,540                           | \$ 28,046                         |



| Georgia<br>Military<br>Pension<br>Fund | Sheriffs' Retirement Fund | Superior<br>Court Clerks'<br>Retirement<br>Fund | Court Clerks' Court Judges Retirement Retirement |            |
|--|---------------------------|---|--|------------|
| \$ 84                                  | \$ 2,760                  | \$ 3,535  | \$ 11  | \$ 13,264  |
| _                                      | _                         | _   | _  | 28         |
| _                                      | _                         | 310   | _  | 689        |
| _                                      | 125                       | 1,578   | _  | 2,401      |
| _                                      | _                         | 306   | _  | 334        |
| 26,404                                 | _                         | _   | _  | 60,963     |
|  | 23,945                    | _   | _  | 91,637     |
| _                                      | 9,495                     | 41,924  | _  | 63,691     |
| _                                      | 5,623                     | _   | _  | 18,918     |
| _                                      | 44,445                    | 70,328  | _  | 233,638    |
| _                                      | 4,287                     | _   | _  | 7,926      |
| _                                      | 2,853                     | _   | _  | 2,853      |
| _                                      | 3,085                     | _   | _  | 3,672      |
|  | 404                       |   |  | 812        |
| 26,488                                 | 97,022                    | 117,981   | 11   | 500,826    |
| 71                                     | 235                       | 196   | 5  | 602        |
| _                                      | _                         | _   | _  | 3          |
| _                                      | _                         | 1,555   | _  | 1,705      |
| _                                      | _                         | _   | _  | 2          |
|  |                           | 3   |  | 3          |
| 71                                     | 235                       | 1,754   | 5  | 2,315      |
| \$ 26,417                              | \$ 96,787                 | \$ 116,227                                      | \$ 6   | \$ 498,511 |

#### Combining Statement of Changes in Fiduciary Net Position Pension and Other Employee Benefit Trust Funds Defined Benefit Pension Plans Other Defined Benefit Pension Plans For the Fiscal Year Ended June 30, 2019

|  | 1  | District<br>Attorneys<br>Retirement<br>Fund | Early Retirement Pension Plan - Augusta University | Judges of the Probate Courts Retirement Fund | Legislative<br>Retirement<br>System | Magistrates<br>Retirement<br>Fund |
|--|----|---|--|--|-------------------------------------|-----------------------------------|
| Additions:   |    |   |  |  |                                     |                                   |
| Contributions  |    |   |  |  |                                     |                                   |
| Employer   | \$ | 37  | \$ 13,085  | \$ —   | \$                                  | s —                               |
| NonEmployer  |    | _   | _  | 1,455  | _                                   | 1,658                             |
| Plan Members   |    | _   | _  | 198  | 339                                 | 187                               |
| Other Contributions                                    |    |   |  |  |                                     |                                   |
| Other Fees   |    | 1   | _  | _  | _                                   | _                                 |
| Interest and Other Investment Income                   |    |   |  |  |                                     |                                   |
| Dividends and Interest                                 |    | _   | 2,215  | 1,981  | 761                                 | 542                               |
| Net Appreciation (Depreciation) in                     |    |   |  |  |                                     |                                   |
| Investments Reported at Fair Value                     |    | _   | 5,318  | 6,588  | 1,499                               | 1,378                             |
| Less: Investment Expense                               |    | _   | (164)  | (775)  | (32)                                | (378)                             |
| Other  |    |   |  |  |                                     |                                   |
| Transfers from Other Funds                             |    | _   | _  | _  | _                                   | _                                 |
| Miscellaneous  |    |   |  |  |                                     |                                   |
| Total Additions  |    | 38  | 20,454   | 9,447  | 2,567                               | 3,387                             |
| Deductions:  |    |   |  |  |                                     |                                   |
| General and Administrative Expenses                    |    | 1   | _  | 106  | 290                                 | 100                               |
| Benefits   |    | 37  | 14,100   | 4,437  | 1,856                               | 329                               |
| Refunds  |    |   |  | 7  | 70                                  | 6                                 |
| Total Deductions                                       |    | 38  | 14,100   | 4,550  | 2,216                               | 435                               |
| Change in Net Position Restricted for Pension Benefits |    | _   | 6,354  | 4,897  | 351                                 | 2,952                             |
| Net Position, July 1                                   |    | 2   | 99,022   | 86,213                                       | 34,189                              | 25,094                            |
| Net Position, June 30                                  | \$ | 2   | \$ 105,376   | \$ 91,110                                    | \$ 34,540                           | \$ 28,046                         |



| Georgia<br>Military<br>Pension<br>Fund |    | Sheriffs' Retirement Fund | Superior Court Clerks' Retirement Fund | Superior<br>Court Judg<br>Retiremen<br>Fund |     | <br>Total     |
|--|----|---------------------------|--|---|-----|---------------|
| \$ (11)                                | \$ | _                         | \$<br>_                                | \$  | 626 | \$<br>13,737  |
| _                                      |    | 2,053                     | 3,174                                  |   | _   | 8,340         |
| _                                      |    | 90                        | 127                                    |   | _   | 941           |
| _                                      |    | _                         | _                                      |   | 2   | 3             |
| 573                                    |    | 2,468                     | _                                      |   | _   | 8,540         |
| 1,129                                  |    | 4,579                     | 8,422                                  |   | _   | 28,913        |
| (19)                                   |    | (631)                     | (618)                                  |   | _   | (2,617)       |
| 2,548                                  |    | _                         | _                                      |   | _   | 2,548         |
|  |    | 3                         | <br>                                   |   |     | <br>3         |
| 4,220                                  |    | 8,562                     | <br>11,105                             |   | 628 | <br>60,408    |
| 235                                    |    | 267                       | 135                                    |   | 2   | 1,136         |
| 1,221                                  |    | 6,512                     | 6,029                                  |   | 626 | 35,147        |
|  |    |                           | <br>5                                  |   |     | <br>88        |
| 1,456                                  | _  | 6,779                     | <br>6,169                              |   | 628 | <br>36,371    |
| 2,764                                  |    | 1,783                     | 4,936                                  |   | _   | 24,037        |
| 23,653                                 | _  | 95,004                    | 111,291                                |   | 6   | 474,474       |
| \$ 26,417                              | \$ | 96,787                    | \$<br>116,227                          | \$  | 6   | \$<br>498,511 |



# **Combining Statement of Fiduciary Net Position Investment Trust Funds**

June 30, 2019

| Georgia |           |                                    |  |   |  |  |  |
|---------|-----------|------------------------------------|--|---|--|--|--|
| G       | eorgia    | I                                  | Fund 1   |   |  |  |  |
| Fund 1  |           |                                    | Plus   | Total   |  |  |  |
| \$      | 9 139 858 | \$                                 | 152 307  | s   | 9,292,165  |  |  |
| Ψ       |           | Ψ                                  |  | Ψ   | 5,105  |  |  |
|         | 1,007     |                                    | 210  |   |  |  |  |
|         | 9,144,745 |                                    | 152,525  |   | 9,297,270  |  |  |
|         |           |                                    |  |   |  |  |  |
|         | _         |                                    | 13   |   | 13   |  |  |
|         |           |                                    |  |   |  |  |  |
|         |           |                                    | 13   |   | 13   |  |  |
|         |           |                                    |  |   |  |  |  |
| \$      | 9,144,745 | \$                                 | 152,512  | \$  | 9,297,257  |  |  |
|         | \$        | \$ 9,139,858<br>4,887<br>9,144,745 | Georgia Fund 1  \$ 9,139,858 \$ 4,887  9,144,745 | Georgia Fund 1 Plus  \$ 9,139,858 \$ 152,307 4,887 218  9,144,745 152,525 | Georgia     Fund 1       Fund 1     Plus       \$ 9,139,858     \$ 152,307       4,887     218       9,144,745     152,525       —     13       —     13 |  |  |



# Combining Statement of Changes in Fiduciary Net Position Investment Trust Funds

For the Fiscal Year Ended June 30, 2019

|   |                  | Georgia |         |       |            |
|---|------------------|---------|---------|-------|------------|
|   | Georgia          |         | Fund 1  |       |            |
|   | <br>Fund 1       |         | Plus    | Total |            |
|   |                  |         |         |       |            |
| Additions:  |                  |         |         |       |            |
| Pool Participant Deposits   | \$<br>12,286,525 | \$      | 125,000 | \$    | 12,411,525 |
| Interest and Other Investment Income                                  |                  |         |         |       |            |
| Dividends and Interest  | 208,185          |         | 2,509   |       | 210,694    |
| Net Appreciation (Depreciation) in Investments Reported at Fair Value | _                |         | 53      |       | 53         |
| Less: Investment Expense  | (4,411)          |         | (53)    |       | (4,464)    |
| Total Additions   | 12,490,299       |         | 127,509 |       | 12,617,808 |
| Deductions:   |                  |         |         |       |            |
| Pool Participant Withdrawals  | <br>10,678,886   |         | _       |       | 10,678,886 |
| Change in Net Position Restricted for Pool Participants               | 1,811,413        |         | 127,509 |       | 1,938,922  |
| Net Position, July 1  | <br>7,333,332    |         | 25,003  |       | 7,358,335  |
| Net Position, June 30   | \$<br>9,144,745  | \$      | 152,512 | \$    | 9,297,257  |



#### Combining Statement of Fiduciary Net Position Private Purpose Trust Funds June 30, 2019

|  | Auctioneers     | Real Estate   |            |            |
|--|-----------------|---------------|------------|------------|
|  | Education,      | Education,    | Subsequent |            |
|  | Research and    | Research and  | Injury     |            |
|  | Recovery Fund   | Recovery Fund | Trust Fund | Total      |
|  | - Recovery Fund | Recovery Fund | Trust rund | Total      |
| Assets                                 |                 |               |            |            |
| Cash and Cash Equivalents              | \$ 134          | \$ —          | \$ 11,822  | \$ 11,956  |
| Pooled Investments with State Treasury | 568             | 2,310         | 271,851    | 274,729    |
| Receivables                            |                 |               |            |            |
| Other                                  | _               | _             | 21,106     | 21,106     |
| Capital Assets                         |                 |               |            |            |
| Buildings                              | _               | _             | 826        | 826        |
| Machinery and Equipment                | _               | _             | 94         | 94         |
| Accumulated Depreciation               | _               | _             | (698)      | (698)      |
| Net OPEB Asset                         | _               | _             | 114        | 114        |
| Total Assets                           | 702             | 2,310         | 305,115    | 308,127    |
| Deferred Outflows of Resources         |                 |               | 421        | 421        |
| Liabilities                            |                 |               |            |            |
| Accounts Payable and Other Accruals    | _               | 2             | 36         | 38         |
| Cash Overdraft                         | _               | 649           | _          | 649        |
| Compensated Absences Payable           | _               | _             | 68         | 68         |
| Net OPEB Liability                     | _               | _             | 658        | 658        |
| Net Pension Liability                  | _               | _             | 1,153      | 1,153      |
| Other Liabilities                      |                 |               | 282        | 282        |
| Total Liabilities                      |                 | 651           | 2,197      | 2,848      |
| Deferred Inflows of Resources          |                 |               | 626        | 626        |
| Net Position                           |                 |               |            |            |
| Restricted for Other Purposes          | \$ 702          | \$ 1,659      | \$ 302,714 | \$ 305,075 |



## Combining Statement of Changes in Fiduciary Net Position Private Purpose Trust Funds

For the Fiscal Year Ended June 30, 2019

|  | Auctioneer              | Re  | eal Estate |            |            |         |               |
|--|-------------------------|-----|------------|------------|------------|---------|---------------|
|  | Education, Research and |     | E          | ducation,  | Sub        | sequent |               |
|  |                         |     | Res        | search and | I          | njury   |               |
|  | Recovery Fund           |     | Rec        | overy Fund | Trust Fund |         | Total         |
| Additions:   |                         |     |            |            |            |         |               |
| Contributions/Assessments                            |                         |     |            |            |            |         |               |
| Participants   | \$                      | 11  | \$         | 195        | \$         | 110,133 | \$<br>110,339 |
| Interest and Other Investment Income                 |                         |     |            |            |            |         |               |
| Dividends and Interest                               |                         |     |            | 52         |            | 5,471   | <br>5,523     |
| Total Additions                                      |                         | 11  |            | 247        |            | 115,604 | 115,862       |
| <b>Deductions:</b>                                   |                         |     |            |            |            |         |               |
| General and Administrative Expenses                  |                         | _   |            | 127        |            | 1,121   | 1,248         |
| Benefits   |                         |     |            |            |            | 33,734  | 33,734        |
| Total Deductions                                     |                         |     |            | 127        |            | 34,855  | <br>34,982    |
| Change in Net Position Restricted for Other Purposes |                         | 11  |            | 120        |            | 80,749  | 80,880        |
| Net Position, July 1                                 |                         | 691 |            | 1,539      |            | 221,965 | <br>224,195   |
| Net Position, June 30                                | \$                      | 702 | \$         | 1,659      | \$         | 302,714 | \$<br>305,075 |

# **Combining Statement of Fiduciary Assets and Liabilities Agency Funds**

June 30, 2019

|   |         | Child   |              |         |          | Sa          | iles Tax  |
|---|---------|---------|--------------|---------|----------|-------------|-----------|
|   | S       | upport  |              |         | Flexible | Co          | llections |
|   | Re      | ecovery | Detainees'   |         | Benefits | for Local   |           |
|   | Program |         | <br>Accounts | Program |          | Governments |           |
| Assets  |         |         |              |         |          |             |           |
| Cash and Cash Equivalents                           | \$      | 36,639  | \$<br>54,651 | \$      | 2,480    | \$          | _         |
| Pooled Investments with State Treasury              |         | _       | _            |         | 10,548   |             | 2,576     |
| Accounts Receivable                                 |         | _       | _            |         | _        |             | 4,444     |
| Investments, at Fair Value                          |         |         |              |         |          |             |           |
| Certificates of Deposit                             |         | _       | _            |         | _        |             | _         |
| Pooled Investments                                  |         | _       | _            |         | _        |             | _         |
| Municipal, U. S. and Foreign Government Obligations |         | _       | _            |         | _        |             | _         |
| Other Assets  |         |         | <br>         |         |          |             |           |
| Total Assets  | \$      | 36,639  | \$<br>54,651 | \$      | 13,028   | \$          | 7,020     |
| Liabilities   |         |         |              |         |          |             |           |
| Accounts Payable and Other Accruals                 |         | 26      | _            |         | 759      |             | _         |
| Funds Held for Others                               |         | 36,613  | 54,651       |         | 12,269   |             | 7,020     |
| Other Liabilities                                   |         |         | <br>         |         |          |             |           |
| Total Liabilities                                   | \$      | 36,639  | \$<br>54,651 | \$      | 13,028   | \$          | 7,020     |



Telecom-Survivor's munications Benefit Relay Service Universal Fund Fund Service Fund Miscellaneous Total \$ 86 102 43,953 137,911 5,133 52,236 70,493 1,126 5,570 1,394 1,394 158,658 249 158,907 24,758 24,758 10,369 10,369 158,744 5,235 24,758 109,327 409,402 1,703 2,488 158,744 5,235 24,758 107,422 406,712 202 202 158,744 5,235 24,758 109,327 409,402

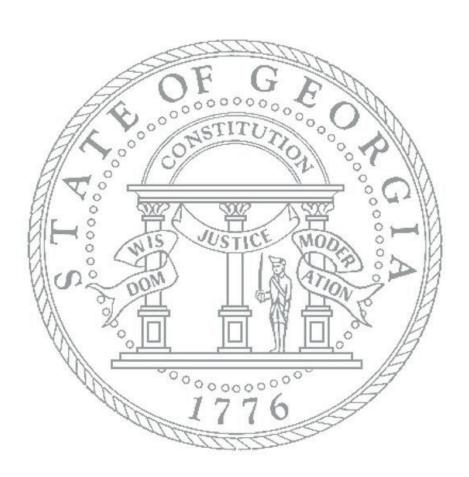
# **Combining Statement of Changes in Fiduciary Assets and Liabilities Agency Funds**

#### For the Fiscal Year Ended June 30, 2019

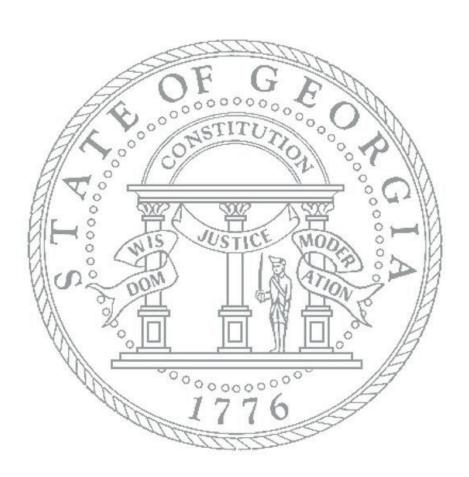
|   |          | Balance<br>ly 1, 2018 | Additions |                    | Deductions |   | Balance<br>June 30, 2019 |             |
|---|----------|-----------------------|-----------|--------------------|------------|---|--------------------------|-------------|
| Child Support Recovery Program                          |          |                       |           |                    |            |   |                          |             |
| Assets  Cash and Cash Equivalents                       | \$       | 39,468                | \$        | 796,366            | \$         | 799.195                                 | \$                       | 36,639      |
|   | -        |                       | -         | ,                  | _          | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |                          | ,           |
| Liabilities  Accounts Payable and Other Accruals        | \$       | 26                    | \$        |                    | \$         |   | \$                       | 26          |
| Funds Held for Others                                   | Ф        | 39,442                | Ф         | 796,366            | Þ          | 799,195                                 | Þ                        | 36,613      |
| Total Liabilities                                       | \$       | 39,468                | \$        | 796,366            | \$         | 799,195                                 | \$                       | 39,468      |
| <b>Detainees' Accounts</b>                              |          |                       |           |                    |            |   |                          |             |
| Assets  |          |                       |           |                    |            |   |                          |             |
| Cash and Cash Equivalents                               | \$       | 50,099                | \$        | 173,392            | \$         | 168,840                                 | \$                       | 54,651      |
| Liabilities   |          |                       |           |                    |            |   |                          |             |
| Funds Held for Others                                   | \$       | 50,099                | \$        | 173,392            | \$         | 168,840                                 | \$                       | 54,651      |
| Flexible Benefits Program                               |          |                       |           |                    |            |   |                          |             |
| Assets  | Φ.       | 2 407                 | Φ.        | 112 200            |            | 114.006                                 | •                        | 2 400       |
| Cash and Cash Equivalents                               | \$       | 3,407                 | \$        | 113,299            | \$         | 114,226                                 | \$                       | 2,480       |
| Pooled Investments with State Treasury  Total Assets    | \$       | 9,620                 | \$        | 132,814<br>246,113 | \$         | 131,886<br>246,112                      | \$                       | 10,548      |
| Total Assets  | Ψ        | 13,027                | Ψ         | 240,113            | 9          | 240,112                                 | Ψ                        | 15,026      |
| Liabilities   |          |                       |           |                    |            |   |                          |             |
| Accounts Payable and Other Accruals                     | \$       | 909                   | \$        | 154,554            | \$         | 154,704                                 | \$                       | 759         |
| Funds Held for Others                                   |          | 12,118                |           | 163,116            |            | 162,965                                 |                          | 12,269      |
| Total Liabilities                                       | \$       | 13,027                | \$        | 317,670            | \$         | 317,669                                 | \$                       | 13,028      |
| Insurance Premium Tax Collections for Local Governments |          |                       |           |                    |            |   |                          |             |
| Assets  |          |                       |           |                    |            |   |                          |             |
| Cash and Cash Equivalents                               | \$       |                       | \$        | 654,596            | \$         | 654,596                                 | \$                       |             |
| Liabilities   |          |                       |           |                    |            |   |                          |             |
| Funds Held for Others                                   | \$       |                       | \$        | 654,596            | \$         | 654,596                                 | \$                       |             |
| Sales Tax Collections for Local Governments             | <u> </u> |                       |           |                    |            |   |                          |             |
| Assets  |          |                       |           |                    |            |   |                          |             |
| Cash and Cash Equivalents                               | \$       | _                     | \$        | 6,012,534          | \$         | 6,012,534                               | \$                       | _           |
| Pooled Investments with State Treasury                  |          | 2,948                 |           | 73                 |            | 445                                     |                          | 2,576       |
| Accounts Receivable                                     |          | 3,134                 |           | 4,444              |            | 3,134                                   |                          | 4,444       |
| Total Assets  | \$       | 6,082                 | \$        | 6,017,051          | \$         | 6,016,113                               | \$                       | 7,020       |
| Liabilities   |          |                       |           |                    |            |   |                          |             |
| Funds Held for Others                                   | \$       | 6,082                 | \$        | 6,017,051          | \$         | 6,016,113                               | \$                       | 7,020       |
| Survivor's Benefit Fund                                 |          |                       |           |                    |            |   |                          |             |
| Assets  | e        | 01                    | e         |                    | 6          | -                                       | e                        | 0.6         |
| Cash and Cash Equivalents                               | \$       | 91                    | \$        | 10.200             | \$         | 5                                       | \$                       | 150 (50     |
| Investments Total Assets                                | •        | 148,450               | •         | 10,208             | •          | 5,000                                   | •                        | 158,658     |
| Total Assets  | \$       | 148,541               | \$        | 10,208             | \$         | 5,000                                   | \$                       | 158,744     |
| Liabilities   |          |                       |           |                    |            |   |                          |             |
| Funds Held for Others                                   | \$       | 148,541               | \$        | 10,208             | \$         | 5                                       | \$                       | 158,744     |
|   |          |                       |           |                    |            |   | -                        | (continued) |



|  | I   | Balance    |    |           |    |            | I    | Balance  |
|--|-----|------------|----|-----------|----|------------|------|----------|
|  | Jul | ly 1, 2018 | A  | Additions | Ε  | Deductions | June | 30, 2019 |
| Telecommunications Relay Service Fund  |     |            |    |           |    |            |      |          |
| Assets                                 |     |            |    |           |    |            |      |          |
| Cash and Cash Equivalents              | \$  | 102        | \$ | 2,722     | \$ | 2,722      | \$   | 102      |
| Pooled Investments with State Treasury |     | 5,031      |    | 200       |    | 98         |      | 5,133    |
| Total Assets                           | \$  | 5,133      | \$ | 2,922     | \$ | 2,820      | \$   | 5,235    |
| Liabilities                            |     |            |    |           |    |            |      |          |
| Funds Held for Others                  | \$  | 5,133      | \$ | 2,837     | \$ | 2,735      | \$   | 5,235    |
| Universal Service Fund                 |     |            |    | _         |    |            |      |          |
| Assets                                 |     |            |    |           |    |            |      |          |
| Cash and Cash Equivalents              | \$  | 3,334      | \$ | 19,956    | \$ | 23,290     | \$   | _        |
| Investments                            |     | 26,113     |    | 30,860    |    | 32,215     |      | 24,758   |
| Total Assets                           | \$  | 29,447     | \$ | 50,816    | \$ | 55,505     | \$   | 24,758   |
| Liabilities                            |     |            |    |           |    |            |      |          |
| Funds Held for Others                  | \$  | 29,447     | \$ | 36,961    | \$ | 41,650     | \$   | 24,758   |
| Miscellaneous                          |     |            |    |           |    |            |      |          |
| Assets                                 |     |            |    |           |    |            |      |          |
| Cash and Cash Equivalents              | \$  | 39,852     | \$ | 630,897   | \$ | 626,796    | \$   | 43,953   |
| Pooled Investments with State Treasury |     | 51,849     |    | 161,245   |    | 160,858    |      | 52,236   |
| Accounts Receivable                    |     | 7,621      |    | 3,091     |    | 9,586      |      | 1,126    |
| Investments                            |     | 1,674      |    | 14        |    | 45         |      | 1,643    |
| Other Assets                           |     | 12,620     |    | 10,380    |    | 12,631     |      | 10,369   |
| Total Assets                           | \$  | 113,616    | \$ | 805,627   | \$ | 809,916    | \$   | 109,327  |
| Liabilities                            |     |            |    |           |    |            |      |          |
| Accounts Payable and Other Accruals    | \$  | 7,305      | \$ | 11,898    | \$ | 17,500     | \$   | 1,703    |
| Funds Held for Others                  |     | 106,061    |    | 665,548   |    | 664,187    |      | 107,422  |
| Other Liabilities                      |     | 250        |    | 199       |    | 247        |      | 202      |
| Total Liabilities                      | \$  | 113,616    | \$ | 677,645   | \$ | 681,934    | \$   | 109,327  |
|  |     |            |    |           |    |            |      |          |
| TOTAL - ALL AGENCY FUNDS Assets        |     |            |    |           |    |            |      |          |
| Cash and Cash Equivalents              | \$  | 136,353    | \$ | 8,403,762 | \$ | 8,402,204  | \$   | 137,911  |
| Pooled Investments with State Treasury | Ψ   | 69,448     | Ψ  | 294,332   | Ψ  | 293,287    | ų.   | 70,493   |
| Accounts Receivable                    |     | 10,755     |    | 7,535     |    | 12,720     |      | 5,570    |
| Investments                            |     | 176,237    |    | 41,082    |    | 32,260     |      | 185,059  |
| Other Assets                           |     | 12,620     |    | 10,380    |    | 12,631     |      | 10,369   |
| Total Assets                           | \$  | 405,413    | \$ | 8,757,091 | \$ | 8,753,102  | \$   | 409,402  |
| Liabilities                            |     |            |    |           |    |            |      |          |
| Accounts Payable and Other Accruals    | \$  | 8,240      | \$ | 166,452   | \$ | 172,204    | \$   | 2,488    |
| Funds Held for Others                  |     | 396,923    |    | 8,520,075 |    | 8,510,286  |      | 406,712  |
| Other Liabilities                      |     | 250        |    | 199       |    | 247        |      | 202      |
| Total Liabilities                      | \$  | 405,413    | \$ | 8,686,726 | \$ | 8,682,737  | \$   | 409,402  |
|  |     |            |    |           |    |            |      |          |







#### **Description of Nonmajor Component Units**



Component units are legally separate organizations for which the State's elected officials are considered to be financially accountable. Nonmajor component units are described below:

#### **Economic Development Organizations**

The Economic Development organizations cultivate business for the State. These organizations are described below:

The **Georgia Development Authority** is a body corporate and politic. The Authority was created to assist agricultural and industrial interests by providing credit and servicing functions to better enable farmers and businessmen to obtain needed capital funds. The Board consists of three State officials designated by statute and four members appointed by the Governor.

The **Georgia International and Maritime Trade Center Authority** is a body corporate and politic. The Authority was created to develop and promote the growth of the State's import and export markets through its ports and other transportation modes, and to construct, operate and maintain the Savannah International Trade and Convention Center. State officials appoint nine of the 12 members of the Board.

The **OneGeorgia Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The purpose of the Authority is to promote the health, welfare, safety and economic society of the rural citizens of the State through the development and retention of employment opportunities in rural areas and the enhancement of the infrastructures that accomplish that goal. The six members of the Authority are State officials designated by statute.

The **Georgia Higher Education Assistance Corporation** is a nonprofit public authority, body corporate and politic. The Corporation was created to improve the higher educational opportunities of eligible students by guaranteeing educational loan credit to students and to parents of students. The Corporation is governed by the Board of Commissioners of the Georgia Student Finance Commission. The Board consists of 14 members appointed by the Governor.

The **Georgia Military College** (GMC) is a public authority, body corporate and politic, and is an instrumentality and a public corporation of the State. GMC is dedicated to providing a high-quality military education to the youth of the State. The Board of Trustees consists of the mayor of the City of Milledgeville and six additional members, one of which is elected from each of the six municipal voting districts of the City, as required by statute. The government, control, and management of GMC are vested in the Board of Trustees. GMC receives any designated funds appropriated by the General Assembly through the Board of Regents of the University System of Georgia.

The **Georgia Public Telecommunications Commission** is a body corporate and politic. This Commission is a public charitable organization created for the purpose of providing educational, instructional and public broadcasting services to citizens of Georgia. The budget of the Commission must be approved by the State. The Board consists of nine members appointed by the Governor. Financial information presented for the Commission includes its component unit, Foundation for Public Broadcasting in Georgia, Inc.

The **Georgia Regional Transportation Authority** is a body corporate and politic. Within its jurisdiction, the purpose of the Authority is to manage land transportation and air quality, review all Developments of Regional Impact (DRI), and approve the allocation of state and federal transportation resources in metro Atlanta via the Atlanta Transportation Improvement Program (TIP). The Authority also serves in an advisory capacity to the State Road and Tollway Authority related to the management and operations of the Xpress Commuter Bus Service. The Governor appoints all 15 Board Members of the Authority.

#### **Description of Nonmajor Component Units**



The **Georgia Student Finance Authority** is a body corporate and politic. This Authority was created for the purpose of improving higher educational opportunities by providing educational scholarship, grant and loan assistance. A substantial amount of funding is provided to the Authority by the State. State officials comprise four of the 14 members of the Board, and the Governor appoints the remaining 10.

The **Higher Education Foundations** are nonprofit organizations established to secure and manage support for various projects including acquisitions and improvements of properties and facilities for the University System of Georgia.

The **REACH Georgia Foundation** is a nonprofit organization that was formed to ensure that Georgia's academically promising students have the academic, social and financial support needed to graduate from high school, access college and achieve postsecondary success. The REACH Georgia Program is the State of Georgia's first needs-based mentorship and college scholarship program and the Foundation's mission is to raise and invest funds.

The **Regional Educational Service Agencies** were established to provide shared services to improve the effectiveness of educational programs and services of local school systems and to provide direct instructional programs to selected public school students. The State has 16 of these agencies.

The **Superior Court Clerks' Cooperative Authority** is a body corporate and politic and an instrumentality and public corporation of the State created to provide a cooperative for the development, acquisition and distribution of record management systems, information, services, supplies and materials for superior court clerks of the State. Of the 10 members of the Board, the Governor appoints four. The nature of this organization is such that it would be misleading to exclude it from the reporting entity.

#### **Tourism / State Attractions**

These organizations promote State interests or encourage visitation to the State through the operation and maintenance of various attractions. Organizations involved in such activities are described below:

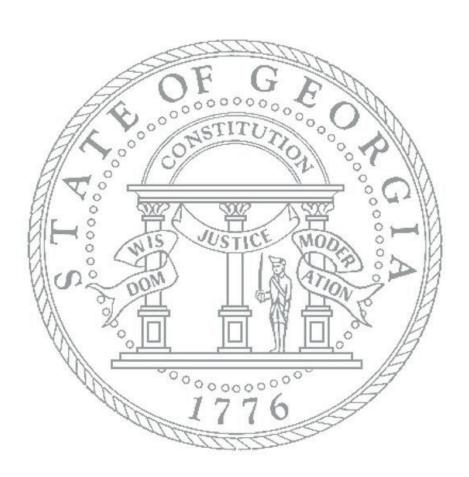
The **Georgia Agricultural Exposition Authority** is a body corporate and politic. This Authority is responsible for provision of a facility for the agricultural community, for public events, exhibits and other activities and for promotion and staging of a statewide fair. The Governor appoints the nine Board members.

The **Jekyll Island State Park Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The Authority was created to operate and manage resort recreational facilities on Jekyll Island. The Board consists of one State official designated by statute and eight members appointed by the Governor. Financial information presented for the Authority includes its component unit, Jekyll Island Foundation, Inc.

The **Lake Lanier Islands Development Authority** is a body corporate and politic and an instrumentality and public corporation of the State. The purpose of the Authority is to manage, preserve and protect projects on Lake Lanier Islands. The Board consists of one State official designated by statute and eight members appointed by the Governor.

The **North Georgia Mountains Authority** is a body corporate and politic and an instrumentality and public corporation of the State responsible for the construction and management of recreation, accommodation and tourist facilities and services. The Governor appoints the nine members of the Board.

The **Stone Mountain Memorial Association** is a body corporate and politic and an instrumentality and public corporation of the State. The Authority is responsible for the maintaining and operating of Stone Mountain as a Confederate memorial and public recreational area. The Board consists of one State official designated by statute and nine members appointed by the Governor.



# State of Georgia Combining Statement of Net Position Nonmajor Component Units June 30, 2019

|  | Economic Development Organizations | Georgia Higher Education Assistance Corporation | Higher<br>Education<br>Foundations | Georgia<br>Military<br>College | Georgia Public Telecommunications Commission |
|--|------------------------------------|---|------------------------------------|--------------------------------|--|
| Assets                                 |                                    |   |                                    |                                |  |
| Current Assets:                        |                                    |   |                                    |                                |  |
| Cash and Cash Equivalents              | \$ 13,375                          | \$ 7,033  | \$ 380,052                         | \$ 14,223                      | \$ 2,170                                     |
| Pooled Investments with State Treasury | 102,462                            | 15,593  | 279                                | _                              | _  |
| Investments                            | _                                  | _   | 90,582                             | _                              | 18,756                                       |
| Receivables                            |                                    |   |                                    |                                |  |
| Accounts (Net)                         | 847                                | _   | 406,193                            | 6,314                          | 673  |
| Capital Leases from Primary Government | _                                  | _   | 84,743                             | _                              | _  |
| Interest and Dividends                 | 2,548                              | _   | _                                  | _                              | _  |
| Notes and Loans (Net)                  | 16,913                             | _   | 16                                 | _                              | _  |
| Taxes                                  | 859                                | _   | _                                  | _                              | _  |
| Due from Primary Government            | 62,719                             | 78  | 10,942                             | _                              | _  |
| Due from Component Units               | _                                  | _   | 6,414                              | _                              | _  |
| Intergovernmental Receivables          | 20                                 | 233   | _                                  | _                              | _  |
| Inventory                              | 1,617                              |   | 20,647                             | 2,254                          |  |
| Other Current Assets                   | 35                                 | _   | 68,481                             | 4                              | _  |
| Restricted Assets                      |                                    |   |                                    |                                |  |
| Cash and Cash Equivalents              | _                                  | _   | 74,424                             | _                              | _  |
| Investments                            | _                                  | _   | 154,443                            | _                              | _  |
| Other                                  | _                                  | _   | 46,474                             | _                              | _  |
| Total Current Assets                   | 201,395                            | 22,937  | 1,343,690                          | 22,795                         | 21,599                                       |
| Noncurrent Assets:                     |                                    |   |                                    |                                |  |
| Investments                            | _                                  | _   | 458,393                            | _                              | _  |
| Receivables                            |                                    |   |                                    |                                |  |
| Capital Leases from Primary Government | _                                  | _   | 2,170,155                          | _                              | _  |
| Notes and Loans                        | 175,848                            | _   | _                                  | _                              | _  |
| Other (Net)                            | _                                  | _   | 43,108                             | _                              | _  |
| Restricted Assets                      |                                    |   |                                    |                                |  |
| Cash and Cash Equivalents              | 11                                 | _   | 263,607                            | _                              | _  |
| Investments                            | _                                  | _   | 1,638,877                          | _                              | _  |
| Net OPEB Asset                         |                                    |   |                                    | 30                             | 504  |
| Receivables                            |                                    |   |                                    |                                |  |
| Other                                  | _                                  | _   | 75,438                             | _                              | _  |
| Non-depreciable Capital Assets         | 8,402                              |   | 232,628                            | 3,240                          | 1,479  |
| Depreciable Capital Assets (Net)       | 2,654                              | _   | 858,453                            | 73,803                         | 1,512  |
| Other Noncurrent Assets                | _                                  | _   | 20,608                             | _                              | _  |
| Total Noncurrent Assets                | 186,915                            |   | 5,761,267                          | 77,073                         | 3,495  |
| Total Assets                           | 388,310                            | 22,937  | 7,104,957                          | 99,868                         | 25,094                                       |
| Deferred Outflows of Resources         |                                    |   | 50,520                             | 16,870                         | 3,369  |



| Total       | Tourism<br>State<br>Attractions |    | Superior Court Clerks' Cooperative Authority | _  | Georgia<br>Student<br>Finance<br>Authority | _  | Georgia Regional Transportation Authority | Regional Educational Service Agencies |    | REACH<br>Georgia<br>Foundation | _  |
|-------------|---------------------------------|----|--|----|--|----|---|---------------------------------------|----|--------------------------------|----|
|             |                                 |    |  |    |  |    |   |                                       |    |                                |    |
| 493,851     | \$<br>18,453                    | \$ | 10,634                                       | \$ | 26,369                                     | \$ | \$ 44                                     | 21,413                                | \$ | \$ 85                          | \$ |
| 147,894     | 7,483                           |    | _  |    | 19,761                                     |    | 4   | 2,312                                 |    |                                |    |
| 138,816     | 149                             |    | _  |    | _  |    | _   | 418                                   |    | 28,911                         |    |
| 428,264     | 11,299                          |    | 1,158  |    | _  |    | _   | 1,780                                 |    | _                              |    |
| 84,743      | _                               |    | _  |    | _  |    | _   | _                                     |    | _                              |    |
| 4,040       | _                               |    | _  |    | 1,492                                      |    | _   | _                                     |    | _                              |    |
| 168,199     | _                               |    | _  |    | 151,270                                    |    | _   | _                                     |    | _                              |    |
| 859         | _                               |    | _  |    | _  |    | _   | _                                     |    | _                              |    |
| 75,539      | _                               |    | _  |    | 1,600                                      |    | _   | _                                     |    | 200                            |    |
| 25,385      | _                               |    | _  |    | 18,971                                     |    | _   | _                                     |    | _                              |    |
| 11,666      | _                               |    | _  |    | _  |    | 2,263                                     | 9,150                                 |    | _                              |    |
| 28,191      | 1,172                           |    | _  |    | _  |    | _   | 2,501                                 |    | _                              |    |
| 73,584      | 4,578                           |    | 56   |    | 234  |    | _   | 196                                   |    | _                              |    |
| 85,169      | _                               |    | 10,616                                       |    | _  |    | _   | _                                     |    | 129                            |    |
| 154,443     | _                               |    | _  |    | _  |    | _   | _                                     |    | _                              |    |
| 46,474      | _                               |    | <u> </u>                                     | _  |  |    |   |                                       |    | _                              | _  |
| 1,967,117   | <br>43,134                      | _  | 22,464                                       | _  | 219,697                                    |    | 2,311                                     | 37,770                                |    | 29,325                         | _  |
|             |                                 |    |  |    |  |    |   |                                       |    |                                |    |
| 458,393     | _                               |    | _  |    | _  |    | _   | _                                     |    | _                              |    |
| 2,170,155   | _                               |    | _  |    | _  |    | _   | _                                     |    |                                |    |
| 175,848     | _                               |    | _  |    | _  |    | _   | _                                     |    | _                              |    |
| 43,108      | _                               |    | _  |    | _  |    | _   | _                                     |    | _                              |    |
| 263,618     | _                               |    | _  |    | _  |    | _   | _                                     |    | _                              |    |
| 1,638,877   | _                               |    | _  |    | _  |    | _   | _                                     |    | _                              |    |
| 1,362       | 632                             |    | 133  |    | _  |    | _   | 63                                    |    | _                              |    |
|             |                                 |    |  |    |  |    |   |                                       |    |                                |    |
| 75,438      | _                               |    | _  |    | _  |    | _   | _                                     |    | _                              |    |
| 281,043     | 34,064                          |    | _  |    | 655  |    | _   | 575                                   |    | _                              |    |
| 1,147,592   | 203,157                         |    | 2,133  |    | 1,158                                      |    | _   | 4,722                                 |    | _                              |    |
| 20,608      | <br>                            | _  |  | _  |  | _  |   |                                       |    |                                | _  |
| 6,276,042   | <br>237,853                     | _  | 2,266  | _  | 1,813                                      |    |   | 5,360                                 |    |                                | _  |
| 8,243,159   | <br>280,987                     |    | 24,730                                       | _  | 221,510                                    |    | 2,311                                     | 43,130                                |    | 29,325                         | _  |
| 99,513      | 3,887                           |    | 431  |    | _  |    | _   | 24,436                                |    | _                              |    |
| (continued) |                                 | _  |  | _  |  |    |   |                                       |    |                                | _  |

#### Combining Statement of Net Position Nonmajor Component Units June 30, 2019

|   |               | Georgia          |              |           |                    |
|---|---------------|------------------|--------------|-----------|--------------------|
|   | Economic      | Higher Education | Higher       | Georgia   | Georgia Public     |
|   | Development   | Assistance       | Education    | Military  | Telecommunications |
|   | Organizations | Corporation      | Foundations  | College   | Commission         |
|   |               |                  |              |           |                    |
| Liabilities   |               |                  |              |           |                    |
| Current Liabilities:                                |               |                  |              |           |                    |
| Accounts Payable and Other Accruals                 | 5,302         | 100              | 138,944      | 3,837     | 878                |
| Due to Primary Government                           | _             | _                | 463,692      | _         | 15                 |
| Due to Component Units                              | _             | 83               | 373          | _         | _                  |
| Funds Held for Others                               | _             | _                | 43,338       | _         | _                  |
| Unearned Revenue                                    | _             | _                | 110,347      | 3,715     | 47                 |
| Notes and Loans Payable                             | _             | _                | 41,079       | 236       | _                  |
| Revenue/Mortgage Bonds Payable                      | _             | _                | 112,684      | _         | _                  |
| Other Current Liabilities                           | 4,064         | 34               | 88,442       | 578       | 285                |
| Current Liabilities Payable from Restricted Assets: | ,             |                  | ,            |           |                    |
| Other   | _             | _                | _            | _         | _                  |
| Total Current Liabilities                           | 9,366         | 217              | 998,899      | 8,366     | 1,225              |
| Noncurrent Liabilities:                             |               |                  |              |           |                    |
| Unearned Revenue                                    | _             | _                | 15,142       | _         | _                  |
| Notes and Loans Payable                             | _             | _                | 108,027      | 2,143     | _                  |
| Revenue/Mortgage Bonds Payable                      | _             | _                | 2,749,687    | _         | _                  |
| Derivative Instrument Payable                       | _             | _                | 37,493       | _         | _                  |
| Net OPEB Liability                                  | _             | _                | 6,759        | 27,264    | 15,683             |
| Net Pension Liability                               | _             | _                | _            | 34,822    | 12,204             |
| Other Noncurrent Liabilities                        | 50,253        | 1,545            | 110,568      | _         | 822                |
| Total Noncurrent Liabilities                        | 50,253        | 1,545            | 3,027,676    | 64,229    | 28,709             |
| Total Liabilities                                   | 59,619        | 1,762            | 4,026,575    | 72,595    | 29,934             |
| Total Liabilities                                   | 37,019        | 1,/02            | 4,020,373    | 12,393    | 29,934             |
| Deferred Inflows of Resources                       |               |                  | 16,363       | 7,386     | 3,540              |
| N A D A D   |               |                  |              |           |                    |
| Net Position  Net Investment in Capital Assets,     | 11.057        |                  | 222 700      | 74.662    | 2.001              |
| •   | 11,057        | _                | 323,708      | 74,663    | 2,991              |
| Restricted for:                                     |               |                  | 12 120       |           |                    |
| Bond Covenants/Debt Service                         | _             | _                | 13,128       | _         | _                  |
| Capital Projects                                    | _             | _                | 200,246      | _         | _                  |
| Permanent Trust Expendable                          |               | _                | 629,143      | _         | _                  |
| Other Purposes                                      | 80,638        | _                | 112,760      | _         | _                  |
| Nonexpendable:                                      |               |                  | 1 002 201    |           |                    |
| Permanent Trust                                     | _             | _                | 1,002,281    | _         | _                  |
| Other Purposes                                      | -             |                  | 46,977       |           | (0.002)            |
| Unrestricted  | 236,996       | 21,175           | 784,296      | (37,906)  | (8,002)            |
| <b>Total Net Position</b>                           | \$ 328,691    | \$ 21,175        | \$ 3,112,539 | \$ 36,757 | \$ (5,011)         |



| REACH<br>Georgia<br>Foundation | Regional Educational Service Agencies | Georgia<br>Regional<br>Transportation<br>Authority | Georgia<br>Student<br>Finance<br>Authority | Superior Court Clerks' Cooperative Authority | Tourism<br>State<br>Attractions | Total        |  |
|--------------------------------|---------------------------------------|--|--|--|---------------------------------|--------------|--|
|                                |                                       |  |  |  |                                 |              |  |
| _                              | 7,297                                 | 2,292  | 780  | 4,147  | 3,400                           | 166,977      |  |
| _                              | 1                                     | _  | _  | _  | 6                               | 463,714      |  |
| 18,888                         | _                                     | _  | _  | _  | _                               | 19,344       |  |
| _                              | _                                     | _  | _  | _  | _                               | 43,338       |  |
| _                              | 348                                   | _  | 479  | _  | 2,324                           | 117,260      |  |
| _                              | 116                                   | _  | _  | _  | 1,028                           | 42,459       |  |
| _                              | 485                                   | _  | _  | _  | 518                             | 113,687      |  |
| _                              | 56                                    | 1  | 17   | _  | 1,348                           | 94,825       |  |
| _                              | _                                     | _  | _  | 7,317  | _                               | 7,317        |  |
| 18,888                         | 8,303                                 | 2,293  | 1,276                                      | 11,464                                       | 8,624                           | 1,068,921    |  |
|                                |                                       | · · · · · · · · · · · · · · · · · · ·              |  |  |                                 |              |  |
| _                              | _                                     | _  | _  | _  | _                               | 15,142       |  |
| _                              | 137                                   | _  | _  | _  | 7,264                           | 117,571      |  |
| _                              | 1,030                                 | _  | _  | _  | 5,285                           | 2,756,002    |  |
| _                              | _                                     | _  | _  | _  | _                               | 37,493       |  |
| _                              | 52,269                                | _  | _  | 697  | 2,146                           | 104,818      |  |
| _                              | 69,125                                | _  | _  | 1,251  | 13,164                          | 130,566      |  |
|                                | 161                                   |  | 3,440                                      |  | 797                             | 167,586      |  |
|                                | 122,722                               |  | 3,440                                      | 1,948  | 28,656                          | 3,329,178    |  |
| 18,888                         | 131,025                               | 2,293  | 4,716                                      | 13,412                                       | 37,280                          | 4,398,099    |  |
|                                |                                       |  |  |  |                                 |              |  |
|                                | 23,280                                |  |  | 475  | 1,690                           | 52,734       |  |
|                                |                                       |  |  |  |                                 |              |  |
| _                              | 4,390                                 | _  | 1,791                                      | 2,132  | 231,230                         | 651,962      |  |
| _                              | _                                     | _  | _  | _  | _                               | 13,128       |  |
| _                              | _                                     | _  | _  | _  | _                               | 200,246      |  |
| _                              | _                                     | _  | _  | _  | _                               | 629,143      |  |
| 10,351                         | 62                                    | _  | 181,376                                    | _  | 5,328                           | 390,515      |  |
| _                              |                                       |  | _  | _  | _                               | 1,002,281    |  |
| _                              | _                                     | _  | _  | _  | _                               | 46,977       |  |
| 86                             | (91,191)                              | 18   | 33,627                                     | 9,142  | 9,346                           | 957,587      |  |
| error                          | \$ (86,739)                           | \$ 18  | \$ 216,794                                 | \$ 11,274                                    | \$ 245,904                      | \$ 3,891,839 |  |

# Combining Statement of Activities Nonmajor Component Units For the Fiscal Year Ended June 30, 2019 (dollars in thousands)

|  | Dev | conomic<br>relopment<br>anizations | Higher<br>Ass | eorgia Education sistance poration | Higher Education oundations | Georgia<br>Military<br>College |        | Georgia Public Telecommunications Commission |          |
|--|-----|------------------------------------|---------------|------------------------------------|-----------------------------|--------------------------------|--------|--|----------|
| Expenses                                 | \$  | 80,607                             | \$            | 1,384                              | \$<br>2,743,688             | \$                             | 80,898 | \$   | 41,001   |
| Program Revenues:                        |     |                                    |               |                                    |                             |                                |        |  |          |
| Sales and Charges for Services           |     | 13,166                             |               | 2,873                              | 1,327,333                   |                                | 37,179 |  | 5,682    |
| Operating Grants and Contributions       |     | 77,773                             |               | 352                                | 1,420,295                   |                                | 46,379 |  | 13,572   |
| Capital Grants and Contributions         |     |                                    |               |                                    | <br>18,467                  |                                |        |  | 576      |
| Total Program Revenues                   |     | 90,939                             |               | 3,225                              | <br>2,766,095               |                                | 83,558 |  | 19,830   |
| Net (Expenses) Revenue                   |     | 10,332                             |               | 1,841                              | 22,407                      |                                | 2,660  |  | (21,171) |
| General Revenues:                        |     |                                    |               |                                    |                             |                                |        |  |          |
| Taxes                                    |     | 4,291                              |               | _                                  | _                           |                                | _      |  | _        |
| Unrestricted Investment Income           |     | _                                  |               | _                                  | 41,424                      |                                | _      |  | _        |
| Payments from the Primary Government     |     | 62,719                             |               | _                                  | 31,992                      |                                | _      |  | 15,198   |
| Contributions to Permanent Endowments    |     | _                                  |               | _                                  | 57,200                      |                                | _      |  | _        |
| Total General Revenues                   |     | 67,010                             |               |                                    | 130,616                     |                                |        |  | 15,198   |
| Change in Net Position                   |     | 77,342                             |               | 1,841                              | 153,023                     |                                | 2,660  |  | (5,973)  |
| Net Position, July 1 - Restated (Note 3) |     | 251,349                            |               | 19,334                             | <br>2,959,516               |                                | 34,097 |  | 962      |
| Net Position, June 30                    | \$  | 328,691                            | \$            | 21,175                             | \$<br>3,112,539             | \$                             | 36,757 | \$   | (5,011)  |



| REACH<br>Georgia<br>Foundation | Georgia Service |           | Georgia<br>Student<br>Finance<br>Authority | Superior Court Clerks' Cooperative Authority | Tourism State Attractions | Total                                |  |
|--------------------------------|-----------------|-----------|--|--|---------------------------|--------------------------------------|--|
| \$ 556                         | \$ 94,298       | \$ 27,181 | \$ 47,260                                  | \$ 17,975                                    | \$ 65,135                 | \$ 3,199,983                         |  |
| 3,703                          |                 | 14,372    | 42,844<br>26,000                           | 17,384<br>222                                | 56,273<br>1,326<br>14,460 | 1,523,881<br>1,682,709<br>33,503     |  |
| 3,703                          |                 | 14,372    | 68,844                                     | 17,606                                       | 72,059                    | 3,240,093                            |  |
| 3,147                          | 5,564           | (12,809)  | 21,584                                     | (369)  | 6,924                     | 40,110                               |  |
| 400                            |                 | 12,809    | _<br>_<br>_<br>_                           | -<br>-<br>-<br>-                             | 2,467<br>—<br>1,075<br>—  | 6,758<br>41,824<br>123,793<br>57,200 |  |
| 400                            |                 | 12,809    |  |  | 3,542                     | 229,575                              |  |
| 3,547                          | 5,564           | _         | 21,584                                     | (369)  | 10,466                    | 269,685                              |  |
| 6,890                          | (92,303)        | 18        | 195,210                                    | 11,643                                       | 235,438                   | 3,622,154                            |  |
| \$ 10,437                      | \$ (86,739)     | \$ 18     | \$ 216,794                                 | \$ 11,274                                    | \$ 245,904                | \$ 3,891,839                         |  |



# STATISTICAL SECTION



HICKORY LOG CREEK

Canton, Georgia
Submitted by the Georgia Environmental Finance Authority



#### **Statistical Section**



This part of the *Comprehensive Annual Financial Report* presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the State's overall financial health.

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**Sources:** : Unless otherwise noted, the information in these schedules is derived from the *Comprehensive Annual Financial Reports* for the relevant year.

#### Schedule 1

# Net Position by Component For the Last Ten Fiscal Years

(accrual basis of accounting) (dollars in thousands)

|   | 2019             | 2018             | 2017             | 2016             |
|---|------------------|------------------|------------------|------------------|
| Governmental Activities (1) (3)             |                  | <br>             | <br>             |                  |
| Net Investment in Capital Assets            | \$<br>20,361,680 | \$<br>19,542,361 | \$<br>18,575,368 | \$<br>17,213,380 |
| Restricted                                  | 6,275,129        | 5,792,152        | 5,013,504        | 4,499,014        |
| Unrestricted                                | (7,660,565)      | (8,506,350)      | (5,210,957)      | <br>(5,745,504)  |
| Total Governmental Activities Net Position  | \$<br>18,976,244 | \$<br>16,828,163 | \$<br>18,377,915 | \$<br>15,966,890 |
| Business-type Activities (1) (2)            |                  |                  |                  |                  |
| Net Investment in Capital Assets            | \$<br>8,429,136  | \$<br>7,849,961  | \$<br>7,773,009  | \$<br>7,529,660  |
| Restricted                                  | 3,349,557        | 2,955,296        | 2,639,561        | 1,837,521        |
| Unrestricted                                | <br>(6,201,340)  | <br>(6,250,035)  | <br>(4,484,701)  | <br>(3,857,184)  |
| Total Business-type Activities Net Position | \$<br>5,577,353  | \$<br>4,555,222  | \$<br>5,927,869  | \$<br>5,509,997  |
| Total Primary Government (1) (2) (3)        |                  |                  |                  |                  |
| Net Investment in Capital Assets            | \$<br>25,566,212 | \$<br>24,372,160 | \$<br>23,502,948 | \$<br>21,892,080 |
| Restricted                                  | 9,624,686        | 8,747,448        | 7,653,065        | 6,336,535        |
| Unrestricted                                | <br>(10,637,301) | (11,736,223)     | <br>(6,850,229)  | <br>(6,751,728)  |
| Total Primary Government Net Position       | \$<br>24,553,597 | \$<br>21,383,385 | \$<br>24,305,784 | \$<br>21,476,887 |

<sup>(1)</sup> In fiscal year 2015, the activities of SRTA were re-examined and all activities of this blended component unit was reported as governmental activities. In fiscal year 2017, SRTA was re-examined again and it was determined that the toll facilities and customer service center (previously part of governmental activities) are now reported as part of business-type activities.

Source: Financial Statements included in Current and Prior Years' Comprehensive Annual Financial Reports

<sup>(2)</sup> Beginning in fiscal year 2013, the activity of the Armstrong Atlantic State University Educational Properties Foundation, Inc., the Georgia State University Foundation, Inc., the Georgia State University Research Foundation, Inc., the Georgia Tech Facilities, Inc., the University System of Georgia Foundation, Inc. and the VSU Auxiliary Services Real Estate Foundation, Inc., component units, are blended with those of the nonmajor enterprise funds (previously discretely presented). Beginning in the fiscal year 2014, the activity of the Georgia Southern University Housing Foundation, Inc., the Middle Georgia State University Real Estate Foundation, Inc., the North Georgia Real Estate Foundation, Inc., and the UWG Real Estate Foundation, Inc. component units, are blended with those of the nonmajor enterprise funds (previously discretely presented). Beginning in fiscal year 2015, the activity of the Georgia State University Foundation, Inc. is discretely presented (previously blended) and the activity of the Armstrong Atlantic State University Educational Properties Foundation, Inc. is removed as it no longer met requirements for inclusion in the financial reporting entity as nonmajor enterprise funds. Beginning in fiscal year 2016, the Georgia Tech Facilities, Inc., the Middle Georgia State University Real Estate Foundation, Inc., the University of North Georgia Real Estate Foundation, Inc., and the University Research Foundation, Inc. is removed as it no longer met requirements for inclusion in the financial reporting entity as nonmajor enterprise funds. In fiscal year 2017 the Georgia Southern University Housing Foundation, Inc., UWG Real Estate Foundation, Inc. and VSU Auxiliary Services Real Estate Foundation, Inc. are reported as discretely presented component units (previously Higher Education Fund).

<sup>(3)</sup> Beginning in fiscal year 2015, Governmental Activities classification of outstanding general obligation bonds for the purposes of capital acquisition and construction on behalf of Business Type Activities, previously reported as net investment in capital assets, is presented as unrestricted. For the Primary Government, the presentation of these outstanding general obligation bonds is presented as net investment in capital assets.



#### Fiscal Year

| 2015   | 2014 |  | 2013 |  | 2012 |  | 2011 |  | 2010 |  |
|--|------|--|------|--|------|--|------|--|------|--|
| \$<br>16,562,899<br>3,668,030<br>(6,914,616) | \$   | 13,186,605<br>3,653,903<br>(1,644,265) | \$   | 13,737,276<br>3,301,316<br>(1,781,096) | \$   | 13,355,209<br>3,968,493<br>(2,456,411) | \$   | 12,880,313<br>4,031,347<br>(2,106,699) | \$   | 12,550,617<br>2,605,116<br>(648,171)   |
| \$<br>13,316,313                             | \$   | 15,196,243                             | \$   | 15,257,496                             | \$   | 14,867,291                             | \$   | 14,804,961                             | \$   | 14,507,562                             |
| \$<br>7,344,726<br>1,546,723<br>(3,957,761)  | \$   | 6,575,166<br>1,367,598<br>(820,616)    | \$   | 6,502,029<br>816,428<br>(1,063,406)    | \$   | 6,257,436<br>457,265<br>(1,293,130)    | \$   | 5,952,035<br>489,736<br>(1,069,413)    | \$   | 5,426,787<br>423,325<br>(546,363)      |
| \$<br>4,933,688                              | \$   | 7,122,148                              | \$   | 6,255,051                              | \$   | 5,421,571                              | \$   | 5,372,358                              | \$   | 5,303,749                              |
|  |      |  |      |  |      |  |      |  |      |  |
| \$<br>20,926,469<br>5,214,753<br>(7,891,221) | \$   | 19,761,771<br>5,021,501<br>(2,464,881) | \$   | 20,239,305<br>4,117,744<br>(2,844,502) | \$   | 19,612,645<br>4,425,758<br>(3,749,541) | \$   | 18,832,348<br>4,521,083<br>(3,176,112) | \$   | 17,977,404<br>3,028,441<br>(1,194,534) |
| \$<br>18,250,001                             | \$   | 22,318,391                             | \$   | 21,512,547                             | \$   | 20,288,862                             | \$   | 20,177,319                             | \$   | 19,811,311                             |

### Schedule 2

# **Changes in Net Position**

### For the Last Ten Fiscal Years

(accrual basis of accounting) (dollars in thousands)

|   |          | 2019         |          | 2018         |          | 2017         |    | 2016                 |
|---|----------|--------------|----------|--------------|----------|--------------|----|----------------------|
| Expenses  |          |              |          |              |          |              |    |                      |
| Governmental Activities   |          |              |          |              |          |              |    |                      |
| General Government  | \$       | 1,262,837    | \$       | 1,380,132    | \$       | 1,229,891    | \$ | 1,385,643            |
| Education   |          | 13,892,451   |          | 13,266,545   |          | 12,655,824   |    | 12,024,645           |
| Health and Welfare  |          | 18,015,041   |          | 18,082,536   |          | 17,238,499   |    | 16,795,986           |
| Transportation (1)  |          | 2,668,539    |          | 2,400,875    |          | 1,964,380    |    | 1,917,223            |
| Public Safety   |          | 2,605,402    |          | 2,525,521    |          | 2,628,645    |    | 2,145,769            |
| Economic Development and Assistance                             |          | 465,465      |          | 524,516      |          | 645,604      |    | 509,074              |
| Culture and Recreation  |          | 309,863      |          | 308,917      |          | 279,375      |    | 279,772              |
| Conservation  |          | 54,758       |          | 72,135       |          | 60,603       |    | 59,409               |
| Interest and Other Charges on Long-<br>Term Debt <sup>(1)</sup> |          | 381,895      |          | 379,211      |          | 394,388      |    | 424,595              |
| Total Governmental Activities                                   |          | 39,656,251   |          | 38,940,388   |          | 37,097,209   |    | 35,542,116           |
| Business-type Activities  |          |              |          |              |          |              |    |                      |
| Higher Education Fund (2)                                       |          | 9,739,025    |          | 9,300,291    |          | 9,063,716    |    | 8,576,540            |
| State Health Benefit Plan                                       |          | 2,613,192    |          | 2,882,954    |          | 2,296,062    |    |                      |
| Unemployment Compensation Fund                                  |          | 319,367      |          | 325,523      |          | 328,266      |    | 2,153,073<br>379,714 |
| Nonmajor Enterprise Funds (1)(2)                                |          | 205,638      |          | 207,054      |          | 194,402      |    | 11,587               |
| Total Business-type Activities                                  |          |              |          |              | _        |              |    | 11,120,914           |
| Total Primary Government Expenses                               | \$       | 12,877,222   | \$       | 12,715,822   | •        | 11,882,446   | •  |                      |
| Total Filliary Government Expenses                              | <b>3</b> | 52,533,473   | <b>.</b> | 51,656,210   | \$       | 48,979,655   | \$ | 46,663,030           |
| Program Revenues  |          |              |          |              |          |              |    |                      |
| Governmental Activities (1) (2) (3)                             |          |              |          |              |          |              |    |                      |
| Sales and Charges for Services                                  |          |              |          |              |          |              |    |                      |
| General Government  | \$       | 761,015      | \$       | 724,539      | \$       | 698,096      | \$ | 799,281              |
| Health and Welfare  |          | 75,300       |          | 78,995       |          | 292,832      |    | 91,838               |
| Public Safety   |          | 187,020      |          | 184,472      |          | 186,972      |    | 167,297              |
| Other Sales and Charges for<br>Services                         |          | 277,008      |          | 273,257      |          | 236,843      |    | 275,045              |
| Operating Grants and Contributions                              |          | 16,236,248   |          | 16,277,251   |          | 15,611,324   |    | 15,372,385           |
| Capital Grants and Contributions                                |          | 1,614,685    |          | 1,560,745    |          | 1,608,086    |    | 1,377,654            |
| Total Governmental Activities                                   |          | 19,151,276   |          | 19,099,259   |          | 18,634,153   |    | 18,083,500           |
| Business-type Activities (I)                                    |          |              |          |              |          |              |    |                      |
| Sales and Charges for Services                                  |          |              |          |              |          |              |    |                      |
| Higher Education Fund (2)                                       |          | 3,730,124    |          | 3,578,611    |          | 3,552,863    |    | 3,509,384            |
| State Health Benefit Plan (4)                                   |          | 2,523,714    |          | 2,965,082    |          | 2,188,034    |    | 2,121,100            |
| Unemployment Compensation Fund                                  |          | 592,707      |          | 649,655      |          | 709,830      |    | 785,392              |
| Nonmajor Enterprise Funds (1) (2)                               |          | 40,566       |          | 43,124       |          | 30,181       |    | 11,640               |
| Operating Grants and Contributions                              |          | 3,354,730    |          | 3,031,969    |          | 2,788,516    |    | 2,636,285            |
| Capital Grants and Contributions                                |          | 109,838      |          | 107,167      |          | 79,085       |    | 60,543               |
| Total Business-type Activities                                  |          | 10,351,679   |          | 10,375,608   |          | 9,348,509    |    | 9,124,344            |
| Total Primary Government Program Revenues                       | \$       | 29,502,955   | \$       | 29,474,867   | \$       | 27,982,662   | \$ | 27,207,844           |
| Net (Expense) Revenue   |          |              |          |              |          |              |    |                      |
| Governmental Activities (1)                                     | \$       | (20,504,975) | \$       | (19,841,129) | \$       | (18,463,056) | \$ | (17,458,616)         |
| Business-type Activities (2) (3) (4)                            | ~        | (2,525,543)  | 7        | (2,340,214)  | ~        | (2,533,937)  | ~  | (1,996,570)          |
| Total Primary Government  | \$       | (23,030,518) | \$       | (22,181,343) | \$       | (20,996,993) | \$ | (19,455,186)         |
| Immi j co i e i miloni  |          | (20,000,010) | <u> </u> | (==,101,010) | <u> </u> | (20,270,273) |    | (17,100,100)         |



| Ficcol | Vaar |
|--------|------|

|    | 2015                          |    | 2014                            |    | 2013                            |    | 2012                            |    | 2011                            |    | 2010                            |
|----|-------------------------------|----|---------------------------------|----|---------------------------------|----|---------------------------------|----|---------------------------------|----|---------------------------------|
|    |                               |    |                                 |    |                                 |    |                                 |    |                                 |    |                                 |
| \$ | 1,735,174                     | \$ | 1,658,846                       | \$ | 1,606,626                       | \$ | 1,326,657                       | \$ | 1,222,954                       | \$ | 1,467,147                       |
|    | 11,408,408                    |    | 10,788,262                      |    | 10,770,532                      |    | 10,100,155                      |    | 10,002,351                      |    | 10,731,693                      |
|    | 16,589,708                    |    | 16,107,840                      |    | 16,033,221                      |    | 15,657,704                      |    | 14,745,268                      |    | 14,210,928                      |
|    | 1,904,464                     |    | 1,845,850                       |    | 1,656,662                       |    | 1,519,707                       |    | 1,517,213                       |    | 1,752,933                       |
|    | 1,994,413                     |    | 2,002,615                       |    | 2,012,501                       |    | 1,912,814                       |    | 1,974,964                       |    | 1,834,315                       |
|    | 590,676                       |    | 510,338                         |    | 515,874                         |    | 783,308                         |    | 843,912                         |    | 808,742                         |
|    | 236,922                       |    | 247,170                         |    | 240,018                         |    | 233,043                         |    | 233,608                         |    | 287,860                         |
|    | 54,280                        |    | 37,002                          |    | 51,038                          |    | 50,334                          |    | 59,159                          |    | 62,059                          |
|    | 678,888                       |    | 592,668                         |    | 616,328                         |    | 638,775                         |    | 462,602                         |    | 446,520                         |
|    | 35,192,933                    | _  | 33,790,591                      |    | 33,502,800                      |    | 32,222,497                      |    | 31,062,031                      |    | 31,602,197                      |
|    |                               |    |                                 |    |                                 |    |                                 |    |                                 |    |                                 |
|    | 8,323,884                     |    | 7,984,962                       |    | 7,931,918                       |    | 7,916,281                       |    | 7,622,542                       |    | 7,067,724                       |
|    | 2,025,638                     |    | 2,032,910                       |    | 2,193,829                       |    | 2,362,677                       |    | 2,224,280                       |    | 2,298,354                       |
|    | 458,112                       |    | 1,152,763                       |    | 1,858,989                       |    | 2,240,295                       |    | 2,954,208                       |    | 4,011,802                       |
|    | 158,809                       |    | 229,630                         |    | 191,949                         |    | 35,735                          |    | 26,613                          |    | 26,174                          |
| _  | 10,966,443                    |    | 11,400,265                      |    | 12,176,685                      |    | 12,554,988                      |    | 12,827,643                      |    | 13,404,054                      |
| \$ | 46,159,376                    | \$ | 45,190,856                      | \$ | 45,679,485                      | \$ | 44,777,485                      | \$ | 43,889,674                      | \$ | 45,006,251                      |
| \$ | 621,448<br>134,140<br>157,056 | \$ | 2,770,681<br>562,606<br>154,324 | \$ | 2,205,860<br>576,110<br>161,190 | \$ | 1,912,183<br>489,289<br>162,970 | \$ | 1,887,736<br>473,934<br>160,161 | \$ | 1,763,847<br>245,953<br>135,736 |
|    | 260,346                       |    | 236,035                         |    | 235,067                         |    | 264,309                         |    | 248,385                         |    | 263,202                         |
|    | 15,758,799                    |    | 14,780,822                      |    | 15,317,258                      |    | 14,764,360                      |    | 14,029,675                      |    | 15,656,694                      |
|    | 1,182,723                     |    | 1,239,876                       |    | 1,310,696                       |    | 1,142,924                       |    | 1,473,052                       |    | 1,599,721                       |
|    | 18,114,512                    |    | 19,744,344                      |    | 19,806,181                      |    | 18,736,035                      |    | 18,272,943                      |    | 19,665,153                      |
|    |                               |    |                                 |    |                                 |    |                                 |    |                                 |    |                                 |
|    | 3,241,333                     |    | 2,993,298                       |    | 2,992,037                       |    | 2,922,710                       |    | 2,647,604                       |    | 2,408,042                       |
|    | 2,363,917                     |    | _                               |    | _                               |    | _                               |    | _                               |    | _                               |
|    | 849,070                       |    | _                               |    | _                               |    | _                               |    | _                               |    | _                               |
|    | 95,020                        |    | 146,407                         |    | 114,152                         |    | 38,716                          |    | 35,476                          |    | 34,142                          |
|    | 2,611,058                     |    | 6,695,670                       |    | 7,251,162                       |    | 7,245,740                       |    | 7,557,366                       |    | 7,837,041                       |
|    | 102,216                       |    | 36,664                          |    | 90,665                          |    | 36,157                          |    | 106,217                         |    | 41,634                          |
|    | 9,262,614                     |    | 9,872,039                       |    | 10,448,016                      |    | 10,243,323                      |    | 10,346,663                      |    | 10,320,859                      |
| \$ | 27,377,126                    | \$ | 29,616,383                      | \$ | 30,254,197                      | \$ | 28,979,358                      | \$ | 28,619,606                      | \$ | 29,986,012                      |
| \$ | (17,078,421)                  | \$ | (14,046,247)                    | \$ | (13,696,619)                    | \$ | (13,486,462)                    | \$ | (12,789,088)                    | \$ | (11,937,044)                    |
| Ψ  | (1,703,829)                   | Ψ  | (1,528,226)                     | φ  | (1,728,669)                     | φ  | (2,311,665)                     | ψ  | (2,480,980)                     | φ  | (3,083,195)                     |
| \$ | (18,782,250)                  | \$ | (15,574,473)                    | \$ | (15,425,288)                    | \$ | (15,798,127)                    | \$ | (15,270,068)                    | \$ | (15,020,239)                    |
| Ψ  | (10,704,430)                  | φ  | (13,3/7,7/3)                    | Ψ  | (10,740,400)                    | Ψ  | (12,170,127)                    | Ψ  | (12,2/0,000)                    | φ  | (12,020,239                     |

#### Schedule 2

#### **Changes in Net Position**

#### For the Last Ten Fiscal Years

(accrual basis of accounting) (dollars in thousands)

|   | <br>2019         | <br>2018         | 2017             | 2016 |             |
|---|------------------|------------------|------------------|------|-------------|
| General Revenues and Other Changes in Net<br>Position<br>Governmental Activities (1)(2) |                  |                  |                  |      |             |
| General Revenues  |                  |                  |                  |      |             |
| Taxes   |                  |                  |                  |      |             |
| Individual Income   | \$<br>12,255,424 | \$<br>11,109,361 | \$<br>11,318,052 | \$   | 9,799,035   |
| Sales - General   | 6,226,817        | 5,905,929        | 5,798,400        |      | 5,730,560   |
| Motor Fuel Tax  | 1,836,890        | 1,800,191        | 1,741,413        |      | 1,668,568   |
| Motor Vehicle License and Title Ad<br>Valorem Taxes <sup>(4)</sup>                      | 1,253,113        | 1,314,354        | 1,347,626        |      | 1,307,054   |
| Corporate Tax   | 1,272,157        | 1,004,524        | 955,791          |      | 981,475     |
| Other Taxes   | 939,419          | 1,124,370        | 607,929          |      | 1,515,674   |
| Lottery for Education - Lottery Proceeds <sup>(4)</sup>                                 | 1,207,369        | 1,143,515        | 1,101,062        |      | 1,097,823   |
| Nursing Home and Hospital Provider Fees <sup>(4)</sup>                                  | 488,218          | 465,595          | 442,576          |      | 434,126     |
| Tobacco Settlement Funds <sup>(4)</sup>   | 163,851          | 168,926          | 140,938          |      | 137,035     |
| Unrestricted Investment Income  | 205,072          | 104,230          | 50,631           |      | 33,936      |
| Unclaimed Property  | 144,841          | 151,462          | 143,683          |      | 153,257     |
| Other   | 221,221          | 184,240          | 196,046          |      | 12,916      |
| Special Items   | _                | _                | _                |      | _           |
| Transfers   | <br>(3,485,850)  | (2,993,509)      | <br>(2,803,960)  |      | (2,639,131) |
| Total Governmental Activities   | 22,728,542       | 21,483,188       | 21,040,187       |      | 20,232,328  |
| Business-type Activities (1) (2)<br>General Revenues                                    |                  |                  |                  |      |             |
| Contributions to Permanent Endowments   | 1,300            | 345              | 833              |      | 137         |
| Transfers   | 3,485,850        | 2,993,509        | 2,803,960        |      | 2,639,131   |
| Total Business-type Activities  | 3,487,150        | 2,993,854        | 2,804,793        |      | 2,639,268   |
| <b>Total Primary Government General Revenues</b>  |                  |                  |                  |      |             |
| and Other Changes in Net Position   | \$<br>26,215,692 | \$<br>24,477,042 | \$<br>23,844,980 | \$   | 22,871,596  |
| Changes in Net Position   |                  |                  |                  |      |             |
| Governmental Activities (1) (2)   | \$<br>2,223,567  | \$<br>1,642,059  | \$<br>2,577,131  | \$   | 2,773,712   |
| Business-type Activities (1)(2)(3)  | 961,607          | 653,640          | 270,856          |      | 642,698     |
| Total Primary Government  | \$<br>3,185,174  | \$<br>2,295,699  | \$<br>2,847,987  | \$   | 3,416,410   |

<sup>(1)</sup> Beginning in fiscal year 2013, the activity of the Armstrong Atlantic State University Educational Properties Foundation, Inc., the Georgia State University Foundation, Inc., the Georgia State University Research Foundation, Inc., the Georgia Tech Facilities, Inc., the University System of Georgia Foundation, Inc. and the VSU Auxiliary Services Real Estate Foundation, Inc., component units, are blended with those of the nonmajor enterprise funds (previously discretely presented). Beginning in the fiscal year 2014, the activity of the Georgia Southern University Housing Foundation, Inc., the Middle Georgia State University Real Estate Foundation, Inc., the North Georgia Real Estate Foundation, Inc., and the UWG Real Estate Foundation, component units, are blended with those of the nonmajor enterprise funds (previously discretely presented). Beginning in fiscal year 2015, the activity of the Georgia State University Foundation, Inc. is discretely presented (previously blended) and the activity of the Armstrong Atlantic State University Educational Properties Foundation, Inc. is removed as it no longer met requirements for inclusion in the financial reporting entity as nonmajor enterprise funds. Beginning in fiscal year 2016, the Georgia Tech Facilities, Inc., the Middle Georgia State University Real Estate Foundation, Inc., the University of North Georgia Real Estate Foundation, Inc., and the University System of Georgia Foundation, Inc. are discreetly presented (previously blended) and the activity of the Georgia State University Research Foundation, Inc. is removed as it no longer met requirements for inclusion in the financial reporting entity as nonmajor enterprise funds. Additionally, Georgia Southern University Housing Foundation, Inc., UWG Real Estate Foundation, Inc., and VSU Auxiliary Services Real Estate Foundation, Inc. are reported in the Higher Education Fund (previously blended nonmajor enterprise funds). Then in fiscal year 2017 these three foundations no longer met the requirements for being r

<sup>(2)</sup> In fiscal year 2015, the activities of SRTA were re-examined and all activities of this blended component unit are reported as Governmental Activities. In fiscal year 2017, SRTA was re-examined again and it was determined that the toll facilities and customer service center (previously part of governmental activities) are now reported as part of business-type activities.



| Fiscal | <b>X</b> 7 |
|--------|------------|
|        |            |

| Fiscal | 2015        |    | 2014        |    | 2013        |    | 2012        |    | 2011        |    | 2010        |
|--------|-------------|----|-------------|----|-------------|----|-------------|----|-------------|----|-------------|
|        |             |    |             |    |             |    |             |    |             |    |             |
| e      | 0.7(0.650   | e  | 9 077 720   | ø  | 0.054.016   | 6  | 9 107 197   | e  | 7 707 720   | ø  | 7 100 004   |
| \$     | 9,769,658   | \$ | 8,976,720   | \$ | 8,854,916   | \$ | 8,196,187   | \$ | 7,797,739   | \$ | 7,109,984   |
|        | 5,235,481   |    | 4,988,620   |    | 5,082,342   |    | 5,141,871   |    | 5,133,404   |    | 5,196,117   |
|        | 1,210,079   |    | 1,196,154   |    | 1,149,110   |    | 1,201,532   |    | 931,443     |    | 853,740     |
|        | 1,167,421   |    | _           |    | _           |    | _           |    | _           |    | _           |
|        | 1,014,290   |    | 949,815     |    | 806,881     |    | 658,303     |    | 582,039     |    | 728,740     |
|        | 774,605     |    | 801,605     |    | 752,103     |    | 776,813     |    | 816,856     |    | 752,448     |
|        | 980,653     |    | _           |    | _           |    | _           |    | _           |    | _           |
|        | 454,372     |    | _           |    | _           |    | _           |    | _           |    | _           |
|        | 138,385     |    | _           |    | _           |    | _           |    | _           |    | _           |
|        | 9,103       |    | 4,995       |    | 323         |    | 6,183       |    | (3,066)     |    | 993         |
|        | 156,360     |    | 148,129     |    | 138,832     |    | 83,215      |    | 98,098      |    | 85,277      |
|        | 9,646       |    | 12,112      |    | 126,862     |    | 12,909      |    | 30,285      |    | 44,183      |
|        | _           |    | _           |    | _           |    | _           |    | 288,000     |    | (10,090)    |
|        | (2,657,978) |    | (2,308,895) |    | (2,377,595) |    | (2,346,986) |    | (2,532,118) |    | (2,269,701) |
|        | 18,262,075  |    | 14,769,255  |    | 14,533,774  |    | 13,730,027  |    | 13,142,680  |    | 12,491,691  |
|        |             |    | 7,522       |    | 1,231       |    |             |    |             |    |             |
|        | 2,657,978   |    | 2,308,895   |    | 2,377,595   |    | 2,346,986   |    | 2,532,118   |    | 2,269,701   |
|        | 2,657,978   |    | 2,316,417   |    | 2,378,826   |    | 2,346,986   |    | 2,532,118   |    | 2,269,701   |
|        | 2,007,970   |    | 2,510,117   |    | 2,570,020   | -  | 2,010,000   |    | 2,002,110   |    | 2,203,701   |
| \$     | 20,920,053  | \$ | 17,085,672  | \$ | 16,912,600  | \$ | 16,077,013  | \$ | 15,674,798  | \$ | 14,761,392  |
| \$     | 1,183,654   | \$ | 723,008     | \$ | 837,155     | \$ | 243,565     | \$ | 353,592     | \$ | 554,647     |
|        | 954,149     |    | 788,191     |    | 650,157     |    | 35,321      |    | 51,138      |    | (813,494)   |
| \$     | 2,137,803   | \$ | 1,511,199   | \$ | 1,487,312   | \$ | 278,886     | \$ | 404,730     | \$ | (258,847)   |

Beginning in fiscal year 2015, Motor Vehicle License and Title ad valorem Taxes, Lottery for Education - Lottery Proceeds, Nursing Home and Hospital Provider Fees, and Tobacco Settlement Funds, previously reported within the General Government function program revenues, are reported as general revenues of the Governmental Activities.

Beginning in fiscal year 2015, State Health Benefit Plan - Contributions/Premiums and Unemployment Compensation Fund - Contributions, previously reported within Program Revenues, Business-type Activities, Operating Grants and Contributions are reported as Sales and Charges for Services.

Financial Statements included in Current and Prior Years' Comprehensive Annual Financial Reports and supporting working papers (certain amounts restated for purposes of comparability)

#### Schedule 3

#### **Fund Balances of Governmental Funds**

#### For the Last Ten Fiscal Years

(modified accrual basis of accounting)

(dollars in thousands)

|                                     | 2019            | 2018            | 2017            | 2016            | 2015            |
|-------------------------------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| General Fund                        |                 |                 |                 |                 |                 |
| Nonspendable                        | \$<br>20,780    | \$<br>35,375    | \$<br>82,570    | \$<br>66,744    | \$<br>50,979    |
| Restricted                          | 5,438,608       | 5,118,497       | 4,652,244       | 4,112,561       | 3,284,676       |
| Unrestricted                        |                 |                 |                 |                 |                 |
| Committed                           | 9,385           | 11,753          | 10,921          | 9,287           | 7,713           |
| Assigned                            | 522,273         | 437,737         | 418,815         | 345,667         | 444,077         |
| Unassigned                          | 2,833,072       | 2,506,449       | 2,211,442       | 1,795,230       | 1,282,974       |
| Reserved                            | _               | _               | _               | _               | _               |
| Unreserved                          | _               | _               | _               | _               | _               |
|                                     |                 |                 |                 |                 |                 |
| Total General Fund                  | \$<br>8,824,118 | \$<br>8,109,811 | \$<br>7,375,992 | \$<br>6,329,489 | \$<br>5,070,419 |
| All Other Governmental Funds (1)(2) |                 |                 |                 |                 |                 |
| Nonspendable                        | \$<br>16,770    | \$<br>16,770    | \$<br>15,289    | \$<br>136       | \$<br>257       |
| Restricted                          | 1,916,578       | 1,475,928       | 1,310,861       | 1,242,119       | 1,074,877       |
| Unrestricted                        |                 |                 |                 |                 |                 |
| Assigned                            | 72,796          | 84,912          | 74,100          | 69,288          | 60,062          |
| Reserved                            | _               | _               | _               | _               | _               |
| Unreserved, Reported in             |                 |                 |                 |                 |                 |
| Special Revenue Funds               | _               | _               | _               | _               | _               |
| Capital Projects Funds              | <br>            | <br>            | <br>            | <br>            | <br>            |
| Total All Other Governmental        |                 |                 |                 |                 |                 |
| Funds                               | \$<br>2,006,144 | \$<br>1,577,610 | \$<br>1,400,250 | \$<br>1,311,543 | \$<br>1,135,196 |

Beginning in fiscal year 2015, all activities of SRTA, a blended component unit, are reported as Special Revenue Funds (previously only the balances of its General Fund are included in the State's Special Revenue Funds). In fiscal year 2017, the activities of SRTA were reexamined, and only SRTA's General Fund is included in the State's Special Revenue Funds.

Source: Financial Statements included in Current and Prior Years' Comprehensive Annual Financial Reports (certain amounts restated for purposes of comparability)

<sup>(2)</sup> Beginning in fiscal year 2011, fund balance categories were reclassified as a result of implementing GASB Statement No. 54. Fund balance was not restated to the new categories for prior years.



#### Fiscal Year

| <br>2014        | 2013            | <br>2012        | <br>2011        | <br>2010        |
|-----------------|-----------------|-----------------|-----------------|-----------------|
| \$<br>54,972    | \$<br>56,937    | \$<br>74,206    | \$<br>94,810    | \$<br>_         |
| 3,371,495       | 3,177,010       | 3,004,697       | 2,951,729       | _               |
| 3,232           | 4,954           | 7,695           | 9,403           | _               |
| 325,552         | 365,985         | 298,557         | 256,676         | _               |
| 1,073,662       | 798,630         | 334,655         | 401,414         | _               |
| _               | _               | _               | _               | 3,737,311       |
| <br>            | <br>            | <br>            | <br>            | <br>(41,837)    |
| \$<br>4,828,913 | \$<br>4,403,516 | \$<br>3,719,810 | \$<br>3,714,032 | \$<br>3,695,474 |
|                 |                 |                 |                 |                 |
| \$<br>14        | \$<br>14        | \$<br>8,398     | \$<br>68        | \$<br>_         |
| 1,216,195       | 1,065,153       | 963,782         | 1,079,604       | _               |
| 74,489          | 55,061          | 18,227          | 20,442          | _               |
| _               | _               | _               | _               | 43,114          |
| _               | _               | _               | _               | 33,319          |
|                 |                 |                 | <br>            | <br>1,323,352   |
| \$<br>1,290,698 | \$<br>1,120,228 | \$<br>990,407   | \$<br>1,100,114 | \$<br>1,399,785 |

#### Schedule 4

# **Changes in Fund Balances of Governmental Funds**

#### For the Last Ten Fiscal Years

(modified accrual basis of accounting)

(dollars in thousands)

|   | <br>             | <br>               | <br>             | <br>             |                 |
|---|------------------|--------------------|------------------|------------------|-----------------|
|   | 2019             | 2018               | 2017             | 2016             | 2015            |
| Revenues (1)  |                  |                    |                  |                  |                 |
| Taxes   |                  |                    |                  |                  |                 |
| Individual Income   | \$<br>12,202,473 | \$<br>11,644,160   | \$<br>11,023,806 | \$<br>10,078,312 | \$<br>9,714,090 |
| Sales - General   | 6,286,292        | 6,019,297          | 5,781,149        | 5,473,282        | 5,263,011       |
| Motor Fuel Tax  | 1,836,890        | 1,800,191          | 1,741,414        | 1,668,568        | 1,210,079       |
| Motor Vehicle License and Title ad valorem Taxes <sup>(3)</sup> | 1,253,113        | 1,314,354          | 1,347,626        | 1,307,054        | 1,167,421       |
| Corporate Tax   | 1,272,157        | 1,004,524          | 955,790          | 981,475          | 1,014,290       |
| Other Taxes   | 851,105          | 1,057,108          | 977,494          | 1,186,308        | 871,158         |
| Licenses and Permits  | 406,811          | 423,796            | 392,102          | 499,313          | 328,028         |
| Intergovernmental - Federal                                     | 16,930,680       | 16,926,361         | 16,543,931       | 15,946,548       | 16,056,116      |
| Intergovernmental - Other                                       | 663,598          | 637,053            | 519,077          | 547,897          | 646,442         |
| Sales and Services  | 429,050          | 426,328            | 608,204          | 403,849          | 439,342         |
| Fines and Forfeits  | 523,033          | 475,711            | 475,421          | 464,064          | 444,301         |
| Interest and Other Investment Income                            | 285,225          | 142,282            | 68,780           | 50,219           | 26,243          |
| Unclaimed Property  | 144,841          | 151,462            | 143,683          | 153,257          | 156,360         |
| Lottery Proceeds  | 1,207,369        | 1,143,515          | 1,101,062        | 1,097,823        | 980,653         |
| Nursing Home Provider Fees                                      | 154,263          | 161,575            | 156,746          | 163,524          | 175,414         |
| Hospital Provider Payments                                      | 333,955          | 304,020            | 285,830          | 270,602          | 278,958         |
| Other   | 328,212          | 308,655            | 288,396          | 130,774          | 129,092         |
| Total Revenues  | <br>45,109,067   | 43,940,392         | <br>42,410,511   | <br>40,422,869   | <br>38,900,998  |
| Expenditures (1)  |                  |                    |                  |                  |                 |
| Current   |                  |                    |                  |                  |                 |
| General Government  | 1,018,790        | 963,123            | 915,149          | 1,021,257        | 1,059,255       |
| Education   | 13,859,041       | 13,271,141         | 12,605,566       | 12,010,308       | 11,435,031      |
| Health and Welfare  | 18,192,601       | 18,205,579         | 17,225,344       | 16,872,312       | 16,713,851      |
| Transportation  | 3,239,744        | 2,882,072          | 2,901,428        | 2,181,785        | 2,095,554       |
| Public Safety   | 2,697,770        | 2,607,044          | 2,540,030        | 2,193,494        | 2,122,905       |
| Economic Development and Assistance                             | 525,126          | 565,462            | 692,393          | 600,031          | 610,472         |
| Culture and Recreation  | 311,170          | 302,262            | 301,768          | 304,703          | 263,263         |
| Conservation  | 62,549           | 85,328             | 58,888           | 56,514           | 53,394          |
| Capital Outlay  | 890,631          | 902,083            | 889,793          | 765,976          | 1,010,110       |
| Debt Service  | ,                | , - <del>-</del> , | ,                | , , , , , ,      | -,,             |
| Principal   | 1,029,075        | 1,068,590          | 1,042,625        | 988,145          | 966,445         |
| Interest  | 436,216          | 430,077            | 419,177          | 449,666          | 460,214         |
| Other Charges   | 23,765           | 27,036             | 26,541           | 25,848           | 27,284          |
| Intergovernmental   | 178,421          | 246,015            | 175,136          | 200,373          | 223,531         |
| Total Expenditures  | 42,464,899       | 41,555,812         | 39,793,838       | 37,670,412       | 37,041,309      |
| Excess (Deficiency) of Revenues Over (Under) Expenditures       | 2,644,168        | 2,384,580          | 2,616,673        | 2,752,457        | 1,859,689       |



| Ficcol | Voor |
|--------|------|

| 2014         | 2013         | 2012         | 2011         | 2010         |  |  |
|--------------|--------------|--------------|--------------|--------------|--|--|
|              |              |              |              |              |  |  |
| \$ 8,976,720 | \$ 8,854,916 | \$ 8,196,187 | \$ 7,797,739 | \$ 7,109,984 |  |  |
| 4,988,620    | 5,082,342    | 5,141,871    | 5,133,404    | 5,196,117    |  |  |
| 1,196,153.73 | 1,149,110    | 1,201,532    | 931,443      | 853,740      |  |  |
| _            | _            | _            | _            | _            |  |  |
| 949,815.07   | 806,881      | 658,303      | 582,039      | 728,740      |  |  |
| 801,605.2    | 752,103      | 776,813      | 816,856      | 752,448      |  |  |
| 1,387,113    | 753,517      | 593,541      | 581,994      | 507,764      |  |  |
| 15,359,809   | 15,935,839   | 15,294,531   | 14,709,708   | 16,456,059   |  |  |
| 590,000      | 626,723      | 505,974      | 652,244      | 569,179      |  |  |
| 449,697      | 483,606      | 440,951      | 471,236      | 490,954      |  |  |
| 446,646      | 607,862      | 450,457      | 458,341      | 300,032      |  |  |
| 23,365       | 7,244        | 18,580       | 12,930       | 41,535       |  |  |
| 148,129      | 138,832      | 83,215       | 98,098       | 85,277       |  |  |
| 945,097      | 927,479      | 901,329      | 846,106      | 883,882      |  |  |
| 169,521      | 176,864      | 132,393      | 128,771      | 122,047      |  |  |
| 237,978      | 232,080      | 225,260      | 215,080      | _            |  |  |
| 68,375       | 75,148       | 72,657       | 94,327       | 96,393       |  |  |
| 36,738,644   | 36,610,546   | 34,693,594   | 33,530,316   | 34,194,15    |  |  |
|              |              |              |              |              |  |  |
| 1,119,722    | 1,045,120    | 920,513      | 873,658      | 860,558      |  |  |
| 10,787,182   | 10,768,786   | 10,099,224   | 9,981,903    | 10,719,216   |  |  |
| 16,106,379   | 16,031,121   | 15,668,820   | 14,721,528   | 14,211,763   |  |  |
| 1,847,149    | 1,879,877    | 1,664,812    | 1,699,712    | 2,127,59     |  |  |
| 1,969,468    | 2,033,814    | 1,921,717    | 1,874,257    | 1,895,659    |  |  |
| 512,286      | 494,016      | 782,055      | 836,341      | 787,261      |  |  |
| 257,416      | 263,636      | 258,472      | 275,974      | 275,746      |  |  |
| 47,471       | 51,314       | 54,694       | 51,573       | 62,430       |  |  |
| 699,126      | 600,128      | 674,905      | 882,731      | 500,166      |  |  |
| 850,290      | 774,855      | 803,600      | 845,300      | 804,560      |  |  |
| 466,787      | 461,432      | 475,208      | 493,845      | 485,195      |  |  |
| 75,372       | 155,290      | 98,368       | 57,923       | 42,203       |  |  |
| 209,097      | 138,161      | 239,879      | 153,190      | 220,118      |  |  |
| 34,947,745   | 34,697,550   | 33,662,267   | 32,747,935   | 32,992,466   |  |  |
| 1,790,899    | 1,912,996    | 1,031,327    | 782,381      | 1,201,683    |  |  |

#### Schedule 4

### **Changes in Fund Balances of Governmental Funds**

#### For the Last Ten Fiscal Years

(modified accrual basis of accounting)

(dollars in thousands)

|  | 2019         | 2018        | 2017         | 2016         | 2015        |
|--|--------------|-------------|--------------|--------------|-------------|
| Other Financing Sources (Uses) (1)                                       |              |             |              |              |             |
| General Obligation Bonds Issuance  | 1,228,625    | 1,041,015   | 920,035      | 1,008,355    | 823,555     |
| Refunding Bonds Issuance   | 285,915      | 634,545     | 1,340,265    | 275,985      | 159,350     |
| Revenue Bond Issuance  | _            | _           | _            | _            | 11,057      |
| Debt Issuance - Other  | 63,850       | 63,850      | 52,720       | 20,926       | _           |
| Premium on General Obligation Bonds Sold                                 | 95,163       | 119,498     | 111,054      | 94,194       | 78,602      |
| Premium on Refunding Bonds Sold  | 27,159       | 91,178      | 283,301      | _            | 13,819      |
| Premium on GARVEE Bonds Sold   | 11,455       | 11,455      | _            | _            | _           |
| Payment to Refunded Bond Escrow Agent                                    | (313,095)    | (724,870)   | (1,620,595)  | (302,322)    | (173,032)   |
| Capital Leases   | 16,304       | 9,625       | 35,155       | 27,617       | 12,825      |
| Transfers In   | 1,653,039    | 1,705,963   | 1,594,219    | 1,718,186    | 1,609,361   |
| Transfers Out  | (4,477,445)  | (4,425,660) | (4,165,721)  | (4,081,733)  | (3,882,868) |
| Net Other Financing Sources (Uses)                                       | (1,409,030)  | (1,473,401) | (1,449,567)  | (1,238,792)  | (1,347,331) |
| Special Item   |              |             |              |              |             |
| Net Change in Fund Balance   | \$ 1,235,138 | \$ 911,179  | \$ 1,167,106 | \$ 1,513,665 | \$ 512,358  |
| Debt Service Expenditures as a Percentage of Noncapital Expenditures (2) | 3.60%        | 3.77%       | 3.90%        | 3.98%        | 3.98%       |

Beginning in fiscal year 2015, all activities of SRTA, a blended component unit, are reported as Special Revenue Funds (previously only the balances of its General Fund are included in the State's Special Revenue Funds). In fiscal year 2017, the activities of SRTA were re-examined, and only SRTA's General Fund is included in the State's Special Revenue Funds.

Source: Financial Statements included in Current and Prior Years' Comprehensive Annual Financial Reports and supporting working papers

<sup>(2)</sup> Noncapital expenditures are calculated as total expenditures less capital outlay expenditures less capital expenditures in current expenditure functions. Capital expenditures in current expenditure functions are identified in the process of reconciling Governmental Funds to Governmental Activities.

<sup>(3)</sup> Beginning in fiscal year 2015, Motor Vehicle License and Title ad valorem Taxes previously reported as Licenses and Permits are reported as Taxes.



#### Fiscal Year

| 2014        | 2013        | 2012        | 2011         | 2010        |
|-------------|-------------|-------------|--------------|-------------|
| 857,670     | 834,870     | 803,615     | 653,925      | 793,855     |
| _           | 486,825     | 719,465     | 344,420      | 640,825     |
| 32,718      | _           | _           | _            | _           |
| _           | _           | _           | _            | _           |
| 62,075      | 124,742     | 78,781      | 32,170       | 25,206      |
| _           | 102,681     | 86,523      | 55,821       | 112,131     |
| _           | _           | _           | _            | _           |
| _           | (587,396)   | (805,945)   | (398,339)    | (750,209)   |
| 8,207       | 5,847       | 11,179      | 25,851       | 6,201       |
| 1,550,566   | 1,424,420   | 1,414,093   | 1,467,443    | 1,959,530   |
| (3,706,268) | (3,481,263) | (3,409,603) | (3,532,786)  | (3,923,140) |
| (1,195,032) | (1,089,274) | (1,101,892) | (1,351,495)  | (1,135,601) |
|             |             |             | 288,000      |             |
| \$ 595,867  | \$ 823,722  | \$ (70,565) | \$ (281,114) | \$ 66,084   |
| 3.91%       | 3.67%       | 3.95%       | 4.27%        | 4.09%       |

#### Schedule 5

### **Revenue Base - Personal Income by Industry**

#### For the Last Ten Calendar Years

(dollars in millions)

|   | 2018       | 2017       | 2016       | 2015       |
|---|------------|------------|------------|------------|
| Accommodation and Food Services                 | \$ 10,980  | \$ 10,507  | \$ 10,209  | \$ 9,838   |
| Administrative and Waste Management Services    | 17,805     | 16,932     | 15,610     | 15,166     |
| Arts, Entertainment and Recreation              | 2,527      | 2,483      | 2,171      | 2,231      |
| Construction                                    | 21,267     | 18,941     | 17,604     | 15,391     |
| Educational Services                            | 5,362      | 5,120      | 4,849      | 4,705      |
| Farm Earnings                                   | 2,649      | 1,946      | 1,814      | 2,476      |
| Federal Government - Civilian                   | 11,313     | 11,183     | 10,806     | 10,421     |
| Federal Government - Military                   | 6,838      | 6,579      | 6,446      | 6,825      |
| Finance and Insurance                           | 22,063     | 21,193     | 19,269     | 18,663     |
| Forestry, Fishing and Related Activities        | 1,000      | 973        | 1,045      | 1,010      |
| Health Care and Social Assistance               | 34,561     | 32,850     | 31,688     | 29,914     |
| Information                                     | 21,089     | 21,069     | 18,669     | 15,118     |
| Management of Companies and Enterprises         | 10,529     | 9,189      | 8,443      | 8,179      |
| Manufacturing                                   | 31,805     | 30,423     | 29,125     | 27,921     |
| Mining  | 862        | 783        | 787        | 560        |
| Other Services, Except Public Administration    | 11,361     | 10,875     | 10,528     | 10,309     |
| Professional, Scientific and Technical Services | 34,522     | 32,809     | 31,180     | 30,183     |
| Real Estate, Rental and Leasing                 | 7,766      | 7,335      | 6,262      | 5,784      |
| Retail Trade                                    | 20,738     | 20,097     | 19,375     | 19,046     |
| State and Local Government                      | 37,692     | 37,087     | 35,643     | 33,051     |
| Transportation and Warehousing                  | 17,980     | 17,013     | 16,172     | 14,838     |
| Utilities                                       | 3,012      | 2,935      | 2,902      | 2,657      |
| Wholesale Trade                                 | 20,846     | 21,385     | 21,150     | 20,493     |
| Other   | 126,646    | 120,696    | 112,931    | 106,943    |
| Total Personal Income                           | \$ 481,213 | \$ 460,403 | \$ 434,678 | \$ 411,722 |
| Average Effective Rate (1)                      | 2.4%       | % 2.4%     | 2.3%       | 2.4        |

<sup>(1)</sup> The total direct rate for personal income is not available. The average effective rate was calculated by dividing individual income tax collections on a fiscal year basis (see Schedule 4) by total personal income on a calendar year basis.

Source: U. S. Department of Commerce, Bureau of Economic Analysis



#### Calendar Year

| 2014 2013     |    | <br>2012 |               | 2011 |         | 2010 |         | 2009 |        |
|---------------|----|----------|---------------|------|---------|------|---------|------|--------|
| \$<br>9,551   | \$ | 8,969    | \$<br>8,595   | \$   | 8,040   | \$   | 7,625   | \$   | 7,504  |
| 14,828        |    | 13,744   | 12,873        |      | 12,418  |      | 11,618  |      | 11,128 |
| 2,379         |    | 2,277    | 2,162         |      | 2,066   |      | 1,995   |      | 1,970  |
| 14,766        |    | 13,365   | 12,471        |      | 12,113  |      | 12,274  |      | 13,103 |
| 4,638         |    | 4,391    | 4,318         |      | 4,134   |      | 3,980   |      | 3,85   |
| 3,230         |    | 3,640    | 3,429         |      | 1,982   |      | 1,749   |      | 1,972  |
| 9,824         |    | 9,796    | 10,076        |      | 10,303  |      | 10,043  |      | 9,332  |
| 6,833         |    | 7,048    | 7,229         |      | 7,500   |      | 7,529   |      | 7,25   |
| 18,200        |    | 17,386   | 16,492        |      | 15,364  |      | 15,007  |      | 16,574 |
| 1,010         |    | 872      | 847           |      | 761     |      | 778     |      | 70     |
| 28,658        |    | 27,487   | 26,127        |      | 25,083  |      | 24,282  |      | 23,57  |
| 12,225        |    | 11,414   | 10,922        |      | 10,239  |      | 9,974   |      | 10,62  |
| 7,776         |    | 7,009    | 6,626         |      | 5,974   |      | 5,471   |      | 5,50   |
| 26,822        |    | 25,876   | 24,977        |      | 24,267  |      | 22,969  |      | 22,98  |
| 592           |    | 558      | 524           |      | 505     |      | 412     |      | 37     |
| 10,460        |    | 10,055   | 9,619         |      | 9,095   |      | 8,807   |      | 8,68   |
| 28,908        |    | 26,708   | 25,972        |      | 24,313  |      | 22,853  |      | 23,09  |
| 6,454         |    | 6,135    | 5,740         |      | 4,780   |      | 3,852   |      | 3,68   |
| 18,127        |    | 17,303   | 16,415        |      | 15,985  |      | 15,472  |      | 15,39  |
| 32,454        |    | 32,139   | 32,100        |      | 31,825  |      | 31,814  |      | 30,90  |
| 13,881        |    | 13,143   | 12,498        |      | 11,945  |      | 11,092  |      | 10,70  |
| 2,435         |    | 2,401    | 2,294         |      | 2,422   |      | 2,161   |      | 2,35   |
| 19,539        |    | 18,709   | 17,917        |      | 17,238  |      | 16,700  |      | 16,70  |
| 101,183       |    | 97,731   | <br>98,926    |      | 98,954  |      | 85,102  |      | 82,48  |
| \$<br>394,773 | \$ | 378,156  | \$<br>369,149 | \$   | 357,306 | \$   | 333,559 | \$   | 330,46 |

2.3% 2.2%

2.3%

2.2%

2.1%

2.4%





# **Individual Income Tax Rates by Filing Status and Income Level For the Last Ten Calendar Years**

#### **Filing Status**

#### **Georgia Taxable Net Income Level**

| Income Level                       | 2019 - 2018                                    | 2017 - 2010                                 |
|------------------------------------|--|---|
| Single                             | Tax Rate                                       | Tax Rate                                    |
| Not Over \$750                     | 1%   | 1%  |
| Over \$750 But Not Over \$2,250    | \$7.50 Plus 2% of Amount Over<br>\$750         | \$7.50 Plus 2% of Amount Over<br>\$750      |
| Over \$2,250 But Not Over \$3,750  | \$37.50 Plus 3% of Amount<br>Over \$2,250      | \$37.50 Plus 3% of Amount<br>Over \$2,250   |
| Over \$3,750 But Not Over \$5,250  | \$82.50 Plus 4% of Amount<br>Over \$3,750      | \$82.50 Plus 4% of Amount<br>Over \$3,750   |
| Over \$5,250 But Not Over \$7,000  | \$142.50 Plus 5% of Amount<br>Over \$5,250     | \$142.50 Plus 5% of Amount<br>Over \$5,250  |
| Over \$7,000                       | \$230.00 Plus 5.75% of Amount<br>Over \$7,000  | \$230.00 Plus 6% of Amount<br>Over \$7,000  |
| Married Filing Separately          |  |   |
| Not Over \$500                     | 1%   | 1%  |
| Over \$500 But Not Over \$1,500    | \$5.00 Plus 2% of Amount Over<br>\$500         | \$5.00 Plus 2% of Amount Over<br>\$500      |
| Over \$1,500 But Not Over \$2,500  | \$25.00 Plus 3% of Amount<br>Over \$1,500      | \$25.00 Plus 3% of Amount<br>Over \$1,500   |
| Over \$2,500 But Not Over \$3,500  | \$55.00 Plus 4% of Amount<br>Over \$2,500      | \$55.00 Plus 4% of Amount<br>Over \$2,500   |
| Over \$3,500 But Not Over \$5,000  | \$95.00 Plus 5% of Amount<br>Over \$3,500      | \$95.00 Plus 5% of Amount<br>Over \$3,500   |
| Over \$5,000                       | \$170.00 Plus 5.75% of Amount<br>Over \$5,000  | \$170.00 Plus 6% of Amount<br>Over \$5,000  |
| Head of Household and Married Fili | ng Jointly                                     |   |
| Not Over \$1,000                   | 1%   | 1%  |
| Over \$1,000 But Not Over \$3,000  | \$10.00 Plus 2% of Amount<br>Over \$1,000      | \$10.00 Plus 2% of Amount<br>Over \$1,000   |
| Over \$3,000 But Not Over \$5,000  | \$50.00 Plus 3% of Amount<br>Over \$3,000      | \$50.00 Plus 3% of Amount<br>Over \$3,000   |
| Over \$5,000 But Not Over \$7,000  | \$110.00 Plus 4% of Amount<br>Over \$5,000     | \$110.00 Plus 4% of Amount<br>Over \$5,000  |
| Over \$7,000 But Not Over \$10,000 | \$190.00 Plus 5% of Amount<br>Over \$7,000     | \$190.00 Plus 5% of Amount<br>Over \$7,000  |
| Over \$10,000                      | \$340.00 Plus 5.75% of Amount<br>Over \$10,000 | \$340.00 Plus 6% of Amount<br>Over \$10,000 |

Source: OCGA Section 48-7-20, Paragraph (b)

(1)



#### Schedule 7

# Individual Income Tax Filers and Liability by Income Level For Calendar Years 2017(1) and 2008

(dollars, except income level, are in thousands)

2017(1)

|           | -01/   |  |  |  |  |
|-----------|--|--|--|--|--|
|           |  |  | Personal   |  |  |
| Number    | Percentage   |  | Income Tax   | Percentage   |  |
| of Filers | of Total   |  | Liability  | of Total   |  |
|           |  |  |  |  |  |
| 853,881   | 18.8%  | \$   | 768,284  | 7.2%   |  |
| 217,705   | 4.8%   |  | 1  | 0.0%   |  |
| 309,842   | 6.8%   |  | 10,399   | 0.1%   |  |
| 345,563   | 7.6%   |  | 47,947   | 0.4%   |  |
| 308,893   | 6.8%   |  | 97,480   | 0.9%   |  |
| 266,460   | 5.9%   |  | 146,393  | 1.4%   |  |
| 239,880   | 5.3%   |  | 187,606  | 1.8%   |  |
| 674,084   | 14.9%  |  | 894,680  | 8.4%   |  |
| 740,251   | 16.4%  |  | 2,086,239  | 19.5%  |  |
| 543,628   | 12.0%  |  | 4,310,935  | 40.2%  |  |
| 22,179    | 0.5%   |  | 744,315  | 7.0%   |  |
| 10,194    | 0.2%   |  | 1,403,891  | 13.1%  |  |
| 4,532,560 | 100.0%   | \$   | 10,698,170   | 100.0%   |  |
|           | 853,881<br>217,705<br>309,842<br>345,563<br>308,893<br>266,460<br>239,880<br>674,084<br>740,251<br>543,628<br>22,179<br>10,194 | Number of Filers         Percentage of Total           853,881         18.8%           217,705         4.8%           309,842         6.8%           345,563         7.6%           308,893         6.8%           266,460         5.9%           239,880         5.3%           674,084         14.9%           740,251         16.4%           543,628         12.0%           22,179         0.5%           10,194         0.2% | of Filers         of Total           853,881         18.8%         \$           217,705         4.8%         \$           309,842         6.8%         \$           345,563         7.6%         \$           308,893         6.8%         \$           266,460         5.9%         \$           239,880         5.3%         \$           674,084         14.9%         \$           740,251         16.4%         \$           543,628         12.0%         \$           22,179         0.5%         \$           10,194         0.2%         \$ | Number of Filers         Percentage of Total         Personal Income Tax Liability           853,881         18.8%         \$ 768,284           217,705         4.8%         1           309,842         6.8%         10,399           345,563         7.6%         47,947           308,893         6.8%         97,480           266,460         5.9%         146,393           239,880         5.3%         187,606           674,084         14.9%         894,680           740,251         16.4%         2,086,239           543,628         12.0%         4,310,935           22,179         0.5%         744,315           10,194         0.2%         1,403,891 |  |

| 1 | n | n | • |
|---|---|---|---|
|   | U | v | • |

|                          |           |            | Personal        |            |
|--------------------------|-----------|------------|-----------------|------------|
|                          | Number    | Percentage | Income Tax      | Percentage |
|                          | of Filers | of Total   | Liability       | of Total   |
| Income Level             |           |            |                 |            |
| \$1,000 and under (2)    | 689,595   | 16.3%      | \$<br>437,826   | 5.7%       |
| \$1,001 to \$5,000       | 256,327   | 6.1%       | (14)            | 0.0%       |
| \$5,001 to \$10,000      | 342,421   | 8.1%       | 9,022           | 0.1%       |
| \$10,001 to \$15,000     | 345,713   | 8.2%       | 41,644          | 0.5%       |
| \$15,001 to \$20,000     | 311,521   | 7.4%       | 92,546          | 1.2%       |
| \$20,001 to \$25,000     | 278,659   | 6.6%       | 140,485         | 1.8%       |
| \$25,001 to \$30,000     | 245,256   | 5.8%       | 176,572         | 2.3%       |
| \$30,001 to \$50,000     | 645,585   | 15.3%      | 790,915         | 10.3%      |
| \$50,001 to \$100,000    | 699,227   | 16.4%      | 1,829,639       | 23.7%      |
| \$100,001 to \$500,000   | 395,492   | 9.3%       | 2,820,540       | 36.6%      |
| \$500,001 to \$1,000,000 | 13,604    | 0.3%       | 456,614         | 5.9%       |
| \$1,000,001 and higher   | 6,529     | 0.2%       | 920,307         | 11.9%      |
| Totals                   | 4,229,929 | 100.0%     | \$<br>7,716,096 | 100.0%     |

<sup>(1)</sup> Most recent available data.

Source: Georgia Department of Revenue

<sup>(2)</sup> Category also includes payments from out-of-state residents and partial-year payers

#### Schedule 8

### **Ratios of Outstanding Debt by Type**

#### For the Last Ten Fiscal Years

(dollars in thousands, except per capita amounts)

#### Governmental Activities (1)

| Fiscal<br>Year | •  | General<br>Obligation<br>Bonds | Revenue(2)<br>Bonds | Capital<br>Leases | <br>Notes and<br>Loans |
|----------------|----|--------------------------------|---------------------|-------------------|------------------------|
| 2019           | \$ | 10,352,603                     | \$<br>613,770       | \$<br>219,259     | \$<br>69,262           |
| 2018           |    | 10,043,489                     | 613,770             | 233,398           | 74,141                 |
| 2017           |    | 9,851,713                      | 745,477             | 237,505           | 78,450                 |
| 2016           |    | 9,493,441                      | 983,947             | 184,689           | 87,228                 |
| 2015           |    | 9,367,381                      | 1,200,365           | 221,690           | 21,662                 |
| 2014           |    | 9,437,844                      | 1,367,068           | 252,830           | 4,024                  |
| 2013           |    | 9,072,784                      | 1,503,925           | 255,763           | 4,000                  |
| 2012           |    | 8,889,868                      | 1,678,744           | 262,111           | 14,600                 |
| 2011           |    | 8,774,586                      | 1,848,570           | 223,429           | 19,600                 |
| 2010           |    | 8,837,728                      | 2,009,489           | 242,430           | 27,614                 |

- (1) In fiscal year 2015, the activities of State Road and Tollway Authority (SRTA), a blended component unit, were reported as Governmental Activities. In fiscal year 2017, a re-examination determined that activities of this blended component unit should be reported in both Governmental Activities and Business-type Activities as was the presentation in fiscal years 2014 and prior.
- (2) The Governmental Activities Revenue Bonds include \$202.6 million of bonds secured by a joint resolution between the Department of Transportation (DOT) (General Fund) and the SRTA (Nonmajor Governmental Fund) whereby DOT has pledged to provide sufficient motor fuel tax funds to pay the principal and interest of the revenue bonds. According to the State Constitution, motor fuel tax funds are imposed and appropriated for all activities incident to maintaining an adequate system of roads and bridges in the State. In fiscal year 2019, the State collected \$1.8 billion of motor fuel tax funds. The principal and interest on the revenue bonds for fiscal year 2019 was \$53.8 million. The debt service requirements to maturity on these bonds is included in the Notes to the Financial Statements.
- (3) See Schedule 11 (Population/Demographics) for personal income and population data.

Source: Financial Information included in Current and Prior Years' Comprehensive Annual Financial Reports



#### Business -Type Activities (1)

| Revenue<br>Bonds | Capital<br>Leases | Notes and<br>Loans | <br>Total<br>Primary<br>Government | Percentage of Personal Income <sup>(3)</sup> | _  | Outstanding Debt Per Capita <sup>(3)</sup> |
|------------------|-------------------|--------------------|------------------------------------|--|----|--|
| \$<br>231,706    | \$<br>2,856,209   | \$<br>269,459      | \$<br>14,612,268                   | 3.0%   | \$ | 1,389                                      |
| 263,281          | 2,914,195         | 264,793            | 14,407,067                         | 3.1%   |    | 1,376                                      |
| 269,136          | 3,044,125         | 256,768            | 14,483,174                         | 3.3%   |    | 1,400                                      |
| 756,539          | 2,633,261         | 11,677             | 14,150,782                         | 3.4%   |    | 1,380                                      |
| 1,384,058        | 1,948,804         | 6,027              | 14,149,987                         | 3.6%   |    | 1,396                                      |
| 1,781,514        | 1,829,517         | 3,923              | 14,676,720                         | 3.9%   |    | 1,464                                      |
| 1,211,200        | 2,370,028         | 397,692            | 14,815,392                         | 4.0%   |    | 1,488                                      |
| 319,247          | 3,436,099         | 751,299            | 15,351,968                         | 4.3%   |    | 1,559                                      |
| 328,597          | 3,170,521         | 734,189            | 15,099,492                         | 4.5%   |    | 1,549                                      |
| 213,814          | 2,648,321         | 424,424            | 14,403,820                         | 4.3%   |    | 1,459                                      |







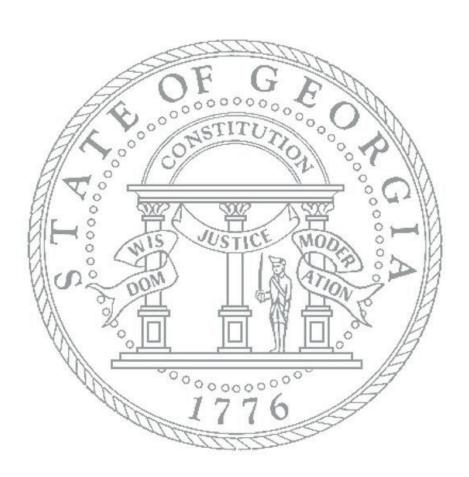
(dollars in thousands, except per capita amounts)

| Fiscal<br>Year | Bo | Net<br>General<br>onded Debt <sup>(1)</sup> | Percentage of<br>Personal<br>Income <sup>(2)</sup> | Dutstanding<br>Debt<br>er Capita <sup>(2)</sup> |
|----------------|----|---|--|---|
| 2019           | \$ | 10,450,756                                  | 2.17%  | \$<br>993.47                                    |
| 2018           |    | 10,141,642                                  | 2.20%  | 972.41  |
| 2017           |    | 10,061,106                                  | 2.31%  | 975.82  |
| 2016           |    | 9,720,956                                   | 2.36%  | 951.65  |
| 2015           |    | 9,620,047                                   | 2.44%  | 952.75  |
| 2014           |    | 9,767,110                                   | 2.58%  | 977.54  |
| 2013           |    | 9,427,553                                   | 2.55%  | 950.58  |
| 2012           |    | 9,278,490                                   | 2.60%  | 945.60  |
| 2011           |    | 9,197,267                                   | 2.76%  | 946.86  |
| 2010           |    | 9,272,313                                   | 2.81%  | 943.34  |

Source: Financial Information included in Current and Prior Years' Comprehensive Annual Financial Reports

<sup>(1)</sup> In fiscal year 2015, the activities of SRTA were re-examined and all activities of this blended component unit are reported as Governmental Activities. In fiscal year 2017, SRTA's activities reverted back to the blended presentation, where its activity and balances are included in both Governmental Activities and Business-type Activities.

<sup>(2)</sup> See Schedule 11 (Population/Demographics) for personal income and population data.



#### Schedule 10

# Computation of Legal Debt Margin

#### For the Last Ten Fiscal Years

(in whole dollars)

|   | 2019             | 2018             | 2017             | 2016             | 2015             |
|---|------------------|------------------|------------------|------------------|------------------|
| Revenue Base:                                       |                  |                  |                  |                  |                  |
| Treasury Receipts for the Preceding Fiscal Year (1) | \$25,649,496,147 | \$4,519,402,190  | \$3,476,964,889  | \$1,557,498,541  | \$0,256,765,494  |
| Debt Limit Amount:                                  |                  |                  |                  |                  |                  |
| Highest Aggregate Annual Commitments                |                  |                  |                  |                  |                  |
| (Principal and Interest) Permitted Under            |                  |                  |                  |                  |                  |
| Constitutional Limitation (10% of above)            | \$ 2,564,949,615 | \$ 2,451,940,219 | \$ 2,347,696,489 | \$ 2,155,749,854 | \$ 2,025,676,549 |
| Debt Applicable to the Limit:                       |                  |                  |                  |                  |                  |
| Highest Total Annual Commitments in Current or      |                  |                  |                  |                  |                  |
| any Subsequent Fiscal Year (2)                      | 1,432,215,164    | 1,398,096,186    | 1,405,379,184    | 1,311,486,764    | 1,305,012,971    |
| Legal Debt Margin                                   | \$ 1,132,734,451 | \$1,053,844,033  | \$ 942,317,305   | \$ 844,263,090   | \$ 720,663,578   |
| Total Debt Applicable to the Limit as Percentage of |                  |                  |                  |                  |                  |
| Debt Limit Amount                                   | 55.8%            | 57.0%            | 59.9%            | 60.8%            | 64.4%            |

<sup>(1)</sup> Includes Indigent Care Trust Fund Receipts, Brain and Spinal Injury Trust Fund Receipts, Lottery Proceeds and Tobacco Settlement Funds.

Source: Prior Year's Comprehensive Annual Financial Reports, other annual state reports, Georgia State Financing and Investment Commission, Constitution of the State of Georgia.

Note: The Constitution of the State of Georgia limits the combined total of highest annual debt service requirements for general obligation and guaranteed revenue debt to 10% of the prior year's revenue collections.

<sup>(2)</sup> Includes issued and outstanding debt as of the end of each fiscal year and appropriated debt service for any authorized but unissued general obligation (and guaranteed revenue) bonds.



| 2014                 |    | 2013           |    | 2012           |    | 2011           | 2010 |                |  |
|----------------------|----|----------------|----|----------------|----|----------------|------|----------------|--|
| \$<br>19,539,691,058 | \$ | 18,316,797,048 | \$ | 17,546,376,094 | \$ | 16,251,244,423 | \$   | 17,841,696,614 |  |
| \$<br>1,953,969,106  | \$ | 1,831,679,705  | \$ | 1,754,637,609  | \$ | 1,625,124,442  | \$   | 1,784,169,661  |  |
| 1,320,929,740        |    | 1,289,411,544  |    | 1,310,228,303  |    | 1,328,679,199  | _    | 1,369,585,101  |  |
| \$<br>633,039,366    | \$ | 542,268,161    | \$ | 444,409,306    | \$ | 296,445,243    | \$   | 414,584,560    |  |



#### **Population/Demographics**





| Year | Population | Personal Income (in millions) | Per Capita Personal Income | Public School Enrollment | Unemployment<br>Rate |  |
|------|------------|-------------------------------|----------------------------|--------------------------|----------------------|--|
| 2018 | 10,519,475 | \$ 481,213                    | \$ 45,745                  | 1,759,838                | 3.9%                 |  |
| 2017 | 10,429,379 | 460,403                       | 44,145                     | 1,761,472                | 4.7%                 |  |
| 2016 | 10,310,371 | 434,678                       | 42,159                     | 1,757,543                | 5.4%                 |  |
| 2015 | 10,214,860 | 411,722                       | 40,306                     | 1,749,852                | 5.9%                 |  |
| 2014 | 10,097,132 | 394,773                       | 39,097                     | 1,736,416                | 7.1%                 |  |
| 2013 | 9,991,562  | 378,156                       | 37,845                     | 1,716,905                | 8.2%                 |  |
| 2012 | 9,917,639  | 369,149                       | 37,229                     | 1,693,374                | 9.2%                 |  |
| 2011 | 9,812,280  | 357,306                       | 36,422                     | 1,673,740                | 10.2%                |  |
| 2010 | 9,713,454  | 333,559                       | 34,341                     | 1,665,557                | 10.5%                |  |
| 2009 | 9,829,211  | 330,460                       | 34,348                     | 1,656,689                | 9.9%                 |  |

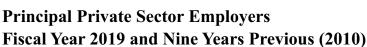
Sources: Population - U. S. Department of Commerce, Bureau of the Census (midyear population estimates)

Personal Income - U. S. Department of Commerce, Bureau of Economic Analysis

Public School Enrollment - Georgia Department of Education (March of each school year)

Unemployment Rate - U. S. Department of Labor (annual average)

#### Schedule 12





Children's Healthcare of Atlanta

Delta Air Lines, Inc. Emory Healthcare, Inc. Emory University

G4 Secure Solutions USA, Inc Lowe's Home Centers, Inc.

Northside Hospital

Publix Super Markets, Inc. Shaw Industries Group, Inc.

Synergy RI-Og

Target

The Home Depot, Inc.
The Kroger Company
United Parcel Service, Inc.

Waffle House

Wal-Mart Stores, Inc.

Wellstar Health System, Inc.

**2010 Employers** 

Delta Air Lines, Inc.

Emory System of Heath Care

**Emory University** 

Georgia Power Company

GMRI Inc.

Lowe's Home Centers Mohawk Carpet

Publix Supermarkets, Inc. Shaw Industries Group, Inc.

Target

The Home Depot, Inc.
The Kroger Company

**United Parcel** 

Wal-Mart Stores, Inc. Wellstar Health System

To protect employer confidentiality, OCGA Section 34-8-121(b)(3) prohibits the release of employee numbers by employer.

Sources: 2019 - Georgia Department of Labor (1st quarter 2019)

2010 - Comprehensive Annual Financial Report - Fiscal Year Ended June 30, 2010

# Schedule 13 State Government Employment by Function

For the Last Ten Fiscal Years (1)

|                                      | 2019    | 2018    | 2017    | 2016    | 2015    |
|--------------------------------------|---------|---------|---------|---------|---------|
| Governmental Activities              |         |         |         |         |         |
| General Government                   | 8,619   | 8,408   | 8,432   | 8,722   | 8,402   |
| Education                            | 2,513   | 2,342   | 2,152   | 2,184   | 1,836   |
| Health and Welfare                   | 20,922  | 21,203  | 21,845  | 21,073  | 22,102  |
| Transportation                       | 5,012   | 4,979   | 4,979   | 5,023   | 5,102   |
| Public Safety                        | 26,789  | 28,686  | 27,780  | 25,728  | 25,513  |
| Economic Development and Assistance  | 2,092   | 2,258   | 2,421   | 2,487   | 2,760   |
| Culture and Recreation               | 3,227   | 3,112   | 3,080   | 2,982   | 2,838   |
| Conservation                         | 808     | 818     | 852     | 820     | 837     |
|                                      | 69,982  | 71,806  | 71,541  | 69,019  | 69,390  |
| Business-Type Activities (2) (5)     |         |         |         |         |         |
| State Road and Tollway Authority (3) | _       | _       | _       | _       | _       |
| Higher Education Fund (4)            | 82,525  | 80,237  | 79,456  | 80,004  | 76,972  |
|                                      | 82,525  | 80,237  | 79,456  | 80,004  | 76,972  |
| Total Employment                     | 152,507 | 152,043 | 150,997 | 149,023 | 146,362 |

Employees of the State Health Benefit Plan are included as employees of the Department of Community Health in Health and Welfare. Employees of the Unemployment Compensation Fund are included as employees of the Department of Labor in Economic Development and Assistance.

Source: Open.Georgia.gov

<sup>(1)</sup> Includes employees that were active at any time during the Fiscal Year. An individual employee may, therefore, be included in multiple functions if the employee transferred among functions during the fiscal year. This does not represent the number of active employees at the end of the year.

<sup>(2)</sup> Employees of certain Business-Type Activities organizations are included in Governmental Activities as follows:

<sup>(3)</sup> In fiscal year 2015, the activities of State Road and Tollway Authority (SRTA) were examined and all activity was reported as Governmental Activities. In fiscal year 2017 SRTA, was re-examined and it was determined that the toll facilities and customer service center (previously part of Governmental Activities) are now reported as part of Business-Type Activities.

<sup>(4)</sup> Beginning in fiscal year 2013, Georgia Military College, formerly a blended component unit included in the Higher Education Fund, is reported as a discretely presented component unit and is no longer included in this schedule.

<sup>(5)</sup> No employees for the Nonmajor Enterprise Funds (Business-Type Activities) Georgia Higher Education Finance Authority and Higher Education Foundations are included as these organizations either have no employees, their data is not available or their employees are already reported as employees of another organization in either the Governmental Activities or Business-Type Activities.



#### Fiscal Year

| 2014    | 2013    | 2012    | 2011    | 2010    |
|---------|---------|---------|---------|---------|
|         |         |         |         |         |
| 7,848   | 8,194   | 7,729   | 9,658   | 9,103   |
| 1,419   | 1,422   | 1,371   | 1,213   | 1,399   |
| 18,868  | 20,463  | 18,007  | 18,616  | 27,653  |
| 4,379   | 4,385   | 4,577   | 5,273   | 5,363   |
| 23,430  | 21,418  | 20,449  | 21,997  | 25,014  |
| 2,757   | 2,459   | 4,802   | 5,144   | 5,375   |
| 2,284   | 2,403   | 3,169   | 2,548   | 3,184   |
| 638     | 647     | 664     | 686     | 845     |
| 61,623  | 61,391  | 60,768  | 65,135  | 77,936  |
|         |         |         |         |         |
|         |         |         |         |         |
| 70      | 79      | 71      | 52      | 64      |
| 76,594  | 74,503  | 82,109  | 79,174  | 96,739  |
| 76,664  | 74,582  | 82,180  | 79,226  | 96,803  |
|         |         |         |         |         |
| 138,287 | 135,973 | 142,948 | 144,361 | 174,739 |

Schedule 14
Operating Indicators and Capital Assets by Function
For the Last Ten Years (1)

|  | 2019       | 2018       |    | 2017      |    | 2016      |
|--|------------|------------|----|-----------|----|-----------|
| General Government                                   |            |            |    |           |    |           |
| Department of Revenue                                |            |            |    |           |    |           |
| Number of Personal Income Tax Filers                 | NCA        | NCA        |    | 4,532,560 |    | 4,389,981 |
| Education  |            |            |    |           |    |           |
| Department of Education                              |            |            |    |           |    |           |
| Public School Enrollment (March FTE Count)           |            |            |    |           |    |           |
| Pre Kindergarten through Grade 5                     | 841,190    | 850,534    |    | 856,077   |    | 856,413   |
| Grades 6 through 8                                   | 409,008    | 400,469    |    | 394,565   |    | 392,095   |
| Grades 9 through 12                                  | 509,640    | 510,469    |    | 506,901   |    | 500,808   |
| Board of Regents of the University System of Georgia |            |            |    |           |    |           |
| Number of Separate Institutions                      | 26         | 29         |    | 29        |    | 29        |
| Number of Active Educators                           | 15,197     | 15,161     |    | 15,012    |    | 14,606    |
| Number of Students                                   | 328,712    | 325,203    |    | 321,551   |    | 318,164   |
| Health and Welfare                                   |            |            |    |           |    |           |
| Department of Human Services                         |            |            |    |           |    |           |
| Food Stamp Recipients                                | 1,379,463  | 1,564,906  |    | 1,654,152 |    | 1,745,876 |
| Temporary Assistance for Needy Families Recipients   | 18,968     | 21,993     |    | 21,876    |    | 26,635    |
| Transportation                                       |            |            |    |           |    |           |
| Department of Transportation                         |            |            |    |           |    |           |
| Miles of State Highway                               | 17,943     | 17,959     |    | 17,912    |    | 17,902    |
| Public Safety  |            |            |    |           |    |           |
| Department of Corrections                            |            |            |    |           |    |           |
| Number of Inmates                                    | 54,757     | 54,758     |    | 54,636    |    | 53,852    |
| Number of Probationers                               | NCA        | NCA        |    | 165,635   |    | 168,088   |
| Number of Offenders                                  | 221,434    | 275,777    |    | 258,843   |    | _         |
| Economic Development and Assistance                  |            |            |    |           |    |           |
| Department of Economic Development                   |            |            |    |           |    |           |
| Economic Impact of Tourism (in millions):            |            |            |    |           |    |           |
| Domestic Traveler Spending - Direct                  | NCA        | \$ 27,902  | \$ | 26,483    | \$ | 25,558    |
| Domestic Travel-generated State Tax Revenues         | NCA        | \$ 1,421   | \$ | 1,356     | \$ | 1,307     |
| Culture and Recreation:                              |            |            |    |           |    |           |
| Department of Natural Resources                      |            |            |    |           |    |           |
| Number of State Parks                                | 50         | 49         |    | 49        |    | 49        |
| Number of Historic Sites                             | 15         | 15         |    | 15        |    | 15        |
| Acreage of State Parks and Historic Sites (in acres) | 79,216     | 85,490     |    | 85,430    |    | 85,430    |
| Number of Daily Park Passes Sold                     | 871,566    | 875,817    |    | 905,504   |    | 802,267   |
| Number of Annual Park Passes Sold                    | 26,981     | 15,498     |    | 11,954    |    | 9,444     |
| Number of Hunting and Fishing Licenses Sold          | 1,443,657  | 1,196,097  |    | 1,335,703 |    | 1,346,360 |
| Number of Registered Boats                           | 368,094    | 338,210    |    | 134,095   |    | 143,587   |
| Conservation   |            |            |    |           |    |           |
| Forestry Commission                                  |            |            |    |           |    |           |
| Economic Impact of Forestry Industry                 | 3104       | NIC 4      | 6  | 21 200    | e  | 20.000    |
| Output (in millions)                                 | NCA<br>NCA | NCA<br>NCA | \$ | 21,300    | \$ | 20,800    |
| Employment  Componentian (in millions)               | NCA<br>NCA | NCA<br>NCA | ø  | 53,933    | ¢  | 51,900    |
| Compensation (in millions)                           | NCA        | NCA        | \$ | 3,840     | \$ | 3,740     |

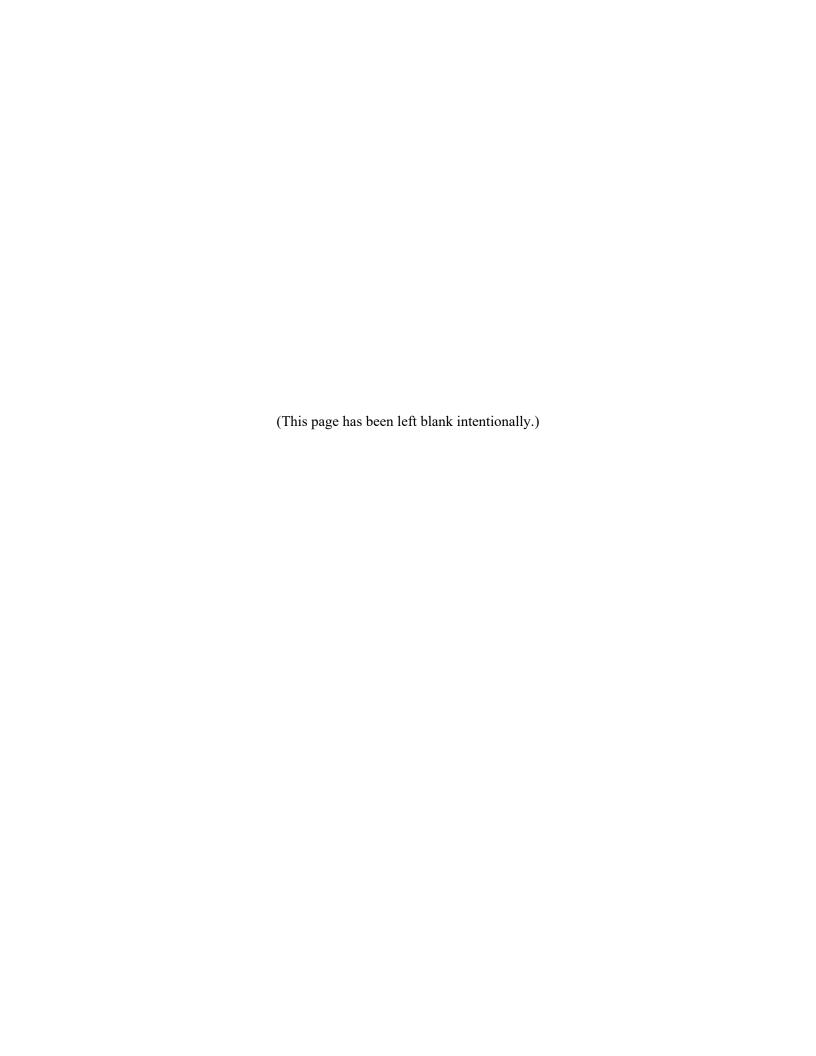
<sup>(1)</sup> Data is presented by either fiscal year or calendar year based on availability of information.

Source: NCA - Not Currently Available; Information obtained from the individual organizations listed.

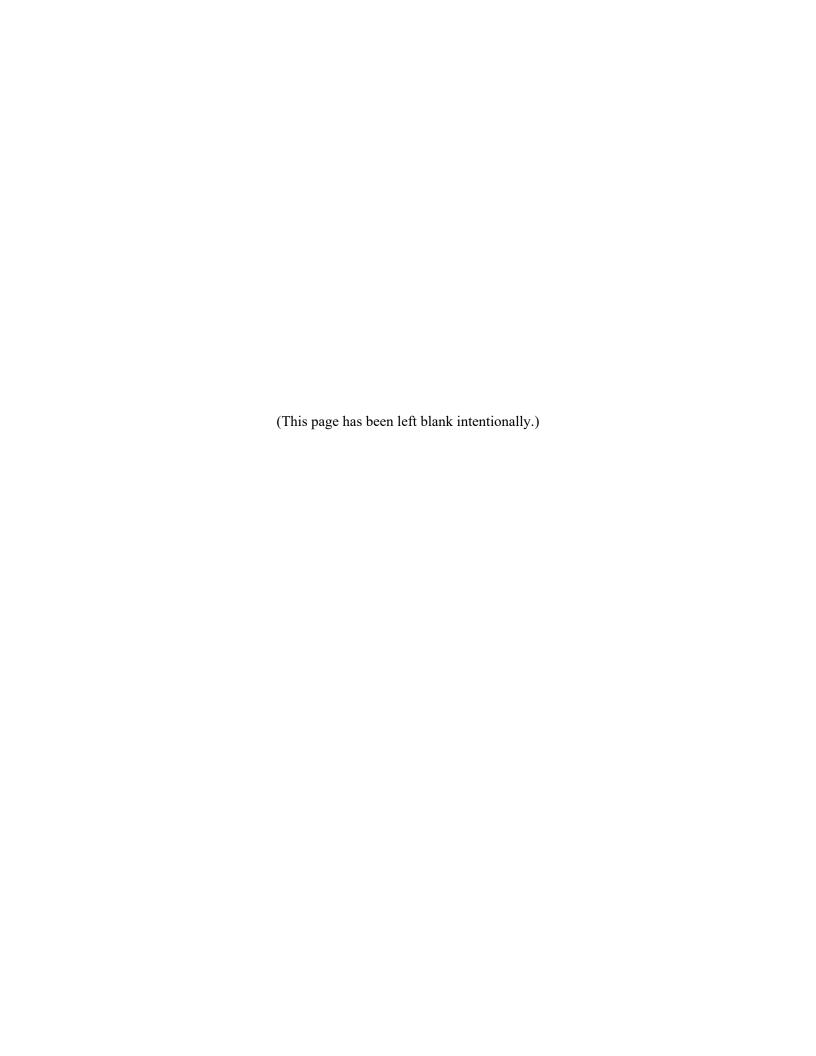
<sup>(2)</sup> As of 2017 -DCS no longer uses the categories Parolees and Probationers. DCS has one category-Felony Offenders



| 854,352<br>392,433<br>489,631<br>30<br>14,478<br>312,936<br>1,825,606<br>27,219 | 2014<br>4,471,307<br>846,364<br>392,381<br>478,160<br>31<br>14,309<br>309,469 | 2013<br>4,319,711<br>836,627<br>388,542<br>468,205<br>31<br>13,903<br>314,365 | 2012<br>4,226,144<br>829,900<br>383,553<br>460,287<br>35<br>13,855<br>318,027 | 2011<br>4,265,347<br>828,005<br>376,315<br>461,237<br>35<br>13,311<br>211,442 | 825,044<br>371,759<br>459,886<br>35<br>12,828 |
|---|---|---|---|---|---|
| 854,352<br>392,433<br>489,631<br>30<br>14,478<br>312,936                        | 846,364<br>392,381<br>478,160<br>31<br>14,309<br>309,469                      | 836,627<br>388,542<br>468,205<br>31<br>13,903                                 | 829,900<br>383,553<br>460,287<br>35<br>13,855                                 | 828,005<br>376,315<br>461,237<br>35<br>13,311                                 | 825,044<br>371,759<br>459,886<br>3:<br>12,828 |
| 854,352<br>392,433<br>489,631<br>30<br>14,478<br>312,936                        | 846,364<br>392,381<br>478,160<br>31<br>14,309<br>309,469                      | 836,627<br>388,542<br>468,205<br>31<br>13,903                                 | 829,900<br>383,553<br>460,287<br>35<br>13,855                                 | 828,005<br>376,315<br>461,237<br>35<br>13,311                                 | 371,759<br>459,886<br>35<br>12,828            |
| 392,433<br>489,631<br>30<br>14,478<br>312,936                                   | 392,381<br>478,160<br>31<br>14,309<br>309,469                                 | 388,542<br>468,205<br>31<br>13,903  | 383,553<br>460,287<br>35<br>13,855  | 376,315<br>461,237<br>35<br>13,311  | 371,759<br>459,886<br>35<br>12,828            |
| 392,433<br>489,631<br>30<br>14,478<br>312,936                                   | 392,381<br>478,160<br>31<br>14,309<br>309,469                                 | 388,542<br>468,205<br>31<br>13,903  | 383,553<br>460,287<br>35<br>13,855  | 376,315<br>461,237<br>35<br>13,311  | 459,886<br>35<br>12,828                       |
| 30<br>14,478<br>312,936   | 478,160<br>31<br>14,309<br>309,469  | 31<br>13,903  | 35<br>13,855  | 35<br>13,311  | 371,759<br>459,886<br>35<br>12,828<br>301,892 |
| 30<br>14,478<br>312,936<br>1,825,606  | 31<br>14,309<br>309,469   | 31<br>13,903  | 35<br>13,855  | 35<br>13,311  | 35<br>12,828                                  |
| 14,478<br>312,936<br>1,825,606  | 14,309<br>309,469   | 13,903  | 13,855  | 13,311  | 12,828  |
| 312,936<br>1,825,606  | 309,469   |   |   |   |   |
| 1,825,606   |   | 314,365   | 318,027   | 311 442   | 301,892                                       |
|   | 1,823,017   |   |   | 311,442   |   |
|   |   | 1,957,886   | 1,875,000   | 1,737,545   | 1,389,935                                     |
|   | 31,598  | 35,185  | 35,887  | 36,534  | 90,581  |
| 17,907  | 17,912  | 17,967  | 17,985  | 17,985  | 18,093  |
| 17,507  | 17,912  | 17,907  | 17,965  | 17,965  | 18,093  |
| 51,002  | 51,216  | 53,168  | 54,336  | 55,162  | 52,291  |
| 165,926   | 165,560   | 164,051   | 163,265   | 156,630   | 154,989                                       |
| _   | _   | _   | _   | _   | _   |
| \$<br>24,526  | \$<br>23,707  | \$<br>22,354  | \$<br>21,489  | \$<br>20,537  | \$<br>18,906                                  |
| \$<br>1,170   | \$<br>1,059   | \$<br>989   | \$<br>949   | \$<br>919   | \$<br>855                                     |
| 49  | 49  | 49  | 48  | 48  | 48  |
| 15  | 15  | 15  | 18  | 18  | 15  |
| 85,647  | 92,880  | 92,880  | 86,000+   | 86,000+   | 84,000+                                       |
| 790,020   | 659,391   | 650,651   | 659,860   | 679,838   | 840,000                                       |
| 7,852   | 6,187   | 5,595   | 8,042   | 10,792  | 9,470   |
| 1,346,360   | 1,025,782   | 955,340   | 1,004,771   | 997,651   | 1,038,015                                     |
| 144,979   | 147,854   | 125,280   | 124,610   | 132,832   | 134,815                                       |
| \$<br>19,200  | \$<br>16,800  | \$<br>16,900  | \$<br>16,313  | \$<br>15,100  | \$<br>14,500                                  |
| 50,385  | 48,740  | 50,110  | 49,516  | 46,378  | 43,425  |
| \$<br>3,550   | \$<br>3,030   | \$<br>3,100   | \$<br>3,078   | \$<br>2,900   | \$<br>2,600                                   |



STATISTICAL INFORMATION



## SELECTED EMPLOYMENT AND POPULATION DATA

The following tables under this heading set forth certain categories of employment and population data for the State of Georgia.

State of Georgia (Annual Averages)

|         | Civilian    |            |              | Unemployment |
|---------|-------------|------------|--------------|--------------|
| Year    | Labor Force | Employment | Unemployment | Rate         |
| 2015    | 4,775,453   | 4,490,414  | 285,039      | 6.0%         |
| 2016    | 4,921,491   | 4,658,053  | 263,438      | 5.4          |
| 2017    | 5,058,960   | 4,822,263  | 236,697      | 4.7          |
| 2018    | 5,107,656   | 4,906,411  | 201,245      | 3.9          |
| 2019    | 5,109,085   | 4,913,477  | 195,608      | 3.8          |
| 2020(a) | 4,923,646   | 4,550,242  | 373,404      | 7.6          |

<sup>(</sup>a) Amounts shown are for the month of June 2020 and are seasonally adjusted

Source: U.S. Department of Labor, Bureau of Labor Statistics

State Employees (As of June 30)

| Year | Total Employees | Part Time | Full Time |
|------|-----------------|-----------|-----------|
| 2016 | 61,729          | 56        | 61,673    |
| 2017 | 63,031          | 63        | 62,968    |
| 2018 | 63,125          | 54        | 63,071    |
| 2019 | 66,659          | 126       | 66,533    |
| 2020 | 64,479          | 116       | 64,595    |

Source: State Personnel Administration

### **Major Nongovernmental Employers**

AT&T Services, Inc. BB&T, Inc.

Chick-Fil-A

Children's Healthcare of Atlanta

Delta Air Lines, Inc.

Emory Healthcare, Inc.

**Emory University** 

FedEx Ground Pkg System, Inc.

G4s Secure Solutions USA, Inc.

Georgia Power Company

Grady Health System

Gulfstream Aerospace Corp.

The Home Depot

The Kroger Company

Ingles Markets, Inc.

Longhorn Steaks, Inc.

Lowe's Home Centers, Inc.

**McDonalds** 

Midstates Transport, LLC

Mohawk Esv, Inc.

Northside Hospital

**NW Commons Parcel Delivery** 

Pilgrim's Pride Corporation

Publix Super Markets, Inc.

Security Forces, LLC

Shaw Industries Group, Incorporated

State Farm Mutual Auto Insurance Company

**Turner Sports** 

United Parcel Service

Waffle House, Inc.

WalMart

Wellstar Health System

Source: Georgia Department of Labor (4th quarter 2019)

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# **Employment in Non-Agricultural Establishments by Sector in Georgia** (Annual Average in thousands)

|                                  |                | -045           |                | • • • •        | June                 | June               |
|----------------------------------|----------------|----------------|----------------|----------------|----------------------|--------------------|
| Sector                           | 2015           | 2016           | 2017           | 2018           | 2019                 | 2020               |
| Mining and logging               | 9.1            | 9.5            | 9.5            | 9.5            | NA                   | NA                 |
| Construction                     | 166.5          | 179.8          | 186.7          | 196.2          | 204.7                | 200.3              |
| Manufacturing                    | 379.3          | 391.6          | 400.3          | 408.0          | 406.8                | <u>385.1</u>       |
| Total – Goods Producing          | <u>554.9</u>   | <u>580.9</u>   | <u>596.5</u>   | <u>613.7</u>   | $611.5^{P}$          | 585.4 <sup>P</sup> |
| Trade, transportation and        |                |                |                |                |                      |                    |
| utilities                        | 905.4          | 913.4          | 926.7          | 943.0          | 944.1                | 932.7              |
| Information                      | 106.1          | 113.4          | 118.5          | 114.6          | NA                   | NA                 |
| Financial activities             | 235.3          | 238.7          | 243.3          | 248.2          | 249.9                | 245.8              |
| Professional & business services | 641.5          | 658.6          | 675.0          | 692.4          | 720.7                | 670.0              |
| Education and health services    | 539.4          | 560.6          | 569.5          | 584.5          | 605.8                | 599.1              |
| Leisure and hospitality          | 449.4          | 466.6          | 478.6          | 490.6          | 498.0                | 405.2              |
| Other services                   | 156.3          | 157.3          | 158.3          | 159.3          | NA                   | NA                 |
| Government                       | 679.2          | 682.9          | 687.5          | 693.8          | 688.9                | 667.7              |
| Total – Service Producing        | 3,712.6        | 3,791.5        | <u>3,857.4</u> | <u>3,926.4</u> | $3,707.4^{P}$        | $3,520.5^{P}$      |
| Total Non-Farm Employment        | <u>4,267.3</u> | <u>4,372.3</u> | <u>4,453.9</u> | <u>4,540.0</u> | 4,318.9 <sup>P</sup> | $4,105.9^{P}$      |

2015 – 2018 data are annual averages; 2019 and 2020 data are June amounts and are seasonally adjusted. NA indicates data for sector is not available at this time.

(Note: amounts may not add precisely due to rounding.)

Source: U. S. Department of Labor, Bureau of Labor Statistics.

**Average Hourly Earnings in Manufacturing** 

|      |               |           |         | Georgia as | Georgia as     |
|------|---------------|-----------|---------|------------|----------------|
| Year | United States | Southeast | Georgia | % of U.S.  | % of Southeast |
| 2015 | \$19.91       | \$18.95   | \$18.04 | 90.6%      | 95.2%          |
| 2016 | 20.44         | 19.47     | 18.17   | 88.9       | 93.3           |
| 2017 | 20.89         | 19.77     | 18.44   | 88.3       | 93.3           |
| 2018 | 21.53         | 20.12     | 18.92   | 87.9       | 94.0           |
| 2019 | 22.4          | 20.54     | 19.59   | 88.5       | 95.4           |

Source: US Department of Labor, Bureau of Labor Statistics

P: Indicates the total as shown is preliminary and includes only amounts as shown in the table.

**Average Annual Growth Rates in Hourly Earnings** 

| Years     | U.S. | Southeast (a) | Georgia |
|-----------|------|---------------|---------|
| 2010-2015 | 1.4% | 1.6%          | 1.6%    |
| 2015-2019 | 2.7% | 2.0%          | 2.1%    |

(a) Southeast refers to the twelve state region made up of Alabama, Arkansas, Florida, Georgia, Kentucky, Louisiana, Mississippi, North Carolina, South Carolina, Tennessee, Virginia, and West Virginia.

Source: U.S. Bureau of Labor Statistics, Employment and Earnings (Southeast calculated as weighted average of each state's average hourly earnings of production workers. Weight is based on number of employees on manufacturing payrolls.)

**Population Trends** 

|               | 1 opui     | ation incha | 3          |            |
|---------------|------------|-------------|------------|------------|
|               | 1980       | 1990        | 2000       | 2010       |
| State Total   | 5,464,265  | 6,478,000   | 8,186,453  | 9,687,653  |
| Percent Urban | 62.4%      | 65.0%       | 71.6%      | 75.1%      |
| Percent Rural | 37.6%      | 35.0%       | 28.4%      | 24.9%      |
| Median Age    | 28.6 years | 31.5 years  | 33.4 years | 35.3 years |

Source: U.S. Bureau of Census

Georgia Public School Enrollment (Pre-K –12)

|             | Annual         |
|-------------|----------------|
| <u>Year</u> | Enrollment (a) |
| 2015-2016   | 1,756,553      |
| 2016-2017   | 1,764,215      |
| 2017-2018   | 1,768,642      |
| 2018-2019   | 1,767,178      |
| 2019-2020   | 1,769,621      |

(a) Enrollment as of October, yearly.

Source: Georgia Department of Education

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Per Capita Income

|      | _        |               | Georgia  |       |           |
|------|----------|---------------|----------|-------|-----------|
|      |          | _             |          | % of  | % of      |
| Year | U.S.     | Southeast (a) | Income   | U.S.  | Southeast |
| 2015 | \$48,994 | \$43,011      | \$41,692 | 85.1% | 96.9%     |
| 2016 | 49,890   | 43,658        | 42,705   | 85.6  | 97.8      |
| 2017 | 51,910   | 45,331        | 44,548   | 85.8  | 98.3      |
| 2018 | 54,526   | 47,392        | 46,519   | 85.3  | 98.2      |
| 2019 | 56,663   | 49,145        | 48,199   | 85.1  | 98.1      |

(a) Southeast refers to the twelve state region made up of Alabama, Arkansas, Florida, Georgia, Kentucky, Louisiana, Mississippi, North Carolina, South Carolina, Tennessee, Virginia, and West Virginia

Source: U.S. Department of Commerce, Bureau of Economic Analysis

Average Annual Growth Rates in Per Capita Income

| Years       | U.S. | Southeast (a) | Georgia |
|-------------|------|---------------|---------|
| 2010 - 2015 | 3.9% | 3.3%          | 3.3%    |
| 2015 - 2019 | 3.7% | 3.4%          | 3.7%    |

(a) Southeast refers to the twelve state region made up of Alabama, Arkansas, Florida, Georgia, Kentucky, Louisiana, Mississippi, North Carolina, South Carolina, Tennessee, Virginia, and West Virginia

Source: U.S. Department of Commerce, Bureau of Economic Analysis

Median Household Income (\$2016 per Household)

|      |          |          | Georgia   |
|------|----------|----------|-----------|
| Year | U.S.     | Georgia  | % of U.S. |
| 2014 | \$56,969 | \$52,614 | 92.4%     |
| 2015 | 59,901   | 53,809   | 89.8      |
| 2016 | 61,779   | 56,011   | 90.7      |
| 2017 | 62,626   | 59,398   | 94.8      |
| 2018 | 63,179   | 55,821   | 88.4      |

Source: U.S. Bureau of Census – Current Population Survey Money Income of Households

Real Per Capita Gross State Product (Chained \$2012 per Capita)

| Year | United States | Southeast (a) | Georgia  |
|------|---------------|---------------|----------|
| 2015 | \$54,279      | \$44,189      | \$47,313 |
| 2016 | 54,774        | 44,496        | 48,367   |
| 2017 | 55,720        | 45,148        | 49,623   |
| 2018 | 57,052        | 45,975        | 50,327   |
| 2019 | 58,107        | 46,640        | 50,816   |

(a) Southeast refers to the twelve state region made up of Alabama, Arkansas, Florida, Georgia, Kentucky, Louisiana, Mississippi, North Carolina, South Carolina, Tennessee, Virginia, and West Virginia.

Source: U.S. Department of Commerce, Bureau of Economic Analysis

Georgia Revenues and Personal Income

| Georgia Revenues (a) |            | <br>State       | e Personal Inco | ome                  |                                  |
|----------------------|------------|-----------------|-----------------|----------------------|----------------------------------|
| Fig. 1               |            | Annual % Change |                 | Annual % Change Over | Georgia Revenues as a % of State |
| Fiscal               |            | Over 5-year     |                 | 5-year               | Personal                         |
| Year                 | \$Billions | Period          | \$Billions      | Period               | Income                           |
| 2015                 | \$20.436   | 6.1%            | \$424.356       | 4.6%                 | 5.0%                             |
| 2016(b)              | 22.237     | 8.8             | 439.943         | 4.8                  | 5.2                              |
| 2017(b)              | 23.270     | 6.7             | 463.756         | 4.5                  | 5.2                              |
| 2018(c)              | 24.320     | 6.0             | 488.964         | 4.5                  | 5.2                              |
| 2019(c)              | 25.571     | 5.8             | 511.745         | 5.0                  | 5.0                              |

- (a) Amounts derived from the table "GEORGIA REVENUES" under line-item "Total State General Funds" in APPENDIX A.
- (b) Annual growth for Georgia Revenues computed from 2010 (\$15.216 billion).
- (c) Annual growth for Georgia Revenues computed from 2015 (\$20.436 billion).

Sources: U.S. Department of Commerce, Bureau of Economic Analysis; *Budgetary Compliance Report*, FY 2015, FY 2016, FY 2017, FY 2018, and FY 2019.

# EARNINGS BY MAJOR INDUSTRY: 2019 Annual Average (\$\sin \text{Billions}\$, Seasonally Adjusted Annual Rate)

|                      |              |               | Wholesale | Finance and        |             |
|----------------------|--------------|---------------|-----------|--------------------|-------------|
|                      | Construction | Manufacturing | Trade     | Insurance Services | Government  |
| <b>United States</b> | \$500.273    | \$908.372     | \$481.626 | \$725.331          | \$1,431.013 |
| Southeast            | 111.137      | 194.078       | 107.225   | 131.823            | 336.686     |
| Georgia              | 13.442       | 24.392        | 18.685    | 18.645             | 40.317      |

Source: U.S. Department of Commerce, Bureau of Economic Analysis

## SELECTED AGRICULTURAL DATA

Georgia Cash Receipts by Selected Commodities 2014-2018 (\$ in Millions)

|      |           | Livestock &           | Poultry   | Vegetables |                    |
|------|-----------|-----------------------|-----------|------------|--------------------|
| Year | Crops     | <b>Dairy Products</b> | & Eggs    | & Melons   | Total Receipts (a) |
| 2014 | \$3,290.0 | \$6,698.2             | \$5,526.8 | \$428.2    | \$9,988.3          |
| 2015 | 3,095.6   | 6,068.9               | 5,081.4   | 498.2      | 9,164.5            |
| 2016 | 3,188.9   | 5,356.9               | 4,521.3   | 446.5      | 8,845.8            |
| 2017 | 3,117.5   | 5,867.7               | 4,984.6   | 430.9      | 8,985.3            |
| 2018 | 3,060.0   | 6,037.6               | 5,242.4   | 451.3      | 9,097.6            |

(a) Total Receipts is the sum of Crops and Livestock & Dairy Products.

Note: Amounts may not add precisely due to rounding. Data as of February 5, 2020.

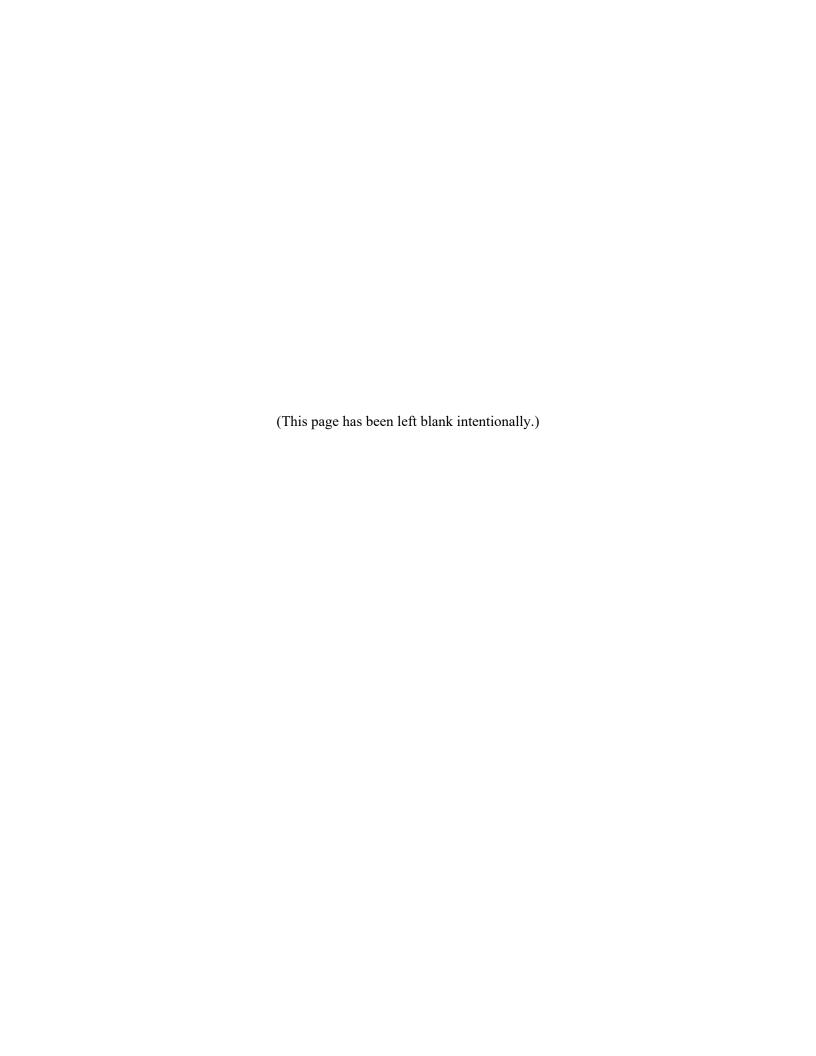
Source: U.S. Department of Agriculture, Economic Research Service

2018 Farm Cash Receipts (\$ in Millions)

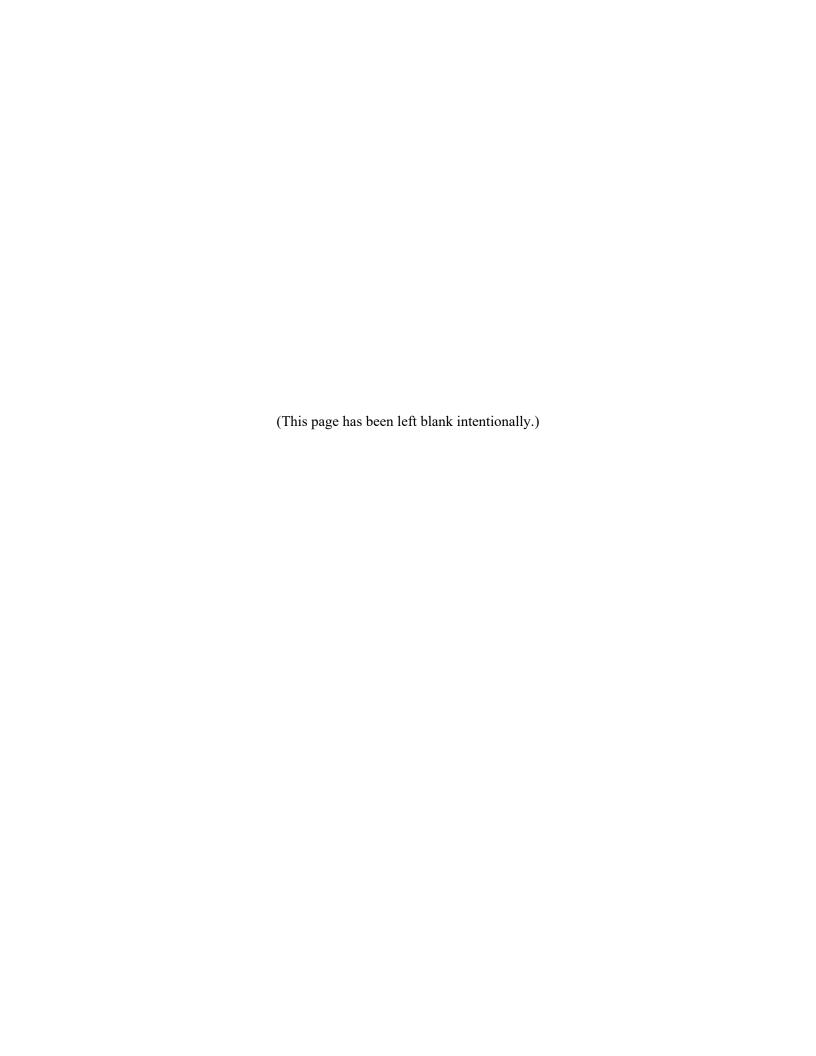
| pιs (ψ m mmon.   | <i>)</i>  |
|------------------|---|
| Georgia          | United States   |
|                  |   |
| \$ 19.7          | \$,149.1  |
| 262.7            | 57,687.3  |
| 802.1            | 7,821.6   |
| 49.3             | 1,246.9   |
| 778.6            | 39,609.4  |
| 451.3            | 18,539.2  |
| 224.5            | 29,030.3  |
| <u>471.7</u>     | <u>30,127.4</u>   |
| 3,060.0          | 196,211.3   |
|                  |   |
| 375.3            | 88,203.3  |
| 300.6            | 35,244.3  |
| 5,242.4          | 46,257.0  |
| <u>119.2</u>     | <u>6,825.2</u>  |
| 6,037.6          | <u>176,529.7</u>  |
| <u>\$9,097.6</u> | \$372,741.1   |
|                  | \$ 19.7<br>262.7<br>802.1<br>49.3<br>778.6<br>451.3<br>224.5<br>471.7<br>3,060.0<br>375.3<br>300.6<br>5,242.4<br>119.2<br>6,037.6 |

Note: Amounts may not add precisely due to rounding. Data as of February 5, 2020.

Source: U.S. Department of Agriculture, Economic Research Service



CONTINUING DISCLOSURE AGREEMENT



#### CONTINUING DISCLOSURE AGREEMENT

This Continuing Disclosure Agreement (this "Disclosure Agreement") is executed and delivered by the State of Georgia acting by and through the Georgia State Financing and Investment Commission (the "Issuer") in connection with the issuance of \$802,570,000 aggregate principal amount of State of Georgia General Obligation Bonds 2020A and \$329,945,000 aggregate principal amount of State of Georgia General Obligation Bonds 2020B (Federally Taxable), (collectively, the "Bonds"). The Bonds are being issued pursuant to resolutions adopted by the Georgia State Financing and Investment Commission on July 8, 2020 and August 20, 2020 (collectively, the "Bond Resolutions"). The Issuer hereby covenants and agrees as follows:

**Section 1.** Purpose of the Disclosure Agreement. This Disclosure Agreement is being executed and delivered by the Issuer for the benefit of the Beneficial Owners (as hereinafter defined) of the Bonds and in order to assist the Participating Underwriters (as hereinafter defined) in complying with Rule 15c2-12 (as hereinafter defined).

**Section 2.** <u>Definitions</u>. In addition to the definitions set forth in the Bond Resolutions which apply to any capitalized term used in this Disclosure Agreement unless otherwise defined in this Section 2, the following capitalized terms shall have the following meanings:

"Annual Filing" shall mean any annual report provided by the Issuer pursuant to Rule 15c2-12 and this Disclosure Agreement.

"Annual Filing Date" shall mean the date set forth in Section 4(a) and Section 4(c) hereof, by which the Annual Filing is to be filed with the MSRB.

"Audited Financial Statements" shall mean the Issuer's basic financial statements for the preceding Fiscal Year, which shall be prepared in accordance with generally accepted accounting principles, as in effect from time to time (except for any departures from generally accepted accounting principles that result in the Issuer's inability to conform to future changes in generally accepted accounting principles), and which shall be accompanied by an audit report resulting from an audit conducted by (a) the State of Georgia Department of Audits and Accounts or (b) an independent certified public accountant or firm of independent certified public accountants, in conformity with generally accepted auditing standards (except for departures from generally accepted auditing standards disclosed from time to time in the audit report).

"Beneficial Owner" shall mean any person who (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories, or other intermediaries) or (b) is treated as the owner of any Bonds for federal income tax purposes.

"Dissemination Agent" shall mean any Dissemination Agent designated in writing by the Issuer and which has filed with the Issuer a written acceptance of such designation.

"Effective Date" shall mean the date of original issuance and delivery of the Bonds.

"EMMA" shall mean the Electronic Municipal Market Access system as described in 1934 Act Release No. 59062 and maintained by the MSRB for purposes of Rule 15c2-12.

"Filing" shall mean, as applicable, any Annual Filing or Listed Event Filing or any other notice or report made public under this Disclosure Agreement and made to the MSRB in such form as shall be prescribed by the MSRB. As of the date hereof, all such filings shall be made in accordance with EMMA.

"Financial Obligation" means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term Financial Obligation does not include municipal securities as to which a final official statement has been otherwise provided to the MSRB consistent with Rule 15c2-12.

"Fiscal Year" shall mean any period of twelve consecutive months adopted by the Issuer as its fiscal year for financial reporting purposes and shall initially mean the period beginning on July 1 of each calendar year and ending on June 30 of the next calendar year.

"Issuer" shall mean the State of Georgia acting by and through the Georgia State Financing and Investment Commission.

"Listed Events" shall mean any of the events listed in Section 7(a) hereof.

"Listed Event Filing" shall have the meaning specified in Section 7(c) hereof.

"MSRB" shall mean the Municipal Securities Rulemaking Board, or any successor thereto for purposes of Rule 15c2-12. Currently, MSRB's address, phone number, and fax number for purposes of Rule 15c2-12 are:

MSRB c/o CDINet 1900 Duke Street Suite 600 Alexandria, VA 22314 Phone: (703) 797-6000 Fax: (703) 683-1930

"Official Statement" shall mean the Official Statement of the Issuer dated August 20, 2020 with respect to the Bonds.

"Participating Underwriter" shall mean any of the original underwriters of the Bonds required to comply with Rule 15c2-12 in connection with the offering of the Bonds.

"Rule 15c2-12" shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

"Securities and Exchange Commission" shall mean the United States Securities and Exchange Commission.

"Third Party Beneficiary" shall have the meaning specified in Section 12 hereof.

"Voluntary Filing" means the information provided to the MSRB by the Issuer pursuant to Section 6 hereof.

**Section 3.** Actions of the Issuer. The Secretary and Treasurer of the Georgia State Financing and Investment Commission (the "Secretary") (or the Secretary's authorized designee) shall be the individual person authorized to be responsible for taking all actions described in this Disclosure Agreement.

#### **Section 4. Provision of Annual Filings.**

- (a) Not later than one year after the end of each Fiscal Year, commencing with the Fiscal Year ending June 30, 2020, the Issuer shall provide to the MSRB the Annual Filing which is consistent with the requirements of Section 5 hereof. In each case, the Annual Filing may be submitted as a single document or as separate documents comprising a package, and may cross reference other information as provided in Section 5 hereof. Notwithstanding the foregoing, the Audited Financial Statements of the Issuer may be submitted separately from the balance of the Annual Filing when such Audited Financial Statements are available. If the Audited Financial Statements are not submitted as part of the Annual Filing to the MSRB pursuant to this Section 4(a), the Issuer shall provide unaudited financial statements to the MSRB with such Annual Filing and file the Audited Financial Statements with the MSRB when they are available to the Issuer.
- (b) If the Annual Filing is not filed with the MSRB by the Annual Filing Date, the Issuer shall in a timely manner send a notice of such failure to the MSRB.
- (c) The Issuer shall promptly file a notice of any change in its Fiscal Year and the new Annual Filing Date with the MSRB.

**Section 5.** <u>Contents of Annual Filings</u>. Each Annual Filing shall contain or incorporate by reference the following:

- (a) the Audited Financial Statements;
- (b) if generally accepted accounting principles have changed since the last Annual Filing was submitted pursuant to Section 4(a) hereof and if such changes are material to the Issuer, a narrative explanation describing the impact of such changes on the Issuer; and
- (c) information for the preceding Fiscal Year regarding the following categories of financial information and operating data of the Issuer: (i) authorized indebtedness, (ii) state treasury receipts, legal debt margin and debt ratios, (iii) assessed valuation, (iv) revenue shortfall reserve, (v) state revenues, (vi) analysis of general fund receipts, (vii) summary of appropriation allotments, (viii) monthly cash investments, and (ix) purchases for cancellation of state general obligation debt and state guaranteed revenue debt.

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues with respect to which the Issuer is an "obligated person" (as defined by Rule15c2-12), which have been submitted to the MSRB or the Securities and Exchange Commission. Any document incorporated by reference must be available to the public on the MSRB's Internet Website or be filed with the Securities and Exchange Commission. The Issuer shall clearly identify each such other document so incorporated by reference.

#### Section 6. Voluntary Filings.

(a) The Issuer may file information with the MSRB from time to time (a "Voluntary Filing").

- (b) Nothing in this Disclosure Agreement shall be deemed to prevent the Issuer from disseminating any other information using the means of dissemination set forth in this Disclosure Agreement or including any other information in any Annual Filing, Annual Financial Statement, Voluntary Filing or Listed Event Filing, in addition to that specifically required by this Disclosure Agreement. If the Issuer chooses to include any information in any Annual Filing, Annual Financial Statement, Voluntary Filing or Listed Event Filing in addition to that which is specifically required by this Disclosure Agreement, the Issuer shall have no obligation under this Disclosure Agreement to update such information or include it in any future Annual Filing, Annual Financial Statement, Voluntary Filing or Listed Event Filing.
- (c) Notwithstanding the foregoing provisions of this Section 6, the Issuer is under no obligation to provide any Voluntary Filing.

### Section 7. Reporting of Significant Events.

- (a) The occurrence of any of the following events with respect to a particular series of the Bonds constitutes a "Listed Event" only with respect to such series of the Bonds:
  - (i) Principal and interest payment delinquencies.
  - (ii) Non-payment related defaults, if material.
  - (iii) Unscheduled draws on debt service reserves reflecting financial difficulties.
  - (iv) Unscheduled draws on credit enhancements reflecting financial difficulties.
    - (v) Substitution of credit or liquidity providers or their failure to perform.
  - (vi) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds.
    - (vii) Modifications to rights of Beneficial Owners, if material.
    - (viii) Bond calls, if material, and tender offers.
    - (ix) Defeasances.
    - (x) Release, substitution, or sale of property securing repayment, if material.
    - (xi) Rating changes.
    - (xii) Bankruptcy, insolvency, receivership, or similar event of the Issuer.
  - (xiii) The consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an

action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material.

- (xiv) Appointment of a successor or additional trustee or the change of name of a trustee, if material.
- (xv) Incurrence of a Financial Obligation of the Issuer, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the Issuer, any of which affect security holders, if material; and
- (xvi) Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Issuer, any of which reflect financial difficulties.
- (b) For the purposes of the event identified in Section 7(a)(xii) hereof, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent, or similar officer for the Issuer in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Issuer, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement, or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Issuer.
- (c) The Issuer shall in a timely manner and not in excess of ten (10) business days after the occurrence of any Listed Event, file a notice of the occurrence of such Listed Event with the MSRB (each a "Listed Event Filing"). Notice of Listed Events described in subsections (a)(viii) and (ix) above shall be disseminated automatically and need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to the Beneficial Owners of affected Bonds pursuant to the Bond Resolutions.
- **Section 8.** <u>Termination of Reporting Obligation</u>. The Issuer's obligations under this Disclosure Agreement shall terminate as to a particular series of the Bonds upon the legal defeasance, prior redemption, or payment in full of the affected series of Bonds. If such termination occurs prior to the final maturity of the affected series of Bonds, the Issuer shall give notice of such termination in the same manner as for a Listed Event under Section 7(c) hereof.
- **Section 9.** <u>Dissemination Agent</u>. The Issuer may, from time to time, appoint a dissemination agent to assist it in carrying out its obligations under this Disclosure Agreement, and the Issuer may, from time to time, discharge the dissemination agent, with or without appointing a successor dissemination agent. If at any time there is not a designated dissemination agent, the Issuer shall be the dissemination agent.
- **Section 10.** <u>Amendment; Waiver</u>. Notwithstanding any other provision of this Disclosure Agreement, the Issuer may amend this Disclosure Agreement, and any provision of this Disclosure Agreement may be waived, if:
  - (a) such amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the Issuer, or type of business conducted by the Issuer;

- (b) such amendment or waiver does not materially impair the interests of the Beneficial Owners, as determined either by an unqualified opinion of nationally recognized bond counsel filed with the Issuer or by the approving vote of the Beneficial Owners owning more than two-thirds in aggregate principal amount of the Bonds outstanding at the time of such amendment or waiver; and
- (c) such amendment or waiver is supported by an opinion of counsel expert in federal securities laws, to the effect that such amendment or waiver would not, in and of itself, cause the undertakings herein to violate Rule 15c2-12 if such amendment or waiver had been effective on the date hereof but taking into account any subsequent change in or official interpretation of Rule 15c2-12, as well as any change in circumstances.

If any provision of Section 5 hereof is amended or waived, the first Annual Filing containing any amended, or omitting any waived, operating data or financial information shall explain, in narrative form, the reasons for the amendment or waiver and the impact of the change in the type of operating data or financial information being provided.

If the provisions of Section 5 hereof specifying the accounting principles to be followed in preparing the Issuer's financial statements are amended or waived, the Annual Filing for the Fiscal Year in which the change is made shall present a comparison between the financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles. The comparison shall include a qualitative discussion of the differences in the accounting principles and the impact of the change in the accounting principles on the presentation of the financial information, in order to provide information to the Beneficial Owners to enable them to evaluate the ability of the Issuer to meet its obligations. To the extent reasonably feasible, the comparison shall also be quantitative. The Issuer shall file a notice of the change in the accounting principles in the same manner as for a Listed Event under Section 7(c) hereof on or before the effective date of any such amendment or waiver.

Section 11. <u>Default</u>. In the event of a failure of the Issuer to comply with any provision of this Disclosure Agreement, any Third-Party Beneficiary may take such actions as may be necessary or appropriate, including seeking mandamus or specific performance by court order, to cause the Issuer to comply with its obligations under this Disclosure Agreement. A default under this Disclosure Agreement shall not be deemed a "default" or an "event of default" under the Bond Resolutions, and the sole remedy under this Disclosure Agreement in the event of any failure of the Issuer to comply with this Disclosure Agreement shall be an action to compel performance. The cost to the Issuer of performing its obligations under the provisions hereof shall be paid solely from funds lawfully available for such purpose. Nothing contained in the Bond Resolutions or in this Disclosure Agreement shall obligate the levy of any tax for the Issuer's obligations set forth herein.

**Section 12.** <u>Beneficiaries</u>. This Disclosure Agreement shall inure solely to the benefit of the Issuer, the Participating Underwriters, and the Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

Neither this Disclosure Agreement, nor the performance by the Issuer of its obligations hereunder, shall create any third party beneficiary rights, shall be directly enforceable by any third party, or shall constitute a basis for a claim by any person except as expressly provided herein and except as required by law, including, without limitation, Rule 15c2-12; provided, however, the Participating Underwriters and the Beneficial Owners are hereby made third party beneficiaries hereof (collectively, and each respectively, a "Third Party Beneficiary") and shall have the right to enforce the obligations of the parties hereunder pursuant to Section 11 hereof.

- **Section 13.** <u>Intermediaries; Expenses</u>. The Dissemination Agent appointed hereunder, if any, is hereby authorized to employ intermediaries to carry out its obligations hereunder. The Dissemination Agent shall be reimbursed immediately for all such expenses and any other reasonable expense incurred hereunder (including, but not limited to, attorney's fees).
- **Section 14.** <u>Counterparts</u>. This Disclosure Agreement may be executed in several counterparts, each of which shall be an original and all of which shall constitute but one and the same instrument.
- **Section 15.** <u>Governing Law</u>. This Disclosure Agreement shall be governed by and construed in accordance with the laws of the State of Georgia, excluding choice of law provisions, and applicable federal law.
- **Section 16.** Severability. In case any one or more of the provisions of this Disclosure Agreement shall for any reason be held to be illegal or invalid, such illegality or invalidity shall not affect any other provision of this Disclosure Agreement, but this Disclosure Agreement shall be construed and enforced as if such illegal or invalid provision had not been contained herein.

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## SIGNATURE PAGE TO CONTINUING DISCLOSURE AGREEMENT

#### **FOR**

# STATE OF GEORGIA GENERAL OBLIGATION BONDS 2020A STATE OF GEORGIA GENERAL OBLIGATION BONDS 2020B (FEDERALLY TAXABLE)

This Continuing Disclosure Agreement is hereby executed and delivered by a duly authorized official of the Issuer, to be effective as of the Effective Date.

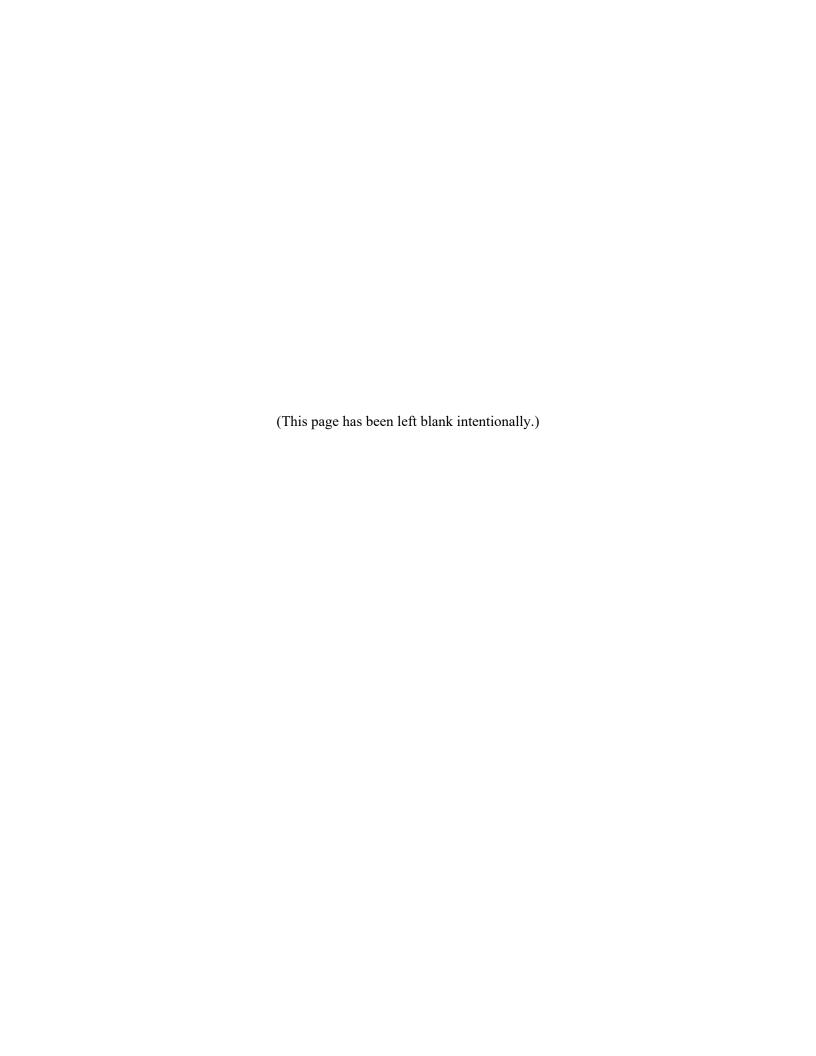
#### STATE OF GEORGIA

By: /s/ Greg S. Griffin

GREG S. GRIFFIN Secretary and Treasurer, Georgia State Financing and Investment Commission

# APPENDIX E

# FORM OF OPINION OF BOND COUNSEL 2020A BONDS





The Realty Building 24 Drayton Street, Suite 1000 Savannah, GA 31401 (912) 443-4040

One Ninety One Peachtree Tower 191 Peachtree Road, N.E., Suite 3280 Atlanta, GA 30303 (404) 480-8899

gpwlawfirm.com

[Date of Closing]

Georgia State Financing and Investment Commission State Capitol Atlanta, Georgia

Re: \$802,570,000 STATE OF GEORGIA GENERAL OBLIGATION BONDS 2020A

To the Addressee:

We have acted as bond counsel to the State of Georgia (the "State") and the Georgia State Financing and Investment Commission (the "Commission") in connection with the issuance by the State of its \$802,570,000 STATE OF GEORGIA GENERAL OBLIGATION BONDS 2020A (the "2020A Bonds"). In such capacity, we have examined such law and such certified proceedings, certifications, and other documents as we have deemed necessary to render this opinion, including the resolution of the Commission adopted on July 8, 2020, as supplemented and amended on August 20, 2020 (together the "Resolution") authorizing the issuance of the 2020A Bonds.

As to questions of fact material to our opinion, we have relied upon certified proceedings and certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

Based upon the foregoing, we are of the opinion that, under existing law:

- 1. The 2020A Bonds have been duly authorized and executed by the State, and are valid and binding general obligations of the State in accordance with their terms.
- 2. Under the Constitution of the State of Georgia (the "State Constitution"), the General Assembly of the State is required to raise by taxation and to appropriate to a special trust fund designated STATE OF GEORGIA GENERAL OBLIGATION DEBT SINKING FUND (the "Sinking Fund") in each fiscal year such amounts as are necessary to pay the debt service requirements in such fiscal year on all general obligation bonds issued pursuant to the State Constitution. The State Constitution also provides that if for any reason the monies in the Sinking Fund are insufficient to make, when due, all payments required with respect to general obligation bonds, the first revenues thereafter received in the general fund of the State shall be set aside to the extent necessary to cure the deficiency and deposited into the Sinking Fund; provided, however, the obligation to make such Sinking Fund deposits shall be subordinate to the obligation imposed upon the fiscal officers of the State pursuant to the provisions of Article VII, Section IV, Paragraph III

Georgia State Financing and Investment Commission [Date of Closing]
Page 2

of the State Constitution with respect to contracts of the State securing outstanding obligations of various State authorities. The State Constitution now provides that the State and all State institutions, departments, and agencies of the State are prohibited from entering into any contract (except contracts pertaining to guaranteed revenue debt) intended to secure any bonds or other obligations of any public agency, public corporation, authority, or similar entity.

- 3. The full faith, credit, and taxing power of the State are pledged to the payment of the principal of and interest on the 2020A Bonds.
- 4. Interest on the 2020A Bonds (including any original issue discount properly allocable to an owner thereof) is excludable from gross income for federal income tax purposes and is not an item of preference for purposes of the federal alternative minimum tax. The opinion set forth in the preceding sentence is subject to the condition that the State and the Commission comply with all requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied subsequent to the issuance of the 2020A Bonds in order that the interest thereon be, and continue to be, excludable from gross income for federal income tax purposes. The State and the Commission have covenanted to comply with all such requirements. Failure to comply with certain of such requirements may cause interest on the 2020A Bonds to be included in gross income for federal income tax purposes retroactively to the date of issuance of the 2020A Bonds. We express no opinion regarding other federal income tax consequences caused by the receipt or accrual of interest on the 2020A Bonds.
- 5. The interest on the 2020A Bonds is exempt from present State of Georgia income taxation.
- 6. Under existing law, registration of the 2020A Bonds with the Securities and Exchange Commission is not required under the Securities Act of 1933, as amended, in connection with the offering and sale of the 2020A Bonds and the Resolution is not required to be qualified under the Trust Indenture Act of 1939.
- 7. The 2020A Bonds are exempt from the registration provisions of the Georgia Uniform Securities Act of 2008 by virtue of O.C.G.A. § 10-5-10(1) thereof.

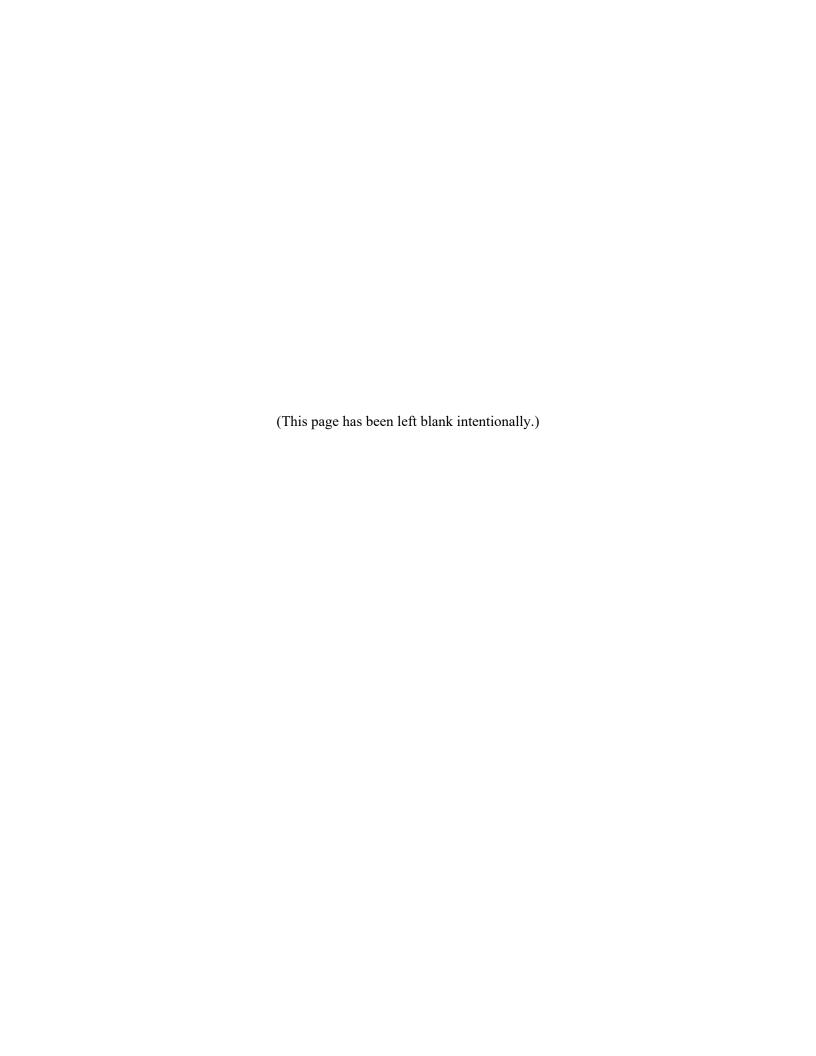
The rights of the owners of the 2020A Bonds and the enforceability of the 2020A Bonds are limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

We express no opinion herein regarding the accuracy, adequacy, or completeness of the Official Statement, dated August 20, 2020, relating to the 2020A Bonds. Further, we express no opinion regarding tax consequences arising with respect to the 2020A Bonds other than as expressly set forth herein.

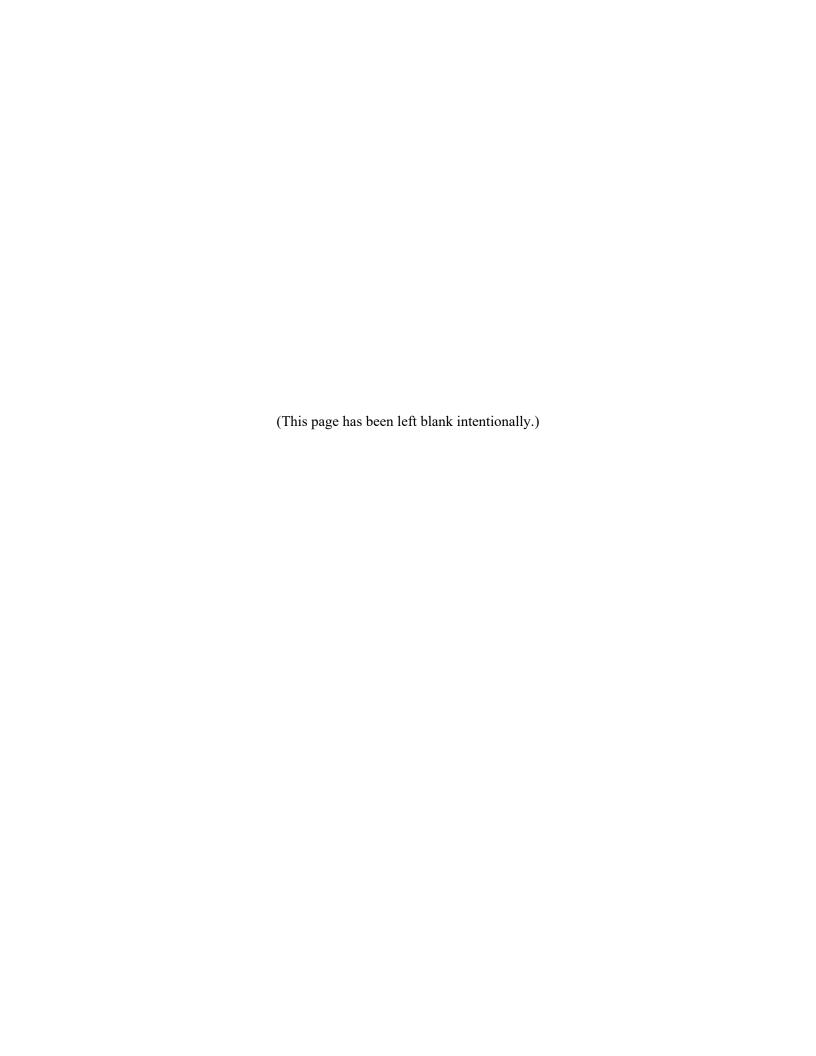
This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

| Georgia State Financing and Investment Commission<br>[Date of Closing]<br>Page 3 | on                          |
|--|-----------------------------|
|  | Very truly yours,           |
|  | GRAY PANNELL & WOODWARD LLP |
|  | By:                         |

A Partner



# FORM OF OPINION OF BOND COUNSEL 2020B BONDS





Attorneys at Law

The Realty Building 24 Drayton Street, Suite 1000 Savannah, GA 31401 (912) 443-4040

One Ninety One Peachtree Tower 191 Peachtree Road, N.E., Suite 3280 Atlanta, GA 30303 (404) 480-8899

gpwlawfirm.com

[Date of Closing]

Georgia State Financing and Investment Commission State Capitol Atlanta, Georgia

> Re: \$329,945,000 State of Georgia General Obligation Bonds 2020B

(FEDERALLY TAXABLE)

#### To the Addressee:

We have acted as bond counsel to the State of Georgia (the "State") and the Georgia State Financing and Investment Commission (the "Commission") in connection with the issuance by the State of its \$329,945,000 STATE OF GEORGIA GENERAL OBLIGATION BONDS 2020B (FEDERALLY TAXABLE) (the "2020B Bonds"). In such capacity, we have examined such law and such certified proceedings, certifications, and other documents as we have deemed necessary to render this opinion, including the resolution of the Commission adopted on July 8, 2020, as supplemented and amended on August 20, 2020 (together the "Resolution") authorizing the issuance of the 2020B Bonds.

As to questions of fact material to our opinion, we have relied upon certified proceedings and certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

Based upon the foregoing, we are of the opinion that, under existing law:

- The 2020B Bonds have been duly authorized and executed by the State, and are valid and binding general obligations of the State in accordance with their terms.
- Under the Constitution of the State of Georgia (the "State Constitution"), the General Assembly of the State is required to raise by taxation and to appropriate to a special trust fund designated STATE OF GEORGIA GENERAL OBLIGATION DEBT SINKING FUND (the "Sinking Fund") in each fiscal year such amounts as are necessary to pay the debt service requirements in such fiscal year on all general obligation bonds issued pursuant to the State Constitution. The State Constitution also provides that if for any reason the monies in the Sinking Fund are insufficient to make, when due, all payments required with respect to general obligation bonds, the first revenues thereafter received in the general fund of the State shall be set aside to the extent necessary to cure the deficiency and deposited into the Sinking Fund; provided, however, the obligation to make such Sinking Fund deposits shall be subordinate to the obligation imposed upon the fiscal officers of the State pursuant to the provisions of Article VII, Section IV, Paragraph III of the State Constitution with respect to contracts of the State securing outstanding obligations of various State authorities. The State Constitution now provides that the State and all State

institutions, departments, and agencies of the State are prohibited from entering into any contract (except contracts pertaining to guaranteed revenue debt) intended to secure any bonds or other obligations of any public agency, public corporation, authority, or similar entity.

- 3. The full faith, credit, and taxing power of the State are pledged to the payment of the principal of and interest on the 2020B Bonds.
- 4. The interest on the 2020B Bonds is <u>not</u> excludable from gross income for federal income tax purposes. The interest on the 2020B Bonds is exempt from present State of Georgia income taxation.
- 5. Under existing law, registration of the 2020B Bonds with the Securities and Exchange Commission is not required under the Securities Act of 1933, as amended, in connection with the offering and sale of the 2020B Bonds and the Resolution is not required to be qualified under the Trust Indenture Act of 1939.
- 6. The 2020B Bonds are exempt from the registration provisions of the Georgia Uniform Securities Act of 2008 by virtue of O.C.G.A. § 10-5-10(1) thereof.

The rights of the owners of the 2020B Bonds and the enforceability of the 2020B Bonds are limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

We express no opinion herein regarding the accuracy, adequacy, or completeness of the Official Statement, dated August 20, 2020, relating to the 2020B Bonds. Further, we express no opinion regarding tax consequences arising with respect to the 2020B Bonds other than as expressly set forth herein.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

| Very truly yours,           |
|-----------------------------|
| GRAY PANNELL & WOODWARD LLP |
|                             |
| By:                         |
| A Partner                   |



